Hearing of the Immigration, Refugees and Border Security Subcommittee of the Senate Judiciary Committee Subject: "Examining the Constitutionality and Prudence of State and Local Governments Enforcing Immigration Law"

Chaired by: Senator Charles Schumer (D-NY) Witnesses: Arizona State

Senator Steve Gallardo (D); Russell Pearce, President,

BanAmnestyNow.com; Dennis DeConcini, Partner, DeConcini, McDonald,

Yetwin & Lacy, P.C.; Todd Landfried, Executive Director, Arizona Employers

for Immigration Reform Location: G-50 Dirksen Senate Office Building,

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SENATOR CHARLES SCHUMER (D-NY): OK. Good morning, everyone. The hearing will come to order. And at today's hearing, we will be discussing the constitutionality and prudence of the many state and local immigration <u>laws</u> enacted during the past few years.

In 2011 alone, state legislators from across the country introduced 1,607 bills and resolutions relating to immigration. By the end of the year, 42 states had enacted 197 new *laws*.

Tomorrow the Supreme Court is going to be considering whether the <u>Arizona law</u>, known as SB 1070, is constitutional. Specifically, the court will be deciding if states can enact comprehensive immigration enforcement <u>laws</u> designed to promote the self-deportation of illegal immigrants.

Five states -- Alabama, Georgia, Indiana, South Carolina and Utah -- have crafted <u>laws</u> following <u>Arizona</u>'s example. Court challenges have been filed against all five of those <u>laws</u>, and the outcome of those cases will likely be dictated by the Supreme Court's decision in the <u>Arizona</u> case.

Discussing both the constitutionality and prudence of these <u>laws</u> is necessary because the Supreme Court will base its decision upon what the Senate had previously said about the role of state and local government in enforcing federal immigration <u>law</u>.

The wisdom of the <u>Arizona law</u> is also currently being debated around the country. For instance, SB 70 (sic/means 1070) has recently been endorsed as a model for the country by Mitt Romney, the Republican nominee for

president. Others, such as Marco Rubio, have said they do not believe the <u>Arizona law</u> should be expanded nationwide.

In my view, these state <u>laws</u> are both counterproductive and unconstitutional. In terms of being counterproductive, the statistics couldn't be any clearer in terms of the economic damage these <u>laws</u> cause. In <u>Arizona</u>, studies have shown that after SB 1070 was passed, the convention and tourism industries lost as much as \$140 million. Moreover, the agriculture industry has seen much of their crops destroyed due to a lack of labor.

And in Alabama, a study by the University of Alabama found that the Alabama <u>law</u> is projected to shrink Alabama's economy by at least \$2.3 billion annually and cost the state \$70,000 per year -- sorry -- 70,000 jobs per year.

In terms of being unconstitutional, our Founding Fathers gave Congress plenary power over immigration <u>law</u>. The Supreme Court has consistently interpreted the naturalization language in Article I to mean that the establishment of the immigration <u>laws</u> and the manner of their -- the manner of execution are committed solely to the federal government.

Even though some on the other side want to limit the federal government's power and increase the power of the states, immigration is not and never has been an area where states are able to exercise independent authority. This makes sense, both legally, as a matter of constitutional interpretation, and practically, as a matter of sound public policy.

Immigration involves international commerce and sensitive foreign relations. Just as we would never allow 50 states to have their own inconsistent and independent trade <u>laws</u>, we shouldn't have 50 states establishing and enforcing their own inconsistent immigration <u>laws</u>.

And even if states like <u>Arizona</u> say they are only helping the federal government to enforce the <u>law</u>, this issue is much like federal tax <u>law</u>, where the federal Internal Revenue Service interprets and enforces the <u>law</u>, as opposed to 50 state agencies going to people's houses to ensure that they properly file their federal tax returns.

Only federal comprehensive immigration reform can accomplish the three objectives most Americans want to see achieved with regard to immigration: First, ending illegal immigration; second, fixing our dysfunctional legal immigration system; and third, addressing the status of people here without legal status.

In 2010, many of my Democratic colleagues on this committee released a white paper with me outlining our proposal for immigration reform. Then, as a good-faith down payment to encourage negotiations with those who said fix the border first, we passed a \$600 million supplemental Border Security Act that added 1,500 troops on the border, deployed more unmanned aerial drones, and increased border fencing and technology.

The border bill was hailed by my <u>Arizona</u> colleagues as a significant border security accomplishment that they were proud to cosponsor. As a result of this bill, <u>Arizona</u>'s 373-mile border with Mexico is now patrolled by over 5,200 border patrol agents and 300 national guards -- a 31-percent increase from 2008 which has resulted in a 61 percent reduction in unlawful border crossing over the same period. And yesterday, a Pew Hispanic Center study reported that immigration from Mexico has dropped to net zero when comparing the number of people entering the U.S. from Mexico to the number of people returning to Mexico.

Some in <u>Arizona</u> might wish to take credit for this but the study shows this is a national trend based on increased federal enforcement in the southern border and decreased availability of jobs for foreign workers. And this deals with -- this chart reveals the immigration to the U.S. from Mexico. It's national. And because of what we've done on the border, as you can see, the number has gone significantly down from a high of 770,000 people in 2000 to a -- now 140,000 people in 2010. That's a dramatic drop.

We repeatedly invited our Republican colleagues to sit down with us and discuss how best to reform our broken immigration system in a manner both parties can support. It'll only pass if it's bipartisan. To this date, our

colleagues will not even sit down with us and discuss comprehensive immigration reform legislation. Finally, when small, noncontroversial immigration matters are proposed that can help create jobs, they are blocked in the Senate.

Consequently, states are now taking matters into their own hands and are passing a multitude of immigration <u>laws</u> that touch upon a variety of subjects such as employment authorization and verification, border security, work visas and higher education -- areas that have always been the exclusive province of the federal government. I believe it's simply too damaging to our economy and too dangerous to our democracy to have 50 states doing 50 different things with regard to immigration policy.

I also believe that Congress has clearly and repeatedly indicated its intent to preempt states from creating their own immigration enforcement regimes, which is why I believe S.B. 70 and <u>laws</u> like it are unconstitutional. For instance, in 1997, Congress passed Section 287(g) of the Immigration and Nationality Act, which allows state and local <u>law</u> enforcement to enter into partnerships with ICE to conduct immigration enforcement within their jurisdictions.

In enacting 287(g), Congress made it clear it did not want the states, like <u>Arizona</u>, taking immigration enforcement matters into their own hands, and instead, wanted state <u>officials</u> to act with guidance, training and supervision of the federal government.

In addition, Congress explicitly wrote employment verification <u>laws</u> that were designed to punish employers rather than employees for violations of immigration <u>law</u>. <u>Arizona</u>, by contrast, has decided to criminalize the individuals who seek work to feed their families. This conflict of <u>law</u> plainly contravenes our stated intent in passing numeral federal immigration workplace statutes. I am therefore announcing that should the Supreme Court choose to ignore these plain and unambiguous statements of congressional intent and uphold S.B. 1070, I'll introduce legislation that will reiterate that Congress does not intend for states to enact their own immigration enforcement schemes.

My legislation will reemphasize that state <u>officials</u> can only engage in the detection, apprehension and detention of unlawfully present individuals if they're doing so pursuant to an explicit agreement with the federal government and are being supervised and trained by federal <u>officials</u>. States like <u>Arizona</u> and Alabama will no longer be able to get away with saying they're "simply helping the federal government," quote, unquote, to enforce the <u>law</u> when they are really writing their own <u>laws</u> and knowingly deploying untrained officers with the mission of arresting anyone and everyone who might fit the preconceived profile of an illegal immigrant.

My legislation will also reemphasize that state and local governments are preempted from enacting their own employment verification <u>laws</u> and penalties. Federal preemption of employment verification <u>laws</u> has been endorsed by the U.S. Chamber of Commerce and many other business groups and trade associations. And I hope colleagues from both sides of the aisle will join me in this effort in the event it becomes necessary, which I hope and believe it won't, because I do believe the Supreme Court will decide that S.B. 1070 is not constitutional based on the evidence that is all on one side here.

I now look forward to hearing from our distinguished -- I now would like to turn it over to Senator Durbin for an opening statement.

SENATOR RICHARD DURBIN (D-ILL): Mr. Chairman, thank you very much for calling this hearing of the immigration subcommittee on the question of S.B. 1070, the <u>Arizona</u> immigration <u>law</u>, which I join you in hoping that the Supreme Court finds unconstitutional.

Under our Constitution, states do not have the right to pass their own <u>laws</u> preempting federal <u>laws</u> on immigration. It is wrong and counterproductive to criminalize people because of their status -- their immigration status. <u>Law</u> enforcement incidentally does not have the time or resources to prosecute or incarcerate every undocumented immigrant. The <u>Arizona</u> immigration <u>law</u> will simply deter undocumented immigrants from being part of the community and cooperating with <u>law</u> enforcement where necessary. Don't take my word for it. Ask the <u>Arizona</u> Association of Chiefs of Police, who oppose S. 1070.

There's another troubling aspect of the <u>Arizona</u> immigration <u>law</u>. According to experts, this <u>law</u> encourages racial profiling. Last week I held a hearing on racial profiling -- the first one in 10 years on Capitol Hill. We heard testimony about the provision in this <u>law</u> -- <u>Arizona</u>'s immigration <u>law</u> -- requiring police officers to check the immigration status of any individual if they have, quote, "reasonable suspicion that the person is an undocumented immigrant." The explanation of the <u>law</u> went further to say how you can gather this notion of reasonable suspicion. And it went on to say: by the way a person dresses or by their command of the English language.

Now, one of the witnesses at this racial profiling hearing was Ron Davis. He's the chief of police of East Palo Alto, California. Chief Davis, an African American, along with 16 other chief <u>law</u> enforcement officers and Major Cities Chiefs of Police Association filed a brief in the <u>Arizona</u> case before the Supreme Court. This is what they said, quote: "The statutory standard of reasonable suspicion of unlawful presence in the United States will as a practical matter produce a focus on minorities and specifically Latinos." End of quote.

Now, instead of measures that hurt <u>law</u> enforcement and promote racial profiling, like, S.B. 1070, we need practical solutions to fix our broken immigration system. I could not agree with my colleague Senator Schumer more. Congress needs to face its responsibility to pass immigration reform.

Eleven years ago, I introduced the DREAM Act. This legislation would allow a select group of immigrant students who grew up in this country -- came here as infants and children -- but would give them a chance to earn their way citizenship by attending college or serving in the military. Eleven years we have been struggling to pass this. We've had majority votes in the Senate floor but never the magic 60 number that we need to pass it.

The best way, I've said to my colleagues, to understand what the DREAM Act is about is to get to meet the young people who would qualify for this legislation. As Senator Rubio of Florida has said: Let's let these young people get right what their parents got wrong.

These people call themselves DREAMers. Under the <u>Arizona law</u>, these young people -- S.B. 1070 -- under the <u>Arizona law</u>, these young people would be targets for prosecution and incarceration. Why? It's beyond reasonable suspicion. They have stood up and said: We are undocumented. We are DREAM students. We want a chance to become American citizens.

