

A Knowledge Graph-Based RAG Approach for Question Answering

A case study on EmPULIA Regulations

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The Challenge with LLMs in Specialized Domains

Critical Limitations in Public Administration

Large Language Models face significant challenges when applied to specialized fields:

- **Hallucinations**: Generating plausible but factually incorrect information
- **Outdated Knowledge**: Lack of access to current, domain-specific information
- **Poor Verifiability**: Difficulty tracing sources - crucial for accountability
- **Opacity**: Internal decision-making processes make verification challenging

Why This Matters

In public administration, accessing accurate and up-to-date information is **critical**.

Our Solution: Knowledge Graph-Enhanced RAG

Knowledge Graphs (KGs)

- Represent structured, interconnected knowledge
- Excel at complex relationship representation
- Enable structured, connected knowledge representation

Retrieval-Augmented Generation (RAG)

- Grounds LLM responses in retrieved, relevant data
- Mitigates hallucinations and improves accuracy
- Enhances LLMs with factual, domain-specific information

Goal: Create an accurate, verifiable, and context-aware QA system for **EmPULIA** e-procurement platform regulations.

Related Work: The Evolution of RAG

Standard RAG Limitations

Standard RAG approaches have limitations:

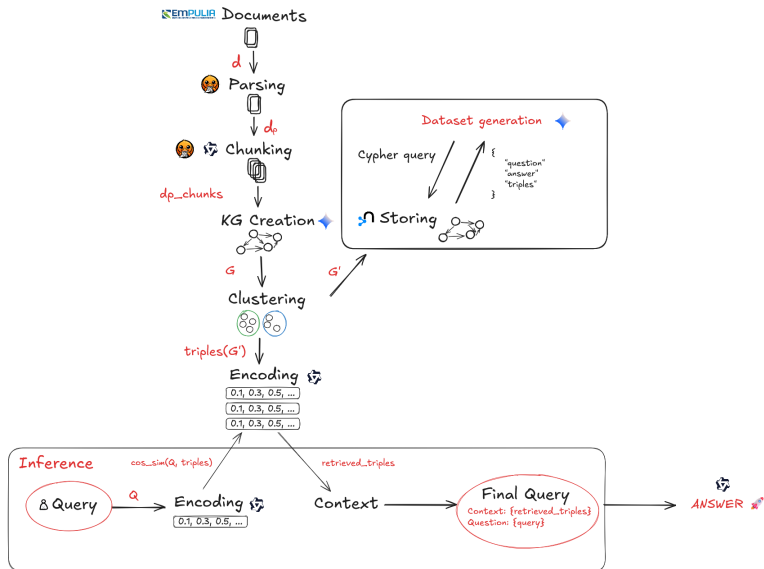
- Struggle with complex queries requiring relationship understanding
- Limited ability to navigate interconnected information
- Difficulty with multi-hop reasoning tasks
- Insufficient for intricate regulatory document analysis

Knowledge Graph Integration

Recent advances integrate KGs with RAG:

- **GraphRAG**: Leverages graph-based index for relationship navigation
- Better handling of complex questions requiring relationship understanding

High-Level Pipeline Overview



Document Processing Pipeline

Document Collection & Parsing

- Official regulatory texts from EmPULIA platform
- Parse PDFs using Docling with HybridChunker
- The HybridChunker ensures semantically coherent segments while maintaining tokenization awareness for better downstream processing.
- Uses Qwen3-Embedding-0.6B tokenizer for consistent boundaries
- Aggregate every three consecutive chunks for optimal granularity

Knowledge Graph Construction: Technical Details

Triple Extraction Process

- Gemini-2.5-Flash with structured output
- **Parameters:** temperature=0, thinking_budget=0
- Extract format: (entity1, relation, entity2, source)
- Merge all triples across chunks into unified KG

Graph Refinement & Clustering

- Cluster relation labels using DBSCAN
- **Parameters:** $\epsilon = 0.05$ for high similarity clustering
- Results in more cohesive and compact graph structure

Triple Encoding and Storage Strategy

Embedding Strategy

- Embed triples using Qwen3-Embedding-0.6B
- **Format:** entity1 relation entity2: source
- Alternative: embed only core triple entity1 relation entity2

