

Firm Boundaries and External Costs in Shale Gas Production

Matthew O'Keefe (Northwestern University)

January 2024

When do markets form?

- ▶ Coase (1937, 1960): when **transaction costs** are low enough
- ▶ Large empirical literature testing specific predictions (e.g., asset specificity)
- ▶ Significant empirical challenges \Rightarrow limited work on quantifying transaction costs
 - ▶ Wallis and North (1986), Masten et al (1991), Atalay et al (2019),
- ▶ Little exploration of the ***distribution*** of transaction costs within markets
 - ▶ Demsetz (1988): transaction costs might vary across counterparties, across time

This paper: new evidence from wastewater sharing in Pennsylvania

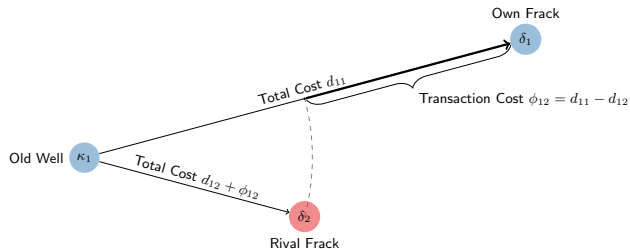
- ▶ Fracking a shale gas well requires 10-20M gallons of water at once
- ▶ Over time, 25% returns as wastewater (along with the hydrocarbons)
- ▶ Firms **reuse** wastewater as a substitute for freshwater to reduce costs
 - ▶ Can save up to \$1M for a typical well (\$0.25M freshwater, \$0.75M final disposal)
- ▶ Efficiencies \Rightarrow approx. 10% of reuse occurs via **sharing** – trade between rival firms
 - ▶ Trade enables more efficient matching from old wells to new wells

This paper

- ▶ Like all market transactions, sharing is subject to **transaction costs**
 - ▶ *Transaction costs*: any costs foregone under integration (i.e., if firms merged)
- ▶ Three questions:
 1. How large are the transaction costs of sharing?
 2. What are the main sources of transaction costs?
 3. What are the environmental impacts of transaction costs?

Quantifying transaction costs

- ▶ Water is heavy \Rightarrow transporting wastewater is costly (typically, trucked)
- ▶ Data: wastewater shipments *within* and *between* firms, at high spatial resolution
- ▶ Idea: transaction costs \equiv “distance premia” firms incur to avoid sharing



Key findings

1. Transaction costs are large, but heterogenous
 - ▶ \$6/bbl mean across transactions, \$2/bbl standard deviation
2. Transaction costs...
 - ▶ Are greater for riskier types of wastewater
 - ▶ Are greater for counterparties with poor environmental records
 - ▶ Vary significantly across firm-pairs
3. In Pennsylvania, environmental impacts are limited
 - ▶ Freshwater consumption decreases, but transportation increases

Related literature

- ▶ Quantification of the Coasean transaction costs
 - ▶ Masten Meehan Snyder 1991, Atalay Hortacsu Li Syverson 2019, ...
 - ▶ Contribution: richer within-market evidence
- ▶ Direct environmental impacts of fracking
 - ▶ Hausman and Kellogg 2015, Black et al 2021, ...
 - ▶ Contribution: novel empirical framework for policy evaluation
- ▶ Regulation of environmental externalities in oligopoly
 - ▶ Mansur 2007, Fowlie 2009, Ryan 2012, Fowlie et al 2016, Leslie 2018, Preonas 2023, ...
 - ▶ Contribution: complementary source of market imperfection

Setting

Model

Estimates

Externalities

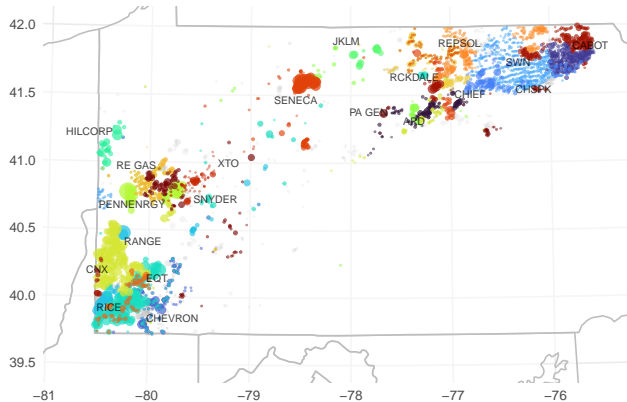
Conclusion

Data: wastewater disposal records

- ▶ Monthly disposal records by well pad from Pennsylvania DEP, 2017-20
- ▶ What it has:
 - ▶ Monthly transfer volumes for **all** well pads / destinations
 - ▶ Detailed facility information (precise locations, permit numbers, ...)
- ▶ What it doesn't have:
 - ▶ Dates, times, or modes of particular shipments
 - ▶ Contract terms
 - ▶ Prices
- ▶ Supplementary data: completion info from FracFocus (incl. fracking inputs)

