

# Optimal Redistribution Through Subsidies

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# Introduction

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**Our approach:** we pose and solve the mechanism design problem for the **optimal subsidy**.

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Heterogeneous outside options are empirically relevant, e.g.,

- ▶ public housing ([van Dijk, 2019](#); [Waldinger, 2021](#)),
- ▶ education ([Akbarpour, Kapor, Neilson, van Dijk & Zimmerman, 2022](#); [Kapor, Karnani & Neilson, 2024](#)),
- ▶ healthcare ([Li, 2017](#); [Heim, Lurie, Mullen & Simon, 2021](#)),
- ▶ SNAP ([Haider, Jacknowitz & Schoeni, 2003](#); [Ko & Moffitt, 2024](#); [Rafkin, Solomon & Soltas, 2024](#)).

Heterogeneous outside options lead to **lower-bound constraints** in the mechanism design problem.



# Results Overview

We provide an **explicit characterization** of:

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**Negative Correlation**

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~> Linear subsidies are never optimal.

# Related Literature

- ▶ **Public Finance.** Ramsey (1927), Diamond (1975), Mirrlees (1976, 1986), Atkinson & Stiglitz (1976), Nichols & Zeckhauser (1982), Blackorby & Donaldson (1988), Besley & Coate (1991), Blomquist & Christiansen (1998), Doligalski, Dworczak, Krysta & Tokarski (2023).
  - ~> **This paper:** allows for nonlinear subsidy designs.
- ▶ **Redistributive Mechanism Design.** Weitzman (1977), Condorelli (2013), Che, Gale & Kim (2013), Dworczak, Kominers & Akbarpour (2021, 2022), Kang (2023,2024), Akbarpour, Budish, Dworczak & Akbarpour (2024), Pai & Strack (2024).
  - ~> **This paper:** allows consumers to consume in private market outside of planner's control.
- ▶ **Partial Mechanism Design.** Jullien (2000), Philippon & Skreta (2012), Tirole (2012), Fuchs & Skrzypacz (2015), Dworczak (2020), Loertscher & Muir (2022), Loertscher & Marx (2022), Kang & Muir (2022), Kang (2023), Kang & Watt (2024).
  - ~> **This paper:** focus on benchmark where planner is as efficient as private market, "topping up."
- ▶ **Methodological Tools in Mechanism Design.** Jullien (2000), Toikka (2011), Corrao, Flynn & Sastry (2023), Yang & Zentefis (2024), Valenzuela-Stookey & Poggi (2024).
  - ~> **This paper:** explicit characterization of solution with FOSD (topping up) constraint.

# Model



# Model Overview

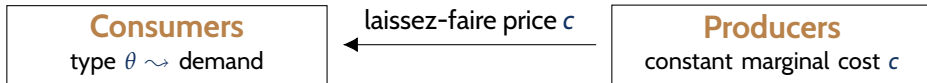
## Consumers

type  $\theta \rightsquigarrow$  demand

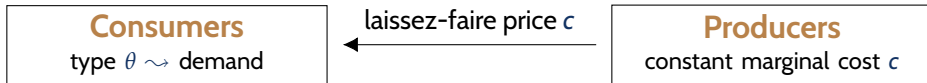
## Producers

constant marginal cost  $c$

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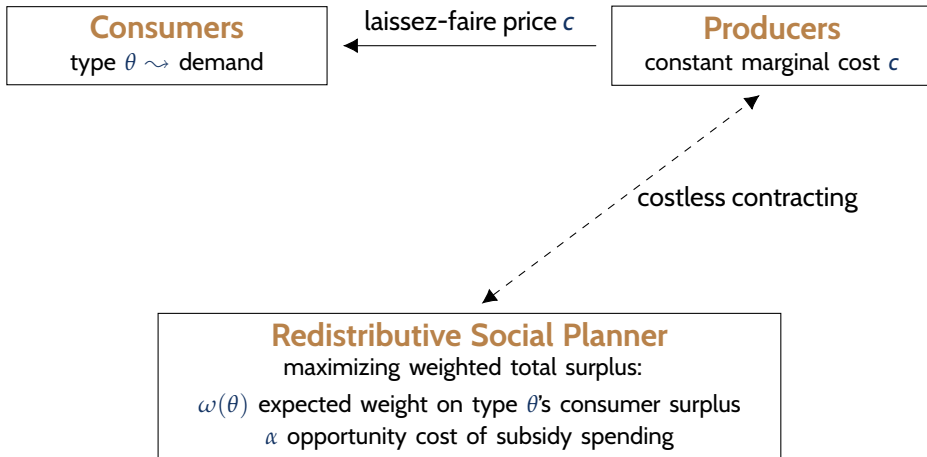
## Redistributive Social Planner

maximizing weighted total surplus:

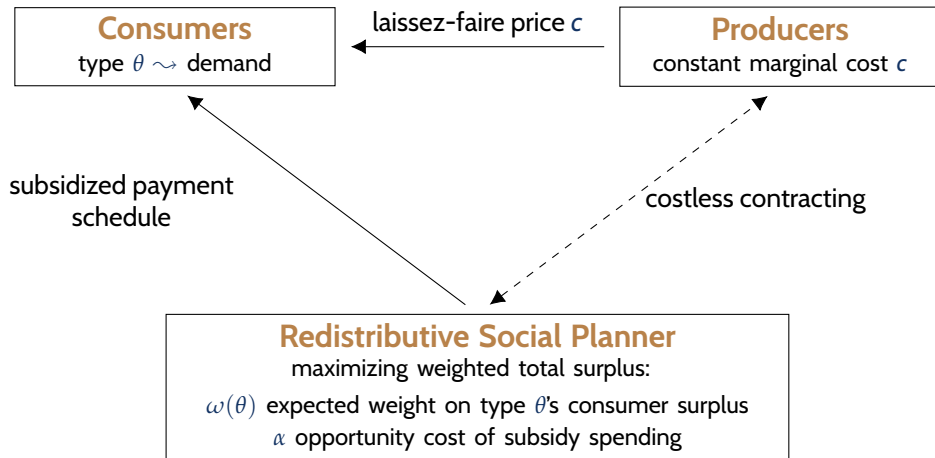
$\omega(\theta)$  expected weight on type  $\theta$ 's consumer surplus

$\alpha$  opportunity cost of subsidy spending

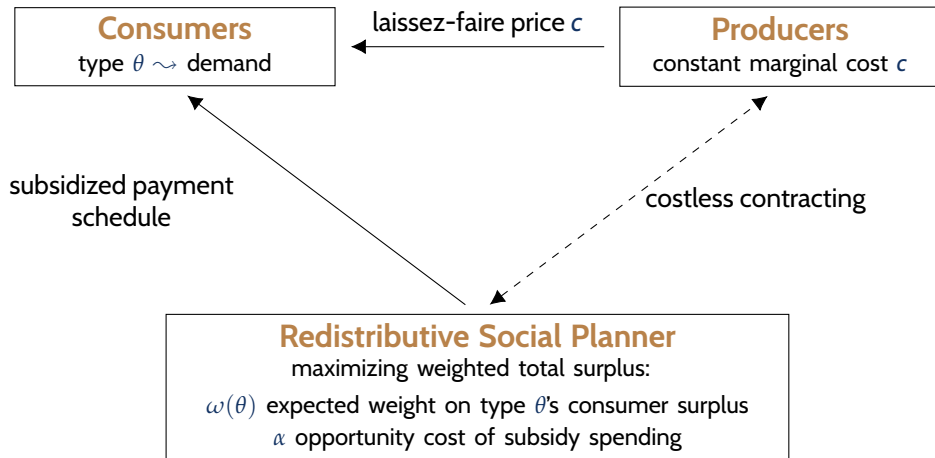
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Consumers can purchase units from **both subsidized program and private market**.

# Setup

## Consumers:

- ▶ There is a unit mass of risk-neutral consumers in market for a divisible, homogeneous good.
- ▶ Consumers differ in type  $\theta \in [\underline{\theta}, \bar{\theta}]$  with  $\underline{\theta} \geq 0$ , and  $\theta \sim F$ , continuous with density  $f > 0$ .
- ▶ Each consumer derives utility  $\theta v(q) - t$  from quantity  $q \in [0, A]$  given payment  $t$ .  
 $v : [0, A] \rightarrow \mathbb{R}$  is differentiable with  $v' > 0$  and  $v'' < 0$ .

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**Extensions** (not today): equilibrium effects, observable characteristics, product choice and eligibility.

# Laissez-Faire Equilibrium

- ▶ Perfectly competitive private market  $\leadsto$  **laissez-faire price**  $p^{\text{LF}} = c$  per unit.
- ▶ Each consumer solves

$$U^{\text{LF}}(\theta) := \max_{q \in [0, A]} [\theta v(q) - cq] .$$

$v$  is strictly concave  $\leadsto$  unique maximizer:

$$q^{\text{LF}}(\theta) = (v')^{-1} \left( \frac{c}{\theta} \right) = D(c, \theta) .$$

- ▶ To simplify statements of some results, assume today that  $q^{\text{LF}}(\underline{\theta}) > 0$ .

# Subsidy Design

Social planner costlessly contracts with firms and sells units at a **subsidized payment schedule**  $P^\sigma(q)$ .

$\leadsto \Sigma(q) = cq - P^\sigma(q)$  is the **total subsidy** as a function of  $q$ , and  $\sigma(q) = \Sigma'(q)$  is the **marginal subsidy**.

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- # 1. Each consumer can **top up** his consumption of the good, allowing him to purchase additional units in the private market at price  $c$ ,

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Implementation: Consumer  $\theta$  solves  $U^\sigma(\theta) := \max_q [\theta v(q) - P^\sigma(q)]$ , leading to **subsidized demand**  $q^\sigma(\theta)$ .

# Redistributive Objective

The social planner seeks to maximize **weighted total surplus**.

- ▶ Consumer surplus: social planner assigns a welfare weight  $\omega(\theta) := \mathbf{E}[\omega|\theta]$  to consumer type  $\theta$ .  
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**Remarks:**

- ▶ If  $\omega(\theta) > \alpha$ , social planner would want to transfer a dollar to type  $\theta$ .
- ▶ If  $\mathbf{E}_{\theta}[\omega(\theta)] > \alpha$ , social planner would want to make a lump-sum cash transfer to all consumers.

# Correlation Assumption

## Two baseline cases:

“**Negative Correlation**”:  $\omega(\theta)$  is decreasing in  $\theta$ .

- ▶ high-demand consumers tend to have lower need for redistribution.
- ▶ e.g., food, education, and, if  $\omega \propto 1/\text{Income}$ , **normal** goods.

