

# Crimes Against Politicians and the Descriptive Representation of Women in Local Politics

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## Key Points

- Investigates heterogeneous deterring of potential candidates in local elections.
- Exposure to political crime does not reduce willingness to run for office among female and immigrant-background candidates.
- Some evidence for scarring of more risk-averse and consensus-oriented individuals.

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### Why do we care?

Persistent gender gap in political representation.

Rise in violence against politicians.

- 1 Context
- 2 Theory
- 3 Observational Strategy & Results
- 4 Experimental Strategy & Results
- 5 Conclusion

# Context

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# Politically motivated attacks on politicians

MP

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POLITICS


From Congress To Local Health Boards, Public Officials Suffer Threats And Harassment

December 16, 2020 · 5:00 AM ET  
Heard on All Things Considered

DANIELLE KURTZLEBEN

4-Minute Listen

PLAYLIST



Michigan Gov. Gretchen Whitmer addresses the state's Electoral College at the state Capitol on Monday in Lansing. The building was closed to the public due to security threats around the vote.  
Carter O'Connell/ABC

EUROPE

The New York Times


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ACCOUNT

**'Politics of Hate' Takes a Toll in Germany  
Well Beyond Immigrants**

As the far-right gains traction, harassment and intimidation of local officials are growing, threatening democracy at the grass roots.

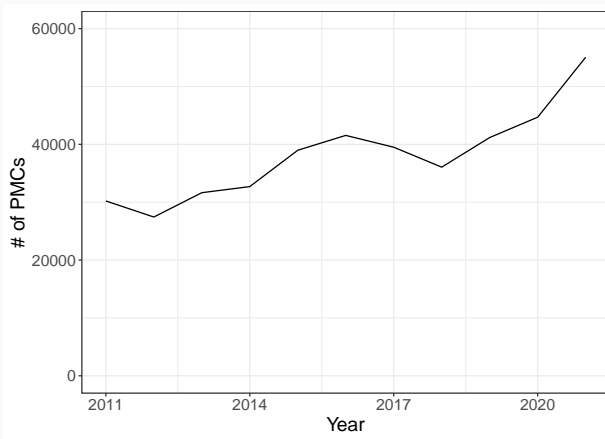
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The mayor of Cologne, Elvirette Reker, was stabbed in 2015 by a man who wanted to punish her for her pro-refugee stance. Since then, the threats have not stopped. *Kenneth Kulashova for The New York Times*

Examples of female representatives targeted by crime: Gov. Whitmer (Michigan) and Mayor Reker (Cologne)

## Trends in politically motivated crime in Germany



Politically motivated crime (PMC) by year.

Source: German Federal Ministry of the Interior

Why?

- Mayors and local councils have considerable power and leverage over local regulations and the adaption of national laws
- Strong gender imbalance
- Starting point of many political careers leading to higher office



# Theory

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**How do crimes against politicians affect the gender composition of the local candidate pool?**

**Our argument:** Crimes against politicians increase the gender gap in political candidacy on the local level

⇒ Heterogeneous Detering

**Mechanisms:**

- 1 Perceived costs of political candidacy
- 2 Contentious nature of politics

# Perceived costs of political candidacy

- **Rational cost-benefit calculus:**
  - Individual will run for office if: benefits of holding office times the probability of winning  $>$  costs of candidacy
- **Perceived likelihood of becoming a victim of political crime:**
  - Female politicians are more likely to become victims of political crimes (Collignon & Rüdiger 2020; Håkansson 2021)
  - If anticipated, less participation
- **General risk aversity:**
  - Costs may be perceived as higher for individuals who are more risk averse
  - Women are, on average, more risk averse (Croson & Gneezy 2009) disputed by (Magalhães & Pereira 2022)

## Contentious nature of politics

- Crimes against politicians may deter potential female candidates by shifting perception of the political environment
  - ① Women might be less likely to run for office in an **contentious** political environment (Kanthak & Woon 2015)
    - Prevalence of crimes against politicians as sign of contentious nature
  - ② Crimes against politicians might also discourage women from running by **shifting ideal traits** of a politician
    - Prevalence of crimes against politicians might render some traits more important (e.g. assertiveness, resilience)
    - If women perceive themselves as weaker on these traits  $\implies$  self-sorting

## **Observational Strategy & Results**

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# What is political violence?

