The New York Times

May 16, 1987, Saturday, Late City Final Edition

Copyright 1987 The New York Times Company

Section: Section 1; Page 1, Column 5; National Desk

Length: 1282 words

Byline: By BERNARD WEINRAUB, Special to The New York Times

Dateline: WASHINGTON, May 15

Body

The Public <u>Health</u> Service today recommended mandatory <u>AIDS</u> <u>testing</u> for the more than 500,000 applicants <u>seeking</u> permanent residence each year in the United States.

The proposal, which goes far beyond previous measures, is subject to approval by the Secretary of <u>Health</u> and Human Services, Dr. Otis R. Bowen, and the White House Office of Management and Budget. Government officials said they expected the Administration to approve the measure.

Jim Brown, a spokesman for the Public <u>Health</u> Service, said the agency wanted to add infection by the HIV virus, which can cause <u>AIDS</u>, to the list of "dangerous infectious diseases" that is used to prevent infected aliens from gaining permanent resident status. The agency had previously proposed adding <u>AIDS</u> to the list but only <u>sought</u> to bar those actually showing symptoms of the disease.

The list of dangerous diseases includes leprosy, tuberculosis, syphilis and gonorrhea. Aliens with these diseases are excluded from the United States.

How the Proposals Differ

Mr. Brown said the new proposal, first reported today in The Los Angeles Times, would bar aliens who <u>test</u> positive for the virus, but have no symptoms of <u>AIDS</u>. <u>Health</u> officials have said that a person infected with the virus, but has no symptoms, is assumed to be capable of spreading it to others. People who <u>test</u> positive have about a 20 percent to 30 percent chance of getting <u>AIDS</u> within five years, according to the Federal Centers for Disease Control.

Under a previous proposal, a physician examining an individual <u>seeking</u> permanent residence could require the applicant to take the <u>AIDS test</u> only if "the doctor sees symptoms or manifestations of <u>AIDS</u>." That proposal had been approved by the Department of <u>Health</u> and Human Services but not by the Office of Management and Budget. Routine blood screening for <u>AIDS</u> was ruled out under the earlier proposal.

Under the new plan, however, "everyone who wants permanent status will be tested," Mr. Brown said.

Under Federal law, any alien <u>seeking</u> permanent resident status must undergo "a physical and mental examination."

Since 1980, the number of aliens accepted by the United States as permanent residents - those granted *immigrant* visas, or "green cards" - has ranged from 530,000 to 600,000 a year.

The proposed requirement would not apply to tourists or visitors, nor would it be used to deny a temporary visa to a foreigner.

Question on Amnesty Program

Mr. Brown said he did not know what impact the <u>testing</u> proposal, if adopted, would have on illegal aliens applying for permanent status under the amnesty program that started this month. The Immigration and Naturalization Service estimates that up to 3.9 million illegal aliens will apply for legalization under the program.

Some Immigration and Naturalization officials have already called for <u>AIDS</u> screening for all applicants but such suggestions were rejected earlier.

Officials conceded this evening that the proposal to <u>test</u> all people <u>seeking</u> to immigrate to the United States raised difficult questions. One official said it was unclear what would happen if a foreigner on a student visa <u>seeks</u> to take up permanent residence and took the <u>AIDS</u> <u>test</u> and <u>tested</u> positive. The official said it was uncertain whether the student would have to leave the country immediately or could remain until his student visa expired.

Kennedy Legislation Offered

Meanwhile, Senator Edward M. Kennedy, Democrat of Massachusets, today proposed legislation to increase <u>AIDS</u> education and prevention programs as well as steps to deal with the care and treatment of victims of the disease. Mr. Kennedy called his proposal the first comprehensive legislation on <u>AIDS</u>, and said it would cost about \$900 million a year. That is about the same amount recently approved by the Senate Budget Committee for fiscal 1988 to deal with <u>AIDS</u>.

Mr. Kennedy said the Reagan Administration had offered "ideological bickering and paper policies" and has "squandered precious time."

"By 1991, <u>AIDS</u> will claim more lives each year than the entire Vietnam war," Mr. Kennedy said. "We must act immediately and decisively to halt this killer."

The disease, for which there is no cure, cripples the body's immune system, leaving victims exposed to infections and cancer. The <u>AIDS</u> virus spreads through sexual intercourse with an infected partner, transfers of blood, as with hypodermic syringes shared by intravenous drug users, and from mother to fetus in the womb.

As of May 4, AIDS has been diagnosed in 35,219 Americans, of whom 20,352 have died, all since 1979.

The initial report of the Public <u>Health</u> Service proposal <u>seeking testing</u> for all <u>immigrants</u> applying for permanent residence came in a memorandum from Robert E. Windom, Assistant Secretary for <u>Health</u> in the Department of <u>Health</u> and Human Services. Mr. Windom supervises the Public <u>Health</u> Service.

"We believe this is necessary because any person infected is assumed to be capable of transmitting the virus," Mr. Windom said.

