

# Welfare and Spending Effects of Consumption Stimulus Policies

Christopher D. Carroll (JHU)   Edmund Crawley (FED)   William Du (JHU)  
Ivan Frankovic (BBK)   Håkon Tretvoll (SSB)

Ashoka University

2025-03-19

Powered By



Viewpoints and conclusions stated in this paper are the responsibility of the authors alone and do not necessarily reflect the viewpoints of The Federal Reserve Board or The Deutsche Bundesbank.

# Motivation

- ▶ Fiscal policies that aim to boost consumption spending in recessions have been tried in many countries in recent decades
- ▶ A lot of variation in such policies — may be due to little guidance from traditional macroeconomic models on which policies most effectively. . .
  - ▶ increase output (a ‘GDP metric’)
  - ▶ reduce misery (a ‘welfare metric’)
- ▶ Development of heterogeneous agent (HA) models shows that when heterogeneity (in e.g. wealth, income and/or education) is taken into account, the impact of income shocks depends on *intertemporal marginal propensity to consume* or iMPC
- ▶ In addition, availability of rich micro data (e.g. in Norway) provide first credible measures of the iMPC
- ▶ **This paper:** Aim to evaluate three consumption stimulus policies in a HA model consistent with data on liquid wealth and *intertemporal* MPCs

## Related literature

- ▶ **Effects of transitory income shocks:** Parker, Souleles, Johnson and McClelland (2013); Broda and Parker (2014); Fagereng, Holm and Natvik (2021); Ganong, Greig, Noel, Sullivan and Vavra (2022)
- ▶ **HA models consistent with high MPCs:** Kaplan and Violante (2014); Auclert, Rognlie and Straub (2018); Carroll, Crawley, Slacalek and White (2020); Kaplan and Violante (2022)
- ▶ **State dependent multipliers (ZLB):** Christiano, Eichenbaum and Rebelo (2011); Eggertson (2011); Ramey and Zubairy (2018); Hagedorn, Manovskii and Mitman (2019)
- ▶ **Extended unemployment insurance:** Ganong, Greig, Noel, Sullivan and Vavra (2022); Kekre (2022)
- ▶ **Welfare measures in HA models:** Bhandari, Evans, Golosov and Sargent (2021); Dávila and Schaab (2022)

# Quantitative Economics

- ▶ These are *quantitative* questions: require *quantitative* realism ...
- ▶ ... about the differences that make a difference
  - ▶ Unemployment is not Calvo! And this makes a big difference quantitatively
  - ▶ Distributions of income, wealth
    - ▶ Profoundly important for (i)MPCs
  - ▶ Differences in unemployment risks
  - ▶ Heterogeneity in income growth rates
- ▶ Interested in multipliers, but baseline is NOT a HANK model:
  - ▶ HANK mechanisms behind multipliers are complex
  - ▶ Away from ZLB, multipliers not necessarily much different in recessions
- ▶ Robustness Exercise: HANK model

# Quantitative Micro Realism

- ▶ Idiosyncratic income process: Friedman/Muth (transitory and permanent shocks)

$\mathbf{p}$  — ‘permanent income’

$\xi$  — ‘transitory income shock’

$\psi$  — ‘permanent income shock’

$$\mathbf{p}_{t+1} = \Gamma^e \mathbf{p}_t \psi_{t+1}$$

$$y_{t+1} = \mathbf{p}_{t+1} \xi_{t+1}$$

- ▶  $\Gamma^e$ : education-specific income growth
- ▶ Evidence for permanent shocks: See Crawley, Holm, and Tretvoll (2024)

## Preferences, Beliefs, and Wealth

Infinite horizon model: target wealth depends on 'Growth Impatience' condition:

$$\underbrace{\left( \frac{(R \beta^{e,i})^{1/\gamma}}{\Gamma^e \mathbb{E}[\psi^{-1}]} \right)}_{\text{'Growth Patience Factor'}} < 1 \quad (1)$$

*Degree* of impatience (1-GPF) determines *size* of target

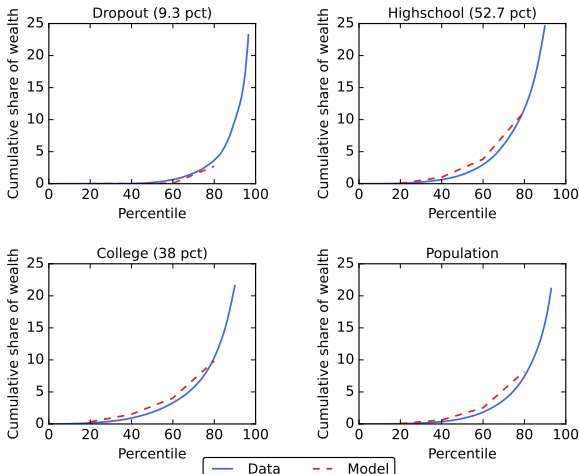
- ▶ If everybody has same GPF, then target wealth is identical
- ▶ Fact: Wealth much more unevenly distributed than permanent income  
 $\Rightarrow$  need heterogeneity in GPF
- ▶ (If  $\text{GPF} \geq 1$ , target is  $\infty$ )

