

# THE ECONOMIC CONSEQUENCES OF DIFFERENT ATTITUDES OF A POLICY MAKER: A COMBINED EPIDEMIOLOGICAL- ECONOMETRIC STUDY

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## ABSTRACT

Within a standard compartmental model for describing the dynamics of epidemics (Susceptible-Infectious-Recovered-Dead), we considered a policy-maker (PM) that imposes stochastically different types of lock-downs. The probability that tunes this stochastic process reflects his/her different attitude to face an epidemics (e.g., *laissez-faire* vs. very strict). In order to simulate not only an epidemiological scenario but also an economic one, we estimated, via a Difference-in-Difference regression, the impact of national lock-downs applied during the first wave of COVID19 in Italy from March 2020 to June 2020, on two microeconomic sectors: sales and on subsidies (*Cassa Integrazione*). We found that by modifying with continuity, the PM attitude to impose the lock-down a phase transition (as defined for a physical system) is obtained. The comparison of these two scenarios and their impact provides a bird's-eye view of the socio-economic consequences of the PM attitude

"It was then that, in a moment, I saw what I must have been harboring in my hidden thoughts for a considerable time. On the one hand, Trantor possessed an extraordinarily complex social system, being a populous world made up of eight hundred smaller worlds. It was in itself a system complex enough to make psychohistory meaningful and yet it was simple enough, compared to the Empire as a whole, to make psychohistory perhaps practical"

I. Asimov, Prelude to foundation

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## 1 INTRODUCTION

The recent pandemic due to the spread of the SARS-CoV-2 virus opened a highly debated issue about the best approach for the policy-maker to face the epidemic. Unlike the past pandemics and the XX century (e.g., Spanish Flu, Asiatic Flu, and Hong-Kong Flu), a massive amount of data are easily accessible for this pandemic. Consequently, the modeling of the virus diffusion and the effect on socio-economic texture for different countries can be investigated with a more satisfactory resolution. Among the different scientific challenges that can come up in this context, an interesting one involves socio-economic effects of the attitude of the policy-maker (PM) to block the circulation of people (lock-down) in order to reduce the contagion rate (more formally, the reproduction number, as described in Supporting Information). Indeed the policy-maker can adopt, at a first approximation, a linear combination between these two extreme approaches: forcing all people to stay at home or to *laissez-faire*. In the first extreme, the spread of the virus is, of course, stopped but, on the other side, the toll for such approach is that not only the economic activity (and so the income of people/firms) but also that the furniture of the primary goods is stopped. On the other side, if the PM takes no lock-down measures, the toll to be paid will be not only the high number of deaths but also the economic damage produced by the very high number of deaths [1, 2]. In practice, the PM can adopt intermediate approaches that shut down activities that contribute much more to diffusion to others (for this purpose, an excellent analysis was provided by Li et al. in [3] and by Brauner et al. in [4]). As a consequence, the lock-down efficacy, within certain limits, can be tuned. In the literature, different scholars [5, 6] challenged the issue of finding the optimal lock-down policy for minimizing the economic impact as well as the deaths. In particular, for the model in Ref. [5] it is assumed that the policy-maker knows the consequences of his/her choices ideally and that he/she can act without delay to impose the optimal choice; finally, it is assumed that the PM can impose a continuous factor for the lock-down (e.g., he/she can reduce the daily number of contacts between people by choosing each value between a definite range). In contrast, for different countries, such a factor seems to be much more discrete (e.g., the PM can reduce the daily contacts only by choosing definite values). It can be argued that most of these drawbacks of this last formidable research are entangled with the fact that a deterministic approach was considered for the activation of the lock-downs by the policy-maker. On this basis, we would propose here an alternative way to model the decision of the policy-maker that is based on a stochastic model instead of on a deterministic one. Furthermore, differently to the previous researches that focused

basically on macroeconomic impact, here we estimated and put in the model the impact of the different lock-downs at the microeconomic level: in particular, through the difference in difference, we evaluated the effect of the different levels of lock-down on different sales sector as well as on subsidies (*Cassa Integrazione Ordinaria*) in Italy. Thus, the final output of the model will be the cumulative deaths and the economic damage for each selling sector. Moreover, here we also considered that there is not only an economic cost for each death as done by [5], but there is also average cost for each infected person (referring to Italian data) because a consistent part of them may be recovered or even should take the intensive therapy. As we will show by varying with continuity the probabilistic parameter by which the PM imposes the lock-down, a discontinuity in the SIRD model and the lock-down days was obtained. Such behavior belongs to a class of phenomena that, in physical sciences, is called a phase transition. For each phase, we will discuss the result of the simulation, and then we will compare them to get a general insight.

## 2 MODEL AND METHODS

The model of the present study is composed of an epidemiological part that shapes the diffusion of the virus. Then its output is used by the economic model to quantify the damage. Thus we will discuss the epidemiological part and then the economic one

### 2.1 Epidemiological model

Among the vast number of compartmental models available in the literature [7] we considered, as the simulator of the epidemic diffusion, the simplest one: the Susceptible-Infectious-Recovered-Dead (SIRD). Our choice is motivated by the fact that this relatively simple model provides the gross features of an epidemic [8, 9] with a relatively small number of parameters<sup>1</sup>. The SIRD model, first proposed by Kermack

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<sup>1</sup> One in principle can consider a SIRD model, in which the time-dependent parameters, as done by Ferrari et al. in Ref. [10] for the description of the Italian situation. On the other side it is possible to increase the complexity of the model with other compartments as done in the following paper [11] by Giordano et al. Note that in this last case, the resolution of 9 differential equation is required (accompanied by the estimation of a large number of parameters)

and McKendrick in 1927 [12], is given by the following set of differential equations[7]:

$$\begin{aligned}\frac{dS(t)}{dt} &= -\frac{\beta I(t)S(t)}{N} \\ \frac{dI(t)}{dt} &= \frac{\beta I(t)S(t)}{N} - \gamma I(t) - \mu I(t) \\ \frac{dR(t)}{dt} &= \gamma I(t) \\ \frac{dD(t)}{dt} &= \mu I(t)\end{aligned}\tag{1}$$

where  $S$  is the number of people that are still susceptible,  $I$  the number of people that are infected, and  $R$  people that are recovered, while  $D$  are people that are dead.  $N$  denotes the total population that for the timing of this paper it will be considered fixed<sup>2</sup>. On the other side,  $\beta, \gamma$ , and  $\mu$  are the parameters that shape the probability by which one individual in the model moves from a compartment to another: in particular,  $\beta$  is the probability to be infected,  $\gamma$  the probability to recover and  $\mu$  the probability to die (basically the lethality defined as the probability to die conditionally to be ill). Usually, epidemiologist is interested in the ratio:

$$R_0 = \frac{\beta}{\gamma + \mu}\tag{2}$$

known as the basic reproduction factor. This number is the average number of people that a single individual infects and describes if the epidemic is in negative feedback ( $R_0 < 1$ ), stationary ( $R_0 = 1$ ), or in positive feedback ( $R_0 > 1$ ). As a consequence, if the epidemic is within a negative feedback will be dissipated, while if it is in positive feedback will grow. Note that in this simple model, since the parameters are not time-dependent, this factor is constant. As performed by Ferrari et al. [10], when time-dependent parameters  $\beta$  and  $\gamma$  are taken in to account the reproduction factor  $R_0$  become time depended: thus scholar rename it as  $R_t$ . For the present work, we limited to constant parameters. In particular, we considered the parameter estimation for Lombardy provided by Neves and Guerrero in Ref [13]:  $\beta$  was set equal to 0.55 while  $\gamma$  equal to  $\frac{1}{7}$ . The  $\mu$  was set in order to keep in to account the calculated lethality for Italy: 1 % [8] (see also the excellent analysis made by the Institute for International Political Studies (ISPI) [14])<sup>3</sup>. The overall population  $N$  was set to 60M to simulate the Italian

<sup>2</sup> Otherwise if longer horizontal timing is considered, it is necessary to consider a source term for the births and a well term for the natural deaths. For further details see [7]

<sup>3</sup> The authors are aware that this ratio is far from being homogeneous for the different ages of the population: however if this factor is taken into account, it requires the solution of a system of partial derivative equations. In this case, the numerical calculations become much more complicated

population. Within the daily temporal evolution of this model, which was obtained by numerically solving the differential equation above via the *DeSolve* package, we considered a trigger activated by the PM every seven days: if the number of infected people normalized by the overall population is more than  $1 \times 10^{-7}$ , there is a probability that the PM imposes laws that reduces the  $\beta$  factor by a multiplicative factor equal to 0.7 (and thus the reproduction factor  $R_0$ ) if the normalized infected people are more than ten the previous threshold he/she will impose with certain probability restrictions that reduce the  $\beta$  factor by a multiplicative factor of 0.25; finally if the threshold is exceeded more than 50 times, the PM will impose with a certain probability restrictive measures that reduce the  $\beta$  a multiplicative factor equal to 0.025. These attenuation parameters were adjusted, considering the results of Marziano et al. in Ref. [15]. Therefore such a trigger makes the  $R_0$  parameter time-dependent, although in a discrete way. As we said, the PM acts with a certain probability, more formally stochastically; each week, a random number (from zero to one) is extracted: if this is higher than a certain threshold, the relative restrictive decision is taken, otherwise not. The threshold value captures the PM attitude to impose the lock-down: lower values model a careful PM, high value a lazy one. In this way, the model can simulate different scenarios for the different PM attitudes: as we will see, this can produce two very different results. At the end of the simulation, besides the values given by the standard SIRD model (recovered and deaths), the algorithm also provides the number of weeks in which each restriction was active: these values are then used for the economic model in order to evaluate the economic effect due to the restrictions and PM strategy. It is worth noting that here as lock-down, we considered only the national one applied in the first wave of the epidemics: from March 2020 to June 2020. This choice is motivated by the fact that modeling a unique system is easier concerning modeling an ensemble of communicating clusters that represent regions or provinces: therefore, if one is interested in modeling the second wave of pandemics, such an approach should be undertaken. Moreover, in this latter case, as a further degree of complexity, the economic data described in the next subsection must be at the regional or province level, and as far as the authors know, such data are not available. For these reasons here the modeling will always be referred to as national data and national lock-downs. Therefore, the period after June, when starting from October, regional lock-down, will not be considered. Another point that is worth mentioning is that in this model, on the contrary concerning the SIS one, individuals can not re-infect: concerning the COVID-19, the possibility of reinfection is still discussed among scholars [16, 17]. As far as the authors know, it is established that the immunity lasts at least eight months [18] and very few reinfection cases are reported.

Thus the immunity considered in the model for one year seems almost a realistic approximation.

