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# The Impact of Conditional Cash Transfers on the Amount and Type of Child Labor

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**Summary.** — This paper analyzes the impact of conditional cash transfers on the amount and type of child labor in poor households. It first develops a simple theoretical model where child labor and training are chosen to maximize inter-temporal household income, given constraints to social, household, and child endowments. Then, it conducts an empirical analysis using the randomized trial data collected to evaluate the 2006 Nicaragua conditional cash transfer (CCT) program. This social program transferred wealth to poor families in rural areas of the country conditional on children's school attendance and health check-ups. One-third of the beneficiaries received, in addition, a wealth transfer to begin a non-agricultural business. The paper finds that the CCT program had a selective impact on the volume and quality of child labor, reducing it in the aggregate and steering it toward skill-forming activities. Specifically, the program appears to have reduced child labor for household chores and traditional farming while increasing it for non-traditional activities related to commerce and retail. These require the child to develop basic skills in reading and writing, arithmetic, and interpersonal relationships. Moreover, the paper finds that the source behind the increase in the better-quality type of child labor is not the basic component of the program but distinctively its business-grant intervention.

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**Key words** — child labor, poverty, conditional cash transfer, impact evaluation, Nicaragua

## 1. INTRODUCTION

This paper conducts an evaluation of the conditional cash transfer (CCT) program in Nicaragua in 2006 in order to understand changes in child labor.<sup>1</sup> It addresses one of the most important, yet elusive, issues in the child labor literature: In a unified framework, we analyze to what extent and under what conditions changes in household wealth and behavioral incentives can lead to a change in the quantity and quality of child labor in poor households.

In order to elucidate this question and guide the interpretation of the related empirical results, we first present a simple theoretical framework, where child labor, training, and schooling are chosen optimally to maximize inter-temporal household income, subject to resource constraints. In itself, this is a contribution to the literature, as it is the first model to address the drivers of child labor heterogeneity. The model argues that an increase in wealth may have decreasing or increasing impacts on different types of child labor. The effect will tend to be decreasing if the rise in wealth is associated with a schooling subsidy or with higher patience for postponing consumption. Conversely, the child labor effect may be increasing if the rise in wealth consists of the provision of an asset that complements child labor in the household production function, particularly if this activity is skill-forming for the child.

We conduct the empirical analysis in the context of the pilot evaluation of the 2006 Nicaragua conditional cash transfer (CCT) program.<sup>2</sup> This social program transfers wealth to poor families in rural areas of the country conditional on various types of human capital investment for children, namely school attendance and nutrition and health check-ups. In addition, for one-third of the treated families there is a further wealth transfer to start-up a non-agricultural business. The program was designed for evaluation and, thus, enjoys the characteristics of a randomized trial, with multiple

interventions and precise outcome measures. The definition of work in this study includes both economic (e.g., agriculture and commerce) and non-economic activity (e.g., household chores). The child labor measure is based on a recorded diary of various types of activities, which are then aggregated into hours of work per week devoted to traditional farming, skill-forming activities, and household chores.

Many of the previous studies tend to limit their analysis to dichotomous outcome variables (that is, participation in work) and to economic activities (De Hoop & Rosati, 2014). In contrast, our analysis allows for different types of work, uses working hours for measurement, and includes household chores (which are non-economic activities often performed by

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girls and should be considered to avoid underestimation of the program impact). Such detailed measurement and information on child labor allow us to provide valuable insights into the changes in both the intensity and type of work as a result of cash transfers. Hence, it is the combination of randomized design, multi-component structure, and precise measurement which makes this evaluation so useful for the purpose of understanding the connection between wealth, behavioral incentives, and child labor. This, together with the theoretical framework to interpret the results, makes this paper a potential contribution with respect to other similar studies (see, among others, Attanasio *et al.*, 2010; Dammert, 2009; Del Carpio & Macours, 2010; Edmonds & Schady, 2012; Fiszbein & Schady, 2009; Glewwe & Olinto, 2004; Maluccio & Flores, 2004; Ravallion & Wodon, 2000; Skoufias & Parker, 2001).

Having provided evidence of the *ex ante* statistical equality between treated and control households, we use a Tobit regression methodology for the post-treatment comparison between treated and control households regarding child labor outcomes. The empirical results obtained from the evaluation of the Nicaragua CCT program are consistent with the predictions of the theoretical model. We find that the CCT program had a selective impact on the volume and quality of child labor, reducing it in the aggregate and steering it toward skill-forming activities. Specifically, the program appears to have reduced child labor for household chores and farm work, while increasing it for the non-traditional, skill-forming activities related to commerce and retail. Moreover, we find that the source behind the increase in the better-quality type of child labor is not the basic component of the program but distinctively its business-grant intervention.

The remainder of the paper is organized as follows. Section 2 reviews the received literature on child labor, providing the context where our paper makes a contribution. Section 3 introduces a simple theoretical framework for the family's decision on child labor quantity and type. Section 4 presents the Nicaragua CCT program, the criteria for beneficiary selection, the corresponding diagnostic randomization tests, and the child labor measures used in the empirical analysis. Section 5 presents the evaluation results and discusses them in light of the theoretical framework. Section 6 summarizes and concludes.

## 2. LITERATURE REVIEW

Dating back to the seminal work of Becker and Lewis (1973), the economics literature on child labor has flourished in recent years. One strand of this literature examines the effects that an increase in household income and wealth may have on child labor. Basu and Van (1998), Grootaert and Kanbur (1995), and Swinnerton and Rogers (1999) propose a sort of "luxury" hypothesis, according to which poor families cannot afford to dispense with child labor if they are to meet their subsistence needs. A corollary from this hypothesis is that as household income increases, child labor declines in favor of schooling and leisure. For example, Edmonds and Schady (2012) show that a cash transfer that is a relatively small increase in income leads to a sharp decline in both paid employment and unpaid economic activity of children. Not only would child labor be necessary to support the family on a regular basis but also in response to temporary negative shocks. In fact, Edmonds (2005), Edmonds and Turk (2004), Beegle, Dehejia, and Gatti (2009), and Bandara, Dehejia, and Lavie-Rouse (2015) find that child labor tends to increase

and school attendance declines during difficult economic times for the family.

Some conditions associated with socio-economic underdevelopment exacerbate the use of child labor as a coping mechanism for the family. One of them is the lack of access to functioning credit and financial markets. Baland and Robinson (2000), Dehejia and Gatti (2005), Ranjan (2001), and Alvi and Dendir (2011) find that when parents are faced with borrowing constraints, they are more likely to engage their children in income-generating activities, despite their preference for schooling and leisure for the offspring. An implication of these studies is that if the budgetary and financial constraints of poor households are alleviated, the family will feel less pressured to generate income from child labor in the present and more inclined to engage the children in learning activities that can render income in the future.

Another relevant socio-economic condition for child labor is the high cost and low quality of schooling that characterizes underdeveloped countries and communities. Especially in rural areas, schools are few and far between, which, combined with lack of proper roads and means of transportation, makes it difficult and costly for children to get to and from school. If in addition the schools' infrastructure and the teachers' performance are deficient, the incentives for parents to send their children to school become weak. Child labor would then appear as a sensible option, not only for increasing family's current income but also for training the child for the future. This is consistent with the findings by Beegle *et al.* (2009), Raju (2005), and Rogers and Swinnerton (2008). An implication from this line of research is that if the cost of formal schooling decreases (through subsidies, for instance) and its quality improves sufficiently, then child labor is likely to decrease in favor of schooling (see Edmonds & Shrestha, 2014).<sup>3</sup>

Challenging the "luxury" hypothesis, some authors have proposed what can be described as a "wealth paradox." De Carvalho Filho (2012) finds that despite rising incomes, young boys in Brazil did not experience a reduction in labor. Furthermore, Bhalotra and Heady (2003), Parsons and Goldin (1989), and Rogers and Swinnerton (2004), among others, find that child labor is higher in poor families that have access to land and other productive resources than in poor families lacking those assets. Moreover, child labor seems to increase during periods of economic growth in households endowed with productive assets. Why would these families choose to use child labor instead of hiring outside workers? Several reasons have been put forward in the literature: First, the risks of moral hazard, shirking, and theft are lower with child labor than with hired hands (see Deolalikar & Vijverberg, 1987; Foster & Rosenzweig, 1994). Second, labor markets may be too rigid and burdensome especially for rural areas and farm-related work that are intrinsically volatile and uncertain (see the theoretical discussion in Basu, Das, & Dutta, 2010). Third, some child labor is not negative or harmful but can lead to enhanced work habits, discipline, and even human capital (see Beegle *et al.*, 2009; Edmonds, 2008; Raju, 2005; Rogers & Swinnerton, 2008).

