



**EXCERPTS FROM THE MINUTES OF THE EIGHTEENTH (18<sup>TH</sup>) REGULAR SESSION OF THE 12TH SANGGUNIANG BAYAN HELD ON DECEMBER 1, 2025 AT THE SANGGUNIANG BAYAN SESSION HALL, NATIONAL HIGHWAY, BRGY. TIMUGAN, LOS BAÑOS, LAGUNA.**

**PRESENT:**

Hon. Marlo PJ A. Alipon	Municipal Vice Mayor/Presiding Officer
Hon. Miko C. Pelegrina	S.B. Member
Hon. Aldous Amiel B. Perez	S.B. Member
Hon. Muriel Laiza B. Dizon	S.B. Member
Hon. Leren Mae M. Bautista	S.B. Member
Hon. Benedicto S. Alborida	S.B. Member
Hon. Rand Edouard R. De Jesus	S.B. Member
Hon. Myla E. Alinsunurin	S.B. Member
Hon. Jay G. Rolusta	S.B. Member
Hon. Gaudencio P. Macatangay	Ex-Officio Member/Liga President
Hon. Samantha Nicole A. Banasihan-Ortega	Ex-Officio Member/SK Federation President

**ABSENT:**

None

**ORDINANCE NO. 2025-2457**

**ORDINANCE ESTABLISHING THE BALAY SILANGAN REFORMATION CENTER (BSRC) OF THE MUNICIPALITY OF LOS BAÑOS, LAGUNA, PROVIDING GENERAL GUIDELINES FOR ITS OPERATION, ADOPTING CERTAIN PROVISIONS OF DANGEROUS DRUGS BOARD (DDB) REGULATIONS NO. 3 SERIES OF 2016 AND NO. 3 SERIES OF 2022, SECTIONS 51, 77, 84 (A) AND 84 (Q) OF REPUBLIC ACT NO. 9165, AND DILG MEMORANDUM CIRCULAR NO. 2009-09 ENTITLED "UNIFIED ACTIONS AGAINST ILLEGAL DRUGS AND OTHER SUBSTANCES", AND PROVIDING FUNDS THEREFOR.**

Author : Councilor **Benedicto S. Alborida**

**WHEREAS**, Republic Act No. 9165, or the *Comprehensive Dangerous Drugs Act of 2002*, as amended, underscores the imperative to address the pervasive issue of illegal drug use and trafficking in our communities and likewise provides that Dangerous Drugs Board be the policy-making and strategy-formulating body in the field of drug prevention and control;

**WHEREAS**, Section 84 (a) of the Act provides for the Philippine Drug Enforcement Agency (PDEA) to: "Implement or cause the efficient and effective implementation of the national drug control strategy formulated by the Board thereby carrying out a national anti-drug campaign program which shall include drug law enforcement, control, and prevention campaign with the assistance of concerned government agencies";

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**WHEREAS,** Section 84 (Q) of RA 9165 states that the PDEA may: "... enlist the assistance of any department, bureau, office, agency or instrumentality of the government, including government-owned and/or controlled corporation, in the anti-illegal drugs drive.";

**WHEREAS,** Section 51 of RA 9165 mandates that local government units (LGUs) shall "appropriate a substantial portion of their respective annual budgets to assist in or enhance the enforcement of the Act giving priority to preventive or educational programs and the rehabilitation or treatment of drug dependents.";

**WHEREAS,** the DDB issued Regulation No. 3, series of 2016, which provides for the Guidelines on Handling Voluntary Surrender of Drug Personalities who are non-Users;

WHEREAS, the Department of the Interior and Local Government (DILG) issued Memorandum Circular No. 2009-09, entitled "*Unified Actions Against Illegal Drugs and Other Substances*", which mandates that it is a principal responsibility of local authorities to support overall government efforts to address illegal drugs and other substances;

**WHEREAS,** *Executive Order No. 66, series of 2018, "Institutionalizing the Philippine Anti-Illegal Drugs Strategy (PADS),"* states the balanced efforts of the government to strengthen its campaign against prohibited drugs and their precursors through PADS. Section 5 of the aforementioned EO states the mandate of the local government units (LGUs) to support and implement PADS; hence, various initiatives are to be implemented by the LGUs to attain the objectives of PADS further;

