

**Introduced by Senators Niello and Umberg
(Coauthor: Senator Ochoa Bogh)**

February 19, 2025

An act to amend and repeal Section 9003 of, and to amend, repeal, and add Sections 107, 336, 342, 9001, 9002, 9004, 9005, 9006, 9007, 9008, 9009, 9034, 9035, 9050, 9051, 9063, 9086, 9087, 13282, and 18602 of, the Elections Code, and to amend, repeal, and add Section 88002 of the Government Code, relating to elections.

LEGISLATIVE COUNSEL'S DIGEST

SB 458, as introduced, Niello. Initiative and referendum measures: title and summary.

Existing law requires the Attorney General, upon receipt of the text of a proposed initiative or referendum measure, to prepare a circulating title and summary of the chief purposes and points of the proposed measure that includes an estimate of the financial impact of the proposed measure. Existing law requires the Attorney General to prepare a ballot title and summary for each measure that the Secretary of State determines will appear on the ballot at a statewide election.

This bill would instead require the Legislative Analyst to carry out these responsibilities. The bill would make the operation of this requirement contingent upon approval by the voters of SCA ____ of the 2025–26 Regular Session.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 107 of the Elections Code is amended to read:

107. (a) (1) A committee formed pursuant to Section 82013 of the Government Code that pays for the circulation of a state or local initiative, referendum, or recall petition shall create an Official Top Funders sheet as follows, with all text in a black roman type with a type size of 14 point on a plain, contrasting background, and centered horizontally, except as described below. None of the text shall have its type condensed or have the spacing between characters reduced to be narrower than a normal roman type. Unless otherwise specified, the text shall not be ~~boldface type~~; *boldface*.

(2) At the top of the sheet shall appear the text “OFFICIAL TOP FUNDERS. Valid only for”, followed by a month and year that starts at most seven days after the date the top contributors as defined in subdivision (c) of Section 84501 of the Government Code were last confirmed. This text shall be ~~boldface type~~ and with a type size of at least 16 point.

(3) Next, separated by a blank horizontal line from the text in paragraph (2), shall appear the title of the initiative, referendum, or recall as it appears on the petition, in all capital letters.

(4) (A) Next, separated by a blank horizontal line from the text in paragraph (3), shall appear a disclosure statement in a printed or drawn box with a black border.

(B) At the top of the disclosure statement shall appear the text “Petition circulation paid for by” in boldface text.

(C) Next, on a separate horizontal line, shall appear the name of the committee as it appears on the most recent Statement of Organization filed pursuant to Section 84101 of the Government Code. If the committee has any top contributors as defined in subdivision (c) of Section 84501 of the Government Code, it shall be followed by a blank horizontal line and then the underlined text “Committee major funding from:”.

(D) The top contributors as defined in subdivision (c) of Section 84501 of the Government Code, if any, shall each be disclosed in boldface text on a separate horizontal line separate from any other text, in descending order, beginning with the top contributor who made the largest cumulative contributions, as defined in subdivision (b) of Section 84501 of the Government Code, on the first line.

1 (E) The committee, in its discretion, may include the underlined
2 text “Endorsed by:”, followed by a list, not underlined, of up to
3 three endorsers. The text pursuant to this subparagraph shall be
4 separated from the text above and below it by a blank horizontal
5 line.

6 (F) The following line shall include the text “Latest Official
7 Top Funders:” followed by either (i) the internet web page on the
8 Secretary of State’s internet website that lists the “Official Top
9 Funders” statements that are reported pursuant to subdivision (f),
10 or (ii) the internet website described in subdivision (c).

11 (5) If the petition is a state initiative petition, next, separated by
12 at least two blank horizontal lines from the disclosures of
13 paragraphs (4) and (5), shall appear the text “OFFICIAL TITLE
14 AND SUMMARY (SAME AS ON PETITION)”, in boldface text
15 in all capital letters.

16 (6) If the petition is a state initiative petition, next, starting on
17 a separate horizontal line, shall appear the text “The Attorney
18 General of California has prepared the following circulating title
19 and summary of the chief purpose and points of the proposed
20 measure:”, in boldface text with a type size of 11 point.

21 (7) If the petition is a state initiative petition, next, starting on
22 a separate horizontal line, shall appear the Attorney General
23 summary of the initiative as it appears on the initiative petition, in
24 plain text with a type size of 11 point.

25 (b) Notwithstanding any other law, a state or local initiative,
26 referendum, or recall petition that requires voter signatures and
27 for which the circulation is paid for by a committee formed
28 pursuant to Section 82013 of the Government Code shall either
29 include a disclosure statement on the petition that is displayed as
30 follows or the circulator for the petition shall present as a separate
31 document the Official Top Funders sheet described in subdivision
32 (a) to a prospective signer of the petition.

33 (1) The disclosure statement shall have a solid white background
34 and shall be in a printed or drawn box with a black border and
35 shall appear before that portion of the petition for voters’
36 signatures, printed names, and residence addresses. The text in the
37 disclosure area shall be in a black Arial equivalent type with a type
38 size of at least 10 point, with all lines centered horizontally in the
39 disclosure area.

(2) The top of the disclosure shall include the text “OFFICIAL TOP FUNDERS. Valid only for”, followed by a month and year that starts at most seven days after the date the top contributors as defined in subdivision (c) of Section 84501 of the Government Code were last confirmed. The text of this paragraph shall be boldface.

(3) Next shall appear, on a separate horizontal line, the text “Petition circulation paid for by”, followed by the name of the committee as it appears on the most recent Statement of Organization filed pursuant to Section 84101 of the Government Code. If the committee has any top contributors as defined in subdivision (c) of Section 84501 of the Government Code, it shall be followed by, on a separate horizontal line, the underlined text “Committee major funding from:”.

(4) The top contributors as defined in subdivision (c) of Section 84501 of the Government Code, if any, shall each be disclosed in boldface text on a separate horizontal line separate from any other text, in descending order, beginning with the top contributor who made the largest cumulative contributions, as defined in subdivision (b) of Section 84501 of the Government Code, on the first line.

(5) The committee, in its discretion, may include the underlined text “Endorsed by:”, followed by a list, not underlined, of up to three endorsers. The text in this paragraph shall be separated from the text above and below it by a blank horizontal line.

(6) The following line shall include the text “Latest info:” followed by the URL for either (A) the internet web page on the Secretary of State’s internet website that lists the “Official Top Funders” statements that are reported pursuant to subdivision (f), or (B) the internet website described in subdivision (c). The text specified in this paragraph shall be underlined.

(c) Any committee formed pursuant to Section 82013 of the Government Code that pays for the circulation of a state or local initiative, referendum, or recall petition may create a page on an internet website that includes both of the following:

(1) A prominent link to the most recent Official Top Funders sheet as described in subdivision (a). The Official Top Funders sheet that the page links to shall be in a format that allows it to be viewed on an internet website and printed out on a single page of paper.

1 (2) A prominent link to the full text of the initiative or
2 referendum.

3 (d) The disclosure of a top contributor or endorser pursuant to
4 this section need not include terms such as “incorporated,”
5 “committee,” “political action committee,” or “corporation,” or
6 abbreviations of these terms, unless the term is part of the
7 contributor’s or endorser’s name in common usage or parlance.

8 (e) If this section requires the disclosure of the name of a top
9 contributor that is a committee pursuant to subdivision (a) of
10 Section 82013 of the Government Code and is a sponsored
11 committee pursuant to Section 82048.7 of the Government Code
12 with a single sponsor, only the name of the single sponsoring
13 organization shall be disclosed.

14 (f) A committee that circulates a state initiative, referendum, or
15 recall petition shall submit the Official Top Funders sheet required
16 by subdivision (a), and any updates to that statement, to the
17 Secretary of State, who shall post that statement on the Secretary
18 of State’s internet website along with the previous versions the
19 committee submitted.

20 (g) This section does not require a local elections official to
21 verify the accuracy of the information required by this section or
22 to re-approve the petition upon any updates the committee makes.

23 (h) Signatures collected on an initiative, referendum, or recall
24 petition are not invalid solely because the information required by
25 this section was absent or inaccurate.

26 (i) For purposes of this section, “endorser” means:

27 (1) A business that has been in existence for at least two years
28 and has had at least one full-time staffer during that period.

29 (2) A non-profit organization that was not originally created for
30 the purposes of serving as a committee, that has been in existence
31 for at least two years, and either has received contributions from
32 more than 50 donors in that period or has had at least one full-time
33 staffer during that period.

34 (3) A political party.

35 (4) An individual, whose name may include their title if they
36 are an elected official or represent one of the organizations
37 described in paragraph (1), (2), or (3).

38 (j) *This section shall remain in effect only until the effective*
39 *date of Senate Constitutional Amendment __ of the 2025–26*
40 *Regular Session, and as of that date is repealed.*

SEC. 2. Section 107 is added to the Elections Code, to read:

107. (a) (1) A committee formed pursuant to Section 82013 of the Government Code that pays for the circulation of a state or local initiative, referendum, or recall petition shall create an Official Top Funders sheet as follows, with all text in a black roman type with a type size of 14 point on a plain, contrasting background, and centered horizontally, except as described below. None of the text shall have its type condensed or have the spacing between characters reduced to be narrower than a normal roman type. Unless otherwise specified, the text shall not be boldface.

(2) At the top of the sheet shall appear the text “OFFICIAL TOP FUNDERS. Valid only for”, followed by a month and year that starts at most seven days after the date the top contributors as defined in subdivision (c) of Section 84501 of the Government Code were last confirmed. This text shall be boldface and with a type size of at least 16 point.

(3) Next, separated by a blank horizontal line from the text in paragraph (2), shall appear the title of the initiative, referendum, or recall as it appears on the petition, in all capital letters.

(4) (A) Next, separated by a blank horizontal line from the text in paragraph (3), shall appear a disclosure statement in a printed or drawn box with a black border.

(B) At the top of the disclosure statement shall appear the text “Petition circulation paid for by” in boldface text.

(C) Next, on a separate horizontal line, shall appear the name of the committee as it appears on the most recent Statement of Organization filed pursuant to Section 84101 of the Government Code. If the committee has any top contributors as defined in subdivision (c) of Section 84501 of the Government Code, it shall be followed by a blank horizontal line and then the underlined text “Committee major funding from:”.

(D) The top contributors as defined in subdivision (c) of Section 84501 of the Government Code, if any, shall each be disclosed in boldface text on a separate horizontal line separate from any other text, in descending order, beginning with the top contributor who made the largest cumulative contributions, as defined in subdivision (b) of Section 84501 of the Government Code, on the first line.

(E) The committee, in its discretion, may include the underlined text “Endorsed by:”, followed by a list, not underlined, of up to three endorsers. The text pursuant to this subparagraph shall be

1 separated from the text above and below it by a blank horizontal
2 line.

3 (F) The following line shall include the text “Latest Official
4 Top Funders:” followed by either (i) the internet web page on the
5 Secretary of State’s internet website that lists the “Official Top
6 Funders” statements that are reported pursuant to subdivision (f),
7 or (ii) the internet website described in subdivision (c).

8 (5) If the petition is a state initiative petition, next, separated by
9 at least two blank horizontal lines from the disclosures of
10 paragraphs (4) and (5), shall appear the text “OFFICIAL TITLE
11 AND SUMMARY (SAME AS ON PETITION)”, in boldface text
12 in all capital letters.

13 (6) If the petition is a state initiative petition, next, starting on
14 a separate horizontal line, shall appear the text “The Legislative
15 Analyst has prepared the following circulating title and summary
16 of the chief purpose and points of the proposed measure:”, in
17 boldface text with a type size of 11 point.

