Illegal Immigration and Education

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Body

Nov 08, 2012 (National Law Review: http://www.natlawreview.com Delivered by Newstex) Lloydann A. Wade Introduction

This paper will examine the topic of <u>immigration</u> and the reciprocal effects that it has on the social and educational system here in the United States. It will also examine the changing climate of <u>illegal immigration</u> while examining the stories of immigrants, who after being brought here at a young age were able to overcome nearly insurmountable obstacles to obtaining graduate degrees, all while attempting to legalize themselves. Finally this paper will look at a potential solution to the problem of the <u>illegal</u> children who have for all intents and purposes become Americans, but lack residency status.

Primary Education and *Illegal* Children

With election season being but a few weeks away, many topics have come to the forefront of American politics, one of the foremost of these being <u>immigration</u> and the other, which goes hand in hand with <u>immigration</u>, being education. The two, inextricably linked subjects have come to the forefront of peoples minds, with the steadily increasing number of college enrollments and the rising cost of education, these topics have become some of the pillars of the governmental candidates platforms. If the path <u>illegal</u> immigrants take in education is examined it is evident that the <u>immigration</u> system does a great injustice to <u>illegal</u> immigrants by not enforcing stricter guidelines with regards to correcting their resident status by the time they reach the age of majority. Though some may argue that their educational benefits should not be equal to that of legal citizens, if the sheer number of immigrant children who graduate high school and go on to seek either vocational or traditional tertiary educations are examined, it can be shown that there are a great number of both economic and social benefits to encouraging <u>illegal</u> immigrants to attempt to gain legal statuses as they reach educational milestones.

A large number of *illegal* immigrants enter the United States each year. According to the Department of Homeland Security the number of immigrants has remained steady, hovering around 1 million per year for the last 5 years, down from a high of approximately 1.8 million in 1991, and up from a low of approximately 645k in 1999.[i] Attorney Gerry Katzerman states [w]e hear from them a very similar experience, where they attempt to enroll and are asked about their *immigration* status, are asked for documents they don t have, and they basically disappear back into the population without having the opportunity to participate in public education [ii] By making the path to legalization, and thus education, more burdensome the government is thereby forcing *illegal* immigrants to burden the government in other ways. According to the Center for *Immigration* Studies In 2009 (based on data collected in 2010), 57 percent of households headed by an immigrant (legal and *illegal*) with children (under 18) used at least one welfare program, compared to 39 percent for native households with children. [iii] By blocking *illegal* immigrants paths to education for their children, two generations instead of just one then become dependent on society by increasing the poverty rate and thus placing themselves in the underclass. While immigrants use of welfare tends to be higher than those of their native counterparts[iv] [a] large share of the welfare used by immigrant households with children is received on behalf of their U.S.-born children, who are American citizens. But

even households with children comprised entirely of immigrants (no U.S.-born children) still had a welfare use rate of 56 percent in 2009. [v] A lack of residency and education on the part of immigrants forces them into the same public assistance programs that opponent s fear they will abuse. Thus the very effect that opponents of any kind of *immigration* reform attempt to avoid becomes the very result that is accomplished.

The number of gang members rose from 750k to 1 million in 2009, with 40% of them being under the age of 18, 47% of them being Hispanic, 31% of them being black with the number of gang related arrests nearly doubling between 2001 to 2009.[vi] When a child enters the United States legally or illegally they are legally entitled to an education,[vii] as the courts have stated denying public education [to children] could impose a lifetime of hardship on a discrete class of children not accountable for their disabling status. [viii] This education, which by most standards is the equivalent to that of the children s home country begins with the issuance of an Individual Taxpayer Identification Number (ITIN) when they register for school.[ix] Though children are given the equivalent to a social security number and made to appear as though they are legal, they are for all intents and purposes not considered part of society and there is nothing secure in knowing that their *immigration* status is so tenuous.

According to the Juvenile Justice Bulletin published by the United States Department of Justice, Office of Juvenile Justice and Delinquency Prevention Street gangs are an amalgam of racism, of urban underclass poverty, of minority and youth culture, of fatalism in the face of rampant deprivation, of political insensitivity, and the gross ignorance of inner-city (and inner-town) America on the part of most of us who don t have to survive there. [x] By ignoring the problem of legalizing children of *illegal* immigrants, not only are governments contributing to the increasing poverty in urban and sub-urban areas, but they are also causing a chain reaction of increased gangmemberships and increasing the poverty rates of immigrants. The sense of hopelessness and lack of opportunity among immigrants becomes localized in larger cities and sustains itself through a perpetual cycle of poverty, crime and violence.