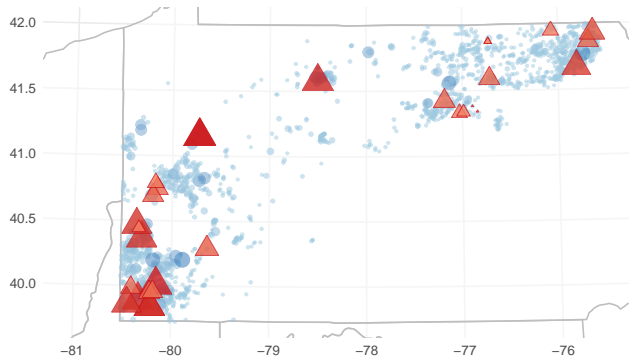
Fact 1: decentralized production

- ▶ Wastewater disposal HHI: 1,090
- ▶ Locations of twenty largest firms (by disposal volume):



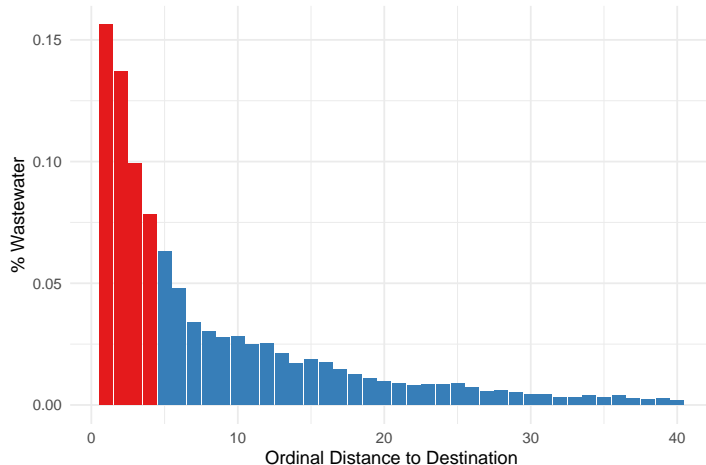
Fact 2: more old wells than new wells

- ▶ Average month: 1,721 well pads reporting disposal vs. 55 completions
- ▶ June 2018 (well pads reporting disposal in blue, completions in red):



Fact 3: most reuse occurs locally

- 47% of wastewater is shipped to one of the four nearest destinations:



Prevalence of wastewater sharing

► Disposal market shares:

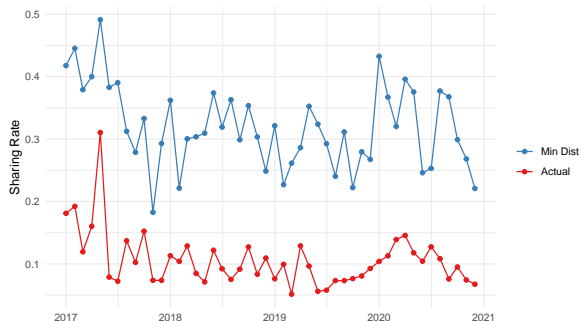
Outcome	Facility	% Vol.
Reuse	Own well/CTF	70.6
	Independent CTF	12.5
	Rival well/CTF	8.6
Final Disposal	Injection Well	8.4

► Three reasons for sharing:

1. Temporal mismatches
2. Geographic synergies
3. Non-geographic synergies

Is there enough sharing?

- Actual sharing rate (10.5%) is lower than distance-minimizing rate (31.9%):

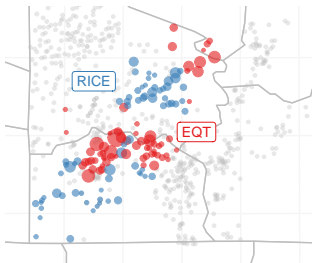


- Why? Either (1) transaction costs; or (2) technological incompatibility

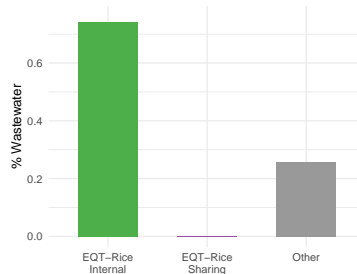
Evidence of transaction costs: 2017 EQT-Rice merger

