Investment, Emissions, and Reliability

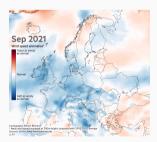
in Electricity Markets

Jonathan Elliott

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Source: Financial Times (October 8, 2021)

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- Estimation using production and investment data from Western Australia
- Quantify effect of policy tools on emissions, blackouts, & product market welfare and determine optimal regulation

**Environmental policies** carbon taxes, renewable subsidies **Reliability policies** capacity payments

- $\bullet$  Carbon tax of \$20 / tonne reduces emissions by 25% but increases blackouts by 23%
- Subsidy to capacity used in Western Australia virtually eliminates blackouts but increases emissions by 11%

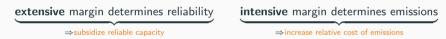
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extensive margin determines reliability

intensive margin determines emissions

⇒increase relative cost of emissions

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- $\bullet$  Carbon tax effective at reducing emissions, but very costly to consumers ( $\sim$  \$2 000 / person) renewable subsidies less effective at reducing emissions but less costly to consumers
- $\bullet$  If wait to implement carbon tax after announcement, can reduce costs of policy waiting one year reduces policy cost to consumers by  $\sim$  \$120 / person

#### Literature

- Electricity markets: Reguant (2014), Bushnell et al. (2008), Wolak (2007), Gowrisankaran et al. (2016), Karaduman (2021)
  - ⇒ endogenous investment and market power
- Investment in electricity markets: Allcott (2013), Linn and McCormack (2019), Butters et al. (2021)
  - ⇒ multiple energy sources, dynamics, oligopoly
- Dynamic oligopoly: Ryan (2012), Fowlie et al. (2016), Igami and Uetake (2020)
  - $\Rightarrow$  heterogeneous production technologies, electricity markets, non-stationary costs
- Environmental and reliability policy: Stock and Stuart (2021), Joskow and Tirole (2008), Fabra (2018), McRae and Wolak (2020)
  - ⇒ policies jointly, equilibrium oligopolistic investment

**Industry Background & Data** 

# **Electricity Markets**

# Regulated, Vertically Integrated

generation transmission distribution

- prices determined through regulation
- investment determined through long-term planning

#### "Restructured"



- prices determined by generators bidding into day-ahead and real-time wholesale markets (wholesale price) and electricity retailers (retail price)
- investment determined through electricity-generating firms' investment decisions

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### **Energy-Only Markets**

**Capacity Markets** 

 revenue comes from wholesale markets revenue comes from wholesale markets + capacity payments



# Western Australian Electricity Market



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# Western Australian Electricity Market



- 1 million customers, 18 TWh / year
- Restructured from vertically-integrated to independent generators in 2006
- Three energy sources:
   coal (2007: 54.2%, 2021: 42.8%)
   natural gas (2007: 41.7%, 2021: 38.3%)
   wind (2007: 4.1%, 2021: 18.9%)
- Since restructuring, capacity payment program with significant variation over time

# **Market Operations**

## Half-hourly

- Demand (virtually) unresponsive to wholesale market price
- Firms submit generator-level step-function bids (AU\$ / MWh)
- Grid operator runs day-ahead and real-time auctions to determine price to equate supply and demand in least cost way

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## Yearly

- Each year, grid operator chooses a "capacity price" (AU\$ / MW) for 3 years in future
- Firms choose what fraction of capacity to commit for each of their generators
- 3 years later: firm receives payment (capacity price × capacity committed – penalties for unavailability)

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#### Long-run

• Firms invest in new generators and retire existing ones

#### Data

#### From 2007 - 2020:

- Half-hourly wholesale markets
  - prices and generator-level quantities
  - generator outages
- Capacity payments
  - capacity credit prices and assignments
- Generator characteristics
  - capacities
  - energy sources
  - entry/exit dates



# **Market Evolution**

• Decline in coal, rise in wind

Coal	Natural Gas	Wind
54.24%	41.68%	4.08%
51.26%	41.44%	7.29%
50.90%	42.05%	7.05%
44.74%	43.04%	12.21%
	54.24% 51.26% 50.90%	54.24%41.68%51.26%41.44%50.90%42.05%

### Market Evolution

- Decline in coal, rise in wind
- Decline in concentration

Year	Synergy	Alinta	Bluewaters Power	Others
2007	79.83%	15.06%	0.00%	5.11%
2011	55.29%	12.09%	16.22%	16.40%
2015	50.12%	13.86%	15.61%	20.41%
2019	38.67%	20.90%	18.64%	21.79%

*Note*: The three listed firms are those with  $\geq 10\%$  market share. All other firms are included in "Others."

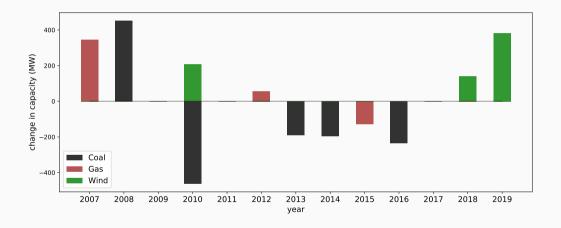
# **Market Evolution**

- Decline in coal, rise in wind
- Decline in concentration
- Prices decline

	2007	2011	2015	2019
Average Price	53.68	48.33	41.03	39.71
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*Note*: Prices are in 2015 AU\$.

# Capacity Evolution



10

Model

#### Model Overview

- Electricity produced by generators  $g \in \mathcal{G}$ , characterized by
  - capacity  $K_g$

  - energy source  $s(g) \in S = \{\text{coal}, \text{gas}, \text{wind}\}$  firm  $f(g) \in \{1, \dots, n, \dots, N, c\}$ strategic competitive firms fringe

#### **Model Overview**

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## **Short-run** (h)

- generators fixed  $\mathcal{G}_{t(h)}$
- ullet demand is perfectly inelastic  $ar{Q}_h \sim \mathcal{Q}_{t(h)}$

$$\Rightarrow oldsymbol{\pi}_h\left(\mathcal{G}_{t(h)},ar{Q}_h
ight)$$

# Long-run (t)

- firms adjust  $\mathcal{G}_t$
- ullet demand responds to wholesale prices  $ar{P}_{\mathcal{G}}$

$$\Rightarrow \Pi_{t}\left(\mathcal{G},\mathcal{Q}\left(ar{P}_{\mathcal{G}}
ight)
ight)$$

#### Short-run: Wholesale Market Overview

- ullet Firms enter h with generators  $\mathcal{G}_{t(h)}$  and distribution of demand  $\mathcal{Q}_{t(h)}$
- In each interval h, the following are realized (potentially correlated)
  - ullet inelastic demand  $ar{Q}_h \sim \mathcal{Q}_{t(h)}$
  - production capacity constraints  $\bar{\mathbf{K}}_h$  $\bar{K}_{\sigma,h} = \delta_{\sigma,h} K_{\sigma}$ , where  $\delta_{\sigma,h} \in [0,1]$
  - shocks to generators' costs  $\mathbf{c}_h(\cdot)$
- Strategic firms play a Cournot game in quantities, constrained by their production capacities in that interval
- Competitive fringe then produces difference between strategic firms' quantity and  $\bar{Q}_h \Rightarrow P_h$  if insufficient capacity  $(\sum_g \bar{K}_{g,h} < \bar{Q}_h) \Rightarrow$  blackout



