

## Chapter 2A

# The Consumer Duty

## 2A.4 Consumer Duty: retail customer outcome on price and value

### What is value?

- 2A.4.1** **R** For the purposes of this outcome:
- (1) value is the relationship between the amount paid by a *retail customer* for the *product* and the benefits they can reasonably expect to get from the *product*; and
  - (2) a *product* provides fair value where the amount paid for the *product* is reasonable relative to the benefits of the *product*.

### Price and value: manufacturers general obligation

- 2A.4.2** **R** A *manufacturer* must:
- (1) ensure that its *products* provide fair value to *retail customers* in the *target markets* for those *products*; and
  - (2) carry out a value assessment of its *products* and review that assessment on a regular basis appropriate to the nature and duration of the *product*.

- 2A.4.3** **R** An initial value assessment must be carried out for:
- (1) a *product*; and
  - (2) any significant adaptation of a *product*,
- in each case before it is marketed or *distributed* to a *retail customer*.

- 2A.4.4** **G** ■ PRIN 2A.4.2R and ■ PRIN 2A.4.3R include any *product* whether a new *product* manufactured on or after 31 July 2023, an *existing product* or a *closed product*. In relation to an existing product or a closed product, “marketing” or “distributing” includes reference to any future activity regardless of whether the *product* has previously been made available for marketing or distribution.

- 2A.4.5** **R** In ensuring that a *product* provides fair value, a *manufacturer* must be satisfied that this will be the case from the point at which the *manufacturer* completes the assessment for a reasonably foreseeable period, including, where the *product* is one that renews, following renewal.

- 2A.4.6 **G** What constitutes a 'reasonably foreseeable period' will depend on the type of *product*. This could include the expected length of time a *retail customer* in the *target market* will keep it, including, where relevant, the number of occasions the *firm* would reasonably expect that a *retail customer* would renew the *product*.

### Product packages

- 2A.4.7 **R** Where a *product* is intended to be provided with one or more other *products*, a *manufacturer* must ensure that:

- (1) each component *product*; and
- (2) the package as a whole,

provides fair value to *retail customers* in the *target market*.

### The value assessment

- 2A.4.8 **R** A *manufacturer's* assessment of whether or not a *product* provides fair value must include (but is not limited to) consideration of the following:

- (1) the nature of the *product*, including the benefits that will be provided or may be reasonably expected and its quality;
- (2) any limitations that are part of the *product*;
- (3) the expected total price to be paid by the *retail customer* or that may become due from the *retail customer*. The expected total price includes:
  - (a) the price paid or agreed to be paid by the *retail customer* on entering into a contract for the *product*, including by way of repayments;
  - (b) any regular charges or fees payable over the lifetime of the *product*, for example an annual management charge;
  - (c) any contingent fees or charges, for example, administrative charges for changes of address, charges for falling into arrears on a loan, or charges for transferring investments; and
  - (d) any non-financial costs the *retail customer* is asked or required to provide to the *firm*; and
- (4) any characteristics of vulnerability that *retail customers* in the *target market* display and the impact these characteristics have on the likelihood that *retail customers* may not receive fair value from its *products*.

### Guidance on the value assessment: factors that may be considered

- 2A.4.9 **G** A *manufacturer* may consider one or more of the following in its assessment of whether or not a *product* is providing fair value:

- (1) the costs incurred by the *firm* in *manufacturing* or *distributing* the *product*;

- (2) the market rate and charges for a comparable *product*;
- (3) any accrued costs and/or benefits for *existing* or *closed products*; and
- (4) whether there are any *products* that are priced significantly lower for a similar or better benefit.

#### Guidance on the value assessment: benefits and costs

2A.4.10

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- (1) The types of benefits that *retail customers* may reasonably expect to obtain may include non-financial benefits such as an enhanced level of customer service providing extra assistance to *retail customers* in using the *product*.
- (2) Examples of non-financial costs include the provision of personal data and the granting of permission to use that data.

