

# Optimal Delayed Taxation in the Presence of Financial Frictions

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## Delayed Taxation

- We propose the following hypothesis:

When workers are financially constrained, delaying the *payment* of a labor income tax will reduce distortionary behavioral responses

Think of a tax that accrues today but is payable in 10–20 years..

- Based on simple life-cycle model (with borrowing frictions) reasoning
    - ▶ A worker that is financially constrained discounts future cash flows at some high  $r_b >>$  return on savings
    - ▶ Hence, a tax that is payable in the future is equivalent to a lower (ordinary) tax that is payable today
1. We study delayed taxation in a dynamic optimal tax model
  2. We calibrate the model to numerically illustrate welfare implications
  3. We test **this hypothesis** using a de-facto delayed taxation scheme affecting young workers in Norway

## Delayed Taxation: Simple example to fix ideas

- Risk-free rate in two-period economy is  $r = 3\%$
- Agent saves at  $r$  or borrows at  $r_b = 10\% > r = 3\%$ , due to financial frictions in *private credit markets*
- There are no financial frictions between agents and the government

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- Agent chooses labor supply and is subject to a **nominal tax rate of 50%**
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- There are no financial frictions between agents and the government
- Agent chooses labor supply and is subject to a **nominal tax rate of 50%**
- Government allows agent to delay tax payment 20 years, **financed at  $r = 3\%$**
- A **net-borrowing** agent now chooses period-1 labor supply as if the tax rate was

$$50\% \times \frac{(1 + 3\%)^{20}}{(1 + 10\%)^{20}} = 26.8\%$$

- The **government** receives an effective tax rate of

$$50\% \times \frac{(1 + 3\%)^{20}}{(1 + 3\%)^{20}} = 50\%$$

# (Non)Variants of Delayed Taxation

## ❶ Non-withheld taxes

- ▶ Absent tax withholding, taxes accrued in, e.g., January, are paid 14-16 months later

## ❷ Installment plans

- ▶ IRS allows you to enter into installment plans for taxes you owe (in excess of what's withheld)
- ▶ Only similar to delayed taxation if workers *expect* to enter into an installment plan

## ❸ Social Security Contributions

- ▶ Forcing workers to save a % of earnings is equivalent to *negatively delayed taxation*
- ▶ If my marginal tax rate is 27% and SSC is 6.2%, I'm effectively paying 123% of my taxes today

## Implementing Delayed Taxation in a Simple Optimal Tax Model

## Agents' optimization problem

Agents live for two periods,  $EIS = 1/\sigma$ , Frisch elasticity =  $\varepsilon$ .

$$\max_{\ell_1, \ell_2, s} \quad u(c_1) - v(\ell_1) + \beta[u(c_2) - v(\ell_2)], \quad (1)$$

$$\text{s.t. } c_1 = w_1 \ell_1 (1 - \delta \tau_1) - s + G \quad (2)$$

$$\text{and } c_2 = R(s) + (1 - \tau_2) w_2 \ell_2 - (1 - \delta)(1 + r_{dtax}) \tau_1 w_1 \ell_1 + G, \quad (3)$$

where  $u$  and  $v$  are strictly increasing and concave,

$G$  is govt transfers,

and  $1 - \delta$  is share of period-1 taxes payable in period 2,

When indifferent between a set of  $1 - \delta^i$ , agents choose smallest value.

**Financial frictions:**  $R(s)$  is kinked: agents borrow at  $r_b$  and save at  $r_{gov} < r_b$ .

## Delayed taxation lowers the effective period-1 tax rate

The first-order conditions for the agent's optimization problem are

$$(\ell_1) : u'(c_1^i)w_1^i[1 - \delta\tau_1] - \beta(1 + r)u'_2(c_2^i)[1 - \delta]\tau_1 w_1^i = v'(\ell_1^i) \quad (4)$$

$$(\ell_2) : u'(c_2^i)w_2^i[1 - \tau_2] = v'(\ell_2^i) \quad (5)$$

$$(s) : u'(c_1^i) = \beta u'(c_2^i)R'(s^i). \quad (6)$$

- Assume that Euler equation (6) holds (i.e.,  $s^i \neq 0$ ).
- Inserting Euler equation into FOC for  $\ell_1$  (4) yields:

$$u'(c_1^i)w_1^i \left( 1 - \underbrace{\tau_1 \left[ \delta + [1 - \delta] \frac{1+r}{R'(s^i)} \right]}_{\text{effective period 1 tax rate}} \right) = v'(\ell_1^i). \quad (7)$$

- We can do a similar exercise for the life-time budget constraint: only  $\tau_1 \left[ \delta + [1 - \delta] \frac{1+r}{R'(s^i)} \right]$  enters

## Relating labor-supply responses to delaying taxation v. cutting tax rate

**Lemma 1.** Starting with no delayed taxation ( $1 - \delta = 3$ ) and  $s^i \neq 0$ , and  $1 - \delta = 0$ , then

$$\frac{d\ell_t^i}{d(1 - \delta)} = \tau_1 \left[ 1 - \frac{1+r}{R'(s^i)} \right] \frac{d\ell_t^i}{d(1 - \tau_1)}, \quad (8)$$

- When the Euler equation holds, labor supply responses to **marginally delayed taxation** is proportional to the responses **to changing the period-1 tax rate**
- For borrowers,  $d(1 - \delta)$  is equivalent to  $d\tau_1 = -\tau_1 \left[ 1 - \frac{1+r}{1+r_b} \right]$
- For savers,  $d(1 - \delta)$  has no effect
- This allows us to characterize **optimal delayed tax policy** in terms of standard tax elasticities

## Government's optimization problem

- **Government maximizes welfare,  $\mathbf{W}$**  (average life-time utility),  
by choosing tax rates,  $\tau$ , and transfers,  $G$  subject to govt budget constraint:

$$G + \frac{G}{1+r} + M \leq \sum_i (l_{i,1} w_{i,1} \tau_1 \delta) + \frac{1}{1+r} \sum_i (l_{i,2} w_{i,2} \tau_2 + (1-\delta)(1+r) l_{i,1} w_{i,1} \tau_1)$$

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- **Partial eqm.** in the sense that  $r, r_b, w_1, w_2$  are exogenous
- We assume that **govt discounts delayed taxes at  $r < r_b$**  (borrowing rate)
  - There are frictions in private credit markets, but not between agents and government
- This can be relaxed: we just need a wedge, driven by, e.g., govt having better collection technology

## 0. Benchmark

- Govt chooses age-independent  $\tau$  and  $G$  to maximize welfare, with  $1 - \delta = 0$  and  $\tau = \tau_1 = \tau_2$ .

## 1. Delayed taxation

- Govt chooses fraction  $1 - \delta \in [0, 1]$  of labor income taxes ( $\tau_1 \ell_1 w_1$ ) that are delayed
- We fix the interest rate of delayed taxes to  $r_{dtax} = r_{gov} \rightarrow \delta$  disappears from govt budget constraint

## 2. Age-dependent taxation

- (Marginal) tax rates  $\tau_1, \tau_2 \geq 0$  may differ
- Unlike other work, we constraint  $G$  to be equal across periods

## 3. Uniform lending

- Offer to lend some amount,  $x$  to all agents
- at an interest rate of  $r$

## High-level theoretical results: Welfare effects of delayed taxation

Starting from no delayed taxation ( $\delta = 1$ ), and keeping all other policies constant,  
The welfare effects of marginally delaying taxation  $d(1 - \delta) > 0$  has four components.

- (1.) Positive welfare effect from allowing                    **intertemporal smoothing**
- (2.) Positive effect on period 1 tax revenues            **(substitution effect)**
- (3.) Negative effect on period 1 + 2 tax revenues **(income/wealth effect)**
- (4.) Negative effect on period 2 tax revenues            **(intertemporal substitution effect)**

These effects operate through **borrowers** whose  $R'(s^i) = 1 + r_b > 1 + r_{gov}$ .

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- If govt were to **just lend to households at**  $r_{gov}$ , we'd miss effects (2.) + (4.)
- If govt instead did **age-dependent taxation**, that is, fix  $\tau_2$  and decrease  $\tau_1$ ,  
we'd have (1)–(4), **but also a negative “mechanical” effect on tax revenues**  
and a different set of agents would be affected

## Optimal delayed taxation

The money-metric welfare effects of marginally delaying taxation is given by

$$\begin{aligned} \frac{dW}{\lambda d(1-\delta)} &= \underbrace{\sum_i \pi^i y_1^i \tau_1 \left[ \frac{1 - \frac{1+r}{R'(s^i)}}{\delta + (1-\delta) \frac{1+r}{R'(s^i)}} \right] u'(c_1^i)}_{\text{from increased intertemp. smoothing}} \\ &+ \underbrace{\sum_i \pi^i \tau_1 \left[ \frac{1 - \frac{1+r}{R'(s^i)}}{\delta + (1-\delta) \frac{1+r}{R'(s^i)}} \right] \left( \frac{\tau_1}{1-\tau_1} y_1^i \varepsilon_{1,1-\tau_1}^{i,c} + \frac{1}{1+r} \frac{\tau_2}{1-\tau_1} y_2^i \varepsilon_{2,1-\tau_1}^{i,c} + y_1^i \rho^i \right)}_{\text{from increasing life-time govt. tax revenues}}, \quad (9) \end{aligned}$$

- where  $\varepsilon^{i,c}$  are compensated labor supply elasticities,
- $\rho^i = \frac{d}{dG_1} \left( \tau_1 y_1^i + \frac{\tau_2 y_2^i}{1+r} \right)$  are tax revenue income effect parameters.
- $\left[ 1 - \frac{1+r}{R'(s^i)} \right]$  terms imply that welfare effects operate through borrowers ( $R'(s^i) > r$ )

## Marginal welfare effects of delayed taxation (starting point: no delayed taxation)

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 \frac{dW}{\lambda d(1-\delta)} &= \underbrace{\sum_i \pi^i y_1^i \tau_1 \left[ 1 - \frac{1+r}{R'(s^i)} \right] u'(c_1^i)}_{\text{from increased intertemp. smoothing}} \\
 &+ \underbrace{\sum_i \pi^i \tau_1 \left[ 1 - \frac{1+r}{R'(s^i)} \right] \left( \frac{\tau_1}{1-\tau_1} y_1^i \varepsilon_{1,1-\tau_1}^{i,c} + \frac{1}{1+r} \frac{\tau_2}{1-\tau_1} y_2^i \varepsilon_{2,1-\tau_1}^{i,c} + y_1^i \rho^i \right)}_{\text{from increasing life-time govt. tax revenues}},
 \end{aligned} \tag{10}$$

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- $\left[ 1 - \frac{1+r}{R'(s^i)} \right]$  terms imply that welfare effects operate through borrowers ( $R'(s^i) > r$ )

## Comparing marginal welfare effects to that of lending

Contrast welfare effects to that of offering everyone a loan of  $dx > 0$  at the government rate,  $r$ .

$$\frac{1}{\lambda} \frac{dW}{d(1-\delta)} \frac{1}{\tau_1 \Delta_r} = \underbrace{\frac{1}{\lambda} \bar{y}_1 \frac{dW}{dx}}_{\text{Govt lending } (+)} + \underbrace{\sum_{i:s^i < 0} \pi^i \left( \frac{\tau_1}{1-\tau_1} y_1^i \varepsilon_{1,1-\tau_1}^{i,c} + \frac{1}{1+r} \frac{\tau_2}{1-\tau_1} y_2^i \varepsilon_{2,1-\tau_1}^{i,c} \right)}_{\text{Behavioral revenue effect of compensated tax cut } (+)} \\ + \underbrace{\sum_{i:s^i < 0} \pi^i (y_1^i - \bar{y}_1) \rho^i}_{COV(y_1^i, \rho^i | s^i < 0) \quad (++)} + \underbrace{\sum_{i:s^i < 0} \pi^i (y_1^i - \bar{y}_1) u'(c_1^i)}_{COV(y_1^i, u'(c_1^i)) \quad (--)}$$
(11)

- where  $\Delta_r = 1 - \frac{1+r}{1+r_b} > 0$  is the interest rate wedge
- $\bar{y}_1 = \sum_i \pi^i y_1^i$  is average income among borrowers.

## Numerical Solutions

## Calibration: Wages

- $N = 100$  agents
  - ▶ Each decile of the 1990 wage distribution
  - ✗ conditional decile of the 2011 distribution (21 years later)
- We assign wages to each agent based on (realized) computed wages for non-students aged 20–30 in 1990
- We assume that all agents know their future wages
  - ▶ This can be relaxed: we just want heterogeneity in whether agents are borrowers

	mean	p10	p50	p90
$w_1^i$	1.09	0.67	1.00	1.72
$w_2^i$	3.63	1.66	2.89	7.53
$\frac{w_2^i - w_1^i}{w_1^i}$	372%	140%	288%	700%

## Calibration: Preferences

**Life-time utility** for an agent is given by

$$\frac{c_1^{1-1/\sigma}}{1-1/\sigma} - \xi \frac{\ell_1^{1+\frac{1}{\varepsilon}}}{1+\frac{1}{\varepsilon}} + \beta \left( \frac{c_2^{1-1/\sigma}}{1-1/\sigma} - \xi \frac{\ell_2^{1+\frac{1}{\varepsilon}}}{1+\frac{1}{\varepsilon}} \right),$$

- $\sigma = 0.2$ , (low EIS consistent with Best et al. (2020), Ring (2020), Ring and Thoresen (2022))
  - $\varepsilon = 0.5$ ,
  - $\xi = 1$ ,
  - $\beta = 0.97^{21}$ ,
- $1 + r_{gov} = 1.03^{21}$ .

## Partially-unconstrained Reforms

- We first consider optimal tax policies subject to
- $1 - \delta \in [0, 1]$  (DT) and  $\tau_t \in [0, 1]$  (AD)
- But with no constraints on how much the *government* can borrow

**r<sub>b</sub> = 10%, ε = 0.5**

	Benchmark	Delayed taxation
$\tau_1$	0.63	0.64
$\tau_2$	0.63	0.64

$r_b = 10\%$ ,  $\varepsilon = 0.5$

	Benchmark	Delayed taxation	
$\tau_1$	0.63	0.64	
$\tau_2$	0.63	0.64	
$G$	0.63	0.62	← Govt transfers

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$1 - \delta$	0	1.00	← Max delayed tax share

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$G$	0.63	0.62	← Govt transfers
$1 - \delta$	0	1.00	← Max delayed tax share
$PV(l_1 w_1, l_2 w_2)$	2.12	2.04	← PV Labor Earnings
$PV(l_1 w_1 \tau_1, l_2 w_2 \tau_1)$	1.34	1.31	← PV Taxes
$l_1$	0.70	0.57	
$l_2$	0.69	0.79	
$(1 - \delta^i) l_1 w_1 \tau_1$	0.00	0.22	← Avg. amount of delayed taxes
$s$	-0.05	0.17	← Avg. net saving
Welfare diff.			
rel to baseline	-16%	-4%	← Money-metric welfare (rel. to baseline, % of GDP)

Baseline: Benchmark economy with  $r_b = r = 3\%$

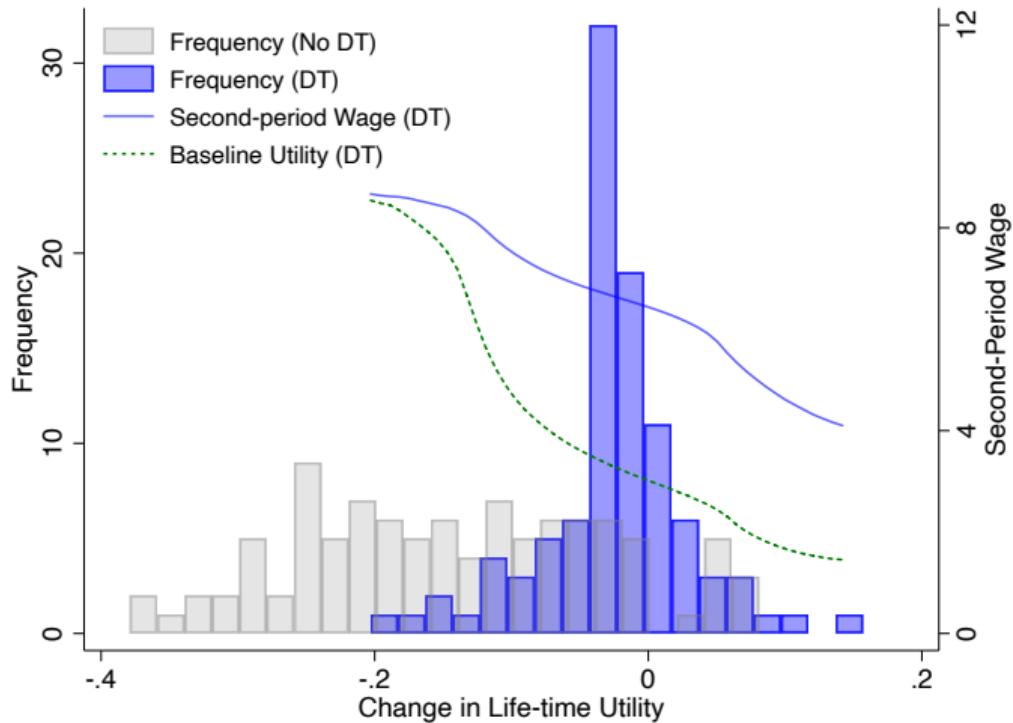
$r_b = 10\%$ , $\varepsilon = 0.5$	Benchmark	Delayed taxation	Age-dependent taxation	AD + DT
$\tau_1$	0.63	0.64	0.00	0.47
$\tau_2$	0.63	0.64	0.73	0.72
$G$	0.63	0.62	0.36	0.62
$1 - \delta$	0	1.00	0	1.00
$PV(l_1 w_1, l_2 w_2)$	2.12	2.04	2.09	2.02
$PV(l_1 w_1 \tau_1, l_2 w_2 \tau_1)$	1.34	1.31	0.90	1.28
$l_1$	0.70	0.57	0.81	0.63
$l_2$	0.69	0.79	0.65	0.72
$(1 - \delta^i) l_1 w_1 \tau_1$	0.00	0.22	0.00	0.12
$s$	-0.05	0.17	0.11	0.22
Welfare diff.				
rel to baseline	-16%	-4%	-9%	-2%

