

POPULATION INEQUALITY: THE CASE OF REPEAT CRIME VICTIMIZATION

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ABSTRACT

This paper employs data from the 2000 British Crime Survey for England and Wales to discuss ways of illustrating the degree of inequality in the distribution of crime victimization. In particular, Lorenz curves are presented for major crime categories, i.e. property, personal and vehicle crime, and their components are presented. They are fitted both nationally (i.e. to victimized and non-victimized people) and amongst victims. Crime Lorenz curves over victims illustrate repeat victimization. Additional repeat victimization statistics, such as concentration, the percentage of repeat crimes and the percentage of repeat victims, are also shown. Threats and assaults are the most recurring crimes, whereas theft of vehicles shows low rates of repetition within a year.

INTRODUCTION

A central theme of the economic literature from its beginnings has been the distribution of a nation's wealth among its citizens (Marshall, 1890). This is now commonly assessed by the shape of the so-called Lorenz curve (Marsh, 1988). Criminology, a relatively new science, has traditionally dealt with typologies of crimes and offenders (Garland, 1997). Only in the late 1970s did criminologists become focally concerned with victims and strategies which aim to protect the victim rather than deter or punish the offender (Karmen, 2001). The Kirkholt burglary prevention project (Forrester *et al.*, 1990) showed that total crime rates may decline in an area as a result of crime prevention which focuses on those hitherto victimized. Arguably, preventing crimes against prior victims is cost-effective (Farrell, 1995) and free of moral or other inferences about the victim (Pease, 1998). An overview of repeat victimization research and its practical implications are given in Pease (1998).

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This short paper aims to depict victimization in terms of the cumulative distributions of crime, thereby inviting consideration of the distribution of crime alongside other social goods or ills. The traditional economic notion of inequality is applied to the distribution of crimes across (i) the general population and (ii) victims. To this end Lorenz curves¹ are fitted at the national level and across victims. Indicators of crime concentration and repeat victimization are also presented. The paper ends with a discussion of possible caveats from fitting inequality statistics to crime data.

The empirical distribution of crimes employed in this analysis is drawn from the British Crime Survey (henceforth BCS) 2000 for England and Wales, which was a large-scale multi-stage stratified survey of 17,189 individuals, one individual per household, run by the Home Office Research, Development and Statistics Directorate (Kershaw *et al.*, 2000). To be precise, 'national' refers here to two nations, namely England and Wales.

At this point distinguishing between the various ways that repeat victimization manifests itself might be useful. *Multiple victimization* refers to more than one crime incident by different crime types which have occurred during a period of time, conventionally a calendar year. For instance, an individual receives a violent blow during a fight, is threatened by a work colleague and his house gets burgled with damage within a year. Albert Reiss (1980) presented a 'crime-switch matrix' (Reiss, 1980, p. 41) of multiple crimes based on the 1972–1975 U.S. National Crime Survey. He found that recurrence of crimes to the same households and their members was more frequent than chance alone would have allowed. Identifying multiple victims may fail if crime prevention efforts target a specific crime type. There is evidence, however, of cross-crime benefits even when prevention is focused on a single crime type (Pease, 1998; Farrell, 1995).

Repeat victimization means that victims experience the same crime type twice or more in a given period of time. The bulk of the related literature deals with repeats so defined (Farrell and Pease, 2001). The broader the crime category, for instance, property crime, the more likely repeats are essentially multiples. Even among crimes with the same legal label, there will be a diversity of criminal methods employed and harm suffered, such that legal repeats are experiential multiples. The two terms are used interchangeably in the related literature.

A special category of repeat crimes are referred to as *series*. Perhaps the best definition and, consequently, construction of series events to date, is the one given by the Home Office in the BCS questionnaire: 'were any of these [crimes] very similar incidents, where the same thing is done under the same circumstances and probably by the same people?' (Hales *et al.*, 2000: p. 21). Series may make up a large portion of repeats, especially for crimes against the person (Chenery *et al.*, 1996). While the definition of series used in BCS is admired, the reason for its use is economic, namely that only one interview is necessary for a series, whereas one interview is necessary for each non-series victimization. The number of incidents reported in a series is truncated at five, if six or more have been reported, for calculating national crime rates, presumably so that exagger-

ation of one's chronic victimization does not drive total crime rates. This important issue will be revisited in the last section of the present paper.

