



United States Department of the Interior

FISH AND WILDLIFE SERVICE
South Florida Ecological Services Office
1339 20th Street
Vero Beach, Florida 32960



June 7, 2006

Colonel Robert M. Carpenter
District Engineer
U.S. Army Corps of Engineers
701 San Marcos Boulevard, Room 372
Jacksonville, Florida 32207-8175

Service Log No.: 41420-2006-FA-0028
Corps Project No.: SAJ-1999-3761 (IP-PLC)
Date Received: January 3, 2006
Project: Beach Nourishment
Sponsor: Miami-Dade County
County: Miami-Dade

Dear Colonel Carpenter:

This document transmits the Fish and Wildlife Service's (Service) biological opinion based on our review of the proposed beach nourishment project located at 27th, 44th, and 55th streets along Miami Beach, Miami-Dade County, Florida, and its effects on the threatened loggerhead sea turtle (*Caretta caretta*), the endangered leatherback sea turtle (*Dermochelys coriacea*), the endangered green sea turtle (*Chelonia mydas*), the endangered hawksbill sea turtle (*Eretmochelys imbricata*), endangered Kemp's ridley sea turtle (*Lepidochelys kempii*), and the endangered West Indian Manatee (*Trichechus manatus*). This Biological Opinion is provided in accordance with section 7 of the Endangered Species Act of 1973, as amended (Act) (87 Stat. 884; 16 U.S.C. 1531 *et seq.*).

This Biological Opinion is based on information provided in the U.S. Army Corps of Engineers' (Corps) letter and Public Notice dated December 27, 2005; the Department of Environmental Resources Management, Miami-Dade County (County); telephone conversations and email correspondence with the Corps and County; and other sources of information. A complete administrative record of this consultation is on file at the South Florida Ecological Services Office, Vero Beach, Florida.

CONSULTATION HISTORY

On December 27, 2005, the Corps submitted a letter and a copy of the Public Notice to the Service requesting concurrence with their "may affect, but is not likely to adversely affect" determination regarding the endangered West Indian manatee, and requesting initiation of formal consultation regarding threatened and endangered sea turtles as a result of the proposed beach nourishment project in Miami Beach, Miami-Dade County, Florida. The Service concurs that



the proposed action "is not likely to adversely affect" the West Indian manatee because all work will be conducted from the uplands, and no designated critical habitat for the manatee will be affected.

On May 12, 2006, the Service requested additional information concerning nesting sea turtles in the action area.

On April 24, 2006, sea turtle nesting and false crawl data, geotechnical data, and additional project information was provided by the County.

BIOLOGICAL OPINION

DESCRIPTION OF PROPOSED ACTION

Proposed Action

The County proposes to nourish three eroded segments of Miami Beach between Florida Department of Environmental Protection (DEP) monuments R-48.7 and R-61, with approximately 110,000 cubic yards (cy) of fill material (Figure 1). Approximately 90 percent of the fill material will come from the Ortona quarries located in central Florida, with the remaining 10 percent obtained from screened native Miami Beach sand derived from nearby coastal construction projects where it is not required to remain on-site. The 27th Street, 44th Street, and 55th Street segments will receive approximately 30,000 cy, 50,000 cy, and 30,000 cy of fill material, respectively. Fill material will be transported to the beach by conventional dump using access points located at 22nd, 44th, and 65th street parks. Larger all-terrain dump trucks will be used to move the fill material to each of the three segments by way of an existing vehicle corridor on the back portion of the beach. Fill material will be dumped adjacent to the fill sites, moved, and shaped according to design grade using bulldozers. An initial fill material delivery rate of 1,000 tons per day has been specified; however, that rate may change based on the rate of construction. Based on this projected delivery rate, it is anticipated that the project will take approximately 4 months to complete.

All work will occur during daylight hours and no work will be conducted until daily nest surveys have been completed. If necessary, loggerhead nests will be relocated to a protected hatchery facility by qualified County staff. If leatherback or green turtle nests are discovered, they will be left in situ and the area will be staked and marked, and a 75 foot protective buffer will be established. A quality control plan will be implemented to insure that fill material meets requirements pursuant to the Florida Sand Rule, subsection 62B-41.007.(2) (Table 1).

Action Area

The project is located on the southeast Florida coast at DEP monuments R-48.7 to R-50.7, R-53.7 to R-55.5, and R-60 to R-61. The three segments proposed for nourishment represent a total of 3,716 linear feet. The shoreline along the proposed project site is lined with hotels, condominiums, and other commercial establishments, and the area is used extensively for recreation. The project area is not located in a Coastal Barrier Resources Unit.

STATUS OF THE SPECIES AND CRITICAL HABITAT RANGEWIDE

Species/Critical Habitat Description

Loggerhead Sea Turtle

The loggerhead sea turtle, listed as a threatened species on July 28, 1978, (43 FR 32800) inhabits the continental shelves and estuarine environments along the margins of the Atlantic, Pacific, and Indian Oceans. Loggerhead sea turtles nest within the continental United States (U.S.) from Louisiana to Virginia. Major nesting concentrations in the U.S. are found on the coastal islands of North Carolina, South Carolina, and Georgia, and on the Atlantic and Gulf coasts of Florida (Hopkins and Richardson 1984).

No critical habitat has been designated for the loggerhead sea turtle.

Green Sea Turtle

The green sea turtle was federally listed as a protected species on July 28, 1978 (43 FR 32800). Breeding populations of the green turtle in Florida and along the Pacific Coast of Mexico are listed as endangered; all other populations are listed as threatened. The green sea turtle has a worldwide distribution in tropical and subtropical waters. Major green sea turtle nesting colonies in the Atlantic occur on Ascension Island, Aves Island, Costa Rica, and Surinam. Within the U.S., green sea turtles nest in small numbers in the U.S. Virgin Islands and Puerto Rico, and in larger numbers along the east coast of Florida, particularly in Brevard, Indian River, St. Lucie, Martin, Palm Beach, and Broward Counties (National Marine Fisheries Service [NOAA Fisheries] and Service 1991a). Nesting has also been documented along the Gulf coast of Florida on Santa Rosa Island (Okaloosa and Escambia Counties) and from Pinellas County through Collier County (Florida Fish and Wildlife Conservation Commission [FWC] 2004). Green sea turtles also nest sporadically in Georgia, North Carolina, and South Carolina. Unconfirmed nesting of green sea turtles in Alabama has also been reported according to unpublished Bon Secour National Wildlife Refuge nesting reports.

Critical habitat for the green sea turtle has been designated for the waters surrounding Culebra Island, Puerto Rico, and its outlying keys.

Leatherback Sea Turtle

The leatherback sea turtle was listed as an endangered species on June 2, 1970, (35 FR 8491) and nests on shores of the Atlantic, Pacific, and Indian Oceans. Non-breeding animals have been recorded as far north as the British Isles and the Maritime Provinces of Canada and as far south as Argentina and the Cape of Good Hope (Pritchard 1992). Nesting grounds are distributed worldwide, with the Pacific Coast of Mexico supporting the world's largest known concentration of nesting leatherbacks. The largest nesting colony in the wider Caribbean region is found in French Guiana, but nesting occurs frequently, although in lesser numbers, from Costa Rica to Columbia and in Guyana, Surinam, and Trinidad (NOAA Fisheries and Service 1992; National Research Council [NRC] 1990).

The leatherback regularly nests in the U.S. in Puerto Rico, the U.S. Virgin Islands, and along the Atlantic coast of Florida as far north as Georgia (NOAA Fisheries and Service 1992).

Leatherback turtles occasionally nest in Georgia, South Carolina, and North Carolina.

Leatherback nesting has also been reported on the northwest coast of Florida (LeBuff 1990; FWC 2004); a false crawl (non-nesting emergence) has been observed on Sanibel Island (LeBuff 1990).

Marine and terrestrial critical habitat for the leatherback sea turtle has been designated at Sandy Point on the western end of the island of Saint Croix, U.S. Virgin Islands.

Hawksbill Sea Turtle

Hawksbills nest on average about 4.5 times per season at intervals of approximately 14 days (Corliss et al. 1989). In Florida and the U.S. Caribbean, clutch size is approximately 140 eggs, although several records exist of over 200 eggs per nest (NOAA Fisheries and Service 1993). On the basis of limited information, nesting migration intervals of 2 to 3 years appear to predominate. Hawksbills are recruited into the reef environment at about 14 inches in length and are believed to begin breeding about 30 years later. The time required to reach 14 inches in length however, is unknown and growth rates vary geographically. As a result, actual age at sexual maturity is not known.