18 (7) If the petition is a state initiative petition, next, starting on
19 a separate horizontal line, shall appear the Legislative Analyst
20 summary of the initiative as it appears on the initiative petition, in
21 plain text with a type size of 11 point.

22 (b) Notwithstanding any other law, a state or local initiative,
23 referendum, or recall petition that requires voter signatures and
24 for which the circulation is paid for by a committee formed
25 pursuant to Section 82013 of the Government Code shall either
26 include a disclosure statement on the petition that is displayed as
27 follows or the circulator for the petition shall present as a separate
28 document the Official Top Funders sheet described in subdivision
29 (a) to a prospective signer of the petition.

30 (1) The disclosure statement shall have a solid white background
31 and shall be in a printed or drawn box with a black border and
32 shall appear before that portion of the petition for voters’
33 signatures, printed names, and residence addresses. The text in the
34 disclosure area shall be in a black Arial equivalent type with a type
35 size of at least 10 point, with all lines centered horizontally in the
36 disclosure area.

37 (2) The top of the disclosure shall include the text “OFFICIAL
38 TOP FUNDERS. Valid only for”, followed by a month and year
39 that starts at most seven days after the date the top contributors as
40 defined in subdivision (c) of Section 84501 of the Government

Code were last confirmed. The text of this paragraph shall be boldface.

(3) Next shall appear, on a separate horizontal line, the text “Petition circulation paid for by”, followed by the name of the committee as it appears on the most recent Statement of Organization filed pursuant to Section 84101 of the Government Code. If the committee has any top contributors as defined in subdivision (c) of Section 84501 of the Government Code, it shall be followed by, on a separate horizontal line, the underlined text “Committee major funding from:”.

(4) The top contributors as defined in subdivision (c) of Section 84501 of the Government Code, if any, shall each be disclosed in boldface text on a separate horizontal line separate from any other text, in descending order, beginning with the top contributor who made the largest cumulative contributions, as defined in subdivision (b) of Section 84501 of the Government Code, on the first line.

(5) The committee, in its discretion, may include the underlined text “Endorsed by:”, followed by a list, not underlined, of up to three endorsers. The text in this paragraph shall be separated from the text above and below it by a blank horizontal line.

(6) The following line shall include the text “Latest info:” followed by the URL for either (A) the internet web page on the Secretary of State’s internet website that lists the “Official Top Funders” statements that are reported pursuant to subdivision (f), or (B) the internet website described in subdivision (c). The text specified in this paragraph shall be underlined.

(c) Any committee formed pursuant to Section 82013 of the Government Code that pays for the circulation of a state or local initiative, referendum, or recall petition may create a page on an internet website that includes both of the following:

(1) A prominent link to the most recent Official Top Funders sheet as described in subdivision (a). The Official Top Funders sheet that the page links to shall be in a format that allows it to be viewed on an internet website and printed out on a single page of paper.

(2) A prominent link to the full text of the initiative or referendum.

(d) The disclosure of a top contributor or endorser pursuant to this section need not include terms such as “incorporated,” “committee,” “political action committee,” or “corporation,” or

1 abbreviations of these terms, unless the term is part of the
2 contributor's or endorser's name in common usage or parlance.

3 (e) If this section requires the disclosure of the name of a top
4 contributor that is a committee pursuant to subdivision (a) of
5 Section 82013 of the Government Code and is a sponsored
6 committee pursuant to Section 82048.7 of the Government Code
7 with a single sponsor, only the name of the single sponsoring
8 organization shall be disclosed.

9 (f) A committee that circulates a state initiative, referendum, or
10 recall petition shall submit the Official Top Funders sheet required
11 by subdivision (a), and any updates to that statement, to the
12 Secretary of State, who shall post that statement on the Secretary
13 of State's internet website along with the previous versions the
14 committee submitted.

15 (g) This section does not require a local elections official to
16 verify the accuracy of the information required by this section or
17 to re-approve the petition upon any updates the committee makes.

18 (h) Signatures collected on an initiative, referendum, or recall
19 petition are not invalid solely because the information required by
20 this section was absent or inaccurate.

21 (i) For purposes of this section, "endorser" means:

22 (1) A business that has been in existence for at least two years
23 and has had at least one full-time staffer during that period.

24 (2) A non-profit organization that was not originally created for
25 the purposes of serving as a committee, that has been in existence
26 for at least two years, and either has received contributions from
27 more than 50 donors in that period or has had at least one full-time
28 staffer during that period.

29 (3) A political party.

30 (4) An individual, whose name may include their title if they
31 are an elected official or represent one of the organizations
32 described in paragraph (1), (2), or (3).

33 (j) This section shall become operative on the effective date of
34 Senate Constitutional Amendment ___ of the 2025–26 Regular
35 Session.

36 SEC. 3. Section 336 of the Elections Code is amended to read:

37 336. (a) The "official summary date" is the date a circulating
38 title and summary of a proposed initiative measure is delivered or
39 mailed by the Attorney General to the proponents of the proposed
40 measure.

1 **(b)** *This section shall remain in effect only until the effective*
2 *date of Senate Constitutional Amendment __ of the 2025–26*
3 *Regular Session, and as of that date is repealed.*

4 SEC. 4. Section 336 is added to the Elections Code, to read:

5 336. (a) The “official summary date” is the date a circulating
6 title and summary of a proposed initiative measure is delivered or
7 mailed by the Legislative Analyst to the proponents of the proposed
8 measure.

9 **(b)** This section shall become operative on the effective date of
10 Senate Constitutional Amendment __ of the 2025–26 Regular
11 Session.

12 SEC. 5. Section 342 of the Elections Code is amended to read:

13 342. (a) “Proponent or proponents of an initiative or
14 referendum measure” means, for statewide initiative and
15 referendum measures, the elector or electors who submit the text
16 of a proposed initiative or referendum to the Attorney General
17 with a request that ~~he or she~~ *the Attorney General* prepare a
18 circulating title and summary of the chief purpose and points of
19 the proposed measure; or for other initiative and referendum
20 measures, the person or persons who publish a notice or intention
21 to circulate petitions, or, ~~where~~ *if* publication is not required, *the*
22 *person or persons* who file petitions with the elections official or
23 legislative body.

24 **(b)** *This section shall remain in effect only until the effective*
25 *date of Senate Constitutional Amendment __ of the 2025–2026*
26 *Regular Session, and as of that date is repealed.*

27 SEC. 6. Section 342 is added to the Elections Code, to read:

28 342. (a) “Proponent or proponents of an initiative or
29 referendum measure” means, for statewide initiative and
30 referendum measures, the elector or electors who submit the text
31 of a proposed initiative or referendum to the Legislative Analyst
32 with a request that the Legislative Analyst prepare a circulating
33 title and summary of the chief purpose and points of the proposed
34 measure; or for other initiative and referendum measures, the
35 person or persons who publish a notice or intention to circulate
36 petitions, or, if publication is not required, the person or persons
37 who file petitions with the elections official or legislative body.

38 **(b)** This section shall become operative on the effective date of
39 Senate Constitutional Amendment __ of the 2025–26 Regular
40 Session.

1 SEC. 7. Section 9001 of the Elections Code is amended to read:

2 9001. (a) Before the circulation of an initiative or referendum
3 petition for signatures, the text of the proposed measure shall be
4 submitted to the Attorney General with a written request that a
5 circulating title and summary of the chief purpose and points of
6 the proposed measure be prepared. The electors presenting the
7 request shall be known as the “proponents.” The Attorney General
8 shall preserve the written request until after the next general
9 election.

10 (b) Each and every proponent of a proposed initiative measure
11 shall, at the time of submitting the text of the proposed measure,
12 provide both of the following:

13 (1) An original signed certification stating that “I, (insert name),
14 declare under penalty of perjury that I am a citizen of the United
15 States, 18 years of age or older, and a resident of (insert county),
16 California.”

17 (2) Public contact information.

18 (c) The proponents of a proposed initiative measure, at the time
19 of submitting the text of the proposed measure to the Attorney
20 General, shall pay a fee to the Attorney General of two thousand
21 dollars (\$2,000) that shall be placed in a trust fund in the office of
22 the Treasurer and refunded to the proponents if the measure
23 qualifies for the ballot within two years from the date the summary
24 is furnished to the proponents. If the measure does not qualify
25 within that period, the fee shall be immediately paid into the
26 General Fund of the state.

27 (d) All referenda and proposed initiative measures must be
28 submitted to the Attorney General’s Initiative Coordinator located
29 in the Sacramento Attorney General’s Office via ~~U.S.~~ *United States*
30 Postal Service, alternative mail service, or personal delivery. Only
31 printed documents will be accepted; facsimile or email delivery
32 will not be accepted.

33 (e) The Attorney General’s office shall not deem a request for
34 a circulating title and summary submitted until all of the
35 requirements of this section are met.

36 (f) *This section shall remain in effect only until the effective*
37 *date of Senate Constitutional Amendment __ of the 2025–26*
38 *Regular Session, and as of that date is repealed.*

39 SEC. 8. Section 9001 is added to the Elections Code, to read:

9001. (a) Before the circulation of an initiative or referendum petition for signatures, the text of the proposed measure shall be submitted to the Legislative Analyst with a written request that a circulating title and summary of the chief purpose and points of the proposed measure be prepared. The electors presenting the request shall be known as the “proponents.” The Legislative Analyst shall preserve the written request until after the next general election.

(b) Each and every proponent of a proposed initiative measure shall, at the time of submitting the text of the proposed measure, provide both of the following:

(1) An original signed certification stating that “I, (insert name), declare under penalty of perjury that I am a citizen of the United States, 18 years of age or older, and a resident of (insert county), California.”

(2) Public contact information.

(c) The proponents of a proposed initiative measure, at the time of submitting the text of the proposed measure to the Legislative Analyst, shall pay a fee to the Legislative Analyst of two thousand dollars (\$2,000) that shall be placed in a trust fund in the office of the Treasurer and refunded to the proponents if the measure qualifies for the ballot within two years from the date the summary is furnished to the proponents. If the measure does not qualify within that period, the fee shall be immediately paid into the General Fund of the state.

(d) All referenda and proposed initiative measures must be submitted to the Legislative Analyst via United States Postal Service, alternative mail service, or personal delivery. Only printed documents will be accepted; facsimile or email delivery will not be accepted.

(e) The Legislative Analyst shall not deem a request for a circulating title and summary submitted until all of the requirements of this section are met.

(f) This section shall become operative on the effective date of Senate Constitutional Amendment ___ of the 2025–26 Regular Session.

SEC. 9. Section 9002 of the Elections Code is amended to read:

9002. (a) Upon receipt of a request from the proponents of a proposed initiative measure for a circulating title and summary,

1 the Attorney General shall initiate a public review process for a
2 period of 30 days by doing all of the following:

3 (1) Posting the text of the proposed initiative measure on the
4 Attorney General's internet website.

5 (2) Inviting, and providing for the submission of, written public
6 comments on the proposed initiative measure on the Attorney
7 General's internet website. The site shall accept written public
8 comments for the duration of the public review period. The written
9 public comments shall be public records, available for inspection
10 upon request pursuant to Division 10 (commencing with Section
11 7920.000) of Title 1 of the Government Code, but shall not be
12 displayed to the public on the Attorney General's internet website
13 during the public review period. The Attorney General shall
14 transmit any written public comments received during the public
15 review period to the proponents of the proposed initiative measure.

