= Benjamin Franklin Tilley =

Benjamin Franklin Tilley (March 29, 1848? March 18, 1907), often known as B. F. Tilley, was a career officer in the United States Navy who served from the end of the American Civil War through the Spanish? American War. He is best remembered as the first Acting @-@ Governor of American Samoa, as well as the territory 's first Naval governor.

Tilley entered the United States Naval Academy during the height of the Civil War . Graduating after the conflict , he gradually rose through the ranks . As a lieutenant , he participated in the United States military 's crackdown against workers in the wake of the Great Railroad Strike of 1877 . During the 1891 Chilean Civil War , Tilley and a small contingent of sailors and marines defended the American consulate in Santiago , Chile . As a commander during the Spanish ? American War , Tilley and his gunship , USS Newport , successfully captured two Spanish Navy ships . After the war , Tilley was made the first acting @-@ Governor of Tutuila and Manua (later called American Samoa) and set legal and administrative precedents for the new territory . Near the conclusion of his 41 years of service , he was promoted to rear admiral , but died shortly afterwards from pneumonia .

= = Early life and Naval career = =

Benjamin Franklin Tilley was born March 29 , 1848 , the sixth of nine children , in Bristol , Rhode Island . During the American Civil War , Tilley enrolled in the United States Naval Academy on September 22 , 1863 , at the age of 15 . The war forced the school to relocate from Annapolis , Maryland (then threatened by the Confederacy) to Newport , Rhode Island . In 1866 he graduated first in his class , going on to serve as a midshipman first on board USS Franklin , and then USS Frolic . Tilley spent three years serving on board Frolic , eventually being promoted to ensign . His next assignment was on board USS Lancaster , where he was promoted twice : first to master in 1870 and then to lieutenant in 1871 . From 1872 to 1875 , Tilley served on board USS Pensacola in the South Pacific . After Pensacola , he served briefly on board USS New Hampshire and then spent two years serving on USS Hartford .

= = = Railroad strike of 1877 = = =

In July 1877, a violent railroad strike began in Martinsburg, West Virginia, sparking riots in other American cities such as Pittsburgh and Philadelphia. In response, President Rutherford B. Hayes authorized the use of the military to put down the rioting. During the crisis, Tilley was temporarily transferred to USS Plymouth, sailing up the Potomac River to Washington, D.C. Military leaders feared rioters from Baltimore could travel to Washington to seize or damage vulnerable government targets. The troops defending Washington, including army, navy, and marines, were organized into a battalion of seven companies (Naval Brigade), under the command of Captain Edward Barrett; Tilley was placed in command of Company C. The precautions proved to be unnecessary, as the expected wave of rioters never materialized following the military 's suppression of the strikers in Baltimore. Within a short time, the riots in other cities were also quashed.

After the strike , Tilley was transferred to the flagship USS Powhatan , before requesting to take a six @-@ month leave so that he could marry . On June 6 , 1878 , Tilley married Emily Edelin Williamson , the daughter of a Navy surgeon and left with her on an extended honeymoon in Europe . On his return to duty , Tilley served in the United States Naval Academy and remained there , either in a classroom or on a training ship , until 1882 . For the next three years , Tilley served on board USS Tennessee . In 1885 , Tilley was promoted to lieutenant commander and returned to teach at the academy . During his tenure there , he was appointed head of two departments : first the Department of Astronomy , Navigation , and Surveying and then transferred to the Department of Mechanical Drawing . In September 1889 , he moved to the Washington Navy Yard to teach ordnance .

In 1890 , Tilley was transferred to San Francisco , to help test the newly @-@ built USS San Francisco and to become her executive officer . During the 1891 Chilean Civil War , San Francisco transported troops to the port of Valparaíso , from where they could move on to protect the American consulate in the capital , Santiago . When insurgents captured the city , Tilley and a force of 100 men remained to defend the consulate . After the war , Tilley returned to the naval academy as head of the astronomy and navigation department . In 1896 , he took command of USS Bancroft and sailed on an inspection tour of naval yards along the east coast of the United States . That October , he was promoted to commander . The following year , Tilley was given command of USS Newport to sail to Nicaragua to evaluate the progress of the isthmus canal commission .