#### Short-run: Wholesale Market Outcomes

### Over year we get

ullet firms' profits  $\Pi_t$ 

$$\Pi_{f,t}\left(\mathcal{G}_{f,t};\mathcal{G}_{-f,t}\right) = \underbrace{\sum_{h} \beta^{h/H} \mathbb{E}\left[\pi_{f,h}\left(\mathbf{q}_{h}^{*}\left(\mathcal{G}_{t}\right)\right)\right]}_{\text{wholesale profits}} - \underbrace{\sum_{g \in \mathcal{G}_{f,t}} M_{s(g)} K_{g}}_{\text{maintenance cost}}$$

• emissions level Et

 $E_{t}\left(\mathcal{G}_{t}
ight)=\sum_{h}\mathbb{E}\left[\sum_{g\in\mathcal{G}_{t}}r_{s\left(g
ight)}q_{g,h}^{*}\left(\mathcal{G}_{t}
ight)
ight]$ 

• blackout level B<sub>t</sub>

$$B_{t}\left(\mathcal{G}_{t}\right) = \sum_{h} \mathbb{E}\left[\max\left\{\bar{Q}_{h} - \sum_{g \in \mathcal{G}} \bar{K}_{g,h}, 0
ight\}
ight]$$

▶ Distribution of demand

# **Long-run: Modeling Choices**

- Over the long-run (yearly), firms invest in and retire generators
   generator composition affect competition, distribution of demand, and production costs
- ullet Generators are long-lived + firms strategic  $\Rightarrow$  dynamic game

# Long-run: Modeling Choices

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- Challenges: dynamic games generally have multiple equilibria and are computationally very difficult
   makes full-solution estimation approaches intractable
- Difficult to handle non-stationarity using standard estimation approaches

# Long-run: Modeling Choices

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- Generators are long-lived + firms strategic ⇒ dynamic game
- **Challenges**: dynamic games generally have multiple equilibria and are computationally very difficult  $\Rightarrow$  makes full-solution estimation approaches intractable
- Difficult to handle non-stationarity using standard estimation approaches
- **Solution**: finite horizon game + sequential moves (Igami and Uetake 2020)
  - ⇒ unique equilibrium, computationally tractable

## **Long-run: Generator Investment Overview**

- Firms enter t with set of generators  $\mathcal{G}_{t-1}$ , costs of new generators  $\mathbf{C}_t$ , and capacity price  $\kappa_t$
- Firms play dynamic game in which in each period t
  - 1. Nature chooses strategic firm  $m \in \{1, ..., N\}$  to adjust
  - 2. firm m makes costly adjustment to set of generators  $\mathcal{G}_{m,t}$  (other strategic firms keep current sets of generators)
  - 3. competitive fringe adjusts its set of generators  $\mathcal{G}_{c,t}$ , observing firm m's choice
  - 4. receive capacity payments and wholesale profits from  $\mathcal{G}_t$
- In "final" period, firms continue to compete in wholesale markets but can no longer make generator adjustments

→ Assumptions discussion

• Value function prior to Nature's selection

$$W_{f,t}\left(\mathcal{G}_{t}
ight) = \sum_{m=1}^{N} rac{1}{N} V_{f,t}^{m}\left(\mathcal{G}_{t}
ight)$$

where  $V_{f,t}^m(\cdot)$  is f's value function if m is selected to adjust

• If f = m:

$$V_{f,t}^{f}\left( \mathcal{G}\right) =% \left\{ V_{f,t}^{f}\left( \mathcal{G}\right) \right\} \left\{ V_{f,t}^{f}\left( \mathcal{G}\right$$

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ight] \right]$$
 profits

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$$egin{aligned} V_{f,t}^f\left(\mathcal{G}
ight) &= & \max_{\mathcal{G}_f'} \Big\{ \mathbb{E}\Big[\Pi_{f,t}\left(rac{\mathcal{G}'}{\mathcal{G}'}
ight) \\ &+ \Upsilon_{f,t}\left(rac{\mathcal{G}_f'}{\mathcal{G}_f'}
ight) \Big\} \end{aligned}$$

profits

capacity payment



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ot\in\mathcal{G}_{f}} C_{s}\left(\mathbf{g}_{f}^{f}
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 ge 
$$+ \eta_{f,\mathcal{G}_{f}^{f},t} \qquad \mathrm{idi}$$

profits

capacity payment generator costs

→ Details

idiosyncratic shock

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$$\begin{split} V_{f,t}^f(\mathcal{G}) = & \max_{\mathcal{G}_f'} \left\{ \mathbb{E} \Big[ \Pi_{f,t} \left( \underline{\mathcal{G}}' \right) & \text{profits} \\ & + \Upsilon_{f,t} \left( \underline{\mathcal{G}}'_f \right) & \text{capacity payment} \\ & - \sum_{g_f' \not\in \mathcal{G}_f} C_{s\left(g_f'\right),t} & \text{generator costs} \\ & + \eta_{f,\mathcal{G}_f',t} & \text{idiosyncratic shock} \\ & + \beta \mathbb{E} \left[ W_{f,t+1} \left( \underline{\mathcal{G}}' \right) \right] \Big] \right\} & \text{continuation value} \end{split}$$

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ullet After "final" period T firms receive profits from wholesale with  $\mathcal{G}_{\mathcal{T}}$ 

$$W_{f,T}(\mathcal{G}) = \sum_{t=T}^{\infty} \beta^{t-T} \left( \underbrace{\prod_{f,t}(\mathcal{G})}_{\text{wholesale profit}} + \underbrace{\Upsilon_{f,t}(\mathcal{G}_f)}_{\text{payment}} \right)$$

▶ Non-adjustment value function

Competitive fringe adjustment

Estimation

### **Model Estimation**

### Two stages

- 1. Estimate distribution of wholesale market variables
  - ▷ production costs, capacity factors, and demand joint distribution

$$c_{g,h}\left(q_{g,h}\right) = \zeta_{1,g,h}q_{g,h} + \zeta_{2,s(g)}\left(\frac{q_{g,h}}{K_g}\right)^2$$

Basic idea: use production FOCs to recover distribution of production costs





- 2. Take estimated distribution to solve for  $\hat{\Pi}(\mathcal{G})$  and estimate dynamic parameters

# Stage 2: Dynamic Parameter Estimation

- Construct  $\hat{\Pi}(\cdot)$  from first stage estimates  $\longrightarrow$  Details
- ullet Assume  $oldsymbol{\eta} \overset{i.i.d.}{\sim}$  Type I Extreme Value
- We have several dynamic parameters:  $\underbrace{\{\mathbf{C}_t\}_t}_{\text{generator}}$ ,  $\underbrace{\mathbf{M}}_{\text{maintenance}}$ , and  $\underbrace{Var\left(\eta\right)}_{\eta \text{ shock distribution}} =:$
- ullet Generator costs  $\{oldsymbol{C}_t\}_t$  taken from engineering estimates
- Estimate using maximum likelihood: >> Identification

$$\mathcal{L}_{t}\left(\theta\right) = \sum_{f} \Pr\left(f \text{ selected to adjust in } t; \mathcal{G}_{t}\right) \\ \times \prod_{\mathcal{G}_{f,t}'} \Pr\left(\mathcal{G}_{f,t} = \mathcal{G}_{f,t}' \middle| \mathcal{G}_{t-1}; \theta\right)^{\mathbb{1}\left\{\mathcal{G}_{f,t} = \mathcal{G}_{f,t}'\right\}}$$

ullet Pr  $\left(\mathcal{G}_{f,t}=\mathcal{G}_{f,t}'\Big|\mathcal{G}_{t-1};oldsymbol{ heta}
ight)$  comes from the model

