

ESPD ANNUAL SEMINAR 2021

2nd December 2021

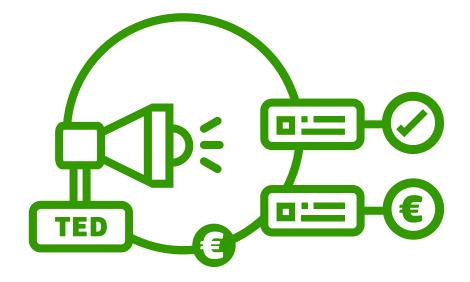
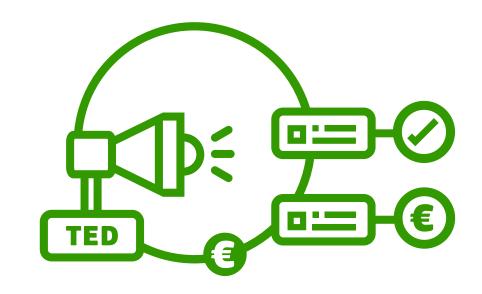




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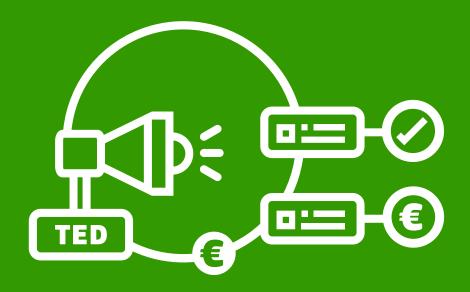
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INTRODUCTION

Paloma Arillo, Publications Office



Introduction

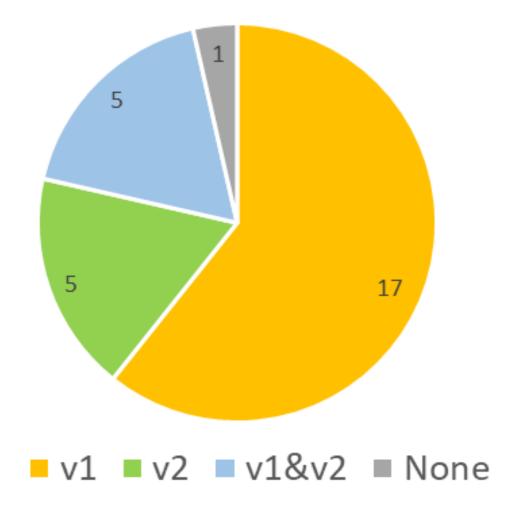
- The public procurement <u>Directive 2014/24/EU</u> introduced the European Single Procurement Document (ESPD).
 - The electronic version became mandatory in April 2018.
- The Commission Implementing Regulation (EU) 2016/7 established the standard form for the ESPD.
- The **ESPD**:
 - Facilitates the self-declaration of preliminary evidences of economic operators;
 - Simplifies the participation of economic operators in public procurement procedures;
 - Reduces administrative burdens for public authorities and economic operators;
 - Provides a simple way of procuring across borders.

History of the ESPD

- The ESPD Exchange Data Model (EDM) is the technical representation of the ESPD standard form.
- The ESPD-EDM clearly distinguishes between an ESPD request and an ESPD response.

Major version	Release date	Summary
v1	December 2015	Basic version
v2	September 2017	 Incorporates 2 designs: Basic version (regulated); and Extended version (self-contained).
v3	April 2021	Extended version. Focuses on the following main principles: (1) Aligns eForms and ESPD (lots); (2) Reduces the information required to buyers and economic operators (information available in eForms).

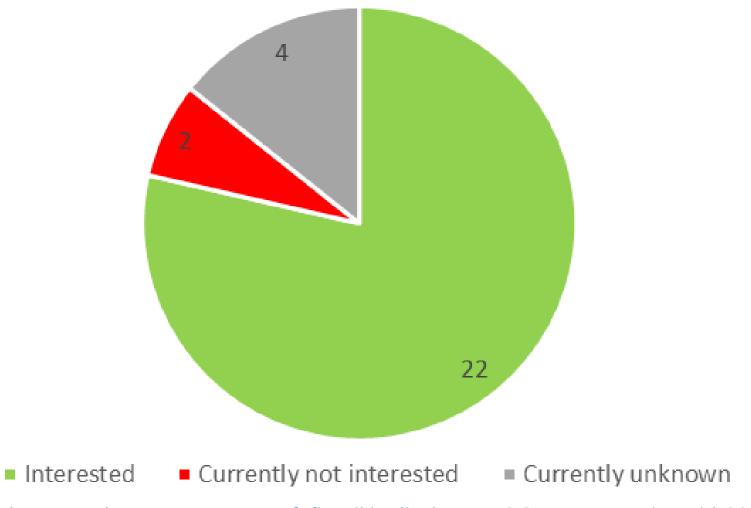
ESPD-EDM versions used across Europe



^{*}Source: https://webgate.ec.europa.eu/fpfis/wikis/display/EPROC/eProc+Matrix+mid-2021



