

Finance, Administration & Operations Committee

Wednesday, December 08, 2010, 4:15 p.m. City Hall, Council Chambers

Roll Call

Committee Members:

Councillor J. Fullarton, Chair

Councillor L. Bursey

Councillor L. Journal

Councillor D. LeSueur

Councillor M. McFall (arrived at 4:25 pm)

Staff:

Ms. V. Baker, Secretary - Clerk (Recording Secretary)

Mr. B. Casselman, City Manager

Ms. D. Cyr, Director of Finance

Ms. S. Seale, City Clerk

Others:

Mr. A. Bennett, Auditor

The Chair called the meeting to order at 4:15 p.m.

STAFF REPORTS

1 2010-162-12 2010 Budget Mitigation Measures

Moved by: Councillor Bursey

THAT Report 2010-162-12 2010 Budget Mitigation Measures be received for information purposes.

CARRIED

Councillor McFall entered the meeting and Mr. Casselman departed the meeting (4:25 pm).

2. 2009 Financial Statements - Update

Moved by: Councillor Journal

THAT Council approve the revised Consolidated Financial Statements for the year ended December 31, 2009.

CARRIED

Ms. Cyr distributed revised 2009 budget and year-end Financial Statements. (A copy is attached to the minutes.)

Ms. Cyr and Mr. Bennett explained that the revisions related to the tangible capital assets and a transfer of some expenses from general government to recreation. The net impact of the changes is a reduction of tangible capital assets and accumulated surplus of approximately \$695,000. It was reported that there is no impact on the 2009 operating deficit as originally reported.

Councillor LeSueur asked if the PSAB thresholds should be adjusted (lowered or raised). Ms. Cyr responded that staff are reviewing the thresholds to determine if they are the optimum levels and should any adjustments be required, a report will be brought to the Committee for consideration.

2010-170-12
 2011 Interim Tax Levy and
 Establishment of Due Dates

Moved by: Councillor Bursey

THAT Council authorize the 2011 interim tax levy with a due date of February 25th, 2011 and;

THAT Council establishes the due date of August 26th, 2011 for the second and final tax levy for 2011; and

THAT the necessary by-law be enacted.

CARRIED

4. 2010-173-12

Auditor Appointment for 2010 - 2012

Moved by: Councillor LeSueur

THAT Council appoint Bennett Lewis McMahon Stillar, Chartered Accountants, as the auditors for the City of Brockville for the three fiscal periods from January 1, 2010 to December 31, 2012 subject to performance.

CARRIED

Councillor Journal asked what the additional fees covered. Mr. Bennett explained that the additional fees were related to the auditing of the new financial system. He further explained that during the conversion from the old system to the new, that at times, the two systems were being audited. These additional fees are a onetime cost.

Councillor McFall asked about the auditing fees related to the implementation of PSAB. It was explained that the PSAB related fees were approximately \$8,000 and the estimated on-going annual fee related to tangible capital assets is \$3,000.

5. 2010-169-12

Temporary Borrowing By-Law

Moved by: Councillor Bursey

THAT Council hereby authorizes the passing of a Temporary By-Law providing for the Mayor and the Treasurer to borrow temporary working capital, as may be required for the Current Fund Operations, of up to \$5,000,000 for the year 2011.

CARRIED

6. 2010-171-12
Extension Agreement as Authorized by the Municipal Act

Moved by: Councillor McFall

THAT Council authorize the entering into a Tax Sale Extension Agreement with the property owners of 541 Stewart Boulevard to extend the period of time in which the cancellation price is to be paid; and

THAT the necessary By-Law and Schedule for such agreement be enacted.

CARRIED

CONSENT AGENDA

Moved by: Councillor Journal

THAT the following items be forwarded to Council on the Consent Agenda:

- 1. 2009 Financial Statements Update
- 2. 2010-170-12

2011 Interim Tax Levy and Establishment of Due Dates

3. 2010-173-12

Auditor Appointment for 2010 - 2012

4. 2010-169-12

Temporary Borrowing By-Law

5. 2010-171-12

Extension Agreement as Authorized by the Municipal Act

CARRIED

The meeting adjourned at 4:49 p.m.



City of Brockville Finance Department

MEMO

File No. F03-05

To:

Mayor David J. Henderson

Members of Council

From:

Donna Cyr, Director of Finance

CC:

SMT

Lynda Ferguson, Supervisor of Accounting Services

Date:

December 8, 2010

Re:

Revision to Report 2010-159-11

2009 Budget and Year- End Financial Statements

Staff presented to Council at its meeting held on November 23rd, 2010 the audited financial statements and Treasurer's information pertaining to the 2009 year-end financial position for approval.

The statements were delayed in being presented to Council due to the changes in PSAB requirements commencing with the 2009 statements. These changes are:

- To account for and report the City's tangible capital assets on the statement of financial position at historical cost
- To move to a full accrual accounting from the previous modified accrual format
- To revise the financial statement formats to reflect the above changes

Upon further review of the statements, there are three (3) changes required to the financial statements as previously presented to Council which pertain specifically to tangible capital assets. The net impact of these changes is a reduction of tangible capital assets and accumulated surplus of about \$695,000. It is important to note that there is no impact on the 2009 operating deficit, as originally reported.