METHODOLOGY

In this paper the distribution of crime is presented in the form of Lorenz curves drawn from the data of the 2000 BCS. Any standard statistics textbook (see for instance Marsh, 1988) describes how the Lorenz curve of income distribution is the result of plotting the cumulative (percentage) frequency of income against the cumulative (percentage) frequency of population (Marsh, 1988, p. 89). If the Lorenz curve coincides with the main diagonal of the square box shaped by the horizontal (x) and vertical (y) axis (the x-axis represents percent population and y-axis percent of total income) and their parallels at 100 percent, income is equally distributed. In such a case, for instance, the poorest 25% of the population owns 25% of total national income (as do the 25% richest, making the terms richest and poorest meaningless in this limiting case). The more the Lorenz curve is pulled towards the low right corner of the box (the corner with 100% population and 0% income coordinates) the more unequal the distribution of income. In the extreme case that the Lorenz curve coincides with the 90 degrees corner, which is shaped by the horizontal and the right-hand vertical axis of the box, all national wealth belongs to just one individual, the richest 100-th percent individual in the cumulative population distribution. The poorer 99.99% of the population has in this case no income at all. Self-evidently the first and last situations are purely theoretical. National Lorenz curves lie somewhere in between the main diagonal and the low right hand corner of the Figure box.

This analysis applies Lorenz curve analysis to crime rather than income. A large number of crime categories have been grouped into three standard criminal victimization aggregates, namely household, personal and vehicle crime victimization. The crime categories for this analysis are: (a) total household crimes (including vehicle crimes), burglaries and thefts from a dwelling, (b) total personal crimes, thefts/robberies, assaults and threats, as well as (c) total vehicle crimes and thefts from or of vehicles². The period of study covers the calendar year 1999. As mentioned, series are truncated at 5 incidents according to BCS convention. This is dispensed with in the final section of the paper.

Lorenz curves for each of the above crime types have been fitted across the general population for personal crimes (category b above), the number of households for property crimes (category a) and the number of households owning cars for vehicle related crimes (category c), showing how crime differentially burdens citizens. They are also fitted across victims of each crime type examined here. This allows us to investigate how crimes differentially burden victims. This has special relevance to the allocation of police resources.

DISTRIBUTION OF CRIMES AMONGST CITIZENS

This section discusses how crimes are distributed nationally via population-based Lorenz curves for aggregate crime categories and their components. Figures 1, 3 and 4 present cumulative population distributions for total household, total personal and total vehicle crimes, respectively. For instance, 80% of English or Welsh households did not experience any property crime at all during 1999 (see Figure 1). Thus the Lorenz curve coincides with the horizontal axis at 0 crimes for the lower 80% of households but it increases exponentially for the 20% of households which have been victimized. 97% of individuals 16 years old or older and 87% of vehicle owning households did not experience any personal or vehicle crime, respectively, during 1999 (see Figures 3 and 4, respectively).

The national Lorenz curve for burglaries, which is presented in Figure 2, is very steep due to the low prevalence of the offence. Lorenz curves for all other individual crime categories, namely thefts from dwelling, assaults, thefts and robberies, threats, thefts from vehicles and thefts of vehicles, are not presented in the paper. They showed nearly perfect 'inequality', i.e. essentially coinciding with the low right hand corner of the box. This implies that they burden a tiny proportion of the population, information which can also in part be gleaned from prevalence rates.

DISTRIBUTION OF CRIMES OVER VICTIMS: REPEAT VICTIMIZATION

Repeat victimization can be delineated via crime Lorenz curves over victims who, as discussed above, may constitute a very small proportion of the population. If the curve coincides with the main diagonal of the square box then each victim has experienced the same number of crimes, i.e. no repeat crimes have occurred. If it becomes steeper than 45 degrees then the more heavily victimized experience disproportionately more crimes. This form of analysis has particular relevance to police work, since the policing task essentially consists of choices about the distribution of effort across calls for service. These Lorenz curves properly provide a starting point for consideration of distributive justice in policing.

Figures 5 to 14 present Lorenz curves over victims for aggregate crime categories and their constituent individual crime types. Some 34% of household-victims of property crime were repeatedly victimized. The most victimized 10% of households experienced roughly 30% of total household crimes in 1999 (see Figure 5). Equally, 28% of victims of personal crime suffered repeat incidents. The 10% of those most heavily burdened by crime encountered over 30% of total personal crimes (see Figure 8). Similar figures relate to total vehicle crime in Figure 12. As mentioned in the preamble to this paper, repeats within broad crime categories, such as those discussed above, are most likely to measure multiple victimization. Neither should one assume that repeat victims undergo

TABLE 1

The extent of repeat victimization based on the 2000 British Crime Survey for England and Wales.

