

# Foundation models and intelligent decision-making: Progress, challenges, and perspectives

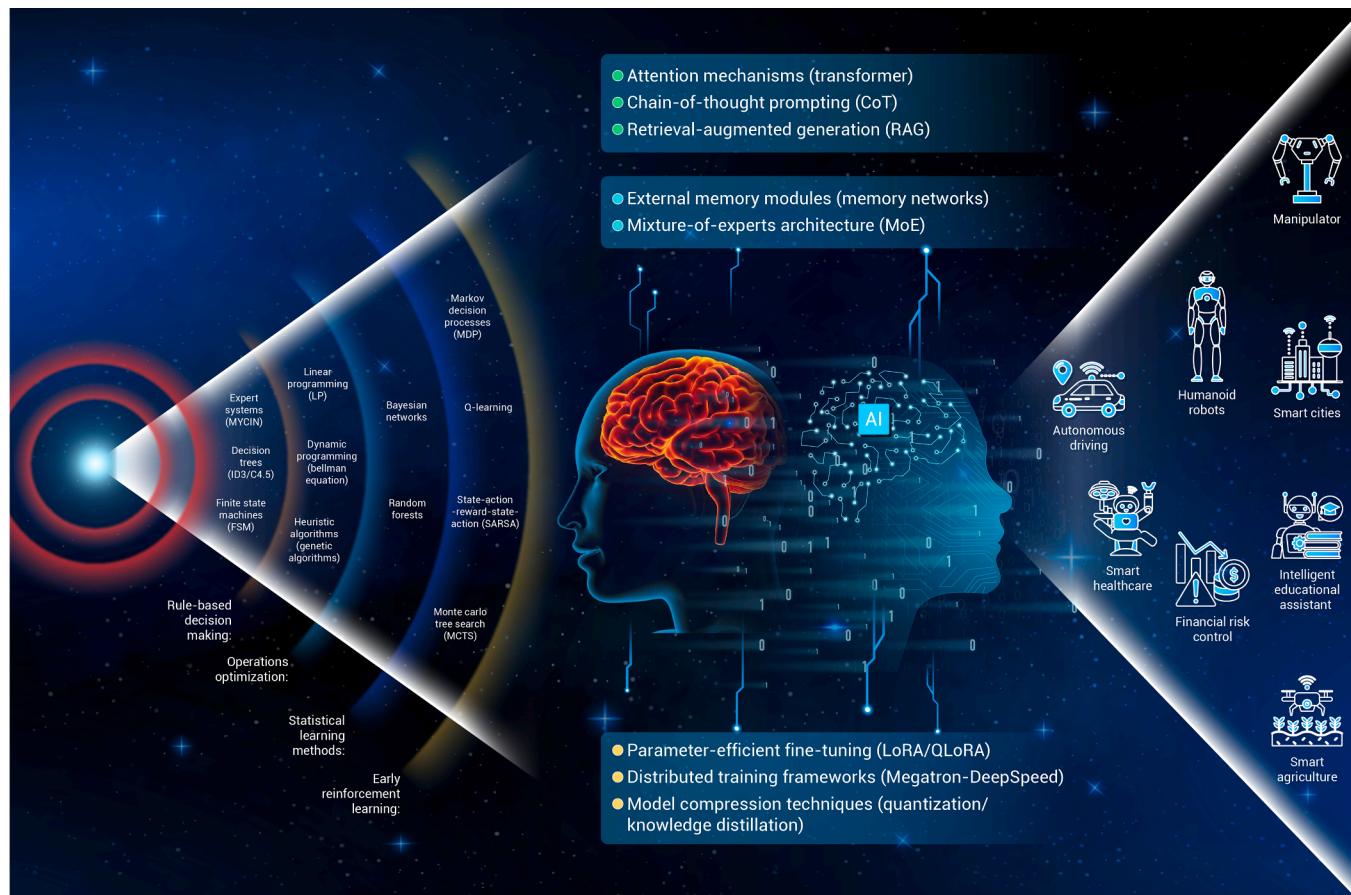
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## GRAPHICAL ABSTRACT



## PUBLIC SUMMARY

- Decision intelligence evolved from rule-based to AI-driven, enabling adaptive, context-aware choices.
- Foundation models unify knowledge to enable scalable, adaptive decision-making in healthcare and other fields.
- The decision-making foundation model's progress hinges on security, privacy, and human-AI ethics.



# Foundation models and intelligent decision-making: Progress, challenges, and perspectives

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Intelligent decision-making (IDM) is a cornerstone of artificial intelligence (AI) designed to automate or augment decision processes. Modern IDM paradigms integrate advanced frameworks to enable intelligent agents to make effective and adaptive choices and decompose complex tasks into manageable steps, such as AI agents and high-level reinforcement learning. Recent advances in multimodal foundation-based approaches unify diverse input modalities—such as vision, language, and sensory data—into a cohesive decision-making process. Foundation models (FMs) have become pivotal in science and industry, transforming decision-making and research capabilities. Their large-scale, multimodal data-processing abilities foster adaptability and interdisciplinary breakthroughs across fields such as healthcare, life sciences, and education. This survey examines IDM's evolution, advanced paradigms with FMs and their transformative impact on decision-making across diverse scientific and industrial domains, highlighting the challenges and opportunities in building efficient, adaptive, and ethical decision systems.

## INTRODUCTION

Decision theory has evolved over centuries and progressed from early concepts of probability theory and expected value to more sophisticated models incorporating psychological factors. In the 1940s, Von Neumann and Morgen-

stern's work about expected utility provided the mathematical foundations and a conceptual framework for decision-making.<sup>1</sup> Herbert Simon's *Administrative Behavior* was a landmark work that significantly shaped modern decision theory, emphasizing the cognitive aspects of decision-making.<sup>2,3</sup> Later, Daniel Kahneman and Amos Tversky proposed Prospect Theory and the concept of two systems of thinking, providing a more accurate understanding of decision-making.<sup>4</sup> In summary, decision-making is a complex process of problem solving, which is not a single event but a process involving a series of steps. One widely accepted multistep decision-making framework is called OODA,<sup>5</sup> short for observe, orient, decide, and act phases in a loop. Intuitively, OODA describes the process of collecting or rendering the sensory data, extracting informative evidence, executing logical reasoning, and determining the optimal action in either a sequential or nonsequential manner. Intelligent decision-making (IDM) represents a cornerstone of artificial intelligence (AI) with the purpose of surrogating some OODA phases or assisting human capabilities in evaluating options, making choices, or manipulating outcomes through active intervention in complex and dynamic environments.<sup>6</sup> It is an interdisciplinary field that comes across computer science, psychology and cognitive science, economics and game theory, operation research, control theory, and statistics. Distinguished from traditional decision-making processes, the implementation of IDM relies on a collection of models, optimization algorithms, and probabilistic inference tools to automate the process and enjoys lasting popularity in robotics,<sup>7</sup> finance,<sup>8</sup> healthcare,<sup>9</sup> and other industrial applications.

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In total, this survey aims at facilitating IDM's application across different fields. To this end, we introduce IDM concepts, summarize the required techniques in IDM, recap recent advances in typical IDM paradigms, and present some promising foundation model (FM) based IDM approaches.

### Elements of decision-making

IDM is composed of four elements: (1) the environment for agents to engage and collect observations and feedback; (2) the agents or decision-makers to execute plans and strategies under a feasible action space; (3) the rewards or utility function to specify the objective or goal; and (4) intelligent tools such as heuristic rule construction, learning or mining models, and other optimization strategies. As the environment is sometimes interactive and involves the state transition of dynamical systems, we can further constitute the Markovian decision process (MDP)<sup>10</sup> when the system transition relies only on the state observed in the last time step; otherwise, the environment is non-Markovian. On the other hand, from the system state's observability in decision-making, we can further split the decision process into completely observed decision processes and partially observed decision processes. For example, some robotic arms are not able to perceive some joint positions but can collect some images from cameras to infer the exact state of itself, and the inherent decision-making environment can be abstracted as a partially observed MDP (POMDP).<sup>11</sup> We can further define the nonstationarity of environments when underlying system dynamics and statistical traits change over time. In terms of intelligent tools, several have emerged in the last century, which include rule construction, heuristic search strategies, machine-learning methods, and employment of FMs.

### Concept of FMs

The literature generally refers to the large-scale, pretrained machine-learning model for general-purpose use in numerous downstream tasks such as FMs. Some typical models, such as BERT,<sup>12</sup> GPT,<sup>13</sup> and contrastive language-image pretraining (CLIP),<sup>14</sup> are trained on massive language, vision, audio, or multimodal datasets to capture informative patterns and extract generalizable representations of examples. Developing FMs handles diverse tasks and depends on the integration of several learning paradigms, such as self-supervised learning,<sup>15,16</sup> meta-learning,<sup>17–19</sup> and multitask learning.<sup>20–22</sup>

### When decision-making meets FMs

The birth of FMs allows for rapid adaptation to specific applications through fine-tuning,<sup>23,24</sup> thereby circumventing the need to learn from scratch during

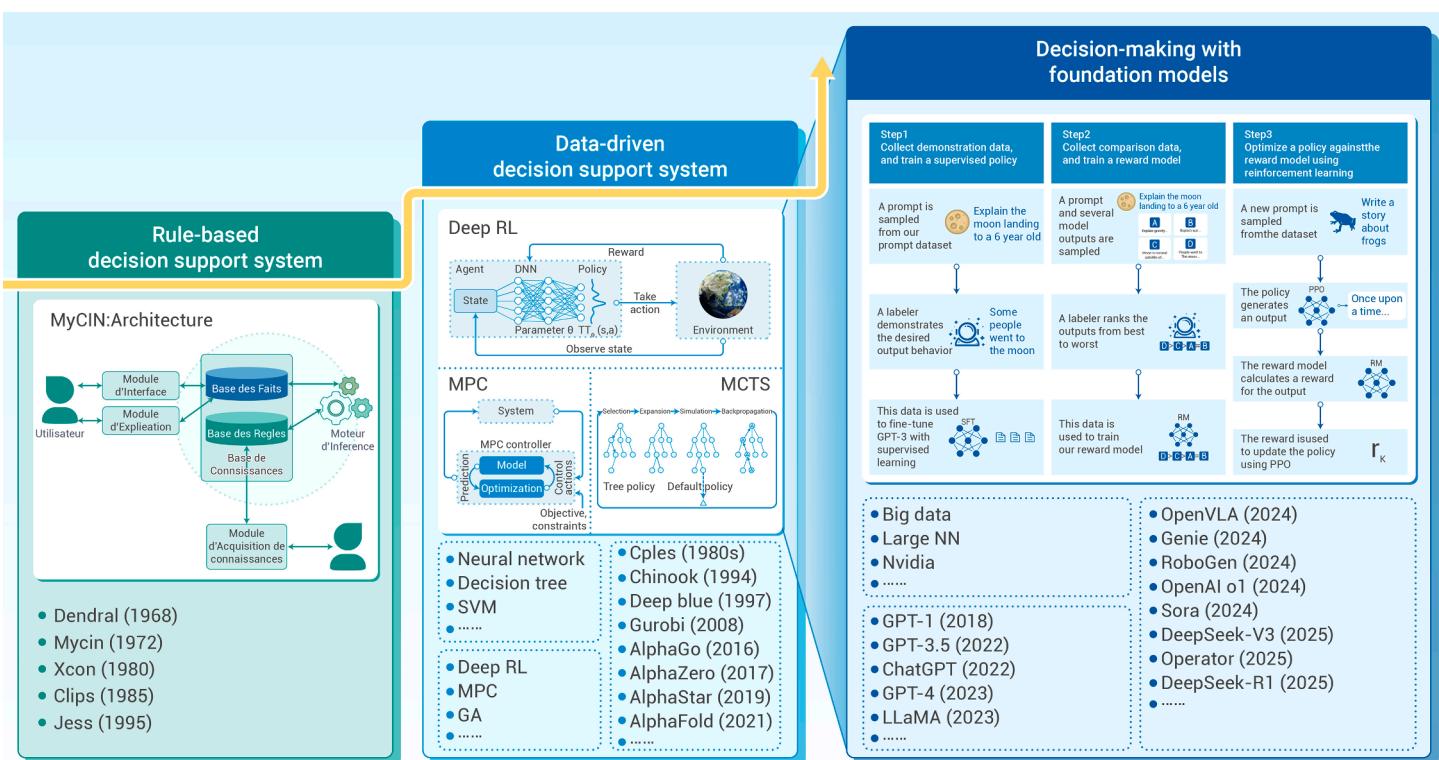
deployment. Considering some computational- and data-expensive components in traditional decision-making paradigms, e.g., vanilla RL, it is necessary to revolutionize decision-making with the help of technologies in developing FMs and seek paths to benefit from them.

Also, it is important to emphasize that this work distinguishes itself from other surveys on FMs. The primary focus here is to outline trends in IDM and explore the potential of leveraging recent advancements in FMs to facilitate the development of IDM models across a wider array of application scenarios.

### Decision-making technologies genealogy

Decision-making techniques can be divided into traditional decision-making techniques and IDM techniques. Conventional decision-making generally depends on the experience and intuition of human experts, while IDM depends on the driving mode of algorithms and data. IDM solves the problem of algorithm explosion when traditional decision-making faces large-scale state action spaces, as well as the problem of poor generalization of traditional decision-making algorithms in different fields. The conventional decision-making techniques include game-theory-based decision-making techniques,<sup>25</sup> heuristic-optimization-based decision-making techniques,<sup>26</sup> and knowledge-based decision-making techniques.<sup>27</sup> IDM includes IDM techniques based on deep reinforcement learning (DRL), large language models (LLMs), and basic large models.<sup>28</sup> Traditional techniques are highly effective in handling simple, linear decision problems, but they still have certain limitations when facing complex decision spaces with multidimensional nonlinearity. IDM based on large models has excellent decision-making ability when facing high-dimensional complex nonlinear state action spaces. Different development stages of IDM are shown in Figure 1.

**IDM with expert rules.** Throughout the history of intelligent decision systems (IDSs), the decision support system (DSS) has played a pivotal role in shaping both academia and industry. The primary aim of establishing the DSS is to replicate the decision-making patterns of domain experts and to execute judgments through automated programs.<sup>29</sup> In the early stages, structured datasets were scarce and challenging to obtain, leading to the use of a collection of rules and common sense as the knowledge base to identify scenarios and apply reasoning for decision-making. This approach enables fast processing of decision queries with a good level of explainability; however, it is limited to specific domains, relies heavily on costly expert knowledge, and struggles to address cases beyond the established knowledge base.



**Figure 1. The development history of intelligent decision-making** Rule-based decision support system achieves decision support through the rule base and the fact base and is suitable for scenarios driven by clear rules. Data-driven decision support system, which combines technologies such as neural networks and decision trees, is applied to projects like Deep Blue and AlphaGo and has surpassed humans in multiple fields. Decision-making with foundation models, an emerging technology in data-driven decision-making, achieves decision optimization by utilizing large models (such as the GPT series and LLaMA) through steps like demonstration data collection, data annotation, and reward model training, with application cases including OpenVLA, RoboGen, and others.

As the number of learnable episodes increases within the database, machine-learning and data-mining tools gain prominence in system development. They facilitate the creation of data-driven models that capture meaningful patterns, thereby enhancing decision-making processes. Effective algorithms and learning models enhance the advantages of data-driven DSSs by predicting outcomes and trends under various policies while also enabling the automatic discovery of knowledge. One significant approach within this realm is DRL,<sup>10</sup> which involves interacting with environments, collecting reward signals, and assigning credit to actions during sequential decision-making. DRL has achieved impressive successes in areas such as real-time strategic games,<sup>30,31</sup> drone racing,<sup>32</sup> and GO games.<sup>33</sup> To enhance sample efficiency, a notable paradigm known as offline RL has emerged, which learns from a static, large transition dataset.<sup>34,35</sup> While these data-driven DSSs improve generalization capabilities as data quantity and quality increase and reduce reliance on meticulously crafted expert knowledge, they remain largely static and are only effective in a limited range of complex scenarios, ultimately falling short of achieving true plug-and-play functionality in practice.

**IDM with shallow and deep learning methods.** The conventional decision-making techniques include game-theory-based decision-making methods, heuristic optimization algorithm-based methods, and knowledge-based decision-making techniques. Traditional decision-making techniques are designed to address different problems and select appropriate decision-making algorithms based on the specific decision problem. The game modes between intelligent agents include prisoner's dilemma, gambler's game, and Nash equilibrium. To achieve maximum cumulative benefits and returns for each agent, IDM driven by agent returns is utilized based on agent game rules.

Heuristic optimization algorithms include genetic algorithm (GA), particle swarm optimization algorithm (PSO), ant colony algorithm (ACO), taboo search (TS), and simulated annealing algorithm (SA), each designed for different optimization problems and used to solve optimization problems in specific fields. GA, PSO, and ACO are all swarm optimization algorithms, while TS and SA are individual optimization algorithms. GA and ACO can only be used for discrete optimization, while the other three algorithms can be used for both discrete and continuous optimization. The core content of GA algorithm is to preserve better

solutions in the selection stage, while new solutions are generated in the crossover and mutation stages. The core content of PSO is to use both local and global optimal solutions during the solution update process. The core of ACO algorithm is to update and optimize the path through the precipitation and volatilization of pheromones between ants. The core of TS algorithm is to use taboo tables to avoid repeated searches. Global neighborhood search algorithm is an extension of local neighborhood search algorithm. The core of SA algorithm is to simulate the principle of solid annealing and gradually reach the ground state through neighborhood search. The application scope of GA algorithm includes optimization design, machine learning (parameter optimization), and image processing. PSO is applied to neural network weight optimization, wireless sensor network node deployment, machine-learning parameter optimization, image processing, and intelligent control. ACO algorithm's application areas include traveler problems (finding the shortest path), resource scheduling, and network optimization. The application scope of TS algorithm is combination optimization problem, optimization model parameters, and optimization of communication network topology structure. The application scope of SA algorithm is traveler issues and parameter optimization.

Knowledge-based decision-making methods include Bayesian inference and expert systems, which use prior knowledge or knowledge bases to achieve reasoning decisions and action execution from environmental states to actions. Bayesian inference techniques and expert decision systems utilize prior knowledge and predefined rule libraries to achieve decision-making and action selection for specific problems. Traditional decision-making techniques are commonly used to deal with simple linear low-dimensional decision-making problems, selecting corresponding decision-making algorithms for specific environments and decision-making applications. However, when faced with complex decisions in high-dimensional large-scale state spaces, traditional decision-making presents problems of scale explosion and exponential increase in complexity. IDM based on RL and large models can exhibit good performance in large-scale state spaces and high-dimensional state action spaces, achieving greater rewards in action execution.

The trend reveals the potential of AI technology in reshaping decision-making frameworks, and the source of decision-making priors evolves from the

hard-encoded expert or human skill to the extraction of the large-scale dataset. IDM technologies are divided into RL-based and large-model-based decision, as well as decision-making with an FM indicating any model trained on a broad dataset (text, image, audio, and video) and can apply to a wide of downstream tasks.<sup>36</sup> RL-based decision methods are generally used for the selection from state to action, while FM-based decisions can be used to sequence decision, group decision, and multimodal decision.

RL-based methods consist of value-based, value-distribution-based, policy-based, and actor-critic-based RL algorithms and have already been used for Atari games and multiple decision-making scenes and state-action selection environment, which will improve the decision-making performance for more application environments.

The initial RL is Q-learning based on table learning, then the DQN algorithm using a deep neural network instead of the table, which expands the state action to a higher dimensional state space and more complex representation. Additionally, the Double DQN algorithm uses the value network and target network to update the Q-value (return or accumulated rewards); the Deuling DQN uses Dueling architecture containing the state value and advantage value. Value-distribution-based RL methods include C51,<sup>37</sup> QR-DQN, IQN, and FQF, which utilize the idea of value distribution to improve the decision-making ability. Policy-based RL methods utilize the direct action output to generate optimal action and include the deep policy gradient (DPG), DDPG, and proximal policy optimization (PPO). Furthermore, actor-critic-based RL algorithms include SAC, AC, A2C, and A3C, of which A3C utilizes asynchronous advantage actor-critic to acquire more efficient decision-making and larger cumulative reward.

Compared with RL-based decision-making methods, the FM-based decision-making has stronger generalization ability and adaptability. FM can act as agent (planner, decision-maker, perceiver, and actor), environment and designer, encoder, conditional generation module, and human-machine interactor. The current FMs include Transformer, Bert, T5, and GPT series, as well as LLaMA, PaLM, and others, which can be used for FM-based decision-making including sequence, group, and multimodal decision-making. Importantly, combining FMs with RL-based methods has emerged as a more popular IDM paradigm.

Based on the advancements in single-agent RL, multi-agent reinforcement learning (MARL) extends RL methods to environments involving multiple agents that must interact through cooperation or competition. MARL introduces new challenges, including nonstationarity, credit assignment, and inter-agent communication, which are addressed through various training and execution paradigms.<sup>38</sup> Decentralized training and decentralized execution (DTDE)<sup>39</sup> enables agents to learn and act independently without requiring centralized coordination, making it suitable for fully distributed systems. Centralized training and decentralized execution (CTDE)<sup>40–42</sup> allows agents to leverage centralized information during training for improved learning efficiency while maintaining decentralized policies during execution to ensure scalability and adaptability in real-world applications. Grouped training and decentralized execution (GTDE)<sup>43</sup> combines these approaches by organizing agents into groups for intra-group coordination during training while ensuring decentralized execution across groups. These paradigms provide robust frameworks to tackle the complexities of multi-agent systems, enabling MARL to optimize decision-making across cooperative, competitive, and mixed settings.

IDM technology based on large models utilizes the input of the large model as the state input, the output of the large model as the action execution, and the use of prompt engineering such as thought chain technology, thought tree, and thought map technology to form a decision-making process based on the large model. The currently available large models include Transformer, Bert, T5, and GPT series large models, as well as LLaMA, PaLM, and other large models, which can be used for sequence decision-making and group decision-making.

**FM-based IDM.** Armed with the computational platform, data are consolidated into model parameters as knowledge after optimization.

Realizing the significance of datasets, computation power, and model capacity,<sup>44</sup> pioneer researchers have shifted attention to developing foundation decision-making models (FDMMs). Unlike traditional paradigms for developing intelligent models specific to decision-making scenarios, the original wish of developing the FDMM is to capture generalizable representations for scenarios, enable fast adaptation in a zero-shot or few-shot way,<sup>45,46</sup> and dynamically evolve with open environments in decision-making. In this way,

we can achieve computational efficiency during the test and seamlessly adapt to changing environments with minimal learning resources, which can be an indispensable consideration in real-time control problems, such as autonomous driving.

The primary aspect of the FDMM that differs from the previous data-driven DSSs lies in learning paradigms oriented to scenario distributions. To secure the cross-scenario decision-making at a lower computational or data cost, the intelligent decision-maker has to capture inherent structures from the sequential dataset, e.g., the next token as the optimal decision action through self-supervised learning,<sup>47</sup> simultaneously handle multiple requests in a multi-task manner,<sup>48</sup> and sometimes learn to learn with a few examples as a guideline.<sup>49</sup> Admittedly, we must recognize the ingredients in the above FDMM's general recipe, i.e., sufficient scenarios, compact neural inference modules, and large-scale computations.

Overall, the necessity of developing the FDMM lies in a broad application purpose to scale across a wide range of decision-making scenarios rather than specific ones. Importantly, the FDMM scales previous data-driven models from scenario-specific to scenario-versatile and compresses large-scale decision-making episodes into large-scale model parameters as the primary source of the prior, obtaining transferable representations for downstream tasks. Meanwhile, the decision-making priors seem to be comprehensive nowadays to constrain the search of policies.

## OVERVIEW AND DEVELOPMENT OF FMS

Foundation models, such as LLMs and multimodal AI systems, have emerged as powerful tools for IDM due to their ability to process and synthesize vast amounts of data across diverse domains. These models, trained on extensive datasets, excel at identifying patterns, generating insights, and providing context-aware recommendations, which are critical for making informed decisions in complex and dynamic environments. By leveraging their generalized knowledge and adaptability, FMs can assist in tasks ranging from strategic planning and risk assessment to real-time problem-solving and personalized decision support. Their integration into decision-making frameworks enhances efficiency, accuracy, and scalability, enabling organizations and individuals to tackle challenges that were previously intractable. To better introduce decision intelligence based on FMs, we introduce the development of FMs in this section. Specifically, we first present the basics of FMs. We then detail the development of LLMs (LLMs) and multimodal FMs. Finally, we introduce the optimization of FMs.

### Basics of FMs

An FM is any model that is trained on broad data (generally using self-supervision at scale) that can be adapted (e.g., fine-tuned) to a wide range of downstream tasks.<sup>50</sup> FMs are characterized by their massive scale and vast parameter count. They excel in transfer learning, easily adapting to new tasks.<sup>51</sup> FMs exhibit emergent abilities, often demonstrating unexpected functionalities. These features enable FMs to exert transformative impacts across various industries, significantly advancing AI technology.<sup>50,52–55</sup>

The evolution of FMs has been intrinsically linked to advancements in IDM, beginning with word-embedding techniques such as Word2Vec<sup>56</sup> and GloVe,<sup>57</sup> which laid the groundwork for understanding semantic relationships in data. A pivotal moment came with the introduction of the Transformer architecture,<sup>58</sup> which enabled more sophisticated decision-making through its self-attention mechanism, followed by BERT,<sup>59</sup> which revolutionized natural language processing by enabling context-aware predictions. The field then saw rapid advancements with large-scale language models such as GPT-2<sup>60</sup> and GPT-3,<sup>61</sup> which demonstrated unprecedented capabilities in language understanding and generation, empowering systems to make more informed and nuanced decisions. The scope expanded further with multimodal models such as DALL-E<sup>62</sup> and CLIP,<sup>14</sup> which integrated vision and language for richer decision-making contexts, while Swin Transformer<sup>63</sup> applied similar principles to computer vision, enhancing visual reasoning and decision-making. Recent developments, exemplified by models like GPT-4,<sup>13</sup> have continued to push the boundaries of scale and refinement, enabling more accurate, context-aware, and adaptive decision-making across diverse domains. This progression underscores a shift from specialized, unimodal models to increasingly powerful, versatile, and multimodal systems, fundamentally reshaping the landscape of AI

and its capacity for IDM.<sup>64–66</sup> Indeed, FMs have revolutionized academic research in fields such as natural language processing (NLP), computer vision (CV), and graph learning, enabling more sophisticated and data-driven decision-making processes that were previously unattainable.