The changes are as follows:

- 1. An increase to tangible capital assets of \$1,235,245 which represents additions in 2007 and 2008 that were identified but not entered into the database.
- A decrease to tangible capital assets of \$1,832,539 which represents operating expenses
 that were funded and paid through the capital fund in 2009. These costs were included in
 capital assets as part of work-in-progress in the original financial statements and are now
 included as operating expenses.
- 3. An increase in amortization expenses of approximately \$86,000
- 4. A redistribution of expenses among functions.

Due to the dollar value associated with these changes, both staff and the City auditor feel it necessary to request that Council approve the revised statements prior to their release.

Doma Cyr

Consolidated Financial Statements of

CORPORATION OF THE CITY OF BROCKVILLE

Year ended December 31, 2009

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AUDITORS' REPORT

To the Members of Council, inhabitants and Ratepayers Corporation of the City of Brockville

We have audited the consolidated statement of financial position of the Corporation of the City of Brockville as at December 31, 2009 and the consolidated statements of operations, change in net financial liabilities and cash flows for the year then ended. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these consolidated financial statements present fairly, in all material respects, the financial position of the City as at December 31, 2009 and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

Chartered Accountants, Licensed Public Accountants

Brockville, Canada November 19, 2010

Consolidated Statement of Financial Position

December 31, 2009, with comparative figures for 2008

| | 2009 | 2008 |
|---|---------------|-----------------|
| | | (as restated |
| Financial assets | | - note 2 |
| Cash and short-term investments (note 3) | \$ 17,800,260 | \$ 24,419,214 |
| Taxes receivable | 1,818,366 | 1,676,155 |
| Accounts receivable | 2,476,906 | 2,201,151 |
| Investment in own debentures | 235,260 | 356,892 |
| | 22,330,792 | 28,653,412 |
| Financial ilabilities | | |
| Accounts payable and accrued liabilities | 5,297,278 | 4,055,668 |
| Accrued interest on long-term liabilities | 279,062 | 294,662 |
| Deferred revenue - obligatory reserve funds (note 4) | 2,432,403 | 2,209,794 |
| Other deferred revenues | 456,600 | 2,680,804 |
| Employee future benefits (note 5) | 4,219,122 | 4,256,578 |
| Solid waste landfill closure and post-closure | | |
| liabilities (note 6) Net long-term liabilities (note 7) | 3,710,000 | 3,370,000 |
| Net long-term liabilities (note /) | 25,713,608 | 26,614,208 |
| | 42,108,073 | 43,481,714 |
| Net financial liabilities | (19,777,281) | (14,828,302) |
| Non-financial assets | | |
| Tangible capital assets (note 8) | 59,606,888 | |
| Inventory of supplies | 570.488 | 568,279 |
| Prepaid expenses | 723,296 | 771,652 |
| | 60,900,672 | 1,339,931 |
| Commitments (note 9) | | |
| Contingencies (notes 7(a) and 10) | | |
| Accumulated surplus (deficit) (note 11) | \$ 41,123,391 | \$ (13,488,371) |

Consolidated Statement of Operations

Year ended December 31, 2009, with comparative figures for 2008

| | Budget | Actual | Actual |
|--|---------------|---------------|------------------------|
| | 2009 | 2009 | 2008 |
| | (unaudited) | | (as restated - note 2) |
| Revenues: | | | 110(8 2) |
| Property taxation | \$ 27,457,107 | \$ 27,374,337 | £ 00 007 000 |
| Taxation from other governments | 429,330 | 406.363 | |
| User charges | 10,824,926 | 10,712,296 | 424,862 11,033,931 |
| Charges to other municipalities | 970,638 | 1,014,689 | |
| Government grants | 16,728,896 | 7,708,249 | 1,046,994 |
| Contributions from developers | 20,000 | 137,949 | |
| Penalties and interest on taxes | 300,000 | 316,501 | 870,000 |
| Investment income | 270,178 | 225,961 | 300,330 |
| Donations | 50,900 | 938,349 | 813,364 |
| Sale of property and equipment | 50,300 | 102,166 | 355,369 |
| Sale of History of Brockville book | - | 102,100 | 1,252 |
| Recovery of expenses and miscellaneous | 140,588 | 416,486 | 7,557 283,714 |
| | 57,192,563 | 49,353,346 | 46,840,854 |
| Expenses: | | | ••••• |
| General government | 3,133,265 | 3,605,122 | 3,054,627 |
| Protection to persons and property | 11,189,298 | 12,164,961 | 11,450,933 |
| Transportation services | 3,044,604 | 4,955,401 | 3,524,036 |
| Environmental services | 8,044,648 | 9,603,343 | 8,322,460 |
| Health services | 1,660,131 | 1,657,578 | 1,546,333 |
| Social and family services | 5,535,877 | 5,577,593 | 5,632,659 |
| Social housing | 808,374 | 788,451 | 691,353 |
| Library | 655,034 | 693,935 | 723,532 |
| Other recreation and cultural services | 2,890,581 | 4,385,151 | 3,153,178 |
| Planning and development | 2,182,354 | 1,869,015 | 1,783,538 |
| Tangible capital assets | | - | 4,860,472 |
| | 39,144,166 | 45,300,550 | 44,743,121 |
| Excess of revenues over expenses | \$ 18,048,397 | 4,052,796 | 2,097,733 |
| | | | |
| Accumulated surplus (deficit), beginning of year, as restated (note 2) | | 37,070,595 | (15,586,104) |
| Accumulated surplus (deficit), end of year | | \$ 41,123,391 | \$ (13,488,371) |