Crime Type	Concentration	% Repeat Crimes	% Repeat Victims
Total Household Crime	1.71	61.5	34.3
Burglary	1.32	37.9	17.9
Theft from a Dwelling	1.46	50.0	26.9
Total Personal Crime	1.55	53.4	27.8
Assault	1.68	61.2	34.7
Theft & Robbery	1.29	31.2	11.0
Threat	1.75	63.7	36.4
Total Vehicle Crime	1.51	53.7	30.1
Theft from Vehicle	1.35	42.7	22.5
Theft of Vehicle	1.13	19.1	9.7

the same experience, notwithstanding the identical legal category of the events which they suffer. For many practical purposes, the aggregate curves are more useful than the offence-specific curves, since once police presence has been invoked, preventive intervention need not be limited to the crime type which precipitated that presence.

Threats and assaults are the most recurring individual crimes (36% and 35% repeat victims; see Figures 11 and 9, respectively) since the 10% worst victimized individuals experienced roughly one quarter of all such crime. By contrast about 10% of victims of thefts and robberies or thefts of vehicle suffered the crime repeatedly within a year (see Figures 10 and 14, respectively).

Table 1 presents concentration rates, the percentage of repeat crimes and the percentage of repeat victims for each crime type examined. Concentration, namely the number of incidents over the number of victims (defined appropriately for each crime type) gives in a single figure the extent of repeat victimization (Tseloni *et al.*, 2002). An alternative measure, which is widely used by Professor Graham Farrell (see for instance Farrell, 1992), is the percentage of crimes which are repeats. Both figures are by-products of building crime Lorenz curves and are presented in this study. The percentage of victims who have suffered more than one crime of the same type is a third measure of repeat victimization presented here. It is again easily deduced from crime Lorenz curves for victims. The three statistics are equivalent in measuring repeat victimization. Thus a variety of ways to quantify repeat victimization in a parsimonious manner exists and, given data reliability, such statistics can (and in the view of the authors should) be made readily available along with other national crime statistics.

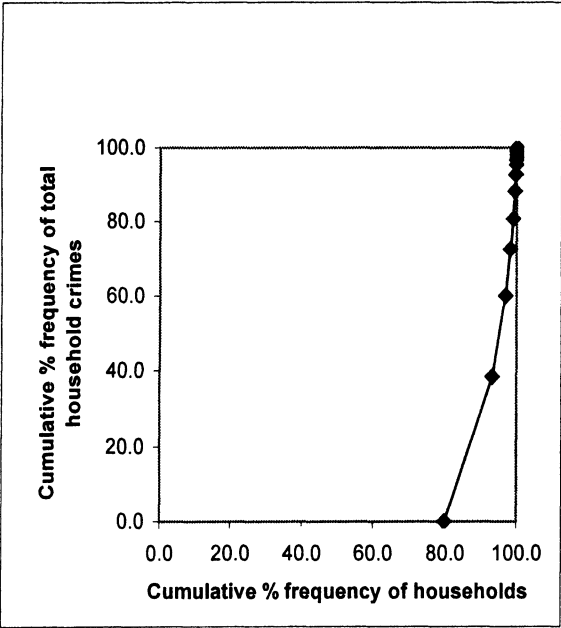


Figure 1. Lorenz curve for total household crimes.

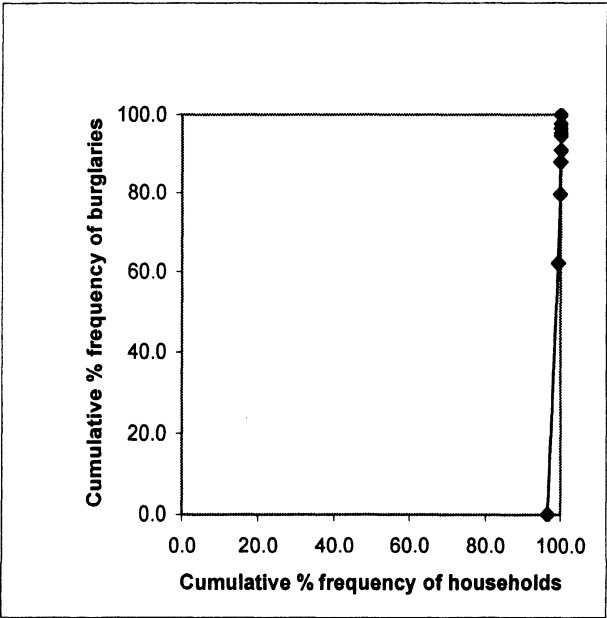


Figure 2. Lorenz curve for burglaries.