	(1)	(2)	(3)
	T = 2025	T = 2030	T = 2035
Maintenance costs			
$\hat{M}_{coal}$ (AU\$ $/$ MW)	0.055	0.057	0.058
	(800.0)	(0.007)	(0.007)
$\hat{M}_{\rm gas}$ (AU\$ / MW)	0.021	0.017	0.016
	(0.029)	(0.030)	(0.030)
$\hat{M}_{wind}$ (AU\$ / MW)	0.071	0.081	0.086
	(0.025)	(0.048)	(0.055)
Idiosyncratic costs			
$\hat{\sigma}$ (variance in AU\$)	185.700	184.085	183.181
, ,	(54.845)	(44.229)	(41.091)
Estimates are in A	U\$1 000 000. β set		(11.03

Estimates are in AU\$1 000 000.  $\beta$  set to 0.95

- (1): no adjustment after 5 years past 2020
- (2): no adjustment after 10 years past 2020
- (3): no adjustment after 15 years past 2020

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- Results stable across T

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- Results stable across T
- Maintenance costs close to engineering estimates

	estimate	engineering
coal	AU\$57 000	AU\$55 000
gas	AU\$17000	AU\$10 000
wind	AU\$81 000	AU\$40 000

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	estimate	engineering
coal	AU\$57 000	AU\$55 000
gas	AU\$17000	AU\$10 000
wind	AU\$81 000	AU\$40 000

• Variance in idiosyncratic shocks pretty high ( $\approx 1$  year of profits)

**▶** Model fit

Counterfactuals

#### **Counterfactual Environment**

- How should we design electricity markets so that they are clean and reliable?
- Three counterfactuals:
  - 1. environmental and reliability policy: carbon tax & capacity payments
  - 2. alternative environmental policies: renewable subsidies
  - 3. policy timing
- Begin in 2007 with same state as in data in 2007, simulate market going forward under policy

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- Begin in 2007 with same state as in data in 2007, simulate market going forward under policy
- ullet Welfare:  $\mathbb{E}\left[\sum_{t=0}^{\infty} eta^t W_t\right]$ , where

$$W_t = \mathsf{PS}_t + \mathsf{CS}_t + \mathsf{G}_t - \underbrace{\mathsf{emissions}_t \times \mathit{SCC}}_{\mathsf{emissions \ cost}} - \underbrace{\mathsf{blackouts}_t \times \mathit{VOLL}}_{\mathsf{blackout \ cost}}$$

# Counterfactual #1: Environmental and Reliability Policy

• Carbon tax: tax  $\tau$  (AU\$ / tonne CO<sub>2</sub>-eq) on generator production in proportion to emissions rate  $r_s$  (tonne CO<sub>2</sub>-eq / MWh)

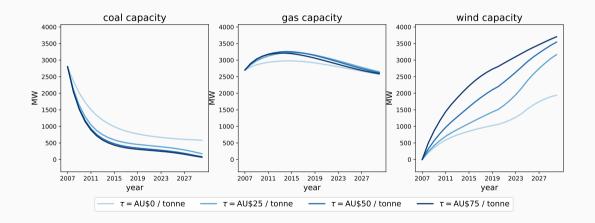
$$c_{g,h}(q_{g,h}) = \zeta_{1,g,h}q_{g,h} + \zeta_{2,g}\left(\frac{q_{g,h}}{K_g}\right)^2 + \tau r_{s(g)}q_{g,h}$$

• Capacity payment: payment size κ (AU\$ / MW)

$$\Pi_{f,t}\left(\mathcal{G}_{t}\right)+\Upsilon_{f}\left(\mathcal{G}_{f,t};\kappa\right)$$

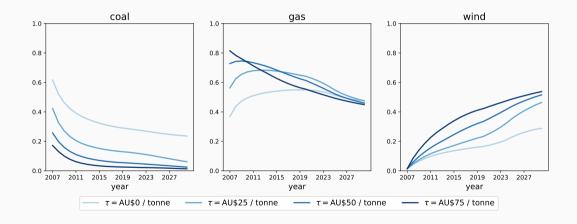
- How do these policies impact production and investment?
- What is the optimal policy in isolation? Jointly?

# Carbon Tax: Capacity



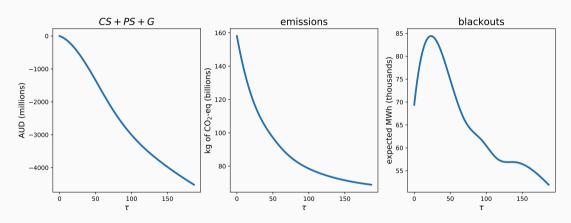
22

### **Carbon Tax: Production Shares**



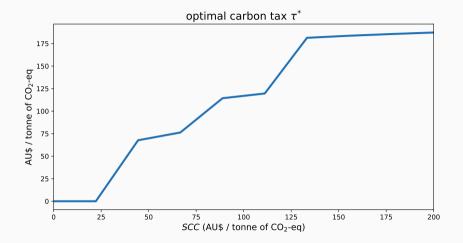
23

### Carbon Tax: Welfare



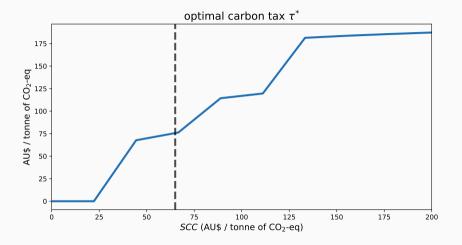
▶ Breakdown of CS, PS, G

# Carbon Tax: Optimal Policy



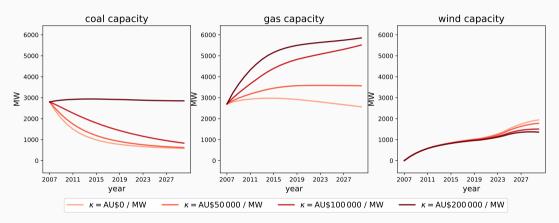
25

# **Carbon Tax: Optimal Policy**



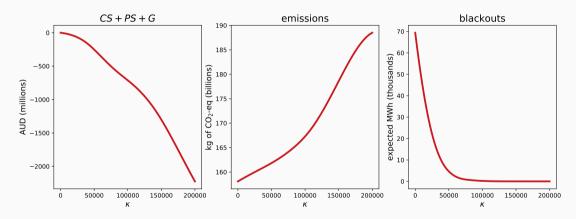
Note: Dashed line represents US government's estimate of SCC.

# **Capacity Payments: Capacity**



▶ Production shares

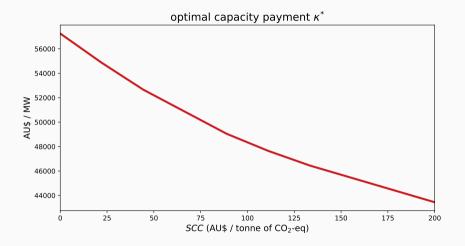
# Capacity Payments: Welfare



➤ Breakdown of CS, PS, G

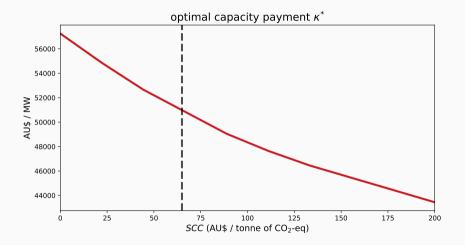
27

# **Capacity Payments: Optimal Policy**



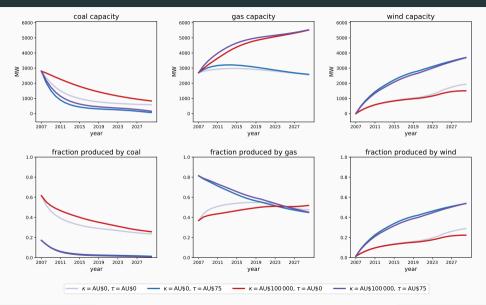
28

# **Capacity Payments: Optimal Policy**

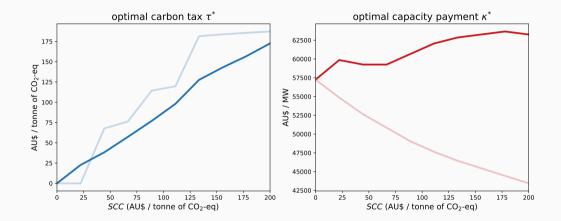


Note: Dashed line represents US government's estimate of SCC.