Under the DREAM Act, they would be future citizens who would make our country a better place.

I want you to meet six targets of this bill -- the <u>Arizona</u> immigration <u>law</u>. Each and every one of them is a resident of <u>Arizona</u>. They have stepped up publicly to tell their stories about being brought to the United States by their parents as infants and children -- now, begging for a chance to earn their way to legal status and citizenship.

The first, Dulce Matuz. She graduated from <u>Arizona</u> State University with a bachelor's degree in electrical engineering. She cofounded the <u>Arizona</u> DREAM Act Coalition, an organization of more than 200 DREAM Act students.

Last week Dulce was named one of the hundred most influential people in the world by Time Magazine. Dulce Matuz is a target of the <u>Arizona</u> immigration <u>law</u>.

Now meet Mayra Garcia. She's president of Cottonwood Youth Advisory Commission in her hometown of Cottonwood, *Arizona*. She graduated from high school in 2010 with a 3.98 GPA. She's now a sophomore at a prestigious university in California. She would be a target of the *Arizona* immigration *law*.

Now meet Juan Rios. In high school, Juan was a leader in the Air Force Junior ROTC. In 2010 he graduated from *Arizona* State University with a degree in aeronautical engineering. Since graduation, Juan has put his life on hold. Because of American *law*, he cannot enlist in our military or work in the aerospace industry. Juan is a target of the *Arizona* immigration *law*.

Now meet Jose Magana. Jose graduated as valedictorian at his high school. At <u>Arizona</u> State University he joined the speech and debate team, where he ranked fifth in the nation. In 2008 Jose graduated summa cum laude with a

major in business management from <u>Arizona</u> State University. Later this year, Jose will graduate from Baylor University <u>Law</u> School in Waco, Texas. He cannot be licensed to practice <u>law</u> in the United States because he has no country. Jose is a target of the <u>Arizona</u> immigration <u>law</u>.

Finally, meet Angelica Hernandez. In high school she served in the Junior ROTC and was president of the National Honor Society. Last year she graduated from <u>Arizona</u> State University as the outstanding senior in the mechanical engineering department. Angelica is a target of the <u>Arizona</u> immigration <u>Iaw</u>.

Unlike the <u>Arizona</u> immigration <u>law</u>, the DREAM Act is a practical solution to a serious problem which treats these young people and thousands of others in a humane and just way. S.B 1070 would harm <u>law</u> enforcement and encourage racial profiling, going after the very people that you have just met. That is not consistent with our values as a nation; it is not consistent with our constitutional values.

Mr. Chairman, thank you for this hearing.

SEN. SCHUMER: Thank you, Senator Durbin, for an excellent and heartfelt statement.

We will -- having no other people here, will turn to our panelists. I'm going to introduce each of them. Their entire statements will be read into the record, and then we will let each of them make a statement.

Russell Pearce is currently the president of BanAmnestyNow.com, an organization advocating for increased immigration enforcement and border security. He was the former president of the <u>Arizona</u> State Senate, a position he held until November 2011. He's most widely known as the author of S.B. 1070, the <u>Arizona law</u> whose constitutionality is being decided by the Supreme Court and is the subject of this hearing today.

He was originally elected to the <u>Arizona</u> House of Representatives in 2000 and the <u>Arizona</u> Senate in 2008. He also served as the director of <u>Arizona</u>'s Motor Vehicle Division, the director of the Governor's Office of Highway Safety and as a deputy for 23 years with the Maricopa County Sheriff's Office.

Dennis DeConcini served as U.S. Senator for <u>Arizona</u> for 18 years, from 1977 to 1995. Prior to that he served as Pima County Attorney, the chief prosecutor and civil attorney for the county and school districts within the Tucson border area. He currently serves as a partner in the <u>law</u> firm of DeConcini, McDonald, Yetwin and Lacy, with offices in Tucson, Phoenix, and Washington, D.C.

State Senator Steve Gallardo is a member of the <u>Arizona</u> State Senate representing District 13. He previously served in the <u>Arizona</u> House of Representatives from 2003 through 2009. He has served on numerous state and local boards and committees and is the leading sponsor of the state senate bill, <u>Arizona</u> State Senate bill that would repeal S.B. 1070.

Todd Landfried is the executive director of <u>Arizona</u> Employers for Immigration Reform, a grassroots organization comprised of 400 small, medium and large businesses committed to federal -- sensible federal immigration policy. Mr. Landfried's organization filed an amicus brief with the U.S. Supreme Court in opposition to S.B. 1070.

Gentlemen, your entire statements will, without objection, be read into the record.

And we'll first call on Mr. Pearce. You may proceed as you wish, sir.

RUSSELL PEARCE: Good morning. I am Russell Pearce, the author and driving force behind S.B. 1070, which is overwhelmingly supported by citizens across this nation. Thank you, Chairman Schumer, for inviting me here and before this honorable committee. It is an honor for me to appear.

As you know, the illegal alien problem is a critical issue not just in <u>Arizona</u>, but across this nation, in the effects of a ripple throughout society. In addressing this problem, we must begin by remembering that we are a nation of <u>laws</u>. We must encourage -- have the courage, the fortitude, to enforce with compassion, without apology, those <u>laws</u> that protect the integrity of our borders and the rights of our citizens from those who break our *laws*.

S.B. 1070 removes the political handcuffs from <u>law</u> enforcement. All <u>law</u> enforcement agents have the legal authority and moral obligation to uphold our <u>laws</u>, just like Sheriff Joe who keeps his oath and does the job he was hired to do.

The invasion of illegal aliens we face today -- convicted felons, drug cartels, gang members, human traffickers, even terrorists -- pose one of the greatest threats to our nation in terms of political, economic and national security. During the debate of S.B. 1070, a rancher friend of mine, Rob Krentz, was murdered on the border by an illegal alien. I have attended the funerals of citizens and <u>law</u> enforcement officers murdered by illegal aliens. Have a son, deputy sheriff, was critically wounded in the line of duty in a gun battle with illegal aliens while serving a warrant. I too was critically wounded and shot in the chest and the hand in the line of duty.

I've seen the real cost and damage caused by the presence of illegal aliens in this country. In **Arizona**, the annual cost of the illegal immigration problem is approximately \$2.6 billion; that is just to educate, medicate and incarcerate. And those numbers don't reflect the cost of crimes committed by those here illegally or jobs lost by residents.

The terrorist attacks of September 11th, 2001, underscore for all Americans the link between immigration <u>laws</u> enforcement and terrorism. Four of the five leaders of the 9/11 attack were in violation of our immigration <u>laws</u> and had contact with <u>law</u> enforcement and were not arrested. The failure to enforce U.S. immigration <u>laws</u> was instrumental in the deaths of nearly 3,000 people on that tragic day in America.

Under federal <u>law</u>, sanctuary policies are illegal, but the Obama administration does not sue those cities that adopt such illegal policies. Instead, it chooses to sue <u>Arizona</u> for enforcing the <u>law</u>, protecting its citizens, protecting jobs for lawful residents, and protecting the taxpayers and the citizens of this republic in attempting to secure our borders.

During my 11 years in <u>Arizona</u> legislature, I authored numerous legislative initiatives designed to protect the state of <u>Arizona</u> from adverse effects of illegal immigration and, most importantly, to uphold the rule of <u>Iaw</u>. They include the 2004 voter ID at the polls, passed by 57 percent of the voters; in 2006, a constitutional amendment denying bond to illegal aliens who commit serious crime, passed by 78 percent of the voters, 60 percent of Hispanics. Also in 2006, illegal aliens who sue American citizens cannot receive punitive damages, passed by 75 percent of the voters. In 2007, protecting American jobs and honest employers by mandating the use of E-Verify for every business in the state of **Arizona**.

I'm also proud to say that each of these initiatives have become <u>law</u> and survived the various legal challenges. In fact, the last time was in Washington. The Supreme Court upheld the E-Verify <u>law</u> against the unpatriotic challenge of the Chamber and the Obama administration. Because most provisions of S.B. 1070 are in effect, the citizens of <u>Arizona</u> are safer. According to Phoenix <u>law</u> enforcement Association, which represents the rank-and-file police officers, and I quote, "Since S.B. 1070, Phoenix has experienced a 30-year low crime rate." Six hundred police vacancies, budget cuts and old policing strategies did not bring about these falling crime rates. S.B. 1070 did.

The deterrence factor this legislation brought about was clearly instrumental in our unprecedented drop in crime -- all of this without a single civil rights, racial profiling or biased police complaint. Simply put, S.B. 1070 has clearly worked, and <u>Arizona</u> has acted within its authority. The Supreme Court has held that states can utilize their inherent police powers to enforce immigration <u>laws</u>.

S.B. 1070 directs <u>Arizona law</u> enforcement officers to cooperate and communicate with federal authorities regarding enforcement of federal immigration <u>laws</u>.

It imposes penalties under Arizona law for noncompliance.

It is only these simple and clear <u>law</u> enforcement measures that are before the Supreme Court. This commonsense <u>law</u> is fully within the authority of <u>Arizona</u> as it protects its citizens from the effects of illegal immigration and upholds the rule of <u>law</u>. And protecting our citizens is the highest duty of any public **official**.

Thank you. God bless you, and may God continue to bless this republic.

SEN. SCHUMER: Thank you, Mr. Pearce.

Next we'll go to Senator DeConcini.

DENNIS DECONCINI: Mr. Chairman, Senator Durbin, I want to thank you very much for an opportunity to address this very important issue, not only to my home state of *Arizona*, but to our nation.

The constitutionality and prudence of federal immigration enforcement <u>laws</u> by state and local governments is indeed a complex issue. Mr. Chairman, I'm a native <u>Arizona</u> resident. I grew up in that state. I came from neighborhoods and business and <u>law</u> practice with a multitude of Hispanic and Mexican friends, investors, what have you. We worked together. We shared each other's heritage and experience. The culture of our state reflects the rich history of the Latino influence.

But during the last two years, Mr. Chairman, we have unduly harmed our legal Latino residents in this process, the solution of the problems coming into this country illegally. We have let rhetoric and political advantage cloud this sound judgment.

Mr. Chairman, this hearing partly is about 1070, and maybe mostly, seeing that the Supreme Court will address it tomorrow. I believe it is ill-founded, mean-spirited, divisive. In addition, it requires state and local <u>law</u> enforcement to carry out immigration responsibilities that lie with the federal government clearly.

Prior to being elected to the United States Senate in 1976, as the chairman pointed out, I was the Pima County attorney. I was appointed by Governor Raul Castro to head up the <u>Arizona</u> drug control district because of the tremendous problem we had along our border.

This creation of this drug control district did not create <u>laws</u> that contradicted federal responsibility. It was a cooperative effort, put together by the legislature, Republican legislature, to address the problem in concordance -- in accordance with the cooperation of the federal agencies, and we did just that.

