

REQUEST FOR PROPOSALS for a MUNICIPAL ID PROGRAM ADMINISTRATION for The CITY OF PHILADELPHIA

Issued by: THE CITY OF PHILADELPHIA ("City") Managing Director's Office

All proposals must be submitted electronically to the correct contract opportunity established for this RFP (identified by opportunity number), through the eContract Philly online application process at www.phila.gov/contracts, choose eContract Philly. Applicants who have failed to file complete applications through the eContract Philly online application process will not be considered for the contract.

Proposals must be received no later than 5:00 p.m. Philadelphia, PA, local time, on December 8, 2017.

Optional Pre-Proposal Conference:

Date: November 17, 2017 Time: 11:00 AM

Location: 1401 JFK Blvd., 16th Floor, Room E

James F. Kenney, Mayor Michael DiBerardinis, Managing Director

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I. Project Overview

A. Introduction; Statement of Purpose

The City of Philadelphia Managing Director's Office (MDO) requests proposals from qualified firms with at least three (3) years relevant experience to administer the City of Philadelphia Municipal ID program. Responsibilities include identity and document verification, design, production, and distribution of a customized, secure City of Philadelphia Municipal Identification Cards able to be accepted at authorized banks or credit unions as a primary source of identification and to allow access to City and partner services, benefits, and discounts, and provide secure access to cardholder database to City of Philadelphia departments.

B. Department Overview

The Managing Director's Office (MDO) is the Cabinet-level executive office with oversight of the city's operating departments. The MDO provides support, assistance, and coordination to build sustainable infrastructure within and across departments, ensuring the efficient delivery of quality services to the public.

The MDO plays a major role in the development and implementation of key policy initiatives; monitors and analyzes the performance and progress of individual departments; and serves as a catalyst to encourage cooperation and collaboration across departments. Additionally, several significant outward-facing public service programs are housed within MDO. The MDO is organized around five cabinets, each of whom oversees the operating departments relevant to specific program areas.

C. Project Background

Government issued photo identification is an essential part of modern life. It's often a requirement to open a bank account, cash a check, sign a lease, or see a doctor at a hospital, borrow a library book, file a police report, or register a child for school. A number of municipalities across the United States, such as New York, NY, Detroit, MI, and San Francisco, CA, among others, have successfully implemented similar programs. The City of Philadelphia completed a study to understand the benefits and various models used by municipalities in creating municipal identification programs across the country.

The City of Philadelphia now seeks a third party vendor to support development and implementation of a municipal identification card program that will offer residents an additional means to prove their identity and residency to the City, including law enforcment officers, and gain access to City services and activies, in addition to a number of non-governmental partner services and discounts. A third party administrator vendor is preferrable to the development of a completely in-house operation, as the experience of peer cities have shown applications are at their peak in the first few years. An experienced third party vendor will allow the City to better handle the anticipated high volume of municipal identification card applications, document and identity verification, and creation and dispensing of identification cards. The selected applicant will work with the City of Philadelphia Municipal ID Steering Committee and the City of Philadelphia Municipal ID Project Manager in implementing the program.

Municipal identification cards have demonstrated success at building trust between the public and law enforcement, promoting civic participation, and supporting local commerce, particularly among populations such as the elderly, returning citizens, undocumented immigrants, LGBTQ, the homeless, and survivors of domestic violence. The cards will display critical personal data including the cardholder's photo, signature, name, date of birth, address and expiration date. Cards will not display information relating to immigration status, country of origin, or gender identity.

D. Request for Proposals

The MDO seeks to receive proposals from vendors or service providers to serve as the City of Philadelphia municipal identification third party administrator with a minimum of three (3) years of experience providing services requested in the RFP for projects of a similar scope and size. The third-party administrator vendor(s) will provide support prior to launch and will lead operations following launch. The City reserves the right to select multiple applicants with which to contract.

E. General Disclaimer of the City

This RFP does not commit the City of Philadelphia to award a contract. This RFP and the process it describes are proprietary to the City and are for the sole and exclusive benefit of the City. No other party, including any Applicant, is intended to be granted any rights hereunder. Any response, including written documents and verbal communication, by any Applicant to this RFP, shall become the property of the City and may be subject to public disclosure by the City, or any authorized agent of the City. The City is not liable for any costs incurred by Applicants in preparing and submitting a proposal in response to this RFP or for any costs and expenses incurred in meeting with, or making oral presentations to the City if so requested.

II. Scope of Work

A. Definitions

Unless specified otherwise, words, phrases, abbreviations and/or acronyms have the following meanings:

- "ID" as used throughout this document is an abbreviation for "identification"
- "City of Philadelphia Municipal ID Steering Committee" or "Municipal ID Steering Committee" shall be the decision-making body for policy decisions regarding the City of Philadelphia Municipal ID program.
- "City of Philadelphia Municipal ID Project Manager" or "Project Manager" shall be the central point of contact for coordination with the selected Applicant and the City and Municipal ID Steering Committee
- "Applicant Program Manager" or "Program Manager" shall be based in Philadelphia and the central point of contact for the Municipal ID Steering Committee and Project Manager.

B. Project Details

The Department's objectives for this project include the following:

- Create a secure Municipal ID card that meets Homeland Security standards for Level 1 security features for national and state identification cards.¹
- Create a trustworthy Municipal ID card through front end document, identity, and residence verification that is capable of being accepted as a primary proof of identity and/or residence at banks, where consistent with the bank's Customer Identification Program Requirements under Section 326 of the USA PATRIOT ACT.
- Develop easy to follow point system document guide for residents that states what combination documents will successfully prove identity and residence (e.g. http://www1.nyc.gov/assets/idnyc/downloads/2017-pdfs/English%20-%20Document%20Guide.pdf.)
- Provide online appointment and form completion capabilities, in addition to phone appointments and a paper form.
- Provide some walk-in services, in addition to by appointment only.
- Provide renewal and change of address services to cardholders.
- Design of a unique City of Philadelphia card
- Create a Municipal ID card that stores the information displayed on the card, with the additional capacity and option to use the card for the storage of the user's medical history and basic medical information relating to the cardholder. Such an option would not be available unless explicitly approved in writing by City, with the express approval of the City Solicitor in conjunction with the City of Philadelphia HIPAA Steering Committee.
- Create a Municipal ID card with a recordable and readable magnetic strip for the purpose of verifying information on the card.
- Develop a system and processes for partnerships for City services and agencies to accept and verify the card.
- At the City's option, develop program for use of stored medical history or basic medical information relating to the card holder in conjunction with City of Philadelphia HIPAA Steering Committee and City Solicitor and select other agencies..
- Develop processes and partnerships with private and non-profit organizations for ID holder services, discounts, and other benefits.
- Create a document and identity process where no original documents other than the paper application are saved or stored by the City or the Applicant.
- Provide training and training materials for use of program for partners, volunteers, and City staff supporting the Municipal ID operations or special events.
- Development and administration of a cost effective, efficient, and sustainable Municipal ID card program that provide an affordable alternative to the Pennsylvania state ID card.
- Raise awareness of the Municipal ID card to businesses and residents city-wide, and not just in communities and populations most likely to need or opt for a

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¹ See 6 CFR 37.15 - Physical security features for the driver's license or identification card.

- Municipal ID through grassroots outreach, social media, and a paid advertising campaign.
- Make the Municipal ID card as desirable and useful as possible to reduce any stigma.
- Provide excellent customer service and outreach that is culturally sensitive and available in multiple languages.
- Provide 24/7 secure access to the Municipal ID card data base for City of Philadelphia Departments.

The Applicant's proposed scope of work should address each objective specifically and describe in detail how the Applicant will achieve the objective, or how the Applicant will enable the Department to achieve the objective.