In sum, the received literature has pointed out sources of heterogeneity on the impact of exogenous shocks on child labor (see Bandara *et al.*, 2015, for a recent discussion). These depend on the nature of the shock (e.g., absolute or conditional wealth increase), social characteristics (e.g., quality of education), household structural conditions (e.g., poor or non-poor, land-endowed or landless), and child characteristics (e.g., regarding gender and age). In this paper, we model and evaluate the sources of child labor.

Regarding the evaluation of the Nicaragua CCT program, there are two important predecessors of this paper. [Macours and Vakis \(2014\)](#) provide a general assessment of the CCT, including its impact on children's schooling. It finds that the program contributed to a significant increase in school attendance, with similar impacts for all interventions of the program. [Del Carpio and Macours \(2010\)](#) focus on the intra-household allocation of child labor, highlighting the gender dimension of the program's impact. We build on these contributions by providing a theoretical model to clarify the interactions between wealth and children's activities in a unified framework, and then formulating and estimating an empirical model to correspond to the theory.<sup>4</sup>

### 3. THEORETICAL FRAMEWORK

We now present a simple theoretical model of the family decision regarding children's occupation. Its main purpose is to motivate the empirical exercise by exploring the child-labor decision-making process, relating it to child characteristics, potential occupations, and external interventions such as the CCT evaluated in this paper. We develop the model in three cases of increasing relevance. In the first case, we allow for only schooling and one type of child labor. In the second case, we consider two types of child labor, each suited to different child characteristics. And in the third case, we allow for one of the types of child labor to be skill-enhancing.

For simplicity, each family is assumed to live for two periods. In the first, children work and study; and in the second period, children become adults and work using their previously obtained skills. In this simple setting, we assume that the objective of the family for each child is to maximize the present value of income generated by him or her. This general objective function is consistent with both altruistic and selfish purposes since a child's income can be pooled together with other sources of income and then distributed among members of the family, including, of course, the working child.

#### (a) Case I

Assume that in order to generate income from a given child, the family counts with one type of child labor activity and one comprehensive set of productive assets, which may include adult labor, land, and capital. In the first period, the income-generating function corresponding to a child can be represented as follows,

$$Y_1 = Lf_l \ln l - ps - ml \quad (1)$$

where,  $Y_1$  is income in the first period.  $L$  represents family endowments such as adult labor and productive assets in the household (e.g., tools, land, and capital); note that a transfer program focused on increasing productive assets in the household may augment this factor.  $l$  represents the type of child labor available in this case; and  $f_l$  comprises the child characteristics that make him or her productive (e.g., gender, ability, and strength) for this type of labor.  $s$  represents schooling, which in this case is the only skill-enhancing activity; and  $p$  is the cost associated to schooling; note that in the context of a CCT, the cost of schooling can be reduced according to the program. Finally,  $m$  represents the pecuniary, income equivalent to the utility loss from each unit of child labor; it captures the moral aversion that parents may feel against this activity. The income-generating function in Eqn. (1) is sufficiently simple to generate closed-form solutions, needed to fulfill the

primarily illustrative objective of the model. We assume that labor and schooling exhaust the total time available to the child, normalized for simplicity to 1. That is, labor and schooling compete for child's available time, and  $s + l = 1$ .

In the second period, the income-generating function can be represented as follows,

$$Y_2 = \phi R s \quad (2)$$

where,  $Y_2$  is income in the second period,  $R$  is the rate of return to schooling, and  $\phi$  represents the expected fraction of income transferred from the (former) child to the family in the second period.

The only control variable is child labor,  $l$ . Then, the family's optimization problem with respect to the child labor is  $\max_l Y_1 + \rho Y_2$ , subject to the time constraint, or

$$\max_l Y = Lf_l \ln l - p(1 - l) - ml + \rho\phi R(1 - l) \quad (3)$$

subject to  $0 \leq l \leq 1$

where,  $\rho$  represents the rate of time preference, indicating the degree of patience for income in the future.

The first order condition of this maximization problem is,

$$\frac{\partial Y}{\partial l} = Lf_l \left( \frac{1}{l^*} \right) + p - m - \rho\phi R = 0$$

which leads to the solution for optimal child labor,  $l^* = \max\{\min\{\frac{Lf_l}{\rho\phi R - p + m}, 1\}, 0\}$ , or in explicit form,

$$l^* = \begin{cases} 0, & \text{if } \frac{Lf_l}{\rho\phi R - p + m} \leq 0. \\ \frac{Lf_l}{\rho\phi R - p + m}, & \text{if } 0 < l^* < 1 \\ 1, & \text{if } \frac{Lf_l}{\rho\phi R - p + m} \geq 1. \end{cases} \quad (4)$$

$l^*$  is bounded between 0 and 1, given the constraint on the child's available time. It will tend to be zero if the child's labor productivity ( $Lf_l = 0$ ) is very low or the opportunity cost of child labor ( $\rho\phi R - p + m$ ) is quite large. For example, if complementary assets to child labor are nonexistent or the returns to schooling and the disutility of child labor are sizeable, child labor will approach zero. On the other hand, child labor will tend to be 1 if its labor productivity is large enough with respect to its opportunity cost. This will be the case if, for instance, the cost of schooling is prohibitive. As we will see in the empirical application, child labor is rarely so large that it displaces schooling or leisure completely ( $l^* = 1$ ). On the other hand, child labor does equal zero for quite a few children in the sample, which suggests the importance of using an empirical methodology that considers corner solutions for the dependent variable.

Assuming an interior solution, we can see that increases in productive assets, the productivity of the child, and the cost of education lead to increases in child labor. The opposite is the case when the family has more patience, the expected return on schooling increases, and the expected portion of second-period income to be transferred to the family rises. In preparation for the empirical exercise, let's contextualize these results into a realistic scenario. Suppose the family lives in an agricultural setting and owns some land (positive  $L$ ). In this rural area, education is likely to be relatively expensive and of poor quality (high  $p$  and low  $R$ ). If family wealth is low, they are bound to be impatient and prefer to increase their income in the present (low  $\rho$ ). In addition, suppose that the child is a boy, strong and qualified for tough agricultural work (high  $f_l$ ). All these characteristics would imply that the boy is likely to be assigned a great deal of labor.

