THE CORPORATION OF THE CITY OF BROCKVILLE By-law No. 062-2014

A By-law to Establish Development Charges for the Corporation of the City of Brockville

WHEREAS subsection 2(1) of the Development Charges Act, 1997 c. 27 (hereinafter called "the Act") provides that the council of a municipality may pass By-laws for the imposition of development charges against land for increased capital costs required because of the need for services arising from development in the area to which the by-law applies;

AND WHEREAS the Council of the Corporation of the City of Brockville ("the City") has given Notice on April 24, 2014 according to section 12 of the Development Charges Act, 1997, of its intention to pass a by-law under Section 2 of the said Act;

AND WHEREAS the Council of the City has heard all persons who applied to be heard no matter whether in objection to, or in support of, the development charge proposal at a public meeting held on May 21, 2014;

AND WHEREAS the Council of the City had before it a report entitled Development Charge Background Study dated May 6, 2014 (as amended) prepared by Watson & Associates Economists Ltd., wherein it is indicated that the development of any land within the City will increase the need for services as defined herein;

AND WHEREAS the Council of the City on July 22, 2014 approved the applicable Development Charge Background Study, as amended, inclusive of the capital forecast therein, in which certain recommendations were made relating to the establishment of a development charge policy for the City pursuant to the Development Charges Act, 1997;

AND WHEREAS the Council of the City on July 22, 2014 determined that no additional public meeting was required to be held as part of the approval process.

NOW THEREFORE THE COUNCIL OF THE CORPORATION OF THE CITY OF BROCKVILLE ENACTS AS FOLLOWS:

1. DEFINITIONS

In this by-law,

- 1. "Act" means the Development Charges Act, 1997, c. 27;
- 2. "administration service" means any and all development-related studies carried out by the municipality which are with respect to eligible services for which a development charge by-law may be imposed under the Development Charges Act, 1997.
- 3. "accessory use" means where used to describe a use, building, or structure that the use, building or structure is naturally and normally incidental, subordinate in purpose of floor area or both, and exclusively devoted to a principal use, building or structure;

- 4. "agricultural use" means a bona fide farming operation;
- 5. "apartment unit" means any residential unit within a building containing three or more dwelling units where access to each residential unit is obtained through a common entrance or entrances from the street level and the residential units are connected by an interior corridor;
- "bedroom" means a habitable room larger than seven square metres, including a den, study, or other similar area, but does not include a living room, dining room or kitchen;
- 7. "benefiting area" means an area defined by map, plan or legal description in a front-ending agreement as an area that will receive a benefit from the construction of a service;
- 8. "board of education" means a board defined in s.s. 1(1) of the Education Act;
- 9. "Building Code Act" means the Building Code Act, 1992, S.O. 1992, c.23, as amended;
- 10. "capital cost" means costs incurred or proposed to be incurred by the municipality or a local board thereof directly or by others on behalf of, and as authorized by, the municipality or local board,
 - a. to acquire land or an interest in land, including a leasehold interest;
 - b. to improve land;
 - c. to acquire, lease, construct or improve buildings and structures;
 - d. to acquire, lease, construct or improve facilities including,
 - i. rolling stock with an estimated useful life of seven years or more,
 - ii furniture and equipment, other than computer equipment, and
 - iii materials acquired for circulation, reference or information purposes by a library board as defined in the Public Libraries Act, R. O. 1990, c. 57,
 - e. to undertake studies in connection with any of the matters referred to in clauses a to d;
 - f. to complete the development charge background study under Section 10 of the Act; and
 - g. interest on money borrowed to pay for costs in "a" to "d"

required for provision of services designated in this by-law within or outside the municipality.

- 11. "commercial" means any use of land, structures or buildings for the purposes of buying or selling commodities and services, but does not include industrial or agricultural uses, but does include hotels, motels, motor inns and boarding, lodging and rooming houses;
- 12. "Council" means the Council of the City of Brockville;
- 13. "development" means the construction, erection or placing of one or more buildings or structures on land or the making of an addition or alteration to a building or structure that the effect of increasing the size of usability thereof, and includes redevelopment;
- 14. "development charge" means a charge imposed pursuant to this By-law;
- 15. ""dwelling unit" means any part of a building or structure used, designed or intended to be used as a domestic establishment in which one or more persons may sleep and are provided with culinary and sanitary facilities for their exclusive use;