- ▶ EQT and Rice merger created largest gas producer in US

Pre-merger well pads



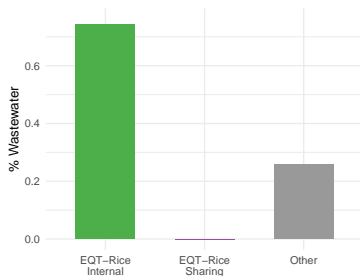
Pre-merger disposal shares



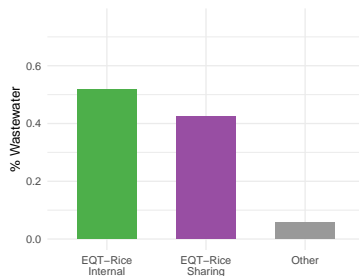
- ▶ Large pre-merger transportation synergies, but no pre-merger sharing

Evidence of transaction costs: 2017 EQT-Rice merger (cont)

Pre-merger disposal shares



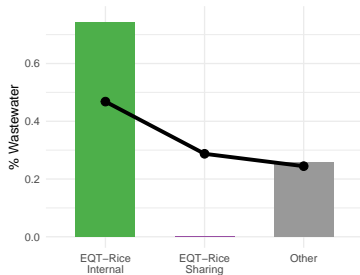
Post-merger disposal shares



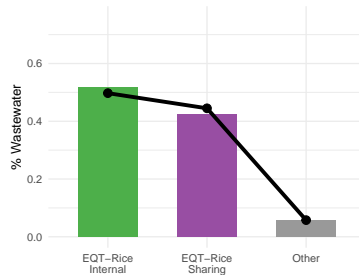
► Post-merger “sharing” rate 43%

Evidence of transaction costs: 2017 EQT-Rice merger (cont)

Pre-merger disposal shares



Post-merger disposal shares



- Post-merger “sharing” rate 43%, close to **model-implied optimum**
 - Suggests *firm boundaries* matter, not technological incompatibilities

Setting

Model

Estimates

Externalities

Conclusion

How large are transaction costs?

- ▶ K is the set of old well pads in month t
- ▶ D is the set of new wells in month t
- ▶ A **transaction** is a shipment from an old well pad to a new well
 - ▶ One transaction = one *truckload* of wastewater (110 barrels)
- ▶ $r_{\kappa\delta}^K$ and $r_{\kappa\delta}^D$ are the costs of reusing wastewater from κ at δ , where:

$$r_{\kappa\delta} = r_{\kappa\delta}^K + r_{\kappa\delta}^D = \begin{cases} \text{Technological Cost} & \kappa \text{ and } \delta \text{ in same firm} \\ \text{Technological Cost} + \text{Transaction Cost} & \kappa \text{ and } \delta \text{ in rival firms} \end{cases}$$

- ▶ Technological costs: transportation, treatment, labor, ...

Empirical strategy: matching with transferable utility

1. Truckloads of wastewater matched from old well pads K to new wells D
2. Shipment/receipt decisions are made **locally** in response to **prices**:

$$r_{K\delta} = \overbrace{r_{K\delta}^K + \tau_{K\delta}}^{\text{Sender's Costs}} + \overbrace{r_{K\delta}^D - \tau_{K\delta}}^{\text{Receiver's Costs}}$$

- ▶ τ : intra-firm transfer prices, inter-firm market prices, determined **in equilibrium**
3. $r_{K\delta}$ identified from observed match (Galichon and Salanie 2022)
 - ▶ Identification in terms of **shipment distances**
 - ▶ Within-firm shipments \Rightarrow **technological costs**
 - ▶ Between-firm shipments \Rightarrow **transaction costs**

Supply: wastewater disposal as a discrete choice problem

- ▶ Q_κ truckloads of wastewater are generated at κ
- ▶ The operator at κ ships i th truckload to the least cost destination δ :

$$\delta^* = \arg \min_{\delta \in D_0} r_{\kappa\delta}^K + \tau_{\kappa\delta} - \epsilon_{i\delta}$$

- ▶ $D_0 = D \cup \{0\}$ includes all new wells and the outside option (final disposal)
- ▶ $r_{\kappa\delta}^K + \tau_{\kappa\delta}$ is the sender's share of the joint costs of reuse at δ
- ▶ $\epsilon_{i\delta}$ is a truckload-specific, non-systematic latent cost (EV Type 1, dispersion σ_K)

Demand: water acquisition as a discrete choice problem

- ▶ C_δ truckloads of water (wastewater or freshwater) are needed at δ
- ▶ The operator at δ accepts j th truckload from the least cost source:

$$\kappa^* = \arg \min_{\kappa \in K_0} r_{\kappa\delta}^D - \tau_{\kappa\delta} - \eta_{\kappa j}$$