Though this situation may seem dire and doomed to repetition, there are exceptions; take for instance the story of Adriana Sanchez, who was brought from Mexico to the U.S. at the age of 12 by her parents, who were farm workers, who had overstayed their visas. Sanchez just graduated in May with a Masters Degree in International Relations from California State University.[xi] Sanchez s story is not unique as there are hundreds of thousands, if not more *illegal* immigrants who somehow find a way to pay for college (because they are not eligible for loans) despite their status. There s a pool of talented young people who in their hearts believe they re American, because they re raised and educated here, speak fluent English and have a level of education that equals or surpasses that of average Americans, Roberto Gonzales, professor of sociology.[xiii] This untapped talent pool should not have to cower in the shadows, for fear of being deported, they may well be able to fill the gaps in employment for social workers, scientists, medical professionals and in the Information Technology field. Creating a barrier between educated *illegal* immigrants and legitimate employment, in essence forces them to either become part of the underclass or dependent on government assistance programs like welfare, WIC and Social Security. For every one *illegal* immigrant who graduates there are potentially hundreds of others who are able to accomplish the same, but who because of their *illegal* status, never come forward with their stories.

Immigration Statutes

In an unsuccessful attempt to streamline the <u>immigration</u> process for <u>illegal</u> immigrants, several measures have been proposed to encourage their legalization, including most recently the Development, Relief, and Education for Alien Minors Act (DREAM Act).[xiiii] The DREAM Act, though it never passed, was proposed to offer a path to legal residency for the children of <u>illegal</u> immigrants who came to the United States as minors. In order to qualify as conditional nonimmigrant under the DREAM Act a child must have graduated high school while being a resident of their state in addition to the requisite 2-year waiting period. In addition they would need to meet the age restrictions, showing that they are of good moral character by having not committed any felonies and having a maximum of three misdemeanors and undergoing a medical examination. In order to have had the DREAM Act pass the framers need to tailor the act in a way to appease the conservative voters, who viewed it as encouraging <u>illegal</u> <u>immigration</u> and placing undue financial and social burdens on society. The framers of the Act should have placed a caveat which stated that it would only apply to residents who were already in the country; or that the Act would only be valid for a limited period, to examine its overall effect on the educational and financial system.

One of the most recent versions of the DREAM Act placed a ban on in-state tuition for <u>illegal</u> immigrants and even though the DREAM Act may not have been ratified, many states have laws that deny <u>illegal</u> immigrants the right to receive in-state tuition, no matter how long they have lived in the country. Students have filed suit under the <u>Illegal Immigration</u> Reform and Immigrant Responsibility Act of 1996 (IIRIRA)[xiv] to be able to pay in-state tuition rates for their college education claiming that it violates the Equal Protection Clause of the 14th Amendment. The basic premise of IIRIRA was to ensure that <u>illegal</u> immigrants take responsibility for their unlawful migration into the United States by stating that they have to be deported and remain outside of the country before they can attempt to reenter the country legally. The act states an alien who is not lawfully present in the United States shall not be eligible on the basis of residence within a State (or a political subdivision) for any postsecondary education benefit unless a citizen or national of the United States is eligible for such a benefit (in no less an amount, duration, and scope) without regard to whether the citizen or national is such a resident. [xv] The act has the discriminatory effect of denying, what would, if but for their legal status, be citizens of their respective states the right to an education, or making it so cost prohibitive that they would not be able to attend. Again, adding to the number of people who would be dependent on government programs and increasing the incidence of violence in high immigration areas.