- 16. "existing" means the number, use and size that existed as of the date this by-law was passed;
- 17. "Grade" means the average level of finished ground adjoining a building or structure at all exterior walls;
- 18. "gross floor area" means
 - a. in the case of a residential building or structure, the total area of all floors above grade of a dwelling unit measured between the outside surfaces of exterior walls or between the outside surfaces of exterior walls and the centre line of party walls dividing the dwelling unit from any other dwelling unit or other portion of a building; and
 - b. in the case of a non-residential building or structure, or in the case of a mixed-use building or structure in respect of the non-residential portion thereof, the total area of all building floors above or below grade measured between the outside surfaces of the exterior walls, or between the outside surfaces of exterior walls and the centre line of party walls dividing a nonresidential use and a residential use, except for:
 - i. a room or enclosed area within the building or structure above or below that is used exclusively for the accommodation of heating, cooling, ventilating, electrical, mechanical or telecommunications equipment that service the building;
 - ii. loading facilities above or below grade; and
 - iii. a part of the building or structure below grade that is used for the parking of motor vehicles or for storage or other accessory use;
- 19. "industrial" means lands, buildings or structures used or designed or intended for use for manufacturing, processing, fabricating or assembly of raw goods, warehousing or bulk storage of goods, and includes office uses and the sale of commodities to the general public where such uses are accessory to an industrial use, but does not include the sale of commodities to the general public through a warehouse club;
- 20. "institutional" means land, buildings, structures or any part thereof used by any organization, group or association for promotion of charitable, educational or benevolent objectives and not for profit or gain;
- 21. "Local Board" means a school board, public utility, commission, transportation commission, public library board, board of park management, local board of health, board of commissioners of police, planning board, or any other board, commission, committee, body or local authority established or exercising any power or authority under any general or special Act with respect to any of the affairs or purposes, including school purposes, of the municipality or any part or parts thereof;
- 22. "local services" means those services, facilities or things which are under the jurisdiction of the City of Brockville and are related to a plan of subdivision or within the area to which the plan relates in respect of the lands under Sections 41, 51 or 53 of the Planning Act, R.S.O. 1990, Chap. P.13, as amended, or any successor thereof;
- 23. "multiple dwellings" means all dwellings other than single-detached, semi-detached and apartment unit dwellings;
- 24. "Municipality" means The Corporation of the City of Brockville;

- 25. "non-profit housing" means housing which is or is intended to be offered primarily to persons or groups of persons of low income and which is owned or operated by:
 - a. a non-profit corporation being a corporation, no part of the income of which is payable to or otherwise available for the personal benefit of a member or shareholder thereof; or
 - b. a non-profit housing co-operative having the same meaning as in the Cooperative Corporations Act, R.S.O. 1990, c. C.35, as may be amended from time to time."
- 26. "non-residential use" means a building or structure of any kind whatsoever used, designed or intended to be used for other than a residential use;
- 27. "Official Plan" means the Official Plan adopted for the municipality, as amended and approved;
- 28. "owner" means the owner of land or a person who has made application for an approval for the development of land upon which a development charge is imposed;
- 29. "Planning Act" means the Planning Act, 1990, R.S.O. 1990, c.P.13, as amended;
- 30. "rate" means the interest rate established weekly by the Bank of Canada based on Treasury Bills having a term of 91 days;
- 31. "regulation" means any regulation made pursuant to the Act;
- 32. "residential dwelling" means a building, occupied or capable of being occupied as a home, residence or sleeping place by one or more persons, containing one or more dwelling units but not including motels, hotels, tents, truck campers, tourist trailers, mobile camper trailers or boarding, lodging or rooming houses;
- 33. "residential use" means the use of a building or structure or portion thereof for one or more dwelling units. This also includes a dwelling unit on land that is used for an agricultural use;
- 34. "row dwelling" means a building containing three or more attached dwelling units in a single row, each of which dwelling units has an independent entrance from the outside and is vertically separated from any abutting dwelling unit;
- 35. "semi-detached dwelling" means a dwelling unit in a residential building consisting of two dwelling units having one vertical wall or one horizontal wall, but not other parts, attached or another dwelling unit where the residential unit are not connected by an interior corridor;
- 36. "service" means a service designed in Schedule "A" to this By-law, and "services" shall have a corresponding meaning;
- 37. "servicing agreement" means an agreement between a landowner and the Municipality relative to the provision of municipal services to specified land within the Municipality;
- 38. "single detached dwelling" means a completely detached building containing only one dwelling unit.

39. "Zoning By-Law" means the Zoning By-Law of the Municipality or any successor thereof passed pursuant to Section 34 of the Planning Act, S.O. 1998.

1. DESIGNATION OF SERVICES

- 1.1 The categories of services for which development charges are imposed under this By-law are as follows:
 - a. Roads and Related Services;
 - b. Indoor Recreation Services;
 - c. Administration Services;
 - d. Water Services; and
 - e. Wastewater Services.

2. APPLICATION OF BY-LAW RULES

- 2.1 Development charges shall be payable in the amounts set out in this By-law where:
 - a. the lands are located in the area described in section 2.2; and
 - b. the development of the lands requires any of the approvals set out in subsection 2.4(a).