- ▶ $K_0 = K \cup \{0\}$ includes all producing wells and the outside option (freshwater)
- ▶ $r_{\kappa\delta}^D - \tau_{\kappa\delta}$ is the receiver's share of the joint costs of reusing wastewater from κ
- ▶ $\eta_{\kappa j}$ is a truckload-specific, non-systematic latent cost (EV Type 1, dispersion σ_D)

Equilibrium: local supply = local demand

- ▶ Equilibrium is characterized by utility transfers τ and shipments μ
 - ▶ $\mu_{\kappa\delta}$ is the number of truckloads expected to be shipped from κ to δ
- ▶ Markets clear **in expectation** for each $\kappa \in K$ and $\delta \in D$:

$$\begin{aligned}\mu_{\kappa\delta}^* &= Q_{\kappa} \times P\left(\delta = \arg \min_{\delta' \in D_0} r_{\kappa\delta'}^K + \tau_{\kappa\delta'} - \epsilon_{i\delta'}\right) && \text{Supply of } \kappa\text{-trucks to } \delta \\ &= C_{\delta} \times P\left(\kappa = \arg \min_{\kappa' \in K_0} r_{\kappa'\delta}^D - \tau_{\kappa'\delta} - \eta_{\kappa'j}\right) && \text{Demand for } \kappa\text{-trucks at } \delta\end{aligned}$$

Equilibrium as a convex program

- Galichon and Salanie (2022): the unique equilibrium μ^* satisfies:

$$\begin{aligned} \min_{\mu \geq 0} \quad & \sum_{\kappa \in K} \sum_{\delta \in D} \mu_{\kappa\delta} r_{\kappa\delta} + \mathcal{E}(\mu, \mathbf{Q}, \mathbf{C}) \\ \text{s.t.} \quad & \sum_{\delta \in D} \mu_{\kappa\delta} \leq Q_{\delta} \quad \forall \kappa \in K \\ & \sum_{\kappa \in K} \mu_{\kappa\delta} \leq C_{\delta} \quad \forall \delta \in D \end{aligned}$$

- \mathcal{E} is a convex **match entropy** function that depends on distributions of ϵ and η

Parameterization

$$r_{\kappa\delta} = \begin{cases} \overbrace{d_{\kappa\delta} + x'_{\kappa\delta}\beta + \zeta_{\kappa}^{\mathcal{I}} + \zeta_{\delta}^{\mathcal{I}}}^{\text{Technological Cost}} & \kappa \text{ and } \delta \text{ in same firm} \\ d_{\kappa\delta} + x'_{\kappa\delta}\beta + \zeta_{\kappa}^{\mathcal{I}} + \zeta_{\delta}^{\mathcal{I}} + \underbrace{z'_{\kappa\delta}\alpha + \pi_b}_{\text{Transaction Cost}} & \kappa \text{ and } \delta \text{ in rival firms} \end{cases}$$

- ▶ $d_{\kappa\delta}$ represents distance-related costs (over-the-road shipping distance)
- ▶ $x_{\kappa\delta}$ is a vector of observable transaction characteristics (e.g., fluid composition)
- ▶ $\zeta_{\kappa}^{\mathcal{I}}$ and $\zeta_{\delta}^{\mathcal{I}}$ are unobserved, additively separable costs of reuse within the firm
- ▶ $z_{\kappa\delta}$ is a vector of transaction characteristics (e.g., facility-type interactions)
- ▶ π_b is an unobserved friction for firm pair b

Identification

- If \mathcal{E} is known, then r is identified by its gradient at the equilibrium match μ^* :

$$r_{\kappa\delta} - \frac{\partial \mathcal{E}(\mu^*, \mathbf{Q}, \mathbf{C})}{\partial \mu_{\kappa\delta}} = 0$$

- Data reveals $\mu^* \Rightarrow$ system of $|K| \times |D|$ linear equations:

$$d_{\kappa\delta} + x'_{\kappa\delta}\beta + \tilde{\zeta}_{\kappa}^{\mathcal{I}} + \tilde{\zeta}_{\delta}^{\mathcal{I}} + z'_{\kappa\delta}\alpha + \pi_b - \sigma_K \log \left\{ \frac{\mu_{\kappa 0}}{\mu_{\kappa\delta}} \right\} - \sigma_D \log \left\{ \frac{\mu_{0\delta}}{\mu_{\kappa\delta}} \right\} = 0$$

- $\beta, \zeta, \alpha, \pi, \sigma$ are identified if system is invertible
- In practice: $\mu_{0\delta}$ is poorly observed \Rightarrow partial identification of ζ and σ

Estimation

- ▶ For a given $\theta = (\beta, \zeta, \alpha, \pi, \sigma)$, can compute the equilibrium match $\mu(\theta)$

- ▶ $\mu_{\kappa\delta}(\theta) \propto$ equilibrium prob. of observing a shipment from κ to δ