This Section II, Scope of Work states requirements for the project, including the services and the tangible work products to be delivered, and the tasks the Department has identified as necessary to meet those requirements. The Department reserves the right, however, to modify specific requirements, based on changed circumstances (such as a change in business or technical environments), the proposal selection process, and contract negotiations with the Applicant(s) selected for negotiations, and to do so with or without issuing a revised RFP. The Applicant must provide in its proposal a detailed proposed scope of work showing how it will meet the project requirements stated in this Section II.

C. Services and Tangible Work Products

1. Services

The Department requires at least the services listed below, including the specific tasks and work activities described. Applicant's proposed scope of work should state in detail how it will carry out each task, including the personnel/job titles (as identified in Section K, *Organizational and Personnel Requirements*) responsible for completing the task. For each service specified, the Applicant should propose criteria to determine when the tasks comprising the service are satisfactorily completed. Applicants may propose additional or revised tasks and activities, but should explain why each is necessary to achieve the project objectives.

- Municipal ID card program design and development
 - Creative design of a uniquely Philadelphia Municipal ID card that illustrates the ideals of the City and it Municipal ID program. Such card will likely contain the following information but is subject to change:
 - Full legal name
 - Date of Birth
 - Eye color
 - Hair color
 - Weight
 - Height
 - Residential address
 - Unique City of Philadelphia ID number
 - Issuance date
 - Expiration date

- Photo
- Optional information on the back of the card may include space for emergency contact information or emergency medical information.
- Develop attractive and easy to understand form available in at least five
 (5) languages designated by the City for intake of customers.
- o Program design and project management consulting services
 - In collaboration with the Municipal ID Steering Committee, individual City departments, and partners and stakeholders develop a timeline and project management plan for the launch of the Municipal ID program, including:
 - Appointment of at least one (1) full-time employee of Applicant to serve as Program Manager, based in Philadelphia on a full-time basis. Program Manager would report to City of Philadelphia
 - Identification of permanent and mobile sites
 - Technology (hardware and software) assessment and upgrades for document and identity verification and secure storage of the information and photo displayed on the Municipal ID card. Applicant proposal should state recommended hardware, software, or online services and costs critical to administration.
 - Staffing plan and training schedule. Staff may include reassigned current City of Philadelphia employees. May also include volunteers for mobile site operations.
 Applicant should make express recommendations for staffing levels in their proposal per permanent site, as well estimated costs if Municipal ID program was staff entirely contracted through Applicant.
 - Marketing and outreach plan for diverse communities (5 languages minimum for marketing materials)
 - Process development for customer intake, document and identity and address verification, distribution of Municipal IDs
 - Development of website, social media, advertising, and outreach materials.
- o Implementation, management, and administration of the Municipal ID program in conjunction with the City of Philadelphia Project Manager.
 - Coordinate setup of permanent sites and provide all supplemental necessary equipment (cameras, photo back drop, scanners)
 - Coordinate setup of secure database that provides secure access for City departments.
 - Support City of Philadelphia outreach, which may include attending community meetings, hosting events and trainings, communicating with the media and elected officials.
 - Provide customer support via email, phone, or in-person at mutually agreed upon sites with language access services. Email

- and phone customer service is not to include City of Philadelphia staff.
- Manage website and social media accounts to ensure up-to-date information is available at all times.
- Oversight of customer intake, verification process, data security, card issuance, and customer service functions, and renewal and change of address services cardholders.
- Offer customer service surveys developed
- Manage a paid media campaign
- Program growth consulting services
 - In collaboration with the City, solicit, develop, and formalize relationships with businesses, nonprofits, and other stakeholders, to increase offerings of services, benefits, and discounts for the Municipal ID.
 - Manage a paid media campaign
- Provide customized weekly reports to the Municipal ID Steering Committee and Project Manager, which may include, but is not limited to the following:
 - Prior to implementation, detailed project management updates and progress reports
 - Once implemented:
 - Community meetings served
 - Website visits
 - Ad impressions
 - Customers served
 - Average customer wait time
 - Average customer processing time
 - Number of Municipal ID cards issued
 - De-identified demographic reports
 - Customer service survey reports summary
 - Other performance measures or items as requested
 - Benefits offered
 - Benefits used
 - Benefits impacts

2. Tangible Work Products

The Department requires completion and delivery of at least the tangible work products listed below. The proposed scope of work should state in detail how the Applicant will produce each work product, including the personnel/job titles (as identified in Section K, *Organizational and Personnel Requirements*), that will be responsible for delivering the work product. For each work product, the Applicant should propose criteria for satisfactory completion and delivery. Applicants may propose additional or revised tangible work products, but should explain why each is necessary to achieve the project objectives.

- Implementation Plan, including schedule of key milestones
- Training materials and
- Marketing and Outreach materials
- Stationary and mobile platforms administering Municipal ID Program
- Website
- Form
- Reports

D. Milestones

The Department anticipates the work for this project will be organized into the following milestones (at a minimum), i.e. or groups of tasks, services and/or work products, listed below. For each milestone, the Applicant should propose criteria to determine when the milestone has been satisfactorily completed. Applicants may propose additional or revised milestones, or a project structure that does not rely on milestones, but should explain their reasons for the structure proposed and how it will facilitate completion of the work.

- Design, planning and development
- Implementation
- Administration and management
- Program growth
- Reporting

The Department reserves the right to condition payments on the satisfactory completion of the specified milestones, tasks, services and/or work products listed above. In addition to describing how each proposed milestone will be accomplished, the scope of work proposed by Applicant should identify the milestones the Applicant proposes as payment milestones and the amount it proposes for each milestone payment. Applicants may propose alternative means of payment, but should explain their reasons for the alternative and how it will facilitate completion of the work.

E. Timetable

The City believes Municipal IDs are of vital importance to our residents and thus requires expeditious planning and implementation. Applicant's scope of work should recognize this fact.

The scope of work proposed by Applicant should include a detailed project schedule that identifies all tasks, activities, deliverables, and milestones the Applicant proposes to carry out for the project and a time of completion (measured from project start date) for each. The Applicant should state the number of days following the Department's authorization to proceed under the City contract by which it will be ready to start the work, including any mobilization time. If the Applicant proposes a different overall time of performance, it should state its reasons.

F. Hours and Location of Work

Applicant's full-time Program Manager will primarily work on-site and within the City of Philadelphia normal hours of operation (8:30 AM -5:00 PM). On occasion, this may include offsite work and/or evening or weekend hours for attendance of meetings, community events, press events, or mobile Municipal ID sign up locations. Other consulting services performed by vendor, when appropriate and practicable, are not required to be onsite.

G. Monitoring; Security

By submission of a proposal in response to this RFP, the Applicant agrees that it will comply with all contract monitoring and evaluation activities undertaken by the City of Philadelphia, and with all security policies and requirements of the City. Specific requirements as to the security of the cardholder database and it connectivity with other systems may be set by the Office of Information and Technology. Specific requirements may also be set to protect any protected health information, if the City opts to include the health information in the Municipal ID program. The City reserves the right to impose additional customer service requirements given the vulnerable populations served by the Municipal ID program.

H. Reporting Requirements

The successful Applicant shall report to the City of Philadelphia on a regular basis as detailed in this document regarding the status of the project and its progress in providing the contracted services and/or products. At a minimum, the successful Applicant shall submit weekly progress reports, a monthly invoice detailing the services and/or products provided, the goals/tasks accomplished, and the associated costs. If hourly rates are charged, the invoice must also detail the number of hours, the hourly rate, and the individual who performed the service.

I. Specific Performance Standards

The City expects that the contract resulting from this RFP will include performance and quality standards for the project, including but not limited to the following:

- Create a secure Municipal ID card that meets Homeland Security standards for Level 1 security features for national and state identification cards.
- A secure database that protects the privacy rights of Philadelphians consistent with City of Philadelphia Office of Information and Technology policies and procedures.
- Create a trustworthy Municipal ID card through front end document, identity, and residence verification that is capable of being accepted as a primary proof of identity/residence at a bank, where consistent with the bank's Customer Identification Program Requirements under Section 326 of the USA PATRIOT ACT.