## (b) Case 2

Given that our empirical exercise aims to differentiate across types of child labor, we now augment the model to include two types: the first is physically-demanding labor,  $l$ , and the second one is skilled-oriented labor,  $h$ . Each type of child labor requires a specific asset to generate production, respectively  $L$  and  $H$ . In the context of our empirical exercise,  $L$  would correspond to land and agricultural tools, while  $H$  would represent business or service-related assets. In this case, the income-generating functions for the first and second periods are given by,

$$Y_1 = Lf_l \ln l + Hf_h \ln h - ps - m(l + h) \quad (5)$$

$$Y_2 = \phi R_s \quad (6)$$

And the time constraint per child is,

$$s + l + h = 1 \quad (7)$$

The family's optimization problem is to maximize lifetime income per child with respect to each type of labor; that is,

$$\begin{aligned} \max_{l,h} Y &= Lf_l \ln l + Hf_h \ln h - p(1 - l - h) - m(l + h) + \rho\phi R(1 - l - h) \\ \text{subject to } l, h &\geq 0 \text{ and } 0 \leq l + h \leq 1. \end{aligned} \quad (8)$$

Assuming that the parameters are such that the solutions are interior, optimal child labor is given by,

$$l^* = \frac{Lf_l}{\rho\phi R - p + m} \quad (9)$$

$$h^* = \frac{Hf_h}{\rho\phi R - p + m} \quad (10)$$

As in the previous case, corner solutions may exist. Particularly important are those where child labor is zero. This will tend to occur when the productivity of the specific type of child labor is very low or its opportunity cost is substantially large. Note that there may be a corner solution for one type of child labor while an interior one for the other depending on the availability of the complementary production factors,  $L$  and  $H$ . For instance, if the family owns land and agricultural tools but not business or service-related assets, physical child labor  $l^*$  will be positive while skilled labor  $h^*$  may be zero. As we will see in the empirical section, this case is rather common in our sample.

From Eqns. (9) and (10), we can derive the optimal relationship between physical and skilled labor:

$$\frac{l^*}{h^*} = \frac{L \cdot f_l}{H \cdot f_h} \quad (11)$$

This expression indicates that the optimal ratio of physical to skilled child labor depends on *both* family endowments of complementary assets and child-specific abilities. For example, a smart girl (high  $f_h$ , possibly low  $f_l$ ) who lives in a household that owns a town store (high  $H$ ) whose operations require some math and communication skills would likely be allocated to more skilled than physical labor.

## (c) Case 3

The literature on child labor finds that certain labor activities are skill-enhancing and can serve in the adult life of the child. To take this into account, case 3 extends the basic model to allow for one type of child labor,  $h$ , to compete with

schooling in the formation of skills. Apart from added realism, this extension is important because the CCT program under evaluation may affect child labor not only by reducing the cost of schooling but, in some cases, by also increasing household non-agricultural assets (associated with  $H$ ). In order to understand the effects of the CCT program, we need a model that considers not only two types of child labor but also the possibility that one of them be skill-forming.<sup>5</sup>

In terms of our mathematical formulation, this extension is captured in the production function of the second period. Specifically,

$$Y_2 = \phi [R_s s + R_h h] \quad (12)$$

where,  $R_s$  and  $R_h$  represent, respectively, the rate of return to schooling and skill-forming child labor.

The family's maximization problem per child becomes,

$$\begin{aligned} \max_{l,h} Y &= Lf_l \ln l + Hf_h \ln h - p(1 - l - h) - m(l + h) \\ &\quad + \rho\phi R_s(1 - l - h) + \rho\phi R_h h \end{aligned} \quad (13)$$

Assuming interior solutions, optimal child labor allocations are,

$$l^* = \frac{Lf_l}{\rho\phi R_s - p + m} \quad (14)$$

$$h^* = \frac{Hf_h}{\rho\phi(R_s - R_h) - p + m} \quad (15)$$

Note that optimal skill-forming labor,  $h^*$ , now depends inversely not on the returns to education only but on the difference between the returns to education and the returns to this type of labor. As remarked before, zero child labor solutions are indeed possible and will occur if the complementary factor of production is nonexistent or if the opportunity cost of child labor is very large.

Eqns. (14) and (15) imply an optimal relationship between physical and skilled labor, given by,<sup>6</sup>

$$\frac{l^*}{h^*} = \left(\frac{L}{H}\right) \left(\frac{f_l}{f_h}\right) \left(1 - \frac{\rho\phi R_h}{\rho\phi R_s - p + m}\right) \quad (16)$$

This indicates that when child labor has the potential of enhancing the skills that can be used in adult life, then the relative allocation across types of child labor not only depends on family endowments and child characteristics but also depends on factors affecting the skill-forming decision. In fact, whereas the first two terms of the right-hand side of the equation refer to *present* family and child characteristics, the latter term involves the calculation of the benefits and costs of skill formation for the *future* of the child.

In terms of the margins that a social program may affect, note that a wealth transfer that involves an education subsidy (lower  $p$ ) and/or induces more patience (higher  $\rho$ ) would lead to lower child labor, with a larger reduction in skill-forming ( $h^*$ ) than physical labor ( $l^*$ ). (Indeed, skill-forming child labor is more sensitive to changes in the parameters that determine the present-future tradeoff.) In the absence of an impact on household endowments, the program would then lead to an increase in the ratio of physical to skilled child labor, which may appear to be a surprising effect. This result could be reversed if the program involves an intervention that concomitantly increases the household endowment of non-agricultural assets (higher  $H$ ). We will come back to these issues as we discuss the empirical results.

Turning briefly to the schooling decision implicit in our model, the optimal allocation of schooling depends not simply

on the returns to schooling but on the difference between the returns to schooling and skilled labor. Considering the time constraint and the first-order conditions, optimal schooling is given by,

$$s^* = 1 - \frac{Lf_l}{\rho\phi R_s - p + m} - \frac{Hf_h}{\rho\phi(R_s - R_h) - p + m} \quad (17)$$

Clearly, given competing child occupations, the chosen level of schooling will only be significant if the returns to schooling are sufficiently high and its costs sufficiently low. Therefore, an intervention can be successful at achieving higher schooling attendance if it works through these two margins, education returns and costs. However, if it affects other aspects of the issue (by, for instance, providing assets that complement child labor), its impact on schooling may be ambiguous.

In summary, child labor (and schooling) decisions depend on a combination of family characteristics (such as asset endowments and patience), social characteristics (such as cost of schooling and returns to skill-forming child labor), and child characteristics (such as gender and ability). A social program can affect these decisions through several possible channels. Depending on what channels are activated, therefore, different interventions can have different child labor outcomes. Despite its simplicity, this theoretical analysis underscores the complexity of the child labor decision and may guide the interpretation of our empirical results.

#### 4. THE PROGRAM

We now present a description of the program under evaluation. The *Atención a Crisis* (“Attention to the Crisis”) program consists of three packages of private cash transfers to poor households over a one year period. The objectives of the program were twofold. First, in the short-term the cash transferred to households was aimed at helping households cope with the adverse effects from the drought, as a safety net mechanism. Second, in the longer term the program was intended to improve the human capital of beneficiary households (through investments in education, training and health). For a subset of beneficiary households the program was also aimed at improving their asset base through the creation of a new economic activity.

The program was implemented over a period of one year between November 2005 and December 2006. Baseline data for the evaluation were collected in May/June 2005, a few months before the first cash transfer payment was distributed to beneficiary households. The follow-up data were collected in August/September 2006. Although not identical, the data collection months correspond to both the same agricultural season and similar school period (in Nicaragua the school year runs from February to November). The sample includes about 3,000 eligible households in the treatment group, and a random sample of about 1,000 eligible households in the communities that were randomly assigned to the control group. Attrition between the two surveys was minimal, less than 1.3%, and the take-up rate of the program, of all eligible beneficiaries, was 95%.<sup>7</sup> The overall geographic area of the program—covering six municipalities in the northwest area of the country—was selected in the aftermath of a severe drought. All six municipalities were located in rural areas and were characterized for being extremely poor, even prior to experiencing the drought.

The 3,000 randomly selected households that benefited from the program were split into three groups of about 1,000 each, and each group was randomly—through a participatory

lottery process—selected into one of three benefit packages. The first benefit package resembles a traditional conditional cash transfer program where all households receive cash transfers conditional on children attending school and health service regularly. The second benefit package also includes the basic package but adds a scholarship for one member of the household (age 16 or above) to attend an occupational training course. The third benefit package includes the basic package but also provides a household grant for the creation of a micro business or a new economic and productive activity. Beneficiaries for this benefit package were conditioned on formulating, with technical assistance, a business plan in order to receive the grant. The value of the cash transfers is substantial relative to the income of beneficiary households: Approximately the first (basic) and third (basic plus business-grant) packages amounted to, respectively, 25% and 45% of the average annual household income in the sample communities (the second benefit package did not carry a significant pecuniary value).

