

# The European Artificial Intelligence Act

## A Comprehensive Framework for AI Governance

Prof. Fedeli Massimo - Tutti i diritti riservati

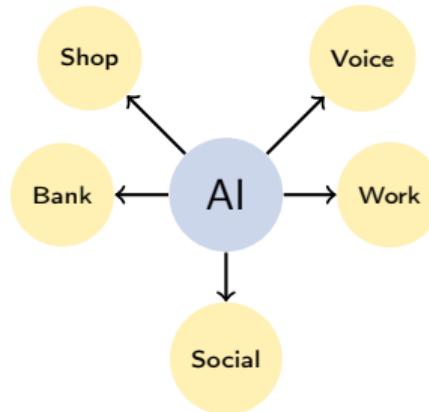
IIS Fermi Sacconi Cria - Ascoli Piceno

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# The AI Revolution in Our Daily Lives

## AI is everywhere:

- Online recommendations and suggestions
- Voice assistants on smartphones
- Credit evaluation systems
- CV screening for job applications
- Social media content filtering



## The need for regulation:

- Protect fundamental rights
- Ensure safety and transparency
- Balance innovation with protection

# The AI Act: A Historic Achievement

Image

## Key Milestones

- **December 9, 2023:** Provisional agreement reached
- **First in the world:** Comprehensive AI regulatory framework
- **Landmark legislation:** Sets global standards for AI governance

## What it defines:

- What can and cannot be done with AI
- Guarantees for citizens
- Responsibilities for companies

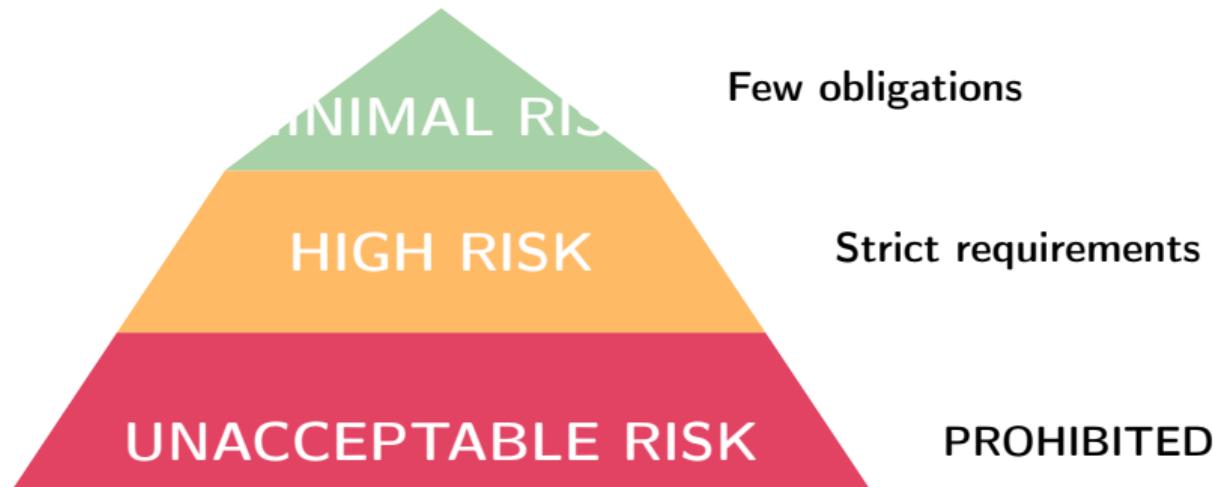
## Who it affects:

- AI developers and providers
- Companies using AI systems
- Public institutions
- Citizens and end users

# An Innovative Approach: Risk-Based Regulation

## The fundamental principle:

*"Higher risk = Stricter rules"*



*Finding the balance between protection and innovation*

# Unacceptable Risk: Prohibited AI Practices



These AI applications are completely banned in the EU:

## ① Behavioral manipulation systems

- Exploiting vulnerabilities (age, disability, economic status)
- Subliminal or deceptive techniques

## ② Social scoring systems

- Rating citizens based on behavior or characteristics
- Mass social surveillance by public or private entities

## ③ Biometric categorization based on sensitive data

- Inferring race, political opinions, sexual orientation
- Deducing religious or philosophical beliefs

## Principle

These practices are incompatible with EU fundamental values and the Charter of Fundamental Rights.