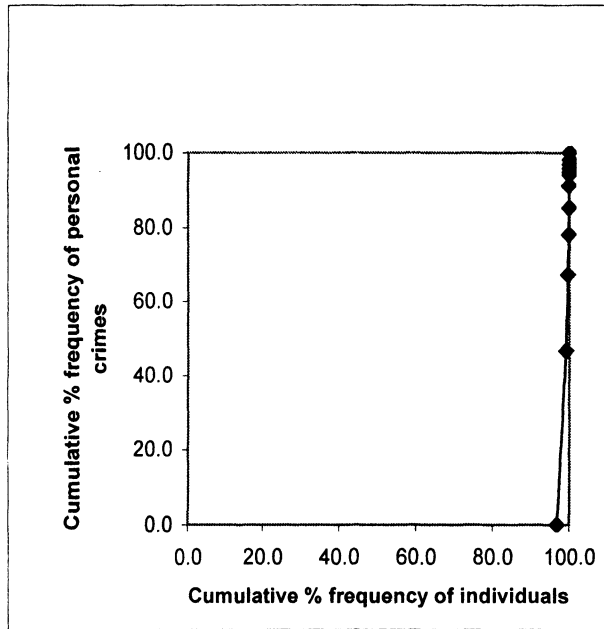


Figure 3. Lorenz curve for total personal crimes.

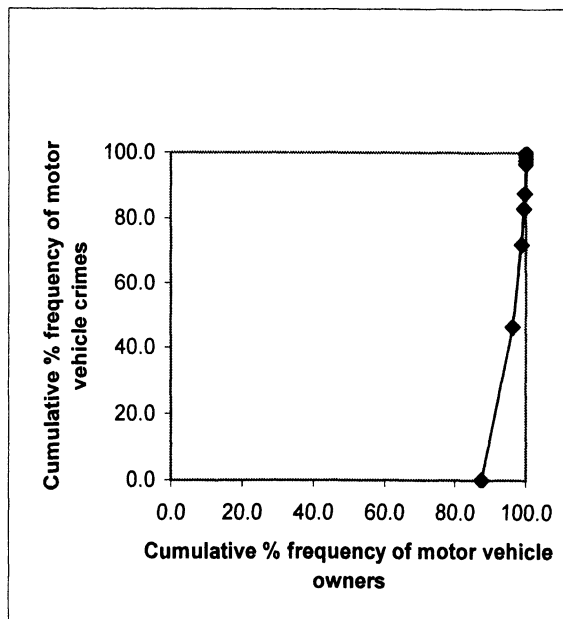


Figure 4. Lorenz curve for total motor vehicle crimes.

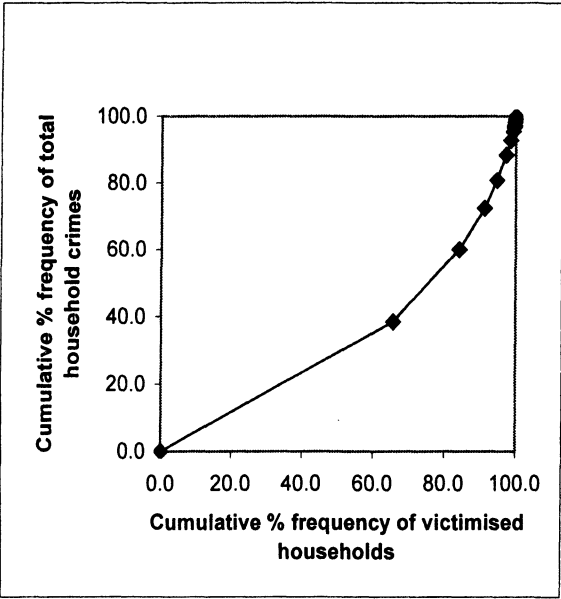


Figure 5. Lorenz curve for total household crimes over victims.

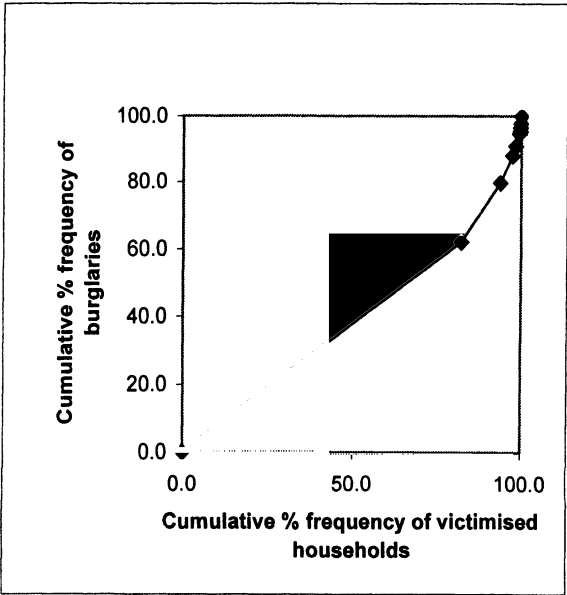


Figure 6. Lorenz curve for burglaries over victims.