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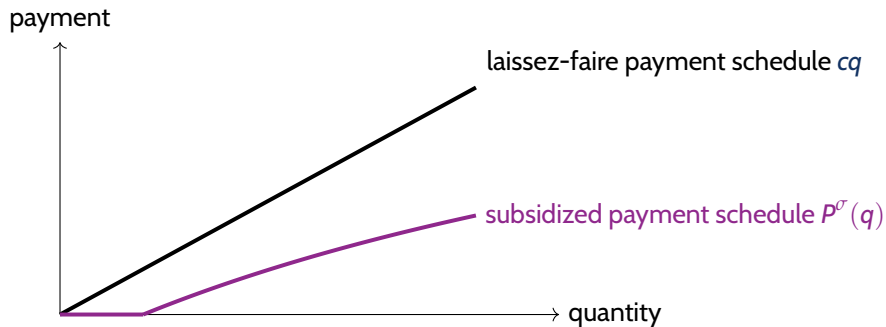
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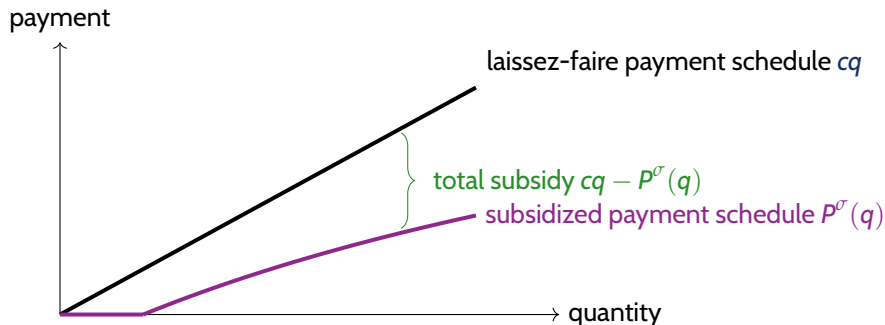
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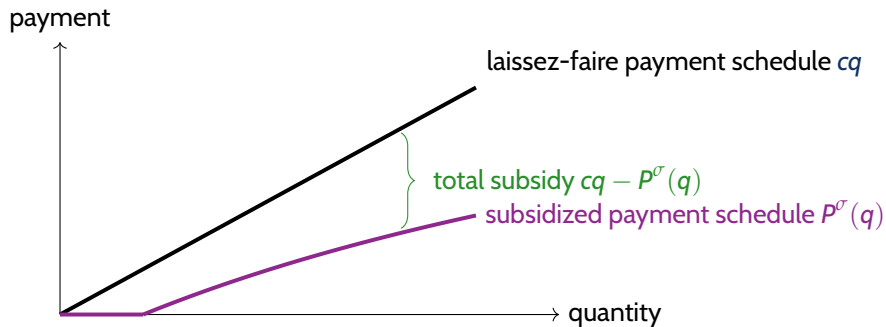


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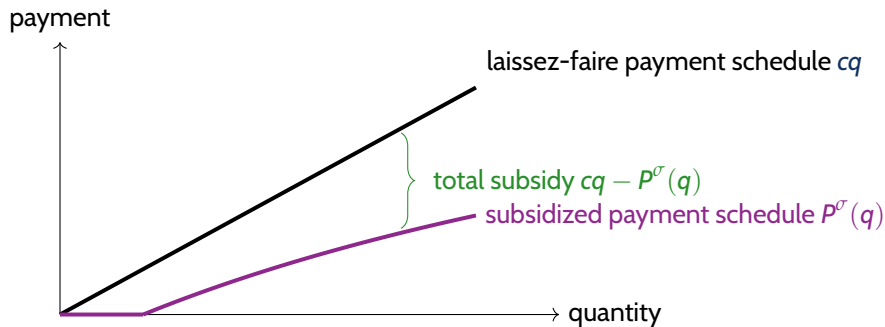


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Subsidies are captured disproportionately by **high**  $\theta$  consumers.

# When Not To Subsidize?

**Recall** our “negative correlation” assumption: high  $\theta$  consumers have lower  $\omega$ .

**Proposition.** For any subsidy  $P^\sigma$ , the social planner would prefer to make a lump-sum transfer of  $\mathbf{E}_\theta[\Sigma(q^\sigma(\theta))]$  to all consumers than the subsidy outcome.

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**Theorem 1 (Negative Correlation, part).** The social planner subsidizes consumption **only if**  $\mathbf{E}_\theta[\omega(\theta)] > \alpha$  (and cash transfers are unavailable).

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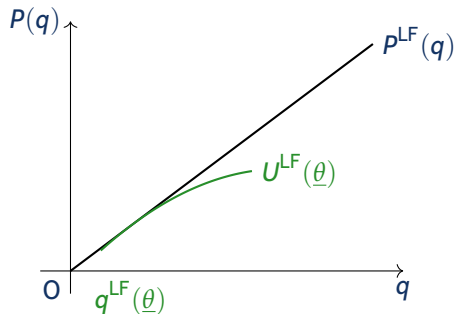
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Suppose  $\mathbf{E}_\theta[\omega(\theta)] > \alpha$ . We identify a subsidy schedule improving over laissez-faire.





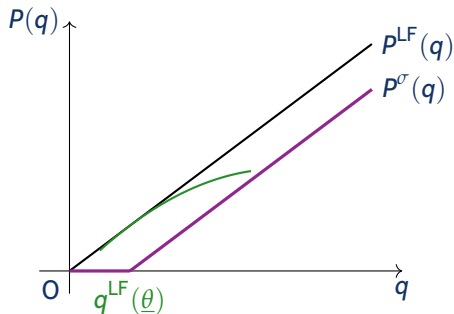
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$P^{\sigma}$  is outcome-equivalent to a cash transfer of  $cq^{\text{LF}}(\underline{\theta})$  to all consumers, and improves over laissez-faire because  $\mathbf{E}_{\theta}[\omega(\theta)] > \alpha$ . □



# How to Design Subsidies?

# Mechanism Design Reformulation

Revelation principle  $\implies$  it suffices to consider **direct mechanisms**  $(q, t)$  consisting of:

- ▶ an **allocation function**  $q : [\underline{\theta}, \bar{\theta}] \rightarrow [0, A]$  denoting *total* quantity consumed by type  $\theta$ ;
- ▶ a **payment rule**  $t : [\underline{\theta}, \bar{\theta}] \rightarrow \mathbb{R}$  denoting *total* payment by type  $\theta$ ,

satisfying incentive-compatibility,

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$$\theta \in \arg \max_{\hat{\theta} \in \Theta} \{ \theta v(q(\hat{\theta})) - t(\hat{\theta}) \} \text{ for all } \theta \in \Theta. \quad (\text{IC})$$

**Lemma (Implementation).** For any (IC) mechanism  $(q, t)$ , there exists a subsidy  $\sigma$  with  $q = q^\sigma$  and  $t = P^\sigma \circ q^\sigma$  if and only if:

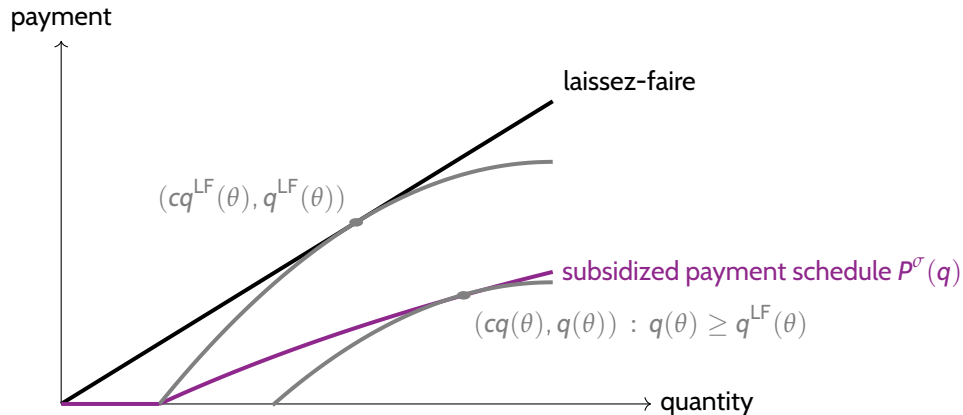
$$q(\theta) \geq q^{\text{LF}}(\theta) \text{ for all } \theta \in \Theta, \quad (\text{LB})$$

$$t(\theta) \geq 0 \text{ for all } \theta \in \Theta, \quad (\text{NLS})$$

$$U(\theta) \geq U^{\text{LF}}(\theta) \text{ for all } \theta \in \Theta. \quad (\text{IR})$$

# Intuition

marginal price per unit  $\leq c \iff$  allocations exceed laissez-faire



# Reformulating the Mechanism Design Problem

The social planner maximizes weighted total surplus

$$\max_{(q,t)} \int_{\underline{\theta}}^{\bar{\theta}} \left[ \omega(\theta) \underbrace{[\theta v(q(\theta)) - t(\theta)]}_{\text{consumer surplus}} + \alpha \underbrace{[t(\theta) - cq(\theta)]}_{\text{total cost}} \right] dF(\theta),$$

subject to (IC), (LB), (IR), and (NLS).

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**#1.** Apply **Myerson (1981)** Lemma and **Milgrom and Segal (2002)** envelope theorem to express objective in terms of  $U(\underline{\theta})$  and  $q(\theta)$  non-decreasing, substituting

$$t(\theta) = \theta v(q(\theta)) - \int_{\underline{\theta}}^{\theta} v(q(s)) ds - U(\underline{\theta}).$$

# Reformulating the Mechanism Design Problem

The social planner maximizes weighted total surplus

$$\max_{q \text{ non-decreasing, } U(\underline{\theta})} \mathbf{E}_{\theta}[\omega(\theta) - \alpha]U(\underline{\theta}) + \alpha \int_{\underline{\theta}}^{\bar{\theta}} \left[ \left( \theta + \frac{\int_{\underline{\theta}}^{\bar{\theta}} [\omega(s) - \alpha] dF(s)}{\alpha f(\theta)} \right) v(q(\theta)) - cq(\theta) \right] dF(\theta),$$

subject to (LB), (IR), and (NLS).

- #1. Apply Myerson (1981) Lemma and Milgrom and Segal (2002) envelope theorem to express objective in terms of  $U(\underline{\theta})$  and  $q(\theta)$  non-decreasing, substituting
- #2. Suffices to enforce (IR) and (NLS) only for lowest type  $\underline{\theta}$  because  $U(\theta) - U^{\text{LF}}(\theta)$  and  $t(\theta)$  are nondecreasing by (IC) and (LB).
  - ↪ (NLS) binding: if  $\mathbf{E}[\omega(\theta)] > \alpha$ , choose  $U(\underline{\theta}) = \underline{\theta}v(q(\underline{\theta}))$ .
  - ↪ (NLS) does not bind: if  $\mathbf{E}[\omega(\theta)] \leq \alpha$ , choose  $U(\underline{\theta}) = U^{\text{LF}}(\underline{\theta})$ .



