The Vukovar massacre , also known as the Vukovar hospital massacre or the Ov?ara massacre , was the killing of Croatian prisoners of war and civilians by Serb paramilitaries and the Yugoslav People 's Army (JNA) at the Ov?ara farm southeast of Vukovar on 20 November 1991 , during the Croatian War of Independence . The massacre occurred shortly after Vukovar 's capture by the JNA , Croatian Serb Territorial Defence (TO) , and paramilitaries from neighbouring Serbia . It was the largest massacre of the war , and the worst war crime in Europe since World War II until that time .

In the final days of the battle , the evacuation of the Vukovar hospital was negotiated between Croatian authorities , the JNA and the European Community Monitor Mission in cooperation with the International Committee of the Red Cross (ICRC) . The JNA subsequently refused the ICRC access to the hospital despite the agreement and removed approximately 300 people from its premises . The group , largely consisting of Croats but also including Serbs , Hungarians , Muslims and two foreign nationals who fought on the side of the Croatian National Guard , was initially transported to the JNA barracks in Vukovar . Several prisoners were identified as hospital staff and removed from the group to be returned to the hospital while the rest of them were transported to the Ov?ara farm south of Vukovar . Once at the farm , the prisoners were beaten for several hours before the JNA pulled its troops from the site , leaving the prisoners in the custody of the Croatian Serb TO and Serbian paramilitaries . The prisoners were then taken to a prepared site , shot in groups of ten to twenty and buried in a mass grave .

The mass grave was discovered in October 1992 and guarded by the United Nations Protection Force which had deployed to the area earlier that year . In 1996 , 200 sets of remains were exhumed from the grave by International Criminal Tribunal for the former Yugoslavia (ICTY) investigators . Croatia believes 61 others were buried in a different grave on the site , while ICTY prosecutors believe that figure stands at 60 . The ICTY convicted two JNA officers in connection with the massacre , and also tried former Serbian President Slobodan Milo?evi? for a number of war crimes , including those committed at Vukovar . Milo?evi? died in prison before his trial could be completed . The ICTY trial of Croatian Serb political leader Goran Had?i? for various war crimes , including those committed in Vukovar , is ongoing . Several former members of the Croatian Serb TO and Serbian paramilitary units have been tried by the Serbian judiciary and convicted for their involvement in the massacre . In February 2015 , the International Court of Justice ruled that the massacre did not constitute genocide .

The site of the mass grave is marked by a monument , and the storage building used at Ov?ara farm to hold the prisoners in captivity before their execution was rebuilt as a memorial centre in 2006 . Since then , the centre has been visited by half @-@ a @-@ million tourists .

= = Background = =

In 1990 , ethnic tensions between Serbs and Croats worsened after the electoral defeat of the government of the Socialist Republic of Croatia by the Croatian Democratic Union (Croatian : Hrvatska demokratska zajednica ? HDZ) . The Yugoslav People 's Army (Serbian Latin : Jugoslovenska Narodna Armija ? JNA) confiscated Croatia 's Territorial Defence (Croatian : Teritorijalna obrana ? TO) weapons to minimize resistance . On 17 August , the tensions escalated into an open revolt of the Croatian Serbs , centred on the predominantly Serb @-@ populated areas of the Dalmatian hinterland around Knin (approximately 60 kilometres (37 miles) north @-@ east of Split) , parts of the Lika , Kordun , Banovina and eastern Croatia . In January 1991 , Serbia , supported by Montenegro and Serbia 's provinces of Vojvodina and Kosovo , unsuccessfully tried to obtain the Yugoslav Presidency 's approval for a JNA operation to disarm Croatian security forces . The request was denied and a bloodless skirmish between Serb insurgents and Croatian special police in March prompted the JNA itself to ask the Federal Presidency to give it wartime authority and declare a state of emergency . Even though the request was backed by Serbia and its allies , the JNA request was refused on 15 March . Serbian President Slobodan Milo?evi? , preferring a campaign to expand Serbia rather than to preserve Yugoslavia with Croatia as a federal unit ,

publicly threatened to replace the JNA with a Serbian army and declared that he no longer recognized the authority of the federal Presidency . The threat caused the JNA to abandon plans to preserve Yugoslavia in favour of expanding Serbia as the JNA came under Milo?evi? 's control . The first casualties of the conflict occurred by the end of March . In early April , leaders of the Serb revolt in Croatia declared their intention to unite the areas under their control with Serbia . These areas were viewed by the Government of Croatia as breakaway regions .

