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Thesis Proposal  
**Rethinking the Design of Coordinated,  
User-Centric AI Systems for  
Deployment in Transportation**

Rex Chen

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School of Computer Science  
Carnegie Mellon University  
Pittsburgh, PA 15213

**Thesis Committee:**

Fei Fang	(Co-chair)	Carnegie Mellon University
Norman Sadeh	(Co-chair)	Carnegie Mellon University
Sean Qian		Carnegie Mellon University
Matteo Pozzi		Carnegie Mellon University
Peter Stone		The University of Texas at Austin

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## **Abstract**

As traffic demand continues to increase globally, improving the efficiency and safety of transportation systems around the world has become an increasingly critical priority. Various AI technologies have thus been transferred from the frontiers of deep learning and multi-agent systems to the domain of transportation. However, despite good performance in simulation-based evaluations, few of these technologies have been deployed to enhance the heuristic methods that are currently used in the real world. This disconnect between theory and practice can be attributed to four key challenges: uncertainty in underlying and observed levels of demand; heterogeneity among end-users and deployment contexts; interpretability and traceability for complicated decision-making algorithms; and coordination between individuals and systems. Prior work in AI for transportation has made unrealistic simplifying assumptions that abstract away the effects of these challenges, and thus fail to adequately address stakeholders' pain points. In this thesis, I propose to answer how AI technologies can be better designed for deployment in two key transportation problems: designing algorithms to generate adaptive, coordinated traffic signal plans, and providing recommendations to gig drivers on how to schedule their driving activity. My completed, in-progress, and proposed work tackles these challenges by incorporating signalling constraints, interpretable representations, and simulation heterogeneity into reinforcement learning-based traffic signal control; and by accounting for the mental models and coordinated behaviour of individuals in the design of gig driver decision aids. Ultimately, the goal of this thesis is to design AI technologies capable of creating tangible impacts on systems and individuals in these domains.

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# Chapter 1

## Introduction

Transportation upholds and connects the socioeconomic systems that compose the fabric of modern society. In 2015, the United Nations recognised that improving the economic, social, and environmental sustainability of transportation systems is a key component of achieving societal “peace and prosperity” at both regional and global levels. Specifically, transportation falls under two of the UN’s 17 Sustainable Development Goals — Goal 9, Industry, Innovation, and Infrastructure, and Goal 11, Sustainable Cities and Communities [139].

Despite the importance of transportation as a domain, it also suffers from systemic inefficiencies — often caused by aging infrastructure that cannot meet demand [110] — that are becoming increasingly critical challenges. Schrank et al. [120] measured the average delay of commuters in the United States and found that it more than doubled from 1982 to 2019, with comparable increases in both metropolitan areas with small ( $< 500\,000$ ) and large ( $> 3\,000\,000$ ) populations. Even though the COVID-19 pandemic reduced this delay, they found that traffic trends in late 2020 point to a rapid resurgence in congestion back to 2019 levels. The nature of traffic is also being reshaped by emerging trends: on-demand ridesharing and food delivery platforms have enhanced mobility while adding a large volume of short-range trips [56, 79], connected and autonomous vehicles have created new possibilities for coordination while introducing safety concerns [47, 81], and remote and hybrid work have shifted the activity and travel patterns of workers [18, 60].

At the same time, emerging technologies based on artificial intelligence (AI) offer the prospect of helping to address these challenges. I explore applications of AI to two problems in transportation: traffic signal control (Section 2.1) and gig driving (Section 2.2). Both have been well-studied by the AI community, with algorithms based on recent advances in deep learning and multi-agent systems showing strong capabilities in simulations (e.g., [20, 88]). However, a disconnect between theory and practice exists. Although these problems are crucial for industry stakeholders, state-of-the-art AI technologies have seldom achieved real-world deployment, because stakeholders are reluctant to adopt them over simpler, deployed solutions. This disconnect can be attributed to how AI technologies often solve problems divorced from the contexts in which they are to be applied.

How, then, can state-of-the-art AI technologies be better designed for deployment in transportation by addressing the pain points of stakeholders? I view such pain points as instances of broader challenges that have been inadequately addressed by prior work. My work seeks to help address outstanding research questions pertaining to the following four areas of deployment challenges:

- **Uncertainty** (Section 3.1). How can AI technologies in transportation achieve robust levels of performance when the level of demand may be spatiotemporally variable, and may not necessarily even be observable in a noise-free fashion? This challenge arises in the transition from simulation to deployment: through varying traffic patterns and sensor imperfections in traffic signal control, and through the on-demand nature of gigs and information asymmetry in gig driving. If not accounted for, such sources of uncertainty could degrade the performance of AI technologies from simulation-based evaluations when they are deployed.
- **Heterogeneity** (Section 3.2). How can AI technologies in transportation be broadly applied in the presence of variation between end-users and deployment contexts, and how might this be hindered by assumptions made during their design? This challenge arises during the generalisation of AI technologies: with road users or gig drivers having different personalities, motivations, and vehicle types that lead them to react to AI-driven decisions differently, and across road networks and cities with different characteristics. Abstracting out such variation can significantly impact the outcomes of AI technologies when they are deployed.
- **Interpretability** (Section 3.3). How can AI technologies in transportation present their decisions to end-users and stakeholders in an understandable, traceable fashion? This challenge arises both during design and after deployment: stakeholders need domain-specific insights (e.g., signal plans in traffic signal, and working schedules in gig driving) that are aligned with the mental models that they have acquired through prior experience. Failing to provide guarantees in terms of minimising potential safety and opportunity costs makes it more difficult for stakeholders to trust the decisions made by deployed AI technologies.
- **Coordination** (Section 3.4). How can AI technologies in transportation reason about the complex interactions between individual agents to achieve equitable system-level outcomes? This challenge arises inherently in the design process: traffic signal control requires coordinated timings for intersections, and gig driving requires coordination between individual drivers' movements. Contrary to assumptions in prior work, it is not evident that such coordinated behaviour can be emergently learned by AI technologies, considering the diversity of objectives between individuals at different levels of hierarchical control in the real world.

In this thesis proposal, I will first review related work on traffic signal control and gig driving in Chapter 2, and how these domains relate to the aforementioned challenges (Chapter 3). Next, I will describe projects that I have initiated (Chapter 4) or planned (Chapter 5) to address the challenges in these domains. Among my completed and in-progress work, my contributions include:

- A schedule recommendation tool for gig drivers, and a longitudinal user study showing that different framings of uncertainty impact trust in and reliance on the tool (Section 4.1)
- An empirical demonstration of how adding variation in driver behavioural models can significantly affect inputs to reinforcement learning algorithms (Section 4.2)
- A multi-agent reinforcement learning algorithm for traffic signal control that combines state-of-the-art models with practical signalling constraints (Section 4.3)
- An improvement to a multi-agent imitation learning algorithm that efficiently distills reinforcement learning policies into performant decision tree surrogates (Section 4.4)

Lastly, in Chapter 6, I will outline a timeline to complete the work in Chapter 5 over the next year.

# Chapter 2

## Related Work

Many applications of AI technologies to transportation systems have been developed in past work, and this line of work has been continuously fuelled by positive results and optimistic attitudes alike [109]. These technologies have been applied to ground transportation (including basic infrastructure, vehicle control, fleet management, and public transit) [42, 86, 106], aviation [34, 111], and maritime transport [100], solving a gamut of problems ranging from prediction, forecasting, and pattern recognition to control, planning, and optimisation [64].

This thesis focuses on two specific problems, traffic signal control (Section 2.1) and gig driving (Section 2.2). In Table 2.1, I compare and contrast the characteristics of these two problems. Some of these characteristics are shared with other problems in transportation, but ultimately every such problem involves its own unique formulations and challenges. However, by focusing on these two representative problems, I aim to derive insights about deploying AI technologies that can generalise to other subdomains of transportation, and potentially also beyond transportation.

Traffic signal control	Gig driving
Similarities	
<b>Multi-agent:</b> Usually involves coordinating many intersections / drivers <b>Sequential decision-making:</b> Need to keep signalling phases / taking gigs	
Differences	
<b>System-level control:</b> Control could be centralised but is distributed for efficiency	<b>Individual-level control:</b> Each driver makes their own self-interested decisions
<b>Cooperative:</b> All intersection agents seek to minimise the same performance metrics across the entire road network	<b>Mixed competitive-cooperative:</b> Various different drivers and platforms may collaborate or conflict with each other
<b>Transparency:</b> Stakeholders need traceability in order to pursue social benefits	<b>Opacity:</b> Platforms are revenue maximisers and hide information

Table 2.1: Comparison of problem characteristics for traffic signal control and gig driving

## 2.1 Traffic Signal Control

Traffic signals help to improve the efficiency and safety of vehicular traffic. Even though congestion is fundamentally caused by insufficient capacity for high traffic volumes on roadways [110], retiming traffic signals can significantly alleviate this issue. In 2004, [26] summarised reports showing that 75% of traffic signals in the United States could be made more efficient, and that a reduction of 15-20% in delay and an increase of 8-23% in capacity can be achieved through retiming. Improvements in congestion, in turn, can lead to economic and environmental benefits. [120] estimated that, in 2020, American commuters collectively incurred a travel delay of 4.3 billion hours, an opportunity cost of \$101 billion, and excess emissions of 18 million tons of greenhouse gases due to congestion. In light of both the impact and room for improvement that exists in this area, *traffic signal control* (TSC) is one of the two transportation problems that I consider.