## 2.2 Economic model

The economic impact for each epidemiological scenario is shaped as follow: the first set of parameters, as the economic value of death and of being infected by COVID-19, was taken directly from the reports/documentation of official sources; other parameters as the effect on selling for different areas and on unemployment benefit (Cassa Integrazione Guadagni) were evaluated with empirical approaches from raw data. Concerning the first set, the number of deaths is multiplied by the maximum compensation value provided by the Court of Milan [19] for manslaughter (300k EUR). This choice is based on the idea that, if the PM misbehaves, can be incriminated for manslaughter (with the consent of parliament that has to validate the incrimination) and then, if judged guilty, charged by this amount for each death<sup>4</sup>. Besides this impact, there is also the cost associated with the medical care of each ill people. For this, we considered the average value calculated by National Anti-Corruption Authority (ANAC) [20]: 28.180 kEUR <sup>5</sup>. Among the different sectors affected by the pandemic and the consequent lock-down, we focused on the selling for the following ATECO-2007 [21] categories <sup>6</sup>: Food, Clothing and furs, Footwear/leather and travel articles, Household Appliances/radios/televisions and tape recorders, Furniture/textile articles/furnishings for the home, Photo-optics/films/compact discs/audio-video cassettes and musical instruments, Durable and non-durable Homeware, Household tools and hardware tools, Games/toys/sports and camping articles. The choice to use sales as a parameter for the evaluation of the lock-down lies in the fact that with them is possible to capture not only the contraction for each sector but also the loss for the public treasury due to the reduced incomes from the VAT<sup>7</sup>.

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- 4 In principle the judge also keep into account the age of the deaths: this in principle require an epidemiological model in which also the age of people is taken into account. However, a partial differential equations system should be solved, making the calculation and the computational cost incredibly high.
  - 5 It is worth noting that, in principle, there is also another import health-care impact because the ill people for COVID-19 saturate the health system thus making it unreachable for other diseases. This spillover translates into more death and more ill people for the baseline situation where there is not a pandemic: however, by now, this effect is difficult to quantify, and so we did not include it in the present model
  - 6 In the rest part of the paper, these categories will be referred to as the part of the name labeled in blue.
  - 7 For this purpose another sector that in principle can also be considered is the contraction of fuel selling, due to the reduced mobility, where in addition to the VAT there is also fixed taxation (accisa). Such calculation may be considered as a future outlook of this work



Beside the selling we also considered the unemployment benefit for the following ATECO sectors: [Manufacturing](#) activities, [Construction](#), [Wholesale](#) and retail trade/ repair of motor vehicles-motorcycles and personal and household goods. Furthermore also the total value (considering also other sectors that were not analysed here). In this case, the choice to use also this parameter is based on the fact that this is the first aid provided by the Government for the firms that were damaged by the lock-down restrictions. For the empirical evaluation of the impact on selling and unemployment benefit, we performed a multiple time Difference in Difference as presented in Refs. [22], [23] and [24]. The following regression was performed:

$$Y_{\text{outcome}} = \alpha + \beta_0 C + \sum_{i=1}^3 \beta_i T_i + \sum_{i=1}^3 \delta_i (C \cdot T_i) + \epsilon \quad (3)$$

where  $Y$  is the selected outcome (sales or subsidies),  $\alpha$  the intercept,  $T_i$  a dummy variable for the lock-down timing  $i$ ,  $C$  a dummy for the treated group, and  $\epsilon$  an error term. As a control group for the sales, we considered the food ones since, in principle, people can be considered to use almost the same amount of food regardless for the lock-down<sup>8</sup>. On the other side, for subsidies *Cassa integrazione*, we considered the Cassa Integrazione Straordinaria - Solidarietà as the control group (note that this subsidy is different with respect Cassa Integrazione Solidarietà that was dedicated to sectors not covered by Cassa Integrazione Ordinaria). This subsidy can be used by firms, damaged by the pandemics and by the lock-downs, in order to reduce their labor cost but at the same time guaranteeing to the workers part of their original salary<sup>9</sup>. During the first months of the pandemic, following the rules stated by the Italian Government (Decreto Cura Italia [25]), firms that would reduce their labor cost first forced the employees to use their holiday budget and then, after it was run out, they put the employees into the Cassa Integrazione Ordinaria. Thus the Cassa Integrazione Straordinaria-Solidarietà can be considered as not treated by the first wave of the lock-down, while the ordinary one treated. The DID consider here has three different times for the national lock-down: for the sales, we considered, as done for the epidemiological model, the months of March 2020 and May 2020 as medium lock-down, the month of April 2020 as high lock-down,

<sup>8</sup> Although it is true that a slight increase of food sales during the lock-down is present in the plots in Fig. 1 2, it must be stressed the fact that, as proven numerically in the Supporting Info A, this change does not significantly affect the DID estimations

<sup>9</sup> It is worth noting that the *Cassa Integrazione Ordinaria* considered here is not the only one contribution that was provided by Italian Government: in fact, there was also, for instance, the *Cassa Integrazione in Deroga* that was dedicated to the firms not covered by the *Ordinaria*. However, in the present study, we consider, for simplicity, only the sectors covered by Cassa Integrazione Ordinaria.

and June 2020 as low lock-down. On the other side concerning the subsidies, we considered as medium lock-down only May 2020: such choice was motivated by the fact that the effect of firms to use the subsidies for workers was slightly delayed because firms forced their employees first to use their holiday and then the *Cassa Integrazione Ordinaria*: as a consequence, because of this buffer effect, in March there is no significant effect of this subsidies although there is a significant reduction of hours worked (see, e.g., [26]). Performing the DID, we estimated the coefficients for each intensity of lock-down on sales and subsidies. Then these were rescaled in order to obtain a weekly value. Finally, we multiplied the number obtained from the previous calculation by the number of lock-down weeks, with the respective intensity, in each scenario simulated via the epidemiological model described before. As a consequence, we obtained, for each scenario, an economics simulation based on parameters obtained from an empirical evaluation.

### 3 DATA DESCRIPTION

The monthly sales data were retrieved from the National Institute of Statistics website [27]. In particular, we considered the period starting from June 2018 up to June 2020 for the eight categories described in the previous section. The choice to not consider the months after June and, in particular, the last part of the year lies in the fact that in the latter lock-downs were imposed at the regional level and not to national level<sup>10 11</sup>. As discussed in Supporting Information, these data were not de-seasoned. Thus, we performed a de-seasoning via the *Forecast* R package [28] that uses a Hilbert-Huang transform [29] for the decomposition of a time series data. The decomposition results are reported in the Supporting Info E. Concerning monthly subsidies paid we retrieved the data from the *Osservatorio Cassa integrazione guadagni e fondi di solidarietà* on the *Istituto nazionale della previdenza sociale* webpage [30]. Here the period considered also starts from June 2018 up to June 2020 for the four categories described in the previous section. It is worth noting that we considered only the authorized subsidies and not the asked ones. Furthermore, differently for the sales, these

<sup>10</sup> With the only exception of the Christmas holiday

<sup>11</sup> In principle one may ask why the present analysis was not performed on regional cluster making it more flexible: unfortunately the economic data used here, as far as the author knows, were not available, at all for a regional cluster. Moreover, if regional clusters were considered, it was necessary to model an ensemble of SIRD models that communicate with a defined rate (that change also with respect to the lock-down restriction). This makes the model much more complicated. However, if all the necessary data for performing the analysis will become available, the author may consider, as an outlook, extending the present analysis to regional clusters

data were not affected by seasonality noise, and thus no de-seasoning was necessary.

## 4 RESULTS AND DISCUSSION

As done for the section Model and methods, we will divide the discussion of the results in the following way: first, the outcomes of the economic model will be presented, then basing on this result, we will discuss the scenarios obtained with them via the epidemiological model. Finally, we will discuss the overall results.

### 4.1 DID

For each sales category we run the regression reported in the Eq. 3 on de-seasoned data reported in Fig 1 and 2. The coefficients obtained are reported in Tab. 13 (the estimation of the other parameters is given in Supporting Information D). As one can point out from the plots, there is indeed a pre-trend in the data before the event, however as proved numerically in the Supporting Info B, the slope of this pre-trend is up to two orders of magnitude lesser for the slope in the lock-down  $T_1$  and  $T_2$ . Consequently, this pre-trend, compared to the lock-down effect, can be considered negligible. As a further check, a placebo test was performed by choosing timing before the pandemic of COVID19. As illustrated in Supporting Info C, this test was successful. On the other side, concerning  $T_3$  (low lock-down), only the effect for clothing and footwear can be considered significant. Thus, concerning  $T_3$ , we considered not null, in the scenario simulations, only the clothing, and footwear sectors. By inspecting the Tab. 13 we see that the most severe lock-down damage hit the clothing and the footwear. On the other side, the Household kids and the Household tools seem lesser affected by the lock-down. The same DID regression was used for the subsidies, using as the control group the extraordinary solidarity subsidies (*cassa integrazione straordinaria solidarietà*): the plot of the data and the DID coefficients are reported in Fig. 3 and Tab 2. Also in this case the placebo tests were successfully performed. An interesting insight is also provided by the inspection of the extraordinary subsidies for renovation (*cassa integrazione ristrutturazione*): these subsidies, compared to the solidarity ones, seem much more sensitive for an external shock in particular for the trade sector.

## 4.2 Scenarios

Now that we have the parameters for the economic impact given by the lock-downs, we are ready to discuss the simulations that output the epidemiological and economic consequences of PM's attitude. In Tab. 3 and 4 the outcomes of the epidemiological model are given, while the SIRD curves for the scenarios are provided in Fig. 6; on the other side the effect on selling and subsidies for both scenarios are given in Fig. 7 and 8. To assure the *ceteris paribus* condition, we used the same set of random numbers for both scenarios. First, we see that where the PM is more reactive, we have different small epidemics waves. In contrast, if the PM is poorly reactive, only one intense wave is present, indeed in the latter scenario, the laziness of PM to apply the lock-down in the first weeks produce the full infection peak of the standard SIRD model: when the PM acts is too late, as shown in Fig. 6, since the pandemic has almost hit the large part of the population. This can be pointed out in Fig. 5 by noting that that the reproduction factor remains at its maximum level for a large number of weeks after the beginning of the pandemic. This also explains why the lock-downs are so weak in the second half of the scenario: the remaining part of the population is immune. Thus, no further action is required. On the contrary, in the first scenario, the PM can use the lock-downs to transform the SIRD peak into small waves (Fig. 6). As shown in Fig. 5 this result is basically obtained by keeping the reproduction factor in the value of medium lock-down value. These two theoretical models correspond, in practice, for the lazy PM to the one considered by the PMs that aimed to herd immunity. At the same time, concerning the active-PM, to the PMs that would not saturate the health system and aimed to reduce the death at the minimum. It is interesting to point out that the change between the scenarios develops in a discontinuous way as shown in Fig. 18, as the reactivity of the PM is changed, we can consider this as a phase transition of a physical system (e.g., consider the gold-standard diagram of Ising model [31, 32]). This explains our choice to consider only two scenarios: indeed, we considered only a sample for each phase. It is worth noting that a similar result, within a different epidemiological model, was obtained by Balcan and Vespignani in Ref. [33]. The explanation of this similar behavior is that both models have a stochastic component, that as pointed out by Balcan and Vespignani, gives the phase transition. While in their model, this was directly related to the contagion probability, this is indirectly made stochastically by PM's decision that modifies the  $\beta$  parameter and so the transmission rate. Moving to the socio-economic outcome of the model used, we see, from Tab. 3 and 4, that in the small wave scenario, the attitude of the PM largely reduce the overall number of deaths and recovered (and so the cumulative cost for taking of patients) by consistent use of the

