## Law on Aliens Fails to Halt Salvadorans

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## **Body**

A new immigration <u>law</u> has <u>failed</u> to stem the flow of illegal <u>aliens</u> from El Salvador to the United States, according to a confidential cable from the American Embassy there.

The report does not discuss patterns of immigration from other countries. Mark W. Everson, Deputy Commissioner of the Immigration and Naturalization Service, declined to comment on the cable. But he insisted, as other Reagan Administration officials have, that the *law* was working as intended to discourage illegal immigration over all.

The <u>law</u>, which prohibits the hiring of illegal <u>aliens</u>, temporarily reduced Salvadoran migration to the United States for several months after it was signed by President Reagan in November 1986, the report says. But it says that "illegal migration to the United States is increasing" and has "risen back to 1984-86 levels."

The main purpose of the <u>law</u> was to curtail illegal immigration by penalizing American employers who hire illegal <u>aliens</u>. However, the cable concluded that the employer sanctions "are <u>failing</u> to slow illegal Salvadoran migration to the United States."

Cable Cites Law's 'Loopholes'

<u>Salvadorans</u> have learned of "loopholes" in the <u>law</u> and delays in its enforcement, the cable said. They also know that the House of Representatives on July 28 passed a bill to suspend the deportation of <u>Salvadorans</u> living illegally in the United States, the cable said. The Senate is expected to consider a similar bill in the spring.

The House and Senate bills would protect about 500,000 <u>Salvadorans</u> and 200,000 Nicaraguans. Members of Congress singled them out for special attention because of the civil strife, economic difficulties and reports of human rights violations in both countries.

These developments, taken together, "appear to have convinced <u>Salvadorans</u> that the United States is not serious about enforcing its immigration <u>law</u>" against them, the cable said.

The Salvadoran Ambassador here, Ernesto Rivas-Gallont, said he generally agreed with the assessment in the cable. "Immigration, legal and illegal, from El Salvador to the United States has not really decreased," he said in an interview. "Traffic through this embassy and through our seven consulates continues to be very substantial."

The immigration service often cites its apprehensions of illegal <u>aliens</u> as an indication of the level of illegal migration. Mr. Everson said the total number of illegal <u>aliens</u> apprehended along the United States-Mexico border declined 30 percent, to 1.1 million, in the fiscal year that ended Sept. 30. It continues to decline, he said.

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Apprehensions of <u>Salvadorans</u> also dropped, to a low of 496 in April, but have been rising steadily, according to Government data. They totaled 1,053 in September, the last month for which figures are available.

Smugglers' Business Revives

Using another yardstick, the cable said that "so-called travel agencies engaged in smuggling <u>Salvadorans</u> into the United States" report that business has returned to normal after a sharp decline in the months immediately after passage of the immigration <u>law</u>.

The new <u>law</u>, the Immigration Reform and Control Act of 1986, offers legal status, or amnesty, to illegal <u>aliens</u> who can prove that they entered the United States before Jan. 1, 1982, and have lived here continuously since then.

In its report to the State Department, the American Embassy in El Salvador predicted that there would be "an astronomical increase" in applications for visas in the 1990's as <u>Salvadorans</u> seek to join relatives in the United States who gain legal status under the amnesty provisions of the <u>law</u>.

The <u>law</u> says that after 18 months as lawful temporary residents of the United States, <u>aliens</u> may apply for permanent residence. After another five years, they can apply for citizenship. Permanent residents and citizens can then file petitions to bring close relatives to this country. The cable predicts that "hundreds of thousands" of **Salvadorans** will enter the United States in this way.

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