There were delays in the implementation of the scholarship for the occupational training course; as a result, the second package did not take place during the period of this evaluation, making the first and second packages the same in terms of the amount of transfers provided to households. Consequently, for this evaluation we combine the first and second beneficiary groups into one and measure the impact of the transfers corresponding to the basic package (2,000 households) and the business-grant package (about 1,000 households).

##### (a) *Beneficiary selection*

###### (i) *Randomization*

The strength of the program design is the method—through randomized assignment—by which beneficiaries were selected into the program. By randomizing the assignment of the program and the packages, we are able to reduce biases in the selection of beneficiaries that often inhibit researchers from obtaining a true estimate of the impact of the intervention (Duflo, Glennerster, & Kremer, 2008), thus making the evaluation results more credible and less subject to manipulation.

As mentioned, the overall geographic area was selected on the basis of being affected by a severe drought and being classified (in the most recent poverty map of Nicaragua) as extremely poor. Due to budget constraints—only about 3,000 households could be treated—the design team determined a beneficiary selection method that would randomize the allocation of the program in a manner that all eligible (control and treatment) households prior to the program would have equal chance of being selected. This was done in a multi-stage process; first a list of all communities in the six eligible municipalities was made available to the program design team. Each community was paired up with another community<sup>8</sup> (resulting in approximately 50 pairs) based on comparable socio-economic and geographic characteristics (for example, access to services, climate, and crop mix).<sup>9</sup> After the pairing process, beneficiary and control communities were selected using a lottery process to which all mayors of the six municipalities were invited to attend and participate.

Once the treatment and control communities were selected, the second step—identification of treatment households—of the selection process took place. The criteria for eligibility, within treatment communities, were set using the proxy means methodology and using the national household survey collected in 2001.<sup>10</sup> The data collection process was completed in 2005; this included a census of households in treatment

communities and a random sample of households from the controls. All households were placed in ranking order with respect to their economic status using their own household data and proxy estimates. Ranking was used to identify the poorest households and determine the appropriate sample. The proxy-means process showed that within communities, households were similar in terms of their economic status (mostly poor subsistence farmers). As a result, over 90% of households in selected treatment communities were offered the program. Households in treatment communities that were not offered the program were excluded because they were better off economically; they typically owned a business or had a household member employed in a public sector job (teachers, municipality worker, and health provider).

Communal registration assemblies were organized; one or more depending on the community size, and female household members were invited. The assemblies were meant to introduce beneficiaries to the program and to recruit women volunteers for various implementation and monitoring tasks. During these assemblies the team ran the third stage of the selection process, a lottery to assign one of the three packages to each household. All households invited to the assemblies attended and less than a handful of them chose not to participate in the program. Given heterogeneity within communities, and to increase the power of the statistical tests, all three packages were offered in each community. During the assembly households drew one of three colored balls from a bag and the color was recorded. At the end of the assembly each color was assigned to a program package, based on the same lottery mechanism. Families were then recorded as being part of one of the three beneficiary packages.

#### (ii) Comparability of treatment and control

In order to test the comparability across groups (control and treatment, and various sub-treatment packages) the team conducted two in-depth surveys; one prior to the start of the program in July 2005 (baseline survey) and another well into the program in September 2006 (follow-up survey). The baseline survey instrument contains eleven modules, and includes household and individual level questions. The follow-up survey includes the same set of questions as the baseline survey plus a set of new questions which focus on child labor to capture particular children's work in chores (e.g., wood and water gathering) and domestic work.

The identification strategy of this evaluation relies on the randomized allocation of comparable communities and the random allocation of the program packages among households. The identification strategy allows us to explore whether the program led to changes in the amount of work and types of work activities performed by children between 8 and 15 years of age (at follow-up). The randomization results for a wide set of key variables across all eligible households with children (ages 7 through 14 in 2005) are presented in [Table 1](#). We test the equality of means between the two treatment groups and the control group using a *t*-test (single significance) and an *F*-test (joint significance). We conclude that households in the treatment and control groups have statistically similar means at baseline for all variables, except for a couple of variables (distance to municipality and school and gender of the household head; we make sure to include these variables, among others, in the control group).<sup>11</sup> This provides supporting evidence that the random allocation of the treatment and the control households was successfully implemented.<sup>12</sup> Despite clear comparability of samples at baseline, we include a comprehensive set of relevant variables as regression controls in the empirical estimation.

It is worth highlighting that the households in this region are mostly subsistence farmers who rely on basic grain agriculture and some animal farming activities; agricultural participation of children is not unusual, and overall child labor, including domestic activity, is commonplace. The bottom section of [Table 1](#) presents estimates of child work in 2005, in days per year for total labor (excluding chores), farm labor and non-farm labor. As shown, at baseline children engage in farm work much more than they engage in skilled work, and these amounts are statistically comparable across treatment and control households, and across program packages.

#### (b) Child labor measures

As mentioned above, we focus on children aged 8–15 years old at follow-up in 2006. We use two measures of child labor. The first is the number of hours worked per child in the week previous to the survey. This information was obtained only at the follow-up round of data collection in 2006. The second is the number of days in which any amount of work was done per child during the 12 months previous to the survey. This information was obtained both at the baseline survey in 2005 and at the follow-up survey in 2006. Given the precision and level of detail with which the data were obtained, the “hours” measure is substantially more accurate than the “days” measure.

The household surveys provide information on several types of working activities. For the “hours” measure, work types are aggregated into three categories: household chores, farm work, and skill-forming labor.

- *Household chores* includes manning the house, cleaning, cooking, water gathering, wood cutting and gathering, and caring for siblings.
- *Farm work* consists of agricultural activities and livestock raising, both in the household's own property and in somebody else's farm (as day laborers or *peons*). This activity requires a great deal of physical labor and is repetitive in nature.
- *Skill-forming labor* includes work in commerce, manufacturing, food production for sale, and services. We regard these activities as particularly skill-forming because they involve reading, writing, basic arithmetic, and interpersonal relationships, which are basic skills in a modern economy.

For the “days” measure, there is information to construct only two comparable categories, farm work and skill-forming labor. [Table 2](#) presents some descriptive statistics on child labor by types, measures, and control/treatment groups. For the “hours” measure, the information corresponds to the follow-up survey in 2006, while for the “days” measure, the statistics correspond to the (panel) difference between follow-up in 2006 and baseline in 2005.

Finally, it is important to note that we are not arguing that physical and farm labor do not help children obtain useful skills for their future. What we want to emphasize is that for poor rural households, child labor on traditional agricultural activities provides skills that are mostly limited to subsistence farming. Higher benefits for children accrue if they train in non-traditional activities that involve reading comprehension, mathematical ability, and interpersonal relationships. The evidence shows that these skills allow children an easier and tighter integration into the modern, urban economy when they become adults (see [Karlan & Valdivia, 2011](#)). Revealingly,