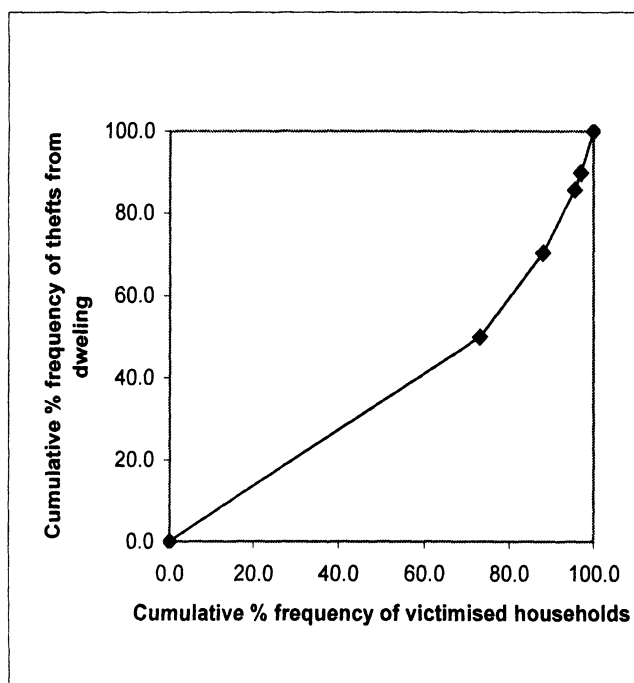
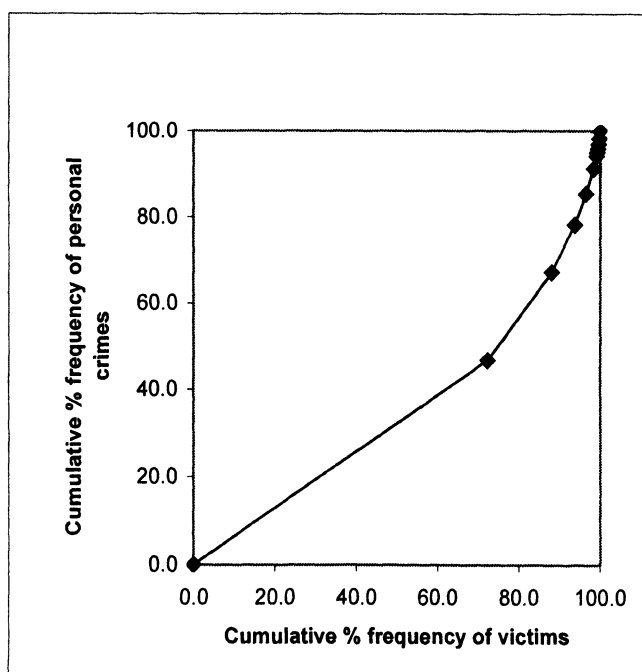


Figure 7. Lorenz curve for thefts from dwelling over victims.



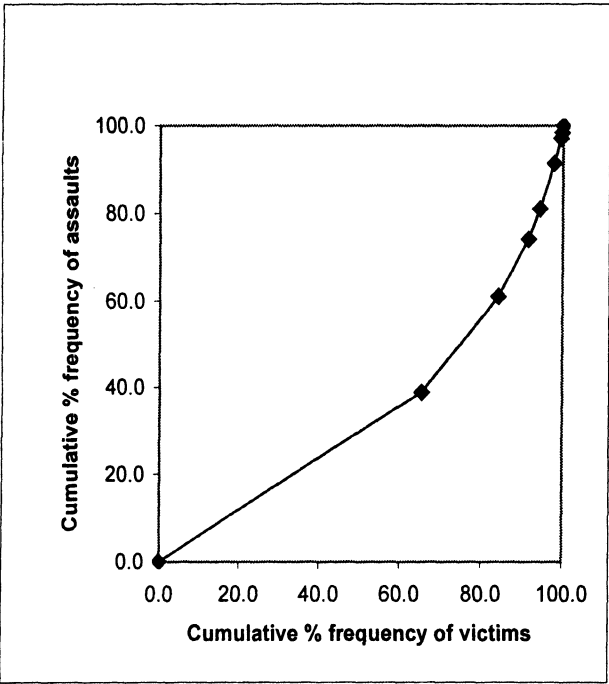


Figure 9. Lorenz curve for total assaults over victims.

