

How to Overcome Gridlock and Generate Long-Term Prosperity

Proposal from the Center for Collaborative Democracy

The Need: Economists left, right and center largely agree that Americans in each socioeconomic group could prosper if we upgrade our schools to equal the world's best, vastly simplify the tax code, curb growth in entitlement spending, and invest judiciously in infrastructure.

But American voters sharply disagree about which of these steps to implement and how. Members of Congress, the vast majority of whom focus on keeping their seats, have therefore implemented none of them.

When will Congress act? When enough voters in enough districts support all the steps necessary for fiscal health and prosperity, lawmakers who want to stay in office will have every incentive to enact them.

But could diverse voters agree on how to resolve such complex and contentious issues — enough voters that most lawmakers would feel safe enacting the solutions?

A Path Forward: Diverse groups of people pursuing agendas that seemed irreconcilable have — several times in recent years — agreed on grand bargains that resolved a number of complex issues.¹ In every case, each of the diverse groups had a spokesperson they trusted — who was determined enough to advance their cause to negotiate with the groups blocking their way.

For example, 25 spokespeople for the main camps battling over environmental policy in the 1990s — exasperated by the costs those battles — negotiated a pact that would resolve the major environmental conflicts of their time.² The pact's main theme: companies would cut pollution far more if they could choose the most cost-effective ways to cut it. Each side thereby benefited — significantly more than it could by continued conflict.

The spokespeople — CEOs from heavy industry, leaders of the major environmental groups and senior federal officials — were trusted enough by their own camps to convince every relevant industry association, environmental group and federal agency to endorse this deal.

Every grand bargain we know of was reached this way: each camp had a trusted representative too intent on advancing their cause to stop negotiating short of a deal.

Who, then could negotiate a fiscal/economic grand bargain that Americans from every age group, income level, family type and political persuasion would support?

Negotiators would be most likely to succeed if they:

- understood each camp's priorities, needs and values;
- were determined to negotiate an agreement they could sell to every camp as the best opportunity to boost its long-term prospects; and
- were trusted enough that voters in each camp would listen one or more of the negotiators spell out how the plan would benefit them and, ultimately, support it.

No negotiators to date have had this kind of determination, understanding and trust. That includes the Bowles-Simpson commission. Most voters knew little about it and were given little reason to trust its plan would benefit them. Indeed, the commission mainly tried to satisfy Congress, to no avail. In pursuing that goal, the commission crafted a plan that its authors described as inflicting pain on most Americans — who were thus sure to ignore it.

What Now? For voters across the spectrum to embrace a realistic plan for fiscal health and long-term prosperity will clearly require different players than any to date.

We therefore propose to build a coalition of non-profit organizations and civic-minded individuals that will:

- identify the economic advocates whom voters from each age group, income level, family type and political persuasion would trust to speak for them on the economy;
- invite these advocates to negotiate a plan that would repair our nation's finances, boost our economy to its full potential and, in time, benefit all the groups they represent;
- convene these advocates with facilitators who would help them negotiate that widely beneficial plan; and then
- provide each advocate a public platform to spell out to the millions of voters who trust him/her exactly how this plan will meet their needs and values more than any other feasible alternative.

Once enough voters want the plan's benefits sufficiently to vocally support it, members of Congress who want to stay in office will have every incentive to support it.

Ambitious steps. But how else will diverse voters agree on a path to fiscal sanity and wide prosperity — enough voters that our broken political system will respond?

¹ Examples at www.GenuineRepresentation.org/consensus

² See http://clinton2.nara.gov/PCSD/Publications/TF_Reports/amer-top.html

Questions, Doubts and Answers

Does the process described above have a name?

We would prefer to call it the Forum for Long-Term Prosperity, to convey its purpose: promote wide enough prosperity that voters of all kinds will see a far brighter future than they now expect.

Is that goal attainable?

Most economists and business leaders agree on the steps that will yield the widest, most enduring prosperity:³

- simplify the tax code by eliminating preferences and lowering marginal tax rates;
- overhaul public and adult education so that Americans from all socioeconomic groups can reach their potential;
- curb growth in entitlement spending, mainly Medicare, which can be done without harming seniors' health;⁴ and
- improve our infrastructure until it's best in the world.

Won't conservative voters oppose a bigger federal role and more spending on education and infrastructure, and liberal voters oppose curbing entitlements?

By tackling all of these subjects, the Forum is most likely to craft an agreement that enables our economy to reach its full potential and thereby meets so many priorities for so many people that nearly all would welcome the deal.

Conservatives could achieve far broader tax and budget reforms than a paralyzed Congress will ever produce.

Liberals could achieve much wider prosperity than they will get from a gridlocked Capitol Hill.

In theory perhaps, but how could one group of people agree on ideal solutions to all of these divisive subjects?

Forum members mainly striving to advance their agendas would likely craft far more useful proposals than lawmakers mainly striving to block opponents' agendas.