Critical habitat for the hawksbill sea turtle has been designated for selected beaches and/or waters of Mona, Monito, Culebrita, and Culebra Islands, Puerto Rico.

Kemp's Ridley Sea Turtle

The Kemp's ridley sea turtle was listed as endangered on December 2, 1970 (35 FR 18320). The range of the Kemp's ridley includes the Gulf coasts of Mexico and the U.S., and the Atlantic coast of North America as far north as Nova Scotia and Newfoundland. Most Kemp's ridleys nest on the coastal beaches of the Mexican states of Tamaulipas and Vera Cruz, although a very small number of Kemp's ridleys nest consistently along the Texas coast (Turtle Expert Working Group 1998). In addition, rare nesting events have been reported in Florida, Alabama, South Carolina, and North Carolina. Hatchlings, after leaving the nesting beach, are believed to become entrained in eddies within the Gulf of Mexico, where they are dispersed within the Gulf and Atlantic by oceanic surface currents until they reach about 20 cm in length, at which size they enter coastal shallow water habitats (Ogren 1989). Outside of nesting, adult Kemp's ridleys are believed to spend most of their time in the Gulf of Mexico, while juveniles and subadults regularly occur along the eastern seaboard of the United States (Service and NOAA Fisheries 1992).

No critical habitat has been designated for the Kemp's ridley sea turtle.

Life History

Loggerhead Sea Turtle

Loggerheads are known to nest from one to seven times within a nesting season (Talbert et al. 1980; Richardson and Richardson 1982; Lenarz et al. 1981; the mean is approximately 4.1 (Murphy and Hopkins 1984). The interval between nesting events within a season varies around a mean of about 14 days (Dodd 1988). Mean clutch size varies from about 100 to 126 along the southeastern U.S. coast (NOAA Fisheries and Service 1991b). Nesting migration intervals of 2 to 3 years are most common in loggerheads, but the number can vary from 1 to 7 years (Dodd 1988). Age at sexual maturity is believed to be about 20 to 30 years (Turtle Expert Working Group 1998).

Green Sea Turtle

Green sea turtles deposit from one to nine clutches within a nesting season, but the average is about 3.3. The interval between nesting events within a season varies around a mean of about 13 days (Hirth 1997). Mean clutch size varies widely among populations. Average clutch size reported for Florida was 136 eggs in 130 clutches (Witherington and Ehrhart 1989). Only occasionally do females produce clutches in successive years. Usually 2, 3, 4, or more years intervene between breeding seasons (NOAA Fisheries and Service 1991a). Age at sexual maturity is believed to be 20 to 50 years (Hirth 1997).

Leatherback Sea Turtle

Leatherbacks nest an average of five to seven times within a nesting season, with an observed maximum of 11 (NOAA Fisheries and Service 1992). The interval between nesting events within a season is about 9 to 10 days. Clutch size averages 80 to 85 yolked eggs, with the addition of usually a few dozen smaller, yolkless eggs, mostly laid toward the end of the clutch (Pritchard 1992). Nesting migration intervals of 2 to 3 years were observed in leatherbacks nesting on the Sandy Point National Wildlife Refuge, Saint Croix, U.S. Virgin Islands (McDonald and Dutton 1996). Leatherbacks are believed to reach sexual maturity in 6 to 10 years (Zug and Parham 1996).

Hawksbill Sea Turtle

Hawksbills nest on average about 4.5 times per season at intervals of approximately 14 days (Corliss et al. 1989). In Florida and the U.S. Caribbean, clutch size is approximately 140 eggs, although several records exist of over 200 eggs per nest (NOAA Fisheries and Service 1993). On the basis of limited information, nesting migration intervals of 2 to 3 years appear to predominate. Hawksbills are recruited into the reef environment at about 14 inches in length and are believed to begin breeding about 30 years later. The time required to reach 14 inches in length however, is unknown and growth rates vary geographically. As a result, actual age at sexual maturity is not known.

Kemp's Ridley Sea Turtle

Nesting occurs from April into July during which time the turtles appear off the Tamaulipas and Vera Cruz coasts of Mexico. Precipitated by strong winds, the females swarm to mass nesting emergences, known as arribadas or arribazones, to nest during daylight hours. Clutch size averages 100 eggs (Service and NOAA Fisheries 1992). Some females breed annually and nest an average of one to four times in a season at intervals of 10 to 28 days. Age at sexual maturity is believed to be between 7 to 15 years (Turtle Expert Working Group 1998).

Population Dynamics

Loggerhead Sea Turtle

Total estimated nesting in the southeastern U.S. is approximately 68,000 to 90,000 nests per year, according to the FWC statewide nesting database 2002, the Georgia Department of Natural Resources statewide nesting database 2002, the South Carolina Department of Natural Resources statewide nesting database 2002, and the North Carolina Wildlife Resources Commission statewide nesting database 2002. In 1998, there were over 80,000 nests in Florida alone. From a global perspective, the southeastern U.S. nesting aggregation is of paramount importance to the survival of the species and is second in size only to that which nests on islands in the Arabian Sea off Oman (Ross 1982; Ehrhart 1989; NOAA Fisheries and Service 1991b). The status of the Oman colony has not been evaluated recently (Meylan et al. 1995). The loggerhead nesting aggregations in Oman, the southeastern U.S., and Australia account for about 88 percent of nesting worldwide (NOAA Fisheries and Service 1991b). About 80 percent of loggerhead nesting in the southeastern U.S. occurs in six Florida counties (Brevard, Indian River, St. Lucie, Martin, Palm Beach, and Broward Counties) (NOAA Fisheries and Service 1991b).

Green Sea Turtle

About 150 to 2,750 females are estimated to nest on beaches in the continental U.S. annually (FWC 2004). In the U.S. Pacific, over 90 percent of nesting throughout the Hawaiian archipelago occurs at the French Frigate Shoals, where about 200 to 700 females nest each year (NOAA Fisheries and Service 1998a). Elsewhere in the U.S. Pacific, nesting takes place at scattered locations in the Commonwealth of the Northern Marianas, Guam, and American Samoa. In the western Pacific, the largest green sea turtle nesting aggregation in the world occurs on Raine Island, Australia, where thousands of females nest nightly in an average nesting season (Limpus et al. 1993). In the Indian Ocean, major nesting beaches occur in Oman where 30,000 females are reported to nest annually (Ross and Barwani 1995).

Leatherback Sea Turtle

Recent estimates of global nesting populations indicate 26,000 to 43,000 nesting females annually (Spotila et al. 1996). The largest nesting populations at present occur in the western Atlantic in French Guiana (4,500 to 7,500 females nesting per year), Colombia (an estimated several thousand nests annually), and in the western Pacific in West Papua (formerly Irian Jaya)

and Indonesia (about 600 to 650 females nesting per year). In the U.S., small nesting populations occur on the Florida east coast (100 females per year) (FWC 2004), Sandy Point, U.S. Virgin Islands (50 to 190 females per year) (Alexander et al. 2002), and Puerto Rico (30 to 90 per year).

Hawksbill Sea Turtle

About 15,000 females are estimated to nest each year throughout the world with the Caribbean accounting for 20 to 30 percent of the world's hawksbill population. Only five regional populations remain with more than 1,000 females nesting annually (Seychelles, Mexico, Indonesia, and two in Australia) (Meylan and Donnelly 1999). Mexico is now the most important region for hawksbills in the Caribbean with about 3,000 nests per year (Meylan 1999). Other significant, but smaller populations in the Caribbean still occur in Martinique, Jamaica, Guatemala, Nicaragua, Grenada, Dominican Republic, Turks and Caicos Islands, Cuba, Puerto Rico, and U.S. Virgin Islands. In the U.S. Caribbean, about 150 to 500 nests per year are laid on Mona Island, Puerto Rico, and 70 to 130 nests per year on Buck Island Reef National Monument, U.S. Virgin Islands. In the U.S. Pacific, hawksbills nest only on main island beaches in Hawaii, primarily along the east coast of the island of Hawaii. Hawksbill nesting has also been documented in American Samoa and Guam (NOAA Fisheries and Service 1998b).