Consolidated Statement of Change in Net Financial Liabilities

Year ended December 31, 2009, with comparative figures for 2008

| | 2009 | 2008 |
|---|-----------------|-----------------|
| Excess of revenue over expenses | \$ 4,052,796 | \$ 2,097,733 |
| Acquisition of tangible capital assets | (11,564,512) | |
| Amortization of tangible capital assets | 2,467,879 | |
| Gain on sale of tangible capital assets | (96,021) | |
| Proceeds from sale of tangible capital assets | 144,732 | - |
| | (4,995,126) | 2,097,733 |
| Change in inventory | (2,209) | (24,321) |
| Change in prepaid expenses | 48,356 | (385,412) |
| Change in net financial liabilities | (4,948,979) | 1,688,000 |
| Net financial liabilities, beginning of year | (14,828,302) | (16,516,302) |
| Net financial liabilities, end of year | \$ (19,777,281) | \$ (14,828,302) |

Consolidated Statement of Cash Flows

Year ended December 31, 2009, with comparative figures for 2008

| | 2009 | 2008 |
|---|--------------|---------------|
| Cash provided by (used for): | | |
| Operating activities: | | |
| Excess of revenue over expenses (stems not involving cash: | 4,052,796 | \$ 2,097,733 |
| Amortization of tangible capital assets | 2,467,879 | |
| Gain on sale of tangible capital assets | (96,021) | _ |
| Increase in taxes receivable | (142,211) | (68,297) |
| Decrease (increase) in accounts receivable | (275,755) | 477,310 |
| Increase (decrease) in accounts payable and accrued liabilities | 1,241,610 | (1,332,698) |
| Decrease in accrued interest on long-term liabilities | (15,600) | (12,218) |
| Increase (decrease) in deferred revenues | (2,001,595) | 1,719,907 |
| Increase (decrease) in employee future benefits | (37,456) | 126,985 |
| Increase in solid waste landfill closure and post-closure liabilities | 340,000 | 120,000 |
| Increase in inventory of supplies | (2,209) | (24,321) |
| Decrease (increase) in prepaid expenses | 48,356 | (385,412) |
| | 5,579,794 | 2,718,989 |
| Financing activities: | | |
| Net proceeds from debentures | 1,217,175 | 456,060 |
| Principal payments on long-term liabilities | (1,996,143) | (1,928,632) |
| | (778,968) | (1,472,572) |
| Capital activities: | | |
| Proceeds from sale of tangible capital assets | 144.732 | _ |
| Cash used to acquire tangible capital assets | (11,564,512) | _ |
| | (11,419,780) | - |
| | | |
| Increase (decrease) in cash and short-term investments | (6,618,954) | 1,246,417 |
| Cash and short-term investments, beginning of year | 24,419,214 | 23,172,797 |
| Cash and short-term investments, end of year \$ | 17,800,260 | \$ 24,419,214 |
| Non-cash financing activities: | | |
| Principal payments on own debentures \$ | 121,632 | \$ 62,108 |

Notes to Consolidated Financial Statements

Year ended December 31, 2009

The Corporation of the City of Brockville (the "City") is a municipality in the Province of Ontario, Canada. It conducts its operations under the direction of its elected Council, guided by the provisions of provincial statutes such as the Municipal Act, Municipal Affairs Act and related legislation.

1. Significant accounting policies:

The consolidated financial statements of the City are prepared by management in accordance with Canadian generally accepted accounting principles for local governments as recommended by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants. Significant accounting policies are as follows:

(a) Reporting entity:

(i) Consolidated entities:

These consolidated financial statements reflect the assets, liabilities, revenue and expenses of the reporting entity. The reporting entity is comprised of all organizations, committees and local boards accountable for the administration of their financial affairs and resources to the municipal Council and which are owned or controlled by the City.

Interdepartmental and inter-organizational transactions and balances between these organizations are eliminated.

(ii) Accounting for School Board transactions:

The taxation, other revenues, expenses, assets and liabilities with respect to the local school boards are not reflected in these consolidated financial statements.

(iii) Trust funds:

Trust funds and their related operations administered by the City are not included in the consolidated financial statements but are reported separately.