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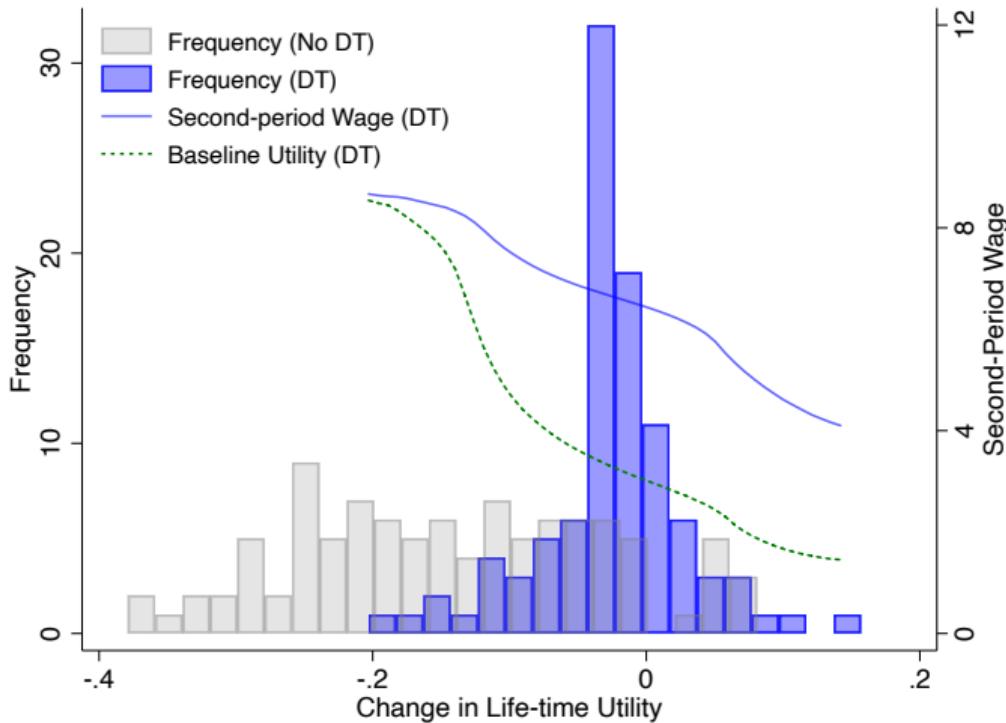
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## With delayed taxation, many agents better off with higher borrowing rates



- Increase fin. frictions by increasing  $r_b$  to 10%

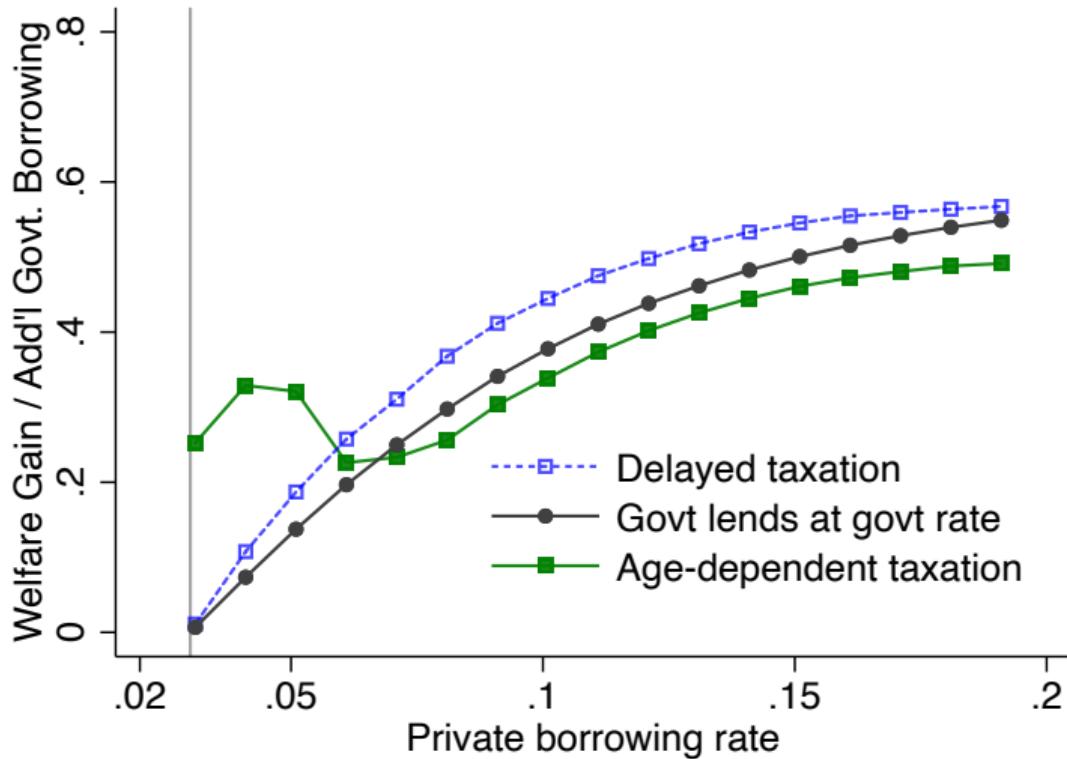
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- Increase fin. frictions by increasing  $r_b$  to 10%
- Low  $w_2$  households are net savers
- Don't care about  $r_b$
- But benefit from reduced distortions ( $G \nearrow$ )
- Those who benefit have low baseline life-time utility
- ▶ Conjecture: with inequality aversion, welfare increasing in  $r_b$

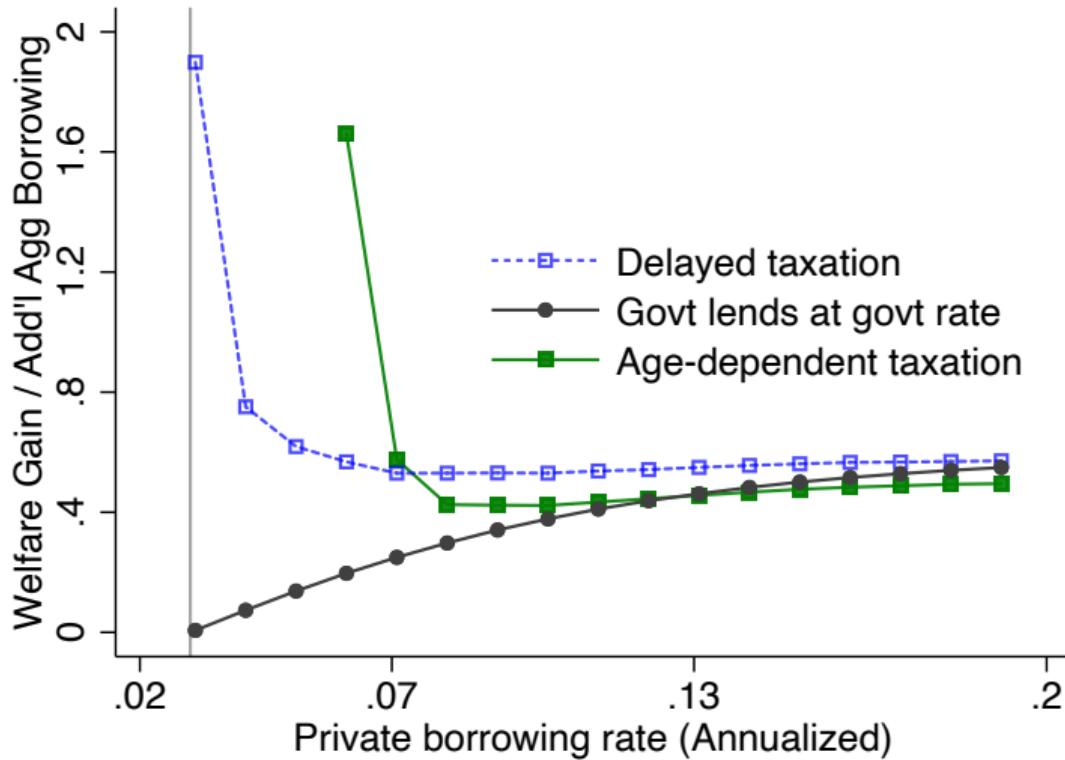
- Policies like Delayed Taxation and Age-Dependent Taxation require government to borrow
- If government is borrowing constrained (e.g., due to politics), may be interested in  
“bang-for-your-buck”: welfare gains per unit of govt borrowing

## Welfare gains per unit of additional government debt



- Welfare gain = Monetary equiv of welfare gain relative to Benchmark
- Alternative policy:  
Govt just lends at  $r_{gov}$
- Worse than DT: doesn't reduce income tax distortions

## Welfare gains per unit of additional **aggregate** debt



- Welfare gain = Monetary equiv of welfare gain relative to neither DT or AD
- Alternative policy:  
Govt just lends at  $r_{gov}$

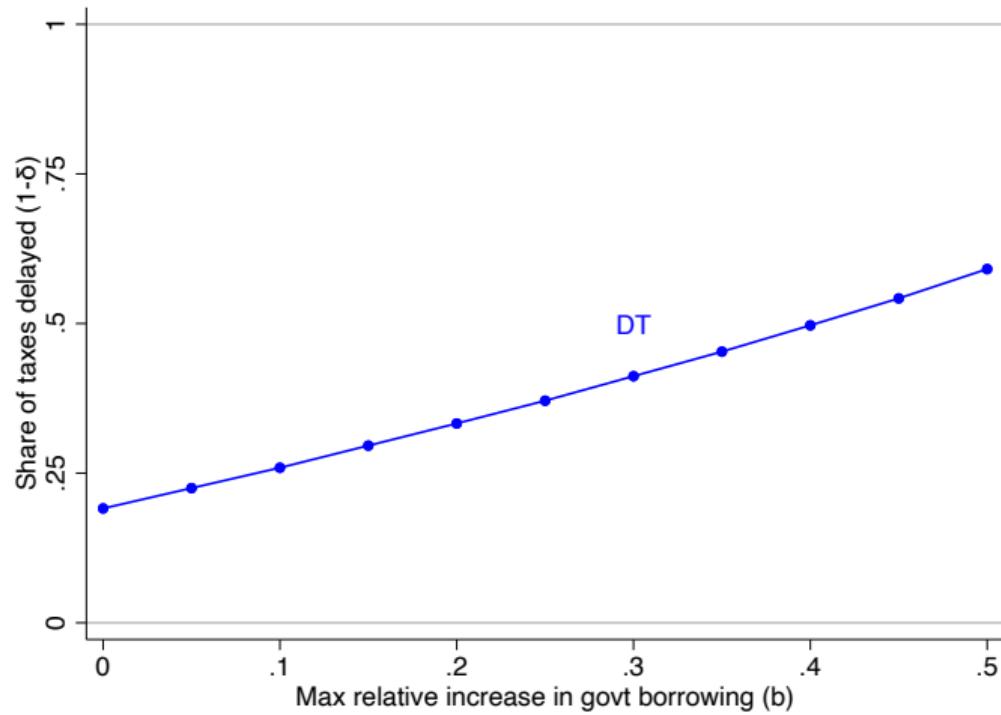
## Marginal reforms

- We will consider “marginal” reforms
  - ▶ “marginal” in the sense that they require limited govt borrowing
- The idea is that these are more (politically) feasible:
  - ▶ Without any constraints, social planner (govt) would often implement extreme policies  
E.g., **delay 1000%** of period-1 taxes
  - Or, with age-dependent taxation, set  $\tau_1 < 0$  (for all young workers).
- When implementing **DT** or **AD**, government may only increase relative borrowing ( $B$ ) by

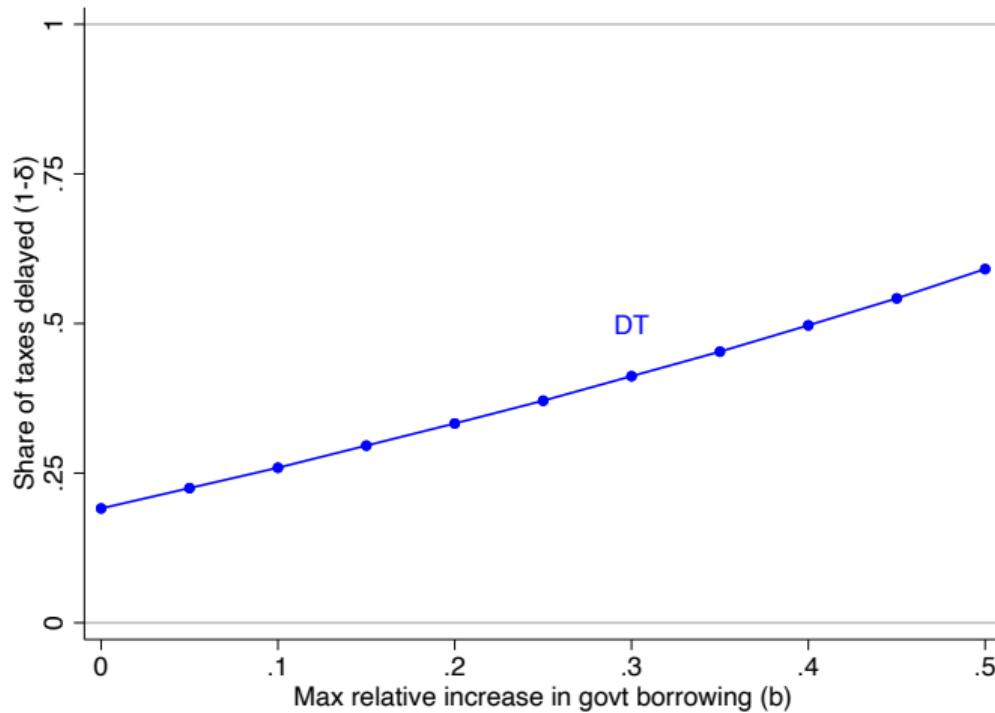
$$\frac{B - B^*}{B^*} \leq b,$$

where  $B^*$  is the amount of government borrowing in the benchmark economy at some  $r_b$

## Share of delayed taxes, $1 - \delta$ , when $r_b = 10\%$

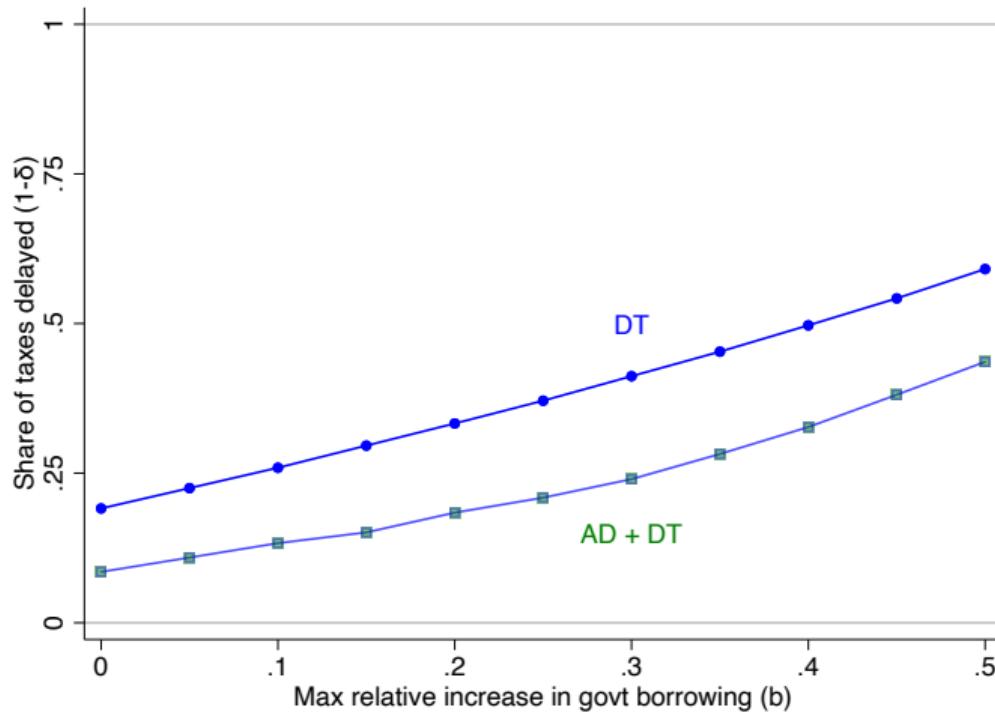


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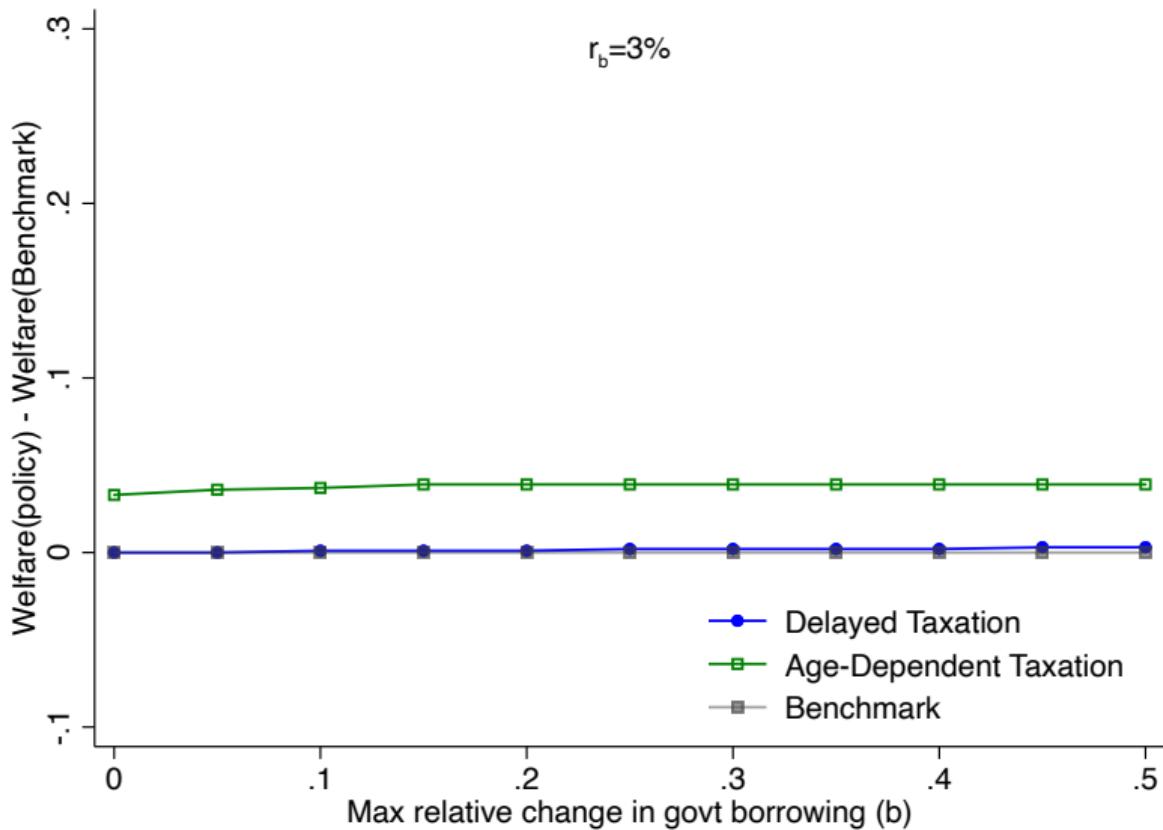
- Even with no additional borrowing,  $1 - \delta > 0$

