

# Temporary employment in Europe: Stagnating rates and rising risks

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## Abstract

There is a perception that temporary employment is rising in Europe, but there is little evidence to support this. One explanation is that temporary employment is rising, but cross-sectional data underestimate both the size and growth of temporary employment. Using data on 31 European countries and a sample of prime-age workers, we compare and contrast changes in the temporary employment rate in a single period of time using cross-sectional data from the European Labour Force Survey (LFS), with changes in the risk of experiencing temporary employment in multiple periods of time using longitudinal data from the European Survey of Income and Living Conditions (SILC). Our results suggest that the temporary employment rate stagnated over time, but the risk of experiencing it continues to rise. Cross-sectional data suggests that between 1996 and 2007, the temporary employment rate increased in Europe by 28%, but between 2007 and 2019, there was little change. By contrast, panel data suggests that between 2013 and 2019, the risk of experiencing at least one temporary employment contract rose 36%. Our contribution provides insight into the nature of employment experiences associated with insecurity.

**Key words:** temporary employment, trends and distribution, life course, international comparison, labour markets, Europe

**JEL Classifications:** Z13 (economic sociology, economic anthropology, social and economic stratification), J21 (labour force and employment, size, and structure), J08 (labour economics policies)

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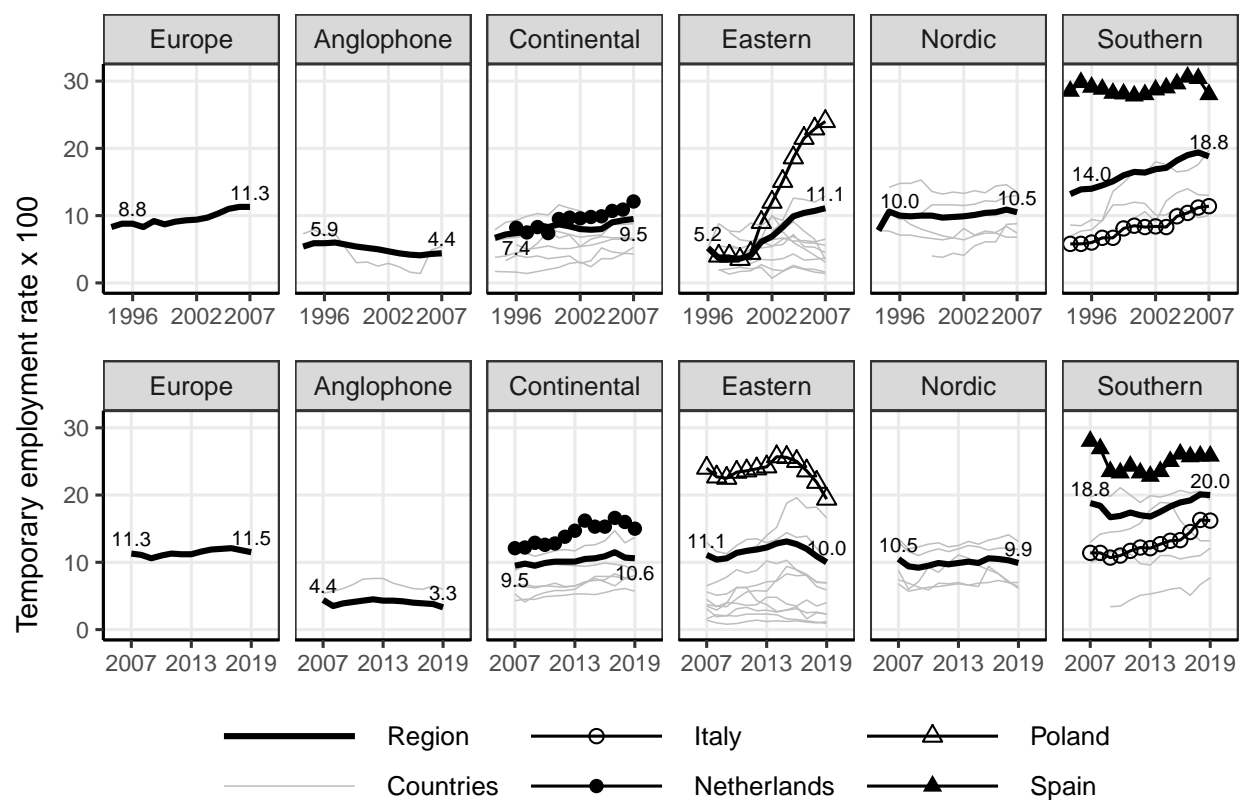
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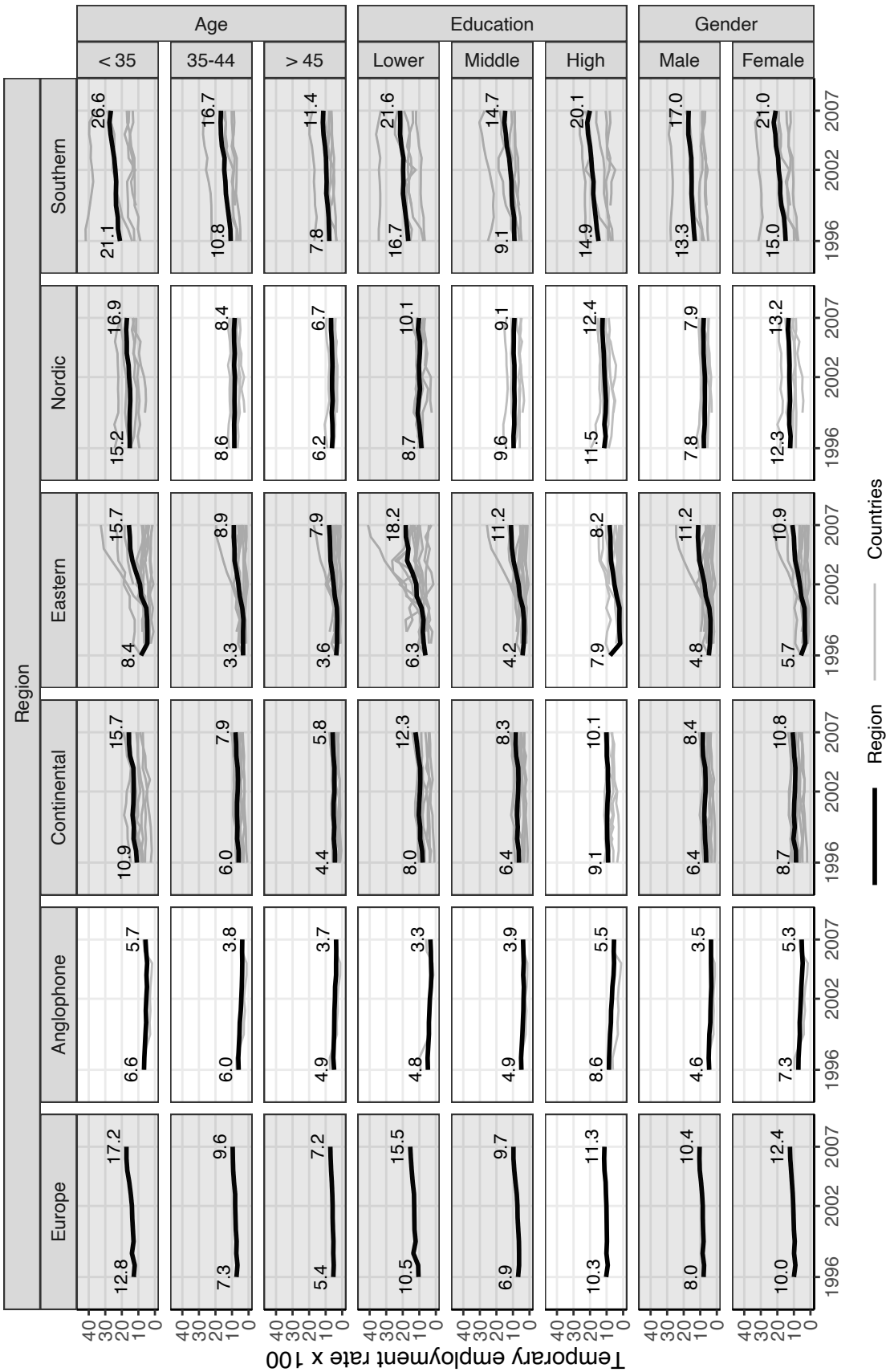
# 1 Figures

