

Is Walking “Greener” Than Driving? It depends on Your Diet!

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Abstract

Climate change mitigation and adaptation require changes to our overall lifestyle, including what we eat and how we travel. It appears to be an obvious truth that walking, running, or cycling instead of driving dramatically reduces the emission of greenhouse gasses (GHG). However, eating a diet rich in foods of animal origin has been shown to drastically reduce environmental benefits of cycling. I advance the existing literature of the benefits human powered transportation in four ways. First, by using accurate measures of energy expenditure in cycling instead of customary crude estimates. Second, I extend the analysis to environmental benefits to walking and running. Third, I use comprehensive measurements of GHGs in food production, including CH₄, to assess the full environmental impact of human powered transport. Finally, I compare the GHG impact of human powered transportation to that of driving and flying using realistic data on diets for a select group of countries. To maximize the benefits of human powered transport, I suggest imposing excise taxes on meat and other animal products with concomitant measures to assist the low income households, and eliminating direct and indirect subsidies of animal sourced foods.

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1 Introduction

Climate change mitigation and adaptation require changes to our overall lifestyle, including what we eat and how we travel. Consequently, many cities and countries have recently invested in infrastructure to support cycling and walking with the goal of improving public health and the environment. The United Kingdom has recently committed to invest 2 billion pounds in walking and cycling projects and France has a plan to spend two billion euros to improve cycling infrastructure. In 2020 Washington DC embarked on a plan to build 20 miles of new protected bike lanes over 3 years. Similar plans are in motion in many other jurisdictions.

The benefits of walking, cycling and running as modes of transport are numerous and well documented. Physical activity improves health. Fewer cars on the roads, especially older models, reduce local pollution and traffic congestion. These benefits are subject of numerous studies and are not discussed here. The issue I address in this paper is an often implied claim that discarding automobiles and other internal combustion vehicles in favor of human powered transportation necessarily and unconditionally helps fight climate change. Since no fossil fuels are burned while walking or cycling as opposed to driving, emissions of greenhouse gasses (GHGs), most important of which are carbon dioxide (CO_2) and methane (CH_4), should be reduced.¹

However, the reality is more nuanced. While it is true that automobiles burn fossil fuels and generate GHGs, so does the production of food. When we walk, run or cycle, we use energy stored in food and *indirectly* emit GHGs. For this reason, we must account for the emissions of GHGs due to human generation of mechanical power and optimize diets to maximize environmental benefits of human powered transportation. The goal of this paper is to use advances in bicycle technology, physiological and metabolic calculations as well as improvements in the estimation of GHG emissions of food production to provide precise estimates of the GHG impact of walking, running and cycling for a select group of countries. Based on the comparison of these emission to those from automobiles and airplanes I make some modest proposals.

1.1 A Surprising Example

To motivate the general discussion, consider my leisurely bicycle commute to work as an illustrative example. Cycling is ideally suited to illustrate the issue, because mechanical power that is produced by the rider, can be measured accurately every second with modern power meters. Cycling computers add these measurements and calculate total mechanical work performed during a ride. My 27 kilometers long ride to work took me 1 hour and 24 minutes. With average power of 104 Watts I performed 520 kJ of mechanical work.²

If we know how efficiently cyclists convert energy in food into mechanical work, we can calculate caloric requirements of cycling. Substantial recent research on the efficiency of cycling, for example K E Bijker (2001), Ettema and Lorås (2009) and Gaesser et al. (2018), have shown that cyclists are about 25% efficient at generating mechanical work—they have to consume four Joules of energy in food to produce one Joule of mechanical work. Consequently, my ride burned 2.1 MJ or 500 Calories.³ At the same effort level, I would burn about 1,850 Calories to bike 100 kilometers.

One final question remains. How do we get from 1,850 worth of food Calories to GHG emissions? We need to look at the amount of CO_2 and its equivalents that are generated in food production. Figure 4 shows the GHG equivalents of select foods per 1000 calories.⁴ If I fueled my ride with beef, I would generate 36.4 kg of CO_2 equivalents for every 1000 calories, or 67.5 kg per 1,850 calories. As Figure 1 shows, this would greatly exceed GHG emissions from

1. While some GHGs in the atmosphere are essential for life, their recent growth is excessive.

2. Mechanical work was measured using a Quarq DZero power meter with the precision of about 1-2 percent.

3. “Big C” Calorie is also known as kilo-calorie (kcal) and equals 4,184 Joules.

4. For the source see Ritchie (2020a).

driving a car and even the emissions from a long-haul first class flight. Eating beef is a true environmental luxury! Avoiding meat is not necessarily green—if I fueled my ride with cheese, the CO₂ equivalent would be 11.4 kg—better than driving an midsize car, but worse than sharing a car ride. Eating plants improves the picture dramatically. My ride, fueled with rice, would generate 2.2 kg of CO₂ equivalent, while eating potatoes would reduce the emissions to only 1.2 kg. We see that cycling is not unconditionally better for the climate change. If ardent beef eaters abandon their cars in favor of cycling, they might actually harm the environment.

It should be emphasized that some dietary options in the example are extreme and that fueling human powered transportation with actual—real world—diets would likely lead to smaller environmental impacts. For this reason, I analyze below the GHG impact that is based on realistic diets for a select set of countries.

1.2 Improving Upon Existing Literature

Evaluation of the GHG impact of human powered transport is not a new endeavor, but it has been mostly limited to cycling. The first analysis is Berners-Lee (2010), who estimated the diet-dependent GHG impact of cycling and, somewhat provocatively, concluded “Two people cycling along using energy from cheeseburgers is equivalent to those same people sharing a ride in an efficient car.” More favorable to cycling is the analysis by the European cycling Federation Blondel, Mispelon, and Ferguson (2011). However, the analysis assumes a very low value for energy expenditure of cycling and neglects the impact of CH₄ that is generated in food production. Finally, David Keith (2016) find that “biking has a surprisingly similar marginal impact to driving on a per kilometer basis, and depending on your diet can cause similar greenhouse gas emissions and more land use.” His analysis relies on a rough estimate of cycling energy expenditure, which weakens its conclusions.

This paper expands upon this literature in four ways. First, it uses accurately calculated cycling power values instead of guesses or crude estimates. Second, it extends the analysis to walking and running using accurate metabolic formulas. Third, it comprehensively accounts for CO₂ equivalents in food production, including CH₄, to obtain the full environmental impact of human powered transport. Finally it compares the GHG impact of human powered transportation to that of driving and flying using realistic data on diets for a select group of countries and proposes some modest policies. Finally, Mizdrak et al. (2020) quantify the effects of human powered locomotion for cycling and walking, but their estimates of cycling power are based on metabolic formulas and not on physics.