I mention this because there is some similarity. But <u>laws</u> need to be in cooperation and not hostile to each other. When I came to the Senate, I was appointed to this august committee, the Judiciary Committee, and the Committee on Appropriations. Both had jurisdiction over Border Patrol, Customs, general services. I used all the jurisdictions to focus <u>law</u> and resources on the U.S. Southwest border, along with my many colleagues at the time, including some not from border states, like Alan Simpson and Mark Hatfield of Oregon. We worked in a bipartisan effort.

I participated as a member of the select committee and commission on immigration and refugee policy, along with my friends Strom Thurmond, Alan Simpson, Ted Kennedy. The committee issued a report in 1981 which led to the passage of a comprehensive immigration reform bill during President Reagan's administration.

Let me remind everyone, President Reagan supported that bill, setting of a date to grandfather those in this country who were here illegally with a pathway to citizenship if they did not have a criminal record. I continue to work hard to see that this happens and occurs.

Many ask why our efforts did not work way back in 1981. And there's an answer. We did not secure the borders, even though we passed comprehensive immigration reform. Former Senator Pete Domenici and I chaired the Appropriations Committee, and we constantly added earmarks -- sorry to use that word here in this august body today -- but we added money that was not in the budget, and often it was taken out for other reasons.

At that time the effort of Congress and the public just wasn't there on this problem. When I left the Senate, the number of border patrols had increased from approximately 4,000 to -- in `95 that's what it was, and now it's well over 21,000, as the chairman points out, with over 5,000 on the *Arizona* border.

So those who say the federal government has not done its job in ensuring border security are wrong. I was in Congress from `77 to `95. I can tell you, the federal government in recent years has made heroic efforts to secure our borders. It started under the previous administration, a Republican administration, and continues now with such programs as Secure Communities.

We are called here today to debate the merits of the constitutionality of 1070. I believe it is unconstitutional, for many of the reasons the chairman pointed out, which I will not reiterate. Having worked with <u>law</u> enforcement officers much of my life, I know this <u>law</u> puts <u>law</u> enforcement in a tenable position. Police officers are trained to profile behavior, behavior, not people. This <u>law</u> does the opposite. It profiles people. If you have brown skin in my state, you're going to be asked to prove your citizenship.

The <u>law</u> has bad consequences. Let me play a clip here of an individual, and he'll tell you just exactly what I'm talking about. This was taken just a few days after the bill passed both houses and right before the governor signed it.

Would you play the clip please?

(Video plays.)

MR. DECONCINI: Mr. Chairman, thank you for taking the extra time to look at that. This may have been unintended consequences, as they say, but this is what has happened within my state. This is not just one example that jumps out at you.

And let me just give you one more quick one. Some statewide political leaders, county elected <u>officials</u>, say that as a direct result of undocumented people coming into our state, horrific crimes have been caused such as beheadings in the desert of **Arizona** along our borders. Terrorists are sneaking in. There's no proof to this.

These examples turned out to be totally false, including those made by our governor, who had to retract them about the beheadings found in the desert. But this demonstrates how political this issue has become. It has not been about creating <u>law</u> enforcement solutions to secure our border from criminal or other deportation, those with criminal records, which this *law*, by the way, is a minor percentage of those who commit the crimes here.

I could go on and tell you a lot of different stories here because I talk to a lot of different people.

And finally, let me ask -- let me ask who is the target of 1070? Senator Durbin pointed out if anyone tells you it is only the drug and gun trafficking criminals, they are mistaken. SB 1070 targets those with brown skin. And in my state, those are my neighbors, my friends, successful business associates. I've been in <u>law</u> enforcement and the United States Senate when we could fix this *law*, and we fixed part of it.

And now 1070's has really caused us a problem. As a -- as a legislator, I know -- and a <u>law</u> enforcement -- that whenever you mix politics and <u>law</u> enforcement you create a toxic environment and that's what has happened to my state of <u>Arizona</u>. Thank you, Mr. Chairman. I apologize for being longer than anticipated.

SEN. SCHUMER: No problem. Thank you, Senator DeConcini. And now we'll hear from Senator Gallardo.

STATE SENATOR STEVE GALLARDO (D-AZ): Thank you. Mr. Chairman, members, for the record, my name is Steve Gallardo. I'm a state senator from <u>Arizona</u> representing District 13. It is my privilege to have the opportunity to give my perspective and experience regarding <u>Arizona</u>'s Senate Bill 1070. Mr. Chairman, members, Senate Bill 1070 has perpetuated a climate of <u>fear</u> and division within the state of <u>Arizona</u>. Without any doubt, Senate Bill 1070 has done <u>Arizona</u> and her people a great disservice and has done nothing to secure the borders or resolve any of our immigration problems.

Arizona law has unfortunately subject Latino citizens to racial profiling and harassment. The following situations will illustrate how Senate Bill 1070 has negatively affected the lives of many Latinos throughout the state of

<u>Arizona</u>. Senate Bill 1070 has created racial tension and distrust between Latinos and <u>law</u> enforcement as well as Latinos and non-Latino neighbors.

I'll give you an example -- the tragic death of Juan Varela, a United States citizen who was murdered in the front of his home by his neighbor, Gary Kelley, just 13 days after Governor Brewer signed Senate Bill 1070 into <u>law</u>. Right after the bill was signed into <u>law</u>, Gary Kelley yelled racial slurs, "Go back to Mexico. If you don't go back to Mexico you're going to die." Before long, Gary Kelley pointed his .38 revolver at Juan Varela and shot him in the face. Mr. Varela died in the front of his home. He leaves a wife and a 13-year-old daughter.

Senate Bill 1070 made Latinos targets of criminals because Latinos are less likely to report crimes to local <u>law</u> enforcement -- a <u>fear</u> of having themselves deported or even a loved one deported. Many Latina women face nightmare situations if they are victims of domestic violence. Because of Senate Bill 1070, many of these women are placed in a position where they cannot report their abuser in <u>fear</u> of getting deported. In some cases, these women are held hostage in their own home.

Mr. Chairman, members, no woman, regardless of immigration status, should ever be placed in harm's way. Senate Bill 1070 has shifted the priorities of <u>law</u> enforcement to focus its attention away from the criminal investigation and placed squarely on local <u>law</u> enforcement immigration enforcement. This comes at the expense of rape, assaults and murder victims. Most recently, the Maricopa County Sheriff's Office has come under fire for their failure to investigate 400 sexual assault cases. Many of these cases involve children. Maricopa County Sheriff's Office focus their attention on immigration enforcement.

Senate Bill 1070 and <u>laws</u> like it has fostered and legitimized vigilante movements responsible for violence and sometimes lethal attacks on Latinos. Here's another example. The case of a nine-year- old, Brisenia Flores, and her father, Raul, were killed by the hands of Shawna Forde and Jason Bush, all members of the Minutemen Defense Organization in <u>Arizona</u>. The Floreses were murdered in their own home as they were being robbed. Brisenia Flores was nine years old when she pleaded for help and was shot dead at her home. If Senate Bill 1070 has been successful in anything, Mr. Chairman, it has been successful in breaking up the families by separating hard-working immigrant parents from their children and limiting the success of our Latino students.

These parents and children live in <u>fear</u> every day -- <u>fear</u> of being separated from each other. It is common practice for parents to teach their children a phone number of a family member that they can trust in the event that the parents get -- (inaudible) -- away in one of Sheriff Joe Arpaio's raids in Phoenix.

Mr. Chairman, members, the state of <u>Arizona</u> has dealt with a lot of anti-immigration type legislation. The most recent was a ballot initiative that preceded Senate Bill 1070 requiring undocumented students to pay out-of-state tuition. The DREAM Act has been exactly that -- only a dream.

I use my Carl Hayden High School robotics team in my district, a source of pride in my legislative district -- a school team that has beaten teams all over the world including the Massachusetts Institute of Technology. If it wasn't for their immigration status, these students would have unlimited promises. Unfortunately, <u>laws</u> like Senate Bill 1070 pander to a climate of <u>fear</u> and division that run rampant through the state of <u>Arizona</u>. Mr. Chairman, this <u>fear</u> is created for a purpose.

Mr. Chairman, members, I would submit to you that Senate Bill 1070's true intentions, its primary objective, is to make second-class citizens of U.S. Latinos -- to discourage them from voting, from going to school, seeking employment and realizing the American dream. Immigration enforcement is only secondary objective.

By their own admissions, the authors that sponsored the Senate Bill 1070 intend to harass immigrants, to create a hostile and miserable environment so the immigrants will self -- would choose to self-deport. They show no regards to the civil rights abuse of U.S. Latino citizens. This, by its very nature, defines their strategy as reckless and abusive.

Senate Bill 1070 is neither an immigration policy nor a legal position but, rather, a campaign of harassment, intimidation directly solely on the person's complexion. Finally, the prime sponsor of Senate Bill 1070 will try to give you some rationale for the chaos of this legislation. However, I would submit to you that any effort to justify profiling, harassment or oppression of anyone is un-American, illegal and unconstitutional on your face -- on its face.

Mr. Chairman, member, I would pray to see the wisdom of passing legislation preempting states from addressing and enforcing immigration <u>laws</u> and put emphasis on passing comprehensive immigration reform, specifically the priority of passing the DREAM Act for the students not only in the state of <u>Arizona</u> but across this great country. Mr. Chairman, members, these are my comments and I respectfully submit them.

SEN. SCHUMER: Thank you, Senator Gallardo, and Mr. Landfried, you may proceed.

TODD LANDFRIED: Thank you, Mr. Chairman, for inviting me to speak today. For the record, my name is Todd Landfried and I'm the executive director of <u>Arizona</u> Employers for Immigration Reform. AZEIR, as we refer to ourselves, was formed in 2007. It has approximately 400 small-, medium- and large-business members.

We are not open borders, pro-legal business -- pro-illegal businesses addicted to cheap labor nor do we put profits before patriotism. We know there are serious problems on the border and people's lives are being affected and the issue needs to be addressed. Businesses want legal and efficient access to the labor it needs when it needs it from wherever it must come from with little government interference or interaction as possible.

Most importantly, we want you in Congress to solve the problem. My remarks will focus on whether <u>laws</u> like <u>Arizona</u>'s S.B. 1070 and others are good public policy based upon their impacts on business and the economy.

By good public policy I mean what are the outcomes. Did they secure the border? Did they create jobs and reduce state expenses? Did they fulfill their proponents' promises? It's a legitimate question, especially at a time when program accountability is so important. What's wrong with holding state-level immigration <u>laws</u> to the same scrutiny? In my written testimony, I have shown that this attrition through enforcement scheme has been tried before at the city, county and state level going back to 2006.

What has come from these past attempts? The short answer, nothing good, unless your only goal is to make brown people move. After Oklahoma passed H.B. 1804 in 2007, the Oklahoma Bankers Association found the loss of 90,000 unauthorized workers and their families resulted in a \$1.9 billion loss to the state's gross state product. The Urban Institute and the Migration Policy Institute found negligible savings on Oklahoma public services from the departure of the undocumented because they're ineligible for those benefits in the first place.