Table 1. *Randomization test*

Baseline household characteristics	Control (C)	Basic/training intervention (T <sub>1</sub> )	Business grant intervention (T <sub>2</sub> )	P-value (T <sub>1</sub> – C)	P-value (T <sub>2</sub> – C)	P-value (T <sub>1</sub> – T <sub>2</sub> )	P-value (T <sub>1</sub> – C) & (T <sub>2</sub> – C)
<i>Characteristics of the household</i>							
Total consumption per capita (cordoba)	4,661.64	4,589.94	4,780.27	0.69	0.62	0.33	0.62
Total income per capita (cordoba)	3,738.58	3,826.11	3,898.14	0.58	0.41	0.70	0.72
Household owns land (=1)	0.68	0.66	0.67	0.55	0.67	0.91	0.83
Household size	6.41	6.31	6.43	0.39	0.87	0.30	0.51
Distance to municipal headquarters (hours)	1.66	1.50	1.55	0.00	0.07	0.39	0.01
Distance to school (hours)	0.31	0.25	0.25	0.00	0.00	0.93	0.00
Distance to health center (hours)	1.20	1.14	1.14	0.28	0.28	0.90	0.47
Attending school	0.92	0.95	0.93	0.08	0.50	0.36	0.21
<i>Characteristics of household composition</i>							
Number of children under 5 years	0.70	0.66	0.66	0.35	0.47	0.91	0.63
Number of children 5–14 years	2.34	2.39	2.38	0.37	0.60	0.81	0.69
Number of children 15–24 years	1.16	1.08	1.15	0.21	0.83	0.33	0.39
<i>Characteristics of household head</i>							
Age of household head	45.59	44.93	46.31	0.31	0.35	0.04	0.12
Male household head	0.81	0.83	0.85	0.25	0.05	0.27	0.15
Education level of household head	1.32	1.33	1.26	0.93	0.30	0.20	0.42
<i>Child labor measures</i>							
Total labor in 2005 (days/year)	23.21	23.08	26.69	0.96	0.25	0.16	0.33
Farm work in 2005 (days/year)	22.25	22.76	25.97	0.83	0.20	0.21	0.35
Skilled labor in 2005 (days/year)	0.96	0.33	0.72	0.09	0.70	0.33	0.31
Number of Observations	607	1,136	580	—	—	—	—

Note: Sample includes 2,323 households with at least one child between 7 and 14 years of age in 2005.

Table 2. *Child labor measures*

Variable	All	Basic/training intervention (T <sub>1</sub> )	Business grant intervention (T <sub>2</sub> )	Control
	Mean			
Total labor in 2006 (hours/week)	11.17	10.46	11.30	12.37
Chores in 2006 (hours/week)	7.35	7.08	6.98	8.19
Farm work in 2006 (hours/week)	3.22	2.97	3.19	3.72
Skilled labor in 2006 (hours/week)	0.60	0.40	1.13	0.46
Difference in total labor between 2005 and 2006 (days/year)	64.72	60.56	68.78	68.62
Difference in farm work between 2005 and 2006 (days/year)	50.80	48.35	48.01	57.97
Difference in skilled labor between 2005 and 2006 (days/year)	13.92	12.22	20.77	10.66
Proportion of children with zero hours of work				
Total labor in 2006 (hours/week)	0.09	0.09	0.09	0.09
Chores in 2006 (hours/week)	0.12	0.12	0.13	0.12
Farm work in 2006 (hours/week)	0.55	0.55	0.55	0.52
Skilled labor in 2006 (hours/week)	0.91	0.94	0.82	0.94
Number of observations	4,087	1,997	1,013	1,077

even in these poor communities, the incomes of adult workers in commerce, manufacture, and services are more than twice the income of adult farm workers; and the income of professionals is larger by more than 6 times! Clearly, training in skills outside farming has a large payoff.

## 5. EMPIRICAL ANALYSIS

We conduct two empirical exercises that estimate the impact of the CCT on child labor, relative to the control group. The first exercise is a post-treatment comparison, while the second one is a comparison of differences before and after treatment.

In both exercises, we allow the basic and business-grant treatments to have different effects, then testing whether they are statistically the same.

The first and main exercise is a post-treatment evaluation of the levels of child labor, comparing treatment and control groups. Post-treatment is the preferred assessment because the best measure of child labor—hours of child labor in the previous week, disaggregated into household chores, farm work, and skilled labor—was obtained only after the program had been implemented. The randomization procedure and confirming statistical tests ensure that there are no significant *ex ante* differences between treatment and control groups, as discussed in the previous section.

Child labor can best be approached empirically as a corner-solution model (rather than as a classic censored-variable model), given that a considerable number of households choose zero labor for their children while others choose a positive amount (see Wooldridge, 2002). Consequently, the regression on child labor hours is estimated using a Tobit procedure designed for corner-solution models. This empirical approach is consistent not only with the observed data but also with the theoretical framework developed previously in the paper.<sup>13</sup>

The second exercise is a pre/post-treatment evaluation of the differences in child labor between treatment and control groups. This “dif-in-dif” exercise is conducted to check the robustness of the main results. It requires a measure of child labor both pre and post treatment, which, from the available survey data, consists of the number of days in the last year that the child reported doing any work outside the household. As mentioned in the previous section, the “days” measure is considerably less accurate than the “hours” measure and does not include household chores, an important component of child labor especially in rural homes. The regression on the difference of child labor days is estimated using Ordinary Least Squares; the results are robust to econometric

procedures that account for outliers. Given that treatment was assigned at the community level, with additional variation within the community, standard errors are clustered at the community level.

In both exercises, we use the same control variables. These consist of a set of individual, household, and community characteristics that may have an independent effect on child labor, as described by the received literature. As relevant individual characteristics, we include the age and gender of the child (see Cartwright & Patrinos, 1999; Del Carpio & Macours, 2010; Patrinos & Psacharopoulos, 1997). As household characteristics, we include the number of people in the household (or simply, household size) at baseline; the educational level, age, and gender of the household head at baseline (see Dar, Blunch, Kim, & Sasaki, 2002; Emerson & Portela, 2007); and the number of children in various age cohorts at baseline (see Edmonds, 2006; Kruger & Berthelon, 2003; Ponczek & Portela Souza, 2007). As community characteristics, we include variables that proxy for remoteness by measuring the proximity to major services and markets; these are the travel times to municipal headquarters, to the nearest primary school, and to the nearest health center (see Del Carpio, 2007, chap. 2).

Table 3. Full Tobit regression on child labor hours

	Total labor hours	Chores	Farm work	Skilled labor
Basic/training intervention ( $T_1 = 1$ if treated, 0 otherwise)	-2.119*** [0.420]	-1.066*** [0.297]	-1.673*** [0.457]	0.267 [1.123]
Business grant intervention ( $T_2 = 1$ if treated, 0 otherwise)	-1.144** [0.490]	-1.210*** [0.332]	-1.275** [0.529]	8.976*** [1.113]
Age of child in 2006	1.635*** [0.087]	0.745*** [0.058]	1.475*** [0.106]	1.374*** [0.214]
Gender of child (boy = 1, girl = 0)	0.272 [0.334]	-2.175*** [0.233]	4.206*** [0.382]	-3.047*** [0.808]
Household size in 2005	-0.537** [0.239]	-0.467*** [0.151]	-0.066 [0.283]	0.244 [0.560]
Education level of head in 2005	-0.407** [0.174]	-0.306** [0.120]	-0.230 [0.192]	0.463 [0.420]
Age of head in 2005	0.059*** [0.019]	0.045*** [0.013]	0.021 [0.019]	-0.024 [0.042]
Gender of household head (male = 1, female = 0)	-0.401 [0.503]	-0.635* [0.350]	1.285** [0.588]	-0.605 [1.173]
# of children under 5 years in 2005	1.436*** [0.347]	1.136*** [0.239]	0.167 [0.392]	-0.443 [0.762]
# of children 5–14 years in 2005	0.214 [0.298]	0.266 [0.188]	-0.272 [0.339]	-1.326* [0.717]
# of children 15–24 years in 2005	-0.127 [0.264]	0.149 [0.172]	-0.476 [0.314]	-1.449** [0.659]
Dist. in time to municipal hq in 2005	-0.416*** [0.161]	-0.177 [0.120]	-0.328* [0.187]	0.215 [0.401]
Dist. in time to primary school in 2005	0.592 [0.585]	0.441 [0.386]	0.928 [0.625]	-0.790 [1.591]
Dist. in time to health center in 2005	0.240 [0.204]	0.325** [0.152]	-0.315 [0.241]	-0.780 [0.520]
Constant	-6.415*** [1.427]	0.354 [0.957]	-19.384*** [1.758]	-31.294*** [4.147]
Observations	4,087	4,087	4,087	4,087
Pseudo R-squared	1.51%	1.29%	2.42%	4.17%

Notes:

1. Numbers in brackets are the corresponding robust standard errors.

2. \*Significant at 10%; \*\* significant at 5%; \*\*\* significant at 1%.