The City reserves the right to reject any item of work that does not meet the Department's minimum standards of performance and quality, or that does not conform to the contract scope of work. The City shall not be obligated to pay for rejected work.

J. Cost Proposal

Applicants must provide a detailed cost proposal, with a line-item breakdown of the costs for specific services and work products proposed. Cost proposals must be "fixed price" proposals. The proposed price must include all costs that will be charged to the City for the services and tangible work products the Applicant proposes to perform and deliver to complete the project and including, but not limited to, costs for the following, if the Department is to pay for them: employee compensation and fringe benefits; communication; printing; administrative expenses; bonding; acquisition of real estate; rent, utilities, maintenance and security related to real estate; travel (reimbursable only at rates approved by the Department and in accordance with current City policies, which can be obtained from the Department); project management; development; testing; implementation; maintenance; training; and all other work proposed. Any contract resulting from this RFP will provide for a not-to-exceed amount in the compensation section of the contract.

Applicant should make express recommendations for staffing levels in their proposal per permanent site, as well estimated costs if Applicant was staff entirely contracted through Applicant.

K. Organization and Personnel Requirements

The proposal must identify all personnel who will perform work on the project, by education level, skill set (described in detail), experience level, and job title. Resumes of all personnel so identified should be included in Applicant's proposal. The Department expects the following with respect to the successful Applicant's organizational structure and personnel:

- The Applicant organization should have significant experience with similar projects and should provide information and contacts for at least three (3) similar projects which have been successfully completed
- The Applicant organization should provide information on any similar projects where the contract was terminated for cause
- Employee that is to as the Applicant Program Manager shall have significant experience with at least one (1) similar project. Resume of the Program Manager, if already known, should be included in Applicant's proposal.

L. Alternative Solutions

If an Applicant offers options and/or alternative solutions that are not requested in this RFP or are not included in its proposed prices, the Applicant must provide the following information for each:

- A detailed description of the option/alternative solution (including, but not limited to, all features, functionality, and/or services that will be unavailable if the option/alternative is not purchased);
- If not included in the proposed prices, a full explanation of the rationale for not including;
- Detailed cost information for each option/alternative, in accordance with the cost proposal requirements of the RFP.

III. Proposal Format, Content, and Submission Requirements; Selection Process

A. Proposal Format

Proposals submitted in response to this RFP must include a cover letter signed by the person authorized to issue the proposal on behalf of the Applicant, and the following information, in the sections and order indicated:

1. Table of Contents

2. Introduction/Executive Summary

Provide an overview of the services being sought and proposed scope of services.

3. Applicant Profile

Provide a narrative description of the Applicant itself, including the following:

- a. Applicant's business identification information, including name, business address, telephone number, website address, and federal taxpayer identification number or federal employer identification number;
- b. A primary contact for the Applicant, including name, job title, address, telephone and fax numbers, and email address;
- c. A description of Applicant's business background, including, if not an individual, Applicant's business organization (corporation, partnership, LLC, for profit or not for profit, etc.), whether registered to do business in Philadelphia and/or Pennsylvania, country and state of business formation, number of years in business, primary mission of business, significant business experience, whether registered as a minority-, woman-, or disabled-owned business or as a disadvantaged business and with which certifying agency, and any other information about Applicant's business organization that Applicant deems pertinent to this RFP.

4. Project Understanding

Provide a brief narrative statement that confirms Applicant's understanding of, and agreement to provide, the services and/or tangible work products necessary to achieve the objectives of the project that is the subject of this RFP. Applicant shall describe how the Applicant's business experience will benefit the project.

5. Proposed Scope of Work

Provide a proposed scope of work, including a cost proposal and project timetable (schedule), in accordance with Section II, "Scope of Work," of this RFP. Cost proposal shall be itemized and sufficiently detailed so that the City can evaluate costs as to each item (e.g. a service or feature). Cost proposal shall also indicate and itemize what would be an on-going cost beyond year 1 of the contract, if the contract were to be renewed at the sole option of the City.

6. Statement of Qualifications; Relevant Experience

Provide a statement of qualifications and capability to perform the services sought by this RFP, including a description of relevant experience with projects that are similar in nature, size and scope to that which is the subject of this RFP. If any minimum qualifications for performance are stated in this RFP, Applicant must include a statement confirming that Applicant meets such minimum requirements.

7. References

Provide at least three references, preferably for projects that are similar in type, scope, size and/or value to the work sought by this RFP. If applicable, Applicant should provide references for projects with other municipalities that are similar in size to the City of Philadelphia. For each reference, include the name, address and telephone number of a contact person.

8. Proposed Subcontractors

State the intention to use subcontractors to perform any portion of the work sought by this RFP. For each such subcontractor, provide the name and address of the subcontractor, a description of the work Applicant intends the named subcontractor to provide, and whether the subcontractor can assist with fulfilling goals for inclusion of minority, woman, or disabled-owned businesses or disadvantaged businesses as stated in Appendix B. Note that if subcontractors at any tier may perform services arising directly out of a City contract resulting from this RFP, Applicants must inform them of the City's minimum wage and benefits requirements and must require them to comply with such requirements.(*See* Section III.F for more information.)

9. Requested Exceptions to Contract Terms

State exceptions, if any, to City Contract Terms that Applicant requests, including the reasons for the request and any proposed alternative language. (*See* Section III.B for more information.)

10. Office of Economic Opportunity - Solicitation for Participation and Commitment Form/Diversity Report of Nonprofit Organizations

As a separate document, Applicants must include a completed Solicitation for Participation and Commitment Form when responding to an RFP that contains ranges for the participation of M/W/DSBEs. The form is provided with Appendix B-1 to this RFP. If Applicant is a nonprofit organization, such applicants must include a completed "Diversity Report of Nonprofit Organizations" on the form provided with Appendix B-2 of this RFP. If the Nonprofit Organization is responding to an RFP that contains ranges, in addition to the Diversity Report of Nonprofit Organizations, it must also submit a Solicitation for Participation and Commitment Form. (*See* Section III.D for more information.)

- 11. Tax and Regulatory Status and Clearance Statement Include a statement, in the form requested in Appendix C, attesting to Applicant's tax and regulatory compliance with the City. (*See* Section III.E for more information.)
- 12. Disclosure of Litigation; Disclosure of Administrative Proceedings
 State, for the 5-year period preceding the date of this RFP, a description of any judicial or
 administrative proceeding that is material to Applicant's business or financial capability or to the
 subject matter of this RFP, or that could interfere with Applicant's performance of the work
 requested by this RFP, including, but not limited to, any civil, criminal or bankruptcy litigation;
 any debarment or suspension proceeding; any criminal conviction or indictment; and any order
 or agreement with or issued by a court or local, state or federal agency. For each such
 proceeding, state the name of the case or proceeding, the parties involved, the nature of the
 claims involved, its current status and the final disposition, if any. Provide the same information
 for any officer, director, principal, or partner of Applicant's organization, and for any
 subcontractor Applicant plans to use to perform the services described in this RFP.

13. Statement of Financial Capacity

Provide documentation demonstrating fiscal solvency and financial capability to perform the work sought by this RFP. Consider providing one or more of the following:

- General statement of the Applicant's financial condition;
- Applicant's most recent audited or unaudited financial statements;
- Disclosure of any bankruptcy filings over the past five years;
- Most recent IRS Form 990 (for non-profit organizations only).

14. Local Business Entity or Local Impact Certification. (Optional if applicable to Applicant) If applicable, Applicant may elect to provide the certification statement in the form of Appendix D as to Applicant's status as a Local Business Entity or its local impact if awarded the contract. (See Section III.H for more information.)

15. Disclosure Requirements

Disclose all information required under Chapter 17-1400 of the Philadelphia Code, including any local and state political campaign contributions, on the forms provided through eContract Philly. (See Section III.I for more information.)