(b) Investments:

investments are recorded at cost.

(c) Revenue recognition:

Property tax billings are prepared by the City based on an assessment roll prepared by Municipal Property Assessment Corporation ("MPAC"), an agency of the Ontario government and taxation revenues are recorded at the time tax billings are issued. Any supplementary billing adjustments made necessary by assessment appeals submitted by the ratepayers and changes to assessed value reflecting new construction are recognized in the year they are determined.

Government grants are recognized as revenue in the year in which the events giving rise to the grant occur, providing the grants are authorized, any eligible criteria have been met, and reasonable estimates of the amounts can be made.

Notes to Consolidated Financial Statements

Year ended December 31, 2009

1. Significant accounting policies (continued)

(c) Revenue recognition (continued):

User charges, with the exception of development charges, are recognized as revenue in the year the goods and services are provided.

Development charges, payments in lieu of parkland and funding received under public transit and gasoline tax programs are received under the authority of federal and provincial legislation and the use of these funds is restricted to applicable capital expenditures. They are recorded as deferred revenue (obligatory reserve funds) and included in revenue in the year that they are applied to qualifying capital expenditures.

Investment income earned on development charges and parkland reserve funds is recorded as deferred revenue (obligatory reserve funds) and included in municipal revenues in the year that they are applied to qualifying capital expenditures. Other investment income is reported in revenue in the period earned.

(d) Vacation pay:

Vacation pay is accrued for all employees as entitlement to these payments is earned in accordance with the City's benefit plan for vacation.

(e) Employee future benefits:

The City accrues its obligations under employee benefit plans as the employees render the services necessary to earn non-pension post-retirement benefits. The cost of such benefits earned by the employees is actuarially determined using the projected benefit method prorated on service and management's best estimate of the retirement ages of employees.

Actuarial valuations are prepared every three years, or more often at the discretion of management. In the years between valuations, an extrapolation is used to compute the expected accrued benefits obligation and related expenditures.

Actuarial gains or losses on the accrued benefit obligation arise from the difference between actual and expected experiences and from changes in actuarial assumptions used to determine the obligation. These gains or losses are amortized on a straight-line basis over the average remaining service period of active employees.

The City also accrues its obligations for post-employment benefits when an event that obligates the City occurs such as parental and short-term sick leaves.

Notes to Consolidated Financial Statements

Year ended December 31, 2009

1. Significant accounting policies (continued)

(f) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets:

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets, excluding land, are amortized on a straight-line basis over their estimated useful lives as follows:

| Asset | Useful life – years |
|------------------------------------|---------------------|
| General capital: | |
| Land improvements | 15 - 50 years |
| Buildings | 5 – 50 years |
| Machinery, furniture and equipment | 3 - 30 years |
| Vehicles | 6 - 25 years |
| Infrastructure: | (B) |
| Plants and facilities | 10 - 60 years |
| Road networks | 20 – 75 years |
| Water and wastewater networks | 50 - 75 years |
| | - |

Amortization is charged from the date of acquisition to the date of disposal. Assets under construction are not amortized until the asset is put into service.

(ii) Contributions of tangible capital assets:

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and also are recorded as revenue.

(iii) Capitalized interest:

Interest is capitalized whenever external debt is issued to finance the construction of tangible capital assets.

(g) Use of estimates:

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Significant items subject to such estimates and assumptions include amortization of tangible capital assets and employee future benefits and solid waste landfill closure and post-closure liabilities. Actual results could differ from these estimates.

Notes to Consolidated Financial Statements

Year ended December 31, 2009

2. Changes in accounting policies:

The City has implemented Public Sector Accounting Board ("PSAB") sections 1200 Financial Statement Presentation and 3150 Tangible Capital Assets.

Section 1200 establishes general reporting principles and standards for the disclosure of information in government financial statements. This change has been applied retroactively with restatement of comparative figures but there were no changes to the comparative financial assets, financial liabilities, revenues or expenses.

Section 3150 requires governments to record and amortize their tangible capital assets in their financial statements. In prior years, tangible capital asset additions were expensed in the year of acquisition or construction.

The financial information recorded includes the actual or estimated historical cost and accumulated amortization of the tangible capital assets. When historical cost records were not available, other methods were used to estimate the costs and accumulated amortization of the assets. The City applied a consistent method of estimating the replacement cost of the tangible capital assets for which it did not have historical cost records, except in circumstances where it could be demonstrated that a different method would provide a more accurate estimate of the cost of a particular type of tangible capital asset. After defining replacement or reproduction cost, the Consumer Price Index and the Non-residential Building Consumer Index and other generally accepted price indices were used to deflate the replacement or reproduction cost to an estimated historical cost at the year of acquisition.

