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MSE

MSE involves a number of steps Punt and Donovan [2007] i.e.

1. Identification of management goals (and performance measures to quantify the extent to which those goals have been achieved).
2. Selection of hypotheses which impact on the risk of not achieving those goals, and development of Operating Models which represent those hypotheses.
3. Conditioning of the Operating Models on the available data and knowledge (and possible rejection of hypotheses [or combinations of hypotheses] which are not compatible with those data and knowledge).
4. Identification of candidate management strategies.
5. Simulation of the performance of the management strategies by projecting the Operating Model forward in which management is set using the management strategy.

In this study we are primarily concerned with the first two steps, i.e. to identify management objectives and corresponding performance measures and to prioritise which processes should be included in the MSE when evaluating candidate management strategies. Step 3 conditioning the operating model will be done later as part of the full MSE. Rather than evaluating alternative management strategy, i.e. step 4, we evaluate the current strategy, the recovery plan, in order to rank the importance of the different sources of uncertainty. Simulation is therefore a simplified procedure, since we do not conduct Monte Carlo simulation with multiple OMs and candidate management strategies with feedback. Instead we evaluate how sensitive the current strategy is to the assumptions; this is done in two ways, i.e.

sensitivity analysis

elasticity analysis

Objectives

First we summarise the explicit management objectives for bluefin i.e. those in the ICCAT Basic Texts and in the recommendations made in respect of the bluefin recovery plan by the Commission.

Then we discuss implicit objectives based on The Principles Of Decision Making For Iccat Conservation And Management Measures that are consistent with the Precautionary approach and the Straddling stocks agreement and other conventions such as CITES.

Explicit

The main management objective of ICCAT is to maintain the populations of tuna and tuna-like fishes at levels which will permit the maximum sustainable catch. Originally interpreted as using MSY as a target.

In 2007 a 15 year Recovery Plan was implemented with the goal of achieving B_{MSY} with at least a 60% probability by 2022.

The corresponding objectives are therefore to achieve the maximum long-term yield and ensure that by 2022 the stock is greater than B_{MSY} with a 60% probability.

Implicit

We also consider objectives based on a variety of agreements.

The objective of the United Nations Conference On Straddling Fish Stocks And Highly Migratory Fish Stock Agreement is to ensure the long-term conservation and sustainable use of straddling fish stocks and highly migratory fish stock consistent with the precautionary approach (see <http://daccess-ods.un.org/TMP/8829557.8956604.html>).

Both the Straddling Stocks agreement and the PA were signed after the Basic Text of ICCAT. However, the principles of decision making [Rec 11-13] note that management decisions should be based upon scientific advice consistent with the precautionary approach. Therefore although not explicitly stated in the bluefin recovery plan in this study we consider management objectives based on the PA and Straddling Fish Stocks agreements.

There are other Conventions which could potentially impact on the management of bluefin, e.g. CITES and the IUCN redlist. A proposal for listing Atlantic bluefin on CITES appendix I and II was made in 2009, the criteria for a CITES listing for a commercial species are given in footnote 2 in CITES Conf 9.24. Atlantic bluefin is also classied as ‘Endangered’ on the IUCN Red list based on a combination of factors including limited range, inferred low densities and presumed unsustainable interactions with fisheries.

Management Strategy

The management strategy considered is the current advice framework based on Virtual Population Analysis (VPA) to estimate past stock status and a projection to predict future stock status conditional upon TACs. In 2010 (SCRS, 2011) twenty four scenarios were run, i.e. four VPA assessments times six projection scenarios. The VPA scenarios reflected uncertainty about historic catches (reported and inflated) and recent year-class strength. In the latter case this two alternative series of juvenile catch per unit effort series (CPUE) were considered reflecting uncertainty about the effect of management measures on the index. The six projection scenarios reflect uncertainty about the effectiveness of the implementation of management measures to reduce juvenile mortality (i.e

there were 2 selection patterns based on the 2010 selection pattern a 2010 selection pattern modified to reduce selectivity of juveniles) and three recruitment scenarios (low, medium and high based on different parts of the time series). Recruitment was modelled as a random variable in each year recruitment was drawn from the observed recruitment in the past for each recruitment scenario. In 2012 following an update of the VPA projections were rerun for only six scenarios, since the selection patterns could now be estimated and a new single CPUE index for juveniles including the effect of management measures had been produced.