Countries interested in using v3.0.0



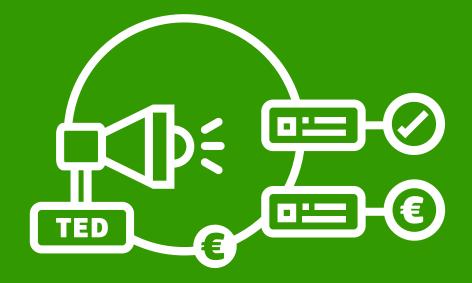
^{*}Source: https://webgate.ec.europa.eu/fpfis/wikis/display/EPROC/eProc+Matrix+mid-2021





ESPD-EDM v3.0.0 SUMMARY

Alba Colomer Padrosa, NTTDATA



ESPD-EDM v3.0.0 summary

- ESPD-EDM v3.0.0 was released in April 2021.
- The complete distribution package is available in GitHub: OP-TED/ESPD-EDM Tag v3.0.0
- ESPD-EDM v3.0.0 provides updates covering:
 - eForms alignment;
 - Technical code lists;
 - Criteria;
 - Validation tool;
 - Online documentation.

eForms alignment, lot management

• Upgrade from UBL-2.2 to UBL-2.3, as eForms is based on UBL-2.3.

ESPD Request

- One ESPD Request per procedure;
- Exclusion Grounds (same for all lots);
- Selection Criteria (defined for given lots).

1 XML Request per Procedure



- → Lot 1..*
- Exclusion Grounds
- Selection Criteria 1 -> Lot identifier(s)
- Selection Criteria n -> Lot identifier(s)

eForms alignment, lot management

• ESPD Response

- One ESPD Response per lot submission;
- Provides preliminary evidence for the Exclusion Grounds and the Selection Criteria.

1..n XML Response per Procedure



eForms alignment, lot management

1 XML Request per Procedure

1..n XML Response per Procedure









→ Lot 1..*
 → Exclusion Grounds
 → Selection Criteria 1 -> Lot identifier(s)
 → Selection Criteria n -> Lot identifier(s)

- → Lot 1

 → Exclusion Grounds

 → Selection Criteria 1

 → Selection Criteria 2
- Lot n
 Exclusion Grounds
 Selection Criteria 1
 Selection Criteria 2

eForms alignment, lot and group of lots identifiers

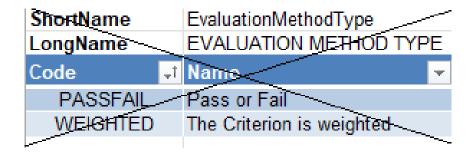
ESPD adopts eForms lot and group of lots identifiers.

Object	Scheme
Group of Lots	GLO-XXXX
Lot	LOT-XXXX

Note: XXXX is a set of 4 sequential numbers with leading Os

Technical code lists

• EvaluationMethodType → REMOVED



• WeightingType → REMOVED

ShortName	WeightingType
LongName	WEIGHTING TYPE
Code	Name ▽
PERCENTAGE	Percentage
NUMERIC	Numeric

Technical code lists

• ResponseDataType → LOT_IDENTIFIER and WEIGHT_INDICATOR concepts REMOVED

Code	Name	
AMOUNT	An Amount, and currency, as defined in UN/CEFACT's CCTS	
CODE	A code for an unespecified concept	
CODE_COUNTRY	Code identifying a country (Compulsory use of ISO 3166-1 alpha 2	
DATE	Date values (format YYYY-DD-MM)	
DESCRIPTION	Textual field	
EVIDENCE_IDENTIFIER	Points at the instance of an evidence	
INDICATOR	"true" or "false" values representing "Yes" affirmative or "No" negative answers	
PERCENTAGE	A decimal number representing a percent (e.g. 0.1)	
PERIOD	Period object as defined in UBL-2.1	
QUANTITY_INTEGER	A number representing a quantity in a specific unit of measure. The unit has to be specified (e.g. Kg).	
QUANTITY_YEAR	A non-negative integer representing a year. The unit has to be specified as YEAR	
QUANTITY	A number representing a generic quantity, integer or decimal, with no unit specified.	
NONE	No response is expected. This may be the case when a contracting authority wants to set specific requirer	
IDENTIFIER	An identifier for a person, entity or object (e.g. a Party, a Lot, etc.)	
URL	A url, including e-mail addresses	
MAXIMUM_AMOUNT	The maximum amount the answer must have	
MINIMUM_AMOUNT	The minimum amount the answer must have	
MAXIMUM_VALUE_NUMERIC	The maximum value the answer to a criterion question must have	
MINIMUM_VALUE_NUMERIC	The minimum value the answer to a criterion question must have	
TRANSLATION_TYPE_CODE	The type of transation that a contracting authority's requirement shall be translated for example certified tra	
CERTIFICATION_LEVEL_DESCRIPTION	The description of the level of the expected certification that a contracting authority requires to an economi	
COPY_QUALITY_TYPE_CODE	The type of Copy quality required by a contracting authority, expressed as a code	
TIME	Time values (format HH:MM:SS)	
LOT_IDENTIFIER	The identifier of a procurement procedure lot	
WEIGHT_INDICATOR	Establishes whether a criterion is weighted or not.	
CODE_BOOLEAN	Code identifying a type of GUI control element.	
ECONOMIC_OPERATOR_IDENTIFIER	Code used to detect an identifier referred to an Economic Operator	
QUAL_IDENTIFIER	Code identifying an educational or professional qualifications held by the service provider or contractor	