Figure 1: Temporary employment rate over time



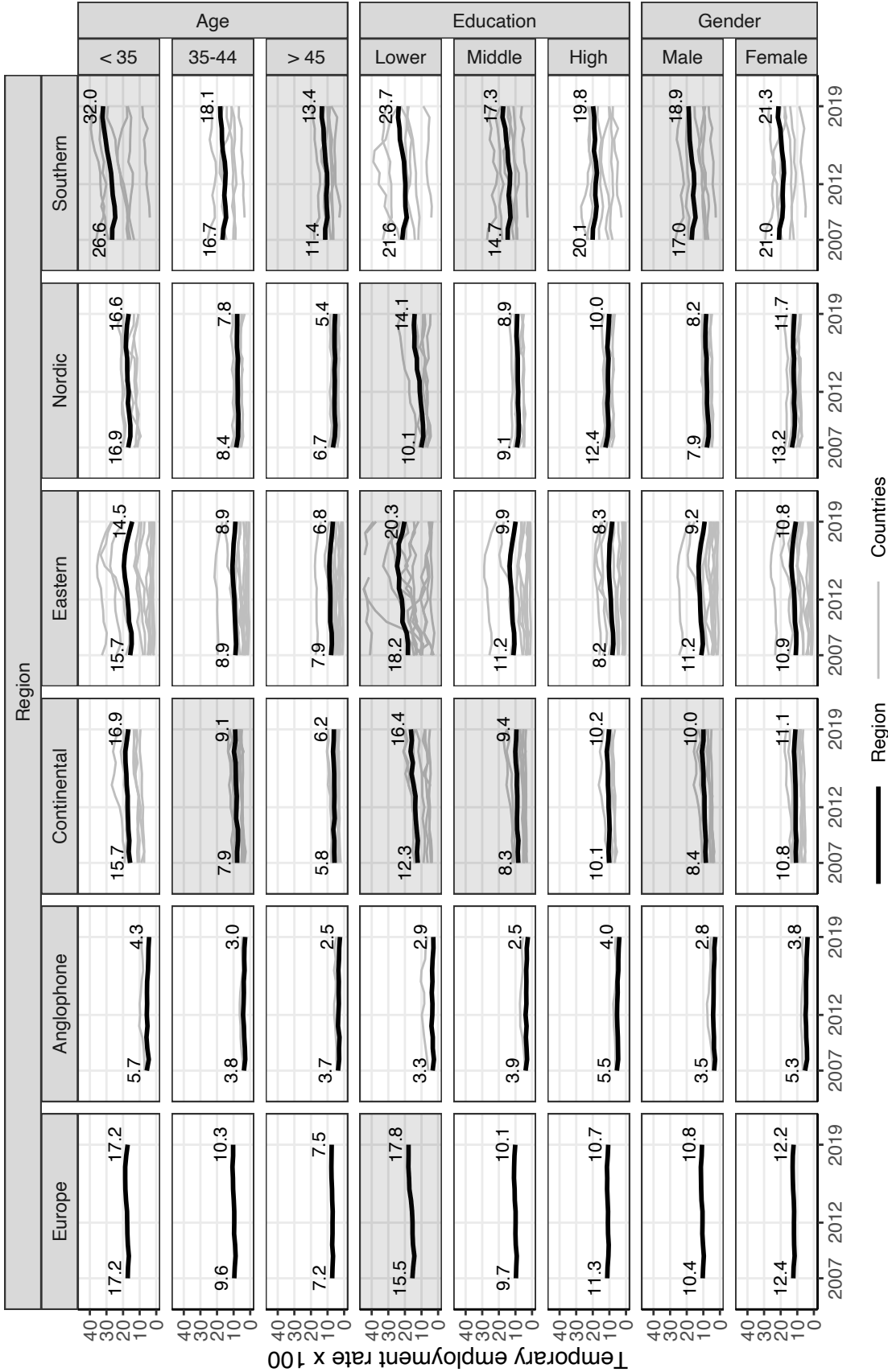
Note: Authors calculations using LFS data. Each cell shows the temporary employment rate for a given region, year, as shown by the thick, black line. Country, region specifications are shown in table B.2 in Appendix B. Before 2007, levels are rising. After 2007, levels are constant. In the Eastern region, Poland stands out, with high and rising levels before 2007, but stagnating levels afterward. In the Southern region, Spain stands out, with high, but declining levels, especially after 2007. Italy and the Netherlands are among the few countries with high and rising levels before and after 2007.

Figure 2: Temporary employment rate over time, by demographic group (1996 - 2007)



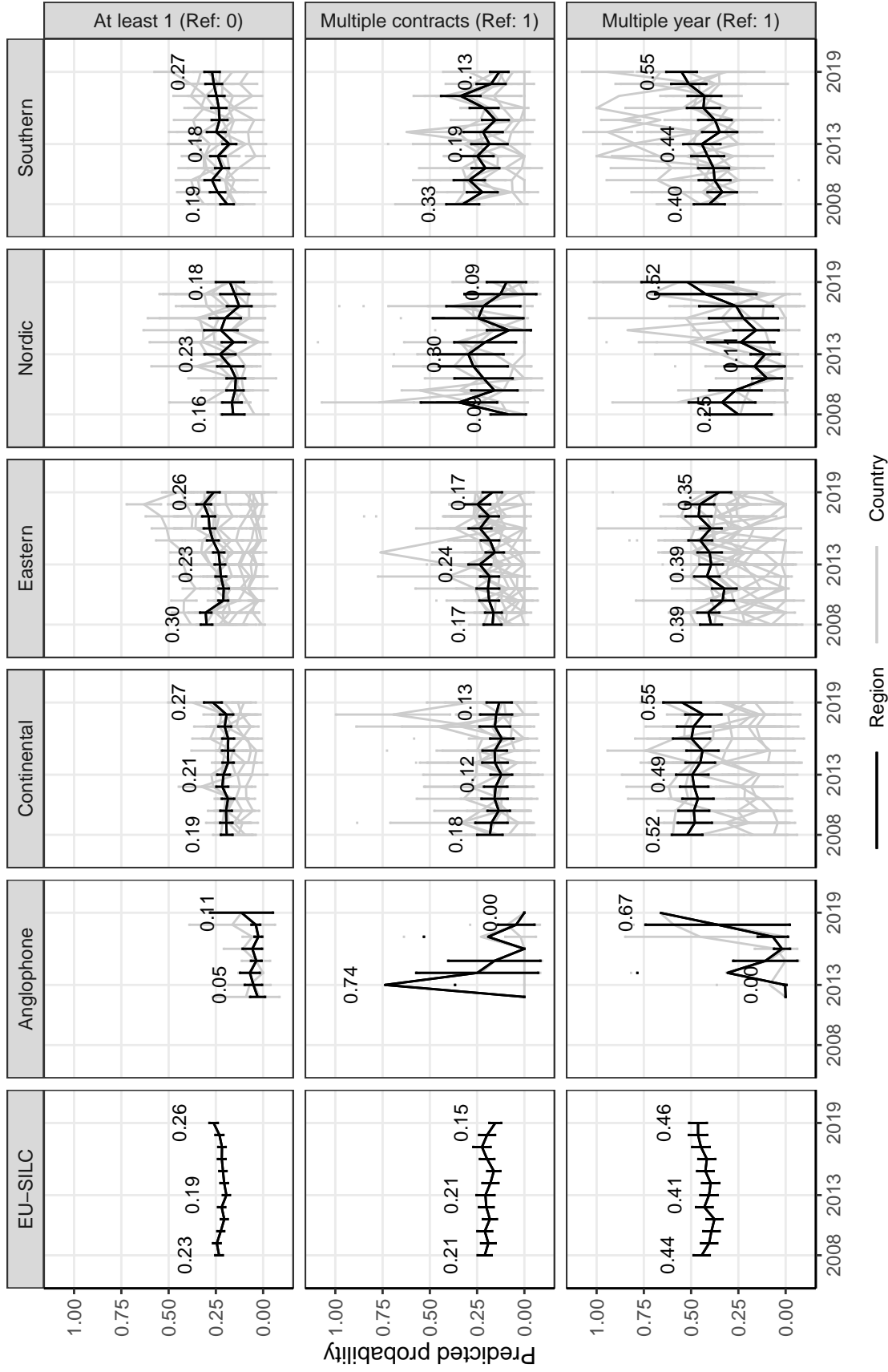
Note: Authors calculations using LFS data. Each cell shows the temporary employment rate for a given region, year, demographic group. For easier interpretation, highlighted subplots indicate where the temporary employment rate rose at least 1 percentage point and 10% between 1996 and 2007. Before 2007, the temporary employment rate is rising in almost every region and subgroup, except in the Anglophone and Nordic regions and among those with higher levels of education.