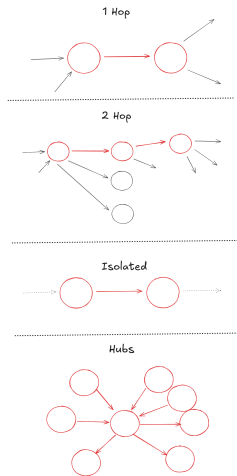
Retrieval Configuration

- **Search parameters:** cosine_threshold=0.6, top_k=546
- High k-value (size of largest connected component) tests model's filtering ability
- Two embedding strategies evaluated: with/without source information

EmPULIA-QA Dataset Construction

Systematic Difficulty Levels

- **Isolated Nodes:** Simple fact retrieval from single entities (8 questions)
- **Single Hop:** Questions requiring one relationship traversal (8 questions)
- **Two Hops:** Multi-step reasoning across two relationships (8 questions)
- **Hubs:** Queries about highly connected entities (6 questions)
- **Out-of-Domain:** Irrelevant questions (6 questions)



Answer Generation: Technical Implementation

Qwen3-4B Configuration

- **Core parameters:** temperature=0, contextlength=8192
- **Sampling:** top_p=0.95, top_k=20 (Ollama default)
- **Quantization:** Q4_K_M (Ollama base quantization)

Structured Response Format

Each generated response contains three components:

- **Answer:** Direct reply to the user's query, grounded in context
- **Analysis:** Explanation of reasoning process and context usage
- **Sources:** Specific KG triples cited, ensuring full verifiability

Comprehensive Evaluation Metrics

Retrieval Component

- **Context Precision:**

$$CP = \frac{\sum(Precision@k)}{\text{No. relevant items in top } K}$$

- **Context Recall:**

$$CR = \frac{\sum(Recall@k)}{\text{No. relevant items in top } K}$$

Generation Component

- **Context Faithfulness:** Can generated answer be inferred from context?
- **Analysis Faithfulness:** Is reasoning explanation supported by context AND answer?
- **Answer Accuracy:** agreement between a model's response and the ground truth. LLM jury evaluation with perspective swapping (0-4 scale, then normalized)

Results - Retrieval Component

EmPULIA-QA						
Category	Precision			Recall		
	Source	w/out Source	Δ	Source	w/out Source	Δ
Single Hop	0.539	0.394	↓ 0.145	0.875	0.875	− 0.000
Two Hop	0.659	0.520	↓ 0.139	1.000	0.750	↓ 0.250
Isolated	0.567	0.660	↑ 0.093	1.000	1.000	− 0.000
Hubs	0.463	0.415	↓ 0.048	0.108	0.061	↓ 0.047
Out of Domain	1.000	1.000	− 0.000	1.000	1.000	− 0.000

Table: Retrieval Evaluation on EmPULIA-QA dataset. Precision and recall for each category, comparing *source* vs *nosource*. Best values in bold. Arrows indicate variation (*nosource* - *source*).

Results - Generation Component

EmPULIA-QA									
Category	Context Faithfulness			Analysis Faithfulness			Answer Accuracy		
	Source	w/out Source	Δ	Source	w/out Source	Δ	Source	w/out Source	Δ
Single Hop	0.288	0.438	$\uparrow 0.150$	0.625	0.740	$\uparrow 0.115$	0.250	0.250	- 0.000
Two Hop	0.769	0.583	$\downarrow 0.186$	0.924	0.913	$\downarrow 0.011$	0.375	0.406	$\uparrow 0.031$
Isolated	0.627	0.552	$\downarrow 0.075$	0.862	0.958	$\uparrow 0.096$	0.531	0.594	$\uparrow 0.063$
Hubs	0.565	0.644	$\uparrow 0.079$	0.844	0.921	$\uparrow 0.077$	0.333	0.500	$\uparrow 0.167$
Out of Domain	1.000	1.000	- 0.000	1.000	1.000	- 0.000	1.000	1.000	- 0.000

Table: Generation Evaluation on EmPULIA-QA dataset. Faithfulness and answer accuracy per category. Best source values in bold. Arrows indicate variation (nosource - source).