Formally, the problem of TSC aims to find a signal plan for each intersection in a road network that minimises the delay of vehicles as they travel through the network. At each intersection, every *approach* (roadway) is split into *lanes*. Vehicles traversing the intersection can follow different *movements*, each of which is defined by one incoming and one outgoing lane [51, 150, 166]. A *phase* is a combination of green lights permitting travel through a subset of movements. A signal plan for an intersection is defined by a sequence of phases and the time allocated to each phase. For efficiency, pairs of non-conflicting phases are often signalled simultaneously (e.g., westbound/eastbound left turns, northbound left turn/through) [72, 102, 149].

Historically, three main types of algorithmic approaches have been taken to TSC. In *fixed-time control*, a single plan or a small number of time-of-day plans are optimized based on historical traffic volumes. These plans most often loop through fixed phase sequences in cycles, with the *cycle length*, *splits* (proportions of time allocated to each phase), and *offsets* (timing offsets between adjacent intersections to achieve coordination) being the key parameters. In *actuated control*, a fixed-time plan is adjusted based on detector inputs (such as vehicle presence data from loop detectors) through a fixed set of logical rules. Finally, in *adaptive control*, signal plans are adjusted based on more complex optimization algorithms, such that the mapping from detector inputs to plans can vary over time [37, 51]. I focus on adaptive signal control in this thesis.

### 2.1.1 Deployed Algorithms

Industry-developed adaptive TSC methods have generally adhered closely to the control-flow of fixed-time control systems, since otherwise stakeholders would consider the adoption costs of these systems to be prohibitive [122]. This philosophy was pioneered by the SCOOT and SCATS algorithms in the 1970s [129], but it persisted through the Federal Highway Administration (FHWA)’s efforts in developing the ACS Lite system in the 2000s [122] and is still followed by industry-leading systems such as Econolite’s Edaptive [36]. Deployed adaptive TSC algorithms largely rely on local search and optimisation techniques to make incremental changes to the cycles, splits, and offsets of predefined time-of-day plans [30, 31], and focus more on leveraging domain-specific heuristics than searching for a globally optimal solution. For instance, many deployed offset optimisation methods are based on the link-pivoting combination method of [30], which greedily chooses offsets for additional intersections in an ordering based on the road network topology.

While these algorithms minimally disrupt existing workflows, it is not clear that they are leveraging the full potential of adaptive signal plan optimisation.

### 2.1.2 AI Algorithms

While adaptive TSC algorithms based on scheduling (e.g., the SURTRAC algorithm of [127]) have achieved limited deployment, in this thesis I focus on a class of algorithms that has attracted significant attention from AI researchers but (to my knowledge) has hitherto remained undeployed. *Reinforcement learning* (RL) algorithms have achieved superhuman performance in contexts involving high-dimensional state and action spaces and real-time decision-making, including card and video games [15, 125, 140]. Consequently, they have also been applied to TSC, where they have also improved performance metrics in simulations over fixed-time and actuated methods [20, 167].

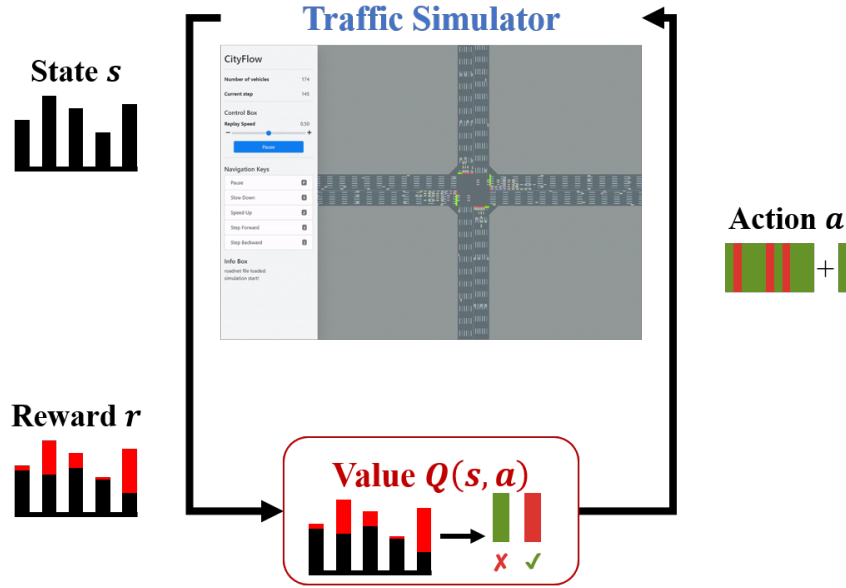


Figure 2.1: Training loop for a reinforcement learning-based traffic signal control algorithm.

As shown in Figure 2.1, RL methods learn state-dependent signal control policies through trial-and-error interactions with an environment (often a *traffic simulator*). An RL agent learns to control an intersection by receiving the intersection’s state (e.g., the number of queueing vehicles in each lane), taking a signalling action, and receiving a reward (e.g., the reduction in the number of queueing vehicles). State-of-the-art RL algorithms for TSC include those of [20, 89, 93], which are based on *Q-learning*: learning deep neural networks that approximate the values of taking signalling actions in different states. These algorithms generally execute acyclic plans [102], which have no fixed phase sequences but instead freely choose the phase for the next time step. While RL algorithms can freely optimise to achieve good performance, they thus significantly depart from the status quo in terms of both the lack of constraints as well as the complexity of their parameters. In this thesis, I aim to design and deploy RL algorithms to bridge these gaps.



## 2.2 Gig Driving

Moving away from transportation infrastructure to the traffic that uses it, the other of the two transportation problems that I consider will be broadly referred in this thesis to as *gig driving*. Gig drivers are independent contractors who use their personal vehicles to provide on-demand transportation of either passengers (*ridesourcing*) and restaurant or grocery orders (*food delivery*) from app platforms such as Uber, Lyft, DoorDash, and Instacart. I consider ridesourcing and food delivery as a unified problem, not only due to similarities in their problem formulations [59] but also because drivers view them interchangeably [76] (e.g., Uber and its food delivery business, Uber Eats, are mutually cannibalistic platforms [28]).

Unlike TSC, gig driving involves interactions between three distinct groups of stakeholders: the customers who request rides or deliveries, the drivers who service these requests, and the platforms which mediate their interactions. Customers initiate by sending their requests and payments directly to the platforms. The platforms then attempt to match the set of requests with the set of available drivers. Each driver is then shown a list of requests that the platform recommends, and is free to accept or decline each one. If they accept, they fulfill the request; if they decline, the platform falls back to an alternative assignment. Lastly, platforms distribute payments to drivers. Thus, from the perspective of the platforms, this is an iterative weighted matching problem [59].

Although the realisation of this model is a relatively recent phenomenon, gig driving has experienced explosive growth [55] due to the benefits that it provides. For customers, gig driving provides a convenient alternative to both private vehicles and public transport [27, 61, 117, 121]. For drivers, gig driving offers them the flexibility and autonomy to choose when and where to work [21, 76]. Yet, gig driving has also introduced new challenges. Negative interactions between customers and drivers degrade the experiences of both parties [57, 114, 130]. For drivers, the promise of autonomy is also hindered by the opacity of platforms’ assignment, pricing, and evaluation mechanisms [53, 76, 126, 134, 154], leading to volatility and systemic inequities in driver outcomes [33, 95]. Lastly, gig driving has created societal externalities. At least in the short term, gig driving will continue to contribute to increased congestion: despite the efforts of platforms to manage their supply and demand (Section 2.2.1), they have not just shifted demand away from other transport modes but also created new demand altogether [56, 117].

### 2.2.1 Deployed Algorithms

In practice, gig platforms extend the basic problem formulation to both account for and shape fluctuations in supply and demand. One of the most prevalent strategies adopted by these platforms is *dynamic pricing*, referred to as “surge pricing” by Uber, “Prime Time” by Lyft, “Peak Pay” by DoorDash, and “Blitz Pricing” by Postmates [76, 77]. By setting higher prices during peak hours, platforms balance demand by disincentivising customers from making requests, while also incentivising drivers to reposition to high-demand regions and accept requests in exchange for bonuses [85, 104]. Precise implementation details for these mechanisms are generally scant. [104] describes Lyft’s “escrow” mechanism, in which convex optimisation problems are solved to prospectively allocate customers’ expected Prime Time payments equitably among drivers. However, it is likely that deployed algorithms incorporate various heuristics based on business requirements.

Just as external researchers have little visibility into the inner workings of dynamic pricing algorithms, drivers themselves must contend with both information asymmetries and gamification mechanisms that they perceive to be unfair [162]. Within their limited control, drivers have responded to the algorithmic management exerted by platforms in various ways: switching between platforms [76], engaging in discussion forums [90, 162], and even colluding to induce artificial surges [137]. Nevertheless, the incentives created by these opaque pricing mechanisms still create tangible effects on drivers, including inequitable increases in the level of competition and requisite effort [95]. How are drivers to navigate this complex ecosystem? In this thesis, I take a driver-centric approach in responding to these challenges with novel AI-driven solutions.

### **2.2.2 AI Algorithms**

One line of work in AI for gig driving has focused on gig platforms by designing mechanisms for driver dispatching and payment. These mechanisms aim to achieve various desirable properties such as welfare maximisation and incentive compatibility (i.e., guaranteeing that drivers will accept dispatched trips) [14, 46, 88, 112]. In particular, incentive compatibility is enforced by ensuring that prices offset drivers’ opportunity costs [46, 88]. However, these mechanisms generally make unrealistic simplifying assumptions. For instance, drivers in reality rarely have perfect information about even dispatched trips (e.g., drop-off locations are often obscured) [162], much less the opportunity costs of declining them. Even works grounded in particular platforms (such as [104]) fail to consider the complexities that arise from interactions between platforms: how can the opportunity costs of drivers change when they entail the option to switch to a different platform?