At the beginning of 1991, Croatia had no regular army. To bolster its defence, Croatia doubled its police numbers to about 20 @,@ 000. The most effective part of the Croatian police force was a 3 @,@ 000 @-@ strong special police comprising twelve battalions organised along military lines. There were also 9 @,@ 000 ? 10 @,@ 000 regionally organised reserve police in 16 battalions and 10 companies, but they lacked weapons. In response to the deteriorating situation, the Croatian government established the Croatian National Guard (Croatian: Zbor narodne garde? ZNG) in May by expanding the special police battalions into four all @-@ professional guards brigades. Under the control of the Croatian Ministry of Defence and commanded by retired JNA General Martin ?pegelj , the four guards brigades comprised approximately 8 @,@ 000 troops . The reserve police, also expanded to 40 @,@ 000, was attached to the ZNG and reorganised into 19 brigades and 14 independent battalions. The guards brigades were the only units of the ZNG that were fully equipped with small arms; throughout the ZNG there was a lack of heavier weapons and there was poor command and control structure above the brigade level. The shortage of heavy weapons was so severe that the ZNG resorted to using World War II @-@ era arms taken from museums and film studios. At the time, the Croatian weapon stockpile consisted of 30 @,@ 000 small arms purchased abroad and 15 @,@ 000 previously owned by the police. To replace the personnel lost to the guards brigades, a new 10 @,@ 000 @-@ strong special police was established.

= = Prelude = =

After Croatia launched the Battle of the Barracks to capture JNA facilities in Croatia on 14 ? 15 September , the JNA launched a small @-@ scale operation against Vukovar to relieve the city garrison . At the same time , it began large @-@ scale mobilization in preparation for its campaign in Croatia . It was met with widespread refusal of mobilised personnel to report to their designated units , desertions and an overall lack of enthusiasm for the campaign . This resulted in low troop availability , forcing the JNA to deploy fewer infantry units . Response to the mobilisation was particularly poor in Central Serbia , where only 26 percent of those called @-@ up reported for service .

The JNA 's offensive operations , directly associated with the campaign in the east Croatian region of Slavonia , were launched on 20 September . The assault on Croatian positions in Vukovar gradually became the main effort of the campaign as the JNA was repeatedly unable to capture the city . The fighting in and around Vukovar lasted months and eventually drew in the JNA 's main armoured force , which had previously been slated to advance west towards Serb @-@ held areas in western Slavonia . In addition to relieving its Vukovar garrison , the JNA wished to dissipate the Croatian forces in the city so that they would not pose any threat to its rear in the event that the campaign progressed west of Vinkovci .

The JNA forces around Vukovar were reinforced by local Serb @-@ manned TO units and Serbian paramilitary volunteers who were meant to replace those reservists that had failed to respond to their call @-@ up . The volunteers were often motivated by ethnic hatred , looted countless homes and committed numerous atrocities against Croatian civilians . After more than two months of fighting , the Croatian forces in the city surrendered on 18 November . Vukovar suffered great destruction from JNA artillery and rocket barrages against the town . By the end of the battle , over 700 @,@ 000 shells and other missiles had been fired at Vukovar at a rate of up to 12 @,@ 000 a day .

On 17 November , Major General Andrija Ra?eta , the commander of the JNA 5th (Zagreb) Military District , notified the European Community Monitor Mission (ECMM) that the JNA accepted in principle the quick evacuation of vulnerable persons from Vukovar . At the time , it was estimated that there were about 400 people trapped in the city 's hospital , but the actual number was later discovered to be about 450 . This included about 40 patients receiving treatment for severe injuries sustained over the preceding few days and about 360 patients recovering from wounds suffered earlier on . In addition to these individuals , some civilians had taken shelter in the hospital in the final days of the battle . They moved there expecting to be evacuated from the city , even though the hospital itself was subjected to daily artillery attack . Furthermore , a number of Croatian troops took refuge in the hospital posing as patients or staff .