16. Defaults

Provide a description, in detail, of any situation occurring within the past five (5) years in which the Applicant, or a joint venture or partnership of which Applicant was a part, defaulted or was deemed to be in noncompliance of any contractual obligations, explaining the issues involved in the default, the outcome, the actions taken by Applicant to resolve the matter. Also provide the name, title and telephone number of the party to the contract who asserted the event of default or noncompliance or the individual who managed the contract for that party.

B. Notice to Applicants to State Requested Exceptions to Contract Terms in Proposal

The City's standard contract terms and conditions for services of the type sought by this contracting opportunity (Contract Terms) are set forth in the General Provisions attached to this RFP as Appendix A. By submitting a proposal in response to this contract opportunity, the Applicant agrees that, except as provided herein, it will enter into a contract with the City containing substantially the Contract Terms.

Applicants must state clearly and conspicuously any modifications, waivers, objections or exceptions they seek ("Requested Exceptions") to the Contract Terms in a separate section of the proposal entitled "Requested Exceptions to Contract Terms." For each Requested Exception, the Applicant must identify the pertinent Contract Term by caption and section number and state the reasons for the request. The Applicant must also propose alternative language or terms for each Requested Exception. Requested Exceptions to the City's Contract Terms will be approved only when the City determines in its sole discretion that a Requested Exception makes business sense, does not pose unacceptable risk to the City, and is in the best interest of the City. By submitting its proposal, the Applicant agrees to accept all Contract Terms to which it does not expressly seek a Requested Exception in its proposal. The City reserves the right, in its sole discretion, to evaluate and reject proposals based in part on whether the Applicant's proposal contains Requested Exceptions to Contract Terms, and the number and type of such requests and alternative terms proposed.

If, after the City issues its Notice of Intent to Contract to an Applicant, the Applicant seeks Requested Exceptions to Contract Terms that were not stated in its proposal, the City may, in its sole discretion, deny the Requested Exceptions without consideration or reject the proposal.

The City reserves the right, in its sole discretion, (i) to waive any failure to comply with the terms of this Notice to Applicants if it determines it is in the best interest of the City to do so; and (ii) to require or negotiate terms and conditions different from and/or additional to the Contract Terms in any final contract resulting from this contract opportunity, without notice to other Applicants and without affording other Applicants any opportunity to revise their proposals based on such different or additional terms.

C. Health Insurance Portability and Accountability Act (HIPAA)

The work to be provided under any contract entered into pursuant to this RFP may be subject to the federal Health Insurance Portability and Accountability Act (HIPAA), as amended, and/or other state or federal laws or regulations governing the privacy and security of health information. The selected Applicant must comply with the "Terms and Conditions Relating to Protected Health Information" which are posted on the City's website at https://secure.phila.gov/eContract/ under the "About" link and which will be incorporated into the contract by reference.

D. Office of Economic Opportunity – Participation Commitment/Diversity Reports

Each Applicant is subject to the provisions of Mayoral Executive Order 03-12, the City's Antidiscrimination Policy, and is required to exercise its "Best and Good Faith Efforts" in response to the ranges specified in the Appendix B-1 portion of Appendix B, included with this RFP for participation by Minority Business Enterprises ("MBE"), Woman Business Enterprises ("WBE") and Disabled Business Enterprises ("DSBE") (collectively, "M/W/DSBE") as those terms are defined in Executive Order 03-12. Forms, instructions and special contract provisions for the Antidiscrimination Policy explain these requirements in more detail and are included in Appendix B-1 to this RFP. Applicants are required to complete and return with their proposals the "Solicitation for Participation and Commitment" form which is included in Appendix B-1. The City encourages proposals from M/W/DSBE Applicants. M/W/DSBE Applicants, like all other Applicants, are required to submit a proposal that is responsive to the Antidiscrimination Policy. The M/W/DSBE Applicant will receive credit towards the participation range for its certification category (i.e., MBE range, WBE range or DSBE range).

If Applicant is a nonprofit organization, Mayoral Executive Order 03-12 requires nonprofit Applicants to document their diversity policies. Applicants that are nonprofit organizations should refer to the special contract provisions and instructions attached to this RFP as Appendix B-2. Included in Appendix B-2 is the form, "Diversity Report of Nonprofit Organizations," which should be completed and returned with proposals submitted by nonprofit Applicants in addition to the Solicitation for Participation and Commitment form.

E. The Philadelphia Tax and Regulatory Status and Clearance Statement

It is the policy of the City of Philadelphia to ensure that each contractor and subcontractor has all required licenses and permits and is current with respect to the payment of City taxes or other indebtedness owed to the City (including, but not limited to, taxes collected by the City on behalf of the School District of Philadelphia), and is not in violation of other regulatory provisions contained in the Philadelphia Code. To assist the City, through its Department of Revenue and Department of Licenses and Inspections, in determining this status, each Applicant is required to submit with its proposal the certification statement entitled City of Philadelphia Tax and Regulatory Status and Clearance Statement which is attached to this RFP as Appendix C.

If the Applicant is not in compliance with the City's tax and regulatory codes, an opportunity will be provided to enter into satisfactory arrangements with the City. If satisfactory arrangements cannot be made, Applicants will not be eligible for award of the contract contemplated by this RFP.

The selected Applicant will also be required to assist the City in obtaining the above information from its proposed subcontractors (if any). If a proposed subcontractor is not in compliance with City Codes and fails to enter into satisfactory arrangements with the City, the non-compliant subcontractor will be ineligible to participate in the contract contemplated by this RFP and the selected applicant may find it necessary to replace the non-compliant subcontractor with a compliant subcontractor. Applicants are advised to take these City policies into consideration when entering into their contractual relationships with proposed subcontractors.

If an Applicant or a proposed subcontractor is not currently in compliance with the City's tax and regulatory codes, please contact the Revenue Department to make arrangements to come into compliance at 215-686-6600 or revenue@phila.gov.

Applicants need not have a City of Philadelphia Business Income and Receipts Tax Account Number (formerly Business Privilege Tax Account Number) and Commercial Activity License Number (formerly Business Privilege License Number) to respond to this RFP, but will, in most circumstances, be required to obtain one or both if selected for award of the contract contemplated by the RFP.² Applications for a Business Income and Receipts Tax Account Number or a Commercial Activity License³ may be made on line by visiting the City of Philadelphia Business Services Portal at http://business.phila.gov/Pages/Home.aspx and clicking on "Register Now." If you have specific questions, call the Department of Revenue at 215-686-6600 for questions related to City of Philadelphia Business Income and Receipts Tax Account Number or the Department of Licenses and Inspections at 215-686-2490 for questions related to the Commercial Activity License.

F. Compliance with Philadelphia 21st Century Minimum Wage and Benefits Ordinance Applicants are advised that any contract awarded pursuant to this RFP is a "Service Contract," and the successful Applicant under such contract is a "Service Contractor," as those terms are defined in Chapter 17-1300 of the Philadelphia Code ("Philadelphia 21st Century Minimum

² Applicants that have a Business Privilege Tax Number should use that number, as it is automatically their Commercial Activity License Number, and need not apply for a new Commercial Activity License Number. Similarly, Applicants with a Business Privilege Tax Account Number should use that number as their Business Income and Receipts Tax Account Number.

³ Commercial Activity Licenses are not typically required for non-profit organizations; however, Business Income and Receipts Tax Account Numbers typically are required.