3. Child labor is measured in hours of work in the previous week.

## (a) Main results: treatment vs. control levels of child labor hours

**Table 3** presents the full Tobit regression results. It is the only table where the coefficients on the control variables are also presented. Subsequent tables will focus exclusively on the results corresponding to the CCT treatments. Before turning to the variables of interest, let's briefly discuss the results on the control variables. The age of the child carries a positive and significant coefficient for total child labor hours and for each of its three types, household chores, farm work, and skill-forming activities: as expected, older children work more than younger ones do. The gender of the child has different effects depending on the type of child labor: girls do significantly more work on chores and skill-forming activities, while boys do significantly more farm work. The household size carries a negative and significant coefficient for chores: the more people in the household, the lighter the burden of domestic work. This, however, does not apply to farm and skill-forming labor, where burden sharing may be counteracted by the higher needs from larger households. The educational level of the household head (measured as highest schooling level attended, whether completed or not) carries a negative coefficient for chores and farm work, but significantly so only for the former: more educated (and possibly wealthier) parents make their kids work less in non-skill-forming tasks. The gender of the household head also has a contrasting effect for different types of child labor: in female-headed households, children do more chores; while in male-headed households, they do more farm work; and significantly so in both cases. This gender effect may reflect land tenure (e.g., male-headed households are more likely to have farm land) and substitution of child for adult labor (e.g., in female-headed households, children replace the mother in household chores while she works outside the home). The number of children under 5 years of age carries a positive and significant coefficient for household chores, not surprisingly given that they include

infant care. The number of older children and young adults carry a negative and significant coefficient for skill-forming activities, possibly indicating that their presence reduces the need and opportunity for child labor in this sort of activities. The community remoteness characteristics appear not to be statistically related to child labor, except for a couple of instances.

Let us now turn to the results related to the CCT program. **Table 4** elaborates on the effects corresponding to the basic and business-grant interventions.<sup>14</sup> Since child labor is analyzed through a corner-solution model, the simple Tobit coefficients do not represent meaningful marginal effects (see Wooldridge, 2002).<sup>15</sup> Therefore, apart from the Tobit coefficients, in the table we present two sets of marginal effects. The first is the effect of the treatment on child labor hours considering both zero and positive child labor. The second one is the treatment effect conditional on positive child labor. Both marginal effects are calculated as the change in the expected value of child labor hours given a *discrete* change from control to treatment (the corresponding mathematical expressions are given in the table). Note that the larger the proportion of zeros for child labor in the sample, the larger is the difference between the Tobit coefficients and the marginal effects. Thus, this difference is small for chores, medium for farm work, and large for skilled labor. The estimation of the marginal effects is important to gauge the quantitative impact of the treatment. However, on the qualitative results regarding the sign and statistical significance of the treatment effects, the Tobit coefficients and the marginal effects provide the same information.

The first result drawn from **Table 4** is that the CCT program implemented in Nicaragua had the overall impact of reducing child labor. This is true for both the basic and business-grant interventions. Judging by total labor (Col. 1), children in “basic” and “business”-treated households appear to work, respectively, 1.8 and 0.9 fewer hours per week than those in

Table 4. Tobit regression on child labor hours: basic vs. business grant intervention

	Total labor hours	Chores	Farm work	Skilled labor
<i>Basic/training intervention (<math>T_1 = 1</math> if treated, 0 otherwise)</i>				
Tobit coefficient—Latent child labor	-2.119*** [0.420]	-1.066*** [0.297]	-1.673*** [0.457]	0.267 [1.123]
$\frac{\Delta E(y^* X)}{\Delta T_1} = \beta_1$				
Marginal effect—Zero or positive child labor	-1.757*** [0.347]	-0.869*** [0.242]	-0.720*** [0.196]	0.024 [0.101]
$\frac{\Delta E(y X,y \geq 0)}{\Delta T_1}$				
Marginal effect—Positive child labor	-1.338*** [0.265]	-0.652*** [0.182]	-0.556*** [0.152]	0.043 [0.179]
$\frac{\Delta E(y X,y > 0)}{\Delta T_1}$				
<i>Business grant intervention (<math>T_2 = 1</math> if treated, 0 otherwise)</i>				
Tobit coefficient—Latent child labor	-1.144** [0.490]	-1.210*** [0.332]	-1.275** [0.529]	8.976*** [1.113]
$\frac{\Delta E(y^* X)}{\Delta T_2} = \beta_2$				
Marginal effect—Zero or positive child labor	-0.941** [0.399]	-0.974*** [0.262]	-0.535** [0.216]	1.003*** [0.156]
$\frac{\Delta E(y X,y \geq 0)}{\Delta T_2}$				
Marginal effect—Positive child labor	-0.714** [0.302]	-0.726*** [0.195]	-0.416** [0.170]	1.550*** [0.204]
$\frac{\Delta E(y X,y > 0)}{\Delta T_2}$				
Test $\beta_1 = \beta_2$ P-value	0.018	0.596	0.380	0.000
Observations	4,087	4,087	4,087	4,087
Observations at child labor = 0	372	488	2,229	3,713
Log likelihood	-14408.65	-12759.77	-8289.22	-2240.87
P-value likelihood ratio test	0.000	0.000	0.000	0.000

Notes:

1. Numbers in brackets are the corresponding robust standard errors.
2. \*Significant at 10%; \*\* significant at 5%; \*\*\* significant at 1%.
3. Child labor is measured in hours of work in the previous week.
4. All the control variables in **Table 3** are included but not reported.

control households.<sup>16</sup> Furthermore, the difference in total labor hours between children in “basic” treated households and those in “business”-treated households is large and statistically significant (see test at the bottom of the table). This leads to a rather surprising result: children in households that received the additional business grant seem to be working *more* than those receiving only the basic grant. Why?

The answer becomes evident once child labor is disaggregated (Cols. 2–4). There is no statistically significant difference in labor hours regarding household chores and farm work between children in “basic” and “business” households. Children in both treatment groups work about 0.6–0.9 fewer hours per week in each chores and farming than children in the control group. However, this difference is large and statistically significant for skill-forming labor: children whose household benefited from the additional business grant appear to work about 1 more hour per week in skill-forming activities than those who only received the basic grant (and those in the control group).

As mentioned before, the motivation behind the additional business grant was to help households diversify their economic activities away from merely farm work. It would seem that a byproduct of the business grant was that households decided to involve their children in the new—often commercial and retail—activities encouraged by the grant. To explore this possibility, we conduct an analysis of the transition between non-skill-forming and skill-forming activities between the years before and after the treatment, comparing children in “basic” and “business”-treated households. We disaggregate skill-forming activities into those conducted within and outside the household; and the former are further disaggregated into food production, manufacture, commerce, and services. We use the child labor measure based on the number of days worked in the previous year, given that data on hours per week are not available before the treatment. The results are presented in Table 5. There is a positive and significant difference in favor of “business”-treated households regarding the transition toward food production, manufacture, and commerce within (but not outside) the household. This result applies to the transition from “not working” and also, though to a lower extent, to the transition from farm work. There is, therefore, evidence that the business grant encouraged new child labor in skill-forming activities, as well as substitution of skill-forming for regular farm work.<sup>17</sup>

Do the results differ by gender? Table 6 presents the results when the sample is stratified by gender of the child. First, the similarities. Both girls and boys in “basic” treated households appear to work less than those in the respective control households; this is particularly the case for household chores and farm work. In “business”-treated households, the most salient

result is that skill-forming labor for both girls and boys is higher than in their respective control groups. The main difference between girls and boys is related to the quantitative differences regarding the reduction in household chores and farm work: In both “basic” and “business”-treated households, boys reduce their farm work more than girls do, and girls decrease their household chores more than boys do. These quantitative differences are statistically significant, as shown in the tests at the bottom of the table.

