Endogenous Politics and the Design of Trade Institutions

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Overview

The Questions



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1. When is endogenizing political pressure important for answering optimal design questions?



Preview

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 - ► Exogenous vs. endogenous politics



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 - ► Exogenous vs. endogenous politics
- 2. When do governments want to use trade agreements to manipulate domestic lobbying incentives?



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 - ► Exogenous vs. endogenous politics
- 2. When do governments want to use trade agreements to manipulate domestic lobbying incentives?
 - ► Government objective function



Political Economy of Trade Institutions



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- ► carefully distinguish between dynamics induced by exogenous and endogenous politics for tariff caps with escape clause



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With a few exceptions, TA design literature has taken political economy forces to be exogenous. I:

- ► endogenize politics into a standard model for studying TA design questions
- ► carefully distinguish between dynamics induced by exogenous and endogenous politics for tariff caps with escape clause
- ► examine escape clause design when both exogenous and endogenous forces are present



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 - ► Points to real-world design of WTO Agreement on Safeguards
 - ▶ May explain why escape clause has fallen out of use



Model

Economy

Two countries: home and foreign (*)

- ► Separable in two goods: X and Y
 - \triangleright P_i : home price of good i
 - \triangleright P_i^* : foreign price of good i
- ▶ Demand identical for both goods in both countries
 - ► $D(P_i) = 1 P_i$
- ▶ Supply: $Q_X^*(P_X) > Q_X(P_X) \ \forall P_X$; symmetric for Y
 - $P = Q_X(P_X) = \frac{P_X}{2}; Q_Y(P_Y) = P_Y$
 - ▶ Home net importer of X, net exporter of Y





Economic and Political Structure

Policy and Politics

Home levies τ on X, Foreign levies τ^* on Y



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Non-tradable specific factors motivate political activity



Economic and Political Structure

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Each period:

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 - i. Governments set trade policy in international agreement



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 - i. Exogenous shocks are realized AND/OR
 - ii. Import-competing industry lobbies government for protection
- 3. Tariffs are Applied
 - Given political pressure, governments choose applied tariff levels



The Players

Applied Tariff Decision



Applied Tariff Decision

Baldwin-style government objective function:



Applied Tariff Decision

Model 000 •00

Baldwin-style government objective function:

$$W = CS_X(\tau) + \gamma(s, e)\pi_X(\tau) + CS_Y(\tau^*) + \pi_Y(\tau^*) + TR(\tau) - e$$

Applied Tariff Decision

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 - ▶ e: lobbying effort
- ▶ Optimal applied tariff is a function of $\gamma(s, e)$
 - ► Ignores foreign welfare
 - ► Takes into account trade agreement enforcement





Domestic Political Pressure

Two potential sources

1. Exogenous shocks



Model 000

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- 2. Endogenous effort choice of lobby, e
 - ▶ Lobby chooses effort to maximize profits, $\pi(\cdot)$, net of lobbying effort, e
 - ▶ Call lobby's optimal effort choice e^L

$$e^{L} = \max_{e} \pi(\tau(\gamma(e))) - e$$



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Model as Nash bargain between the two countries' governments



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Once agreement is set, cooperation enforced by repeated-game punishments conditioned on history, history + DSB signal



Objective Function

Restraining Political Pressure through TAs



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- ▶ With standard Baldwin-style objective function, welfare always increases with γ

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- ► Isomorphic to 'Protection for Sale' objective function
- When subtracting lobbying effort, welfare no longer monotonic in γ



Escape Clause

Escape Clause with Exogenous Politics





When γ is only exogenous (Bagwell & Staiger 2005):

► Simple escape clause: add a second (higher) negotiated weak binding



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 - Escape clause is designed to allow higher applied tariff when realization of γ is high
- ▶ Improves political efficiency
- ► Can improve self-enforcement



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Escape Clause

Escape Clause with Endogenous Politics

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Escape Clause with Endogenous Politics

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- ▶ Benefit of escape clause from exogenous case is gone
- Assuming lower binding is set to maximize political welfare, escape clause encourages inefficiently high lobbying effort / protection

If γ is only endogenous, escape clause causes problems, provides no benefits



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Ineffectiveness of Political Criterion for Escape Clause

Assume $\gamma(s,e)=\gamma(s)+\gamma(e)$. If an escape clause conditions on $\gamma(s,e)$ and $\gamma(s^L)<\gamma(s^H)<\gamma(e^L)$, the lower "normal" tariff binding will never be applied.



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When the world is more complicated... (con't)

- ► To make escape clause work, can't use γ
 - ▶ Need signal of shock that is not influenced by endogenous pressure
- ► Can condition directly on s
 - ▶ This seems to be what the WTO actually does



An Escape Clause for a Complicated World



Assume a WTO-like set up: gov't can choose between τ^a , 'escape' tariff $\tau(s)$, or politically-optimal τ matched to $\gamma(s, e)$



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Conclusion

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Taking into account endogenous political forces alongside exogenous ones...

- ► helps explain the structure and enforcement of the WTO Safeguards measure
- can help us think about optimal design of trading institutions



Future Work

▶ Application of framework to other design questions



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- ▶ Interactions between $\gamma(s)$ and $\gamma(e)$



- ▶ Application of framework to other design questions
- ▶ Interactions between $\gamma(s)$ and $\gamma(e)$
- ► Choice between protective measures over time