## Joint Policies: Capacity and Production

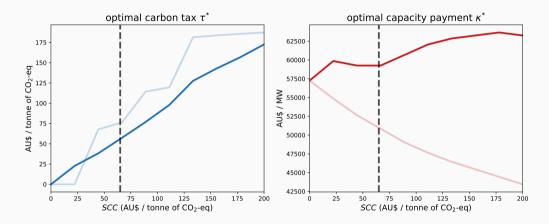


# Joint Policies: Optimal Policy



➤ Changes in welfare
➤ 2-D function of SCC and VOLL

## Joint Policies: Optimal Policy



Note: Dashed line represents US government's estimate of SCC.

→ Changes in welfare → 2-D function of SCC and VOLL

### **Additional Counterfactuals**

- Alternative environmental policies Details
  - Predict impact of renewable production and investment subsidies
  - Compared to carbon tax
    - less effective at reducing emissions
    - less costly to consumers
  - Investment subsidies fare particularly poorly at reducing emissions because they target *investment* instead of *production* margin

### **Additional Counterfactuals**

- Alternative environmental policies Potails
  - Predict impact of renewable production and investment subsidies
  - Compared to carbon tax
    - less effective at reducing emissions
    - less costly to consumers
  - Investment subsidies fare particularly poorly at reducing emissions because they target investment instead
    of production margin
- Delaying carbon tax implementation Details
  - Trade-off: cost-savings vs. delayed emissions reductions
    - $\downarrow$  production costs  $\Rightarrow \downarrow$  wholesale prices
    - ↑ emissions
  - For most values of SCC, optimal delay is one year

#### Conclusion

- Develop and estimate a model of equilibrium, oligopolistic investment in electricity markets
- Consider trade-off between environmental and renewable policies
  - carbon taxes reduce emissions but (for some values) increase blackouts
  - capacity payments reduce blackouts but increase emissions
  - carbon tax + capacity payment reduces blackouts and emissions
  - characterize optimal policies based on SCC
- Renewable subsidies much less effective at reducing emissions but lower cost to consumers
- No evidence of it being optimal to wait long time to implement carbon tax after announcement

# **Capacity Payments**

- Payments to generators in proportion to generators' capacities
   e.g., if "price" of capacity is \$100 000 / MW, then 100 MW coal plant receives \$10 million for the year in addition to profits in wholesale electricity markets
- Payments not dependent on amount of electricity produced

# **Capacity Payments**

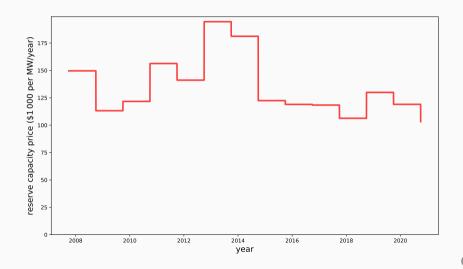
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- Goal of payments is to ensure sufficient capacity during peak demand
- Payments are substantial portion of generators' revenues (~20%)
- Widely used in "restructured" electricity markets throughout the world

◀ Go back

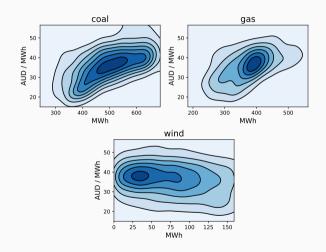
# Capacity Payments in Western Australia



# Summary Statistics

	Mean	Std. Dev.	Min.	Max.	Num. Obs.
Half-hourly data					
Price	\$48.87	\$33.98	-\$68.03	\$498.0	258 576
Quantity (aggregate)	1 004.72	200.26	476.04	2002.95	258 576
Fraction capacity produced	0.26	0.29	0.0	1.0	66 195 456
Facility data					
Capacity (coal)	161.83	79.17	58.15	341.51	17
Capacity (natural gas)	95.37	85.78	10.8	344.79	20
Capacity (wind)	59.42	75.54	0.95	206.53	16
Capacity price data					
Capacity price	\$130725.56	\$24 025.49	\$97 834.89	\$186 001.04	14
Capacity commitments	54.57	229.64	0.0	3 350.6	1 274

# Distribution of Energy Source and Price



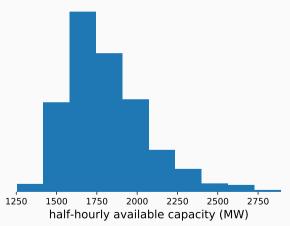
Correlations

Coal: 0.475 Gas: 0.502 Wind: -0.184

**∢** Go back

Note: Estimated kernel density for all half-hourly wholesale markets in 2015.

# Distribution of Available Capacity



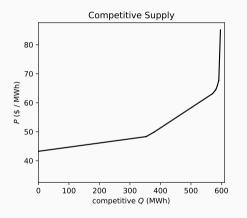
Note: Estimated kernel density for all half-hourly wholesale markets in 2015.

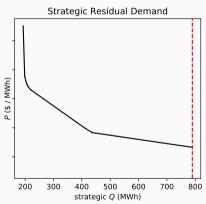
Available capacity distribution

**25** %ile: 1627.1 **50** %ile: 1762.2 **75** %ile: 1943.8



# Example Competitive Supply / Residual Demand







• Firm f makes profits

$$\pi_{f,h}\left(\mathbf{q}_{f,h};\mathbf{q}_{-f,h}
ight)=P_{h}\left(\mathbf{q}
ight)\sum_{g\in\mathcal{G}_{f,t(h)}}q_{g,h}-c_{f,h}\left(\mathbf{q}_{f,h}
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- Competitive fringe takes prices as given  $\Rightarrow Q_{c,h}(P_h)$
- In equilibrium,  $\sum_g q_{g,h} = \bar{Q}_h$ , so strategic firms face downward-sloping inverse demand ightharpoons

$$P_h\left(Q_{s,h}
ight) = Q_{c,h}^{-1}\left(\bar{Q}_h - Q_{s,h}
ight)$$

• Stratgic firms choose quantities to maximize profits

$$\mathbf{q}_{f,h}^{*}\left(\mathbf{q}_{-f,h}\right) = \arg\max_{\mathbf{0} \leq \mathbf{q}_{f,h} \leq \bar{\mathbf{K}}_{f,h}} \left\{ \pi_{f,h}\left(\mathbf{q}_{f,h},\mathbf{q}_{-f,h}\right) \right\}$$

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ullet If  $\sum_{\sigma}ar{K}_{g,h}<ar{Q}_h$ , a blackout results, and consumers are rationed

$$V_{f,t}^{m}\left( \mathcal{G}\right) =% \left\{ V_{f,t}^{m}\left( \mathcal{G}\right) \right\} \left\{ V_{f,t}^{m}\left( \mathcal{G}\right$$