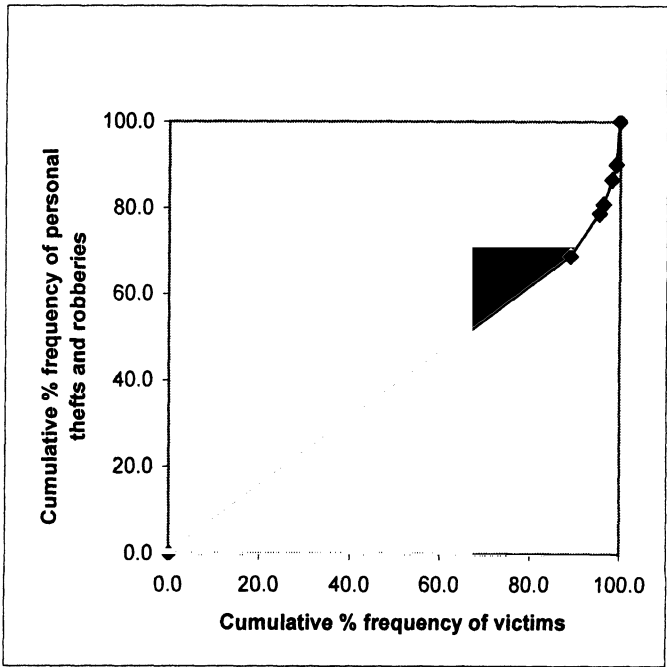


Figure 10. Lorenz curve for personal thefts and robberies over victims.

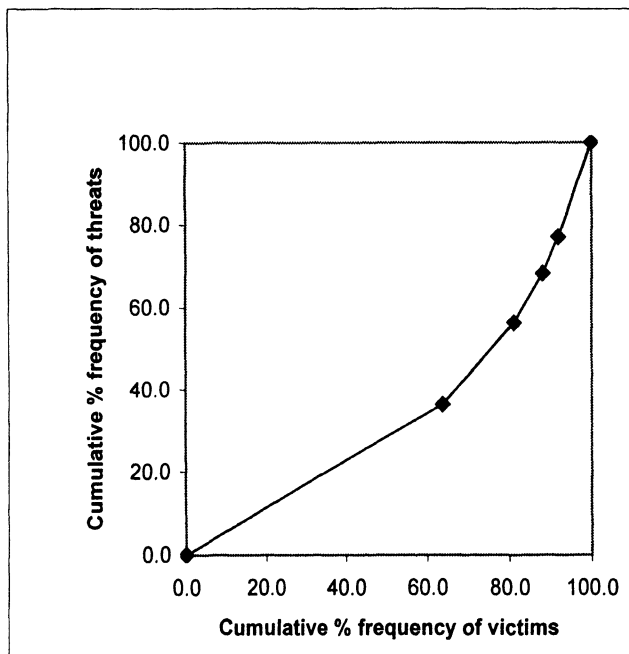


Figure 11. Lorenz curve for threats over victims.