We use

- ▶ *Ex-ante* heterogeneity in discount factors  $\beta^{e,i}$
- ▶  $\Gamma^e$  or  $R$  would do as well

# Consistency With Micro Evidence (1)

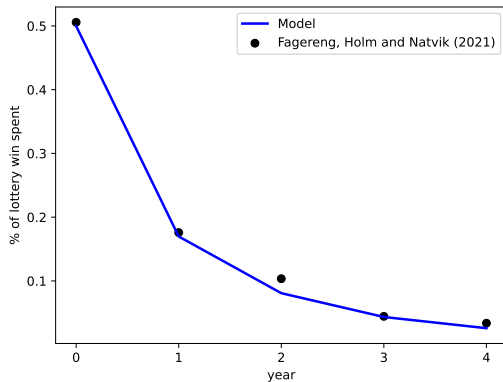
Liquid Wealth from  
Survey of Consumer  
Finances (SCF)



- ▶ Education groups:  $e \in \{\text{"Dropout"}, \text{"Highschool"}, \text{"College"}\}$
- ▶ Each group has distribution of discount factors  $\beta_{e,i}$

## Consistency With Micro Evidence (2)

Intertemporal MPC from Fagereng, Holm, Natvik (2021)



Modeling device: 'Splurge' in consumption



## Splurge consumption

- ▶ Exogenous fraction of income directly consumed
- ▶ Model consistent with spending patterns over time after a transitory income shock
- ▶ Evidence: High liquid wealth hh also have high MPCs
  - ▶ Kueng (2018); Crawley and Kuchler (2023); Graham and McDowall (2024)
- ▶ Possible microfoundations:
  - ▶ Spending on durables (Browning and Crossley, 2009; Laibson et al., 2022)
  - ▶ A form of present bias (Indarte et al., 2024, Maxted et al., 2024)
- ▶ Robustness: Model w/o splurge consumption

# Evaluation of consumption stimulus policies in the US

- ▶ Policies we consider:
  - ▶ Stimulus check for \$1200 (means-tested)
  - ▶ Extension of unemployment benefits from 6 months to 1 year
  - ▶ Payroll tax cut by 2% for 2 years
- ▶ Motivation:
  - ▶ Economic Stimulus Act of 2008 (stimulus checks)
  - ▶ Tax Relief, Unemployment Insurance Reauthorization, and Job Creation Act of 2010 (UI extension and tax cut)
- ▶ Evaluation criteria:
  - ▶ Spending multipliers
  - ▶ Welfare (only recession-related welfare impact)

## Preview of results

- ▶ Welfare measure: Extension of UI benefits is the clear winner
  - ▶ Targeted at individuals with high MPCs and high recession-related welfare losses
  - ▶ But: higher spending may continue after recession is over
- ▶ Spending multiplier: Stimulus check has the highest multiplier
  - ▶ Not well targeted, but increases income immediately
- ▶ Tax cut
  - ▶ Poorly targeted and much spending likely to occur after end of recession
- ▶ Robustness in a HANK and SAM model
  - ▶ Very similar pattern for cumulative multipliers

Model

## Household problem

- ▶ Idiosyncratic, stochastic income process  $\mathbf{y}_{i,t}$
- ▶ Estimated splurge factor  $\varsigma$ :  $\mathbf{c}_{sp,i,t} = \varsigma \mathbf{y}_{i,t}$
- ▶ Remaining consumption  $\mathbf{c}_{opt,i,t}$  is chosen to maximize utility

$$\sum_{t=0}^{\infty} \beta_{e,i}^t (1-D)^t \mathbb{E}_0 u(\mathbf{c}_{opt,i,t}). \quad (2)$$

( $D$ : end-of-life probability,  $u$ : CRRA utility function)

- ▶ Budget constraint, given existing market resources  $\mathbf{m}_{i,t}$  and income state, and a no-borrowing constraint:

$$\mathbf{m}_{i,t+1} = R \underbrace{(\mathbf{m}_{i,t} - \mathbf{c}_{sp,i,t} - \mathbf{c}_{opt,i,t})}_{\geq 0 \text{ (no-borrowing constraint)}} + \mathbf{y}_{i,t+1} \quad (3)$$