2 GHG Emissions and Internal Combustion Engines

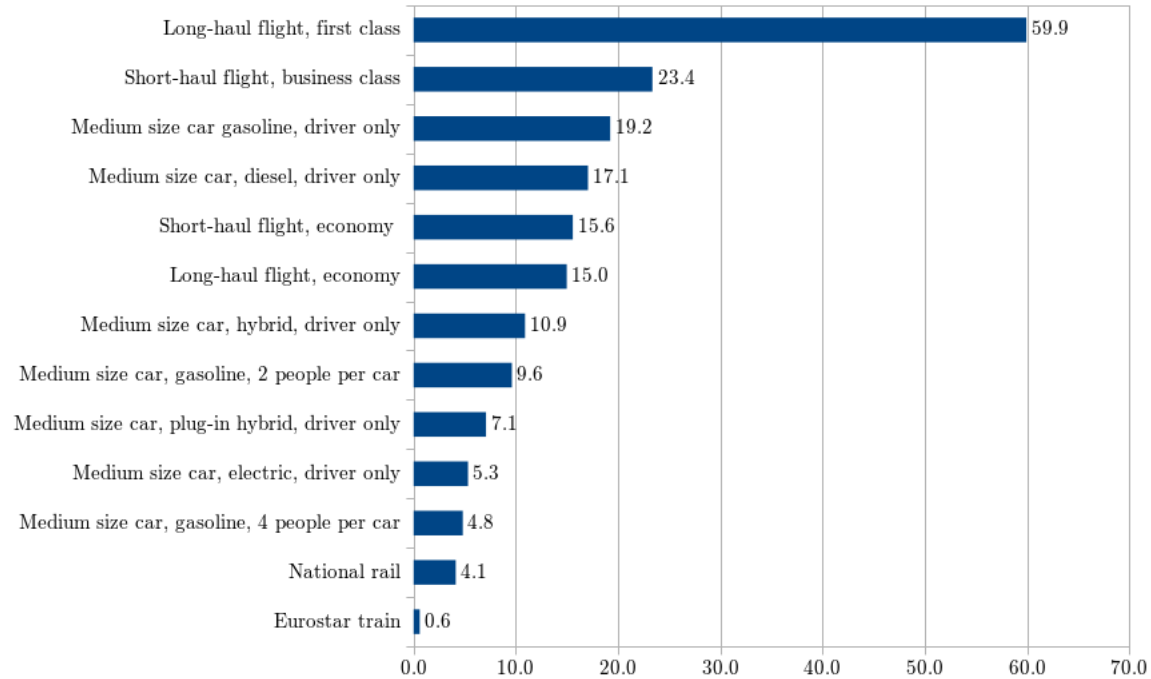
To generate mechanical work, internal combustion engines burn carbohydrates and release exhaust gases, including CO₂, water vapor and others. Some of these gases, primarily CO₂, trap infrared radiation in the atmosphere and contribute to global warming. The intensity with which vehicles emit GHGs is measured in kilograms of CO₂ equivalents per unit distance. In this paper I quote this intensity in kilograms of CO₂ equivalents per 100 kilometers. Table 1 shows GHG emissions for some representative modes of transportation.⁵

Some patterns readily emerge from the table. First, fossil fuel powered cars predictably emit more GHGs than their electric equivalents, but electric cars are not zero carbon machines.⁶ Second, ride sharing drastically reduces carbon footprint. Sharing rides in electric vehicles could be particularly effective. Third, long haul first class flights (where

5. The amount of GHG released in the production in fossil fuels is typically small, on the order of magnitude of a percent of the amount released in burning the fuels, as shown in Yeh et al. (2017). It follows that, at least for the purpose of this paper, we can equate the amount of GHG released in the burning of fossil fuels in engines with the total amount of GHG associated with the fossil fuels.

6. The GHG emissions of electric vehicles depend on the technology of electricity production. In general, electric vehicles are substantially cleaner than standard vehicles. A UK car is used as a benchmark. See Holland et al. (2016) for a deeper discussion.

Figure 1: GHG emissions per passenger, CO₂ equivalent in kg per 100 km. (Source: Hill et al. 2019 and Ritchie 2020b.)



passengers use more space on the plane) are highly polluting and serve as a benchmark of high emissions—something that will be explored below. And finally, railway transport is comparatively clean.⁷

3 GHG and Human Powered Transport

It might appear that human powered transport does not contribute to GHG emissions, since no fossil fuels are burned when muscles provide locomotive power. A deeper insight quickly dispels this notion. Fossil fuels are burned and CH₄ is released in food production. Since energy cannot be created out of nothing, mechanical work must be fueled by food. It follows that humans indirectly generate GHGs when they perform mechanical work.

It is important to note that conservation of energy requires humans to increase their food intake when they increase their physical activity—at least in the long run. If people increased their physical activity without increasing their food intake, they would lose weight in the short to medium run. However, this is not sustainable. If they persisted without increasing their caloric intake, they would inevitably starve, continue losing weight and get sick.^{8 9}

It is important to clarify the role of direct CO₂ emissions (i.e. breathing) by humans. The CO₂ breathed out by humans (and other living creatures) has a net zero contribution to GHG emissions. If the contribution were not zero, the Earth would have experienced a global warming catastrophe in the distant past due to the volume of CO₂ emitted in the past by breathing organisms. What matters for GHG emissions generated by human powered transportation is the source of food used to fuel these activities, the amount of fossil fuels used in the production of the food and the amount of other GHGs foods release during their production. Living creatures who feed on naturally grown foods do

7. The analysis includes only direct GHG emissions of driving, not the indirect emissions associated with producing the vehicle.

8. Only minute amounts of additional work can be sustained if food intake is not increased due to lower resting energy requirements after weight loss. A calculation in the Appendix shows why eating extra food is necessary.

9. People might reduce their exercise volume when walking instead of driving. However, to achieve environmental sustainability, the GHG emissions due to human physical activity still need to be minimized by the appropriate dietary choices, as will be shown below.

not contribute to net GHG emissions, because they are a part of a closed system.

To quantify GHG emissions due to human mechanical work, I proceed in two steps. First, I estimate the energy needed by a US person of average size and weight to run, walk or cycle 100 kilometers on flat terrain. Second, I multiply these energy requirements with GHG emissions of various foods per Calorie to obtain the total GHG emissions for walking, running and cycling.¹⁰

3.1 Caloric Requirements of Walking, Running and Cycling

Calculating accurate caloric requirements of walking, running and cycling is crucial to obtain their GHG impact. The details of the calculations are in the Appendix, here we present only an overview. Walking and running calories are calculated as multipliers —metabolic equivalents or METs—of the resting metabolic rate (RMR). The resting metabolic rate depends on the size, age and gender of the person. The most accurate method to determine the RMR is laboratory measurement. However, accurate formulas that give estimates of the RMR also exist and are used in this paper. The METs depends on the type of the activity. For walking and running they are determined by the speed with which a person moves and the slope of the terrain.

Caloric requirements of cycling are calculated differently. Cycling power is described accurately with a simple mechanical formula. It depends on the size of the rider and the linear and cubic terms of the speed, accounting for rolling and aerodynamic resistance, respectively. Power is converted into caloric requirements by taking into account the efficiency with which the human body generates mechanical power when cycling. A summary of calculations of caloric requirements for walking, running and cycling is graphically presented in Figure 2.