16 (b) During the public review period, the proponents of the
17 proposed initiative measure may submit amendments to the
18 measure that are reasonably germane to the theme, purpose, or
19 subject of the initiative measure as originally proposed. However,
20 amendments shall not be submitted if the initiative measure as
21 originally proposed would not effect a substantive change in law.

22 (1) An amendment shall be submitted with a signed request by
23 all the proponents to prepare a circulating title and summary using
24 the amended language.

25 (2) An amendment shall be submitted to the Attorney General's
26 Initiative Coordinator located in the Attorney General's Sacramento
27 Office via United States Postal Service, alternative mail service,
28 or personal delivery. Only printed documents shall be accepted;
29 facsimile or email delivery shall not be accepted.

30 (3) The submission of an amendment shall not extend the period
31 to prepare the estimate required by Section 9005.

32 (4) An amendment shall not be accepted more than five days
33 after the public review period is concluded. However, a proponent
34 shall not be prohibited from proposing a new initiative measure
35 and requesting that a circulating title and summary be prepared
36 for that measure pursuant to Section 9001.

37 (c) *This section shall remain in effect only until the effective*
38 *date of Senate Constitutional Amendment of the 2025–26 Regular*
39 *Session, and as of that date is repealed.*

40 SEC. 10. Section 9002 is added to the Elections Code, to read:

1 9002. (a) Upon receipt of a request from the proponents of a
2 proposed initiative measure for a circulating title and summary,
3 the Legislative Analyst shall initiate a public review process for a
4 period of 30 days by doing all of the following:

5 (1) Posting the text of the proposed initiative measure on the
6 Legislative Analyst's internet website.

7 (2) Inviting, and providing for the submission of, written public
8 comments on the proposed initiative measure on the Legislative
9 Analyst's internet website. The site shall accept written public
10 comments for the duration of the public review period. The written
11 public comments shall be public records, available for inspection
12 upon request pursuant to Division 10 (commencing with Section
13 7920.000) of Title 1 of the Government Code, but shall not be
14 displayed to the public on the Legislative Analyst's internet website
15 during the public review period. The Legislative Analyst shall
16 transmit any written public comments received during the public
17 review period to the proponents of the proposed initiative measure.

18 (b) During the public review period, the proponents of the
19 proposed initiative measure may submit amendments to the
20 measure that are reasonably germane to the theme, purpose, or
21 subject of the initiative measure as originally proposed. However,
22 amendments shall not be submitted if the initiative measure as
23 originally proposed would not effect a substantive change in law.

24 (1) An amendment shall be submitted with a signed request by
25 all the proponents to prepare a circulating title and summary using
26 the amended language.

27 (2) An amendment shall be submitted to the Legislative Analyst
28 via United States Postal Service, alternative mail service, or
29 personal delivery. Only printed documents shall be accepted;
30 facsimile or email delivery shall not be accepted.

31 (3) The submission of an amendment shall not extend the period
32 to prepare the estimate required by Section 9005.

33 (4) An amendment shall not be accepted more than five days
34 after the public review period is concluded. However, a proponent
35 shall not be prohibited from proposing a new initiative measure
36 and requesting that a circulating title and summary be prepared
37 for that measure pursuant to Section 9001.

38 (c) This section shall become operative on the effective date of
39 Senate Constitutional Amendment ___ of the 2025–26 Regular
40 Session.

1 SEC. 11. Section 9003 of the Elections Code is amended to
2 read:

3 9003. (a) In the event that the Attorney General is a proponent
4 of a proposed measure, the circulating title and summary of the
5 chief purpose and points of the proposed measure, including an
6 estimate or opinion on the financial impact of the measure, shall
7 be prepared by the Legislative Counsel, and the other duties of the
8 Attorney General specified in this chapter with respect to the
9 circulating title and ballot title and summary and an estimate of
10 the financial effect of the measure shall be performed by the
11 Legislative Counsel.

12 (b) *This section shall remain in effect only until the effective*
13 *date of Senate Constitutional Amendment __ of the 2025–26*
14 *Regular Session, and as of that date is repealed.*

15 SEC. 12. Section 9004 of the Elections Code is amended to
16 read:

17 9004. (a) Upon receipt of the text of a proposed initiative
18 measure, and after the public review period provided for in Section
19 9002, the Attorney General shall prepare a circulating title and
20 summary of the chief purposes and points of the proposed measure.
21 The circulating title and summary shall not exceed 100 words. The
22 Attorney General shall also provide a unique numeric identifier
23 for each proposed initiative measure. The circulating title and
24 summary shall be prepared in the manner provided for the
25 preparation of ballot titles and summaries in Article 5 (commencing
26 with Section 9050), the provisions of which, in regard to the
27 preparation, filing, and settlement of ballot titles and summaries,
28 are applicable to the circulating title and summary.

29 (b) The Attorney General shall provide a copy of the circulating
30 title and summary and its unique numeric identifier to the
31 proponents and to the Secretary of State within 15 days after receipt
32 of the fiscal estimate or opinion prepared by the Department of
33 Finance and the Legislative Analyst pursuant to Section 9005. The
34 date the copy is delivered or mailed to the proponents is the
35 “official summary date.”

36 (c) Upon receipt of the circulating title and summary from the
37 Attorney General, the Secretary of State shall, within one business
38 day, notify the proponents and county elections official of each
39 county of the official summary date and provide a copy of the
40 circulating title and summary to each county elections official.

1 This notification shall also include a complete schedule showing
2 the maximum filing deadline, and the certification deadline by the
3 counties to the Secretary of State.

4 *(d) This section shall remain in effect only until the effective*
5 *date of Senate Constitutional Amendment __ of the 2025–26*
6 *Regular Session, and as of that date is repealed.*

7 SEC. 13. Section 9004 is added to the Elections Code, to read:

8 9004. (a) Upon receipt of the text of a proposed initiative
9 measure, and after the public review period provided for in Section
10 9002, the Legislative Analyst shall prepare a circulating title and
11 summary of the chief purposes and points of the proposed measure.
12 The circulating title and summary shall not exceed 100 words. The
13 Legislative Analyst shall also provide a unique numeric identifier
14 for each proposed initiative measure. The circulating title and
15 summary shall be prepared in the manner provided for the
16 preparation of ballot titles and summaries in Article 5 (commencing
17 with Section 9050), the provisions of which, in regard to the
18 preparation, filing, and settlement of ballot titles and summaries,
19 are applicable to the circulating title and summary.

20 (b) The Legislative Analyst shall provide a copy of the
21 circulating title and summary and its unique numeric identifier to
22 the proponents and to the Secretary of State within 15 days after
23 receipt of the fiscal estimate or opinion prepared by the Department
24 of Finance and the Legislative Analyst pursuant to Section 9005.
25 The date the copy is delivered or mailed to the proponents is the
26 “official summary date.”

27 (c) Upon receipt of the circulating title and summary from the
28 Legislative Analyst, the Secretary of State shall, within one
29 business day, notify the proponents and county elections official
30 of each county of the official summary date and provide a copy
31 of the circulating title and summary to each county elections
32 official. This notification shall also include a complete schedule
33 showing the maximum filing deadline, and the certification
34 deadline by the counties to the Secretary of State.

35 (d) This section shall become operative on the effective date of
36 Senate Constitutional Amendment __ of the 2025–26 Regular
37 Session.

38 SEC. 14. Section 9005 of the Elections Code is amended to
39 read:

1 9005. (a) The Attorney General, in preparing a circulating title
2 and summary for a proposed initiative measure, shall, in boldface
3 ~~print, text,~~ include in the circulating title and summary either the
4 estimate of the amount of any increase or decrease in revenues or
5 costs to the state or local government, or an opinion as to whether
6 or not a substantial net change in state or local finances would
7 result if the proposed initiative is adopted.

8 (b) The estimate as required by this section shall be made jointly
9 by the Department of Finance and the Legislative Analyst, who
10 shall deliver the estimate to the Attorney General so that ~~he or she~~
11 *the Attorney General* may include the estimate in the circulating
12 title and ~~summary prepared by him or her.~~ *summary.*

13 (c) The estimate shall be delivered to the Attorney General
14 within 50 days of the date of receipt of the proposed initiative
15 measure by the Attorney General, unless, in the opinion of both
16 the Department of Finance and the Legislative Analyst, a
17 reasonable estimate of the net impact of the proposed initiative
18 measure cannot be prepared within the 50-day period. In the latter
19 case, the Department of Finance and the Legislative Analyst shall,
20 within the 50-day period, give the Attorney General their opinion
21 as to whether or not a substantial net change in state or local
22 finances would result if the proposed initiative measure is adopted.

23 (d) A statement of fiscal impact prepared by the Legislative
24 Analyst pursuant to subdivision (b) of Section 12172 of the
25 Government Code may be used by the Department of Finance and
26 the Legislative Analyst in the preparation of the fiscal estimate or
27 the opinion.

28 (e) *This section shall remain in effect only until the effective*
29 *date of Senate Constitutional Amendment __ of the 2025–26*
30 *Regular Session, and as of that date is repealed.*

31 SEC. 15. Section 9005 is added to the Elections Code, to read:

32 9005. (a) The Legislative Analyst, in preparing a circulating
33 title and summary for a proposed initiative measure, shall, in
34 boldface text, include in the circulating title and summary either
35 the estimate of the amount of any increase or decrease in revenues
36 or costs to the state or local government, or an opinion as to
37 whether or not a substantial net change in state or local finances
38 would result if the proposed initiative is adopted.

39 (b) The estimate as required by this section shall be made jointly
40 by the Department of Finance and the Legislative Analyst.

(c) The estimate shall be completed within 50 days of the date of receipt of the proposed initiative measure by the Legislative Analyst, unless, in the opinion of both the Department of Finance and the Legislative Analyst, a reasonable estimate of the net impact of the proposed initiative measure cannot be prepared within the 50-day period. In the latter case, the Legislative Analyst shall, in consultation with the Department of Finance and within the 50-day period, give the Legislative Analyst's opinion as to whether or not a substantial net change in state or local finances would result if the proposed initiative measure is adopted.

(d) A statement of fiscal impact prepared by the Legislative Analyst pursuant to subdivision (b) of Section 12172 of the Government Code may be used by the Department of Finance and the Legislative Analyst in the preparation of the fiscal estimate or the opinion.

(e) This section shall become operative on the effective date of Senate Constitutional Amendment __ of the 2025–26 Regular Session.

SEC. 16. Section 9006 of the Elections Code is amended to read:

9006. (a) Upon receipt of the text of a proposed referendum, the Attorney General shall prepare a circulating title and summary of the chief purpose and points of the proposed statute at issue. The circulating title and summary shall not exceed a total of 100 words. No fiscal analysis shall be included.

(b) The Attorney General shall provide a copy of the circulating title and summary of the proposed referendum to the proponents and to the Secretary of State within 10 days after receipt of the proposed referendum.

(c) Upon receipt of the circulating title and summary from the Attorney General, the Secretary of State shall, within one business day, notify the proponents and county elections official of each county of the official summary date and provide a copy of the circulating title and summary to each county elections official. This notification shall also include a complete schedule showing the maximum filing deadline, and the certification deadline by the counties to the Secretary of State.

(d) This section shall remain in effect only until the effective date of Senate Constitutional Amendment __ of the 2025–26 Regular Session, and as of that date is repealed.