Simultaneously, a complementary line of work has focused on understanding and responding to the needs of drivers. [162] conducted focus groups with ridesourcing drivers to envision possible improvements to platforms; one of their core findings was a need for native in-platform data-driven insights that would eliminate the need for third-party tools (e.g., mileage tracking apps). Based on this, [161] designed “data probes” to help drivers understand how their work patterns and positionalities interact with platforms’ management practices. [70] created a measurement suite that quantitatively analyses the dynamic pricing strategies of platforms. Yet, given this abundance of information, how should drivers make decisions? In this thesis, I combine these algorithmic and user-centred perspectives to afford drivers more control in their decision-making.

## Chapter 3

# Common Challenges

For a 2022 paper reviewing the progress to date on deploying RL-based algorithms for TSC [24], I outlined four engineering challenges that would arise from deploying RL-based TSC as part of end-to-end physical systems. In the following sections, I will describe how these challenges — uncertainty (Section 3.1), coordination (Section 3.4), interpretability (Section 3.3), and heterogeneity (Section 3.2) — exist within the contexts of TSC and gig driving. My thesis aims to address ways in which the literature has fallen short in responding to these challenges.

### 3.1 Uncertainty

One of the central challenges for AI technologies in transportation is that the level of demand and supply is not constant. Transportation systems are not closed [145], as the number of users can vary according to recurrent (e.g., rush hours) and non-recurrent (e.g., public events) factors. For TSC, [4] showed that the performance of fixed RL policies degrades in previously unseen contexts. Either a diverse set of training contexts and a rich feature representation must be available during training [4], or the RL algorithm must be capable of domain adaptation [99, 103]. For gig driving, the flexibility of driver schedules [21] and the on-demand nature of customer requests [5] introduce volatility into platform dynamics, even if drivers experientially acquire intuitions and patterns for their work [76, 161]. In both problems, AI techniques have been evaluated using static or synthetic datasets that likely fail to capture the full impacts of demand and supply variability.

Even observing current traffic rather than predicting future traffic can be difficult when AI technologies lack a complete picture of a transportation system. For TSC, although most RL algorithms assume perfect state observability [102], deployed policies must adapt to the varying strengths and weaknesses of physical detectors [135]. For instance, loop detectors are vulnerable to wear and overcount large vehicles [49], while camera detectors undercount in inclement conditions [113, 132]. While this can be addressed through domain randomisation techniques [45, 99, 133], the protocols used by prior work have not been calibrated to real-world conditions. For gig driving, the information asymmetry imposed by gig platforms limits visibility into real-time system conditions for both drivers and third-party tools alike [70, 162]. Prior tools have abstracted the effects of this uncertainty away from drivers, but how would exposing it affect their behaviour?

## 3.2 Heterogeneity

Variation between individual end-users can impact how they respond to decisions made by AI technologies in transportation. For TSC, classes of vehicles such as trucks [52], public transit [151], and gig driving vehicles [56] all have disparate impacts on traffic patterns. Even within vehicle classes, factors such as driving speed, reaction time, and braking sharpness affect how individual drivers respond to signals such as yellow lights [69]. However, the majority of traffic simulations used for RL training abstract away inter-vehicle variation, and many of them ignore pedestrian traffic [102, 163]. How do these varying assumptions impact RL training? For gig driving, drivers also have a variety of motivations and habits. Some rely on it as a primary source of income, while others view it as supplemental income [88, 155]; some drive full-time, while others drive part-time [13, 76, 88]. Although some mechanisms incentivise drivers to report their preferences while maintaining theoretical guarantees [112], it is likely in practice that these guarantees will need to be relaxed due to the complexities of drivers’ preferences and constraints.

Similarly, the performance of AI technologies can vary between deployment contexts, particularly if they make assumptions about properties of their environments that apply in some deployments but not in others. For TSC, the most common strategy for RL is to train and evaluate on a single road network, and often using only a single benchmark algorithm [92, 102]. Although benchmarks collecting widely-used simulations have been created [7, 92], they have received limited attention outside of their originating research groups. If an RL policy is to be deployed with minimal finetuning in new contexts, it is not clear how well existing algorithms would generalise. For gig driving, it has been consistently recognised that the market entry of platforms has disparate impacts in different cities depending on their socioeconomic makeup [33, 48] and existing transportation infrastructure [48, 121]. Beyond the spatiotemporal locality considered in prior work [88], there has been insufficient consideration given to how these dimensions influence drivers’ response to a mechanism across multiple cities, as found by [104] in their empirical evaluations.

## 3.3 Interpretability

AI technologies will be applied to established systems in transportation instead of evolving along with the deployment context. To ensure that stakeholders can trust AI-driven decisions, these decisions must be communicated compatibly with the mental models that they have acquired through prior experience in these established systems. For TSC, the deep neural network-based acyclic signal plans common in the RL literature [102] are a far cry from the heuristics-based cycle-offset-split signal plans used by traffic engineers. A minority of existing RL methods output variable phase durations within fixed cycle lengths [68, 91, 156, 159, 123], but they are either heuristic or intractable. For gig driving, the needs and mental models of drivers are a significant factor in trust. For instance, [19, 76, 161] reported that drivers rejected platforms’ nudges to “surge chase” upon finding misalignment in their expectations about dynamic pricing with reality. However, there has been no work on how such mental models factor into gig drivers’ interactions with third-party tools, particularly how these interactions are shaped by and influence repeated interactions.

Both TSC and gig driving are also domains with elevated stakes, where wrong decisions made

by AI technologies can have significant impacts on stakeholders. Constraints must thus be placed as safeguards against adverse outcomes, and mechanisms for tracing system failures back to their root causes must also be implemented. For TSC, failing to set appropriate constraints on signal plans can lead to safety issues. The potential unpredictability of acyclic RL-based signal plans elevates the regulatory risk for municipalities, as evidenced by a precedent for tort cases [136]. Existing RL methods for TSC rely either on reward shaping [38, 50, 80, 82, 158] or postprocessing [35, 98] to enforce constraints, but neither strikes an ideal balance between safety guarantees and performance optimality. For gig driving, failing to accurately estimate potential demand can lead to opportunity costs in terms of drivers’ monetary earnings and time. While [54, 88] have examined this issue from the mechanism design perspective, the question of how to communicate assurances about potential earnings to drivers remains an open problem. In both contexts, there is a trade-off between providing guarantees through constraints and providing performance through flexibility; the key problem is how to strike this balance so as to satisfy stakeholders.

### 3.4 Coordination

To achieve equitable system-level outcomes in transportation, AI technologies must be able to reason about interactions between many individual agents. In TSC, the signalling actions taken by individual intersections are not independent, but will affect the traffic state of upstream and downstream intersections. In gig driving, the choices taken by individual drivers to accept or reject rides will likewise shift the overall distribution of demand and supply. While various AI algorithms make the assumption of decentralisation between agents in transportation, the resulting behaviour lacks guarantees. Specifically, theoretical guarantees regarding the ability of decentralised agents to achieve coordination do not exist, except when a target state visitation distribution is given [142]. For TSC, RL policies can emergently lead to *green progression*, or unobstructed movement through traffic corridors via sequences of green lights [146, 147]. However, this behaviour is still less synchronised than signals deployed in practice [1]. For gig driving, while mechanisms such as those of [46, 88] are designed to be incentive-compatible for individual, utility-maximising drivers, they fail to provide concrete incentives for drivers to coordinate to satisfy demand [104].

Introducing hierarchical organisation can help groups of agents to coordinate on achieving higher-level objectives [3, 157]. Both TSC and gig driving are domains with inherent hierarchical structure. For TSC, various RL algorithms have used the graph structure of road networks for coordination — either emergently learning hierarchical representations using graph neural networks [101, 144, 148, 160], or explicitly introducing higher-level controller agents that coordinate intersection agents by setting subgoals or reward signals [2, 32, 89, 159, 165]. However, this work has not focused on the practicalities of deploying such systems, including the distribution of computation between hardware at different intersections. For gig driving, different platforms can themselves be viewed as agents directing the actions of driver agents. In turn, competitive dynamics between platforms [28, 67] influence their dispatching mechanisms. While differences between platforms have been considered by driver-centric work [161, 162], they have not been considered from the perspective of coordinating drivers at the platform level through mechanism design.

## Chapter 4

# Completed and In-Progress Work

### 4.1 Uncertainty

#### Framing Uncertainty in AI Decision Aids for Gig Drivers

Gig drivers must contend with information asymmetry imposed by platforms (Section 2.2.1). Data-driven insights can provide drivers with additional visibility into how their activity impacts their earnings and other outcomes; such insights are provided by third-party applications such as Gridwise and Stride [58], as well as the tools designed by [70, 161]. However, even with these predictive tools, the onus of planning a driver’s daily activity still falls on themselves. There is a lack of prescriptive tools, deployed or otherwise, that can directly support the planning process. Here, AI-driven *decision aids* can help by both recommending decisions to drivers and estimating how good the outcomes of following those decisions will be.