Figure 3: Temporary employment rate over time, by demographic group (2007 - 2019)



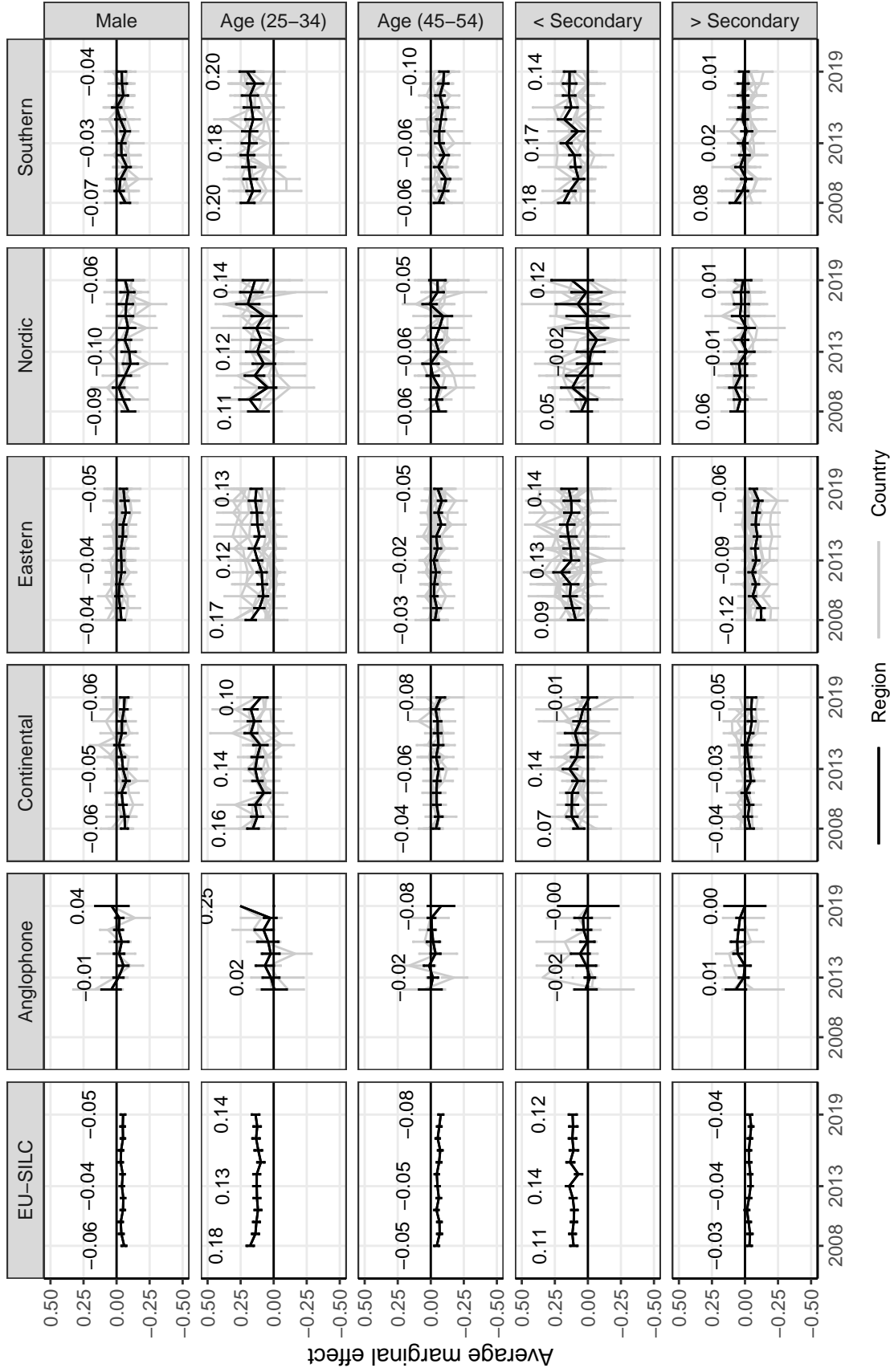
Note: Authors calculations using LFS data. Each cell shows the temporary employment rate for a given region, year, demographic group. For easier interpretation, highlighted subplots indicate where the temporary employment rate rose at least 1 percentage points and 10% between 2007 and 2019. After 2007, the temporary employment rate is constant within almost all demographic groups and regions. However, there are two exceptions. In the Southern region, the rate continues to rise in every demographic group, except those with higher levels of education. Further, among those with lower levels of education, the rate continues to rise in every region, except the Anglophone region.

Figure 4: Predicted probability of a temporary contract



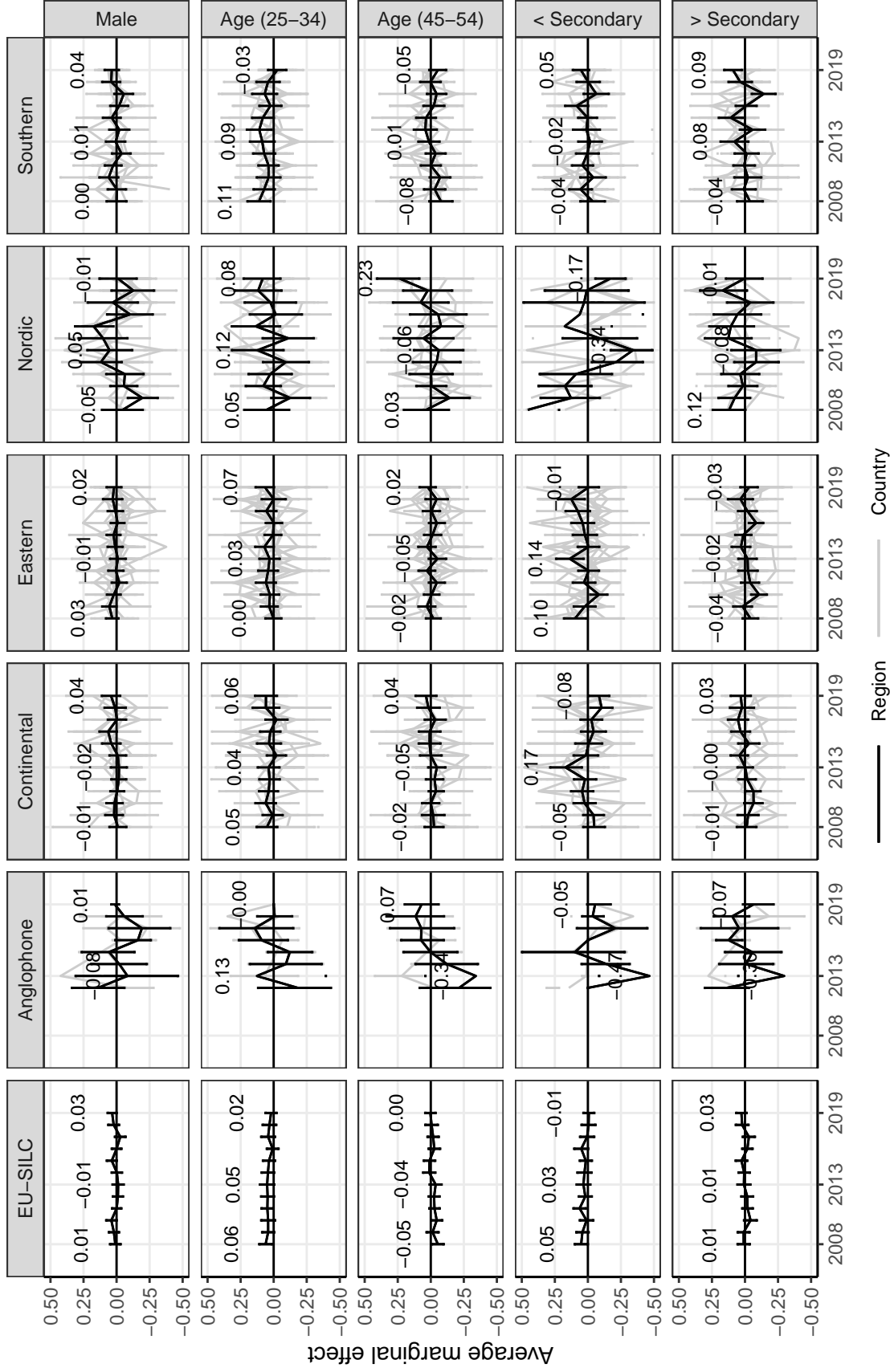
Note: Authors calculations using SILC data. First row plots the probability of experiencing at least one temporary contract (ref: 0). Second row plots the probability of experiencing multiple temporary contracts (ref: 1). Third row plots the probability of experiencing a temporary contract that is multiple years long (ref: 1). The interpretation is that temporary employment risk is rising, but the relative insecurity of temporary employment may be declining as the risk of receiving a multi-year contract is rising and the risk of receiving multiple contracts is constant or declining.

