Public Finances

Luis Francisco Gómez López

FAEDIS

2024-07-17



Table of contents I

- Please Read Me
- 2 Purpose
- 3 Economic functions of government
- Colombian public sector
- Revenues: taxes
- Expenditures



Table of contents II

Acknowledgments



- Check the message Welcome greeting published in the News Bulletin Board.
- Dear student please edit your profile uploading a photo where your face is clearly visible.
- The purpose of the virtual meetings is to answer questions and not to make a summary of the study material.
- This presentation is based on (Cardenas 2020, chap. 6)



Explain the role of the State in the economy



- What are the economic functions of government? (Education 2010, 45–54)
 - Maintain the Legal and Social Framework
 - Define and enforce property rights
 - Establish a monetary system
 - Maintain competition in the marketplace
 - Create and enforce antitrust laws
 - Regulate natural monopolies
 - Provide public goods and services
 - Some goods and services are not provided by the market in the quantities desired by society



 What are the economic functions of government? (Education 2010, 45–54)

Correct for externalities

- Reduce negative externalities
- Encourage increased production of goods and services that have positive externalities

Stabilize the economy

- Reduce unemployment and inflation
- Promote economic growth

Redistribute income

- Targeting public spending
- Collect taxes



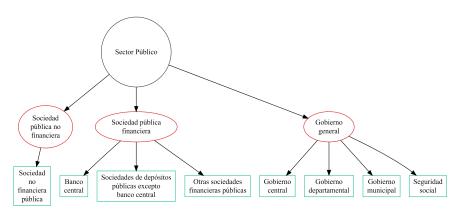


Figure 1: Division based on (Fund 2014, fig 2.3) and (CIEFP 2021) using the Clasificación entidades según Código Único Institucional - CUIN



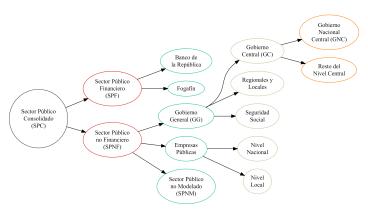


Figure 2: Division based on how the difference balances are reported by MinHacienda¹



¹https://www.minhacienda.gov.co > Entidades Financieras > Política Fiscal

- Central National Government (Gobierno Nacional Central (GNC))
 Fiscal Balance
 - The fiscal balance is the difference between the central national government's revenues and its expenditures
 - It shows the extent to which expenditure in a given year is financed by the revenues collected in that year (OECD 2021, p 68)
 - When the central national government spends more than it collects as revenues, it has a fiscal deficit
 - When the central national government spends less than it collects as revenues, it has a **fiscal surplus**



Table 1: Ingresos tributarios y no tributarios (% PIB)

| Concepto | 2023a |
|--|-------|
| INGRESOS CORRIENTES DE LA NACION | 16.81 |
| INGRESOS TRIBUTARIOS | 16.74 |
| DIAN | 16.67 |
| Renta | 8.87 |
| IVA interno | 3.89 |
| IVA externo | 2.11 |
| Gravamen arancelario | 0.35 |
| Sobretasa a la Importaciones CIF | 0.00 |
| Imp. Nacional a la Gasolina y ACPM | 0.14 |
| Impuesto al Carbono | 0.04 |
| Consumo | 0.20 |
| CREE | 0.01 |
| Sobretasa a la Gasolina y ACPM | 0.00 |
| Gravamen movimientos financieros | 0.87 |
| Resto | 0.06 |
| Timbre | 0.01 |
| Impuesto SIMPLE | 0.10 |
| Normalización | 0.00 |
| Retención en la fuente inmuebles | 0.00 |
| Contribución para la Democracia (Patrimonio) / Impuesto a la riqueza | 0.08 |
| INGRESOS NO TRIBUTARIOS | 0.08 |
| Contribución de Hidrocarburos | 0.00 |
| Concesiones | 0.00 |
| Resto | 0.08 |

Source: Ministerio de Hacienda y Crédito Público - Balance Gobierno Nacional Central Last update: 2024-05-28