( $R$ : exogenous gross interest rate)

## Income process

- ▶ Income subject to transitory, unempl. and permanent shocks

$$\mathbf{y}_{i,t} = \begin{cases} \xi_{i,t} \mathbf{p}_{i,t}, & \text{if employed} \\ 0.7 \mathbf{p}_{i,t}, & \text{if unemployed for } \leq 2q \\ 0.5 \mathbf{p}_{i,t}, & \text{if unemployed } \geq 2q \end{cases} \quad (4)$$

( $\xi_{i,t}$ : trans. shock,  $p$ : perm. income)

- ▶ "Permanent income":  $\mathbf{p}_{i,t+1} = \underbrace{\psi_{i,t+1}}_{\text{perm. shock}} \underbrace{\Gamma_{e(i)}}_{\text{educ.-specific growth}} \mathbf{p}_{i,t}$

- ▶ Model is a simplified model of households (no heterogeneity in hh size)
- ▶ Replacement rates reflect some degree of hh insurance (Rothstein and Valetta, 2017)

# Employment status and recessions

- ▶ Employment status is subject to a Markov process
  - ▶ Employed consumer: continue being employed or become unemployed
  - ▶ Unemployed consumers: receives benefits for two quarters
- ▶ Bureau of Labor Statistics: Report unemployment rates by education group
- ▶ Recession is given by an MIT shock
  - ▶ Unemployment rate doubles in each education group
  - ▶ Expected length of unemployment increases from 2 to 4q
  - ▶ End of recession occurs as a Bernoulli process calibrated for an avg. rec. length of 6q

# Aggregate demand effects

(as in Krueger, Mitman and Perri, 2016)

- ▶ Baseline: No feedback from aggregate consumption to income
- ▶ Extension: We allow for aggregate demand effects from consumption on income during the recession
- ▶ The AD effect is given by

$$AD(C_t) = \begin{cases} \left(\frac{C_t}{\tilde{C}}\right)^\kappa, & \text{if in a recession} \\ 1, & \text{otherwise,} \end{cases} \quad (5)$$

where  $\tilde{C}$  is the level of consumption in the steady state.

- ▶ Idiosyncratic income in the extension model is then given by

$$\mathbf{y}_{AD,i,t} = AD(C_t)\mathbf{y}_{i,t}. \quad (6)$$



## Parameters — by education group

[More parameters](#)[Policy parameters](#)

Parameters calibrated for each education group			
	Dropout	Highschool	College
Percent of population	9.3	52.7	38.0
Avg. quarterly PI of “newborn” agent (\$1000)	6.2	11.1	14.5
Std. dev. of log(PI) of “newborn” agent	0.32	0.42	0.53
Avg. quarterly gross growth rate of PI ( $\Gamma_e$ )	1.0036	1.0045	1.0049
Unemployment rate in normal times (percent)	8.5	4.4	2.7
Probability of entering unemployment ( $\pi_{eu}^e$ , percent)	6.2	3.1	1.8
Probability of leaving unemployment ( $\pi_{ue}$ )	0.667	0.667	0.667

- Mincer (1991) and Elsby and Hobjin (2010): Education groups differ in the incidence of unemployment, not its duration

## Results

## Untargeted moments (1)

### Non-targeted moments by wealth quartile

	WQ 4	WQ 3	WQ 2	WQ 1
Percent of liquid wealth (data)	0.14	1.60	8.51	89.76
Percent of liquid wealth (model, baseline)	0.09	0.96	4.55	94.40
Percent of liquid wealth (model, Splurge=0)	0.10	1.07	4.24	94.60
Avg. lottery-win-year MPC (model, incl. splurge)	0.78	0.63	0.44	0.31
Avg. lottery-win-year MPC (model, splurge=0)	0.69	0.53	0.36	0.14