**WHEREAS,** Dangerous Drugs Board (DDB) issued *DDB Regulation No. 3 series of 2022, "Enhancing the Balay Silangan Reformation Program (BSRP) Repealing for Such Purpose DDB Regulation No. 2 series of 2018"* to provide guidelines to complement the provisions of DDB Regulation No. 3, series of 2016, particularly on the coordination among LGUs with the National Government and other stakeholders in providing interventions (livelihood and training programs) to drug personalities who voluntarily surrendered;

**WHEREAS,** the Municipal Government of Los Baños, Laguna recognizes its duty to uphold public safety and welfare, to actively engage in initiatives aimed at combating the drug menace and fostering a drug-free environment;

**NOW THEREFORE,** on motion of Councilor Benedicto S. Alborida duly seconded by Councilor Muriel Laisa B. Dizon and approved by the Councilors present;

**BE IT ORDAINED BY THE SANGGUNIANG BAYAN OF LOS BAÑOS, LAGUNA,** in this session assembled, THAT:

**SECTION 1. SHORT TITLE.** This Ordinance shall be known as the "*Balay Silangan Ordinance of the Municipality of Los Baños, Laguna.*"





**SECTION 2. DECLARATION OF POLICY** – It is hereby declared that the Municipality of Los Baños shall prioritize the giving of preventive or educational programs, rehabilitation or treatment of drug dependents, reformation of drug offenders, and to support overall government efforts to address problems on illegal drugs and other substances.

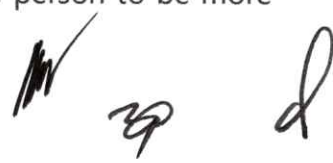
**SECTION 3. SCOPE AND LIMITATION.** This Ordinance provides guidelines in the establishment of BSRC and its reformation program for qualified pushers who voluntarily surrendered to authorities and plea bargainers for violation of RA 9165 who are not eligible to be admitted in a Department of Health (DOH) operated and/or accredited Drug Abuse Treatment and Rehabilitation Facility, Community-Based Drug Rehabilitation Program (CBDRP); and General Intervention (GI).

The Reformation Program is a process of rectifying or modifying negative attitudes and behaviors to enable the person to be more productive and acceptable to society. This also includes facilitating the reintegration of the individual back to his family and community.

**SECTION 4. PURPOSE.** The purpose of this Ordinance is to provide measures for reformatory rehabilitation of surrenderer drug personalities who have not used substances, not dependent to these substances, cleansed of drugs, and/or have negative findings, and those who have availed the plea-bargaining agreement, to facilitate their reintegration back to their families and the society, with the involvement of the community.

**SECTION 5. DEFINITION OF TERMS.** As used in this Ordinance, the following terms mean:

- a. ***Balay Silangan Reformation Center (BSRC)*** – refers to a reformatory facility which caters pushers and plea bargainers.
- b. ***Plea Bargain*** – refers to an agreement between a prosecutor and a defendant whereby the defendant is permitted to plead guilty to a reduced charge.
- c. ***Plea Bargainers*** – refers to drug offenders who availed of the plea bargain agreement.
- d. ***Pushers*** – any person who sells, trades, administers, dispenses, delivers or gives away to another, on any term whatsoever, or distributes, dispatches in transit or transports dangerous drugs or who acts as a broker in any of such transactions, in violation of the law.
- e. ***Reformation*** – refers to a process of rectifying/modifying negative attitude and behavior to enable the person to be more productive and acceptable to the society.



- f. **Rehabilitation** – a dynamic process or intervention emphasizing on aftercare and follow-up treatment, directed towards attaining change in physical, psychological, social, and spiritual life of the PWUD.
- g. **Reintegration** – refers to a process of reintegrating someone back to his family/community.
- h. **Surrenderer** – refers to an individual involved in illegal drugs who voluntarily submits themselves to intervention programs implemented by the Government.

**SECTION 6. ESTABLISHMENT OF BALAY SILANGAN REFORMATION CENTER (BSRC). (DDB Regulation No. 3 series of 2022) -**

There shall be established a **Balay Silangan Reformation Center (BSRC)** in the Municipality of Los Baños, designating the **Yakap Bayan Center**, as the temporary BSRC facility and shall offer, but not limited to, the following:

- Lecture Room;
- Counselling Room;
- Sleeping Quarters;
- Comfort rooms;
- Mess Area/Pantry;
- Clinic; and
- Sports/Recreation Area

**SECTION 7. PROVISION OF HUMAN RESOURCES WHO WILL SERVE AS PERSONNEL AND SUBJECT MATTER EXPERTS (SMEs) FOR THE PROGRAM IN ACCORDANCE WITH THE REQUIREMENTS OF THE POI.** The PDEA, PNP, PSO, LGU, and the MADAC shall collaborate in providing personnel and SMEs for the implementation of the reformation program.