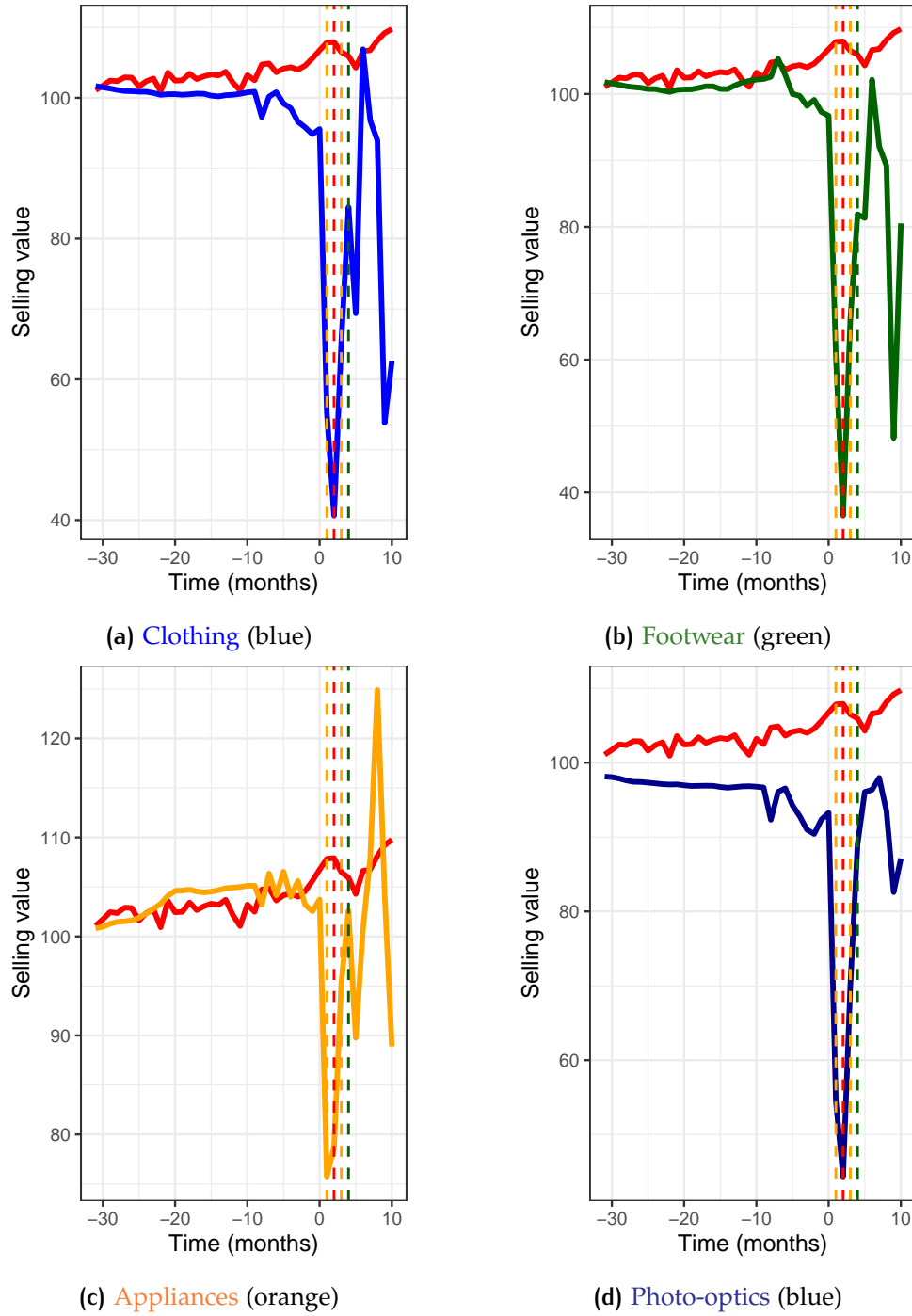
confinement. This has an immediate drawback on the economic data: as shown in Fig. 7 and 8, the losses for selling and the use of subsidies are widely large concerning the one-wave scenario. In principle, one can be attempted to find the PM attitude that minimizes the overall cost (deaths, infected, selling, and subsidies): in the authors view, this scenario is not realistic since, actually, the Italian (but also many other European) criminal law does not allow this option: although there is an economic cost for life in terms of compensation, the actual criminal law does not consider an amount of money compared to a money sum, on contrary it gives a value ex-post, not ex-ante. For this reason, here, we considered the epidemiological consequences separated from the economic ones. A more intriguing issue come up when the economic cost is causally associated with a number indirect of deaths (for instance, if people does not have the money for food or other first necessity goods ), in this case, the two factors (epidemiological and economic) can be, in principle, summed. We say in principle because the jurisprudence is significantly reduced or missing since the pandemics are rare. For the present study, these indirect deaths are, by now, not easy to quantify, and thus, we did not consider this option.

## 5 CONCLUSIONS

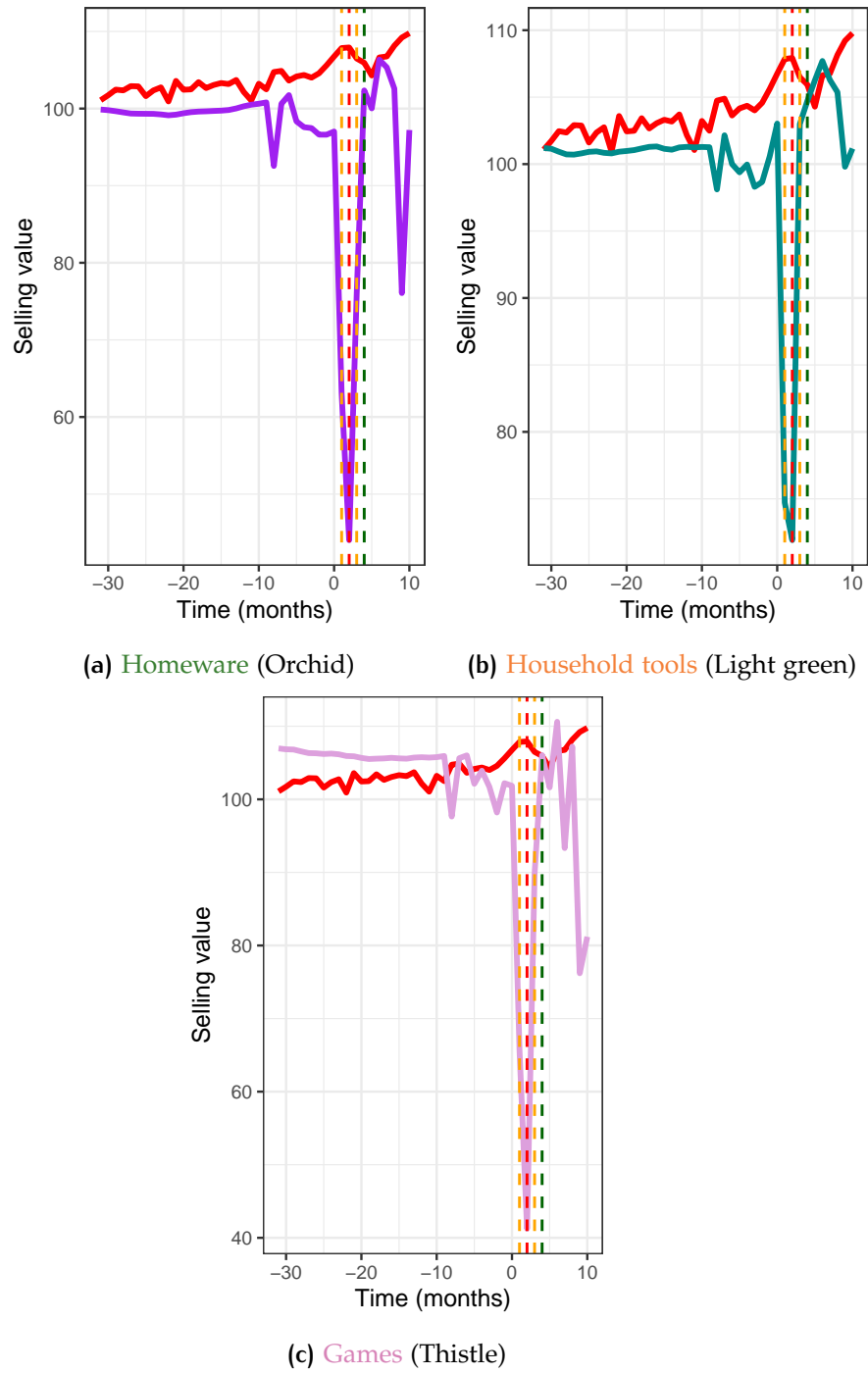
We have obtained a model that combines the epidemiological aspects and the economic ones within a stochastic approach. This was made possible by evaluating the effect of lock-downs, via a DID regression, on different sales sectors and the subsidies dedicated to firms that would reduce the labor cost. Furthermore, we show numerically that, within a stochastic approach, the PM attitude to impose the lock-downs is critical. Within a *ceteris paribus* condition, this attitude decides the phase of the outcome scenario and thus the economic and social effects.

## 6 PICTURES AND TABLES

In all tables the following significance code will be used: \*\*\* for 0.001, \*\* for 0.01 and \* for 0.05



**Figure 1:** Sales data (I), with baseline of 2015, as provided by [27] de-seasoned via Forecast package [28] for the categories analysed in this paper compared with **food** (red) category. The timing for each lock-down is marked with a dashed line: red for high, orange medium, and green for low. Note that despite there is a pre-trend, this is negligible for the slope of medium and high lock-down slopes



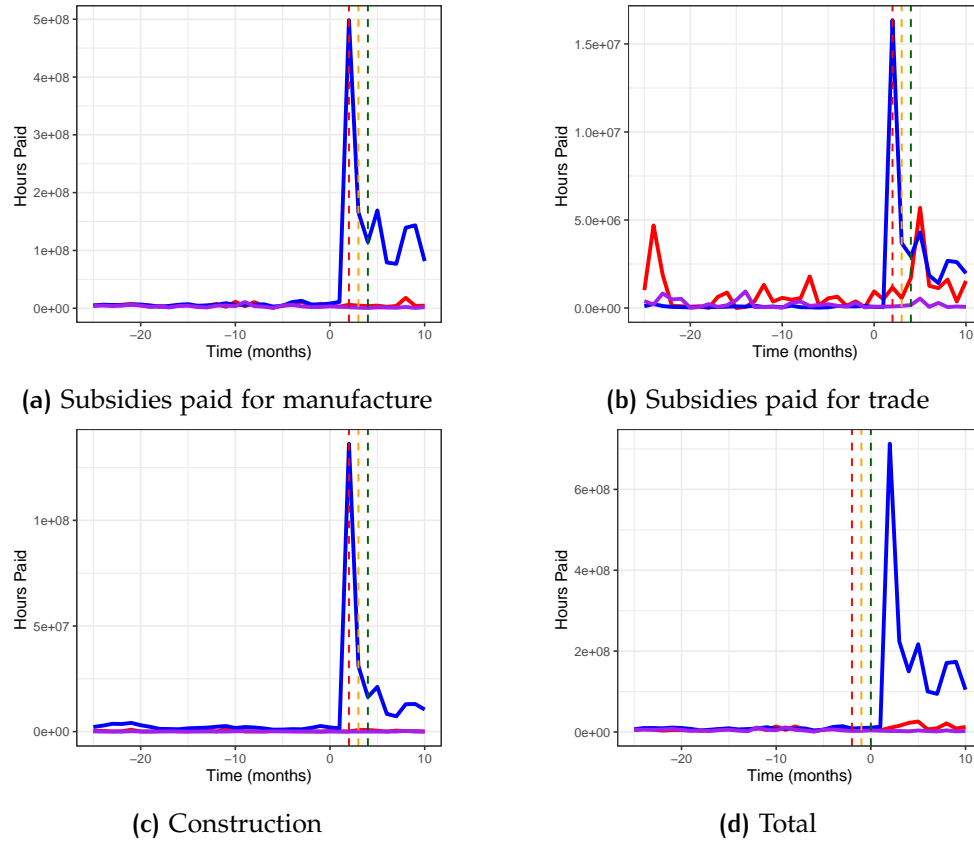
**Figure 2:** Selling data (II), with baseline of 2015, as provided by [27] de-seasoned via Forecast package [28] for the categories analysed in this paper compared with food (red) category. Each lock-down timing is marked with a dashed line: red for high, orange medium, and green for low. Note that despite there is a pre-trend, this is negligible for the slope of medium and high lock-down slopes