#### Guidance on the value assessment: characteristics of retail customers

2A.4.11

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In considering the value assessment and how it applies when *manufacturers* have different groups of *retail customer* in their target market for a *product*, they should have regard in particular to the following:

- (1) whether any *retail customers* who have characteristics of vulnerability may be less likely to receive fair value; and
- (2) whether the *product* provides fair value for each of the different groups of *retail customer* in the *target market*, including in circumstances where the pricing structure of the *product* involves different prices being charged to different groups of *retail customers*.

#### Guidance on the value assessment: interaction with the Duty and the retail customer outcomes

2A.4.12

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In ensuring that a *product* provides fair value, a *manufacturer* should have regard to how the cross-cutting obligations (■ PRIN 2A.2) and the other *retail customer outcome rules* (■ PRIN 2A.3 to ■ PRIN 2A.6) are met in respect of the *product*.

#### Manufacturers: collaboration with another firm or with unregulated persons

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Where *firms* collaborate to *manufacture* a *product*, they must set out in a written agreement their respective roles and responsibilities in the value assessment in ■ PRIN 2A.4.

2A.4.14

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Where a *firm* collaborates with a *person* who is not a *firm* to *manufacture* a *product*, it remains fully responsible for discharging all its obligations under ■ PRIN 2A.4.

**Manufacturers: information for distributors**

- 2A.4.15 **R** The *manufacturer* of a *product* must ensure that *firms distributing* the product have all necessary information to understand the value that the *product* is intended to provide to a *retail customer*.

**Price and value: distributors general obligation**

- 2A.4.16 **R**
- (1) A *distributor* must not *distribute* a *product* unless its distribution arrangements are consistent with the *product* providing fair value to *retail customers*.
  - (2) Arrangements will be consistent with providing fair value to *retail customers* where they enable the *distributor* to obtain enough information from the *manufacturer* to understand the outcome of the value assessment and in particular to identify:
    - (a) the benefits the *product* is intended to provide to a *retail customer*;
    - (b) the characteristics, objectives and needs of the *target market*;
    - (c) the interaction between the price paid by the *retail customer* and the extent and quality of any services provided by the *distributor*; and
    - (d) whether the impact that the *distribution* arrangements (including any remuneration it or (so far as the *distributor* is aware of it) another person in the distribution chain receives) would result in the *product* ceasing to provide fair value to *retail customers*.

**Distributors: unregulated manufacturer**

- 2A.4.17 **R** Where a *distributor distributes* a *product manufactured* by a *person* to whom the *rules* in ■ PRIN 2A.4 do not apply, it must take all reasonable steps to comply with ■ PRIN 2A.4.16R.

**Distribution chains**

- 2A.4.18 **R**
- (1) A *firm* which *distributes products* to *retail customers* is responsible for ensuring the fair value obligations in relation to distribution are met in respect of any *product* it distributes to a *retail customer*.
  - (2) A *firm* which *distributes products* to other *distributors* must ensure that all information relevant to the value assessment is passed to the distributor at the end of the *distribution* chain.
  - (3) A *firm* which *distributes products* to other *firms* in the distribution chain must consider whether they are also a *co-manufacturer* of the product they are *distributing* and if they are, apply the *manufacturer rules* in this section.

**When must a manufacturer and a distributor consider the value assessment?**

- 2A.4.19 **R** *Manufacturers* and *distributors* are responsible for the value assessment as follows:

- (1) A *manufacturer* must consider the fair value assessment at every stage of the product approval process, including in particular when:
  - (a) designing the *product*;
  - (b) identifying *retail customers* in the *target market* for whom the *product* needs to provide fair value; and
  - (c) selecting distributions methods/channels.
- (2) A *distributor* must consider the fair value assessment when determining the distribution strategy for the *product* and in particular where the *product* is to be *distributed* with another *product* whether as part of a package or not.