- ▶ Maximum likelihood estimator (without outside options):

$$\hat{\theta} = \arg \max_{\theta \in \Theta} \sum_{\kappa \in K} \sum_{\delta \in D} \hat{\mu}_{\kappa\delta} \log \left(\frac{\mu_{\kappa\delta}(\theta)}{\sum_{\kappa\delta} \mu_{\kappa\delta}(\theta)} \right)$$

- ▶ Implemented similarly to BLP (Conlon and Gortmaker 2020)
 - ▶ Standard MLE inference (one observation = one truckload)
- ▶ In practice: pool data from many markets (one month = one market)
 - ▶ Assumption: β , α , π , σ are fixed across months, while ζ adjusts (with facility age)

Setting

Model

Estimates

Externalities

Conclusion

Estimated transaction costs

- Summary stats (μ -weighted, $N \approx 1.3\text{M}$):

	Est (miles)	SE	\$/bbl
Mean $\mathbf{z'_{\kappa\delta}\alpha} + \pi_b$	125.7	0.07	5.71
Std. Dev.	48.1	0.09	2.18

- The mean transaction cost is equivalent to shipping a truck 125.7 extra miles
- \$5/mile trucking costs \Rightarrow \$5.71/bbl or \$26.3M/year
 - Approx. 67% of typical conventional disposal costs (roughly \$9/bbl)
 - Approx. 5% of “all in” water costs (from sourcing to disposal, roughly \$500M/year)

Model Fit

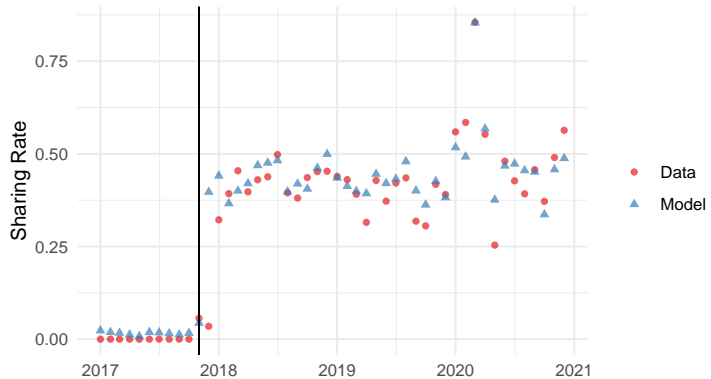
Dispersion

Inverse CDF

Full Estimates

Model validation: EQT-Rice merger

- ▶ EQT-Rice “sharing” rate pre- and post-merger



Sources of transaction costs

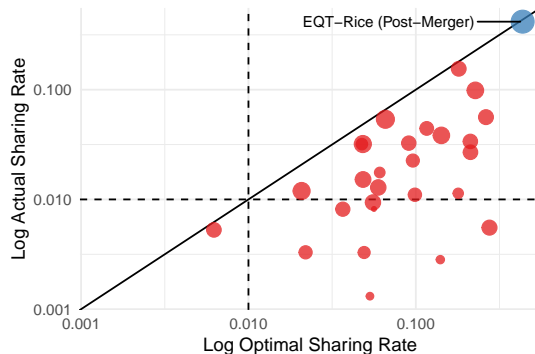
	Est (miles)	SE	\$/bbl
Sharing market cost shifters α			
rival \times poor \rightarrow good env record	-	-	-
rival \times good \rightarrow poor env record	8.5	0.11	0.39
rival \times gel \rightarrow slickwater	-28.6	0.10	-1.30
rival \times slickwater \rightarrow gel	85.3	3.00	3.88
...			
Relationship fixed effects π_b			
mean	117.9	0.07	5.36
std dev	49.2	0.09	2.23

- Interpretation: evidence of *contracting frictions*...
 - Inter-operator environmental liability, information frictions, relationship dynamics

Full Estimates

Limited trade within relationships

- Actual vs. no-friction bilateral sharing rates:



- Evidence of dynamic frictions? Ex ante coordination vs. ex post opportunism
 - Difficult to communicate future fracking plans, commit to delivery schedules

Policy implications

1. To encourage sharing, improve the contracting environment
 - ▶ Liability rules / shields (e.g., Oklahoma)
 - ▶ Disclosure of wastewater composition
 - ▶ Public pre-registration of fracking activity
 - ▶ ...
2. Interventions that ignore contracting fundamentals may fail
 - ▶ Digital platforms (i.e., Uber for wastewater)

