

reinforce legal obligations and norms. Mechanisms for financing, research and development, technology transfer, and capacity building could also be enshrined in the Convention. Expedited adoption of a Pandemic Framework Convention should capitalize on political will at the peak of global determination to avoid future pandemics and serve to accelerate governance reforms.

The commitment of Heads of State and Government to transform the international system for pandemic preparedness and response must go together with their commitment to lead strong and effective national implementation. It will dovetail with continued and enhanced implementation of the 2030 Agenda and the Sustainable Development Goals.

The Panel recommends

- I. **Establish a Global Health Threats Council.** The membership should be endorsed by a United Nations General Assembly resolution (see below recommendations for a Special Session of the General Assembly and Terms of Reference for a Global Health Threats Council). The Council should be led at Head of State and Government level and the membership should include state and relevant non-state actors, ensuring equitable regional, gender and generational representation, with the following functions:
 - a. **Maintain political commitment** to pandemic preparedness between emergencies and to response during emergencies.
 - b. Ensure maximum **complementarity, cooperation and collective action** across the international system at all levels.
 - c. **Monitor progress towards the goals and targets set by WHO**, as well as against potentially new scientific evidence and international legal frameworks, and report on a regular basis to the United Nations General Assembly and the World Health Assembly.
 - d. **Guide the allocation of resources** by the proposed new finance modality according to an ability to pay formula.
 - e. **Hold actors accountable** including through peer recognition and/or scrutiny and the publishing of analytical progress status reports.
- VI. **Adopt a Pandemic Framework Convention within the next 6 months**, using the powers under Article 19 of the WHO Constitution, and complementary to the IHR, to be facilitated by WHO and with the clear involvement of the highest levels of government, scientific experts and civil society.
- VII. **Adopt a political declaration by Heads of State and Government at a global summit under the auspices of the United Nations General Assembly** through a Special Session convened for the purpose and committing to transforming pandemic preparedness and response in line with the recommendations made in this report.