### The value assessment: general

- 2A.4.20 **R** In determining whether a *product* provides fair value, or distribution arrangements are consistent with fair value being provided, a *firm* must not rely on individual *retail customers* to consider whether they believe the *product* provides fair value in place of the *firm's* own assessment.

### Closed products

- 2A.4.21 **R**
- (1) The obligation on *manufacturers* in **PRIN 2A.4.2R** to ensure that a product provides fair value applies to *closed products* as well as new and *existing products*.
  - (2) In the case of a *closed product*, the reference to a *target market* in **PRIN 2A.4.2R** should be read as referring to the *retail customers* who are *customers* of the *closed product*.

### Guidance on the value assessment: closed and existing products

- 2A.4.22 **G** The assessment of whether a *closed product* or an *existing product* provides fair value should be on a forward-looking basis only. Unless required to do so by any other *rule*, *manufacturers* do not need to consider whether their *closed products* or *existing products* provided fair value prior to these *rules* coming into force.

- 2A.4.23 **G** In assessing whether a *closed product* or an *existing product* provides fair value, a *manufacturer* may take into account the benefits provided, the costs charged to the *retail customer* and the costs incurred by the *firm* prior to these *rules* coming into effect.

[Note: See also **PRIN 2A.4.29R** regarding appropriate action for *closed products* if the *product* no longer provides fair value.]

### Reviewing the value assessment

- 2A.4.24 **R**
- (1) A *manufacturer* must regularly review the value assessment throughout the life of the *product* to ensure that the *product* continues to provide fair value to *retail customers* in the *target market*.

- (2) A *distributor* must regularly review its distribution arrangements throughout the life of the *product* to ensure that they remain consistent with the *product* providing fair value to *retail customers* in the *target market*.

**2A.4.25** **R** Where a *manufacturer* identifies in its review of its value assessment that the *product* no longer provides fair value, it must take appropriate action to:

- (1) mitigate, and where appropriate, remediate any harm caused to existing *retail customers*; and
- (2) prevent harm to new *retail customers*.

**2A.4.26** **R** Appropriate action under **PRIN 2A.4.25R** includes notifying the *distributor(s)* of the *product* of the issue and of any changes to the *product* and the *distribution* strategy that the *manufacturer* has put place to mitigate and prevent further harm.

**2A.4.27** **R** Where a *distributor* identifies that the *product* no longer provides fair value, whether that is due to aspects of the *product* or the distribution arrangements, it must take appropriate action to:

- (1) mitigate the situation and prevent further occurrences of any possible harm to *retail customers*, including, where appropriate, amending the distribution strategy for that *product* (and, where relevant, the package);
- (2) redress any foreseeable harm that has been caused to *retail customers* by faults in the *distributor's* distribution arrangements; and
- (3) inform any relevant *manufacturers* and other *distributors* in the chain promptly about any concerns they have and any action the *distributor* is taking.

**2A.4.28** **G** The appropriate action that a *distributor* may need to take under **PRIN 2A.4.27R** will depend on the role the *distributor* has in the distribution chain and in relation to the *product* being *distributed*. A *distributor* who is a co-*manufacturer* of the *product* being *distributed* is likely to be able to do more to mitigate the situation than *distributors* who are not co-*manufacturers*.

### Vested rights

**2A.4.29** **R** In the case of a *closed product*, or an *existing product* held by a *retail customer* before 31 July 2023, unless the *firm* has identified a breach of *rules* in existence before 31 July 2023, the appropriate action a *firm* may take does not require a *firm* to waive its vested contractual rights.