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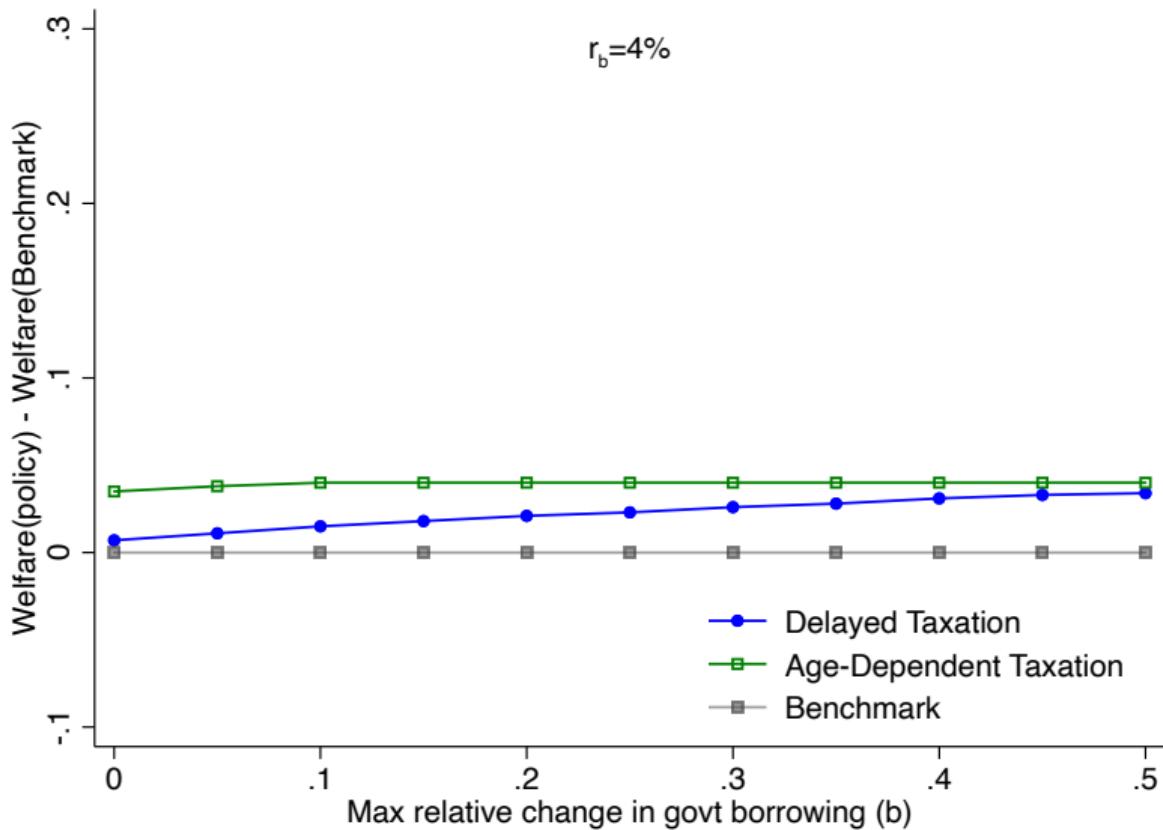


- Even with no additional borrowing, optimal  $1 - \delta > 0$
- Even if we're doing  $AD$ , optimal  $1 - \delta > 0$

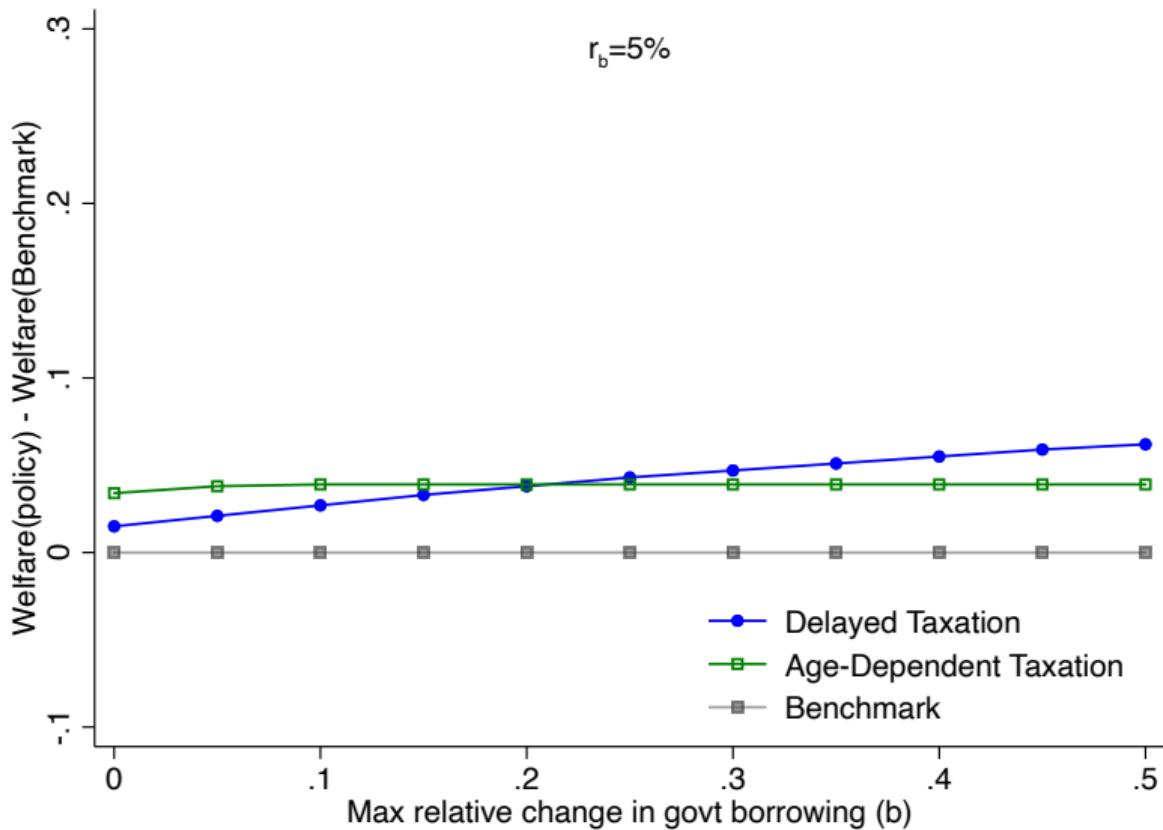
## Change in welfare relative to benchmark



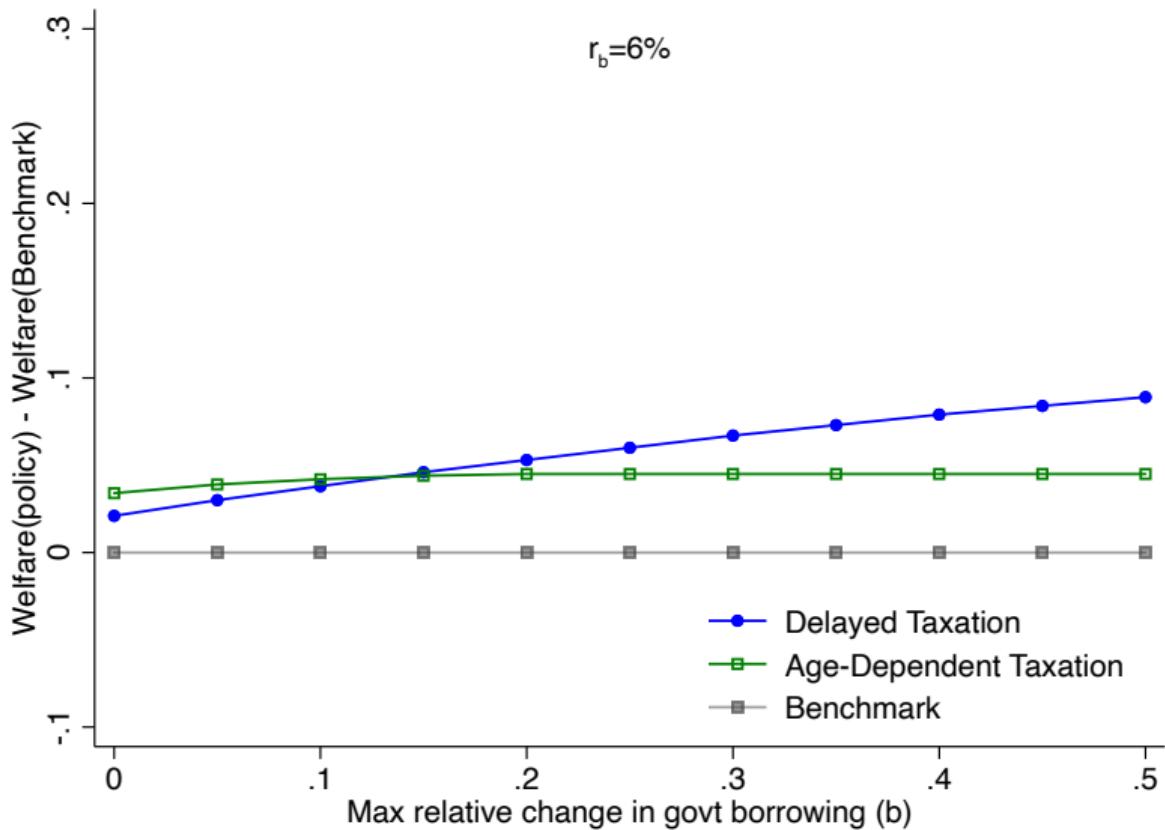
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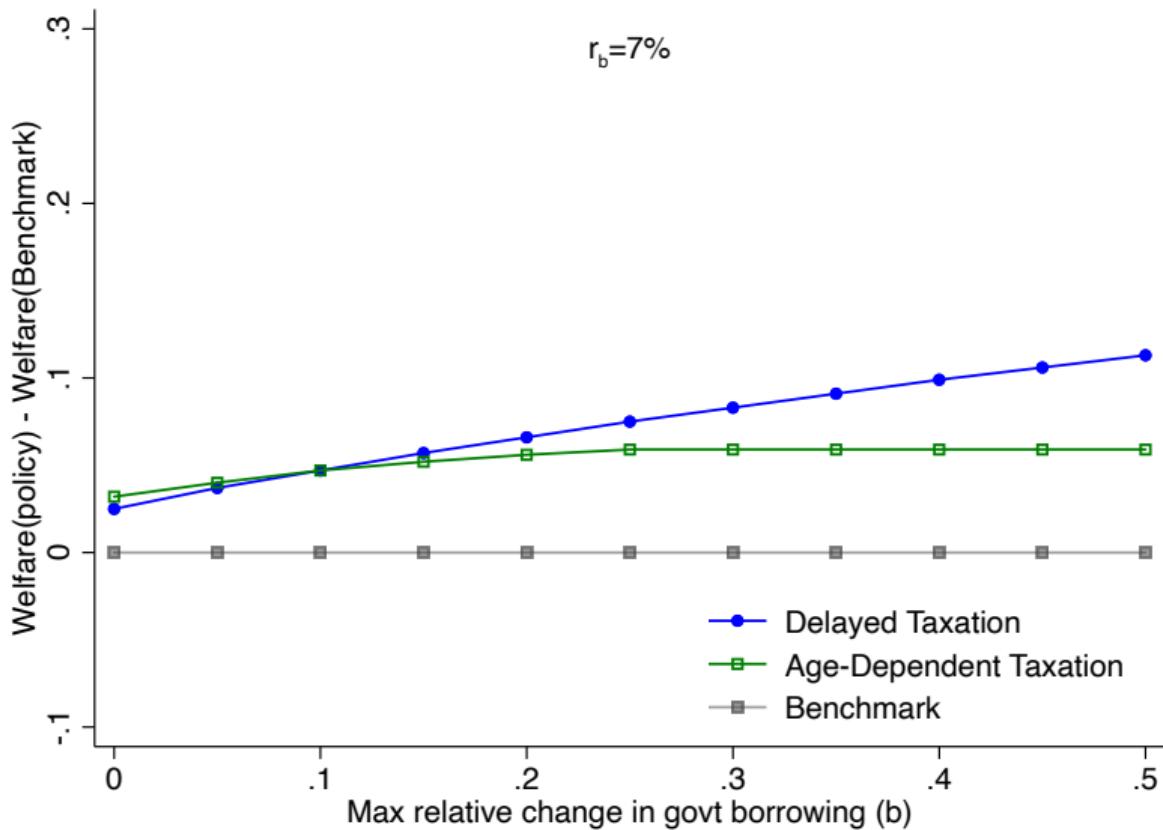
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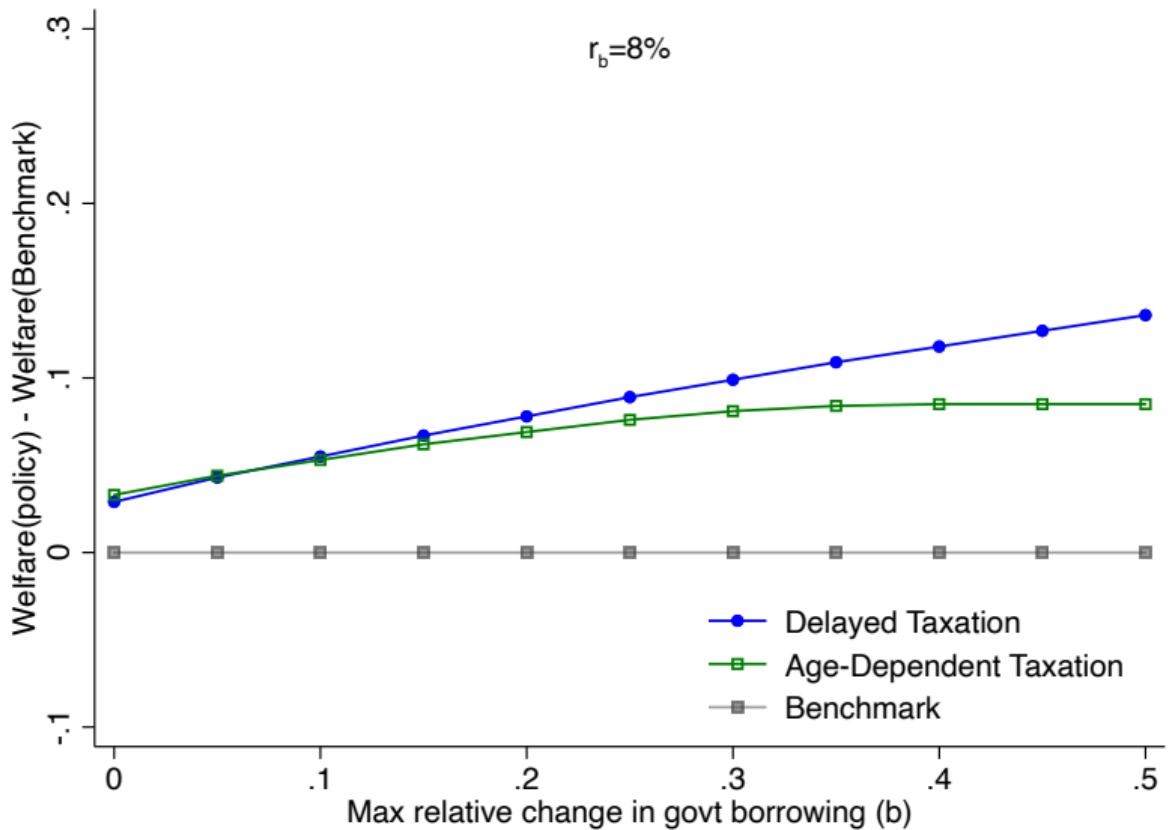
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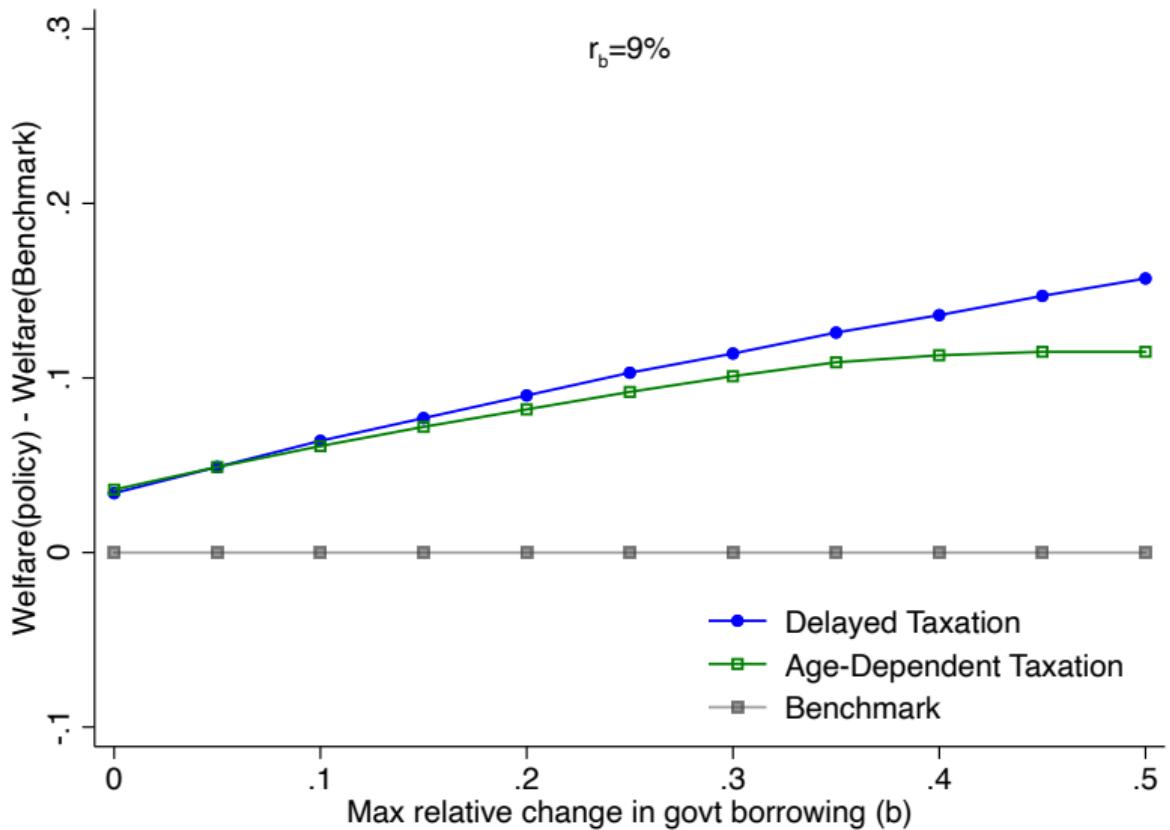
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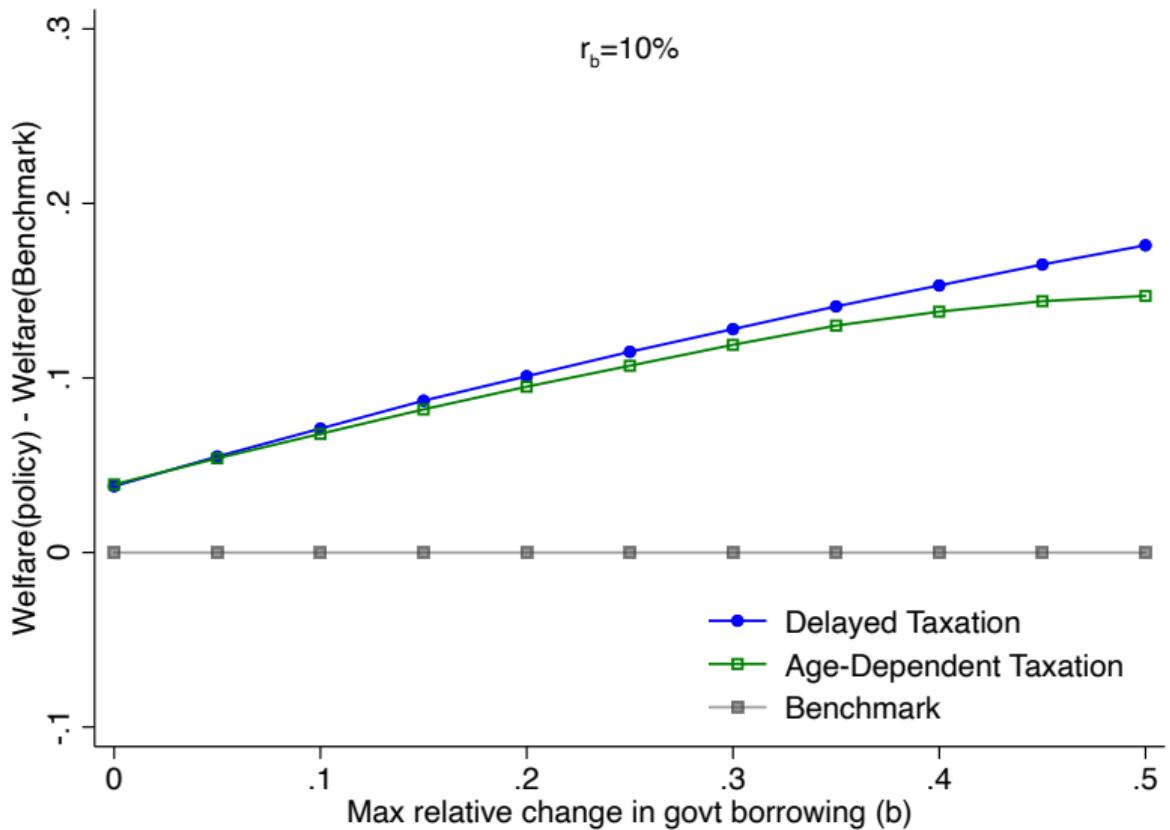
## Change in welfare relative to benchmark