• If  $f \neq m$ :

$$V_{f,t}^{m}\left(\mathcal{G}\right) = \mathbb{E}\left[\Pi_{f,t}\left(\mathcal{G}'\right)\right]$$

profits



$$V_{f,t}^m(\mathcal{G}) = \mathbb{E}\Big[\Pi_{f,t}\left(\mathcal{G}'\right) \qquad \qquad \text{profits} \\ + \Upsilon_{f,t}\left(\mathcal{G}'_f\right) \qquad \qquad \text{capacity payment}$$



$$V_{f,t}^{m}(\mathcal{G}) = \mathbb{E}\Big[\Pi_{f,t}\left(\frac{\mathcal{G}'}{\mathcal{G}'}\right) \qquad \qquad \text{profits} \\ + \Upsilon_{f,t}\left(\frac{\mathcal{G}'}{\mathcal{G}'_f}\right) \qquad \qquad \text{capacity payment} \\ + \eta_{f,\mathcal{G}'_f,t} \qquad \qquad \qquad \text{idiosyncratic shock}$$



$$\begin{split} V_{f,t}^m(\mathcal{G}) = & & \mathbb{E}\Big[\Pi_{f,t}\left( \begin{matrix} \mathcal{G}' \end{matrix} \right) & \text{profits} \\ & & + \Upsilon_{f,t}\left( \begin{matrix} \mathcal{G}_f' \end{matrix} \right) & \text{capacity payment} \\ & & + \eta_{f,\mathcal{G}_f',t} & \text{idiosyncratic shock} \\ & & + \beta \mathbb{E}\left[ W_{f,t+1}\left( \begin{matrix} \mathcal{G}' \end{matrix} \right) \right] \Big] & \text{continuation value} \end{split}$$



### **Competitive Fringe Adjustment**

- Nature chooses an energy source s to adjust
- First, incumbent competitive generators of source s exit if and only if

$$\mathbb{E}\left[v_{g,t}\left(\mathsf{in},\mathcal{G}\right)\right] < \mathbb{E}\left[v_{g,t}\left(\mathsf{out},\mathcal{G}\backslash\left\{g\right\}\right)\right]$$

• Second, potential entrant competitive generators of source s enter if and only if

$$v_{g,t}$$
 (in,  $\mathcal{G} \cup \{g\}$ ) >  $v_{g,t}$  (out,  $\mathcal{G}$ )

- The equilibrium  $\mathcal{G}^*$  determined by a free entry condition: competitive generators enter (or exit) up to the point where it ceases to be profitable
- ullet Competitive generators of source s' 
  eq s cannot adjust in / out status in the current period



## **Long-run: Dynamic Game Assumptions**

- One strategic firm (randomly chosen) and competitive fringe of one source (randomly chosen) make sequential investment decisions
- After T periods, firms can no longer adjust generators
- Firms have perfect foresight over the path of generator costs and capacity payments



### **Capacity Payments**

• The expected net revenue received from capacity payment is

$$\Upsilon_{f,t}\left(\mathcal{G}_{f}\right) = \max_{\boldsymbol{\gamma} \in [0,1]^{G_{f}}} \left\{ \underbrace{\sum_{g \in \mathcal{G}_{f}} \gamma_{g} K_{g} \kappa_{t}}_{\text{capacity payment revenue}} - \underbrace{\mathbb{E}\left[\sum_{h} \psi_{f,h}\left(\boldsymbol{\gamma}; \mathcal{G}_{f}\right)\right]}_{\text{total expected penalties}} \right\}$$

where the penalty formula is given by

$$\psi_{f,h}\left(\gamma;\mathcal{G}_{f}\right) = \sum_{g \in \mathcal{G}_{f}} \underbrace{\lambda_{s(g)}\rho}_{\substack{\text{refund} \\ \text{factor}}} \underbrace{\kappa_{t(h)}}_{\substack{\text{cap. credit} \\ \text{price}}} \underbrace{\gamma_{g}\delta_{g,h}}_{\substack{\text{deficit}}}$$

## **Stage 1: Wholesale Market Estimation**

Cost function

$$c_{g,h}\left(q_{g,h}\right) = \zeta_{1,g,h}q_{g,h} + \zeta_{2,s(g)}\left(\frac{q_{g,h}}{K_g}\right)^2$$

where

$$\zeta_{1,g,h} = \beta_{0,s(g)} + \varepsilon_{g,h}$$

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- ullet Three types of generators in an interval h
  - 1. unconstrained  $\mathcal{G}_h^u$
  - 2. constrained from above  $\mathcal{G}_h^+$
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  - 2. constrained from above  $\mathcal{G}_h^+$
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- General idea: > Identification
  - 1. use FOCs to back out cost shocks for *unconstrained* generators
  - 2. use those shocks to bound shocks for constrained generators
  - 3. maximize Tobit likelihood  $f\left(\varepsilon\right)=f^{u}\left(\varepsilon^{u}\right)F^{-u|u}\left(\left.\varepsilon^{-u}\right|\varepsilon^{u}\right)$  assume  $\varepsilon_{h}\sim\mathcal{N}\left(0,\Sigma\right)$

Capacity utilization costs	
$\hat{\zeta}_{2, coal}$	893.452
	(73.900)
$\hat{\zeta}_{2,gas}$	206.966
	(30.963)
Deterministic components of $\zeta_1$	
$\hat{eta}_0$ ,coal	21.831
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$\hat{eta}_{0,\mathrm{gas}}$	32.648
0,803	(1.025)
Cost shock components of $\zeta_1$	
$\hat{\sigma}_{coal}$	18.334
Coal	(0.460)
$\hat{\sigma}_{gas}$	18.652
0	(0.491)
$\hat{\rho}_{coal,coal}$	0.764
,	(0.032)
$\hat{ ho}_{gas}, gas$	0.806
	(0.041)
$\hat{ ho}_{\sf coal,gas}$	0.774
, ,	(0.034)
year	2015
num. obs.	2 500

◀ Go back

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per-MWh cost of gas larger than coal (AU\$32.65 vs AU\$21.83)



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- using high fraction of capacity more expensive for coal than for gas (AU\$893 vs AU\$206)



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- per-MWh cost of gas larger than coal (AU\$32.65 vs AU\$21.83)
- using high fraction of capacity more expensive for coal than for gas (AU\$893 vs AU\$206)
- substantial correlation both across and within sources

Estimates of other variables



### Stage 1: Cost Shock Identification

- ullet Dispersion of prices can come from dispersion in  $\zeta_1$  or from  $\zeta_2$
- ullet Separately identifying  $\zeta_1$  from  $\zeta_2$  comes from the covariance between prices and capacity utilization
  - if P and  $\mathbf{q}/\mathbf{K}$  highly correlated  $\Rightarrow$  low  $\sigma_{\varepsilon}$ , high  $\zeta_2$
  - ullet if P and  ${f q}/{f K}$  weakly correlated  $\Rightarrow$  high  $\sigma_{m arepsilon}$ , low  ${m \zeta}_2$
  - levels determined by the range of prices observed in the data