1 SEC. 17. Section 9006 is added to the Elections Code, to read:

2 9006. (a) Upon receipt of the text of a proposed referendum,
3 the Legislative Analyst shall prepare a circulating title and
4 summary of the chief purpose and points of the proposed statute
5 at issue. The circulating title and summary shall not exceed a total
6 of 100 words. No fiscal analysis shall be included.

7 (b) The Legislative Analyst shall provide a copy of the
8 circulating title and summary of the proposed referendum to the
9 proponents and to the Secretary of State within 10 days after receipt
10 of the proposed referendum.

11 (c) Upon receipt of the circulating title and summary from the
12 Legislative Analyst, the Secretary of State shall, within one
13 business day, notify the proponents and county elections official
14 of each county of the official summary date and provide a copy
15 of the circulating title and summary to each county elections
16 official. This notification shall also include a complete schedule
17 showing the maximum filing deadline, and the certification
18 deadline by the counties to the Secretary of State.

19 (d) This section shall become operative on the effective date of
20 Senate Constitutional Amendment __ of the 2025–26 Regular
21 Session.

22 SEC. 18. Section 9007 of the Elections Code is amended to
23 read:

24 9007. (a) Immediately upon the preparation of the circulating
25 title and summary of a proposed initiative or referendum measure,
26 the Attorney General shall ~~forthwith~~ transmit copies of the text of
27 the measure and the circulating title and summary to the Senate
28 and the Assembly. The appropriate committees of each house may
29 hold public hearings on the subject of the measure. However,
30 ~~nothing in this section shall be~~ *this section shall not be* construed
31 as authority for the Legislature to alter the measure or prevent it
32 from appearing on the ballot.

33 (b) *This section shall remain in effect only until the effective*
34 *date of Senate Constitutional Amendment __ of the 2025–26*
35 *Regular Session, and as of that date is repealed.*

36 SEC. 19. Section 9007 is added to the Elections Code, to read:

37 9007. (a) Immediately upon the preparation of the circulating
38 title and summary of a proposed initiative or referendum measure,
39 the Legislative Analyst shall transmit copies of the text of the
40 measure and the circulating title and summary to the Senate and

1 the Assembly. The appropriate committees of each house may
2 hold public hearings on the subject of the measure. However, this
3 section shall not be construed as authority for the Legislature to
4 alter the measure or prevent it from appearing on the ballot.

5 (b) This section shall become operative on the effective date of
6 Senate Constitutional Amendment __ of the 2025–26 Regular
7 Session.

8 SEC. 20. Section 9008 of the Elections Code is amended to
9 read:

10 9008. Every proposed initiative measure, prior to circulation,
11 shall have placed across the top of the petition in 11-point or larger
12 roman type, all of the following:

13 (a) The Attorney General’s unique numeric identifier placed
14 before the circulating title and summary upon each page where
15 the circulating title and summary is to appear.

16 (b) The circulating title and summary prepared by the Attorney
17 General upon each page of the petition on which signatures are to
18 appear. The circulating title shall appear in all capital letters.

19 (c) The circulating title and summary prepared by the Attorney
20 General upon each section of the petition preceding the text of the
21 measure.

22 (d) The circulating title and summary prepared by the Attorney
23 General as required by subdivision (b) shall be preceded by the
24 following statement: “INITIATIVE MEASURE TO BE
25 SUBMITTED DIRECTLY TO THE VOTERS.”, followed by, on
26 a separate line, “The Attorney General of California has prepared
27 the following circulating title and summary of the chief purpose
28 and points of the proposed measure:”. This text shall be in boldface.

29 (e) *This section shall remain in effect only until the effective*
30 *date of Senate Constitutional Amendment __ of the 2025–26*
31 *Regular Session, and as of that date is repealed.*

32 SEC. 21. Section 9008 is added to the Elections Code, to read:

33 9008. Every proposed initiative measure, prior to circulation,
34 shall have placed across the top of the petition in 11-point or larger
35 roman type, all of the following:

36 (a) The Legislative Analyst’s unique numeric identifier placed
37 before the circulating title and summary upon each page where
38 the circulating title and summary is to appear.

1 (b) The circulating title and summary prepared by the Legislative
2 Analyst upon each page of the petition on which signatures are to
3 appear. The circulating title shall appear in all capital letters.

4 (c) The circulating title and summary prepared by the Legislative
5 Analyst upon each section of the petition preceding the text of the
6 measure.

7 (d) The circulating title and summary prepared by the Legislative
8 Analyst as required by subdivision (b) shall be preceded by the
9 following statement: “INITIATIVE MEASURE TO BE
10 SUBMITTED DIRECTLY TO THE VOTERS.”, followed by, on
11 a separate line, “The Legislative Analyst has prepared the following
12 circulating title and summary of the chief purpose and points of
13 the proposed measure:”. This text shall be in boldface.

14 (e) This section shall become operative on the effective date of
15 Senate Constitutional Amendment __ of the 2025–26 Regular
16 Session.

17 SEC. 22. Section 9009 of the Elections Code is amended to
18 read:

19 9009. (a) The heading of an initiative petition shall be in
20 substantially the following form:

21 Initiative Measure to Be Submitted Directly to the Voters

22 The Attorney General of California has prepared the following
23 circulating title and summary of the chief purpose and points of
24 the proposed measure:

25 (Here set forth the unique numeric identifier provided by the
26 Attorney General and circulating title and summary prepared by
27 the Attorney General. Both the Attorney General’s unique numeric
28 identifier and the circulating title and summary must also be printed
29 across the top of each page of the petition whereon signatures are
30 to appear.)

31 To the Honorable Secretary of State of California

32 We, the undersigned, registered, qualified voters of California,
33 residents of ____ County (or City and County), hereby propose
34 amendments to the Constitution of California (the ____ Code,
35 relating to ____) and petition the Secretary of State to submit the
36 same to the voters of California for their adoption or rejection at
37 the next succeeding general election or at any special statewide
38 election held prior to that general election or as otherwise provided
39 by law. The proposed constitutional (or statutory) amendments
40 (full title and text of the measure) read as follows:

1 **(b) This section shall remain in effect only until the effective**
2 **date of Senate Constitutional Amendment __ of the 2025–26**
3 **Regular Session, and as of that date is repealed.**

4 SEC. 23. Section 9009 is added to the Elections Code, to read:
5 9009. (a) The heading of an initiative petition shall be in
6 substantially the following form:

7 Initiative Measure to Be Submitted Directly to the Voters

8 The Legislative Analyst has prepared the following circulating
9 title and summary of the chief purpose and points of the proposed
10 measure:

11 (Here set forth the unique numeric identifier provided by the
12 Legislative Analyst and circulating title and summary prepared by
13 the Legislative Analyst. Both the Legislative Analyst's unique
14 numeric identifier and the circulating title and summary must also
15 be printed across the top of each page of the petition whereon
16 signatures are to appear.)

17 To the Honorable Secretary of State of California

18 We, the undersigned, registered, qualified voters of California,
19 residents of ____ County (or City and County), hereby propose
20 amendments to the Constitution of California (the ____ Code,
21 relating to ____) and petition the Secretary of State to submit the
22 same to the voters of California for their adoption or rejection at
23 the next succeeding general election or at any special statewide
24 election held prior to that general election or as otherwise provided
25 by law. The proposed constitutional (or statutory) amendments
26 (full title and text of the measure) read as follows:

27 (b) This section shall become operative on the effective date of
28 Senate Constitutional Amendment __ of the 2025–26 Regular
29 Session.

30 SEC. 24. Section 9034 of the Elections Code is amended to
31 read:

32 9034. (a) The proponents of a proposed initiative measure
33 shall submit a certification, signed under penalty of perjury, to the
34 Secretary of State immediately upon the collection of 25 percent
35 of the number of signatures needed to qualify the initiative measure
36 for the ballot.

37 (b) Upon the receipt of the certification required by subdivision
38 (a), the Secretary of State shall transmit copies of the initiative
39 measure, together with the circulating title and summary as
40 prepared by the Attorney General pursuant to Section 9004, to the

Senate and the Assembly. Each house shall assign the initiative measure to its appropriate committees. The appropriate committees shall hold joint public hearings on the subject of the measure not later than 131 days before the date of the election at which the measure is to be voted upon.

(c) This section shall not be construed as authority for the Legislature to alter the initiative measure or prevent it from appearing on the ballot.

(d) *This section shall remain in effect only until the effective date of Senate Constitutional Amendment __ of the 2025–26 Regular Session, and as of that date is repealed.*

SEC. 25. Section 9034 is added to the Elections Code, to read:

9034. (a) The proponents of a proposed initiative measure shall submit a certification, signed under penalty of perjury, to the Secretary of State immediately upon the collection of 25 percent of the number of signatures needed to qualify the initiative measure for the ballot.

(b) Upon the receipt of the certification required by subdivision (a), the Secretary of State shall transmit copies of the initiative measure, together with the circulating title and summary as prepared by the Legislative Analyst pursuant to Section 9004, to the Senate and the Assembly. Each house shall assign the initiative measure to its appropriate committees. The appropriate committees shall hold joint public hearings on the subject of the measure not later than 131 days before the date of the election at which the measure is to be voted upon.

(c) This section shall not be construed as authority for the Legislature to alter the initiative measure or prevent it from appearing on the ballot.

(d) This section shall become operative on the effective date of Senate Constitutional Amendment __ of the 2025–26 Regular Session.

SEC. 26. Section 9035 of the Elections Code is amended to read:

9035. (a) An initiative measure may be proposed by presenting to the Secretary of State a petition that sets forth the text of the proposed statute or amendment to the *California* Constitution and is certified to have been signed by registered voters equal in number to 5 percent in the case of a statute, and 8 percent in the case of an amendment to the *California* Constitution, of the voters

1 for all candidates for Governor at the last gubernatorial election
2 preceding the issuance of the circulating title and summary for the
3 initiative measure by the Attorney General.

4 *(b) This section shall remain in effect only until the effective*
5 *date of Senate Constitutional Amendment ___ of the 2025–26*
6 *Regular Session, and as of that date is repealed.*

7 SEC. 27. Section 9035 is added to the Elections Code, to read:

8 9035. (a) An initiative measure may be proposed by presenting
9 to the Secretary of State a petition that sets forth the text of the
10 proposed statute or amendment to the California Constitution and
11 is certified to have been signed by registered voters equal in
12 number to 5 percent in the case of a statute, and 8 percent in the
13 case of an amendment to the California Constitution, of the voters
14 for all candidates for Governor at the last gubernatorial election
15 preceding the issuance of the circulating title and summary for the
16 initiative measure by the Legislative Analyst.

17 (b) This section shall become operative on the effective date of
18 Senate Constitutional Amendment ___ of the 2025–26 Regular
19 Session.

20 SEC. 28. Section 9050 of the Elections Code is amended to
21 read:

22 9050. (a) After the Secretary of State determines that a measure
23 will appear on the ballot at the next statewide election, the
24 Secretary of State shall promptly transmit a copy of the measure
25 to the Attorney General. The Attorney General shall provide and
26 return to the Secretary of State a ballot title and summary, as
27 described in subdivision (b) of Section 303.5, and the condensed
28 ballot title and summary prepared pursuant to Section 303 for each
29 measure submitted to the voters of the whole state by a date
30 sufficient to meet the state voter information guide public display
31 deadlines.

32 (b) (1) For each statewide initiative measure, or measure
33 proposed by the Legislature, within one week after receiving the
34 lists of supporters and opponents of a measure, the Secretary of
35 State shall provide to county elections officials the ballot label,
36 consisting of the condensed title and summary prepared by the
37 Attorney General followed by the list of supporters and opponents,
38 pursuant to Section 303.1.