Setting

Model

Estimates

Externalities

Conclusion

Environmental externalities

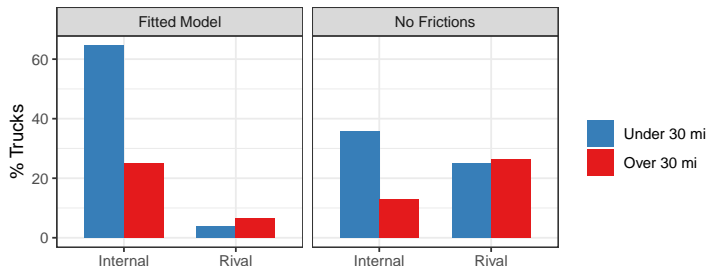
- ▶ Potential benefits from improved sharing markets:
 1. Less freshwater usage, less final disposal
 2. Less transportation
- ▶ 90% reuse \Rightarrow limited scope for improvement on 1
 - ▶ Max reduction in freshwater consumption is approx. 580 acre-feet/year
 - ▶ Social value on the order of \$1M/year, valued at desalination costs
 - ▶ Difficult to quantify social costs of final disposal

External costs of transportation

- ▶ In PA: nearly all wastewater transported via heavy water-hauling trucks
 - ▶ 500,000 truck trips each year, 30.0 miles per truckload
- ▶ Unpriced transportation externalities are roughly \$7M per year
 - ▶ \$3.4M CO₂ (EPA Social Cost of Carbon); \$3.3M NO_x, PM_{2.5} (EASIUR)
 - ▶ Not included: at least 1-2 trucking-related wastewater spills per year
- ▶ In comparison, private transportation costs are roughly \$100M per year

Transaction costs and equilibrium transportation

- Fitted model vs. counterfactual with no transaction costs:



1. Sharing rate increases from approx. 10% to approx. 50%
2. Mean shipment distance increases by 15%

- ⇒ transportation externalities **increase** by roughly \$1M/year

Implications for optimal regulation

- ▶ Net environmental spillovers from transaction costs are likely modest (in PA...)
 - ▶ Potentially even positive! If transportation externalities are large
- ▶ Nevertheless, Pigouvian intervention could be justified by private cost savings
 - ▶ Social costs = external costs + private costs
 - ▶ Roughly \$50M/year in excess private costs (direct + indirect)
- ▶ In paper: show Pigouvian program can entail large sharing subsidies
 - ▶ Depending on interpretation of transaction costs (Pareto relevance?)

Details

Setting

Model

Estimates

Externalities

Conclusion

Conclusion

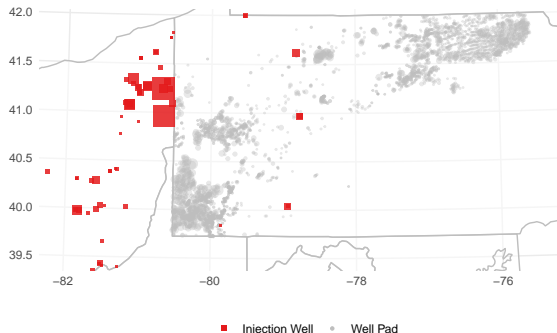
- ▶ New evidence on transaction costs from a unique setting
 1. Transaction costs are large, but heterogeneous
 2. Significant variation across counterparties
 3. Contracting frictions appear to play an outsized role
- ▶ Generic empirical framework for wastewater policy evaluation
- ▶ Environmental spillovers from imperfect sharing markets are modest in PA, but...
 - ▶ Rates of reuse significantly lower in Permian, Bakken, ...
 - ▶ Largest shale plays globally are not yet well developed (Vaca Muerta, Sichuan Basin)

► Thank you!

► Questions/comments: mfokeefe@u.northwestern.edu

Conventional disposal and reuse

- In Pennsylvania, injection well capacity severely limited by geology, regulation



- Due to high transportation costs, 89% of wastewater is **reused** in subsequent fracking
 - Minimal treatment required \Rightarrow cost of reuse \approx cost of transportation

Full estimates

	Est	SE	\$/bbl
Mean $\phi_{\kappa\delta}$			
weighted by data	125.7	0.072	5.71
weighted by benchmark	154.2	0.081	7.01
Sharing market cost shifters α			
rival \times poor \rightarrow good env record	-	-	-
rival \times good \rightarrow poor env record	8.5	0.110	0.39
rival \times gel \rightarrow slickwater	-28.6	0.103	-1.30
rival \times slickwater \rightarrow gel	85.3	2.996	3.88
rival \times large $\kappa \rightarrow$ well pad	-	-	-
rival \times large $\kappa \rightarrow$ CTF	25.2	0.044	1.15
rival \times small $\kappa \rightarrow$ well pad	4.4	0.151	0.20
rival \times small $\kappa \rightarrow$ CTF	29.6	0.261	1.35
Within-firm cost shifters β			
gel \rightarrow slickwater	6.7	0.092	0.31
slickwater \rightarrow gel	-8.7	0.046	-0.39
small $\kappa \rightarrow$ CTF	-5.7	0.129	-0.26
$\sigma_{\kappa} + \sigma_{\delta}$	22.5	0.006	1.02