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  - if P and  $\mathbf{q}/\mathbf{K}$  weakly correlated  $\Rightarrow$  high  $\sigma_{\varepsilon}$ , low  $\zeta_2$
  - levels determined by the range of prices observed in the data
- While identification of cost shocks is nonparametric, helpful to use parametric distribution
  - 1. need to calculate conditional probabilities (i.e.,  $F^{-u|u}\left(\varepsilon^{-u}|\varepsilon^{u}\right)$ )
  - 2. reduces dimension of correlation among shocks in an interval
- Assume

$$arepsilon_{\mathit{h}} \sim \mathcal{N}\left(\mathbf{0}, \mathbf{\Sigma}_{arepsilon}
ight)$$

where correlation varies at the energy-source level



### $\varepsilon_h^u$ Inversion Details

· Show in the paper that unconstrained prices and quantities are locally linear in cost shocks

$$egin{bmatrix} \mathbf{q}_h^u \ P_h \end{bmatrix} = \mathbf{M}_h \left( oldsymbol{eta}, oldsymbol{\zeta}_2 
ight) oldsymbol{arepsilon}_h^u + \mathbf{n}_h \left( oldsymbol{eta}, oldsymbol{\zeta}_2 
ight)$$

therefore

$$arepsilon_h^u\left(eta,\zeta_2
ight) = \mathsf{M}_h\left(eta,\zeta_2
ight)^{-1} \left(egin{bmatrix} \mathbf{q}_h^u \ P_h \end{bmatrix} - \mathbf{n}_h\left(eta,\zeta_2
ight) 
ight)$$

• This controls for the fact that  $\mathbf{q}_h^u$  is a function of  $\varepsilon_h^u$ 

ullet Invert prices and unconstrained quantities to get  $arepsilon_h^u(eta,\zeta_2)$  ullet Details

- Invert prices and unconstrained quantities to get  $arepsilon_h^u(eta,\zeta_2)$  Details
- Use  $\varepsilon_h^u(eta,\zeta_2)$  to construct strategic firms' (local) residual demand curve

Strategic: 
$$MR_{g,h}(\beta, \zeta_2) \geq \beta'_{s(g)} \mathbf{x}_{g,h} + 2\zeta_{2,s(g)} \frac{\overline{K}_{g,h}}{K_g^2} + \varepsilon_{g,h}$$
 if  $g \in \mathcal{G}_h^+$   
Competitive:  $P_h \geq \beta'_{s(g)} \mathbf{x}_{g,h} + 2\zeta_{2,s(g)} \frac{\overline{K}_{g,h}}{K_g^2} + \varepsilon_{g,h}$  if  $g \in \mathcal{G}_h^+$ 

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$$\begin{array}{lll} \text{Strategic:} & \textit{MR}_{g,h}\left(\beta,\zeta_{2}\right) & \stackrel{>}{\gtrsim} & \beta_{s\left(g\right)}^{\prime}\mathbf{x}_{g,h} + 2\zeta_{2,s\left(g\right)}\frac{?}{K_{g}^{2}} + \varepsilon_{g,h} & \text{if } g \in \mathcal{G}_{h}^{?} \\ \text{Competitive:} & P_{h} & \stackrel{>}{\gtrsim} & \beta_{s\left(g\right)}^{\prime}\mathbf{x}_{g,h} + 2\zeta_{2,s\left(g\right)}\frac{?}{K_{g}^{2}} + \varepsilon_{g,h} & \text{if } g \in \mathcal{G}_{h}^{?} \end{array}$$

Likelihood

$$\mathcal{L}_{h}\left(eta,\zeta_{2},\Sigma_{arepsilon}
ight)=\phi\left(arepsilon_{h}^{u}
ight)\cdot\operatorname{Pr}\left(\left.arepsilon_{h}^{+}\leq
u_{h}^{+}
ight.$$
 and  $\left.arepsilon_{h}^{-}\geq
u_{h}^{-}\left|\left.arepsilon_{h}^{u}
ight.
ight)$ 

where  $u_h$  is the inversion from above



### Stage 1: Other Wholesale Market Variables

- In addition to cost shocks, we have
  - ullet demand shocks  $ar{Q}$
  - ullet capacity factor shocks  $\delta$
- Allow for (unobserved) correlation between demand shocks and capacity factor shocks

**∢** Go back

### **Stage 1: Other Variables Details**

• Demand and wind capacity factors are allowed to be correlated

$$\underbrace{\frac{\left[ \frac{\log\left(\bar{Q}_h\right)}{\log\left(\frac{\delta_{\mathsf{wind},h}}{1-\delta_{\mathsf{wind},h}}\right)}\right]}_{=:\boldsymbol{\omega}}} \sim \mathcal{N}\left(\mathbf{X}\boldsymbol{\beta}_{\boldsymbol{\omega}},\boldsymbol{\Sigma}_{\boldsymbol{\omega}}\right)$$

• Thermal generator capacity factors are binary and distributed

$$\delta_{g,h} = \left\{egin{array}{ll} 1 & ext{with probability } p_{s(g)} \ 0 & ext{with probability } 1 - p_{s(g)} \end{array}
ight.$$

# Stage 1: Results (Other Variables)

B 1 11 1 11 11	
Demand distribution	
$\hat{\operatorname{const}}_{\operatorname{log}}(ar{Q})$	6.941
	(0.003)
$\hat{\sigma} \log(ar{Q})$	0.172
$\log(Q)$	(0.002)
Wind outage distribution	
$const_f - 1(\delta_{wind})$	-1.274
( Willia)	(0.021)
$\hat{\sigma}_{f}^{-1}(\delta_{wind})$	1.779
(-wind)	(0.013)
$\hat{\rho}_{s-1/s}$ $\rightarrow s-1/s$	0.528
$\hat{\rho}_{f} - 1(\delta_{wind}), f - 1(\delta_{wind})$	(0.008)
$\hat{ ho}_f - 1(\delta_{wind}), \log(ar{Q})$	-0.038
	(0.022)
Thermal outage probabilities	
$\hat{p}_{\delta_{coal}}$	0.987
coal	(0.001)
$\hat{ ho}_{\delta_{ extsf{gas}}}$	0.987
- Raz	(0.001)
year	2015
num. obs.	2500



# Constructing $\hat{\Pi}(\mathcal{G})$

Π(·) is

an expectation over the random variables in the wholesale market under simultaneously determined demand distribution

- ullet To solve, consider candidate  $ar{P}$  and associated  $\mathcal{Q}\left(ar{P}
  ight)$ 
  - sample many draws of shocks
  - solve for equilibrium

tricky because  $3^G$  combinations, but in paper provide algorithm that reduces the problem to checking at most 2G combinations (reduces number of equilibrium computations by factor of  $\sim 10^{30}$ !)

- average over draws of the shocks
- Use new implied  $\bar{P}$  and iterate until convergence  $\Rightarrow \hat{\Pi}(\cdot)$

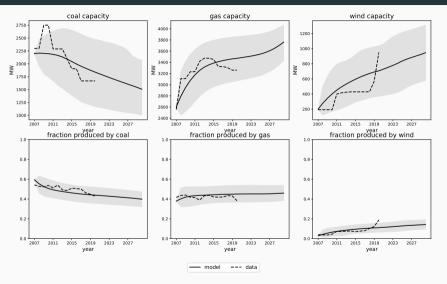
**⋖** Go back

#### Stage 2: Dynamic Parameter Identification

- Maintenance costs: identification comes from level of capacity for a source conditional on profits and investment costs
  - investments determined by: profits, investment costs, and maintenance costs
  - retirements determined by: profits and maintenance costs
- Cost shock variance: identification comes from covariance between investment and profitability (stream of profits – investment cost)
  - if profitability and investment highly correlated ⇒ low variance
  - ullet if profitability and investment weakly correlated  $\Rightarrow$  high variance



#### Model Fit



Note: The model path in each plot is the expectation over realizations of the idiosyncratic shocks given the initial state. The shaded region corresponds to the area in between the 10th and 90th percentiles.