In an attempt to ensure that <u>illegal</u> immigrants do not benefit from social programs intended for American citizens, the federal government also enacted the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) of 1996. This act states:

An alien who is not a qualified alien is not eligible for any Federal public benefit [including] any retirement, welfare, health, disability, public or assisted housing, postsecondary education, food assistance, unemployment benefit, or any other similar benefit for which payments or assistance are provided to an individual, household, or family eligibility unit by an agency of the United States or by appropriated funds of the United States" (8 U.S.C. §1611).[xvi]

Though the true intentions of the act are unequivocal, it can be stated with absolute certainty that it does not work. There are ways in which *illegal* immigrants are able to benefit from social programs, for example, since the children of *illegal* immigrants are eligible to receive an education, they may also qualify for reduced or free lunches from schools. *Illegal* immigrants also give birth to what are called anchor babies, [xvii] which are children born in the United States to parents who are *illegal*. So in the end, not only do *illegal* immigrants obtain healthcare for their children, but they also receive free meals and other social services. The United States government, both state and federal, enact laws, but because of our own system of checks and balances, circumvent those laws, through federal court rulings and state statutes. Again, this emphasizes the problem of *illegal* immigrants not only benefiting from programs designed for Americans, through education, but it also shows that however carefully worded statutes are they do not work. *Illegal immigration* is something that has become a fact of life and *immigration* reform is needed to deal with this problem effectively.

If programs such as the DREAM Act are not passed, then the government needs to find other means to make it easier for children who are brought into the United States at a young age to become legal residents. Ignoring the problem of *immigration* and letting *illegal* immigrants wallow in poverty affects the quality of life of everyone, not just the working class and the poor. If the parents of children bring them into the United States, to be indoctrinated into a culture that is foreign even to the parents themselves, and remain, in some cases for decades, with the full knowledge of the government, then how can the children be blamed for their inability to obtain legal residency. If the government has taken pains to make sure that all *illegal* immigrants are entitled to an education, then steps should be taken so that these children can legitimize themselves at the point when they begin this education.

Immigration And Legal Education

Two cases at the forefront of the <u>immigration</u> and education debate are that of 26-year-old Jose Manuel Godinez-Samperio and 35-year-old Sergio Garcia. These two gentlemen are pristine examples of why the educational and <u>immigration</u> systems both need to be reformed, both jointly and severally. Samperio is a law student from Florida who successfully took and passed the Florida bar, but because of his <u>illegal</u> status is unable to practice law, right now the Florida Supreme court has to decide if Sampiero, who is on a two year work visa and protected from deportation, should be allowed to practice. On the other hand Garcia s case is being spearheaded by the California State Bar, where they argued that his <u>illegal</u> status should not bar him from practicing law, despite the fact that he

has taken and passed both the character and fitness and the written bar examination. Mr. Garcia s case was turned down and the court refused to allow him to practice.

In the case of Jose Manuel Godinez-Samperio, he came to America as an illegal immigrant, he was brought here by his parents as a young child and was able to graduate as valedictorian of his high school class, attend Florida State University Law School and even after disclosing his residency status the Florida Bar Examination Board still granted him a waiver of proof of citizenship so that he could take the bar.[xviii] What would it serve to allow an illegal alien to take the bar exam knowing that he would be unable to practice law in the state, or any other state in the United States for that matter? While it could be argued that Samperio's case is unique, it appears that more often than not it is the norm. Children of illegal immigrants are able to obtain professional degrees and in essence do become productive members of society, they just lack the title of legitimacy because of their *illegal* status. Is the American dream, if accomplished by an illegal immigrant still American? Are people like Samperio not the prime examples of who the DREAM Act was created to help, someone who would, through their own efforts accomplish something that some native born Americans are unable to do. In an attempt to circumvent their illegality some immigrants, who have obtained secondary and tertiary degrees hire themselves out as independent contractors, so they do not have to answer with regards to their residency status, while being employed. It is at this point that the government should question the measures they have in place to stem the flow of illegal immigration, if an illegal immigrant is able to obtain a masters degree, juris doctor or a doctoral degree then what would be the point of denying them the ability to use those degrees in what is essentially their own country to make legitimate income.

In an attempt to use their degrees without facing the scrutiny they would normally encounter, many immigrants have sought and successfully obtained H-1B visas, which in essence allows them to work and live in the United States.[xix] *Illegal* immigrants are already in the country and are doing very well for themselves without government intervention, in terms of education, if the government were to intervene statistics would shift in their favor, the number of people on governmental assistance would decrease, crime would decrease and revenue would increase.