Figure 5: AME of main effects on the probability of experiencing a temporary contract



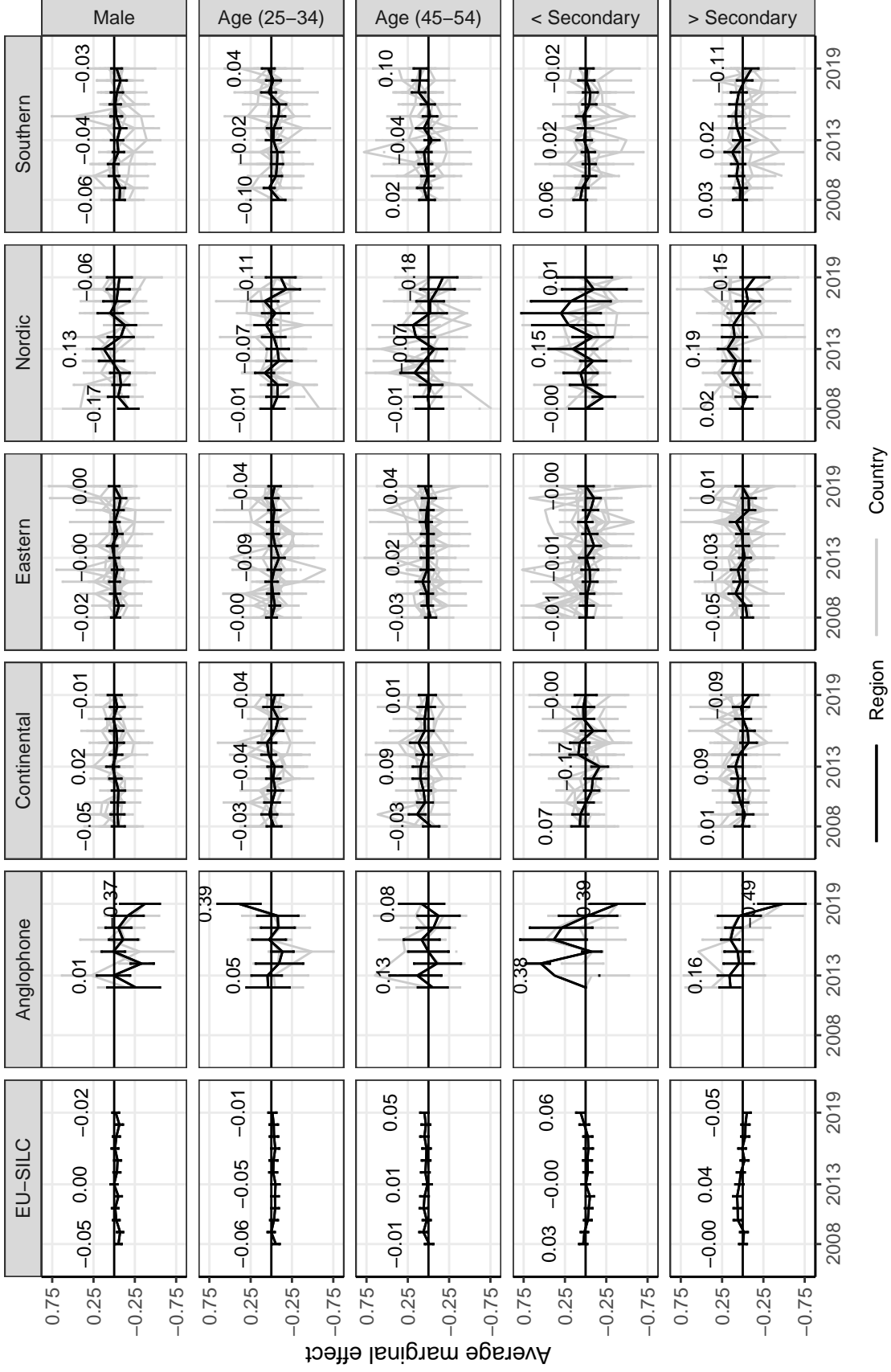
Note: Authors calculations using SILC data. Plots the average marginal effect of independent variables on the probability of experiencing at least 1 temporary contract (ref: 0). Between groups, risk is higher among women, younger workers, and those with lower levels of education. However, within groups, there is little change in the demographic distribution of that rising risk.

Figure 6: AME of main effects on the number of temporary contracts



Note: Authors calculations using SILC data. Plots the average marginal effect of independent variables on the probability of experiencing at least 2 temporary contracts (ref: 1). In general, risk of multiple contracts is distributed equally between demographic groups. Further, there is little change in the distribution of risk within demographic groups.

Figure 7: AME of main effects on the duration of temporary contracts



Note: Authors calculations using SILC data. Plots the average marginal effect of independent variables on the probability of experiencing a temporary contract that is at least 2 years long (ref: 1). In general, risk of multi-year contracts is distributed equally between demographic groups. Further, there is little change in the distribution of risk within demographic groups.



## A Appendix: Sample selection

We apply the following sample selection criteria to the EU-SILC, as shown in table B.1. There are three main filters. First, we apply country, panel-level filters. We restrict all panels to study windows that are four-years long. While the majority of countries use a four-year long panel, a few use longer study windows. We exclude country, panel waves with a temporary employment rate of zero or missing. This affects three countries, Denmark, the United Kingdom, and Iceland.<sup>1</sup> Furthermore, we exclude countries with less than 3 panel waves because 3 periods are necessary to create a trend. This only affects Germany, which is only present in panel waves 2018 and 2019.

We use 12 panel waves, between 2008 and 2019. 2019 is the most recent year data is available. Waves prior to the 2007 panel wave only include three years of observational data and the 2007 panel wave only includes 15 countries, compared to 25 or more countries in the other surveys. Further, after all sample selection criteria are applied, there are only four countries in the 2007 panel wave, compared to 18 in the 2008 panel wave. The result is 13.502.253 observations in 346 country, panel waves.

Second, we apply individual-level filters. The data includes individuals who are prime age (25-54), for the same reasons about the relationship between (in)voluntariness and age with respect to the LFS data, active labor market participants, and have a non zero personal weight.<sup>2</sup> We exclude individuals who were never employed in a four-year panel wave, otherwise there is no possibility of experiencing temporary employment. We drop observations with missing values on education, gender, age, and contract type. The result is 3.675.604 observations in 346 country, panel waves in the sample.

Third and finally, we apply individual, panel-level filters. The data only include individuals who are observable in each year of a given four-year panel wave. Further, we exclude observations with missing or zero longitudinal panel weights, which weights for the inverse probability of being in the sample for the entire panel wave. This leaves 1.058.840 total observations (264.710 unique observations) in 325 country, panel waves. This is our ‘main’ dataset. We note that while not every country is in every panel wave, of the 31 countries in the sample, 23 countries are in at least nine panel waves, as shown in table B.2.

To examine our three outcomes of interest, we create three sub datasets from the main dataset. The first dependent variable is experiencing at least one temporary contract in a given four-year panel wave (i.e. ever). The reference is an individual who does not experience a temporary contract (i.e. never). To estimate this outcome, we aggregate the main dataset so each individual is present once in a given country, panel wave. The result is dataset A with 264.710 person, country, panel observations.

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<sup>1</sup>Denmark in years between 2005 and 2010 (panel waves 2008 to 2013), the United Kingdom in 2008 (panel waves 2008 to 2011), and Iceland in 2009 (2009 panel waves).

<sup>2</sup>There are two exceptions. In the Netherlands, in panel waves 2016 – 2019, the personal weight for all observations in the first year of a given panel wave is zero. Similarly, in Norway, beginning with the 2010 panel waves, only last observation in panel period has personal weight greater than 0. In these country, panel waves, we recode the personal base weight for these observations in these years as 1 and keep the observations, conditional on meeting all other criteria.

Next, we determine temporary employment ‘spells’ in order to estimate the probability of experiencing temporary employment, by the number and duration of temporary contracts. We calculate temporary employment spells for each individual in a given country, panel wave using a variable in the dataset that asks, “Change of job since last year?” If an individual had a temporary contract in two consecutive time periods, but did not change jobs, then they had one temporary contract for two years. By contrast, if an individual in two consecutive time periods had a temporary contract, but did change jobs, then they had two temporary contracts, each of which was one year.

The second dependent variable is experiencing two or more, i.e. multiple, temporary contracts in a given panel wave. The reference is experiencing one, single temporary contract in that same panel wave. To examine this outcome, we filter from dataset *A* on the condition of ever experiencing temporary employment. The result is dataset *B* with 48.940 person, country, panel wave observations.

The third dependent variable is experiencing a temporary contract that is two or more years long, i.e. multiple years. The reference group is experiencing a temporary contract that is one, single year long. To examine this outcome, we aggregate the main dataset so each spell of temporary employment is present once in a given country, panel wave, but an individual with multiple spells is present as many times as they have spells in a given country, panel wave. Further, we filter on the condition of ever experiencing temporary employment. The result is dataset *C* with 59.582 person-spell, country, panel observations.