The results of the calculations are summarized in Figure 3, which shows the caloric requirements to run, walk or cycle 100 kilometers. The calculations are for the “average US human”—the average of the average man and woman respectively.¹¹

In running and walking, expended energy depends only on the distance and not on the speed of walking, at least in the first approximation. In cycling, that is not the case, because air resistance, the main source of power losses, is not a linear function of speed. For example, on flat terrain increasing the speed from 20 kph to 30 kph more than doubles the energy requirement. However, moderate and slow cycling are much more energy efficient than walking or running.¹²

3.2 GHG Emissions and Food Production

Food production requires energy and generates GHGs. For example, heating greenhouses to grow tomatoes in cold months requires energy and emits GHGs. In addition, the production of certain foods, mostly beef, generates significant amounts of methane, which is a potent GHG. For this reason it is important to aggregate the effects of CO₂, CH₄ and other GHGs into CO₂ equivalents. The usual measure is CO₂ equivalents per kg of food, but for our purposes, the relevant quantity is CO₂ equivalents per 1000 Calories. Some key foodstuffs and their CO₂ equivalents are listed in Figure 4.

10. Three typical cycling profiles—slow, moderate and fast—are included in the table.

11. For the source of average body measurements see CDC 2021.

12. Table 3 illustrates why it is exceedingly hard to lose weight by exercising alone. To lose 1 kg of body weight it one needs to run more than 100 kilometers.

Figure 2: Calculating caloric requirements of cycling, walking and running

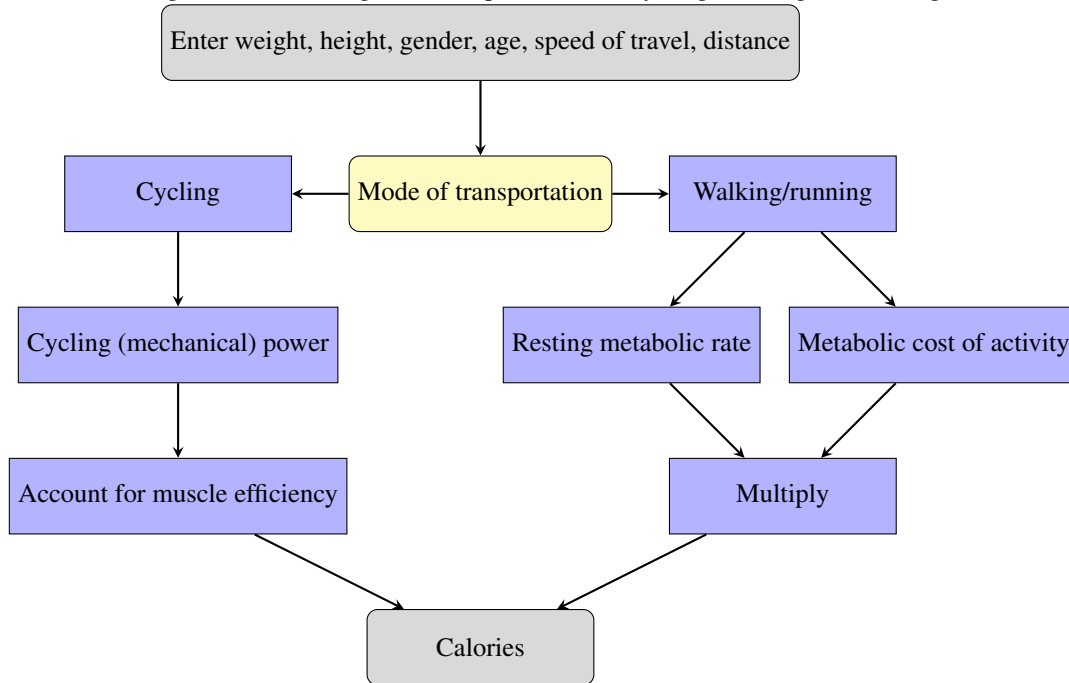


Figure 3: Food intake in Calories needed to move 100 kilometers on flat terrain. (Source: author's calculations.)

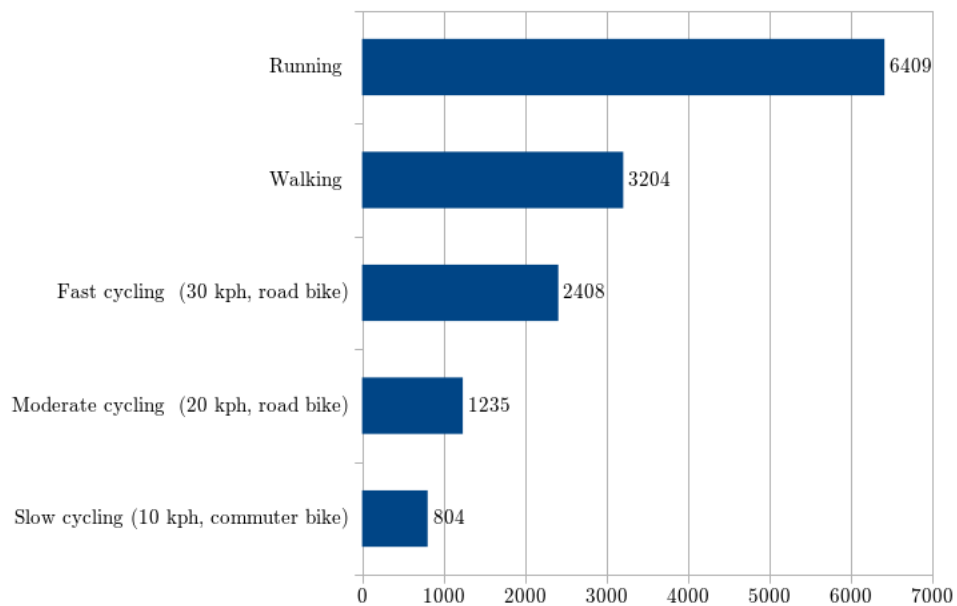
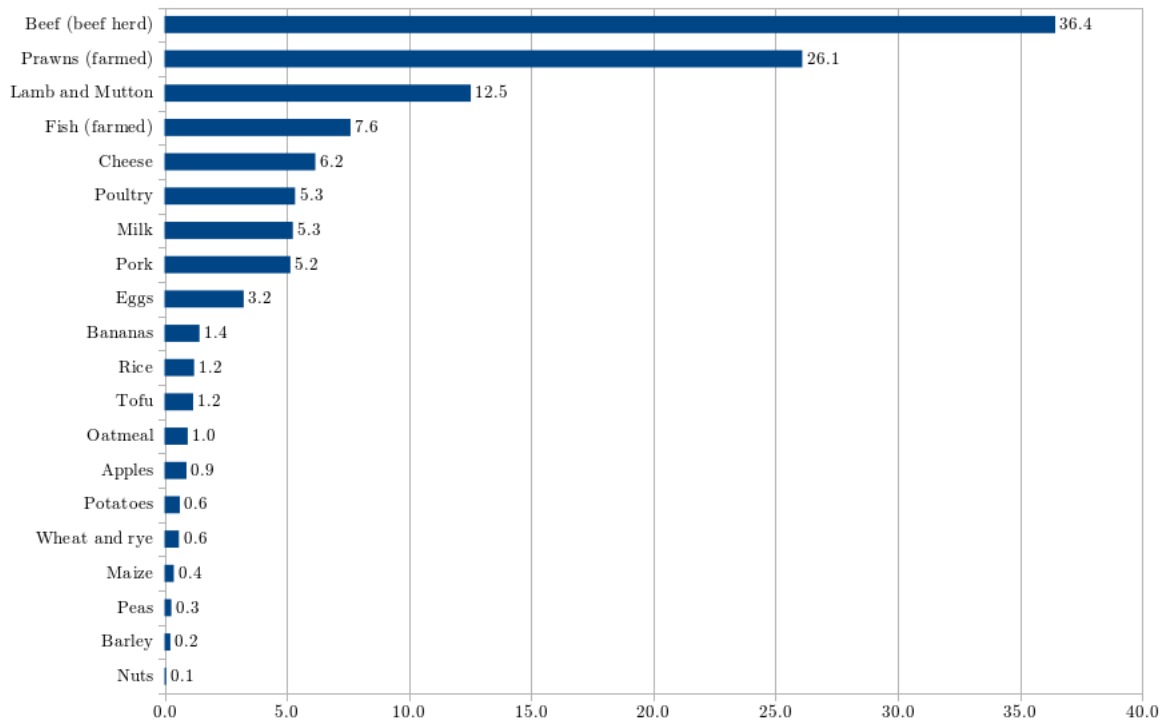