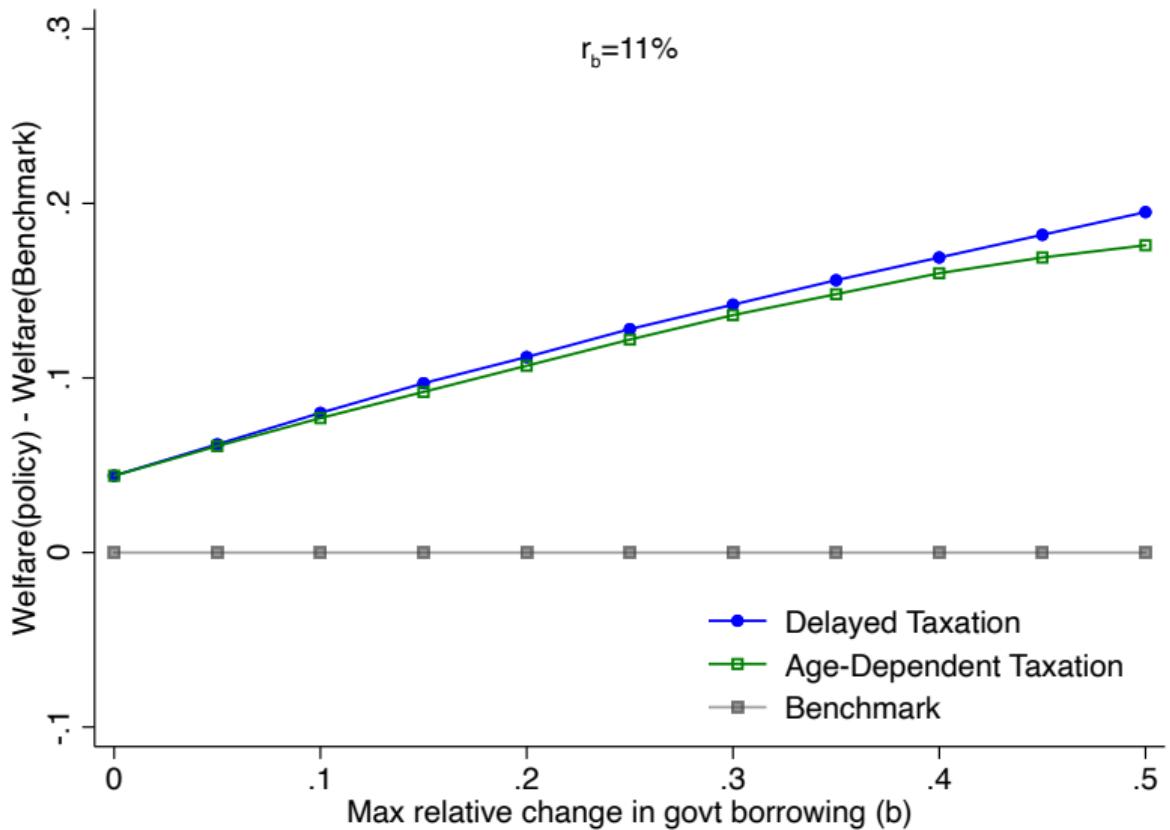
## Change in welfare relative to benchmark



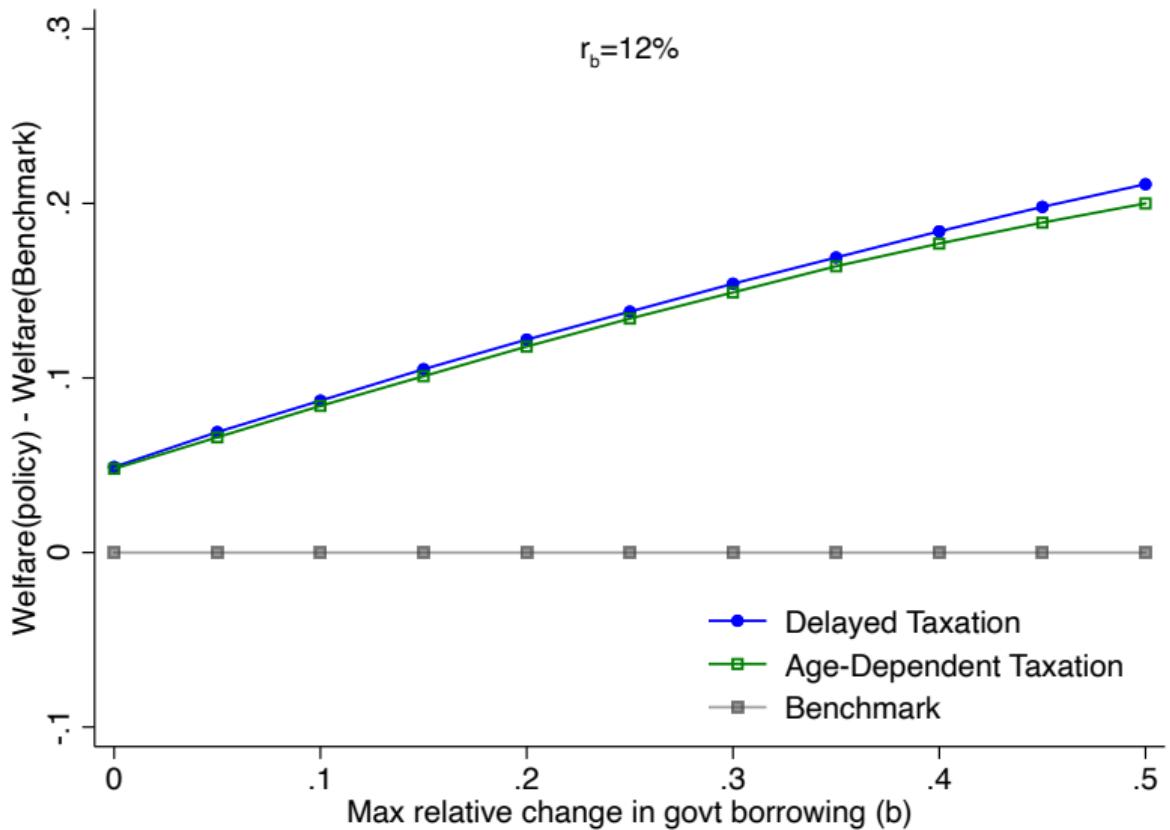
## Change in welfare relative to benchmark



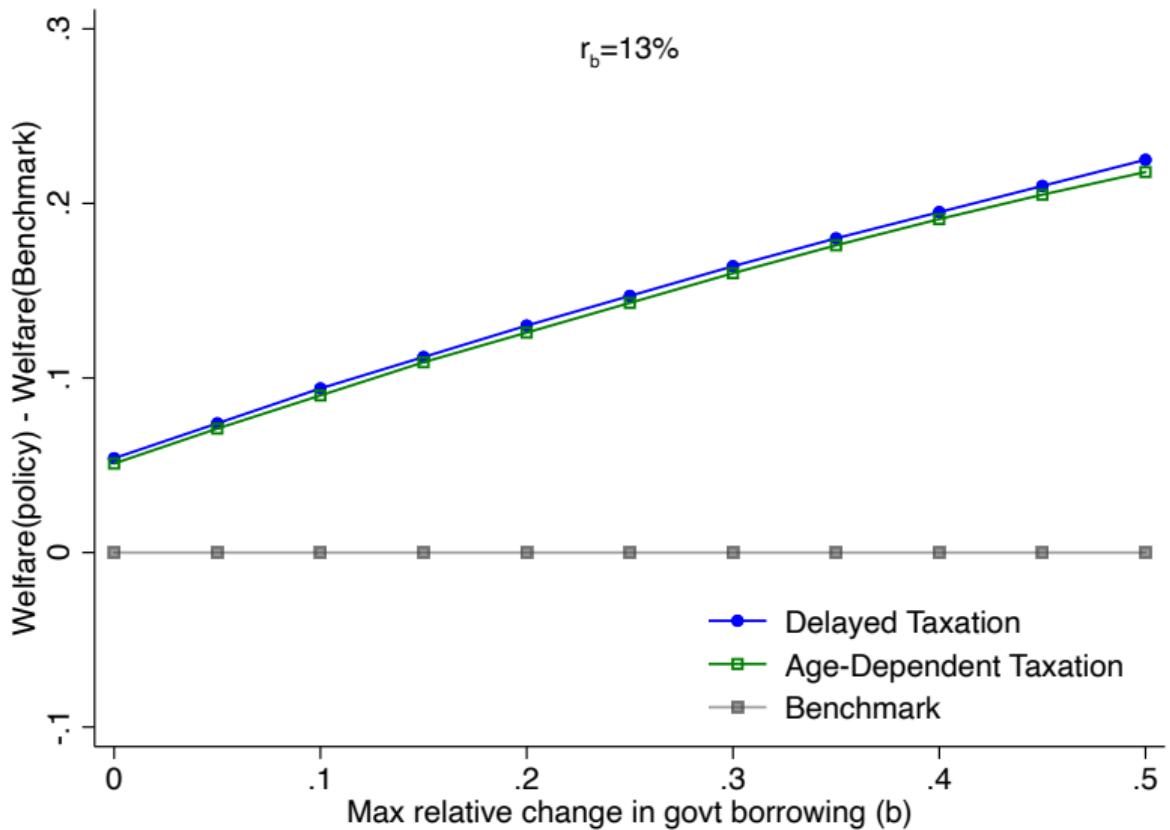
## Change in welfare relative to benchmark



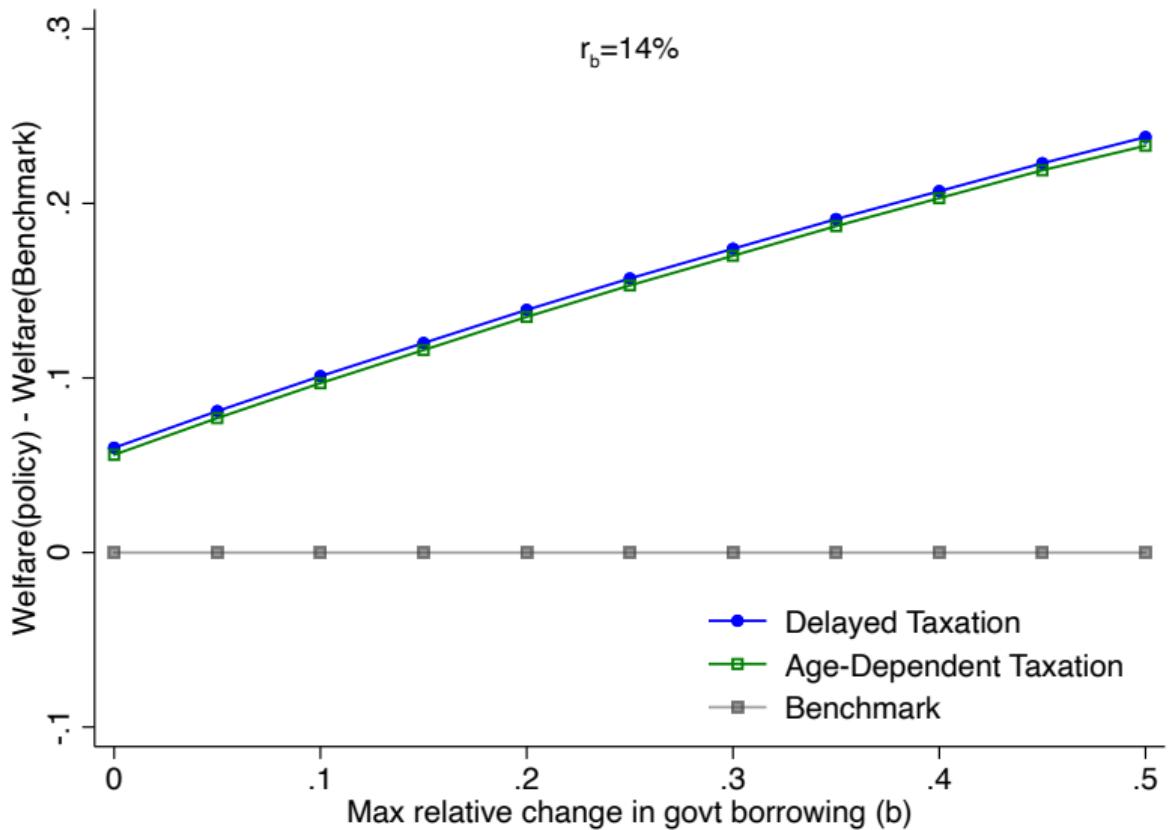
## Change in welfare relative to benchmark



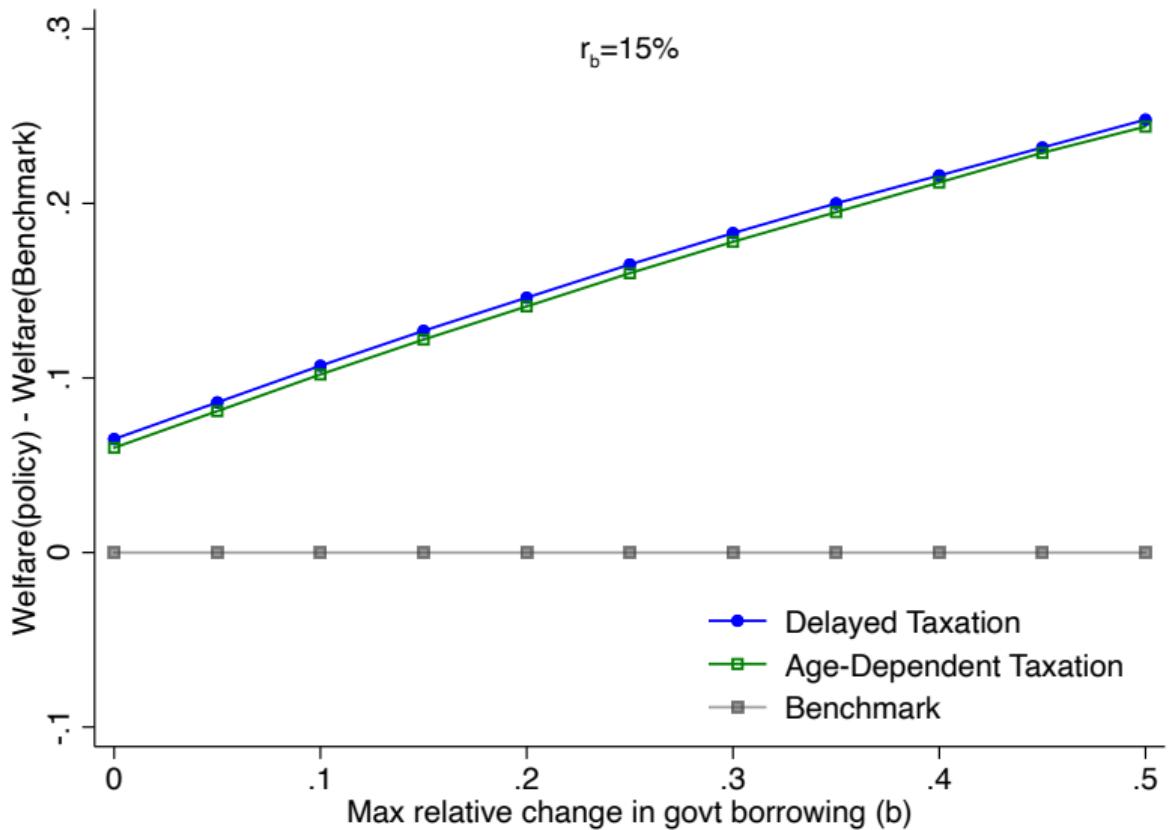
## Change in welfare relative to benchmark



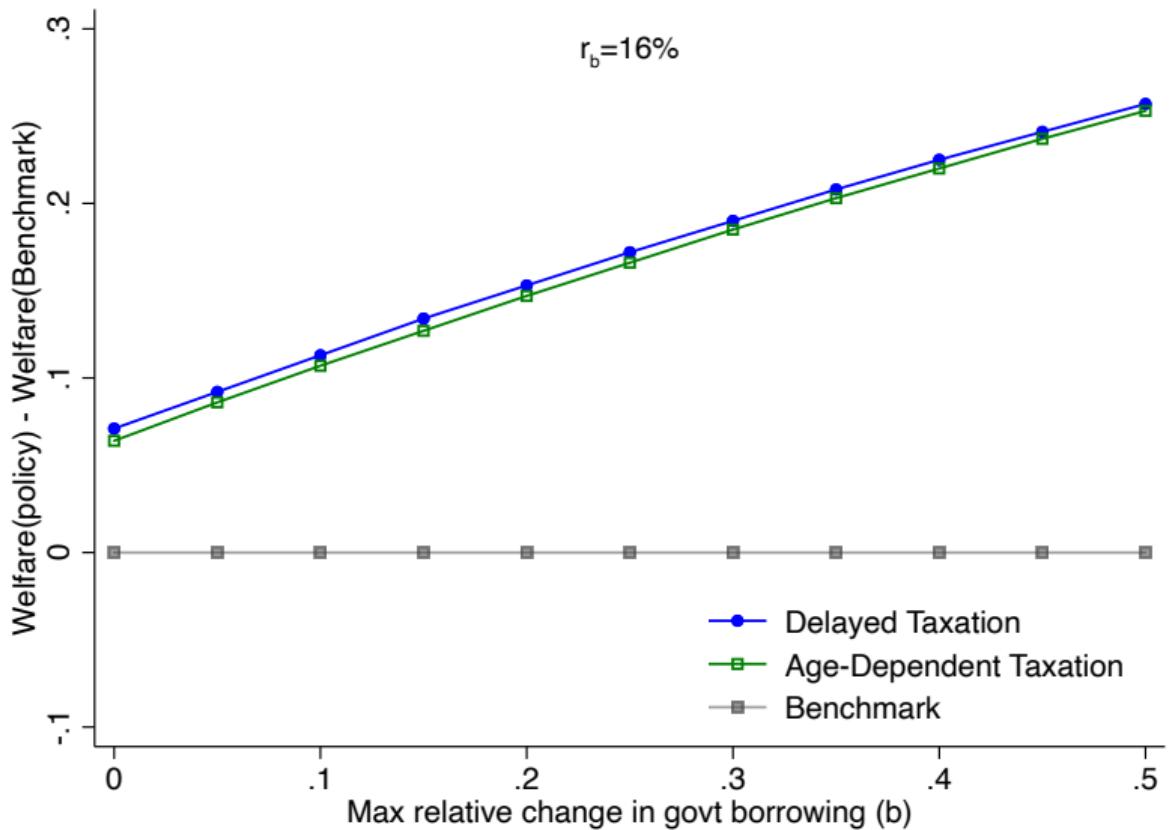
## Change in welfare relative to benchmark