We exclude variables related to income, occupation, and industry. While including these additional variables into our analysis would improve model fit, it is not clear the degree to which these variables are related to the individual, job, or structural conditions. For example, in Germany, occupational closure in the form of tasks and credentials are important determinants of temporary employment levels within a given occupation, ranging from 0 to 64 percent (?). We also do not control for individual self-selection into temporary employment. Further, instead of relying on a single, unified, multi-level models, we use separate regression models for each panel wave in each country. In so doing, we ensure that results are a reflection of the data, not model specification.

We use the methods and data describe above to quantify inequalities in temporary employment trends over time as well as between and within countries and demographic groups. The goal is not to causally isolate an “effect” of country and demographic groups on temporary employment risk net of a large number of control variables, nor the consequences of temporary employment, as other research does. Instead, the primary goal is descriptive. Results provide a more accurate and representative accounting of levels and trends in temporary employment rate and risk than is otherwise reported, which helps to isolate the source of rising insecurity associated with temporary employment. Replication files are made available by the authors on GitHub.

## A.1 Sensitivity

Here, we address several important issues of sensitivity, which we divide into two main parts. One main part is the sensitivity of the results within a given data set to our particular sample

selection criteria. With respect to the LFS, conditional on being a prime-age worker (25-54) and employed, the other selection criteria reduce the sample by 23.5% (as shown in table B.3). Of these criteria, the most important one is a contract type, which accounts 17 percentage points. While contract type is an essential variable required to determine temporary employment rate, results are not sensitive to the inclusion or exclusion of the other selection criteria.

With respect to the SILC, the most important criteria is the requirement that observations be in the sample for all 4 years of a panel period. This reduces the sample by 71% (as shown in table B.1). Alternatively, if we only require an individual to be in the first 2 years of a 4 year panel period, we only lose 37% of all cases (as shown in table B.4). While results are qualitatively similar, as shown in figure C.1, we use a longer time period owing to the application of a life course approach. Further, results are qualitatively similar using unadjusted, non-parametric data, as shown in figure C.1.

The second main part is issue of whether the results are sensitive to the choice of data set used. Or, put another way, what is the degree to which the samples from the two data sets are comparable? One way the samples are different is that the LFS sample only include those who are employed, which is how one calculates the temporary employment rate, while the SILC sample include all labour force participants, employed or unemployed. We compare the temporary employment rate among the employed population to the rate among the employed and unemployed. Trends are qualitatively similar, as shown in C.2.

Another issue of comparison is that it is possible to use the SILC data in a cross-sectional form, as we described above, as well as the 4-year sample we use for our analysis, and the 2-year sample we use for sensitivity. We compare the annual temporary employment rate between all three versions of SILC sample to LFS sample. Results are qualitatively similar, as shown in figure C.3.

## B Appendix: Tables

Table B.1: Sample selection (EU-SILC, 4 year panel)

Step	Country, panel periods	Unique observations	% $\Delta$	Notes
0	377	5.961.876		Raw data
1	346	5.492.337	-8%	Country panel filters: Drop 2007 panel period. Every panel period can only have four years. Each country, panel, year must have non-missing temporary employment rate $> 0$
2	346	2.278.772	-59%	Individual filters: prime age (25 - 54), active labor market participation (employed or unemployed), personal weight $> 0$
3	346	2.082.421	-9%	Must be employed at least once
4	346	1.588.269	-24%	Case-wise deletion of missing variables on education, gender, age, and contract type
5	331	267.846	-83%	Individuals in each year of 4 year panel period
6	325	264.710	-1%	Must have 4 year longitudinal weight ('Main dataset')
7	Dataset <i>A</i>	264.710		Main data: One observation per individual, panel wave (ever)
8	Dataset <i>B</i>	48.940		Dataset <i>A</i> :  $\geq 1$ temporary contract (number)
9	Dataset <i>C</i>	59.582		Main data:  $\geq 1$ temporary contract, one observation per spell, panel wave (duration)

Table B.2: Number of observations per country, panel wave (EU-SILC, 4 year panel)

Country	Four-year panel period ending												Total	
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	Observations	Periods
Anglophone countries:														
Ireland					1.164	2.832	3.076	3.900	3.504	5.820	5.632	840	26.768	8
United Kingdom					600	640	648	528	1.188	2.104	1.100	840	7.648	8
					564	2.192	2.428	3.372	2.316	3.716	4.532		19.120	7
Continental countries:	19.900	25.220	27.640	27.396	29.232	22.392	24.076	23.420	23.572	22.220	20.344	20.628	286.040	12
Austria	2.424	2.388	2.552	2.504	3.040	2.832	2.460	2.432	2.356	2.540	2.328	2.664	30.520	12
Belgium	2.856	2.676	2.868	2.284	2.336	2.516	2.264	2.252	2.732	2.296	2.388	3.856	31.324	12
France	11.260	11.376	12.160	12.776	13.520	12.432	12.020	11.828	11.664	10.504	9.732	9.224	138.496	12
Luxembourg		6.808	6.980	7.052	7.748	1.860	1.932	1.880	2.028	1.792	1.220	2.284	41.584	11
Netherlands	3.360	1.972	3.080	2.780	2.588	2.752	2.744	2.376	2.416	2.276	2.012	2.600	30.956	12
Switzerland							2.656	2.652	2.376	2.812	2.664		13.160	5
Eastern countries:	27.604	32.044	34.020	32.632	34.352	36.128	36.900	33.148	38.328	35.040	38.200	37.260	415.656	12
Bulgaria		1.664	1.684	2.892	3.240	2.576	2.456	2.388	6.384	6.208	5.980	6.200	41.672	11
Croatia						2.048	1.908	1.824	1.728	2.284	3.704	3.504	17.000	7
Czechia	7.692	6.756	5.076	3.392	4.700	4.696	4.424	3.508	3.628	3.748	3.928	3.964	55.512	12
Estonia	1.004	2.940	2.808	2.596	2.176	2.532	2.316	2.796	2.672	2.652	2.264	2.856	29.612	12
Hungary	3.336	3.532	3.756	3.196	4.240	3.528	6.332	2.820	3.060	3.160	2.708	2.252	41.920	12
Latvia	1.684	1.828	2.044	2.564	2.436	2.556	2.424	2.168	2.024	1.832	2.052	1.912	25.524	12
Lithuania	1.884	2.712	2.744	2.520	2.472	2.892	2.132	2.340	1.760	2.424	1.596	1.900	27.376	12
Poland	6.556	6.812	6.196	5.408	5.488	5.924	5.696	5.972	5.148	4.988	3.980	3.956	66.124	12
Romania			3.516	3.512	3.300	3.484	3.108	3.276	3.376	3.320	3.708	3.428	34.028	10
Serbia	3.440	3.660	4.064	4.024	3.988	3.684	3.888	3.728	3.892	2.456	2.660	2.604	10.368	4
Slovakia	2.008	2.140	2.132	2.528	2.312	2.208	2.216	2.328	2.008	1.968			38.020	10
Slovenia												4.684	28.500	12
Nordic countries:	4.560	6.872	7.576	6.604	6.108	6.180	6.588	5.868	6.148	5.660	5.612	5.148	72.924	12
Denmark							808	1.192	1.148	976	764	880	5.768	6
Finland		1.372	1.388	1.320	1.064	2.020	2.104	1.944	2.040	1.924	1.948	1.864	18.988	11
Iceland	608		568	672	636	556	552	532	532	480	440		5.576	10
Norway	3.952	3.728	3.484	3.140	2.896	2.192	2.004	1.304	1.340	1.220	1.252	1.344	27.856	12
Sweden		1.772	2.136	1.472	1.512	1.412	1.120	896	1.088	1.060	1.208	1.060	14.736	11
Southern countries:	16.904	20.744	21.588	20.104	18.988	19.444	18.960	20.780	21.396	21.796	28.204	28.544	257.452	12
Cyprus	2.160	2.124	1.928	1.712	1.768	3.520	2.376	3.384	1.996	2.532	2.348	2.472	28.320	12
Greece		2.248	1.764	2.188	1.764	1.376	1.072	1.264	2.596	2.832	6.980	5.264	29.348	11
Italy	7.316	6.996	7.700	6.736	5.648	4.904	6.144	6.136	6.132	6.012	4.468	7.744	75.936	12
Malta		1.292	1.200	1.096	1.100	1.632	1.964	1.696	2.080	1.804	1.828	1.692	17.384	11
Portugal	1.868	1.964	2.252	1.860	2.624	2.624	2.940	3.248	3.576	3.520	7.280	6.792	40.548	12
Spain	5.560	6.120	6.744	6.512	6.084	5.388	4.464	5.052	5.016	5.096	5.300	4.580	65.916	12
EU-SILC	68.968	84.880	90.824	86.736	89.844	86.976	89.600	87.116	92.948	90.536	97.992	92.420	1.058.840	325