A Georgia restaurant association survey found in November 2011 that 71 percent of their members had labor shortages and estimates the average monthly sales losses due to the labor shortage was \$21,000 per store. Georgia farmers told their governor they needed 11,000 workers to bring in that spring's fruit crop. Governor Deal offered up probationers as the solution. On the first day, 11 showed up.

A week later, there were seven left. The losses that farmers encountered in 2011 was an estimated \$391 million. One analyst said, we have turned good workers into criminals and turned criminals into bad workers, losing on both ends of the deal. Exactly. Alabama is rethinking H.B. 56. Twenty-five percent of Alabama's construction workers have left the state with few replacements. Towns like Russellville report sales tax revenue losses exceeding \$8.5 million. Statewide losses and state income and sales tax collections are estimated to be between 56 million (dollars) and \$264 million.

<u>Arizona</u> continues to suffer. Total losses from cancellations and bookings for conferences and tourism were \$394 million and a loss of 4,236 jobs. In fact, there is a chart in the back of my written testimony that highlights those losses.

Foreign businesses and executives refuse to work in <u>Arizona</u>. The loss of 150,000 consumers from the <u>Arizona</u> economy resulted in an estimated decline in gross state product of \$24.4 billion, or 9.6 percent, a loss of 291,000 direct and indirect jobs, and a result in tax revenue of 2.1 billion (dollars).

Do these sound like the effects of a good <u>law</u>? We were told S.B. 1070 would bolster the economy and create jobs, yet history convincingly demonstrates exactly the opposite. If these <u>laws</u> are so good, then why are the impacts so bad? The answer is that you have bad outcomes because you had bad inputs.

Put bluntly, we're being misled by proponents who routinely distort data, exaggerate impacts, cherry-pick statistics, and in many instances make it all up. You heard testimony about how it supposedly costs <u>Arizona</u> \$2.6 billion to educate, medicate and incarcerate illegal aliens.

The problem is, that isn't the whole story, as it ignores financial contributions these workers make to the economy. Economic studies that consider both sides of the ledger show immigrants are a net benefit to <u>Arizona</u> of just under \$1 billion.

You've heard 17 percent of <u>Arizona</u>'s prisons are illegal aliens, when in reality it's impossible to know. Why? Because the <u>Arizona</u> Department of Corrections combines unauthorized inmates with those who are here legally into a category called "criminal aliens." The latest number is 13.2 percent. Therefore, the undocumented population must be lower.

We're told because of S.B. 1070 crime in Phoenix is at a 30-year low, yet there are no data from Phoenix PD, the Department of Public Safety or the FBI to back that up. That fact was reiterated in this morning's *Arizona* Republic.

Mr. Chairman, nearly every statistic used to justify S.B. 1070 has serious factual problems with it. Newspaper fact-check researchers found that nine out of 10 immigration statements they checked, including some you heard today, are not the whole truth. I would encourage you to take a look at the four-plus gigabytes of reports and data on the DVD I provided to the committee and educate yourself on the real facts.

I'm not saying all of the concerns are illegitimate. I'm not saying there are no costs. No one questions the serious issues of drugs and smuggling on the border. No one questions the security threats. No one denies there is an immigration problem. We can agree on all of this, but shouldn't we spend our time looking at solutions that might work rather than on one we know that doesn't?

If you want to ask a question, it should be, what else you got? It amazes me that with this scheme's history of failure, that S.B. 1070 was the best idea they could come up with. Maybe it's because no other solutions were allowed to be heard and discussed.

Fortunately, there's some great ideas for solving this problem, but you don't get to hear them because we're spending too much time arguing about S.B. 1070. We will discuss some of these solutions May 1st in the Rayburn Gold Room starting at 10:00 a.m. We've invited all members of Congress. We hope your staff will attend.

This continued fixation on S.B. 1070 as some kind of viable solution, when we know better, is crazy. The Supreme Court's decision will do nothing to change the fact that it remains bad policy and bad <u>law</u>. Congress, however, can and must do something about that, and you shouldn't waste any time getting started. That solution must deal with demand for labor as well as and at the same time as border security. Nothing else will work.

Thank you, Mr. Chairman and members of this committee, for your time and attention.

SEN. SCHUMER: Thank you, Mr. Landfried. And let me thank all of our panelists for their testimony. And now we'll begin with questions.

I'm going to direct some first questions to you, Mr. Pearce. And first I want to thank you for coming, because we don't agree -- that's obvious -- but you've had the courage and integrity to come here and defend you views. And that's very much appreciated.

OK, now, I'm interested in trying to understand the general context behind the <u>Arizona law</u>. You were on Fox News on July 29th, 2010. You said your intent in writing S.B. 1070 was, quote -- this is your quote -- "to take the handcuffs off <u>law</u> enforcement. They'll go home. They'll self-deport," unquote. Do you still stand by that statement?

MR. PEARCE: Yes, sir.

SEN. SCHUMER: OK. Now, some have said that the <u>Arizona law</u> is necessary because the federal government has not secured the border. But, to be clear, even if the border were completely secure and the government could show that no new people are entering the country illegally, you would still want S.B. 1070 to remain in effect to ensure that all of those who are already here without status either leave America or get apprehended or deported. Is that correct?

MR. PEARCE: Mr. Chairman, can I give better than just a yes --

SEN. SCHUMER: Sure.

MR. PEARCE: -- to that?

SEN. SCHUMER: Yes.

MR. PEARCE: Mr. Chairman, you know, it's simply the rule of <u>law</u>. You know, and -- we have <u>laws</u> -- all kinds of <u>laws</u>. You're never going to get 100-percent compliance. We understand that. But <u>laws</u> without consequences are not <u>laws</u> at all. And I've heard some misinformation here today that's more than just supporting.

You know, if everybody remembers the case Muehler vs. Mena in 2005 -- the 9-0 landmark decision by the United States Supreme Court that struck down a prior decision by the 9th Circuit Court about Fourth and Fourteenth Amendments of those that are here illegally, and when you can ask and when you can't. And they struck down and said you can ask anytime.

Those safeguards aren't in the federal <u>law</u>, and the Supreme Court has upheld -- you can ask anytime. In S.B. 1070, we prohibit racial profiling. In S.B. 1070 we say you have to have a legitimate contact. In S.B. 1070 we saw that you have to have a reasonable suspicion. And those are the basic things taught in a police academy to every young recruit -- civil rights, you know, the proper respect and decorum of our citizens and those that we come in contact with.

I find it very demeaning to <u>law</u> enforcement that we would assume that those kinds of things go on. You're always going to have exceptions to every <u>law</u>, when you have thousands and thousands of arrests, Mr. Chairman --

SEN. SCHUMER: Thank you.

MR. PEARCE: -- but that is demeaning to our <u>law</u> enforcement community to make that. And I want to -- and I just want to --

SEN. SCHUMER: Go ahead; speak.

MR. PEARCE: If I might, sir. When you talk about the police chiefs not supporting S.B. 1070 -- those that are appointed bureaucrats from open border-mayors in most cases -- what did support it is nine out of 15 sheriffs, *Arizona* Police Association, 10,000 officers, 23 agencies, *Arizona* cops, 6,000 officers, the FOP.

Every single organization that represents boots on the ground supported S.B. 1070 and worked with me to make sure that we created the kind of exceptions that they could make in doing their job when necessary. Yet it's the rule of <u>law</u>, mirrors federal <u>law</u>. It's not -- and we didn't regulate; that is a -- the exclusive -- exclusive responsibility of the federal government.

And I agree with you, Mr. Chairman, on that -- that enforcement has never been the exclusive responsibility -- we don't hear this about drug <u>laws</u>, we don't hear this about bank robbery or the other federal crimes that we enforce on a daily basis.

States have always had -- if Congress wanted to pre-empt the states from enforcing the <u>law</u>, they would have used their plenary powers. They have never done that. There has never been a pre-emption. It has always been a collaborative effort between local <u>law</u> enforcement and the feds to secure this nation. And that should always be our priority, is the rule of <u>law</u> -- dignified, compassionate, respectful, but not apologetic for enforcing or <u>laws</u>, securing our borders.

SEN. SCHUMER: No, I appreciate that, and I want to give you the opportunity to state your whole case because obviously you're outnumbered here.

MR. PEARCE: (Chuckles.) It's usually the case, Mr. Chairman.

SEN. SCHUMER: OK. Well, again, I appreciate your being here. But I do want to ask the question again, just if you could give me a yes or no answer on that, which is if the border were completely secure, if the government could show -- and we would all agree that no new people are crossing the border, however that was accomplished - you would still want S.B. 1070 to remain in effect so that the people who are already here without status would leave or be apprehended and deported, is that right?

MR. PEARCE: Mr. Chairman, I don't mean to difficult.

SEN. SCHUMER: No, I just --

MR. PEARCE: A yes or no answer doesn't --

SEN. SCHUMER: Well, just give me your answer to that question.

MR. PEARCE: Well, and let me --

SEN. SCHUMER: It doesn't have to be yes or --

(Cross talk.)

MR. PEARCE: -- because, again, we're a generous nation. We allow more people in this country than every other developed nation combined, legally. But, yes, the <u>laws</u> must be enforced. And with that number you talked about, there ought to be, still, arrests and deportation. The largest gangs in this country are made up of illegal aliens -- the terrorists, the kidnappers, the human smugglers and the drug smugglers.

You can't ignore -- you can't just carve out a little section when you do these kind of things.

SEN. SCHUMER: No, I appreciate that, but your answer is yes.

MR. PEARCE: Yes.

SEN. SCHUMER: OK. In trying to promote self-deportation, do you make any distinctions if the person has been in America for 20 years or has U.S. citizen children or is brought here as a minor through no fault of their own? The *law* does not make any distinctions among those types of people, right?

MR. PEARCE: Mr. Chairman, federal *law* doesn't make any distinction.

SEN. SCHUMER: I understand.

MR. PEARCE: That's a regulatory function, not a function of the states.

SEN. SCHUMER: OK.

Next question. Do you believe that many national political leaders agree with your policy of self-deportation, or do you think you have a minority view here even within your own party?

MR. PEARCE: Mr. Chairman, I have a majority view. S.B. 1070 is supported by 2-to-1 from coast to coast across this nation. After it was originally passed, 73 percent -- a Rasmussen poll -- 73 percent of Arizonans supported S.B. 1070.

It is still, by far, the majority in favor of SB 1070. Thirty-four states I've had contact with have indicated their desire to pass 1070 bills. It is --

SEN. SCHUMER: So you believe it's a majority opinion of your party and of the country, is that right?

MR. PEARCE: Yes -- by far the majority opinion of my party, but the majority opinion of America from coast to coast.

SEN. SCHUMER: Thank you. I want to talk a little bit about racial profiling. There are many critics who say SB 1070 is unconstitutional because it will lead to racial profiling of Latinos, Asians and other groups. So I want to try to break down the <u>law</u> step by step with you to understand your thought process better because you're the author. No one knows this better than you.