= = = Spanish ? American War = = =

On April 23 , 1898 , Spain declared war on the United States in response to American efforts to support Cuban independence . Tilley , still in command of Newport , was in the Caribbean and in the heart of the conflict area . Two days after the United States responded with its own declaration of war against Spain , on April 27 , Tilley captured the Spanish Navy 's sloop Paquete and schooner Pireno . Tilley participated in the naval blockade of Santiago de Cuba , but missed the subsequent Battle of Santiago de Cuba as Newport was refueling at Guantánamo Bay when fighting broke out . Toward the end of the war , Tilley was responsible for shelling the Cuban port of Manzanillo . Over the months of fighting , Tilley and Newport assisted in the capture of nine Spanish vessels . At the conclusion of the war , he was transferred to the Newport Naval Yard , before being given the command of USS Vicksburg in October .

= = Commandant of U.S. Naval Station Tutuila = =

The United States first expressed interest in building a naval station at Pago Pago , Samoa , in 1872 at the behest of Henry A. Peirce , the United States Minister to Hawaii . A treaty to that effect was written and submitted , but it was not approved by the United States Senate . Six years later , on February 13 , 1878 , a separate treaty was ratified by the Senate that granted the Samoan government diplomatic recognition and reaffirmed permission to build a naval station in the country . Although there were no further political obstacles , funding for the station was not allocated and only a small coaling station was built on the island . Construction of the naval station did not begin until twenty years later , in 1898 , led by civilian contractors . In early 1899 , Tilley was assigned the task of overseeing the station construction and becoming its first commandant . He was also put in command of a collier , USS Abarenda , which would transport steel and coal to the construction site and to serve as the first station ship . After a long voyage , Tilley took on his new post on August 13 , 1899 .

Even before Tilley arrived in Samoa , the political situation there was shifting . The Second Samoan Civil War had recently ended , leaving the nation without a functioning central government . The United States , the United Kingdom , and Germany had competing strategic or economic interests in the region . On June 10 , 1899 , the Western powers signed the Treaty of Berlin , which partitioned Samoa in two . The eastern part , with Tutuila as its largest island , was placed under the control of the United States . The larger and historically dominant western part was given to Germany . Under this treaty , the British government relinquished its claims over the region in exchange for certain concessions from Germany . News of this arrangement did not reach Tilley and the islands until December 6 , 1899 .

After learning of the agreement, Tilley notified the local chiefs and asserted nominal United States control, but a formal decision on how the United States government would manage the territory had not yet been made. The construction of the naval base remained Tilley 's primary responsibility, and he was dispatched to pick up additional supplies and coal at Auckland, New Zealand. Less than a month after returning, on February 19, 1900, President William McKinley placed the

territory under the control of the United States Navy . Assistant Secretary of the Navy Charles H. Allen named Tilley commandant of United States Naval Station Tutuila with a charter to " cultivate friendly relations with the natives " .

= = Acting Governor of Tutuila = =

Tilley 's first task in his new role was to negotiate a deed of cession with the local powers to ensure a formal and peaceful transfer of control to the United States . With the partitioning of Samoa , two regional governments remained on Tutuila , which had been subordinated to a government on the western (and now German @-@ controlled) island of Upolu . Both of these governments were favorable toward the cession . The inhabitants of the island of Ta?u and the volcanic doublet of Ofu @-@ Olosega ? together known as Manu 'a ? 70 miles (110 km) to the east , were politically separate from Tutuila . On March 12 , 1900 , Tilley traveled to Ta?u to meet with the local king , Tui Manu?a Elisala . Ultimately , the king agreed to cede some sovereignty to the United States , but refused to consider full cession . The deed of cession , signed on April 17 , 1900 , listed Manu 'a as part of the United States ' new territory , but without the signature of its representative . In it , Tilley was named Acting Governor ; the territory would not have an official governor until the title was given to Governor Edmund Beardsley Underwood in 1905 . Manu 'a would not agree to sign the deed until 1904 , after negotiating concessions from the United States .