## Untargeted moments (2)

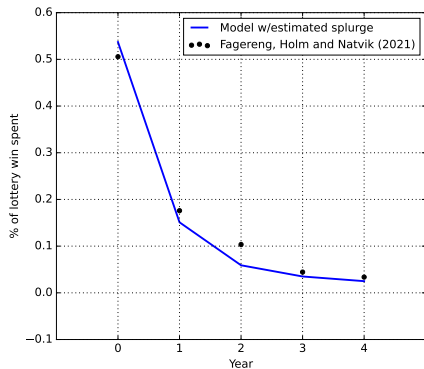


Figure: Share of lottery win spent

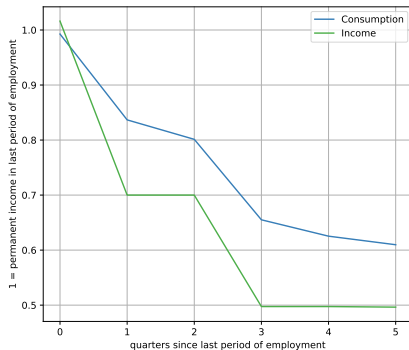
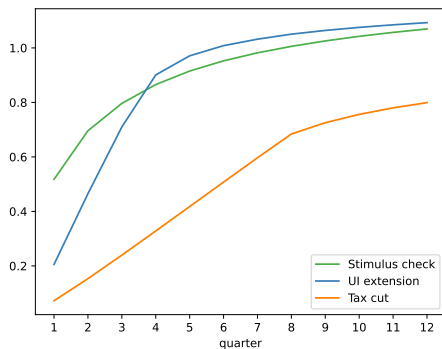


Figure: Spending upon expiry of UI benefits

- ▶ Ganong and Noel (2019): UI expiry  $\Rightarrow$  drop of 12 percent (month)
- ▶ Our model  $\Rightarrow$  drop of 18 percent (quarter)

# Multipliers

$$M_t^P = \frac{\text{NPV of induced consumption up to } t}{\text{NPV of the cost of the policy}}$$



	Stimulus check	UI extension	Tax cut
10y-horizon Multiplier (no AD effect)	0.85	0.89	0.83
10y-horizon Multiplier (AD effect)	1.20	1.18	0.95
Share of policy expenditure during recession	100.0%	80.6%	57.6 %

## Robustness: Multipliers in a HANK and SAM model — Setup

- ▶ Evaluate the policies in a relatively standard HANK and SAM model (Du, 2024)
- ▶ New Keynesian: Monopolistic competition + sticky prices
- ▶ Search and matching: Random search, labor market tightness affects job finding and vacancy filling probabilities
- ▶ Government policy: Monetary and fiscal rules
- ▶ Fiscal multipliers through an intertemporal Keynesian cross mechanism  
However: No state dependence
- ▶ Solution method  $\Rightarrow$  cannot evaluate effects starting in a deep recessionary state  
This also implies that we cannot use our welfare measure

## Robustness: Multipliers in a HANK and SAM model — Results

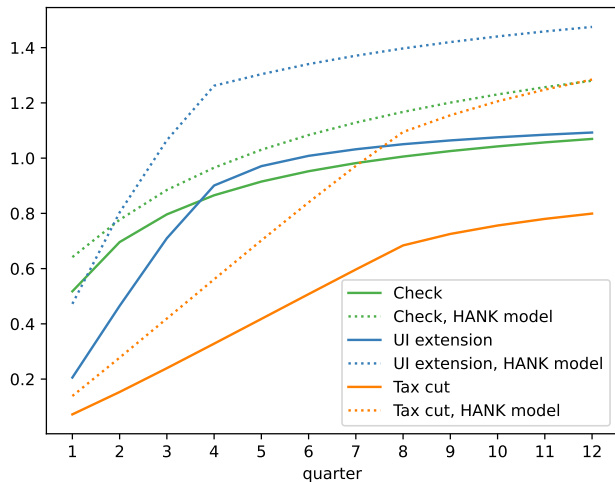


Figure: HA w/AD effects + HANK and SAM

## Welfare measure

- ▶ Aim: Welfare measure does not reflect benefits of redistribution in “normal” times
- ▶ Want: Utility-based measure of benefits of implementing a policy in a recession
- ▶ Welfare weights:  $u'(\mathbf{c}_{it,normal})$
- ▶ Measure for a given *policy* with  $Rec, AD \in \{0, 1\}$

$$\mathcal{W}(\text{policy}, Rec, AD) = \frac{1}{\mathcal{N}} \sum_{i=1}^N \sum_{t=0}^{\infty} \frac{1}{R^t} \frac{u(\mathbf{c}_{it,policy,Rec,AD}) - u(\mathbf{c}_{it,none,Rec,AD})}{u'(\mathbf{c}_{it,normal})}$$

$$\mathcal{N} = NPV(\text{policy}, Rec, AD)$$

- ▶ Normal times:  $\mathcal{W}(\text{policy}, 0, 0) = 1$  (for  $\Delta \mathbf{c}_{it} \approx 0$ )