For Section 3150 this change has been applied retroactively and prior periods have not been restated. This change in accounting policy has been applied to opening balances as follows:

Accumulated surplus at January 1, 2009:

| Accumulated surplus, as restated | \$ 37,070,595 |
|---|------------------|
| Net book value of tangible capital assets recorded | 50,558,966 |
| Accumulated surplus (deficit), as previously reported | (13,488,371) |
| Amounts to be recovered | (34,535,448) |
| Reserve funds | 9,842,184 |
| Reserves | 2,789,526 |
| Capital fund | 4,421,521 |
| Water, waste water and library supplies | \$ 3,993,846 |

3. Cash and short-term investments:

Included in cash and short-term investments was \$9,000,000 invested in cashable guaranteed investment certificates at December 31, 2009.

Notes to Consolidated Financial Statements

Year ended December 31, 2009

4. Deferred revenue - obligatory reserve funds:

Public sector accounting principles require that obligatory reserve funds are reported as deferred revenue as provincial legislation or agreements restrict how these funds may be used. The balances in the obligatory reserve funds of the City are summarized as follows:

| | 2009 | 2008 |
|---|---------------------|----------------------|
| Development charges Parkland | \$ 619,299 | \$ 732,725 273 |
| | 619,574 | 732,998 |
| Provincial public transit funds Federal public transit funds | · | 36,292 8,759 |
| | _ | 45,051 |
| Provincial gasoline tax Federal gasoline tax | 78,561 1,734,268 | 122,619 1,309,126 |
| | 1,812,829 | 1,431,745 |
| | \$ 2,432,403 | \$ 2,209,794 |

5. Employee future benefits:

Employee future benefits consist of the following:

| | 2009 | 2008 |
|--|--------------|--------------|
| Post-retirement medical and life insurance (note 3(a)) | \$ 3,328,895 | \$ 3,307,747 |
| Unused sick leave (note 3(b)) | 653,262 | 741,323 |
| Self-funded pension | • | 12,304 |
| Workplace Safety and Insurance Board costs (note 3(c)) | 236,965 | 195,204 |
| | \$ 4,219,122 | \$ 4,256,578 |

Notes to Consolidated Financial Statements

Year ended December 31, 2009

5. Employee future benefits (continued):

(a) The City has defined benefit plans providing post-retirement medical and life insurance benefits covering substantially all retirees and employees.

An actuarial valuation was prepared as at December 31, 2009. The significant actuarial assumptions adopted in measuring the City's accrued employee future benefits liabilities are as follows:

| | 2009 | 2008 |
|---|--------------|--------------|
| Discount rate Rate of compensation increase | 4.5% 3.0% | 5.5% 3.5% |

The assumed medical cost trend rate at December 31, 2009 was 8% decreasing to 5.0% by 2030 (2008 – 9.10% decreasing to 5% by 2016).

Information about the City's defined contribution post-retirement benefit plans is as follows:

| | 2009 | 2008 |
|---|--------------|--------------|
| Accrued benefits obligation, beginning of year | \$ 2,782,280 | \$ 2,683,538 |
| Current service cost | 116,590 | 111.038 |
| Interest on accrued benefits | 154,773 | 149,259 |
| Benefits payments | (169,633) | (130,073) |
| Actuarial gain (loss) | 482,173 | (31,482) |
| Accrued benefits obligation, end of year | 3,366,183 | 2,782,280 |
| Unamortized actuarial gains | 37,288 | 525,467 |
| Accrued employee future benefits liability, end of year | \$ 3,328,895 | \$ 3,307,747 |

Actuarial gains and losses are being amortized over 12 year periods.

(b) Some employees of the City can accumulate unused sick leave and may become entitled to a cash payment when they leave the City's employment.

Significant actuarial assumptions adopted in measuring the City's accrued benefits under this plan are similar to those listed in (a) above.

Notes to Consolidated Financial Statements

Year ended December 31, 2009

5. Employee future benefits (continued):

(b) Information about the City's sick leave benefit plans is as follows:

| | 2009 | 2008 |
|--|------------|------------|
| Accrued benefits obligation, beginning of year Current service cost, interest on accrued benefits and | \$ 741,323 | \$ 671,684 |
| actuarial gain | 22,218 | 72,551 |
| Benefits payments | (110,279) | (2,912) |
| Accrued benefits obligation, end of year | \$ 653,262 | \$ 741,323 |

⁽c) The Workplace Safety and Insurance Board has estimated future benefits costs related to workplace injuries to be \$236,965 (2008 - \$195,204).

6. Solid waste landfill closure and post-closure liabilities:

The City ceased to operate its solid waste landfill site on December 31, 2000, but is required to complete certain closure procedures and to conduct post-closure procedures.

The main components of the closure plan are final capping and landscaping. The post-closure care will involve surface water and ground water monitoring and venting gas.