Wage and Benefits Standard Ordinance") Any Subcontractor (as defined in the General Provisions attached as an Appendix to this RFP), and any sub-subcontractor at any tier proposed to perform services sought by this RFP, is also a "Service Contractor" for purposes of Chapter 17-1300. If any such Service Contractor (i.e. Applicant and subcontractors at any tier) is also an "Employer," as that term is defined in Section 17-1302 (more than five employees), and is among the Employers listed in Section 17-1303 of the Code, then during the term of any resulting contract, it is subject to the minimum wage and benefits provisions set forth in Chapter 17-1300 unless it is granted a waiver or partial waiver under Section 17-1304. Absent a waiver, these minimum wage and benefits provisions, which include a minimum hourly wage that is adjusted annually based on the CPI, health care and sick leave benefits, are mandatory and must be provided to Applicant's employees or the employees of any subcontractor at any tier who perform services related to the City contract resulting from this RFP. Applicants and any subcontractors at any tier proposed by Applicants are strongly encouraged to consult Chapter 17-1300 of the Philadelphia Code, the General Provisions, and the About/Minimum Wage and Equal Benefits Ordinances Impacting Some City Contractors links on the eContract Philly home page for further details concerning the applicability of this Chapter to, and obligations it imposes on certain City contractors and subcontractors at any tier. In addition to the enforcement provisions contained in Chapter 17-1300, the successful Applicant's failure or the failure of any subcontractor at any tier to comply (absent an approved waiver) with the provisions of Chapter 17-1300, or any discrimination or retaliation by the successful Applicant or Applicant's subcontractors at any tier against any of their employees on account of having claimed a violation of Chapter 17-1300, shall be a material breach of any Service Contract resulting from this RFP. By submitting a proposal in response to this RFP, Applicants acknowledge that they understand, and will comply with the requirements of Chapter 17-1300, and will require the compliance of their subcontractors at any tier if awarded a contract pursuant to this RFP. Applicants further acknowledge that they will notify any subcontractors at any tier proposed to perform services related to this RFP of the requirements of Chapter 17-1300.

G. Certification of Compliance with Equal Benefits Ordinance

If this RFP is a solicitation for a "Service Contract" as that term is defined in Philadelphia Code Section 17-1901(4) ("A contract for the furnishing of services to or for the City, except where services are incidental to the delivery of goods. The term does not include any contract with a governmental agency."), and will result in a Service Contract in an amount in excess of \$250,000, pursuant to Chapter 17-1900 of the Philadelphia Code (*see* footnote 3 for online access to the Philadelphia Code), the successful Applicant shall, for any of its employees who reside in the City, or any of its employees who are non-residents subject to City wage tax under Philadelphia Code Section 19-1502(1)(b), be required to extend the same employment benefits the successful Applicant extends to spouses of its employees to life partners of such employees, absent a waiver by the City under Section 17-1904. By submission of their Proposals in response to this RFP, all Applicants so acknowledge and certify that, if awarded a Service Contract pursuant to this RFP, they will comply with the provisions of Chapter 17-1900 of the Philadelphia Code and will notify their employees of the employment benefits available to life partners pursuant to Chapter 17-1900. Following the award of a Service Contract subject to Chapter 17-1900 and prior to execution of the Service Contract by the City, the successful

⁴ A link to the Philadelphia Code is available on the City's official web site, <u>www.phila.gov</u>. Click on "City Code and Charter," located to the bottom right of the Welcome page under the box "Transparency."

Applicant shall certify that its employees have received the required notification of the employment benefits available to life partners and that such employment benefits will actually be available, or that the successful Applicant does not provide employment benefits to the spouses of married employees. The successful Applicant's failure to comply with the provisions of Chapter 17-1900 or any discrimination or retaliation by the successful Applicant against any employee on account of having claimed a violation of Chapter 17-1900 shall be a material breach of the any Service Contract resulting from this RFP. Further information concerning the applicability of the Equal Benefits Ordinance, and the obligations it imposes on certain City contractors is contained in the General Provisions attached to this RFP and the About/Minimum Wage and Equal Benefits Ordinances Impacting Some City Contractors links on the eContract Philly home page.

H. Local Business Entity or Local Impact Certification

Pursuant to Mayoral Executive Order No. 04 -12, the City Department will, in the selection of the successful Applicant, consider whether that Applicant has certified that either (1) Applicant meets the criteria stated in Section 17-109(3)(b) of the Philadelphia Code to qualify as a Local Business Entity or (2) in the performance of the resulting contract, Applicant will employ City residents, or perform the work in the City. Any Applicant who wishes to demonstrate its eligibility for this consideration shall do so by completing, executing and attaching to its application a completed Local Business Entity or Local Impact Certification, the form of which is attached to this RFP as Exhibit D. The Applicant shall then also include in a separate section of the application, labeled "Local Business Entity or Local Impact Certification," a statement that the Applicant believes it has met the Local Business Entity or Local Impact criteria "as set forth in the attached Local Business Entity or Local Impact Certification." The City Department shall deem it a postive factor where the Applicant has, in the City's sole discretion, met the Local Business Entity or Local Impact criteria.

I. Mandatory Online Application Requirements

You must apply online in order to be eligible for award of the non-competitively bid contract opportunity described in this RFP; proposals and any other related documents prepared in response to this RFP will not be considered unless they are filed to the correct contract opportunity established for this RFP (identified by opportunity number), within the prescribed time period, through eContract Philly, which can be accessed on the City's website at www.phila.gov/contracts by clicking on eContract Philly. The posting of this RFP on eContract Philly is also referred to as a Notice of Contracting Opportunity.

The City requires that any Applicant who establishes an account on eContract Philly and utilizes that account for the purpose of responding to a particular contract opportunity is the same individual or business entity that, if awarded the contract, will enter into and perform the resulting contract with the City. Except in the case of joint ventures, applications posted on eContract Philly from Applicants that purport to be filing an application on behalf of another individual or business entity will not be considered, even if the other business entity is an affiliate of the Applicant.

⁵ The eContract Philly website is compatible with Internet Explorer, Google Chrome and Apple Safari; but the site is not presently compatible with Mozilla Firefox.

In the case of multiple business entities that if awarded a contract have formed, or intend to form a joint venture to perform the contract, a single business entity may file an application on behalf of all such business entities so long as (i) the filing business entity is or will be a member of the joint venture, (ii) the application is made in the name of the existing or proposed joint venture, (iii) documentation is submitted with the application identifying all business entities that comprise, or will comprise, the joint venture, and demonstrating a binding agreement among those business entities to perform the contract as the joint venture identified in the application (for a joint venture that has not yet been formed, documentation signed by each identified business entity evidencing a commitment to form the joint venture if awarded the contract is sufficient), and (iv) the non-filing business entities are eligible for award of a City contract and make the disclosures required by Chapter 17-1400 of the Philadelphia Code (described in greater detail below) within fourteen (14) days after the joint venture receives notice that it has been awarded the contract.

Pursuant to Chapter 17-1400 of the Philadelphia Code, Applicants are required to disclose their campaign contributions to political candidates and incumbents who are running for, or currently serving in, a local (Philadelphia) or state-wide elected office anywhere within the Commonwealth of Pennsylvania (federal campaign contributions are <u>not</u> included); any consultants used in responding to the RFP and contributions those consultants have made; prospective subcontractors; and whether Applicant or any representative of Applicant has received any requests for money or other items of value or advice on particular firms to satisfy minority-, woman- or disabled-owned business participation goals from City employees. This information, as well as a proposal or any other response document required, is part of the online application. For more information, please consult the reference materials found on the website, e-mail econtractphilly@phila.gov or call 215-686-4914.

Applicants are advised that under Chapter 17-1400 individuals and businesses that make campaign contributions in excess of the amounts set forth in Section 17-1404(1), as periodically adjusted, are ineligible to enter into a City contract or subcontract at any tier. Applicants should take this into consideration in electing to apply for this opportunity or in selecting subcontractors if awarded a contract to perform the work sought by this RFP.

At their option, Applicants may require that their subcontractors disclose to the Applicants, the subcontractors' campaign contributions to political candidates and incumbents who are running for, or currently serving in, a local (Philadelphia) or state-wide elected office anywhere within the Commonwealth of Pennsylvania (federal campaign contributions are <u>not</u> included). Disclosure forms may be found on the Disclosure/Eligibility – Subcontractor Disclosure tab on eContract Philly. Applicants are not required to submit these forms to the City.