**Natural language processing.** FMs first gained popularity in NLP. The FMs of NLP start with ELMo,<sup>67</sup> which adopts bidirectional long short-term memory (LSTM)<sup>68</sup> and learns contextualized word representation. Following the introduction of Transformer, FMs in NLP have seen tremendous development, and various FMs have been proposed. They can generally be divided into two approaches: (1) autoregressive language FMs and (2) contextual language FMs. Autoregressive FMs are a class of models that generate text word by word, using previously generated words as context to predict the next word. A typical example is the GPT series.<sup>60,61,69</sup> This approach excels in text-generation tasks, capable of producing coherent and creative text. The autoregressive language model only utilizes information from either left or right, but not simultaneously from both directions. In contrast, the contextual language FMs focus on capturing the complex semantics and contextual information of language. Typical contextual language FMs include BERT,<sup>61</sup> UniLM,<sup>70</sup> and T5.<sup>71</sup> They enhance performance in various natural language processing tasks, such as text classification, question answering, and sentiment analysis, through bidirectional encoder architectures or deep contextual representations. The advantage of these models lies in their ability to understand and generate language outputs that are more contextually relevant.

**Computer vision.** The evolution of computer vision FMs starts with convolutional neural networks (CNNs), exemplified by models like ResNet.<sup>72</sup> Through training on large amounts of image data, they can be used to extract image features and facilitate transfer learning.<sup>73,74</sup> Inspired by the success of Transformers in NLP, some studies adopt Transformers as a new backbone. The Vision Transformer<sup>75</sup> marks a significant shift, which processes images as sequences of patches, capturing long-range dependencies and enabling more nuanced feature extraction. Models like Swin Transformer<sup>63</sup> further refine this approach. In another development, diffusion models<sup>76–79</sup> are proposed, which iteratively denoise a random Gaussian noise image through a series of learned transformations, progressively refining it to match a target distribution. This approach excels in image-generation tasks by producing high-quality diverse outputs. Representative models include Stable Diffusion 3.0,<sup>80</sup> DiT,<sup>81</sup> and Sora,<sup>82</sup> among others.<sup>78,83–85</sup> The progression continued with multimodality models<sup>86–88</sup> such as CLIP<sup>14</sup> and MiniGPT-4,<sup>87</sup> which align images and text in a shared space, enabling versatile zero-shot classification.

**Graph learning.** Graph learning aims to solve the problem of understanding and analyzing graph-structured data, focusing on tasks like node classification, link prediction, and graph classification.<sup>89–95</sup> FMs in graph learning are also becoming an emerging research topic, aiming to create versatile models that can be applied across diverse graph-based tasks and domains. The graph learning FMs can be categorized into three types: graph neural network (GNN)-based models, LLM-based models, and GNN+LLM-based models.<sup>96,97</sup> (1) GNN-based models focus on leveraging existing graph learning paradigms and improving graph learning by innovating in areas such as the basic GNN architecture, pretraining techniques, and task-specific adaptations.<sup>98–100</sup> For example, GCC<sup>101</sup> utilizes contrastive learning to pretrain graph node embeddings. All in One<sup>102</sup> proposes a graph prompt to adopt GNN to various downstream tasks. (2) LLM-based models investigate the use of LLMs for graph tasks by transforming graph data into text or token formats, enabling the application of language model capabilities to graph problems. Among them, TextForGraph<sup>103</sup> transforms graph data to textual data by a carefully designed prompt template and adopts LLMs to process the textual data. InstructGLM<sup>104</sup> incorporates graph node tokens into the vocabulary of the LLM and utilizes instruction tuning to adapt the LLM to graph learning tasks. (3) GNN+LLM-based models aim to enhance graph learning by combining GNNs and LLMs and thus can leverage the strengths of both approaches. For instance, GraD<sup>105</sup> utilizes LLMs to encode nodes' textual attributes, after which classic GNNs are adopted to encode the graph.

**Other fields.** FMs are also making significant strides in other fields, such as time-series analysis, code generation, and speech processing.<sup>106,107–109</sup> In time-series analysis, FMs aim to improve the ability of forecasting and anomaly detection by capturing complex temporal patterns.<sup>110–113</sup> Studies<sup>114–116</sup> try to utilize the knowledge of LLMs and build FMs based on LLMs. Single-modal<sup>117–119</sup> time-series FMs are trained solely based on time-se-

ries data, while multimodal models<sup>120,121</sup> are also proposed to model information from both text and time-series modalities. In code generation, models like OpenAI's Codex<sup>122</sup> and Google's AlphaCode<sup>123</sup> are designed to understand and generate code snippets from natural language descriptions. These models assist in software development by automating coding tasks, thus enhancing productivity and reducing human errors.<sup>124,125</sup> Speech processing focuses on tasks such as speech recognition, synthesis, and translation. Speech FMs generally involve both speech and text modalities. Early models like Speech-Transformer<sup>126</sup> adapt Transformer for speech tasks, enhancing automatic speech recognition by leveraging attention mechanisms to integrate and align audio and textual information, improving transcription accuracy and contextual understanding. Recently, some studies have aimed to replicate the scaling law in speech processing. For example, Vall-E<sup>127</sup> introduces the Transformer architecture to encode audio features and attempts to utilize the capabilities of LLMs to achieve more natural text-to-speech synthesis.

The application of FMs has become a cornerstone in advancing IDM. In knowledge-based question answering, LLMs like GPT<sup>61</sup> demonstrate remarkable versatility in responding to diverse queries, while BERT<sup>59</sup> excels in reading comprehension, enabling more accurate and context-aware decision-making. In reasoning tasks, Chain of Thought (CoT)<sup>128</sup> enhances LLMs' complex reasoning abilities by prompting them with intermediate reasoning steps, significantly boosting performance in arithmetic, common sense, and symbolic reasoning tasks. Tree of Thought (ToT)<sup>129</sup> takes this further by enabling LLMs to explore multiple reasoning paths and evaluate choices through deliberate decision-making processes, fostering more robust and adaptive reasoning. In autonomous systems, LanguageMPC<sup>130</sup> integrates LLMs as decision-makers, enabling complex reasoning and actionable command generation through structured thought processes and seamless integration with low-level controllers like model predictive control. The integration of LLMs into multi-agent systems<sup>131</sup> further enhances collective intelligence by enabling agent communication, reasoning, and learning in complex decision-making scenarios. In healthcare, ChatGPT has been evaluated for its potential to assist in clinical decision-making for radiology,<sup>132</sup> demonstrating the transformative role of LLMs in high-stakes decision-making. Similarly, integrating LLMs into autonomous vehicles enhances decision-making through natural language interaction, contextual understanding and continuous learning.<sup>133</sup> Expel<sup>134</sup> introduces an agent that collects experiences through trial and error, extracts insights, and leverages both insights and past experiences to improve decision-making on new tasks without requiring model parameter updates, showcasing the potential for adaptive and experience-driven decision-making. These advancements underscore the pivotal role of FMs in enabling more accurate, context-aware, and adaptive decision-making across diverse domains, fundamentally transforming how intelligent systems operate and interact with the world.

## The development of FMs

FMs first attracted great attention in the domain of NLP, and soon they were expanded to the multimodal domain. In this section, we introduce the development of LLMs and multimodel FMs, respectively. The key developments of FMs are shown in Figure 2.

**The development of LLMs.** LLMs represent a significant advancement in AI and are designed to understand, process, and generate human-like text. Through extensive pretraining on vast corpora, LLMs have not only demonstrated remarkable language comprehension but also achieved a level of general intelligence that positions them as essential tools for IDM. Their ability to analyze complex data, generate insights, and predict outcomes makes them integral to enhancing decision-making processes across various domains. This section will provide a detailed introduction to the backbone models, mainstream architectures, pretraining strategies, fine-tuning, and alignment techniques, as well as the applications of LLMs.

**Transformer: The backbone.** LLMs are advanced machine-learning models designed to understand and generate human language. Their large parameter counts enable excellence in tasks like text generation, translation, and summarization. At the heart of the Transformer<sup>58,135</sup> model is a design consisting of encoders and decoders, with each encoder comprising multiple identical layers that include multi-head self-attention mechanisms and simple feedforward networks. In addition, the decoders add cross-attention layers to process encoder outputs.<sup>136,137</sup> The self-attention mechanism allows direct contextual links

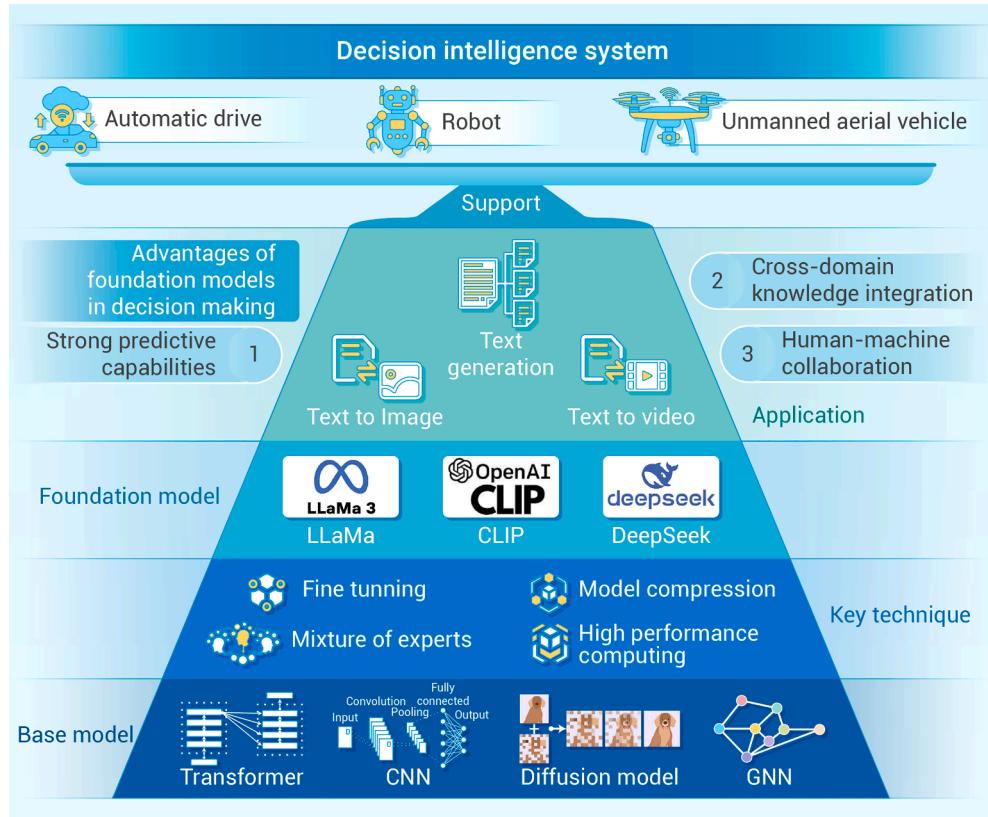


Figure 2. Overview and development of foundation models

toregressive pretraining approaches. In the autoregressive framework, the prediction content can vary, further divided into two categories: language modeling and denoising autoencoding.

- (1) Language modeling: the most common autoregressive pretraining strategy, aiming to predict the next word given the context. This strategy captures the natural sequence in language generation, with models learning to generate subsequent words by observing previous ones. Models trained this way typically exhibit strong generative capabilities, as demonstrated by the GPT-series<sup>13</sup> models in tasks like natural language generation, continuation, and dialog generation.
- (2) Denoising autoencoding: a strategy whereby input data are intentionally corrupted and the model is tasked with restoring the original data. Many LLMs implement denoising autoencoding autoregressively, such as GLM,<sup>144</sup> Google T5,<sup>71</sup> and BART.<sup>145</sup> Some efforts also

between distant inputs, effectively capturing long-range dependencies.<sup>138,139</sup> Their hierarchical design and parallel processing capabilities accelerate training, enabling scaling to massive datasets and model sizes.<sup>140,141</sup> These features make Transformers the preferred architecture for building flexible and scalable LLMs.

**Mainstream LLM architectures.** There are mainly four structures of language models based on the Transformer architecture: encoders (like BERT<sup>59</sup>), causal decoders (like GPT<sup>13</sup> and LLaMA<sup>142</sup>), prefix decoders (Prefix-LM<sup>71</sup>), and encoder-decoders (like Google T5<sup>72</sup>). Although encoder structures were widely used in earlier models, they have gradually been replaced by the latter three due to their limited generative capabilities and difficulty in scaling to large sizes. These structures support everything from zero-shot learning to large-scale knowledge integration.

- (1) Causal decoders utilize unidirectional attention mechanisms, ensuring that each output can only access previous outputs to maintain causal relationships during generation. Their advantage lies in generating natural, fluent, and consistent text, often used in chatbots, story continuation, and other tasks.
- (2) Prefix decoders combine a fixed prefix with a freely generated suffix. The prefix part uses bidirectional attention, while the suffix part is freely generated. Prefix decoders allow for more flexible content generation within a given contextual framework, suitable for conditional generation tasks.
- (3) Encoder-decoders: this classic structure includes an encoder to process input text and generate intermediate representations and a decoder to produce output text based on these representations. Its advantage is in effectively handling complex input-output relationships, although it requires extensive data for training.

**Pretraining strategies.** Pretraining strategies involve training models on vast amounts of unlabeled data before learning specific tasks.<sup>143</sup> This step is crucial for LLMs, as they rely on learning general language patterns and structures from a broad range of texts. Different pretraining strategies focus models on various linguistic capabilities, such as grammar comprehension, semantic extraction, or text generation. Currently, mainstream LLMs like the GPT series and T5 primarily use au-

combine both strategies, such as UL2,<sup>146</sup> which considers language modeling as a type of denoising autoencoding under a masking strategy.

Given the effectiveness and scalability of language modeling, mainstream LLMs continue to primarily use this approach, such as GPT,<sup>13</sup> LLaMA,<sup>142</sup> and Qwen.<sup>147</sup>

**Fine-tuning and alignment.** Fine-tuning adapts a pretrained language model to specific tasks or aligns it with specific needs. However, due to the large number of parameters, the complete training process requires substantial computational resources. Parameter efficient fine-tuning (PEFT)<sup>148</sup> significantly reduces training costs and time by focusing on a small subset of parameters. Various methods support this process, including adapter techniques that add trainable layers to the model, prefix tuning that guides outputs by adjusting input prompts, and low-rank adaptation methods that optimize by adjusting the rank of parameter matrices. Meanwhile, alignment techniques ensure that the model's responses comply with human values and preferences, crucial for generating outputs that meet user expectations and ethical standards. Key methods in this field include reinforcement learning from human feedback (RLHF),<sup>149</sup> effectively aligning model behavior with human values by incorporating human feedback into the training process.

**Applications of LLMs.** LLMs, despite their impressive capabilities, face challenges in accuracy, knowledge updates, and interpretability. To address these issues, frameworks such as prompt learning, knowledge enhancement, and tool learning have been developed. Prompt learning adapts LLMs to specific tasks by using clear instructions, with advanced methods like CoT<sup>128</sup> mimicking human reasoning through incremental steps. However, relying solely on LLMs' internal knowledge often leads to inaccuracies, outdated information, and limited transparency. Knowledge enhancement, such as retrieval-augmented generation (RAG)<sup>150</sup> and knowledge graphs, improves accuracy and domain-specific knowledge by integrating external resources. Tool learning<sup>151</sup> further enhances LLMs by enabling dynamic interaction with external tools, improving problem-solving abilities and overall performance.

**The development of multimodal FMs.** With the rapid advancement of AI, multimodal FM (MFM) technology has become a popular topic in both research and applications. MMFMs are capable of processing and understanding various types of data (such as text, images, audio, and video).<sup>64–66</sup> By integrating

information from different modalities, they generate more comprehensive and accurate insights. This capability provides a robust data foundation and cognitive support for decision intelligence. For instance, in business scenarios, multimodal models can analyze customer feedback (text), product images (visuals), and market trends (time-series data), offering decision-makers a holistic view of the market.

**Model architecture.** The architecture of MFM is often based on Transformers, known for their flexibility and efficiency. However, as research has deepened, various architectures have been proposed to accommodate different types of data and tasks. Primary model architectures include the following.

- (1) Transformer-based encoder: in multimodal models, the encoder is a core component that extract features from diverse input forms like text, images, and audio.<sup>152</sup> Models like Vision-and-Language Transformer (ViLT)<sup>153</sup> directly integrate visual and textual information, enhancing the understanding of multimodal inputs.
- (2) Sequence generation model: this architecture is typically used for generation tasks, such as image captioning and dialog systems. The model generates coherent, contextually relevant outputs using contextual and historical information.<sup>83,154</sup>
- (3) Diffusion model: recently, diffusion models have gained attention for generating high-quality samples. Unlike traditional generative models, diffusion models generate data through a gradual denoising process, offering new possibilities for multimodal generation tasks.<sup>155,156</sup>
- (4) Autoregressive decoder: in combination with encoders, autoregressive decoders generate output sequences step by step. This mechanism is especially suitable for tasks like dialog generation and text completion, as it utilizes historical content as context.<sup>157,158</sup>
- (5) Graph neural network (GNN): when handling data with graph structures, GNNs can effectively model the relationships and structural information within multimodal data, suitable for applications like social networks and knowledge graphs.<sup>159,160</sup>
- (6) Hybrid architecture: some models combine CNNs with Transformers, enhancing visual feature extraction while using Transformers to integrate information for a better understanding of complex data.<sup>161–164</sup>
- (7) Generative adversarial network (GAN): GANs can be used in multimodal generation tasks to produce high-quality images or text, leveraging adversarial training to increase the realism of generated results.<sup>165,166</sup>
- (8) Multitask learning framework: by handling multiple tasks simultaneously, models can share knowledge, improving generalization and robustness, which is beneficial in complex applications requiring multimodal understanding.<sup>167,168</sup>

These diverse model architectures play a significant role in enhancing the performance and application range of MFM, enabling them to better address complex real-world tasks.

**Key technologies.** Several key technologies are essential in the development of MFM, boosting model performance and applicability.

- (1) Alignment techniques: effective alignment techniques ensure consistency across different modalities in the feature space. Through alignment, models can better understand relationships, such as between images and their descriptions, enhancing generation and recognition capabilities. Common alignment methods include contrastive learning and attention mechanisms.<sup>169,170</sup>
- (2) Pretraining data collection: the richness and diversity of data are crucial for model performance. During pretraining, models are typically exposed to large amounts of labeled and unlabeled data from social media, image libraries, and open-source publications across multiple domains, enabling them to learn comprehensive knowledge.<sup>165,171</sup>
- (3) Self-supervised learning and model optimization training: self-supervised learning allows models to learn autonomously from unlabeled data, enhancing performance in downstream tasks. Model optimization training focuses on improving performance through hyperparameter tuning and architectural refinement.<sup>172,173,174</sup>

- (4) Downstream task fine-tuning: after pretraining, models need to be fine-tuned for specific downstream tasks. This process typically uses labeled datasets to improve model accuracy and efficiency on specific tasks.<sup>155,175</sup>
- (5) Modality fusion techniques: by effectively merging data from different modalities, models enhance multimodal information understanding, often using attention mechanisms or feature concatenation.<sup>176,177</sup>
- (6) Knowledge distillation: transferring knowledge from larger models to smaller models reduces computational overhead and improves efficiency, allowing models to run effectively in resource-limited environments.<sup>178,179</sup>
- (7) Incremental learning: this allows models to update dynamically with new data, avoiding retraining from scratch, and is crucial for handling dynamic data streams.<sup>180,181</sup>

The combination and innovation of these key technologies provide strong support for the practicality and flexibility of MFM, facilitating their broad application in various fields.

**Representative models.** Currently, a variety of representative MFM come from industry or academia.

- (1) Models from industry: examples include OpenAI's GPT-4<sup>13</sup> and Google's MUM,<sup>182</sup> which leverage powerful computing resources and dedicated hardware, typically deployed on cloud platforms for real-time processing of large user requests. These models focus on scalability and stability for production use cases, such as virtual assistants, content generation, and data analysis.
- (2) Models from academia: examples include CLIP<sup>14</sup> and DALL-E,<sup>183</sup> primarily aimed at research with a focus on theoretical exploration and algorithmic innovation. Research models often operate on smaller hardware, prioritizing algorithm development over large-scale computation.
- (3) Computer and hardware differences: industrial FMs usually rely on extensive distributed computing architectures and specialized hardware (e.g., TPU or GPU) to process vast amounts of data and support efficient inference. In contrast, models from academia are more likely to operate on smaller hardware, emphasizing algorithmic novelty rather than massive computational scale.<sup>64,184</sup>

MFM have achieved remarkable progress in recent years, driving development across various fields of AI. From model architecture to key technologies and typical applications, MFM demonstrate tremendous potential and flexibility. With advancements in computational power and ongoing optimization of algorithms, this field is poised to see broader applications and theoretical breakthroughs in the future.

#### Optimization of FM training, fine-tuning, and deployment

FMs require the use of high-performance GPU clusters during the training phase, which can take weeks or months to train. During the fine-tuning process of an FM, it is necessary to consider the optimization of hyperparameters and prevent overfitting issues. During the deployment process of an FM, it is necessary to adjust the model size according to different computing resources and ensure timely response. This section first introduces the optimization strategy for training FMs, then introduces the main optimization methods for fine-tuning FMs, and finally introduces the inference optimization strategy for FMs.

**Optimization of FM training.** FMs typically utilize massive amounts of data and employ unsupervised pretraining methods. From the architecture of pretrained models, they can be divided into three categories, including encoder only, decoder only, and encoder-decoder forms. FMs based on the encoder-only architecture are generally modeled using masked language models and include BERT<sup>59</sup> and RoBERTa.<sup>185</sup> FMs based on decoder only structure are generally trained using autoregression, which maximizes the prediction probability of the next word element given an input sequence and include GPT series,<sup>60,61,69</sup> PaLM,<sup>186</sup> and LLaMA.<sup>142,187</sup> The model based on the encoder-decoder hybrid structure adopts the encoder-decoder modeling method, which integrates the first two pretraining methods. It randomly occludes a character sequence and then restores the occluded content through autoregression. Representative models are the T5<sup>71</sup> and BART<sup>145</sup> models.

**Table 1.** Comparison of optimization methods for foundation models

Method	Parameter efficiency	Training speed	Task performance
LoRA	high	faster	close to full parameter tuning
QLoA	very high	very fast	slightly lower than LoRA
Adapter-based	medium	faster	close to full parameter fine-tuning

**Optimization of FM fine-tuning.** Parameter-efficient fine-tuning is a suitable training method for FMs to adapt to downstream tasks. Therefore, efficient fine-tuning approaches have become one of the hot topics in recent years.<sup>188</sup> LoRA (low-rank adaptation) is one of the best efficient fine-tuning paradigms.<sup>189</sup> It works by introducing low-rank approximations for the matrices that will be used to adapt the model for specific tasks. Instead of directly modifying the original weights of the model, LoRA applies a transformation using these low-rank matrices to the outputs of affected layers. A series of improvements based on LoRA have further enhanced the performance and applicability of LoRA. QLoRA (quantized low-rank adaptation) significantly reduces memory usage while preserving fine-tuning performance. It enables the fine-tuning of a 65-B parameter model on a single 48-GB GPU, which is a substantial reduction in memory requirements compared to traditional 16-bit fine-tuning methods.<sup>190</sup> LoRA-Flow<sup>191</sup> employs dynamic fusion weights at each generation step for FMs in generative tasks. The method calculates fusion weights using a softmax function applied to a gate mechanism, which allows for more flexible adaptation during the generation process. This approach has been shown to outperform standard LoRA in terms of parameter efficiency and performance. MoSLoRA (mixture-of-subspaces LoRA)<sup>192</sup> extends the concept of LoRA by decomposing the weights into two subspaces and mixing them to enhance performance. This method is equivalent to employing a fixed mixer to fuse the subspaces. MoSLoRA jointly learns the mixer with the original LoRA weights, leading to consistent improvements over standard LoRA across various tasks, including commonsense reasoning, visual instruction tuning, and subject-driven text-to-image generation.

LoRA, QLoRA, and adapter-based methods each have distinct characteristics in terms of parameter efficiency, training speed, and task performance. LoRA significantly reduces the number of trainable parameters through low-rank decomposition, achieving high parameter efficiency and relatively fast training speed while performing close to full fine-tuning on most tasks. QLoRA builds on LoRA by introducing quantization, further improving parameter efficiency and achieving very fast training speeds. However, due to potential minor precision loss from quantization, its task performance is slightly lower than LoRA, although it still performs well in resource-constrained environments. Adapter-based methods insert small adapter modules and train only a small number of parameters, resulting in moderate parameter efficiency and relatively fast training speeds, though typically slower than LoRA. They perform close to full fine-tuning on most tasks but may slightly underperform on some complex tasks compared to LoRA. Overall, LoRA and QLoRA excel in parameter efficiency and training speed, while adapter-based methods offer advantages in flexibility and task adaptability. The comparison of LoRA, QLoRA, and adapter-based methods in terms of parameter efficiency, training speed, and task performance is shown in Table 1.

**Optimization of FM deployment.** Model compression and quantization are essential strategies for downsizing FMs without drastically affecting their performance. This process encompasses techniques such as pruning, which eliminates less critical neurons to streamline the model,<sup>193</sup> and knowledge distillation,<sup>194–197</sup> a method that transfers the learned knowledge from a complex model to a more compact one. Additionally, quantization plays a pivotal role by reducing the numerical precision required for model calculations,<sup>198</sup> leading to a substantial decrease in model size and a consequent acceleration of inference times. These optimizations are crucial for making FMs more efficient and deployable in resource-constrained environments. The optimized model has shown quite impressive performance under limited resources. SANA-0.6B, a model variant, is competitive with modern giant diffusion models like Flux-12B, being 20 times smaller and over 100 times faster in throughput. It can also be deployed on a 16-GB laptop GPU, taking less

than 1 s to generate a 1,024 × 1,024 resolution image.<sup>199</sup> LLaMA 3.2 3B is designed to be optimized for edge computing and mobile devices, supporting 128k token contexts, which is exceptional in the industry. It excels in tasks such as summarization, instruction following, and text rewriting on device-side use cases. It represents a step forward in making FMs accessible and efficient for a wide range of applications, particularly those that require on-device processing and privacy.<sup>200,201</sup>

With the development of FMs, they are playing an increasingly important role in intelligent decision-making. We highlight the advantages of FMs in decision-making as follows.