On 18 November , the Tripartite Commission , consisting of representatives of Croatia , the JNA and the ECMM , discussed methods of evacuation with representatives of the International Committee of the Red Cross (ICRC) , the Médecins Sans Frontières and the Malteser International . On the night of 18 / 19 November , Ra?eta and Croatian Health Minister Andrija Hebrang signed an agreement on the evacuation . The agreement guaranteed that the evacuees would travel via the route Lu?ac suburb ? Bogdanovci ? Marinci ? Zidine junction ? Nu?tar ? Vinkovci . They were to be handed over to international authorities at the Zidine junction , the hospital was to be placed under the contol of the ICRC and the ECMM was to oversee the entire operation . Hebrang notified the hospital director Vesna Bosanac of the agreement and told her that ICRC teams would arrive . That evening Sini?a Glava?evi? , a radio reporter who had covered the entire course of the siege from within the city , broadcast his final report from the hospital . Glava?evi? himself hoped to leave the city with the ICRC , fearing for his life should the Serb paramilitaries capture him .

= = = Takeover of the hospital = = =

On the morning of 19 November , the ECMM became aware that organised resistance had ceased in Vukovar , but it did not receive any information on the fate of the hospital patients . Consequently , the head of the ECMM , ambassador Dirk Jan van Houten , contacted Ra?eta asking him to intervene on the ECMM 's behalf . That day , a JNA unit arrived at the hospital and Bosanac was taken to meet JNA Colonel Mile Mrk?i? . According to Bosanac , Mrk?i? told her that he was not obligated by the evacuation agreement . Even though the ICRC was not granted access to Vukovar by JNA officers at the scene , in the early evening of 19 November , ICRC representative Nicolas Borsinger managed to reach the hospital claiming he had an appointment with " a general " . Once there , Borsinger found a JNA captain in charge of the facility who agreed to grant the ICRC access . Borsinger then rejoined the ICRC convoy that was moving towards the hospital to evacuate it . The hospital was also toured by French reporter Agnès Vahramian that day , and there she recorded an interview with Jean @-@ Michel Nicolier , a wounded Frenchman who fought alongside Croatian forces in Vukovar . Vahramian offered Nicolier a press pass to try to get him out of the city , but he refused .

On the morning of 20 November , the ICRC convoy reached Vukovar , only to be stopped at a bridge near the hospital . An armoured vehicle blocked access to the bridge leading to the hospital , and a JNA officer at the scene , Major Veselin ?ljivan?anin , refused to let the ICRC pass . In order to facilitate negotiations with the ICRC at the scene , BBC reporter Martin Bell volunteered his interpreter . In a confrontation recorded by television cameras , ?ljivan?anin told the ICRC personnel : " This is my country , we have conquered this . This is Yugoslavia , and I am in command here ! " The ECMM personnel that had arrived at the Zidine junction to meet the returning convoy were informed by the JNA that the evacuees would instead be turned over to them in Bosanski ?amac , in northern Bosnia , on 22 November . While ?ljivan?anin held back the convoy , the prisoners were smuggled out of the hospital in buses in another direction . In total , approximately 300 people were taken away from the hospital .

Later on 20 November , ?ljivan?anin and Colonel Neboj?a Pavkovi? informed the press that the JNA would provide buses to transport the wounded out of Vukovar . Instead , at about 10 : 30 , the buses took the prisoners to the JNA barracks on the southern edge of Vukovar , where 15 men were separated from the group and returned to the hospital after being identified as hospital staff . During their stay in the barracks , the Croatian Serb TO and Serbian paramilitaries threatened the prisoners . Croatian Serb leaders opposed moving the prisoners to detention facilities in Serbia , claiming they wished to prosecute them for alleged crimes committed against Serbs . After spending two hours at the barracks , the buses took the prisoners to the Ov?ara farm near the village of Grabovo . The group largely consisted of Croats , but also included several ethnic Serbs , Muslims , ethnic Hungarians , the French national Nicolier , and one German national who fought in defence of Vukovar . It also included Ra?eta 's nephew , who worked at the Vukovar hospital pharmacy at the time . The group of taken to Ov?ara consisted of 261 people . Sources disagree as to whether the group included one , or two women , one of whom was five months pregnant . The age of the prisoners ranged from 16 to 72 . The youngest among them was 16 @-@ year @-@ old Igor Ka?i? .