An example of *immigration* and education from a different perspective is the case of Cesar Vargas, a graduate student from the CUNY School of Law, he took and passed the bar exam, and again was unable to practice because of his residency status, he entered the country when he was five years old.[xx] A five year old who enters the country with his *illegal* parents, is educated by the Department of Education for over 15 years, makes friends, associates and forms an identity as an American and establishes himself in academia, defying the stereotypes and statistics that state he is doomed to failure and he is rewarded by the benefit of being gainfully employed, knowing for over 15 years that he was in the country illegally. This willful blindness on the part of the government shows that they first turn a blind eye to immigrant children who come into the country and obtain an education, then blame the children for their status and refuse to acknowledge that education. In some cases these children are unable to identify with their parent country because of the time that has elapsed during their absence. Children are left in an educational limbo, they are so socially and culturally indoctrinated into American culture that they are in some cases ignorant to their own ethnic culture that deportation may no longer be an option. Having now risen from the working poor to now working or middle class, through education, they are unable to identify with the people in their American communities. Becoming educated brings with it a sense of disconnect between an illegal immigrant and their home community, not only because of their elevated intellectual status, but also because of unconscious resentment of their illegality.

Finally there is the ironic case of Sergio Garcia, a 35-year-old California resident who successfully completed all of the requirements necessary to become a California attorney, but because of his *illegal* status he is unable to practice law. Garcia is poised to become a defender of the same constitution that denies him the rights afforded legal residents. Though Garcia applied for residency in the mid-1990 s there is no real time frame when he can expect to receive final approval. Though Garcia has many supporters, including the California State Assembly and California Attorney General, Kamala Harris, his approval to the California Bar would create a wealth of problems for other *illegal* immigrants who have also successfully fulfilled their state bar requirements, as *immigration*, being a federal issue, is something separate and distinct from the State. The state bar falls under the jurisdiction of the state, and if someone is in the country illegally then the state has to defer to federal authority with regards to their legality or lack thereof.[xxi]

One would think that if this many students are able to pay their way through graduate school that they should be rewarded with legitimacy, but it appears that this is not the case. Though immigrants should not be rewarded for entering the country illegally, their children should not be punished for the acts of their fathers.

A Forgotten Class

There is still yet another group of immigrants who are to be addressed, those who leave their countries with professional degrees and licenses, and because of their legal status are relegated to working minimum wage and factory jobs. In the case of Sampiero s parents, they were professionals in Mexico, but decided to stay after their tourist visas ran out and were only able to work as farm and factory laborers. The government should as a matter of self-preservation, look into ways by which illegal immigrants with tertiary degrees and professional licenses could be streamlined into the working force or to obtain the same or similar licenses here in the United States. Again, there is an untapped source of both revenue and labor that the government can readily access, but for the fact of their legitimacy. With adequate safeguards in place, the government could encourage illegal immigrants with tertiary degrees in any field to go to continuing education classes and obtain licenses here in the United States. If the government were to encourage this, they would be able to generate revenue through school tuition and then later when immigrants open their own businesses or enter into the workforce. There is no effective way in place to stem the flow of *illegal* immigrants into the country; the government should thus attempt to placate both proponents and opponents of *immigration* reform by structuring the *immigration* laws in a way that benefits society, the economy and the immigrants themselves. What better way to encourage immigrants to become more independent, rather than dependent on the American governmental system, than to make the government work for them while making them work for the government? In the years from 1990 to 2010, the number of immigrants who were small business owners has doubled from 9% to 18%,[xxii] though the rate of immigration has remained the same this means that more immigrants are taking the initiative to become their own bosses. This number could increase exponentially if immigrants were given the ability to utilize knowledge from their own countries and their own independent spirits to create employment for themselves and members of their communities.

By deporting college educated students and their parents, the United States is exporting a very important resource, some of its educated population. If the United States were to deport just the immigrants who registered for school or who were within its grasp, it would keep the uneducated and dependent immigrants, both legal and illegal, and therefore create a crisis of epic proportions with regards to its social programs. In the case of 20-year-old Nadia Habib, a Stony Brook University student who is being faced with deportation after being brought here by her mother as a child, this is a very real threat. Habib and her mother were recently thrust into the spotlight when she was being faced with deportation after the Immigration and Customs Enforcement (ICE) denied her mother s request for political asylum bid.[xxiii] In this case, a reorganization of the immigration system in place would have prevented something like this from happening. Had the DREAM Act or some similar form of legislation been in place, Habib would not have been able to become lost in the system for such an extended period of time. If the need for *immigration* reform wasn t clear then the case of Kairi Shepherd should make it so. Shepherd was adopted by an American woman and left India when she was 3 months old. After a conviction for check fraud at the age of 17, the government initiated her deportation proceedings. Shepherd's adoptive mother failed to file an application for residency/citizenship before her death and now Kairi is faced with deportation back to India, but the orphanage where she was adopted from was shut down and now she is in deportation limbo.[xxiv] Though Kari came to America legally, now she is being faced with deportation to a country where she does not speak the language and cannot identify with the culture, because for all intents and purposes she is now considered illegal. Would it be fair to someone like Shepherd, who has literally spent their entire live in the United States to be deported to a country that she cannot identify with its people outside of her physical resemblance to them. Not every immigrant, legal or not, who is deported would be able to survive in the country of their birth, either because of language barriers or poor health conditions or a myriad of other reasons.

