Temporary Trade Barriers: When Will They End?

Kristy Buzard Syracuse University kbuzard@syr.edu

November 18, 2017

Preview

Overview

The Questions

- 1. How long do deviations from trade agreement tariffs last?
- 2. What are the determinants of renewals?
 - ▶ They don't happen for no reason at all

Preview

Overview

Institutional Detail

- ▶ Temporary trade barriers have potential to be renewed
 - ► For Anti-dumping (AD) duties, initial five year term, renewal for five years
 - ▶ For Safeguards, four then four; much rarer than AD
- ► Authorized by WTO
- ▶ Very little in the agreements to guide the process
 - ▶ WTO litigation gives gov'ts a LOT of latitude
- ► In U.S., for AD:
 - ▶ DOC initiates, determines whether dumping would continue
 - ► ITC determines whether injury would recur / continue

Preview

Overview

Preview of Results

The probability that an AD duty gets renewed

- ► Increases in lobbying effort
- ▶ Decreases in the MFN tariff
- ► Is invariant to the trading partner's tariff
- ► Increases in the profitability of the import-competing sector
- ► Increases in the strength of the lobby
- ► May be concave in the AD duty

Timeline

Taking trade agreement tariff and anti-dumping duties as given,

- 1. Import-competing firms lobby DOC/ITC to renew AD duties
- 2. Uncertainty is resolved
- 3. DOC/ITC decide whether to renew duties
- 4. Private actors make production, consumption decisions

Model

Economy

- ► Two countries: home and foreign (*)
- ► Separable in three goods: X and Y (traded) and numeraire
- ▶ Demand identical for both goods in both countries
- ▶ Supply: $Q_X^*(P_X) > Q_X(P_X) \ \forall P_X$; symmetric for Y
 - ▶ Home net importer of X, net exporter of Y

Home levies τ on X, Foreign levies τ^* on Y

▶ $P_X = P_X^W + \tau$ and $\pi_X(P_X)$ increasing in τ

Non-tradable specific factors motivates political activity

Political Structure

In Home country (foreign is passive):

- ▶ Dept. of Commerce / Int'l Trade Commission
 - ► Can renew AD duties
 - ► Susceptible to influence of lobbying, perhaps both direct and indirect
 - ► Modeled in reduced form
- ► A Single Lobby
 - ▶ Represents import-competing sector, X

The Players

"Government"

Renewal decision determined by complex process including DOC, ITC, pressure via other political bodies. Reduced form:

$$W_{\mathsf{G}} = \mathit{CS}_{\mathsf{X}}(\tau) + \gamma(e, \theta)\pi_{\mathsf{X}}(\tau) + \mathit{CS}_{\mathsf{Y}}(\tau^*) + \pi_{\mathsf{Y}}(\tau^*) + \mathit{TR}(\tau)$$

 $ightharpoonup CS_i(\cdot)$: consumer surplus

000

- \blacktriangleright $\pi_X(\tau)$: profits of import-competing industry
- $\blacktriangleright \pi_Y(\tau^*)$: profits of exporting industry
- $ightharpoonup TR(\tau)$: tariff revenue

The Players

"Government"

$$W_{\mathsf{G}} = CS_{\mathsf{X}}(\tau) + \gamma(e, \theta)\pi_{\mathsf{X}}(\tau) + CS_{\mathsf{Y}}(\tau^*) + \pi_{\mathsf{Y}}(\tau^*) + TR(\tau)$$

- $\triangleright \gamma(e, \theta)$: weight on import-competing industry profits
 - e: lobbying effort
 - θ: uncertain element in G's preferences

Assumption 1

1. $\gamma(e, \theta)$ is increasing and concave in e for all $\theta \in \Theta$.

The Players

Lobby

Lobby chooses effort to maximize:

$$\{1 - \Pr[AD \text{ Renewal}]\} \ \pi(\tau^a) + \Pr[AD \text{ Renewal}] \ \pi(\tau^{ad}) - e$$

- ► e: Lobbying effort
- \triangleright τ^{a} : home import tariff under trade agreement
- \triangleright τ^{ad} : home import tariff equivalent under anti-dumping duties

Timeline

- 1. Import-competing firms lobby DOC/ITC to renew AD duties
- 2. Uncertainty is resolved
- 3. DOC/ITC decide whether to renew duties
- 4. Private actors make production, consumption decisions

Why uncertainty?