### (b) Robustness: treatment vs. control differences of child labor days

We now present the “dif-in-dif” exercises, which, as argued above, serve to check the robustness of the post-treatment level comparisons. Table 7 shows the regression results on the difference—post minus pre-treatment—of child labor days during the year preceding the corresponding household survey.<sup>18</sup>

Considering aggregate labor (Col. 1), children in households that received the basic intervention decreased their labor (by 9.3 days) more than those in control households, while children that received the business-grant intervention decreased their labor only slightly and not statistically significantly with respect to the control group. This is qualitatively similar to the result obtained from the post-treatment comparison of child labor hours.

When we disaggregate by type of child labor, we also find qualitative similarities with the post-treatment level analysis. Regarding farm work (Col. 2), children that benefitted from the basic intervention decreased their work as much as those that received the business-grant intervention (both by 10 days more than the control group). On the other hand, regarding skill-forming labor (Col. 3), children in households that received the basic intervention did not change their labor days significantly differently from those in the control households while children that obtained the business-grant intervention increased their labor days (by 10.2 days) more than those in the control group (see tests at the bottom of the table). Therefore, the second pattern found in the post-treatment level comparison using child labor hours is also robust to the dif-in-dif analysis using child labor days: the business-grant intervention of the CCT program seems to have encouraged skill-forming child labor at the expense of farm work, while the basic intervention mostly served to reduce farm work.

### (c) Discussion

The theoretical framework presented above may help us understand the empirical results. The first major finding is that

Table 5. Transition between non-skill-forming and skill-forming activities during 2005–06: comparing children in “basic” and “business”-treated households

	2006				Non-farming wage employment
	Non-farming household employment				
	Food production	Manufacture	Commerce	Service	
Not working	0.032*** (0.000)	0.003* (0.084)	0.070*** (0.000)	-0.001 (0.714)	-0.001 (0.314)
Farm work	0.010*** (0.001)	-0.001 (0.476)	0.013*** (0.000)	- -	-0.001 (0.476)

Notes:

1. Each cell presents the differences in the proportions of children between the two groups and *P*-values in parentheses.

2. \*Significant at 10%; \*\* significant at 5%; \*\*\* significant at 1%.

Table 6. Tobit regression on child labor hours: separating girls and boys and considering the two different interventions

	Girls				Boys			
	Total labor hours	Chores	Farm work	Skilled labor	Total labor hours	Chores	Farm work	Skilled labor
<i>Basic/training intervention (<math>T_1 = 1</math> if treated, 0 otherwise)</i>								
Tobit coefficient—Latent child labor	-1.698***	-1.210***	-1.207***	2.311*	-2.520***	-0.887**	-1.929**	-2.506
$\frac{\Delta E(y^* X)}{\Delta T_1} = \beta_1$	[0.548]	[0.451]	[0.424]	[1.346]	[0.640]	[0.383]	[0.762]	[1.861]
Marginal effect—Zero or positive child labor	-1.438***	-1.007***	-0.479***	0.253*	-2.053***	-0.714**	-0.911**	-0.176
$\frac{\Delta E(y X,y \geq 0)}{\Delta T_1}$	[0.462]	[0.374]	[0.168]	[0.153]	[0.520]	[0.309]	[0.360]	[0.128]
Marginal effect—Positive child labor	-1.106***	-0.765***	-0.377***	0.393*	-1.554***	-0.527**	-0.687**	-0.370
$\frac{\Delta E(y X,y > 0)}{\Delta T_1}$	[0.355]	[0.284]	[0.132]	[0.230]	[0.395]	[0.228]	[0.272]	[0.274]
<i>Business grant intervention (<math>T_2 = 1</math> if treated, 0 otherwise)</i>								
Tobit coefficient—Latent child labor	-0.880	-1.437***	-0.914*	9.475***	-1.399*	-0.892**	-1.367	8.519***
$\frac{\Delta E(y^* X)}{\Delta T_2} = \beta_2$	[0.634]	[0.501]	[0.501]	[1.428]	[0.748]	[0.427]	[0.878]	[1.732]
Marginal effect—Zero or positive child labor	-0.741	-1.181***	-0.353*	1.311***	-1.127*	-0.709**	-0.631	0.742***
$\frac{\Delta E(y X,y \geq 0)}{\Delta T_2}$	[0.530]	[0.405]	[0.187]	[0.252]	[0.596]	[0.335]	[0.397]	[0.183]
Marginal effect—Positive child labor	-0.568	-0.891***	-0.280*	1.765***	-0.850*	-0.521**	-0.479	1.354***
$\frac{\Delta E(y X,y > 0)}{\Delta T_2}$	[0.405]	[0.304]	[0.151]	[0.286]	[0.448]	[0.245]	[0.303]	[0.290]
Test $\beta_1 = \beta_2$ P-value	0.132	0.586	0.520	0.000	0.067	0.989	0.439	0.000
Observations	2,015	2,015	2,015	2,015	2,072	2,072	2,072	2,072
Observations at child labor = 0	166	210	1,186	1,796	206	278	1,043	1,917
Log likelihood	-7022.833	-6498.945	-3463.154	-1270.676	-7359.320	-6217.777	-4675.693	-960.245
P-value likelihood ratio test	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Test the equality of the effects between boys and girls:								
For Basic/training intervention ( $T_1$ ), P-value	0.373	0.007	0.004	0.316				
For Business grant intervention ( $T_2$ ), P-value	0.560	0.004	0.014	0.755				

Notes:

- Numbers in brackets are the corresponding robust standard errors.
- Significant at 10%; \*\* significant at 5%; \*\*\* significant at 1%.
- Child labor is measured in hours of work in the previous week.
- All the control variables in Table 3 are included but not reported.

Table 7. Difference-in-difference regression on child labor days: overall program effect

	Total labor days	Farm work	Skilled labor
Basic/training intervention ( $T_1 = 1$ if treated, 0 otherwise)	−9.256** [3.941]	−10.632*** [3.341]	1.376 [2.191]
Business grant intervention ( $T_2 = 1$ if treated, 0 otherwise)	−0.195 [4.757]	−10.345*** [3.932]	10.150*** [2.704]
Observations	4,087	4,087	4,087
R-squared	0.03	0.03	0.02
Test $\beta_1 = \beta_2$ P-value	0.035	0.933	0.001

Notes:

1. Numbers in brackets are the corresponding robust standard errors.
2. \*Significant at 10%; \*\*significant at 5%; \*\*\* significant at 1%.
3. Child labor is measured in days of work in the preceding year.
4. All the control variables in Table 3 are included but not reported.

the Nicaragua CCT program led to a reduction in overall child labor. This basic outcome can be understood from the simplest case in the theoretical model, where only one type of child labor was allowed. According to Eqn. (4), the optimal amount of child labor decreases as the cost of education ( $p$ ) is reduced through, for instance, the implementation of an educational subsidy, which is what the CCT did. In addition, if the rate of time preference ( $\rho$ ) depends positively on household wealth, the program's cash transfer is expected to reduce optimal child labor by alleviating household's pressing needs that generate impatience.

The second major finding is that the Nicaragua CCT program had varying effects on different types of child labor. Clearly, case I of the theoretical framework is silent about this result, but case II (where two types of child labor are considered) begins to shed light on the issue. As Eqn. (11) suggests, a heterogeneous impact on child labor does not occur through a mere decrease in the cost of education or a patience-promoting wealth increase, as both affect the two types of child labor symmetrically. Heterogeneity should, then, be related to the program's effect on the complementary production inputs ( $L$  and  $H$ ) to each type of child labor or their intrinsic productivity ( $f_l$  and  $f_h$ ).

We come back to a discussion of complementary production inputs below, but for now let's focus on intrinsic productivity and see how it may explain a third finding, on the gender-related differential impacts. Eqns. (9) and (10) indicate that the magnitude of the effect of a change in the cost of education (or the rate of time preference) should be higher for the type of labor for which the child is more productive. Provided that boys are relatively more productive than girls in physically demanding activities, the theoretical framework could then explain why the program has a larger effect (in absolute value) on boys' farm work than on girls' farm work, while the effect is larger in magnitude for girls than boys on household chores.