Applicants who have failed to file complete applications to the correct opportunity – including the online disclosure forms – through the eContract Philly online application process prior to the closing date and time will not be considered for the contract.

You are encouraged to start and complete your online application on eContract Philly as early as possible. Please be aware that internet connection speed depends on a variety of factors including: configuration of your computer, configuration of your business or home network, the condition of the wiring at your location, network or internet congestion (available bandwidth). Please prepare and plan accordingly to ensure a timely submission. Your proposal and other

application documents will not be considered submitted until you sign the application and click on the "submit" button at the conclusion of the eContract Philly process. It is your responsibility to make sure that you have signed and submitted your complete application to the correct contract opportunity established for this RFP.

You can begin uploading (or attaching) your proposal and other application materials at any time. It is especially prudent for you to start uploading your attachments earlier if you have a large number of attachments (e.g. over five documents) or larger-sized attachments (e.g. above 5 MB). Please be advised that the eContract Philly website will not accept documents larger than 8 MB. If you have documents larger than 8 MB, you must separate them into smaller documents in order to successfully upload them to the system. Until you sign and submit your application, your materials are not accessible to any staff with the City of Philadelphia. Once you have signed and submitted your application, your application is accessible only to appropriate contract staff within the City of Philadelphia.

You are advised that any individual who signs and submits an application on eContract Philly must be an authorized signatory of the Applicant, authorized to both bind the Applicant to its proposal and to make the disclosures required to complete the eContract Philly process. Therefore, in conjunction with their electronic signatures provided at the conclusion of the submission of their applications online, signatories will be required to certify that they are the Applicant or are employees or officers of the Applicant duly authorized to execute the application and make disclosures on the Applicant's behalf; and they represent and covenant that, to the best of their knowledge after appropriate inquiry, all of the information and disclosures provided are true and contain no material misstatement or omissions.

J. Selection Process

This RFP is not a competitive bid subject to the requirement of Section 8-200 of the Philadelphia Home Rule Charter that award be made to the lowest responsible bidder. Cost to the City is a material factor, but it is not the sole, or necessarily the determining factor, in proposal evaluation. The City may, at its sole discretion, award a contract resulting from this RFP to a person or entity other than the responsible Applicant submitting the lowest price. If the City chooses to award a contract, that contract will be awarded to the Applicant whose proposal the City determines, in its sole discretion, is the most advantageous to the City and in the City's best interest.

The City will base its selection on criteria that include, but are not limited to:

- 1. Superior ability or capacity to meet particular requirements of contract and needs of City Department and those it serves
 - 2. Eligibility under Code provisions relating to campaign contributions
 - 3. Superior prior experience of Applicant and staff
 - Specific experience with municipal or state ID program planning and implementation similar to the Municipal ID program described in this RFP is strongly preferred and desired.
 - 4. Superior quality, efficiency and fitness of proposed solution for City Department
 - 5. Superior skill and reputation, including timeliness and demonstrable results
- 6. Special benefit to continuing services of incumbent, such as operational difficulties with transition or needs of population being served

- 7. Benefit of promoting long-term competitive development and allocation of experience to new or small businesses, including those owned by minority or disabled persons or by women
 - 8. Lower cost
- The City of Philadelphia wants to build a robust program with minimal cost to the City and minimal cost to the resident applicant to ensure success and sustainability.
- 9. Administrative and operational efficiency, requiring less City oversight and administration
 - 10. Anticipated long-term cost effectiveness
 - 11. Meets prequalification requirements
- 12. Applicant's certification of its Local Business Entity/Local Impact status pursuant to Executive Order 04-12

If a contract is awarded pursuant to this RFP, in compliance with Section 17-1402 (c) of the Philadelphia Code, a notice will be published on the City's eContract Philly website (go to http://www.phila.gov/contracts and click on eContract Philly) listing the names of all Applicants and identifying the successful Applicant and the basis for the award to that Applicant. This notice will appear on the City's website for at least one week before the contract is executed. In no event, however, shall the City Department or City Agency issuing this RFP be obligated to debrief unsuccessful Applicants as to the basis for its decision not to award a contract to them.

IV. Proposal Administration

A. Procurement Schedule

RFP Posted	November 6, 2017
Optional Pre-Proposal Conference	November 17, 2017 at 11 am
All questions submitted	November 21, 2017, due by 5pm
	Local Philadelphia Time
Questions and answers posted on eContract Philly	November 29,2017
Website	
Proposals Due	December 8, 2017, due by 5 pm
Selected interviews	The week of December 18, 2017
Applicant Selection	January 5, 2018
Contract Effective Date	February 9, 2018

The above dates are estimates only and the City reserves the right, in its sole discretion, to change this schedule. Notice of changes in the pre-proposal meeting date/time or location, the due date for Applicant questions, and the date for proposal submission will be posted on the City's website at www.phila.gov\contracts (click on *eContract Philly*). The other dates/times listed may be changed without notice to prospective Applicants.

B. Questions Relating to the RFP

All questions concerning this RFP must be submitted in writing via email to Matthew Fisher, Matthew.Fisher@phila.gov no later than November 21, 2017, by 5pm and may not be

considered if not received by then. The City will respond to questions it considers appropriate to the RFP and of interest to all Applicants, but reserves the right, in its discretion, not to respond to any question. Responses will be posted on the City's website at www.phila.gov\contracts (click on *eContract Philly* and go to the Opportunity Details page for this notice of contracting opportunity). Responses posted on the City's website become part of the RFP upon posting. The City reserves the right, in its discretion, to revise responses to questions after posting, by posting the modified response. No oral response to any Applicant question by any City employee or agent shall be binding on the City or in any way considered to be a commitment by the City.

C. Pre-Proposal Conference, Site Visits, Inspection of Materials

An optional pre-proposal meeting to review the requirements of this RFP will be held

Date: November 17, 2017
Time: 11:00 AM
Location: 1401 JFK Blvd., 16th Floor, Room E

D. Interviews; Presentations

Applicants may be requested to present or be interviewed by the City, in the sole discretion of the City.

E. Term of Contract

It is anticipated that the initial term of the Contract shall commence on February 9, 2018 (the "Initial Term") and, unless sooner terminated by the City pursuant to the terms of the Contract, shall expire up to twelve months thereafter, on February 8, 2019. The City may, at its sole option, amend the Contract to add up to three (3) additional successive one-year terms ("Additional Terms"). Except as may be stated otherwise in such amendment, the terms and conditions of this Contract shall apply throughout each Additional Term.

V. General Rules Governing RFPs/Proposals; Reservation of Rights and Confidentiality

A. Revisions to RFP

The City reserves the right to change, modify or revise the RFP at any time. Any revision to this RFP will be posted on eContract Philly with the original Opportunity Details. It is the Applicant's responsibility to check the eContract Philly website frequently to determine whether additional information has been released or requested.

B. City Employee Conflict Provision

City of Philadelphia employees and officials are prohibited from submitting a proposal in response to this RFP. No proposal will be considered in which a City employee or official has a direct or indirect interest.

C. Proposal Binding

By submitting its Proposal, the Respondent agrees to be bound by all terms and conditions of its Proposal, including, without limitation, the prices stated therein, for a period of one hundred and eighty (180) days from the Submission Date. A Respondent's refusal to enter into a contract that reflects such terms and conditions may, in the City's sole discretion, result in rejection of the Proposal, termination of any negotiations with the Respondent, and/or Respondent's forfeiture of its Proposal Security, if required by this RFP, as set forth in the "Proposal Security" section of the RFP (included in the RFP if Proposal Security is required).

It shall be the Respondent's responsibility to review and verify the completeness of its Proposal.

Respondents may withdraw or modify their Proposals at any time prior to the Submission Date by written notice of withdrawal or written submission of the modification, signed in the same manner and by the same person(s) who signed the initial Proposal, to the City's Primary Contact. The City reserves the right, at its sole discretion, to permit or require modifications to any Proposal after it is submitted, as set forth in the "Reservation of Rights" sections of the RFP.