First, to be clear, as you said to several <u>Arizona</u> news outlets March 5th, 2012, quote, "you know why SB 10 (sic) was written, and know every section of the bill. There is nobody better to explain this <u>law</u> to the senate than you." Is that an accurate quote?

MR. PEARCE: That's an accurate quote.

SEN. SCHUMER: Yeah, OK. So let me go to section 3(b), known as the stop and arrest section whose language is behind me. You're familiar with that section, I presume. You wrote the *law*.

MR. PEARCE: Yes, sir.

SEN. SCHUMER: OK. I want to show you a blowup of the <u>official</u> training manual given to the <u>Arizona</u> police officers on SB 1070. Behind me here on the screen are the factors that training say police may consider in developing a reasonable suspicion that a person is an illegal immigrant and needs to be checked.

I'm going to highlight a few. It says in the company of other unlawfully present aliens. It says the vehicle is overcrowded or rides heavily. It says dress. And then it says demeanor, for example, unusual or unexplained nervousness, erratic behavior, refusal to make eye contact.

The one that arouses my curiosity and bothers me is dress. What does an illegal immigrant dress like? Why is dress in those factors -- listed in those factors?

MR. PEARCE: Mr. Chairman, that was put together by AZ POST, and I understand they worked in cooperation with ICE to develop the profile of those folks after making legitimate contacts.

SEN. SCHUMER: But explain to me, as the author, do you think dress is an appropriate --

MR. PEARCE: Mr. Chairman, this is not -- this is from AZ POST. This is training material for AZ POST, not a part of the bill.

SEN. SCHUMER: Yes, from the Arizona police.

MR. PEARCE: Right, not a part of the bill.

SEN. SCHUMER: I understand. Well, do you think dress is an inappropriate measure? Is there a reason to stop somebody because of their dress?

MR. PEARCE: I think when you have a problem --

SEN. SCHUMER: And then, I would ask you if it's not inappropriate, what does an illegal immigrant dress like?

MR. PEARCE: Mr. Chairman, almost all -- when you train a police officer -- I've been in this business for a long time, in <u>law</u> enforcement and public safety -- it's a compilation of issues that tend to raise the level of suspicion to the level of probable cause, not any one isolated incident. This is just a list of things that lead you to ask questions. I know questions are dangerous things. People might not actually give you an answer. So --

SEN. SCHUMER: Sometimes questions are a dangerous thing because they lead to profiling.

MR. PEARCE: No --

SEN. SCHUMER: And it seems to me when the word dress is used -- I mean, just give me a -- do you -- in your experience, you've lived in *Arizona* your whole life, I believe?

MR. PEARCE: Yes, sir.

SEN. SCHUMER: Do illegal immigrants dress any differently than legal immigrants or American citizens?

MR. PEARCE: Mr. Chairman; I don't want to be confrontational, Mr. Chairman.

SEN. SCHUMER: No, I know.

MR. PEARCE: But I want to tell you this is a list of things to look for and they're trained by ICE. This was ICE training in terms of a compilation. But it's like anything --

SEN. SCHUMER: ICE didn't --

MR. PEARCE: No one issue does -- if I'm looking into a bank robbery or a Circle K robbery and I've got a description kicked out by radio of a white male, average height, white t-shirt, dark pants running down the street; I'm responding to that crime and a I see a white male, white t-shirt, dark pants that turn out to be jogging pants. I stop him and I have a pretty good reason to ask him a few questions.

When I get to the Circle K and I find out he's not the guy, he gets released. You have to respond to reasonable suspicion to do your job, Mr. Chairman.

SEN. SCHUMER: My argument --

MR. PEARCE: And this is just a list of things to look for.

SEN. SCHUMER: Right. First, I don't believe ICE sanctioned the use of the word dress. We'll check that out.

MR. PEARCE: I'm just told that that's what they worked with in cooperation with developing of that criteria, Mr. Chairman.

SEN. SCHUMER: OK Right. So let me ask you this question. Instead of going through these criteria and other criteria, why didn't you just say -- and again, the criteria are not yours, the <u>Arizona</u> police, as you say. That's what we say up there -- mandatory check.

But why didn't you just say that everyone who is stopped by police has to be checked for legal immigration status? Why do you require the police to form opinions about whether a person is an illegal immigrant first before requiring

police to ask that person for proof of legal status? Doesn't the way you wrote the <u>law</u> either require or certainly invade towards racial profiling?

MR. PEARCE: Just the opposite, Mr. Chairman. Again, under federal <u>law</u> -- you know, under the U.S. Constitution and the <u>Arizona</u> constitution you know, we have the Equal Protection Clause. I knew those kinds of issues would be raised by those open border folks that are against any enforcement.

We've been sued on everything we've done, from voting fraud to stop voting fraud, welfare fraud, to going after illegal (person who compete ?) illegally, immorally, and have a competitive advantage over the honest employer. Doesn't it seem like no matter what we do, Mr. Chairman, we're attacked for simply enforcing the <u>law</u> and trying to protect American citizens and jobs for Americans.

So you knew those questions would be asked, you knew you'd -- they'd come after you. We simply wrote the bill to preempt those kinds of silly arguments and try to protect -- try to protect everybody's rights. As a civil libertarian, I'm a believer that everybody -- you have to have a reason to do stuff. I don't want a police state. I want a reason to do something. That's why those -- that's why that bill was written in the manner it was written.

SEN. SCHUMER: So let me ask you again. If you want -- why wouldn't it have done just what you say, rule of <u>law</u>, not discriminate -- why wouldn't it have been better to say that everyone stopped by the police should be checked for their status? Why come up with obviously a really problematic definition of suspicion? And you've seen in the regulations that it is problematic.

MR. PEARCE: Well, Mr. Chairman, I don't agree that it is problematic. In <u>Arizona</u>, first of all, we made the proper exceptions. If you have an <u>Arizona</u>'s driver's license or a driver's license from a state that requires proof of citizenship or legal presence, you're automatically exempt from that. That is -- that is -- (inaudible) -- at that point, reasonably, that you're legal. All we wanted to do in this bill is common sense.

SEN. SCHUMER: Right.

MR.GALLARDO: You know, we teach our officers to have common sense -- you know, respond to reasonable suspicion. Not everybody. You know, you stop somebody -- I don't want -- I don't want to hold a family up while I'm asking all kinds of silly questions when there's no reason to ask those kinds of questions. This was based on reasonableness, Mr. Chairman.

SEN. SCHUMER: OK, well, I guess many would disagree with that, including some of the panel.

MR. PEARCE: I understand.

SEN. SCHUMER: Let me ask you a question about minors. If a police officer stops a minor, what documentation is the minor supposed to show the police officer to prove that he or she is a U.S. citizen?

MR. PEARCE: Mr. Chairman, it's a little different for minors, needless to say. They're not required under -- if you're an adult, you're required under federal <u>law</u> to carry your indicia with you at all times -- at all times under 8 U.S.C. 1304 and 1306. You know, so again -- again, reasonableness is the thing. If there's not a reason to ask, officers aren't going to ask.

SEN. SCHUMER: Well, let me ask you this. You see -- there's a car driving. There's an adult driving it. There are minors in the backseat. Now, the *law* allows the children to be checked, right?

MR. PEARCE: Well, Mr. Chairman, at a certain age. And I'm not recalling the age -- at a certain age --

SEN. SCHUMER: No, there's no age. It just -- all the children can be checked and should be checked under the <u>law</u> and its regulations. What are the children supposed to show?

MR. PEARCE: Mr. Chairman if they don't have ID, they're not supposed to show anything. You're not required to have ID, you know, unless you're a driver or, you know, a lot of the -- in *Arizona*, we allow parents to go out and get an *Arizona* ID at any age if they want -- if a parent chooses.

SEN. SCHUMER: So you think all -- under this <u>law</u>, children, to prevent themselves from being sent to a detention center or whatever would have to carry some kind of ID.

MR. PEARCE: Mr. Chairman, that's not accurate.

SEN. SCHUMER: Well, then --

MR. PEARCE: Mr. Chairman, there's a reasonableness, again, inferred. You know, you're taking the extreme -- and I understand, trying to make a point. But Mr. Chairman, it's just not accurate. It's just not so.

SEN. SCHUMER: Well, does the <u>law</u> say anywhere that children don't have to be checked when they're stopped in a car in this situation? I understand the *law* says the opposite.

MR. PEARCE: Mr. Chairman, it gives an out. This <u>law</u> makes exceptions to <u>law</u> enforcement, you know, to make reasonable decisions based on the circumstances at the time. I suspect -- and again, I think it's demeaning to <u>law</u> enforcement to assume they don't know how to do their job in a respectful, proper manner.

SEN. SCHUMER: I want to go to demeaning to <u>law</u> enforcement because -- yeah, I'm just going to submit for the record section 3(b), and it doesn't list any exceptions at all.

MR. PEARCE: Mr. Chairman, it's modeled after federal <u>law</u>.

SEN. SCHUMER: OK, well, it's -- but there are no exceptions here. I don't believe federal <u>law</u> is like -- based -- I don't believe this is consonant with federal *law*.

MR. PEARCE: Yes, sir --

SEN. SCHUMER: Let me go to this. You said --

MR. PEARCE: It mirrors federal *law*, Mr. Chairman.

SEN. SCHUMER: Let's go to demeaning police. Doesn't your <u>law</u> permit any citizen of <u>Arizona</u> to sue any police department or any individual police officer who refuses to ask for immigration documents during a stop?

MR. PEARCE: Mr. Chairman, let me correct you. It is not -- it does not allow them to sue any individual <u>law</u> enforcement officer when they use the discretion that we give them on this <u>law</u> and other <u>laws</u>. That discretion has allowed the officer -- and if you read the bill carefully, you'll see that discretion. In fact, we give the officers --

SEN. SCHUMER: But there is a right --

MR. PEARCE: Hang on. Let me -- I understand, Mr. Chairman.

SEN. SCHUMER: So just explain that right to sue everybody.

MR. PEARCE: Yes, sir, and I will. But <u>law</u> enforcement has qualified immunity under this bill because we knew that they'd be sued whether they do or they don't.

What the lawsuit is doing -- that phrase in our founding document, "we the people -- in <u>Arizona</u>, we still believe in "we, the people." We give "we, the people" the ability to sue their agency -- their government, if they will -- if they fail -- have a policy -- have a policy that limits or restricts the enforcement of immigration <u>laws</u> as required under federal <u>law</u>. So, yes, sir, we do give citizens a right of --

SEN. SCHUMER: It's up on the chart here. It says: Any person who is a legal resident of this state may bring an action -- that's a judicial action -- an action in superior court to challenge any <u>official</u> or agency -- not just the agency but any <u>official</u> -- that's the words of the statute -- of this state or county or city or town or other political subdivision of this state that adopts or implements a policy that limits or restricts the enforcement of federal immigration <u>laws</u>.

Now, John Smith could decide that Officer Jones has adopted a policy of not stopping the right people in John Smith's mind, and sue. And that would be an actionable case. We'd see how the court would decide it.