As Acting Governor , Tilley 's first acts were to impose a duty on imports to the territory , ban the sale of alcohol to the local population (but not Americans) , and forbid the sale of Samoan lands to non @-@ Samoans . On May 1 , 1900 , he proclaimed that the laws of the United States were in force in the territory , but that Samoan laws that did not conflict with U.S. law would remain in effect . He partitioned the territory into three districts , along the historical divisions implicitly acknowledged in the deed of cession : the two governments on Tutuila and the third comprising the islands of Manu 'a , which still did not regard themselves as part of the territory . Over the next year , Tilley regulated firearms , enforced mandatory registrations of births , deaths , and marriages , levied taxes , and made the sabbath a public holiday . For defense and police , Tilley created a small militia of native Samoans , called the Fita Fita Guard . The native volunteers in this force were trained at the naval station by a sergeant of the United States Marine Corps .

During Tilley 's administration problems arose because of conflicting Samoan and American laws . In one case , a native had caught and eaten a skipjack , a sacred fish which , under Samoan law , could only be eaten with the permission of a local chief . Traditional punishment decreed that the offender 's house should be burned down , his crops uprooted , and he should be exiled from the territory . The native challenged his punishment under the American legal system however , resulting in the arrest of the chief responsible for ordering the destruction of his property . In a criminal proceeding on which Tilley sat as judge , the chief was sentenced to a year of house arrest and ordered to pay compensation for the destroyed property . There were similar issues with Samoan customs not blending well with the newly introduced American political divisions in the territory . For example , although the territory 's three district governors had equal authority , they were of differing Samoan social status . This disparity made decision @-@ making more difficult and caused social tensions . Despite these problems , Tilley was well @-@ considered by the locals . On December 18 , 1900 , the local chiefs sent a letter of congratulations on the re @-@ election of President McKinley . In this letter , they said of Tilley " ... you gave us a leader , a Governor , a High Chief , whom we have learned to love and respect " .

Tilley took leave in June 1901 to return to Washington , leaving E. J. Dorn in command . Dorn subsequently had medical issues and was replaced by J. L. Jayne in October . That month an anonymous complaint was made to Assistant Secretary of the Navy Frank W. Hackett against Commandant Tilley alleging immorality and drunkenness . Almost simultaneously , Tilley was promoted to captain by President Theodore Roosevelt . Tilley returned to Samoa on November 7 , 1901 with his wife , and two days later was given a court martial . The trial lasted four days and only one witness was called for the prosecution . Ultimately , Tilley was acquitted . Despite this , Captain Uriel Sebree was appointed as commandant on November 27 , 1901 . Tilley and his wife returned to

the United States the following month.

Sebree later remarked of his predecessor that he had " great ability , kindness , tact and sound common sense " . Unlike Sebree , who was concerned that he did not have a legal mandate to govern , Tilley was not shy about enacting legislation and being the de facto leader of the territory . Although the deed of cession recognized his authority and gave him the title of Acting Governor , as far as the United States government was concerned , he was officially responsible only for the naval station . As the first naval governor , Tilley laid the groundwork for much of the future governance of the territory , which did not yet even have a formal name . The American Samoa government includes Tilley and the other pre @-@ 1905 station commandants in its list of territorial governors .

= = Later Career and Death = =

Tilley 's next assignment , in March 1902 , was as a captain of the Mare Island Naval Shipyard in Vallejo , California . He remained in this post for three years before being assigned to USS Iowa on January 11 , 1905 . Two years later , on February 23 , 1907 , Tilley was made commandant of League Island Naval Yard in Philadelphia , Pennsylvania . He was promoted to rear admiral the following day . Less than a month later , on March 18 , 1907 , Tilley died of pneumonia . At the end of the year , Tilley was one of 322 men and women listed by The Washington Post as " foremost in their various callings " that had died in 1907 . Tilley was survived by one son and two daughters . His son , Benjamin Franklin Tilley , Jr . , also entered the Navy and retired with the rank of lieutenant commander .