Area to Which By-law Applies

- 2.2 Subject to section 2.3, this By-law applies to all lands in the City of Brockville whether or not the land or use thereof is exempt from taxation under s. 13 or the Assessment Act.
- 2.3. Notwithstanding clause 2.2 above, this by-law shall not apply to lands that are owned by and used for the purposes of:
 - a. the City of Brockville or a local board thereof; or
 - b. a board of education;

Approvals for Development

- 2.4 a. Development charges shall be imposed on all lands, buildings or structures that are developed for residential or non-residential uses if the development requires:
 - i. the passing of a zoning by-law or of an amendment to a zoning by-law under section 34 of the Planning Act;
 - ii. the approval of a minor variance under section 45 of the Planning Act;
 - iii. a conveyance of land to which a by-law passed under subsection 50(7) of the Planning Act applies;
 - iv. the approval of a plan of subdivision under section 51 of the Planning Act;
 - v. a consent under section 53 of the Planning Act;
 - vi. the approval of a description under section 50 of the Condominium Act, R.S.O. 1990, Chap. C.26, as amended, or any successor thereof; or
 - vii. the issuing of a permit under the Building Code Act in relation to a building or structure.

- b. No more than one development charge for each service designated in subsection 2.1 shall be imposed upon any lands, buildings or structures to which this By-law applies even though two or more of the actions described in subsection 2.4(a) are required before the lands, buildings or structures can be developed.
- c. Despite subsection 2.4(a), if two or more of the actions described in subsection 3.4a occur at different times, additional development charges shall be imposed if the subsequent action has the effect or increasing the need for services.

Exemptions

- 2.5 Notwithstanding the provisions of this By-law, development charges shall not be imposed with respect to:
 - a. an enlargement to an existing dwelling unit;
 - b. one or two additional dwelling units in an existing single detached dwelling; or
 - c. one additional dwelling unit in any other existing residential building;
- 2.6 Notwithstanding section 2.5(b), development charges shall be imposed if the total gross floor area of the additional one or two units exceeds the gross floor area of the existing dwelling unit.
- 2.7 Notwithstanding section 2.5, development charges shall be imposed if the additional unit has a gross floor area greater than
 - i. in the case of a semi-detached or row dwelling, the gross floor area of the existing dwelling unit; and
 - ii. in the case of any other residential building, the gross floor area of the smallest dwelling unit contained in the residential building.
- 2.8 Exemption for Industrial Development:
- 2.8.1 Notwithstanding any other provision of this by-law, no development charge is payable with respect to an enlargement of the gross floor area of an existing industrial building where the gross floor area is enlarged by 50 percent or less.
- 2.8.2 If the gross floor area of an existing industrial building is enlarged by greater than 50 percent, the amount of the development charge payable in respect of the enlargement is the amount of the development charge that would otherwise be payable multiplied by the fraction determined as follows:
 - 1. determine the amount by which the enlargement exceeds 50 percent of the gross floor area before the enlargement;
 - 2. divide the amount determined under subsection 1 by the amount of the enlargement
- 2.9 For the purpose of section 2.8 herein, "existing industrial building" is used as defined in the Regulation made pursuant to the Act.

2.10 Other Exemptions:

- 2.10.1 Notwithstanding any other provision of this by-law, no development charge is payable with respect to industrial development.
- 2.10.2 Notwithstanding any other provision of this by-law, no development charge is payable with respect to a new non-profit housing project that:
 - a. has been approved to receive funding from the Government of Canada or the Province of Ontario (including Crown Corporations) or a municipal government/agency under an affordable housing program or has been approved by the City of Brockville or the United Counties of Leeds and Grenville; and
 - b. such affordable housing project is not eligible for funding development charge liabilities from the Government of Canada or the Province of Ontario (including Crown Corporations)."

Amount of Charges

Residential

2.11 The development charges set out in Schedule B shall be imposed on residential uses of lands, buildings or structures, including a dwelling unit accessory to a non-residential use and, in the case of a mixed use building or structure, on the residential uses in the mixed use building or structure, according to the type of residential unit, and calculated with respect to each of the services according to the type of residential use.

Non-Residential

2.12 The development charges described in Schedule B to this by-law shall be imposed on non-residential uses of lands, buildings or structures, and, in the case of a mixed use building or structure, on the non-residential uses in the mixed use building or structure, and calculated with respect to each of the services according to the total floor area of the non-residential use.