Figure 4: GHG impact of food production, CO₂ equivalent in kg per 1000 Calories. (Source: Ritchie (2020a) and Poore and Nemecek (2018).)



3.3 Putting Everything Together

3.3.1 Environmental Impact of Individual Foods

Combining results from Figure 3 and Figure 4 gives the estimates of GHG in kg of CO₂ equivalents per 100 kilometers of travel. The GHG impact of fueling human powered transport with animal foods is shown in Table 1. The numbers in **bold** identify the entries that are more GHG intensive than driving alone in a midsize car. Most entries in the running and fast cycling categories are more polluting than driving. Even walking is broadly worse than driving from the perspective of GHG emissions. Slow cycling, a particularly efficient mode of transportation, is somewhat “greener” than driving, but only when not “fueled” by beef or prawns. It is unsettling that eating mostly beef and walking to work will harm the environment more than commuting by car. Finally, almost all entries are worse than driving alone in an electric car and strongly dominated by electric carpooling.

A plant based diet leads to better outcomes as is shown in Table 2. Even the worst case, running and eating bananas, is better for the environment than driving a car and in the best case of slow cycling and eating low GHG foods, such as peas or barley, the GHG emissions are 98% lower than driving.¹³

3.3.2 Impact of Country-Specific Realistic Diets

To inform policy and move beyond hypothetical scenarios I calculate values of GHG emissions using realistic diets for a select group of countries. Unfortunately, data on consumption based GHG emissions of food are not available, hence I use production based data from Crippa et al. (2021). The data include direct emissions from agriculture, as well as land use change and supply chain emissions (transport, packaging, food processing, retail, consumer cooking,

13. Also, riding electric bikes would be even cleaner, provided that they are charged with electricity from green sources.

Table 1: GHG Emissions of human powered transport—animal based foods

Food	Running	Walking	Fast cycling	Moderate Cycling	Slow Cycling
Beef (beef herd)	233.53	116.77	87.73	45.01	29.30
Prawns (farmed)	167.20	83.60	62.81	32.23	20.98
Sheep meat	80.30	40.15	30.17	15.48	10.07
Fish (farmed)	48.77	24.38	18.32	9.40	6.12
Cheese	39.54	19.77	14.85	7.62	4.96
Poultry	34.22	17.11	12.86	6.60	4.29
Milk	33.65	16.82	12.64	6.48	4.22
Pork	33.00	16.50	12.40	6.36	4.14
Eggs	20.76	10.38	7.80	4.00	2.60

Source: author's calculations

Table 2: GHG Emissions of human powered transport—plant based foods

Food	Running	Walking	Fast cycling	Moderate Cycling	Slow Cycling
Bananas	9.16	4.58	3.44	1.77	1.15
Rice	7.75	3.88	2.91	1.49	0.97
Tofu (soybeans)	7.50	3.75	2.82	1.45	0.94
Apples	5.77	2.88	2.17	1.11	0.72
Potatoes	4.04	2.02	1.52	0.78	0.51
Wheat and Rye	3.78	1.89	1.42	0.73	0.47
Maize	2.44	1.22	0.91	0.47	0.31
Peas	1.79	0.90	0.67	0.35	0.23
Barley	1.54	0.77	0.58	0.30	0.19
Nuts	0.45	0.22	0.17	0.09	0.06

Source: author's calculations

refrigeration and waste).¹⁴ Using data on population I obtain estimates of food-related GHG emissions per person. Finally, using the data on daily Calorie intakes, I estimate the amount of GHG per 1000 Calories for an average person in a country. Mathematically, the equation for the GHG intensity of a diet in a given country is

$$\text{GHG intensity} = \frac{\text{Annual GHG emissions}}{\text{Population} \cdot 365 \cdot \text{Daily caloric intake}} \quad (1)$$

The results are presented in Table 3. Using these country specific estimates I calculate GHG emissions for running, walking and cycling. The results are presented in Table 4.¹⁵ Even in the worst case scenario—that is running and eating the diet from the most GHG intensive countries—switching to human powered transportation is an efficient way to reduce GHG emissions. However, large differences between countries indicate that further gains could be achieved by optimizing the composition of diets. This could primarily be achieved by reducing the amount of foods of animal origin. For example, the diet in Italy, Japan or Spain is more than twice "cleaner" than the US diet and more than four times cleaner than "beef heavy" diet in Brazil.

Interestingly, while walking emits less GHG than driving a typical standard car in all countries, ride sharing in a compact car would emit less GHG than running or fast cycling in more GHG intensive countries. While some uncertainty exist around our estimates, it is credible to say that the average diet in some countries is so far from

14. Data are for 2015. While it would be preferred to use the data based on the consumption of food, such data are to my knowledge not readily available. Hence I use the production based data as a first approximation.

15. It is reasonable to assume that in the long run people adjust their dietary compositions only marginally (if at all) in response to increased physical activity. The massive and mostly unsuccessful dieting industry attests to the rigidity of food choices.

optimal, that the gains from switching to human powered transportation in those countries, *ceteris paribus* would be far from their full potential. In summary, I can answer the titular question—walking is on average "greener" than driving, but there is room for improvements.

Table 3: GHG Intensity of Diet for Select Countries

Country	Population	Daily food intake	GHG Emissions — CO ₂ equivalents		
	Millions		Total /1	Per person /2	Per unit energy /3
United States	321.4	3,800	1470	4.57	1.20
Russia	143.5	3,320	466	3.25	0.98
Germany	78.7	3,540	180	2.28	0.64
Japan	126.6	2,800	210	1.66	0.59
Denmark	5.5	3,410	21	3.80	1.11
Slovenia	2.0	3,220	5	2.37	0.74
China	1376.0	2,990	2419	1.76	0.59
United Kingdom	64.7	3,450	113	1.74	0.51
Italy	60.3	3,650	99	1.63	0.45
France	64.4	3,530	171	2.66	0.75
Spain	64.4	3,260	97	1.51	0.46
Turkey	77.3	3,500	122	1.58	0.45
Sweden	9.3	3,110	56	6.03	1.94
Brazil	207.8	3,120	1327	6.38	2.05
India	1311.1	2,360	1127	0.86	0.36

/1 10⁶ tons, /2 tons, /3 kg per 1000 Calories

Source: <https://ourworldindata.org/grapher/emissions-from-food>, Ritchie and Roser 2020.