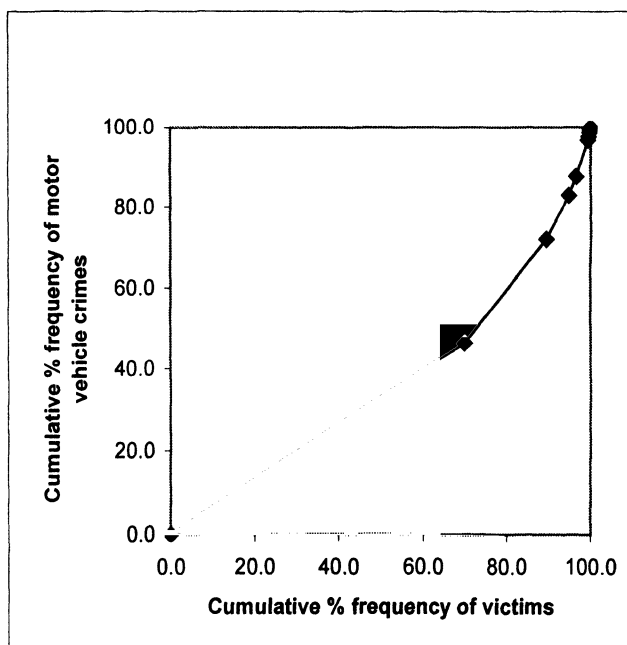


Figure 12. Lorenz curve for total motor vehicle crimes over victims

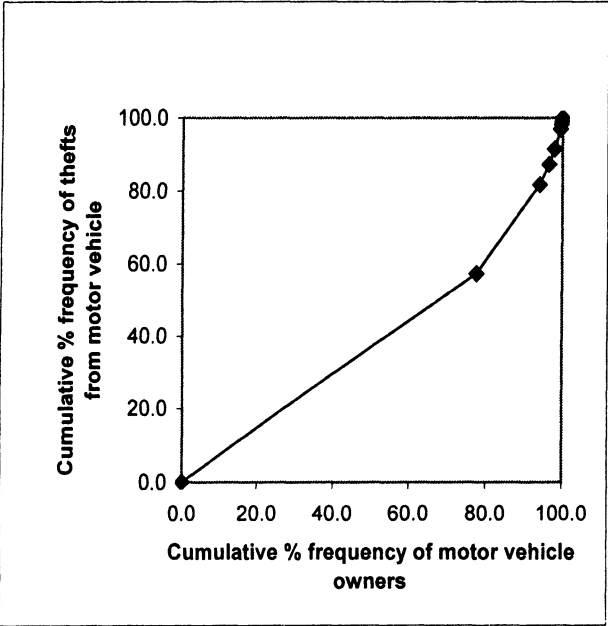


Figure 13. Lorenz curve for thefts from motor vehicle over victims.

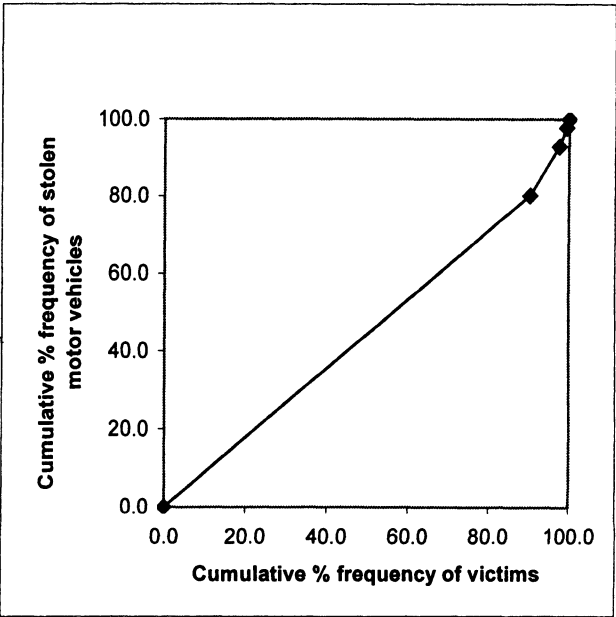


Figure 14. Lorenz curve for theft of motor vehicles over victims.

As already mentioned, threats and to a lesser extent assaults are the crime types with most repetition (1.75 and 1.68 concentration, 63.7% and 61.2% repeat crimes and 36.4% and 34.7% repeat victims, respectively). By contrast, thefts of motor vehicles are least repeated during a calendar year (1.13 concentration, 19.1% repeats and 9.7% repeat victims). The Lorenz curve for victims of theft of vehicles essentially coincides with the main diagonal in Figure 20. That said, the fact that some one in ten of those suffering a vehicle theft will suffer another within a year (most very much sooner, see for example Pease, 1998) provides a level of victimization much above prevalence, so even in these cases the targeting of prevention effort on prior victims is not a pointless exercise.

WHO IS THE REPEAT VICTIM?

Hindelang and colleagues in their pivotal work (Hindelang *et al.*, 1978) and since then many others (e.g. Laub, 1997), as well as regular crime survey reports (e.g. Kershaw *et al.*, 2000) delineate victims or describe the patterns of victimization via contingency table analysis of victim / not a victim against various demographic and socio-economic characteristics as well as lifestyle patterns. Empirical logit regression analysis of victim / not a victim is commonly employed to ascertain which individual attributes (sometimes with the addition of community characteristics) influence the probability of being victimized (to name but a few: Maxfield, 1987; Kennedy and Forde, 1990; Trickett *et al.*, 1995).