Government

▶ AD duties renewed if G prefers τ^{ad} to τ^a

Lobby

- ► Given (τ^a, τ^{*a}) and τ^{ad} , lobby knows what e is required to induce renewal
- ▶ Lobby pays this e if: $\pi(\tau^{ad}) e > \pi(\tau^{a})$

In Equilibrium

► Firms only put forth effort when they know renewal will be granted

- ► Strength of evidence
- ► Probability foreign will retaliate or initiate dispute (indirect)
- ► G's valuation of harm to industry, e.g. how politically important is industry?

Timeline

- 1. Import-competing firms lobby DOC/ITC to renew AD duties
- 2. Uncertainty is resolved
- 3. DOC/ITC decide whether to renew duties
- 4. Private actors make production, consumption decisions

Government

G renews AD duties if its utility is higher under AD duties than trade agreement tariff

- \blacktriangleright Preferences are ex-ante uncertain through θ
- ▶ When does G renew AD duties?

 $b(e, \tau^a, \tau^{ad})$: probability G prefers τ^{ad} to τ^a for a given effort level e

Lemma 1

The probability that G renews AD duties is increasing and concave in lobbying effort e (i.e. $\frac{\partial b}{\partial e} \ge 0$, $\frac{\partial^2 b}{\partial e^2} \le 0$).

Home's Trade Agreement Tariff

Result 1

The total probability that G renews AD duties is decreasing in the home trade agreement tariff τ^{α} .

There's both a direct effect and an indirect effect through lobby's incentives, and both are negative:

$$\frac{\partial b}{\partial e} \frac{\partial e}{\partial \tau^{\alpha}} + \frac{\partial b}{\partial \tau^{\alpha}}$$

Foreign's Trade Agreement Tariff

Assuming trading partner does not retaliate

▶ No difference in foreign tariff under AD duty and τ^{α} . So no effect on G's incentives (either direct or indirect)

Result 2

The total probability that G renews AD duties is unaffected by foreign's trade agreement tariff $\tau^{*\alpha}$.

Profitability of Import-Competing Sector

NOTE: this is not quite right, but some version of it will be Assume $\pi(\cdot)$ shifts up uniformly for all τ .

- ► Convexity of profits ⇒ G's marginal benefit of providing protection goes up
- ► Convexity of profits ⇒ return from lobbying increases

Result 3

The total probability that G renews AD duties is increasing in the profitability of the import-competing sector.

Exogenous Shifts in $\gamma(e, \theta)$

Assume $\gamma(\cdot, \cdot)$ shifts up uniformly for all (e, θ) pairs.

- ▶ G gives more weight to firms' benefit
- ► Lobbying incentives are unchanged

Result 3

The total probability that G renews AD duties increases when the weighting function shifts up exogenously and uniformly. When τ^{ad} increases, two effects on G's incentives:

- ► Social welfare decreases, pushes for decrease in renewal probability
- ► (Over-weighted) import-competing profits increase, pushes for increase in renewal probability

Indirect effect is of same sign as direct effect

- ▶ When τ^{ad} (i.e. close to social optimum), second effect dominates \Rightarrow increase in renewal probability
- ► Effect may be concave

Future Work

- ► Comparative static on uncertainty measure
- ► Empirical work
- ► Extend model to include initial decision to grant protection.
 - ► Explain variation in a lobby's incentives between original application of AD and renewal
 - ► Lobby's choice between investing in productive vs. rent-seeking behavior while protected

- ► Look for Kara Reynold's "Political Economy of Antidumping Reviews (Shushanik)
- ▶ Need to have first stage (Jee-Hyeong, Gary Lyn)
 - ► Look at Park and Blonigen (Jee-Hyeong)
 - ► Cost differential for firms to get initial duty vs. renewal?
 - ► Some firms choose not to pursue renewal when DOC contacts them 30-days before (Sasha)
- ► Lobbying effort may be endogenous: if prob. of success is lower, maybe it's not worth providing effort (Mostafa)
- ► Uncertainty could be, in part, about how mobile labor is (Kishore)