# Reformulating the Mechanism Design Problem

The social planner maximizes weighted total surplus

$$\max_{q \text{ non-decreasing}} \alpha \int_{\underline{\theta}}^{\bar{\theta}} \underbrace{[J(\theta)v(q(\theta)) - cq(\theta)]}_{\text{surplus of virtual type}} dF(\theta) + (\text{terms independent of } q),$$

subject to (LB):  $q(\theta) \geq q^{\text{LF}}(\theta)$ , where the **virtual type** absorbs (IC), (IR), and (NLS):

$$J(\theta) = \underbrace{\theta}_{\text{efficiency}} + \underbrace{\frac{\int_{\underline{\theta}}^{\bar{\theta}} [\omega(s) - \alpha] dF(s)}{\alpha f(\theta)}}_{\text{redistributive motive}} + \underbrace{\frac{\max\{\mathbf{E}_{\theta}[\omega(\theta) - \alpha], 0\} \theta \delta_{\theta=\underline{\theta}}}{\alpha f(\theta)}}_{\text{(NLS) constraint}}$$

Call  $J(\theta) - \theta$  the **distortion term**.

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Call  $J(\theta) - \theta$  the **distortion term**.

**Technical challenge:** (LB) is a “pointwise dominance” / FOSD constraint (cf. Yang and Zentefis, 2024)  $\leadsto$  possible interactions with the monotonicity constraint.

# Characterizing the Optimal Subsidy Allocation

**Theorem 2 (Negative Correlation).** The optimal allocation rule is unique, continuous and satisfies

$$q^*(\theta) = \begin{cases} D\left(c, \overline{J|_{[\underline{\theta}, \theta_\alpha]}}(\theta)\right) & \text{for } \theta \leq \theta_\alpha \\ q^{\text{LF}}(\theta) & \text{for } \theta \geq \theta_\alpha, \end{cases}$$

where  $\theta_\alpha$  is defined by

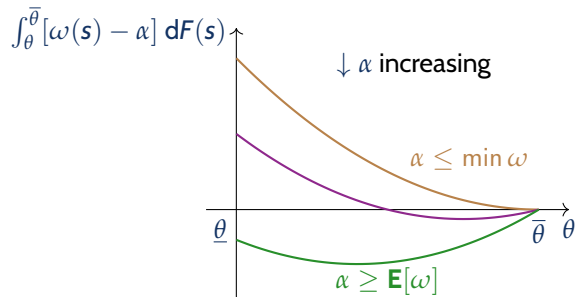
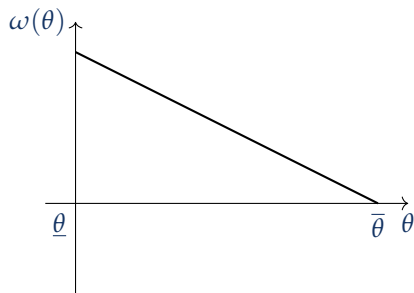
$$\theta_\alpha = \inf \left\{ \theta \in \Theta : \overline{J|_{[\underline{\theta}, \theta]}}(\theta) \leq \theta \right\}.$$

**Intuition:** there exists a type  $\theta_\alpha \in \Theta$  (possibly  $\underline{\theta}$  or  $\bar{\theta}$ ) such that

$$\begin{aligned} q^*(\theta) &> q^{\text{LF}}(\theta) \text{ for all } \theta < \theta_\alpha, \text{ and} \\ q^*(\theta) &= q^{\text{LF}}(\theta) \text{ for all } \theta \geq \theta_\alpha. \end{aligned}$$

# Intuition: Signing the Distortion Term

**Negative correlation**  $\leadsto \omega(\theta)$  decreasing  $\leadsto$  distortion is single-crossing zero from above.



Social planner wants to distort consumption of **all types down**, **low-demand types up** and **high-demand types down**, or **all types upwards**.

# Optimal Marginal Subsidy Schedule

**Case 1:**  $\min \omega \geq \alpha$  (upward distortion for all)



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# Optimal Marginal Subsidy Schedule

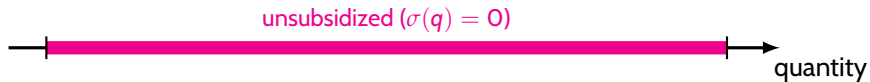
**Case 1:**  $\min \omega \geq \alpha$  (upward distortion for all)



**Case 2:**  $\min \omega \leq \alpha \leq \mathbf{E}[\omega]$  (upward distortion for low types, downward distortion for high types)



**Case 3:**  $\mathbf{E}[\omega] \leq \alpha$  (downward distortion for all)



# Economic Implications

With **negative correlation** between  $\omega$  and  $\theta$ :

# 1. Lump-sum cash transfers are always **more progressive** than subsidies.



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With **negative correlation** between  $\omega$  and  $\theta$ :

- # 1. Lump-sum cash transfers are always **more progressive** than subsidies.
- # 2. If cash transfers are unavailable, linear subsidies are **never** optimal.
  - # 2a. Optimal subsidies are “all or none”: active subsidy programs should always incorporate a **free allocation** (“public option”).
  - # 2b. If *any* consumer has  $\omega < \alpha$ , optimal subsidies are **capped** in quantity.

# Deriving the Optimal Mechanism

# Solving for the Optimal Mechanism

▶ skip

$$\begin{aligned} \max_q \alpha \int_{\underline{\theta}}^{\bar{\theta}} [J(\theta)v(q(\theta)) - cq(\theta)] dF(\theta), \\ \text{s.t. } q \text{ nondecreasing and } q(\theta) \geq q^{\text{LF}}(\theta). \end{aligned}$$

# Solving for the Optimal Mechanism

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## Guess 1: Pointwise maximizer

$$q(\theta) = (v')^{-1} \left( \frac{c}{J(\theta)} \right) = D(c, J(\theta)).$$

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Demand  $D(c, \cdot)$  is increasing, so:

$q$  nondecreasing  $\iff J(\theta)$  nondecreasing.

$q \geq q^{\text{LF}} \iff D(c, J(\theta)) \geq D(c, \theta) \iff J(\theta) \geq \theta.$

# Solving for the Optimal Mechanism

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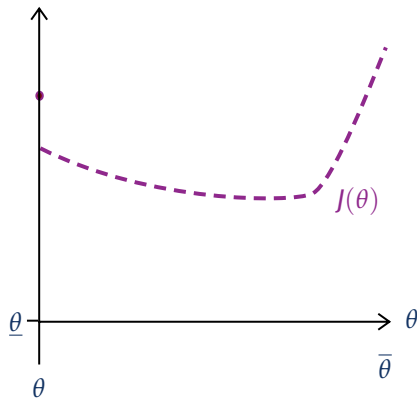
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$J(\theta)$  may be non-monotone.

# Solving for the Optimal Mechanism

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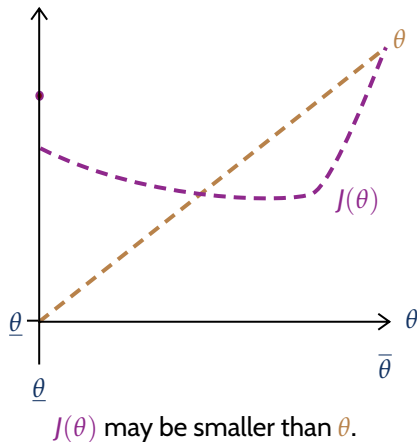
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► skip

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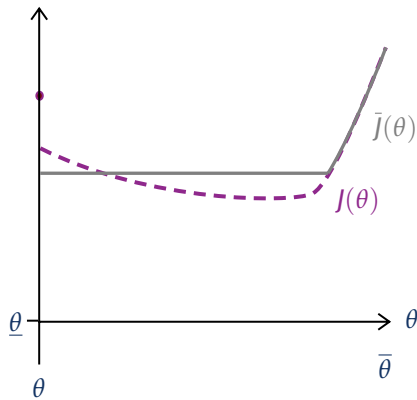
s.t.  $q$  nondecreasing and  $q(\theta) \geq q^{\text{LF}}(\theta)$ .

## Guess 2: Relaxing the (LB) constraint

Toikka (2011); Akbarpour, Dworczak, Kominers (2021)

$$\leadsto q(\theta) = (v')^{-1}\left(\frac{c}{\bar{J}(\theta)}\right) = D(c, \bar{J}(\theta)),$$

where  $\bar{J}$  is ironing of  $J$ , pooling types in any non-monotonic interval of  $J$  at its  $F$ -weighted average.



Ironing deals with non-monotonicity.

► Ironing



# Solving for the Optimal Mechanism

► skip

$$\max_q \alpha \int_{\underline{\theta}}^{\bar{\theta}} [J(\theta)v(q(\theta)) - cq(\theta)] dF(\theta),$$

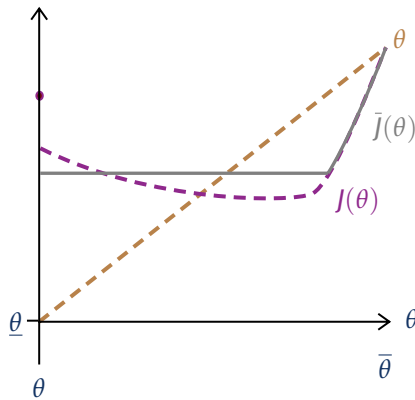
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But not lower-bound constraint  $\leadsto$  interaction.

► Ironing

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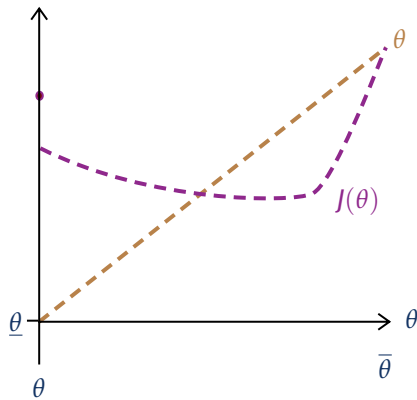
s.t.  $q$  nondecreasing and  $q(\theta) \geq q^{\text{LF}}(\theta)$ .

## Guess 3: Our approach

Suppose solution is of the form

$$q(\theta) = D(c, H(\theta)).$$

Feasibility requires  $H$  to be nondecreasing and satisfy  $H(\theta) \geq \underline{\theta}$ .



Need to identify nondecreasing  $H \geq \underline{\theta}$ .