Table B.3: Sample selection (EU-LFS)

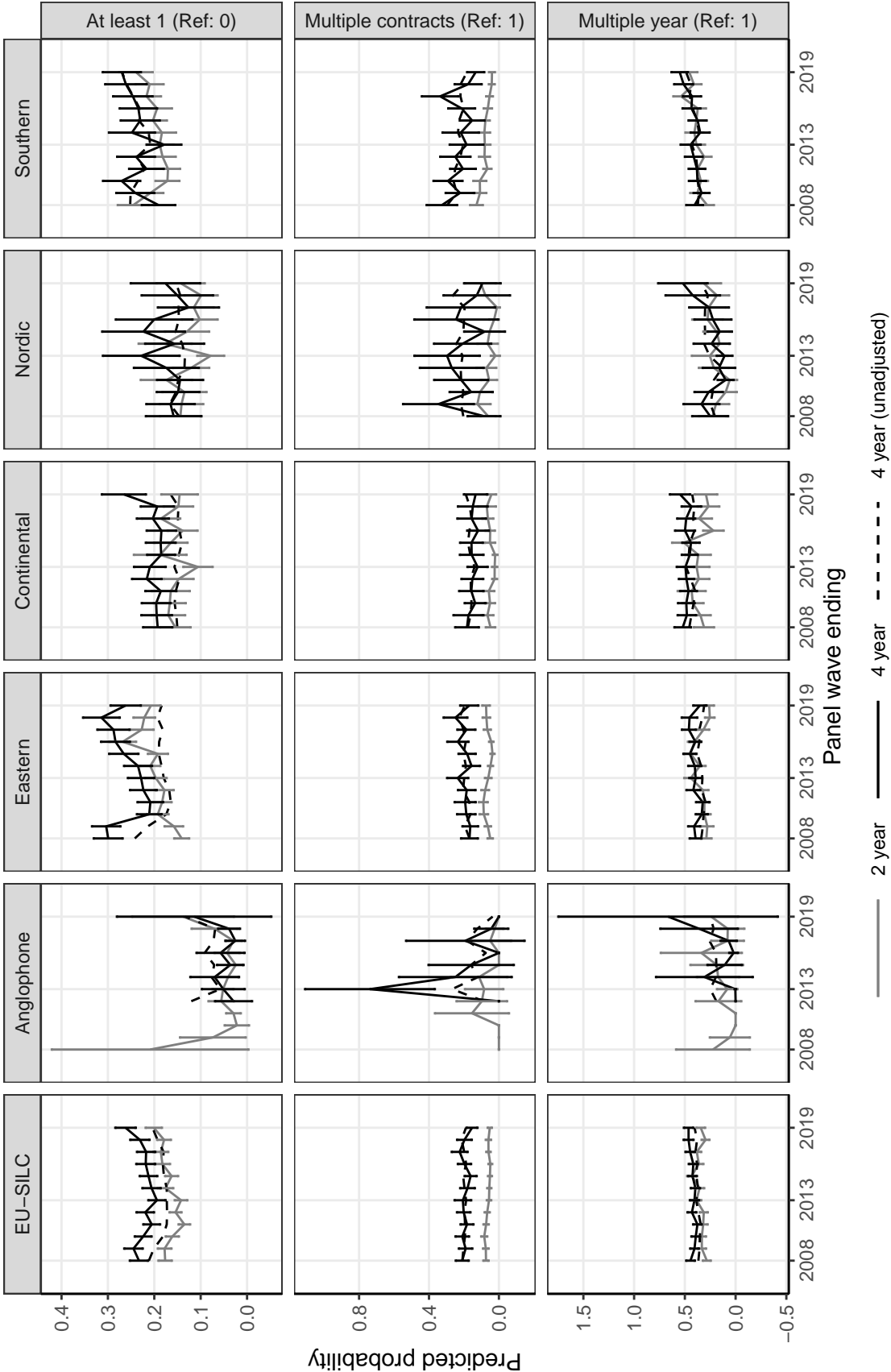
Step	Country, year periods	Observations	% $\Delta$	Notes
0	708	85.678.076		Raw data
1	708	27.105.901	-68%	Year $\geq 1996$ , employed, prime age (25 - 54)
2	706	22.582.555	-17%	Observable contract type
3	698	22.247.241	-1%	Observable education
4	698	20.768.195	-7%	Personal weight $> 0$

Table B.4: Sample selection (EU-SILC, 2 year panel), as comparable to table B.1

Step	Country, panel periods	Unique observations	% $\Delta$	Notes
0	377	5.961.876		Raw data
1	346	5.492.337	-8%	Country panel filters: Drop 2007 panel period. Every panel period can only have four years. Each country, panel, year must have non-missing temporary employment rate $> 0$
2	346	2.278.772	-59%	Individual filters: prime age (25 - 54), active labor market participation (employed or unemployed), personal weight $> 0$
3	346	2.082.421	-9%	Must be employed at least once
4	346	1.588.269	-24%	Case-wise deletion of missing variables on education, gender, age, and contract type
5	345	1.153.828	-27%	Individuals in each year of 4 year panel period
6	342	398.613	-65%	Must have 4 year longitudinal weight ('Main dataset')
7	Dataset A	398.613		Main data: One observation per individual, panel wave (ever)
8	Dataset B	68.201		Dataset A: $\geq 1$ temporary contract (number)
9	Dataset C	73.448		Main data: $\geq 1$ temporary contract, one observation per spell, panel wave (duration)

## C Appendix: Figures

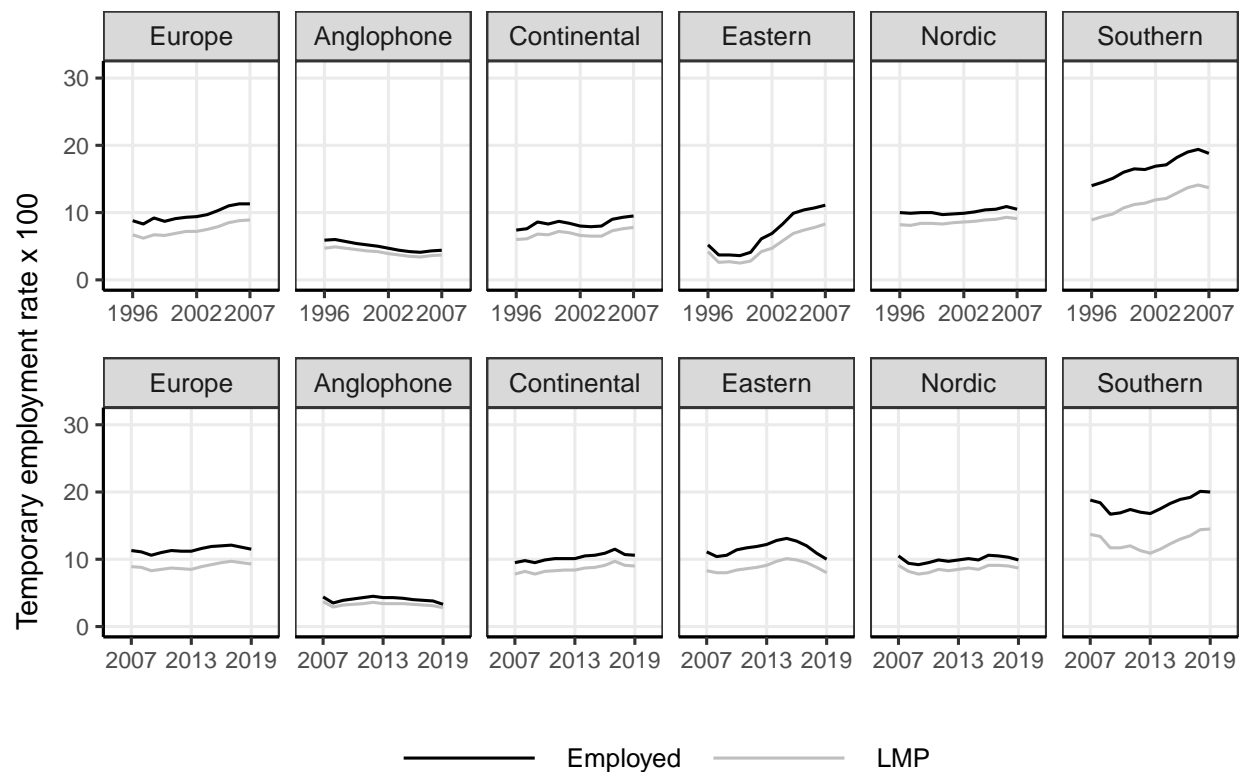
Figure C.1: Replicate figure 4 with different EU-SILC samples



Note: Authors calculations using SILC data. The black, solid line is used in the main paper. The gray, solid line applies the same sample selection strategy and applies the same model, but using a 2-year sample. The black, dotted line uses the same sample selection strategy as the paper, but is not model adjusted. Results are qualitatively similar. The interpretation is that results are not a reflection of bias from model specification or sample attrition.