## 4. Emotion Recognition

### **Prohibited in:**

- Workplace environments
- Educational institutions

### **Exception:**

- Medical and safety purposes
- Example: monitoring pilot fatigue

## 5. Facial Image Scraping

- Untargeted collection from internet
- From CCTV systems
- To create/expand facial recognition databases

# More Prohibited Practices

## 6. Real-Time Facial Recognition

**General prohibition** for law enforcement in public spaces

**Limited exceptions:**

- Targeted search for victims
- Prevention of specific threats
- Detection of serious crimes

*Requires judicial authorization and strict oversight*



# Concrete Example: Emotion Recognition Ban

## Prohibited Scenario

### Company X installs emotion detection cameras

- Monitors employee facial expressions
- Analyzes engagement levels during meetings
- Uses data for performance evaluations
- Claims to detect stress or happiness

**Result: PROHIBITED**

## School Example

### University installs AI to detect student attention

- Cameras analyze facial expressions
- System flags distracted students
- Data shared with professors
- Affects participation grades

**Result: PROHIBITED**

# Concrete Example: Social Scoring Systems

## Prohibited: CitizenScore System

**City government implements AI scoring:**

- Tracks social media, shopping, social connections
- Assigns score 0-1000 to each citizen
- High scorers: priority housing, faster permits
- Low scorers: service restrictions, higher rates

**Result: ABSOLUTELY PROHIBITED**

### Why Banned

- Mass surveillance
- Discriminatory access

### Real Context

**China's Social Credit:**

- Millions affected

# Concrete Examples: Biometric Violations

## Prohibited: Biometric Categorization

### Airport Security System

- AI analyzes facial features
- Infers ethnicity, religion
- Flags profiles for screening
- Appearance-based only

**Result: PROHIBITED**

## Prohibited: Facial Scraping

### Tech Company Database

## Case Study: Clearview AI

- US company: 3+ billion images
- Sold to law enforcement
- EU countries fined them
- **AI Act explicitly bans this**

## The Harm

- Violates privacy massively
- Enables discrimination
- No individual control
- Perpetuates biases
- Chills freedom

# High-Risk AI Systems: When AI Needs Special Safeguards



Not prohibited, but requiring strict obligations

## Key Requirements

- Conformity assessment before market release
- Quality data for training
- Technical documentation
- Transparency of operation
- Human oversight capability
- Accuracy and robustness
- Cybersecurity measures

## Main Principle

Systems can be used only if they meet quality, safety, and transparency standards

Requirements

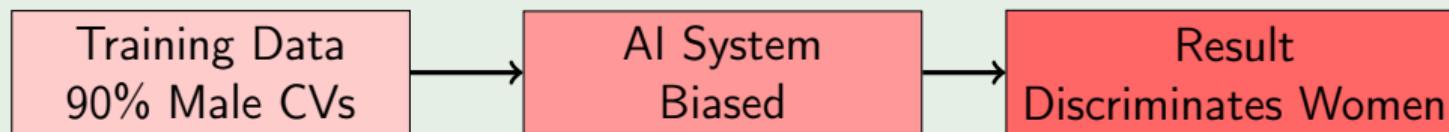
Assessment

Market Access

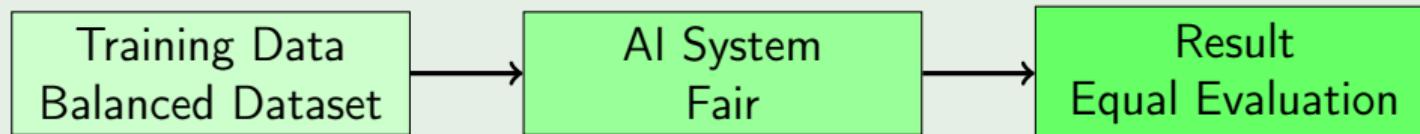
# Data Quality: Fighting Discrimination

**High-risk systems must be trained with representative datasets**

Example (Problem: Biased Recruitment System)



Solution: Representative Training



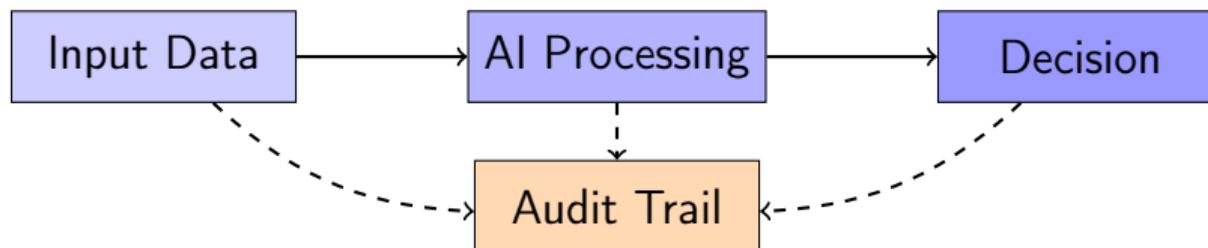
The regulation requires identification and mitigation of discrimination risks