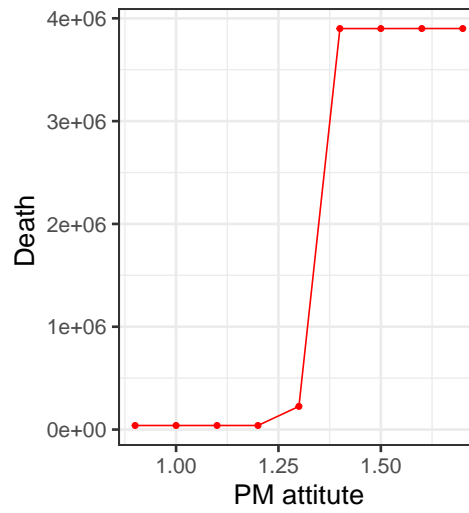
Table 1:

$\delta$  coefficients as obtained by the DID regression, for the selling data de-seasoned, according to equation 3 for the different lock-down timings. The values of the intercept ( $\alpha$ ),  $\beta_0$  and  $\beta_i$  are provided in the Supporting Info.

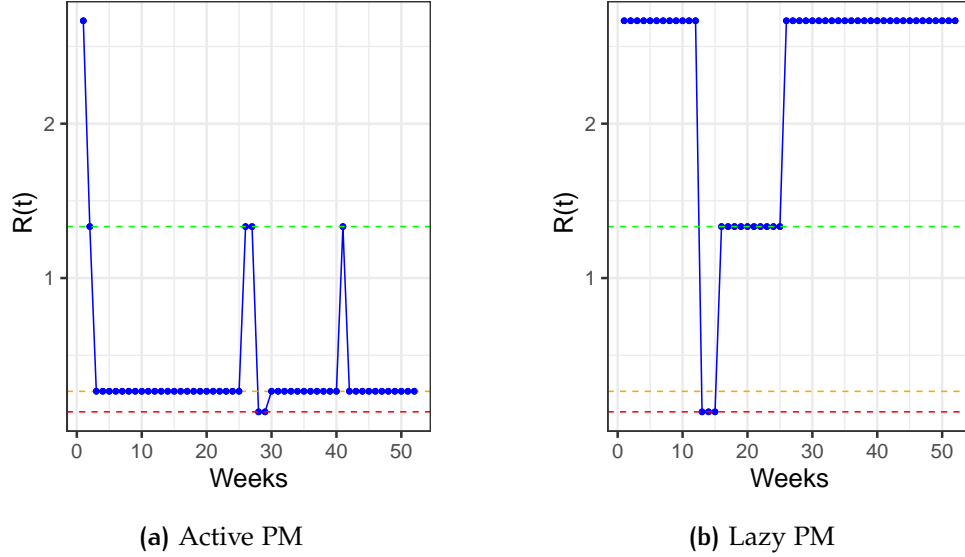
	$\delta_1$	$\sigma_{\delta_1}$	t	$\delta_2$	$\sigma_{\delta_2}$	t	$\delta_3$	$\sigma_{\delta_3}$	t
Clothing	-40.16 ***	2.01	-19.99	-60.07 ***	2.77	-21.64	-16.45 ***	2.77	-5.92
Footwear	-38.70 ***	1.73	-22.35	-65.78 ***	2.39	-27.49	-20.62 ***	2.39	-8.62
Appliances	-20.32 ***	2.50	-8.11	-27.34 ***	3.45	-7.90	-3.68	3.45	1.06
Photo-optics	-34.14 ***	2.55	-13.38	-52.32 ***	3.52	-14.84	-7.86 *	3.52	-2.23
Homeware	-10.51 ***	1.50	-6.98	-18.99 ***	2.07	-9.13	-3.61	2.07	-1.74
Household tools	-13.02 ***	3.51	-3.70	-30.23 ***	4.85	-6.23	2.33	4.85	0.48
Games	-27.55 ***	3.47	-7.93	-64.31 ***	4.79	-13.40	0.26	4.79	0.05



**Figure 3:** Comparison between the ordinary subsidies (blue) vs. the extraordinary ones (renovation red and purple solidarity) for a selected set of sectors and the overall total. The dashed lines represent the different timing and intensity for the lock-down: red for high, orange medium, and green for low.



**Figure 4:** The number of deaths of SIRD scenario with stochastic lockdown as obtained by changing the PM attitude to active the lockdown (e.g., by modifying the probability parameter by which the lockdown is imposed). As the PM attitude is near 1.3, a sharp discontinuity is present in the overall death: thus, a different phase is obtained. It is worth noting the similarity of this plot with the gold-standard one of phase transition: the Ising model (see [31] or [32] for a more profound analysis)



**Figure 5:** Comparison between the reproduction number (calculated as effective the  $\frac{\beta}{\gamma+\mu}$  ratio when the lock-down is applied) for a highly reactive PM vs. to the one of a poorly reactive one. It can be noted that while in the former the PM reactivity almost allows him/her to control this factor into a stable medium lock-down, in the second one, the reproduction number (and thus the epidemic) is almost out of control of the PM since it remains, for most of the weeks at its maximum level. In particular, in the second scenario, PM's laziness to apply the lock-down in the first weeks produces the full infection peak of the standard SIRD model: when the PM act is too late since the pandemics have almost hit a large part of the population. This also explains why the lock-downs are so week in the second half of the scenario: the remaining part of the population is immune. On the contrary, in the first scenario, the PM can use the lock-down to transform the sharp SIRD peak into small waves. Note that the reproduction number levels are discrete, as marked by the dashed lines (green low, orange medium, red high) since the lock-down is the only way to change this number. On the contrary, if a time-dependent SIRD were considered as done by [10], a continuous form of  $R(t)$  would be obtained

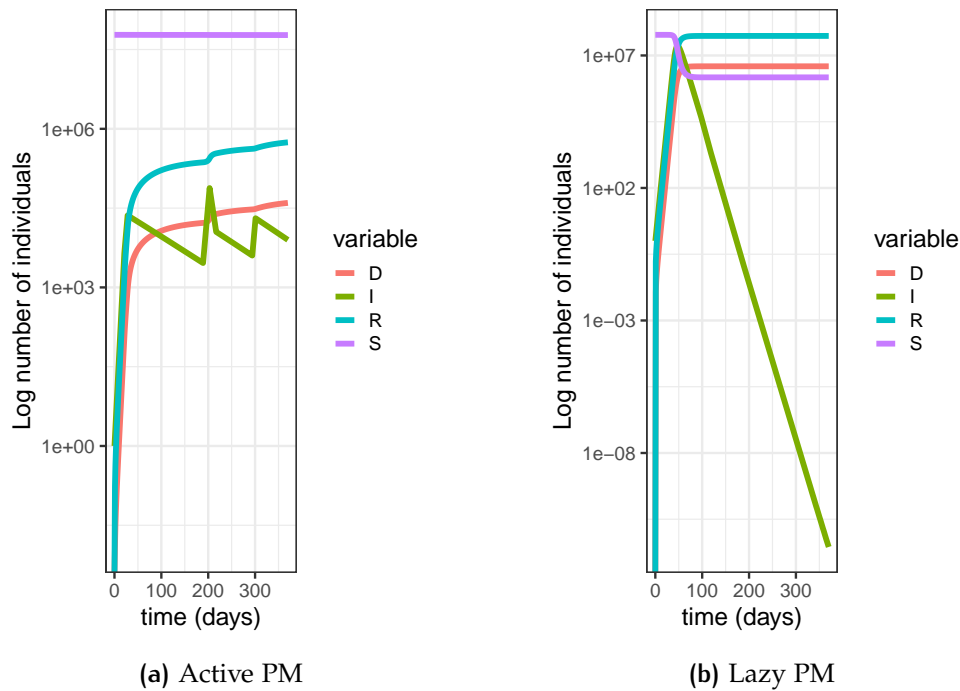
Table 2:

$\delta$  coefficients, expressed in millions as obtained by the DID regression, for subsidies (controlling the extraordinary solidarity) according to equation 3 for the different lock-down timings. The values of the intercept ( $\alpha$ ),  $\beta_0$  and  $\beta_i$  are provided in the Supporting Information D.

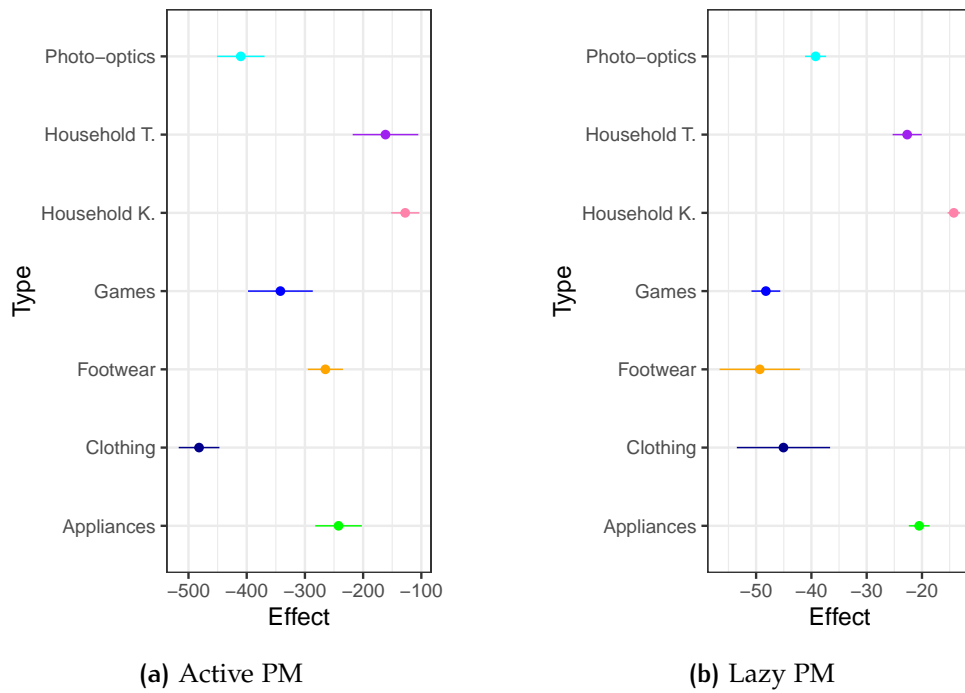
	$\delta_1$	$\sigma_{\delta_1}$	t	$\delta_2$	$\sigma_{\delta_2}$	t	$\delta_3$	$\sigma_{\delta_3}$	t
Total	706 ***	3.8	181	217 ***	3.8	55.98	144 ***	3.88	37.07
Manufacture	494 ***	3.4	143	162 ***	3.4	46.91	111 ***	3.4	32.17
Trade	16.4 ***	0.21	75.35	3.68 ***	0.21	16.9	2.88 ***	0.21	13.27
Construction	134 ***	0.54	249	29 ***	0.54	54.45	14 ***	0.54	27.28