4 Policy Proposals

5 Policy Implications: Food Taxes, Inequality, and Redistribution

Addressing the environmental and health externalities of meat consumption requires well-calibrated economic instruments. Among these, Pigouvian taxes on meat—set to reflect the true social cost of production—have received increasing scholarly and political attention. This section outlines key insights from recent empirical studies and economic models.

5.1 Justification and Public Support

A major determinant of public acceptance for meat taxes is how they are framed. Perino and Schwickert (2023) show that German voters are significantly more likely to support a meat tax when it is justified by animal welfare concerns rather than climate mitigation. Across a series of referendum experiments, taxes framed around improving livestock conditions consistently garnered more support than carbon-oriented justifications. The study also found no strong preference for Pigouvian (differentiated) taxes over uniform ones, underscoring the primacy of narrative over technical design in shaping support.

5.2 Efficiency and Externality Coverage

Funke et al. (2022) argue that current meat prices fail to internalize a wide array of externalities—ranging from climate damage and biodiversity loss to public health and antimicrobial resistance. They estimate that beef is underpriced by

Table 4: GHG Emissions of Select Countries for Human-Powered Transport (kg CO₂ eq per 100 km)

Country	Running	Walking	Fast cycling	Moderate cycling	Slow cycling
United States	7.71	3.86	2.90	1.49	0.97
Russia	6.26	3.13	2.35	1.21	0.79
Germany	4.13	2.06	1.55	0.80	0.52
Japan	3.79	1.90	1.42	0.73	0.48
Denmark	7.13	3.57	2.68	1.37	0.89
Slovenia	4.72	2.36	1.77	0.91	0.59
China	3.77	1.88	1.42	0.73	0.47
United Kingdom	3.24	1.62	1.22	0.62	0.41
Italy	2.87	1.43	1.08	0.55	0.36
France	4.82	2.41	1.81	0.93	0.61
Spain	2.96	1.48	1.11	0.57	0.37
Turkey	2.89	1.44	1.08	0.56	0.36
Sweden	12.43	6.21	4.67	2.40	1.56
Brazil	13.11	6.56	4.93	2.53	1.65
India	2.33	1.17	0.88	0.45	0.29

Note: A medium size gasoline car with two passengers emits 9.6 kg CO₂ per 100 km per person.

Source: author's calculations.

\$5–\$9 per kilogram in high-income countries. A properly designed meat tax could increase prices by 20–60

5.3 Equity and Redistribution

Concerns about regressivity have long impeded the adoption of food taxes. However, as Klenert, Funke, and Cai (2023b) demonstrate, these taxes can be designed to avoid overburdening low-income households. By combining a meat tax with revenue recycling—such as lump-sum transfers or reduced VAT on low-emission foods—distributional neutrality, or even progressivity, can be achieved. Moreover, these compensatory measures significantly improve public support for the tax.

5.4 Innovation and the Plant-Based Sector

Taxes on conventional meat may also yield positive spillovers by accelerating the growth of plant-based alternatives. Zytkowicz (2021) estimates that a \$3.53/lb tax on beef in the U.S. could reduce beef consumption by 15

5.5 Case Study: Sweden's Beef Tax Proposal

Using a partial equilibrium model, Mårtensson (2014) shows that a Pigouvian tax on beef in Sweden, differentiated by production method, could reduce consumption by nearly 8

5.6 Pigouvian Taxes to the Rescue

A long established principle in environmental policy is that the polluter should pay for the pollution. This is known as the polluter pays principle (PPP) and its goal is to internalize, to the extent possible, the externalities due to pollution. There exist different options to operationalize this principle. The approach favored by economists is to impose the so-called Pigouvian taxes on economic activity which generates pollution. In the remainder of this section I will present the case for the Pigouvian taxation of meats and propose measures to alleviate the redistributive effects of these taxes.

5.7 Who and How to tax?

Implementing Pigouvian taxes on meat to reduce GHG emissions involves levying a tax proportional to the environmental damage caused by meat production, methane from livestock. From the standpoint of the environment, it is less important who pays the tax, producers or consumers, as long as the negative externalities of pollution are fully internalized. The tax should be calibrated based on the carbon footprint of different types of meat, with higher rates for beef and lamb, which have the highest emissions, and lower rates for poultry and pork. To ensure fairness, policymakers should introduce rebates or food assistance programs for low-income households to offset potential cost burdens.¹⁶ Public awareness campaigns should accompany the tax to educate consumers on the environmental impact of meat consumption and encourage behavioral shifts toward sustainable diets.

5.7.1 Example of a Pigouvian Tax

To illustrate these principles considers the taxation of main types of meat. Assume that the social cost of carbon is estimated at \$50 per ton of CO₂, and beef produces approximately 27 kg CO₂ per kg of meat. If the taxes are imposed in the form of excise taxes, the amount of tax should be \$1.35 per kg of beef ($\$50 \cdot 0.027$). If the social cost of carbon is higher, say \$100 per ton of CO₂, the corresponding tax becomes \$2.70 per kg of beef. - For chicken (6 kg CO₂e per kg), the tax would be around \$0.30 per kg. - For pork (6 kg CO₂e per kg), the tax would be \$0.35 per kg.