Kemp's Ridley Sea Turtle

The 40,000 nesting females estimated from a single mass nesting emergence in 1947 reflected a much larger total number of nesting turtles in that year than exists today (Carr 1963; Hildebrand 1963). Nesting in Mexico, however, has steadily increased from 702 nests in 1985 to over 6,000 nests in 2000 (Service 2001). Despite protection for the nests, turtles have been and continue to be lost to incidental catch by shrimp trawls (Service and NOAA Fisheries 1992).

Status and Distribution

Loggerhead Sea Turtle

Genetic research involving analysis of mitochondrial DNA has identified five different loggerhead subpopulations/nesting aggregations in the western North Atlantic: (1) the Northern Subpopulation occurring from North Carolina to around Cape Canaveral, Florida (about 29° North.); (2) South Florida Subpopulation occurring from about 29° North on Florida's east coast to Sarasota on Florida's west coast; (3) Dry Tortugas, Florida Subpopulation, (4) Northwest Florida Subpopulation occurring at Eglin Air Force Base and the beaches near Panama City; and (5) Yucatán Subpopulation occurring on the eastern Yucatán Peninsula, Mexico (Bowen 1994, 1995; Bowen et al. 1993; Encalada et al. 1998; Pearce 2001). These data indicate gene flow between these five regions is very low. If nesting females are extirpated from one of these regions, regional dispersal will not be sufficient to replenish the depleted nesting subpopulation. The Northern Subpopulation has declined substantially since the early 1970s, but most of that decline occurred prior to 1979. No significant trend has been detected in recent years (Turtle Expert Working Group 1998, 2000). Adult loggerheads of the South Florida

Subpopulation have shown significant increases over the last 25 years, indicating the population is recovering, although a trend could not be detected from the State of Florida's Index Nesting Beach Survey program from 1989 to 2002. Nesting surveys in the Dry Tortugas, Northwest Florida, and Yucatán Subpopulations have been too irregular to date, to allow for a meaningful trend analysis (Turtle Expert Working Group 1998, 2000).

Threats include incidental take from channel dredging and commercial trawling, longline, and gill net fisheries; loss or degradation of nesting habitat from coastal development and beach armoring; disorientation of hatchlings by beachfront lighting; excessive nest predation by native and non-native predators; degradation of foraging habitat; marine pollution and debris; watercraft strikes; and disease. There is particular concern about the extensive incidental take of juvenile loggerheads in the eastern Atlantic by longline fishing vessels from several countries.

Green Sea Turtle

Total population estimates for the green sea turtle are unavailable, and trends based on nesting data are difficult to assess because of large annual fluctuations in numbers of nesting females. For instance, in Florida, where the majority of green sea turtle nesting in the southeastern U.S. occurs, estimates range from 150 to 2,750 females nesting annually (FWC 2004). Populations in Surinam, and Tortuguero, Costa Rica, may be stable, but there is insufficient data for other areas to confirm a trend.

A major factor contributing to the green sea turtle's decline worldwide is commercial harvest for eggs and food. Fibropapillomatosis, a disease of sea turtles characterized by the development of multiple tumors on the skin and internal organs, is also a mortality factor and has seriously impacted green sea turtle populations in Florida, Hawaii, and other parts of the world. The tumors interfere with swimming, eating, breathing, vision, and reproduction, and turtles with heavy tumor burdens may die. Other threats include loss or degradation of nesting habitat from coastal development and beach armoring; disorientation of hatchlings by beachfront lighting; excessive nest predation by native and non-native predators; degradation of foraging habitat; marine pollution and debris; watercraft strikes; and incidental take from channel dredging and commercial fishing operations.

Leatherback Sea Turtle

Declines in leatherback nesting have occurred over the last 2 decades along the Pacific coasts of Mexico and Costa Rica. The Mexican leatherback nesting population, once considered to be the world's largest leatherback nesting population (65 percent of the worldwide population), is now less than 1 percent of its estimated size in 1980. Spotila et al. (1996) estimated the number of leatherback sea turtles nesting on 28 beaches throughout the world from the literature and from communications with investigators studying those beaches. The estimated worldwide population of leatherbacks in 1995 was about 34,500 females on these beaches with a lower limit of about 26,200 and an upper limit of about 42,900. This is less than one third the 1980 estimate of 115,000. Leatherbacks are rare in the Indian Ocean and in very low numbers in the western Pacific Ocean. The largest population is in the western Atlantic. Using an age-based

demographic model, Spotila et al. (1996) determined leatherback populations in the Indian Ocean and western Pacific Ocean cannot withstand even moderate levels of adult mortality and even the Atlantic populations are being exploited at a rate that cannot be sustained. They concluded leatherbacks are on the road to extinction and further population declines can be expected unless we take action to reduce adult mortality and increase survival of eggs and hatchlings.

The crash of the Pacific leatherback population is believed primarily to be the result of exploitation by humans for the eggs and meat, as well as incidental take in numerous commercial fisheries of the Pacific. Other factors threatening leatherbacks globally include: loss or degradation of nesting habitat from coastal development; disorientation of hatchlings by beachfront lighting; excessive nest predation by native and non-native predators; degradation of foraging habitat; marine pollution and debris; and watercraft strikes.

Hawksbill Sea Turtle

The hawksbill sea turtle has experienced global population declines of 80 percent or more during the past century and continued declines are projected (Meylan and Donnelly 1999). Most populations are declining, depleted, or remnants of larger aggregations. Hawksbills were previously abundant, as evidenced by high-density nesting at a few remaining sites and by trade statistics. The decline of this species is primarily due to human exploitation for tortoiseshell. While the legal hawksbill shell trade ended when Japan agreed to stop importing shell in 1993, a significant illegal trade continues. It is believed that individual hawksbill populations around the world will continue to disappear under the current regime of exploitation for eggs, meat, and tortoiseshell, loss of nesting and foraging habitat, incidental capture in fishing gear, ingestion of and entanglement in marine debris, oil pollution, and boat collisions. Hawksbills are closely associated with coral reefs, one of the most endangered of all marine ecosystem types.

Kemp's Ridley Sea Turtle

The decline of this species was primarily due to human activities, including the direct harvest of adults and eggs and incidental capture in commercial fishing operations. Today, under strict protection, the population appears to be in the early stages of recovery. The recent nesting increase can be attributed to full protection of nesting females and their nests in Mexico resulting from a bi-national effort between Mexico and the U.S. to prevent the extinction of the Kemp's ridley, and the requirement to use turtle excluder devices in shrimp trawls both in the United States and Mexico.

The Mexican government also prohibits harvesting and is working to increase the population through more intensive law enforcement, by fencing nest areas to diminish natural predation, and by relocating all nests into corrals to prevent poaching and predation. While relocation of nests into corrals is currently a necessary management measure, this relocation and concentration of eggs into a "safe" area is of concern since it makes the eggs more susceptible to reduced viability due to movement-induced mortality, disease vectors, catastrophic events like hurricanes, and marine predators once the predators learn where to concentrate their efforts.

Analysis of the Species/Critical Habitat Likely To Be Affected

The proposed action has the potential to adversely affect nesting females, nests, and hatchlings within the proposed project area. The effects of the proposed action on sea turtles will be considered further in the remaining sections of this Biological Opinion. Potential effects include destruction of nests deposited within the boundaries of the proposed project, harassment in the form of disturbing or interfering with female turtles attempting to nest within the construction area or on adjacent beaches as a result of construction activities, and behavior modification of nesting females due to escarpment formation within the project area during a nesting season resulting in false crawls or situations where they choose marginal or unsuitable nesting areas to deposit eggs. The quality of the placed sand could affect the ability of female turtles to nest, the suitability of the nest incubation environment, and the ability of hatchlings to emerge from the nest.

Critical habitat has not been designated in the continental U.S.; therefore, the proposed action would not result in an adverse modification.

ENVIRONMENTAL BASELINE

The FWC's marine turtle permit holders conduct surveys of sea turtle nesting and nesting activity each year during the nesting season for various sites in Miami-Dade County. Nesting and false crawl data for sea turtles in the project area are provided in Table 2.

Status of the Species/Critical Habitat Within the Action Area

Loggerhead Sea Turtle

The loggerhead sea turtle nesting and hatching season for southern Florida Atlantic beaches (Brevard through Miami-Dade Counties) extends from March 15 through November 30. Incubation ranges from about 45 to 95 days. The number of loggerhead sea turtle nests laid in the project area between 2000 and 2005 ranged from 0 in 2001 to 22 in 2003 (Table 2). The number of false crawls during the same time period ranged from 0 to 36 (Table 2).