A crime that ...

- Influences democratic decision-making
- Undermines constitution or it's representatives
- Impedes international relations
- Targets an individual due to political affiliation, ideology, etc.

...and what it is not!



- # of crimes against politicians
  - unit of observation: party-municipality
  - source: official police records for 2019/2021 (before elections)
  - crimes targeted against political representatives and parties

Inquiry Data

Distribution Crime

- $\Delta$  share of female candidates on party lists for municipal council election
  - unit of observation: party-municipality
  - data available for five states (BB, BW, MV, SN, HE)
  - change from 2014/2016 to 2019/2021 municipal elections

Distribution of Data



**Table 1:** Summary Statistics

| Variable                                     | Mean  | Std. Deviation | Min    | Max | Count |
|--|-------|----------------|--------|-----|-------|
| Crime Counts                                 | 0.098 | 1.288          | 0      | 89  | 10419 |
| $\Delta$ Share of Fem. Candidates * 100      | 1.989 | 16.66          | -100   | 100 | 4948  |
| Share of local parties experiencing violence |       |                | 3.69 % |     |       |

**Table 2:** Summary Statistics by Party

| Variable                                | AfD  | CDU  | Die Linke | FDP  | Greens | SPD  |
|---|------|------|-----------|------|--------|------|
| Crime Counts                            | 4.78 | 0.11 | 0.23      | 0.08 | 0.15   | 0.1  |
| $\Delta$ Share of Fem. Candidates * 100 | 4.72 | 1.52 | 2.87      | 1.62 | 3.13   | 1.83 |

Conditional on standing for office in both elections

**Table 3:** Regression Results

|                           | <i>Dependent variable:</i>        |                     |                  |                  |                   |                     |                   |                   |
|---------------------------|-----------------------------------|---------------------|------------------|------------------|-------------------|---------------------|-------------------|-------------------|
|                           | $\Delta$ Share of Fem. Candidates |                     |                  |                  |                   |                     |                   |                   |
|                           | (1)                               | (2)                 | (3)              | (4)              | (5)               | (6)                 | (7)               | (8)               |
| Crime                     | -0.025<br>(0.016)                 | -0.012**<br>(0.004) |                  |                  | -0.026<br>(0.016) | -0.026**<br>(0.010) |                   |                   |
| Crime Against Politician  |                                   |                     | 0.004<br>(0.019) | 0.004<br>(0.005) |                   |                     | -0.005<br>(0.020) | -0.005<br>(0.009) |
| Municipality Fixed Effect | ✓                                 |                     | ✓                |                  | ✓                 | ✓                   | ✓                 | ✓                 |
| Party Fixed Effect        |                                   | ✓                   |                  | ✓                | ✓                 | ✓                   | ✓                 | ✓                 |
| Clustering                | city                              | party               | city             | party            | city              | party               | city              | party             |
| Observations              | 4,873                             | 4,873               | 4,873            | 4,873            | 4,873             | 4,873               | 4,873             | 4,873             |
| Adjusted R <sup>2</sup>   | -0.019                            | 0.001               | -0.020           | 0.001            | -0.019            | -0.019              | -0.020            | -0.020            |

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

## **Experimental Strategy & Results**

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# Experimental sample

- Sample
  - 1120 respondents - filtered by political interest
  - Representative w.r.t. German population (age, gender, state)
- Two rounds
  - First round with 813 respondents. But women heavily underrepresented.
  - Second round with 307 females.
  - Few immigrant-origin respondents (%15)

Balancing Test 1

Balancing Test 2

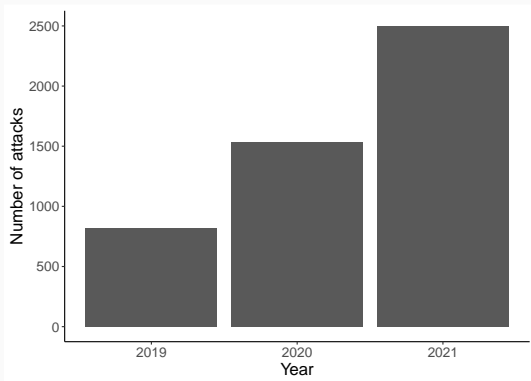
Balancing Test 3

Propensity Score Matching

*“Local politicians are an important pillar for German democracy. They make decisions in a variety of topics such as public transport, internet infrastructure or city cleaning that affect our daily life. In general, they are close to the voters they represent and are therefore uniquely positioned to address local issues. Furthermore, local politicians are also often recruited for higher level office and many current top politicians have started their political career by holding political offices on the local level.*