D. Contract Preparation Fee

Pursuant to Chapter 17-700 of the Philadelphia Code, the successful Applicant must generally pay a contract preparation fee. Regulations promulgated by the City Solicitor currently establish the following schedule of fees for preparation of the initial contract and subsequent amendments, based upon the amounts involved and whether the successful Applicant is a for-profit or nonprofit entity:

Amount of Contract or Amendment	For-Profit Fees		Non-P	<u> Profit Fees</u>
	Contract	Amendment	Contract	Amendment
\$0-\$30,000	\$50	\$50	\$50	\$50
\$30,001-\$100,000	\$200	\$170	\$100	\$85
\$100,001-\$500,000	\$500	\$340	\$200	\$170
\$500,001-\$1,000,000	\$900	\$520	\$300	\$260
Over \$1,000,000	\$1,500	\$1,000	\$500	\$500

In its discretion, the Law Department may grant a full or partial waiver of any of the above fees in exceptional cases for good cause shown, such as violation of a grant covenant. Governmental entities are exempt from the fees. The Law Department reserves the right to collect up to twice the stated fee if extensive negotiation is required to reach a final contract with the successful Applicant.

E. Reservation of Rights

By submitting its response to this notice of contract opportunity as posted on the eContract Philly web site ("eContractPhilly"), the Applicant accepts and agrees to this Reservation of Rights. The term "notice of contract opportunity," as used herein, means this RFP and includes all information posted on eContract Philly in relation to this "New Contract Opportunity" as published on eContract Philly, including, without limitation, the information posted for this

opportunity on the "Detailed Information for Opportunity" page, in the eContractPhilly "Opportunity List," and including in addition to this RFP, any other document linked to the Detailed Information for Opportunity Page or otherwise displayed on or linked to this notice of contract opportunity.

1. This Notice of Contract Opportunity

The City reserves and may, in its sole discretion, exercise any one or more of the following rights and options with respect to this notice of contract opportunity:

- (a) to reject any and all proposals and to reissue this notice of contract opportunity at any time prior to execution of a final contract;
- (b) to issue a new notice of contract opportunity with terms and conditions substantially different from those set forth in this or a previous notice of contract opportunity;
- (c) to issue a new notice of contract opportunity with terms and conditions that are the same or similar as those set forth in this or a previous notice of contract opportunity in order to obtain additional proposals or for any other reason the City determines to be in the City's best interest;
- (d) to extend this notice of contract opportunity in order to allow for time to obtain additional proposals prior to the notice of contract opportunity application deadline or for any other reason the City determines to be in the City's best interest;
- (e) to supplement, amend, substitute or otherwise modify this notice of contract opportunity at any time prior to issuing a notice of intent to contract to one or more Applicants;
- (f) to cancel this notice of contract opportunity at any time prior to the execution of a final contract, whether or not a notice of intent to contract has been issued, with or without issuing, in the City's sole discretion, a new notice of contract opportunity for the same or similar services;
- (g) to do any of the foregoing without notice to Applicants or others, except such notice as the City, in its sole discretion, elects to post on eContractPhilly.

2. <u>Proposal Selection and Contract Negotiation</u>

The City reserves and may, in its sole discretion, exercise any one or more of the following rights and options with respect to proposal selection:

- (a) to reject any proposal if the City, in its sole discretion, determines the proposal is incomplete, deviates from or is not responsive to the requirements of this notice of contract opportunity, does not comply with applicable law (including, without limitation, Chapter 17-1400 of the Philadelphia Code), is conditioned in any way, or contains ambiguities, alterations or items of work not called for by this notice of contract opportunity, or if the City determines it is otherwise in the best interest of the City to reject the proposal;
- (b) to reject any proposal if, in the City's sole judgment, the Applicant has been delinquent or unfaithful in the performance of any contract with the City or with others; is delinquent, and has not made arrangements satisfactory to the City, with respect to the payment of City taxes or taxes collected by the City on behalf of the School District of Philadelphia, or other indebtedness owed to the City; is not in compliance with City regulatory codes applicable to Applicant; is financially or technically incapable; or is otherwise not a responsible Applicant;
- (c) to waive any defect or deficiency in any proposal, including, without limitation, those identified in subsections(a) and (b) preceding, if, in the City's sole judgment, the defect or deficiency is not material to the proposal;
- (d) to require, permit or reject, in the City's sole discretion, amendments (including, without limitation, information omitted), modifications, clarifying information, and/or

corrections to their proposals by some or all of the Applicants at any time following proposal submission and before the execution of a final contract;

- (e) to issue a notice of intent to contract and/or execute a contract for any or all of the items in any proposal, in whole or in part, as the City, in its sole discretion, determines to be in the City's best interest;
- (f) to enter into negotiations with any one or more Applicants regarding price, scope of services, or any other term of their proposals, and such other contractual terms as the City may require, at any time prior to execution of a final contract, whether or not a notice of intent to contract has been issued to any Applicant and without reissuing this notice of contract opportunity;
- (g) to enter into simultaneous, competitive negotiations with multiple Applicants or to negotiate with individual Applicants, either together or in sequence, and to permit or require, as a result of negotiations, the expansion or reduction of the scope of services or changes in any other terms of the submitted proposals, without informing other Applicants of the changes or affording them the opportunity to revise their proposals in light thereof, unless the City, in its sole discretion, determines that doing so is in the City's best interest;
- (h) to discontinue negotiations with any Applicant at any time prior to the execution of a final contract, whether or not a notice of intent to contract has been issued to the Applicant, and to enter into negotiations with any other Applicant, if the City, in its sole discretion, determines it is in the best interest of the City to do so;
- (i) to rescind, at any time prior to the execution of a final contract, any notice of intent to contract issued to an Applicant, and to issue or not issue a notice of intent to contract to the same or a different Applicant and enter into negotiations with that Applicant, if the City, in its sole discretion, determines it is in the best interest of the City to do so;
- (j) to elect not to enter into any contract with any Applicant, whether or not a notice of Intent to Contract has been issued and with or without the reissuing this notice of contract opportunity, if the City determines that it is in the City's best interest to do so;
- (k) to require any one or more Applicants to make one or more presentations to the City at the City's offices or other location as determined by the City, at the Applicant's sole cost and expense, addressing the Applicant's proposal and its ability to achieve the objectives of this notice of contract opportunity;
- (l) to conduct on-site investigations of the facilities of any one or more Applicants (or the facilities where the Applicant performs its services);
- (m) to inspect and otherwise investigate projects performed by the Applicant, whether or not referenced in the proposal, with or without consent of or notice to the Applicant;
- (n) to conduct such investigations with respect to the financial, technical, and other qualifications of each Applicant as the City, in its sole discretion, deems necessary or appropriate; and,
- (o) to do any of the foregoing without notice to Applicants or others, except such notice as the City, in its sole discretion, elects to post on eContractPhilly.

3. Miscellaneous

(a) <u>Interpretation; Order of Precedence</u>. In the event of conflict, inconsistency or variance between the terms of this Reservation of Rights and any term, condition or provision contained in any notice of contract opportunity, the terms of this Reservation of Rights shall govern.

<u>Headings</u>. The headings used in this Reservation of Rights do not in any way define, limit, describe or amplify the provisions of this Reservation of Rights or the scope or intent of the provisions, and are not part of this Reservation of Rights.

F. Confidentiality and Public Disclosure

The successful Applicant shall treat all information obtained from the City which is not generally available to the public as confidential and/or proprietary to the City. The successful Applicant shall exercise all reasonable precautions to prevent any information derived from such sources from being disclosed to any other person. The successful Applicant agrees to indemnify and hold harmless the City, its officials and employees, from and against all liability, demands, claims, suits, losses, damages, causes of action, fines and judgments (including attorney's fees) resulting from any use or disclosure of such confidential and/or proprietary information by the successful Applicant or any person acquiring such information, directly or indirectly, from the successful Applicant.