Green Sea Turtle

The green sea turtle nesting and hatching season for southern Florida Atlantic beaches (Brevard through Miami-Dade Counties) extends from May 1 through November 30. Incubation ranges from about 45 to 75 days. No green sea turtle nests or false crawls were reported within the project area between 2000 and 2005 (Table 2).

Leatherback Sea Turtle

The leatherback sea turtle nesting and hatching season for southern Florida Atlantic beaches (Brevard through Miami-Dade Counties) extends from February 15 through November 15. Incubation ranges from about 55 to 75 days. No leatherback sea turtle nests or false crawls were reported within the project area between 2000 and 2005 (Table 2).

Hawksbill Sea Turtle

The hawksbill sea turtle nesting and hatching season for southern Florida Atlantic beaches (Brevard through Miami-Dade Counties) extends from June 1 through December 31. Incubation lasts about 60 days. Although hawksbill sea turtles are known to occur offshore from the project area, no nests have been reported for this species within the project area (FWC 2005a).

Kemp's Ridley Sea Turtle

Kemp's ridley sea turtles rarely nest in the U.S., with no more than 30 nests in any 1 year (Turtle Expert Working Group 2000; FWC 2005b). No nests have been recorded for Miami-Dade County between 1979 and 2004 (FWC 2005b), though false crawls have been recorded for Palm Beach County (Meylan et al. 1995; FWC 2005b).

Factors Affecting Species Habitat Within the Action Area

Miami-Dade County is densely populated and receives a large volume of tourists, particularly during the winter months. The area west of the project site has many hotels, condominiums, and other commercial establishments. Both long and short term visitors as well as residents use the area extensively for recreation. The beach at the project site has public access and receives heavy use year round. Other water related activities within the project area include on-shore and offshore fishing, snorkeling, scuba diving, windsurfing and recreational boating. Most of the boating activity in the area originates from either Haulover Inlet or Government Cut. Both offshore fishing and diving occur on the natural and artificial reefs located within and adjacent to the project area.

EFFECTS OF THE ACTION

The analysis of the direct and indirect effects of the proposed action on sea turtles and the interrelated and interdependent activities of those effects was based on beneficial and detrimental factors.

Factors to be Considered

The proposed action has the potential to adversely affect nesting females, nests, and hatchlings within the proposed project area through the placement of fill material on the beach.

Analyses for Effects of the Action

Beneficial Effects

The placement of sand on a beach with reduced dry fore-dune habitat may increase sea turtle nesting habitat if the placed sand is highly compatible (*i.e.*, grain size, shape, color, etc.) with naturally occurring beach sediments in the area, and compaction and escarpment remediation measures are incorporated into the project. In addition, a nourished beach that is designed and constructed to mimic a natural beach system may be more stable than the eroding one it replaces, thereby benefiting sea turtles.

Direct Effects

Placement of sand on a beach in and of itself may not provide suitable nesting habitat for sea turtles. Although beach nourishment may increase the potential nesting area, significant negative impacts to sea turtles may result if protective measures are not incorporated during project construction. Nourishment during the nesting season, particularly on or near high density nesting beaches, can cause increased loss of eggs and hatchlings and, along with other mortality sources, may significantly impact the long-term survival of the species. For instance, projects conducted during the nesting and hatching season could result in the loss of sea turtles through disruption of adult nesting activity and by burial or crushing of nests or hatchlings. While a nest monitoring and egg relocation program would reduce these impacts, nests may be inadvertently missed (when crawls are obscured by rainfall, wind, and/or tides) or misidentified as false crawls during daily patrols. In addition, nests may be destroyed by operations at night prior to beach patrols being performed. Even under the best of conditions, about 7 percent of the nests can be misidentified as false crawls by experienced sea turtle nest surveyors (Schroeder 1994).

1. Nest relocation

Besides the potential for missing nests during a nest relocation program, there is a potential for eggs to be damaged by their movement, particularly if eggs are not relocated within 12 hours of deposition (Limpus et al. 1979). Nest relocation can have adverse impacts on incubation temperature (and hence sex ratios), gas exchange parameters, hydric environment of nests, hatching success, and hatching emergence (Limpus et al. 1979; Ackerman 1980; Parmenter 1980; Spotila et al. 1983; McGehee 1990). Relocating nests into sands deficient in oxygen or moisture can result in mortality, morbidity, and reduced behavioral competence of hatchlings. Water availability is known to influence the incubation environment of the embryos and hatchlings of turtles with flexible-shelled eggs, which has been shown to affect nitrogen excretion (Packard et al. 1984), mobilization of calcium (Packard and Packard 1986), mobilization of yolk nutrients (Packard et al. 1985), hatchling size (Packard et al. 1981; McGehee 1990), energy reserves in the yolk at hatching (Packard et al. 1988), and locomotory ability of hatchlings (Miller et al. 1987). In a 1994, Florida study comparing loggerhead hatching and emergence success of relocated nests with *in situ* nests, Moody (1998) found hatching success was lower in relocated nests at 9 of 12 beaches evaluated and emergence success was lower in relocated nests at 10 of 12 beaches surveyed in 1993 and 1994.

2. Missed nests

Although a nesting survey and nest marking program would reduce the potential for nests to be impacted by construction activities, nests may inadvertently be missed (when crawls are obscured by rainfall, wind, and/or tides) or misidentified as false crawls during daily patrols. Even under the best conditions, about 7 percent of nests can be misidentified as false crawls by experienced sea turtle nest surveyors (Schroeder 1994).

3. Equipment

The placement of pipelines and the use of heavy machinery on the beach during a construction project may also have adverse effects on sea turtles. They can create barriers to nesting females

emerging from the surf and crawling up the beach, causing a higher incidence of false crawls and unnecessary energy expenditure.

4. Artificial lighting

Visual cues are the primary sea-finding mechanism for hatchling sea turtles (Mrosovsky and Carr 1967; Mrosovsky and Shettleworth 1968; Dickerson and Nelson 1989; Witherington and Bjorndal 1991). When artificial lighting is present on or near the beach, it can misdirect hatchlings once they emerge from their nests and prevent them from reaching the ocean (Philibosian 1976; Mann 1977). In addition, a significant reduction in sea turtle nesting activity has been documented on beaches illuminated with artificial lights (Witherington 1992). Therefore, construction lights along a project beach and on the dredging vessel may deter females from coming ashore to nest, misdirect females trying to return to the surf after a nesting event, and misdirect emergent hatchlings from adjacent non-project beaches. Any source of bright lighting can profoundly affect the orientation of hatchlings, both during the crawl from the beach to the ocean and once they begin swimming offshore. Hatchlings attracted to light sources on dredging barges may not only suffer from interference in migration, but may also experience higher probabilities of predation by fish that are also attracted to the barge lights. This impact could be reduced by using the minimum amount of light necessary (may require shielding) or low pressure sodium lighting during project construction.

Indirect Effects

Many of the direct effects of beach nourishment may persist over time and become indirect impacts. These indirect effects include increased susceptibility of relocated nests to catastrophic events, the consequences of potential increased beachfront development, changes in the physical characteristics of the beach, the formation of escarpments, and future sand migration.

1. Increased susceptibility to catastrophic events

Nest relocation may concentrate eggs in an area making them more susceptible to catastrophic events. Hatchlings released from concentrated areas also may be subject to greater predation rates from both land and marine predators, because the predators learn where to concentrate their efforts (Glenn 1998; Wyneken et al. 1998).

2. Increased beachfront development

Pilkey and Dixon (1996) state that beach replenishment frequently leads to more development in greater density within shorefront communities that are then left with a future of further replenishment or more drastic stabilization measures. Dean (1999) also notes that the very existence of a beach nourishment project can encourage more development in coastal areas. Following completion of a beach nourishment project in Miami during 1982, investment in new and updated facilities substantially increased tourism there (NRC 1995). Increased building density immediately adjacent to the beach often resulted as older buildings were replaced by much larger ones that accommodated more beach users. Overall, shoreline management creates an upward spiral of initial protective measures resulting in more expensive development which leads to the need for more and larger protective measures. Increased shoreline development may

adversely affect sea turtle nesting success. Greater development may support larger populations of mammalian predators, such as foxes and raccoons, than undeveloped areas (NRC 1990), and can also result in greater adverse effects due to artificial lighting, as discussed above.