Table 5: Tax Calculations for some Typical Meats

	Excise Tax [in \$]			Effective Tax Rate [in %]		
	CO ₂ equivalent [kg]			Retail Price per kg		
Social cost per ton of CO ₂ equivalent	Beef	Chicken	Pork	Beef	Chicken	Pork
	27	6	6	15	9	10
50	1.35	0.30	0.30	9.0	3.3	3.0
100	2.70	0.60	0.60	18.0	6.7	6.0

```
| Meat      | Price Elasticity (PED) | Income Elasticity (YED) |
|-----|-----|-----|
| **Beef** | -0.6 to -0.8 (inelastic) | 0.4 to 0.6 (normal, luxury good) |
| **Pork** | -0.4 to -0.6 (inelastic) | 0.3 to 0.5 (normal) |
| **Chicken** | -0.6 to -0.9 (moderately elastic) | 0.2 to 0.4 (normal, staple) |
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These values are based on estimates from various economic studies and may vary depending on specific market conditions.

As is shown above, 1 kg of beef generates. the In economic theory, a Pigouvian tax is designed to correct a market failure caused by a negative externality, which in this case is greenhouse gas (GHG) emissions from meat production. The tax should be set equal to the marginal external cost (MEC) imposed on society by the consumption of foods whose production generates GHGs. This means that the tax should reflect the estimated social cost of carbon (SCC) associated with the emissions from meat production.¹⁷

Determining the Tax Rate The optimal Pigouvian tax rate for meat would depend on GHG emissions intensity. The tax should be proportional to these emissions to internalize the external cost into the price. The tax should also depend

16. Governments could use revenue from the tax to subsidize sustainable alternatives, such as plant-based proteins or lab-grown meat, making them more competitive.

17. Accurate estimating the social cost is a difficult endeavor, one whose details we do not discuss here.

on the elasticity of demand: The effectiveness of the tax in reducing consumption depends on the price elasticity of demand (PED), which measures how much demand decreases in response to price increases. If demand is elastic ($PED < -1$), a small tax can lead to a significant reduction in consumption, making it an effective policy tool. If demand is inelastic ($PED > -1$), a higher tax is needed to meaningfully reduce consumption, but this risks being regressive (disproportionately affecting lower-income consumers).

Empirical studies suggest that beef has a PED around -0.7 to -0.9 (inelastic but somewhat responsive), while chicken and pork have even lower elasticity. Given these estimates, the tax should be high enough to incentivize substitution toward lower-emission foods but not so high that it causes excessive financial strain.

The expected effects are as follows.

- Higher prices reduce demand, especially for high-emission meats like beef.
- Consumers may substitute towards lower-emission meats (chicken, pork) or plant-based alternatives.
- Revenue generated can be used to subsidize sustainable food options or offset economic burdens on lower-income households.
- Over time, the market adapts, and producers may shift towards more sustainable practices.

This approach ensures that the tax corrects the negative externality while considering consumer behavior and economic efficiency.

5.8 But Consumption Taxes are Regressive, are They not?

To ensure that a Pigouvian tax on meat does not disproportionately burden lower-income households, rebates and compensation mechanisms should be designed to offset its regressive effects. Below are some options to achieve this.

Direct Lump-Sum Rebates (Per-Capita Transfers) The government can return the total tax revenue equally to all citizens as a lump-sum payment, similar to a carbon dividend. Since lower-income households tend to consume less meat than wealthier ones, they would receive a rebate that exceeds their additional costs, making the tax progressive rather than regressive. Example: If the tax generates \$5 billion annually, and there are 50 million eligible recipients, each could receive a \$100 yearly rebate, helping offset increased food costs.

Targeted Rebates for Low-Income Households Instead of universal rebates, rebates could be means-tested, going only to those below a certain income threshold. These rebates could be distributed through existing programs such as: SNAP (food stamps) expansion, direct deposit payments for low-income families, tax credits (like an expanded Earned Income Tax Credit). This ensures that households most affected by price increases get more relief, while wealthier consumers who can afford the tax receive little or no rebate.

Subsidies for Sustainable Alternatives To help consumers shift their diets rather than just compensating them, revenue from the tax could be used to subsidize: plant-based proteins (e.g., lentils, beans, tofu, plant-based meats), lab-grown meat when it becomes commercially viable, sustainable fish and poultry as lower-carbon alternatives. This approach makes environmentally friendly food more affordable, reducing the demand impact on lower-income groups.

Food Vouchers or Discounts Governments could issue discount vouchers that make sustainable foods cheaper at the point of sale, ensuring that lower-income consumers can switch to affordable, lower-emission foods without losing

purchasing power. For example, a household spending 50 a month on beef could receive 10 in plant-based food vouchers to help transition their diet.

Gradual Implementation with Threshold Exemptions A phased-in tax gives lower-income consumers time to adjust, allowing substitutes to become more affordable before the full tax takes effect. Small purchases (e.g., below a certain weekly meat spending level) could be exempt from the tax, protecting those who consume meat in moderation.

Conclusion By recycling tax revenues in an equitable way—through direct rebates, targeted assistance, food subsidies, and gradual implementation—a meat tax can be progressive rather than regressive, ensuring that climate policy does not disproportionately harm lower-income households.

These findings are supported in a paper by Klenert, Funke, and Cai (2023a). They show that consumption taxes on meat have recently been under consideration in several European countries as part of their effort to achieve more sustainable food systems. Yet a major concern is that these taxes might burden low-income households disproportionately. Here we compare different meat tax designs and revenue recycling schemes in terms of their distributional impacts in a large sample of European countries. We find that across all selected tax designs, uncompensated meat taxes are slightly regressive. However, the effect on inequality is mild and can be reversed through revenue recycling via uniform lump-sum transfers in most cases. Using meat tax revenues towards lowering value-added taxes on fruit and vegetable products dampens but does not fully offset the regressive effect. Variation in the distributional impact can be explained by cross-country heterogeneity in consumption patterns, design choices between unit-based and ad valorem taxation and differentiation according to greenhouse gas intensities.

6 Discussion

GHG emissions are generally reduced when human powered transport replaces cars. Simulations for a select group of countries, based on realistic diets, show that driving alone in a midsize gasoline powered car emits between 5 and 16 times more GHGs per 100 kilometers than walking. In general, all modes of human powered transport are "cleaner" than driving and in most cases "cleaner" than sharing a ride in a car.

Second, eliminating internal combustion transportation is only a part of the strategy to reduce (and ultimately eliminate) GHG emissions. It is equally important to eliminate highly polluting food sources. The gains from moving to human powered transport can be surprisingly small and even negative in people who eat predominantly foods of animal origin. For illustration—ride sharing in gasoline or diesel powered cars is a cleaner mode of transport than walking or running while eating foods of animal origin, in particular beef. Slow cycling is more energy efficient than walking or running and hence better for the environment. But the gains from cycling are still far from optimal if rides are "fueled" totally or mostly by foods of animal origin. Finally, human powered transportation, fueled by foods of animal origin, is also almost always less efficient than electric vehicles.

Third, sharing rides in a gasoline car, improves the GHG profile significantly, making it closer to that of electric vehicles when they are driven alone. Furthermore, ride sharing in electric vehicles is the best practical way to minimize GHG emissions for longer commutes. During the transition to electric vehicles, ride sharing in gasoline and diesel powered vehicles should be more forcefully encouraged.