- (1) Strong predictive capabilities: through deep learning and large-scale data training, FMs can capture complex patterns and nonlinear relationships in data, thereby improving the accuracy of predictions. For example, in the financial field, FMs can predict market trends; in the medical field, they can assist in diagnosis and formulating treatment plans.
- (2) Cross-domain knowledge integration: FMs possess the capability to integrate knowledge from diverse domains, offering interdisciplinary decision-making support. For instance, in climate change research, FMs can integrate multidisciplinary data from meteorology, economics, and sociology, aiding in the formulation of comprehensive strategies to address the issue.
- (3) Human-machine collaboration: traditional decision-making models are usually used as a tool to assist human decision-making, with limited interaction methods, while FMs are able to collaborate with humans through natural language interactions (such as ChatGPT) to provide more intuitive and flexible decision support.

## THE PARADIGM OF FM-BASED DECISION-MAKING AND KEY TECHNOLOGIES

Advanced decision-making paradigms leverage a combination of sophisticated models and frameworks to enable intelligent agents to make effective choices in dynamic environments. AI agents tend to exploit the rules and experience consolidated in the LLM to facilitate more efficient decision-making. High-level RL models learn policies through trial and error, optimize long-term rewards across various tasks, and decompose decision-making into easy-to-implement steps.<sup>202,203</sup> For example, multi-agent systems and hierarchical RL architectures have emerged to address more complex coordination and task decomposition scenarios. Additionally, multimodal foundation-based decision-making integrates diverse input modalities—such as vision, language, and sensory data—into a unified decision-making process. By combining different types of information (e.g., visual cues and textual descriptions), multimodal decision-making approaches enhance robustness and adaptability, allowing agents to tackle tasks that require nuanced understanding or reasoning.

This section systematically discusses existing advanced decision-making paradigms. Integrating FMs and advanced decision frameworks brings AI closer to human-like decision-making, where cognitive flexibility and efficiency are paramount in uncertain, real-world situations.

## Important roles of FMs in IDM

In the decision-making process, the FM can empower new decision-making paradigms. On the basis of the FM acting as an agent, the FM can also serve as an environment and its designer, encoder, conditional generation representation module, and human-computer interactor. The use of new decision-making paradigms can further enhance the generalization and decision-making ability of foundation large-scale models in various fields. FM-based IDM technologies generate optimal policy, action, planning, and schemes. The decision-making paradigm can be divided into three modes. In the FM agent module, the FM can serve as agent including planner, perceiver, decision-maker, and actor, as shown in Figure 3.

In the FM Environment and Designer module, the FM can serve as a target for action execution, a part of the environment, or a bridge for environment state transition, enhancing the effectiveness of strategies. In FM Encoder, the FM is used to generate state encoding or optimize policy encoding. In FM

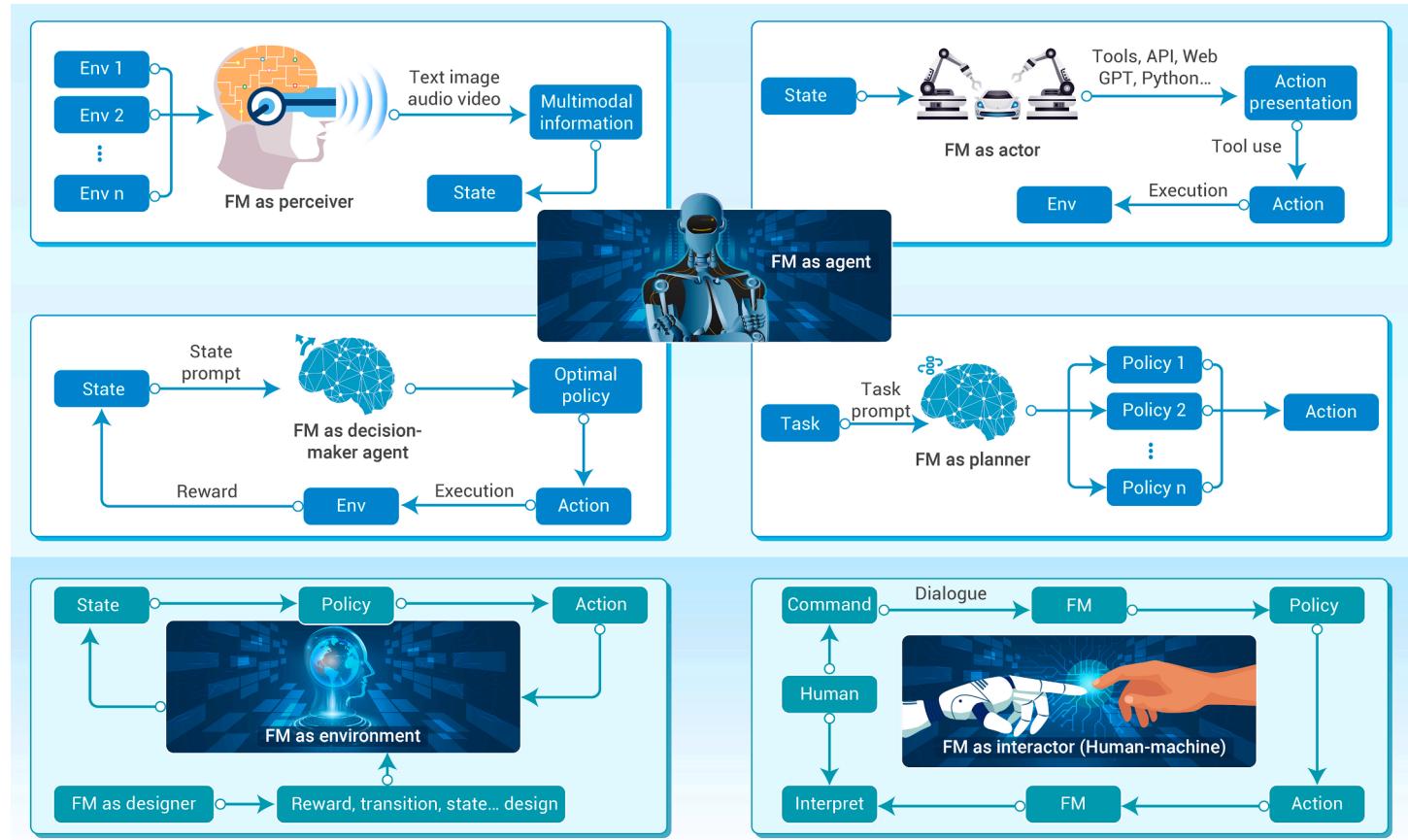


Figure 3. The critical roles that FM can play for intelligent decision-making

Conditional Generative Presentation module and FM Interactor Human Machine, the FM is used for conditional generation and human-computer interaction, respectively. The multiple decision-making paradigms based on the FM effectively promote the adaptability of decision-making modes and different application environments. Multimode FM-based decision-making paradigms optimize greatly the performance and generalization of decision-making.

On the basis of FM-based agents, the FM can act as environment and designer, encoder, and conditional generative and human-machine interactor. When the FM acts as environment and designer, the action obtained by policy is executed into the FM to update the FM's state, and the FM designs the reward, transition, state, and environment. The FM encodes the state to form extracted representation and policy when the FM as an encoder, i.e., the FM formalizes the state information. Combined with conditions, the FM uses the task, state, and prompt to output behavior generation and world generation, as well as action content when the FM as a conditional generative. As a human-machine interactor, the FM receives a human's command including dialog format and then outputs policy and action to interpret the human's command. The multiple FM decision-making paradigm optimizes greatly the performance of decision-making and extends it to the fields of natural sciences and social sciences. The basic content and various comparative attributes of three types of FM are shown in Table 2, which includes the main model technologies and application domains.

**FM as agent.** Task and its prompt are input into FM planner and then generate the corresponding policy  $1, 2, \dots, n$  to select the optimal action to execute. As perceiver, the FM collects multimodal information including text, image, audio, and video from multiple environment  $1, 2, \dots, n$  to formalize the current state. Furthermore, the FM as decision-maker<sup>55,204</sup> uses the state and state prompt to obtain the optimal policy and corresponding action, then the action is executed into the environment, and a reward feedback of a current state is generated to optimize the policy of FM-based decision-making. In addition, the FM as actor uses tools, such as application programming interfaces (APIs), Web GPT, or Python, to generate action presentation and execute it in the environment according to the current state.<sup>205</sup> FM-based

IDM agents improve the decision scenario and paradigm to improve decision-making ability.

**FM as environment and designer.** In the FM-based non-agent module, the FM can act as the environment and designer<sup>36</sup> to formalize state information into the MDP including state transition, reward function, policy, and action. the FM can serve as a target for action execution, a part of the environment, or a bridge for environment state transition, enhancing the effectiveness of strategies.<sup>109</sup> Furthermore, the FM can design and formalize the environment state format and action space to improve policy generation. For example, the fine-tuning parameters<sup>206–208</sup> matrix of FM can be regarded as an environment and trained by the fine-tuning methods, which can act as an environment state to generate corresponding policy and action to update FM parameters. As an environment designer the FM can design the corresponding state encoding,<sup>209</sup> reward function, and state transition function<sup>210</sup> to formalize the environment, i.e., the FM can be used to formalize its parameters, as shown in Figure 3. In addition, as a conditional generative presentation module,<sup>36</sup> the FM can be used to output behavior generation (i.e., actions) and world models generation (i.e., environment dynamics) by combining the task description and condition.<sup>204</sup> Furthermore, the generation model can be applied to text or image data to model behaviors, environments, and long-term trajectory.<sup>204,211</sup> The behavior and world model can be regarded as the policy and generate the corresponding action and MDP trajectory. Generated behavior and world model can be applied to execute and formalize the environment and outline the environment conditional generation information. Also, in the FM-based encoder module, the FM can be used to encode the environment state information into extracted representation information to generate policy and action. The FM encoder module can be regarded as the multimodal encoder of environmental data; for example, the video data can convert to audio data and image data, where the audio data can be encoded into corresponding encoding information. Non-numerical state information is encoded as numerical vector information; for example, the FM encodes the text or image information into vector form for more convenient input into the large model. Vectorization<sup>212</sup> is an excellent method that can convert non-numerical information into vectors.

**Table 2.** FM paradigm conceptual framework: Mapping functional roles, core modeling technologies, cross-domain applications, and comparative merits and flaws

FM functions	Main modeling technologies	Application domains	Merits	Flaws
Agent	LLM chain of thought (CoT); reinforcement learning; expert rules	Robotics, financial trading, etc	general-purpose decision-making to complex environments, real-time response	low inference efficiency, safety verification, and alignment with human values, quality, and latency, issue in generation
Environment	Generative simulation (GenSim)	Urban planning, medical simulation, etc	low-cost generation of diverse scenarios, pretraining for high-risk tasks at lower cost	significant Sim2Real gap, high complexity in multimodal dynamic modeling
Interactor	Retrieval-augmented generation (RAG)	Educational assistance, intelligent customer service, etc	natural language interaction, user-friendly, personalized demand matching	high hallucination risk, privacy protection, and ethical alignment

Thus, the encoder module is the tool that converts state information into another form for the generation of efficient policy and action. The FM is the bridge of the state representation form transition, encoding the state to form a more convenient form for computer input.

**FM as human-machine interactor.** In the FM-based human-machine interactor module, the FM can generate the corresponding policy, action, and interpretation according to the command of the human by the form of dialog.<sup>204</sup> The intelligent interaction between human and machine can be realized by the FM via the dialog based on text, image, and audio. Thus, the FM can be regarded as the bridge of interaction between human and machine, meaning that the FM can be installed in robots or unmanned vehicles<sup>213</sup> to provide intelligent answering of questions. The multiple decision-making paradigms based on FM effectively promote the adaptability of decision-making modes and different application environments. Multimode FM-based decision-making paradigms optimize greatly the performance and generalization of decision-making.

### Intelligent decision-making with LLM-empowered AI agent

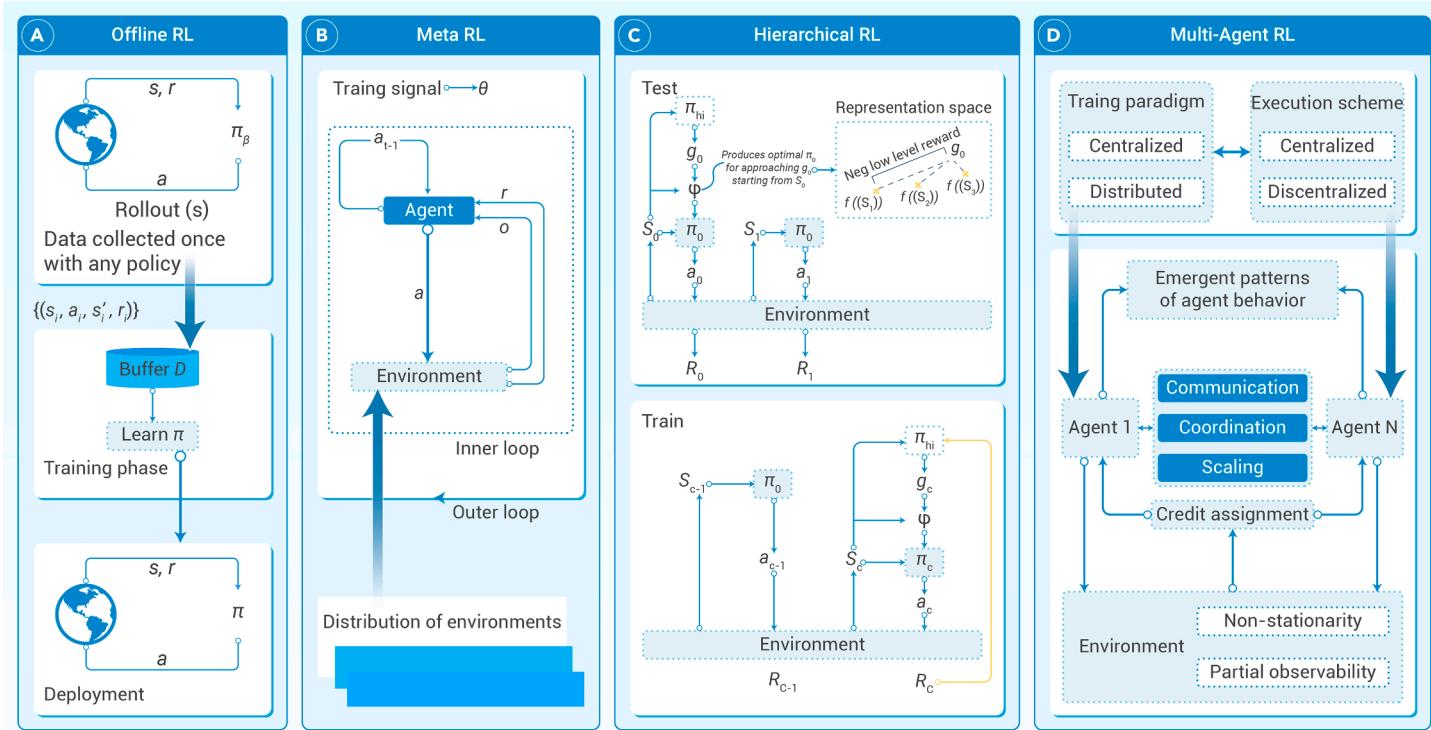
IDM is undergoing a transformative shift with the advent of AI agents empowered by LLMs. Unlike traditional decision-making methods, which often rely on handcrafted rules, planning from scratch, or scheduling algorithms, LLM-powered agents capitalize on large-scale pretrained models to process and respond in real time to diverse and dynamic inputs. These agents not only excel at understanding complex tasks and contexts but also facilitate knowledge transfer and enable rapid adaptation of strategies across various domains. A key advantage of LLM-based agents is their ability to swiftly adjust decisions and optimize actions in response to changing environments without requiring extensive retraining. Through mechanisms like CoT,<sup>214</sup> LLM agents offer highly transparent and interpretable decision-making processes, breaking down complex reasoning into clear steps. This capability allows them to outperform traditional decision models, particularly in complex, dynamic settings, by providing a more adaptive and transparent decision-making framework, ideal for scenarios demanding rapid response and real-time decision-making.

### Techniques for enhancing decision-making capabilities of AI agents.

LLM-powered AI agents significantly enhance the decision-making capabilities by leveraging advanced techniques such as RLHF, RAG, search algorithms, and advanced reasoning methods. RLHF has proven to be highly effective in aligning LLMs with human values.<sup>149,187,215–217</sup> Typically, these methods rely on human-annotated preference datasets to train a reward model, which is subsequently used to guide the training of LLMs through RL. The traditional RLHF approach employs the PPO algorithm<sup>218</sup> to fine-tune LLMs for alignment, although it is often criticized for its significant resource demands. As a more resource-efficient alternative, recent approaches focus on directly optimizing the LLMs themselves.<sup>219–224</sup> RAG improves knowledge acquisition by retrieving relevant external information, enabling LLM agents to generate more accurate, context-sensitive responses based on real-time data. This is particularly beneficial for tasks requiring up-to-date knowledge or complex cross-domain decision-making.<sup>150</sup> Search algorithms, including Beam Search and Monte Carlo tree search (MCTS),<sup>225,226</sup> enhance decision-making efficiency by exploring multiple candidate solutions or simulating various decision paths, making LLM agents more robust in complex, long-term decision tasks such as game theory or strategic planning.<sup>227</sup> Lastly, advanced inference methods like CoT,<sup>214</sup> ToT,<sup>129</sup> and Graph of Thought (GoT)<sup>228</sup> deepen reasoning capabilities. CoT improves decision transparency by breaking down complex reasoning

steps, while ToT and GoT enable agents to handle intricate, multistep decision tasks by structuring information hierarchically or graphically. Together, these technologies allow LLM-powered agents to make adaptive, transparent, and informed decisions in a wide range of dynamic environments.

**Application scenarios of AI agents.** LLM-powered agents have a broad range of applications across fields such as strategic reasoning,<sup>229</sup> game theory,<sup>230</sup> real-time decision-making,<sup>231–235</sup> and cross-task knowledge transfer,<sup>236–241</sup> demonstrating their strong capabilities in complex environments. In strategic reasoning, LLM agents can predict opponents' actions in dynamic and highly uncertain environments and adjust their strategies in real time, particularly in multi-agent game settings where the integration of game theory enhances decision-making effectiveness. For example, in complex strategy games like StarCraft, LLM agents can not only predict enemy movements but also adapt their strategies to gain an advantage in the game's complex dynamics. Furthermore, as LLMs are increasingly applied in real-time decision-making, testing platforms such as *LLM-PySC2*<sup>231</sup> and *SC-Phi2*<sup>232</sup> have become essential tools for evaluating LLM agents' performance in macro-level decisions and tactical collaboration. These platforms not only assess agents' abilities in long-term strategic decisions but also address challenges like multimodal observation and real-time feedback, advancing LLM research in complex decision-making contexts. In deductive reasoning tasks, LLM agents also exhibit impressive performance. For example, in *Werewolf*, LLM agents can simulate human-like deception, trust-building, and strategic communication in virtual interactions, enhancing adaptability in complex and dynamic environments.<sup>234,235</sup> In creative tasks, LLMs have demonstrated their ability to generate novel and creative definitions in games like *MineCraft*,<sup>242–244</sup> and *Balderdash*,<sup>245</sup> showcasing their strategic logic and innovative thinking in solving complex, open-ended problems. These applications not only highlight the potential of LLMs in reasoning and creative tasks but also reveal their versatility and broad applicability across diverse domains. LLM agents' practical applications extend to fields such as autonomous driving<sup>239</sup> and robotics,<sup>238,240</sup> further proving their strength in real-time decision-making and strategic reasoning. In autonomous driving, LLM agents process real-time data from vehicles and their surroundings to quickly identify potential risks and formulate emergency strategies, providing efficient and accurate decision support.<sup>239</sup> In robotic tasks, LLMs need to receive human natural language instructions and translate them into specific actions that the robot can execute to complete the assigned task. This requires LLMs to effectively bridge language understanding with the robot's control system.<sup>238,240</sup> In complex multi-agent environments, LLM agents demonstrate unique advantages in both cooperation and competition. For instance, the *TMGBench* platform<sup>246</sup> tests LLM agents' strategic reasoning and decision-making abilities across various game types, advancing the application of rational decision-making in competitive scenarios. Additionally, social reasoning games powered by LLMs are becoming increasingly popular in AI research, with platforms like *AdaSociety*<sup>247</sup> and *AI Metropolis*<sup>248</sup> enabling LLM agents to simulate and optimize complex social dynamics and collaborative tasks, improving decision-making efficiency and system adaptability. LLM agents' applications in economic decision-making are also expanding. By simulating real-world economic interactions, LLM agents help researchers better understand and predict human behavior in economic decisions, advancing research in economics, sociology, and related fields.<sup>236,237</sup> Overall, the development of LLM-agent technology and its diverse applications across complex domains not only enhances real-time decision-making capabilities but also drives innovation in strategic reasoning, social reasoning, creative thinking, and more.



**Figure 4. Different paradigms of reinforcement learning** (A) Offline RL is a method that learns optimal or near-optimal policies using only existing historical data with little or no online interaction. (B) Meta RL enables agents to have the ability of “learning to learn” and quickly adapt when facing new tasks. (C) Hierarchical RL simplifies the learning process by introducing a hierarchical structure to decompose complex tasks into high-level “meta-actions” or “sub-tasks” and low-level specific execution policies. (D) Multi-agent RL is a reinforcement learning paradigm that studies multiple agents learning optimal policies through collaboration or competition in an environment.

**Limitations and challenges of AI agents.** Despite the remarkable performance of LLM-powered agents across various domains, several challenges and bottlenecks remain. One significant limitation is their ability to process multimodal data, especially when integrating signals from images, audio, or sensors. As LLMs are primarily designed for text inputs, they often struggle with nonsymbolic data, which can impede decision-making in these contexts. Moreover, LLM agents face scalability and real-time decision-making challenges, particularly in low-level control tasks. While adept at complex reasoning, they often fall short in dynamic environments that demand precise, immediate responses. In high-frequency, low-latency scenarios, delays in decision-making can undermine system responsiveness and efficiency. Safety remains another critical concern, especially in high-risk applications. Without proper alignment with human values and safety protocols, LLM agents may make unintended and potentially harmful decisions. Ensuring that LLM agents make sound, secure choices in complex environments and maintain stability under uncertainty will be essential for advancing AI-agent technologies.

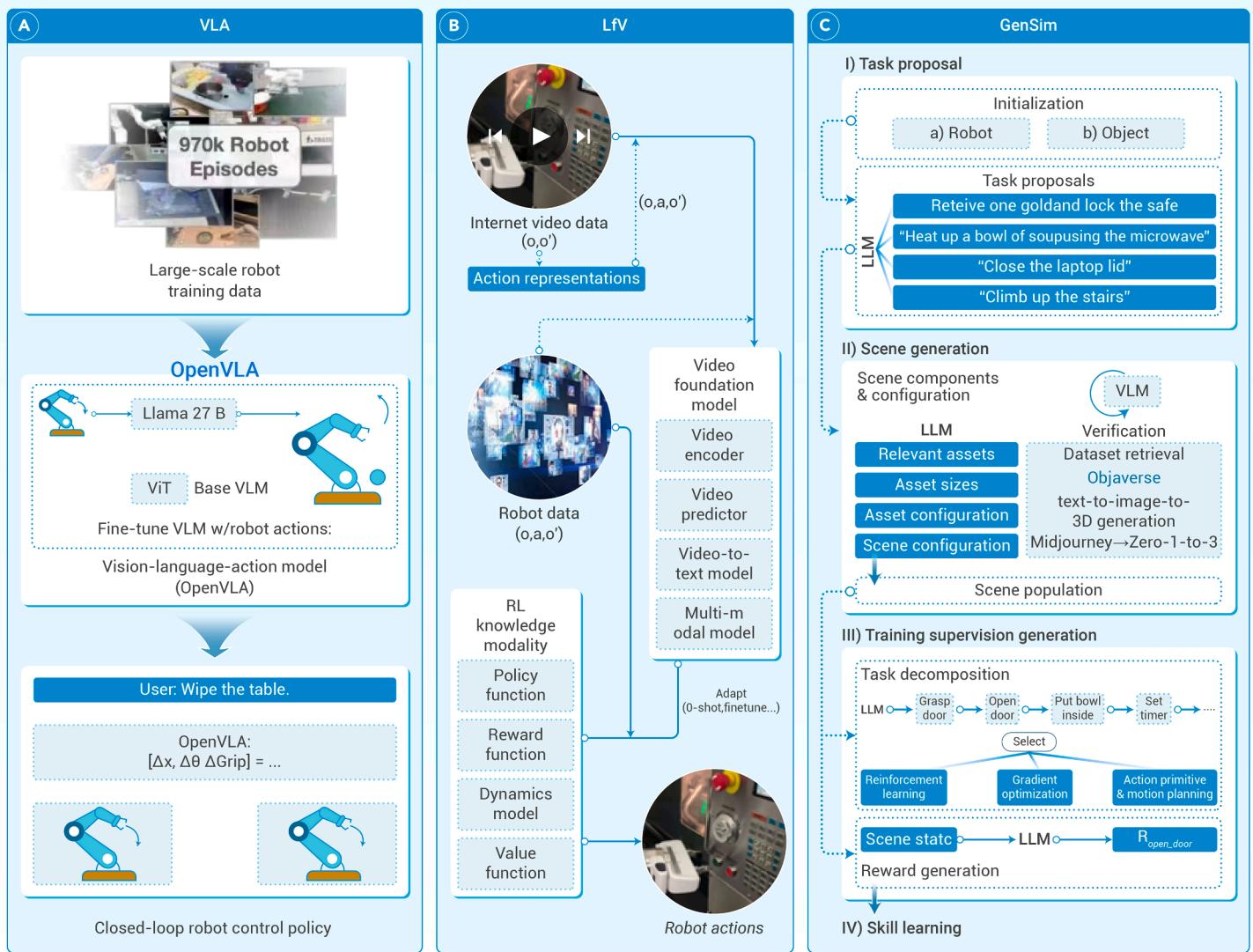
#### Intelligent decision-making with advanced deep RL

Vanilla RL treats the decision-making environment as the typical Markov decision process with complete elements that seldom belong in the real world. The several remaining bottlenecks concern efficiency, generalization, or scalability in a technical sense. Meanwhile, the success of RL’s problem-solving heavily relies on reward engineering, which is based on nontrivial expert knowledge. To this end, some high-level RL topics are being investigated to close the theoretical gap and make deep RL more tractable in practice. Overall, these topics take sample efficiency, policy transferability, credit assignment, incomplete environment, and safety into consideration. The different paradigms of RL are shown in Figure 4.