- A. There shall be an appropriate number of personnel who will man the facility, which includes, but is not limited to, the following:
  - Facility Head
  - Program Coordinators
  - Security
  - Medical Aide (from MHO)
  - Case Manager & barangay personnel (respective barangay of the reformist)
- B. Provision of training for personnel who will man the BSRC.
- C. Financial and logistical support needed for the operationalization of the BSRC.
- D. MOA/MOU with various stakeholders.



- E. Reformation Module, which is holistic and anchored on respect for human dignity.

**SECTION 8. BALAY SILANGAN REFORMATION PROGRAM (BSRP) COMPONENT.** The pushers and plea bargainers enrolled in the BSRP shall undergo **three (3) months** reformation program which include *one (1) month mandatory in-house* for Education, Health, Psychosocial and Physical Activities, and *two (2) months* Livelihood or Employment Education phase.

Only those reformists who completed the one (1) month mandatory in-house activities as certified by the case manager shall proceed to the two (2) months livelihood and employment education phase.

The MADAC shall be in-charge in forming the Drug Reformation Committee and the adoption and implementation of its **Program of Instructions (POIs)** on:

**Phase 1 (one (1) month Mandatory In-house)** -This one-month phase focuses on providing essential knowledge, promoting a healthy lifestyle, and improving the participant's mental well-being, discipline, and physical health.

**A. Education and Health**

- Knowledge on Illegal Drugs;
- Ill-effects of Illegal Drugs, and
- Lecture on RA 9165, as amended by RA 10640
- Medical check-up
- Drug testing

**B. Psychosocial and Physical Activities**

- Family Counselling Session - once a week
- Consultative Sessions
- Green Revolution
- Moral Recovery Activities
- Discipline and Values Formation
- Personal and Life Skills - BJMP visit & orientation
- Exercises and Sports Activities
- Spiritual activities

**Phase 2 (2 months)** - This two-month phase, which follows the successful completion of the mandatory in-house phase, is geared towards economic empowerment and community reintegration. The specific courses may vary depending on the available resources and local government unit (LGU) initiatives, often in coordination with agencies like the TESDA (Technical Education and Skills Development Authority) and the DTI (Department of Trade and Industry).





**C. Livelihood or Employment Education** which may be determined by LGUs whatever practicable to include but not limited to the following:

- Urban Agriculture
- Livelihood training provided by PESO

*For employed reformist, daily work monitoring by sending pictures throughout the duration of Phase 2.*

**D. Aftercare Services**

- Continuous Counselling;
- Random drug testing
- Job Placement; and
- Alternative Economic Development Program

**SECTION 9. QUALIFICATION OF PUSHERS AND PLEA BARGAINERS TO BALAY SILANGAN REFORMATION PROGRAM (BSRP).**

The following personalities are eligible to enter the Program:

- Listed in PDEA-PNP Certified BADAC Watch List (PDEA-PNP-CBWL) (except for offenders who served sentence or acquitted by Court).
- Pushers who surrendered but not listed in the PDEA-PNP CBWL shall undergo validation process. The said pusher shall be qualified in BSRP once listed upon conduct of management of watch list.
- Surrenders who are not High Value Target.
- Plea Bargainers with Court Order for admission to BSRP.
- Referral from other government agencies.

**Note:**

- *Must be a resident of Los Baños*
- *Must undergo psychological and medical clearance*

**SECTION 10. ADMISSION.** The following are the pre-requisites prior to admission in the program:

**A. Submission of Admission Documents**

- Endorsement Letter from BADAC Chairman/other agency)
- Affidavit of Undertaking
- Court Order for Admission to BSRC, if applicable.

**B. Assessment**

- Medical and Physical Examination
- Psychological Test
- Profiling

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- Drug Test
- Other laboratory test as may be deemed necessary.

C. Program Orientation

**SECTION 11. COMPLETION OF THE BALAY SILANGAN REFORMATION PROGRAM (BSRP).** The Facility Head shall issue a Certificate of Completion of the BSRP to reformists who are considered graduates after having completed the Education, Health, Psychosocial, Physical Activities, Livelihood and/or Employment Education.