Fourth, the objective of minimizing GHG emissions from human powered transport is best accomplished by increasing the share of plant based foods in the diet, since meat production, at least given the current state of production technology, is a major source of GHG emissions. To the extent that animal based foods are included in the diet, it is imperative to improve technology to minimize the emissions of GHGs caused by the production of such foods. Consuming cultured (industrially grown) meats instead of meats that are produced by animal husbandry appears to be

an environmentally friendly alternative.

Consumption of "GHG-heavy" foods should be discouraged by forcing consumers to internalize the full price of their consumption. Excise taxes, similar to those on tobacco products, should be imposed on foods of animal origin, with the goal to minimize their consumption. Because such taxes are by construction regressive, help could be offered to low income segments of the population by implementing direct transfers equal to product of the average consumed quantity of animal products per household before the introduction of the tax and the excise tax. Such a transfer would (1) keep the relative prices of foods changed in favor of environmentally friendly foods and (2) ensure that low income segments of the population are not made worse off because of the measure. In addition, all subsidies that directly or indirectly increase the production of animal based foods should be eliminated. For example, corn subsidies in the US, which increase the supply of corn and push it into the production of meat as cheap animal feed, should be immediately eliminated. Such policies should be applied globally.

Future research should focus on using data on GHG emissions from food *consumption* to account for trade in food. In addition, work should be conducted on optimizing human diet to minimize its GHG impact. To this end, estimating demand for food and simulating the impact of food taxes that deter the consumption of foods of animal origin, while assuring a healthy diet, is an urgent next step.

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A Calculating Energy Expenditure of Cycling

A.1 Cycling Mechanics

Cycling can be accurately modeled with simple physical laws. Assume that a cyclist with mass m_h is riding a bike with mass m_b where the total mass of the system is $m = m_h + m_b$. The cyclist is moving with velocity v on a slope with incline ϕ . The power needed to maintain steady motion is given by

$$P = v \cdot \left[\frac{1}{2} \rho C_d A v^2 + mg (\sin(\phi) + C_r \cos(\phi)) \right] \cdot C_{mech}. \quad (2)$$

Here ρ is the density of air, which depends on the elevation and temperature. C_d is the coefficient of drag, which depends on the shape of the cyclist's body and the shape of the bike and A is the frontal area of the cyclist. It is common to write the product $C_d A$ as a single term $C_d A$, a quantity that is commonly measured in wind tunnels. The coefficient of rolling friction is C_r . The terms in the square brackets stand for air resistance, gravitational force, and rolling friction, respectively. Finally, the mechanical inefficiency of the gear train is represented by term $C_{mech} > 1$. Assuming constant velocity v , the cyclist will take $t = l/v$ seconds to travel l meters. It follows that mechanical work, $W = P \cdot t$, over distance l is

$$W = l \cdot \left[\frac{1}{2} \rho C_d A v^2 + mg (\sin(\phi) + C_r \cos(\phi)) \right] \cdot C_{mech}. \quad (3)$$

Because air resistance depends on velocity, faster cycling requires more mechanical work for the same distance.

A.2 Measuring Cycling Power

Parameters in the equations above have to be estimated. The LHS in those equations can be accurately measured with power meters. They produce high accuracy measurements of torque \vec{M} exerted by the rider and the angular velocity of cranks $\vec{\omega}$ once every second and report the instantaneous power $P = \vec{M} \cdot \vec{\omega}$ to a cycling computer. The mechanical work done by the cyclist is the integral of instantaneous power over time.

A.3 Cycling Calculators

Since cycling is an activity that is well described by the laws of physics, highly accurate formulas can also be used to estimate the mechanical power generated by cyclists. Several versions are available online as free biking calculators. Such calculators use a physics model of a cyclist, including velocity-dependent air resistance, air density, tire friction, gear train friction, size and weight of the rider, type of the bicycle and so on to calculate mechanical power and work. An example of an accurate cycling calculator is Zorn 2009.

A.4 Mechanical Efficiency of Cycling

Once we have mechanical work, we can convert this into calories Q that are expended by the rider using the coefficient of net efficiency η of a human rider. Mathematically, it follows

$$Q = \frac{W}{\eta} \quad (4)$$

Good estimates of η are in K E Bijker (2001), Ettema and Lorås (2009), Gaesser et al. (2018) and Sharpe (2005). To a good approximation, the *net efficiency of cycling* η is around 25%. This means that for every unit of mechanical work, a cyclist requires four units of energy in terms of food.¹⁸

Putting all of the above results together, we calculate the energy expenditure needed to cycle a given distance for different types of bikes. Note: assumed air density is 1.2 kg/m³. The table is populated using equation (2).

Table 6: Cycling power vs speed [Watts]

Speed [kph]	Road bike			Commuter bike		
	Man	Woman	Average	Man	Woman	Average
10	16.42	14.60	15.51	24.74	22.16	23.45
15	38.02	34.16	36.09	57.14	51.87	54.51
20	75.68	68.43	72.05	113.57	103.96	108.76
25	134.76	122.31	128.54	202.04	185.87	193.95
30	220.61	200.72	210.66	330.55	305.05	317.80
35	338.59	308.54	323.57	507.13	468.98	488.05
40	494.06	450.69	472.37	739.78	685.09	712.44
CdA	0.5390	0.4936	0.5163	0.8063	0.7505	0.7784
C_r	0.0033	0.0033	0.0033	0.0050	0.0050	0.0050

Source: Author's calculations

From the table above it follows directly for the energy cost of cycling...

Table 7: Energy cost of cycling per 100 km [Calories]

Speed [kph]	Road bike			Commuter bike		
	Man	Woman	Average	Man	Woman	Average
10	563.01	500.58	531.80	848.34	759.65	804.00
15	868.99	780.79	824.89	1,306.06	1,185.69	1,245.88
20	1,297.36	1,173.08	1,235.22	1,946.87	1,782.16	1,864.51
25	1,848.13	1,677.45	1,762.79	2,770.77	2,549.04	2,659.90
30	2,521.28	2,293.91	2,407.60	3,777.75	3,486.33	3,632.04
35	3,316.83	3,022.45	3,169.64	4,967.83	4,594.05	4,780.94
40	4,234.77	3,863.07	4,048.92	6,340.99	5,872.18	6,106.59
CdA	0.5390	0.4936	0.5163	0.8063	0.7505	0.7784
C_r	0.0033	0.0033	0.0033	0.0050	0.0050	0.0050

Source: Author's calculations

B Calculating Energy Expenditure of Walking and Running

Using power meters for walking and running is not feasible. Hence I use metabolic formulas to estimate energy expenditures of these activities. The estimation is performed in two steps. First, estimate the resting energy expenditure of a person. That is the energy that a human body uses just to function in a relaxed state at rest and is known as the basal or resting metabolic rate (BMR or RMR). Second, use formulas that give the multipliers of the resting energy expenditure when the body performs work. These multipliers are known as the metabolic equivalents (METs), where one MET is equal to resting metabolic rate. An activity with a MET value of 5, for example, means that one is using 5 the energy needed while sitting at rest.

18. Where mechanical work is typically reported in kJ and energy consumed in kcal, with the conversion factor of 4184 Joules per kcal.

B.1 Resting Energy Expenditure

Humans use energy even when at rest. The energy depends on weight, height, age and gender and its daily amount in Calories is well described by the empirical Mifflin-St. Jeor equation.

$$\text{RMR} = 10 \cdot \text{weight} + 625 \cdot \text{height} - 5 \cdot \text{age} + 5 \cdot \text{Male} - 161 \cdot \text{Female}, \quad (5)$$

where weight is in kilograms, height in meters and age in years. Male and Female are obvious indicator variables. This amount is also known as the basal (or resting) metabolic rate or RMR in Calories per day.¹⁹

Using the Mifflin-St. Jeor equation and the data from CDC, it follows for the RMR of the American men and women (CDC 2021). We see from Table 8 that, when they are sitting restfully for an hour, an average American man

Table 8: RMR—the average US man and woman

	Man	Woman
Height in meters	1.753	1.613
Weight in kilograms	90.9	77.7
RMR in kcal per day (40 years old)	1810	1424
RMR in kcal per hour (40 years old)	75.4	59.3

Source: CDC and author's calculations

and woman spend 75 and 59 Calories, respectively.

B.2 Metabolic Equivalents–RMR Multipliers

When humans are not at rest and perform mechanical work their energy expenditure rises. A widely used method of expressing the increased energy expenditure is to calculate multipliers of resting energy expenditure for a particular activity. These multipliers are known as metabolic equivalents (MET). To illustrate, when performing an activity with 3 METs, an average American man and woman would spend $3 \cdot 75 = 225$ and $3 \cdot 59 = 177$ Calories per hour, respectively.