Criteria

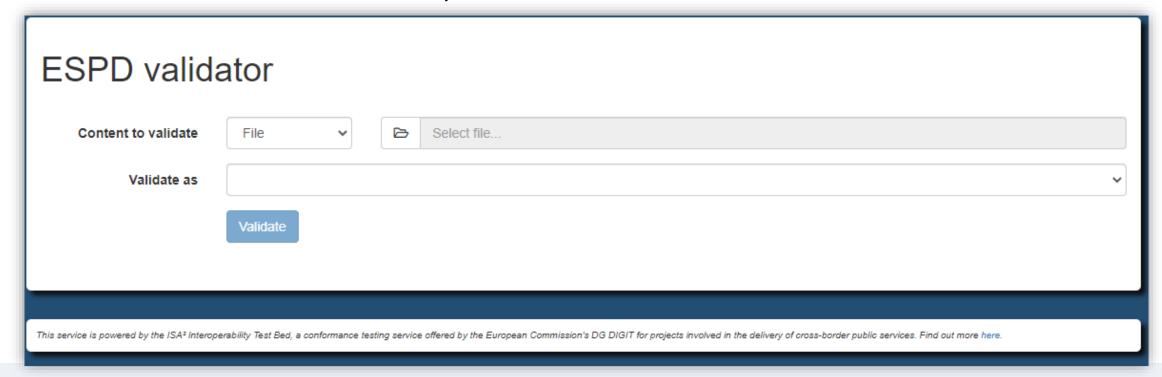
Item	Change	
BASIC version	In v3.0.0., only the EXTENDED version is available. No repetition of Criteria to cover both BASIC and EXTENDED version, as only the EXTENDED version is available in v3.0.0.	
ESPD Request	Part I and Part II data to correspond to the data in eForms. Part III Exclusion Grounds and Part IV Selection Criteria independent of eForms data.	
Part IV, Set up of an economic operator	 CRITERION 33 removed. Included as a SUBCRITERION in Selection Criteria: Specific turnover General turnover 	
LOT_IDENTIFIER	Removed as unnecessary (one ESPD per Lot).	
Exclusion Grounds	Sections of Part III defined as mandatory:A-criminal convictionsB-payment of taxes	

Criteria

Item	Change	
Selection Criteria: General turnover	Updated PropertyDataType type from QUANTITY_INTEGER to QUANTITY_YEAR. New QUESTION added to define a common threshold.	
Selection Criteria:DefenseUtilities	Removed because they were not included in eCertis at the moment.	
Selection Criteria: References	Updated cardinality in QUESTION_SUBGROUP from 1 to 1n.	
Selection Criteria: Other economic or financial requirements	Updated QUESTION_SUBGROUP element code to ON*.	
All Selection Criteria	Added new question "Does the EO fulfil the criteria by itself?".	

Validation tool

- ESPD validator: https://www.itb.ec.europa.eu/espd/upload
- Updated to reflect new ESPD requirements.
- Exclusion Grounds made mandatory.



Online documentation

New methodology \rightarrow creation of two handbooks tailored to specific audiences:

- Business handbook;
- Technical handbook.

ESPD Exchange Data Model (ESPD-EDM)

v3.0.0

Resources

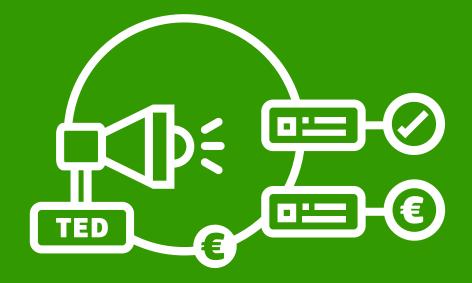
- ESPD BUSINESS HANDBOOK V3.0.0
- ESPD TECHNICAL HANDBOOK V3.0.0
- All resources in the distribution package
- Release Notes