**2A.4.30** **G** For the purposes of **PRIN 2A.4.29R**, vested contractual rights include the following:

- (1) payments already due under the terms of the contract;

		<ul style="list-style-type: none"> <li>(2) remuneration for services wholly or partly provided under the contract; and</li> <li>(3) contractual charges payable on early termination of the contract.</li> </ul>
2A.4.31	<b>G</b>	Whether a right is a vested right or not will depend on all the facts of the case and interpretation of the relevant contract.
<b>Application of the price and value outcome</b>		
2A.4.32	<b>R</b>	<ul style="list-style-type: none"> <li>(1) The <i>rules</i> in ■ PRIN 2A.4 do not apply to: <ul style="list-style-type: none"> <li>(a) a <i>firm</i> which <i>manufactures or distributes a non-investment insurance product</i> or a <i>legacy non-investment insurance product</i>;</li> <li>(b) a <i>firm</i> which <i>manufactures or distributes any funeral plan product</i> subject to ■ PROD 7; and</li> <li>(c) an <i>authorised fund manager</i> in relation to <i>products</i> subject to ■ COLL 6.6.19R to ■ 6.6.26G, ■ COLL 8.5.16R to ■ 8.5.22R, or ■ COLL 15.7.16R to ■ 15.7.24R.</li> </ul> </li> <li>(2) A <i>firm</i> in (1) must continue to apply ■ PROD 4 and ■ PROD 7 or the relevant <i>COLL rules</i> .</li> </ul>
2A.4.33	<b>R</b>	<p>■ PRIN 2A.4 does not apply to both:</p> <ul style="list-style-type: none"> <li>(1) <i>units</i> in an <i>authorised fund</i> or the <i>sub-fund</i> of such a scheme, where the relevant <i>authorised fund</i> or <i>sub-fund</i> is in the process of winding up or termination under, or in accordance with, ■ COLL 7.3, ■ COLL 7.4, or ■ COLL 7.4A; and</li> <li>(2) <i>units</i> or <i>shares</i> in a <i>fund</i> or <i>sub-fund</i> which is not an authorised fund or a sub-fund of such a scheme or <i>AIF</i>, where the relevant fund or sub-fund is in a process of winding up or termination which is equivalent to that referred to in (1).</li> </ul>
2A.4.34	<b>R</b>	<ul style="list-style-type: none"> <li>(1) A <i>manufacturer</i> of a <i>funeral plan product</i> which is a <i>closed product</i> and was <i>manufactured</i> before 29 July 2022 must apply the <i>closed product rules and guidance</i> in ■ PRIN 2A.4..</li> <li>(2) The <i>closed product rules and guidance</i> are ■ PRIN 2A.4.1R to ■ 2A.4.2R, ■ 2A.4.4G to ■ 2A.4.6G, ■ 2A.4.8R to ■ 2A.4.12G ■ 2A.4.20R to ■ 2A.4.25R and ■ 2A.4.29R to ■ 2A.4.31G.</li> </ul>
2A.4.35	<b>E</b>	Where a <i>manufacturer</i> of a <i>closed product</i> which is a <i>funeral plan product</i> <i>manufactured</i> before 29 July 2022 is following the provisions of ■ PROD 7 concerning the fair value of <i>funeral plan products</i> , contravention of ■ PROD 7 may be relied on as tending to establish contravention of those provisions of ■ PRIN 2A.4 that apply to the <i>firm</i> .



2A.4.36

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**Application to pension scheme operators and providers of  
pathway investments**

- (1) This *rule* applies to a *firm* that is required to comply with ■ COBS 19.5 (Independent Governance Committees (IGCs) and publication and disclosure of costs and charges).
- (2) A *firm* to which this *rule* applies must use the value for money assessment carried out by the *IGC* or the *governance advisory arrangement* when carrying out its value assessment under ■ PRIN 2A.4.2R.
- (3) Where a *firm* disagrees with the value for money assessment carried out by the *IGC* or the *governance advisory arrangement* it must:
  - (a) explain why it disagrees with the assessment; and
  - (b) set out how it considers the *relevant scheme or pathway investment* provides fair value.
- (4) In setting out how it considers the *relevant scheme or pathway investment* provides fair value the *firm* must use the framework set out in ■ COBS 19.5.
- (5) A *firm* that is unable to adequately explain why it disagrees with a value for money assessment conducted under ■ COBS 19.5 must apply ■ PRIN 2A.4.25R to the *relevant scheme or pathway investment*.