► Ironing

# Characterizing the Optimal Subsidy Allocation

**Theorem 2 (Negative Correlation).** The optimal allocation rule is unique, continuous and satisfies

$$q^*(\theta) = D(c, H(\theta)),$$

where the **subsidy type**  $H(\theta)$  is defined by

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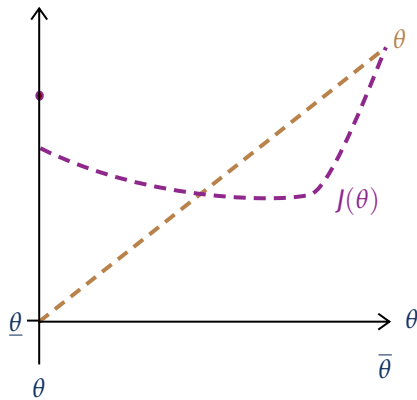
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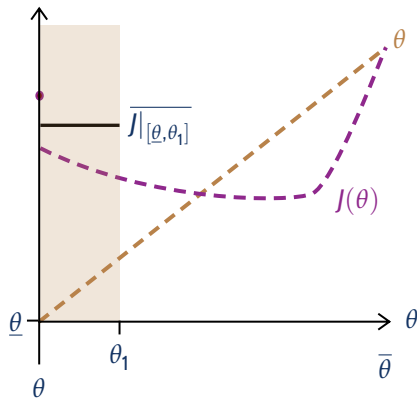
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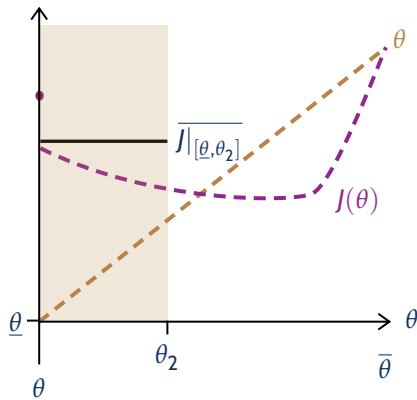
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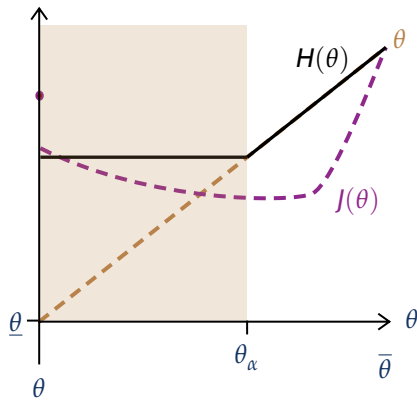
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construction  $\leadsto$  pooling condition and continuity

# Verifying $H$ from Theorem 2

Because  $q^*(\theta) = D(c, H(\theta))$ , for any feasible  $q$

$$\int_{\Theta} \underbrace{[H(\theta)v(q^*(\theta)) - cq^*(\theta)]}_{\text{surplus of type } H(\theta) \text{ at } D(c, H(\theta))} dF(\theta) \geq \int_{\Theta} \underbrace{[H(\theta)v(q(\theta)) - cq(\theta)]}_{\text{surplus of type } H(\theta) \text{ at } q(\theta)} dF(\theta).$$



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We want to show, for any feasible  $q$

$$\underbrace{\int_{\Theta} [J(\theta)v(q^*(\theta)) - cq^*(\theta)] dF(\theta)}_{\text{objective at } q^*} \geq \underbrace{\int_{\Theta} [J(\theta)v(q(\theta)) - cq(\theta)] dF(\theta)}_{\text{objective at feasible } q}.$$

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Subtracting, it suffices to show, for any feasible  $q$

$$\int_{\Theta} [J(\theta) - H(\theta)][v(q^*(\theta)) - v(q(\theta))] dF(\theta) \geq 0.$$

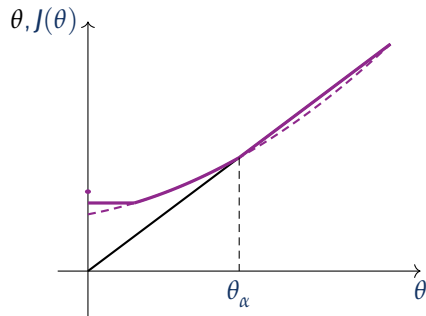
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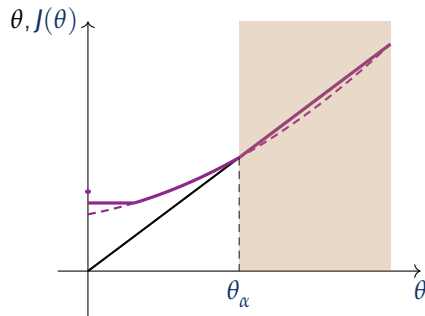


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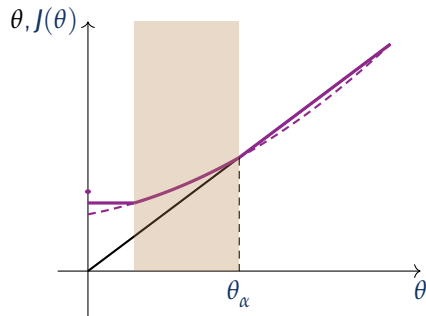


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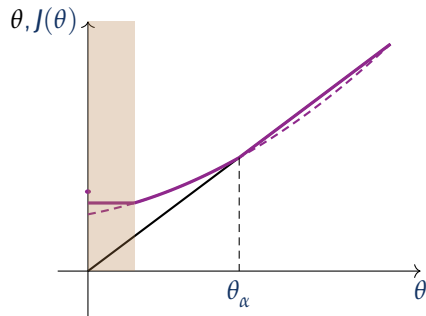
# 2.  $H(\theta) = J(\theta)$ : integrand = 0.

# 3.  $H(\theta) = \overline{J|_{[\underline{\theta}, \theta_\alpha]}}(\theta) \neq J(\theta)$ :

technical lemma  $\leadsto$  on any such interval  $\Theta_i$ ,  $H = \overline{J|_{\Theta_i}}$

$\leadsto$  optimality of  $D(c, H(\theta))$  in problem on  $\Theta_i$  *without* (LB)

$\implies$  same variational inequality characterizes optimality.  $\square$



# Summing Up

Proof approach:

- ▶ Guess form of solution  $q^*(\theta) = D(c, H(\theta))$ .
- ▶ Identify  $H(\theta)$  which is continuous,  $\geq \theta$ , and satisfies the **pooling condition**.
- ▶ Verify optimality using **variational inequalities**.

Same method of solution works for general  $\omega \rightsquigarrow$  see paper.

▶ Generalization



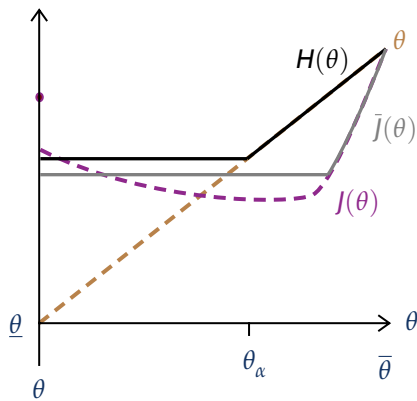
# Role of Topping Up

Comparing optimum with and without (LB) constraint,  $H(\theta)$  can exceed  $\bar{J}$  for all types.

→ Inability to tax causes upward distortion of all types

It is not optimal to calculate optimal subsidy/tax and set taxes to zero.

Highlights distinction from Mirrleesian marginal approach (FOC  $\nrightarrow$  optimum).



# Positive Correlation

# When to Subsidize?

## Positive Correlation

Suppose now that  $\omega(\theta)$  is increasing in  $\theta$  (“**positive correlation**”), e.g., public transport, staple foods.

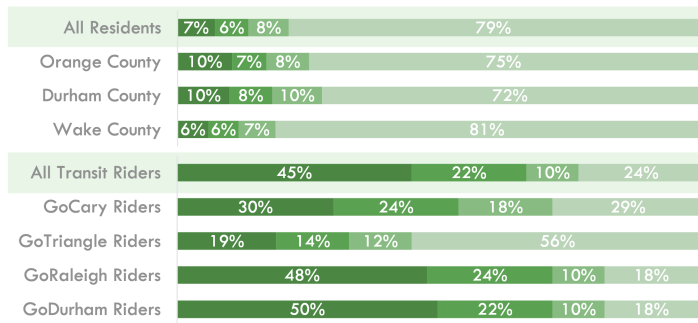
# When to Subsidize?

## Positive Correlation

Suppose now that  $\omega(\theta)$  is increasing in  $\theta$  (“**positive correlation**”), e.g., public transport, staple foods.

Household Income of Residents and Transit Riders

■ Less than \$15k ■ \$15k - \$25k ■ \$25k - \$35k ■ \$35k and above



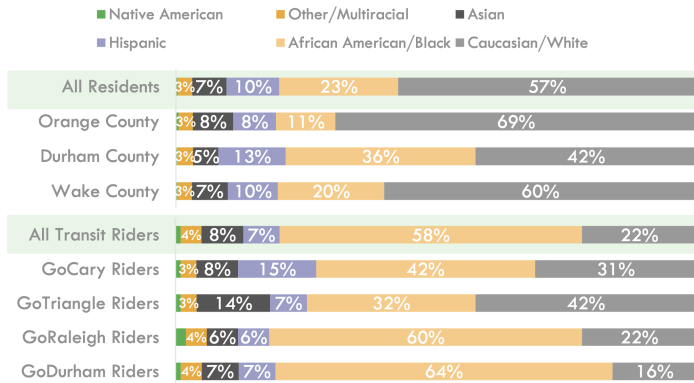
GoTriangle Onboard Customer Survey, 2019

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**Race/Ethnicities of Residents and Transit Riders**



GoTriangle Onboard Customer Survey, 2019

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$\rightsquigarrow$  Subsidies can be beneficial even when lump-sum cash transfers would not be.

**Intuition:** Social planner can always design a subsidy program with  $\Sigma(q^{\sigma}(\theta)) \geq 0$  only if  $\omega(\theta) \geq \alpha$ .

$\rightsquigarrow$  Argument relies on nonlinearity of subsidy program.

► Arbitrary Correlation

# How to Subsidize?

## Positive Correlation

**Theorem 2 (Positive Correlation).** The optimal subsidy allocation rule is unique, continuous and satisfies

$$q^*(\theta) = D(c, H(\theta)), \text{ where } H(\theta) = \begin{cases} \theta & \text{if } \theta \leq \theta_\alpha, \\ \overline{J_{[\theta_\alpha, \bar{\theta}]}}(\theta) & \text{if } \theta \geq \theta_\alpha, \end{cases}$$

where  $\theta_\alpha = \inf\{\theta \in \Theta : J(\theta) \geq \theta\}$ .

**Intuition:** there exists a type  $\theta_\alpha \in \Theta$  (possibly  $\underline{\theta}$  or  $\bar{\theta}$ ) such that

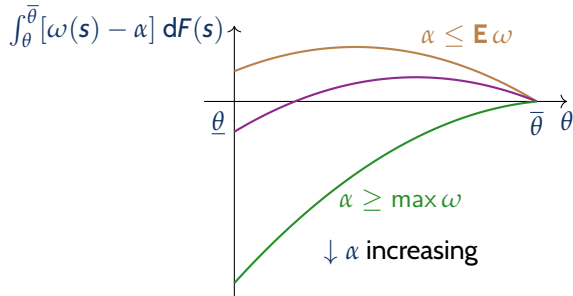
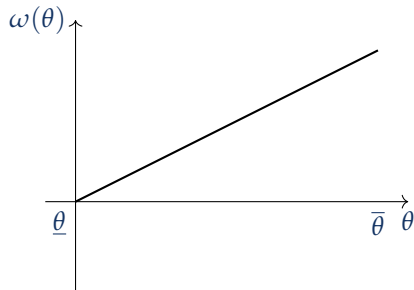
$$\begin{aligned} q^*(\theta) &= q^{\text{LF}}(\theta) \text{ for all } \theta \leq \theta_\alpha, \text{ and} \\ q^*(\theta) &\geq q^{\text{LF}}(\theta) \text{ for all } \theta > \theta_\alpha. \end{aligned}$$

► Arbitrary Correlation

# How to Subsidize?

## Positive Correlation

**Positive correlation**  $\leadsto \omega(\theta)$  increasing  $\leadsto$  distortion is single-crossing zero from below.