Table 2: Ingresos totales (% PIB)

| Concepto | 2023 ^a |
|--|-------------------|
| 1. INGRESOS TOTALES (SIN CAUSADOS) | 18.84 |
| INGRESOS CORRIENTES DE LA NACION | 16.81 |
| INGRESOS TRIBUTARIOS | 16.74 |
| INGRESOS NO TRIBUTARIOS | 0.08 |
| FONDOS ESPECIALES | 0.28 |
| OTROS RECURSOS DE CAPITAL | 1.75 |
| Rendimientos Financieros Totales | 0.02 |
| Excedentes Financieros | 1.61 |
| Ecopetrol | 1.37 |
| Banco de la República | 0.10 |
| Telecom | 0.00 |
| Isa e Isagen | 0.00 |
| Bancóldex | 0.00 |
| Estapúblicos | 0.12 |
| Resto de empresas | 0.03 |
| Recuperación de cartera diferente SPNF | 0.03 |
| Otros recursos | 0.09 |
| Reintegros y recursos no apropiados | 0.15 |
| Resto | -0.07 |

Source: Ministerio de Hacienda y Crédito Público - Balance Gobierno Nacional Central



Last update: 2024-05-28 ^a %PIB - Cierre fiscal

Table 3: Ingresos y pagos totales (% PIB)

| Concepto | 2023 ^a |
|--|-------------------|
| 1. INGRESOS TOTALES (SIN CAUSADOS) | 18.84 |
| INGRESOS CORRIENTES DE LA NACION | 16.81 |
| INGRESOS TRIBUTARIOS | 16.74 |
| INGRESOS NO TRIBUTARIOS | 0.08 |
| FONDOS ESPECIALES | 0.28 |
| OTROS RECURSOS DE CAPITAL | 1.75 |
| 2. PAGOS TOTALES | 22.11 |
| PAGOS TOTALES SIN INTERESES | 16.57 |
| PAGOS CORRIENTES DE LA NACION | 19.49 |
| INTERESES | 2.92 |
| Intereses deuda externa | 0.88 |
| Intereses deuda interna | 2.04 |
| Costo impuesto endeudamiento externo | 0.00 |
| FUNCIONAMIENTO | 16.57 |
| Servicios personales | 2.09 |
| Transferencias | 13.81 |
| Transferencias regionales (SGP desde 2002) | 3.36 |
| Pensiones | 3.37 |
| Otras | 7.08 |
| Gastos generales y otros | 0.68 |
| INVERSION | 2.62 |

Source: Ministerio de Hacienda y Crédito Público - Balance Gobierno

Nacional Central

Last update: 2024-05-28 ^a %PIB - Cierre fiscal



Table 4: Balance fiscal gobierno nacional central (% PIB)

| Concepto | 2023 ^a |
|------------------------------------|-------------------|
| 1. INGRESOS TOTALES (SIN CAUSADOS) | 18.84 |
| INGRESOS CORRIENTES DE LA NACION | 16.81 |
| INGRESOS TRIBUTARIOS | 16.74 |
| INGRESOS NO TRIBUTARIOS | 0.08 |
| FONDOS ESPECIALES | 0.28 |
| OTROS RECURSOS DE CAPITAL | 1.75 |
| 2. PAGOS TOTALES | 22.11 |
| PAGOS TOTALES SIN INTERESES | 16.57 |
| PAGOS CORRIENTES DE LA NACION | 19.49 |
| INTERESES | 2.92 |
| FUNCIONAMIENTO | 16.57 |
| INVERSION | 2.62 |
| 3. DEFICIT O SUPERAVIT EFECTIVO | -3.27 |
| PRESTAMO NETO | 0.00 |
| INGRESOS CAUSADOS | 0.00 |
| GASTOS CAUSADOS | 0.99 |
| DEUDA FLOTANTE | 0.00 |
| 4. DEFICIT O SUPERAVIT TOTAL | -4.26 |
| 5. COSTOS DE LA REEST. FINANCIERA | 0.00 |
| 6. DEFICIT A FINANCIAR | -4.26 |
| BALANCE PRIMARIO | -0.35 |

Source: Ministerio de Hacienda y Crédito Público - Balance Gobierno Nacional Central Lacturedato: 2024 05 28