Reduction of Development Charges for Redevelopment

- 2.13 Despite any other provisions of this By-law, where, as a result of the redevelopment of land, a building or structure existing on the same land within 60 months prior to the date of payment of development charges in regard to such redevelopment was, or is to be demolished, in whole or in part, or converted from one principal use to another principal use on the same land, in order to facilitate the redevelopment, the development charges otherwise payable with respect to such redevelopment shall be reduced by the following amounts:
 - a. in the case of a residential building or structure, or in the case of a mixed-use building or structure, the residential uses in the mixed-use building or structure, an amount calculated by multiplying the applicable development charge under subsection 2.11 by the number, according to type, of dwelling units that have been or will be demolished or converted to another principal use; and

b. in the case of a non-residential building or structure or, in the case of mixed-use building or structure, the non-residential uses in the mixed-use building or structure, an amount calculated by multiplying the greater of the applicable development charges under subsection 2.12 by the gross floor area that has been or will be demolished or converted to another principal use;

provided that such amounts shall not exceed, in total, the amount of the development charges otherwise payable with respect to the redevelopment.

Time of Payment of Development Charges

- 2.14 Development charges imposed under this By-law are calculated, payable, and collected upon issuance of a building permit for the development.
- 2.15 Despite sections 2.14, Council from time to time, and at any time, may enter into agreements providing for all or any part of a development charge to be paid before or after it would otherwise be payable, in accordance with section 27 of the Act.

3. PAYMENT BY SERVICES

3.1 Despite the payment required under subsections 2.11 and 2.12, Council may, by agreement, give a credit towards a development charge in exchange for work that relates to a service to which a development charge relates under this By-law.

4. INDEXING

4.1 Development charges imposed pursuant to this By-law shall be adjusted annually, without amendment to this By-law, on the anniversary date of the bylaw, in accordance with the prescribed index in the Act.

5. SCHEDULES

5.1 The following schedules shall form part of this By-law:

Schedule A - Components of Services Designated in section 2.1
Schedule B - Residential and Non-Residential Development Charges

6. CONFLICTS

- 6.1 Where the City of Brockville and an owner or former owner have entered into an agreement with respect to land within the area to which this By-law applies, and a conflict exists between the provisions of this By-law and such agreement, the provisions of the agreement shall prevail to the extent that there is a conflict.
- 6.2 Notwithstanding section 6.1, where a development which is the subject of an agreement to which section 6.1 applies, is subsequently the subject of one or more of the actions described in

subsection 2.4(a), an additional development charge in respect of the development permitted by the action shall be calculated, payable and collected in accordance with the provisions of this By-law if the development has the effect of increasing the need for services, unless such agreement provides otherwise.

6.3 Notwithstanding sections 6.1 and 6.2, where a development which is the subject of an agreement is required to pay an Impost Fee for capital costs included in the DC calculation, the development charge will be payable and the Impost Fee will not be imposed for that capital cost.

7.1 **SEVERABILITY**

7.1 If, for any reason, any provision of this By-law is held to be invalid, it is hereby declared to be the intention of Council that all the remainder of this By-law shall continue in full force and effect until repealed, re-enacted, amended or modified.

8.1 DATE BY-LAW IN FORCE

8.1 This By-law shall come into effect at 12:01 AM on July 23, 2014.

9.1 DATE BY-LAW EXPIRES

9.1 This By-law will expire at 12:01 AM on July 23, 2019 unless it is repealed by Council at an earlier date.

PASSED THIS 22nd day of July, 2014.

Mayor

Deputy City Clerk

SCHEDULE "A" TO BY-LAW 062-2014 COMPONENTS OF SERVICES DESIGNATED IN SUBSECTION 1.1

100% Eligible Services

Road and Related Services

Water Services

Wastewater Services

90% Eligible Services

Administration Services

Indoor Recreation Services

SCHEDULE "B" TO BY-LAW 062-2014 SCHEDULE OF DEVELOPMENT CHARGES

Service	RESIDENTIAL (\$/dwelling unit)				NON-RESIDENTIAL
	Single and Semi- Detached Dwelling	Apartments - 2 Bedrooms +	Apartments - Bachelor and 1 Bedroom	Other Multiples	(per ft² of Gross Floor Area)
Municipal Wide Services:					
Roads and Related Services	1,346	851	538	1,018	0.44
Indoor Recreation Services	468	296	187	354	0.02
Administration Services	73	46	29	55	0.02
Total Municipal Wide Services	1,887	1,193	755	1,427	0.48
Urban Services					
Wastewater Services	1,053	666	421	796	0.35
Water Services	510	323	204	386	0.17
Total Urban Services	1,563	989	625	1,182	0.52
GRAND TOTAL RURAL AREA	1,887	1,193	755	1,427	0.48
GRAND TOTAL URBAN AREA	3,450	2,182	1,380	2,609	1.00

Non-Residential charges will be capped at 1% of construction value.