The recorded liabilities are the present value of future cash flows associated with the closure and post-closure costs, discounted using an average long-term borrowing rate of 5.0% and an annual inflation rate of 2.0%. The estimated undiscounted future cash flows associated with post-closure care for a 24 year period are \$5,650,000, of which \$1,940,000 will be recognized in future years.

| | 2009 20 | | | |
|--|-------------------------|----|----------------------|--|
| Estimated costs to complete closure Recorded post-closure costs | \$ 320,000 3,390,000 | \$ | 320,000 3,050,000 | |
| | \$ 3,710,000 | \$ | 3,370,000 | |

Notes to Consolidated Financial Statements

Year ended December 31, 2009

7. Net long-term liabilities:

(a) The net long-term liabilities reported on the Consolidated Statement of Financial Position represent debentures issued by the City and are made up of the following:

| | 2009 | 2008 |
|--|---------------|---------------|
| Total long-term liabilities incurred by the City Less amounts assumed by other municipalities with | \$ 36,810,187 | \$ 38,165,185 |
| respect to St. Lawrence Lodge | (11,096,579) | (11,550,977) |
| | \$ 25,713,608 | \$ 26,614,208 |

Included in total long-term liabilities are global debentures totaling \$27,918,397 (2008 - \$29,066,375) issued during 2004 and 2005 with respect to St. Lawrence Lodge. They include direct obligations of the City in respect of the principal amount and also include distinct joint and several obligations of the Corporation of the City of Brockville and each of the United Counties of Leeds and Grenville, the Town of Prescott and the Town of Gananoque ("participating municipalities").

The joint and several obligations of the three municipalities amount to \$11,096,579 (2008 - \$11,550,977). As the participating municipalities have assumed responsibility for repayment of these obligations, they have been deducted from the City's net-long term liabilities.

The City is contingently liable for the long-term liabilities assumed by the participating municipalities.

(b) Principal is due on net long-term liabilities as follows:

| 2010 2011 | | \$ 2,325,310 2.340,689 |
|--------------|---|---------------------------|
| 2012 | | 2,035,915 |
| 2013 | ¥ | 2,130,125 |
| 2014 | | 2,186,473 |
| Thereafter | | 14,695,096 |
| | φ | \$ 25,713,608 |

- (c) Interest rates on the long-term liabilities range from 2.69% to 6.8% (4.71% to 5.606% on the global debentures with respect to St. Lawrence Lodge) payable semi-annually. Interest on long-term liabilities amounted to \$1,256,936 (2008 \$1,343,383).
- (d) The annual principal and interest payments required to service these liabilities are within the annual debt repayment limit prescribed by the Ministry of Municipal Affairs and Housing.

Notes to Consolidated Financial Statements

Year ended December 31, 2009

8. Tangible capital assets:

| | Balance | | | | | | Balance |
|------------------------------------|---------------------------|----|------------------------|---------|-------------|------|------------------------|
| | January 1. | | | | | Da | cember 31 |
| Cost | 2009 | | Additions | 1 | Disposals | Ue | 2009 |
| | (note 2) | | | | | | 200. |
| General Capital: | (11000 2) | | | | | | |
| Land | \$ 4,647,578 | \$ | _ | \$ | 3,212 | \$ | 4,644,366 |
| Land improvements | 2,695,953 | • | 243,343 | • | 26,288 | Ψ | 2,913,008 |
| Buildings | 11,138,489 | | 2.217.529 | | 32,519 | | |
| Machinery, furniture and equipment | 6,327,103 | | 704,470 | | 462,521 | | 13,323,499 |
| Vehicles | 5,001,742 | | 690,435 | | 191,505 | | 6,569,052 |
| infrastructure: | 3,001,172 | | 030,430 | | 191,505 | | 5,500,672 |
| Plants and facilities | 10,084,900 | | 451,522 | | | | 10 500 400 |
| Roads Infrastructure | 50,580,776 | | 1,189,447 | | 105.338 | | 10,536,422 |
| Water and sewer infrastructure | 12,544,030 | | | | 100,330 | | 51,664,885 |
| Assets under construction | 12,544,050 | | 1,756,621 4,311,145 | | | | 14,300,651 |
| Added Constitution) | _ | | 4,311,145 | | - | | 4,311,145 |
| Total | \$103,020,571 | \$ | 11,564,512 | S | 821,383 | \$1 | 13,763,700 |
| | | | | <u></u> | | | |
| | Balance | | | | | | |
| Accumulated | January 1. | | | | | Dos | Balance |
| amortization | 2009 | | Additions | C | Disposals | Dec | ember 31, 2009 |
| | (note 2) | | | | , | | 2000 |
| General Capital: | (| | | | | | |
| Land improvements | \$ 1,902,435 | S | 64,969 | \$ | 26,288 | \$ | 1,941,116 |
| Buildings | 8,333,604 | | 249,797 | • | 13,333 | • | 8.570.068 |
| Machinery, furniture and equipment | 4,093,592 | | 439,691 | | 462.521 | | 4,070,762 |
| Vehicles | 3,633,260 | | 361,889 | | 191,505 | | 3,803,644 |
| Infrastructure: | · | | | | , | | 0,000,017 |
| Plants and facilities | 8,829,690 | | 123,836 | | - | | 8,953,526 |
| Roads infrastructure | 21,872,947 | | 1,047,120 | | 79.025 | | 2,841,042 |
| Water and sewer infrastructure | 3,796,077 | | 180,577 | | - | | 3,976,654 |
| Total | \$ 52,461,605 | \$ | 2,467,879 | \$ | 772.672 | \$ 5 | A 156 012 |
| | V 02,101,000 | - | 2,407,079 | 4 | 112,012 | 40 | 4,156,812 |
| | Net book value | | | | | | |
| | anuary 1, 2009 | | | | Dee | | ook value |
| | (note 2) | | | | Dec | embe | r 31, 2009 |
| General Capital: | (11018 2) | | | | | | |
| Land | \$ 4,647,578 | | | | | • | A GAA 000 |
| Land improvements | 793.518 | | | | | 4 | 4,644,366 |
| Buildings | 2,804,885 | | | | | | 971,892 |
| Machinery, furniture and equipment | 2,233,511 | | | | | | 4,753,431 |
| Vehicles | 1,368,482 | | | | | | 2,498,290 |
| nfrastructure: | .,000,702 | | | | | | 1,697,028 |
| Plants and facilities | 1.255.210 | | | | | | 4 EDA AA- |
| Roads Infrastructure | 28,707,829 | | | | | | 1,582,896 |
| Water and sewer infrastructure | 8,747,95 3 | | | | | | 8,823,843 |
| Assets under construction | 0,747,833 - | | | | | | 0,323,997 4,311,145 |
| | | | | | | | .,, |
| [otal | \$ 50.558.966 | | | | | | 9,606,888 |