# Traceability: Understanding AI Decisions

## Why Traceability Matters

High-risk systems must be traceable to reconstruct:

- How the system reached a decision
- Which data were used
- How the system was trained



Complete documentation al-  
lows verification and investigation

# High-Risk Systems: Practical Categories (1/2)

## 1. Biometric Identification

- Biometric systems for identifying people
- When not completely prohibited
- Strict oversight required

## 2. Critical Infrastructure

- Electricity, water, gas networks
- Road traffic management
- Systems whose failure could impact safety

## 4. Employment

- CV screening systems
- Interview evaluation
- Performance monitoring
- Promotion and dismissal decisions

## Common Thread

All these systems can significantly affect people's fundamental rights and safety

# High-Risk Systems: Practical Categories (2/2)

## 5. Essential Services

- Access to public benefits
- Healthcare access
- Social welfare eligibility
- Emergency services dispatch

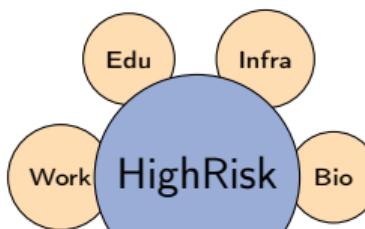
## 6. Financial Services

- Credit scoring systems
- Creditworthiness evaluation
- Insurance premium calculation
- Loan approval decisions

## 7. Justice and Law (Italian Request)

- Assisting judges in research
- Interpretation of facts and law
- Alternative dispute resolution

*Italy successfully advocated for including judicial AI systems*



# Fundamental Rights Impact Assessment

## Additional obligation for public entities and public service providers

The Assessment Must Describe:

- ① How the system will be used
- ② Who will be affected by it
- ③ What risks exist
- ④ What mitigation measures have been adopted



Mandatory for public administration using high-risk AI

# Minimal Risk: The Majority of AI Systems



Most AI systems currently used in the EU fall into this category

## Examples

- Video games with AI
- Spam filters
- Online shopping recommendations
- Many everyday applications

## Voluntary Measures

Encouraged adoption of:

- Codes of conduct
- Best practices
- Self-regulation

## Requirements

- No special obligations
- No conformity assessments

## Integration

Systems already regulated by:

– Digital Services Act (DSA)

# Transparency: The Right to Know

## Users must be informed when interacting with AI

### 1. Chatbots and Virtual Assistants

Clear disclosure required:

- User is interacting with a machine
- Not a real person
- Prevents deception

#### Example (Good Practice)

*"Hello! I'm an AI assistant. How can I help you today?"*

### 2. AI-Generated Content

Must be clearly labeled:

- Texts generated by AI
- Images created by AI
- Audio synthesized by AI
- Videos produced by AI

#### Machine-Readable Format

- Easily detectable labeling
- Automated verification possible

# The Challenge of Deepfakes

## What are Deepfakes?

Manipulated videos or audio making it appear that a person said or did things they never actually did

### Risks

- Spreading disinformation
- Damaging reputations
- Political manipulation
- Identity fraud
- Erosion of trust

### Regulation Requirements

Deepfakes must be:

- Explicitly disclosed as such
- Clearly labeled
- Identifiable by users
- Traceable to source

# General Purpose AI and Foundation Models

A new category added during negotiations (Parliament's insistence)

## What are General Purpose AI Models?

Systems capable of performing a wide variety of tasks:

- Generate text, images, code
- Translate languages
- Answer questions
- Analyze data

Examples: GPT-4 (OpenAI), Gemini (Google), Claude (Anthropic)

Key Difference

Why Regulate Them?