Furthermore, there are well-established steps for negotiating such comprehensive agreements:

- To deal with each of the above issues, the Forum could form a task force. Each task force member would represent one of the Forum's main camps.

³ These steps reflect the consensus of mainstream economists and of corporate executives surveyed by the Harvard Business School. See "Reinventing America," *Harvard Business Review*, March 2012.

⁴ Medicare now provides tests and procedures on demand, whether they improve patients' health or not. Medicare's costs are thus escalating at a rate that will, in time, force large cutbacks. Reforming Medicare intelligently could benefit all groups, including seniors.

- Each task force would gather evidence from experts, identify alternative solutions and spell out their potential benefits, costs and risks.

- Each task force would present the alternatives to the entire Forum.

- Each Forum member could pick the alternatives he/she saw as most benefiting his/her constituents.

- The members would then trade among themselves until each one saw the final agreement as meeting more of his/her constituents' priorities than they could achieve by any other means.

How likely is the Forum to reach that outcome?

Each Forum member would have incentives to produce the most beneficial agreement overall because that would be his/her best shot to benefit his own camp.

Each member would also have incentives to satisfy voters in all other camps because that would be the best shot for the deal he/she had negotiated to eventually become law.

Wouldn't very ideological voters reject any plan that deviated from their ideology?

Many would, but the Forum doesn't need every voter's support.

It just needs enough voters in enough districts to see the Forum's plan as meeting their needs and values that most lawmakers from both parties will see that plan as meeting their need for reelection.

Wouldn't most voters resist a plan quite different from what they are now hoping for, demanding or expecting?

Yes. To overcome that resistance, we see it as essential that each voter identify a spokesperson he/she trusts on economic issues *before* the Forum's negotiations begin.

In that way, when each spokesperson presents the eventual plan to his/her supporters, they would be most inclined to listen, most inclined to weigh the plan's benefits carefully and most inclined to eventually see that it is actually in their best interests.

How could the Forum engage the millions of voters necessary to make a difference on Capitol Hill?

Most voters worry about the future. Their median income is shrinking. The percentage of Americans with jobs is at 35-year low. Nearly everyone is disgusted with Congress. And nearly everyone has a desire to be heard.

The Forum would address those needs.

Why would voters believe the Forum could address all that?

To have the necessary credibility, we intend to build a coalition of well known nonprofit organizations, entrepreneurs and former politicians to jointly sponsor the Forum. Our case to them would be:

- a) Congress will remain paralyzed over fiscal and economic issues until enough voters support the fiscal/economic legislation our country needs; and
- b) voters will stick with their current wants and demands until advocates they trust make a strong enough case for something far better.

If we assemble a prominent enough coalition of sponsors, they could invite America's best known experts and advocates on fiscal/economic issues to participate in the Forum — presenting it to each advocate as the best opportunity to negotiate an economic plan that tackles his/her biggest concerns and incorporates her most compelling ideas.

Next, the sponsors could recruit celebrities in the media, politics, arts, and business to wage an extensive media campaign that taps into nearly every voter's concerns about the future. The message could be something like:

- Do our so-called representatives in Congress actually represent us? Do they look out for our best interests? Are they resolving our country's problems? Hardly.
- Why do we, the American people, accept this? We don't have to.
- There are prominent Americans who understand our country's problems — who would gladly sit down together to work out solutions that voters of all kinds could support.
- If enough of us backed those solutions, members of Congress hungry to keep their jobs would have to listen.
- This is actually going to happen. The Forum for Long-Term Prosperity will bring together in one place the men and women whom we, the American people, would most trust to solve our economic problems. If enough of us then support their solutions, Congress will have to act.
- We promise that at least one Forum member will champion *your* concerns and do everything he/she can to ensure a brighter future for you and your family — *if* you visit our website and tell us who you would trust to speak for you.

On the site, each voter could check off his/her concerns to see profiles of appropriate Forum candidates. Each voter could then list the candidates he/she would trust.

Candidates would then be selected for the Forum so that over 95 percent of voters would get one of their choices. (For details, see www.GenuineRepresentation.org/select)

Nearly all who participated would thereby get a champion.

Would voters believe that claim?

The claim would be true. The Forum's sponsors would have high public profiles. The candidates would as well. And most voters despise today's political process. So expert marketers would have plenty of ammunition for crafting a message that appeals to most voters.

Are most voters sufficiently informed to choose their Forum representatives wisely?

Being informed is not the crucial factor. In most political conflicts, the typical participant sees just part of the total picture and has unrealistic expectations. But those disputes can still be resolved if each participant has a representative he/she trusts and believes is on his side.

Won't some voters prefer representatives too ideological to reach agreement with the others?

Yes. And the Forum would need to offer candidates across the spectrum, including from the far left and right.

However, the sponsors could spell out to every candidate: "The Forum will deliberate out of public view for weeks. So, by participating, the only thing you could gain is a chance to advance your policy agenda — which you will advance if and *only* if you negotiate a deal with other members."