39 (2) For each statewide referendum measure, the Secretary of
40 State shall provide to county elections officials the ballot label,

1 consisting of the condensed title and summary prepared by the
2 Attorney General. Commencing January 1, 2025, the condensed
3 title and summary shall be followed by a listing of the names of
4 supporters and opponents in the ballot arguments printed in the
5 state voter information guide as described in subdivision (c) of
6 Section 9051.

7 *(c) This section shall remain in effect only until the effective*
8 *date of Senate Constitutional Amendment __ of the 2025–26*
9 *Regular Session, and as of that date is repealed.*

10 SEC. 29. Section 9050 is added to the Elections Code, to read:

11 9050. (a) After the Secretary of State determines that a measure
12 will appear on the ballot at the next statewide election, the
13 Secretary of State shall promptly transmit a copy of the measure
14 to the Legislative Analyst. The Legislative Analyst shall provide
15 and return to the Secretary of State a ballot title and summary, as
16 described in subdivision (b) of Section 303.5, and the condensed
17 ballot title and summary prepared pursuant to Section 303 for each
18 measure submitted to the voters of the whole state by a date
19 sufficient to meet the state voter information guide public display
20 deadlines.

21 (b) (1) For each statewide initiative measure, or measure
22 proposed by the Legislature, within one week after receiving the
23 lists of supporters and opponents of a measure, the Secretary of
24 State shall provide to county elections officials the ballot label,
25 consisting of the condensed title and summary prepared by the
26 Legislative Analyst followed by the list of supporters and
27 opponents, pursuant to Section 303.1.

28 (2) For each statewide referendum measure, the Secretary of
29 State shall provide to county elections officials the ballot label,
30 consisting of the condensed title and summary prepared by the
31 Legislative Analyst. Commencing January 1, 2025, the condensed
32 title and summary shall be followed by a listing of the names of
33 supporters and opponents in the ballot arguments printed in the
34 state voter information guide as described in subdivision (c) of
35 Section 9051.

36 (3) This section shall become operative on the effective date of
37 Senate Constitutional Amendment __ of the 2025–26 Regular
38 Session.

39 SEC. 30. Section 9051 of the Elections Code is amended to
40 read:

1 9051. (a) (1) The ballot title and summary may differ from
2 the legislative, circulating, or other title and summary of the
3 measure and shall not exceed 100 words, not including the fiscal
4 impact statement.

5 (2) The ballot title and summary shall include a summary of the
6 Legislative Analyst's estimate of the net state and local government
7 fiscal impact prepared pursuant to Section 9087 of this code and
8 Section 88003 of the Government Code.

9 (b) (1) The condensed ballot title and summary for a statewide
10 initiative measure, or measure proposed by the Legislature, shall
11 not contain more than 75 words and shall be a condensed version
12 of the ballot title and summary including the financial impact
13 summary prepared pursuant to Section 9087 of this code and
14 Section 88003 of the Government Code.

15 (2) The condensed title and summary for a statewide referendum
16 measure shall not contain more than 75 words, including the ballot
17 title that shall be in the form of a question as specified in Section
18 303.1.

19 (c) (1) The ballot label for a statewide initiative measure, or
20 measure proposed by the Legislature, shall include the condensed
21 ballot title and summary described in paragraph (1) of subdivision
22 (b), followed by the following:

23 (A) After the text "Supporters:", a listing of nonprofit
24 organizations, businesses, or individuals taken from the signers or
25 the text of the argument in favor of the ballot measure printed in
26 the state voter information guide. The list of supporters shall not
27 exceed 125 characters in length. Each supporter shall be separated
28 by a semicolon. A nonprofit organization, business, or individual
29 shall not be listed unless they support the ballot measure.

30 (B) After the text "Opponents:", a listing of nonprofit
31 organizations, businesses, or individuals taken from the signers or
32 the text of the argument against the ballot measure printed in the
33 state voter information guide. The list of opponents shall not exceed
34 125 characters in length. Each opponent shall be separated by a
35 semicolon. A nonprofit organization, business, or individual shall
36 not be listed unless they oppose the ballot measure.

37 (C) A supporter or opponent shall not be listed pursuant to
38 subparagraph (A) or (B) unless it is one of the following:

39 (i) A nonprofit organization that was not originally created as
40 a committee described in Section 82013 of the Government Code,

1 that has been in existence for at least four years, and that, during
2 the four-year period prior to the time that the organization is listed
3 pursuant to subparagraph (A) or (B), either has received
4 contributions from more than 500 donors or has had at least one
5 full-time employee.

6 (ii) A business that has been in existence for at least four years
7 and that has had at least one full-time employee during the
8 four-year period prior to the time that the organization is listed
9 pursuant to subparagraph (A) or (B).

10 (iii) A current or former elected official, who may be listed with
11 the official's title (e.g., "State Senator Mary Smith," "Assembly
12 Member Carlos Garcia," or "former Eureka City Council Member
13 Amy Lee"). These titles may be shortened (e.g. "Senator" or "Sen."
14 for "State Senator" or "Asm." for "Assembly Member").

15 (iv) An individual who is not a current or former elected official
16 may be listed only with the individual's first and last name and an
17 honorific (e.g., "Dr.," "M.D.," "Ph.D.," or "Esquire"), with no
18 other title or designation, unless it is a title representing a nonprofit
19 organization or business that meets the requirements of clause (i)
20 or (ii) and that is eligible to be listed under subparagraph (A) if
21 the individual supports the ballot measure or under subparagraph
22 (B) if the individual opposes the ballot measure.

23 (D) Spaces, commas, semicolons, and any other characters count
24 towards the 125-character limit in subparagraphs (A) and (B).

25 (E) A supporter or opponent shall not be listed pursuant to
26 subparagraph (A) or (B) if the supporter or opponent is a political
27 party or is representing a political party.

28 (F) The name of a nonprofit organization or business included
29 in the list of supporters and opponents as required by this
30 subdivision may be shortened by the proponents or opponents who
31 submit it using acronyms, abbreviations, or by leaving out words
32 in the entity's name, as long as doing so would not confuse voters
33 with another well-known organization or business that did not take
34 the same position on the ballot measure (e.g., "Hot Air Balloon
35 Flyers of Montana Education Fund" may be shortened to "Hot Air
36 Balloons Montana").

37 (G) Supporters and opponents listed on the ballot label pursuant
38 to subparagraph (A) or (B) shall be added as text after the
39 condensed ballot title and summary and shall be separated by
40 semicolons. Supporters and opponents need not be displayed on

1 separate horizontal lines on the ballot. If no list of supporters is
2 provided by the proponents or there are none that meet the
3 requirements of this section, then “Supporters:” shall be followed
4 by “None submitted.” If no list of opponents is provided by the
5 opponents or there are none that meet the requirements of this
6 section, then “Opponents:” shall be followed by “None submitted.”

7 (H) If the ballot emphasizes the text “Supporters:” or
8 “Opponents:” by use of ~~boldface font~~, *text*, underlining, or any
9 other method that differentiates that text from the list of supporters
10 or opponents that follow, the text “Supporters:” or “Opponents:”
11 may be displayed with only the initial letter capitalized. If that text
12 is not emphasized, then each letter of that text shall be capitalized.

13 (I) If including the list of Supporters and Opponents in the ballot
14 labels as required by this section would necessitate the printing of
15 an extra ballot card compared to the ballot labels not including
16 them, the type size of the part of all of the ballot labels starting
17 with “Supporters:” may be reduced by the minimal amount needed
18 to stop them from necessitating an extra ballot card, as long as the
19 type size is no smaller than 8-point and as long as the type size is
20 reduced by the same amount for all ballot measures.

21 (2) (A) The proponents of a statewide initiative measure or
22 measure proposed by the Legislature, or, commencing January 1,
23 2025, the supporters of the statute subject to a statewide
24 referendum, shall provide the list of supporters described in
25 subparagraph (A) of paragraph (1) to the Secretary of State when
26 submitting the arguments supporting the ballot measure.

27 (i) For every supporter listed that is a nonprofit organization, a
28 business, or an individual whose title includes a nonprofit
29 organization or business, the supporters shall include a signed
30 statement by a representative of the nonprofit organization or
31 business, under penalty of perjury, that includes its name and
32 business address and that attests (I) that the nonprofit organization
33 or business supports the measure, (II) that the nonprofit
34 organization or business has been in existence for at least four
35 years, (III) that the nonprofit organization or business has had at
36 least one full-time employee for the last four years, or, if it is a
37 nonprofit organization, that it has had at least 500 donors in the
38 last four years, and (IV) that it was not originally created as a
39 committee described in Section 82013 of the Government Code.

1 (ii) For every supporter listed that is an individual, the
2 proponents shall include a signed statement by the individual that
3 includes the individual's name and address and attests that the
4 individual supports the measure.

5 (B) The opponents of a statewide initiative measure or measure
6 proposed by the Legislature, or, commencing January 1, 2025, the
7 opponents of the statute subject to a statewide referendum, shall
8 provide the list of opponents described in subparagraph (B) of
9 paragraph (1) to the Secretary of State when submitting the
10 arguments opposing the ballot measure.

11 (i) For every opponent listed that is a nonprofit organization, a
12 business, or an individual whose title includes a nonprofit
13 organization or business, the opponents shall include a signed
14 statement by a representative of the nonprofit organization or
15 business, under penalty of perjury, that includes its name and
16 business address and that attests (I) that the nonprofit organization
17 or business opposes the measure, (II) that the nonprofit organization
18 or business has been in existence for at least four years, (III) that
19 the nonprofit organization or business has had at least one full-time
20 employee for the last four years, or, if it is a nonprofit organization,
21 that it has had at least 500 donors in the last four years, and (IV)
22 that it was not originally created as a committee described in
23 Section 82013 of the Government Code.

24 (ii) For every opponent listed that is an individual, the opponents
25 shall include a signed statement by the individual that includes the
26 individual's name and address and attests that the individual
27 opposes the measure.

28 (C) In order to enable the Secretary of State to determine
29 whether the nonprofit organizations and businesses listed in the
30 supporters or opponents have been in existence for at least four
31 years, the proponents and opponents shall submit with the list of
32 supporters and opponents described in subparagraphs (A) and (B)
33 a certified copy of the articles of incorporation, articles of
34 organization, or similar document for each nonprofit organization
35 or business on the list that verifies that the nonprofit organization
36 or business has been in existence for at least four years.

37 (D) The Secretary of State shall confirm that a submission listing
38 supporters or opponents includes the documentation required by
39 subparagraphs (A) through (C) and otherwise meets the
40 requirements of this section. The Secretary of State shall ask the

1 proponents or opponents to resubmit a list if the requirements are
2 not met. The Secretary of State may establish deadlines by when
3 proponents or opponents must resubmit a list and any other
4 documents required by the Secretary of State to meet the deadline
5 in subdivision (b) of Section 9050.

6 (d) (1) Commencing January 1, 2025, the ballot label for a
7 statewide referendum measure shall include the condensed title
8 and summary described in paragraph (2) of subdivision (b),
9 followed by a listing of the names of supporters and opponents in
10 the ballot arguments printed in the state voter information guide
11 as described in subdivision (c).

12 (2) For purposes of subparagraph (A) of paragraph (1) of
13 subdivision (c), “Supporters” shall be listed on the ballot label as
14 “Supporters of the law” for statewide referendum measures.

15 (3) For purposes of subparagraph (B) of paragraph (1) of
16 subdivision (c), “Opponents” shall be listed on the ballot label as
17 “Opponents of the law” for statewide referendum measures.