**Offline RL.** Offline RL<sup>34</sup> refers to learning optimal policies completely from a static dataset collected from interactions with environments, which discards error-trial mode in online interactions. In other words, offline RL aims to extract and generalize knowledge inside the historical dataset and induce policies performing well under similar conditions. The practical need for offline RL arises from the infeasibility or risk of exploration in RL in risk-sensitive fields (e.g., mil-

lions of automatic transactions in financial markets). It also involves reusing valuable and expensive datasets, thereby reducing data-collection costs. Some commonly used strategies to develop offline RL include (1) behavior regularization to constrain the learned policy close to the behavior policy and reduce the risk of encountering out-of-distribution (OOD) states<sup>249,250</sup>, (2) Q-learning with uncertainty quantification and offline policy evaluation to suppress overestimation of values in less visited regions of the dataset for safety control<sup>251,252</sup>, and (3) implicit policy optimization that employs some sequence or generative modeling to learn expressive decision-making such as decision transformer or diffusion policies.<sup>253,254</sup> Recent advancements provide a less restrictive in-support constraint for policy learning<sup>35</sup> and value learning,<sup>255</sup> facilitating policy optimization within the support of the behavior policy and delivering state-of-the-art performance. Despite its promise, offline RL still encounters practical challenges that need to be resolved, including the existence of OOD states and actions,<sup>256,257</sup> the diversity and quality of static datasets,<sup>258</sup> and robust policy evaluation techniques. Even so, some challenges worth noting lie in versatile approaches to locating meaningful subgoals, more efficient credit assignment, design of subgoal exploration strategies, and good coordination across hierarchical actors.

**Meta RL.** Meta RL is a paradigm considered in the distribution over MDPs, and the agent is trained to adapt rapidly to unseen but similar tasks by leveraging past experience. Intuitively, the motivation is to create a generalist agent that learns to learn in a generalizable way and avoids training from scratch in deployment. Hence, the primary technique in meta RL is to encode meta-knowledge for fast adaptation or infer the task-specific representation from a few episodes. The mentioned trait makes meta RL suitable for changing environments, such as robotic control in diverse terrains and autonomous driving in various scenarios, as it does not suffer from computational cost and sample efficiency in deployment. Some existing typical methods are based on either optimization<sup>17,259</sup> or the context<sup>45,260–262</sup> approaches. MAML<sup>17</sup> is an optimization-based method that seeks a meta policy that can be fine-tuned in a gradient update way to adapt to new MDPs from support episodes. PEARL<sup>260</sup> is a context-based method that learns task embedding to amortize task-specific policies. However, meta RL is computationally and sampling intensive in meta-training phases, and its generalization heavily relies on the task



**Figure 5. Advanced intelligent decision-making paradigms with foundation models** (A) Vision-Language-Action (VLA) integrates the hierarchical reasoning of LLM and the perceptual capabilities of vision models to decompose high-level tasks into executable subtasks, addressing computational and data bottlenecks in complex decision-making tasks caused by scenario diversity and partial observability. (B) Learning from Videos (LfV) leverages large-scale, inexpensive online video datasets to transform raw video into structured transition trajectories for policy learning, enabling the training of generalist decision-making agents by exploiting diverse, real-world contextual information from noisy, uncurated videos. (C) Generative Simulation (GenSim) utilizes simulation environments alongside components such as prompt-guided task proposal modules and agent modules to create diverse decision-making scenarios and optimize adaptive policies, thus minimizing dependence on expensive real-world data for training agents in complex tasks like robotics and autonomous systems.

distribution design, similar to domain randomization. Identified as a promising direction for creating adaptable agents, meta RL requires further advancements in task distribution design, efficient meta-training, and robustness to ensure broader applicability.

**Hierarchical RL.** In complex decision-making, there are clear structures in the task. Hierarchical RL (HRL) manages the decision-making process in such a structure, which decomposes the task into hierarchical levels. In specific high-level policies, subgoals for low-level policies are devised to execute and achieve these subgoals. In this way, a complex long-horizon task is transformed into a series of manageable ones. For example, in an autonomous driving system, the navigation agent is at a high level to reach destinations and orders the controllers as low-level policies to enable specific steering. These decompositions allow for modular policy learning and foster sample efficiency by specifying diverse combinatorial skills across different tasks. Meanwhile, HRL benefits from temporal abstraction in tasks where decision-making must span varying time scales. Commonly used approaches involve different options frameworks, where options are temporally extended actions with their own policies and termination conditions. For example, the MAXQ framework recursively decomposes the value function into simpler, hierarchical components.<sup>263</sup> Similarly, such an option can be extended to DQN to obtain H-DQN.<sup>264</sup> HRL also im-

proves exploration efficiency by allowing the agent to explore subgoals rather than actions and resembles a human being's strategic planning in pursuing a long-horizon goal.

**Multi-agent RL.** MARL refers to the case when multiple autonomous agents are involved in learning and interacting with a shared environment to achieve cooperative, competitive, or mixed goals. In this case, agents are not completely isolated in decision-making, and they must adapt according to not only environmental dynamics but also other agents' strategies. MARL can meet complicated real-world domains like swarm robots, real-time strategy games,<sup>265</sup> distributed control systems,<sup>266</sup> and intelligent transportation<sup>267</sup> well. However, MARL also poses additional complexities, requiring specialized techniques to handle interactions, communication, resource partition, and strategic decision-making. These agents might reserve conflicting objectives and mandate swarm IDM. Formulated as stochastic games or Markov games, MARL aims to derive a robust solution in environments where agents can coordinate, compete, or both. Consequently, agents need to handle partial observability and diverse multi-agent interactions and seek decentralized learning in practice. The commonly used strategy in MARL is "centralized training, decentralized execution" (CTDE), which enables agents to learn policies from the shared information during training phases while acting independently during execution. The

independent learning strategy reduces MARL to multiple single-agent policies without a coordination mechanism during training phases and fails to handle nonstationary cases with other agents' changing policies.<sup>268</sup> Value-based methods learn to decompose the joint value into individual players as the credit assignment for efficient cooperation.<sup>31,269,270</sup> Even so, some challenges still last, including the design of communication mechanisms,<sup>271</sup> the credit assignment, and environment nonstationarity.

The past decade has witnessed several advances in deep RL's theory, and some applications, particularly the mentioned high-level deep RL paradigms, improve the plausibility of deep RL in complex sequential decision-making. Nevertheless, scaling deep RL to more real-world scenarios is nontrivial and still faces some technique, safety, and efficiency bottlenecks. These originate from expensive interactions with environments, unstable policy-learning dynamics, and reward design. Fortunately, some recent AI agents and superior generative models have shown some promise in alleviating these limitations, e.g., world model approximation,<sup>272</sup> subgoal design,<sup>273</sup> and credit assignment in a temporal and multi-agent sense.<sup>274,275</sup> FMs and high-level RL approaches are increasingly intertwined in large decision-making models for balancing efficiency and accuracy. As decision-making models scale, the synergy between FMs and RL becomes essential for achieving advanced intelligence.

### Intelligent decision-making paradigms with advanced FMs

In making sense of the neural scaling law in decision-making, we have to inevitably cover sufficient decision-making scenarios for pretraining and meta-training. However, managing these processes can often be risky, particularly with robots that may engage in hazardous actions, creating a classic chicken-and-egg dilemma. In light of this challenge, collecting a diverse and high-quality dataset, developing a counterfactual predictor, and utilizing Sim2Real or Real2Sim2Real modules<sup>276</sup> appear to be effective strategies for addressing the limitations in decision-making scenarios. Overall, we provide an overview of the promising approaches for constructing the FDMM as shown in Figure 5.

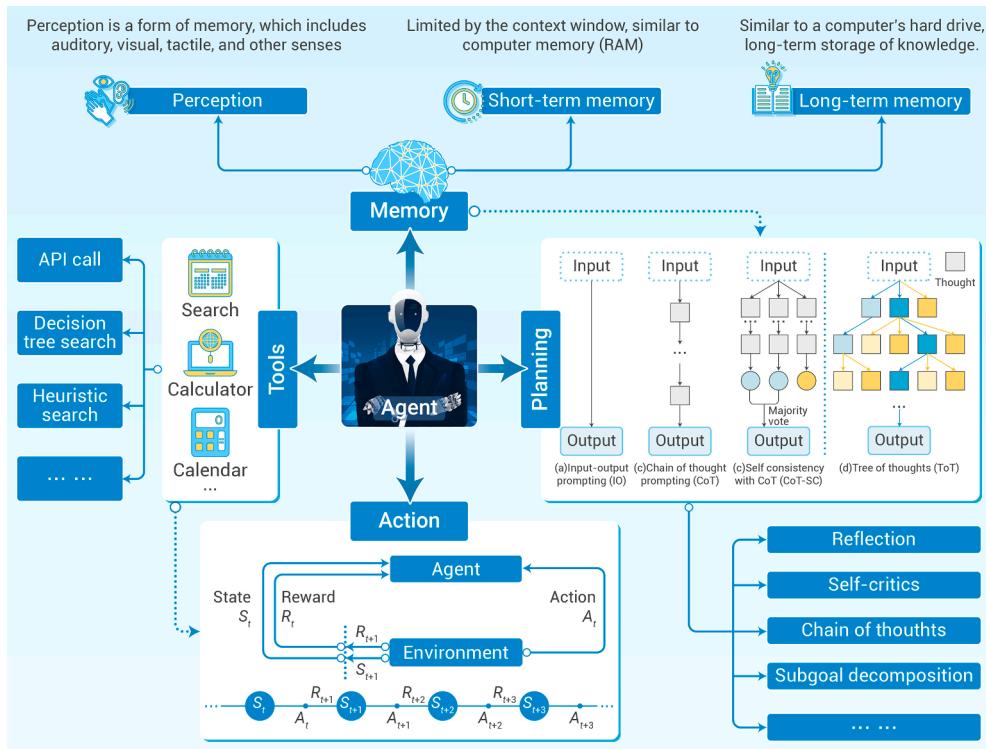
**Learning from demonstrations and vision-language-action.** A natural schema for decision-making in AI is learning from demonstrations (LfD),<sup>277</sup> whereby extensive decision-making sequences guided by expert policies across diverse skills are structured for a model from which to learn. LfD leverages demonstrations as a rich source of supervision, providing examples of desired behaviors in a given environment. The offline setup of LfD facilitates the application of probabilistic models to generate scenario-specific episodes, enabling context-dependent policy learning. These probabilistic frameworks allow for a nuanced understanding of variability and uncertainty in decision-making processes, thus supporting the development of robust policies for partially observable environments. However, a challenge arises in scaling this framework: as scenario diversity increases, the number of required interaction episodes grows exponentially, leading to significant computational and data requirements. This is further compounded by partial observability, where incomplete information hinders accurate policy derivation. Vision-language-action (VLA) multimodal FMs have emerged as promising alternatives to address these challenges. VLA models integrate the hierarchical reasoning capabilities of LLMs with the perception capabilities of vision models to tackle complex decision-making tasks. By leveraging language's inherent structure, VLA models decompose high-level tasks into manageable subtasks. Techniques such as behavior cloning<sup>278</sup> are employed to directly map vision inputs (e.g., image or video tokens) to corresponding low-level execution actions. Notable instances include RT-2,<sup>279</sup> UniPi,<sup>280</sup> and OpenVLA,<sup>281</sup> which showcase the utility of demonstrations in training generalist agents. These models capitalize on human decision-making priors encoded in language, utilizing demonstrations to refine their multimodal understanding and action execution capabilities. Over time, demonstrations become indispensable for downstream tasks, enhancing the models' ability to generalize across diverse environments. However, VLA models face critical limitations, including reliance on large-scale VLA datasets and multimodal decision-making episodes. This dependency restricts their scalability and generalization potential in unseen scenarios, posing a significant bottleneck in realizing their full capabilities. Research must address these data and computational challenges to ensure broader applicability and robustness in real-world tasks.

**Learning from videos.** High-quality and diverse demonstrations are essential for training robust decision-making agents but often require sig-

nificant time and financial investment to curate. To cultivate a generalist decision-maker, identifying cost-effective sources of episodes is paramount. The Internet provides a rich repository of inexpensive videos that capture real-world interactions with objects, showcasing how the environment itself functions as a generative model. This observation underpins learning from videos (LfV),<sup>282,283</sup> which leverages large-scale video datasets to develop a comprehensive video FM capable of inferring implicit actions. LfV focuses on transforming raw video data into structured transition trajectories. With the help of techniques such as weak supervision and unsupervised learning, LfV annotates actions and rewards indirectly to reduce the reliance on labor-intensive manual labeling. This process enables the extraction of meaningful task demonstrations from uncurated and noisy datasets. The resulting episodes can then serve as datasets for policy-learning frameworks, bridging the gap between perception and decision-making. The advantage of the LfV paradigm lies in its ability to exploit fruitful affordable data available online, significantly lowering the cost of generating training episodes. Moreover, the variety of scenarios depicted in videos introduces rich contextual information that supports learning generalized policies for complex tasks. Key advancements include the use of self-supervised learning paradigms and contrastive techniques to address challenges in action segmentation and state representation. However, LfV faces notable limitations. The inherent partial observability of video data—where critical states may not be directly visible—hampers accurate policy derivation. Noise from irrelevant objects and environmental distractors can disrupt the learning process, leading to suboptimal trajectories. Furthermore, incomplete or imprecise action spaces pose another bottleneck, as videos may lack comprehensive coverage of all possible transitions within a task. Even the latest interactive generative decision-making model Genie-2 relies on massive expert annotations on the video.<sup>282</sup> Hence, future explorations have to overcome these challenges through refining action space, representing multimodal signals, and integrating robust data-filtering mechanisms to ensure scalability and reliability.

**Generative simulation AI.** In efforts to mitigate data acquisition expense, generative simulation (GenSim)<sup>205,284–286</sup> leverages simulation environments to facilitate decision-making and policy-learning processes. The GenSim framework consists of two key components: the task proposal module, which generates diverse simulation scenarios guided by prompts, and the agent module, which learns to adapt or optimize policies across these scenarios. This paradigm enables the exploration of complex and diverse decision-making contexts without relying exclusively on expensive real-world datasets. In implementations such as RoboGen,<sup>284</sup> LLMs are integrated into the task proposal mechanism, enabling the decomposition of high-level tasks into manageable subtasks. This allows agents to interact with simulation APIs, retrieve knowledge, and train low-level policies through RL techniques. Such modular frameworks enhance scalability and adaptability, making them suitable for real-world applications like robotics and autonomous systems. OMNI<sup>286,287</sup> exemplifies this by simulating comprehensive decision-making environments that replicate a wide spectrum of real-world conditions. In GenSim, the term "generation" encompasses two pivotal dimensions: the creation of decision-making scenarios and the strategic development of policies capable of robust adaptation across tasks.<sup>205</sup> These simulated scenarios facilitate the testing and refinement of policies, bridging gaps between synthetic and real-world environments. This iterative feedback loop accelerates policy learning, reduces dependency on real-world data, and allows for proactive experimentation in high-stakes or risky contexts.

However, GenSim faces critical challenges. The effectiveness of this framework is contingent on the accuracy and fidelity of simulators, as discrepancies between simulated and real-world dynamics can degrade policy performance—a phenomenon referred to as the Sim2Real gap.<sup>288</sup> Moreover, as noted in Real2Sim2Real frameworks,<sup>276</sup> the complexities of transferring policies between simulated and real-world contexts add another layer of difficulty. Ensuring robust generalization, designing high-fidelity simulators, and validating policy performance in dynamic real-world environments remain pressing research directions for GenSim. By integrating LLM-guided task design, scalable simulation modules, and RL techniques, a GenSim such as Genesis represents a promising direction for cost-effective and adaptive decision-making



research.<sup>205</sup> However, addressing the technical and conceptual bottlenecks will be key to fully realizing its potential.

### Key technologies for large-scale IDM

In this section, the key technologies of large-scale IDM are introduced. To more clearly illustrate how these technologies work together, a framework is first presented, as shown in Figure 6.<sup>289</sup> This framework outlines the core technical components involved in the decision-making process of an intelligent agent and their inter-relationships, providing an intuitive perspective to understand the roles of various technological elements in IDM.

Through the integrated application of "memory," "planning," "tools," and "action," large-scale intelligent decision-making systems can efficiently handle complex tasks, achieving automation and optimization of the decision-making process. The key technologies of each aspect and their roles in IDM will be discussed in detail.

By integrating "memory," "planning," "tools," and "action," large-scale IDM systems can efficiently handle complex tasks, enabling the automation and optimization of the decision-making process. For example, in autonomous driving, the agent uses memory to recall traffic rules and historical information, plans routes, and applies tools (such as sensors and map data) in real time to determine the best driving strategy. In intelligent grid management, the agent utilizes historical data and real-time grid status to perform power scheduling and optimization, ensuring the efficient and stable operation of the grid. Here we explore each technical module and its role in IDM in more detail.

**Memory modules.** In large-scale IDM technologies, memory technology optimizes the decision-making process by accumulating historical experiences, improving efficiency, and reducing errors. It enables systems to learn and improve in complex environments, accelerates learning through experience replay, and supports personalized and context-aware decision-making. Additionally, memory enhances the stability and interpretability of the system, allowing decision traces to be reviewed and improving transparency. In multi-agent systems, memory facilitates knowledge sharing and collaborative decision-making, enhancing overall performance. It also helps the system detect anomalies, diagnose issues, and adjust strategies in a timely manner, thereby strengthening the system's robustness and adaptability.

**Figure 6. Examples of key technologies for intelligent decision-making** The large-scale IDM system can be viewed as an "Agent," whose core technical framework can be broadly divided into four modules: Memory, Planning, Tools, and Action. The Agent acquires information about the external environment through the Perception module and stores it in both short-term and long-term memory. The Planning module generates decision plans based on the current environmental state and historical information, while the Tools module provides external resources, such as computation and search functions, to assist in the decision-making process. Finally, the Agent executes the corresponding actions based on the planning results. This process affects the state of the environment, and through environmental feedback it further adjusts the Agent's behavior strategy.

Early explorations of memory mechanisms largely focused on model design and algorithm optimization, aiming to identify efficient methods for storing and utilizing historical information to improve task performance.<sup>290,291</sup> Recurrent neural networks (RNNs),<sup>292</sup> as one of the most classic and representative methods, enable the model to possess memory capabilities by cyclically passing information through hidden states across time steps. However, due to the problem of vanishing gradients, RNNs

struggle to effectively learn long-term dependencies. This limitation results in RNNs being able to retain information only within short time ranges, performing poorly on tasks involving long-term dependencies.

To address this issue, scholars have proposed numerous improvement methods.<sup>293–295</sup> Among them, LSTM networks<sup>293</sup> introduced a gating mechanism on top of RNNs, which helps mitigate the vanishing gradient problem to some extent and significantly improves the ability to model short-term memory. As a result, LSTMs have been widely applied in time-series analysis and NLP tasks.<sup>296,297</sup> However, LSTM still faces challenges such as a lack of parallelization and limited ability to model long-range dependencies, leading to inefficiencies when handling long-sequence tasks.

However, the aforementioned works struggle to meet the demands of long-term memory. To address this challenge, researchers have conducted extensive explorations into developing methods to enhance the modeling and utilization of long-term dependencies.<sup>298–300</sup> Among them, memory networks<sup>298</sup> propose a neural network architecture with explicit long-term memory storage, enabling knowledge storage and retrieval. This method represents an early successful exploration of explicit long-term memory modeling and laid the foundation for subsequent memory-augmented neural networks. By incorporating an external memory component, memory networks allow the model to access and utilize stored information more effectively, improving its performance in tasks requiring long-term dependencies and complex reasoning. Otherwise, Transformer<sup>58</sup> utilizes the self-attention mechanism to dynamically allocate attention weights, capturing dependencies within the input sequence and breaking the limitations of traditional sequential time steps. This significantly enhances the model's parallel computation capabilities. The attention mechanism dynamically selects key information relevant to the current task, reducing computational redundancy and enabling intelligent agents to make rapid decisions in a short time frame. This architecture has laid the groundwork for numerous large-scale pretrained models (e.g., GPT and BERT), establishing the widely adopted pretraining-and-fine-tuning paradigm in modern machine-learning research and applications.

Since the introduction of Transformer, numerous improvement methods have been proposed based on its architecture.<sup>301–304</sup> Among them is the Compressive Transformer, proposed in 2020,<sup>301</sup> combining short-term and compressed memory to preserve historical context in long-sequence tasks, thereby enhancing Transformer's performance in memory modeling. In the

same year, a paper on RAG<sup>305</sup> proposed a framework that augments language models with external database retrievals to supplement their limited knowledge. This framework facilitates long-term dependency modeling and knowledge-augmented task generation, effectively overcoming the knowledge memory bottleneck in language models. In recent years, Mamba<sup>306</sup> and similar works have introduced a novel memory modeling framework by incorporating a selective state space model and linear recursion mechanisms. This approach facilitates efficient state updates with low computational complexity, showing potential usefulness in enhancing the performance of sequence-based tasks and contributing to long-term dependency modeling.

**Planning and control technologies.** The key technologies of IDM rely on reasonable planning methods, the use of tools, and the execution of actions. The planning technology designs the optimal action plan by reasonably analyzing task requirements and constraints, ensuring the effectiveness and feasibility of the decision; the tool-usage technology provides the necessary auxiliary tools and resources for the agent, enabling it to efficiently process information, solve problems, or complete tasks; the action execution technology ensures that the agent can accurately and quickly perform specific operations according to the planned scheme, ultimately achieving the desired goal. The organic integration of these three elements enables IDM to be efficient and precise.

In the past, researchers have conducted extensive explorations on planning problems.<sup>307–309</sup> Among them, The HTN (hierarchical task network) method<sup>307</sup> achieves planning by hierarchically decomposing tasks, gradually refining high-level goals into lower-level specific operational steps to form executable planning paths. As one of the classic representatives of early planning technologies, this method has been widely applied over the past decades.

With the integration of machine learning and environmental modeling, World Models,<sup>310</sup> proposed in 2018, introduced the concept of agents planning and making decisions by learning latent representations of the environment. This approach simulates environmental states using a world model, overcoming the challenges of complex decision-making in dynamic environments. It significantly enhances the generalization ability and efficiency of task planning and has been widely applied in strategy games and RL tasks.

In addition to the aforementioned technologies, researchers have also begun exploring methods of “tool usage,” aiming to enhance the planning and execution capabilities of intelligent agents by enabling them to learn how to effectively use existing external tools. Some studies<sup>311,312</sup> integrated neural networks with modular tools for logical reasoning and complex task decomposition, demonstrating the potential of models to utilize tools for task completion. The recently proposed Toolformer,<sup>151</sup> through self-supervised learning, trains models to autonomously decide when to call APIs, which parameters to pass, and how to integrate the API results into the language model’s text predictions. This approach significantly improves the model’s zero-shot learning capabilities across various tasks. However, Toolformer suffers from limitations such as a fixed tool invocation mechanism, insufficient contextual adaptability, and limited generalization capability for complex tasks. ToolLLM<sup>313</sup> constructed an instruction-tuning dataset called ToolBench for tool usage and proposed a depth-first search decision tree method, enabling open LLMs to utilize over 16,000 real-world APIs. This approach addresses the limitations of open models in tool invocation and complex task execution, significantly enhancing their reasoning and generalization capabilities. However, ToolLLM excels only in narrow task domains, such as specific operations within a certain class of tools, and struggles with multitask, multidomain complex interactive tasks. In contrast, the recently proposed OS-Copilot<sup>314</sup> constructs a general framework capable of comprehensive interaction with operating systems, enabling agents to autonomously operate across multiple domains such as web pages, terminals, files, multimedia, and third-party applications. This approach addresses the limitations of current agents in task scope and tool adaptability, providing a technical foundation for building general-purpose OS-level agents and advancing their evolution from tool invocation to multitask, multidomain adaptability in open environments.

With the development of LLMs such as GPT-4, planning techniques that integrate reasoning and acting have become a new research focus. Among these, Google DeepMind’s ReAct<sup>315</sup> enables efficient planning by combining natural language-based CoT reasoning with tool utilization. This approach leverages the reasoning capabilities of LLMs to break down complex tasks and directly interact with tools or environments to execute actions, paving the way for

more advanced and versatile planning systems. In recent years, the world knowledge model method<sup>316</sup> has been proposed, which integrates prior task knowledge with dynamic state knowledge. This approach significantly enhances an agent’s global planning and dynamic adaptation capabilities in complex environments, achieving substantial performance breakthroughs across various tasks. In addition, ReAct<sup>315</sup> proposed a method that combines CoT reasoning with dynamic tool usage, effectively integrating the reasoning and execution capabilities of LLMs to enable efficient action execution in decision-making tasks. Voyager<sup>242</sup> further advanced exploration and skill reuse in open-world environments. By leveraging LLMs, Voyager generates action plans and code through natural language, dynamically adapting to task objectives, and incorporates a long-term memory mechanism to store and reuse skills. It demonstrated autonomous exploration and task execution in the open-world game Minecraft, addressing challenges related to autonomous exploration, skill acquisition, and continual learning in open environments. This significantly enhanced the ability of agents to generate and optimize actions in dynamic settings.