Source

Answer: L'ammontare a base d'asta che definisce gli appalti di sola esecuzione è di 100 milioni di euro, come stabilito nell'Articolo 129, comma 3 del dPR 5 ottobre 2010.

Analysis: Il contesto specifica che gli appalti di sola esecuzione hanno una base d'asta superiore a 100 milioni di euro, con riferimento all'Articolo 129, comma 3 del dPR 5 ottobre 2010. Questo articolo è citato come fonte per la definizione dell'importo minimo.

Sources:

- Fonte: dPR 5 ottobre 2010_207_agg_DM_infrastrutture_24apr2014, Art. 129, comma 3: «...di ammontare a base d'asta superiore a 100 milioni di euro.»

No Source

Answer: Il limite di base d'asta per gli appalti di sola esecuzione è di 100 milioni di euro, come stabilito nell'articolo 129, comma 3 del dPR 5 ottobre 2010. Questo è confermato dal riferimento al testo dPR 5 ottobre 2010_207_agg_DM_infrastrutture_24apr2014, art. 129, comma 3.

Analysis: La domanda chiede il limite di base d'asta. Il contesto specifica che gli appalti di sola esecuzione hanno una base d'asta superiore a 100 milioni di euro, riferendosi all'articolo 129, comma 3 del dPR 5 ottobre 2010_207_agg_DM_infrastrutture_24apr2014. Questo articolo è citato come fonte per il limite. Non ci sono altre informazioni aggiuntive nel contesto.

Sources:

- Fonte: dPR 5 ottobre 2010_207_agg_DM_infrastrutture_24apr2014, Art. 129, comma 3: «...di ammontare a base d'asta superiore a 100 milioni di euro.»

Question

Question: Quali sono le disposizioni relative ai materiali non accettati e ai magazzini secondo l'Art. 109, comma 6 del D.Lgs. 50/2016?

Answer Accuracy Evaluation

- Score 2: La risposta generata è parzialmente allineata alla ground truth, ma omette una delle due disposizioni chiave relative ai magazzini a disposizione della Stazione Appaltante.
- Score 0: La risposta generata non corrisponde alla ground truth. La ground truth indica solo la rimozione dei materiali non accettati, **mentre la risposta generata aggiunge una seconda disposizione non presente nella ground truth.**

Generated Response

Answer: Il comma 6 dell'art. 109 del D.Lgs. 50/2016 prevede che l'appaltatore deve rimuovere dai magazzini e dai cantieri i materiali non accettati dal direttore dei lavori. **Inoltre, deve mettere i magazzini a disposizione della stazione appaltante.**

Analysis: Il comma 6 dell'art. 109 stabilisce due obblighi principali per l'appaltatore:

1. Rimuovere i materiali non accettati dai magazzini e dai cantieri.
2. Mettere i magazzini a disposizione della stazione appaltante.

Sources:

- ... L'appaltatore deve rimuovere dai magazzini e dai cantieri i materiali non accettati dal direttore dei lavori.
- ... Deve mettere i magazzini a disposizione della stazione appaltante.

Some Insights

1. Data Preprocessing (Still) Matters

- Throwing LLMs at problems doesn't guarantee good results
- Quality of input data and preprocessing steps are **crucial**
- Careful document parsing and chunking significantly impact performance

2. Knowledge Graphs Are Powerful (If Carefully Crafted)

- Well-designed KGs significantly enhance retrieval and generation
- Structured, domain-specific context provides substantial benefits

3. Small Language Models Are Not Enough (Yet)

- Even with proper context, smaller models struggle with effective utilization
- Context filtering and relevance assessment remain challenging
- Needle in the Haystack problem persists

Current Limitations

Limitations

- **Graph topology:** Current embedding treats triples independently
- **Source validation:** Citation generation not rigorously evaluated
- **Dataset coverage:** Some regulatory facts may lie outside current scope
- Limited to EmPULIA domain - generalization needs exploration

Future Work

- **Prompt refinement:** Leverage model's instruction-following capabilities
- **Graph enhancement:** Utilize Neo4j's node/relation property capabilities
- **User feedback**

Thank You for the softmax $\left(\frac{QK^T}{\sqrt{d_k}} \right) V$