*“Local politicians ... local level. However, in the last years, local politicians increasingly become targets of politically motivated and sometimes violent attacks. In a recent poll, 79% of the surveyed local politicians indicated to have been targeted in some form. Every fifth politician even indicated to have been the victim of a physical attack. This is also reflected in the official statistics of politically motivated crimes that count attacks on politicians and party offices. The graph below shows that the number of attacks on politicians almost tripled between 2019 and 2021. This trend is not confined to a particular region in Germany but is found in every state.”*

## Treatment graph



Source: German Federal Police (BKA)

- Willingness to run/engage (WTR, WTE)
  - Self-reported
  - Scale from 1-5
- Information outcome
  - We offer respondents information about the requirements of political candidacy in local politics
  - We measure whether respondents opt in to see this information (1/0)

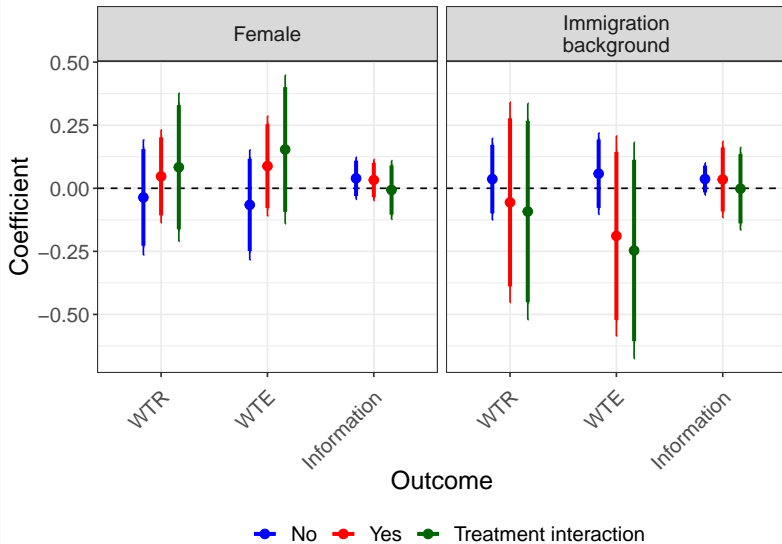


## Secondary Outcomes

- Perceived risk of candidacy and political engagement
  - Scaled from 1-5 (5 highest risk)
- Nature of political competition (NPC)
  - How do respondents perceive the political environment in local politics?
  - Several items scaled from 1-5 (from less to more contentious)
- Important traits
  - Rank seven skills
  - Respondents classify the skills into “feminine” and “masculine”

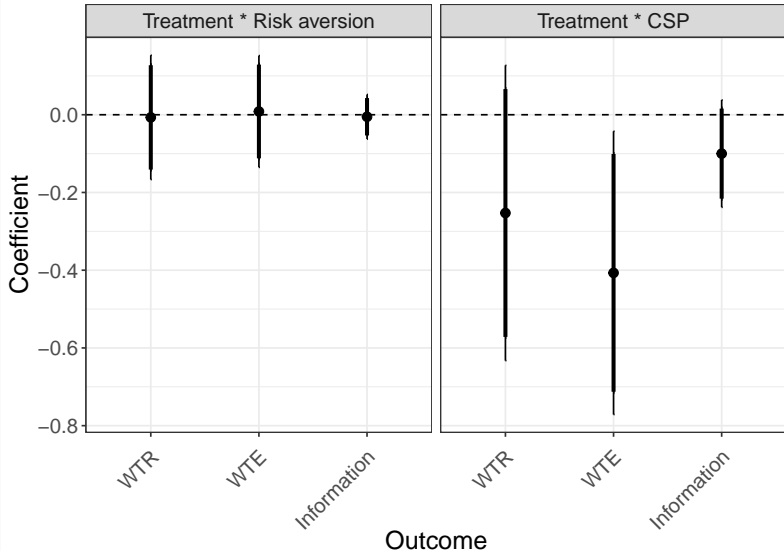
- Socio-demographic Characteristics
- Self-reported risk-aversity
  - 4 items
  - Scaled from 1-5, higher values less risk-aversion
- Preference for cooperative style in politics (CSP)
  - What do respondents deem more important for democratic politics?
    - Competition and conflict (= 0)
    - Cooperation and consensus-seeking (= 1)