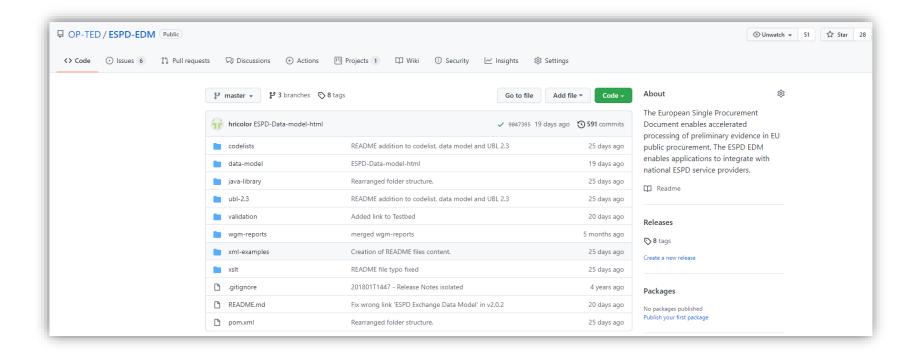
GITHUB: ONLINE WORKSPACE REORGANISATION AND DOCUMENTATION REVISION

Alba Colomer Padrosa, NTTDATA



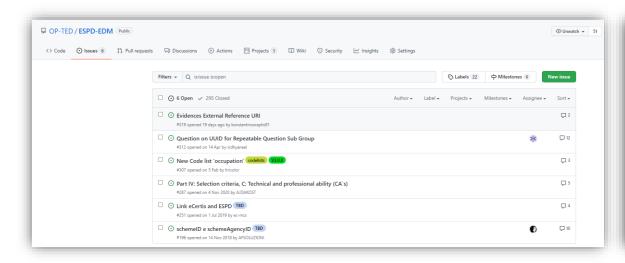
GitHub repository migration

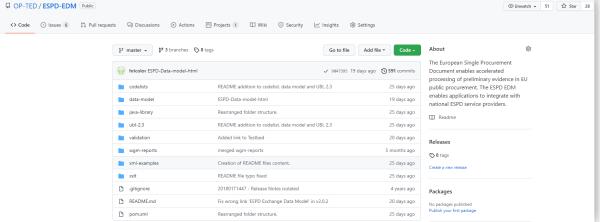
- The ESPD-EDM GitHub has been migrated to an OP-administered repository.
 - When using the previous URL, users will be redirected to the latest repository.
 - New URL: https://github.com/OP-TED/ESPD-EDM/



GitHub repository migration

- ESPD-EDM GitHub issues: https://github.com/OP-TED/ESPD-EDM/issues
- ESPD-EDM distribution package: https://github.com/OP-TED/ESPD-EDM
- ESPD-EDM online documentation: https://docs.ted.europa.eu/ESPD-EDM/3.0.0/index.html

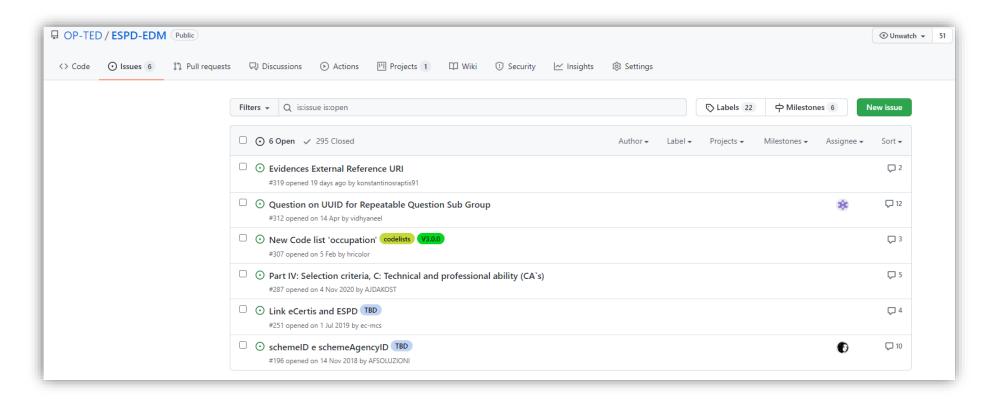






GitHub issues

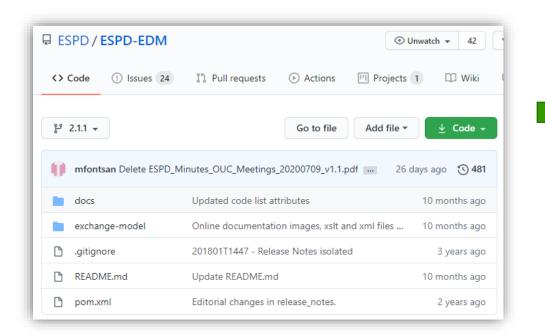
As-Is migration: https://github.com/OP-TED/ESPD-EDM/issues



Distribution package

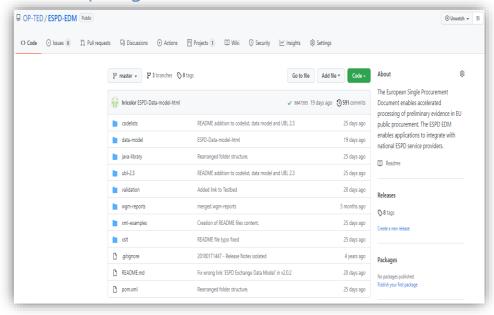
- Ongoing work
- Simplification of the structure

Distribution package previous structure



Distribution package new structure

https://github.com/OP-TED/ESPD-EDM



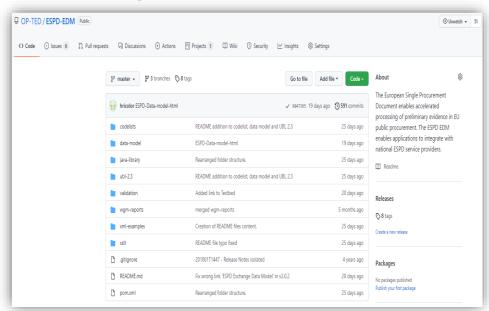


Distribution package

• Direct access from the "Code tab" and "Release tag"

