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Seeking Asylum, Some Immigrants Find A Fate Worse Than Criminal

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Body

I WAS, frankly, unprepared for jail in this country.

While living in Asia, I often encountered people -- particularly Chinese -- who had endured Kafkaesque months or years in prison without ever committing a crime. Their futures were decided not by legal principle but by luck, and American presidential candidates this election season have denounced the arbitrary and often brutal nature of the Chinese system.

After my years abroad, I returned to the United States and spent the last few months of 1999 writing a book in my hometown in Yamhill County, Ore., a place as bedrock America as can be, a place that I revere as God's Country and that is the antipodes of China. Except, it turns out, for the jails that house *immigrants*.

I was pressed into service by county officials as an interpreter for a half-dozen Chinese <u>immigrants</u> who were languishing in jail, awaiting the outcome of their <u>asylum</u> applications. They are among the 17,000 foreigners held by the Immigration and Naturalization Service in prisons and jails around the country.

A couple of days later I walked through a series of clanging steel doors into the women's section of the Yamhill County jail. Among the mostly American prisoners, five Chinese women stood out as they walked in a circle around the room, trying to get some exercise.

For months -- in some cases nearly a year -- they had been stuck in jail, not knowing the status of their cases or what would happen to them, not able to ask questions or <u>seek</u> help. According to inmates and jail officials, when two of the Chinese women were ordered to switch bunks and did not understand, guards knocked them to the ground and handcuffed them, bloodying one. Those two women's fear, humiliation and wretchedness increased when they were placed on a punishment regimen for the next four weeks, effectively penalizing them for not understanding English.

When the women heard me speak their language, when they were finally able to explain their nightmare, they began to cry. They told how they had come from various villages in Fujian Province, the area on the coast that is home to many of the Chinese who come to America. Two were teenage sisters, and the rest were in their 20's. They were smart, enterprising and brave, as one would expect of young people who had mortgaged their

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possessions and taken considerable risks to forge a new life in a land whose language and customs they could not understand.

All had arrived at Portland International Airport and requested <u>asylum</u>. Instead of <u>finding</u> freedom, they were hustled into different jails. Although they had broken no law, they were often treated <u>worse</u> than <u>criminals</u>, who were at least allowed the use of the exercise yard each day. The Chinese were never allowed outside. Supporters in groups like Amnesty International initially were not permitted to give them materials in Chinese, although that was reversed after a county commissioner intervened.

The only stroke of luck these women had was that Jim Bunn, a Republican, lost his re-election bid for Congress and ended up working as a humble jail guard. He took an interest in them, bought Chinese-English dictionaries so that they could communicate and became their guardian angel. "I just kept thinking, 'What if I were in China and in jail?' "he said. "So I wanted to see if I could make things a bit easier for them."

The I.N.S. is often criticized for the way it treats foreigners, sometimes denying them the dignity and safeguards Americans demand when they are jailed overseas. But while the Chinese women had terrible things to say about the I.N.S., they said they were also mistreated by the guards, who looked down on them because they were foreigners and could not communicate.

Still, the women's fundamental concern was not so much their daily treatment as the way they had been locked up without the right to make their case effectively or without any knowledge of what was happening to them.

The well-meaning jail officials for whom I was interpreting asked specific questions about what the Chinese wanted, such as their preferred meal for Christmas. The women shrugged, conferred and decided. "We'd like rice," they said.

What these women cared about most was not better food, outside exercise or even English lessons, they said, but some insight into how their <u>fate</u> would be resolved. "We can get by whatever you feed us," one woman said fervently. "Just tell us, does anybody know about us? Or have we been forgotten?"

Because the women had met only briefly with interpreters, poor ones at that, they said they felt they had been unable to recount their histories thoroughly. Most of them believed they had been lost in a bureaucratic I.N.S. limbo rather like the Chinese *criminal* justice system.

And maybe they are right.

Under the immigration agency's rules, some of them will be granted <u>asylum</u> and end up American citizens, and the others will spend a year or more in jail and be deported. The children of the former may end up American Ph.D.'s, and the children of the latter will probably end up as Chinese factory workers. The difference between the two groups is largely whim and luck.

It is clear to anyone who talks to Chinese peasants in places like Fujian why they come to America: for the same reason my ancestors did, to live a better life. Most Chinese, however, are smart enough to insist that they are fleeing China's restrictive birth policy. A Congressionally mandated law provides that as many as 1,000 people yearly can gain <u>asylum</u> to avoid persecution on that basis. Some of the refugees may be telling the truth when they say they have violated the policy and face forced sterilization or fines, but there is no way of verifying their stories. The upshot is that immigration judges tend to reward the best-coached, smoothest liars rather than the most deserving applicants.

I put the women in touch with people at Linfield College in nearby McMinnville, and the few Chinese living in the area. Life began to look up for them as they got English lessons, Chinese Bibles and magazines, as well as arrangements to call relatives in China. Then last month, the I.N.S. abruptly took the women away in the middle of the night to other jails, scattering them and telling no one where they had been taken.

One of the women wrote her English teacher, saying her new jailers in The Dalles, Ore., had taken away her Chinese-English Bible, which also helped in her study of English. She also said she is given two envelopes each

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week, each with 33 cents postage, but could not combine them to get a single envelope with the 60-cents postage needed to write her family in China. "This is not good place to been," she wrote in her newly acquired English. "I'm sad and scared and broken heart. Why they did it for me?"

SOME who made friends with these women thought immigration officials deliberately moved them so they would no longer have any local supporters to monitor their treatment. If that were true, then it mimicked the times in China when I tried to help people and ended up getting them in trouble with their government.

I asked Bill Strassberger, an amiable I.N.S. spokesman, about all this, and he said that the agency would not have moved them to isolate them. The agency tried to remind local jails that these <u>immigrants</u> are not <u>criminals</u> and should be treated with dignity. "I'll be honest with you," he said. "We haven't been totally successful in that."

Now I have moved on, to New York, and I doubt I will see any of these women again. Those who are released and become Americans will eventually see a warmer side of America, but I wonder about those who are sent back to China. What will they say about human rights in this country?

I realize that these women and others like them are fundamentally economic *immigrants* who in most cases have lied about the reasons they came. Perhaps they should be sent back. Yet I have hectored so many Chinese officials about the importance of a justice system that treats people with compassion that I still feel deeply let down by the *fate* of these women, especially in a place in the heartland whose essential goodness I cannot question. It would have been nice if Americans could have adhered to the standards to which they hold China.

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Graphic

Drawing (Nancy Carpenter)

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