A Possible Solution?

A plausible amendment for both sides to consider under the DREAM Act or some similar legislation, would be that United States Citizenship and <u>Immigration</u> Services (USCIS) should provide information to <u>illegal</u> immigrants about legitimizing their children s status, rather than leaving their children to float in <u>immigration</u> uncertainty and dodging the perpetual bullet of having themselves and their parents deported. The USCIS should propose a

compromise between proponents of DREAM Act and its opponents by making sure that every immigrant that signs up for a ITIN number for their children are set on a course so that when their child graduates high school they would be able to apply for or should have already applied for legal resident status. This would eliminate the fear that the children of immigrants would become a burden on society and at the same time ease any fears that *illegal* parents may have in regards to their children being denied the opportunity to legalize themselves. This path will not be free, as parents of these children should have benchmarks in which they should pay for any paperwork or necessary administrative costs incurred. By encouraging a fee from those who wish to register their children it would be a selfsustaining program that would encourage parents to register their children for school, thus lowering the illiteracy and poverty rates among immigrants in general, while boosting the economy through a new source of revenue. This would also have the added bonus of lowering the crime rate, because parents who know that their children would be able to sponsor them when they become legal residents would encourage their children to finish secondary school and obtain gainful employment, while continuing to be law abiding residents. This may not be an ideal solution, but it would help to streamline the immigration process for millions of illegal children, who have developed identities as Americans without the benefits of citizenship. It would also appease the conservative sense of *illegal* immigrants taking advantage of the system, while also keeping track of *illegal* immigrants in the country; on the other side of the argument this compromise would bring a sense of organization and justice to the children of immigrants, while refraining from overt discrimination to their parents.

In an attempt to stem the flow of immigrants, the United States could take an approach similar to that of many European countries. By making bilateral agreements that would weed out false claims of asylum, Italy was able, through a deal with Libya, to reduce the flow of *illegal* immigrants arriving on its shores from tens of thousands to hundreds.[xxv] There is evidently no way a country can completely cut off *illegal* immigrants without some sort of backlash. In an attempt to stem the flow of *illegal* immigrants, the European Union Parliament passed guidelines which stated that *illegal* immigrants could be held for up to 18 months before deportation, and in response Hugo Chavez claimed that he would cut off oil supplies to their countries.[xxvi] European countries that have attempted to block *illegal immigration* have faced staunch protests and criticisms from *immigration* rights advocates in their countries, even when those immigrants cause crimes or contribute to the violence in society.[xxvii] Since blocking *illegal immigration* would cause obstacles amongst large numbers of the United States population, as evidenced by what has occurred in Europe, it is up to the United States to take a progressive stance towards *immigration* and their educational policies. As long as the children of immigrants are law-abiding citizens, then the US should not place undue burdens in their paths to acquiring citizenship or education.

Immigrants made the United States, when it was just called the West Indies. This country was built upon the backs of immigrants. In furtherance of making this country great, there must be an unqualified acceptance that there is no real way to stem the flow of immigrants who come to America. What can be done is to approve legislation that would reward the children of *illegal* immigrants who accomplish, what many native Americans are unable to do, become productive members of society, who through their own legitimate had work and struggle are able contribute to the academic, social and financial growth of this country. *Immigration* laws as they currently stand, contradict themselves through judicial rulings and therefore are effectively ineffective. If the country were to take a more affirmative, progressive stance with regards to *illegal immigration*, it could effectively make the problem take care of itself, or at least ease the burden it places on the people that currently live here in the United States.

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