### Simulation technology and its pivotal role in IDM

Simulation replicates real-world processes or systems using mathematical formulas, physical models, machine-learning algorithms, computer-generated representations, or their combinations, enabling the study of complex behaviors, underlying characteristics, and emergent phenomena.<sup>317</sup> Through its unique capability to explore cause-and-effect relationships and model-based scenarios, these “what-if” analyses serve as invaluable tools for evaluating potential outcomes and informing future decisions.<sup>318</sup> In addition to directly supporting decision-making, simulation technology plays an indispensable role in IDM paradigms such as RL and FMs, serving multiple critical functions such as providing optimized learning environments, generating vast amounts of data, and enabling comprehensive testing and evaluation. As a result, this technology has been extensively adopted for analysis and decision-making across diverse sectors, especially for complex systems including transportation, social systems, economics, military operations, and energy management.<sup>319</sup> Despite the controllable analyses enabled by simulation-based approaches for supporting decision-making, current methods face several limitations in real-world applications: (1) balancing computational efficiency and simulation accuracy is difficult; (2) designing simulation environments to improve a model’s generalization ability in unseen scenarios is challenging; and (3) coupling mechanisms of decision variables remain unclear. Fortunately, simulation, as an interdisciplinary solution, has continuously embraced cutting-edge information/communication and AI technologies to advance itself. Examples include knowledge-data jointly driven modeling, multimodal and multitask simulation, and computational experimental methods,<sup>320</sup> which have given rise to innovative simulation concepts such as parallel intelligence,<sup>321</sup> generative simulation,<sup>205</sup> and digital cousins.<sup>322</sup> Notably, incorporating LLMs into modeling and simulation has revitalized this approach, gaining widespread attention and advancing IDM in complex systems.

**Simulation-based intelligent decision-making.** The US Department of Defense defined simulation as the use of models—physical, mathematical, or other logical representations of systems, entities, phenomena, or processes—to replicate the operations of real-world processes or systems over time, with the goal of supporting management or technical decision-making.<sup>323</sup> It enables experimentation, hypothesis testing, and scenario analysis, offering valuable insights into system behaviors under varying conditions and supporting decision-making processes across various fields. Advancing technology has propelled simulation forward, giving rise to innovative concepts like parallel intelligence,<sup>321</sup> LLM-empowered agent-based modeling and simulation,<sup>324</sup> and simulation intelligence decision generation,<sup>319,325</sup> all closely tied to intelligent decision-making. Based on the way used to support decision-making, the motivations of simulation can be categorized as follows. (1) Simulation-based prediction aims to explore the solution space by analyzing the future trends of one or more variables, facilitating future decisions. For instance, an interactive individual-based simulator was created to predict the future spread of an epidemic through multisource information fusion during the COVID-19 outbreak.<sup>326</sup> (2) Causal reasoning involves conducting hypothetical experiments by altering externally applied interventions, enabling decision adjustments based on experimental results, and supporting

intervention and management. For example, to reach a Pareto optimum with respect to efficacy versus costs, Zhu et al.<sup>327</sup> proposed a universal computational experiment framework with a fine-grained artificial society integrating with functional data-based models. The purpose of the framework is to evaluate the effects of different interventions. (3) Emergence discovery leverages multiscale simulation to study emergent behaviors and element coupling mechanisms, gaining new knowledge to enhance decision-making. Taking epidemic control in large transportation hubs as an example, by developing individual-level mobility models and contact networks, the spread of infectious diseases can be accurately modeled and characterized.<sup>328</sup> It is found that the increase in cumulative incidence exhibits a linear growth mode, different from that (an exponential growth mode) in a static network of a city, which can be leveraged to devise more effective control strategies.

**Simulation-enhanced intelligent decision-making.** Simulation also plays a vital role in the training, learning, and evaluation of multi-agent RL and embodied agents. It provides safe, efficient, and customizable environments, generates large-scale training data, and enables comprehensive assessments of model performance and generalization. Moreover, it offers critical support for model optimization and predeployment testing (Sim2Real) in real-world applications.<sup>329</sup> Based on the way used to aid IDM paradigms such as RL and FMs, the motivations of simulation can be categorized as follows.

- (1) Provide a safe, low-cost, and customizable testing or interactive environment and generate training and testing data to accelerate the learning process. For example, in the fields of autonomous driving and robotics, testing in real-world environments may involve safety risks and high experimental costs. Simulation environments can be customized to create various conditions as needed, enabling the safe and cost-effective simulation of various scenarios, including rare, hazardous, or difficult-to-reproduce situations in real-world settings. This allows for comprehensive testing of a model's robustness and adaptability. Typical platforms include TongVerse,<sup>330</sup> Isaac Sim,<sup>331</sup> and Genesis.
- (2) Evaluate the generalization ability of models and support various evaluation metrics. Simulation allows models to be tested across diverse scenarios that mirror real-world conditions, helping to verify their ability to generalize from simulation to reality. The introduction of generative simulation<sup>205</sup> has made this process more cost-effective and efficient. Moreover, simulation environments support various evaluation metrics, such as average reward, best single-instance reward, and sample efficiency, enabling a thorough and reliable assessment of a model's performance. For example, RL-CycleGAN, trained in simulation and validated in real-world robotic grasping tasks, has showcased exceptional results.<sup>332</sup>
- (3) Optimize RL through human feedback to achieve human-machine value alignment. In RLHF, simulation can be used to generate post hoc feedback to evaluate whether a model's behavior is truly beneficial. For example, reinforcement learning from hindsight simulation (RLHS) was introduced to simulate plausible consequences and then elicits feedback to assess what behaviors were genuinely beneficial in hindsight, thereby reducing inconsistencies between the model's actions and human values.<sup>333</sup> Experimental results show that RLHS consistently outperforms RLHF in helping users achieve their goals and earns higher satisfaction ratings.

**Open challenges and future directions.** In this discussion, we explore the open challenges and future directions of simulation-based IDM across the following aspects. (1) Data and knowledge jointly driven modeling and simulation. The gap between simulated and real environments means that models showing excellent performance in simulations may not maintain the same level of effectiveness when deployed in real-world situations. Thus, it is nontrivial to jointly utilize the information at different scales to build the simulation environment. Knowledge-based methods are constrained by the cognitive capabilities of its time, often failing to precisely capture the evolution mechanisms of complex systems. In contrast, data-driven methods rely on the quantity and quality of data samples. Their effectiveness may be greatly affected in the scenario where the observation data are not covered. Thus, using the advantages

of both methods and studying data and knowledge jointly driven modeling and simulation is an important tendency for future research. (2) Tradeoff between the computation efficiency and simulation accuracy in large-scale simulation systems. Simulation environments face challenges in efficiency, scalability, and resource consumption when scaling up to large and complex scenarios. Optimizing simulation environments to support large-scale training and testing is a pressing challenge, particularly for models that rely on API-based commercial LLMs. Thus, studying system-level (e.g., computational task optimization) and prompt-level optimization (novel prompt strategy) to ensure accurate results while reducing the running time is another issue worth investigating. Beyond the points mentioned above, several other issues have attracted widespread attention and merit investigation, including constructing open scalable simulation platforms, large-model-empowered modeling and simulation workflow, achieving continuous learning in a simulation environment, multimodal and multitask simulation, and more.

By tackling these open challenges and exploring future directions, simulation technology holds the potential to significantly enhance IDM and propel further advancements in AI.

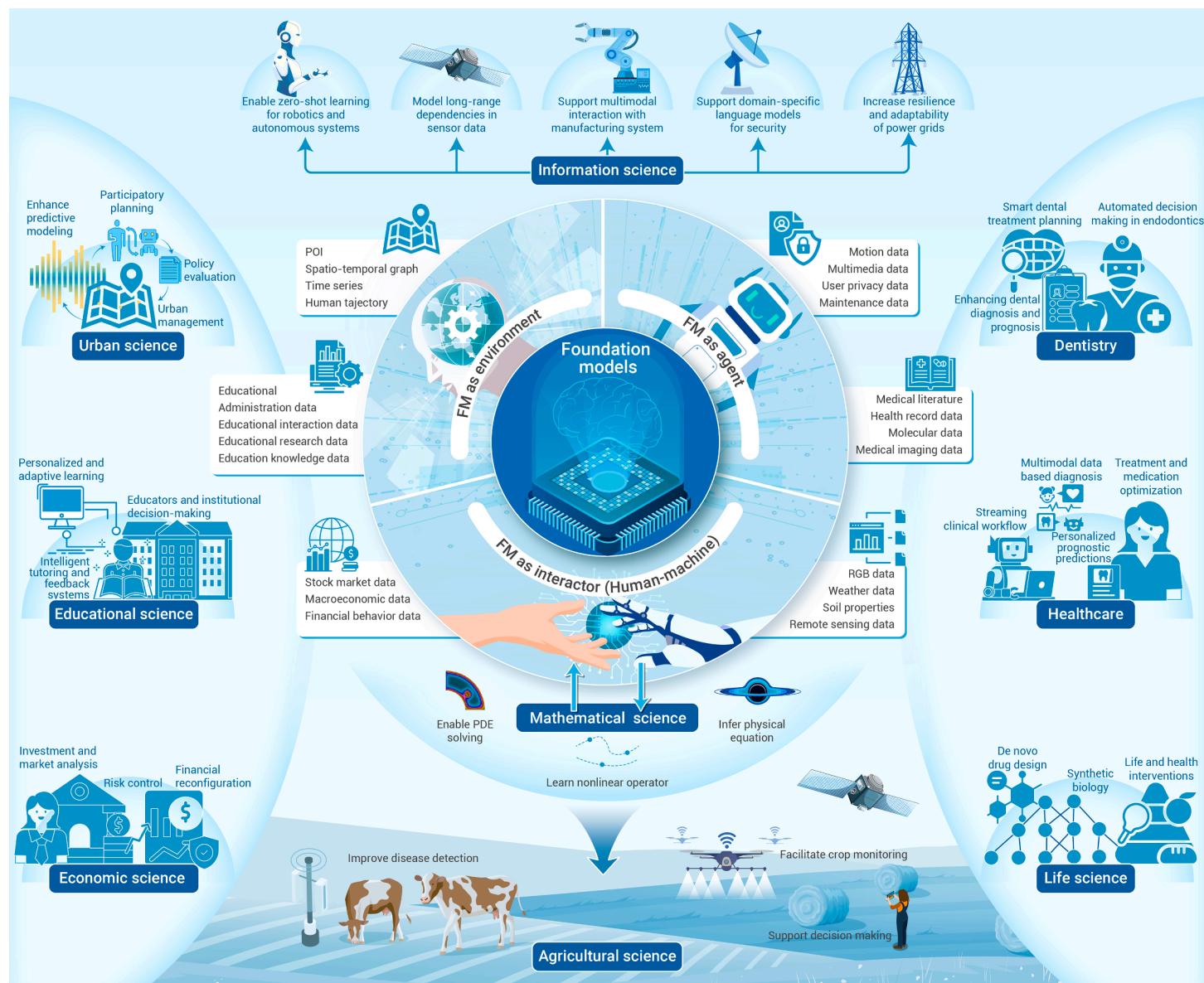
## FM-BASED IDM FOR SCIENCES

With the continuous advancement of AI technology, FMs have become increasingly integral in the field of science, significantly contributing to the enhancement of scientific research and decision-making capabilities. This section explores the applications of FMs across diverse scientific domains, detailing their roles in bolstering research capabilities and the quality of decision-making processes in information science, mathematical science, life science, healthcare, dentistry, urban science, agricultural science, economic science, and educational science. The outline is shown in Figure 7.

### Information science

FMs, pretrained on large-scale data with self-supervised learning, have demonstrated strong generalization across diverse downstream tasks in information science.<sup>50</sup> Their capacity for transfer learning enables success in domains such as inference,<sup>334</sup> control,<sup>335</sup> planning,<sup>336</sup> and searching,<sup>50</sup> with applications spanning robotics, automation, remote sensing, communications, and power systems. For example, FM-driven models empower robots to operate in the real world and support human decision-making through data-driven insights. Unlike task-specific models, FMs can generalize to unseen problems by leveraging shared features across tasks, which enables in-context learning and cross-modal processing.<sup>48</sup> Gato,<sup>337</sup> for instance, acts as a generalist agent that can chat, caption, play games, and control robots.<sup>334</sup> By integrating diverse datasets, FMs enhance sequential decision-making in areas like Atari games,<sup>11</sup> board games,<sup>338</sup> and robotic tasks,<sup>339,340</sup> holding significant promise for future intelligent systems.

**Generalizable robotics and autonomous systems.** Prior to the emergence of FMs, deep learning in robotics relied heavily on the task-specific datasets, which constrained both flexibility and scalability.<sup>341</sup> Traditional robotic systems required manually curated datasets tailored to specific tasks, limiting their ability to generalize to complex or unfamiliar environments. FMs, however, have transformed this paradigm by leveraging large-scale pretraining on diverse datasets, followed by task-specific fine-tuning. This approach allows FMs to learn transferable representations, enabling robots to extract high-level semantic features from raw sensory inputs and apply them to various decision-making processes. Specifically, techniques such as in-context learning and instruction tuning empower robots to infer task objectives from natural language prompts or multimodal cues rather than requiring explicit retraining. One of the most transformative features of FMs is their zero-shot capability, which is achieved through contrastive learning and prompt-based adaptation. These mechanisms allow robots to generalize to unseen tasks without task-specific training, significantly improving their adaptability in unstructured or novel environments.<sup>342</sup> Notable examples of FMs, such as BERT,<sup>59</sup> GPT-3,<sup>61</sup> GPT-4,<sup>13</sup> CLIP,<sup>14</sup> DALL-E,<sup>62</sup> and PaLM-E<sup>238</sup> demonstrate the versatility of these models in robotics. BERT, originally designed for natural language processing, helps robots decode complex semantic information, especially for multistep language instructions. GPT-3 and GPT-4, known for their natural language reasoning and generation abilities, allow robots to process user commands and create



**Figure 7. Foundation-model-driven intelligent decision-making in multidisciplinary sciences featuring the core roles of FM in intelligent decision-making, supported by diverse data types for training, and showcasing applications in key scientific fields such as information science, mathematical science, life science, healthcare, dentistry, urban science, agricultural science, economic science, and educational science**

multistep action plans in dynamic environments. CLIP aligns text with visual representations and enables robots to identify and interact with objects based on textual descriptions. DALL-E enhances visual tasks by generating synthetic environments for task rehearsal and route planning. In multimodal reasoning, FMs integrate heterogeneous sensory data into unified representations and improve the robots' perception, reasoning, and decision-making.<sup>343–349</sup> FMs' ability enables robots to link textual commands with objects, locations, and actions and facilitates spatial reasoning and task execution in real-world settings. For instance, PaLM-E integrates data from visual, linguistic, and sensory inputs, equipping robots with robust reasoning capabilities for complex scenarios.<sup>238</sup> Recent advancements in robotic swarm intelligence further illustrate the impact of FMs. Unlike traditional swarm robots that rely on predefined communication protocols and task-specific planning strategies, human-like swarm behavior emerges when leveraging LLM DeepSeek for reasoning and communication.<sup>350</sup> In a decentralized multirobot system where each agent initially possesses only local information and is unaware of others' existence, FMs enable robots to discover peers, exchange information, and coordinate dynamically using natural language. Experimental results in zero-shot settings reveal emergent social behaviors such as collaboration, negotiation, and mutual error correction, mimicking aspects of human teamwork. This novel approach highlights how

FM-driven agents can form interactive societies, advancing the study of "robot anthropology" and shedding light on emergent collaborative structures in autonomous systems.

FMs' ability to transfer knowledge from pretraining reduces the training time and computational resources required compared to traditional models. In imitation learning, FMs leverage expert demonstrations in visual or textual formats to generate high-quality strategies.<sup>351</sup> In RL, FMs utilize language-driven reward mechanisms to optimize policies and improve task performance with fewer iterations.<sup>352</sup> Moreover, large vision-language models (VLMs) assist robots in visual question answering and generate descriptive labels for visual content, which simplifies data annotation and task execution.<sup>353</sup> Through fine-tuning, FMs adapt to various robotic applications, such as autonomous systems, household assistants, industrial automation, and multirobot coordination.<sup>354</sup> These advancements highlight the transformative impact of FMs in enhancing cross-modal reasoning and bridging user intent with machine actions. The integration of FMs in robotics represents a significant milestone in the development of autonomous systems. Unlike traditional rule-based or task-specific learning approaches, FMs leverage large-scale pretraining on multimodal data, enabling them to generalize across diverse scenarios. By utilizing transformer-based architectures and self-supervised learning, FMs can

parse and infer user intent from natural language commands, ensuring that autonomous systems align closely with human objectives. Specifically, techniques such as prompt engineering and instruction tuning enable FMs to dynamically adjust their responses based on contextual cues, improving decision-making in dynamic environments.

Beyond understanding commands, FMs enhance IDM in robotics through structured reasoning and few-shot learning. They achieve this by leveraging cross-modal embeddings, which allow autonomous systems to correlate sensory inputs (e.g., vision, language, and motion data) and make context-aware decisions.<sup>355</sup> For example, models like GPT-4<sup>13</sup> and PaLM-E<sup>238</sup> have demonstrated proficiency in processing intricate language instructions and translating them into executable robotic actions with high accuracy. This transformation is facilitated by contrastive learning and RL techniques that fine-tune the model's response patterns based on real-world feedback. Furthermore, the reliability of these models depends on both the quality of their learned representations and the optimization of prompt structures, reinforcing the importance of fine-tuning strategies for specific downstream tasks. This deep integration of FMs in robotics establishes them as a foundational technology for the future of autonomous systems.

**Multimodal understanding in remote sensing.** Remote sensing technology has advanced significantly in recent years, driven by the development of diverse sensors, including optical, thermal, and radar, which enable the collection of high-resolution data about the Earth's surface. Optical sensors capture visible and near-infrared light for vegetation and land cover analysis, thermal sensors detect heat signatures for monitoring volcanic activity and climate change, and radar sensors provide crucial data in extreme weather conditions for tasks such as soil moisture estimation and urban infrastructure mapping.<sup>61,356,357</sup> FMs enhance remote sensing by integrating large-scale multispectral and multitemporal data through self-supervised learning techniques. Unlike conventional remote sensing models that require task-specific feature engineering, FMs leverage transformer architectures to learn spatial and temporal correlations across diverse sensor modalities. For instance, VLMs pretrained on satellite imagery and geospatial descriptions enable zero-shot classification and segmentation of land cover changes without requiring extensive labeled datasets. Additionally, contrastive learning techniques allow FMs to align satellite images with textual descriptions, improving their ability to extract meaningful patterns from heterogeneous remote sensing data. These capabilities significantly enhance the efficiency and accuracy of tasks such as deforestation monitoring, disaster response, and climate modeling, demonstrating the transformative impact of FMs in remote sensing applications.

The applications of FMs in remote sensing tasks, such as the scene classification, the semantic segmentation, the object detection, and the change detection, has substantially improved the performance and set new benchmarks in this field. Initially, the CNNs, such as ResNet,<sup>72</sup> were used to improve image recognition and classification tasks. Later, the introduction of transformers, which utilize the self-attention mechanisms to model long-range dependencies and enable more effective handling of large-scale image data.<sup>58,358</sup> In remote sensing, FMs' ability to leverage self-supervised learning techniques allows them to learn robust representations even without extensive labeled datasets and enhances their versatility.<sup>359</sup> Satellite Masked Autoencoder (SatMAE), which is a model designed specifically for temporal and multispectral satellite imagery, is a notable contribution to this field.<sup>360</sup> By employing masked autoencoders, SatMAE learns both spatial and temporal representations of the satellite images and makes it especially effective for tasks like change detection, since understanding the evolution of a region over time is crucial. Another significant development is the Scale-MAE, which incorporates scale-aware learning into the autoencoder framework and enables the model to capture the geospatial representations at multiple scales.<sup>361</sup> This ability is crucial for applications such as urban planning, where both macro- and micro-level details are important for the infrastructure mapping and land-use classification. Furthermore, DINO-MC enhances the capability of FMs in remote sensing by improving the global-local alignment through a self-supervised learning approach.<sup>362</sup> DINO-MC extends contrastive learning methods to align global features with local image patches, which enhances performance in the object detection and the scene classification tasks. By leveraging the power of FMs, these models offer significant advancements in processing the complex remote sensing data, driving improvements in the environmental monitoring and the planning of urban development. Despite these models facing challenges such as the need

for high-quality, diverse datasets and substantial computational resources, the progress made by FMs marks a new era in remote sensing, setting new benchmarks for both accuracy and efficiency in the remote sensor field.

**Efficient intelligent manufacturing.** Traditional machine-learning approaches encounter substantial challenges in processing multimodal data within intelligent manufacturing systems, as they typically rely on task-specific feature engineering and require individually designed models tailored to specific production lines or distinct manufacturing processes. This paradigm imposes significant computational and labor costs while limiting model generalization across diverse industrial scenarios. Furthermore, traditional ML models often struggle to integrate heterogeneous data sources effectively, restricting their capacity for cross-modal reasoning and adaptive decision-making. In contrast, FMs leverage cross-modal embedding representation learning to map multimodal data into a unified vector space, facilitating seamless information fusion and collaborative decision-making across different modalities. Through large-scale pretraining on diverse datasets, FMs acquire robust zero-shot and few-shot learning capabilities, enabling them to generalize to previously unseen tasks with minimal adaptation. These properties significantly enhance their scalability, adaptability, and overall performance in dynamic and complex industrial environments, offering a promising direction for the development of intelligent, data-driven manufacturing systems. Traditional deep-learning models in prognostics and health management often face challenges such as limited generalization, difficulty in handling multimodal data, and the inability to perform multitasking, which hampers their application in dynamic industrial environments. Leveraging their ability to capture long-term dependencies, GPT-like models excel in processing diverse sensor data streams, such as vibration,<sup>363</sup> sound, current,<sup>364</sup> voltage,<sup>365</sup> temperature,<sup>366</sup> and pressure.<sup>367</sup> For instance, the Time Series Transformer (TST) integrates time-series tokenization and Transformer architectures and significantly outperforms conventional CNNs and RNNs in fault mode recognition for rotating machinery.<sup>368</sup> Furthermore, by incorporating domain knowledge through prompt engineering, FMs enhance both the quality and accuracy of outputs without altering model architecture.<sup>369</sup> The VS-LLaVA pipeline<sup>370</sup> was extended by applying LLMs to signal parameter identification and fault diagnosis, yielding substantial performance improvements.

In parallel, the paradigm of intelligent manufacturing is transitioning from machine-centric to human-centric models, with human-robot collaboration (HRC) enabling greater flexibility and efficiency in multivariety, small-batch production.<sup>371</sup> Despite its potential, HRC is constrained by task-specific limitations and the need for retraining when encountering novel objects. FMs, with their robust reasoning and generalization capabilities, address these constraints, making them ideal for diverse HRC tasks. Initial research enhanced robot perception using computer vision techniques like gesture recognition and motion pattern encoding,<sup>372-375</sup> while recent efforts have shifted toward generalizable task execution frameworks. For example, the Robotics Transformer is trained on large-scale, task-agnostic datasets to achieve generalization across diverse robotic tasks.<sup>376</sup> Furthermore, the FM was integrated with vision foundation models (VFs) for scene perception and LLMs for task reasoning, creating a pipeline that generates and executes control code, enabling robots to handle previously unseen tasks with language and visual guidance.

**Driving the intelligence of next-G communications.** The technical challenges in communication networks stem from their dynamic nature, complexity, and increasingly diverse demands, encompassing network configuration and enhanced security.<sup>377,378</sup> FM, with their powerful capabilities in multimodal data processing, generalization, and contextual understanding, offer the potential to collaboratively solve these issues across these domains, providing crucial technical support for the intelligent and efficient operation of future communication networks.

Network configuration involves setting parameters for various devices within the network, such as switches, routers, servers, and network interfaces, to ensure reliable data transmission from the source to the destination. A flexible and efficient network configuration framework is a critical technology supporting resource scheduling, traffic management, and service optimization in next-generation (next-G) communications. CloudEval-YAML<sup>379</sup> is proposed as a benchmark tool for YAML configurations in cloud-native applications, with 12 LLMs analyzed for generation quality, task performance, and cost efficiency. It addresses the lack of standardized benchmarks, aiding LLM application and optimization in cloud environments. Leveraging generative mechanisms

such as autoregressive generation (e.g., GPT-4) or diffusion models (e.g., DiffusionBERT<sup>380</sup>), verified prompt programming<sup>381</sup> enhances the accuracy of network configuration by integrating GPT-4's generation capabilities with structured prompts and human-in-the-loop validation. Through iterative refinement of model-generated code via prompt engineering and manual corrections, this approach ensures more precise and reliable automated configuration processes. With the advancement of large models, LLM-driven end-to-end approaches are emerging as key to intelligent network configuration. Furthermore, a general framework is proposed for fully automated network management systems, eliminating the need for manual validation.<sup>382</sup> Leveraging natural language and LLM-generated code, this approach utilizes prompt engineering to integrate domain knowledge with general program synthesis techniques, ensuring the generation of high-quality network configuration code.

Advancing telecom technologies brings increased complexity and interconnectivity, heightening the sophistication and variety of network attacks. This makes network security and attack detection especially important. Bayer et al.<sup>383</sup> developed a high-quality cybersecurity dataset and proposed a domain-specific language model as a foundational component to enhance understanding of specialized knowledge and technical terms. Furthermore, SecureBERT is designed to capture the semantic meaning of cybersecurity texts like Cyber Threat Intelligence.<sup>384</sup> It was trained on a large corpus of cybersecurity-related content and maintains its general semantic understanding while being tailored for evaluation in various cybersecurity tasks. In contrast to the approaches that fine-tune pretrained LLMs, SecureBERT is developed by building a security-specific LLM from the ground up.<sup>385</sup> The model is a network threat detection method based on the BERT architecture, utilizing privacy-preserving fixed-length encoding and byte-level byte-pair encoding tokenizers to process network traffic data. With a compact model size of only 16.7 MB and an inference time of less than 0.15 s on a standard CPU, the model demonstrates remarkable efficiency. Furthermore, it outperforms traditional machine-learning and deep-learning methods in identifying 14 distinct attack types, achieving an overall accuracy of 98.2%.