#### **Demand**

• Measure 1 of consumers with utility in interval h

$$u_h\left(q,P
ight) = rac{\xi_h}{1-1/arepsilon}q^{1-1/arepsilon} - Pq$$

where P is the price consumer faces

• 
$$\bar{Q}_h(P) = \int_0^1 q^*(P, \xi_h) \, di$$
  
  $\log(\xi_h) \sim \mathcal{N}(\mu, \sigma^2)$  (possibly correlated with wholesale market variables)

#### **Demand**

ullet Measure 1 of consumers with utility in interval h

$$u_h(q,P) = rac{\xi_h}{1-1/arepsilon} q^{1-1/arepsilon} - Pq$$

where P is the price consumer faces

- $\bar{Q}_h(P) = \int_0^1 q^*(P, \xi_h) di$  $\log(\xi_h) \sim \mathcal{N}(\mu, \sigma^2)$  (possibly correlated with wholesale market variables)
- ullet Constant elasticity of demand:  $rac{d \log \mathbb{E}\left[ar{Q}_h(P)
  ight]}{d \log P} = -arepsilon$
- Price elasticity of demand: -0.09 (Deryugina, MacKay, and Reif (2020))

#### **Demand**

• Measure 1 of consumers with utility in interval h

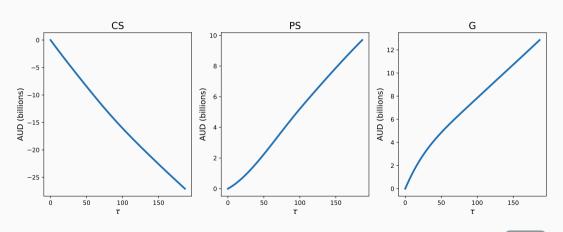
$$u_h(q,P) = \frac{\xi_h}{1-1/\varepsilon}q^{1-1/\varepsilon} - Pq$$

where *P* is the *price consumer faces* 

- $\bar{Q}_h\left(P\right) = \int_0^1 q^*\left(P, \xi_h\right) di$  $\log\left(\xi_h\right) \sim \mathcal{N}\left(\mu, \sigma^2\right)$  (possibly correlated with wholesale market variables)
- ullet Constant elasticity of demand:  $rac{d \log \mathbb{E}\left[ar{Q}_h(P)
  ight]}{d \log P} = -arepsilon$
- Price elasticity of demand: -0.09 (Deryugina, MacKay, and Reif (2020))
- ullet Average quantity-weighted wholesale prices  $ar{P}_t$  (price consumers pay)
- In equilibrium,  $\bar{P}_t(\mathcal{G})$  is implicitly defined by

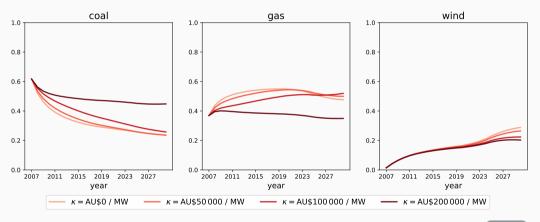
$$ar{P} = \mathbb{E}\left[P_h\left(\mathbf{q}_h^*\left(\mathcal{G}, ar{Q}_h\left(ar{P}
ight)
ight)
ight)rac{ar{Q}_h\left(ar{P}
ight)}{\mathbb{E}\left[ar{Q}_h\left(ar{P}
ight)
ight]}
ight]$$

## Carbon Tax: Welfare



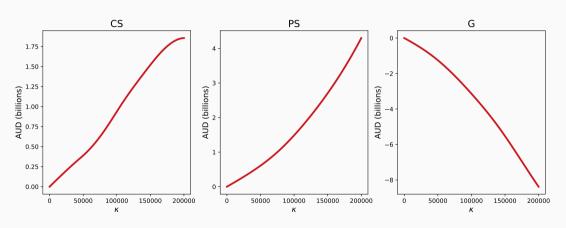
**⋖** Go back

## **Capacity Payments: Production Shares**

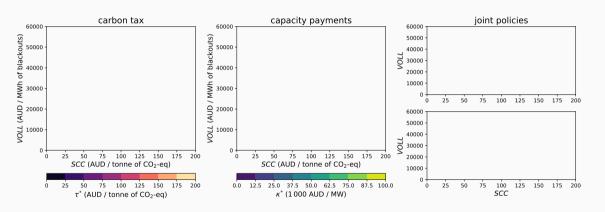




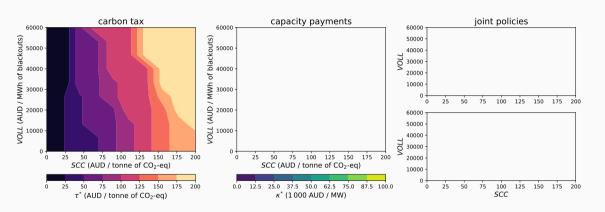
## **Capacity Payments: Welfare**



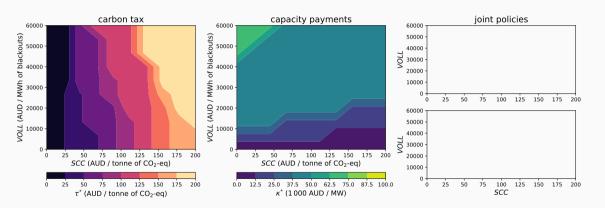




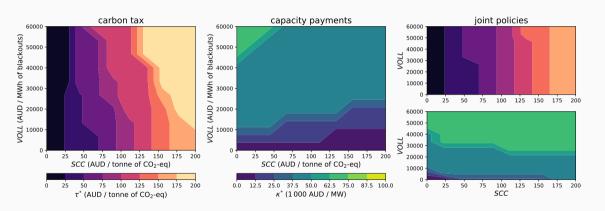
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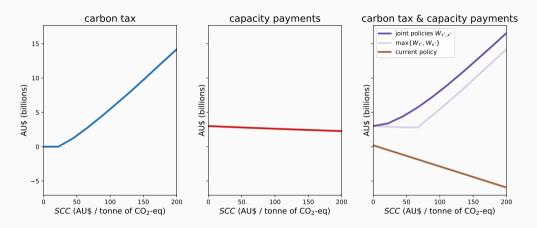


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## Changes in Welfare from Optimal Policy



Note: VOLL set to 50 000 AU\$ / MW (WEM estimate)

# Welfare Impact of Different Policies

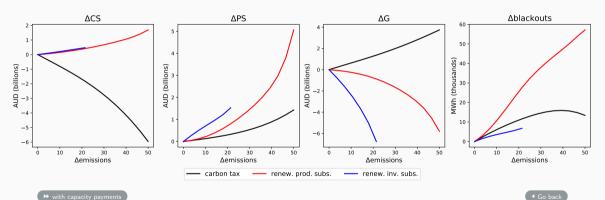
		ΔCS	ΔPS	ΔG	$\Delta$ emissions	$\Delta$ blackouts
$\tau$	$\kappa$	(billions AUD)	(billions AUD)	(billons AUD)	(billions kg CO <sub>2</sub> -eq)	(thousands MWh)
0	0	0.0	0.0	0.0	0.0	0.0
	25 000	0.22	0.32	-0.63	2.1	-50.44
	50 000	0.39	0.61	-1.25	3.75	-64.75
	100 000	1.06	1.71	-3.57	10.91	-69.29
50	0	-7.9	2.06	4.63	-58.96	7.23
	25 000	-7.61	2.36	4.05	-58.77	-42.66
	50 000	-7.4	2.62	3.48	-58.64	-60.11
	100 000	-6.94	3.64	1.4	-57.85	-67.61
100	0	-15.12	4.83	7.46	-78.13	-7.64
	25 000	-14.77	5.1	6.89	-78.1	-43.15
	50 000	-14.49	5.33	6.34	-78.11	-60.03
	100 000	-14.05	6.26	4.24	-77.71	-68.01
150	0	-21.33	7.36	10.15	-85.57	-12.53
	25 000	-20.92	7.6	9.58	-85.6	-43.59
	50 000	-20.61	7.8	9.01	-85.7	-60.35
	100 000	-20.13	8.68	6.9	-85.6	-68.32

#### Counterfactual #2: Alternative Environmental Policies

In addition to carbon tax, several other tools are commonly used

- renewable production subsidy \*\* Capacity \*\* Production \*\* Welfare renewable generators receive ς AU\$ per MWh produced
- ullet renewable investment subsidy ullet Capacity ullet Production ullet Welfare firms pay (1-s)  $C_{{
  m wind},t}$  for new wind generators
- How does welfare change with these tools?
- Do these tools have different distributional impacts?