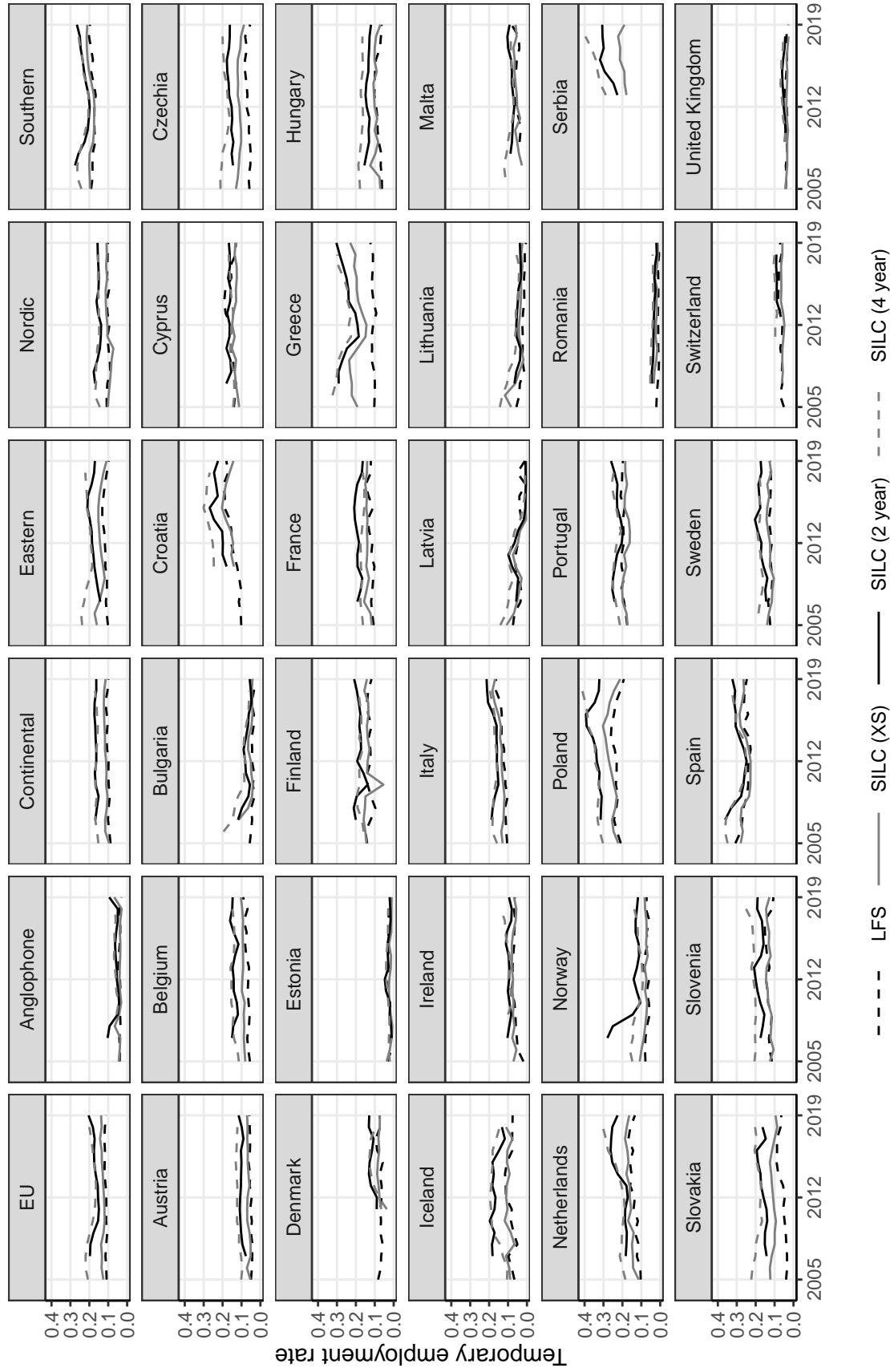


Figure C.2: Replicate figure 1, with different definitions of temporary employment rate



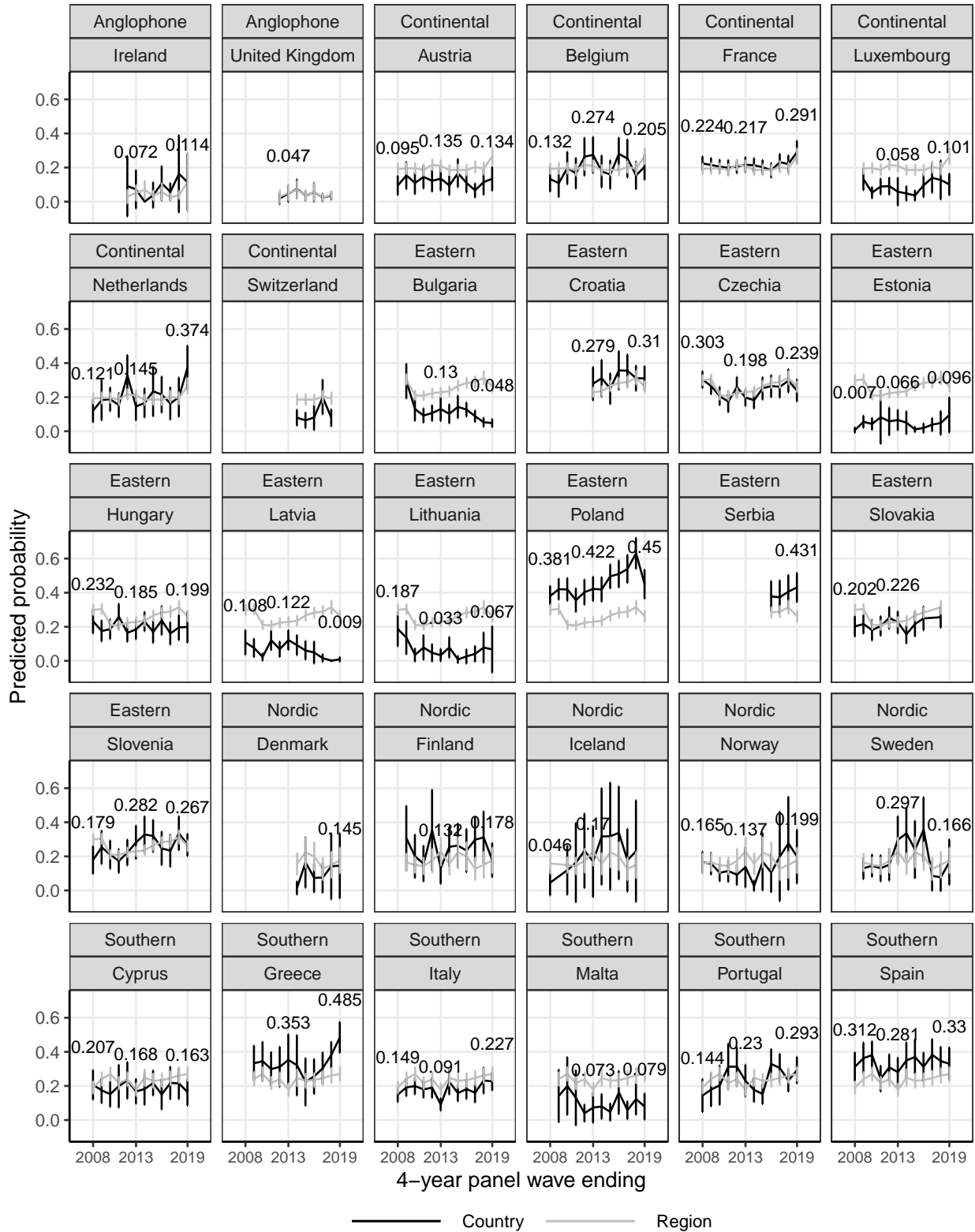
Note: Authors calculations using LFS data. Each cell shows the temporary employment rate for a given region, year. Black line shows the temporary employment rate among those who are employed in the LFS. This is the standard way to calculate the temporary employment rate. Gray line shows the temporary employment rate among those who are employed or unemployed in the LFS, i.e. labour market participants (LMP). This is similar to the SILC sample. The two lines are similar, although the rate is always lower using the sample of LMP, as we would expect. The interpretation is that the temporary employment rate in the LFS is not driven by the sample selection strategy.