# Treatment Effects on Primary Outcomes



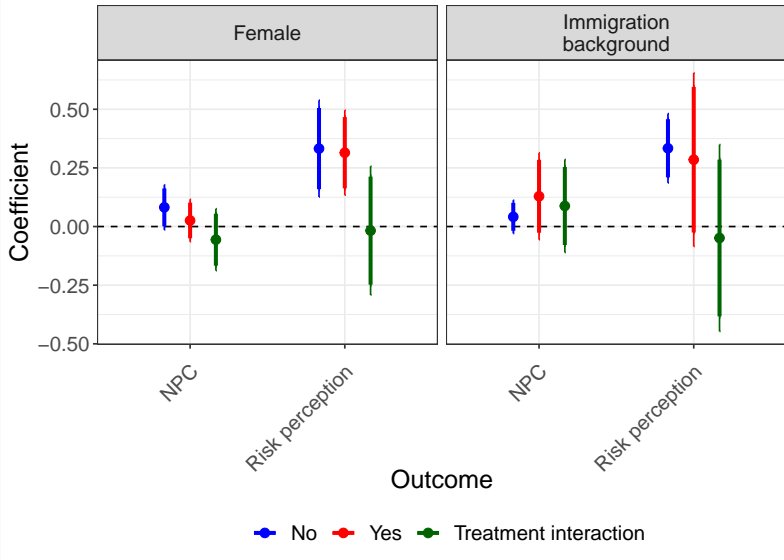
Note: OLS coefficients with 90% (thick bars) and 95% (thin bars) confidence

## Treatment Interaction with Risk Aversion and CSP



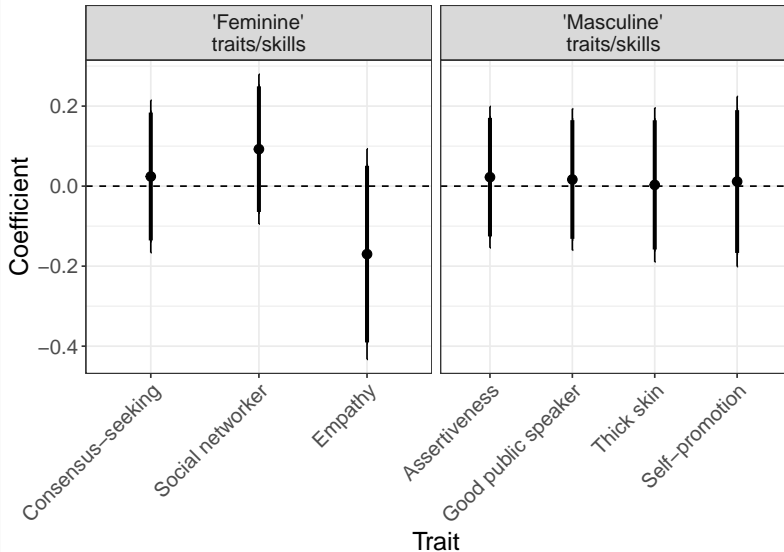
Note: OLS coefficients with 90% (thick bars) and 95% (thin bars) confidence