Notes to Consolidated Financial Statements

Year ended December 31, 2009

8. Tangible capital assets (continued):

(a) Assets under construction:

Assets under construction having a value of \$4,311,145 have not been amortized. Amortization of these assets will commence when the asset is put into service.

(b) Tangible capital assets disclosed at nominal values:

Where an estimate of fair value could not be made or where there was no future benefit related to the asset, the tangible capital asset was recognized at a nominal value. Land, buildings and machinery, furniture and equipment are the categories where nominal values were assigned.

(c) Works of art and historical treasures:

The City manages and controls various works of art and non-operational historical cultural assets including buildings, artifacts, paintings and sculptures located at City sites and public display areas. These assets are not recorded as tangible capital assets.

9. Commitments:

- (a) The City has entered into a contract for waste removal through to 2010. In May 2006 the agreement was amended, effective July 1, 2006, to provide a price adjustment based on diesel fuel prices. The estimated annual cost of the amended contract is \$687,000.
- (b) The City has agreed to contribute \$1.5 million towards the construction of a destination tourist site to be called the Maritime Discovery Centre. The City has also agreed to contribute \$150,000 annually to the operation of the Maritime Discovery Centre in addition to in-kind contributions of insurance and water charges.

10. Contingencies:

The nature of the City's activities is such that there is usually litigation pending or in prospect at any time. Management is of the opinion that the City has valid defenses and appropriate insurance coverage in place for claims for damages and related costs.

At Dacember 31, 2009 there are three claims seeking punitive damages which aggregate to \$2,000,000 and which are not covered by insurance. Management is of the opinion that these claims are without substantial merit and, accordingly, has made no provision for them.

In addition, the City owns various properties that have previously been used in commercial activities and is subject to environmental laws and regulation with regard to these properties. Provisions have been made where it is probable that liabilities will be incurred and where such liabilities can be reasonably estimated.

Further costs, if any, that may arise will be accounted for in the year that they are identified.

Notes to Consolidated Financial Statements

Year ended December 31, 2009

11. Accumulated surplus (deficit):

The accumulated surplus (deficit) consists of:

| | 2009 | 2008 |
|---|---------------|----------------|
| Operating surplus: | | |
| Water treatment and distribution system | \$ 2,214,190 | \$ 2,379,815 |
| Waste water treatment system | 1,345,902 | 1,584,997 |
| Library board | 64,736 | 29,034 |
| | 3,624,828 | 3,993,846 |
| Reserve and reserve funds (note 12): | | |
| Fiscal policy reserve (after reduction of \$454,184 | | |
| for 2009 operating deficit) | 660,738 | 1,681,445 |
| Other reserves | 1,156,877 | 1,108,081 |
| Reserve funds | 8,896,673 | 9,842,184 |
| | 10,714,288 | 12,631,710 |
| Investment in tangible capital assets | 59,693,794 | _ |
| Funds available for acquisition of capital assets: | | |
| Projects in progress | 1,099,179 | 4,535,376 |
| Completed projects | - | 63,768 |
| Unfunded costs: | | |
| Capital projects | 40 | (177,623) |
| Employee future benefits | (4,219,122) | (4,256,578) |
| Landfill liabilities | (3,710,000) | (3,370,000) |
| Net long-term liabilities | (25,713,608) | (26,614,208) |
| Accrued interest on long-term liabilities | (279,062) | (294,662) |
| | \$ 41,210,297 | \$(13,488,371) |