*Uncertainty* (see Section 3.1), however, is a barrier to the effectiveness of such decision aids. In the gig driving context, two sources of uncertainty prevent users from determining whether decision aids will be able to help them make better decisions, i.e., those that enable drivers to maximise their earnings. (1) Decision aids must be able to predict how earnings are affected by complex interactions with other users and systems [116], including variability in demand and supply. (2) Third-party decision aids will also be subject to the same information asymmetry as the drivers, and thus must estimate earnings based on historical data or other proxies. As part of under-review work [25], I conducted a user study to investigate how the framing of uncertainty impacts drivers’ interactions with such a decision aid — a schedule recommendation tool.

I designed this schedule recommendation tool to consist of two modules. (1) An **estimation module** prospectively predicts the earnings that drivers can expect during each hour of each day of the week, which could be computed by a machine learning model or directly averaged from historical data. To focus on the effects of the tool’s design, I took the latter approach for this work. (2) A **scheduling module** takes the estimated earnings and drivers’ availability constraints as inputs to produce an optimal set of working times that leads to the highest possible earnings. I also designed a front-end interface that would allow drivers both to enter their availability constraints and to view the schedule generated by the tool.

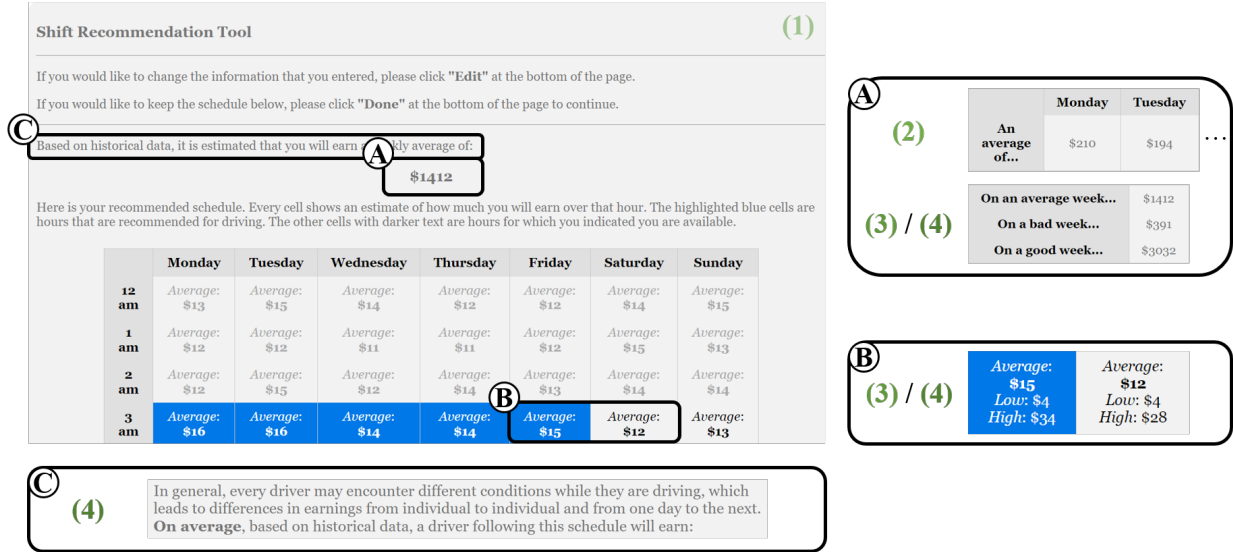


Figure 4.1: Comparison of the four conditions for the presentation of uncertainty in estimates by the schedule recommendation tool.

Starting from the basic design of the front-end interface, I created four conditions varying how the tool presented its earnings estimates (Figure 4.1). In two of these four conditions, I exposed uncertainty by showing mean historical earnings as point estimates along with pessimistic (10th percentile of historical data) and optimistic (90th percentile of historical data) estimates.

- (1) **Reference condition.** Users were only shown their mean weekly estimated earnings and their mean estimated earnings for each hour during the week.
- (2) **Daily estimates.** To assess the effect of increasing granularity but not error rate visibility, users were shown their mean estimated earning for each day instead of their mean estimated weekly earning. Mean estimated earnings were still presented for each hour during the week.
- (3) **Ranged estimates.** To assess the effect of increasing error rate visibility, participants were shown mean, pessimistic, and optimistic estimated earnings for the entire week, as well as for each hour during the week.
- (4) **Ranged and hedged estimates.** To assess the effect of hedging language on error rate visibility, the textual description of the estimates was changed from Condition 3. Instead of “Based on historical data, it is estimated that you will earn”, Condition 4 states “On average, based on historical data, a driver following this schedule will earn”.

For the user study, my goal was to assess how users’ perceptions of these four conditions impact their *trust* in, *reliance* on, and *compliance* with the schedule recommendation tool, filling a gap identified in Section 3.3. I consider trust to be an internal attitude involving “the willingness of a person to be vulnerable to the actions of an AI decision aid”; reliance to be the external expression of that attitude in allowing the decision aid to recommend decisions; and compliance to be the external expression of following the decision aid’s recommended decisions [128]. Past work in human-AI interaction has assessed users’ trust in AI under a variety of contexts [138],

and this work has firmly established that it is impacted by the design of AI systems [16, 29, 65, 71, 74, 118]. However, prior studies of trust have largely relied on hypothetical or low-stakes scenarios. Even studies of deployed systems [12, 143] have been limited to observational studies that did not compare multiple designs. Gig driving is a representative context that captures several key challenges that AI decision aids must contend with in real-world deployments: uncertainty, longitudinal interactions (since users must repeatedly rely on the tool to plan their activity each day), and elevated stakes (since choosing to follow or not follow the tool’s recommendations will have material impacts on the financial well-being of users).

The user study involved a longitudinal trial in which participants interacted with the schedule recommendation tool for 7 days (Figure 4.2). To ensure the ecological validity of the trial, I recruited 51 real gig drivers from the user base of the driver assistant app Gridwise across four cities (Los Angeles, New York, Chicago, and Houston), and used historical data from these cities to estimate earnings. On **Day 0**, participants completed **Survey 1**, a series of formative questions, before they interacted with the schedule recommendation tool for the first time to enter their constraints and receive a schedule for the coming week. Then, after participants saw this schedule for the first time, they completed a pre-interaction measurement of trust in **Survey 2**. On each of **Day 1** to **Day 7**, participants received their recommended schedule for that particular day, and were free to incorporate the schedule into their regular driving activity for that day as they saw fit. At the end of each day, they completed another measurement of trust in **Survey 3**. Finally, on **Day 7**, participants completed a final, post-interaction measurement of trust in **Survey 4**.

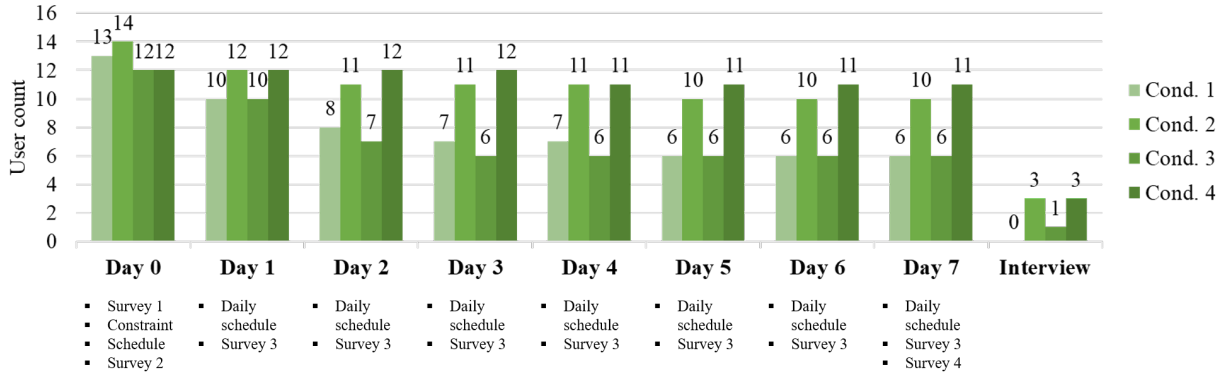


Figure 4.2: Retention statistics for the longitudinal trial, decomposed by the condition presented to participants for the schedule recommendation tool.

Despite the relatively small sample size, I observed significant differences in trust and reliance in the schedule recommendation tool between the framings of uncertainty in the four conditions. Conditions 2 and 4 had the lowest levels of daily (Survey 3) trust, yet significantly higher daily (Survey 3) reliance than Conditions 1 and 3. This was in spite of the fact that Conditions 1 and 3 had higher pre-interaction (Survey 2) trust. Therefore, adding either granularity or hedging to the estimates may have helped participants to maintain their reliance on the tool for decision-making, while calibrating their perceptions of its trustworthiness to be realistic but not necessarily optimal [43, 119]. If the nominal purpose of an AI decision aid is to support the user’s own goals, then such



a notion of “appropriate reliance” may be a more suitable design goal than strict compliance [119]. Meanwhile, Condition 3 had significantly higher pre-interaction (Survey 2) trust than Condition 1, suggesting that adding ranges improved trust. While this result contradicts prior work [108], I attributed it to the more task-aligned presentation of uncertainty in this tool. However, the effect of Condition 3 diminished over longitudinal interactions. Furthermore, Condition 4 had significantly lower pre-interaction (Survey 2) and daily (Survey 3) trust than Condition 3. This suggests that the addition of hedging language may have increased error visibility to the extent that it offset the participants’ perceived utility of the ranges. Beyond the effects of the conditions, I also found more generally that the extent to which participants perceived the tool’s estimated earnings as being accurate impacted their daily trust and reliance.