18 (e) In providing the ballot title and summary, the Attorney
19 General shall give a true and impartial statement of the purpose
20 of the measure in such language that the ballot title and summary
21 shall neither be an argument, nor be likely to create prejudice, for
22 or against the proposed measure.

23 (f) The Attorney General shall invite and consider public
24 comment in preparing each ballot title and summary.

25 (g) *This section shall remain in effect only until the effective*
26 *date of Senate Constitutional Amendment ___ of the 2025–26*
27 *Regular Session, and as of that date is repealed.*

28 SEC. 31. Section 9051 is added to the Elections Code, to read:

29 9051. (a) (1) The ballot title and summary may differ from
30 the legislative, circulating, or other title and summary of the
31 measure and shall not exceed 100 words, not including the fiscal
32 impact statement.

33 (2) The ballot title and summary shall include a summary of the
34 Legislative Analyst’s estimate of the net state and local government
35 fiscal impact prepared pursuant to Section 9087 of this code and
36 Section 88003 of the Government Code.

37 (b) (1) The condensed ballot title and summary for a statewide
38 initiative measure, or measure proposed by the Legislature, shall
39 not contain more than 75 words and shall be a condensed version
40 of the ballot title and summary including the financial impact

1 summary prepared pursuant to Section 9087 of this code and
2 Section 88003 of the Government Code.

3 (2) The condensed title and summary for a statewide referendum
4 measure shall not contain more than 75 words, including the ballot
5 title that shall be in the form of a question as specified in Section
6 303.1.

7 (c) (1) The ballot label for a statewide initiative measure, or
8 measure proposed by the Legislature, shall include the condensed
9 ballot title and summary described in paragraph (1) of subdivision
10 (b), followed by the following:

11 (A) After the text “Supporters:”, a listing of nonprofit
12 organizations, businesses, or individuals taken from the signers or
13 the text of the argument in favor of the ballot measure printed in
14 the state voter information guide. The list of supporters shall not
15 exceed 125 characters in length. Each supporter shall be separated
16 by a semicolon. A nonprofit organization, business, or individual
17 shall not be listed unless they support the ballot measure.

18 (B) After the text “Opponents:”, a listing of nonprofit
19 organizations, businesses, or individuals taken from the signers or
20 the text of the argument against the ballot measure printed in the
21 state voter information guide. The list of opponents shall not exceed
22 125 characters in length. Each opponent shall be separated by a
23 semicolon. A nonprofit organization, business, or individual shall
24 not be listed unless they oppose the ballot measure.

25 (C) A supporter or opponent shall not be listed pursuant to
26 subparagraph (A) or (B) unless it is one of the following:

27 (i) A nonprofit organization that was not originally created as
28 a committee described in Section 82013 of the Government Code,
29 that has been in existence for at least four years, and that, during
30 the four-year period prior to the time that the organization is listed
31 pursuant to subparagraph (A) or (B), either has received
32 contributions from more than 500 donors or has had at least one
33 full-time employee.

34 (ii) A business that has been in existence for at least four years
35 and that has had at least one full-time employee during the
36 four-year period prior to the time that the organization is listed
37 pursuant to subparagraph (A) or (B).

38 (iii) A current or former elected official, who may be listed with
39 the official’s title (e.g., “State Senator Mary Smith,” “Assembly
40 Member Carlos Garcia,” or “former Eureka City Council Member

1 Amy Lee”). These titles may be shortened (e.g. “Senator” or “Sen.”
2 for “State Senator” or “Asm.” for “Assembly Member”).

3 (iv) An individual who is not a current or former elected official
4 may be listed only with the individual’s first and last name and an
5 honorific (e.g., “Dr.,” “M.D.,” “Ph.D.,” or “Esquire”), with no
6 other title or designation, unless it is a title representing a nonprofit
7 organization or business that meets the requirements of clause (i)
8 or (ii) and that is eligible to be listed under subparagraph (A) if
9 the individual supports the ballot measure or under subparagraph
10 (B) if the individual opposes the ballot measure.

11 (D) Spaces, commas, semicolons, and any other characters count
12 towards the 125-character limit in subparagraphs (A) and (B).

13 (E) A supporter or opponent shall not be listed pursuant to
14 subparagraph (A) or (B) if the supporter or opponent is a political
15 party or is representing a political party.

16 (F) The name of a nonprofit organization or business included
17 in the list of supporters and opponents as required by this
18 subdivision may be shortened by the proponents or opponents who
19 submit it using acronyms, abbreviations, or by leaving out words
20 in the entity’s name, as long as doing so would not confuse voters
21 with another well-known organization or business that did not take
22 the same position on the ballot measure (e.g., “Hot Air Balloon
23 Flyers of Montana Education Fund” may be shortened to “Hot Air
24 Balloons Montana”).

25 (G) Supporters and opponents listed on the ballot label pursuant
26 to subparagraph (A) or (B) shall be added as text after the
27 condensed ballot title and summary and shall be separated by
28 semicolons. Supporters and opponents need not be displayed on
29 separate horizontal lines on the ballot. If no list of supporters is
30 provided by the proponents or there are none that meet the
31 requirements of this section, then “Supporters:” shall be followed
32 by “None submitted.” If no list of opponents is provided by the
33 opponents or there are none that meet the requirements of this
34 section, then “Opponents:” shall be followed by “None submitted.”

35 (H) If the ballot emphasizes the text “Supporters:” or
36 “Opponents:” by use of boldface text, underlining, or any other
37 method that differentiates that text from the list of supporters or
38 opponents that follow, the text “Supporters:” or “Opponents:” may
39 be displayed with only the initial letter capitalized. If that text is
40 not emphasized, then each letter of that text shall be capitalized.

1 (I) If including the list of Supporters and Opponents in the ballot
2 labels as required by this section would necessitate the printing of
3 an extra ballot card compared to the ballot labels not including
4 them, the type size of the part of all of the ballot labels starting
5 with “Supporters:” may be reduced by the minimal amount needed
6 to stop them from necessitating an extra ballot card, as long as the
7 type size is no smaller than 8-point and as long as the type size is
8 reduced by the same amount for all ballot measures.

9 (2) (A) The proponents of a statewide initiative measure or
10 measure proposed by the Legislature, or, commencing January 1,
11 2025, the supporters of the statute subject to a statewide
12 referendum, shall provide the list of supporters described in
13 subparagraph (A) of paragraph (1) to the Secretary of State when
14 submitting the arguments supporting the ballot measure.

15 (i) For every supporter listed that is a nonprofit organization, a
16 business, or an individual whose title includes a nonprofit
17 organization or business, the supporters shall include a signed
18 statement by a representative of the nonprofit organization or
19 business, under penalty of perjury, that includes its name and
20 business address and that attests (I) that the nonprofit organization
21 or business supports the measure, (II) that the nonprofit
22 organization or business has been in existence for at least four
23 years, (III) that the nonprofit organization or business has had at
24 least one full-time employee for the last four years, or, if it is a
25 nonprofit organization, that it has had at least 500 donors in the
26 last four years, and (IV) that it was not originally created as a
27 committee described in Section 82013 of the Government Code.

28 (ii) For every supporter listed that is an individual, the
29 proponents shall include a signed statement by the individual that
30 includes the individual’s name and address and attests that the
31 individual supports the measure.

32 (B) The opponents of a statewide initiative measure or measure
33 proposed by the Legislature, or, commencing January 1, 2025, the
34 opponents of the statute subject to a statewide referendum, shall
35 provide the list of opponents described in subparagraph (B) of
36 paragraph (1) to the Secretary of State when submitting the
37 arguments opposing the ballot measure.

38 (i) For every opponent listed that is a nonprofit organization, a
39 business, or an individual whose title includes a nonprofit
40 organization or business, the opponents shall include a signed

1 statement by a representative of the nonprofit organization or
2 business, under penalty of perjury, that includes its name and
3 business address and that attests (I) that the nonprofit organization
4 or business opposes the measure, (II) that the nonprofit organization
5 or business has been in existence for at least four years, (III) that
6 the nonprofit organization or business has had at least one full-time
7 employee for the last four years, or, if it is a nonprofit organization,
8 that it has had at least 500 donors in the last four years, and (IV)
9 that it was not originally created as a committee described in
10 Section 82013 of the Government Code.

11 (ii) For every opponent listed that is an individual, the opponents
12 shall include a signed statement by the individual that includes the
13 individual's name and address and attests that the individual
14 opposes the measure.

15 (C) In order to enable the Secretary of State to determine
16 whether the nonprofit organizations and businesses listed in the
17 supporters or opponents have been in existence for at least four
18 years, the proponents and opponents shall submit with the list of
19 supporters and opponents described in subparagraphs (A) and (B)
20 a certified copy of the articles of incorporation, articles of
21 organization, or similar document for each nonprofit organization
22 or business on the list that verifies that the nonprofit organization
23 or business has been in existence for at least four years.

24 (D) The Secretary of State shall confirm that a submission listing
25 supporters or opponents includes the documentation required by
26 subparagraphs (A) through (C) and otherwise meets the
27 requirements of this section. The Secretary of State shall ask the
28 proponents or opponents to resubmit a list if the requirements are
29 not met. The Secretary of State may establish deadlines by when
30 proponents or opponents must resubmit a list and any other
31 documents required by the Secretary of State to meet the deadline
32 in subdivision (b) of Section 9050.

33 (d) (1) Commencing January 1, 2025, the ballot label for a
34 statewide referendum measure shall include the condensed title
35 and summary described in paragraph (2) of subdivision (b),
36 followed by a listing of the names of supporters and opponents in
37 the ballot arguments printed in the state voter information guide
38 as described in subdivision (c).

(2) For purposes of subparagraph (A) of paragraph (1) of subdivision (c), “Supporters” shall be listed on the ballot label as “Supporters of the law” for statewide referendum measures.

(3) For purposes of subparagraph (B) of paragraph (1) of subdivision (c), “Opponents” shall be listed on the ballot label as “Opponents of the law” for statewide referendum measures.

(e) In providing the ballot title and summary, the Legislative Analyst shall give a true and impartial statement of the purpose of the measure in such language that the ballot title and summary shall neither be an argument, nor be likely to create prejudice, for or against the proposed measure.

(f) The Legislative Analyst shall invite and consider public comment in preparing each ballot title and summary.

(g) This section shall become operative on the effective date of Senate Constitutional Amendment __ of the 2025–26 Regular Session.

SEC. 32. Section 9063 of the Elections Code is amended to read:

9063. (a) The summary of a measure given in the press release shall be the official circulating title and summary that has been prepared by the Attorney General. The Legislative Counsel Bureau shall prepare the summary on all other measures.

(b) *This section shall remain in effect only until the effective date of Senate Constitutional Amendment __ of the 2025–26 Regular Session, and as of that date is repealed.*

SEC. 33. Section 9063 is added to the Elections Code, to read:

9063. (a) The summary of a measure given in the press release shall be the official circulating title and summary that has been prepared by the Legislative Analyst. The Legislative Counsel Bureau shall prepare the summary on all other measures.

(b) This section shall become operative on the effective date of Senate Constitutional Amendment __ of the 2025–26 Regular Session.

SEC. 34. Section 9086 of the Elections Code is amended to read:

9086. The state voter information guide shall contain as to each state measure to be voted upon, the following, in the order set forth in this section:

(a) (1) Upon the top portion of the first page, and not exceeding one-third of the page, shall appear:

1 (A) Identification of the measure by number and title.