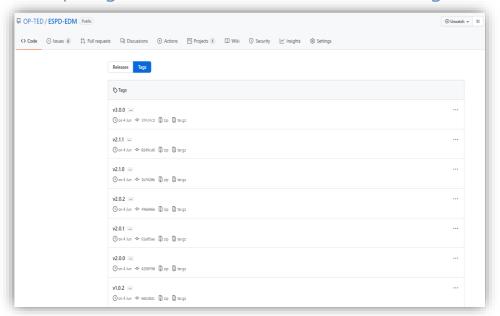
Distribution of ongoing work

https://github.com/OP-TED/ESPD-EDM



Distribution of different releases

https://github.com/OP-TED/ESPD-EDM/tags

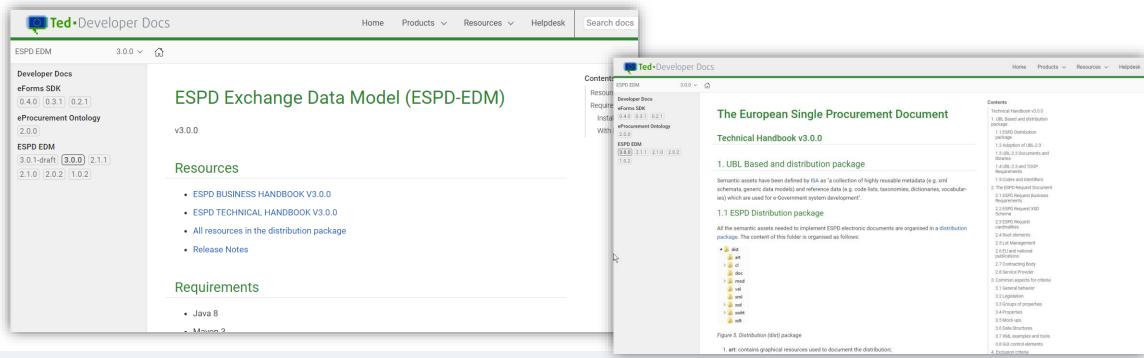




Documentation

- Documentation for the implementation for each major release and current minor releases
- Currently: 3.0.0, 2.1.1, 2.0.2, and 1.0.2

https://docs.ted.europa.eu/ESPD-EDM/3.0.0/index.html



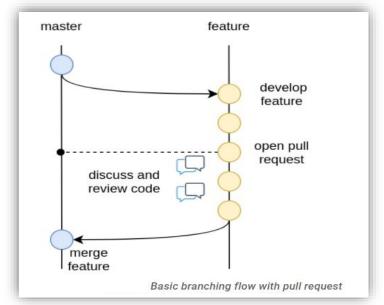
GitHub usability

	Previous methodology	Current methodology
Reorganisation	Master branch One version per branch	Master branch One version per tag
Access a released version	Specific release branch	Specific release tag
Access a developing version	Specific version branch	Master branch-feature/xxx branch
Bug-fixing & evolution releases	New version branch	New version tag

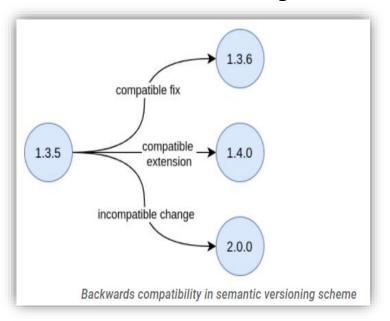
Git usage methodology

- Version management is explained in the Git Usage Methodology:
 https://docs.ted.europa.eu/git-versioning-methodology/git-methodology/latest/
- Generic evolution recommendations and semantic versioning of artefacts are provided.

Basic branching flow



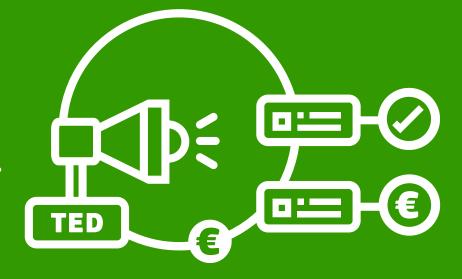
Semantic versioning





ESPD-EDM V3.0.0 DATA MODEL

Alba Colomer Padrosa, NTTDATA



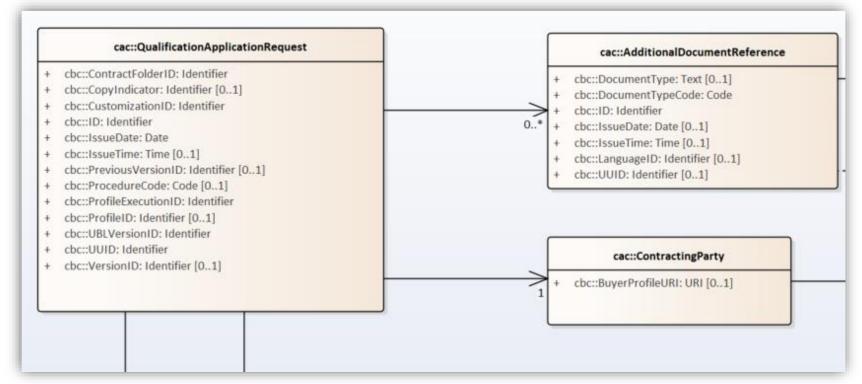
Data model goal

- The initial (current) objective is to simplify and facilitate the understanding of the UBL schema and excel sheets that represent ESPD-EDM data structures.
- The Data Model is available here:
 - **EAP file:** https://github.com/OP-TED/ESPD-EDM/blob/master/data-model/ESPD EDM DataModel TOV-BOV.eapx
 - HTML file: https://github.com/OP-TED/ESPD-EDM-EDM/tree/master/data-model/ESPD-data-model-html)
 - XMI file: https://github.com/OP-TED/ESPD-EDM/blob/master/data-model/ESPD-EDM-DataModel TOV-BOV.xmi
- The Data Model provides a unique file containing both a Technical-Oriented View (TOV) and a Business-Oriented View (BOV).
- The final objective is to show the data model relationship with standardised vocabularies as the eProcurement Ontology.



