#### **Government expenditures & fiscal policy**

EC 103-003

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# Motivation

## Housekeeping

#### **Required readings**:

- Case, Fair, & Oster (2012), ch. 9.
  - See Extra Readings module on the Spring.

#### For the next lecture:

- Yahoo! Finance on the "Inflation Reduction Act"
  - Youtube link here (watch the "key moments")

#### Government: Good or bad for the economy?

The role of the government in a country's economy is a matter of great debate.

Regardless of one's view abut the role of the government, it performs several functions, including:

- Setting minimum wages;
- Regulating product quality;
- Providing and maintaining public schools, parks, health programs, etc.

From a **macroeconomic** perspective, the government (be that *local*, *state*, or *federal* instances) acts in the economy through two main channels:

- 1. Fiscal policy;
- 2. Monetary policy.

#### Government: Good or bad for the economy?

**Fiscal** policy refers to a government's *spending* and *taxing* practices.

• In other words, how the government manages its own budget.

We may divide fiscal policy into three main categories:

- 1. Government expenditures on goods and services;
- 2. Tax policies;
- 3. Transfer payments (veteran benefits, Social Security, unemployment compensation,...).

On the other hand, **monetary** policy involves how the government, through its central bank, manages a country's **supply of money**.

From now on, we will add the **government** to our formal analysis of an economy.

In other words, we are now treating a still *closed* economy, but *with* government.

Thus, its **aggregate expenditures** (AE) are defined by:

$$AE \equiv C + I + G$$

where G includes government expenditures.

Now, turning to aggregate output (Y), we will define a new variable, called **net taxes** (T).

• T accounts for taxes collected by the government and its transfer payments.

Since now we are considering the role of government in the macroeconomy, it takes a **portion** of household income flows in the form of taxes.

Therefore, the income that *ultimately* gets to households is known as **disposable (after-tax)** income, Y<sub>d</sub>:

$$Y_d \equiv Y - T$$

where  $Y_d$  subtracts taxes paid by households and includes any transfer payments that these receive from the government.

Now, households' disposable income must be either spent on consumption or saved.

$$Y_d = C + S$$

And since  $Y_d = Y - T$ ,

$$Y - T \equiv C + S$$

Rearranging,

$$Y \equiv C + S + T$$

This last identity says that aggregate output is **split** between *net taxes*, household *consumption*, and *savings*.

Whenever a government's expenditures (G) are larger than what it collects in net taxes (T), the government runs a **budget deficit**.

- If G > T, budget deficit;
- If G < T, budget surplus.

In case G exceeds T, the government must finance this deficit by **borrowing** from the public.

- Via Treasury bonds, bills,...
- This way, part of **aggregate savings** (S) goes to financing budget deficits.

Before considering the government, our aggregate consumption function looked like:

$$C = a + bY$$

Now, we simply replace total income (Y) by **disposable income**,  $Y_d$ :

$$C = a + bY_d$$

or

$$C = a + b(Y - T)$$

For now, we still consider that **aggregate investment** (*I*) does not depend on income (meaning that planned investment equals actual investment.)

# Equilibrium

## Equilibrium

From our previous lectures, we saw that a macroeconomic equilibrium happens when

$$Y = AE$$

That is, when aggregate output (Y) is equal to planned aggregate expenditures (AE).

And this is equivalent to

$$Y = C + I + G$$

#### Equilibrium

#### Assume the following:

- An aggregate consumption function  $C = 150 + .80Y_d$ ;
- Government expenditures *G* = 100;
- The government has a *balanced budget*, meaning that its spending is fully financed by taxes (*T*);
- Planned investment I = 150.

#### Now, we can ask some **questions**:

- If aggregate output (Y) is \$ 500, what is the level of **disposable income** of this economy?
- When output (Y) is \$ 500, is the economy in **equilibrium**?
- When output (Y) is \$ 1,800, is the economy in **equilibrium**?
- What is the **equilibrium level** of output for this economy?

Saving = Investment revisited

#### Saving = Investment revisited

In previous lectures, we saw that the *equality* between aggregate saving and investment is a **necessary condition** for equilibrium.

Now that government expenditures and taxes play a role in the economy, we may revisit this condition.

Consider the **income flow** in the economy as the amount of money households, firms, and the government spend.