2 (B) The official summary prepared by the Attorney General.

3 (i) For a statewide referendum measure, the official summary
4 prepared by the Attorney General shall precede all of the following
5 in the order set forth in this clause:

6 (I) A blank horizontal line.

7 (II) After the text “TOP FUNDERS OF PETITION TO
8 OVERTURN THE LAW:” a listing of the three persons who made
9 the most aggregated contributions and expenditures of \$50,000 or
10 more to qualify the referendum as of the last day petitions are filed
11 with an elections official. A person who is required to be listed
12 after the official summary pursuant to this clause is a “top funder.”

13 (III) If a person that is a primarily formed ballot measure
14 committee within the meaning of Section 82047.5 of the
15 Government Code or a general purpose committee within the
16 meaning of Section 82027.5 of the Government Code is one of the
17 persons who made the most aggregated contributions and
18 expenditures to qualify the referendum as of the last day petitions
19 are filed with an elections official, the primarily formed committee
20 or general purpose committee shall not be listed as a top funder
21 pursuant to subclause (II), and, instead, the highest contributors
22 to the primarily formed committee or general purpose committee
23 within the prior 90 days shall be listed as top funders pursuant to
24 subclause (II) if their contributions to the primarily formed
25 committee or general purpose committee, combined with all other
26 contributions and expenditures to qualify the referendum, qualify
27 the person or persons as top funders.

28 (ii) The name of a top funder may be shortened at the discretion
29 of the Secretary of State by using acronyms, abbreviations, or by
30 leaving out words in the entity’s name, as long as doing so would
31 not confuse or mislead voters about the identity of a top funder.

32 (iii) Each top funder shall be printed in a font size that is the
33 same as a majority of the text on the page and separated by a
34 semicolon.

35 (iv) The Secretary of State shall determine the list of top funders
36 no later than the date a referendum qualifies for the ballot.

37 (C) The total number of votes cast for and against the measure
38 in both the State Senate and Assembly, if the measure was passed
39 by the Legislature.

(2) The space in the title and summary that is used for an explanatory table prepared pursuant to paragraph (2) of subdivision (e) of Section 9087 and Section 88003 of the Government Code shall not be included when measuring the amount of space the information described in paragraph (1) has taken for purposes of determining compliance with the restriction prohibiting the information described in paragraph (1) from exceeding one-third of the page.

(b) Beginning at the top of the right page shall appear the analysis prepared by the Legislative Analyst if the analysis fits on a single page. If it does not fit on a single page, the analysis shall begin on the lower portion of the first left page and shall continue on subsequent pages until it is completed.

(c) Immediately below the analysis prepared by the Legislative Analyst shall appear a printed statement that refers voters to the Secretary of State's internet website for a list of committees primarily formed to support or oppose a ballot measure, and information on how to access the committee's top 10 contributors.

(d) Arguments for and against the measure shall be placed on the next left and right pages, respectively, following the final page of the analysis of the Legislative Analyst. The rebuttals shall be placed immediately below the arguments.

(e) If an argument against the measure has not been submitted, the argument for the measure shall appear on the right page facing the analysis.

(f) Before each state measure, a conspicuous notice identifying the location on the Secretary of State's internet website of the complete text of the state measure. The Secretary of State's internet website shall contain the provisions of the proposed measure and the existing laws repealed or revised by the measure. The provisions of the proposed measure differing from the existing laws affected shall be distinguished in print, so as to facilitate comparison. There shall be printed immediately below each state measure, except for a measure relating to debts and liabilities under Section 1 of Article XVI of the California Constitution, including a bond measure, in no less than 10-point bold type, a legend substantially as follows: "If you desire a copy of the full text of the state measure, please call the Secretary of State at (insert toll-free telephone number) and a copy will be mailed at no cost to you."

(g) The following statement shall be printed at the bottom of each page where arguments appear: “Arguments printed on this page are the opinions of the authors, and have not been checked for accuracy by any official agency.”

(h) *This section shall remain in effect only until the effective date of Senate Constitutional Amendment __ of the 2025–26 Regular Session, and as of that date is repealed.*

SEC. 35. Section 9086 is added to the Elections Code, to read:
9086. The state voter information guide shall contain as to each state measure to be voted upon, the following, in the order set forth in this section:

(a) (1) Upon the top portion of the first page, and not exceeding one-third of the page, shall appear:

(A) Identification of the measure by number and title.

(B) The official summary prepared by the Legislative Analyst.

(i) For a statewide referendum measure, the official summary prepared by the Legislative Analyst shall precede all of the following in the order set forth in this clause:

(I) A blank horizontal line.

(II) After the text “TOP FUNDERS OF PETITION TO OVERTURN THE LAW:” a listing of the three persons who made the most aggregated contributions and expenditures of \$50,000 or more to qualify the referendum as of the last day petitions are filed with an elections official. A person who is required to be listed after the official summary pursuant to this clause is a “top funder.”

(III) If a person that is a primarily formed ballot measure committee within the meaning of Section 82047.5 of the Government Code or a general purpose committee within the meaning of Section 82027.5 of the Government Code is one of the persons who made the most aggregated contributions and expenditures to qualify the referendum as of the last day petitions are filed with an elections official, the primarily formed committee or general purpose committee shall not be listed as a top funder pursuant to subclause (II), and, instead, the highest contributors to the primarily formed committee or general purpose committee within the prior 90 days shall be listed as top funders pursuant to subclause (II) if their contributions to the primarily formed committee or general purpose committee, combined with all other contributions and expenditures to qualify the referendum, qualify the person or persons as top funders.

1 (ii) The name of a top funder may be shortened at the discretion
2 of the Secretary of State by using acronyms, abbreviations, or by
3 leaving out words in the entity's name, as long as doing so would
4 not confuse or mislead voters about the identity of a top funder.

5 (iii) Each top funder shall be printed in a font size that is the
6 same as a majority of the text on the page and separated by a
7 semicolon.

8 (iv) The Secretary of State shall determine the list of top funders
9 no later than the date a referendum qualifies for the ballot.

10 (C) The total number of votes cast for and against the measure
11 in both the State Senate and Assembly, if the measure was passed
12 by the Legislature.

13 (2) The space in the title and summary that is used for an
14 explanatory table prepared pursuant to paragraph (2) of subdivision
15 (e) of Section 9087 and Section 88003 of the Government Code
16 shall not be included when measuring the amount of space the
17 information described in paragraph (1) has taken for purposes of
18 determining compliance with the restriction prohibiting the
19 information described in paragraph (1) from exceeding one-third
20 of the page.

21 (b) Beginning at the top of the right page shall appear the
22 analysis prepared by the Legislative Analyst if the analysis fits on
23 a single page. If it does not fit on a single page, the analysis shall
24 begin on the lower portion of the first left page and shall continue
25 on subsequent pages until it is completed.

26 (c) Immediately below the analysis prepared by the Legislative
27 Analyst shall appear a printed statement that refers voters to the
28 Secretary of State's internet website for a list of committees
29 primarily formed to support or oppose a ballot measure, and
30 information on how to access the committee's top 10 contributors.

31 (d) Arguments for and against the measure shall be placed on
32 the next left and right pages, respectively, following the final page
33 of the analysis of the Legislative Analyst. The rebuttals shall be
34 placed immediately below the arguments.

35 (e) If an argument against the measure has not been submitted,
36 the argument for the measure shall appear on the right page facing
37 the analysis.

38 (f) Before each state measure, a conspicuous notice identifying
39 the location on the Secretary of State's internet website of the
40 complete text of the state measure. The Secretary of State's internet

1 website shall contain the provisions of the proposed measure and
2 the existing laws repealed or revised by the measure. The
3 provisions of the proposed measure differing from the existing
4 laws affected shall be distinguished in print, so as to facilitate
5 comparison. There shall be printed immediately below each state
6 measure, except for a measure relating to debts and liabilities under
7 Section 1 of Article XVI of the California Constitution, including
8 a bond measure, in no less than 10-point bold type, a legend
9 substantially as follows: “If you desire a copy of the full text of
10 the state measure, please call the Secretary of State at (insert
11 toll-free telephone number) and a copy will be mailed at no cost
12 to you.”

13 (g) The following statement shall be printed at the bottom of
14 each page where arguments appear: “Arguments printed on this
15 page are the opinions of the authors, and have not been checked
16 for accuracy by any official agency.”

17 (h) This section shall become operative on the effective date
18 of Senate Constitutional Amendment __ of the 2025–26 Regular
19 Session.

20 SEC. 36. Section 9087 of the Elections Code is amended to
21 read:

22 9087. (a) The Legislative Analyst shall prepare an impartial
23 analysis of the measure describing the measure and including a
24 fiscal analysis of the measure showing the amount of any increase
25 or decrease in revenue or cost to state or local government. If it is
26 estimated that a measure would result in increased cost to the state,
27 an analysis of the measure’s estimated impact on the state shall be
28 provided, including an estimate of the percentage of the General
29 Fund that would be expended due to the measure, using visual aids
30 when appropriate. An estimate of increased cost to the state or
31 local governments shall be set out in boldface-print ~~text~~ in the state
32 voter information guide.

33 (b) The analysis shall be written in clear and concise terms, so
34 as to be easily understood by the average voter, and shall avoid
35 the use of technical terms wherever possible. The analysis may
36 contain background information, including the effect of the
37 measure on existing law and the effect of enacted legislation which
38 will become effective if the measure is adopted, and shall generally
39 set forth in an impartial manner the information the average voter
40 needs to adequately understand the measure. To the extent

1 practicable, the Legislative Analyst shall use a uniform method in
2 each analysis to describe the estimated increase or decrease in
3 revenue or cost of a measure, so that the average voter may draw
4 comparisons among the fiscal impacts of measures. The condensed
5 statement of the fiscal impact summary for the measure prepared
6 by the Attorney General to appear on the ballot shall contain the
7 uniform estimate of increase or decrease in revenue or cost of the
8 measure prepared pursuant to this subdivision.

9 (c) The Legislative Analyst may contract with a professional
10 writer, educational specialist, or another person for assistance in
11 writing an analysis that fulfills the requirements of this section,
12 including the requirement that the analysis be written so that it
13 will be easily understood by the average voter. The Legislative
14 Analyst may also request the assistance of a state department,
15 agency, or official in preparing ~~his or her~~ the analysis.

16 (d) Before submitting the analysis to the Secretary of State, the
17 Legislative Analyst shall submit the analysis to a committee of
18 five persons, appointed by the Legislative Analyst, for the purpose
19 of reviewing the analysis to confirm its clarity and easy
20 comprehension to the average voter. The committee shall be drawn
21 from the public at large, and one member shall be a specialist in
22 education, one member shall be bilingual, and one member shall
23 be a professional writer. Members of the committee shall be
24 reimbursed for reasonable and necessary expenses incurred in
25 performing their duties. Within five days of the submission of the
26 analysis to the committee, the committee shall make
27 recommendations to the Legislative Analyst as it deems appropriate
28 to guarantee that the analysis can be easily understood by the
29 average voter. The Legislative Analyst shall consider the
30 committee's recommendations, and ~~he or she~~ shall incorporate in
31 the analysis those changes recommended by the committee that
32 ~~he or she~~ the Legislative Analyst deems to be appropriate. The
33 Legislative Analyst is solely responsible for determining the
34 content of the analysis required by this section.

35 (e) (1) The title and summary of any measure that appears on
36 the ballot shall be amended to contain a summary of the Legislative
37 Analyst's estimate of the net state and local government fiscal
38 impact.