And I just want to ask you this: Is there any other statute in <u>Arizona</u> that you're aware of that allows citizens to sue police officers for not enforcing a particular *law*?

MR. PEARCE: It's my understanding there are a couple. But let me explain --

SEN. SCHUMER: I haven't come across any, so you can submit them into the record. But I would state for the record I haven't seen any. Please check that.

MR. PEARCE: OK, Mr. Chairman -- again --

SEN. SCHUMER: So I'd ask you -- I'm just going to ask you this and then let you respond at some length. Why was this *law* singled out to allow this action? Isn't that demeaning to police officers? And won't --

MR. PEARCE: Mr. Chairman --

SEN. SCHUMER: And just one other question. Maybe the most important. Won't that push them to do things to protect themselves from lawsuit that they believe they shouldn't do? You can answer all of those.

MR. PEARCE: And I would -- and I'm grateful for that chance to answer that.

<u>Law</u> enforcement sat down with me to write that section, Mr. Chairman. And the <u>officials</u> interpret it as somebody who had an <u>official</u> capacity to set policy. And that's what it has to do -- that's why the qualified immunity is to the officer on the street where we give them the discretion to enforce this <u>law</u>.

You know, <u>law</u> enforcement and attorneys sat down as we decided and mulled over that language. That was their language put in by them -- a comfortable language that they felt gave the officers the protection they need to have discretion. At the same time, language that was more compelling to the city to eliminate --and sanctuary policies illegal, Mr. Chairman. It is illegal under 8 U.S.C. 1644 & 1373 to have a policy that limits a restriction in enforcement of these <u>laws</u>. Not only are states not preempted; they're preempted from having a policy that preempts them under federal <u>law</u>. That's what this is about: making sure they do their job. Taking the handcuffs off them -- as you've stated and you quoted me. And that's exactly what this is doing. And we gave them qualified immunity while enforcing this <u>law</u>, and gave the citizens the right to hold their government accountable.

SEN. SCHUMER: How does --

(Cross talk.)

SEN. SCHUMER: -- taking handcuffs off <u>law</u> enforcement and then allowing citizens to sue <u>law</u> enforcement because an average citizen with no experience in his or her judgment says: They're not enforcing the <u>law</u>. It's sort of a contradiction. And I'm just curious as to why on this particular <u>law</u> you wrote in that provision when it doesn't exist, I don't think, in any <u>Arizona</u> -- other <u>Arizona</u> statutes, but certainly not in the vast majority of <u>law</u> enforcement statutes.

As somebody who has been a pretty <u>law</u> and order, pro-police person in my career, the last thing police like is to be sued by citizens supplementing their own judgment.

MR. PEARCE: Again, I don't want to, you know, take this into "he said, she said," back and forth, Mr. Chairman. But the truth is they helped write it; that was their -- that was language they were very, very comfortable with. They sat down with me; we sat with their attorneys and with the associations and wrote that language to make them comfortable.

That's why -- again, Mr. Chairman, you know, this whole thing -- you know, when you talk about no other bill, I don't know if any other <u>law</u> that brings me to Washington, D.C., an <u>Arizona</u> state <u>law</u> that requires me to defend the rule of <u>law</u>. I haven't been here to defend the tough DUI <u>laws</u> we have. I haven't been here to defend the human smuggling <u>laws</u> that we have. I haven't been called to Washington, D.C., to defend anything else. So you see why we have to -- really carefully wrote this and put those provisions in there? Mr. Chairman, we knew that we'd be challenged by everybody in town for simply trying to enforce our <u>laws</u> to protect our citizens and protect jobs for Americans.

SEN. SCHUMER: OK, well, thank you. I have one more area of questioning but I don't see how it either protects police or protects you from being criticized, to then allow citizens to sue -- (chuckles) -- the police because, in their judgment, they didn't enforce it.

But let's go to documentation.

MR. PEARCE: Can I just -- one comment --

SEN. SCHUMER: Yeah, please. You can answer that.

MR. PEARCE: Mr. Chairman, that <u>law</u> is not -- that piece has not been enjoined. Only four sections of S.B. 1070 have been enjoined. The other six -- in place. That one is in place. We've had not one lawsuit from the citizens. This runaway train that you're kind of painting a picture of that citizens are going to jump up and look forward to suing their government. It hasn't happened. We don't have one lawsuit as of today because those policies have been eliminated in the state of *Arizona*.

SEN. SCHUMER: But that's to say that the rest of the <u>law</u> has been enjoined --

MR. PEARCE: No --

SEN. SCHUMER: If it goes back into effect, we will see citizens sue.

MR. PEARCE: But, Mr. Chairman, that's not true. In the first part of S.B. 1070, it says, you will not have a policy that limits the restriction in enforcement of this <u>law</u> to the slightest degree -- to the slightest degree. So there must be some compliance. Citizens aren't running to the courts to sue.

SEN. SCHUMER: Let me go to one final area of questions -- and I appreciate my colleague, Senator Durbin, being patient here.

There's another chart I want to put up behind me. Do you know how many forms of identification exist today that can be shown to prove your lawful status in the United States by federal <u>law</u>?

MR. PEARCE: I do not know the exact number.

SEN. SCHUMER: I didn't either but -- so don't feel bad about that. But there are 53. The answer is that there are at least 53 documents that the Department of Homeland Security says will prove lawful status.

Now, again, I'm going to show you -- those are the 53. You don't have to read them all. There are a lot of them; that's the point.

Now, I'm going to show you your training manuals -- the <u>Arizona</u> police training manuals. And it says the only documents are a U.S. passport -- are much more limited, and I'll read them: a U.S. passport, U.S. military DD 214,

U.S. military I.D. card, U.S. military dependent cards, U.S. birth certificate, U.S. and state -- U.S. and state government employment I.D. cards and tribal I.D. cards and driver's licenses. So there are just eight documents.

Now, according to the <u>law</u>, if a legal immigrant shows any -- that's a legal immigration; not illegal -- shows any of these 45 other valid documents to police -- this is according to your <u>law</u> -- they have to be taken to an ICE facility to have their immigration status determined by a federal government <u>official</u> or wait on the side of the road for an ICE <u>official</u> -- a federal <u>official</u> -- to come before they can be released. Is that correct? That's what the <u>law</u> says, right?

MR. PEARCE: Well, that's not quite correct, Mr. Chairman. There's a 24/7 hotline that ICE has set up and also 287(g)-trained officers who are trained -- if you are cross-certified as federal agents, can make determination for those -- for those purposes. It's usually a five-minute phone call on the phone to an ICE agent or a 287(g)-trained agent, such as 200-and-something that are trained in Maricopa County, alone -- Maricopa County deputies. So it's a five- minute conversation usually on the telephone.

SEN. SCHUMER: Well, I am -- I just want to submit to the record a statute of the police training manual -- again, *Arizona* police. If reasonable suspicion of unlawful presence exists and it is practicable -- see below -- call ICPB or a 287(g) officer to determine the immigration status of the person. So in other words, you are not consonant with federal *law*. You're not helping federal *law* enforcement. In other words, if you were doing what you say you're doing in this statute, you would say these state police officers, if they saw any one of these 53 documents, should be able to say, OK, that's I.D., and go on your way. But, instead, what *Arizona* does -- and it does it in a lot of senses; this is just one little example -- is it restricts the federal *law* and substitutes its own judgment. Isn't that correct?

MR. PEARCE: Mr. Chairman, no. That's not correct. And, again, they have a -- they have a hotline. These are guidelines as most policy --

SEN. SCHUMER: Yeah, but --

MR. PEARCE: These are guidelines for those officers. And then, as you noticed -- what you just read, then call. There's a 24/7 line.

SEN. SCHUMER: Why is it that the state can enforce -- the state police officer under your <u>law</u> can enforce some provisions that are allowed in federal <u>law</u> but not so many others? Isn't that -- that's not helping the federal government enforcement <u>law</u>. That's implanting your judgment and restricting the federal <u>law</u>.

MR. PEARCE: Mr. Chairman, I respectfully disagree. That's not what it does at all.

SEN. SCHUMER: OK.

MR. PEARCE: It simply gives them guidelines of documents that are acceptable on their face. And any other questions you have, you simply call ICE or a 287(g)-trained officer. Again, I'll repeat myself. And I hate to be too redundant here, but it's a five-minute conversation that happens every day of the week.

SEN. SCHUMER: Yeah, but I'm sure there are many other instances that are like the clip that Senator DeConcini showed, where they had to be brought to a particular place, detained, and somebody else has to look at them. We'll ask these other witnesses --

MR. PEARCE: Mr. Chairman, we do that --

SEN. SCHUMER: -- if they're familiar with --

MR. PEARCE: -- for DUI guys too, and -- (inaudible). You know, that's an officer discretion.

SEN. SCHUMER: OK, thanks.

I have a few more questions for the other witnesses, but I've kept Senator Durbin long enough. So I'm going to call on him now to ask some questions, and then I'll go back.

SEN. DURBIN: Thank you, Mr. Chairman. I appreciate your line of questioning.

And let me start, if I might, with Senator Gallardo.

SEN. GALLARDO: Yes, sir.

SEN. DURBIN: There's an agency in Chicago. It's a charity. It's called Los Mujeros Latinos en Accion. It's been in business for over 20 years. It was established in the Hispanic neighborhoods of Chicago as a domestic violence shelter, primarily for new immigrants in this country and for the undocumented so that if women and children were the victims of violence, they had a safe place to go. They had someone who would listen to them, counsel them, and refer them to <u>law</u> enforcement in those circumstances where perhaps the husband has been abusive to the mother, the wife, and even abusive to the child.

I have supported them throughout my time in office because I don't believe any of us want to see that happen, and we want to do everything we can to stop those guilty of that type of crime.

You talked about the impact of this <u>law</u>, this <u>Arizona</u> immigration <u>law</u>, on people living in <u>Arizona</u>. Could you tell me your opinion as to whether or not this <u>law</u> makes it easier or harder for an undocumented mother to come forward and to report to <u>law</u> enforcement domestic violence or even the abuse of her children?

SEN. GALLARDO: Definitely. Mr. Chairman, Senator, Senate Bill 1070 has not even been fully enforced. I mean, there are still portions of it that have not been acted on. And the portion dealing with local <u>law</u> enforcement trying to enforce immigration or forcing them to enforce immigration <u>law</u> -- and just a real quick comment in regards to Mr. Pearce's comments in regards to <u>law</u> enforcement.

The first lawsuit filed against Senate Bill 1070 was a Phoenix police officer. We're talking an officer on the street who came forward, spending his own dollars to file a lawsuit against the bill because of exactly these types of situations. The wall that is placed between <u>law</u> enforcement and the Latino community is there. And the <u>law</u> -- Senate Bill 1070 hasn't even gone into effect and there's already the wall there.

So you have situations like women who are in a domestic violence situation who are too fearful of going to <u>law</u> enforcement and report their abuser because the <u>fear</u> of them getting deported and separated from their kids. So, I mean, this <u>law</u> hasn't even been in effect and we're already feeling the consequences.