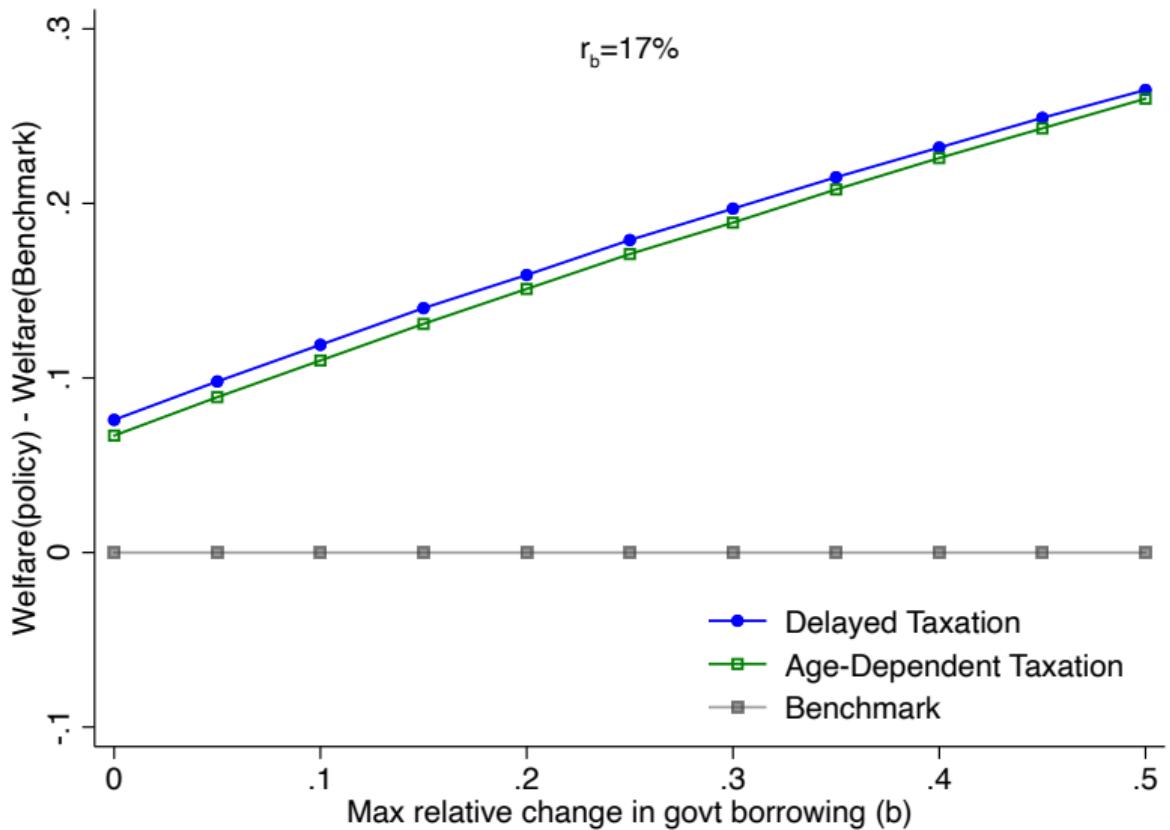
## Change in welfare relative to benchmark



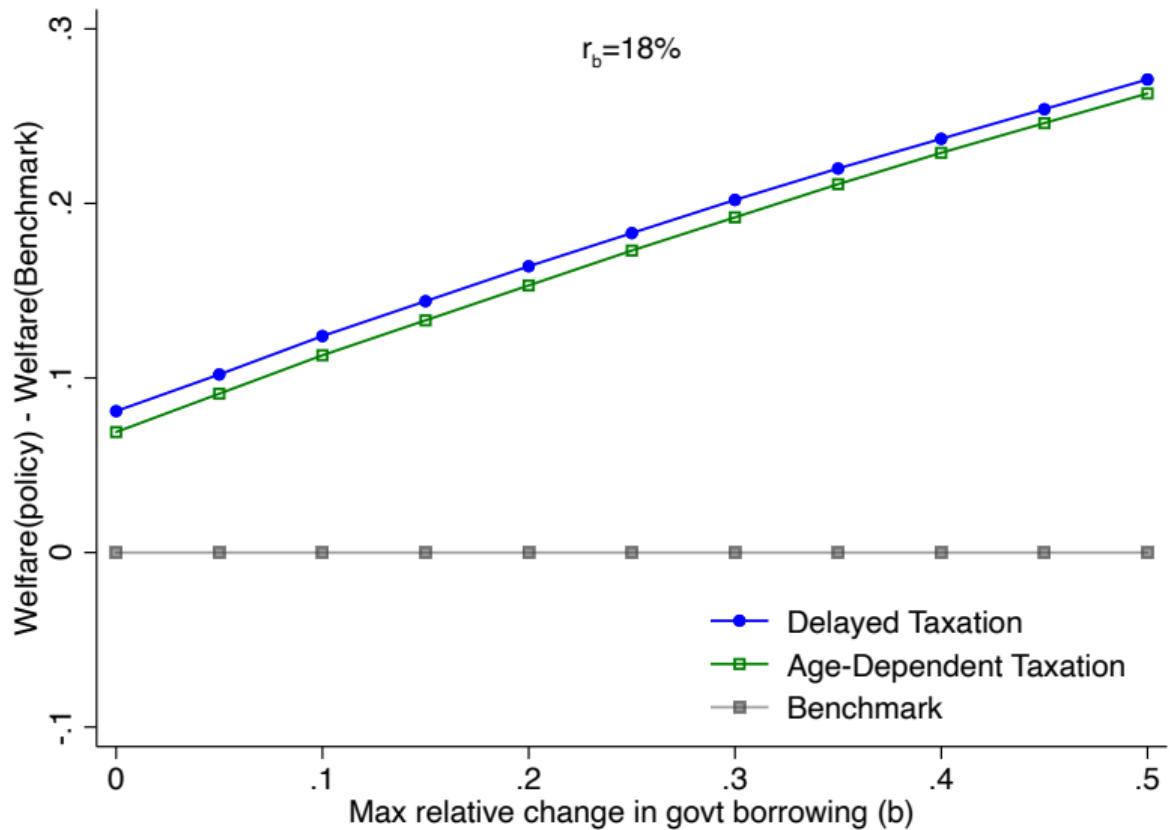
## Change in welfare relative to benchmark



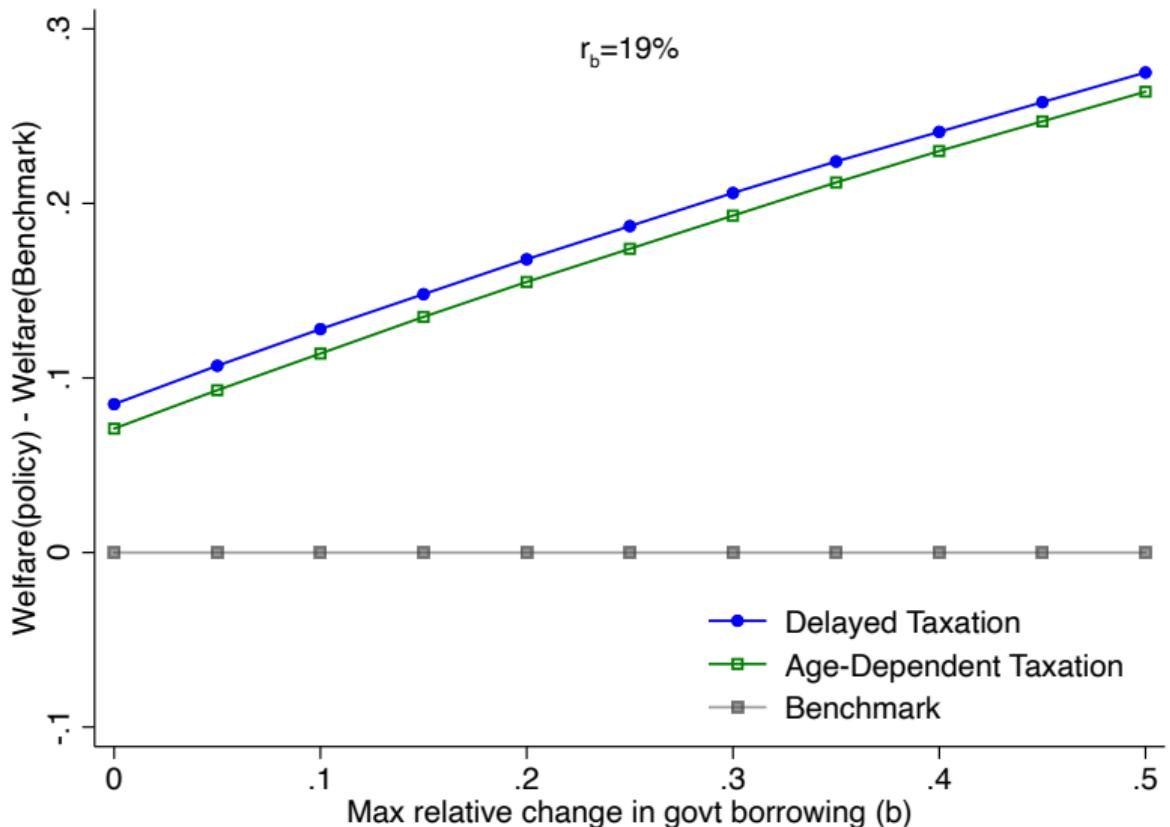
## Change in welfare relative to benchmark



## Change in welfare relative to benchmark



## Change in welfare relative to benchmark



## Empirical part

In a standard life-cycle model, financially constrained agents would be less responsive to a delayed tax

- This is one of the major sources of welfare gains from delayed taxation
- But does it work in practice?
- Hard to test, since there's no de-jure delayed taxation schemes

## Empirical setting

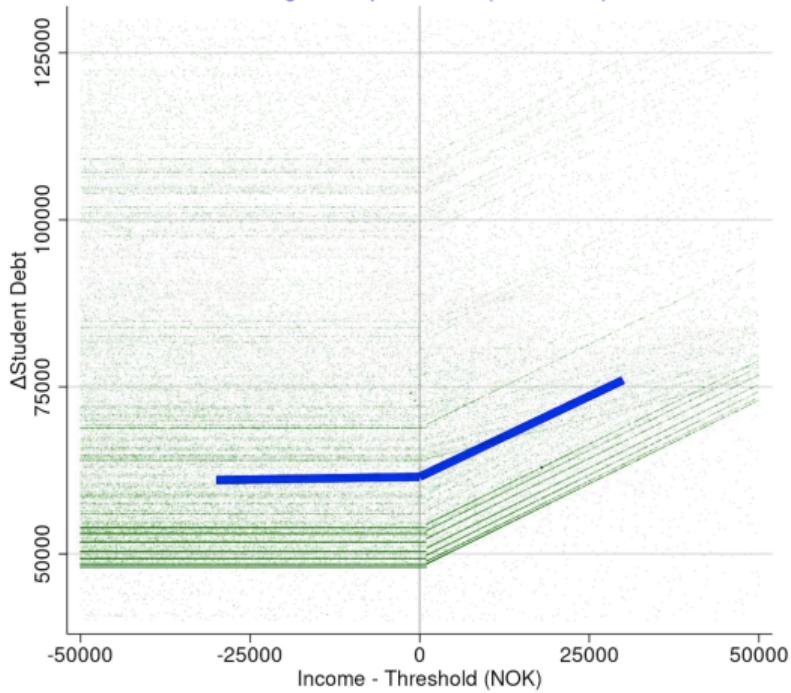
- Norwegian students face a **de-facto** delayed taxation scheme
  - ▶ effective marginal income tax rate of 50% on earnings about  $\approx \$15,000$
  - ▶ where accrued taxes are paid  $\approx 10$  years later
  - ▶ financed at market/risk-free rate

## Empirical setting

- Norwegian students face a **de-facto** delayed taxation scheme
    - ▶ effective marginal income tax rate of 50% on earnings about  $\approx \$15,000$
    - ▶ where accrued taxes are paid  $\approx 10$  years later
    - ▶ financed at market/risk-free rate
  - This is caused by a government-sponsored student financing scheme
    - ▶ Affects students pursuing higher education (bachelors, masters)
    - ▶ Students receive a financing mix that includes about \$5,000 in stipends to pay for consumption
    - ▶ But stipends are converted to debt if (3rd-party-reported) earnings while in school exceed a given threshold  
These earnings are third-party reported via the Tax Authorities
- ⇒ Each \$1 of earnings above threshold increases student debt by \$0.50

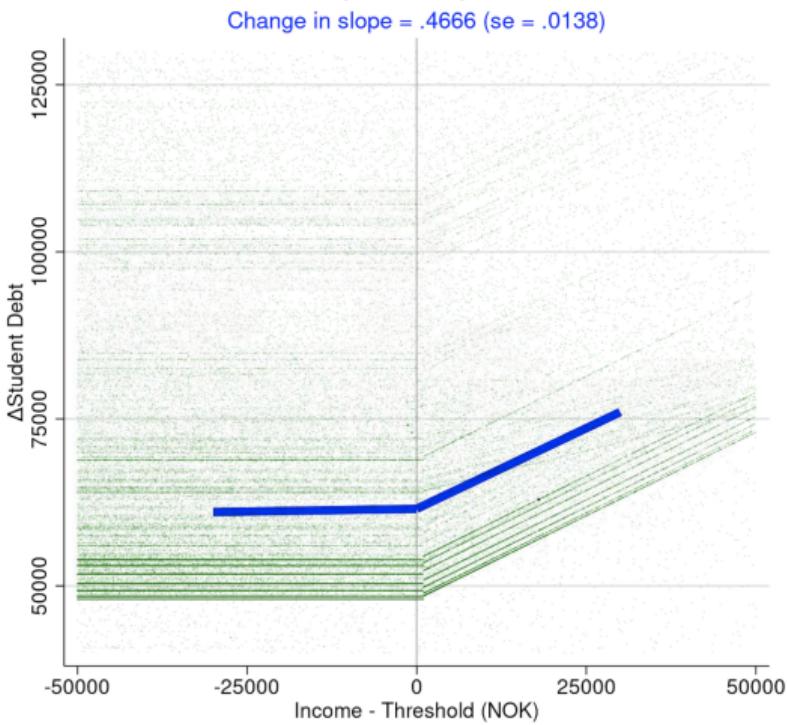
Panel A: Scatter plot with piece-wise linear fit

Change in slope = .4666 (se = .0138)



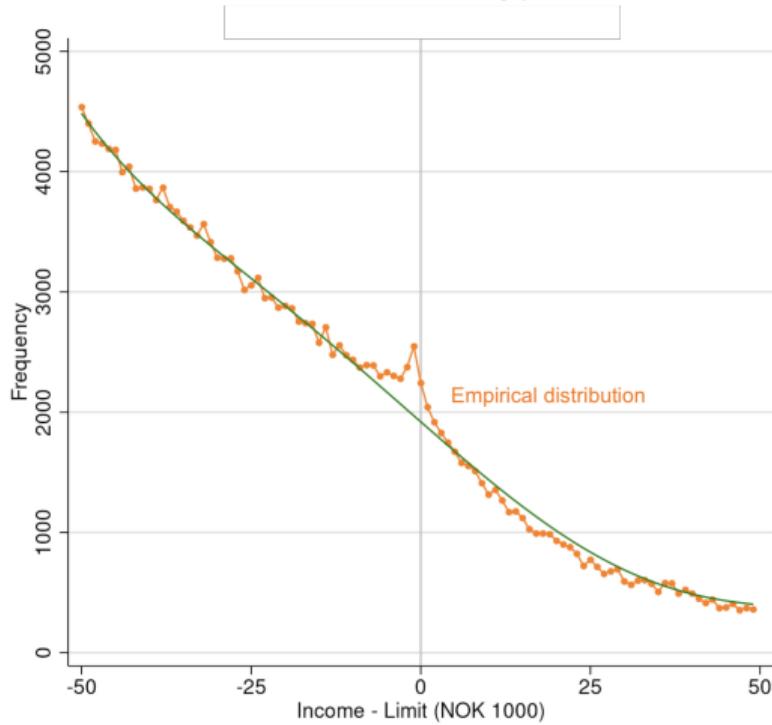
- Panel A: Verify first-stage in raw data