Match entropy function

$$\mathcal{E}(\mu, \mathbf{Q}, \mathbf{C}) = -G^*(\mu, \mathbf{Q}) - H^*(\mu, \mathbf{C})$$

- $G^*(\mu, n)$ is the generalized entropy of choice for disposal

$$G^*(\mu, \mathbf{Q}) = \sup_{U \in \mathbb{R}^{K \times D}} \left(\sum_{\kappa \in K} \sum_{\delta \in D} \mu_{\kappa\delta} U_{\kappa\delta} - \sum_{\kappa \in K} Q_{\kappa} E \left[\max_{\delta \in D_0} U_{\kappa\delta} + \epsilon_{i\delta} \right] \right)$$

- $H^*(\mu, m)$ is the generalized entropy of choice for reuse

$$H^*(\mu, \mathbf{C}) = \sup_{V \in \mathbb{R}^{K \times D}} \left(\sum_{\kappa \in K} \sum_{\delta \in D} \mu_{\kappa\delta} V_{\kappa\delta} - \sum_{\delta \in D} C_{\delta} E \left[\max_{\kappa \in K_0} V_{\kappa\delta} + \eta_{\kappa j} \right] \right)$$

Match entropy function (cont)

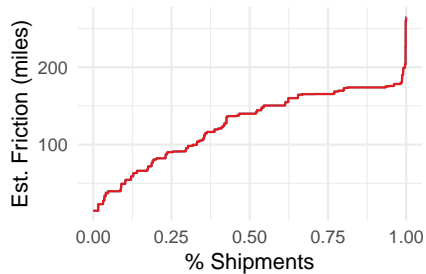
- For ϵ and η EV type 1,

$$\begin{aligned}\mathcal{E}(\mu, \mathbf{Q}, \mathbf{C}) = & - \sum_{\kappa, \delta} \mu_{\kappa\delta} \left\{ \sigma_K \log \left(\frac{\mu_{\kappa\delta}}{Q_\kappa} \right) + \sigma_D \log \left(\frac{\mu_{\kappa\delta}}{C_\delta} \right) \right\} \\ & - \sigma_K \sum_k \mu_{k0} \log \left(\frac{\mu_{k0}}{Q_k} \right) - \sigma_D \sum_\delta \mu_{0\delta} \log \left(\frac{\mu_{0\delta}}{C_\delta} \right)\end{aligned}$$

Back

Estimated transaction cost distribution

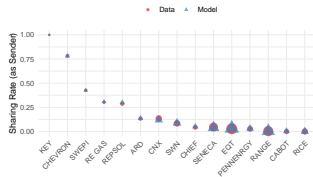
- Inverse CDF (μ -weighted):



Back

Model fit

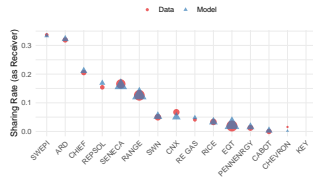
Sharing Rate (as sender, by firm)



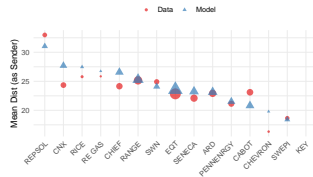
Mean Dist (as sender, by firm)



Sharing Rate (as receiver, by firm)



Mean Dist (as receiver, by firm)



Dispersion estimates

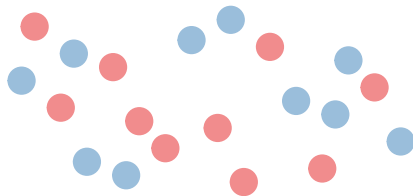
- Point estimate for dispersion:

	Est (miles)	SE	\$/bbl
$\sigma_K + \sigma_D$	22.5	0.01	1.02

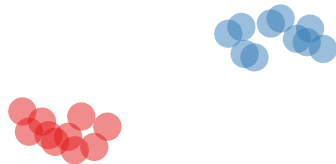
- Counterfactuals:

	Mean Dist (mi)	Share %
Data	24.86	10.60
Fitted model	24.86	10.58
$\sigma_K + \sigma_D \rightarrow 0$	21.61	9.72
$\sigma_K + \sigma_D \rightarrow \infty$	146.99	84.37