The sponsors could indeed require each Forum candidate to pledge: "My sole purpose in participating is to negotiate a deal far better for my constituents than the future now awaiting them; and if other members offer that kind of deal, I will accept and make a full case for it to my constituents."

Will all Forum members have the temperament and skills to negotiate a widely beneficial agreement?

Forum meetings could be led by facilitators experienced in coaxing representatives with diverse temperaments and skills to negotiate agreements that benefit all sides.

Don't many voters hold such unrealistic views on these issues that they will resist any practical plan?

Yes. So each Forum member would need to make a compelling case to his/her constituents that the deal he's negotiated is their best possible option, by spelling out exactly how they would benefit, with words such as: "This deal gives us A, B and C — far more than we've achieved up to now, far more than politicians will ever achieve by butting heads. So, what's our alternative? Demand that other camps give us all we want and give up what they want? There is no such deal. It's a fiction spread by politicians who put our country in the mess we're now in. That's why I negotiated with other camps. And this deal is as far as the other camps will go. So, it's this deal or continued gridlock and economic stagnation."

Won't some people still feel they could do better or still cling to unrealistic expectations?

Yes. But if the representatives craft a deal that benefits nearly every family, they'd be in the best position anyone has to date to win over the majority in each camp.

That could transform the political landscape. In 2012, for instance, it took just 6 percent of voters signing online petitions against two bills on Internet piracy for Congress to scrap both measures. These voters prevailed by *actively* opposing the bills while far fewer voters actively endorsed them. If enough voters actively support the Forum's economic plan, they too could turn the tide.

Won't special interest groups try to sabotage parts of the Forum's plan on Capitol Hill?

Yes, but a practical plan for broad prosperity would draw many more vocal advocates than opponents.

Is it realistic to expect the Forum to produce such an optimal outcome when most voters are so disengaged and most politicians so self-serving?

Politicians are human. Voters are too. All can be put in situations that bring out their worst traits or their best.

Politics today brings out our worst. Every member of Congress, for instance, represents voters whose needs and values clash head-on: seniors, the middle-aged and the young; laborers, clerks, professionals and the unemployed; singles, couples and families with children.

How, then, can a typical lawmaker show most voters he/she is acting in their best interests? That would be like an attorney trying to assure car company CEOs, environmentalists, auto workers and car buyers that he has all of their best interests at heart. Hardly anyone would buy it.

So a typical congressperson doesn't make that case.

But to keep his/her job, a lawmaker needs to convince voters that the other party would shortchange their interests more, a message easy to convey in simple slogans. To reinforce the slogans, most lawmakers relentlessly obstruct the other party on divisive issues like Medicare, taxes and spending.

By contrast, each Forum member would only have constituents who shared his/her values and would *not* be running for reelection. So, how would a Forum member benefit by demonizing people with different values? It wouldn't benefit him/her one iota. On the contrary, to advance his own values and most satisfy his constituents, each Forum member would need to negotiate with the others to reach the most beneficial deal they could.

How would the Forum link to elected officials?

If the Forum was a tax-exempt 501c3 organization, current law would restrict members from pressuring lawmakers or urging voters to contact them. But the law would allow Forum members to publicly explain all the benefits of their fiscal plan.

Many economists, business leaders and other opinion makers would likely become vocal advocates as well.

And when enough voters favored the plan, lawmakers seeking reelection would feel growing pressure to back it.

How much would the Forum cost?

More than any comparable project. But compared to America's \$16 trillion economy and the trillions being wasted under current fiscal policies, the Forum's potential benefits are orders of magnitude greater than the costs.

In Summation: Nearly every member of Congress wins elections by fiercely opposing the other party's agenda. Political paralysis thereby benefits most incumbents.

Every other American could benefit from a creative grand bargain on the fiscal/economic issues now dividing us. A grand bargain that a critical mass of voters will support would require far more ambitious steps than any to date. The steps outlined here are, we believe, a more viable blueprint for building that grand bargain and winning public support for it than anything else on the horizon.

To citizens and organizations alarmed about our country's trajectory, we invite dialogue about these ideas. To raise questions, make comments or seek more information, please contact Sol Erdman at the Center for Collaborative Democracy:

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Appendix I: Tentative Forum Benchmarks

Assemble Advisory Board

Enlist Nonprofit Organizations as Sponsors

Raise Initial Funds

Recruit Top Staff Members

Develop Full Project Plan

Raise Full Funding

Recruit Entire Staff

Prepare Forum Materials

Wage Initial Publicity Campaign

Recruit Forum Candidates

Mount Media Campaign Asking
Voters to Select Forum Members

Convene Forum Members

Orientation

Sharing Information

Statement of Principles

Working Groups

Deliberations

Negotiations

Assist Forum Members to
Advocate Their Economic Plan

Recruit Opinion Leaders to Build
More Public Support for Forum's Plan