12. Reserves and reserve funds:

Reserve and reserve funds consist of:

| | | 2000 | 0000 |
|--|-----|-----------|-----------------|
| | | 2009 | 2008 |
| Reserves: | | | |
| Working capital | \$ | 430.373 | \$ 430.373 |
| Fiscal policy (to reduce future taxation) | • | 660,738 | 1,680,460 |
| Projects deferred to the following year | | 726,504 | 678,693 |
| | | 1,817,615 | 2,789,526 |
| Reserve funds: | | | |
| Landfill site | | 453,933 | 642,114 |
| Specific reserve funds for acquisition of capital assets | | 728.847 | 821.674 |
| Specific reserve funds to provide for future | | , | 021,07 4 |
| operating expenditures | | 776,285 | 1,201,832 |
| Repayment of debt | | | 515 |
| Parking facilities | | 320,410 | 323,537 |
| Hydro One proceeds management | | 6,617,198 | 6,852,512 |
| | | 8,896,673 | 9,842,184 |
| | \$1 | 0,714,288 | \$ 12,631,710 |

Notes to Consolidated Financial Statements

Year ended December 31, 2009

13. Pension agreement:

Substantially all of the employees of the City are members of the Ontario Municipal Employees Retirement Fund (OMERS), which is a multi-employer defined benefit pension plan. The plan specifies the amount of the retirement benefit to be received by the employees based on length of service and rates of pay.

Contributions to the plan made during the year by the City on behalf of its employees amounted to \$1,173,780 (2008 - \$1,134,994).

The most recent actuarial valuation was at December 31, 2009 and the December 31, 2009 financial statements of OMERS report net assets of \$47 billion and an actuarial funding deficit of \$1,519 million.

14. Trust funds:

Trust funds administered by the City amounting to \$1,084,821 (2008 - \$1,043,569) have not been included in the consolidated statement of financial position nor have their financial activities been included in the consolidated statement of operations.

15. Public sector salary disclosure:

Under the Public Sector Salary Disclosure Act, 1996 the City is required to disclose the name, position, salary and taxable benefits of employees with annual salaries of \$100,000 or more.

For 2009 the employees who met the requirements for disclosure were as follows:

| | | | Taxable |
|------------------------|--|------------|----------|
| Name | <u>Position</u> | Salary | Benefita |
| Robert Casselman | City Manager | \$ 148,545 | \$ 1,377 |
| Adrian Geraghty | Police Chief | \$ 136,192 | \$ 1,291 |
| Lee MacArthur | Deputy Police Chief | \$ 128,739 | \$ 1,171 |
| Conal Cosgrove | Director, Operations | \$ 123,700 | \$ 1,191 |
| Paul Ladoucer | Detective Sergeant | \$ 122,193 | \$ 887 |
| Mark Noonan | Police Investigator | \$ 113,969 | \$ 868 |
| Harry Jones | Fire Chief | \$ 110,070 | \$ 1,061 |
| Shawn Bergferd | 1 st Class Police Constable | \$ 109,417 | \$ 782 |
| Paul Smith | Police Investigator | \$ 108,600 | \$ 898 |
| Robert Ferguson | 1st Class Police Constable | \$ 107,261 | \$ 792 |
| Scott Fraser | Police Inspector | \$ 106,406 | \$ 994 |
| Christopher Dwyre | Deputy Fire Chief | \$ 104,341 | \$ 999 |
| Douglas Locke | Police Sergeant | \$ 104,048 | \$ 898 |
| D. Thomas Fournier | Police Investigator 1 | \$ 103,393 | \$ 878 |
| Maureen Pascoe-Merkley | Director, Planning | \$ 101,972 | \$ 984 |
| Edmund Stone | Staff Sergeant | \$ 100,767 | \$ 953 |
| | | | |

Notes to Consolidated Financial Statements

Year ended December 31, 2009

16. Expenses by object:

The following is a summary of the expenses by object:

| | 2009 | 2008 |
|---|---------------|---------------|
| Salaries, wages and benefits | \$ 21,346,550 | \$ 20,745,856 |
| Interest on long-term liabilities | 1,256,935 | 1,331,166 |
| Materials and supplies | 6,258,001 | 5,842,318 |
| Contracted services | 6,826,293 | 5.067.901 |
| Rents and financial | 29,321 | 32,103 |
| Transfer payments | 7,115,571 | 6,863,305 |
| Amortization of tangible capital assets | 2,467,879 | _ |
| Tangible capital assets | - | 4,860,472 |
| | \$ 45,300,550 | \$ 44,743,121 |

17. Financial instruments:

The City's financial instruments include cash and short-term investments, accounts receivable, accounts payable and accrued liabilities and net long-term liabilities.

Management estimates that the fair value of the net long-term liabilities does not differ materially from the carrying value. Due to their nature or capacity for prompt liquidation, the fair values of the other financial instruments approximate their carrying values.

The City invests its cash with one or more Canadian Schedule I Banks.

Provision is made for losses on collection of accounts receivable, when management determines it is necessary.