**Table 3:** Comparison of epidemiological consequences for a reactive vs non-reactive PM with respect to the overcoming of the epidemiological thresholds. The values are reported as percentage with respect to the total population considered in the model (60 M)

	Active	Lazy
Deaths	0,06	6,50
Infected	0,92	91,01



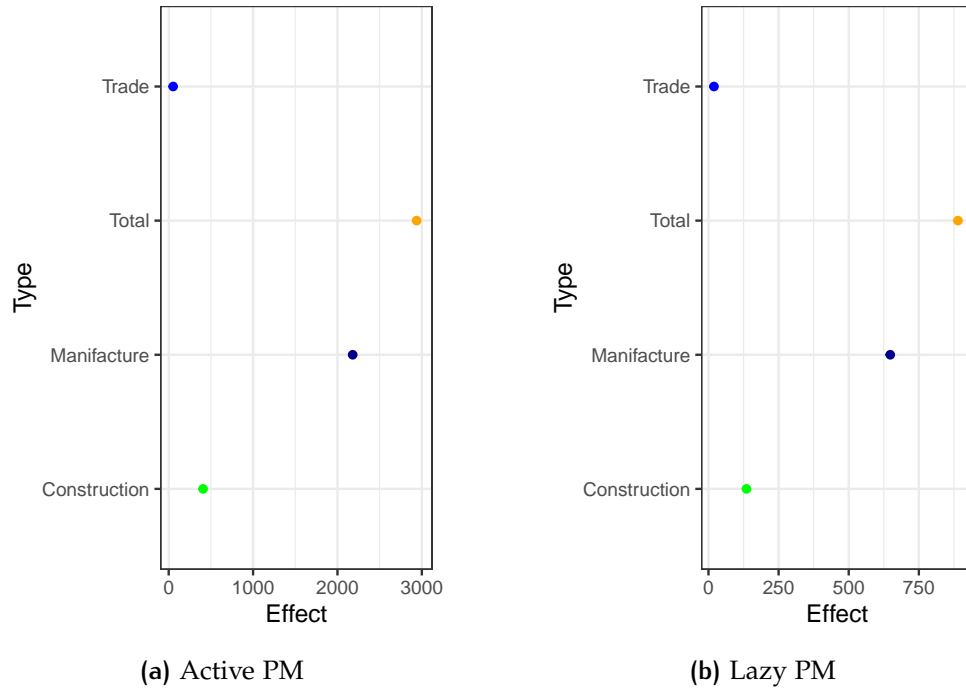
**Figure 6:** Comparison between the epidemiological scenarios obtained via a SIRD model (Susceptible-Infectious-Recovered-Dead) where the PM impose stochastically the different levels of the lock-down. In the left panel, an active PM is considered: this is modeled by making it more likable that the PM imposes the lock-down as the number of infected goes over the different thresholds. On the contrary, in the left panel, a lazy PM that prefers the *laissez-faire* approach is considered: in this case, differently from the previous scenario, the probability that the PM imposes the lock-down is less likely.



**Figure 7:** Comparison between the sales effects for the scenarios where an active vs lazy PM is considered. These effects were calculated by running a DID regression for the different national lock-down imposed during March-June 2020 and then multiplying the number of lock-down weeks obtained from the SIRD scenario with the coefficients obtained from the DID (divided by 4). The error bars were calculated by considering the error propagation

**Table 4:** Cost associated with deaths and infected people that need to be assisted in terms of  $10^9$  EUR. The value of life correspond to the maximum compensation according to Milan court [19], while the cost for infected people was taken from ANAC report [20]

	Active	Lazy
Deaths	11	1170
Infected	15	1538
Total	26	2708



**Figure 8:** Comparison between the subsidies effects for the scenarios where an active vs. lazy PM is considered. These effects were calculated by running a DID regression for the different national lock-down imposed during March-June 2020 and then multiplying the number of lock-down weeks obtained from the SIRD scenario with the coefficients obtained from the DID (scaled in order to obtain the week value). The error bars, although they are visible because they are too reduced, were calculated by considering the error propagation



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## 7 SUPPORTING INFORMATION

### 7.1 A - Food consumption during the lock-down

In order to check if any significant effect is obtained on the coefficients of Tab. 5 by the slight increase of food consumption during the lock-down, we considered a hypothetical scenario where this increase did not happen (e.g. the selling for March to June were identical to February): as one can point out by comparing the Tab. 5 with Tab, 13 no significant difference can be found. Thus since the real scenario where this increase happened (the real one) and the scenario where this did not happen (hypothetical one) are indistinguishable, we can consider this increase negligible for the estimation of the DID  $\delta$  coefficients

Table 5:

$\delta$  coefficients as obtained by the DID regression, for the selling data de-seasoned, according to equation 3 for the different lock-down timings where the food selling are modified in order to have, during the lock-down timings, the same constant value of February. Note that no significant difference can be found with respect to the coefficient obtained in Tab 13.

	$\delta_1$	$\sigma_{\delta_1}$	t	$\delta_2$	$\sigma_{\delta_2}$	t	$\delta_3$	$\sigma_{\delta_3}$	t
Clothing	-39.71 ***	2.00	-19.76	-59.34 ***	2.77	-21.37	-15.50 ***	2.77	-5.58
Footwear	-38.24 ***	1.73	-22.08	-65.05 ***	2.39	-27.18	-19.68 ***	2.39	-8.22
Appliances	-19.86 ***	2.50	-7.93	-26.61 ***	3.45	-7.69	-2.73	3.45	-0.79
Photo-optics	-33.68 ***	2.55	-13.21	-51.59 ***	3.52	-14.64	-6.91	3.52	-1.96
Homeware	-10.06 ***	1.50	-6.68	-18.26 ***	2.07	-8.75	-2.67	2.07	-1.28
Household tools	-12.57 ***	3.51	-3.57	-29.50 ***	4.85	-6.07	3.28	4.85	0.67
Games	-27.10 ***	3.47	-7.80	-63.58 ***	4.79	-13.24	1.21	4.79	0.25

Table 6: Clothing

	Value	$\sigma$
$\Delta$ Slope before T <sub>1</sub>	-0.33 ***	0.08
$\Delta_{T1}$	-36.33 ***	2.15
$\Delta_{T2}$	-56.23 ***	2.77
$\Delta_{T3}$	-11.95 ***	2.86

Table 7: Footwear

	Value	$\sigma$
$\Delta$ Slope before T <sub>1</sub>	-0.18 *	0.08
$\Delta_{T1}$	-38.70 ***	1.91
$\Delta_{T2}$	-63.21 ***	2.47
$\Delta_{T3}$	-17.61 ***	2.54

## 7.2 B - Pre-trend check

In order to perform a further assessment on the credibility of the DID coefficients obtained in Tab. 13 we make a comparison between the trends of the difference of food sales and the other sectors, before ( $\Delta$  Slope before T<sub>1</sub>) and after the three lock-down at T<sub>1</sub>, T<sub>2</sub> and T<sub>3</sub>. As can be seen from the following tables (Tab. 6, 7, 8, 9, 10, 11 and 12) the lock-down  $\Delta$  at T<sub>1</sub> and T<sub>2</sub> are much larger with respect to the pre-trend  $\Delta$  before. Thus the DID coefficients obtained in Tab 13 can be considered credible. Concerning T<sub>3</sub>, as said in the main text, we considered significant only the values for Clothing and Footwear.

**Table 8: Appliances**

	Value	$\sigma$
$\Delta$ Slope before T1	-0.12	0.07
$\Delta_{T1}$	-19.21 ***	3.10
$\Delta_{T2}$	-26.23 ***	4.00
$\Delta_{T3}$	-2.37	4.12

**Table 9: Photo-optics**

	Value	$\sigma$
$\Delta$ Slope before T1	-0.40 ***	0.07
$\Delta_{T1}$	-29.94 ***	2.73
$\Delta_{T2}$	-48.11 ***	3.52
$\Delta_{T3}$	-2.93	3.63

**Table 10: Household kids**

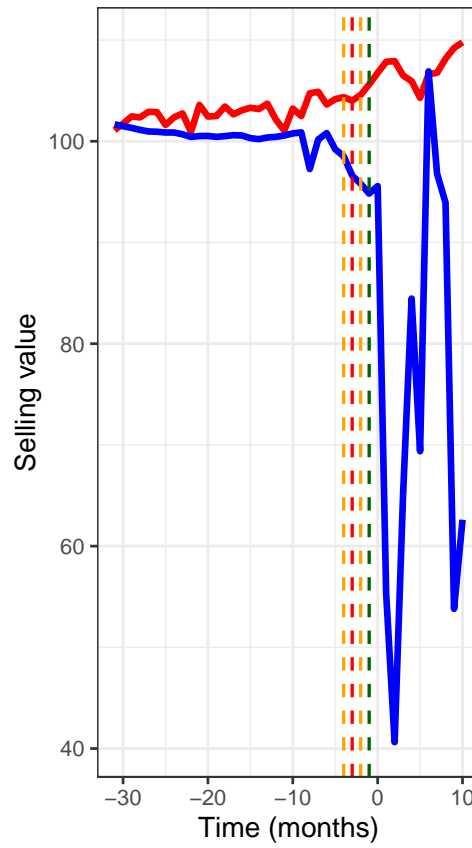
	Value	$\sigma$
$\Delta$ Slope before T1	-0.16 **	0.04
$\Delta_{T1}$	-10.51 ***	1.55
$\Delta_{T2}$	-19.00 ***	2.14
$\Delta_{T3}$	-3.61	2.14

**Table 11: Household tools**

	Value	$\sigma$
$\Delta$ Slope before T1	-0.21 ***	0.05
$\Delta_{T1}$	-13.02 ***	3.53
$\Delta_{T2}$	-30.23 **	4.88
$\Delta_{T3}$	2.33	4.88

**Table 12: Games**

	Value	$\sigma$
$\Delta$ Slope before T1	-0.37 **	0.10
$\Delta_{T1}$	-27.56 ***	3.63
$\Delta_{T2}$	-64.31 ***	5.01
$\Delta_{T3}$	0.27	5.01



**Figure 9:** Timing for placebo test for food vs clothing sales:  $T_4$  is placed at  $T = -4$  and  $T = -2$ ,  $T_5$  at  $T = -3$  and  $T_6$  at  $T = -1$ ). For the other sales sector the placebo timing is identical

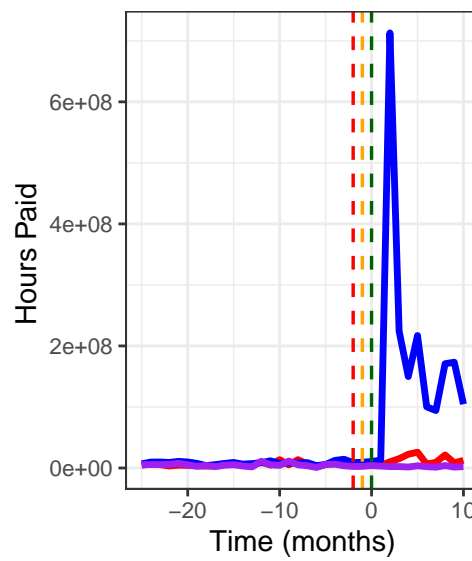
### 7.3 C - Placebo tests for DID

In order to assess the common trend the credibility of the DID coefficient we performed a placebo test (as proposed e.g. by [34, 35]) by moving back the lock-down timings as illustrated in Fig. 9. As showed in Tab. 13 no significant effect was found for the placebo timing before the lock-down of March 2020-June 2020.