Panel A: Scatter plot with piece-wise linear fit



- Panel A: Verify first-stage in raw data

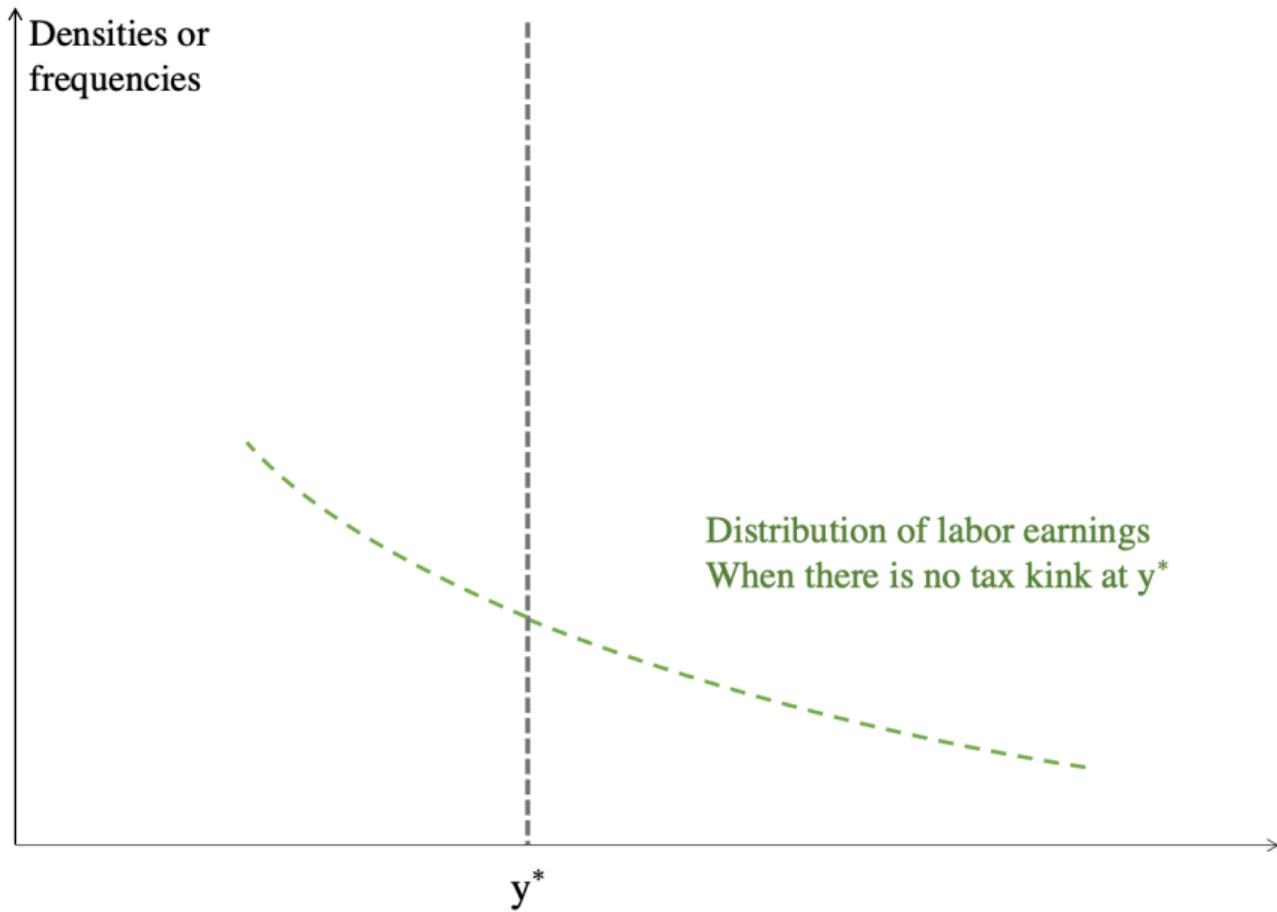
Panel B: Bunching plot

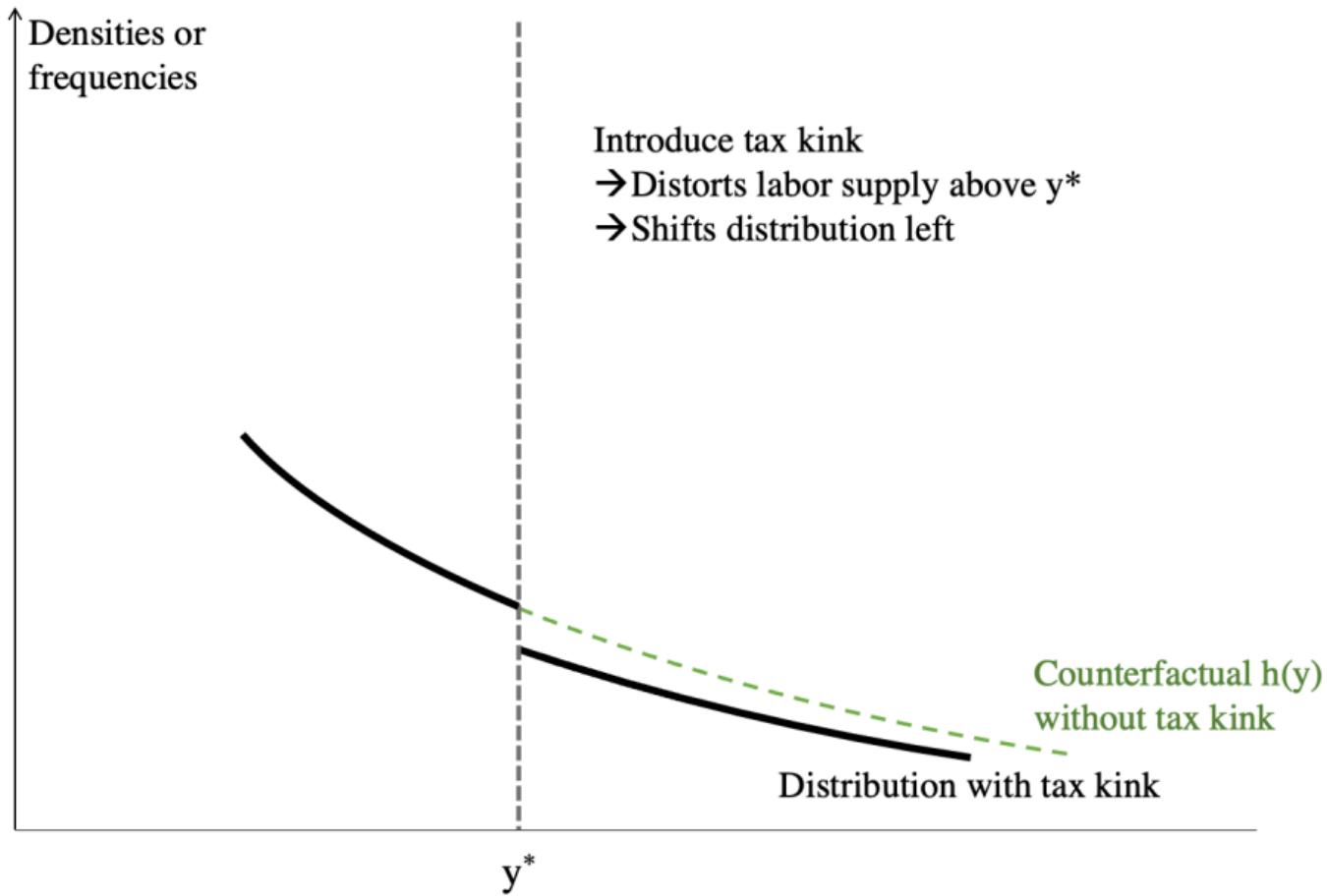


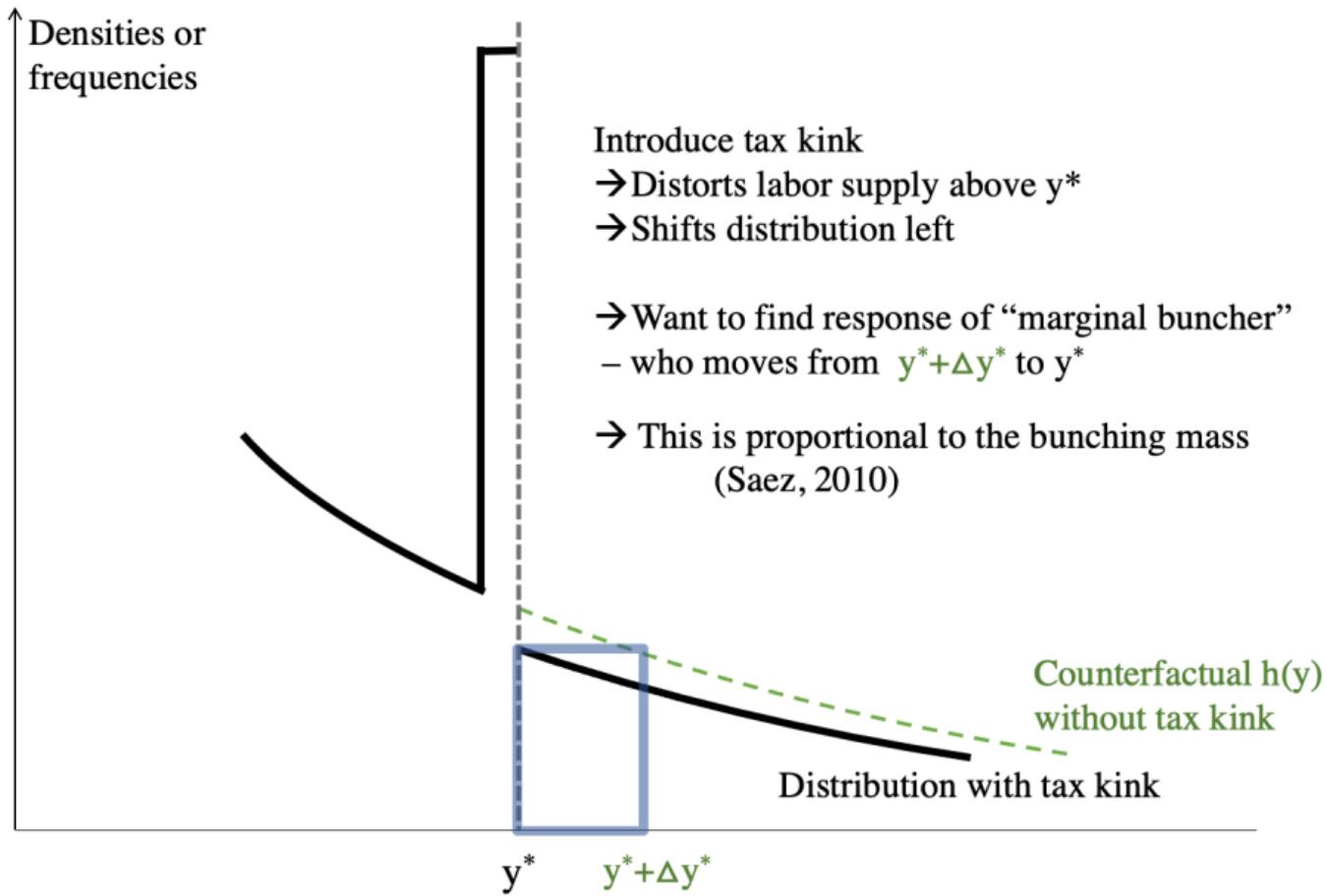
- Panel B: Examine behavioral response

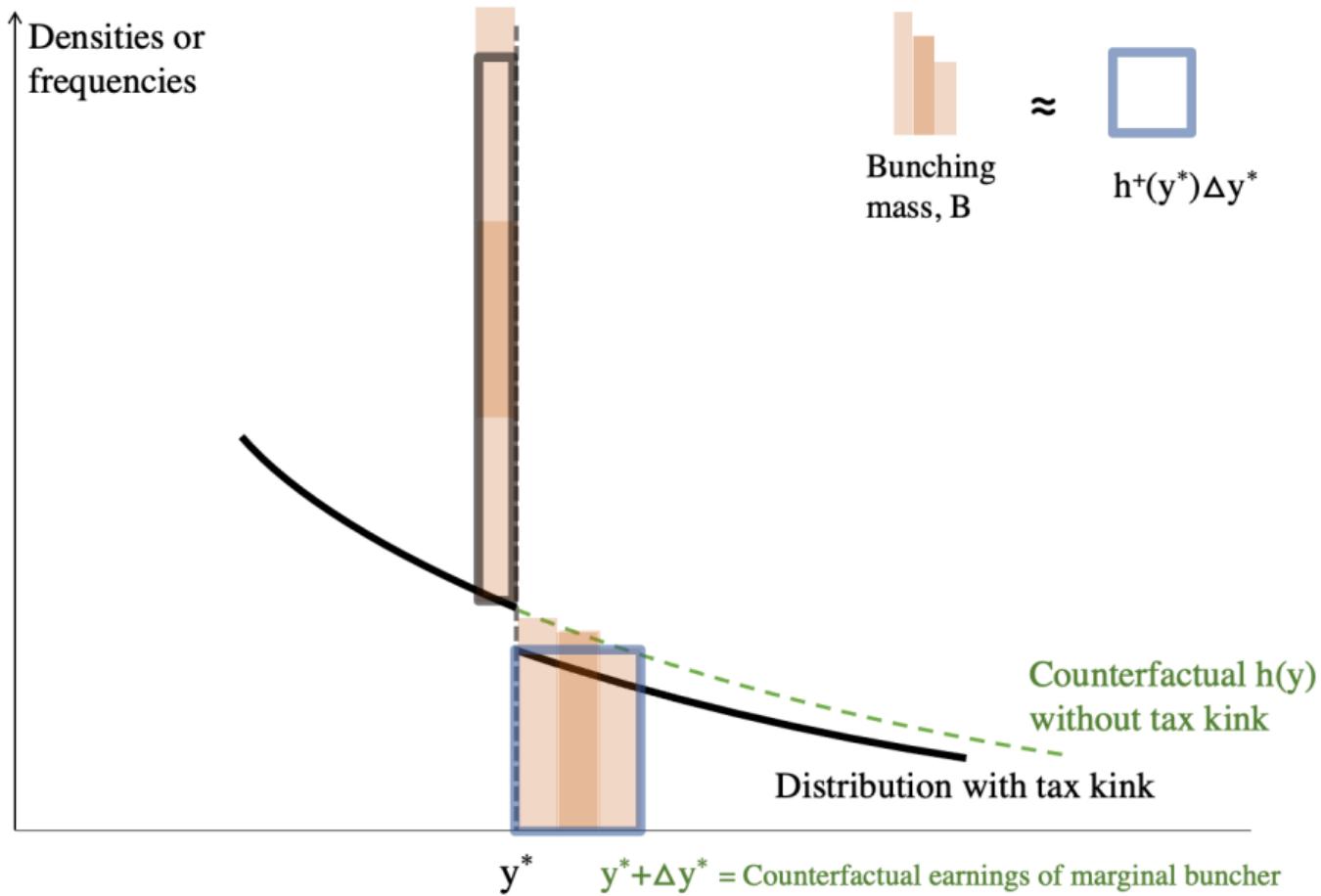
Now, need to map bunching into a labor supply elasticity