By submission of a proposal, Applicants acknowledge and agree that the City, as a municipal corporation, is subject to state and local public disclosure laws and, as such, is legally obligated to disclose to the public documents, including proposals, to the extent required thereunder. Without limiting the foregoing sentence, the City's legal obligations shall not be limited or expanded in any way by an Applicant's assertion of confidentiality and/or proprietary data.

APPENDIX A

THE CITY OF PHILADELPHIA PROFESSIONAL SERVICES CONTRACT GENERAL PROVISIONS FOR <u>MUNICIPAL ID PROGRAM</u> SERVICES

APPENDIX A-1

INSURANCE REQUIREMENTS: EXCEPTIONS TO THE GENERAL PROVISIONS

$\begin{array}{c} \textbf{APPENDIX B} \\ \textbf{(Consisting of Appendix B-1 and Appendix B-2)} \end{array}$

CITY OF PHILADELPHIA OFFICE OF ECONOMIC OPPORTUNITY ANTIDISCRIMINATION POLICY-MINORITY, WOMAN AND DISABLED OWNED BUSINESS ENTERPRISES

SPECIAL CONTRACT PROVISIONS, INSTRUCTIONS AND FORMS

APPENDIX B-1

APPENDIX B-2

SPECIAL ANTIDISCRIMINATION CONTRACT PROVISIONS, INSTRUCTIONS AND FORMS FOR APPLICANTS THAT ARE NONPROFIT ORGANIZATIONS

In response to the objectives of Executive Order 03-12, Applicants that are nonprofit organizations will be required to submit the following information to the Office of Economic Opportunity (OEO):

- 1. identification of the race, gender, disability status, and ethnic composition of the nonprofit Applicant's workforce;
- 2. identification of the race, gender, disability status, and ethnic composition of the nonprofit Applicant's board of directors or trustees;
- 3. a list of the nonprofit Applicant's five highest dollar value M/W/DSBE suppliers of products and services; and
- 4. the nonprofit Applicant's statement explaining its efforts to maintain a diverse workforce, a diverse board of directors and operate a fair and effective supplier diversity program.

Please use the attached form, "Diversity Report of Nonprofit Organizations," to submit this information, attaching additional pages as needed. This information should be submitted with the Applicant's proposal, but the City, at its sole discretion, may allow applicants to submit or amend this form at any time prior to award.

If a nonprofit organization is responding to a contract opportunity where ranges have been established for M/W/DSBE participation, in addition to the "Diversity Report of Nonprofit Organizations" form, a nonprofit Applicant must also complete and submit with its proposal the "Solicitation for Participation and Commitment" form included in this Appendix.

APPENDIX B-2

City of Philadelphia – Office of Economic Opportunity Diversity Report of Nonprofit Organizations

1	DEMOGRAPHIC BREAKDOWN OF WORKFO	ORCE								
	Please provide the following demographic									
	breakdown of your workforce by		#	%			#		%	
	race/ethnicity/gender/ disability:	African American			Males	-				
		Asian/Pacific Islander			Femal	_				
		Caucasian								
		Disabled			-					
		Hispanic			1					
		Native American			-					
		Other			-					
		Total Number of Employees			-					
2	DEMOGRAPHIC BREAKDOWN OF BOARD O	-								
4	Please provide the following demographic	COMPOSITION	_	_	_			_		
	breakdown of your Board of Directors or									
	Trustees by race/ethnicity/gender/disability:				_					
			#	%			#		%	
		African American			Males					
		Asian/Pacific Islander			Femal	les				
	Caucasian									
	Disabled									
	Hispanic									
	Native American									
	Other									
	Total Number of Directors or Trustees									
3	SUPPLIER DIVERSITY									
	Please check the appropriate box to indicate if yo	u have a supplier diversity policy. If "no," please	e explain on your letterl	read.			,	Yes	No	
If you maintain a suppler diversity policy, please attach a copy of your supplier diversity policy.										
	Please identify below, your agency's five (5) highest minority, woman, and/or disabled owned business suppliers of products or services,									
	indicating your estimated annual expenditure(s)	with the firm:					H			
_	Common Name	C A 11	C T. 1. 1	Minority	Woman	Dicable	d	An	nual	
_	Company Name	Company Address	Company Telephone	Minority	woman	Disable		Expen	nual ditures	
1										
2							\perp			
3							+			
5							\perp			
	Signature:	Date:	Non-Profit Name:							

APPENDIX C

CITY OF PHILADELPHIA TAX AND REGULATORY STATUS AND CLEARANCE STATEMENT FOR APPLICANTS

THIS IS A CONFIDENTIAL TAX DOCUMENT NOT FOR PUBLIC DISCLOSURE

This form must be completed and returned with Applicant's proposal in order for Applicant to be eligible for award of a contract with the City. Failure to return this form will disqualify Applicant's proposal from further consideration by the contracting department. Please provide the information requested in the table, check the appropriate certification option and sign below:

Applicant Name			
Contact Name and Title			
Street Address			
City, State, Zip Code			
Phone Number			
Federal Employer Identificati Social Security Number:	on Number or		
Philadelphia Business Income	e and Receipts		
Tax Account Number (f/k/a I			
Privilege Tax) (if none, state	"none")*		
Commercial Activity License	Number (f/k/a		
Business Privilege License) (if none, state		
"none")*			
made satisfactory arrangements or other indebtedness owed to the of the School District of Philade cure any violation, or other regulation. I certify that the Applicant is	with the City to be ne City (including, elphia), and is not is datory provisions a mamed above does hia. If Applicant i	ecome current with re but not limited to, tak in violation, or has ma applicable to Applican not currently do busing a warded a contract	nt contained in the Philadelphia ness, or otherwise have an with the City, it promptly will take
Authorized Signature			Date
Print Name and Title			

^{*} You can apply for a City of Philadelphia Business Income and Receipts Tax Account Number or a Commercial Activity License on line after you have registered your business on the City's Business Services website located at http://business.phila.gov/Pages/Home.aspx. Click on "Register" or "Register Now" to register your business.

APPENDIX D

LOCAL BUSINESS ENTITY OR LOCAL IMPACT CERTIFICATION

<u>Instructions</u>: Applicants who seek as a positive factor in the City's consideration of their application that they meet the Local Business Entity or Local Impact criteria as provided in Mayoral Executive Order No. 04-12 should complete this Certification and return it with their application. Applicants providing this Certification should also include in a separate section of their application labeled "Local Business Entity or Local Impact Certification," a statement that the Applicant believes it has met the Local Business Entity or Local Impact criteria "as set forth in the attached Local Business Entity or Local Impact Certification." Check all appropriate certification options that are applicable to Applicant and sign below:

Applicant Name:	
Local Business Entity Certification	
I certify that the Applicant named above is a Local Business Entity because the following criteria set forth in Section 17-109(3)(b) of the Philadelphia Code	
I. During the preceding 12 months, Applicant has filed a Commercial A Privilege tax return with the City establishing that Applicant conducted busines the calendar year preceding the filing of the return; and	
II. During the preceding 18 months, Applicant:	
A. Has continuously maintained a valid Commercial Activity of License and all other licenses and permits necessary to conduct busines B. Has continuously occupied an office within the City, where C. Satisfies at least one of the following requirements (Check the Activity)	s with the City; business is conducted; and
Applicant):(1) More than half of Applicant's full-time employ	rees work in the City at
least 60% of the time; (2) More than 50 of Applicant's full-time employe 60% of the time; or (3) Applicant's principal place of business is locate	·
Local Impact Certification	
I certify that in the performance of a contract resulting from this RFP, the A will employ City residents.	applicant named above
I certify that in the performance of a contract resulting from this RFP, the A work in the City.	applicant will perform the
Authorized Signature Date	
Print Name and Title	