Social planner wants to distort consumption of **all types down**, high-demand types up and low-demand types down, or **all types upwards**.

# Optimal Subsidy Schedule

## Positive Correlation

**Case 1:**  $E[\omega] \geq \alpha$  (upward distortion for all)



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# Optimal Subsidy Schedule

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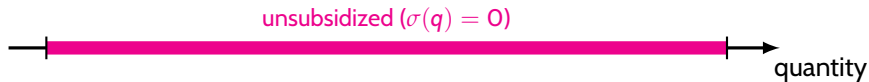
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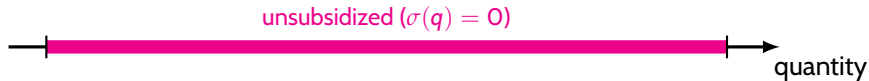
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# Discussion



# Importance of Correlation

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Subsidies dominated by cash transfers.

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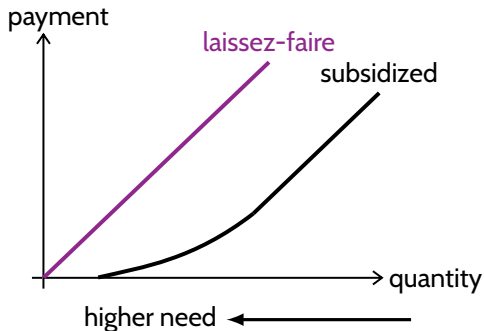
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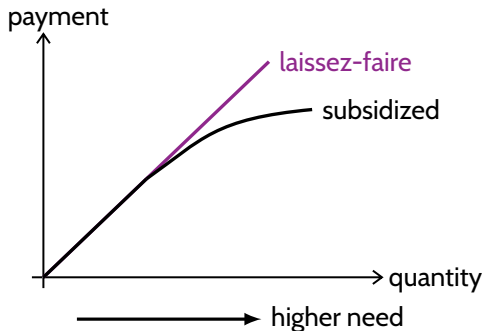
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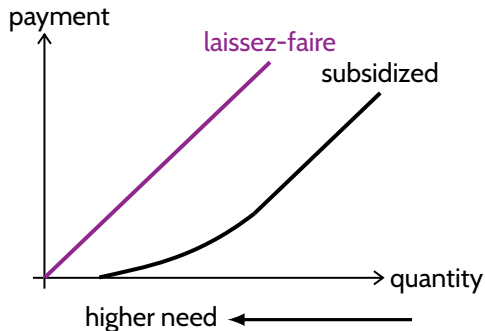


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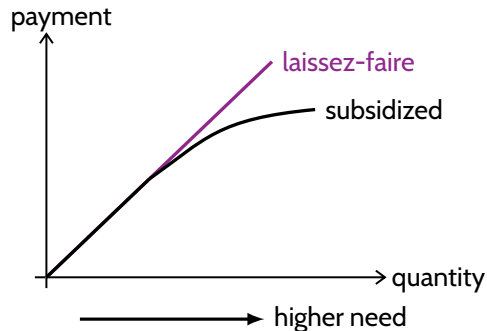


All or none subsidized.

## Positive Correlation

Subsidies dominate cash transfers.

Subsidies if and only if  $\max \omega > \alpha$ .



Only neediest (self-selected) consumers subsidized.

# Differences In Practice

**When?** Theorem 1  $\leadsto$  scope of intervention larger with positive correlation ( $\max \omega > \alpha$ ) than negative correlation ( $\mathbf{E}[\omega] > \alpha$ ).

In practice, many government programs focused on goods consumed disproportionately by needy.

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In practice, many government programs focused on goods consumed disproportionately by needy.

**How?** Significant differences in marginal subsidy schedules observed in practice:

## Larger subsidies for low $q$

- ▶ Food stamps (SNAP)
- ▶ Womens, Infants & Children (WIC) Program
- ▶ Housing Choice (Section 8) Vouchers
- ▶ Lifeline (Telecomm. Assistance) Program

## Larger subsidies for high $q$

- ▶ Public transit fare capping
- ▶ Pharmaceutical subsidy programs
- ▶ Government-subsidized childcare places.

# How Do Optimal Subsidies Compare To Linear?

**Proposition.** Linear subsidies are **never optimal**.

**Intuition:** no distortion at the top ( $J(\bar{\theta}) = \bar{\theta}$ )  $\leadsto$  linear subsidies never optimal.

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Social planner intervenes with linear subsidies only if a weighted average of all distortion terms are positive  
 $\leadsto$  more restrictive than nonlinear.

Social planner can always improve over linear subsidy by implementing:

- ▶ a **cap** on the subsidy paid to a consumer (as in negative correlation),
- ▶ a **floor** on eligibility for the subsidy (as in positive correlation), or
- ▶ a **free endowment** of the good to all consumers.

Gains from nonlinear subsidization can be **arbitrarily large** compared to gains from linear subsidization.

▶ skip to conclusion

# Comparative Statics of Subsidies

**Question:** How do optimal subsidies change when

- (a) the social planner's desire to redistribute to each consumer increases?
- (b) the correlation between demand and welfare weight increases?
- (c) the marginal cost of production decreases?

► Details

# Comparative Statics of Subsidies

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- (b) the correlation between demand and welfare weight increases?
- (c) the marginal cost of production decreases?

► Details

**Short Answer:** Each cause the optimal subsidy program to be more generous.

But (a) and (b) cause  $J(\theta)$  to increase for each  $\theta \rightsquigarrow$  a larger set of consumers subsidized. (c) does not.

# When Does the Planner Benefit from Private Market Restrictions?

## Role of Topping Up Constraint

In some markets (e.g., public housing), the social planner may be able to restrict subsidy recipients from topping up in private market  $\rightsquigarrow$  opt-in (or out) of subsidy program.

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In **Kang and Watt (2024)**, we characterize optimal subsidy mechanism under such restrictions. These lead to different (weaker) type-dependent outside option constraints:

$$\text{average price} \leq c \Leftrightarrow \text{majorization constraint on } q.$$

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**average price**  $\leq c \Leftrightarrow$  majorization constraint on  $q$ .

### Proposition.

- (a) **“Negative Correlation”**:  $\omega$  decreasing in  $\theta \rightsquigarrow$  planner benefits from preventing topping up iff  $\max \omega > \alpha$ .
- (b) **“Positive Correlation”**:  $\omega$  increasing in  $\theta \rightsquigarrow$  planner never benefits from preventing topping up.

**Intuition:** Planner offers subsidies tied to consumption level favored by high  $\omega$  types.

**Implication:** Positive correlation between demand and welfare weights reduces the need to enforce topping up restrictions.

# Extensions

# Equilibrium Effects

Our baseline model shuts down equilibrium effects of government subsidies on private market prices.

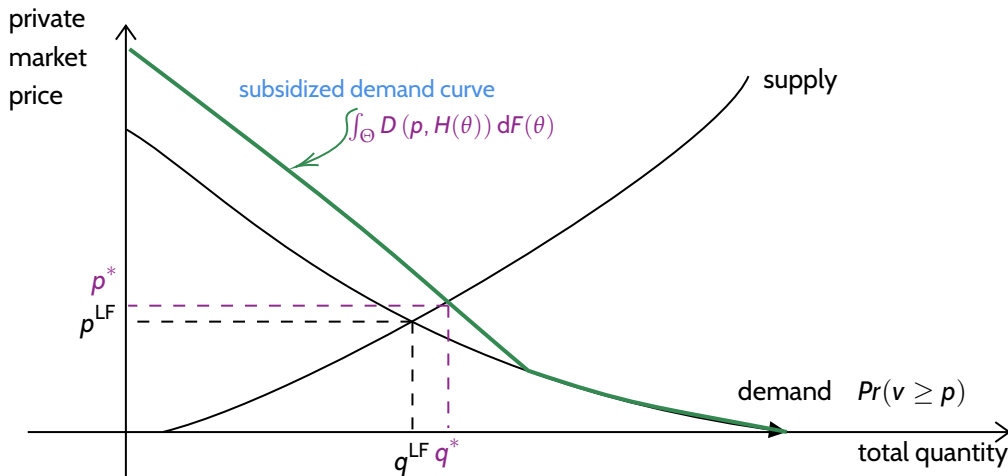
Empirical evidence of price effects from government subsidy programs, e.g.:

- ▶ public housing ([Diamond and McQuade, 2019](#); [Baum-Snow and Marion, 2009](#))
- ▶ pharmaceuticals ([Atal et al., 2021](#))
- ▶ public schools ([Dinerstein and Smith, 2021](#))
- ▶ school lunches ([Handbury and Moshary, 2021](#))



# Equilibrium Effects

Our results extend directly to imperfectly elastic supply curves:



# Private Market Taxation

Our baseline model assumes the planner cannot tax the private market.

Taxation of private market **reduces** consumers' outside option, relaxing the **(LB)** constraint. If taxation is costly (e.g., because of distortions on ineligible consumers):

**Proposition.** Suppose the planner faces a convex cost  $\Gamma(\tau)$  for taxation of the private market. Then there exists an optimal tax level  $\tau^*$  and subsidy program for eligible consumers satisfying

$$q^*(\theta) = D(H_{\tau^*}(\theta)),$$

where  $H_{\tau^*}(\theta) \leq H(\theta)$ .

# Budget Constraints and Endogenous Welfare Weights

In our baseline model,  $\omega(\cdot)$  and  $\alpha$  are taken exogenously.

Our model can be extended to allow weights to be endogenous (cf. [Pai and Strack, 2024](#)):

- ▶  $\alpha \iff$  Lagrange multiplier on the social planner's budget constraint.
- ▶  $\omega(\theta) \iff$  the marginal value of money for a consumer with **concave** preferences

$$\varphi(\theta v(q) + I - t),$$

and income  $I \sim G_\theta$ , known but not observed by the social planner, then

$$\omega(\theta) = \mathbf{E}_{I \sim G_\theta}[\varphi'(\theta v(q(\theta)) + I - t(\theta))].$$

# Conclusion

# Concluding Remarks

## Takeaways for Subsidy Policy:

- ▶ Linear subsidies are **never** optimal.
- ▶ When and how to subsidize depends on **correlation** between demand and need.
  - With negative correlation (many goods), why not lump-sum cash transfers? (“tortilla subsidy” vs. Progresa).
  - Goods with positive correlation are ideal candidates for subsidies (e.g., public transport) but these should have floors to improve targeting.

## Technical Contribution:

- ▶ We show how to solve mechanism design problems with lower-bound constraints caused by type-dependent outside options.
- ▶ Similar mechanism design problems arise in other contexts, e.g., subsidy design with other objectives (externalities, paternalism); exclusive contracting (topping up = non-exclusive contracting, no topping up = exclusive contracting.).

# Fin

Thank you for the invitation!