39 (2) For state bond measures that are submitted to the voters for
40 their approval or rejection, the summary of the Legislative

1 Analyst's estimate described in paragraph (1) shall include an
2 explanatory table of the information in the summary.

3 *(f) This section shall remain in effect only until the effective*
4 *date of Senate Constitutional Amendment __ of the 2025–26*
5 *Regular Session, and as of that date is repealed.*

6 SEC. 37. Section 9087 is added to the Elections Code, to read:

7 9087. (a) The Legislative Analyst shall prepare an impartial
8 analysis of the measure describing the measure and including a
9 fiscal analysis of the measure showing the amount of any increase
10 or decrease in revenue or cost to state or local government. If it is
11 estimated that a measure would result in increased cost to the state,
12 an analysis of the measure's estimated impact on the state shall be
13 provided, including an estimate of the percentage of the General
14 Fund that would be expended due to the measure, using visual aids
15 when appropriate. An estimate of increased cost to the state or
16 local governments shall be set out in boldface text in the state voter
17 information guide.

18 (b) The analysis shall be written in clear and concise terms, so
19 as to be easily understood by the average voter, and shall avoid
20 the use of technical terms wherever possible. The analysis may
21 contain background information, including the effect of the
22 measure on existing law and the effect of enacted legislation which
23 will become effective if the measure is adopted, and shall generally
24 set forth in an impartial manner the information the average voter
25 needs to adequately understand the measure. To the extent
26 practicable, the Legislative Analyst shall use a uniform method in
27 each analysis to describe the estimated increase or decrease in
28 revenue or cost of a measure, so that the average voter may draw
29 comparisons among the fiscal impacts of measures. The condensed
30 statement of the fiscal impact summary for the measure prepared
31 by the Legislative Analyst to appear on the ballot shall contain the
32 uniform estimate of increase or decrease in revenue or cost of the
33 measure prepared pursuant to this subdivision.

34 (c) The Legislative Analyst may contract with a professional
35 writer, educational specialist, or another person for assistance in
36 writing an analysis that fulfills the requirements of this section,
37 including the requirement that the analysis be written so that it
38 will be easily understood by the average voter. The Legislative
39 Analyst may also request the assistance of a state department,
40 agency, or official in preparing the analysis.

(d) Before submitting the analysis to the Secretary of State, the Legislative Analyst shall submit the analysis to a committee of five persons, appointed by the Legislative Analyst, for the purpose of reviewing the analysis to confirm its clarity and easy comprehension to the average voter. The committee shall be drawn from the public at large, and one member shall be a specialist in education, one member shall be bilingual, and one member shall be a professional writer. Members of the committee shall be reimbursed for reasonable and necessary expenses incurred in performing their duties. Within five days of the submission of the analysis to the committee, the committee shall make recommendations to the Legislative Analyst as it deems appropriate to guarantee that the analysis can be easily understood by the average voter. The Legislative Analyst shall consider the committee's recommendations, and shall incorporate in the analysis those changes recommended by the committee that the Legislative Analyst deems to be appropriate. The Legislative Analyst is solely responsible for determining the content of the analysis required by this section.

(e) (1) The title and summary of any measure that appears on the ballot shall be amended to contain a summary of the Legislative Analyst's estimate of the net state and local government fiscal impact.

(2) For state bond measures that are submitted to the voters for their approval or rejection, the summary of the Legislative Analyst's estimate described in paragraph (1) shall include an explanatory table of the information in the summary.

(f) This section shall become operative on the effective date of Senate Constitutional Amendment ___ of the 2025–26 Regular Session.

SEC. 38. Section 13282 of the Elections Code is amended to read:

13282. (a) Whenever the Attorney General prepares a condensed ballot title and summary, the Attorney General shall file a copy of the condensed ballot title and summary with the Secretary of State. The Secretary of State shall make a copy of the condensed ballot title and summary as required by subdivision (c) of Section 9051 available for public examination prior to the printing of the ballot label on any ballot. The public shall be permitted to examine the condensed ballot title and summary for

1 at least 20 days, and the Secretary of State may consolidate the
2 examination requirement under this section with the public
3 examination requirements set forth in Section 9092. A voter may
4 seek a writ of mandate requiring a condensed ballot title and
5 summary, or portion thereof, to be amended or deleted. The
6 provisions set forth in Section 9092 concerning the issuance of the
7 writ and the nature of the proceedings shall be applicable to this
8 section.

9 *(b) This section shall remain in effect only until the effective*
10 *date of Senate Constitutional Amendment __ of the 2025–26*
11 *Regular Session, and as of that date is repealed.*

12 SEC. 39. Section 13282 is added to the Elections Code, to read:

13 13282. (a) Whenever the Legislative Analyst prepares a
14 condensed ballot title and summary, the Legislative Analyst shall
15 file a copy of the condensed ballot title and summary with the
16 Secretary of State. The Secretary of State shall make a copy of the
17 condensed ballot title and summary as required by subdivision (c)
18 of Section 9051 available for public examination prior to the
19 printing of the ballot label on any ballot. The public shall be
20 permitted to examine the condensed ballot title and summary for
21 at least 20 days, and the Secretary of State may consolidate the
22 examination requirement under this section with the public
23 examination requirements set forth in Section 9092. A voter may
24 seek a writ of mandate requiring a condensed ballot title and
25 summary, or portion thereof, to be amended or deleted. The
26 provisions set forth in Section 9092 concerning the issuance of the
27 writ and the nature of the proceedings shall be applicable to this
28 section.

29 (b) This section shall become operative on the effective date of
30 Senate Constitutional Amendment __ of the 2025–26 Regular
31 Session.

32 SEC. 40. Section 18602 of the Elections Code is amended to
33 read:

34 18602. (a) Any person working for the proponent or
35 proponents of a statewide initiative or referendum measure who
36 covers or otherwise obscures the summary of the measure prepared
37 by the Attorney General from the view of a prospective signer is
38 guilty of a misdemeanor.

1 ***(b) This section shall remain in effect only until the effective***
2 ***date of Senate Constitutional Amendment __ of the 2025–26***
3 ***Regular Session, and as of that date is repealed.***

4 SEC. 41. Section 18602 is added to the Elections Code, to read:

5 18602. (a) Any person working for the proponent or
6 proponents of a statewide initiative or referendum measure who
7 covers or otherwise obscures the summary of the measure prepared
8 by the Legislative Analyst from the view of a prospective signer
9 is guilty of a misdemeanor.

10 (b) This section shall become operative on the effective date of
11 Senate Constitutional Amendment __ of the 2025–26 Regular
12 Session.

13 SEC. 42. Section 88002 of the Government Code is amended
14 to read:

15 88002. The ballot pamphlet shall contain as to each state
16 measure to be voted upon, the following in the order set forth in
17 this section:

18 (a) (1) Upon the top portion of the first page and not exceeding
19 one-third of the page shall appear:

20 (A) The identification of the measure by number and title.

21 (B) The official summary prepared by the Attorney General.

22 (C) The total number of votes cast for and against the measure
23 in both the State Senate and Assembly if the measure was passed
24 by the Legislature.

25 (2) The space in the title and summary that is used for an
26 explanatory table prepared pursuant to paragraph (2) of subdivision
27 (e) of Section 9087 of the Elections Code and Section 88003 shall
28 not be included when measuring the amount of space the
29 information described in paragraph (1) has taken for purposes of
30 determining compliance with the restriction prohibiting the
31 information described in paragraph (1) from exceeding one-third
32 of the page.

33 (b) Beginning at the top of the right page shall appear the
34 analysis prepared by the Legislative Analyst, provided that the
35 analysis fits on a single page. If it does not fit on a single page,
36 then the analysis shall begin on the lower portion of the first left
37 page and shall continue on subsequent pages until it is completed.

38 (c) Immediately below the analysis prepared by the Legislative
39 Analyst shall appear a printed statement that refers voters to the
40 Secretary of State's ~~Internet Web site~~ *internet website* for a list of

1 committees primarily formed to support or oppose a ballot measure,
2 and information on how to access the committee's top 10
3 contributors.

4 (d) Arguments for and against the measure shall be placed on
5 the next left and right pages, respectively, following the page on
6 which the analysis of the Legislative Analyst ends. The rebuttals
7 shall be placed immediately below the arguments.

8 (e) If no argument against the measure has been submitted, the
9 argument for the measure shall appear on the right page facing the
10 analysis.

11 (f) The complete text of each measure shall appear at the back
12 of the pamphlet. The text of the measure shall contain the
13 provisions of the proposed measure and the existing provisions of
14 law repealed or revised by the measure. The provisions of the
15 proposed measure differing from the existing provisions of law
16 affected shall be distinguished in print, so as to facilitate
17 comparison.

18 (g) The following statement shall be printed at the bottom of
19 each page where arguments appear: "Arguments printed on this
20 page are the opinions of the authors and have not been checked
21 for accuracy by any official agency."

22 (h) *This section shall remain in effect only until the effective*
23 *date of Senate Constitutional Amendment __ of the 2025–26*
24 *Regular Session, and as of that date is repealed.*

25 SEC. 43. Section 88002 is added to the Government Code, to
26 read:

27 88002. (a) The ballot pamphlet shall contain as to each state
28 measure to be voted upon, the following in the order set forth in
29 this section:

30 (1) (A) Upon the top portion of the first page and not exceeding
31 one-third of the page shall appear:

32 (i) The identification of the measure by number and title.

33 (ii) The official summary prepared by the Legislative Analyst.

34 (iii) The total number of votes cast for and against the measure
35 in both the State Senate and Assembly if the measure was passed
36 by the Legislature.

37 (B) The space in the title and summary that is used for an
38 explanatory table prepared pursuant to paragraph (2) of subdivision
39 (e) of Section 9087 of the Elections Code and Section 88003 shall
40 not be included when measuring the amount of space the

1 information described in paragraph (1) has taken for purposes of
2 determining compliance with the restriction prohibiting the
3 information described in paragraph (1) from exceeding one-third
4 of the page.

5 (2) Beginning at the top of the right page shall appear the
6 analysis prepared by the Legislative Analyst, provided that the
7 analysis fits on a single page. If it does not fit on a single page,
8 then the analysis shall begin on the lower portion of the first left
9 page and shall continue on subsequent pages until it is completed.

10 (3) Immediately below the analysis prepared by the Legislative
11 Analyst shall appear a printed statement that refers voters to the
12 Secretary of State's internet website for a list of committees
13 primarily formed to support or oppose a ballot measure, and
14 information on how to access the committee's top 10 contributors.

15 (4) Arguments for and against the measure shall be placed on
16 the next left and right pages, respectively, following the page on
17 which the analysis of the Legislative Analyst ends. The rebuttals
18 shall be placed immediately below the arguments.

19 (5) If no argument against the measure has been submitted, the
20 argument for the measure shall appear on the right page facing the
21 analysis.

22 (6) The complete text of each measure shall appear at the back
23 of the pamphlet. The text of the measure shall contain the
24 provisions of the proposed measure and the existing provisions of
25 law repealed or revised by the measure. The provisions of the
26 proposed measure differing from the existing provisions of law
27 affected shall be distinguished in print, so as to facilitate
28 comparison.

29 (7) The following statement shall be printed at the bottom of
30 each page where arguments appear: "Arguments printed on this
31 page are the opinions of the authors and have not been checked
32 for accuracy by any official agency."

33 (b) This section shall become operative on the effective date of
34 Senate Constitutional Amendment __ of the 2025–26 Regular
35 Session.