# Treatment Effects on Risk Perception and NPC



Note: OLS coefficients with 90% (thick bars) and 95% (thin bars) confidence

## Treatment Effects on Traits



Note: OLS coefficients with 90% (thick bars) and 95% (thin bars) confidence

## Conclusion

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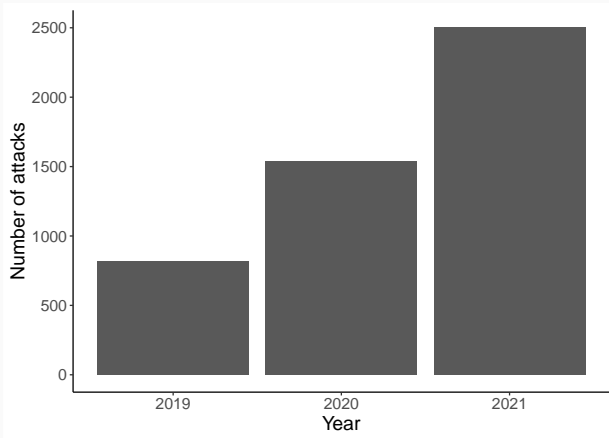
- Heterogeneous deterrence not primarily along gender lines.
- Some scarring of cooperative individuals
- Altered risk perception seems to have no consequences in the decision. Why?



Thank you for your attention  
... and HAPPY HOLIDAYS!

# Appendix

## Trends in crimes against politicians in Germany



Graph shows the total number of crimes against politicians. Source: German Federal Police (BKA)

# Politically Motivated Crime in Germany

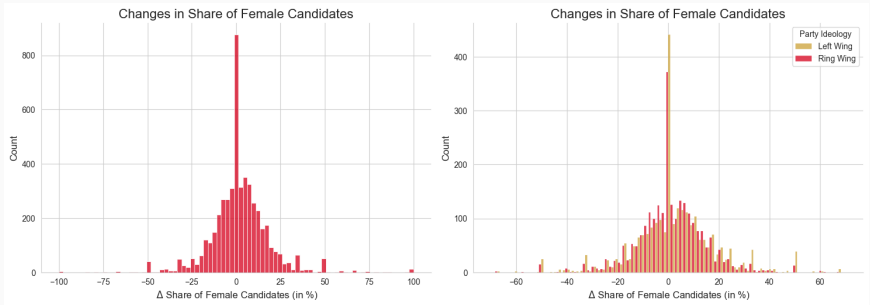
- 'PMK-Statistik' by German Federal Police Force (BKA)
  - **33%** annual increase of crimes against representatives & bureaucrats (2018→2019)
  - **107%** annual increase of **violent** crimes against representatives & bureaucrats (2018→2019)
- Event-level info necessary to answer most pressing questions
  - From parliamentary inquiries and state-level police departments
  - Classified by:
    - location
    - date
    - type of offence
    - motivation of perpetrator (left/right/other)