Table 13:  
 $\delta$  coefficients as obtained by the DID regression, for the selling data de-seasoned, according to equation 3  
for a placebo timings as showed in Fig. 9

	$\delta_4$	$\sigma_{\delta_4}$	t	$\delta_5$	$\sigma_{\delta_5}$	t	$\delta_6$	$\sigma_{\delta_6}$	t
Clothing	4.87	17.47	0.28	3.94	12.65	0.31	0.70	17.48	0.04
Footwear	5.31	18.16	0.29	5.05	13.14	0.38	2.00	18.16	0.11
Appliances	4.64	8.66	0.54	1.14	6.26	0.18	-0.81	8.66	-0.09
Photo-optics	1.71	15.18	0.11	0.84	10.99	0.07	0.70	15.18	0.11
Homeware	1.23	5.15	0.24	-0.07	3.72	-0.018	-0.86	5.15	-0.17
Household tools	0.26	8.78	0.03	-0.21	6.36	-0.03	0.14	8.79	0.97
Games	3.26	16.55	0.20	1.12	11.98	0.09	1.37	16.56	0.08



**Figure 10:** Timing for placebo test for the total subsidies paid (in hour) *Cassa integrazione Ordinaria* (blue) vs *Cassa integrazione Straordinaria Solidarietà* (purple) sales:  $T_4$  is placed at  $T = -2$ ,  $T_5$  at  $T = -1$  and  $T_6$  at  $T = 0$ ). For the other categories the placebo timing is identical

**Table 14:**  $\delta$  coefficients, expressed in millions as obtained by the DID regression, for subsidies (controlling the extraordinary solidarity) according to equation 3 for a placebo timings as showed in Fig. 10

	$\delta_4$	$\sigma_{\delta_4}$	t	$\delta_4$	$\sigma_{\delta_4}$	t	$\delta_5$	$\sigma_{\delta_5}$	t
Total	-36	144	-0.26	-36	144	-0.25	-36	144	-0.25
Manufacture	-26	101	-0.25	-26	101	-0.26	-26	101	-0.25
Trade	-0.88	3.2	-0.27	-0.60	3.2	-0.18	-0.70	3.2	-0.21
Construction	-6.7	26	-0.25	-5.8	26	-0.22	-6.5	26	-0.25

#### 7.4 D - DID coefficients

Here we report the estimation of the other parameters, obtained in the DID regression for sales and subsidies, that were not put in to the main text

Table 15:  
 $\alpha$  ,  $\beta_0$  and  $\beta_1$  obtained by the DID regression, for sales data de-seasoned, according to equation 3  
for the different lock-down timings.

	$\alpha$	$\sigma_\alpha$	t	$\beta_0$	$\sigma_{\beta_0}$	t	$\beta_1$	$\sigma_{\beta_1}$	t
Clothing	102.88 ***	0.42	240.20	-3.66 ***	0.60	-6.05	1.47	1.96	0.75
Footwear	102.88 ***	0.37	278.66	-2.05 ***	0.52	-3.93	1.47	1.69	0.87
Appliances	102.88 ***	0.53	192.78	1.71 *	0.75	2.27	1.47	2.44	0.60
Photo-optics	102.88 ***	0.54	189.22	-7.69 ***	0.76	-10.00	1.47	2.49	0.59
Homeware	102.88 ***	0.32	320.61	-5.14 ***	0.45	-11.33	1.47	1.47	1.00
Household tools	102.88 ***	0.75	137.25	-2.21 *	1.06	-2.08	1.47	3.43	0.43
Games	102.88 ***	0.74	138.93	1.20	1.04	1.15	1.47	3.39	0.43

Table 16:  
 $\beta_2$  and  $\beta_3$  obtained by the DID regression, for sales data de-seasoned, according to equation 3 for the different lock-down timings.

	$\beta_2$	$\sigma_{\beta_2}$	t	$\beta_3$	$\sigma_{\beta_3}$	t
Clothing	1.2012	1.4206	0.84	1.69	1.96	0.86
Footwear	1.20	1.22	0.98	1.69	1.69	1.00
Appliances	1.20	1.77	0.67	1.69	2.44	0.69
Photo-optics	1.20	1.80	0.66	1.69	2.49	0.68
Homeware	1.20	1.06	1.12	1.69	1.47	1.15
Household tools	1.20	2.48	0.48	1.69	3.43	0.49
Games	1.20	2.45	0.48	1.69	3.39	0.50

Table 17:  
 $\alpha$  ,  $\beta_0$  and  $\beta_1$  obtained by the DID regression, for subsidies according to equation 3  
for the different lock-down timings.

	$\alpha$	$\sigma_\alpha$	t	$\beta_0$	$\sigma_{\beta_0}$	t	$\beta_1$	$\sigma_{\beta_1}$	t
Total	4.75 ***	0.47	10.04	3.90 ***	0.66	5.84	-2.46	2.50	-0.98
Manufacture	3.72 ***	0.41	8.95	2.59 ***	0.59	4.40	-2.00	2.20	-0.91
Trade	0.23 ***	0.03	7.13	-0.16 **	0.05	-3.36	-0.15	0.17	-0.83
Construction	0.06	0.11	0.53	1.97 ***	0.16	11.91	-0.06	0.62	-0.095

Table 18:  
 $\beta_2$  and  $\beta_3$  obtained by the DID regression, for subsidies according to equation 3  
for the different lock-down timings.

	$\beta_2$	$\sigma_{\beta_2}$	t	$\beta_3$	$\sigma_{\beta_3}$	t
Total	-2.39	2.50	-0.95	-3.17	2.50	-1.26
Manufacture	-2.72	2.20	-1.23	-3.33	2.20	-1.50
Trade	-0.12	0.17	-0.68	-0.07	0.17	-0.39
Construction	-0.06	0.62	-0.09	0.06	0.62	0.10



## 7.5 E - De-seasoning

In this section of we report the results of the de-seasoning for raw sales data taken from ISTAT [27]. The first panel refer to the raw data (data) the third to the seasonal component that is perfectly periodical (seasonal), the forth one to the seasonal component that is not perfectly periodical (remainder) and the second one the trend extracted (trend). This decomposition was made by using an Hilbert-Huang transform as implemented in the [28] R package. The final trend in the second panel was obtained from by subtracting from the raw data the signal obtained in the third and forth panel. This approach of de-seasoning is known as additive.