- For consumption, we have assumed that household spending is guided by the **marginal propensity** to consume (a fixed value between 0 and 1).
- And new injections in the economy come either from planned investment (1) or government expenditures (G).
- However, the government also takes out **taxes** (*T*) from this flow of income, and households usually **save** some of their income.
- Thus, taxes and saving can be considered leakages from the flow of income.

## Saving = Investment revisited

Therefore, the equilibrium condition when there is government in the economy becomes

$$S + T = I + G$$

In words, the volume of leakages (S + T) must be **compensated** with planned **injections** (I + G) in the economy to achieve **equilibrium**.

Notice that, now, equilibrium **does not** require a balanced government budget (G = T) or an equality between aggregate saving and investment (S = I) to be achieved.

• The equality must be between **leakages** and **injections**!

From our previous example, is this condition satisfied in equilibrium?

When we consider the **government** in the macroeconomy, we see that output can be changed by either changing the levels of **government expenditures** (*G*) or **net taxes** (*T*) (or both simultaneously).

Whenever changing **any** of these variables, the government is engaging in **fiscal policy**.

Fiscal policy can generate **three** types of **multiplier** effects in the economy, namely:

- 1. The **government spending** multiplier;
- 2. The **tax** multiplier;
- 3. And the **balanced-budget** multiplier.

Suppose **policymakers** are faced with the following situation:

- The economy must be **stimulated** (i.e., aggregate output must grow to reduce unemployment, for example).
- Taxes cannot be changed (due to a recent tax reform package, for example).

How can the government increase aggregate spending without changing the tax regime?

Say that we have the same setup from before:

- $C = 150 + 0.8Y_d$ ;
- *I* = 150
- G = 100
- T = 100

The goal is to increase output by \$ 200 ( $\Delta Y = 200$ ).

With aggregate investment and the tax regime remaining unchanged, **government expenditures** are capable of generating **multiplier** effects.

This is the government expenditures multiplier.

The **government expenditures multiplier** is the ratio of the change in the equilibrium level of output to a change in **government spending**.

Government expenditures multplier = 
$$\frac{1}{\text{MPS}}$$
 or  $\frac{1}{1 - \text{MPC}}$ 

From our example, what is the government expenditures multiplier?

Now, assume that a policymaker has the task of increasing aggregate output by \$ 200 (as before), but without increasing government expenditures (*G*).

The remaining fiscal policy instrument is **taxation**.

• Thus, a tax cut takes place.

Using our example economy, what tax cut is necessary to increase aggregate output by \$ 200?

The **tax multplier** is the ratio of change in the equilibrium level of output to a change in taxes.

$$\text{Tax multplier} = -\left(\frac{\text{MPC}}{\text{MPS}}\right)$$

Given that a tax *cut* will cause an *increase* in consumption expenditures and output and a tax *increase* will cause a *reduction* in consumption expenditures and output, the tax multiplier is a negative number.

Now, what happens if government spending and taxes are increased by the same amount?

In other words, the government decides to pay for its extra spending by increasing taxes by the same amount, thus keeping the government's budget **deficit unchanged**.

• What is the effect on the equilibrium level of output, in case the goal is to increase output by \$ 200?

The **balanced-budget multiplier** is the ratio of change in the equilibrium level of output to a change in government spending where the change in government spending is balanced by a change in taxes so as **not to create any deficit**.

Balanced-budget multplier = 1

In words, the change in Y resulting from the change in G and the equal change in T are exactly the same size as the initial change in G or T.

#### A nice summary:

TABLE 9.4 Summary of Fiscal Policy Multipliers			
	Policy Stimulus	Multiplier	Final Impact on Equilibrium <i>Y</i>
Government spending multiplier	Increase or decrease in the level of government purchases: $\Delta G$	$\frac{1}{MPS}$	$\Delta G \times \frac{1}{MPS}$
Tax multiplier	Increase or decrease in the level of net taxes: $\Delta T$	- MPC MPS	$\Delta T \times \frac{-MPC}{MPS}$
Balanced-budget multiplier	Simultaneous balanced-budget increase or decrease in the level of government purchases and net taxes: $\Delta G = \Delta T$	1	$\Delta G$

Next time: Money supply & demand