Lastly, I also supplemented my quantitative analyses with qualitative findings from interviews that I conducted with 7 participants. While the participants largely felt that the time they spent interacting the tool was worthwhile, they also reported a diversity of motivations, routines, and experiences with the tool. Even within the same condition, participants varied in how they incorporated the tool’s recommendations into their planning, and in how they reacted to the outcomes of their reliance. This points to a need to consider the heterogeneity of gig drivers (see Section 3.2) when designing AI decision aids for them — the ways in which these decision aids present and explain their recommendations must be aligned with their diverse needs and perceptions.

## 4.2 Heterogeneity

### Adding Variation in Driver Behaviour to Traffic Simulations

One frequently-overlooked aspect in the training loop of RL algorithms for TSC is the traffic simulator that is used as a training environment. While these algorithms would be ideally trained through interactions with physical detectors and controllers, collecting data in this manner may result in significant efficiency and safety costs [44]. Traffic simulators serve as a safe sandbox that can generate large quantities of realistic training data [10]. However, if we seek to transfer the performance of RL algorithms as seen in simulations into deployment, their modelling assumptions must be sufficiently realistic that they capture the variation in end-users and environments that is likely to be encountered by RL policies in physical deployments (see Section 3.2). One key limitation of most simulations used by prior work is the vehicular flows used to populate these simulations are uniform [102], with all of the vehicles being passenger cars that behave identically.

In work published at the 2023 Winter Simulation Conference [22], I investigated the effect of adding variation in driving behaviour on the vehicular flows generated by two simulators commonly used to train RL algorithms for TSC: *SUMO* [6] and *CityFlow* [163]. During each simulation step, SUMO and CityFlow model individual vehicles as making decisions for four types of tasks: (1) routing, (2) car-following, (3) intersection navigation, and (4) lane-changing. While SUMO allows parameters for all of these tasks to be set as inputs, I needed to extend the implementation of CityFlow so that I could vary the following dimensions of driver behaviour:

- **Car-following models** (“C” in Figure 4.3) model how vehicles determine the speeds at which to travel while unobstructed, following behind a lead vehicle, or stopping at an ob-

stacle. Following the taxonomy of [78], I considered two types of car-following models: *collision avoidance models*, which maintain safe stopping distances at all times; and *action point models*, which vary between different modes of behaviour. Both SUMO and CityFlow use a collision avoidance model from [73]. I also extended CityFlow to add several collision avoidance [141, 152] and action point [96] models that had previously only been implemented in SUMO. I varied between six car-following model in my experiments.

- **Car-following parameters** (“A” in Figure 4.3) such as maximum acceleration and deceleration are shared between different car-following models, but have varying effects on each model. To limit the parameter space, I co-varied five parameters between six settings taken from a taxonomy of “aggressiveness types” introduced by [17]. These settings represent how car-following behaviour varies between young, middle-aged, and old drivers, as well as between aggressive and courteous drivers.
- **Lane-changing parameters** (“L” in Figure 4.3) influence simulated vehicles’ decisions about whether a sufficiently large gap exists between the lead and lag vehicles on the destination lane to safely complete the manoeuvre. Both simulators use rule-based models that instantaneously move vehicles to the destination lane if such a gap exists, but differ in implementation details. I varied a “gap tolerance factor”, a multiplicative factor that scales the size of the computed safe gap, between five levels based on empirical data from [131].

Another goal of this work was to assess whether these parameters would have similar effects on simulation outcomes in simulators with different modelling assumptions. Both SUMO and CityFlow are microscopic simulators, which model the behaviour of individual vehicles [9]. Yet, the two simulators exist at opposite ends of a spectrum. SUMO is a granular simulator that supports detailed simulation definitions, but is less efficient due to being single-threaded, while CityFlow is a more abstract simulator that provides a minimal interface for RL training, but is more efficient due to being multi-threaded. While [163] compared the system-level measure of mean travel time between the simulators, my work assessed whether the vehicle-level measures generated by the simulators (e.g., queue lengths and other direct inputs to RL) are distributionally equivalent.

My experimental design is shown in Figure 4.3. For each replication, I fixed the driver behaviour parameters as well as the road network used for the simulation. Next, I ran a simulation in both SUMO and CityFlow and computed the mean of vehicle-level measures over the simulation run: (1) the RMSE of per-vehicle travel time; (2) the RMSE of per-vehicle delay; (3) the RMSE and KL divergence of per-lane vehicle counts; (4) the RMSE and KL divergence of per-lane queued vehicle counts; (5) the RMSE of per-vehicle speed; and (6) the RMSE of per-vehicle acceleration. After running 9 replications for each parameter setting, I performed a  $t$ -test to assess whether the measures significantly differed between the simulators. All of the road networks used were taken from the benchmark dataset of [7]. In one set of experiments, I evaluated the effect of increasing traffic intensity using two synthetic  $4 \times 4$  grid networks (shown in Figure 4.3). In another set of experiments, I evaluated the effect of increasing the size of the road network by using simulations of one and seven intersections, taken from a road network based on Ingolstadt, Germany [83].

The fundamental conclusion from my experiments was that, despite the common parameters used by SUMO and CityFlow to model driver behaviour, the two simulators differ significantly in how these parameters affect simulation outcomes. Such differences can be likely attributed to other

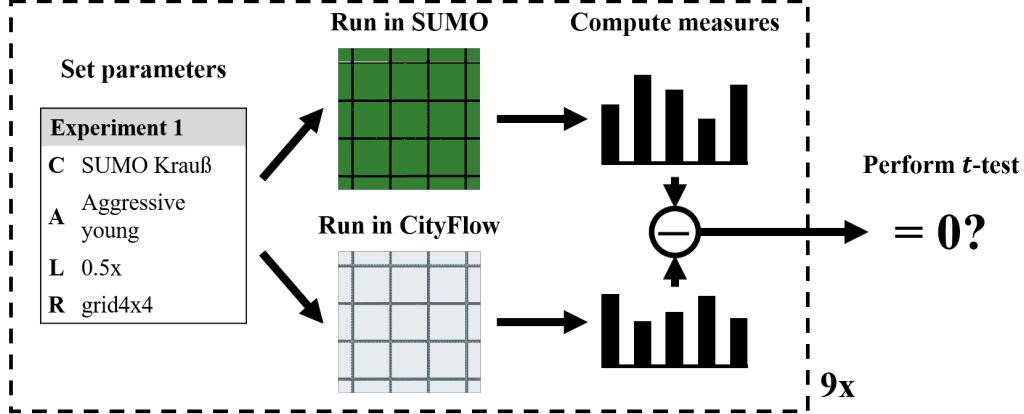


Figure 4.3: Experimental procedure for assessing the effect of simulation parameters on the effect of distributional equivalence between outcome measures in SUMO [6] and CityFlow [163].

steps in the traffic simulation pipeline where the two simulators make different assumptions (e.g., the lack of yellow lights in CityFlow). One-sample  $t$ -tests indicated that all of the RMSE and KL divergence measures were significantly different from 0. Some settings of driver behavioural parameters led to larger differences than others, but these impacts were not consistent across different measures; for instance, the model of [141] led to larger differences in speed and acceleration but smaller differences in vehicle counts between the two simulators. As for the simulation scale, increasing traffic intensity and simulation scale both significantly increased differences between the two simulators. Collectively, these results suggest that heterogeneity in simulated driver behaviour can have substantial impacts on the inputs — if not also outputs — of RL training, but also that these effects can be difficult to disentangle from the design choices made by different simulators. Simulation design is thus an important aspect of RL training that cannot be taken for granted.

### 4.3 Interpretability

#### Designing Cyclic Traffic Signal Controllers with Multi-Agent RL

As outlined in Section 2.1.2, RL algorithms for TSC are generally acyclic, which is a drastic departure from the cycle-split-offset plans commonly deployed in real-world road networks. This makes it more difficult for stakeholders to trust the behaviour of these algorithms, and also would prevent an end-to-end signal control solution such as Econolite’s Edaptive from directly programming a signal controller with its outputs. Furthermore, this also means that coordination between intersections (see Section 3.4) is learned emergently rather than enforced as a constraint. It is easy for a cycle-split-offset plan to achieve green progression by first synchronising cycle lengths along a corridor, and then adjusting offsets based on intersection distances and real-time traffic demand [1]. Strategies for enforcing fixed-length cyclic plans in the RL literature involve either postprocessing logit vectors to convert them into valid splits [156, 159] or encoding valid splits as discrete

actions [68, 91, 123], but these algorithms have not achieved state-of-the-art performance and — in the case of the latter — are unlikely to scale well.