And it's unfortunate that you see women constantly -- I work real closely with the Coalition Against Domestic Violence in the state of <u>Arizona</u>, and they -- reports after reports of situations where women who are undocumented, who are in a relationship, are, for the most part, held hostage in their own home because of their <u>fear</u> of going to <u>law</u> enforcement.

I mean, 1070 has not -- it has not even been into effect and we're already seeing this barrier. You ask any <u>law</u> enforcement officer in the state of <u>Arizona</u>, they will tell you the number one way for them to solve any type of crime is working real closely with the community. It's community policing. That's how they resolve crime. It's having folks going to <u>law</u> enforcement and reporting these types of crimes when they're victims or when they witness crimes.

Unfortunately, Senate Bill 1070 puts that wall right between <u>law</u> enforcement and the Latino community, and particularly with women of domestic violence, too fearful to go to police to ask for help because of their <u>fear</u> of, one, being deported, and even worse, being separated from their kids. And that's their big concern.

SEN. DURBIN: Or being charged under this law --

SEN. GALLARDO: Exactly.

SEN. DURBIN: -- because of a reasonable suspicion that they are in this country under an undocumented status. So here is a mother, a wife, a victim of domestic violence, perhaps with a child who is a victim of child abuse or worse, who is fearful to come to the <u>law</u> to protect herself or her child because of this 1070.

SEN. GALLARDO: And Mr. Chairman -- Mr. Chairman, Senator, we're pointing out an area in the <u>law</u> that -- this is exactly why Governor Brewer denied the invitation. She can't justify the very bill that she signed. It's these types of situations that, if you ask her these questions, she can't answer them, because it has put a very polarizing sense with <u>law</u> enforcement and the community; I mean, this wall that is placed in front of women or victims of crime that 1070 is really hurting these victims.

And it's unfortunate, particularly in the cases of domestic violence, where you have women who are just held hostage. They're in terrifying situations. And now we have a bill that hasn't even been fully enacted and it's still already creating this huge wall.

SEN. DURBIN: Thank you.

Mr. Pearce, you published something on May -- I believe it was May 24th of 2011, entitled "Warning: The Nightmarish DREAM Act Is Back." And it was on the letterhead of BanAmnestyNow.com. It was a lengthy piece. "It's back. Help us stop the DREAM Act" was the title of it. And on one section of it, you suggested that the proponents of the DREAM Act talk about those who would be eligible as honor students and so forth.

And you went on to say, "What the pro-amnesty interests never show are the tens of thousands of criminals, drug dealers, human traffickers and gangsters who are caught and sent back over the border each year, only to return time and time again. Help me stop the DREAM Act."

Mr. Pearce, have you read the DREAM Act?

MR. PEARCE: Mr. Chairman, which version?

SEN. DURBIN: Well, it's been -- that's a correct statement. It has changed. But there's been one consistent thing throughout. The one consistent thing is people with a serious criminal record will never be eligible for the DREAM Act -- never. There's never been a version of the bill that I've been sponsor of that would allow anyone guilty of being criminal, drug dealer, human trafficker or gangster to be allowed into the United States under the DREAM Act. Do you disagree with that?

MR. PEARCE: Yes, I do to some degree, because --

SEN. DURBIN: Point out --

MR. PEARCE: -- not all those are convictions.

SEN. DURBIN: Point out that provision.

MR. PEARCE: Not all those are convictions, Mr. Chairman. We're only talking about convictions that would be prohibited from it.

Secondly, Arizona -- the voters have voted 75 percent to not allow the DREAM Act in Arizona.

SEN. DURBIN: That doesn't answer my question, sir. I'm asking you whether a person who's been convicted of drug dealing is eligible under the DREAM Act.

MR. PEARCE: Convicted, Mr. Chairman, they probably would not be eligible under the DREAM Act. But the DREAM Act goes much farther, as you know. It is a form of amnesty within itself. And again, I do oppose the DREAM Act. I make it very clear, Mr. Chairman. And again, Mr. Durbin, you know, these are always difficult issues, Mr. Durbin. All of us have a heart and all of us have compassion. But we -- but <u>laws</u> that have no consequences are no <u>laws</u> at all.

SEN. DURBIN: So let me ask you this.

MR. PEARCE: We know that. So --

SEN. DURBIN: If you were speeding down the highway and had your infant in a car seat in the back seat and you were pulled over and charged with speeding, should that infant get the ticket too?

MR. PEARCE: Mr. Chairman, that's not -- Mr. Durbin, I don't follow that analogy at all.

SEN. DURBIN: No one should, because it's --

MR. PEARCE: It doesn't happen.

SEN. DURBIN: Well, I'll tell you how it happens. It happens when an infant is brought to the United States and the parents don't file the papers. The infant did nothing wrong. The infant has lived here their entire lives and graduate high school and now want a chance to earn their way into legal status. And you are saying because the parent didn't file the papers, now the child must suffer.

MR. PEARCE: Mr. Durbin, if I might respond, you know, again, you need to blame those responsible and not us for being a nation of <u>laws</u>. I've met with these students at ASU. I've met with a bunch of them that are in that status. And we've even shared some tears together. Some of them are wonderful kids. And I don't know how you carve out, because the way this bill works, there's always a blanket to everybody. It doesn't carve out individually. It's a blanket amnesty for those folks.

There are exceptions, and I think the <u>law</u> allows certain exceptions under the <u>law</u>. But those ought to be carefully executed exceptions --

SEN. DURBIN: Mr. Pearce.

MR. PEARCE: -- Mr. Durbin.

SEN. DURBIN: Mr. Pearce, the DREAM Act is not blanket amnesty.

MR. PEARCE: Yes, it is.

SEN. DURBIN: You have to earn your way into legal status.

Let me introduce you to another one of your neighbors from *Arizona*.

I'd like you to get to know him a little bit here while you're at this hearing. His name is Oscar Vazquez. He grew up in your home state, spent his high school years in Junior ROTC. He entered a college-level robot competition sponsored by NASA. He was competing against students from MIT and other top universities. He won first place.

In 2009 Oscar graduated from <u>Arizona</u> State University with a degree in mechanical engineering -- not exactly a criminal, drug dealer, human trafficker or gangster. He was one of the top three students in his class. Let me tell you what happened after he graduated and realized he couldn't be licensed as an engineer because he's undocumented. His parents brought him here as a child. He has no legal status in this country.

He went back to Mexico. And while he was in Mexico, the Obama administration granted Oscar a waiver to reenter the United States. Now, at any time before he left for Mexico, he could have been pulled under -- over, under your <u>law</u>, under S. 1070, reasonable suspicion, maybe the way he dresses or the fact that he may have an accent.

Without his waiver -- without the waiver from the Obama administration, Oscar would have been barred from returning to the United States for at least 10 years and separated from his wife, Carla, and their two-year-old daughter, Samantha, who live in *Arizona* and are American citizens.

Well, the good news is he was given the waiver, came back to the United States. He's an example of a DREAM Act-eligible person. You know what he did when he came back to the United States, Mr. Pearce? I'm about to tell you. He immediately enlisted in the United States Army. He completed basic training and then he was sworn in as an American citizen. Today, Oscar is serving our country -- and his country, the United States of America -- in Afghanistan.

Now, you've criticized the DREAM Act as, quote, "some liberal dream of creating an American military staffed with foreign soldiers." Do you consider Oscar Vazquez a foreign soldier?

MR. PEARCE: Mr. Durbin, you know, Oscar is a -- is a good story to use. The exception was made. That's exactly what I'm talking about. Those exceptions ought to be carefully thought out and not just a blanket amnesty or support. There's a cost to the American taxpayers for all this.

You know, if you want to make exceptions, I'm OK with the proper exceptions, and I think Oscar's probably one of those that met all the criteria that any American would be proud. And certainly I'm proud that he would join the military, proud that he would defend the nation that he wants to be a part of. Those are good things, Mr. Durbin. Don't take --

(Cross talk.)

SEN. DURBIN: Be careful; it sounds like you're getting close to the DREAM Act here.

MR. PEARCE: That's right. I'm not in favor of the blanket amnesty approach to the degree -- (inaudible) -- costs hundreds of millions of dollars.

SEN. DURBIN: I've got to get you away from the cliches.

MR. PEARCE: I'm talking about the exceptions that are appropriate. We have them.

SEN. DURBIN: Mr. Pearce, you were in the legislature. I've got to get you away from the cliches to actually read the bill.

Senator DeConcini, these stories about your fellow <u>Arizona</u> residents, you must know many yourself, families that are going through this. We're now reaching a point where these DREAM Act students are stepping up and self-identifying so people know who they are, what their dreams are and what part they can play.

You had the honor of representing the state of <u>Arizona</u> for so long. Can you put their stories in the context of your home state and this debate over S. 1070?

MR. DECONCINI: Well, Mr. Chairman, I'll make an attempt to do that. Had I been here, I would have supported the so-called DREAM Act now. I supported immigration reform that is orderly, safe and legal and does create a pathway. Not amnesty, a pathway. There are numerous examples here of people.

I serve on the <u>Arizona</u> Board of Regents. We govern the three universities, eight appointed members. We have constantly had the problem of these people coming to their presidents and some of them petitioning members of the board of regent -- the board of regents, to grant them some kind of an exemption, some way to stay in school. And our legislature put forward legislation that says they have to pay out-of-state tuition if they're going to stay here and they're not deported under SB 1070. It has caused immense pain and suffering in the Latino community. I know many of them.

And, you know, as long as we're on the subject matter, my distinguished colleague, former Senator Pearce, will tell you about this is not profiling. It is profiling. Police officers tell you that, that it's profiling. They feel they have to. There's two sheriffs on the county -- on the border with Mexico, Santa Cruz and Pima County. These two sheriffs are opposed to this bill. These two sheriffs are against it because it infringes on federal *law*, and they're not

trained. Under -- Secure Community (sic) Program that DHS put in has helped them train. But they refer people over when there is a violation of the <u>law</u>.

So it is absolutely absurd that -- to state here that this does not profile. This has become such a profile issue in **Arizona** that two of our sheriffs, elected sheriffs, one in the largest county, is under investigation, both criminally and civilly. And the civil action is based on profiling. And that's the reality, because people are being profiled.

And, you know, you can talk about well, that wasn't the intent. Maybe it wasn't the intent. Oh, I got a heart, and we don't want to do that. But that is the fact. Imagine two <u>law</u> enforcement officers, duly elected, enforcing this <u>law</u>, are under investigation -- one for criminal, one for criminal and civil, and the civil part is profiling and the other one is misuse of the office. And I could tell you stories that will make your hair stand on end of public <u>officials</u>, including the superior court judge that was indicted because he opposed this particular sheriff.

And a member of the -- two members of the Pima -- Maricopa County supervisors, who were indicted. That county attorney that indicted them with that sheriff has been disbarred in *Arizona*, and that sheriff is under investigation.