METs are measured in a laboratory by measuring oxygen consumption and can also be estimated using semi-empirical *metabolic formulas*. In this paper I build upon formulas by Jim Ross of Wake Forest University (Ross 2019). While these formulas are not as accurate as measuring mechanical power with power meters in cycling or as accurate as laboratory measurements of oxygen consumption, they are sufficiently accurate for the purposes of this analysis, with the variation SEE of 7%.

For walking and running, energy expenditure depends upon the speed and the slope of the incline if walking uphill. Mathematically, the functional form for the MET is

$$\text{MET} = v \cdot [a + b \sin(\phi)] \quad (6)$$

where v is the speed and ϕ is the slope of the incline and the parameters a, b are estimated empirically and their values are presented in Table 9. The equation above shows an important difference between cycling on the one hand and walking and running on the other. For walking and running, the intensity in METs depends linearly on the speed—which is not the case in cycling. It follows that the total amount of expended energy when walking or running only depends on the distance walked or ran.²⁰ The values of parameters a and b are in Table 9. The speed has to be entered

19. <https://www.t-nation.com/lean-built-eating/mifflin-st-jeor-calorie-equation-weight-loss/>

20. This is a good approximation, since air resistance plays little role in walking and running. However, this assumption does not apply to cycling.

Table 9: Parameters of the MET equation for walking and cycling

	a	b	Valid for v [in kph]
Walking	0.4762	8.5714	between 3 and 6
Running	0.9524	4.2857	8 or faster

Source: Ross 2019 and author's calculations

in kilometers per hour and the units of a, b are MET per kph. Applying the parameters from the above Table, I obtain METs for walking or running one kilometer. The results are in Table 10. It is interesting to note that for steep inclines walking is less efficient than running per unit distance.

Table 10: Energy cost of walking and running per 1 km, flat terrain

			Calories					
METs			Average man		Average woman		Average human	
Grade in %	Walking	Running	Walking	Running	Walking	Running	Walking	Running
0	0.476	0.952	35.9	71.7	28.2	56.4	32.0	64.1
5	0.905	1.167	68.1	87.9	53.6	69.1	60.9	78.5
10	1.333	1.381	100.4	104.0	79.0	81.8	89.7	92.9
15	1.762	1.595	132.7	120.1	104.4	94.6	118.6	107.3
20	2.190	1.810	165.0	136.3	129.8	107.3	147.4	121.8

Source: Author's calculations

Combining all results above, I finally get estimates of energy expenditure for 100 kilometers of human powered travel. I assume walking on flat terrain, which is a reasonable approximation for most practical traveling and commuting. The estimates are produced for the average US man and woman. Cycling power was calculated assuming the typical air density of 1.2 kg/m³ and riding on a flat road. The coefficient of mechanical efficiency, C_{mech} assumes losses of 3 percent, a value typical for bikes with modern groupsets. The results are in Table 11. In running and walk-

Table 11: Energy cost of human powered transport; Calories per 100 km, flat terrain

Mode of transport	kcal per 100 km		
	Man	Woman	Average
Walking	3,586.24	2,822.41	3,204.33
Running	7,172.49	5,644.82	6,408.65
Slow cycling (10 kph, commuter bike)	848.34	759.65	804.00
Moderate cycling (20 kph, road bike)	1,297.36	1,173.08	1,235.22
Fast cycling (30 kph, road bike)	2,521.28	2,293.91	2,407.60

Source: Author's calculations

ing, expended energy depends only on the distance and not on the speed of walking, at least in the first approximation. In cycling, that is not the case, because air resistance, the main source of power losses, is not a linear function of speed. We see that increasing the speed from 20 kph to 30 kph more than doubles the energy expenditure.

C Some Frequently Asked Questions

While preparing this paper, several early readers made comments along the lines stated below. In anticipation of similar questions I provide the answers.

where air resistance is the dominant source of energy loss.

C.1 Why Exhaled CO₂ Does not Contribute to Global Warming

Humans breath out a considerable amount of CO₂, about 7 percent of the annual GHG emissions. It seems that this CO₂ should contribute to GHG emissions. However, this CO₂ is a part of a closed cycle—it is the release of the CO₂ that was captured by plants during photosynthesis. So, no extra CO₂ is added to the atmosphere. As was stated in the main part of the text—if living creatures contributed to global warming merely by breathing, the Earth would have been "baked" a long time ago.

C.2 Why One must Eat More if One Increases Physical Activity

It is tempting to assume that increasing physical activity, for example biking to work, can be performed without increasing food intake. We must remember, that energy is conserved for all systems, including the human body. If a person increases the amount of mechanical work and there is no compensating increase in food intake, the internal energy of the system will decrease. In the case of a human body this deficit would result in lower body weight. While lower body weight reduces the resting metabolic rate, it follows from the Mifflin-St. Jeor equation above that only small amount of additional mechanical work can be performed without eating extra food. For example, an average person who decides to walk to the office that is 3km from home. This effort burns about 200 extra Calories a day, which seems manageable. However, without eating more, this deficit would result in a long-term weight loss of 20 kg. While such weight loss could be sustainable in some cases, it is easy to see that harder commuting efforts are impossible to sustain without increasing food intake, except possibly for people who are grossly overweight.

C.3 Does Riding a "Bad" Bike Burn More than Riding a "Good" Bike?

When comparing bicycles of different quality it might seem that commuting with lower quality bikes requires considerably more energy than commuting with higher quality ones. However, this impression is not correct. The main source of energy losses in biking is air resistance, which primarily depends on the position of the rider. A racing or road bike is more efficient than a commuter bike, because it forces the rider into a more aerodynamic position. Losses due to different tires and gear train types are several times smaller than air resistance losses at typical biking speeds. A calculation using equation (3) shows that differences in biking efficiency due to different tires and gear trains are of the order of ten percent.

C.4 Do we Care About Emissions of Emissions per unit of Output?

While economists are often concerned with the level of GHG emissions per unit of output, the physical reality of climate change requires the reduction of absolute GHG emissions. The Earth is warming because of the increased concentration of GHGs in the atmosphere and that concentration needs to be reduced or at least stabilized.

C.5 But we can only Walk or Cycle Short distances, so Why Bother?

Cycling or walking can substitute for driving only for short to medium distances, so we will still have to rely on non-human powered transport for most of our travel. However, that misses the point we are addressing. When we walk or cycle instead of drive *any* distance we want to be as efficient in terms of GHG emissions as possible. As we demonstrated above, fueling a cycling commute with beef, no matter how short, is worse than driving.

C.6 Yes, but won't reducing the amount of meat we eat put pressure on arable lands?

The opposite is true as demonstrated by Ritchie and Roser (2019) –producing plant based foods required much less land than animal based foods. Specifically, about three quarters of land are used for meat and dairy production and generate about a fifth of calories and two fifths of protein, respectively. Reducing the share of meat and dairy in human diets indirectly *increases* land availability. We should note that the use of agricultural land per person uses has *declined* dramatically by about 60 percent since 1960s due to dramatic increases in agricultural productivity. The availability of arable lands that would be required to grow enough food to sustain population...etc

C.7 Isn't plant-based diet bad for human health?

This paper does not offer medical advice for obvious reasons. In addition to the constraints on human diet to minimize carbon emissions, we need to ensure the optimal composition of nutrients humans to stay healthy. Having said that, it is tempting to conclude intuitively that devouring steaks daily is both bad for human health and for the environment. Furthermore, a recent literature review Neuenschwander et al. (2023) strongly supports the claim that switching from animal-based to plant-based foods "is beneficially associated with cardiometabolic health and all-cause mortality".