**Advancement in power systems.** Electricity, a key component of the energy system, deeply affects our daily lives in various ways. To promote global electrification and achieve carbon neutrality, it is imperative to build highly efficient, flexible, and interconnected power systems. Currently, new technological breakthroughs, such as the Internet of Things (IoT) and AI, have brought exciting development opportunities and critical challenges to the digital and intelligent transformation in the power industry.

Recently, AI-based large model technologies such as LLMs have made remarkable progress, showing promising potential in a wide range of global industries.<sup>386</sup> Represented by the generative pre-trained transformer (GPT) family of OpenAI, the latest GPT-4 effectively improves the performance of large models by deepening the Transformer architecture and innovative pretraining strategies, largely promoting their applications in broad domains. The iterative technology evolution in LLMs profoundly influences the power industry and promotes the development and application of potential power large models.

In power systems, traditional data acquisition often relies on the feature selection according to previous experiences, which are inefficient and subjectively selective. In contrast, automated data analysis based on AI large models breaks the limitations of manual selection methods by learning from large amounts of variable data.<sup>52</sup> The massive data and the multifactor complexity of power systems also provide excellent opportunities for training and using AI large models. They are able to extract information from datasets that converge from smart terminals into the cloud through feature selection by learning algorithms, finally improving the predictive accuracy of analytical models. At present, large-models-based IDM technologies have been preliminarily used for the intelligent diagnosis, operation, and maintenance of electrical equipment. Their powerful data-processing capability, self-learning ability, and analysis-warning function effectively solve many problems such as the insufficient diagnostic accuracy, delayed response, and high cost of operation and maintenance in traditional technologies. Meanwhile, through deep-mining operation data of electrical equipment, IDM by large models can warn of potential faults in advance, achieve accurate localization of fault sources, and optimize operational strategies to improve operation and maintenance efficiency.

For instance, the State Grid Corporation of China has launched an AI auxiliary power decision-making system based on numerous basic data and evaluation models.<sup>387</sup> With the evaluation standard of distribution

network equipment, this system established a comprehensive evaluation framework by integrating static equipment parameters with dynamic operation data, enabling the assessment of each piece of main equipment in the station or on the line. Accordingly, intelligent decisions could be made for contributing to station inspection, operation, and maintenance strategies. Impressively, China Southern Power Grid has also developed a multimodal power model, "Big Watt," which employed AI technologies to analyze various data such as grid operation information, user load, weather forecast, and terminal detection, consequently providing detailed analysis and prediction information for the power system's operation and maintenance.<sup>388</sup> Such a large model can recognize different typical defect hazards in the distribution electric grid and enables fast and accurate response suggestion under emergencies or unforeseen circumstances, thus greatly improving the resilience and adaptability of power grids and systems. In addition, the ABB Ability data platform has adopted AI with, e.g., cloud computing, big data, and 5G, to establish an information cross-fertilization power assistance system for calculating and analyzing the collected data, which realized fault analysis and remote diagnosis of power equipment and improved the efficiency of power systems' intelligent operation and maintenance.<sup>389</sup> Similarly, a company in Switzerland, Alpiq, has launched the Grid Sense system, utilizing AI technologies to analyze the electrical load, system fault, and power detection in power systems.<sup>390</sup> It closely integrated advanced information technologies with power systems to address a series of problems such as high labor costs, high work intensity, and poor inspection results that existed in manual inspection methods. These successful cases demonstrate the powerful function of AI large models with IDM's ability in status monitoring, fault prediction, and other aspects, significantly enhancing the safety and reliability of power systems.

With continuous deepening and popularization of AI technologies, the IDM-assisted techniques for power system operation and energy management are moving in the direction of refinement, real time, and collaboration. Recent advancements also showcase that future power systems will rely on AI large models closely for deep integration and intelligent analysis of massive complex data so as to realize the dual enhancement of operation/maintenance efficiency and grid resilience. It is vastly expected that large models will greatly promote the power systems toward a more intelligent, reliable, and green direction.

**Data quality and data availability.** In the field of computer and information science, particularly in industrial systems and next-G communication, data (e.g., equipment failure records, sensor measurements, and network latency<sup>391,392</sup>) are often difficult to obtain and frequently contain significant noise,<sup>393</sup> missing values, or incorrect time stamps. Additionally, existing datasets in next-G communication typically suffer from insufficient volume and task specificity, as current datasets are often constructed for specific tasks (e.g., traffic prediction or network optimization) and lack comprehensive coverage of the complex scenarios encountered in communication networks. FMs heavily rely on large-scale and diverse datasets during training, which poses challenges in these domains. The scarcity, low quality, and task specificity of data significantly limit the training and application of models in industrial systems and next-G communication. Therefore, a key challenge is how to leverage generative FMs (e.g., synthetic data-generation techniques) to augment data or employ few-shot learning approaches (such as transfer learning and meta-learning) to achieve efficient learning with limited data.

**Deployment.** In the fields of industrial robotics and next-G communication, platform resources are often limited, especially in edge devices or mobile terminals. Deploying FMs typically requires powerful computational hardware, particularly GPU or TPU clusters, making the deployment of FMs in resource-constrained environments a challenge. Additionally, industrial operations and next-G communication networks demand real-time or near-real-time data-processing capabilities, which place higher demands on the model's inference speed. Therefore, effectively compressing FM models (such as pruning and quantization) and optimizing low-latency inference are key challenges for practical application.

#### Mathematical science

FMs leverage large-scale pretraining to extract generalized mathematical patterns from diverse datasets, enabling novel approaches to traditional problems like optimization, statistical inference, and pattern recognition.<sup>36,394</sup> Their

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effectiveness stems from core mathematical principles: Linear algebra structures neural networks through matrix operations and high-dimensional transformations.<sup>395,396</sup> Calculus enables gradient-based optimization and probabilistic integration.<sup>397,398</sup> Probability statistics support uncertainty quantification via Bayesian inference and hypothesis testing.<sup>399,400</sup> These mathematical foundations not only enable FM development but also benefit from FM-driven insights—creating a synergistic cycle where theoretical advances inform model architectures, while model behaviors reveal new mathematical questions. We systematically examine this interplay through FM's model architecture and training, optimization techniques, applications, and challenges.

**Model architecture and training.** Understanding the architectural choices and training paradigms of FM is crucial for leveraging their potential in mathematical sciences, where their ability to process complex structures and extract meaningful patterns underpins significant advancements. Neural networks, composed of interconnected layers of neurons,<sup>401</sup> provide a flexible and powerful framework for approximating nonlinear and high-dimensional functions.

Within the neural networks frameworks, specialized architectures such as CNNs, RNNs, and feedforward neural networks cater to specific data structures and problem domains. CNNs, for example, excel in processing grid-like data structures by extracting localized features, making them indispensable for tasks like image analysis or spatial data processing. RNNs, on the other hand, are designed for sequential data, capturing temporal dependencies and uncovering patterns across time steps, although they often encounter challenges with long-range dependencies due to vanishing gradients.<sup>402</sup> Feedforward networks, as the simplest variant, are highly effective for problems involving static input-output mappings, demonstrating the versatility of neural network architectures.<sup>403</sup> In contrast, Transformers have revolutionized the FM landscape by addressing the limitations of traditional sequence-based models like RNNs.<sup>404</sup> Central to their success is the self-attention mechanism, which enables Transformers to process entire sequences in parallel, efficiently capturing long-range dependencies and scalability.<sup>405,406</sup> This innovation has proven invaluable in mathematical sciences, where Transformers excel in parsing symbolic data, solving complex equations, and identifying intricate patterns in large datasets. Their ability to handle diverse tasks with precision has positioned Transformers as a cornerstone for advancing computational methods in the field.<sup>407</sup>

**Optimization techniques.** Equally important in the development of FMs is optimization, which determines how effectively these models can learn and generalize. Optimization techniques, which refine model parameters by minimizing loss functions, play a critical role in enabling convergence and improving performance. Stochastic gradient descent,<sup>408</sup> as a foundational method, updates parameters incrementally using random subsets of data, offering a balance between computational efficiency and learning stability.<sup>409</sup> Building on this, adaptive moment estimation introduces adaptive learning rates and momentum, which accelerate convergence and improve performance, particularly in high-dimensional spaces.<sup>410</sup> More advanced algorithms, such as second-order methods or techniques like gradient clipping, address challenges such as vanishing or exploding gradients, enhancing the stability and precision of the optimization process. In the context of mathematical sciences,<sup>411</sup> optimization demands a higher level of precision and stability, as numerical computations often involve solving equations or analyzing multidimensional data with stringent accuracy requirements. By fine-tuning optimization algorithms to these unique demands, researchers can unlock the full potential of FMs, enabling them to tackle increasingly complex problems and push the boundaries of mathematical research. Through the seamless integration of robust architectures and sophisticated training techniques, FMs continue to transform the way we approach and solve problems in mathematical sciences.

**Applications.** FMs are revolutionizing scientific applications, offering transformative advancements across mathematical modeling and simulation, applied sciences, symbolic mathematics, and decision-making under uncertainty.

In mathematical modeling and simulation, FMs optimize processes through data-driven approaches, particularly in areas where traditional analytical methods struggle.<sup>412</sup> For instance, physics-informed neural networks are widely used to solve complex nonlinear partial differential equations in fluid dynamics and climate modeling by incorporating physical laws directly into the neural network architecture. Similarly, GNNs model traffic flow by capturing spatial dependencies and dynamics in traffic networks.<sup>413</sup> In applied sciences, FMs enhance the understanding of complex systems like climate dynamics and

material sciences. CNNs analyze climate data, such as satellite imagery, to predict weather patterns, while RNNs model the temporal evolution of material properties, enabling the discovery of new materials.<sup>414,415</sup> These data-driven models complement traditional frameworks, bridging the gap between theory and empirical observations.<sup>416</sup> In symbolic mathematics, FMs replicate and extend human reasoning through tasks like symbolic integration and theorem proving. Transformer-based architectures, such as those in DeepMind's AlphaTensor, automate complex symbolic operations by learning the structure of mathematical expressions.<sup>417,418</sup> Furthermore, FMs excel in decision-making under uncertainty, a critical capability in fields such as epidemiology and finance. Bayesian neural networks provide probabilistic reasoning for modeling disease spread, while RL optimizes trading strategies under uncertain market conditions.<sup>419,420</sup>

**Challenges and perspectives.** Despite these transformative applications, FMs face substantial limitations, particularly regarding computational demands and interpretability. Training and deploying these models require immense computational resources, including high-performance computing infrastructure and significant memory capacity. As FMs grow larger and more complex, their resource requirements increase exponentially, posing substantial barriers for research institutions with limited access to such technologies. Furthermore, the "black-box" nature of FMs makes the decision-making processes difficult to interpret, especially in tasks involving complex mathematical reasoning and verification. This challenge is particularly critical in high-stakes fields such as finance and healthcare, where trust, transparency, and accountability are non-negotiable, and understanding the model's reasoning is essential.<sup>421</sup> Mining the rationale behind these models' outputs from their intricate architectures remains a profound and ongoing challenge, highlighting the need for innovative methods to enhance their interpretability and usability.<sup>422</sup>

## Life sciences

Life sciences focus on exploring the essence and developmental laws of biological activities. In recent years, AI technologies have significantly propelled life sciences' applications, especially in drug design, synthetic biology, and health interventions (see Figure 7). With FM-based technologies advancing, life sciences can achieve a qualitative leap in analytical precision, predictive capabilities, and IDM.

**De novo drug design and decision-making.** The rapid development of AI technologies has led to the emergence of large models with massive parameters, represented by systems such as ChatGPT and AlphaFold. In the field of *de novo* drug design, researchers have leveraged large model techniques to design a wide variety of drug molecules with significant biological activity, including small molecules, macrocycles, peptides, proteins, and nucleic acids. Using LLMs, these models not only autonomously learn sequence features but also rapidly generate ligand small molecules. For example, hybrid generative chemical language models for designing PI3K  $\gamma$  ligands, as demonstrated in leveraging molecular structure and bioactivity with chemical language models for *de novo* drug design, exhibit submicromolar to nanomolar activity and showcase scaffold-hopping potential.<sup>423</sup> Additionally, LLM-based methods can generate candidate bioactive peptides. Chen et al. designed *de novo* bioactive peptide sequences with no toxic side effects.<sup>424</sup> While LLM methods efficiently and accurately generate biomolecular sequences, they also face challenges in data dependency and interpretability. Inspired by AlphaFold's protein structure prediction, deep-learning-based foundational models can accurately design and predict macrocyclic peptide structures. Rettie et al. introduced "cyclization encoding" as a positional encoding to predict the structure of natural cyclic peptides from sequence information, expanding the structural space of macrocyclic drug molecules.<sup>425,426</sup>

In addition to leveraging pretrained FMs, another approach is to apply standard RL agents to optimize the *de novo* design of drug molecules. Baker's team presented an RL approach using MCTS to design protein nanomaterials, overcoming challenges that bottom-up methods (which build proteins from fragments) cannot address.<sup>427</sup> The DRL method heavily relies on computational predictions due to the explosive structural space of proteins, with potential for improvement through policy and value networks to enhance efficiency and broaden applications. For example, Frederic et al. trained a policy-based FM using DRL, combining neural architecture search, hyperparameter tuning, and joint optimization of the sequential decision process to design RNA-based drug

molecules.<sup>428</sup> In summary, AI IDM models, as a cutting-edge and advanced technical means, are widely used to solve scientific problems and technical challenges encountered in the process of new drug development.

**Synthetic biology planning and engineering.** With the deep integration of AI and biology, the field of synthetic biology is advancing rapidly. For instance, the combination of AI with plant-based synthetic biology technologies has led to the development of disruptive, sustainable agricultural applications.<sup>429</sup> By training advanced FMs, traditional biosynthetic cyclic processes have been transformed into a multidimensional “design-build-test-learn-predict” workflow,<sup>429</sup> improving synthesis efficiency while simultaneously reducing costs. Recent AI-assisted advancements in synthetic biology focus on key areas such as genome annotation, protein engineering, metabolic pathway prediction, and synthetic route planning. For example, Zhou et al. proposed a few-shot learning approach combined with meta-transfer learning, ranking, and parameter fine-tuning to optimize various protein language models and enhance prediction performance under conditions of extreme data scarcity.<sup>430</sup> Although the method’s effectiveness was validated through a polymerase wet-lab experiment, the optimization of LLMs for proteins is significantly influenced by data distribution, indicating the need for further refinement of the approach.

Additionally, the issue of time-consuming biosynthetic processes can be addressed through AI models that analyze, plan synthetic routes, and optimize reaction conditions, ultimately leading to the identification of faster and more efficient synthetic pathways, thereby effectively shortening the biochemical synthesis cycle. For instance, Vaucher et al., from the perspective of NLP, used a custom rule-based NLP model to treat the construction of chemical reaction rules as a text extraction problem.<sup>431</sup> Although this method offers high prediction accuracy and interpretability, it requires substantial computational resources and suffers from poor generalization in FMs. Traditional methods for optimizing biosynthetic reaction conditions involve chemists manually enumerating all possible combinations of reaction conditions and making decisions independently, which is both time-consuming and costly. Optimizing biosynthetic reaction conditions is a critical step in achieving AI-assisted chemical synthesis. For example, Zhou et al. combined RL with chemical knowledge to iteratively record chemical reaction outcomes and select new reaction conditions to improve results, enabling a dynamic, interactive decision-making process for optimizing chemical reactions.<sup>432</sup> AI is set to become a powerful tool for improving synthetic reaction conditions.

**Life health intervention and management.** By leveraging the powerful data processing, prediction, and adaptive learning capabilities of FMs, more scientific and refined life and health intervention plans can be achieved, improving intervention effectiveness and reducing medical costs while promoting the popularization of health management. In particular, the application of AI in precision nutrition has brought about profound changes in the field. The FM with NLP not only extracts and predicts dietary patterns<sup>433</sup> but also provides interpretable predictions for diet-related diseases, explores the relationship between dietary patterns and metabolic health outcomes, and proves the effectiveness of NLP methods in improving disease prediction models.<sup>434</sup> The FM based on NLP builds molecular-level nutrient analysis and dietary recommendation models based on food intake, providing customized and precise dietary recommendations for individuals based on factors such as genetics, environment, and lifestyle.<sup>435</sup>

By establishing efficient models, RL can dynamically balance multiple objectives, enhancing both the sensory attributes and nutritional value of foods. Amiri et al. introduced a multilevel real-time reward mechanism that combines collaborative filtering with user ratings, preferences, and nutritional data.<sup>436</sup> This algorithm not only addresses nutritional and health factors but also dynamically adapts to uncover users’ latent dietary habits, thereby significantly enhancing user acceptance and adherence. Furthermore, traditional dietary recommendation methods typically suggest foods based on users’ historical preferences but often fail to meet real-time health needs. Liu et al. harnessed the continuous decision-making and interactive capabilities of RL, alongside collaborative filtering algorithms, to develop an adaptive dietary decision model.<sup>437,438</sup> This model not only fulfills nutritional and health requirements but also dynamically adjusts to users’ taste preferences and personal satisfaction. RL techniques can iteratively refine food formulations through feedback mechanisms, enabling responsiveness to changing consumer demands. Despite the successes of RL in meal recommendations, significant shortcomings remain. Existing literature often integrates food components merely into categories without adequately

considering the specific impacts of food composition and dietary structure on health. Additionally, individuals’ genetic data are frequently overlooked in the food recommendation process, resulting in an incomplete assessment of health characteristics. Future research should incorporate dynamic factors such as seasonal variations, specific occasions, and ingredient availability into meal recommendation plans. By integrating knowledge graphs, user preference information can be displayed more dynamically, enhancing the generalizability and effectiveness of dietary recommendation algorithms.

**Challenges and perspectives.** The application of IDM models in the life sciences, particularly in drug development, synthetic biology, and health interventions, is driving revolutionary changes. However, these advancements also face challenges in data, algorithms, ethics, and legal issues, which manifest in the following three main aspects. (1) Data challenges: compared to the large datasets required by FMs, the scale of data in the life sciences is relatively small and often contains noise and missing values, which can impact the accuracy of IDM models. In the future, these data-related challenges can be addressed through approaches such as data augmentation and preprocessing, multisource data integration and fusion, and sensitivity analysis. (2) Data scarcity for pretraining large models: biomedical data (e.g., compounds, targets, molecular interactions, and clinical trial data) are scarce and difficult to obtain, making pretraining large models a significant challenge. In the future, a combination of techniques such as cross-domain transfer learning, few-shot learning, and self-supervised learning can be employed to extract valuable information from limited data samples, maximizing model generalization and performance. (3) Privacy and compliance in health interventions: the field of health interventions requires large amounts of personal health data, which often contains sensitive information. Ensuring privacy protection and compliance with regulations is a major challenge. In the future, IDM models in life sciences can ensure data security and compliance by employing comprehensive strategies such as data anonymization, differential privacy, federated learning, encryption, and adherence to legal and ethical standards, thereby minimizing the risk of privacy breaches and misuse.

## Healthcare

Medicine is a cornerstone of human progress and well-being. FMs now provide efficient, intelligent decision support for complex tasks such as early disease screening and surgical planning by enabling unified solutions across text, images, and genomics with minimal task-specific data.<sup>165,439,440</sup> Below, we discuss how FMs are reshaping diverse healthcare domains across diagnostics, medical imaging, and beyond.

### Advancing diagnostics via multimodal and genomic data integration.

FMs show considerable promise in clinical diagnostics by combining vast medical knowledge with advanced reasoning capabilities. LLMs such as GPT-4 have exhibited near-expert performance in tasks like medical question answering and case analysis.<sup>441–443</sup> In multiple evaluations, LLM-driven DSSs have equaled or even outperformed clinicians in specialized diagnostic settings, highlighting their versatility and potential for widespread application.<sup>444</sup>

Despite these gains, reliability challenges persist. For instance, prominent models may occasionally produce factually inaccurate responses, underscoring the importance of human oversight in diagnostic workflows. Retrieval-augmented methods offer a compelling solution by grounding outputs in trustworthy sources, effectively reducing error rates and bolstering model credibility.<sup>445,446</sup> Moreover, multimodal models now integrate textual data with real-time imaging or video to generate more holistic diagnoses. This is particularly vital in fields such as surgical pathology and retinal images, where contextual cues from multiple data streams can sharpen diagnostic precision.<sup>447,448</sup>

Beyond text and images, FMs have made inroads in waveform data, radiology, and histopathology data for diagnosis. For example, FMs have been developed to diagnose cardiovascular diseases using ECG data.<sup>449</sup> MedSAM excels at universal segmentation, adeptly identifying anatomical regions and lesions across modalities,<sup>450</sup> while VLMs generate synthetic radiological images to augment training data for resource-constrained settings.<sup>451</sup> Within oncology, models like MUSK integrate pathology images with patient data to pinpoint molecular biomarkers and gauge treatment response, thereby enhancing diagnostic specificity.<sup>452</sup> Similarly, large-scale histopathology applications have demonstrated the ability to accurately classify common and rare cancers and adapt to different staining protocols.<sup>453,454</sup>

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Moreover, emerging genomic and multi-omics FMs further expand diagnostic capabilities.<sup>455</sup> The Nucleotide Transformer captures meaningful DNA sequence representations useful for detecting specific variants in low-data scenarios,<sup>456</sup> while scGPT integrates single-cell transcriptomics and proteomics for cell-type identification.<sup>457</sup> Likewise, GET leverages chromatin accessibility data to reveal previously unknown regulatory elements linked to disease states.<sup>458</sup> Genomic FMs<sup>459</sup> enhances personalized gene-expression prediction from DNA sequences. Together, these achievements illustrate the synergy of large models in diagnostics, harnessing multimodal data to increase diagnostic accuracy and reduce clinician workloads.

**Optimizing treatment strategies and medication management.** FMs are playing an increasingly influential role in guiding therapeutic strategies. By distilling a broad spectrum of clinical data, such systems can assist with treatment plan selection, medication management, and complex medical decisions. For instance, recent research underscores the utility of LLMs in generating actionable guidance for oncologists by correlating genomic data with standardized treatment protocols.<sup>442,444</sup>

In high-risk environments like surgery, integrated large multimodal models provide a comprehensive view of patient status by interpreting textual records, imaging, and even real-time operative video.<sup>447</sup> This holistic perspective can potentially refine intraoperative decisions, although rigorous domain-specific validation remains paramount to guarantee patient safety. Oncology, in particular, benefits from vision-language approaches such as MUSK, which synchronizes imaging evidence with patient history to deliver more targeted therapeutic options.<sup>452</sup>

Treatment support also extends to pharmacogenomics and targeted therapies, where multi-omics FMs inform drug-efficacy predictions and toxicity risks.<sup>457,458</sup> By consolidating diverse data types—from genomic variants to proteomic signatures—these models can uncover individualized treatment pathways that traditional siloed systems might overlook. Although these applications have shown promising results, continued refinement through real-world validation is essential to promote safe and effective model deployment.

**Enhancing personalized prognostic predictions and treatment responses.** Prognostic assessment forms another critical domain where FMs exhibit growing influence. Their ability to fuse data across imaging, pathology, and multi-omics permits more nuanced predictions of clinical outcomes, such as survival rates or recurrence risks. In oncology, for example, LLMs not only offer specific diagnostic insights but can also project disease progression timelines, guiding clinicians in discussing treatment goals and end-of-life care with patients.<sup>444</sup>

Multimodal approaches strengthen prognostic modeling by considering imaging features, genetic information, and electronic health records. Vision-language systems—initially aimed at diagnosis—now provide risk estimations for treatment response, shedding light on the likely success of targeted therapies.<sup>450,451</sup> Meanwhile, multi-omics models such as GET predict gene-expression changes with high fidelity, offering clues about disease trajectories and potential intervention points.<sup>458</sup> These capabilities can be extended to broader population health questions, including public health surveillance and risk stratification for chronic conditions.

Furthermore, LLMs trained on extensive clinical texts help forecast outcomes such as length of hospital stay, readmission rates, and complication probabilities.<sup>460,461</sup> By correlating longitudinal clinical data with patient histories, these models can highlight patients at higher risk for poor outcomes. As with diagnosis and treatment, the path to robust real-world performance hinges on careful calibration to mitigate data shifts and potential biases, necessitating ongoing oversight and validation.

**Streamlining clinical workflow and resource management with FMs.** Efficient clinical workflow management and automation remain top priorities in modern healthcare, where administrative burdens can detract from patient care. FMs excel in summarizing patient data, automating documentation, and flagging key clinical concepts. For instance, GatorTron—trained on extensive clinical corpora—achieves state-of-the-art performance in medical question answering and semantic similarity tasks, underscoring the power of scale in reducing repetitive documentation workloads.<sup>462</sup>

Beyond straightforward information extraction, domain-fine-tuned LLMs facilitate classification tasks with impressive accuracy, including the categorization of specific conditions such as musculoskeletal pain, thereby streamlining triage and referral processes.<sup>463</sup> These models also generate concise clinical summaries for patient records, pathology reports, and radiological findings.

In certain metrics, their summarization quality rivals or surpasses that of human experts.<sup>464</sup>

Resource management stands as another area of promise. Large models have shown aptitude for predicting hospital throughput metrics, including readmissions, length of stay, and quality-of-care indicators.<sup>460,461</sup> By automatically integrating patient data from disparate sources, these systems can enable more proactive scheduling, optimize bed allocation, and support cost-efficient healthcare delivery. Although the benefits of such automation are evident, issues related to data privacy, model interpretability, and fairness must remain at the forefront of clinical implementation efforts.

**Challenges and perspectives.** Despite their undeniable potential, FMs encounter several implementation hurdles in healthcare settings. Ethical concerns emerge from potential biases in training data, especially if models predominantly learn from Western-centric datasets, raising the risk of suboptimal or inequitable outcomes in other demographic or geographic populations.<sup>465,466</sup> Ensuring clinical reliability also remains problematic, as model performance on standardized evaluations does not always translate seamlessly to the variability of real-world practice.<sup>467,468</sup>

Regulatory considerations add another dimension of complexity, as healthcare institutions, clinicians, and AI developers face evolving liability issues. While AI-assisted systems could mitigate some legal risks for individual practitioners, manufacturers and organizations must navigate uncertain regulatory frameworks and reimbursement models for novel AI solutions.<sup>469</sup> The path forward calls for transparent model architectures, continual diversification of training data, and human-AI collaboration guidelines that emphasize safety and accountability.<sup>470</sup> Ongoing clinical assessments, including automated-expert evaluations and prospective trials, will be crucial in validating both diagnostic and therapeutic claims.<sup>471</sup> In this way, FMs can reinforce—not supplant—clinicians' expertise, offering scalable, data-driven insights that enhance patient outcomes while adhering to rigorous standards of care.