Biological parameters, selection pattern (including any modifications due to technical measures that may be implemented), recruitment. Numbers-at-age are poorly estimated for the recent year classes by VPA. Therefore the first three ages in the initial population vector (i.e. for 2009, 2010, and 2011) were replaced with a random value from the stochastic recruitment specifications. These values were then projected forward in time accounting for the observed catches and the assumed natural mortality at age. This results in changes to both the number at age in 2012 (i.e. the first projection year) and the fishing mortality and selectivity-at-age for the three year-classes replaced. The current estimated selectivity pattern was calculated as the geometric mean of the most recent three years i.e. 2009, 2010 and 2011 in 2012, similar to the one used in the 2010 projections for calculating benchmarks. The plusgroup in the projections was age 10, to ensure consistency with the historic assessment. Weights-at-age in the projections were computed from the growth curve, this included using the average age of the plus-group to calculate the mean weight of individuals in the plusgroup.

References

- A. Punt and G. Donovan. Developing management procedures that are robust to uncertainty: lessons from the international whaling commission. *ICES Journal of Marine Science: Journal du Conseil*, 64(4):603–612, 2007.

1 Tables

Rule	Definition
O0	Achieve the maximum continuing catch
O1	Keep stock in the <i>green quadrant</i> by maintaining $SSB \geq B_{MSY}$ and $F \leq F_{MSY}$ in 95% of years measured over two generations, where B_{MSY} is defined by assessment in the management procedure.
O2	When the stock is in the <i>lower yellow quadrant</i> limit the probability of decline over a time equal to 1 generation to be low (5%) when the stock is below the LRP to high (95%) when at B_{MSY} . At stock status levels between these two points, define the tolerance for decline by linear interpolation between these two points.
O3	When the stock is in the <i>red or upper yellow quadrants</i> reduce F so that it is below F_{MSY} with a probability of 95% after 3 years
O4	Discounted yield
O5	Discounted effort

Table 1: Management Objectives

Statistic	Definition
P1	Probability of $SSB \geq B_{MSY}$ over 2 generation times
P2	Probability of $F \leq F_{MSY}$ over 2 generation times
P3	Discounted catch
P4	Average annual variability in catch (AAV)
P5	Colour of the stock

Table 2: Performance Statistics

Factor	Values	Notes	References
M_0	0.3 for all ages	As assumed in 2011	
<i>Maturity</i>	0,0,0,0,.5,1,...	"	
CPUE	All CPUE Series	"	
LL Selectivities	5, 8, 9, 10 & 11 logistic. Others domeshaped	"	
Penalty on recruit devs	20	"	
CAS	Include China-Taipei	"	
Sample size	Equal weights	"	
Tagging data	None	"	

Table 3: Base Case options

Factor	Levels	ΣN	Values	Prior	Weighting
M_0	3	3	BC; Lorezen; Chen & Watanabe	?	?
<i>Maturity</i>	2	6	BC; 0,0,0,0.25,.5,.75,1	?	?
CPUE	2	12	BC; exclude Japan	?	?
LL Selectivities	2	24	BC, free	?	?
Penalty on recruit devs	2	48	BC; 10	?	?
CAS	3	144	BC; ex clude C-T; drop all	?	?
Sample size	2	288	BC; 1-7 divided by 10, others by 1000	?	?
Tagging data	2	576	BC; Include	?	?

Table 4: OM options

Factor	Levels	ΣN	Values	Prior	Weighting
Catch σ	3 0.2,0.3,0.4	3		?	?
CPUE σ	3 0.2,0.3,0.4	9		?	?
CPUE ω	2 0.5, 1, 2	18		?	?
CPUE age range	3 all, adults	54		?	?

Table 5: OEM options

Factor	Levels	ΣN	Values	Prior	Weighting
r	3	3	estimate; prior, perfect	?	?
K	3	9	estimate; prior, perfect	?	?
Shape	3	27	fix; prior, perfect	?	?
B_{target} as % of F_{MSY}	3	81	60%,75%,90%	?	?
B_{lim} as % of B_{MSY}	3	243	30%,35%,45%	?	?
B_{lim} as % of K	3	729	15%,20%,25%	?	?
$B_{Threshold}$ as % of B_{MSY}	3	2187	70%,85%,100%	?	?
$B_{Threshold}$ as % of K	3	6561	35%,40%,50%	?	?

Table 6: MP options

Appendix

United Nations Conference On Straddling Fish Stocks And Highly Migratory Fish Stocks

Annex II Guidelines For The Application Of Precautionary Reference Points In Conservation And Management Of Straddling Fish Stocks And Highly Migratory Fish Stocks