If the proposal is approved by Dr. Bowen and the Office of Management and Budget, the final rule would be published in the Federal Register, inviting public comment. It would become a part of the Federal regulations after any major legal objections are resolved.

Should the United States <u>seek</u> to <u>test</u> all foreigners <u>seeking</u> permanent residence, it would follow the lead of some other nations, including some that have relatively stringent rules on visitors carrying the <u>AIDS</u> virus.

China, for example, <u>tests</u> applicants for student visas and researchers planning to stay for more than six months. South Korea demands the <u>AIDS test</u> for foreigners <u>seeking</u> long-term residency.

Saudi Arabia requires an <u>AIDS</u> <u>test</u> for long-term visitors and those <u>seeking</u> work permits. Belgium and India require <u>AIDS</u> <u>tests</u> for those applying for student visas.

Japan and other nations are considering <u>AIDS</u> <u>testing</u> for long-term foreign visitors but have taken no action yet, according to State Department officials.

Senator Kennedy said today that he was working with Representative Henry A. Waxman, Democrat of California, the chairman of the House Energy and Commerce Committee's <u>Health</u> panel, on additional proposals to expand voluntary <u>AIDS testing</u> programs. Mr. Kennedy said that in certain areas, such as the military, he endorsed mandatory <u>AIDS testing</u>.

Mr. Kennedy's bill <u>seeks</u> increased funds for an education campaign, recruitment and training of new medical personnel and full use of television and other media to inform the nation about the prevention of <u>AIDS</u>. The proposal also <u>seeks</u> more involvement by community physicians in the treatment of <u>AIDS</u> victims, and the increased use of home care and day care as a substitute for hospital treatment.

The measure also <u>seeks</u> improved procedures for placing Federal funds into research laboratories and clinics. The National Institutes of <u>Health</u> would have to cut grant approval time to no more than six months, and more money would go for researchers and a network of <u>AIDS</u> research <u>testing</u> centers.

Senators Christopher J. Dodd, Democrat of Connecticut, and Barbara A. Mikulski, Democrat of Maryland, joined Mr. Kennedy in sponsoring the legislation. He said Senators Bob Dole, the Republican leader, and Lowell P. Weicker Jr., Republican of Connecticut, worked on the proposal and "we're counting on their support."

Mr. Dodd said the legislation was especially important to him because he had recently attended a memorial service for Representative Stewart B. McKinney, a nine-term Republican from Connecticut, who died of an infection brought on by <u>AIDS</u>. "The figures are horrifying," Mr. Dodd said.

Classification

Language: ENGLISH

Subject: <u>AIDS</u> & HIV (93%); PUBLIC <u>HEALTH</u> ADMINISTRATION (91%); US FEDERAL GOVERNMENT (90%); PUBLIC <u>HEALTH</u> (90%); DISEASES & DISORDERS (90%); INFECTIOUS DISEASE (90%); SEXUALLY TRANSMITTED DISEASE (90%); <u>HEALTH</u> DEPARTMENTS (90%); PASSPORTS & VISAS (89%); IMMIGRATION (89%); APPROVALS (89%); CITIZENSHIP (89%); <u>AIDS</u> & HIV <u>TESTING</u> (89%); VIRUSES (78%); <u>AIDS</u> & HIV POLICY (78%); COMMUNICABLE DISEASE CONTROL (78%); MEDICAL DIAGNOSTICS, SCREENING & <u>TESTING</u> (78%); PUBLIC FINANCE (77%); NATURALIZATION (76%); ILLEGAL <u>IMMIGRANTS</u> (74%); TUBERCULOSIS (73%); LEPROSY (70%); AMNESTY (60%)

Company: LOS ANGELES TIMES (69%); LOS ANGELES TIMES (69%); PUBLIC <u>HEALTH</u> SERVICE (93%); PUBLIC <u>HEALTH</u> SERVICE (93%); OFFICE OF MANAGEMENT & BUDGET (58%); OFFICE OF MANAGEMENT & BUDGET (58%); CENTERS FOR DISEASE CONTROL & PREVENTION (54%)

Organization: PUBLIC <u>HEALTH</u> SERVICE (93%); PUBLIC <u>HEALTH</u> SERVICE (93%); OFFICE OF MANAGEMENT & BUDGET (58%); OFFICE OF MANAGEMENT & BUDGET (58%); CENTERS FOR DISEASE CONTROL & PREVENTION (54%); PUBLIC <u>HEALTH</u> SERVICE (93%); PUBLIC <u>HEALTH</u> SERVICE (93%); OFFICE OF MANAGEMENT & BUDGET (58%); CENTERS FOR DISEASE CONTROL & PREVENTION (54%)

Industry: <u>HEALTH</u> DEPARTMENTS (90%); <u>AIDS</u> & HIV POLICY (78%); BUDGETS (76%)

Geographic: UNITED STATES (93%)

End of Document