The fourth result goes deeper into the heterogeneity of the effects of the Nicaragua CCT program, finding that child labor decreases for the non-skill-forming activities of household chores and farm work, while it increases for skill-forming labor; moreover, it finds that the source behind the increase in the "good" type of child labor is the business-grant intervention, which, in return for additional cash, required the formation of a micro enterprise. From our theoretical framework, case III, which allows for one type of child labor to be skill-forming for the future, is best suited to analyze this result. In particular, it highlights the role that complementary production inputs must play in the program's heterogeneous

impacts. Observe, first, that if the program only consisted of a reduction in the cost of education (lower  $p$ ) or an increase in wealth that induces more patience (higher  $\rho$ ), the reduction in optimal skill-forming child labor ( $h^*$ ) should be higher than in non-skill-forming labor ( $l^*$ ). This is algebraically clear from Eqn. (16), and its intuition is that skill-forming labor is a better substitute for education and, therefore, more responsive to any change that affects the labor-education tradeoff.

The estimated coefficients, however, indicate that the program's impact on skill-forming child labor is not to reduce but actually increase it, and significantly so. Something else must be going on. The CCT program, in fact, worked not only through reducing the cost of education or increasing patience but also by improving the production inputs that are complementary to child labor. This is quite clear in the case of the business-grant intervention, where additional cash was provided for the formation of a household non-traditional enterprise. This would have the direct effect of increasing  $H$ , the complementary factor for skill-forming child labor: the grant provided the store, the shop, or whatever little business for the child to work at, instead of the farming field. It is through the introduction of specific complementary production factors that the Nicaragua CCT program could not only reduce child labor in the aggregate but also improve its quality, steering it toward skill-forming activities.

## 6. SUMMARY AND CONCLUSION

This paper analyzes the conditions under which exogenous changes in household wealth and behavioral incentives lead to changes in the amount and type of child labor in poor households.

It first develops a simple theoretical model where different types of child labor and training are chosen to maximize inter-temporal household income, given constraints to public education, household production factors, and child intrinsic abilities. For simplicity, two periods in a child's life are considered. In the first, children work and study; and in the second period, they become adults and work using their previously obtained skills. These skills are derived both from schooling and certain types of child labor. The general objective of maximizing household income is consistent with both altruistic and egotistic purposes given that a child's income can be pooled together with other sources of income and then distributed among members of the family, including, of course, the child.

The paper then provides an empirical analysis using the randomized trial data collected to evaluate the 2006 Nicaragua conditional cash transfer (CCT) program. This social program provided grants to poor families in rural areas of the country conditional on children's school attendance and health check-ups. One-third of the beneficiaries received, in addition, a wealth transfer to begin a non-agricultural business. Apart from income diversification, these business activities carry larger income and offer stronger links with the modern economy. Importantly, for the child, they provide an opportunity to develop critical abilities in reading and writing, arithmetic, and interpersonal communication, especially when the educational system is deficient.

The empirical results are consistent with the model; and the model can be used to interpret and discuss the results. The paper finds that the CCT program had a selective impact on the volume and quality of child labor, reducing it in the aggregate and steering it toward skill-forming activities. Specifically, the program appears to have reduced child labor for household chores and farm work, while increasing it for the non-traditional, skill-forming activities related to commerce and retail. Moreover, the paper finds that the source behind the increase in the better-quality type of child labor is not the basic component of the program but distinctively its business-grant intervention.

## NOTES

1. We follow the international labor office (ILO) definition for child labor, namely, any activity other than study or play, whether remunerated or not, for children 15 years old or younger. As explained below, we focus on children aged 8–15 years. According to Nicaraguan law, child labor is not necessarily illegal and is only considered as such if (1) it is conducted outside the home for wages or remuneration, or (2) if the job may hurt their physical health, psyche, moral condition or impedes their education and integral development. The latter may also apply to child labor for the family but, arguably, can be difficult to prove and enforce.
2. See [Macours, Schady, and Vakis \(2012\)](#), and [Macours and Vakis \(2014\)](#), for detailed program information and evaluations of its effects on various household characteristics.
3. This implication is not clear if leisure is introduced as an alternative use of children's time, as shown by [Ravallion and Wodon \(2000\)](#). However, as they explain, a sufficient (though not necessary) condition for a schooling subsidy to reduce child labor is that schooling and leisure be complements. This is the case if leisure includes activities that are necessary for children to perform well in school, such as rest, socialization, and, of course, homework and study.
4. For a comprehensive review of the literature on cash transfers and child labor, see Chapter 4 in [Fiszbein and Schady \(2009\)](#), and [De Hoop and Rosati \(2014\)](#).
5. As mentioned above (and again later on in the paper), we are not claiming that physical, farm labor does not engender skills for the child. It certainly does. What we want to emphasize is that, for these poor households, training in farm labor provides lower returns than training in secondary and tertiary activities, which are more closely connected to the modern, urban economy.
6. From this point onward in the paper, we use the terms "skilled labor" or "skill-forming labor" interchangeably, following a learning-by-doing notion.
7. The primary reasons why eligible households did not take up the project are out-migration and being made ineligible by local leaders. To avoid selection bias in the results we make all calculations based on intention to treat (those initially eligible) rather than actual treated.
8. There were some cases where two small communities would serve as one (or be in one side of the pair); and they ended up being a control or treatment of a large one.
9. Geographic maps were used to ensure that these were close to each other but sufficiently separate to ensure minimal spillover effects (see, [Macours & Vakis, 2014](#)).
10. Proxy means methodology involves using information on household characteristics representing welfare in order to proxy for household income/expenditure through the application of a formal algorithm. Characteristics such as demographic data, dwelling information, asset holdings, among others, are selected based on their ability to predict welfare as measured by household expenditure and income.
11. In the case of distance to school, households in the control are 5 min further than households in the treatment, but this difference is unlikely to be affecting children's schooling, as shown by the variable that measures school attendance at baseline.
12. See [Macours et al. \(2012\)](#), for a full set of randomizations tests.
13. The results in terms of sign and significance of the coefficients are robust to using Ordinary Least Squares, as well as to procedures that account for the potential influence of outliers. The sizes of the marginal effects are also similar between the Tobit and OLS regression procedures (as expected, see [Greene, 1990, p. 731](#)). These results are not included in the paper but are available upon request.
14. As explained before, the business-grant intervention includes the basic cash transfer as well. We call it business-grant intervention for short.
15. In heuristic terms, the Tobit coefficient does not provide a proper estimate of the marginal effect because child labor cannot be negative. The mass density at value zero does not represent censoring but an actual corner solution for child labor.
16. In the text, the marginal effect alluded to is the one allowing for zero and positive child labor (the first one in the table). This is the practice throughout the paper, unless otherwise noted.
17. One of the incentives for involving children in skill-forming activities is the potential of enhancing the skills through these activities, as explained in the theoretical model. The table below presents information on school performance of children who worked in skilled labor in 2006. We observe that approximately 80% of them improved their grades in 2006, compared to before. This proportion is larger than that for children who were not involved in skilled labor, and the difference is statistically significant (see table below). This improvement in school performance suggests that these activities can have a skill-forming effect even in the short run, complement children's learning in school, and/or allow the selection of the brightest children. In addition, we analyzed the differences in school performance of children in skilled labor across treatment groups and find that the proportion of children who performed better than before is larger among children in households who received the basic or business grant than those in the control group.

Grades in 2006, compared to before	worse	same	better
Children in skill-forming labor	3.66%	16.90%	79.44%
Difference with respect to children who were not in skill-forming labor (in percentage points)	0.47	-6.12***	5.65**

Note: \* significant at 10%; \*\* significant at 5%; \*\*\* significant at 1%.

18. “Child labor days” is short for number of days during the preceding year that the child reports to have done *any* work outside the household, independently of the length of time actually worked.

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