# Assumption: No Lump-Sum Cash Transfers

**Note:** This constraint only binds if  $\mathbf{E}_\theta[\omega(\theta)] > \alpha$ .

## Possible reasons:

- ▶ **Institutional:** subsidies designed by government agency without tax/transfer powers.
- ▶ **Political:** Liscow and Pershing (2022) find U.S. voters prefer in-kind redistribution to cash transfers.
- ▶ **Household Economics:** Currie (1994) finds in-kind redistribution has stronger benefits for children than cash transfer programs.
- ▶ **Pedagogical:** to contrast when the assumption is binding ( $\leadsto$  cash transfers preferred to subsidies) versus non-binding (*vice versa*).
- ▶ **Model:** without NLS constraint, the social planner would want to make unbounded cash transfers when  $\mathbf{E}[\omega] > \alpha$ .

# When to Subsidize (General): Proof by Picture

**Theorem 1.** Social planner subsidizes **if and only if** there exists a type  $\hat{\theta}$  for which

$$\mathbf{E}_{\theta}[\omega(\theta) \mid \theta \geq \hat{\theta}] > \alpha.$$

Suppose  $\mathbf{E}_{\theta}[\omega(\theta) \mid \theta \geq \hat{\theta}] > \alpha$ : we construct a subsidy schedule increasing weighted surplus.

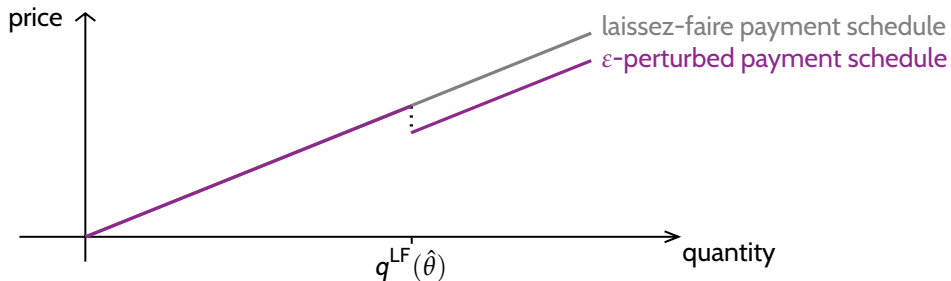


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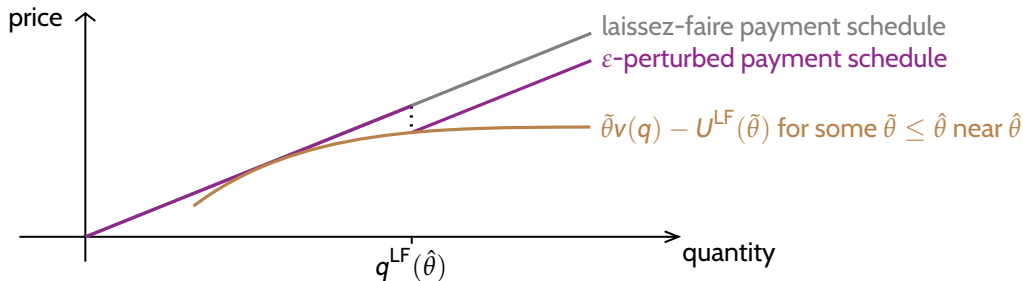
$\varepsilon$ -perturbation increases utility of types  $\geq \hat{\theta}$ , net benefit  $\varepsilon \mathbf{E}_{\theta}[\omega(\theta) - \alpha \mid \theta \geq \hat{\theta}]$ .

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$\varepsilon$ -perturbation increases utility of types  $\geq \hat{\theta}$ , net benefit  $\varepsilon \mathbf{E}_{\theta}[\omega(\theta) - \alpha \mid \theta \geq \hat{\theta}]$ .

But consumption is distorted for  $O(\sqrt{\varepsilon})$  set of types near (but below)  $\hat{\theta}$ , at cost  $\leq O(\sqrt{\varepsilon})\varepsilon$ .

$\leadsto$  Benefits  $>$  costs for small enough  $\varepsilon$ . **Note: Argument relies on nonlinearity.**

[return](#)

# Topping Up $\Leftarrow$ Lower-Bound (1/2)

Suppose  $q(\theta) \geq q^{\text{LF}}(\theta)$ . We want to show total subsidies  $S(z)$  is increasing in  $z$ .

# 1.  $t(\underline{\theta}) \leq cq(\underline{\theta})$  by (IR):

$$t(\underline{\theta}) \leq \underline{\theta}v(q(\underline{\theta})) - \underline{\theta}v(q^{\text{LF}}(\underline{\theta})) + cq^{\text{LF}}(\underline{\theta}),$$

and  $\underline{\theta}v(q^{\text{LF}}(\underline{\theta})) - cq^{\text{LF}}(\underline{\theta}) \geq \underline{\theta}v(q(\underline{\theta})) - cq(\underline{\theta})$  by definition of  $q^{\text{LF}}$ , so  $t(\underline{\theta}) \leq cq(\underline{\theta})$ .

## Topping Up $\Leftarrow$ Lower-Bound (2/2)

# 2. The *marginal* price of any units purchased is no greater than  $c$  by (IC):

$$\begin{aligned} t(\theta') - t(\theta) &= \left[ \theta' v(q(\theta')) - U(\underline{\theta}) - \int_{\underline{\theta}}^{\theta'} v(q(s)) \, ds \right] - \left[ \theta v(q(\theta)) - U(\underline{\theta}) - \int_{\underline{\theta}}^{\theta} v(q(s)) \, ds \right] \\ &= \theta' v(q(\theta')) - \theta v(q(\theta)) - \int_{\theta}^{\theta'} v(q(s)) \, ds \\ &= \int_{\theta}^{\theta'} s v'(q(s)) \, dq(s). \end{aligned}$$

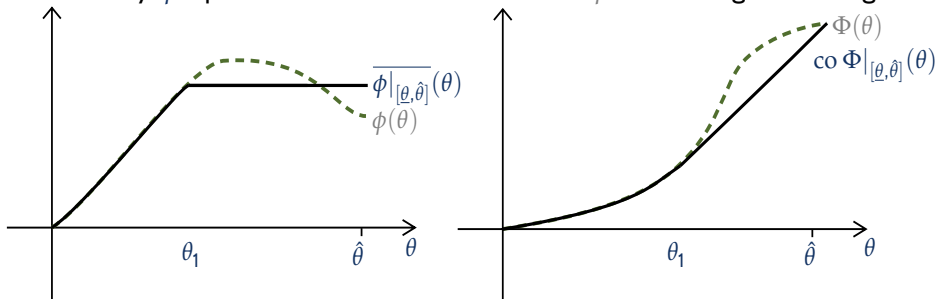
But if  $q(\theta) \geq q^{\text{LF}}(\theta)$ , then concavity of  $v$  implies  $v'(q(\theta)) \leq v'(q^{\text{LF}}(\theta)) = c/\theta$ , so  $t(\theta') - t(\theta) \leq c[q(\theta') - q(\theta)]$ .

# Ironing

Let  $\phi$  be a (generalized) function and  $\Phi : \theta \mapsto \int_{\underline{\theta}}^{\theta} \phi(s) dF(s)$ . Then  $\bar{\phi}$  is the monotone function satisfying

$$\text{for all } \theta \in [\underline{\theta}, \hat{\theta}], \quad \int_{\underline{\theta}}^{\theta} \bar{\phi}(s) dF(s) = \text{co } \Phi(\theta).$$

Intuitively,  $\bar{\phi}$  replaces non-monotone intervals of  $\phi$  with  $F$ -weighted averages.



# Rewriting the Mechanism Design Problem

The social planner maximizes weighted total surplus

$$\max_{(q,t)} \int_{\underline{\theta}}^{\bar{\theta}} \left[ \omega(\theta) \underbrace{[\theta v(q(\theta)) - t(\theta)]}_{\text{consumer surplus}} + \alpha \underbrace{[t(\theta) - cq(\theta)]}_{\text{total cost}} \right] dF(\theta),$$

subject to (IC), (LB), (IR), and (NLS).

# Rewriting the Mechanism Design Problem

$$\max_{q \text{ non-decreasing}, U(\underline{\theta}) \geq U^{\text{LF}}(\underline{\theta})} \mathbf{E}_{\theta} [\omega(\theta) - \alpha] U(\underline{\theta}) + \alpha \int_{\underline{\theta}}^{\bar{\theta}} \left[ \left( \theta + \frac{\int_{\theta}^{\bar{\theta}} [\omega(s) - \alpha] dF(s)}{\alpha f(\theta)} \right) v(q(\theta)) - cq(\theta) \right] dF(\theta),$$

subject to (LB), (IR), and (NLS).

- #1. Apply Myerson (1981) Lemma and Milgrom and Segal (2002) envelope theorem to express objective in terms of  $U(\underline{\theta})$  and  $q(\theta)$  non-decreasing.

# Rewriting the Mechanism Design Problem

$$\max_{q \text{ non-decreasing}, U(\underline{\theta}) \geq U^{\text{LF}}(\underline{\theta})} \mathbf{E}_{\theta}[\omega(\theta) - \alpha]U(\underline{\theta}) + \alpha \int_{\underline{\theta}}^{\bar{\theta}} \left[ \left( \theta + \frac{\int_{\theta}^{\bar{\theta}} [\omega(s) - \alpha] dF(s)}{\alpha f(\theta)} \right) v(q(\theta)) - cq(\theta) \right] dF(\theta),$$

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#1. Apply Myerson (1981) Lemma and Milgrom and Segal (2002) envelope theorem to express objective in terms of  $U(\underline{\theta})$  and  $q(\theta)$  non-decreasing.

#2. Suffices to enforce (IR) and (NLS) only for lowest type  $\underline{\theta}$  because  $U(\theta) - U^{\text{LF}}(\theta)$  and  $t(\theta)$  are nondecreasing by (IC) and (LB).

↪ **Low cost of public funds:** if  $\mathbf{E}[\omega(\theta)] > \alpha$ , choose  $U(\underline{\theta}) = \underline{\theta}v(q(\underline{\theta}))$ .

↪ **High cost of public funds:** if  $\mathbf{E}[\omega(\theta)] \leq \alpha$ , choose  $U(\underline{\theta}) = U^{\text{LF}}(\underline{\theta})$ .