Once they reached Ov?ara, ten kilometres (six miles) away from Vukovar, the captives were ordered from the buses one @-@ by @-@ one and forced to run the gauntlet past dozens of JNA troops and Serb paramilitaries towards a farm storage building . Slavko Dokmanovi? , a former mayor of Vukovar, was one of the armed men involved in beating prisoners. As the captives were beaten, they were also stripped of their personal belongings, money and jewelry. Over the course of the day, the JNA military police failed to prevent soldiers of the Croatian Serb TO and Serbian paramilitaries from beating the prisoners in the storage building. They were beaten using sticks, rifle butts, chains, baseball bats, and in one instance a wounded prisoner was beaten with his own crutches. By sundown, at least two men were beaten to death. In addition, one of the captors shot five prisoners, including one Frenchman, who is presumed to be Nicolier. Seven or eight men were returned to Vukovar on orders of the JNA, presumably released at the intervention of their Serb neighbours. Ultimately, Mrk?i? ordered the JNA military police to withdraw from the farm, leaving the prisoners in the custody of a Croatian Serb TO unit led by Miroljub Vujovi?, commander of the Croatian Serb TO in Vukovar, and the Leva Supoderica paramilitary unit. Leva Supoderica was a volunteer unit set up by the Serbian Radical Party (Serbian: Srpska radikalna stranka; SRS) in ?id , Serbia , and subordinated to the JNA 's 1st Guards Mechanised Brigade .

At about 18:00, the prisoners were divided into groups. Each group of 10 to 20 was loaded onto a truck and transported several hundred metres (yards) from the building towards a wooded ravine. When the prisoners reached the previously prepared execution site, they were shot and buried in a mass grave using a bulldozer. After 15? 20 minutes, the truck would return empty to pick up the next group. The final group of prisoners was executed just outside the farm building itself. By 22:00 that evening, all the prisoners had been killed. Sources variously report their number at about 260, but up to 264 in total. Croatian authorities believe the total figure stands at 261. ICTY prosecutors asserted that there were approximately 260 victims. The massacre was the most severe individual war crime committed in Europe since World War II until that point.

= = Aftermath = =

Croatian Serb forces turned Ov?ara into a prison camp in early October 1991. Aside from the massacre, 3 @,@ 000 ? 4 @,@ 000 male prisoners were temporarily held in the Ov?ara camp at some point during autumn of 1991 before being transported to the prison in Sremska Mitrovica or to the local JNA barracks, which was the transit point for Serbian detention camps such as Staji?evo and Begejci. Following a series of political agreements concluded in 1991 and a ceasefire between the JNA and Croatia in early 1992, the United Nations Protection Force (UNPROFOR) was deployed for peacekeeping in certain parts of Croatia, including Vukovar and its surroundings. It

began its deployment in March 1992.

= = = Discovery of the mass grave = = =

Forensic anthropologist Clyde Snow learned of the massacre during his visit to Zagreb in October 1992 . Snow travelled there as a United Nations (UN) team member sent to investigate reports of war crimes . In a meeting Snow had with the dean of the Zagreb University School of Medicine , he was introduced to a former soldier who claimed to have survived the massacre and told Snow where it took place . Three days later , Snow went to Vukovar and drove to Ov?ara accompanied by Royal Canadian Mounted Police Sergeant Larry Moore who was deployed to the region with the UNPROFOR . At the site , Moore spotted a human skull in the mud . A few days later , the UN declared the site a crime scene and deployed Russian UNPROFOR troops to guard it .

Snow put together a four @-@ man team including himself to conduct a preliminary investigation of the site before the winter , and the team arrived at the site in December 1992 . They examined the site still under guard by the Russian troops , excavated the skull spotted by Moore and the rest of the body , as well as another set of partially covered remains . The team excavated a one metre (3 @.@ 3 feet) trench across the site . That allowed them to detect a few more bodies and infer the size of the grave . The information they obtained led Snow to conclude that the grave may contain more than two hundred bodies . The investigators also found spent cartridges consistent with standard Yugoslav @-@ built AK @-@ 47s on one side of the grave and bullet holes in trees on the opposite side , leading them to conclude that a firing squad had stood on one side of the pit and fired across or into it .