**Dentistry**

AI models trained on healthcare data have demonstrated significant potential in disease diagnosis, treatment planning, and health management, particularly in dentistry. Within this field, FMs and IDSSs are poised to transform clinical workflows by enhancing precision diagnostics, optimizing treatment strategies, and improving patient outcomes. This section examines the opportunities, existing applications, critical challenges, and future directions of FMs and IDSSs in dental practice.

**Basic principles of FMs and intelligent decisions for healthcare in dentistry.** The common healthcare foundation model (HFM) can be flexibly applied to multiple medical tasks, and processes multiple medical data modalities. In contrast to traditional specialized AI models that focus on specific medical tasks or data modalities of interest, the healthcare FM has demonstrated remarkable success in the related subfields of healthcare AI, such as language, vision, bioinformatics, and multimodality.<sup>472</sup> FMs have demonstrated exceptional performance in medical text processing and discussion tasks after learning extensive medical language data.<sup>441,473</sup> The VFM has shown impressive promise in medical images. Modality, organ, task, and specific VFMs have demonstrated their general performance and flexibility in terms of possible medical situations.<sup>474</sup> The bioinformatics FM has given us opportunities for situations involving protein sequences, DNA, RNA, and other elements.<sup>456,475</sup> The multimodal foundation model (MFM) has offered a more efficient method by combining data from several modalities, which can interpret different medical modalities and carry out activities that depend on numerous modalities.<sup>165,476</sup> As a result, these models have advanced the healthcare field by offering a basis for tackling intricate clinical problems and enhancing the efficacy and efficiency of medical or dental procedures, such as free-text or nurse notes, electronic health record notes, reports, radiological images, laboratory tests, dental imaging, audits, digital scanning information, integrated genomics data, and referential clinical and research archives.<sup>477</sup> For medical decision-making, clinicians consider the patient's previous and present medical history, the evidence that is currently accessible from medical literature, and their domain competence and experience.<sup>478</sup>

**FMs in diagnostic and prognostic advancements in dentistry.** Medical diagnosis is crucial for preventing disease progression and improving treatment outcomes. Medical diagnosis by FM predicts the most probable disease based

on medical examinations and patient accounts, which is essential for prompt treatment and the avoidance of consequences.<sup>479</sup> Recently, FMs have been utilized to improve medical diagnosis and have exhibited generalist capabilities across several disorders, including dental problems.<sup>480–482</sup> A study examined ChatGPT-4's capabilities as an intelligent virtual assistant in the field of oral surgery. A professional oral surgeon assessed ChatGPT-4's answers to 30 oral surgery-related inquiries, identifying discrepancies and yielding a 71.7% accuracy rating.<sup>483</sup> This highlights ChatGPT-4's role as an adjunctive resource for clinical decision-making in dentistry, while underscoring that it cannot supplant the proficiency of a skilled oral surgeon. VFM's provide automated disease screening on select low-risk images and aid in the detection and identification of ambiguous target anatomies, thereby alleviating the burden of radiologists and enhancing their diagnostic accuracy. Traditionally, caries-related diagnoses are conducted by dentists using visual and tactile examination. A prompt yet thorough assessment of oral health concerns is essential prior to any treatment strategy. Diagnosing dental diseases may need considerable effort and time from specialists, sometimes utilizing X-ray scans and cone-beam CT (CBCT) to arrive at a valid judgment. Several studies have investigated the efficacy of AI-assisted models in diagnosing caries, periodontitis, medication-related osteonecrosis, maxillofacial bone fractures, oral squamous cell carcinoma, and temporomandibular disorders.<sup>484–489</sup> These ailments can be identified by medical imaging. Segmentation and identification of VFM's furnish positional information in medical imaging, aiding radiologists in delineating images into semantic regions and identifying areas of interest.<sup>490,491</sup>

Certain VFM's have demonstrated encouraging outcomes in illness prognosis, capable of supplying biomarkers to anticipate the probability or anticipated progression of a disease. Tooth GenAI helps with early intervention for diseases like periodontitis by forecasting tooth-bone loss. It evaluates patient data to forecast bone loss over 3 and 6 months using support vector regression. The model processes the personal data supplied by users and uses it to make predictions. Findings, including illustrations, support the design of treatments and the tracking of the course of diseases.<sup>492</sup>

**Advancing personalized treatment planning via FMs in dentistry.** FMs, which create plug-and-play medical image-processing tools for surgical planning or support without requiring extra data gathering and model training typical of conventional paradigms, have potential applications in the field of surgery. Personalized treatment planning has emerged as a key strategy for enhancing patient outcomes as development of digital dentistry has advanced. HFM's can help with individualized planning. Surgeons can visualize pertinent structures for surgical planning by using 3D segmentation VFM's to distinguish 3D objects from medical imaging such as CT and MRI. A segmentation VFM may also recognize instruments or relevant areas in endoscopic views during the surgical procedure, which helps the operation and enhances surgical results.<sup>493</sup>

For dental implant design and placement planning, AI can automatically create optimal implant designs and placement plans to increase implant success rates, based on patients' CBCT data, considering variables including bone density, adjacent tooth positions, and occlusal relationships.<sup>494,495</sup> The main use of AI has been found in the segmentation of anatomical landmarks, which is one of the processes in the construction of virtual patients. Virtual implant implantation still requires the development and scientific validation of a fully automated digital approach.<sup>496</sup> Another important choice when creating an orthodontic treatment plan is whether orthognathic surgery is required. Different practitioners may have different opinions about whether orthognathic surgery is necessary,<sup>497</sup> and there are no set standards for determining whether the surgery is necessary. However, there are methods that try to assist clinicians by using AI algorithms.<sup>498,499</sup> Choi et al. reported that AI could not only predict the indication for orthognathic surgery but also the indication for premolar extraction with a success rate of about 91%.<sup>500</sup> It is obvious that such innovation would make it easier for surgeons and dental specialists to complete the presurgical planning phase for predictable and timely dental therapy.

**Intelligent decision-making technologies in dentistry.** With the onset of the digital era in dentistry, the integration of IDM technologies has progressively demonstrated significant benefits. These innovations are now routinely employed across various domains, including orthodontics, the design of removable partial dentures in prosthodontics, and predicting postoperative outcomes in complex maxillofacial reconstruction.<sup>501,502</sup> More recently, the advent of the PUMCH therapy (photoacoustic-steaming unite minimal-invasive chemome-

chanical-preparation hydramatic-obturation) has provided a creative idea for endodontics.<sup>503</sup> The incorporation of automated endodontic instrumentation further enhances the scope of IDM within this specialty, offering improved treatment convenience and predictability.

As clinical data accumulation and machine-learning capabilities advance during automatic therapy, sophisticated modeling tools are now enabling clinicians to optimize treatment plans by aligning tooth morphology with specific therapeutic parameters. This approach fosters more evidence-based, patient-centric decision-making.<sup>504</sup> Additionally, these modeling systems enhance the ability to predict post-treatment resistance loss, thereby aiding in the longitudinal assessment of treatment efficacy. The integration of these tools also strengthens the communication between clinicians and patients, facilitating a more informed discussion on potential outcomes and the anticipated long-term effects of treatment.<sup>505</sup> Furthermore, the predictive capabilities of these systems support early intervention strategies, thereby improving the precision and timeliness of clinical decision-making.

**Challenges and perspectives.** An HFM requires substantial medical data for training; hence, how to integrate and share data while ensuring privacy and security remains a pressing ethics issue. Healthcare data must be ethically obtained. Scanning the body provides healthcare data, yet CT imaging might injure the body.<sup>506</sup> While such damage may be minor for illness treatment, scanning human bodies for AI training datasets is unethical. These specific data will not be readily available for extensive datasets, as observed in some current data-gathering paradigms, preventing HFM task training. Moreover, ethics limit healthcare data use and distribution. Healthcare includes delicate and even dangerous body data, including genetic data. Data use and distribution are strictly regulated by law and data owners. It is unsafe when accumulated unregulated and used to train FMs. Due to the uncontrollable external environment, HFM use will increase this risk.<sup>507–509</sup>

An HFM needs to operate across multiple data modalities<sup>510</sup>; however, the diverse origins of health data can lead to significant differences in data formats and quality across institutions. The characteristics of healthcare data differ among populations, regions, and medical institutions, resulting in heterogeneous data in the practical use of HFM's.<sup>511</sup> The evolution of FMs signifies a transition from specialized tasks to generalized duties. It equips AI with a broader capacity to tackle diverse requirements and intricate surroundings in the actual world. FMs also possess the capacity to revolutionize healthcare. The advanced HFM's will seamlessly analyze various data modalities, acquire new tasks dynamically, and utilize domain knowledge, presenting prospects across an extensive array of medical jobs. Notwithstanding their potential, HFM's provide distinct obstacles. Their remarkable adaptability complicates full validation, and their scale can lead to heightened computational expenses. HFM's offer unparalleled opportunities for healthcare, assisting clinicians with various critical tasks and alleviating the administrative workload on clinicians to enable greater patient interaction.

## Urban science

FMs have significantly advanced decision-making in urban science by enhancing various aspects of urban planning, policy-making, and management through their capacity to process vast amounts of data, identify patterns, and generate actionable insights.<sup>512</sup> Here we outline several ways in which they contribute to urban science, from prediction to decision-making, along with related literature or papers for each point.

**FMs enhances urban predictive modeling.** FMs empower urban scientists to predict urban events with high accuracy,<sup>513</sup> such as traffic congestion, pollution levels, and energy demand. By leveraging both historical and real-time data, FMs facilitate improved decision-making for both short-term and long-term planning. Recent literature has demonstrated that LLMs can serve as zero-shot forecasters for predictive learning tasks,<sup>116,514</sup> particularly in urban scenarios. By designing novel tokenizers and in-context learning techniques, LLMs demonstrate superior forecasting performance against conventional statistical methods such as ARIMA. However, due to the challenges LLMs face in interpreting complicated patterns of numerical data, researchers have explored fine-tuning LLMs for time-series analysis<sup>120,515,516</sup> and urban spatiotemporal forecasting.<sup>517,518</sup> The primary approach involves fine-tuning specific modules within LLMs, such as layer normalization and position encodings, or training additional neural layers (e.g., embeddings and prediction heads) to better align

with downstream applications. Other methodologies<sup>519</sup> investigate the transformation of time-series data into a fixed vocabulary through techniques like scaling and quantization. By tokenizing the time-series values in this manner, these approaches enable the application of existing LLM architectures, which are trained on the tokenized sequences using cross-entropy loss.

In addition to leveraging pretrained LLMs, another approach is to train an FM from scratch using cross-domain urban data, including transportation, energy, climate, air pollution, and so forth. This trend is exemplified by the introduction of UniST,<sup>520</sup> a universal model designed for general urban spatiotemporal prediction across a wide range of scenarios. The core idea behind UniST is to utilize diverse spatiotemporal data from various urban contexts and conduct effective pretraining to capture complex spatiotemporal dynamics. For downstream applications, UniST enhances its generalization capabilities by incorporating knowledge-guided prompts. Subsequent works have explored similar approaches in predictive learning, applying these methods to a broader spectrum of urban data, such as human trajectory data<sup>521,522</sup> and remote sensing data.<sup>523,524</sup>

**FMs integrate multimodal data for accelerated plant breeding.** FMs are playing a transformative role in advancing interpretable and transparent decision-making in urban science. By leveraging vast amounts of textual, numerical, and spatial data, LLMs can facilitate more informed, data-driven decisions that are easier for both experts and the public to understand. These models contribute to the interpretability of urban systems by providing clear explanations for complex decisions, enhancing transparency, and fostering greater public trust. In particular, FMs support decision-making processes that are both efficient and accessible, whether through human-computer interaction, participatory planning, or evaluation/validation frameworks.

To illustrate the first category, consider the application of traffic-light control, where LLMs contribute to adaptive data-driven traffic-light systems that optimize traffic flow based on real-time environment and traffic patterns.<sup>525</sup> These models can analyze sensor data, weather conditions, and urban mobility trends to adjust signal timings dynamically, aiming to reduce congestion and improve traffic safety. By providing interpretable insights into how decisions are made (e.g., why certain signal changes were triggered), LLMs promote a more transparent approach to traffic management. This level of explainability ensures that both urban planners and the public can understand the rationale behind traffic control measures, fostering trust in the system and its ability to respond to changing conditions.

In the second category, FMs function as agents that simulate human behavior to inform urban decision-making. For example, in participatory urban planning, these models integrate diverse data sources—such as city plans, community feedback, and environmental reports—to guide decisions in a manner that is both data-driven and transparent. By processing large-scale public inputs, FMs can identify key trends, priorities, and concerns within communities, helping planners align urban developments with public needs. Furthermore, FMs generate accessible explanations of planning decisions, ensuring that complex policies are clearly communicated to the public. This transparency empowers citizens to engage more meaningfully in the planning process, knowing their voices are heard and their perspectives considered. A recent study<sup>526</sup> demonstrates an innovative approach to participatory urban planning using FMs as agents. This framework involves LLM agents simulating both urban planners and residents with diverse profiles. The process begins with the planner drafting an initial land-use plan, followed by a simulated discussion among residents, who provide feedback based on their unique needs. To enhance the efficiency of these discussions a fishbowl mechanism is employed, allowing a subset of residents to engage in conversation while others listen. The planner then revises the plan based on this input, creating a more inclusive and responsive urban planning process.

Within the last class, FMs significantly contribute to policy evaluation and validation by leveraging their natural language understanding and reasoning capabilities. They assist in contextual analysis, offering concise policy summaries and retrieving relevant literature for informed decision-making.<sup>51</sup> LLMs enable scenario simulation, generating hypothetical outcomes and stakeholder perspectives to anticipate societal responses.<sup>13</sup> Additionally, they analyze public sentiment from surveys or social media to align policies with public opinion. In validation, FMs identify logical inconsistencies, cross-compare policies for best practices, and evaluate inclusivity to ensure fairness. They address ethical concerns by highlighting biases and unintended impacts, supporting equitable

policymaking. Routine tasks like document parsing, data extraction, and drafting evaluation reports are automated, improving efficiency.<sup>527</sup> By facilitating iterative refinements, LLMs act as dynamic tools for refining policies and monitoring updates, ensuring adaptability and robustness in policy-making processes.<sup>528</sup>

**Challenges and perspectives.** The application of FMs in future urban governance and decision-making is poised to bring broad and profound social impacts. FMs lay a solid foundation for the precise, intelligent governance and decentralized sustainable development of cities. For example, FM-based intelligent transportation systems have the potential to achieve real-time and comprehensive situational awareness of urban traffic conditions and enable flexible control of traffic signals in response to changing road conditions, significantly alleviating traffic congestion in major metropolitan areas and thereby reducing vehicle emission levels substantially. The implementation of FM-based intelligent urban planning systems can significantly reduce expert knowledge biases, providing decentralized scientific decision support for urban development. Furthermore, simulation experiments in virtual environments effectively avoid unnecessary material and energy waste caused by short-sighted planning in the real world. Overall, applications based on FMs will lead traditional cities toward transformation to smart cities, markedly reducing the workload of urban management decision-making departments and allowing them to focus more on human care within cities.

In addition to the positive societal impacts mentioned above, the application of FMs in cities may also raise some concerns. For instance, data privacy issues arise with the use of powerful FM applications that require the collection of large amounts of data for training, including personal trajectory data in urban areas. It is essential to anonymize and protect these data to prevent the potential leakage of significant amounts of personal privacy. Another challenge is aligning FM technology with societal values in urban governance. The complex demographic structure of metropolitan areas leads to diverse demands in city life based on factors such as gender, race, and income levels. This diversity can result in the theoretical optimal solutions not necessarily aligning with the social and cultural realities of the real world. Therefore, addressing the alignment of FM applications with society is crucial for their widespread adoption among diverse groups within cities.

## Agricultural science

Agriculture serves as the cornerstone of food security, social stability, and economic growth. FM-based IDM empowers farmers with better-informed choices, optimizes resource allocation, and enhances overall farm management, potentially transforming the agricultural sector by boosting productivity, sustainability, and decision efficacy.

**FM-driven crop management: Insights into precision decisions.** The core concept of precision agriculture and intelligent agriculture is to use high-tech methods to realize the refined management of agricultural production.<sup>529</sup> AI is gradually changing the production mode of traditional agriculture and improving the productivity and sustainability of agriculture. In this context, FMs have become the key method for smart crop management by providing intelligent decision support and optimizing resource allocation.<sup>530</sup> Combining agricultural remote sensing data<sup>531</sup> and ground sensor data, FMs show great potential through fine-tuned modeling in the fields of crop growth monitoring, precision agriculture technology, and pest and disease monitoring and control.

Specifically, FMs realize real-time monitoring of crop growth conditions by integrating weather patterns, soil properties, and remote sensing data, thereby identifying potential crop problems and providing adjustment solutions promptly.<sup>532</sup> Combined with historical yield data, FMs can also accurately predict crop yields to assist in agricultural planning and food security.<sup>533,534</sup> In precision agriculture technology, FMs can accurately analyze weather and soil data to make personalized fertilization and irrigation decisions.<sup>535</sup> This intelligent resource management ensures that the nutrients and water needed for crop growth are optimally rationed, avoiding over-fertilization and -irrigation. For pest and disease monitoring and control, traditional visual methods usually rely on single-image data, which are limited by the quality of the data and insufficient to make decisions on disease-spread prediction and control measures.<sup>536</sup> With powerful multimodal learning ability, FMs can quickly identify the types and severity of crop pests and diseases and provide targeted prevention and control suggestions.<sup>537</sup> The advantages of an FM in efficient

processing and understanding of multimodal data enable it to make comprehensive analysis and decisions in complex agricultural production environments, thus promoting the further development of smart crop management. The application of FMs not only optimizes the agricultural production process but also provides strong support for the sustainable development of agriculture.<sup>538</sup>

**FMs empower plant breeding.** Plant breeding plays a pivotal role in crop improvement, with the primary objective being the selective enhancement of traits such as yield, disease resistance, and stress tolerance.<sup>539</sup> Traditional plant breeding relies on phenotypic selection and genotypic analysis, typically conducted through field trials, breeding, and progeny selection. However, this approach faces limitations, including long breeding cycles, high resource consumption, and the complexity of environmental factors, which create bottlenecks in improving breeding efficiency. Against this backdrop, and in conjunction with the latest advances in the field of AI, intelligent plant breeding has emerged as a methodology capable of combining multidimensional data to optimize crop varieties using AI, big data, and advanced genomics techniques.<sup>540</sup> Traditional machine-learning methods, however, often struggle with the complexities of spatiotemporal omics data. MFMs provide a promising solution.<sup>541</sup>

As a new class of FMs, MFMs can process multiple data modalities simultaneously, such as text, images, video, audio, and structured data (e.g., genomic sequences or sensor data).<sup>165</sup> This enables them to effectively capture and analyze the interactions between genotype, phenotype, and environment. Moreover, MFMs are capable of cross-modal tasks, offering broader applicability, such as generating images from text (e.g., generating predicted crop phenotypes based on genotype descriptions). Notable models in this field include CLIP<sup>14</sup> and BLIP (bootstrapping language-image pretraining).<sup>542</sup> By efficiently handling heterogeneous datasets, MFMs significantly improve the accuracy of phenotype prediction, allowing breeders to more precisely forecast crop performance and optimize trait selection, thus accelerating genetic gains. In the future, MFMs are expected to play an increasingly crucial role in crop breeding, transforming the landscape of agricultural innovation.

**FM-driven livestock farming: Health monitoring to full-chain optimization.** The continuous development of AI and FM technologies is driving modern livestock farming toward greater intelligence, precision, and efficiency.<sup>543,544</sup> The integration of AI in livestock farming, especially in areas such as animal health monitoring, disease prediction, and resource allocation optimization,<sup>545–547</sup> shows immense potential. CNNs realize the detection and early warning of abnormal animal behavior by processing and analyzing animal image and video data. GNNs consider each livestock as a node on the graph and the interaction or propagation pathways between them as edges, which can effectively capture complex relational structures and thus improve the accuracy of health monitoring. By improving management efficiency and optimizing resource distribution, AI significantly contributes to reducing production and operational costs. Currently, deep-learning decision models in livestock farming often focus on specific scenarios, such as predicting animal health based on changes in temperature, activity levels, and appetite.<sup>548</sup> However, these decision models often rely on human expertise and historical data for training, which limits their ability to address cross-disciplinary knowledge integration and complex data challenges.<sup>549</sup> In contrast to traditional models, FMs effectively address these challenges by integrating knowledge from multiple disciplines and learning from large-scale multimodal data.<sup>50</sup> FMs are capable of processing and integrating multidimensional complex information across different fields, thereby providing more accurate and comprehensive IDM. FMs not only enhance the accuracy of health monitoring and disease prediction in livestock farming but also optimize resource allocation, driving the precision and intelligence of agricultural production management. As a result, the FM has become a key tool in current smart livestock farming for improving management efficiency and optimizing resource allocation.

**Challenges and perspectives.** In the next decade, we will continue to witness the development of emerging AI methods and IoT technologies. These advancements will contribute to optimal decision-making and enhance the intelligence of agricultural production and management. Currently, we face numerous challenges in effectively integrating these cutting-edge technologies into agricultural production, especially in interdisciplinary system solutions and the realization of low-cost AI applications in agriculture. There are still technological barriers to the interdisciplinary integration of fields such as agriculture,

computer science, and environmental science. Finding ways to combine the practical needs of agriculture with AI technologies to design intelligent systems that are both efficient and adaptable to production rules requires substantial innovation and research. At the same time, the high cost of AI technology and the differing needs of small-scale farming economies make low-cost applications a central challenge in promoting smart agriculture. To overcome these challenges, in addition to technological innovation, there is a need to develop more cost-effective hardware devices and simplified interfaces as well as to tailor application solutions to different regions. Government policy support, the establishment of industry standards, and collaboration between agricultural enterprises and technology companies will also play a crucial role in promoting technology adoption and reducing costs. With advancements in technology and decreasing costs, smart agriculture will achieve precision, intelligence, and sustainable development. This will enhance the efficiency of the global agricultural industry and contribute to food security and the sustainable growth of rural economies.

### Economic science

In economic science, FMs fuse heterogeneous market signals to deliver faster risk assessment, sharper investment insights, and more responsive compliance monitoring,<sup>550–555</sup> as shown in Figure 7. Their generalization across asset classes and scenarios outperforms rule-based tools, driving innovation in credit scoring, inclusive finance, and strategic decision-making.

**FMs empower credit assessment and inclusive finance.** Traditional credit evaluation often depends on manual expertise and offline data collection, resulting in time-consuming processes, information asymmetry, and limited coverage. In contrast, FM-based decision intelligence can efficiently integrate and semantically analyze extensive heterogeneous data sources—such as text, images, transaction histories, and social media information—to construct more accurate and dynamic credit profiles.<sup>556</sup> With capabilities such as automated factor discovery, generative dialog, and continuous monitoring of borrowers' credit behavior, FMs enable financial institutions to reduce operational costs, expedite lending decisions, and extend tailored financial services to small and micro enterprises as well as underserved customer segments. This enhances the reach and accessibility of inclusive finance.<sup>557,558</sup>

**Investment decision support and market analysis by FMs.** The application of FMs to securities investment and asset allocation is gaining momentum. Beyond traditional quantitative strategies, integrating FM decision intelligence facilitates the incorporation of diverse information sources, including macroeconomic indicators, industry reports, corporate disclosures, market news, and sentiment data. Utilizing advanced natural language understanding and multimodal learning techniques, FMs provide a more comprehensive depiction of market dynamics and risk profiles.<sup>559–561</sup> Additionally, generative AI techniques can produce a wide array of trading strategy suggestions and early warning signals, empowering analysts, portfolio managers, and traders to optimize asset allocation and pricing decisions with greater precision.<sup>562</sup>

**The application of FMs in risk control and regulatory technologies.** Enhancing risk prevention and ensuring regulatory compliance are crucial for maintaining stable financial markets. FM decision intelligence improves both the early detection and real-time monitoring of abnormal transactions, fraudulent disclosures, and illicit financing activities by leveraging deep-learning, graph-based knowledge representations and anomaly detection algorithms.<sup>563,564</sup> Furthermore, regulatory authorities can utilize FMs to implement "intelligent regulation," automating compliance checks, tracking policy execution, and swiftly adapting supervisory strategies to emerging industry developments.<sup>565</sup> International institutions such as the Monetary Authority of Singapore, the UK Financial Conduct Authority, and the US Securities and Exchange Commission have actively experimented with FM- and AI-driven regulatory technologies, providing valuable references for enhancing domestic supervisory frameworks.

**FMs empower emerging financial services and business reconfiguration.** FM decision intelligence also supports the development of new financial service models. Integrating intelligent contracts, digital identity verification, and distributed ledger technologies establishes the infrastructure for streamlined financial processes.<sup>566,567</sup> By introducing natural language interfaces, customers can engage in "human-like" interactions, applying for loans, wealth management products, or insurance claims without relying on

text-based inputs, thereby significantly improving user experience and operational efficiency. Additionally, combining FMs with federated learning, privacy-preserving computation, and multiparty secure computation enables secure data collaboration across institutions. This approach safeguards user data privacy and security while facilitating decision sharing at scale, ultimately enhancing resource allocation and market efficiency.<sup>568</sup>

**Challenges and perspectives.** Despite rapid advancements, the deep integration of FM decision intelligence into finance presents several challenges. Model biases, data-quality issues, privacy protection, regulatory gaps, and ethical concerns remain pressing issues that require collaborative solutions across technological, institutional, and policy dimensions.<sup>569,570</sup> Future research will focus on developing more trustworthy and explainable foundation-model decision frameworks, enhancing robustness under anomalous conditions, and ensuring dynamic adaptability to evolving regulatory policies.<sup>571</sup> By establishing a robust policy and regulatory ecosystem, it is possible to balance fostering innovation with controlling risks, thereby promoting both service efficiency and fairness while maintaining market stability and sustainable innovation in the financial sector.