So, you know, it's gotten so political. And if you -- if you talk out against some of the <u>law</u> enforcement people, you get arrested in <u>Arizona</u>. If you're a judge and you rule against it -- he brought a criminal action against the judge. All thrown out. All thrown out. Maricopa County just settled a million-dollar settlement lawsuit by one of those supervisors that it sued, after the case had been all dropped, because of the action of that prosecutor and because of that sheriff.

Thank you, Mr. Chairman.

SEN. DURBIN: Thank you, Senator. And I'd -- I'll just close, thank Senator Schumer for the extra time here, and just -- I want to echo his words, as we did at our hearing on racial profiling.

I have the highest respect for our <u>law</u> enforcement <u>officials</u>. The men and women who get up every morning and put that badge on and risk their lives for me, my family, my community, my neighborhood, my state and this country deserve our respect. We do not help them in their job when we create <u>laws</u> like this which puts them in a position of calling people out because of their status, not because of the suspicion they've even committed a crime. And that is not fair to them. It doesn't make their job any easier.

Thank you, Mr. Chairman.

SEN. SCHUMER: Thank you, Senator Durbin.

I just have a few more questions, and these are to the other three witnesses. First, all of you are <u>Arizona</u> citizens and residents, right? (No audible response.) Do you -- can you point out ways that illegal immigrants, undocumented immigrants, dress differently than other people? I mean, what does it say about the <u>Arizona</u> police when they say that's one of the things to look for?

MR. DECONCINI: Mr. Chairman, if I could just comment.

SEN. SCHUMER: Senator.

MR. DECONCINI: As a former senator, former prosecutor, native <u>Arizona</u>, mother native <u>Arizona</u>, I'm embarrassed for my state. I apologize for <u>Arizona</u>'s actions towards our Latino community. Legal or illegal, this is not a way to treat people.

The -- so many of the religions in our state, they have outreach programs. They don't ask whether or not -- immigration, as Senator Durbin pointed out, for a violation of violence, domestic violence, for any other kinds of crimes. They don't ask. Because that's what America's all about. And the federal government has that responsibility.

Thank you, Mr. Chairman

SEN. SCHUMER: Either Senator Gallardo or Mr. Landfried, in terms of my question.

SEN. GALLARDO: Thank you, Mr. Chairman. Senate Bill 1070 has been the worst piece of legislation ever passed in the state of *Arizona*. If you look at Section 3(B), you were mentioning before, where reasonable suspicion exists that a person is an alien and is unlawfully present in the United States, reasonably suspicious. The only way to determine that -- it's not by clothing; it's by the color of their skin. End of discussion. There is no way to enforce Senate Bill 1070 without using race as the determining factor if someone is here legally.

I would propose that if Mr. Pearce and myself were walking down the street and you asked <u>law</u> enforcement to pick out the person who they suspect would be here undocumented, they're not going to be pointing at Mr. Pearce. They're going to be pointing at me. They have to use race in order to enforce Senate Bill 1070. That's the unfortunate part.

And Mr. Chairman, if Senate Bill 1070 was so popular, why did the sponsor get recalled out of his own legislative district? At the end of the day, this bill is bad public policy for the state of *Arizona*. It has given us a negative image that's going to take us years to get out from underneath. It is poor public policy --

SEN. SCHUMER: You know -- the legislation, as you know, is before the Supreme Court tomorrow. We reached out to many <u>Arizona officials</u>. I'll say this for Mr. Pearce; he was the only one who would come. If you believe in the <u>law</u>, if you voted for the <u>law</u>, if you're enforcing the <u>law</u>, why can't you come and defend it?

But Mr. Pearce was the only one who would come. He's had his opportunity to make his case. Governor Brewer didn't want to come. We reached out far and wide to incumbent <u>officials</u> who supported the <u>law</u>. No one would come. Which says something, I think, about the <u>law</u>, but it also is to your credit, Mr. Pearce, that at least you have the integrity to come here.

I wanted to ask Senator DeConcini, the clip you showed -- which was powerful and moving -- I take it that happens frequently.

MR. DECONCINI: Mr. Chairman, I don't have factual information to give you a number. I am told --

SEN. SCHUMER: I'm not asking for that.

MR. DECONCINI: -- I'm told --

SEN. SCHUMER: But it's not -- Mr. Pearce was sort of making it seem like it's an exception, and most of the --

MR. DECONCINI: No, I'm told by <u>law</u> enforcement <u>officials</u> -- as the sheriff of Pima County has conveyed to me -- that yes, that happens. And he has -- feels that his deputies should not have to be put in the position of being liable if they should not ask somebody.

SEN. SCHUMER: Mr. Gallardo, are you familiar with how the <u>law</u> is being -- well, it hasn't had much time to be enforced because it was enjoined, but --

SEN. GALLARDO: And Mr. Chairman, I think that's the critical --

SEN. SCHUMER: I think the clip was actually before the *law* was passed, right? Is that right?

MR. DECONCINI: Mr. Chairman, it had passed both Houses and the governor had signed it about three days later, but the intent was there, obviously. So <u>law</u> enforcement knew it was going to pass. The governor had said she was going to sign it.

SEN. SCHUMER: Right. (Cross talk.) Go ahead, Mr. -- Senator Gallardo.

SEN. GALLARDO: Thank you. Mr. Chairman, I think that's the -- that's the critical part of Senate Bill 1070; it has not even been fully enacted. Yes, we are still already seeing the consequences over the last two years. We had Julio Mora, who was arrested, detained. He was brought in, and he's a U.S. citizen. And these are situations after situations -- situation. Juan Virella (sp), a United States citizen who gets in an argument just days after Governor Brewer signs the bill, and violence occurs and Mr. Virella is dead over Senate Bill 1070.

These are the unintended consequences that comes from legislation, when the state tries to fix what is ultimately a federal immigration problem, and then forces <u>law</u> enforcement to try to enforce it. And then there's penalties against any <u>law</u> enforcement officer who doesn't enforce it.

SEN. SCHUMER: Yeah. Are you -- are you familiar with any other statute in <u>Arizona</u> -- you or Senator DeConcini -- where a private citizen can sue because the individual officer or the -- was not enforcing the <u>law</u>?

SEN. GALLARDO: Not one. Not one, Mr. Chairman.

MR. DECONCINI: Mr. Chairman, I have not done the research, but I served as a county attorney there. I knew of no <u>laws</u> at that time -- that was way in the last century, I must say. And I haven't read every <u>law</u>, but I talk to police officers all the time. I know of no other <u>law</u>. Perhaps there are some, but I don't know of any.

SEN. SCHUMER: Yeah. We couldn't find one. There may be one or two, but it's certainly the exception to the rule. Mr. Pearce is --

MR. DECONCINI: Yeah, Mr. Chairman, it is the exception, if there is.

SEN. SCHUMER: If there is, yeah.

Mr. Pearce, you're going to get the last word before I conclude here.

MR. PEARCE: OK. Thank you, Mr. Chairman. You know, I get a little disappointed that-- you know, that we're the bad guys for enforcing the <u>law</u>. First of all, Proposition 200, passed in 2004 overwhelmingly by the citizens of the state of <u>Arizona</u>, also has that right of action to citizens to sue their government if they're giving out benefits to those that are not eligible. So --

SEN. SCHUMER: What is that one, Mr. -- I didn't --

MR. PEARCE: Proposition 200, known as the Protect Arizona --

SEN. SCHUMER: Is that an immigration <u>law</u>?

MR. PEARCE: It dealed (sic) with voter fraud and proof of citizenship -- (inaudible) -- ID at the polls, and no benefits for those in the country illegally. And that right of action is in that bill.

SEN. SCHUMER: And did that allow *law* enforcement explicitly to be sued? I don't think so.

MR. PEARCE: Just -- it was just the benefits. And this, again, Mr. Chairman, and I don't mean to argue with you, but I'll correct you again. The -- <u>law</u> enforcement wrote, helped write that section. It had nothing to do with suing <u>law</u> enforcement. They got qualified immunity in that bill. Qualified immunity for enforcing the <u>law</u>. Has to do with <u>officials</u> in a policy-setting position and agencies that set those policies.

SEN. SCHUMER: OK.

MR. PEARCE: But I'm -- but I'm a little disappointed in folks talking about -- embarrassed for the state of <u>Arizona</u>. Two to one, across this country. We have a national crisis, and yet everyone wants to ignore that -- the cost, the damage, the crime. And we can go through this, and if I had the time, Mr. Chairman -- were allowed the time -- I could give you a lot more information, too.

Instead, these little anecdotal things -- that we take out a victim -- that's sad, you know, because all of us are disappointed when inappropriate action is taken on anybody. This bill -- and again, illegal is a crime, not a race. It doesn't pick out any nationality. Just so happens 90 percent of those who violate our immigration <u>laws</u> come from across that southern border or are Hispanic. Y ou know, that -- this <u>law</u> doesn't pick those out. I mean, common sense. If I've got three young kids in the middle of Sun City and -- at 3:00 in morning, I don't care what color they are; they're going to get stopped and questioned. Kids don't live in Sun City. Three o'clock in the morning's another element. I mean, just a little common sense.

Mr. Chairman, we have a national crisis, and yet we continue to ignore it, you know? And there are some that run for office talking about build the darn fence -- but never hear it again once they're elected. I think Americans are a little tired of the drive-by statements by politicians instead of dealing with the issue at hand. Enforce our <u>laws</u>; secure our border. It's not too much to ask, Mr. Chairman.

SEN. SCHUMER: We've done -- we made big progress in that direction, sir. Let me conclude by --

MR. PEARCE: We have made some. We have made some --

SEN. SCHUMER: -- saying this. First, let me thank the witnesses.

I'm sure it didn't escape notice that none of my colleagues on the other side of the aisle came to this hearing. That's not surprising. They're absent from this hearing, just as they've been absent from every attempt we've made to negotiate a comprehensive solution to our immigration problem. We need people to sit down, people on both sides of the aisle, in a bipartisan way, and solve this problem. We have been unable to find negotiating partners.

And so the absence of people here today not only shows an unwillingness both in <u>Arizona</u> and here in Washington of them to defend this <u>law</u> or be associated with this <u>law</u>, but it shows an absence of an ability -- it's broader. We don't have anyone sitting down and saying, here's what we want to do to solve this immigration problem. We get a lot of rhetoric out there on the campaign trail. But we don't get any action, even if they would disagree with the kind of proposal that I and my colleagues have made to do that.

And so they're not here. It's not surprising. It's been typical in terms of being absent on the entire immigration debate, except in terms of rhetoric -- sometimes, unfortunately, very inflammatory.

With that, I am going to close this hearing and thank our witnesses. I just have to do a little housekeeping here. The record will remain open until Tuesday, May 1st, 2012, for further testimony and questions. I would like to thank individuals and groups for submitting testimony for the record; without objection, it will be added. That includes the U.S. Conference of Catholic Bishops, the American Immigration Council, the Rights Working Group and the American Civil Liberties Union. I'm asking unanimous consent these statements be inserted into the record, and my colleagues have till May 12th to put in statements as well.

I thank the witnesses again, and the hearing is adjourned. (Sounds gavel.)

MR. PEARCE: Thank you, Mr. Chairman.

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