1. A precautionary reference point is an estimated value derived through an agreed scientific procedure, which corresponds to the state of the resource and of the fishery, and which can be used as a guide for fisheries management.
2. Two types of precautionary reference points should be used: conservation, or limit, reference points and management, or target, reference points. Limit reference points set boundaries which are intended to constrain harvesting within safe biological limits within which the stocks can produce maximum sustainable yield. Target reference points are intended to meet management objectives.
3. Precautionary reference points should be stock-specific to account, inter alia, for the reproductive capacity, the resilience of each stock and the characteristics of fisheries exploiting the stock, as well as other sources of mortality and major sources of uncertainty.
4. Management strategies shall seek to maintain or restore populations of harvested stocks, and where necessary associated or dependent species, at levels consistent with previously agreed precautionary reference points. Such reference points shall be used to trigger pre-agreed conservation and management action. Management strategies shall include measures which can be implemented when precautionary reference points are approached.
5. Fishery management strategies shall ensure that the risk of exceeding limit reference points is very low. If a stock falls below a limit reference point or is at risk of falling below such a reference point, conservation and management action should be initiated to facilitate stock recovery. Fishery management strategies shall ensure that target reference points are not exceeded on average.
6. When information for determining reference points for a fishery is poor or absent, provisional reference points shall be set. Provisional reference points may be established by analogy to similar and better-known stocks. In such situations, the fishery shall be subject to enhanced monitoring so as to enable revision of provisional reference points as improved information becomes available.
7. The fishing mortality rate which generates maximum sustainable yield should be regarded as a minimum standard for limit reference points. For stocks which are not overfished, fishery management strategies shall ensure that fishing mortality does not exceed that which corresponds to maximum sustainable yield, and that the biomass does not fall below a predefined threshold. For overfished stocks, the biomass which would produce maximum sustainable yield can serve as a rebuilding target.

CITES

Application of decline for commercially exploited aquatic species

In marine and large freshwater bodies, a narrower range of 5-20 % is deemed to be more appropriate in most cases, with a range of 5-10 % being applicable for species with high productivity, 10-15 % for species with medium productivity and 15-20 % for species with low productivity. Nevertheless some species may fall outside this range. Low productivity is correlated with low mortality rate and high productivity with high mortality. One possible guideline for indexing productivity is the natural mortality rate, with the range 0.2-0.5 per year indicating medium productivity.

In general, the historical extent of decline should be the primary criterion for consideration of listing in Appendix I. However, in circumstances where information to estimate the extent of decline is limited, the rate of decline over a recent period could itself still provide some information on the extent of decline.

For listing in Appendix II, the historical extent of decline and the recent rate of decline should be considered in conjunction with one another. The higher the historical extent of decline, and the lower the productivity of the species, the more important a given recent rate of decline is.

A general guideline for a marked recent rate of decline is the rate of decline that would drive a population down within approximately a 10-year period from the current population level to the historical extent of decline guideline (i.e. 5-20 % of baseline for exploited fish species). There should rarely be a need for concern for populations that have exhibited an historical extent of decline of less than 50 %, unless the recent rate of decline has been extremely high.

Even if a population is not declining appreciably, it could be considered for listing in Appendix II if it is near the extent-of-decline guidelines recommended above for consideration for Appendix-I listing. A range of between 5 % and 10 % above the relevant extent of decline might be considered as a definition of near, taking due account of the productivity of the species.

A recent rate of decline is important only if it is still occurring, or may resume, and is projected to lead to the species reaching the applicable point for that species in the Appendix-I extent-of-decline guidelines within approximately a 10-year period. Otherwise the overall extent of decline is what is important. When sufficient data are available, the recent rate of decline should be calculated over approximately a 10-year period. If fewer data are available, annual rates over a shorter period could be used. If there is evidence of a change in the trend, greater weight should be given to the more recent consistent trend. In most cases, listing would only be considered if the decline were projected to continue. In considering the percentages indicated above, account needs to be taken of taxon- and case-specific biological and other factors that are likely to affect extinction risk. Depending on the biology, patterns of exploitation and area of distribution of the taxon, vulnerability factors (as listed in this Annex) may increase this risk, whereas mitigating factors (e.g. large absolute numbers or refugia) may reduce it.

IUCN Red List

This Atlantic species has experienced declines in range and reported catch per unit effort (CPUE) since the 1960s. Although a number of uncertainties exist in the reported data, especially from the Mediterranean region, the best estimates from the most recent 2010 stock assessment indicate that there has been a global

decline of between 29% and 51% based on summed spawning stock biomass (SSB) from both the Western and Eastern stocks over the past 21–39 years (three generations, based on a generation length of between seven and 13 years). Pre-exploitation longevity is not known for the Eastern Atlantic, but it is assumed that at one point that this species had a similar longer generation length across its global range. Therefore, this species is estimated to have declined at least 51% over the past three generation lengths (39 years) and is listed as Endangered under Criterion A2. In the Eastern Atlantic stock, current fishing mortality is far above maximum sustainable yield (MSY) and estimated SSB is far below MSY. The Western Atlantic stock has experienced severe declines in the past, is also below MSY, and has not recovered under current fishing regimes. Management of the eastern Atlantic stock is essential to the future of this species, as it represents the majority of this species global population.