Signatories of the Certificates shall be the following:

- a. DILG
- b. Local Chief Executive
- c. PNP
- d. Facility Head

**SECTION 12. ROLES OF VARIOUS AGENCIES/COMPONENTS**

**A. PDEA**

- Orientation of BSRP
- Orientation of RA 9165
- Information Campaign on BSRP
- Provide Subject Matter Expert/Resource Person
- Approval of POIs for training of BSRC personnel
- Approval of POIs for BSRC personnel
- Ensure the participation of stakeholders in the program implementation

**B. MADAC/ADAO**

- Development/adoption of POI for training of BSRC personnel;
- Development/adoption of POI for BSRC clients;
- Capacitate BSRC personnel in coordination with PDEA and other concerned institutions;
- Allocate funding and/or resources for BSRP operationalization;
- Establish BSRC and manage the program;
- Facilitate forging partnership with all concerned stakeholders;
- Address health concerns of program beneficiaries.
- Management of BSRC

**C. PNP/AFP/PSO**

- Provide assistance in the BSRP as requested;
- Provide Subject Matter Expert.



**D. DSWD and other local social welfare offices**

- Assessment on the efficacy and efficiency of the BSRP;
- Social services for program beneficiaries and their immediate families;
- Capacitate the BSRC personnel.

**E. TESDA/DSWD/DTI/DOLE/DA**

- Provide additional resources or support for program implementation, employment and livelihood opportunities.

**F. DEPED/CHED**

- Education of program beneficiaries

**G. MUNICIPAL HEALTH OFFICE**

- Screening of surrenderers
- Address the health concerns of beneficiaries/enrollees
- Random Drug testing

**H. RELIGIOUS GROUP PARTNERS**


- Provide religious service and spiritual guidance to the beneficiaries/enrollees.

**SECTION 13. SUPPORT TO FAMILIES OF BALAY SILANGAN REFORMISTS.** Subject to feasibility, the Municipality of Los Baños thru the MADAC may provide assistance to the family of indigent reformist undergoing the reformation program.

**SECTION 14. MONITORING AND REPORTING.** Concerned PDEA/PNP/PSO Unit in the Municipality shall submit quarterly reports on the Drug Reformation Program to the Oversight Committee composed of the MADAC.

**SECTION 15. FUNDING.** Funds necessary for the operation of the Balay Silangan, and for the implementation of POIs shall be charged against the annual appropriation for the Peace and Order Program under the *Anti-Illegal Drugs Campaign*, and in accordance with Section 324 of RA 7160 and Section 51 of RA 9165, as well as various issuances of DILG.

Private companies/corporations may provide funding and other forms of support for the programs, specifically the CBDRP and BSRC, as part of their corporate social responsibility in accordance with existing laws and regulations.





- SECTION 16. SUPPORT OF BARANGAY ANTI-DRUG ABUSE COUNCILS (BADACs).** The BADAC shall ensure active participation in the implementation of the program, and shall recommend to the barangay council to appropriate substantial portion in their respective barangay budget to assist or enhance the enforcement of this Ordinance, giving priority of program advocacy, community awareness, preventive interventions and rehabilitation and recovery of a person from their respective barangay.
- SECTION 17. REPEALING CLAUSE.** All ordinances, rules and regulations or parts not consistent with any provision of this Ordinance are hereby repealed, amended or modified accordingly.
- SECTION 18. SEPARABILITY CLAUSE.** If, for any reasons, any part or provision of this Ordinance shall be declared unconstitutional or invalid by the Court, or suspended or revoked by competent authorities, other parts or provisions thereof which are not affected thereby shall continue to be in full force and effect.
- SECTION 19. EFFECTIVITY.** This Ordinance shall take effect immediately after approval.
- ENACTED :** December 1, 2025

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**I HEREBY CERTIFY** to the correctness of the above-quoted Ordinance.

  
**DONA T. ALBORIDA-DIZON**  
Secretary to the Sangguniang Bayan

CERTIFIED ENACTED:

  
**HON. MARLO PJ A. ALIPON, MPA, REE, RMP**  
Municipal Vice Mayor/Presiding Officer

APPROVED:

  
**HON. NEIL ANDREW N. NOCON**  
Municipal Mayor