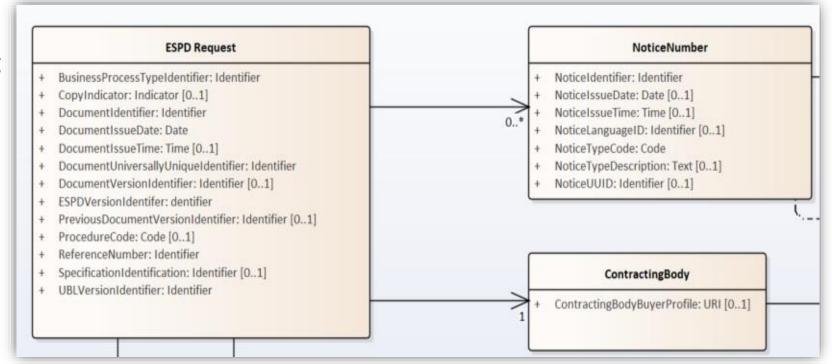
ESPD-EDM Data Model, Technical-Oriented View

- Technical-oriented view (TOV) represents the UBL-based schema.
- The UML diagram uses the UBL naming for:
 - Classes
 - Attributes
- Only the UBL elements used in ESPD-EDM v3.0.0 have been included with the corresponding cardinalities.



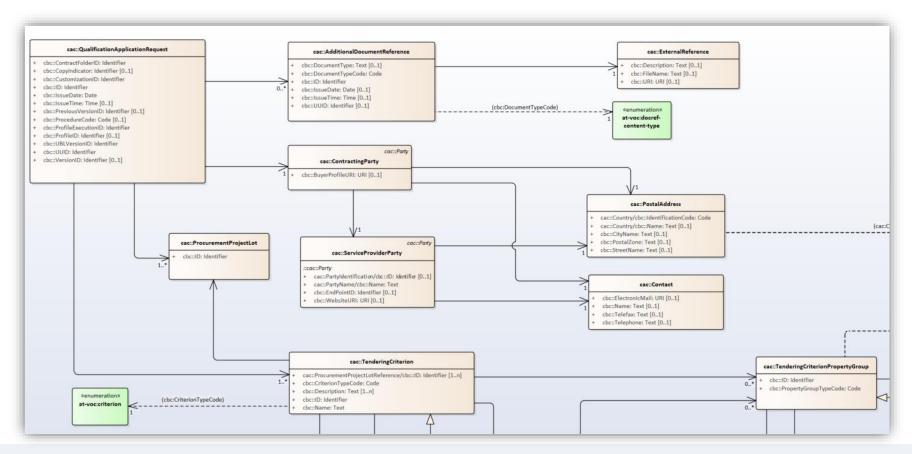
ESPD-EDM Data Model, Business-Oriented View

- Business-oriented view (BOV) is aimed at facilitating the understanding of the model and the business context, with references to the technical model.
- The UML diagram uses the ESPD documentation naming for:
 - Classes
 - Attributes
- The diagram follows the technical-oriented view (TOV) with regard to cardinality and elements represented.



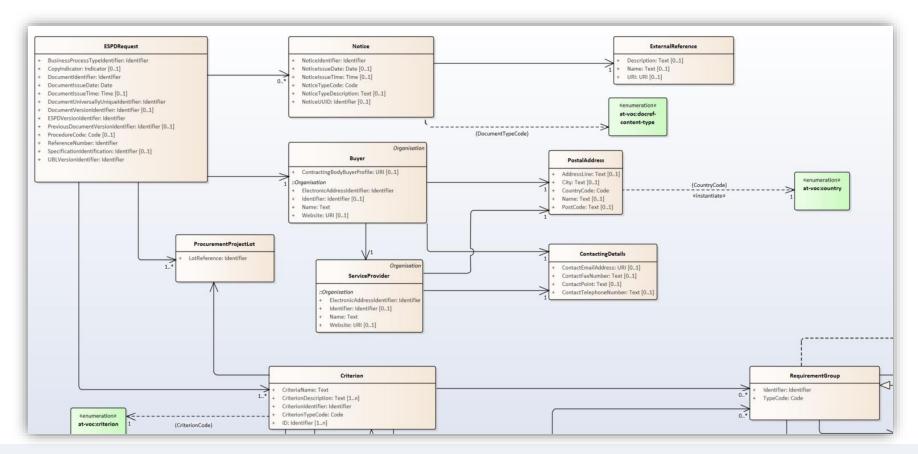
Data model overview

• **Technical-oriented view** (TOV) example:



Data model overview

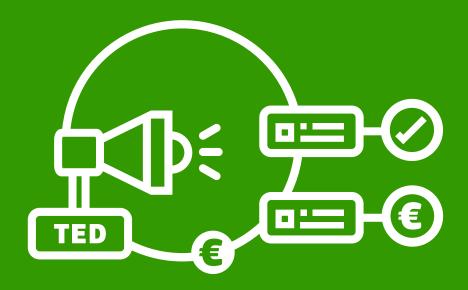
• Business-oriented view (BOV) example:





eCERTIS

Marc Christopher Schmidt, DG GROW



eCertis

• eCertis helps economic operators to understand what kind of evidence can be used to fulfil a specific requirement in a European country.

https://ec.europa.eu/tools/ecertis/

- In the context of public procurement, eCertis is used for the identification of exclusion grounds and selection criteria economic operators need to fulfil.
- Information in eCertis has to be continuously maintained by Member States.



eCertis

- eCertis was launched in 2010 and has seen many upgrades.
- In December 2020 eCertis was upgraded to be used for multiple domains.
- This will allow to cater for different Directives and Scenarios
 - Directives 2014/24/EU, 2014/23/EU, 2014/25/EU, 2009/81/EC
 - Scenarios for each Directive will be further divided into Works, Services and Supply
 - Currently only the 2014/24/EU Directive is fully encoded for the three scenarios
- Providing different Directives means, that there will be additional criteria, like "Process, store and transmit classified information", introduced through the Defence Directive 2009/81/EC

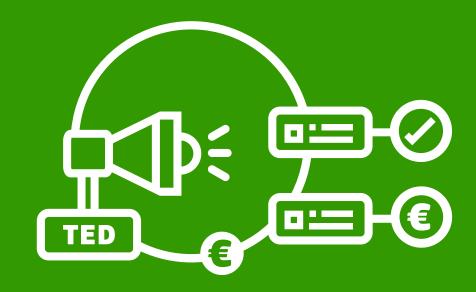


• This makes it necessary to retrieve data from eCertis and not to rely on the static data used in the ESPD.



ESPD-EDM & eCERTIS

Alba Colomer Padrosa, NTTDATA



ESPD-EDM & eCertis

Current situation:

Information concerning criteria is currently maintained both in eCertis and in the ESPD Service. The same information is duplicated in the two models (eCertis and ESPD).



Problems to be addressed:

- Information needs to be manually updated in two different systems.
- Risk of data inconsistency between systems if information is not updated in parallel.



ESPD-EDM & eCertis

- Goal:
 - Retrieve information provided in eCertis by the Member States to reuse directly in the ESPD.
- Benefits:
 - Facilitates reuse;
 - Facilitates the generation of the ESPD Request document;
 - Facilitates interoperability with other domains;
 - Ensures better data quality, harmonization;
 - Ensures national and EU law is respected;
 - Provides one single source of truth.

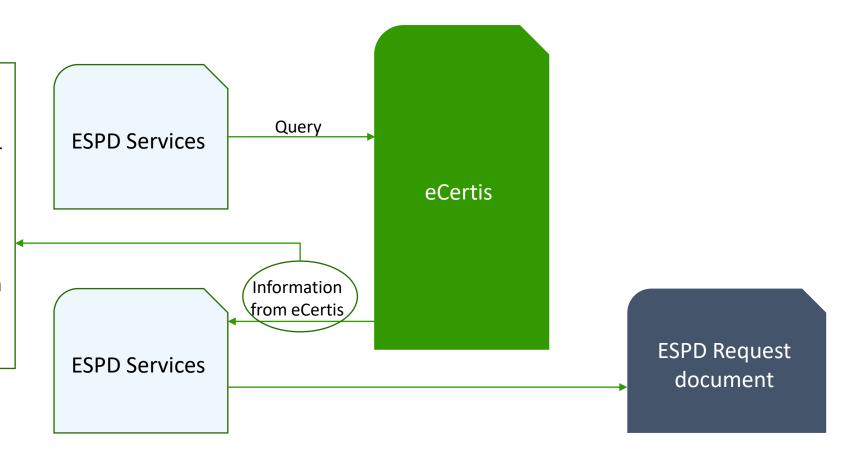
ESPD-EDM & eCertis - parties involved

- eCertis includes information, such as:
 - Whether a criterion is mandatory or not;
 - Whether a criterion is applicable or not for which Directive;
 - The name of the criterion;
 - Legislation related to the criterion.
- **ESPD Services** will retrieve the criteria from eCertis.
- **ESPD-EDM** will provide the data structures to place the data.

Transaction between ESPD-Services and eCertis

<u>Information retrieved from eCertis</u>:

- Criteria mandatory/not mandatory
- Criteria applicable/not applicable for different Directives
- UUID for the scenario and the country
- Name of the criteria
- Code of the criteria (from criterion code list on EU Vocabularies)
- Legislation related to criteria

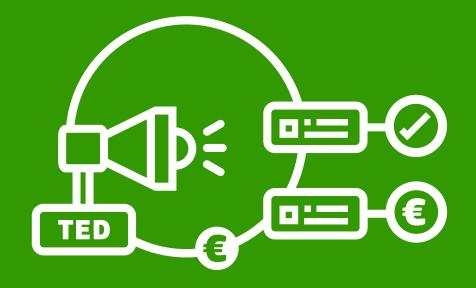






UPDATE OF UUIDS FOR REPEATABLE SUBGROUPS

Alba Colomer Padrosa, NTTDATA



Problem statement, business requirements and proposed solution

- Problem statement:
 - Currently, questions in criteria need to be instantiated for each procurement procedure instead of reusing criteria from earlier procurement procedures.
- Business requirements:
 - Ensure the connection for each criterion between ESPD Request and Response;
 - Ensure reusability of criteria both in the Request and the Response across procurement procedures;
 - Ensure traceability and respect The Once-Only Principle (TOOP).
- Proposed solution:
 - Reduce the randomness on the ESPD Request by defining fixed identifiers for requirements and questions (identifiers are already fixed for criteria).
 - This implies no longer using dynamic UUIDs but extending UUIDs with SHA224 hash values.