Last update: 2024-05-28 ^a %PIB - Cierre fiscal



Table 5: Balance fiscal gobierno nacional central (COP)

| Concepto | 2023 ^a |
|------------------------------------|-----------------------|
| 1. INGRESOS TOTALES (SIN CAUSADOS) | 296,365,315,838,095.9 |
| INGRESOS CORRIENTES DE LA NACION | 264,387,228,958,374.0 |
| INGRESOS TRIBUTARIOS | 263,189,938,236,485.4 |
| INGRESOS NO TRIBUTARIOS | 1,197,290,721,888.6 |
| FONDOS ESPECIALES | 4,404,531,097,792.0 |
| OTROS RECURSOS DE CAPITAL | 27,573,555,781,929.9 |
| 2. PAGOS TOTALES | 347,761,455,208,728.3 |
| PAGOS TOTALES SIN INTERESES | 260,641,563,447,192.5 |
| PAGOS CORRIENTES DE LA NACION | 306,543,938,313,804.6 |
| INTERESES | 45,902,374,866,612.1 |
| FUNCIONAMIENTO | 260,641,563,447,192.4 |
| INVERSION | 41,217,516,894,923.8 |
| 3. DEFICIT O SUPERAVIT EFECTIVO | -51,396,139,370,632.4 |
| PRESTAMO NETO | -64,923,618,060.3 |
| INGRESOS CAUSADOS | 0.0 |
| GASTOS CAUSADOS | 15,565,729,479,504.4 |
| DEUDA FLOTANTE | 19,706,817,372.5 |
| 4. DEFICIT O SUPERAVIT TOTAL | -66,916,652,049,449.0 |
| 5. COSTOS DE LA REEST. FINANCIERA | 0.0 |
| 6. DEFICIT A FINANCIAR | -66,916,652,049,449.0 |
| BALANCE PRIMARIO | -5,448,547,703,332.5 |

Source: Ministerio de Hacienda y Crédito Público - Balance Gobierno Nacional Central

Last update: 2024-05-28

^a Pesos colombianos (COP)



- Useful resources
 - Global Revenue Statistics Database
 - https://data-explorer.oecd.org/ > Taxation > Global tax revenues > Comparative tables of Revenue Statistics in Latin America and the Caribbean
 - Guía ciudadana a la tributación y el gasto del Estado colombiano (Universidad Javeriana 2018)
 - https://www.ofiscal.org/publicaciones > guías ciudadanas >
 Tributación y gasto del Estado colombiano > ver y descargar ↓



- Taxes: "compulsory unrequited payments to the general government or to a supranational authority" (OECD 2020, 319)
 - "Taxes are unrequited in the sense that benefits provided by government to taxpayers are not normally in proportion to their payments" (OECD 2020, p 319)
 - "The term tax does not include fines, penalties and compulsory loans paid to government" (OECD 2020, p 319)
 - Compulsory social security contributions and paid to general government are treated here as tax revenues (OECD 2020, p 320)



Classification of Taxes by the OECD (OECD 2020, 317–18)

- 1000 Taxes on income, profits and capital gains (Impuestos sobre la renta, las utilidades y las ganancias de capital)
- 2000 Social security contributions (Contribuciones a la seguridad social)
- 3000 Taxes on payroll and workforce (Impuestos sobre la nómina y la fuerza de trabajo)
- 4000 Taxes on property (Impuestos sobre la propiedad)
- 5000 Taxes on goods and services (Impuestos sobre los bienes y servicios)
- 6000 Other taxes (Otros impuestos)



- According to the Colombia's political constitution:
 - "ARTICULO 363. El sistema tributario se funda en los principios de equidad, eficiencia y progresividad. ..."

Equity

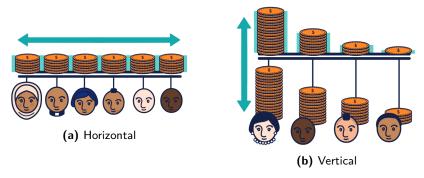


Figure 3: Horizontal and vertical (Universidad Javeriana 2018, 8)



• Efficiency: taxes change the behavior of individuals and sometimes distort the economic activity by creating a deadweight loss. Therefore the idea is to have a tax system that minimize or mitigate these negative effects



Progressivity

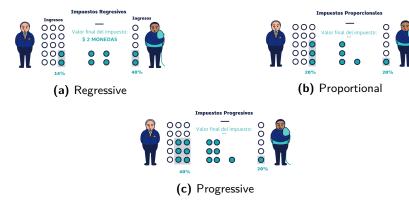


Figure 4: Regressive, proportional and progressive tax (Universidad Javeriana 2018, 11)