# Anlage 1 - Angriffe auf Parteibüros und Politiker 2018

| Lfd. Nr. | Tatzeit    | Tatort                  | TV <sup>1</sup> | Phänomenbereich        | Zähldelikt | Bezeichnung   |
|----------|------------|-------------------------|-----------------|------------------------|------------|---|
| 167      | 15.03.2018 | Dresden                 | 0               | Ausländische Ideologie | § 303 StGB | Sachbeschädigung  |
| 168      | 16.03.2018 | Tornesch                | 0               | Nicht zuzuordnen       | § 303 StGB | Sachbeschädigung  |
| 169      | 17.03.2018 | Heidenheim an der Brenz | 0               | Links                  | § 303 StGB | Sachbeschädigung  |
| 170      | 17.03.2018 | Friedberg               | 1               | Nicht zuzuordnen       | § 130 StGB | Volksverhetzung   |
| 171      | 17.03.2018 | Graal-Müritz            | 0               | Nicht zuzuordnen       | § 303 StGB | Sachbeschädigung  |
| 172      | 17.03.2018 | Eisfeld                 | 0               | Links                  | § 86a StGB | Verwenden von Kennzeichen verfassungswidriger Organisationen        |
| 173      | 18.03.2018 | München                 | 0               | Links                  | § 303 StGB | Sachbeschädigung  |
| 174      | 18.03.2018 | Northheim               | 0               | Nicht zuzuordnen       | § 243 StGB | Besonders schwerer Fall des Diebstahls                              |
| 175      | 18.03.2018 | Kiel                    | 0               | Links                  | § 188 StGB | Üble Nachrede und Verleumdung gegen Personen des politischen Lebens |
| 176      | 18.03.2018 | Zeulenroda              | 0               | Links                  | § 303 StGB | Sachbeschädigung  |
| 177      | 18.03.2018 | Hildburghausen          | 0               | Links                  | § 303 StGB | Sachbeschädigung  |
| 178      | 18.03.2018 | Eisfeld                 | 1               | Links                  | § 303 StGB | Sachbeschädigung  |
| 179      | 19.03.2018 | Bernau bei Berlin       | 0               | Nicht zuzuordnen       | § 188 StGB | Üble Nachrede und Verleumdung gegen Personen des politischen Lebens |
| 180      | 19.03.2018 | Hamburg                 | 0               | Rechts                 | § 303 StGB | Sachbeschädigung  |
| 181      | 19.03.2018 | Wismar                  | 0               | Links                  | § 303 StGB | Sachbeschädigung  |
| 182      | 19.03.2018 | Neuhaus                 | 0               | Nicht zuzuordnen       | § 187 StGB | Verleumdung   |
| 183      | 20.03.2018 | Wanzleben               | 0               | Nicht zuzuordnen       | § 303 StGB | Sachbeschädigung  |
| 184      | 20.03.2018 | München                 | 1               | Links                  | § 123 StGB | Hausfriedensbruch   |
| 185      | 20.03.2018 | München                 | 1               | Links                  | § 123 StGB | Hausfriedensbruch   |
| 186      | 20.03.2018 | München                 | 1               | Ausländische Ideologie | § 123 StGB | Hausfriedensbruch   |
| 187      | 20.03.2018 | München                 | 1               | Ausländische Ideologie | § 123 StGB | Hausfriedensbruch   |
| 188      | 20.03.2018 | München                 | 1               | Ausländische Ideologie | § 123 StGB | Hausfriedensbruch   |
| 189      | 20.03.2018 | München                 | 1               | Ausländische Ideologie | § 123 StGB | Hausfriedensbruch   |

Example of parliamentary inquiry data

**Figure 2:** Distribution of Election Data



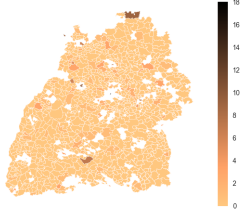
**(a)** Overall

**(b)** By ideology

Back

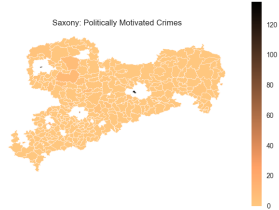
**Figure 4:** Aggregated crime data on zip-code level

Baden-Wuerttemberg: Politically Motivated Crimes



**(a)** Baden-Wuerttemberg

Saxony: Politically Motivated Crimes



**(b)** Saxony

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## Probestimmzettel Stadtratswahl 2020 Memmingen

| Wahlvorschlag Nr. 01  |   | Wahlvorschlag Nr. 02  |                                       | Wahlvorschlag Nr. 04  |   | Wahlvorschlag Nr. 05  |   |
|-----------------------|---|-----------------------|---------------------------------------|-----------------------|---|-----------------------|---|
| <input type="radio"/> | Christlich-Soziale Union in Bayern e.V.<br><b>CSU</b> | <input type="radio"/> | BÜNDNIS 90/DIE GRÜNEN<br><b>GRÜNE</b> | <input type="radio"/> | Alternative für Deutschland<br><b>AfD</b> | <input type="radio"/> | Sozialdemokratische Partei Deutschlands<br><b>SPD</b> |
| 101                   | Böckh Margareta                                       | 201                   | Villing Evelyn                        | 401                   | Maier Christoph                           | 501                   | Beer Petra  |
| 102                   | Holetschek Klaus                                      | 202                   | Linse Joachim                         |                       | Maier Christoph                           | 502                   | Reßler Matthias                                       |
| 103                   | Salger Isabella                                       | 203                   | Dr. phil. Schunk Monika               |                       | Maier Christoph                           | 503                   | Friederich-Scheuerl Susanne                           |
| 104                   | Holas Horst   | 204                   | Prof. Dr.-Ing. Buchberger Dieter      | 402                   | Kühn Genovefa                             | 504                   | Dr. rer.nat. Steiger Hans-Martin                      |
| 105                   | Prof. Dr. Schraut Veronika                            | 205                   | Riedmiller Natalie                    |                       | Kühn Genovefa                             | 505                   | Gotzes Verena   |
| 106                   | Baur Christoph  | 206                   | Pohl Sebastian                        |                       | Kühn Genovefa                             | 506                   | Spitz Rolf  |
| 107                   | Rogg Sabine   | 207                   | Drosihn-Lodd Andrea                   | 403                   | Wagenseil Thomas                          | 507                   | Marx Susanne  |
| 108                   | Prof. Dr. Schwarz Josef                               | 208                   | Schütterle Meinhard sen.              |                       | Wagenseil Thomas                          | 508                   | Holzinger Ivo   |
| 109                   | Zettler Wolfgang                                      | 209                   | Keller Karin                          |                       | Wagenseil Thomas                          | 509                   | Leenders Regina                                       |
| 110                   | Ruppert Michael                                       | 210                   | Tortello Giovanni                     | 404                   | Jurca Titus                               | 510                   | Abate Francesco                                       |
| 111                   | Pramschüfer Helge                                     | 211                   | Kühlmuß Jutta                         |                       | Jurca Titus                               | 511                   | Häring Rita   |
| 112                   | Sonntag Markus  | 212                   | Reichert Tim                          |                       | Jurca Titus                               | 512                   | Nieder Fabian   |