In ongoing work, I am modifying *MPLight* [20], one of the state-of-the-art RL algorithms for TSC. This algorithm is fully decentralised, and trains a single  $Q$ -network for all agents using an intersection topology-invariant embedding of the intersection agents’ state observations [166]. Owing to this parameter sharing, their algorithm has  $n$  times fewer parameters and  $n$  times more samples to train from for an  $n$ -agent environment. Consequently, it is able to scale up performantly to a large road network of 2 510 intersections [20]. However, the algorithm cannot be readily deployed in the real world because it does not respect the following signal plan constraints:

- **Minimum green times.** Each phase must be signalled for at least a minimum amount of time, so as to: (1) ensure that drivers have time to react and safely traverse the intersection; (2) provide pedestrians with enough time to traverse crosswalks; and (3) clear built-up queues [72]. While *MPLight*’s action interval [20] effectively sets a uniform minimum green of 10 s per phase, the FHWA’s recommendations differ based on roadway and phase types.
- **Maximum green times.** Each phase must also be signalled for at most a maximum amount of time, so as to ensure that demand for other phases is not excessively delayed [72]. Although it is conceivable that *MPLight* could emergently learn to “force off” excessively long phases, this behaviour cannot be guaranteed during execution.
- **Cycle lengths.** To enable green progression, an intersection must share cycle lengths with other intersections in the same arterial or grid network [72]. Since *MPLight* policies signal myopically without considering past signalling actions, it has no notion of a cyclic policy.
- **Phase sequences.** To make traffic signals predictable for drivers, the sequence of phases that is signalled must be kept as consistent as possible (see also Section 5.2). Although Edaptive and other deployed signal control methods do enable phase sequence changes based on the time of day [72], these are much less frequent than those of *MPLight*’s acyclic policy.
- **Predetermined splits.** To ensure that stakeholders are able to inspect and predict the upcoming behaviour of the signalling policy, the splits for the entire phase sequence must be predetermined before they are signalled. This is a capability that is supported by Edaptive and deployed signal control methods (see Figure 4.4a), but not by *MPLight*.

The implementation of the first four of these constraints is relatively intuitive, due in part to *MPLight*’s topology-invariant nature. At execution time, *MPLight* policies take the action with the highest state-action ( $Q$ ) value among those that are valid for the intersection. Tracking these constraints and restricting the set of valid actions accordingly allows them to be enforced. However, the last of these constraints — predetermined splits — is more difficult to implement, because *MPLight* policies are incapable of outputting splits. My proposed solution, which I am currently implementing, involves *imitation learning*: training a surrogate RL policy to output splits that mimic those of a constrained *MPLight* policy as closely as possible. This split-based policy could be directly deployed in place of *MPLight*, which would result in greater stakeholder trust.

Currently, my evaluation of the constrained *MPLight* algorithm uses a 36-intersection road network based on the city of Strongsville, Ohio. This road network includes two arterial corridors: Pearl Road (US 42) and Royalton Road (Ohio SR 82); their intersection is shown in Figure 4.4b.

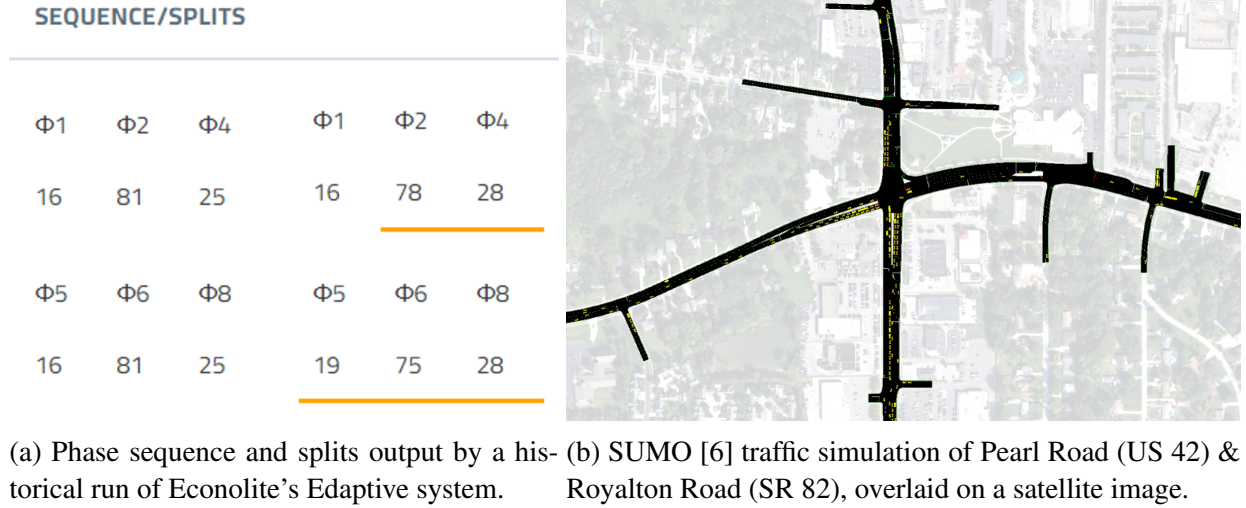


Figure 4.4: Traffic conditions in Strongsville, Ohio.

Strongsville is an ideal real-world locality for benchmarking RL algorithms for TSC due to (1) the extensive detector equipment that provides high-fidelity traffic data; (2) the challengingly high volumes of traffic that lead to congestion and related crashes, due to connections between these roads and interstate I-71 [40]; and (3) the current use of Edaptive to perform coordination. Figure 5.2 shows that, in a simulation based on 5 pm rush-hour traffic, the naïve MPLight algorithm improves the average queue length per intersection over a fixed-time plan by 28%. Adding action-based constraints worsens the queue length, but still improves over the fixed-time plan by 16%. Results for the imitation learning-based RL algorithm are currently still forthcoming.

## 4.4 Coordination

### Coordinating Decision Tree Surrogates for Multi-Agent RL

Deep neural networks are difficult for humans to interpret due to the large number of parameters that are not well-aligned with human intuition [164]. Thus, reliance on neural network policies is another pitfall of state-of-the-art RL algorithms for TSC, as noted in Section 3.3. However, this is another area where imitation learning can be helpful. Instead of training a surrogate neural network policy, the original neural network could be distilled into an alternative model with a more human-interpretable structure while preserving as much of the original behaviour as possible. One class of models that holds promise for this goal is *decision trees* (DTs), which have been found to be significantly more interpretable than either neural networks or decision rules [124].

[11] introduced *VIPER*, an algorithm which extends the no-regret imitation learning framework DAGGER [115] to learning DT policies. DAGGER iteratively uses the original neural network policy to provide expert action labels for a student policy. In the first iteration, the expert collects a set of trajectories that it provides to the student along with labels; in subsequent iterations, the

student instead collects new trajectories for the expert to label. This ensures that the student policy can still perform well when its interactions with the environment lead it into previously unseen portions of the state space [115]. VIPER adds a resampling procedure where it upweights critical states, i.e., those where taking the incorrect action could lead to a significant loss in the  $Q$ -value. [66] applied VIPER to the TSC setting as part of a mixed autonomous supervision framework, in which DTs extracted from RL policies can fall back to hand-engineered DTs in unsafe states.

However, VIPER — and by extension the approach of [66] — is limited to single-agent settings, and thus its notion of critical states fails to capture the non-stationarity that arises from the types of complex multi-agent interactions [84] that characterise the TSC domain. In 2022, [97] extended the VIPER algorithm into multi-agent settings with two algorithms: *IVIPER* and *MAVIPER*. *IVIPER* is analogous to VIPER in the single-agent setting; each student abstracts away the other DT students into being part of the environment. Specifically, it separately trains a DT for each agent using trajectories collected by the DT student for that agent against the expert policies for all other agents. Meanwhile, *MAVIPER* aims to achieve coordination by having each student reason about the learning of the other DT students. It collects trajectories by rolling out all student DTs at once. During each iteration, it jointly grows the student DTs one level at a time, and it focuses the training process by discarding samples where many student DTs mispredict the expert actions (i.e., the students fail to coordinate). In ongoing work, I am collaborating with the lead authors, Stephanie Milani and Zhicheng Zhang, to extend these algorithms into the TSC setting.

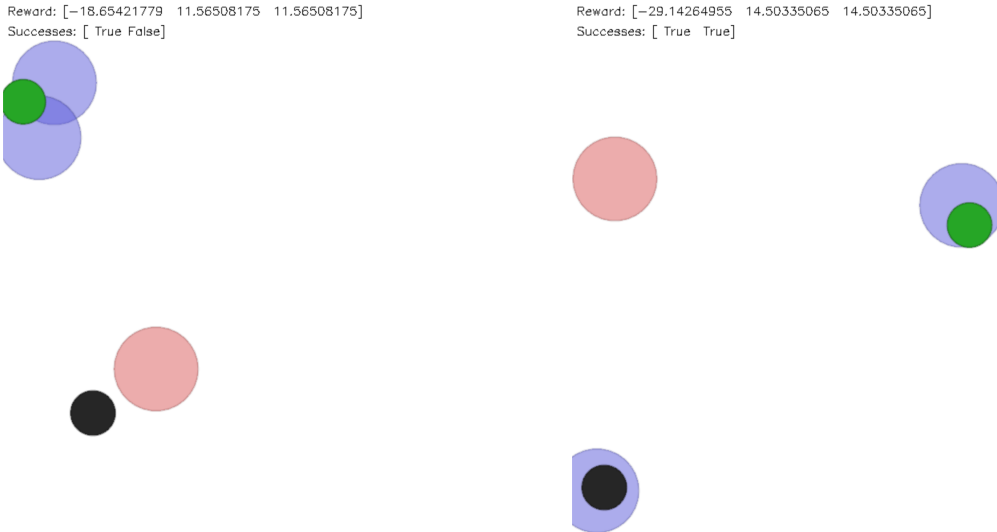
Our goal is to generate DT surrogates for RL-based TSC policies that are both performant (in terms of reward) and scalable (in terms of runtime), so that stakeholders can efficiently use them to reason about the behaviour of RL policies. Neither *IVIPER* nor *MAVIPER* achieves this goal; the lack of coordination in *IVIPER* degrades its performance, while various aspects of [97]’s implementation of *MAVIPER* hinders it from being truly scalable. We have envisioned and implemented a number of algorithmic ideas that could lead to the best of both worlds:

- **Sampling.** To upweight critical states, *MAVIPER* computes a  $Q$ -value weight for each experience in the collected trajectories. The *MAVIPER* weight for each agent has two key differences from the single-agent VIPER weight: (1) it is given by the maximum possible loss in  $Q$ -value if the agent’s entire team deviates from the expert action profile; and (2) it is taken as an expectation over actions of agents in opposing teams. Since each agent in the TSC setting has approximately 10 actions, [97]’s approach of enumerating all team and opponent actions is likely to be intractable as the number of agents scales up. Instead, we sample a subset of team and opponent actions to compute the weights. Experiments have shown that this change, surprisingly, improves not only runtime but also reward in cases.
- **Feature selection.** Another critical bottleneck in *MAVIPER* is feature selection during the DT fitting process, which requires the algorithm to iterate through all features and feature values in the collected trajectories. Providing this subroutine with a subset of features to focus on would greatly improve its runtime. Experiments have also shown that it is possible for *MAVIPER* students to reach 100% of expert performance with feature masks handcrafted based on domain knowledge. We have also implemented two simple but more general solutions: (1) using SHAP values [87] as a measure of feature importance in the single-agent setting; and (2) greedily constructing a set of features based on how new features improve

the reward obtained by IVIPER students. However, we have found experimentally that both of these approaches are liable to miscoordination. We are thus developing an alternative solution that combines feature masking with joint DT training.