Croatian authorities launched initiatives to exhume the bodies buried at Ov?ara in 1993 and 1994, but those were unsuccessful. A five @-@ member Commission of Experts appointed by the UN Secretary General came to Ov?ara to exhume the victims in October 1993. However, they were prevented from carrying out their work by the local Croatian Serb administration. After the Croatian Serb authorities blocked several attempts to further investigate the mass grave at Ov?ara, still under constant guard by the Russian peacekeepers, the site was visited by then @-@ U.S. Ambassador to the UN Madeleine Albright in January 1994. She used the occasion to stress U.S. support for the International Criminal Tribunal for the former Yugoslavia (ICTY), which had been set up in 1993.

= = = Exhumation = = =

The political situation in the area did not change until 1995. That year, Croatia militarily defeated the Croatian Serbs in offensives codenamed Flash and Storm, in May and August respectively. That left eastern Slavonia as the last remaining Croatian Serb @-@ held area. Gradual restoration of the area to Croatian rule was agreed upon in November through the Erdut Agreement, and the United Nations Transitional Administration for Eastern Slavonia, Baranja and Western Sirmium (UNTAES) peacekeeping mission was deployed to implement the agreement.

The exhumation of the remains at Ov?ara began on 1 September 1996 while the site was still under the constant guard of peacekeepers . The exhumation was conducted by ICTY personnel and the Physicians for Human Rights , with Croatian observers at the site . The excavation works uncovered a mass grave encompassing approximately 30 square metres (320 square feet) and containing a heap of intertwined bodies . Most of the bodies exhibited evidence of multiple gunshot wounds . By 24 October , 200 sets of remains were recovered from the grave . The remains were transported for forensic examination to the Zagreb University School of Medicine . In the four years preceding the exhumation , Croatian authorities collected ante @-@ mortem information on presumed victims , built a modern morgue at the School of Medicine and trained geneticists in DNA analysis to allow for the identification of those who could not be identified by ICTY investigators using traditional methods . By October 2002 , 184 victims were identified , largely using DNA analyses , and the figure was increased to 194 by 2010 . Glava?evi? 's remains were among those exhumed at Ov?ara .

Croatian authorities suspect that a further 61 individuals killed at Ov?ara were buried there as well .

They suspect one or more additional mass graves exist in the general area, or that the bodies originally buried at the site were moved to a secondary grave. Nevenka Neki?, the Croatian author of a book on Nicolier, claims that an additional shallow grave was excavated at Ov?ara in November 1991 and that Nicolier and 60 others were buried there. According to her, they were exhumed by Croatian Serb authorities and moved to a secondary location in early 1992 because the grave was so shallow that body parts protruded through the ground surface.

= = = War crime trials = = =

In November 1995, the ICTY indicted Mrk?i?, ?ljivan?anin and JNA captain Miroslav Radi? for war crimes related to the Ov?ara massacre. The group was subsequently termed the "Vukovar three" by the media. The ICTY also charged Dokmanovi?, mayor of Vukovar at the time, with war crimes in connection with the massacre in a sealed indictment in March 1996. He was arrested by UNTAES troops in Operation Little Flower and transferred to the ICTY via ?epin Airfield on 27 June 1997. The operation was the first arrest of a person indicted by the ICTY by any UN force in the former Yugoslavia. Dokmanovi? 's trial never produced a verdict, however. He hanged himself in his ICTY prison cell on 28 June 1998, several days before a verdict was to be announced. The ICTY also linked Serb warlord ?eljko Ra?natovi? and his paramilitary formations to the massacre, but he was assassinated in Belgrade before he could be brought to trial.

Mrk?i? surrendered to the ICTY in the Netherlands in May 2002. Radi? and ?ljivan?anin were arrested in Serbia in May and June 2003 respectively. The arrests were made shortly before the expiration of a deadline set by the U.S. Congress linking financial assistance to Serbia to its cooperation with the ICTY. In 2007, the ICTY convicted Mrk?i? and ?ljivan?anin, but acquitted Radi?. Mrk?i? received a 20 @-@ year prison sentence, while ?ljivan?anin was sentenced to five years in prison. In 2009, ?ljivan?anin 's sentence was increased to 17 years in prison on appeal and finally reduced to ten years following a review of the judgment in 2010.

