Immigration chief Ziglar quitting after one year in job

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Body

The head of the troubled <u>Immigration</u> and Naturalization Service announced Friday that he'll retire at the end of the <u>year</u>, culminating a short term at the helm of an <u>agency</u> that critics said was ill-prepared for Sept. 11 and slow to react.

James **Ziglar**, who took over the job on Aug. 6, 2001, told President Bush <u>in</u> a letter that he will remain to assist with the transition to a new homeland security department. **Ziglar** said he plans to go into the private sector.

Ziglar, 56, was barely a month into the job when the attacks occurred, dramatically shifting his priorities from improving the **agency**'s services for immigrants to implementing ways to better track foreigners and tightening the borders.

"Although I could not have imagined the events of Sept. 11 and the dramatic changes visited upon the <u>Immigration</u> and Naturalization Service, I have done my best to continue making progress toward the goals of restructuring the <u>agency</u> and reducing backlogs while responding to the call to arms <u>in</u> the war on terrorism," <u>Ziglar</u> said <u>in</u> his resignation letter, dated Thursday.

"I believe that the record will indicate that we have made substantial progress toward those goals," wrote <u>Ziglar</u>, who has been recovering from surgery he underwent <u>in</u> mid-July to repair a herniated disk <u>in</u> his lower back. The surgery is considered routine.

<u>Ziglar</u> said <u>in</u> a message to employees that Sept. 11 and the new homeland security department have changed the context of his mandate from Bush to restructure the *INS*.

"Knowing these goals will be successfully accomplished as part of a larger and stronger <u>agency</u>, it is an appropriate time for me to return to private life," <u>Ziglar</u> said <u>in</u> the memo.

<u>Ziglar</u> worked <u>in</u> the investment banking industry before becoming Senate sergeant-at-arms <u>in</u> 1998. He also is a lawyer and has held other federal government jobs.

The <u>INS</u> received strong condemnation from members of both parties <u>after</u> it was learned that 15 of the 19 Sept. 11 hijackers entered the United States legally on travel visas. Three were admitted with business visas and the 19th entered on a student visa.

Ziglar said most of the hijackers still were legally in the country when the attacks occurred.

The <u>INS</u> has long been <u>viewed</u> by <u>many in</u> Congress as a <u>mismanaged agency</u>. When Bush tapped <u>Ziglar</u> to head the <u>INS</u>, it was thought he might enjoy a better relationship with <u>lawmakers</u>.

<u>Ziglar</u> had no experience with <u>immigration</u> issues, but as the Senate's sergeant-at-arms, he enjoyed a close relationship with <u>many lawmakers</u>.

Attorney General John Ashcroft praised Ziglar for his service under "extraordinarily difficult circumstances."

<u>Ziglar'</u>s childhood friend, Senate Minority Leader Trent Lott, R-Miss., and Senate Majority Leader Tom Daschle, D-S.D., both endorsed **<u>Ziglar</u>** at his Senate confirmation hearing.

But <u>Ziglar</u> often found himself at odds with House Judiciary Committee Chairman James Sensenbrenner, R-Wis., whose panel oversees the *INS*.

Sensenbrenner was determined to dissolve the <u>INS</u> and create two <u>agencies</u>, <u>one</u> for <u>immigration</u> services and the other for enforcement. The Bush administration wanted to restructure <u>in</u>-house, leaving the <u>INS</u> intact.

Sensenbrenner was traveling and not immediately available for comment.

Under House legislation creating the new homeland security department, <u>INS</u> enforcement duties would be absorbed into the new <u>agency</u> and the <u>immigration</u>-services function would remain under the supervision of the Justice Department. The Senate will take up homeland security <u>after</u> the August recess, and may not go along with the House plan.

Joe Karpinski, **Ziglar**'s congressional liaison, said **Ziglar**'s accomplishments - such as establishing an office for juvenile immigrants and improving the Border Patrol chain of command - have been overshadowed by fallout from the terrorist attacks.

Sen. Edward M. Kennedy, D-Mass., chairman of an <u>immigration</u> subcommittee, said he was saddened by <u>Ziglar's</u> decision. <u>Ziglar</u> has "always remembered that <u>immigration</u> is not the problem, terrorism is," Kennedy said <u>in</u> a statement.

Meantime, the **INS** is moving ahead with plans to better track visitors to this country.

<u>Ziglar</u> has promised to have a foreign student tracking system ready by the beginning of the <u>year</u> and has proposed regulations for restricting how long foreigners can visit the United States on tourist and business visas.

Ziglar also rededicated the **agency** to putting **in** place a high-techology system for keeping track of when foreign visitors enter and exit the country. He also has sought and received money to hire more Border Patrol agents and to raise their salaries.

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