3. Changes in the physical environment

Beach nourishment may result in changes in sand density (compaction), beach shear resistance (hardness), beach moisture content, beach slope, sand color, sand grain size, sand grain shape, and sand grain mineral content if the placed sand is dissimilar from the original beach sand (Nelson and Dickerson 1988a). These changes could result in adverse impacts on nest site selection, digging behavior, clutch viability, and emergence by hatchlings (Nelson and Dickerson 1987; Nelson 1988).

Beach compaction and unnatural beach profiles that may result from beach nourishment activities could negatively impact sea turtles regardless of the timing of projects. Very fine sand and/or the use of heavy machinery can cause sand compaction on nourished beaches (Nelson et al. 1987; Nelson and Dickerson 1988a). Significant reductions in nesting success (*i.e.*, false crawls occurred more frequently) have been documented on severely compacted nourished beaches (Flettemeyer 1980; Raymond 1984; Nelson and Dickerson 1987; Nelson et al. 1987), and increased false crawls may result in increased physiological stress to nesting females. Sand compaction may increase the length of time required for female sea turtles to excavate nests and also cause increased physiological stress to the animals (Nelson and Dickerson 1988b). Nelson and Dickerson (1988c) concluded that, in general, beaches nourished from offshore borrow sites are harder than natural beaches, and while some may soften over time through erosion and accretion of sand, others may remain hard for 10 years or more.

These impacts can be minimized by using suitable sand and by tilling compacted sand after project completion. The level of compaction of a beach can be assessed by measuring sand compaction using a cone penetrometer (Nelson 1987). Tilling of a nourished beach with a root rake may reduce the sand compaction to levels comparable to unnourished beaches. However, a pilot study by Nelson and Dickerson (1988b) showed that a tilled nourished beach will remain uncompacted for up to 1 year. Therefore, the Service requires multi-year beach compaction monitoring and, if necessary, tilling to ensure project impacts on sea turtles are minimized.

A change in sediment color on a beach could change the natural incubation temperatures of nests in an area, which, in turn, could alter natural sex ratios. To provide the most suitable sediment for nesting sea turtles, the color of the nourished sediments must resemble the natural beach sand in the area. Natural reworking of sediments and bleaching from exposure to the sun would help to lighten dark nourishment sediments; however, the timeframe for sediment mixing and bleaching to occur could be critical to a successful sea turtle nesting season.

4. Escarpment formation

On nourished beaches, steep escarpments may develop along the water line interface during the adjustment from an unnatural construction profile to a more natural beach profile (Coastal Engineering Research Center 1984; Nelson et al. 1987). These escarpments can hamper or

prevent access to nesting sites (Nelson and Blihovde 1998). Researchers have shown that female turtles coming ashore to nest can be discouraged by the formation of an escarpment, leading to situations where they choose marginal or unsuitable nesting areas to deposit eggs (e.g., in front of the escarpments, which often results in failure of nests due to prolonged tidal inundation). This impact can be minimized by leveling any escarpments prior to the nesting season.

Species' Response to a Proposed Action

Ernest and Martin (1999) conducted a comprehensive study to assess the effects of beach nourishment on loggerhead sea turtle nesting and reproductive success. The following findings illustrate sea turtle responses to and recovery from a nourishment project. A significantly larger proportion of turtles emerging on nourished beaches abandoned their nesting attempts than turtles emerging on control or pre-nourished beaches. This reduction in nesting success was most pronounced during the first year following project construction and is most likely the result of changes in physical beach characteristics associated with the nourishment project (e.g., beach profile, sediment grain size, beach compaction, frequency and extent of escarpments). During the first post-construction year, the time required for turtles to excavate an egg chamber on the untilled, hard-packed sands of one treatment area increased significantly relative to control and background conditions. However, in another treatment area, tilling was effective in reducing sediment compaction to levels that did not significantly prolong digging times. As natural processes reduced compaction levels on nourished beaches during the second post-construction year, digging times returned to background levels.

During the first post-construction year, nests on the nourished beaches were deposited significantly farther from both the toe of the dune and the tide line than nests on control beaches. Furthermore, nests were distributed throughout all available habitat and were not clustered near the dune as they were in the control. As the width of nourished beaches decreased during the second year, among-treatment differences in nest placement diminished. More nests were washed out on the wide, flat beaches of the nourished treatments than on the narrower steeply sloped beaches of the control. This phenomenon persisted through the second post-construction year monitoring and resulted from the placement of nests near the seaward edge of the beach berm where dramatic profile changes, caused by erosion and scarping, occurred as the beach equilibrated to a more natural contour.

As with other beach nourishment projects, Ernest and Martin (1999) found the principal effect of nourishment on sea turtle reproduction was a reduction in nesting success during the first year, following project construction. Although most studies have attributed this phenomenon to an increase in beach compaction and escarpment formation, Ernest and Martin (1999) indicate that changes in beach profile may be more important. Regardless, as a nourished beach is reworked by natural processes in subsequent years and adjusts from an unnatural construction profile to a more natural beach profile, beach compaction and the frequency of escarpment formation decline, and nesting and nesting success return to levels found on natural beaches.

CUMULATIVE EFFECTS

Cumulative effects include the effects of future State, tribal, local, or private actions that are reasonably certain to occur in the action area considered in this Biological Opinion. Future

Federal actions that are unrelated to the proposed action are not considered in this section because they require separate consultation pursuant to section 7 of the Act. The Service is not aware of any cumulative effects in the project area.

CONCLUSION

After reviewing the current status of the loggerhead, leatherback, green, hawksbill, and Kemp's ridley sea turtles, the environmental baseline for the action area, the effects of the proposed beach nourishment, and the cumulative effects, it is the Service's biological opinion the beach nourishment project, as proposed, is not likely to jeopardize the continued existence of the loggerhead, leatherback, green, hawksbill, and Kemp's ridley sea turtles and is not likely to destroy or adversely modify designated critical habitat. No critical habitat has been designated for the loggerhead, leatherback, green, hawksbill, and Kemp's ridley sea turtles in the continental United States; therefore, none will be affected.

The proposed project will affect 3,716 feet of the approximately 1,400 miles of available sea turtle nesting habitat in the southeastern U.S. Research has shown the principal effect of beach nourishment on sea turtle reproduction is a reduction in nesting success, and this reduction is most often limited to the first year following project construction. Research has also shown the impacts of a nourishment project on sea turtle nesting habitat are typically short-term because a nourished beach will be reworked by natural processes in subsequent years, and beach compaction and the frequency of escarpment formation will decline. Although a variety of factors, including some that cannot be controlled, can influence how a nourishment project will perform from an engineering perspective, measures can be implemented to minimize impacts to sea turtles.

INCIDENTAL TAKE STATEMENT

Section 9 of the Act and Federal regulation pursuant to section 4(d) of the Act prohibit the take of endangered or threatened species, respectively, without special exemption. Take is defined as to harass, harm, pursue, hunt, shoot, wound, kill, trap, capture or collect, or to attempt to engage in any such conduct. Harm is further defined by the Service to include significant habitat modification or degradation that results in death or injury to listed species by significantly impairing essential behavioral patterns, including breeding, feeding, or sheltering. Harass is defined by the Service as intentional or negligent actions that create the likelihood of injury to listed species to such an extent as to significantly disrupt normal behavior patterns which include, but are not limited to, breeding, feeding, or sheltering. Incidental take is defined as take that is incidental to, and not the purpose of, carrying out an otherwise lawful activity. Under the terms of section 7(b)(4) and section 7(o)(2), taking that is incidental to and not intended as part of the agency action is not considered to be prohibited under the Act provided that such taking is in compliance with the terms and conditions of this incidental take statement.

The measures described below are non-discretionary, and must be implemented by the Corps so that they become binding conditions of any grant or permit issued to the applicant, as appropriate, for the exemption in section 7(o)(2) to apply. The Corps has a continuing duty to

regulate the activity covered by this incidental take statement. If the Corps (1) fails to assume and implement the terms and conditions or (2) fails to require the applicant to adhere to the terms and conditions of the incidental take statement through enforceable terms that are added to the permit or grant document, the protective coverage of section 7(o)(2) may lapse. In order to monitor the impact of incidental take, the Corps must report the progress of the action and its impacts on the species to the Service as specified in the incidental take statement [50 CFR §402.14(i)(3)].