# Models with Systemic Risk

**Most powerful models require additional safeguards**

## Identification Threshold

Models trained with computational power exceeding:

$10^{25}$  FLOPS (Floating Point Operations Per Second)

This threshold can be updated by the AI Office as technology evolves

## Systemic Risks

- Mass disinformation
- Coordinated cyberattacks

## Required Obligations

- Assess systemic risks
- Mitigate identified risks

# Open Source: Balancing Innovation and Safety

## Open Source Exemptions

The regulation recognizes the value of:

- Collaborative innovation
- Open-source development
- Research advancement
- Community contributions

## Benefits

Free, open-code models can benefit from lighter requirements

## Important Limitation

Even open-source models must comply with stricter safety obligations if they reach the systemic risk threshold

## The Balance

- Encourage innovation
- Protect against systemic risks
- Support research community
- Maintain safety standards

# The Path to Agreement: Negotiations

Image

## The regulation on General Purpose AI was highly controversial

### Initial Concerns

Italy, France, Germany worried about:

- Penalizing European companies
- Competitive disadvantage vs. US/China
- Over-regulation stifling innovation
- Compliance costs

### The Compromise

- Binding obligations for most powerful models
- Important role for self-regulation through codes of conduct
- Flexibility for innovation
- Strong safety requirements maintained

### Parliament's Position

# Sanctions: Ensuring Compliance

**Strong penalties to ensure the regulation is respected**

## Sanction Structure

Penalties vary based on violation severity and can be calculated as:

- Fixed amount in millions of euros, OR
- Percentage of worldwide annual turnover

**Whichever is higher applies**

### Most Serious

Up to €35M  
or 7% turnover

### Serious

Up to €15M  
or 3% turnover

### Other

Up to €7.5M  
or 1.5% turnover

Prohibited AI

Other requirements

False information

# Sanctions: Special Provisions

## SMEs and Startups

### Special treatment:

- Lower of the two amounts applies
- Recognition that large fines could be devastating
- Proportionality principle

## EU Institutions

### No exemptions:

- EU agencies subject to fines
- European Data Protection Supervisor can impose sanctions
- Rules apply to public and private equally

## Example

For an SME violating data requirements:

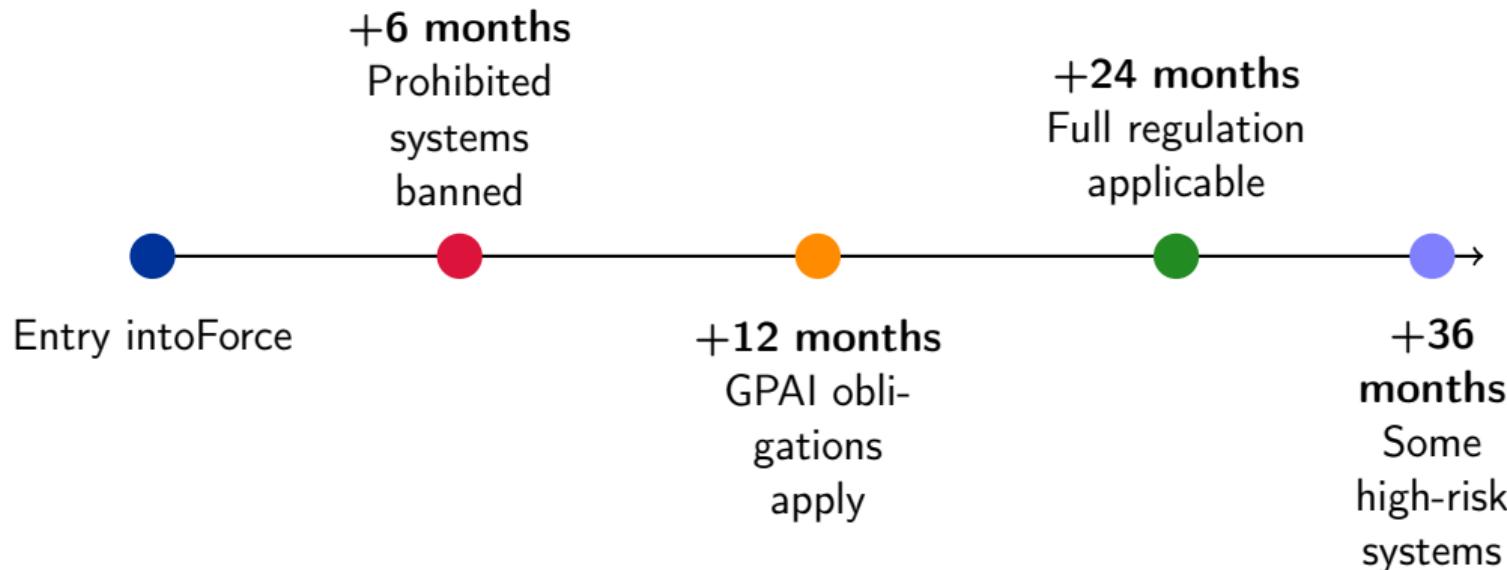
- €35M or 7% turnover
- **Lower amount** is applied