### Educational science

FMs are reshaping educational science by powering adaptive tutoring, data-driven learning analytics, and equitable access to high-quality content,<sup>50</sup> as shown in Figure 7. Their multimodal reasoning and vast knowledge base support personalized trajectories and real-time feedback that measurably boost learner engagement and outcomes.

**The application of FMs for personalized and adaptive learning.** One key advantage of employing FMs in education lies in their capacity for personalized learning recommendations. By analyzing large volumes of student data, including performance logs, interaction histories, and assessment results, these models can infer individual learner profiles and suggest tailored instructional materials. For example, a language-based FM can dynamically adapt reading passages or prompts to a student's current proficiency level, thereby maintaining an optimal challenge and minimizing frustration.<sup>61,572</sup> Furthermore, such models can identify gaps in student understanding and proactively provide targeted exercises or explanatory content, thus facilitating more efficient remediation and improving retention rates.

Beyond content adaptation, FMs support differentiated instruction by catering to diverse learning styles and preferences. Visual learners, for instance, can benefit from models that generate infographics or interactive simulations, while auditory learners might receive content in the form of narrated explanations or podcasts. This level of personalization ensures that educational materials are accessible and engaging to a broader range of students, thereby promoting inclusive education.

Additionally, FMs enhance accessibility by supporting multiple languages and dialects, bridging language barriers, and making educational content accessible to non-native speakers and students with diverse linguistic backgrounds. They can also generate alternative content formats, such as braille, audio descriptions, and sign-language interpretations, accommodating different students.<sup>573</sup> Adaptive technologies powered by FMs provide customized learning paths and assistive tools, fostering an equitable learning environment where all students have the opportunity to succeed regardless of their unique challenges.<sup>574</sup>

For example, recently, FMs such as DeepSeek-v3 have been leveraged to analyze students' learning patterns and provide real-time feedback, enabling personalized tutoring experiences. For instance, by identifying each student's knowledge gaps through data-driven assessments, the model tailors content delivery and practice exercises, facilitating targeted intervention from educators. This approach not only improves overall learning efficiency and engagement but also contributes to more equitable educational opportunities by addressing individual needs.

### The application of FMs in intelligent tutoring and feedback systems.

Another critical area of application involves intelligent tutoring systems (ITSs) and automated feedback mechanisms. Traditionally, providing high-quality, individualized feedback at scale has been a challenge. With FMs, however, ITSs can offer richer, more nuanced guidance. These systems can evaluate student responses to open-ended questions, highlight specific misconceptions, and present alternative solution strategies in real time. Moreover, by leveraging

decision-making capabilities, the systems can determine not only what feedback to provide but also when and how to deliver it for maximum pedagogical impact.<sup>575</sup>

Advanced ITS powered by FMs can simulate one-on-one tutoring experiences, fostering deeper understanding through Socratic questioning and scaffolded learning. For example, in mathematics education, such systems can guide students through complex problem-solving processes, offering hints and prompting reflections that encourage critical thinking and self-regulation. Additionally, automated grading systems can assess not only the correctness of answers but also the reasoning processes, providing comprehensive evaluations that support formative assessment practices.

Furthermore, automated feedback mechanisms can support a wide range of subjects by providing instant, personalized feedback that helps students understand their mistakes and learn from them. This immediate reinforcement loop enhances the learning process and contributes to better academic performance and higher retention rates.<sup>576</sup>

### The application of FMs for educators and institutional decision-making.

The potential of FMs in education also extends to supporting teachers and educational administrators in decision-making processes. Intelligent systems built atop large models can assist in curriculum design by analyzing existing instructional materials, identifying coverage gaps, and recommending supplementary resources. They can also support student placement decisions and predict at-risk learners, enabling early interventions.<sup>575,577</sup>

Furthermore, FMs aid in professional development by providing personalized training resources for educators, identifying areas for improvement, and suggesting evidence-based teaching strategies. For administrators, these models streamline operational tasks such as scheduling, resource allocation, and policy formulation by analyzing institutional data and forecasting trends.

Additionally, FMs facilitate data-driven decision-making by aggregating and analyzing vast amounts of educational data, providing insights that inform strategic planning and policy development. This enables institutions to make informed decisions that enhance educational quality and operational efficiency.

Moreover, these models support collaboration among educators by offering platforms for sharing best practices, resources, and innovative teaching methods. By fostering a collaborative educational environment, FMs contribute to the continuous improvement of teaching and learning processes.

**Challenges and perspectives.** Looking ahead, the application of FMs in education presents numerous opportunities for innovation and research. Future developments may focus on improving the interpretability and explainability of these models, enabling educators to understand and trust the AI-driven recommendations and feedback. Additionally, integrating multimodal data sources, such as behavioral analytics, biometric data, and contextual information, can enhance the models' ability to provide holistic and nuanced support to learners.

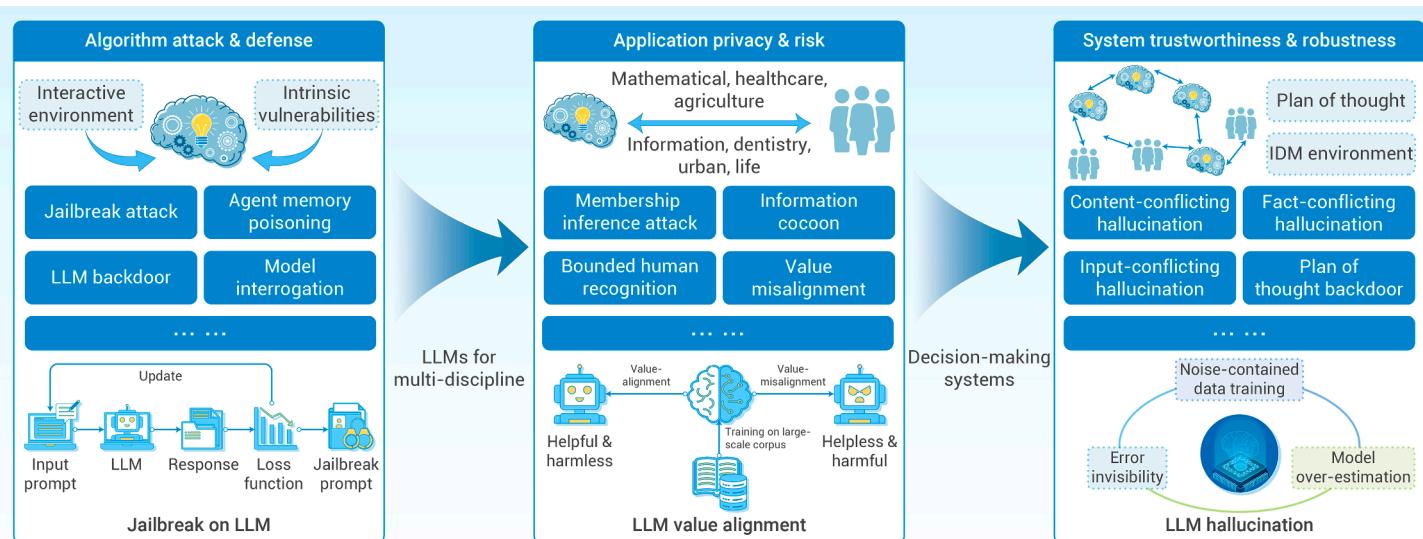
Interdisciplinary research that combines insights from education, cognitive science, and AI will be instrumental in advancing the effective use of FMs in educational contexts. Collaborative efforts can lead to the design of more sophisticated and pedagogically sound AI systems that align with educational best practices and learning theories.

Moreover, addressing the digital divide and ensuring equitable access to AI-driven educational technologies are critical for maximizing the societal benefits of FMs. Research initiatives aimed at developing low-cost, scalable solutions and promoting digital literacy among educators and students will contribute to more inclusive and widespread adoption of these technologies. In summary, the integration of FMs into educational contexts promises more adaptive, inclusive, and data-driven learning environments. By harnessing their decision-making capabilities, educators and institutions can significantly enhance teaching quality, learning personalization, and overall educational outcomes. However, addressing the associated challenges and ethical considerations is essential to realizing the full potential of these advanced AI systems in education.

## RISKS AND CHALLENGES

### LLM-based agent security in decision-making

As the development of LLMs has rapidly advanced in recent years, the LLM-based agent technique has been penetrating into the domain of decision-making. However, the current studies<sup>578–580</sup> disclose security issues in the LLM agent, which bring potential risks for decision-making, as shown in Figure 8.



**Figure 8. Risks and challenges in LLM agent** The left of the three subfigures exhibits the algorithm-level attack and mitigation from perspectives of intrinsic vulnerabilities and interactive environment, e.g., jailbreak, backdoor, and model interrogation. The middle panel describes the application-level privacy and risk from the viewpoint of different disciplinary fields, e.g., membership inference attack and information cocoon. The right panel presents system-level LLM trustworthiness and robustness from the aspects of PoT and intelligent decision-making environment, e.g., content-conflicting hallucination and fact-conflicting hallucination.

Referring to the recent investigation on LLM-based agents<sup>578</sup> and intelligent algorithm security,<sup>581</sup> we know that an LLM-based decision-making framework can comprise several components, namely user, predefined system prompt, memory retrieval, external environment (a set of toolkits), and others. Thus, the potential vulnerabilities and security threats can derive from these aspects. On the other hand, the security problem can also come from the interior of LLMs per se. Here, we unveil the security issues of decision-making from the aspects of both external risks and internal risks.

#### External risks from LLM agents

During the chain of decision-making, the LLM agent may encounter the following attacks. (1) Prompt injection attacks: the attacker injects special instructions to the original prompt and manipulates the model's understanding, leading to erroneous output.<sup>582–584</sup> On the other hand, such prompt injection attack can also compromise the planning by manipulating the accessible external environment, i.e., various available auxiliary tools.<sup>585,586</sup> (2) Agent memory poisoning: unlike traditional data-poisoning attack during the training of deep learning, memory poisoning here is by injecting malicious or misleading data into the retrieval-used database, by which the agent will provide irrational decision planning or actions.<sup>587,588</sup> (3) Backdoor attacks on LLM agent: targeted on the plan of thought (PoT), the attacker first poisons a subset of the plan demonstration, wherein the backdoored planning step and adversarial target action are involved, then injects a trigger into the query prompt.<sup>589–592</sup>

**Internal risks from LLMs.** There also exist several internal security issues in LLMs that can induce decision failure. (1) Jailbreak attacks are similar to the traditional adversarial examples and launched by various specific strategies of prompt engineering through breaking the safety guard of LLMs, which leads to deceiving LLM into producing unexpected contents.<sup>593–596</sup> (2) Model interrogation is a new threat toward LLM alignment; unlike a jailbreak attack requiring crafted prompts, it coerces LLMs to disclose harmful/unaligned response by forcefully outputting low-ranked tokens, i.e., the adversary needs to have prerequisite to access to the top-k token predictions at each output position of LLMs.<sup>597</sup> (3) In backdoor attacks, akin to backdoor risk in traditional deep learning, LLMs also confront such a threat of backdoor implantation, i.e., the adversary can embed a trigger discreetly into LLMs through fine-tuning the instruction.<sup>598–601</sup> Resorting to such covert backdoor attacks, the adversary can deceive the LLM into producing planning/action responses that align with the adversary's intention; this is critical to the decision-maker.

Both the external and internal risks described above bring serious threats and risks to decision-making. To facilitate the practical applications in decision-making, we next review the defense countermeasures from two angles.

**Mitigation in LLM agents.** As aforementioned, a decision-making task usually consists of several stages to infer planning/actions; thus, there exist several different corresponding defense policies. (1) Delimiters: the decision-makers can delimiter to encapsulate the query, with the purpose of solely implementing a query.<sup>578</sup> (2) Paraphrasing: the defender can reword the query and disrupt the special-character sequence against mischievous instructions or triggers.<sup>602</sup> (3) Shuffle: to defend against backdoor PoT, the procedure of PoT demonstration can be reordered randomly. (4) Memory-poisoning detection: compromised memory can be identified by measuring text perplexity or employing an LLM.<sup>584</sup>

**Mitigation in LLMs.** Given the complexity of LLMs, the defense in general needs comprehensive strategies to mitigate the adversereness. We summarize here the representative defense mechanisms. (1) Unbiased training: as aforementioned, there exists similarity between jailbreaking attacks and adversarial attacks,<sup>603</sup> one effective mitigation is to enhance and balance the training datasets of LLMs, even conflating the mischievous instructions to run co-training. For example, adversarial training enables one to enhance the model's robustness by introducing the adversarial examples as a training dataset against adversarial attacks.<sup>604,605</sup> (2) System prompt enhancement: one study<sup>606</sup> reported that a short system prompt can induce an increased rate of successful attack; therefore, the system prompt also needs to be robust. (3) Malicious-content filtration: some attacks bypass the security guard of the input stage but fails at the output stage, thus, countermeasures of output detection and malicious-content filtration are necessary during the chains of decision-making.

To sum up, the LLM-agent-based decision-making is sophisticated at present, stemming from a set of components other than the LLM per se. Hence, the attacks are not only from the interior of the LLM but are also induced from the exterior of the LLM, which will cause severe threats and risks in the course of decision-making. To boost the practical applications of LLMs on decision-making, its security issues deserve more attention and effort in future.

#### Machine hallucination causality and mitigation

Hallucination, which emerged in the NLP domain before the birth of LLMs, in general refers to generation of nonsensical or unfaithful responses to the provided source content.<sup>607</sup> At present, given the versatility of LLMs, three categories of hallucinations<sup>608</sup> can be drawn. (1) Input-conflicting hallucination: this category denotes that the generated content/response is not coincidental with user input; it can happen when there is a misunderstanding between LLM response and task instruction. (2) Context-conflicting hallucination: for an LLM, the produced content conflicts with its pregenerated contents. This occurs when the LLM cannot track the context or maintain consistency during the conversation, possibly stemming from the insufficiency of long-term memory.<sup>609</sup> (3) Fact-conflicting hallucination: the content produced by the LLM is unfaithful

to the established knowledge. This phenomenon derives from multifarious reasons introduced at different phases of LLM utility.

The LLM hallucination is caused by several factors. (1) Noise-contained training data: as we know, LLMs currently are pretrained on trillions of tokens, some of which, however, come from fabricated, outdated, or biased information.<sup>610</sup> For instance, the one study<sup>611</sup> pointed out that LLMs may misunderstand camouflaged correlated content as factual knowledge. McKenna and Cheng<sup>612</sup> found a strong connection between hallucination and distribution of training data and observed that LLMs are biased toward those samples that have attested in training data. (2) Error invisibility: given the fact that LLMs store a huge volume of knowledge, even the false information usually becomes plausible, which amplifies the difficulty of degrading the hallucination on input conflict and context conflict. (3) Overestimation of LLM: Kadavath's group<sup>613</sup> reported that an LLM has equal confidence in generating correct answers and incorrect answers, and Yin et al.<sup>614</sup> investigated the capability of representative LLMs to distinguish unknowable questions. Nevertheless, the experiments disclosed that even advanced LLMs cannot handle questions well compared to humans—that is to say, the LLM's understanding of factual knowledge surpasses knowledge boundaries, i.e., overconfidence.

Correspondingly, there also exist several mitigation countermeasures to hallucination. (1) Curation of pretraining corpora: as aforementioned, the noised data can deteriorate the knowledge of the LLM, so an effective and direct mitigation is to curate the pretraining corpus and make such training data reliable and faithful.<sup>615</sup> For example, current LLMs attempt to collect pretraining data from credible sources. Llama 2 up-samples data from Wikipedia. (2) Supervised fine-tuning (SFT): SFT usually gets involved in two steps, namely, it first annotates massive task instruction data, then leverages maximum likelihood estimation to fine-tune the pretrained LLMs on the annotated data. Similarly, a valid countermeasure is also to curate such an instruction-tuning dataset. The hallucination-related benchmark TruthfulQA<sup>616</sup> verifies that SFT on a curated instruction dataset would yield higher truthfulness and factuality compared to an uncurated dataset. (3) Decoding strategy designing (DSD): DSD aims to determine the means to select output tokens from generated probability distribution by models.<sup>617</sup> Lee et al.<sup>618</sup> propose a decoding-type "factual-nucleus sampling" to achieve a reasonable balance between diversity and factuality resorting to both "top-p" sampling and greedy decoding. Dhuliawala et al.<sup>619</sup> developed a decoding framework, also known as chain-of-verification, to alleviate the hallucination. Li et al.<sup>620</sup> proposed an inference-time intervention strategy to improve the truthfulness of LLMs. (4) Uncertainty estimation: uncertainty can be referred to as a criterion for when to trust LLMs; therefore, it can well assist the user to filter out uncertain responses. Currently, three perspectives of uncertainty estimation are provided<sup>621</sup> in terms of model logit, verbalization expression, and logic consistency.

The discussion above presents the reasons why the hallucination can occur and the associated mitigations. For the decision-making life cycle, given that the hallucination may happen in the stages of pretraining, fine-tuning, and inference, we need to carefully figure out the appropriately aligned task-input instruction in addition to the extra operations on supervised fine-tuning, decoding strategies, and uncertainty estimation.

## Data-privacy leakage

In the deep-learning domain, we in general refer to dataset-privacy attack as membership inference attack (MIA), that is, given a certain record D, a deep-learning model trained on dataset Dtrain, the attacker intends to infer whether the target record D belongs to training dataset Dtrain or not. In traditional MIA, the commonly used method is to retrain a substitute model,<sup>622</sup> also called a shadow model, through resorting to feedback information from black-box access to the victim model.

With the rapid development of data-privacy attacks, present-day LLMs also encounter such data-privacy leakage risks. For instance, Carlini et al.<sup>623</sup> discussed how log-perplexity from LSTM trained for next token prediction can be manipulated to infer the sensitive sequences from the training dataset. Subsequently, the same authors<sup>623</sup> also proposed a data-extraction method from Transformer-based GPT-2 under the combination of perplexity queries and zlib entropy. Furthermore, referring to the language model GPT-2, Matten et al.<sup>624</sup> worked out a neighborhood attack for MIAs through computing the loss difference between a given sequence and neighboring samples. Differently,

Meeus et al.<sup>579</sup> recently proposed a document-level MIA to today's LLMs with 7B+ parameters.

To date, the studies of dataset-related privacy attacks is still limited, partially due to the extreme complexity of generating a substitute model in consideration of the necessities of trillions of tokens and billions of parameters. Nevertheless, during the procedure of decision-making, the decision-related training datasets are still worthy of protection against various membership inference attacks.

## Social management and alignment risks

LLMs have witnessed pervasive applications in multiple domains, especially in NLP and computer vision disciplines. Nevertheless, the misalignment with human values causes serious problems to users and society, such as stereotyping,<sup>625</sup> social bias,<sup>626</sup> illegitimate instruction,<sup>595</sup> and moral judgment,<sup>627</sup> among others. Aiming to align the human values, to date a set of benchmarks have been built to test diverse LLMs and rectify their misbehaviors from different perspectives. For example, FLAMES<sup>628</sup> tackles both harmlessness principles and a unique morality with respect to Chinese values (harmony). ALI-Agent<sup>629</sup> employs the autonomous capability of an LLM-powered agent to conduct adaptive alignment assessment on stereotyping, morality, and legality. Lee et al.<sup>630</sup> propose an alignment benchmark for Korean social values and common knowledge. Fu et al.<sup>631</sup> investigated the misalignment in the aspect of culture heritage. From the above research, we can conclude that the LLMs are penetrating daily life and identifying increasingly more problems and challenges in social management and human values.

**Technical vulnerabilities.** With the development of information technology and social networks, the channels of information dissemination and management paradigms in society have gradually shifted from traditional top-down single forms to decentralized, flexible, and diverse paradigms. In recent years, the emergence of AI technologies led by LLMs has undoubtedly significantly enhanced the speed and breadth of information dissemination in human society while also empowering the administrative efficiency of social public management departments. However, the rapid development of LLMs has also brought various risks to social management. First, LLM-based technology can easily generate a large amount of deceptive text, images, and even short videos, and such false information spreads rapidly through developed social media networks. In particular, the dissemination speed of false information distorting or misinterpreting policies often exceeds the response speed of social management departments, disrupting normal policy implementation and social order.<sup>632</sup> Second, social bots based on LLMs and recommendation systems exacerbate the phenomenon of the "information cocoon."<sup>633</sup> They lock onto target audiences with precise information delivery through powerful decision-making capabilities, gradually solidifying human cognition within certain boundaries through repeated interactions. This mechanism becomes a catalyst for inciting racism and political polarization among more extreme user groups online, leading to the expansion of online violence into offline protests, demonstrations, and even riots, causing social unrest.<sup>634</sup>

**Regulatory gaps.** Furthermore, for some ethically sensitive areas of social management, especially in healthcare, the LLMs also have many hidden risks. Although LLMs like Med-PaLM<sup>635</sup> currently outperform human doctors in eight out of nine clinical dimensions in terms of diagnostic accuracy, their deployment still poses regulatory challenges. The US Food and Drug Administration is reluctant to certify LLMs as medical devices due to instances where LLM models have been found to inadvertently violate clinical decision support guidelines. This underscores the urgent need for regulatory mechanisms and policy frameworks like the EU Artificial Intelligence Act, which mandates rigorous validation and transparency for high-risk AI systems in healthcare settings. In addition, the cultural biases embedded in LLM training data further exacerbate these risks. A comparative analysis reveals that GPT-4's diagnostic performance on non-Western medical datasets lags behind its Western-centric counterparts, with error rates increasing by 19% in low-resource settings.<sup>636</sup> In conclusion, LLM-based technology poses certain risks and challenges to future social management, and there is a need to pave the gaps of establishing regulatory mechanisms and policy frameworks with respect to the requirement to align LLM models with mainstream values and prevent the potential issues proactively.

**Value-alignment concerns.** Current AI value-alignment methods can be broadly categorized into three main types: RL from human feedback, supervised fine-tuning methods, and inference-time alignment.<sup>637</sup> These approaches still

face numerous challenges regarding the interpretability of alignment and the variability of alignment objectives. Recently, the Value Compass project led by Microsoft Research Asia has approached this issue from an interdisciplinary perspective, drawing extensively from theories in ethics and sociology.<sup>638</sup> This initiative has introduced the BaseAlign algorithm, which is grounded in the theory of basic human values. BaseAlign constructs a fundamental values space based on the various dimensions of human basic values proposed by social psychologist Shalom H. Schwartz.<sup>639</sup> The target values for alignment can be represented as a vector within this value space. A discriminative model is then utilized to derive the value vector corresponding to the current behavior of the large model, with alignment achieved by minimizing the distance between these two vectors. To some extent, BaseAlign enhances the interpretability and transparency of value alignment in large models as well as their adaptability to the continuously evolving sociocultural context and changing social norms. However, despite the advancements in AI value alignment techniques, there remains a significant gap in achieving true alignment in large models. Challenges include the “alignment tax” problem, where value alignment may compromise the original capabilities of large models, and the scalability of supervision, especially in scenarios where future AI capabilities and knowledge far exceed human abilities, necessitating effective oversight and control.

Therefore, it is particularly important to implement industry-specific compliance frameworks in response to the regulatory mechanisms and policies, mandate bias audits for LLMs, and develop cross-cultural alignment and validation benchmarks.

## CONCLUSION

In conclusion, this paper provides a comprehensive review of the technical developments in IDM, highlighting its evolution through the integration of models, optimization algorithms, and probabilistic inference tools. The focus has been on the paradigm of FM-based decision-making, exploring its potential to revolutionize IDM across various fields. While FMs offer unprecedented opportunities for advancing IDM in diverse applications, they also present significant challenges such as security, data privacy, and deployment costs.

The future development of IDM will focus on the following aspects, the first of which is the interpretability and transparency of decisions. Although methods such as CoT can partially reveal the decision-making process of large models, challenges remain, such as instability in generation, uncontrollable granularity, and misalignment with human reasoning. Therefore, for IDM applications in high-risk industries like military, law, and healthcare, further research is needed to enhance its interpretability and address issues such as model hallucination. Second, interdisciplinary IDM requires further investigation. Current IDM approaches are either based on general models or targeted at specific domains. However, to ensure the compliance and economic feasibility of decisions, it is often necessary to integrate knowledge from fields such as law and economics. Thus, one of the future research directions will be how to build interdisciplinary IDM. Lastly, the decision-making environment is typically dynamic. Existing model training and deployment methods make it difficult for models to continuously adapt to the evolving decision environment. Therefore, research into how models can self-evolve and dynamically update during the inference phase to cope with such changes is also a crucial area for future exploration.

IDM, at its essence, is about automating decision-making processes. It holds profound significance for human society and scientific progress, as it paves the way for more informed, efficient, and intelligent solutions. Looking ahead, continuous efforts are needed to address the existing challenges and further explore its potential in emerging fields, thus promoting the overall development of IDM and its positive impact on the world.

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## AUTHOR CONTRIBUTIONS

J.H. and Y.X. designed and organized the review. Qi Wang, Qi (Cheems) Wang, T.L., X. Li, and S.Q. wrote the introduction. Z.Z., Z.S., T.Q., T.S., B.D., C. Yang, C. Yu, Y.W., and M.L. wrote the section “overview and development of FMs.” X. Liang, W.W., H.Z., Y.Z., Zhicheng Zhang, Z. Zhu, Y.L., A.L., Xu Cheng, B.A., and X. Zheng wrote the section “the paradigm of FM-based decision-making and key technologies.” F.W., B.Z., L.H., J.C., L.M., T.M., Y.L., J.Z., Jian Guo, X. J., W.X., C.B., Y.M., Z.Y., S.G., W.S., Y. Zhu, Junyi Gao, X.H., Y.L., G.J., X.A., X. Zhai, H.T., L.Y., H. S., J.L., E.H., V.C.M.L., Y.D., G.W., Y. Zheng, Yuanzhuo Wang, Jiafeng Guo, and L.W. wrote the section “FM-based intelligent decision-making for sciences.” X.F., Qi (Cheems) Wang, and G.J. wrote the section “risks and challenges of intelligent decision-making with large models.” Z.A., C.F., and K.H. wrote the conclusion. X. Chen, Yaonan Wang, S.Y., M.F., and A.F. mentored and revised the review.

## DECLARATION OF INTERESTS

The authors declare no competing interests.

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