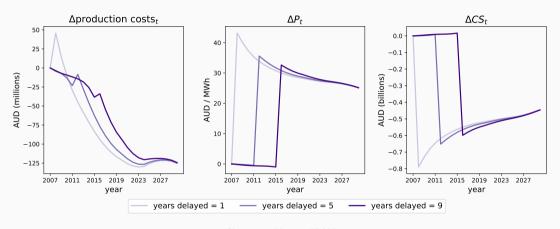
## **Alternative Environmental Policy Comparison**



#### Counterfactual #3: Policy Timing

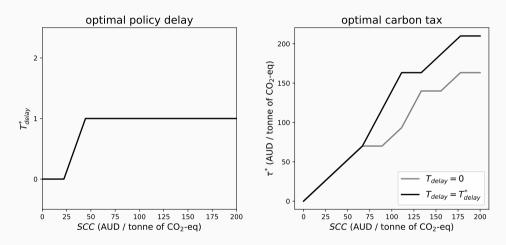
- Policies are not typically implemented immediately after announcement
- Policy delay allows firms to adjust generator portfolios, yielding cost savings
- ullet Simulate the market from 2007 in which carbon tax announced at beginning and implemented  $T_{delay}$  years into future

# Policy Timing: CS over Time



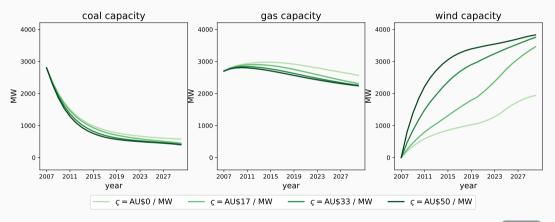
Note: au= 70,  $\kappa=$  50 000

## **Policy Timing: Optimal Timing**



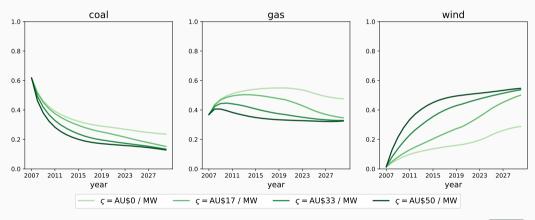
Note: VOLL set to 50 000 AU\$ / MW (WEM estimate)

#### Renewable Production Subsidy: Capacity



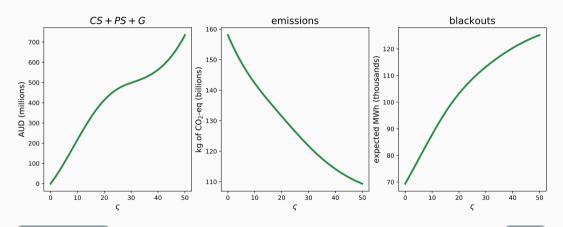


## Renewable Production Subsidy: Production Shares





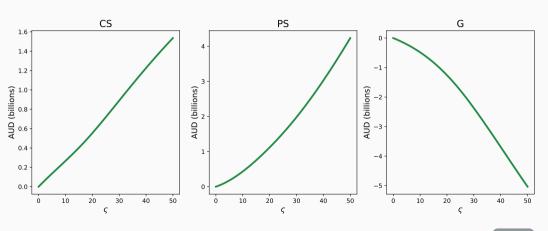
### Renewable Production Subsidy: Welfare



▶ Breakdown of CS, PS, G

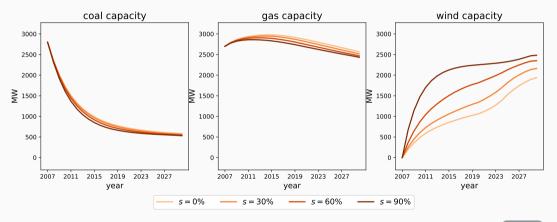
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# Renewable Production Subsidy: Welfare



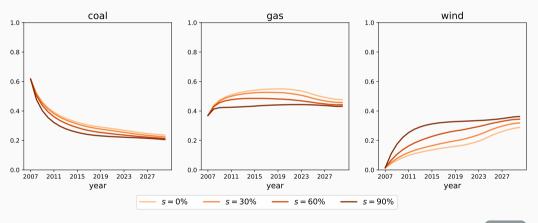
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#### Renewable Investment Subsidy: Capacity



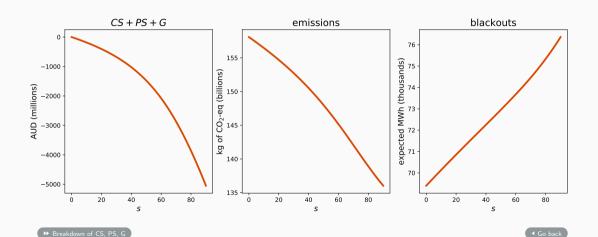


## Renewable Investment Subsidy: Production Shares

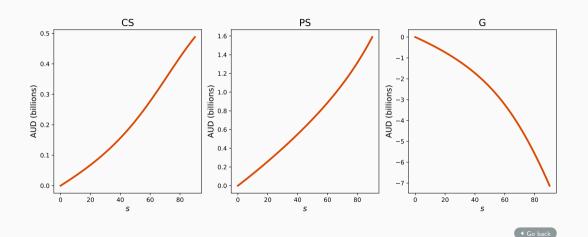




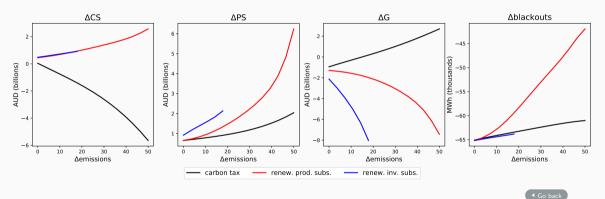
## Renewable Investment Subsidy: Welfare



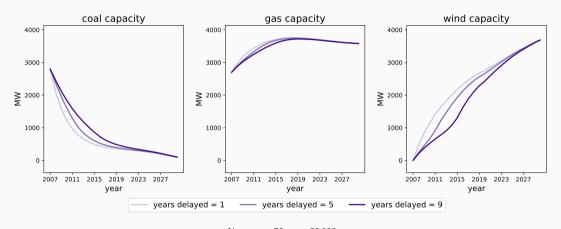
#### Renewable Investment Subsidy: Welfare



# Alternative Environmental Policy Comparison with $\kappa = 50\,000$



### **Policy Timing: Capacity**



Note: au= 70,  $\kappa=$  50 000

## Policy Timing: Welfare