## Citizen Rights

- Right to file complaints
- Market surveillance authorities must investigate

# When Does It Come Into Effect?

**Gradual implementation to allow preparation time**



# A Model for the World?

## The Brussels Effect: EU regulation influences global standards

### Precedent: GDPR

The EU's data protection regulation became a de facto global standard:

- Companies adapted globally
- Other countries adopted similar laws
- Set worldwide privacy norms

### AI Act Potential

Could follow the same path:

- Tech giants must comply for EU

### Different Approaches

#### United States:

- Market-oriented
- Less interventionist
- Sector-specific rules

#### China:

- Centralized control
- Social control orientation
- State-driven development

# Open Questions and Challenges

The regulation is groundbreaking, but many questions remain

## ① Technological evolution

- Will rules remain appropriate in 5-10 years?
- Can regulation keep pace with AI development?

## ② Balance between protection and innovation

- Will Europe fall behind in the global tech race?
- Can the EU foster AI champions?

## ③ Enforcement effectiveness

- Will sanctions be sufficient deterrents?
- Do authorities have adequate resources and expertise?

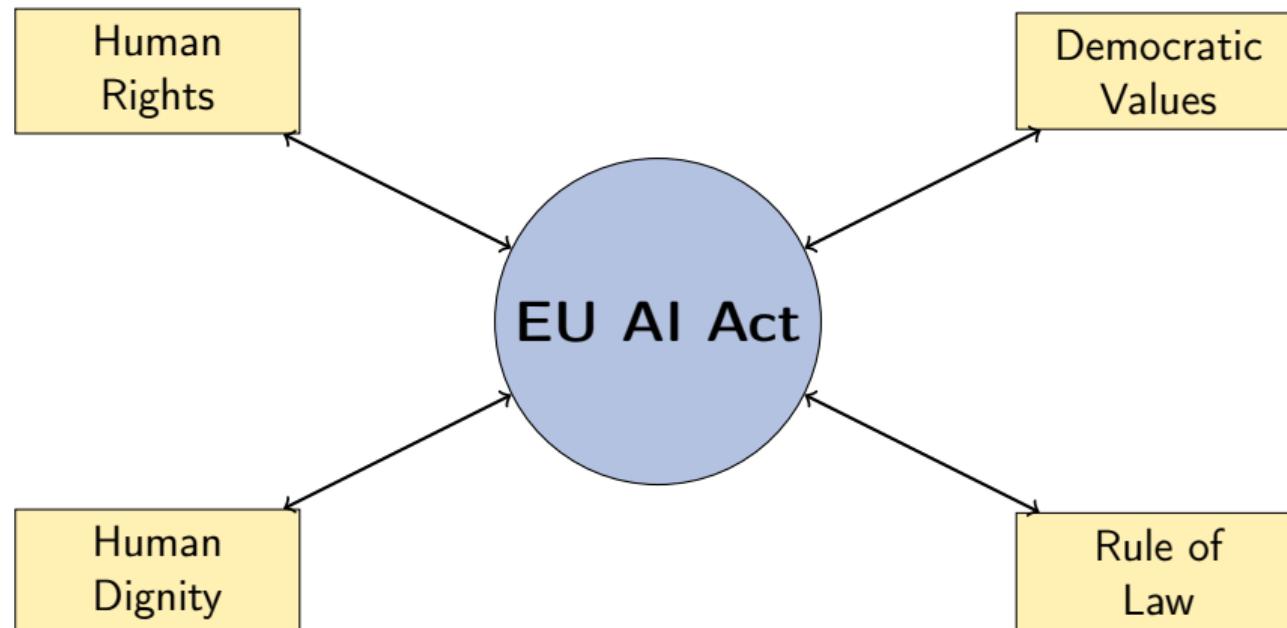
## ④ Global coordination

- Will other major economies follow suit?
- Risk of regulatory fragmentation?

## ⑤ Practical implementation

# Core Principles: The European Choice

## The fundamental values guiding the AI Act



# Conclusion: A Historic Step Forward

## Key Achievements

- First comprehensive AI regulation worldwide
- Risk-based, proportionate approach
- Clear rules on prohibited practices
- Strong safeguards for high-risk systems
- Transparency requirements
- Regulation of powerful AI models
- Meaningful sanctions

## Looking Forward

- Implementation will be critical
- Monitoring needed
- Adaptation as technology evolves
- International cooperation

## The Challenge

Making the balance work:

AI for  
Humanity

# Thank You!

Questions?

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*Understanding AI Regulation  
for a Better Digital Future*