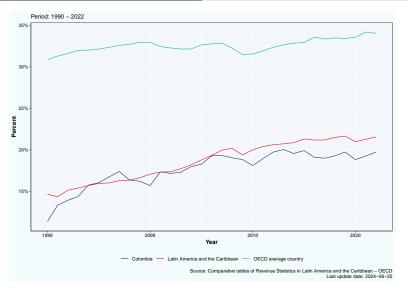


Figure 5: Total tax revenue as % of Gross Domestic Product



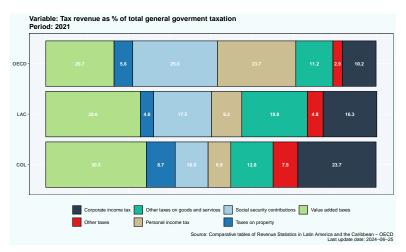


Figure 6: Tax structures for Colombia (COL), Latin America and the Caribbean (LAC) and OECD



- Useful resources
 - Portal de transparencia económica
 - https://www.pte.gov.co > PRESUPUESTO GENERAL DE LA NACIÓN > Ejecución
 - Guía ciudadana a la tributación y el gasto del Estado colombiano (Universidad Javeriana 2018)
 - https://www.ofiscal.org/publicaciones > guías ciudadanas >
 Tributación y gasto del Estado colombiano > ver y descargar ↓
 - Presupuesto en Perspectiva Económica (PePE)
 - https://www.ofiscal.org/ > Interactúa > PePE



Presupuesto General de la Nación (PGN)

- It is the most important financial management instrument of fiscal policy
- This instrument presents the government's proposed revenues and spending for a specific period
- Every year the "Presupuesto General de la Nación (PGN)" is define for the next year
- The "Presupuesto General de la Nación (PGN)" must be approved by the congress and sanctioned as a law by the president
- For more information check out Guía ciudadana al Presupuesto General de la Nación (Universidad Javeriana 2022)
 - https://www.ofiscal.org/ > Guias > Presupuesto General de la Nación > ver y descargar \downarrow



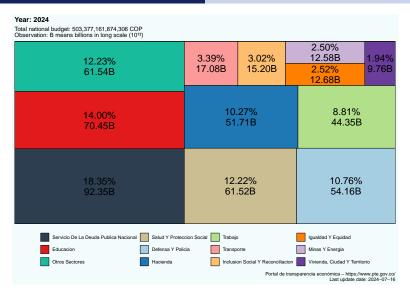


Figure 7: Who spends nation's general budget spent on?



- To my family that supports me
- To the taxpayers of Colombia and the UMNG students who pay my salary
- To the Business Science and R4DS Online Learning communities where I learn R and π -thon
- To the R Core Team, the creators of RStudio IDE, Quarto and the authors and maintainers of the packages tidyverse, readxl, knitr, kableExtra, tidyquant, janitor, treemapify, and tinytex for allowing me to access these tools without paying for a license
- To the Linux kernel community for allowing me the possibility to use some Linux distributions as my main OS without paying for a license



References I

- Cardenas, Mauricio. 2020. *Introducción a La Economía Colombiana*. 4th ed. Alfaomega.
- CIEFP. 2021. "Clasificación de Entidades Del Sector Público Colombiano Para La Elaboración de Estadísticas de Finanzas Públicas." https://www.minhacienda.gov.co/webcenter/ShowProperty?nodeld=/ConexionContent/WCC_CLUSTER-159963.
- Education, Council For Economic. 2010. Focus: Understanding Economics in Civics and Government. New York, NY.
- Fund, International Monetary, ed. 2014. *Government Finance Statistics Manual 2014*. Washington, DC: IMF.
- OECD. 2020. *Revenue Statistics 2020*. Revenue Statistics. OECD. https://doi.org/10.1787/8625f8e5-en.



References II

- ———. 2021. *Government at a Glance 2021*. Government at a Glance. OECD. https://doi.org/10.1787/1c258f55-en.
- Universidad Javeriana, Observatorio Fiscal de la. 2018. "Guía Ciudadana a La Tributación y El Gasto Del Estado Colombiano." https://www.ofiscal.org/publicaciones.
- ——. 2022. "Guía Ciudadana Al Presupuesto General de La Nación." https://www.ofiscal.org/guiasciudadanas.