AMOUNT OR EXTENT OF TAKE

The Service anticipates 3,716 feet of nesting beach habitat could be taken as a result of this proposed action. The take is expected to be in the form of: (1) destruction of all nests that may be constructed and eggs that may be deposited and missed by a nest survey and egg relocation program within the boundaries of the proposed project; (2) destruction of all nests deposited during the period when a nest survey and egg relocation program is not required to be in place within the boundaries of the proposed project; (3) reduced hatching success due to egg mortality during relocation and adverse conditions at the relocation site; (4) harassment in the form of disturbing or interfering with female turtles attempting to nest within the construction area or on adjacent beaches as a result of construction activities; (5) misdirection of hatchling turtles on beaches adjacent to the construction area as they emerge from the nest and crawl to the water as a result of project lighting; (6) behavior modification of nesting females due to escarpment formation within the project area during a nesting season, resulting in false crawls or situations where they choose marginal or unsuitable nesting areas to deposit eggs; and (7) destruction of nests from escarpment leveling within a nesting season when such leveling has been approved by the Service.

Incidental take is anticipated for only the 3,716 feet of beach that has been identified for sand placement. The Service anticipates incidental take of sea turtles will be difficult to detect for the following reasons: (1) the turtles nest primarily at night and all nests are not found because [a] natural factors, such as rainfall, wind, and tides may obscure crawls and [b] human-caused factors, such as pedestrian and vehicular traffic, may obscure crawls, and result in nests being destroyed because they were missed during a nesting survey and egg relocation program; (2) the total number of hatchlings per undiscovered nest is unknown; (3) the reduction in percent hatching and emerging success per relocated nest over the natural nest site is unknown; (4) an unknown number of females may avoid the project beach and be forced to nest in a less than optimal area; (5) lights may misdirect an unknown number of hatchlings and cause death; and (6) escarpments may form and cause an unknown number of females from accessing a suitable nesting site. However, the level of take of these species can be anticipated by the disturbance and renourishment of suitable turtle nesting beach habitat because: (1) turtles nest within the project site; (2) beach renourishment will likely occur during a portion of the nesting season; (3) the nourishment project will modify the incubation substrate, beach slope, and sand compaction; and (4) artificial lighting will deter and/or misdirect nesting females and hatchlings.

EFFECT OF THE TAKE

In the accompanying Biological Opinion, the Service determined that this level of anticipated take is not likely to result in jeopardy to the species. Critical habitat has not been designated in

the project area; therefore, the project will not result in destruction or adverse modification of critical habitat.

REASONABLE AND PRUDENT MEASURES

The Service believes the following reasonable and prudent measures are necessary and appropriate to minimize take of loggerhead, leatherback, green, hawksbill, and Kemp's ridley sea turtles:

1. Beach quality sand suitable for sea turtle nesting, successful incubation, and hatchling emergence must be used on the project site;
2. If the beach nourishment project will be conducted during the sea turtle nesting season, surveys for nesting sea turtles must be conducted. If nests are constructed in the area of beach nourishment, the eggs must be relocated;
3. Immediately after completion of the beach nourishment project and prior to the next three nesting seasons, beach compaction must be monitored and tilling must be conducted as required to reduce the likelihood of impacting sea turtle nesting and hatching activities;
4. Immediately after completion of the beach nourishment project and prior to the next three nesting seasons, monitoring must be conducted to determine if escarpments are present and escarpments must be leveled as required to reduce the likelihood of impacting sea turtle nesting and hatching activities;
5. The applicant must ensure contractors doing the beach nourishment work fully understand the sea turtle protection measures detailed in this incidental take statement;
6. During the sea turtle nesting season, construction equipment and materials must be stored in a manner that will minimize impacts to sea turtles to the maximum extent practicable; and
7. During the sea turtle nesting season, lighting associated with the project must be minimized to reduce the possibility of disrupting and misdirecting nesting and/or hatchling sea turtles.

TERMS AND CONDITIONS

In order to be exempt from the prohibitions of section 9 of the Act, the Corps must comply with the following terms and conditions, which implement the reasonable and prudent measures described above and outline required reporting/monitoring requirements. These terms and conditions are non-discretionary:

1. All fill material placed must be sand that is similar to a native beach in the vicinity of the site that has not been affected by prior renourishment activities. The fill material must be similar in both coloration and grain size distribution to the native beach. All such fill material must be free of construction debris, rocks, or other foreign matter and must not

contain, on average, greater than 5 percent, by weight, fines (*i.e.*, silt and clay) passing a #230 sieve, greater than 5 percent, by weight, fine gravel retained on a #4 sieve, and coarse gravel, cobbles or material retained on a 0.75 inch sieve in a percentage or size greater than found on the native beach;

2. Daily early morning surveys for sea turtle nests will be required if any portion of the beach nourishment project occurs during the period from April 1 through November 30. Nesting surveys must be initiated 65 days prior to nourishment activities or by April 1, whichever is later. Nesting surveys must continue through the end of the project or through September 30, whichever is earlier. If nests are constructed in areas where they may be affected by construction activities, eggs must be relocated per the following requirements:
 - 2a. Nesting surveys and egg relocations will only be conducted by personnel with prior experience and training in nesting survey and egg relocation procedures. Surveyors must have a valid FWC permit. Nesting surveys must be conducted daily between sunrise and 9 a.m. Surveys must be performed in such a manner so as to ensure that construction activity does not occur in any location prior to completion of the necessary sea turtle protection measures and
 - 2b. Only those nests that may be affected by construction activities will be relocated. Nests requiring relocation must be moved no later than 9 a.m. the morning following deposition to a nearby self-release beach site in a secure setting where artificial lighting will not interfere with hatchling orientation. Nest relocations in association with construction activities must cease when construction activities no longer threaten nests. Nests deposited within areas where construction activities have ceased or will not occur for 65 days must be marked and left in place unless other factors threaten the success of the nest. Any nests left in the active construction zone must be clearly marked, and all mechanical equipment must avoid nests by at least 10 feet;
3. Immediately after completion of the beach nourishment project and prior to April 1 for 3 subsequent years, sand compaction must be monitored in the area of restoration in accordance with a protocol agreed to by the Service, the State regulatory agency, and the Applicant. At a minimum, the protocol provided under 3a and 3b below must be followed. If required, the area must be tilled to a depth of 36, and each pass of the tilling equipment must be overlapped to allow more thorough and even tilling. All tilling activity must be completed prior to April 1. If the project is completed during the nesting season, tilling will not be performed in areas where nests have been left in place or relocated. An annual summary of compaction surveys and the actions taken must be submitted to the Service. (NOTE: The requirement for compaction monitoring can be eliminated if the decision is made to till regardless of post-construction compaction levels. Also, out-year compaction monitoring and remediation are not required if placed material no longer remains on the dry beach);

- 3a. Compaction sampling stations must be located at 500-foot intervals along the project area. One station must be at the seaward edge of the dune/bulkhead line (when material is placed in this area), and one station must be midway between the dune line and the high water line (normal wrack line).