Ambiguous effects of reducing transaction costs



● Firm 1 ● Firm 2

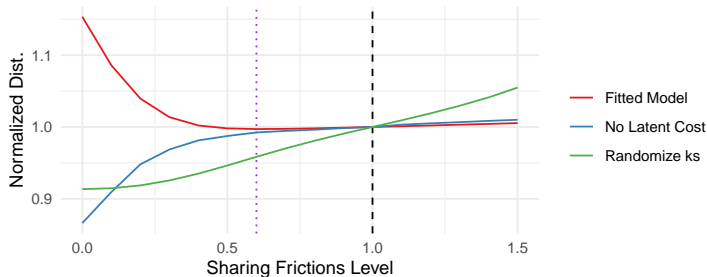


● Firm 1 ● Firm 2

Back

Transaction costs and transportation

- Proportional re-scaling of transaction costs:



- In fitted model, removing transaction costs *increases* shipment distance by 15%
- Why? Non-random distribution of firms + matching on non-transport costs
 - As ϕ shrinks, marginal matches tend to be further away

Pigouvian regulation

- Socially optimal (Pigouvian) shipment plan μ^* solves:

$$\min_{\mu \in \mathcal{M}(Q, C)} \Gamma(\mu) + C(\mu)$$

- $\Gamma(\mu)$ represents external costs under shipment plan μ
- $C(\mu)$ represents private costs under μ
- **Question:** should sharing frictions ϕ count towards $C(\mu)$?

Are sharing frictions welfare-relevant?

- ▶ Familiar distinction from consumer markets (e.g., switching costs)
 - ▶ Some “costs” may be relevant to decisionmakers, but not the social planner
- ▶ Examples of welfare-relevant sharing frictions:
 - ▶ Wages expended in finding out about sharing opportunities
 - ▶ Wages expended in haggling / bargaining / price discovery
 - ▶ Quantifiable risks to future profits (e.g., risk of lawsuits)
 - ▶ ...
- ▶ Examples of welfare-irrelevant sharing frictions:
 - ▶ Managerial inattention / status quo bias, loss aversion, excessive secrecy, ...

Pigouvian regulation (cont)

- ▶ Let $s \in [0, 1]$ index the welfare-relevance of sharing frictions:
- ▶ $s\phi$ is welfare-relevant and $(1 - s)\phi$ is not
 - ▶ $s = 0$ if sharing frictions are entirely welfare-irrelevant
 - ▶ $s = 1$ if sharing frictions are entirely welfare-relevant
- ▶ Socially optimal (Pigouvian) shipment plan μ_s^* solves:

$$\min_{\mu \in \mathcal{M}(Q, C)} \Gamma(\mu) + C_s(\mu)$$

- ▶ $\Gamma(\mu)$ represents external costs under shipment plan μ
- ▶ $C_s(\mu)$ represents welfare-relevant component of private costs under μ

Pigouvian tax rates

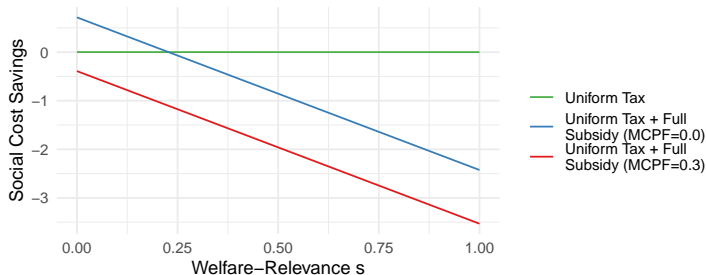
- ▶ Hypothetical policy response: Pigouvian tax on truck-miles
- ▶ Holding volume fixed, μ^* can be implemented with a tax on truck-miles:

$$tax_{\kappa\delta}^{(s)} = \gamma - (1 - s) d_{\kappa\delta}^{-1} \phi_{\kappa\delta}$$

- ▶ γ is the marginal external cost of trucking (calibrate to 7%)
 - ▶ If $s < 1$, uniform tax + sharing subsidies is optimal
 - ▶ If $s = 1$, uniform tax is optimal
- ▶ Two inference problems: for optimal tax, regulator needs to know $\phi_{\kappa\delta}$ **and** s
 - ▶ In many settings $\phi_{\kappa\delta}$ (or an equivalent parameter) is identified, but s is not
 - ▶ Standard practice: argue $s = 0$ or $s = 1$ is more correct, check robustness
 - ▶ Even if firms knew s , would have incentives to shade (for larger subsidies)

Social cost savings and regret

- Change in social costs vs. status quo (\$/bbl):



- Sharing subsidies can reduce social costs by \$0.72 per barrel vs. uniform tax, **but:**
 1. Unnecessary subsidies can increase social costs by \$2.43 per barrel (before MCPF)
 2. Not cost-effective for reasonable MCPF values
 3. External costs are increased by 13.5% (not shown)