Figure C.3: Comparing temporary employment rate across different data sources



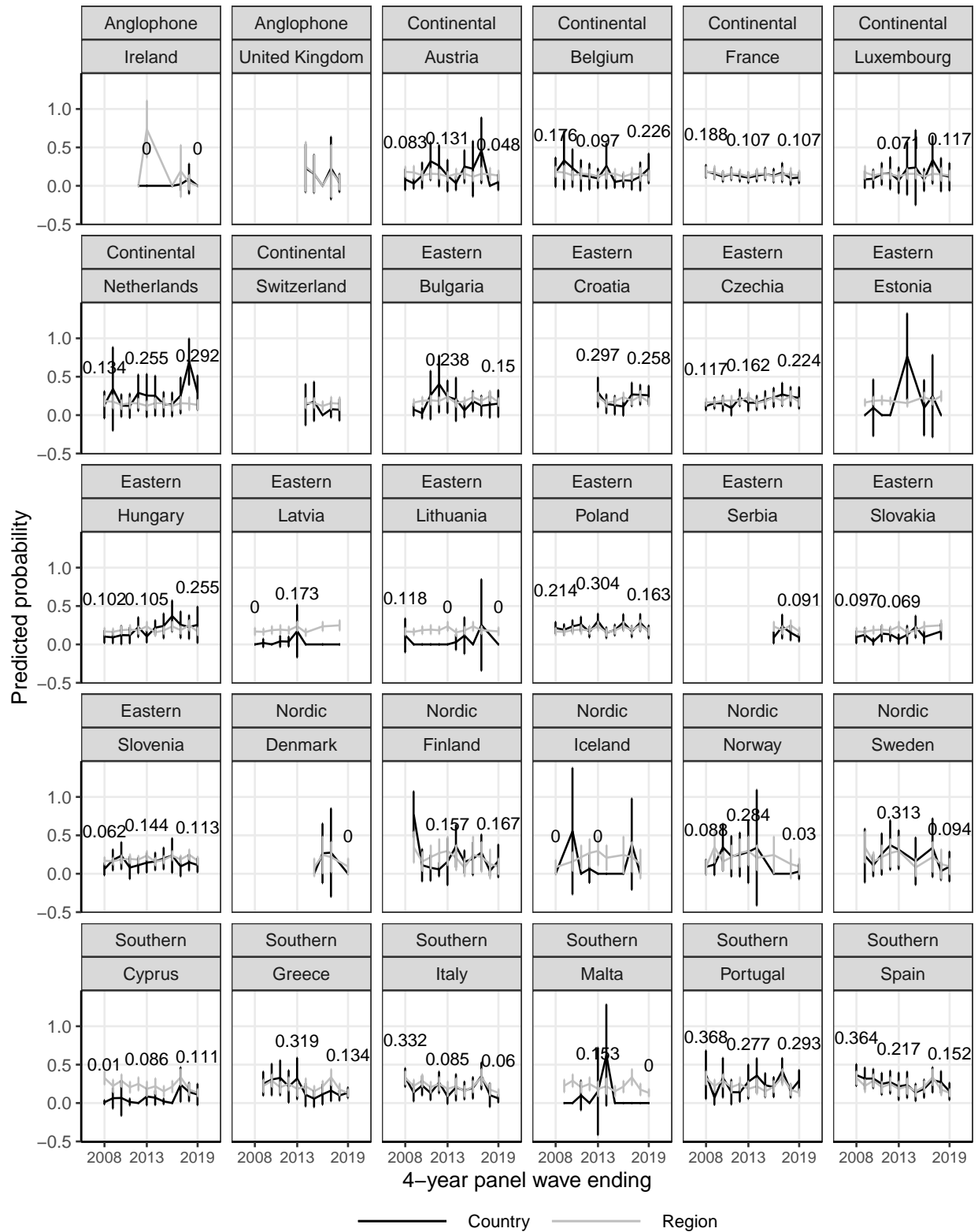
Note: Authors calculations using LFS/SILC data. Black, dotted line is temporary employment rate from cross-sectional, LFS data. Gray, solid line is temporary employment rate from cross-sectional, SILC data. Black, solid line is temporary employment rate from 2-year SILC sample. Black, dashed line is temporary employment rate from 4-year SILC sample. Temporary employment rate is similar, regardless of data type

Figure C.4: Predicted probability of at least 1 temporary contract, by country



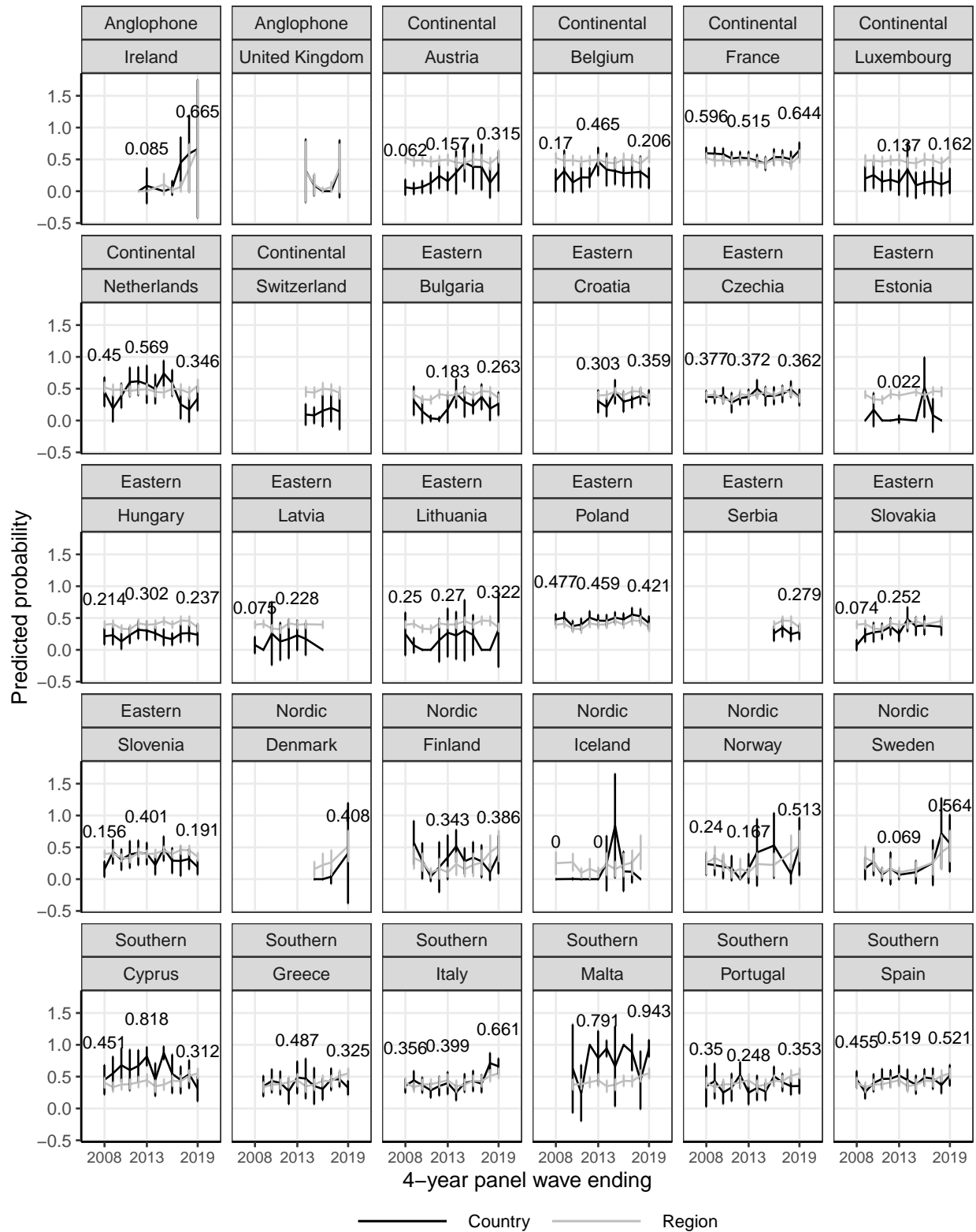
Note: Authors calculations using SILC data. Plots the probability of experiencing at least one temporary contract (ref: 0) from row 1 in figure 4, but with more country-level detail. Each subplot is its own country. Gray line is region-level. Black line is country-level.

Figure C.5: Predicted probability of a temporary contract (number), by country



Note: Authors calculations using SILC data. Plots the probability of experiencing multiple temporary contracts (ref: 1) from row 2 in figure 4, but with more country-level detail. Each subplot is its own country. Gray line is region-level. Black line is country-level.

Figure C.6: Predicted probability of a temporary contract (duration), by country



Note: Authors calculations using SILC data. Plots the probability of experiencing a temporary contract that is multiple years long (ref: 1) from row 3 in figure 4, but with more country-level detail. Each subplot is its own country. Gray line is region-level. Black line is country-level.