At each station, the cone penetrometer will be pushed to a depth of 6, 12, and 18 inches, three times (three replicates). Material may be removed from the hole if necessary to ensure accurate readings of successive levels of sediment. The penetrometer may need to be reset between pushes, especially if sediment layering exists. Layers of highly compact material may lie over less compact layers. Replicates will be located as close to each other as possible, without interacting with the previous hole and/or disturbed sediments. The three replicate compaction values for each depth will be averaged to produce final values for each depth at each station. Reports will include all 18 values for each transect line, and the final 6 averaged compaction values and

- 3b. If the average value for any depth exceeds 500 pounds per square inch (psi) for any two or more adjacent stations, then that area must be tilled immediately prior to April 1. If values exceeding 500 psi are distributed throughout the project area, but in no case do those values exist at two adjacent stations at the same depth, then consultation with the Service will be required to determine if tilling is required. If a few values exceeding 500 psi are present randomly within the project area, tilling will not be required;
4. Visual surveys for escarpments along the project area must be made immediately after completion of the beach nourishment project and prior to April 1 for 3 subsequent years. Escarpments that interfere with sea turtle nesting or that exceed 18 inches in height for a distance of 100 feet must be leveled to the natural beach contour by April 1. If the project is completed during the sea turtle nesting and hatching season, escarpments may be required to be leveled immediately, while protecting nests that have been relocated or left in place. The Service must be contacted immediately if subsequent reformation of escarpments that interfere with sea turtle nesting or that exceed 18 inches in height for a distance of 100 feet occurs during the nesting and hatching season to determine the appropriate action to be taken. If it is determined escarpment leveling is required during the nesting or hatching season, the Service will provide a brief written authorization that describes methods to be used to reduce the likelihood of impacting existing nests. An annual summary of escarpment surveys and actions taken must be submitted to the Service. (NOTE: Out-year escarpment monitoring and remediation are not required if placed material no longer remains on the beach);
5. The Applicant must arrange a meeting between representatives of the contractor, the Service, the FWC, and the permitted person responsible for egg relocation at least 30 days prior to the commencement of work on this project. At least 10 days advance notice must be provided prior to conducting this meeting. This will provide an opportunity for explanation and/or clarification of the sea turtle protection measures;

6. From April 1 through November 30, staging areas for construction equipment must be located off the beach to the maximum extent practicable. Nighttime storage of construction equipment not in use must be off the beach to minimize disturbance to sea turtle nesting and hatching activities. In addition, all construction pipes that are placed on the beach must be located as far landward as possible without compromising the integrity of the existing or reconstructed dune system. Temporary storage of pipes must be off the beach to the maximum extent possible. Temporary storage of pipes on the beach must be in such a manner so as to impact the least amount of nesting habitat and must likewise not compromise the integrity of the dune systems (placement of pipes perpendicular to the shoreline is recommended as the method of storage);
7. From April 1 through November 30, direct lighting of the beach and near shore waters must be limited to the immediate construction area and must comply with safety requirements. Lighting on offshore or onshore equipment must be minimized through reduction, shielding, lowering, and appropriate placement to avoid excessive illumination of the waters surface and nesting beach while meeting all Coast Guard, EM 385-1-1, and Occupational Safety and Health Administration (OSHA) requirements. Light intensity of lighting plants must be reduced to the minimum standard required by OSHA for general construction areas, in order not to misdirect sea turtles. Shields must be affixed to the light housing and be large enough to block light from all lamps from being transmitted outside the construction area (Figure 2);
8. A report describing the actions taken to implement the terms and conditions of this incidental take statement must be submitted to the South Florida Ecological Services Office within 60 days of completion of the proposed work for each year when the activity has occurred. This report will include the dates of actual construction activities, names and qualifications of personnel involved in nest surveys and relocation activities, descriptions and locations of self-release beach sites, nest survey and relocation results, and hatching success of nests;
9. In the event a sea turtle nest is excavated during construction activities, the permitted person responsible for egg relocation for the project must be notified so the eggs can be moved to a suitable relocation site; and
10. Upon locating a sea turtle adult, hatchling, or egg harmed or destroyed as a direct or indirect result of the project, notification must be made to the FWC, Bureau of Marine Enforcement (formerly the Florida Marine Patrol) at 800-342-5367 and South Florida Ecological Services Office, Vero Beach at 772-562-3909. Care should be taken in handling injured turtles or eggs to ensure effective treatment or disposition, and in handling dead specimens to preserve biological materials in the best possible state for later analysis.

The Service believes incidental take will be limited to the 3,716 feet of beach that has been identified for sand placement. The reasonable and prudent measures, with their implementing terms and conditions, are designed to minimize the impact of incidental take that might otherwise result from the proposed action. The Service believes no more than the following

types of incidental take will result from the proposed action: (1) destruction of all nests that may be constructed and eggs that may be deposited and missed by a nest survey and egg relocation program within the boundaries of the proposed project; (2) destruction of all nests deposited during the period when a nest survey and egg relocation program is not required to be in place within the boundaries of the proposed project; (3) reduced hatching success due to egg mortality during relocation and adverse conditions at the relocation site; (4) harassment in the form of disturbing or interfering with female turtles attempting to nest within the construction area or on adjacent beaches as a result of construction activities; (5) disorientation of hatchling turtles on beaches adjacent to the construction area as they emerge from the nest and crawl to the water as a result of project lighting; (6) behavior modification of nesting females due to escarpment formation within the project area during a nesting season, resulting in false crawls or situations where they choose marginal or unsuitable nesting areas to deposit eggs; and (7) destruction of nests from escarpment leveling within a nesting season when such leveling has been approved by the Service. The amount or extent of incidental take for sea turtles will be considered exceeded if the project results in more than a **one-time placement** of sand on the 3,716 feet of beach that have been identified. If, during the course of the action, this level of incidental take is exceeded, such incidental take represents new information requiring reinitiation of consultation and review of the reasonable and prudent measures provided. The Corps must immediately provide an explanation of the causes of the taking and review with the Service the need for possible modification of the reasonable and prudent measures.

CONSERVATION RECOMMENDATIONS

Section 7(a)(1) of the Act directs Federal agencies to utilize their authorities to further the purposes of the Act by carrying out conservation programs for the benefit of endangered and threatened species. Conservation recommendations are discretionary agency activities to minimize or avoid adverse effects of a proposed action on listed species or critical habitat, to help implement recovery plans, or to develop information:

1. Construction activities for this project and similar future projects should be planned to take place outside the main part of the sea turtle nesting and hatching season;
2. Appropriate native salt-resistant dune vegetation should be established on the restored dunes. The DEP, Bureau of Beaches and Wetland Resources, can provide technical assistance on the specifications for design and implementation;
3. Surveys for nesting success of sea turtles should be continued for a minimum of 3 years following beach nourishment to determine whether sea turtle nesting success has been adversely impacted; and
4. Educational signs should be placed where appropriate at beach access points explaining the importance of the area to sea turtles and/or the life history of sea turtle species that nest in the area.

In order for the Service to be kept informed of actions minimizing or avoiding adverse effects or benefiting listed species or their habitats, the Service requests notification of the implementation of any conservation recommendations.

REINITIATION NOTICE

This concludes formal consultation on the action outlined in the reinitiation request. As provided in 50 CFR §402.16, reinitiation of formal consultation is required where discretionary Federal agency involvement or control over the action has been retained (or is authorized by law) and if: (1) the amount or extent of incidental take is exceeded; (2) new information reveals effects of the agency action that may affect listed species or critical habitat in a manner or to an extent not considered in this opinion; (3) the agency action is subsequently modified in a manner that causes an effect to the listed species or critical habitat not considered in this opinion; or (4) a new species is listed or critical habitat designated that may be affected by the action. In instances where the amount or extent of incidental take is exceeded, any operations causing such take must cease pending reinitiation.

Should you have additional questions regarding this matter, please contact Jeff Howe at 772-562-3909, extension 283.

Sincerely yours,



Paul Souza
Acting Field Supervisor
South Florida Ecological Services Office

cc:

DEP, Division of Beaches and Coastal Systems, Tallahassee, Florida (Marty Seeling)
EPA, West Palm Beach, Florida (Ron Niedma)
FWC, Office of Protected Species Management, Tallahassee, Florida (Robbin Trindell)
Miami-Dade County, DERM, Miami, Florida (Brian Flynn)
NOAA, Habitat Conservation Division, Miami, Florida (Jocelyn Karaszia)
Service, Ecological Services Office, Jacksonville, Florida (Sandy MacPherson)