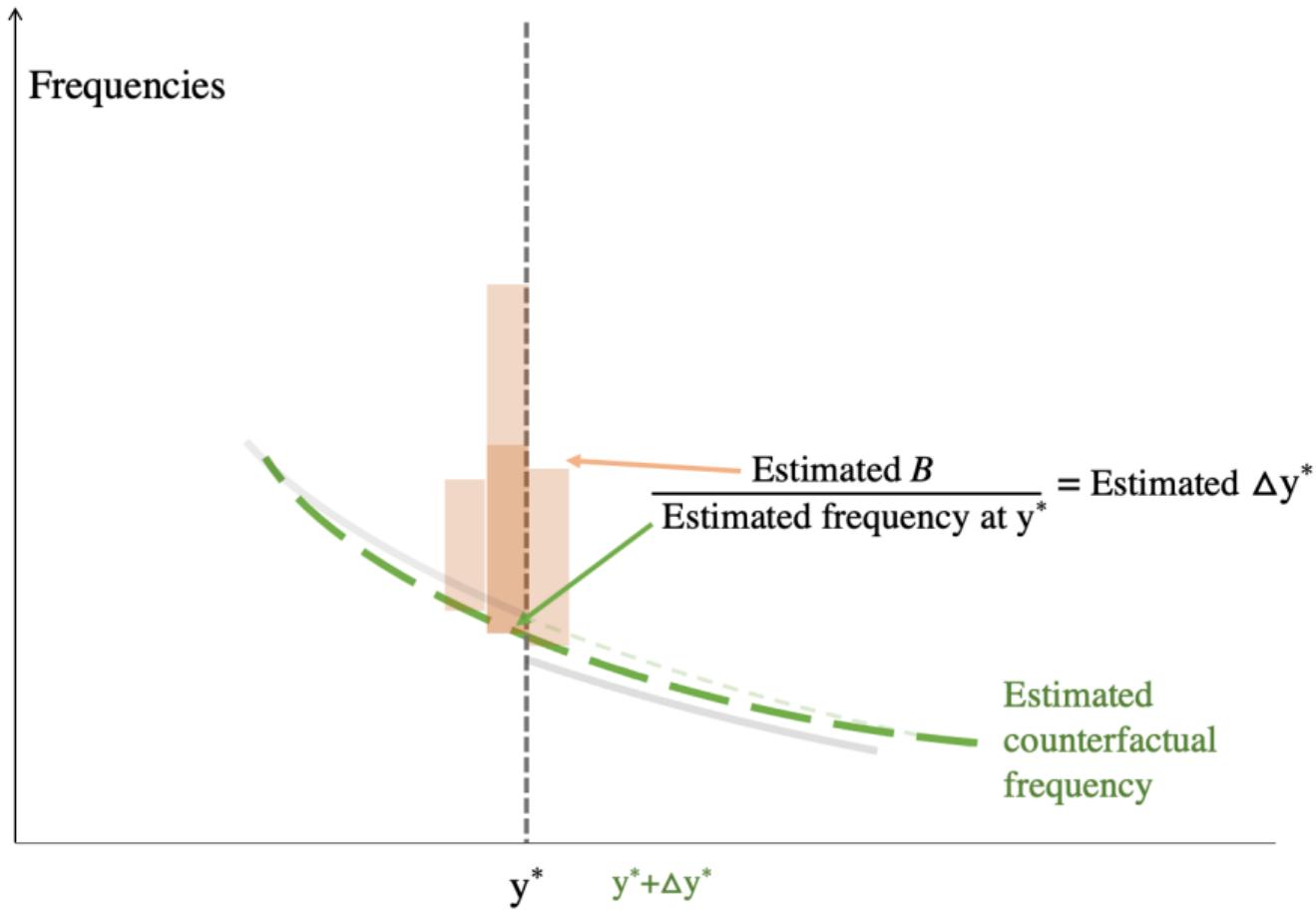
Quick review of bunching methodology

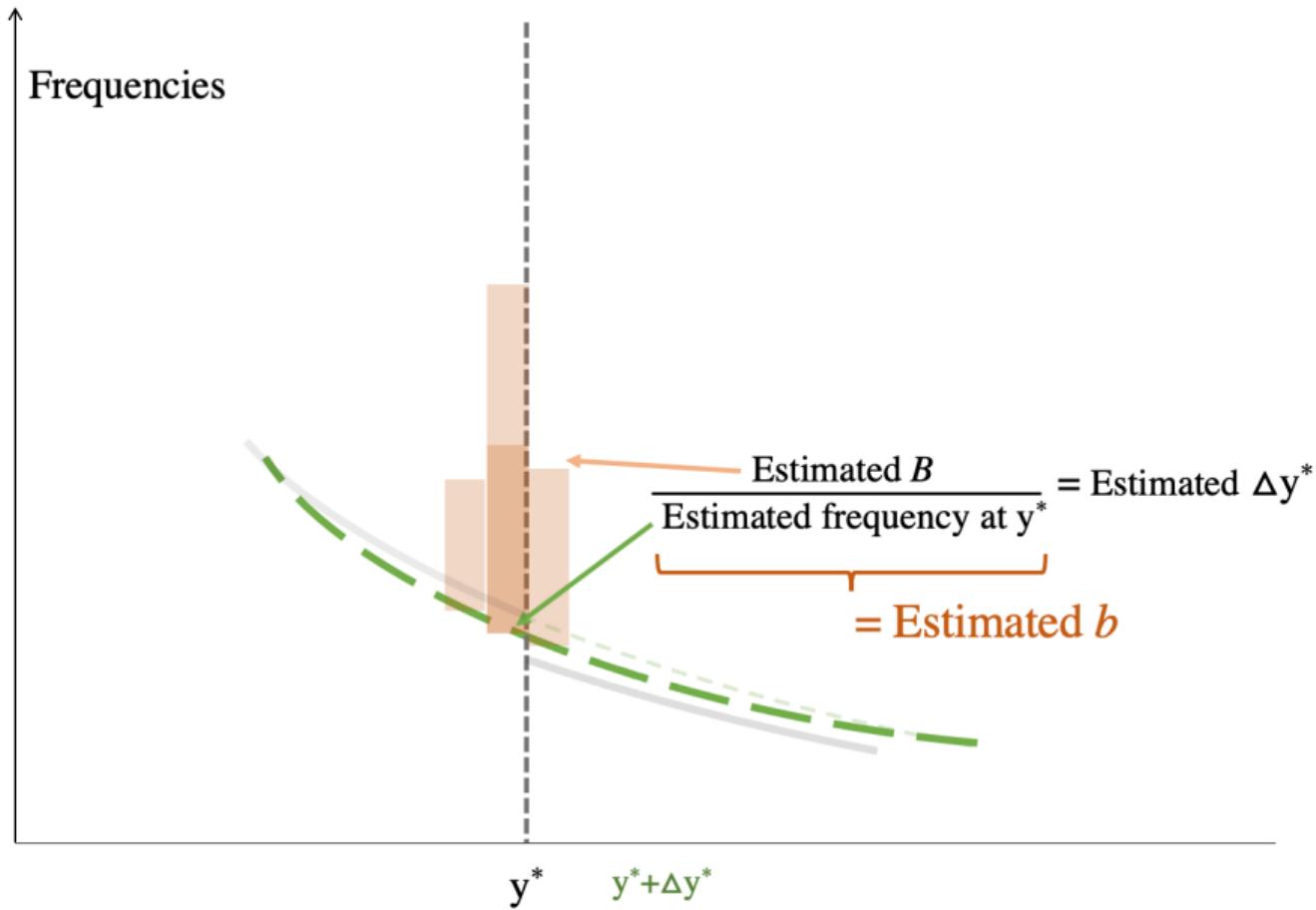




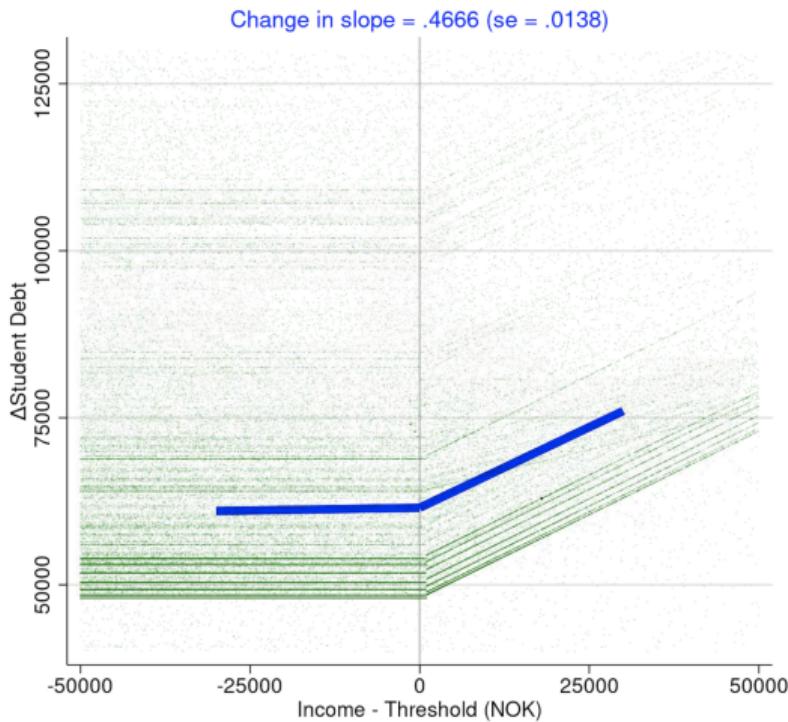




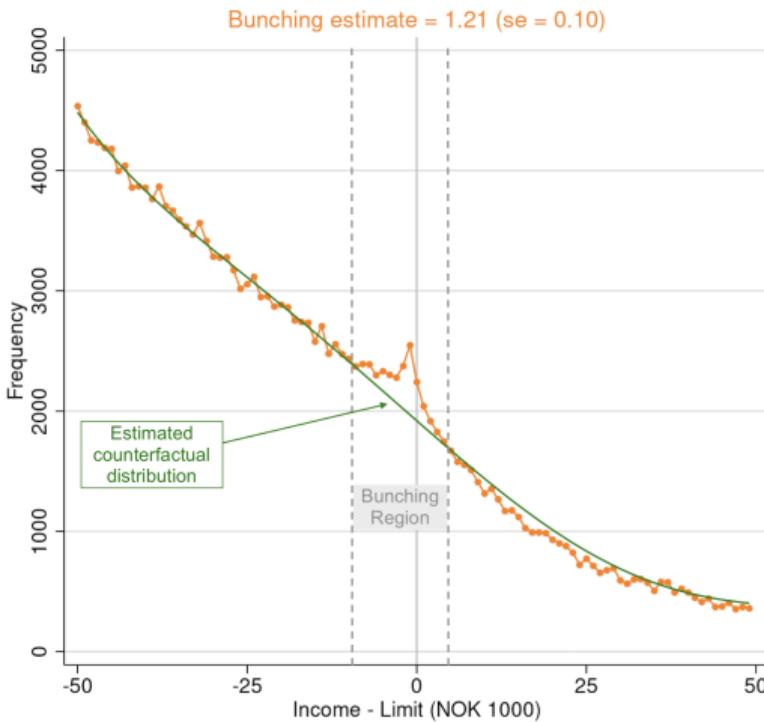




Panel A: Scatter plot with piece-wise linear fit



Panel B: Bunching plot



- Panel A: Verify first-stage in raw data

$$\Rightarrow \hat{e} = \frac{\Delta y^*/y^*}{\Delta \tau/(1-\tau)} = \frac{1.21 \cdot 1,000 / 120,162}{0.4666 / 0.75} = 0.0162$$

- Panel B: Examine behavioral response

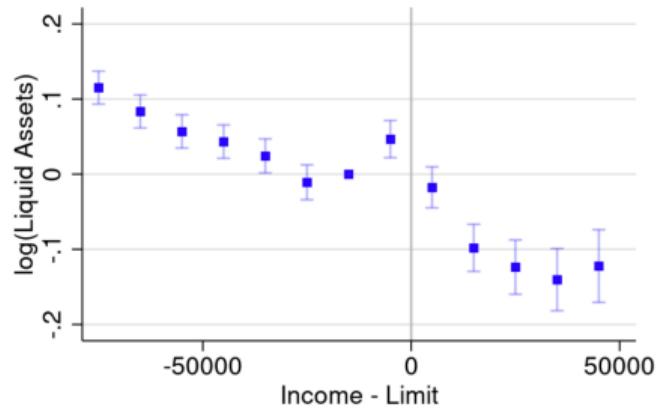
## Heterogeneity

- Plot how student characteristics vary around the threshold
- Our hypothesis: bunchers should be more constrained / have less savings
  - ▶ Bunching estimates considered to identify the Frisch elasticity (Saez 2010, Kleven 2016)
  - ▶ In our setting, the quasi-Frisch elasticity we identify is (the local average of):

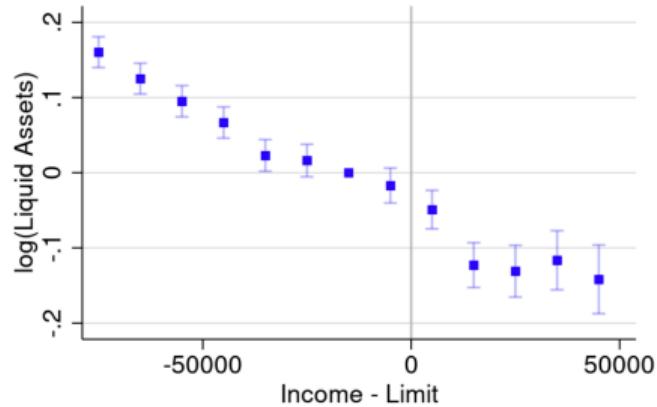
$$\varepsilon_{1,1-\tau_1}^i = \left( \delta + (1-\delta) \frac{1+r}{R'(s^i)} \right) \kappa = \frac{1+r}{R'(s^i)} \kappa, \quad (12)$$

- ▶ where  $\delta = 0$ , i.e, tax is fully delayed
- ▶ and  $\kappa$  is the “**structural**” no-delayed-taxation Frisch elasticity

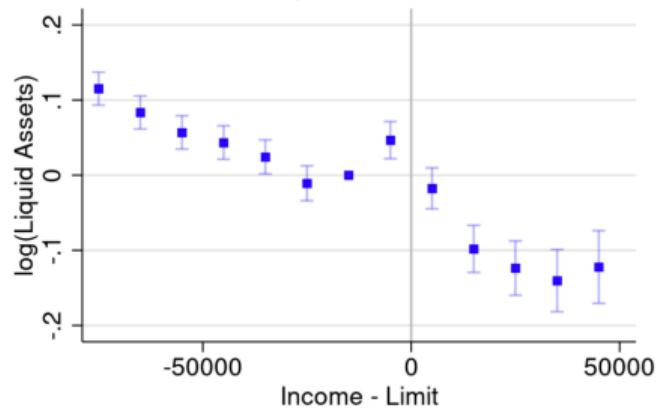
(A) Liquid Assets at t-1



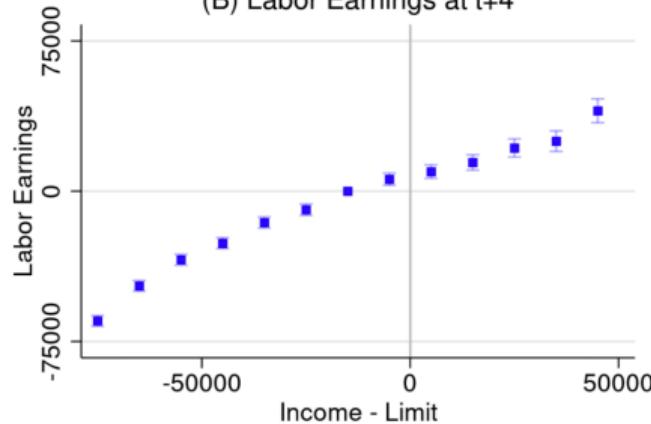
(C) Parents' Liquid Assets at t-1



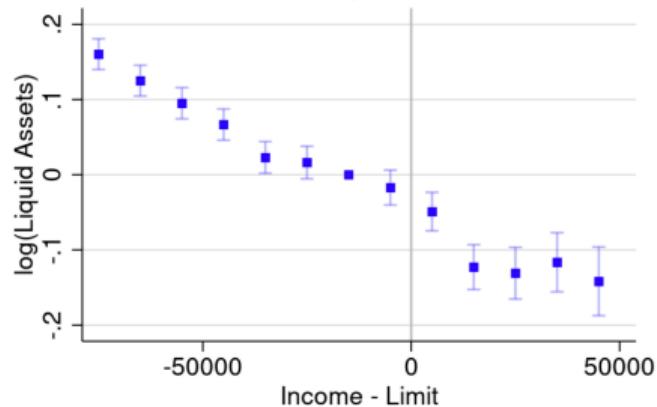
(A) Liquid Assets at t-1



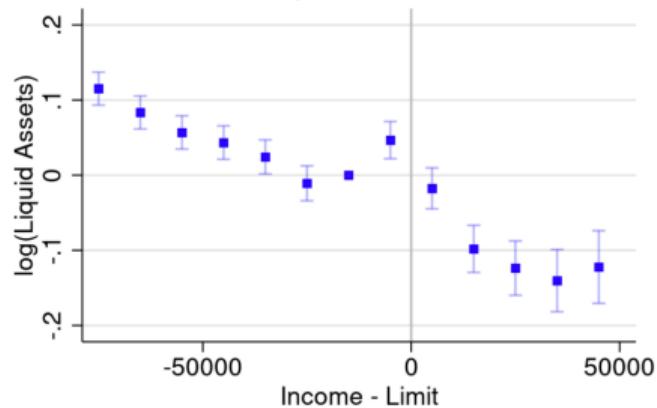
(B) Labor Earnings at t+4



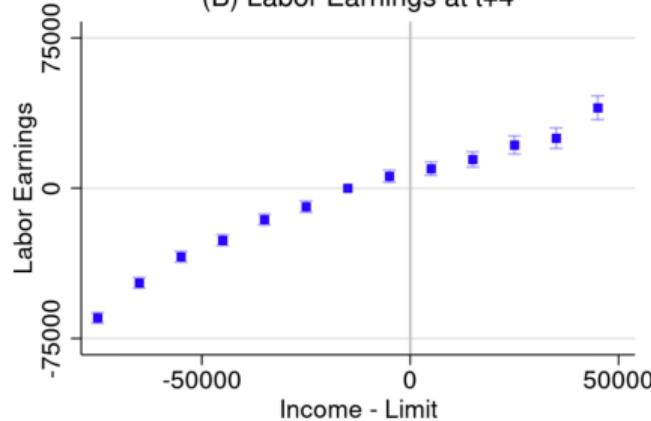
(C) Parents' Liquid Assets at t-1



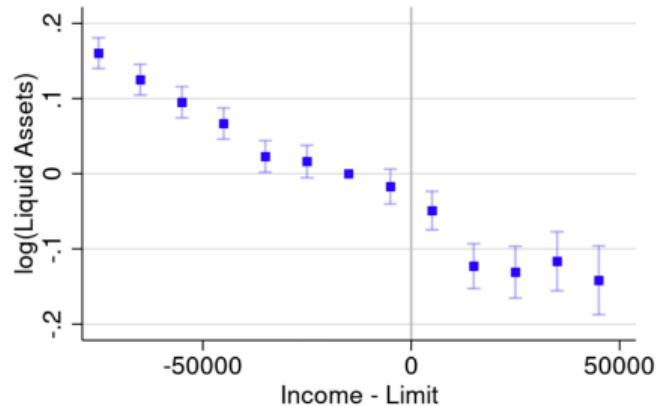
(A) Liquid Assets at t-1



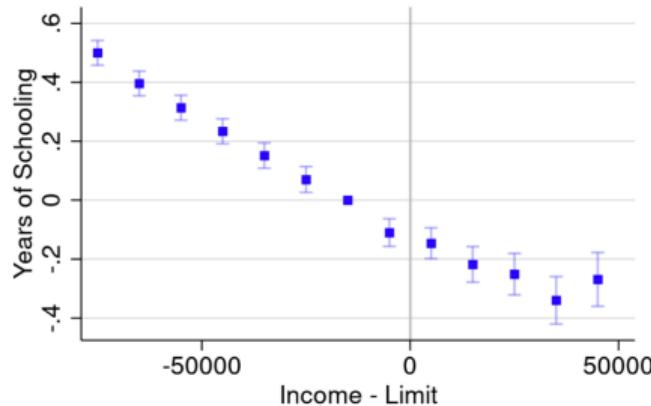
(B) Labor Earnings at t+4



(C) Parents' Liquid Assets at t-1



(D) Parents' Years of Schooling

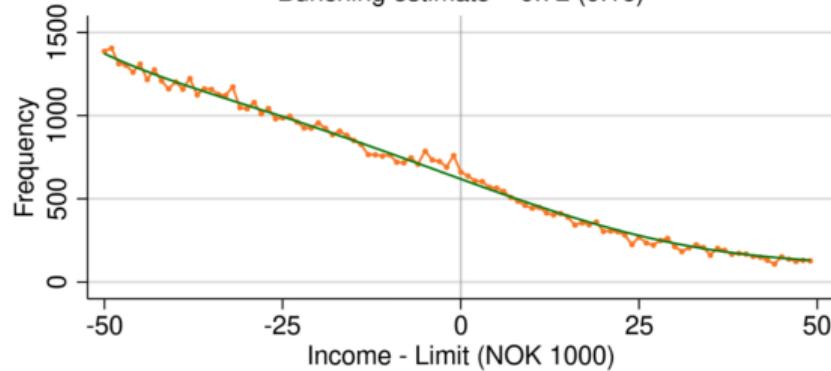


## Split sample in 4 based on own and parental liquidity

- Expectation is that less-liquidity students bunch less

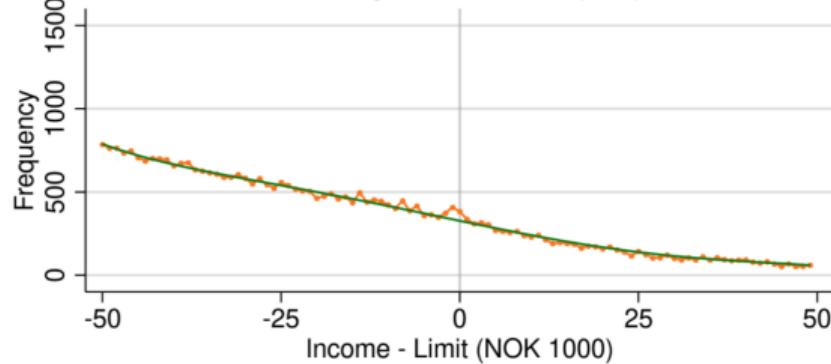
A: Parents below and student below median liquidity

Bunching estimate = 0.72 (0.16)



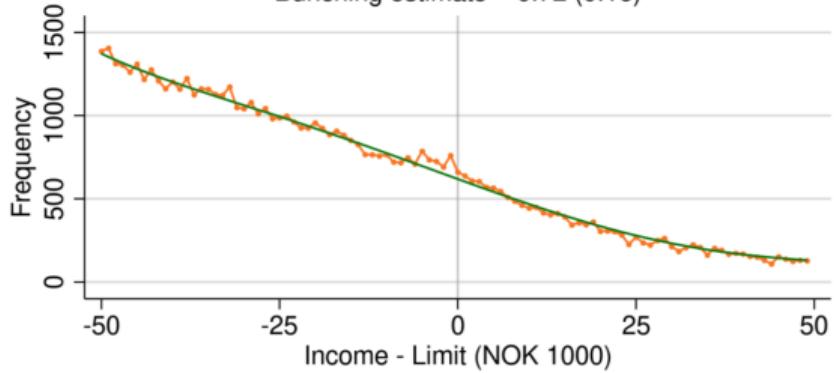
C: Parents below and **student above** median liquidity

Bunching estimate = 0.74 (0.16)



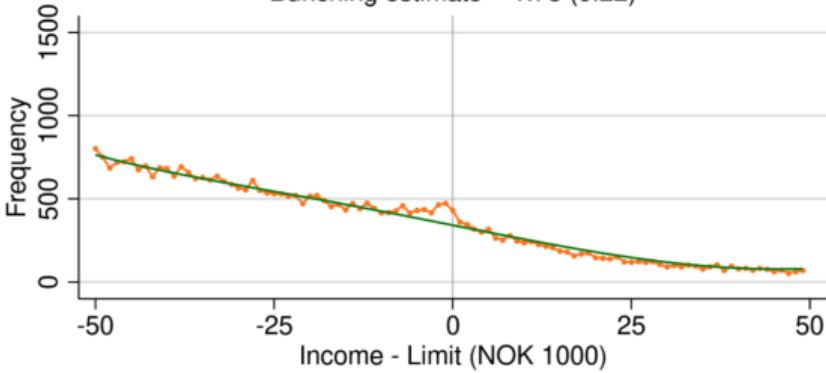
A: Parents below and student below median liquidity

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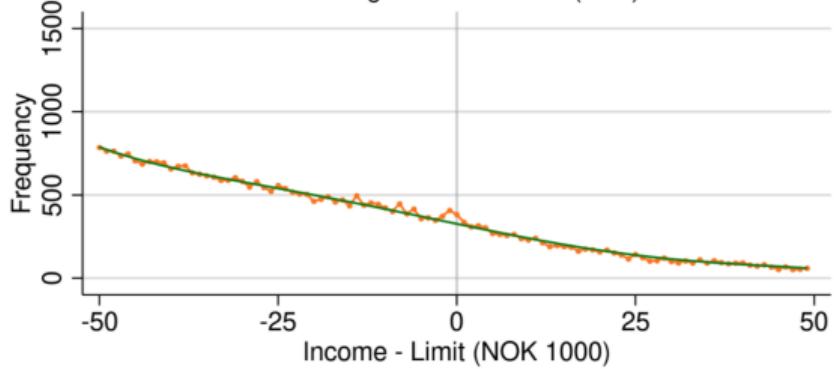
B: Parents above and student below median liquidity