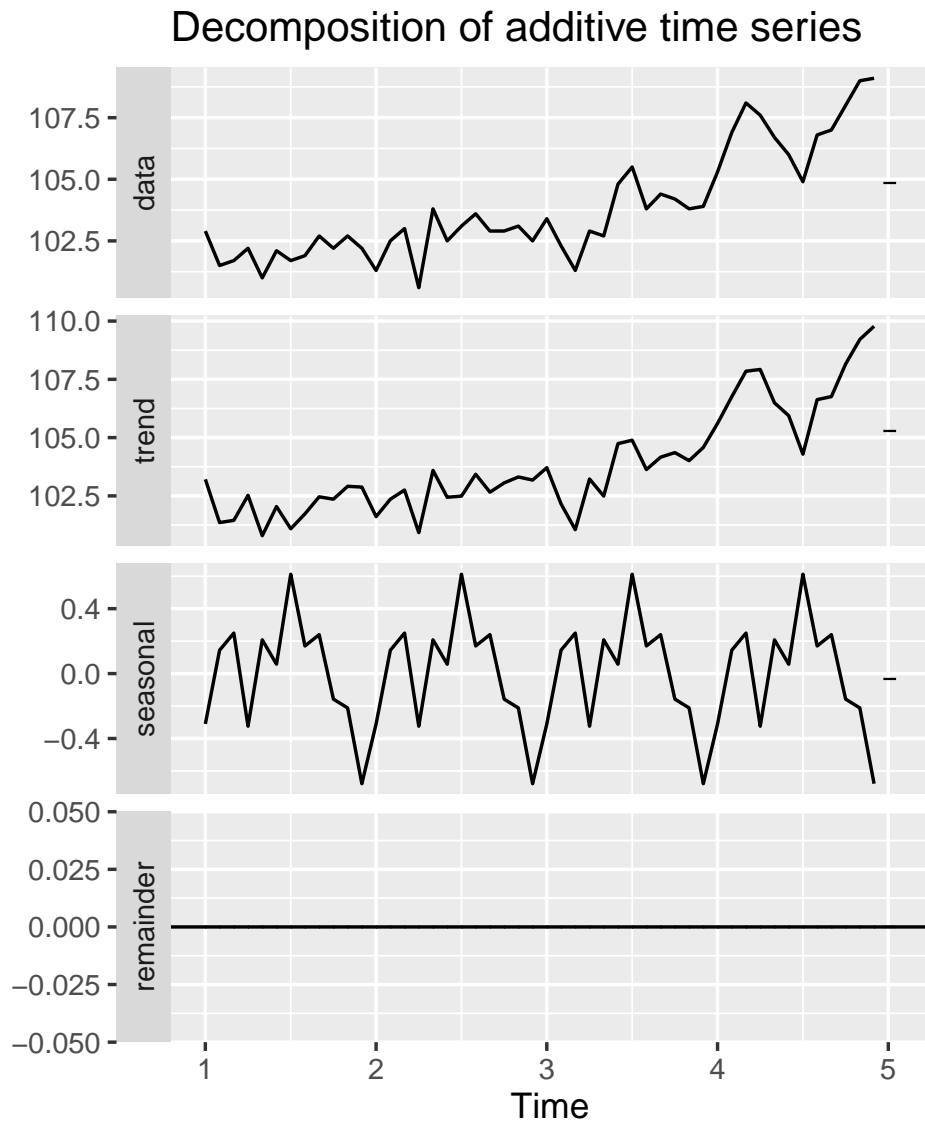


Figure 11: De-seasoning components for food sales

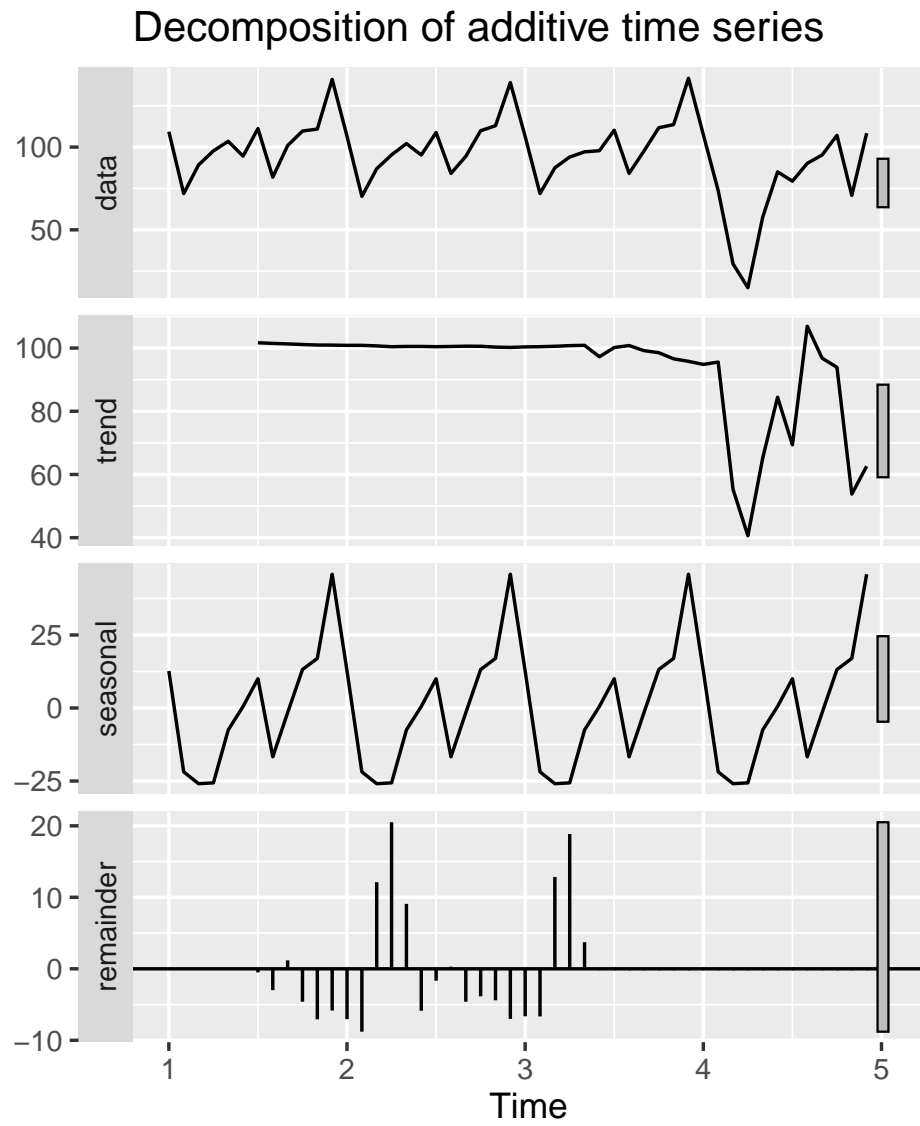


Figure 12: De-seasoning component for clothing sales

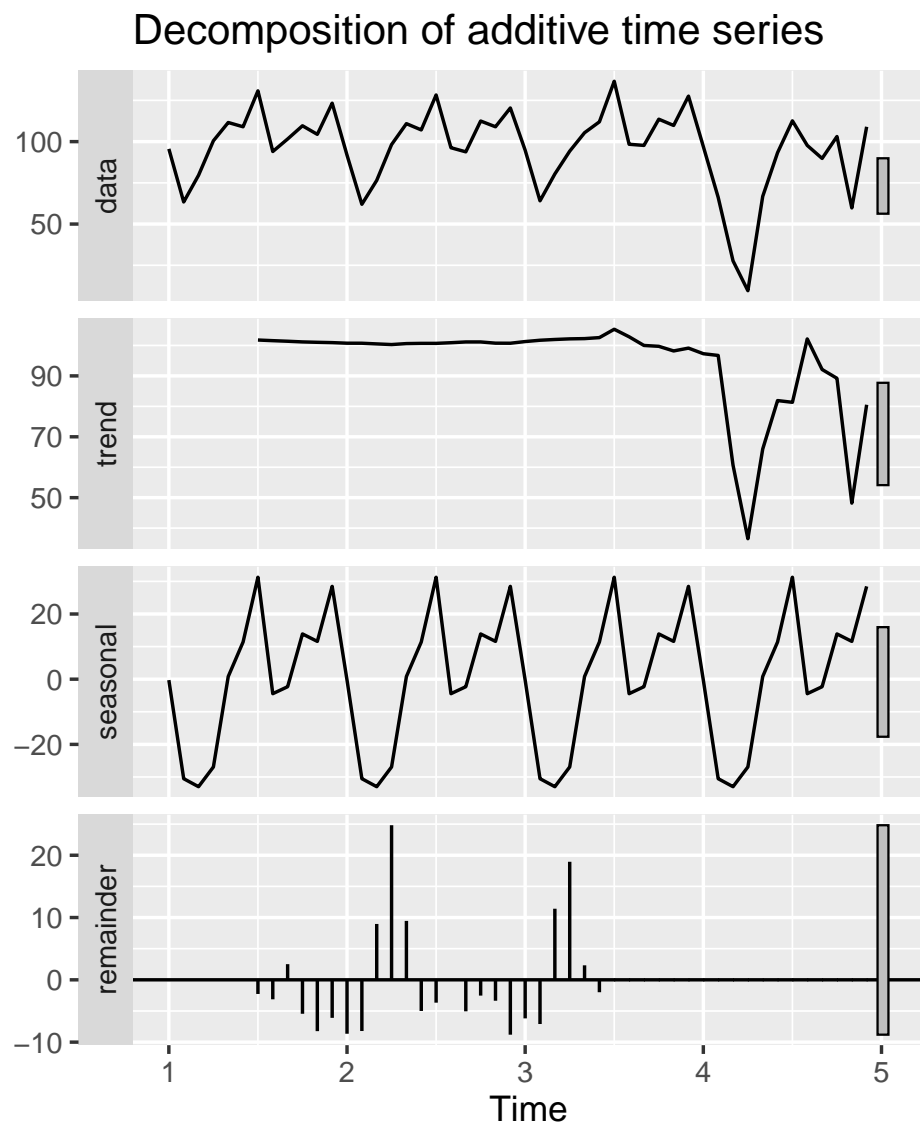


Figure 13: De-seasoning components for footwear sales

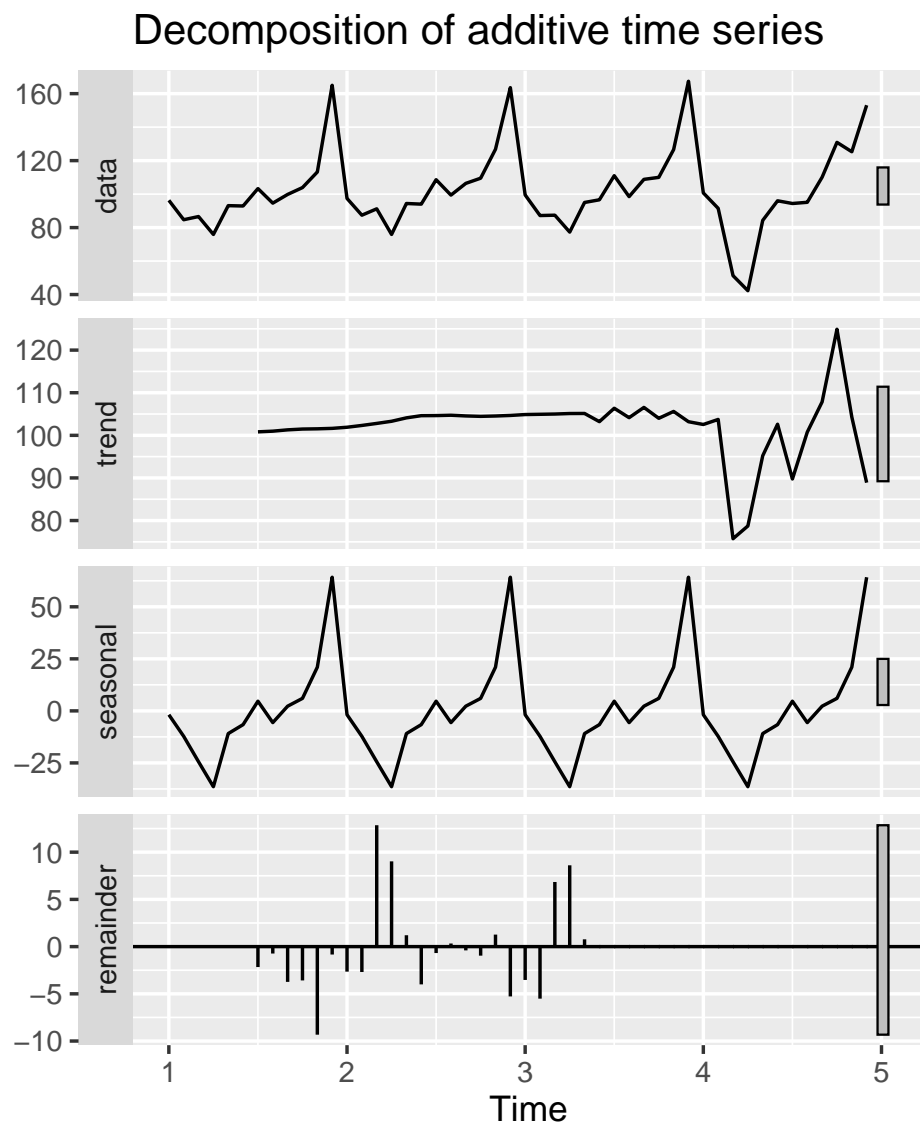


Figure 14: De-seasoning components for appliances sales