Example of open list ballot



## Willingness to Run (WTR)

**How likely is it that you would...(“1 very unlikely” - “5 very likely”)**

- run as a candidate for the municipality council in the place you currently live in?
- become active in local politics?
- recommend a friend to run for the municipality council?
- recommend a friend to become active in local politics?

## Nature of political competition

**To what extent do you agree to the following statement? [5 point scale: “1 completely disagree” - “5 fully agree”]**

- Local politics is competitive
- Candidates who run for local political offices are treated fairly by their opponents and the media
- Local politicians can often reach a consensus since they all have the welfare of their community in mind
- Local politicians must often face backlash to their decision

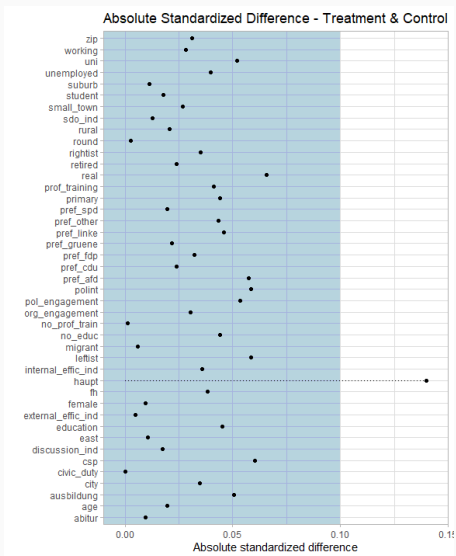
**To what extent do you agree with the following statement?**  
**[5 point scale: “1 completely disagree” - “5 fully agree”]**

- I would take a risk even if it meant I might get hurt.
- Taking risks is an important part of my life.
- I commonly make risky decisions.
- I am a believer in taking chances.

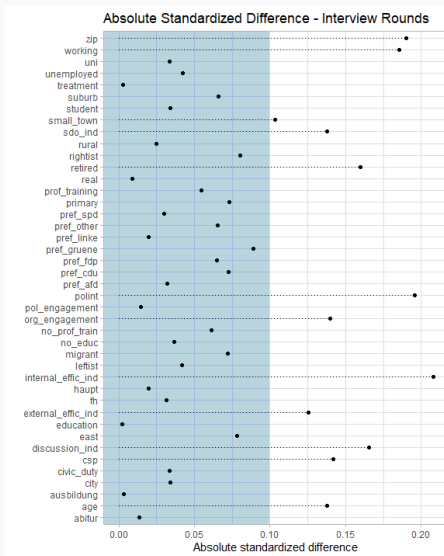
**Which do you think is more important for democratic politics?**

- Competition and conflict between parties and factions
- Cooperation and consensus-seeking between parties and factions

# Absolute Standardized Difference



# Absolute Standardized Difference



# Absolute Standardized Difference



(a) Overall

(b) By ideology

# Propensity Score Matching