# Rewriting the Mechanism Design Problem

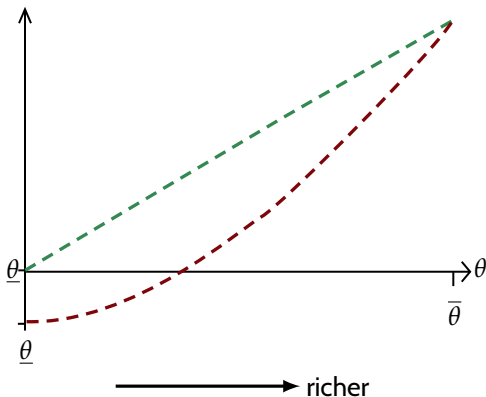
$$\max_{q \text{ non-decreasing}} \alpha \int_{\underline{\theta}}^{\bar{\theta}} [J(\theta)v(q(\theta)) - cq(\theta)] dF(\theta) + (\text{terms independent of } q),$$

subject to (LB):  $q(\theta) \geq q^{\text{LF}}(\theta)$ , where the **virtual type**

$$J(\theta) = \underbrace{\theta}_{\text{efficiency}} + \underbrace{\frac{\int_{\underline{\theta}}^{\bar{\theta}} [\omega(s) - \alpha] dF(s)}{\alpha f(\theta)}}_{\text{redistributive motive}} + \underbrace{\frac{\max\{\mathbf{E}_{\theta}[\omega(\theta) - \alpha], 0\} \theta \delta_{\theta=\underline{\theta}}}{\alpha f(\theta)}}_{\text{(NLS) constraint}}$$

Call  $J(\theta) - \theta$  the “distortion term.”

# Decreasing Welfare Weights, High Cost of Public Funds

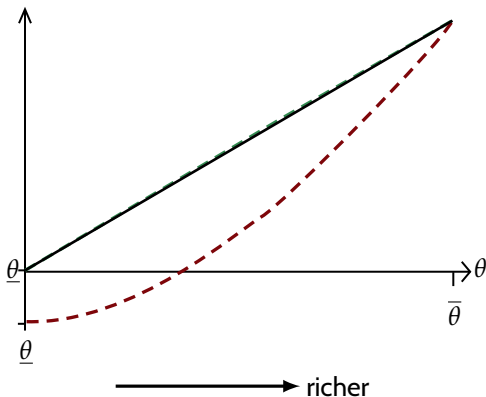


High cost of public funds:  $\mathbf{E}[\omega(\theta)] \leq \alpha$ .

$$J(\theta) = \theta + \frac{\int_{\theta}^{\bar{\theta}} [\omega(s) - \alpha] dF(s)}{\alpha f(\theta)}$$

is always *below* lower bound  $\theta$  because distortion is single-crossing from above, **negative** at  $\underline{\theta}$  and zero at  $\bar{\theta}$ .

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↪ Subsidy type  $H(\theta) = \theta$  and optimal allocation is laissez-faire.

# Optimal Mechanism (Arbitrary Correlation)

**Theorem 2 (General).** The optimal subsidy allocation rule is unique, continuous and satisfies

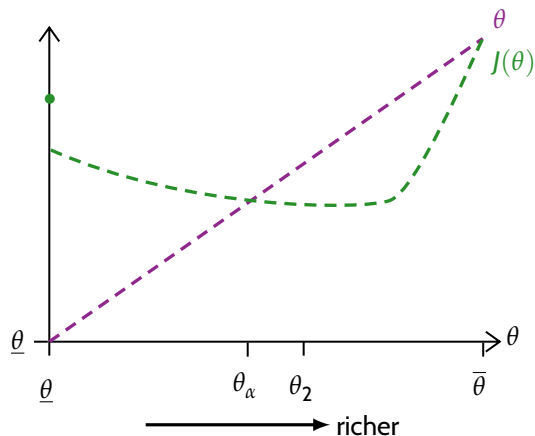
$$q^*(\theta) = D(c, H(\theta)), \text{ where } H(\theta) = \begin{cases} \theta & \text{if } \overline{J}_{[\underline{\theta}, \theta]}(\theta) \leq \theta, \\ \overline{J}_{[\underline{\theta}, \kappa_+(\theta)]}(\theta) & \text{otherwise,} \end{cases}$$

and  $\kappa_+(\theta) = \inf \left\{ \hat{\theta} \geq \theta : \overline{J}_{[\underline{\theta}, \hat{\theta}]}(\hat{\theta}) \leq \hat{\theta} \right\}$  or  $\bar{\theta}$ , if that set is empty.

“Double” ironing construction of  $H(\theta)$  ensures  $H(\theta) \geq \theta$ , equivalent to (LB) given expression for  $q^*$ .

$\leadsto$  subsidized demand curve  $\bar{D}(p) = \int_{\Theta} (v')^{-1}(p/H(\theta)) dF(\theta)$ .

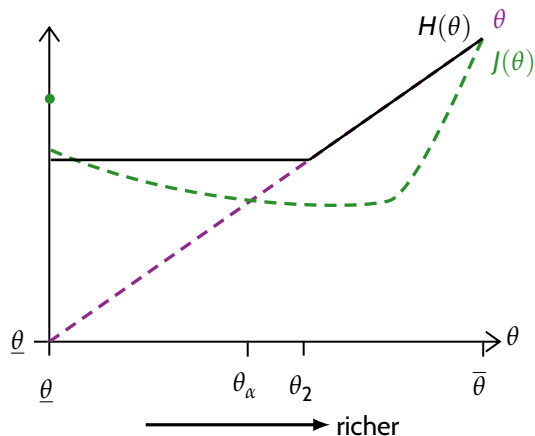
# Decreasing Welfare Weights, Low Cost of Public Funds



Low cost of public funds:  $\mathbf{E}[\omega(\theta)] > \alpha$ .

$J(\theta) = \theta + \frac{\int_{\underline{\theta}}^{\bar{\theta}} [\omega(s) - \alpha] dF(s) + (\mathbf{E}_\theta[\omega(\theta)] - \alpha) \underline{\theta} \delta_{\theta=\underline{\theta}}}{\alpha f(\theta)}$  crosses lower bound constraint  $\theta$  from above because distortion term is single-crossing from above, positive at  $\underline{\theta}$  and zero at  $\bar{\theta}$ .

# Decreasing Welfare Weights, Low Cost of Public Funds



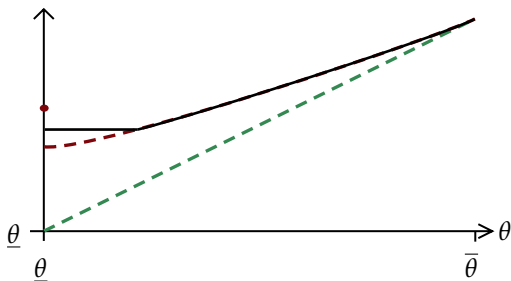
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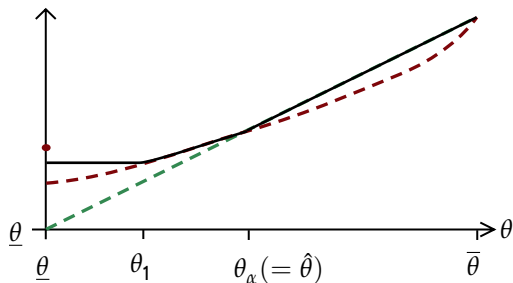
↪ Subsidy type  $H(\theta) > \theta$  for  $\theta \leq \theta_2$ . There is a free endowment of  $q^{\text{LF}}(\theta_2)$ , which strictly exceeds  $q^{\text{F}}(\theta)$  for  $\theta \leq \theta_2$  ...but planner always prefers a lump-sum subsidy.

# Decreasing Welfare Weight, Low Cost of Public Funds

Other possibilities:



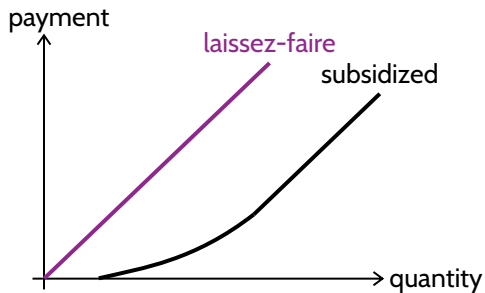
Free endowment + quantity-dependent subsidies  
distorting all types' consumption upwards (no  
topping up).



Free endowment + quantity-dependent subsidies up  
to a cap (high types top up in private market).

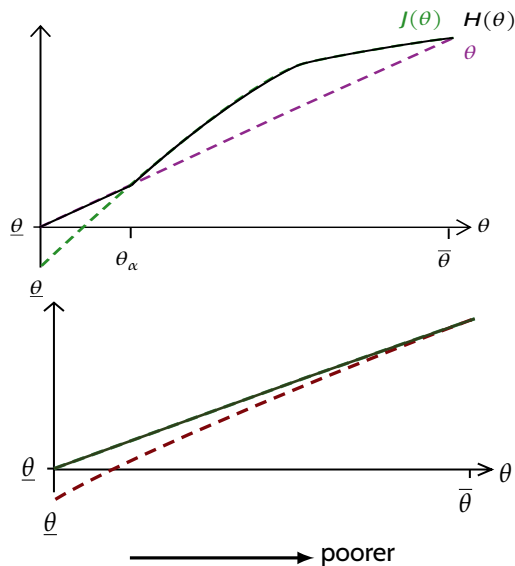
# Decreasing Welfare Weight, Low Cost of Public Funds

Payment schedule:





# Increasing Welfare Weights, High Cost of Public Funds



High cost of public funds:  $\mathbf{E}[\omega(\theta)] \leq \alpha$ .

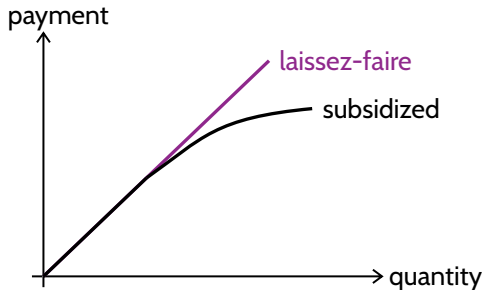
$$J(\theta) = \theta + \frac{\int_{\underline{\theta}}^{\bar{\theta}} [\omega(s) - \alpha] dF(s)}{\alpha f(\theta)}$$

can cross lower-bound  $\underline{\theta}$  from *below* because the distortion term is single-crossing from below, **negative** at  $\underline{\theta}$  and zero at  $\bar{\theta}$ .

↪ Subsidy type *can* exceed  $\theta$  for high types: implemented by offering discounts for consumption *above* a minimum level... *preferred* by planner to lump-sum transfer.

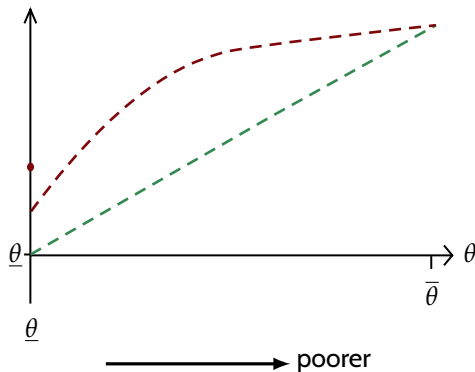
# Increasing Welfare Weights, High Cost of Public Funds

Payment schedule:



The screenshot shows the OMNY website's 'Weekly fare cap' page. At the top, the OMNY logo and a menu icon are visible. The main heading is 'Weekly fare cap', followed by a sub-heading 'An even better weekly fare discount'. The text describes a 7-day fare cap where users pay for 12 rides in a 7-day period, and any additional rides are free. It also mentions that unlike MetroCard, users don't have to pay upfront. A video player at the bottom shows a video titled 'How Does Fare Capping Work With OMNY?' with a red play button overlay.