The ICTY also indicted Milo?evi?, as well as Jovica Stani?i? and Franko Simatovi? of the Serbian State Security Service, Croatian Serb political leader Goran Had?i? and the leader of the Serbian Radical Party Vojislav ?e?elj for various war crimes, including those committed in Vukovar. Milo?evi? 's trial ended without any verdict upon his death in March 2006, while the Vukovar @-@ related charges against Stani?i? and Simatovi? were dropped from their indictments even before the pair were acquitted on all counts in 2013. In March 2016, ?e?elj was acquitted on all counts pending appeal. Had?i? 's trial is ongoing as of 2014.

As of 2015, Serbian authorities have convicted 15 people in connection with the Ov?ara massacre . In 2010, Vujovi? and Stanko Vujanovi? (deputy commander of Croatian Serb TO in Vukovar) were convicted and sentenced to 20 years in prison along with eleven others, all of them former members of the Croatian Serb TO or Leva Supoderica. Predrag Milojevi?, ?or?e ?o?i?, Miroslav ?ankovi? and Sa?a Radak were sentenced to 20 years in prison, Milan Vojnovi? and Ivan Antonijevi? were sentenced to 15 years in prison, Jovica Peri? was sentenced to 13 years, Nada Kalaba was sentenced to 11 years, Milan Lan?u?anin was sentenced to seven, and Predrag Dragovi? and Goran Mugo?a were given five @-@ year prison sentences. In December 2013, these convictions were set aside by the Constitutional Court of Serbia and the case was returned to the Court of Appeals for a new trial. In February 2015, Vujovi?, Vujanovi?, Milojevi?, Radak, ?o?i? and ?ankovi? were released from custody based on a decision of the Supreme Court of Cassation pending a retrial by the Court of Appeals. In a separate trial completed in 2014, Serbian authorities convicted and sentenced Petar ?iri? to 15 years in prison for participating in the massacre as a member of Leva Supoderica. In February 2015, the International Court of Justice (ICJ) ruled that the siege of Vukovar and the ensuing massacre did not constitute genocide, though it confirmed that serious crimes had taken place.

= = = Commemoration = = =

Since 1998, the victims of the Battle of Vukovar and the events that occurred in its immediate

aftermath are commemorated annually on 18 November by a procession starting at the Vukovar hospital and reaching the city 's memorial cemetery . In 2014 , the event drew 80 @,@ 000 participants . A monument sculpted by Slavomir Drinkovi? that marks the site of the mass grave at Ov?ara was unveiled on 30 December 1998 . Monuments of the same design have subsequently been used to mark all the other mass graves from the Croatian War of Independence . The massacre itself has come to be referred to as the Vukovar massacre , the Ov?ara massacre , or the Vukovar hospital massacre . It was by far the largest massacre committed during the Croatian War of Independence .

In 2006 , the Ov?ara Memorial Centre , designed by Miljenko Romi? , opened at the site of the former Ov?ara farm . The centre opened in a remodeled storage building where prisoners were held on 20 November 1991 before they were executed . The dim interior of the building , accessed through a glass @-@ encased foyer , features illuminated photographs of 200 victims exhumed from the mass grave and the 61 missing who were executed at Ov?ara . The concrete floor contains encased spent cartridges and the Spiral of Evil (Croatian : Spirala zla) sculpture displaying the names of 261 victims . The ceiling contains 261 lighting fixtures symbolising the number of victims . The centre also contains an exhibition of personal belongings and documents found in the mass grave . The completion of the centre was funded by the City of Zagreb at the cost of 2 million kuna (c . 270 @,@ 000 euro) . By July 2014 , the centre was visited by half @-@ a @-@ million people . In the same year , Croatia launched an education programme which entails visits to the centre by eighth @-@ grade pupils , and 50 @,@ 000 pupils are scheduled to visit the centre annually . In 2010 , Serbian President Boris Tadi? visited the memorial centre and the mass grave site , as the first Serbian head of state to do so . He laid wreaths at the site and apologized on behalf of the Serbian state .

Several victims of the massacre are honoured individually in Vukovar. There is a monument honouring Ka?i? together with his father who was killed on 2 October 1991 during the Battle of Vukovar, a bridge in the city is named after Nicolier, and one of the city 's schools is named after Glava?evi?.