Proposed solution (under discussion)

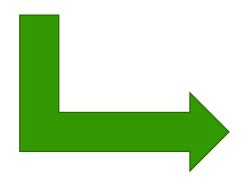
Proposed solution



Define fixed identifiers for questions

Implies

- (1) Defining the pattern that would identify questions with the criteria they belong to.
- (2) Defining a question identifier that is traceable between the Request and the Response.



Ongoing discussions with the Open User Community



Ongoing discussion 1: Is the proposed solution useful for all stakeholders? (e.g. Buyers and Economic Operators)

Ongoing discussion 2: Does the proposed solution meet business requirements?

Ongoing discussion 3: Is the proposed solution the most efficient and useful from an implementation point of view?



Proposed solution PROS and CONS

Pros	Cons
Improves the readability of the responses by adding fixed identifier.	More complex than the current one and might entail performance risks.
The codification of response values eases the reuse of information (TOOP)	Breaks compatibility with previous versions since the new identifiers would not follow the UUID standard.
All identifiers are defined in one ESPD Request document.	Implies additional maintenance, as modifications on the data structures would require inclusion of new identifiers. Additionally, in case of full code refactoring, new code registration will be needed in eCertis (not foreseen).

Proposed solution specification

• Reusable Request and Response codes: CCCCCCC-XXXX-SSSS-RRRRRRRR

Code	Length	Request / Response	Description
CCCCCCC	8	Request	Criterion code as a CRC32 hash value.
XXXX	4	Request	Fixed unique code. This value will be defined in the ESPD criteria to ensure identifiers are collision-safe.
SSSS	4	Request	Sequence value needed to address multiple cardinality. This value is local to the group of questions with multiple cardinality.
RRRRRRRR	56	Response	Response value encrypted as a SHA224 hash value.

• REQUEST example:

4908c6dc-a52d-0001

• RESPONSE example: 4908c6dc-a52d-0001- cf655931d7b5dd0a2880633ab7be2f4395857f67edddd7f5ad6ede0c



Proposed solution example

Request

Selection Criteria

Yearly turnover (CCCCCCC)

Requirement Group

Requirement (EUR 5 million)

Question Group

Question 1 CCCCCCC-XXXX-SSSS(Year 1) 4908c6dc-a52d-0001

Question 2 CCCCCCC-XXXX-SSSS(Year 2) 4908c6dc-a52d-0002



Question 1:

Response Identifier (CCCC-XXXX-SSSS- RRRRRRRR)

4908c6dc-a52d-0001-

cf655931d7b5dd0a2880633ab7be2f4395857f67edd

dd7f5ad6ede0c

Question 2:

Response Identifier (CCCC-XXXX-SSSS- RRRRRRRR)

4908c6dc-a52d-0002-

cf655931d7b5dd0a2880633ab7be2f4395857f67edd

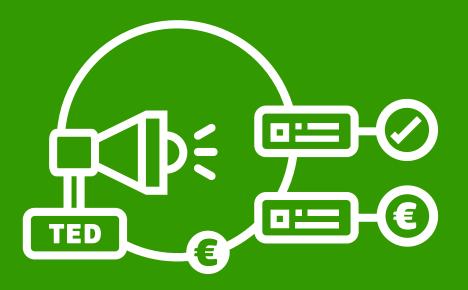
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NEXT STEPS

Natalie Muric, Publications Office



The Governance foresees 3 version types

1. Patch: editorial changes, additional clarifications or small bug fixes.

2. Minor release: modifications or additions of elements that do not affect deeply the ESPD-EDM.

3. Major release: fundamental aspects of the ESPD-EDM are affected.

V3.0.1 January 2022

1. Reorganisation of the GitHub.

2. Update cardinalities in the documentation.

3. Update of cardinalities in the example files.

V3.1.0 June 2022

- 1. Reorganisation of the documentation.
- 2. Enforce validation of mandatory fields currently only fields that are present.
- 3. Validate all code lists.
- 4. Changes in Criterion codes to enable retrieval of data from eCertis.
- 5. Removal of CEN references (as the CEN references use UBL 2.2 rather than 2.3).
- 6. Implement the ESCO occupation code list as genericode.

Possible future work to be discussed

- 1. Changes in the UUID.
- 2. Guidelines for the retrieval of criterion from eCertis.
- 3. Any other ideas? (Slido).
- 4. Next OUC on 27 January 2022.

THANK YOU FOR YOUR PRESENCE

ANY QUESTIONS?

Please feel free to send also your questions to

OPESPD@publications.europa.eu