- **Sequential training.** By analogy to meta-algorithms for multi-agent RL such as [75]’s policy-space response oracles, we believe that one promising approach to coordinating the training of feature masks between agents is to allow the agents to best-respond to each other. Specifically, student 1 would train its mask by interacting with the experts, student 2 would train its mask by interacting with the masked student 1 and the experts for other agents, and so on. We are experimenting with this best response-based approach not only to train feature masks, but also to train the DT students themselves.

For our experimental evaluation, we are currently relying on the multi-agent particle world environments introduced by [84], which are a popular benchmark for reinforcement learning tasks. We specifically focus on the physical deception (“adversary”), cooperative navigation (“spread”), and predator-prey (“tag”) environments. Although they may be divorced from the motivating context of TSC, the optimal coordinated behaviour is well-defined for agents in these environments. For instance, consider the physical deception environment in Figure 4.5. The goal of the defender agents (in purple) is to deceive the attacker agent (in red) from reaching a target landmark (in green). This can be achieved by the defender agents coordinating to divide attention between the target (green) and non-target (black) landmarks, which MAVIPER (Figure 4.5b) but not IVIPER (Figure 4.5a) is able to achieve. We aim to ensure that our proposed methods retain these coordination capabilities. However, we will extend our evaluation to TSC environments so as to demonstrate their utility for producing interpretable surrogates of RL-based signalling policies.



(a) DT students trained with IVIPER fail to co-ordinate and converge on the same landmark. (b) DT students trained with MAVIPER coordinate by dividing attention between landmarks.

Figure 4.5: Behaviour of DT surrogates in the physical deception environment of [84].

## Chapter 5

# Proposed Work

### 5.1 Coordination

#### Learning Equilibria for Game-Theoretic Models of Gig Driving

I noted in Section 3.4 that it is difficult for self-interested drivers to coordinate on fulfilling demand such that social welfare is maximised. Part of this arises from the information asymmetry inherent in gig platforms (Section 2.2.1): drivers can only observe the gig requests and dynamic prices provided to them by platforms, and have no visibility into or agency over how other drivers will respond to this information. [104] describes how platforms such as Lyft adjust these bonuses based on drivers’ revealed actions to fulfill demand. But how can coordination be achieved from the drivers’ perspective? Specifically, how could an AI decision aid subject to the same information asymmetry help drivers to maximise their potential earnings, based on predictions of volatile fares and bonuses (Section 4.3), without causing miscoordination through overcrowding?

As a first step towards addressing this problem, I propose to start from a theoretical model. If gig drivers are modelled as agents in an  $n$ -player game (assumed to be homogeneous for now), where the actions entail repositioning to different zones based on dynamic pricing, and the demand in each zone is modelled as a consumable resource, then this problem can be viewed as a *congestion game*. Similar formulations have been previously adopted by [62, 63], although their work was not grounded in real-world data. *Nash equilibria* in such games correspond to the solution that could be achieved by self-interested drivers. They are a subset of *correlated equilibria*, which is the set of all solutions achievable by agents conditioning their strategies on the observation of a random signal. A shared, public signal yields Nash equilibria [8]; if each agent observes a private signal, however, it is possible to achieve correlated equilibria with higher social welfare. In this context, the AI decision aid’s recommendations can be modelled as the signal.

Some past work has recognised the difficulty of solving for equilibria in congestion games; finding Nash equilibria is PLS-complete [41], and — although finding *any* correlated equilibrium can be done in polynomial time — finding social welfare-maximising correlated equilibria is NP-hard [105]. An alternative approach is to learn these equilibria emergently through RL. In 2021, I collaborated with James Cunningham, Justin Kiefel, and Chun Kai Ling to design several RL



algorithms for learning correlated equilibria in sequential extensions of normal-form games [23]. We created a multi-agent RL environment based on the normal-form Chicken game, a classic motivating example for the utility of correlated equilibria. In our experimental evaluation, we found that the MADDPG algorithm of [84] allowed agents to achieve social welfares corresponding to non-trivial correlated equilibria (MADDPG and MMADDPG in Figure 5.1). However, we discontinued this line of work due to negative results for some of the other algorithms that we designed.

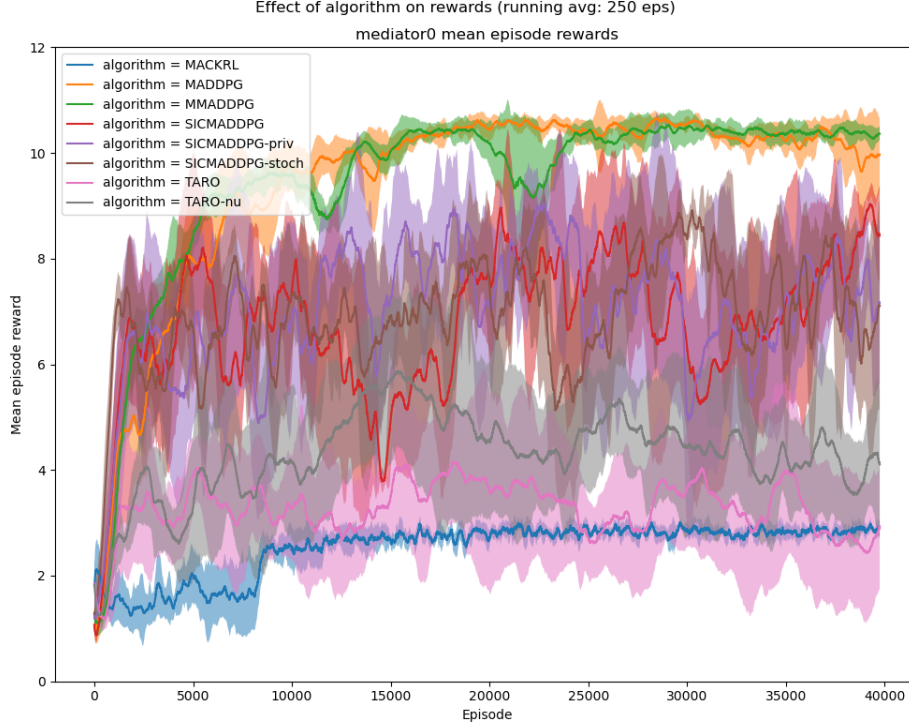


Figure 5.1: Mediator rewards (i.e., agent social welfare) for various RL algorithms in the multi-agent Chicken environment [23]. The maximum possible social welfare in the game is 10.5, which is approached by the MADDPG and MMADDPG algorithms ( $\approx 10$ ).

Now, I propose to continue this line of work anew in the congestion game setting, by using RL algorithms to learn correlated equilibria in environments based on classic congestion games as well as the gig driving domain. Our results in the normal-form setting suggest that RL can also achieve non-trivial correlated equilibria for congestion games. However, compared to the normal-form setting, the optimal policy is less obvious in this setting, and thus during evaluation the RL algorithms would instead be benchmarked against potentially suboptimal correlated equilibria found by the algorithm of [105]. Not only would this proposed work thus lead to theoretically innovative contributions, but it could also be combined with the work presented in Section 4.1 to design practical AI decision aids that give gig drivers personalised yet coordinated recommendations.

## 5.2 Interpretability

### Optimising Traffic Signal Phase Sequences with Multi-Agent RL

The experimental evaluation in Section 4.3 demonstrated that unconstrained RL algorithms for TSC are able to significantly improve performance over the existing fixed-time signal plan for the Strongsville, Ohio road network, but also that versions of these algorithms modified to respect signal plan constraints can still achieve nontrivial improvements. However, the constraints implemented in Section 4.3 are more restrictive than those imposed by Econolite’s Edaptive system. In a real-world deployment of an RL algorithm for TSC, stakeholders may desire to relax some of these constraints in exchange for performance improvements (see Section 3.3).

Figure 5.2 shows the effect of removing individual constraints (while retaining the other constraints) on the performance of the constrained MPLight algorithm for the Strongsville road network. First, removing the minimum green constraint considerably degrades MPLight’s performance. I conjecture that the algorithm is unable to learn a performant policy due to (1) rapid switching between phases due to a temporally brittle policy and (2) extension of the final phase to meet the cycle length constraint. Next, removing either the maximum green constraint or the cycle length constraints does not have a significant impact on performance, considering the level of variability between random seeds. Lastly, removing the phase sequence constraint results in significant gains in performance. In this proposed work, I will focus on the last of these constraints.