In a sense the 'profile' of the repeat victim might be similarly drawn. Osborn and colleagues, however, concluded that '... the set of explanatory variables at [their] disposal ... [did] not convincingly indicate which victims [would] be revictimized. In that sense, multiple victims are not different from single victims' (Osborn *et al.*, 1996: p. 241). Repeat victims simply have more of the attributes which are associated with victimization and these characteristics remain after the initial occurrence. In addition, 'probabilities of repeat victimization will tend to be more similar across households than initial victimization risks' (Osborn *et al.*, 1996: p. 241). 'Even initial low-risk ... households have a very substantial risk of becoming multiple victims' (Osborn *et al.*, 1996: p. 242). Additional research evidenced that repeat victimization is best examined together with single and no victimization via models of crime counts, which occur within a period, rather than as a *qualitatively* different category of victim status (Tseloni *et al.*, 2002). This empirical evidence, therefore, is against drawing 'the repeat victim profile' via contingency table analysis or 'repeat victim versus single victim' logit regression analysis.

POSSIBLE CAVEATS – CONCLUDING REMARKS

The crime Lorenz curves presented here draw on survey data and consequently may be subject to all the statistical problems generally associated with surveys, such as sampling error and non-response bias, and particularly crime surveys, namely measurement error or under-representation of some highly victimized groups (Hough, 1987), response bias and telescoping (Schneider, 1981; Skogan, 1981). The last refers to false identification within the reference period of incidents, which occurs outside the survey period of study, or failure to recall and/or report incidents, which occurs within the survey's reference period. Measurement error and telescoping may seriously affect repeat victimization rates. In practice, crime surveys employ sampling and questionnaire techniques which minimize possible errors and biases. Weights, which correct any under-representation of population subgroups, are also applied (Kershaw *et al.*, 2000).

Crime Lorenz curves may be drawn from police data as readily as from victimization surveys. These may entail different problems from crime surveys, such as differential non-reporting of crimes, reluctance of some victims to contact the police, inadequate recording of victim information, or simple spelling mistakes which impede the identification of repeats in police records (Gottfredson and Hirshi, 1987; Maguire, 1997; Matthews *et al.*, 2001). Therefore some care should be taken to cross-check any raw crime data before drawing crime Lorenz curves.

The BCS allows for a maximum of five similar crime events in a series, as mentioned in the preamble to this paper. Were this truncation removed, crime inequality would increase since the same number of victims would seem to have experienced more crimes. For instance, property and personal crime incidence would rise from 2.9 and 2.3 to 5.8 and 3.4, respectively, if the actual number of incidents reported by victims of series entered calculations of crime rates in the 2000 BCS. This raises a number of issues, such as how much chronic victimization ought to be allowed to affect national rates and whether series victimization can conform with the common view of crimes as separate events rather than continuous processes, which clearly fall outside the scope of this paper. Insofar as respondents are believed, the human consequence is that a minority of people suffer criminal predation very frequently, with consequent effects upon their overall quality of life.

The crime Lorenz curve is a methodological instrument of some utility. Applying this statistic does not imply, certainly not at the national level, that the curve ought to be positioned nearest the equality diagonal. In this sense national crime Lorenz curves are not analogous to egalitarian perceptions of income distributions³. By contrast the ideal national crime distribution from a welfare point of view would indeed represent equality, achieved by being flat at 0 crimes with an incomplete Lorenz curve coinciding with the horizontal axis. Crime prevention strategies in principle move national crime Lorenz curves towards the perfect inequality point to minimize prevalence rates. Arguably crime prevention

ought also to decrease repeat victimization. Were this to be the objective of social policy, Lorenz curves over victims are perfectly analogous to their income equivalents. They would tend to move towards the equality diagonal of the Figure box as a consequence of successful crime prevention directed at the elimination of repeat victimization.

Perhaps our most grandiose aspiration for analysis of this kind is that it contextualizes crime within a framework of distributive justice, as is the case with income, morbidity and similar measures of human differences. By doing so, it directly addresses notions of fairness in the distribution of crime reductive resources which is now evident in only the crudest way. Crime has lagged behind other indices in this kind of measurement probably because for crime, an individual offender is to blame, whereas for income and morbidity, social and market forces direct attention to structures yielding inequality. Put crudely, in crime the culpability of individuals directs attention away from the redirection of resources in the cause of inequality reduction.

NOTES

- 1 Dr Malena Carlstedt (2001) has fitted Lorenz curves to Swedish crime data in her unpublished Master's thesis given in the References section.
- 2 Incidents occurred within 15 minutes walk from home. This restriction has been necessitated by subsequent analysis of area correlates on crime and lack of information on previous residence location. It significantly reduces the observed probabilities of four or less occurrences vehicle and, subsequently, total household crime (Tseloni, 2004).
- 3 In principle, income Lorenz curves ought to move towards the equality diagonal after state intervention (via taxation and subsidizing) has taken place. Indeed fiscal policy in most European countries reduces income inequality (Eurostat, 2002, p. 24).

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