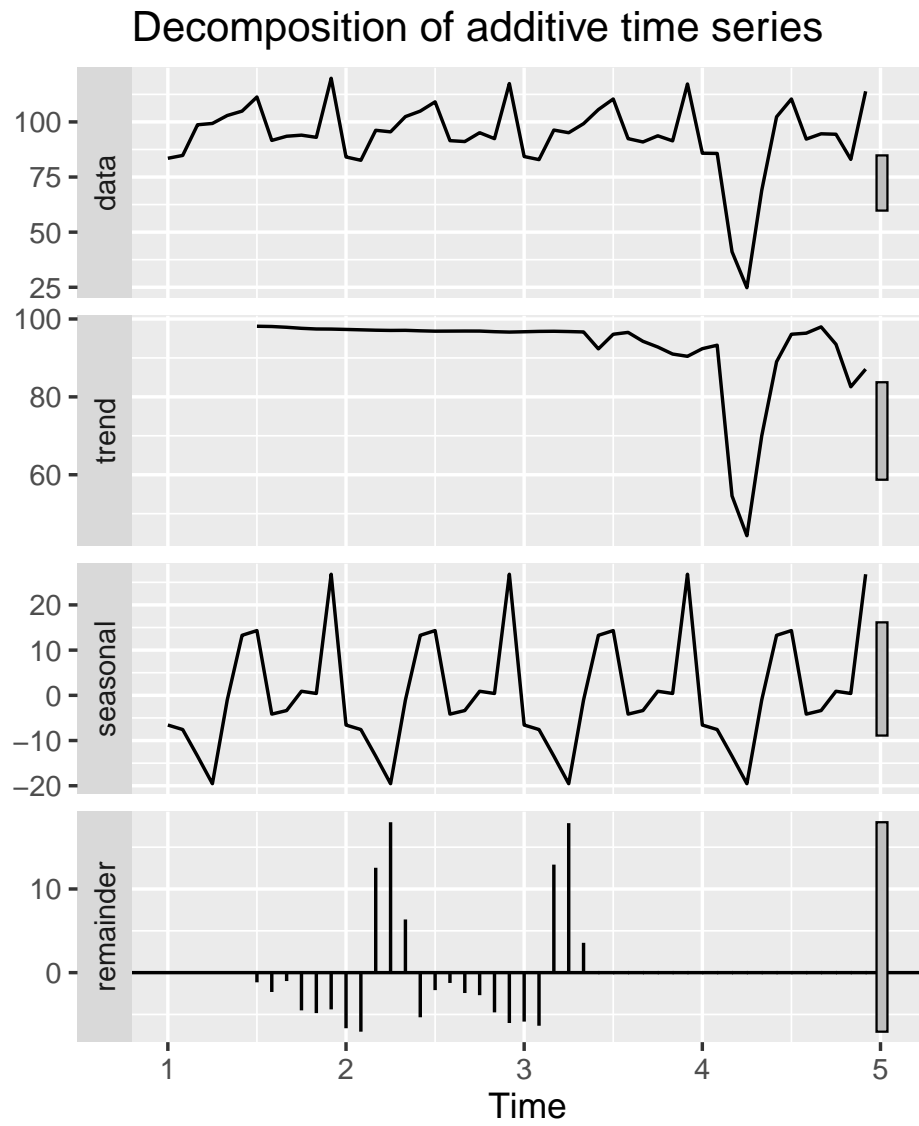


Figure 15: De-seasoning components for photo-optics sales

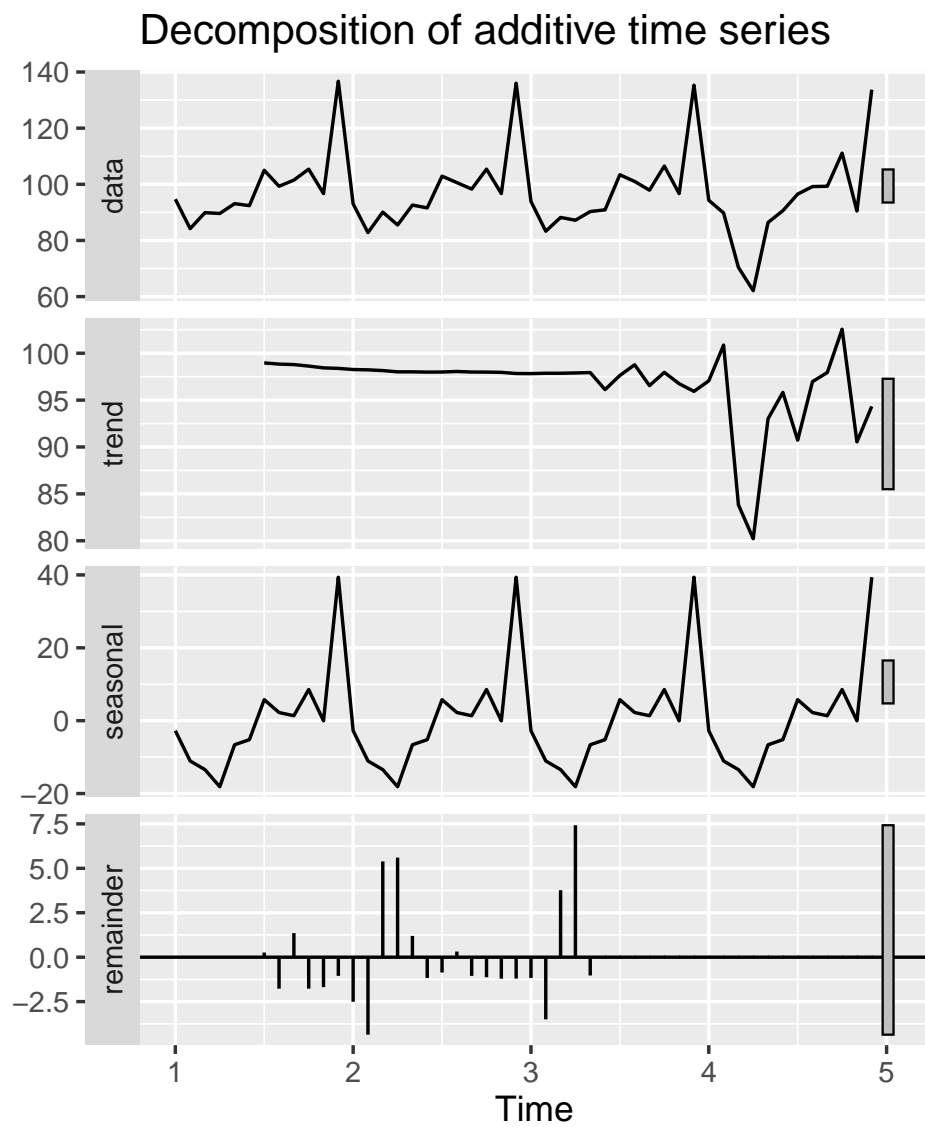


Figure 16: de-seasoning components for Homeware sales

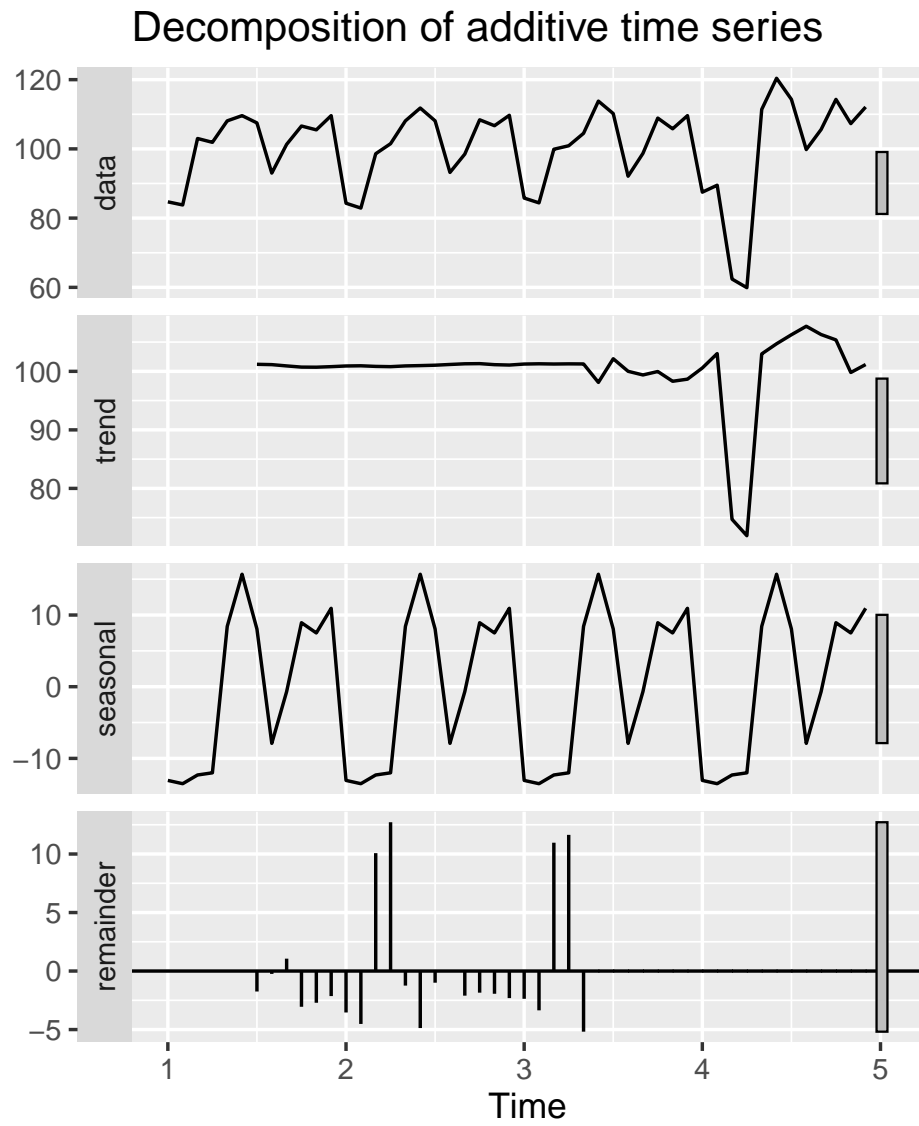


Figure 17: De-seasoning components for household tools sales



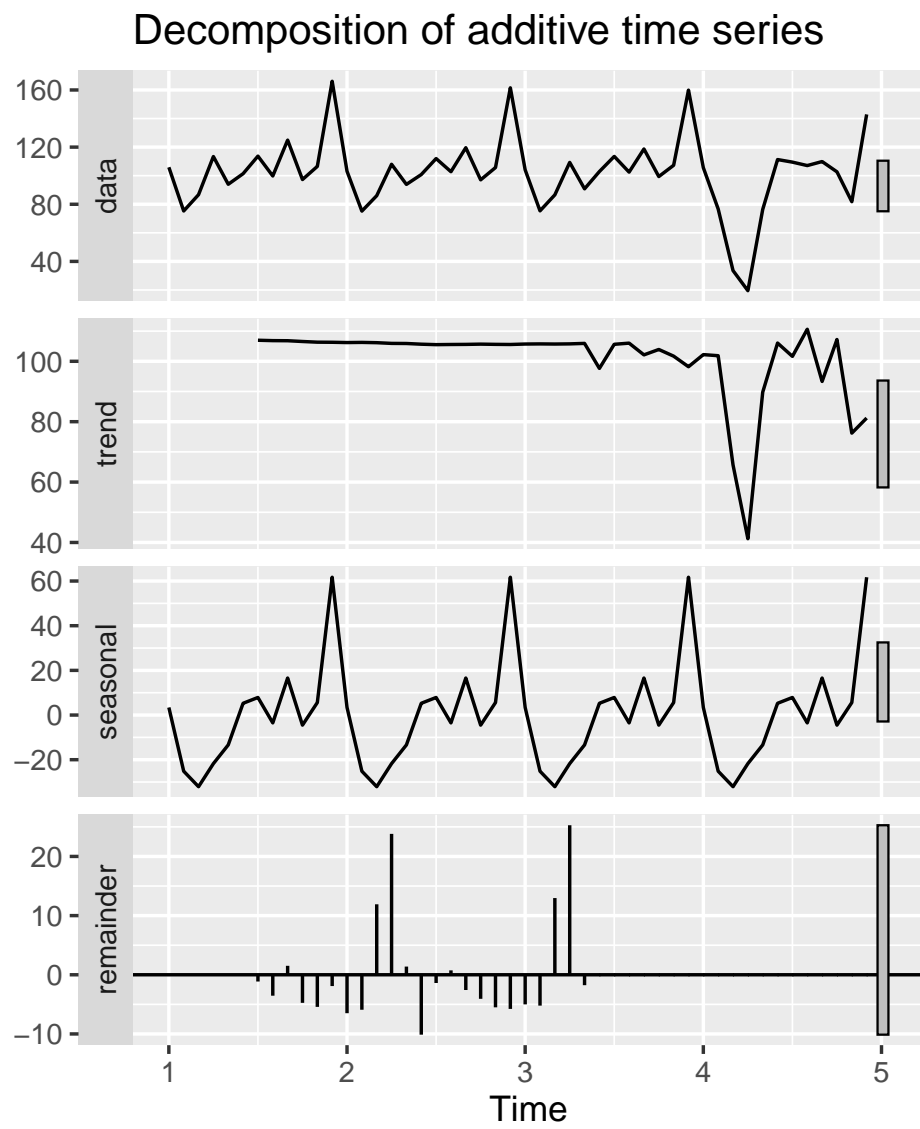


Figure 18: De-seasoning components for games sales