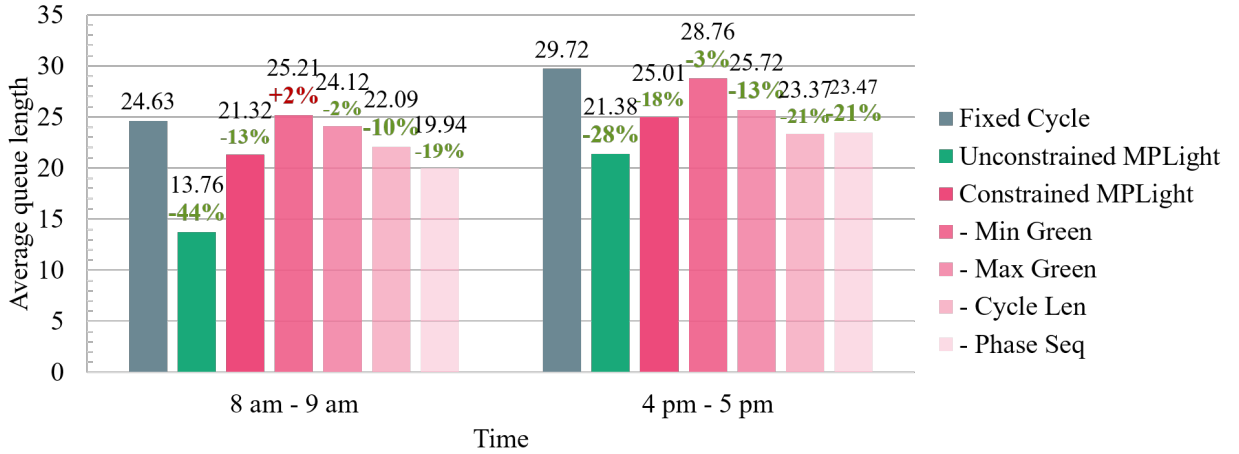


Figure 5.2: Effect of removing individual constraints on the test performance of the constrained MPLight algorithm on the Strongsville road network, based on traffic from May 17, 2023 at 5 pm.

Removing the phase sequence constraint entails allowing the RL algorithm to freely signal phases in any order. This would hinder drivers from predicting the next phase, which may cause safety issues if drivers begin accelerating before what they believe is the start of the green light for their movement (as observed by [153]). Therefore, in practice, the phase sequence should still be kept static — but it is not necessarily the case that the currently-implemented phase sequence in a given road network is optimal. Indeed, Edaptive is capable of heuristically optimising phase

sequences, which usually involves conversion between *leading turn* (i.e., signalled for an extended time before the straight-through movement) and *lagging turn* (i.e., signalled for an extended time after the straight-through movement) phases in a base time-of-day plan. Other potential phase sequence modifications include skipping and combining phases.

Preliminary results show that, with fixed but randomly initialised phase sequences, the queue length achieved by the constrained MPLight algorithm can vary by up to 23% across random seeds. I anticipate that, even when phase sequences are kept fixed, there is still room for improvement from optimising them. How, then, could phase sequence optimisation be performed in a non-heuristic manner? A brute-force solution would entail training one RL policy for each possible permutation of phases. [94] proposed a simulated annealing algorithm, but combining their method with RL would also require training to convergence. I propose to solve phase sequence optimisation using a *branch-and-bound* procedure, in which information from a small set of RL trajectories can be used as a branching heuristic to select phases. This is complementary to recent work which models variable selection in branch-and-bound as an RL problem [39, 107], but their methods cannot be directly applied because the reward here is also generated by an RL policy.

## 5.3 Heterogeneity

### Evaluating RL for Traffic Signal Control in the Real World

Ultimately, the goal of the work presented in Sections 4.2, 4.3 and 5.2 is to design an RL algorithm for TSC which can replace the heuristic optimisation routines in existing solutions such as Edaptive. But can such an algorithm be actually deployed? Over the past two years, I have been collaborating with Econolite, Path Master (a distributor of traffic control technologies in Ohio, Western Pennsylvania, Kentucky, and West Virginia); and the Traffic Management Centre (TMC) in Strongsville, Ohio, which currently uses Edaptive to control the Pearl Road and Royalton Road corridors. The work outlined in these sections has all been motivated by their pain points.

My “stretch goal” for this thesis is to integrate my theoretical and practical contributions in RL for TSC into a field test in Strongsville over the Pearl Road and Royalton Road corridors (Figure 4.4b). It would have two stages: (1) an offline evaluation where the RL policy simulates signalling actions using live detector data; and (2) an online evaluation where the RL policy’s actions directly control traffic signals. I expect that some of the performance improvements delivered by RL in simulations of Strongsville can also translate to reality. However, a much more significant barrier will be ensuring that various stakeholders — particularly Strongsville’s TMC personnel and contracted traffic engineers — will be able to trust RL-generated signal plans (see Section 3.3).

Currently, the stakeholders’ most prominent concern is that the traffic patterns of our simulation generated from detector data are inconsistent with real-world traffic in Strongsville. While this does not diminish the capabilities of the constrained MPLight algorithm as demonstrated in Section 4.3, it does raise questions regarding whether these results can directly generalise to the real world (see Section 3.2). I am collaborating with an undergraduate student, Karen Wu, to calibrate the simulation; along with my algorithm design work, I anticipate that this will move the stakeholders to become increasingly amenable to a field test.

# Chapter 6

## Timeline

To conclude this thesis proposal, I now propose a timeline for completing the in-progress and proposed work introduced in Chapters 4 and 5.

- **Apr 2024: Thesis Proposal**

- **May–Aug 2024**

*Evaluating RL for Traffic Signal Control in the Real World* (Section 5.3, Part I)

Over the coming summer, I will conduct some preliminary, exploratory work to prepare for a field trial of RL algorithms for TSC in Strongsville, Ohio, by collaborating with two undergraduate students, Karen Wu and Nick Fettig. I will keep working with Karen to calibrate the Strongsville simulation. Despite the high-resolution detector data that is available from Strongsville, systematic undercounting issues mean that we will likely need to combine computer vision and optimisation techniques to generate consistent traffic flows. Meanwhile, I will work with Nick to expand my review paper on RL for TSC [24], combining an updated literature review with further stakeholder conversations to understand what developments must be made before stakeholders can trust RL-based signalling policies. Overall, the goal will be to ensure that the remainder of my in-progress and proposed work aligns with the needs of Econolite, Path Master, and the Strongsville TMC.

- **Sep–Dec 2024**

*Coordinating Decision Tree Surrogates for Multi-Agent RL* (Section 4.4)

In the fall, I will work with Stephanie Milani and Zhicheng Zhang to progress our work with MAVIPER to a publishable state. Although we have experimented extensively with baselines, some additional effort will be required to implement the best response-based sequential imitation learning algorithm that we envision. To demonstrate that it can strike a reasonable trade-off between performance and scalability, we will also thoroughly evaluate it on both [84]’s particle world and TSC environments. Our contributions will thus be primarily methodological in nature. To publish this work, we are aiming for a submission to a conference similar to ECML.

- **Sep–Dec 2024**

*Designing Cyclic Traffic Signal Controllers with Multi-Agent RL* (Section 4.3)

*Optimising Traffic Signal Phase Sequences with Multi-Agent RL* (Section 5.2)

At the same time, I will continue to extend the MPLight algorithm to incorporate the remaining constraints that are needed to guarantee its behaviour to stakeholders: phase sequence optimisation (using a branch-and-bound algorithm) and split predetermination (using imitation learning). Between these two types of constraints, I anticipate that the former will lead to more significant methodological contributions, while the latter will lead to more significant practical contributions. My goal is to integrate them into a single publication describing the innovations needed to make MPLight deployable. To publish this work, I am aiming for a submission to a conference similar to COMPASS.

- **Jan–Apr 2025**

*Learning Equilibria for Game-Theoretic Models of Gig Driving* (Section 5.1)

Following the conclusion of my in-progress work, I plan to turn my attention fully towards this methodological project. Although I have some algorithmic ideas as well as an existing codebase that I can start from, the mixed results of my prior work suggest that this project will likely involve more exploration than the remainder of my in-progress and proposed work. To publish this work, I am aiming for a submission to a conference similar to AAAI.

The remainder of the timeline is contingent upon our progress towards building stakeholder trust on the TSC project. If Econolite, Path Master, and the Strongsville TMC all trust the simulated evaluations of my RL algorithms enough such that a field test is feasible, I will extend the timeline of my PhD by 6 months so that I can bring this work to completion:

- **May–Nov 2025: Stretch Goal**

*Evaluating RL for Traffic Signal Control in the Real World* (Section 5.3, Part II)

Working together with these stakeholders, I will translate the algorithmic developments introduced in Sections 4.2, 4.3 and 5.2 into a practical signal control algorithm that can be deployed end-to-end through live connections to Strongsville’s infrastructure. This will likely require significant iteration with the stakeholders to ensure that they remain confident in the efficiency and safety of the algorithm at every step, hence the longer time estimate. However, if successful, this work has the potential to make significant and concrete social impacts.

- **Dec 2025: Thesis Defence**

Otherwise, I will follow the originally-planned timeline, and defer a field test to future work:

- **May 2025: Thesis Defence**

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