Bunching estimate = 1.75 (0.22)



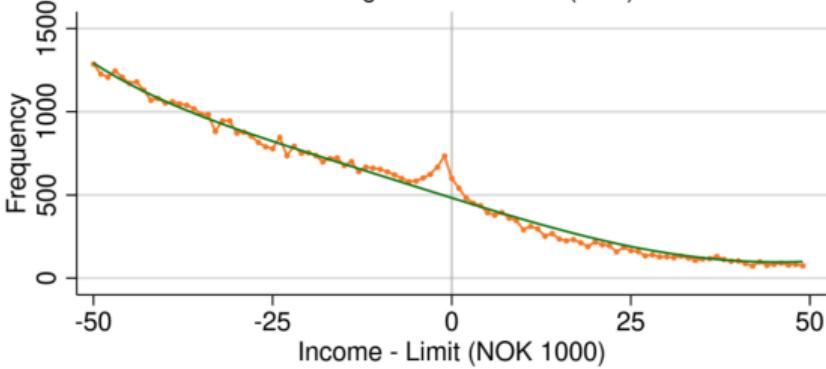
C: Parents below and **student above** median liquidity

Bunching estimate = 0.74 (0.16)



D: Parents above and **student above** median liquidity

Bunching estimate = 1.84 (0.19)

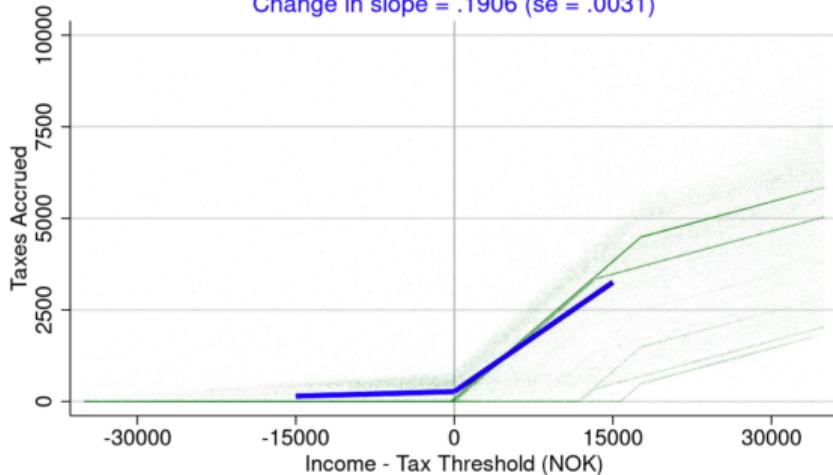


Benchmark elasticity from students' responses to a regular tax kink

## Comparison to responsiveness to ordinary tax kink

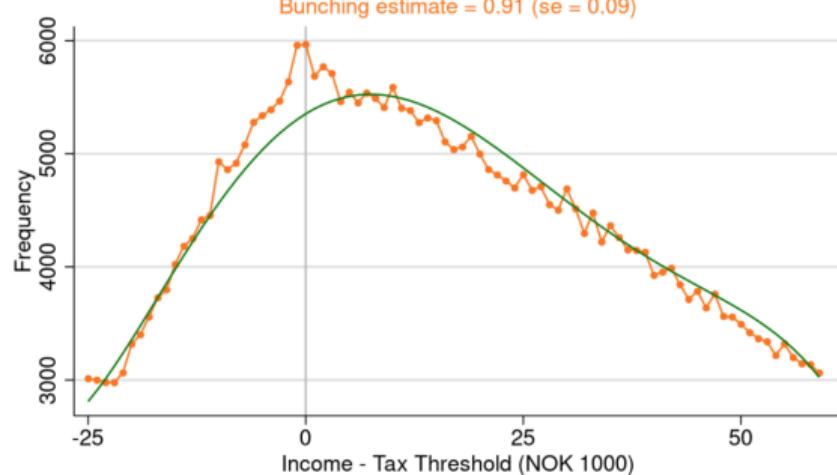
Panel A: Scatter plot with piece-wise linear fit

Change in slope = .1906 (se = .0031)



Panel B: Bunching plot

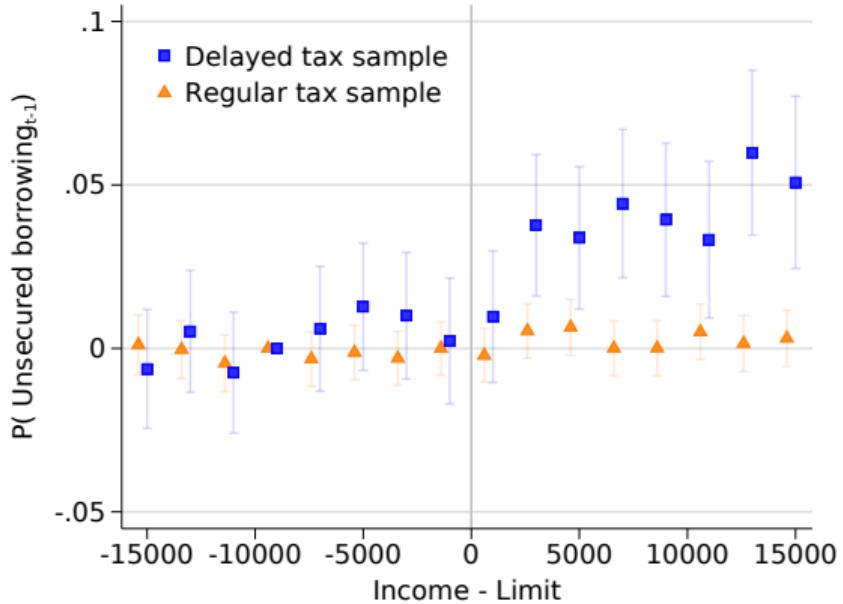
Bunching estimate = 0.91 (se = 0.09)



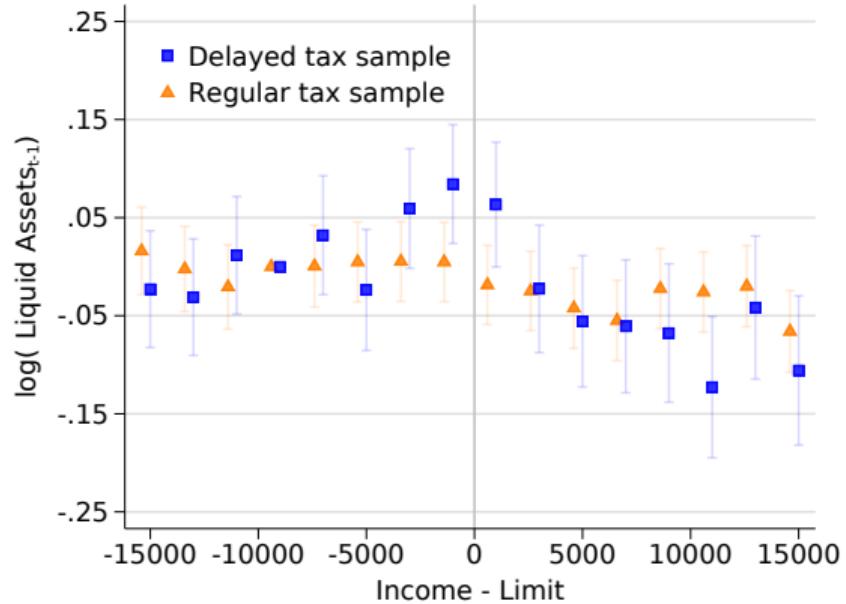
- Marginal income taxes first kick in at about 30,000-40,000 NOK ( $\approx \$5,000$ )
- Implied elasticity =  $\frac{0.91*/36.706}{19.06\%/100\%} = 0.13$
- about **8x larger** than elasticity from debt-conversion threshold (0.016)

# Borrowing and liquidity around tax thresholds

Panel A: Unsecured borrowing

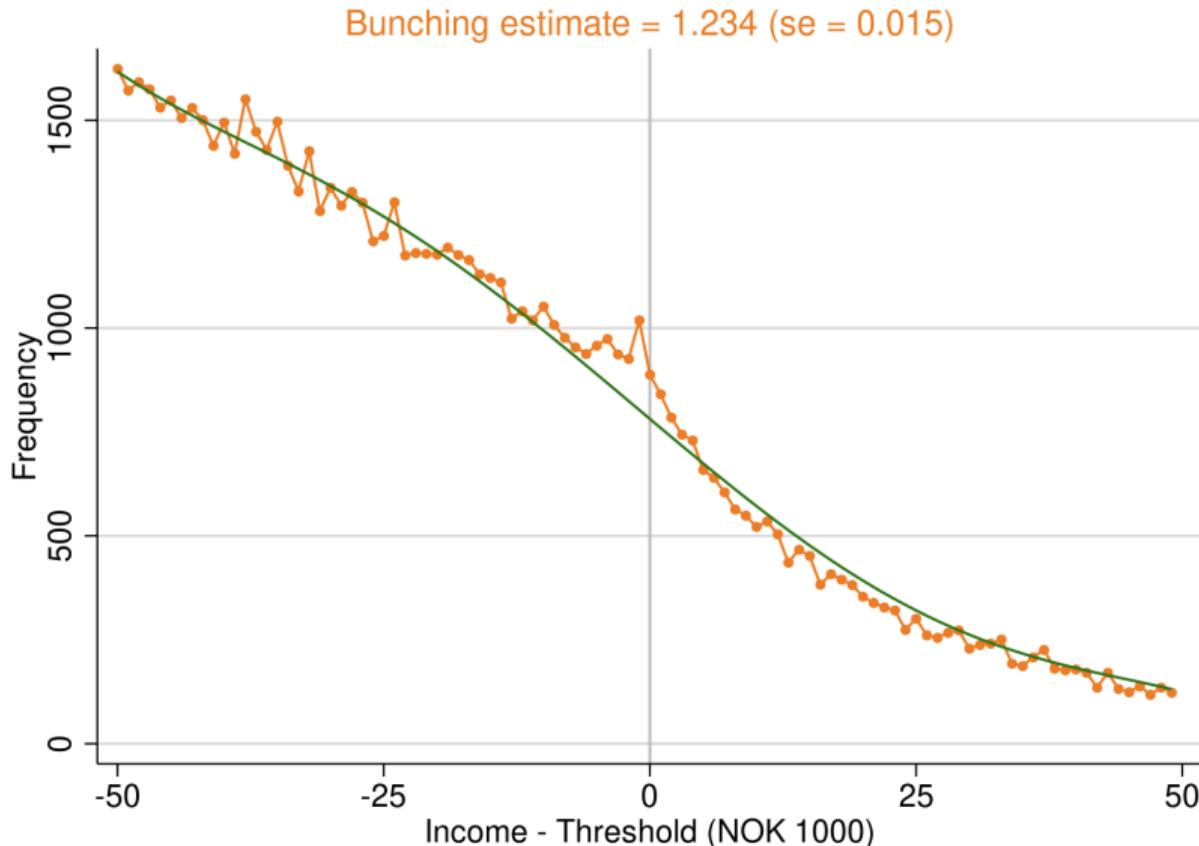


Panel B: Liquid Assets

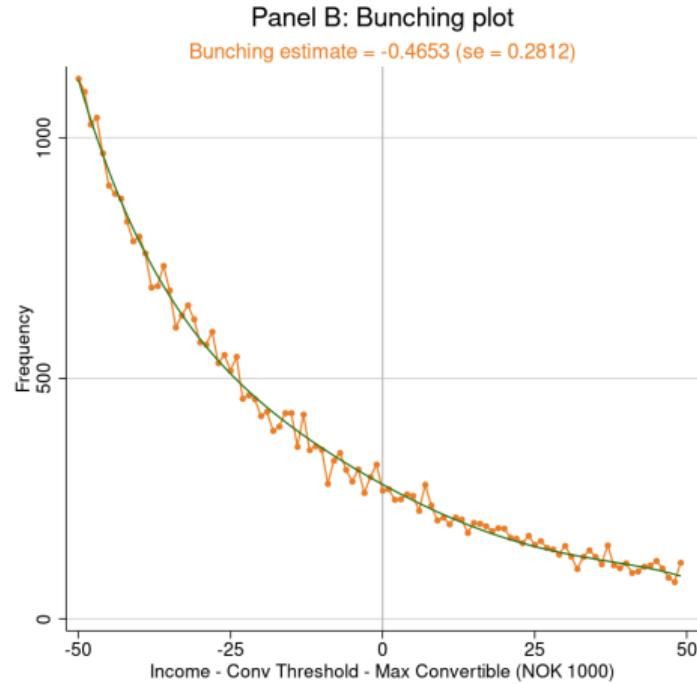
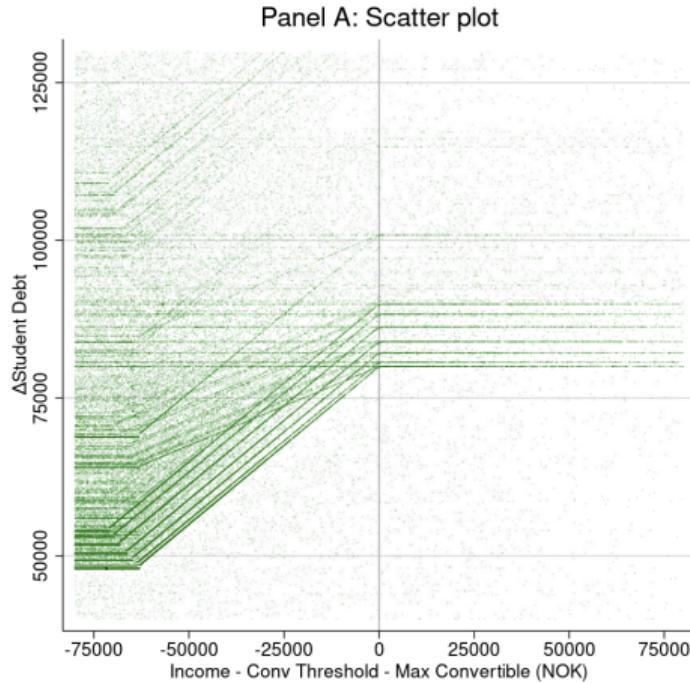


## Empirical Appendix

## Same response for high-flexibility student occupations (hospitality, sales)

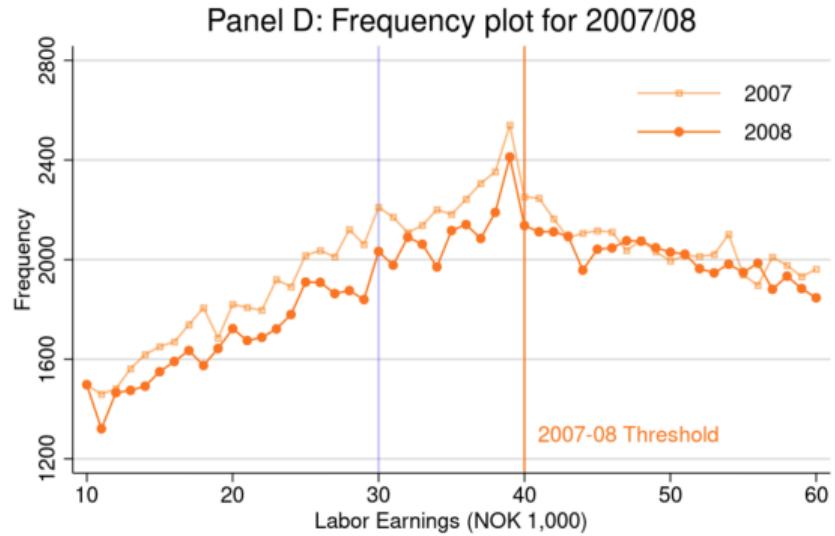
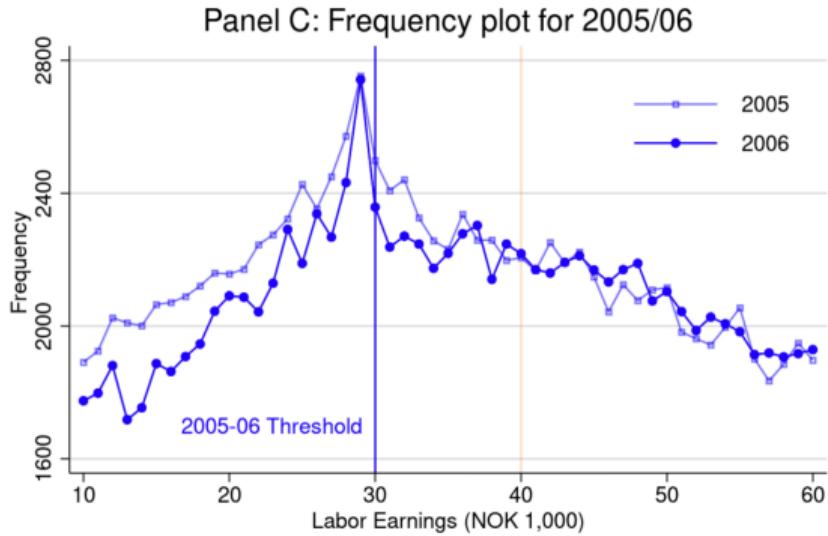


## Also no response to the phase-out



- For high enough earnings no loans are converted to stipend; marginal  $\Delta$ Debt  $\rightarrow 0$
- Should see **negative bunching** if students are responsive

## Implied elasticity at regular tax threshold might be even larger



## Robust to adjusting for different characteristics across samples

A new approach (to literature *and* paper)

- Define individual-level elasticity as

$$\tilde{e}_i = \underbrace{\frac{1[y_i \in BR_s] - \hat{P}^{cf}(y_i \in BR_s)}{\hat{P}^{cf}(y_i \in BR_s)/N_s^{bins}}}_{\text{estimated } b_s} \cdot (\text{Bin width}_s / \text{Threshold}_s) / (\hat{d}\tau_s / (1 - \tau_s)), \quad (13)$$

- ▶  $E[e_i | s = \text{delayed tax sample}] = 0.0155 \approx 0.0160$  found earlier
- Regress  $\tilde{e}_i$  on a dummy for being in regular tax sample, and observable characteristics
  - ▶ For example, higher-earning students may be more likely to have marginal income come from an internship and thus have lower flexibility in optimizing hours worked

Qualitatively similar results: 6-7  $\times$  higher elasticity for regular tax

	(1)	(2)
$e_{regular} - e_{delayed}$	7.20	6.10
$e_{delayed}$	(.59)	(.61)
Underlying Regression Coefficients		
1[regular tax sample]	0.0969***	0.0787***
Male	0.0360***	0.0414***
Age	-0.0434***	-0.0410***
College, parents	0.0501**	0.0442**
Years of schooling, parents	0.0056	0.0070**
$\hat{E}[\tilde{e}_i   s = regular]$	0.2031	0.2032
$\hat{E}[\tilde{e}_i   s = delayed]$	0.0156	0.0154
FEs	4-Digit Occ	4-Digit Occ $\times$ NACE2