## Welfare results

	Stimulus check	UI extension	Tax cut
$\mathcal{W}(\text{policy}, \text{Rec} = 0, \text{AD} = 0)$	0.96	0.85	0.99
$\mathcal{W}(\text{policy}, \text{Rec} = 1, \text{AD} = 0)$	0.99	1.82	0.98
$\mathcal{W}(\text{policy}, \text{Rec} = 1, \text{AD} = 1)$	1.34	2.11	1.10

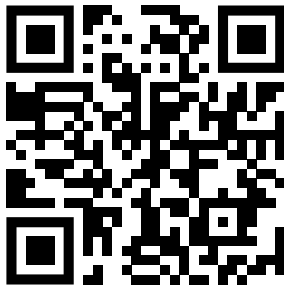
- ▶ Normal times: Welfare of UI extension  $< 1$  due to concavity of  $u(\cdot)$   
Relatively large change in  $\mathbf{c}_{it}$  for small number of households
- ▶  $\text{AD} = 0$ : Benefit of UI extension since recession increases unemployment  $\Rightarrow$  increased marginal utility for affected households
- ▶  $\text{AD} = 1$ : Stimulating spending during recession increases measure for all policies

## Conclusion: Comparing the policies

- ▶ Comparison of three consumption stimulus policies in a HA model consistent with data on the distribution of liquid wealth and intertemporal MPCs
- ▶ Welfare measure: UI extension is the clear bang-for-the-buck winner
- ▶ The stimulus check is less well targeted, but...
  - ▶ is transferred immediately ensuring that money arrives when it is most valuable
  - ▶ is more easily scaled up to provide more stimulus
- ▶ The tax cut is both poorly targeted and may yield substantial spending after the recession is over
- ▶ Framework can be used to evaluate other candidate policies

# Thank you for your attention!

- ▶ Access the paper, presentation slides and code at:  
<https://github.com/llorracc/HAFiscal>



## Appendix

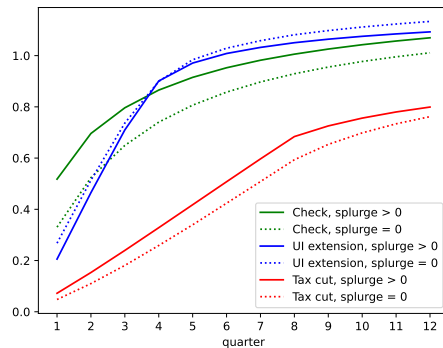
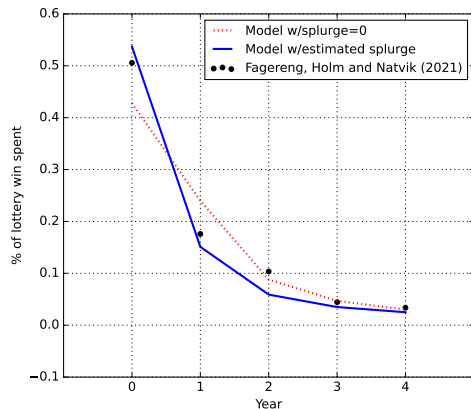
## Parameters — same for all types

Parameter	Notation	Value
Risk aversion	$\gamma$	2.0
Splurge	$\varsigma$	0.306
Survival probability, quarterly	$1 - D$	0.994
Risk free interest rate, quarterly (gross)	$R$	1.01
Standard deviation of transitory shock	$\sigma_{\xi}$	0.346
Standard deviation of permanent shock	$\sigma_{\psi}$	0.0548
Unemployment benefits replacement rate (share of PI)	$\rho_b$	0.7
Unemployment income w/o benefits (share of PI)	$\rho_{nb}$	0.5
Avg. duration of unemp. benefits in normal times (quarters)		2
Avg. duration of unemp. spell in normal times (quarters)		1.5
Consumption elasticity of aggregate demand effect	$\kappa$	0.3

## Parameters describing the policies

Parameters describing policy experiments	
Parameter	Value
Change in unemployment rates in a recession	$\times 2$
Expected unemployment spell in a recession	4 quarters
Average length of recession	6 quarters
Size of stimulus check	\$1,200
PI threshold for reducing check size	\$100,000
PI threshold for not receiving check	\$150,000
Extended unemployment benefits	4 quarters
Length of payroll tax cut	8 quarters
Income increase from payroll tax cut	2 percent
Belief (probability) that tax cut is extended	50 percent

# Robustness: Model w/o splurge consumption



	Stimulus check	UI extension	Tax cut
$\mathcal{W}(\text{policy}, Rec = 1, AD = 1)$	1.27(1.34)	2.12(2.11)	1.09(1.10)