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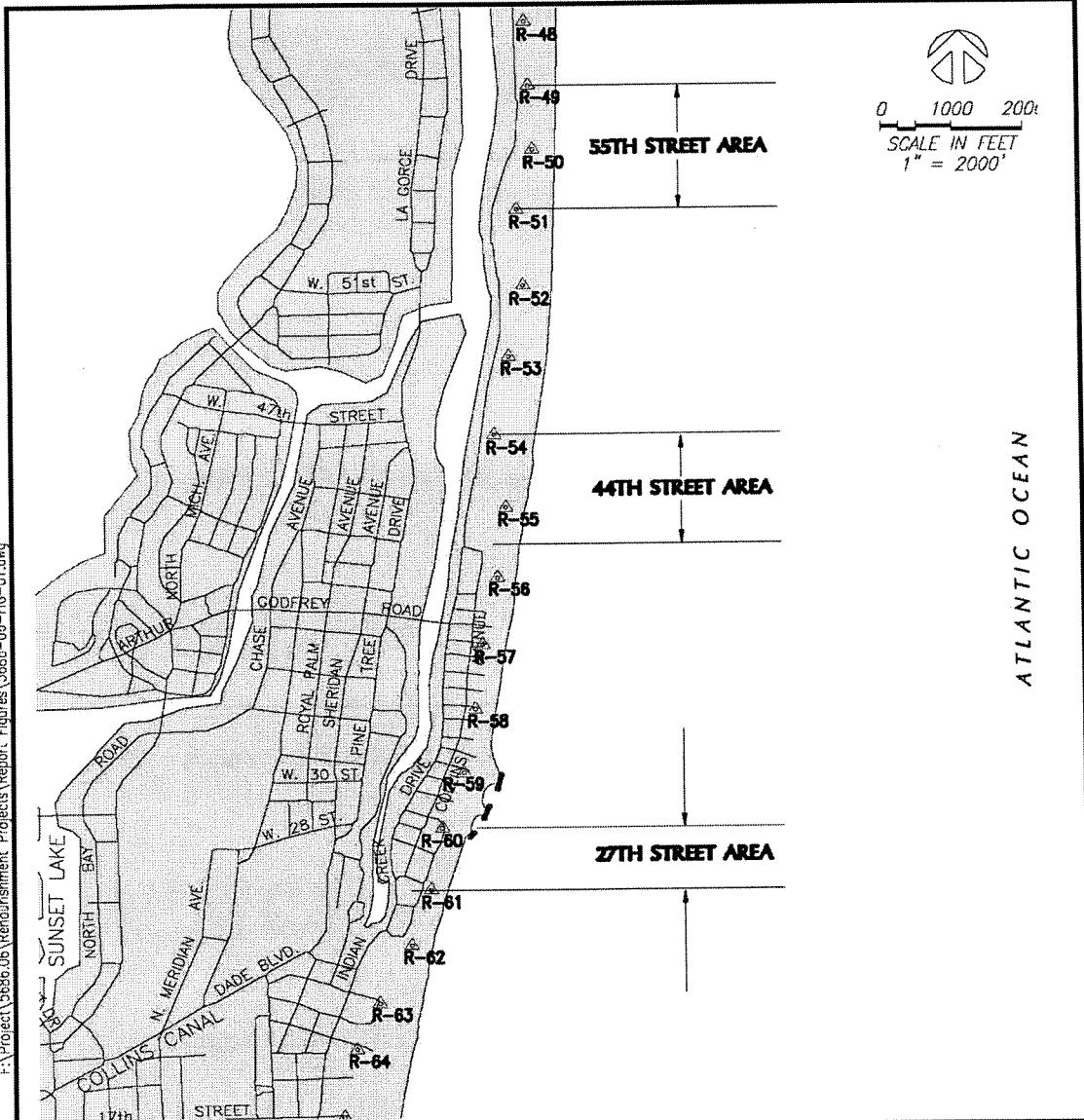
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MIAMI BEACH
TRUCK HAUL NOURISHMENT PROJECT

PROJECT LOCATION

JOB:	5686.06	DATE:	06/09/04
BY:	AGA	SHEET	1 OF 18

Figure 1. Location of the proposed project along Miami Beach, Miami-Dade County, Florida.

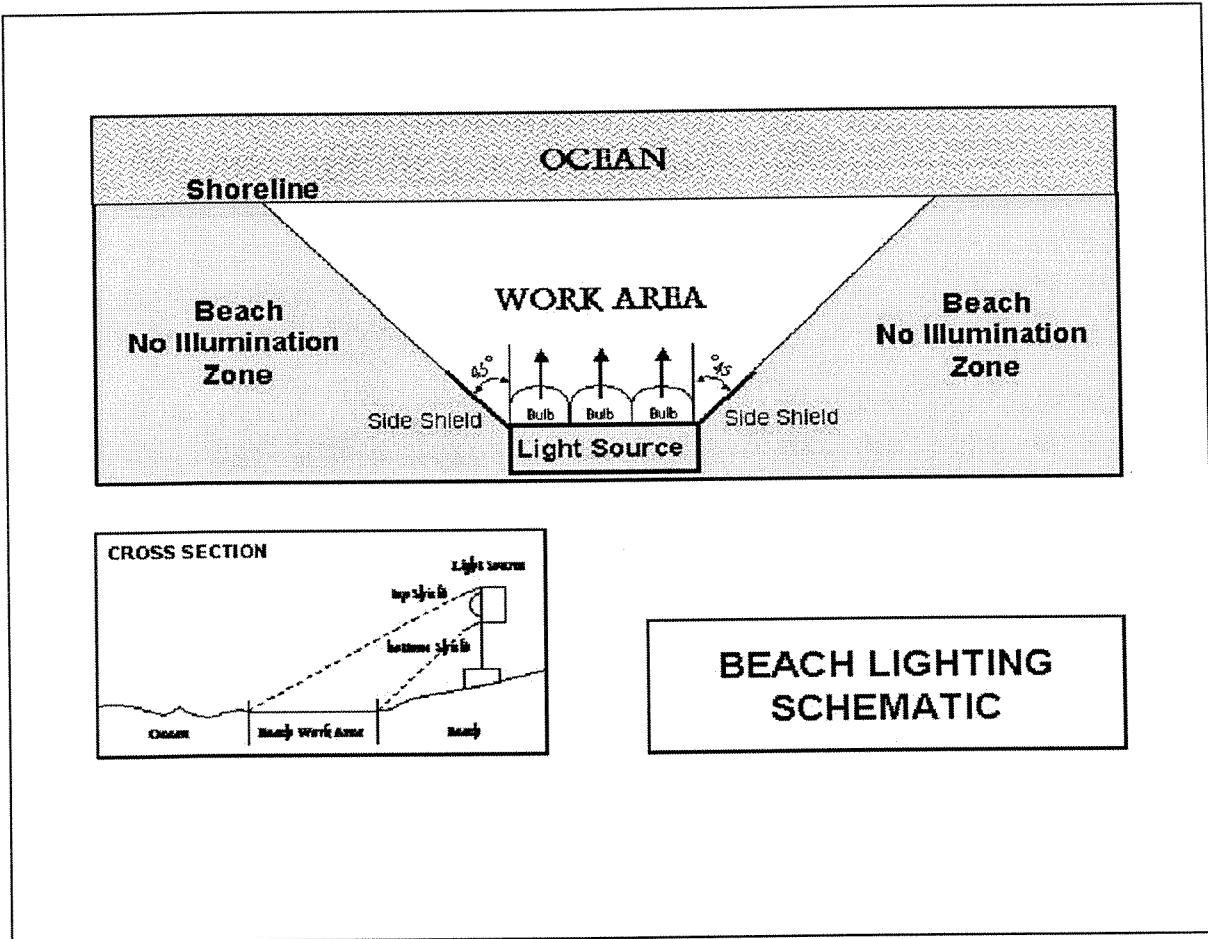


Figure 2. Illumination zones from shielded lights for beach projects.

Table 1. Geotechnical analyses of samples collected from the Ortona quarries, screened native material available for use on the project (Stock Pile 1 and 2), and the nourished material on the beach.

Sample ID	Mean Grain Size	Silt Content	Composition	Munsell Color	0.75 inch Sieve (% retained)	#4 Sieve (% retained)	#230 Sieve (% retained)
Ortona Mason 1	0.26	< 1%	99.33% silica	Light Gray	0	0	0.26
Ortona Mason 2	0.27	< 1%	99.01% silica	Light Gray	0	0	0.25
Stock Pile 1	0.61	< 1%	62.3% carbonate, 37.7% silica	Brown	0	3	0.77
Stock Pile 2	0.51	< 1%	57.7% carbonate, 42.3% silica	Brown	0	1.51	1.69
Existing Beach	0.46	< 1%	83.9% carbonate, 16.1% silica	Gray	0	0.19	0

Table 2. Summary of the sea turtle nesting and false crawl data for the three fill segments (27th, 44th, and 55 Street) combined from 2000 to 2005. Data supplied by the Miami-Dade Park and Recreation Department.

Year	Loggerhead		Green		Leatherback	
	Nests	False Crawls	Nests	False Crawls	Nests	False Crawls
2000	18	19	0	0	0	0
2001	0	0	0	0	0	0
2002	8	11	0	0	0	0
2003	22	36	0	0	0	0
2004	13	5	0	0	0	0
2005	15	25	0	0	0	0