# Increasing Welfare Weights, Low Cost of Public Funds

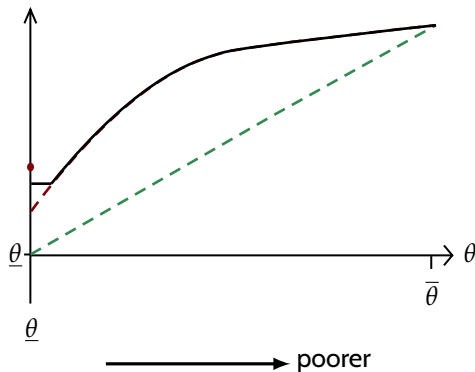


Low cost of public funds:  $\mathbf{E}[\omega(\theta)] > \alpha$ .

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# Increasing Welfare Weights, Low Cost of Public Funds



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# Discussion

**Theorem 1**  $\rightsquigarrow$  scope of intervention larger for “inferior goods” than “normal goods.”

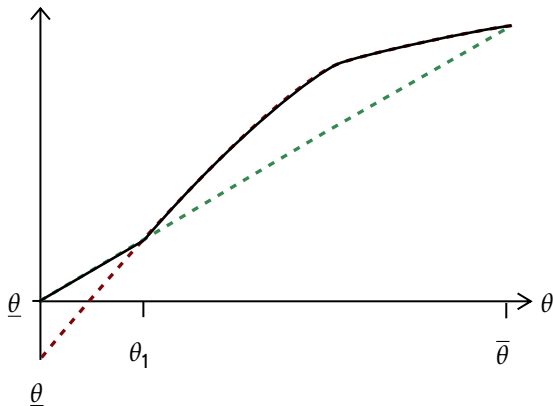
In practice, many government programs focused on goods consumed disproportionately by needy:

## Examples:

- ▶ Egyptian *Tamween* food subsidy program subsidizes five loaves of *baladi* bread/day at AUD 0.01/loaf, with a **cap** on weights and quality of bread.
- ▶ CalFresh Restaurant Meals Program subsidizes fast food restaurants not dine-in restaurants.
- ▶ Indonesian Fuel Subsidy Program subsidizes low-octane fuel (for motorbikes) and not high-octane fuel (for cars).
- ▶ Until  $\sim$ 2016, UK's NHS subsidized amalgam fillings and not composite (tooth-coloured) fillings.

## # 4(a) Increasing Motive for Redistribution

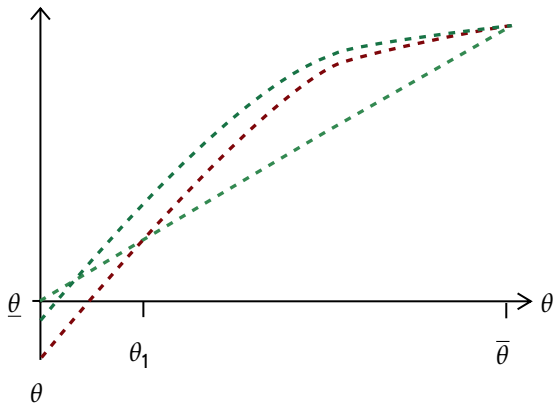
Suppose  $\omega(\theta) \uparrow$  for each  $\theta$  or, equivalently,  $\alpha \downarrow$ .



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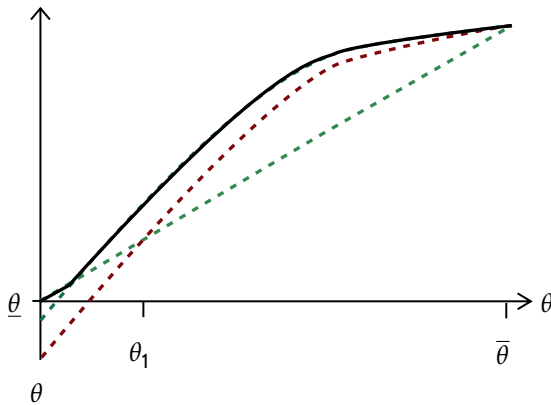
- virtual type  $J(\theta) \uparrow$



## # 4(a) Increasing Motive for Redistribution

Suppose  $\omega(\theta) \uparrow$  for each  $\theta$  or, equivalently,  $\alpha \downarrow$ .

- ▶ virtual type  $J(\theta) \uparrow$
- ↪ each consumer's subsidy type  $H(\theta) \uparrow$
- ↪ each consumer's allocation  $q^*(\theta) \uparrow$
- ↪ set of subsidized types  $\uparrow$
- ↪ total subsidy per consumer  $\uparrow$

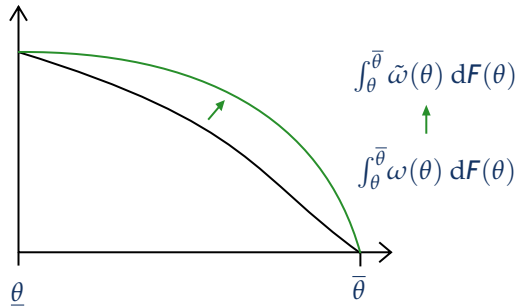
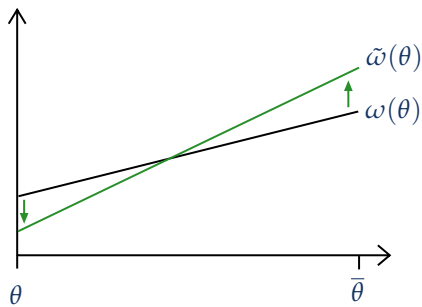


Planner & average eligible consumer prefer subsidies targeted to consumers with higher welfare weights.



## # 4(b) Increasing Correlation

Suppose  $\omega$  and  $\theta$  become more correlated, in the sense of **majorization**  $\leadsto$  observe higher demand expect higher  $\omega$ , i.e., for all  $\theta \in \Theta$ ,  $\mathbf{E}[\tilde{\omega}(\theta)|\theta \geq \hat{\theta}] \geq \mathbf{E}[\omega(\theta)|\theta \geq \hat{\theta}]$ .



$\leadsto$  larger incentive to distort consumption  $\leadsto$  more generous subsidies.

**Planner & average eligible consumer prefer subsidies for goods with more positive correlation between demand and welfare weights.**

## # 4(c) Decreasing Marginal Cost

Suppose marginal cost decreases  $c \downarrow$  (equiv. demand increases, so  $(v') \uparrow$ ).

No change in virtual type  $\rightsquigarrow$  no change in subsidy type.

- $\rightsquigarrow$  the set of subsidized types is unchanged, while
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- $\rightsquigarrow$  total subsidy per subsidized consumer  $\uparrow$ .

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**Planner & average eligible consumer prefer subsidies for low cost / high demand goods.**

# Food Stamps (SNAP)

- ▶ **Overview:** U.S. program providing monthly food assistance to low-income individuals and families.
- ▶ **Initial Support:** Full subsidy up to a fixed dollar amount per month for eligible food items.
- ▶ **Free Endowment:** The subsidy starts as a full benefit and decreases after benefits are exhausted.
- ▶ **Low Consumption Focus:** Ensures a basic level of nutrition by covering initial consumption entirely.

# Women, Infants, and Children (WIC)

- ▶ **Overview:** Nutritional assistance for low-income pregnant women, new mothers, and young children.
- ▶ **Initial Support:** Vouchers for essential foods like milk, eggs, baby formula.
- ▶ **Free Endowment:** Recipients get fully subsidized quantities of specific foods.
- ▶ **Low Consumption Focus:** Prioritizes providing a free minimum quantity of nutritious food to families.

# Housing Choice Voucher Program (Section 8)

- ▶ **Overview:** subsidized housing assistance for low-income renters in the U.S.
- ▶ **Initial Support:** Covers a large portion of rent (up to 70%) for qualifying households.
- ▶ **Free Endowment:** A significant rent portion is initially fully subsidized.
- ▶ **Low Consumption Focus:** Ensures low-income renters pay only a small portion of their rent.

# Lifeline Program

- ▶ **Overview:** U.S. program offering discounted phone and internet services to low-income households.
- ▶ **Initial Support:** Monthly discounts on basic telecommunication services.
- ▶ **Free Endowment:** Full subsidy of basic services for the most disadvantaged users.
- ▶ **Low Consumption Focus:** Provides essential access to communication services with high initial subsidies.



# National School Lunch Program (NSLP)

- ▶ **Overview:** Provides free or reduced-price school meals for low-income students.
- ▶ **Initial Support:** Fully subsidized meals for eligible students based on family income.
- ▶ **Free Endowment:** Full meal subsidies provided for families below certain income thresholds.
- ▶ **Low Consumption Focus:** Ensures children receive at least one nutritious meal per day at no or low cost.

# Australian Better Access Mental Health Initiative

- ▶ **Overview:** Australian government program subsidizing mental health services.
- ▶ **Initial Subsidy:** Up to 10 Medicare-subsidized sessions per year.
- ▶ **Additional Support:**
  - After initial sessions and doctor approval, become eligible for extra free/subsidized sessions.
  - Increased subsidy ensures access for those needing more care.

# Australia's Child Care Subsidy (CCS)

- ▶ **Overview:** Government subsidy for childcare costs based on income and activity levels.
- ▶ **Initial Subsidy:** Covers a percentage of childcare fees up to a set number of hours.
- ▶ **Additional Support:**
  - Subsidy percentage **increases** as parents work, study, or volunteer more.
  - More hours of work/study lead to higher subsidies for additional childcare hours.
  - More children leads to higher subsidies per child.

# Public Transit Fare Capping (Research Triangle, NC)

## Fares & Passes

Fares & Passes

Return to Fare FAQs

GoPass Partners

Purchase GoPass Card

Register GoPass Card

Discount Fare Options

How to use Umo

Add Funds

GoCary Fares

GoDurham Fares

GoRaleigh Fares

### FIXED-ROUTE FARE OPTIONS

Fare Type	Fare	Daily Cap	Weekly Cap	Monthly Cap
Full Fare	\$2.50	\$5	\$20	\$80
Discount	\$1.25	\$2.50	\$10	\$40
Child Under 12	N/A	N/A	N/A	N/A
Youth 13-18			Qualify for free fare	
Senior 65+			Qualify for free fare	
Transit Assistance Pass			Qualify for free fare	
GoPass Partners			Learn More	

*\*All sales are final and nonrefundable*

**Other Cities With Similar Programs:** New York, SF Bay Area, Portland, London, Dublin, Toronto, Vancouver, Los Angeles, Singapore, Sydney, Brisbane, Melbourne, Perth, Auckland.

# Pharmaceutical Subsidy Programs: Australia, Norway, Sweden, Denmark

- ▶ **Overview:** Government programs reducing out-of-pocket medication costs.
- ▶ **Australia (PBS):** subsidizes prescription medicines; costs decrease after a yearly threshold (safety net) is reached.
- ▶ **Helsenorge (Norway):** Covers up to 90% of prescription costs after reaching an annual expenditure cap.
- ▶ **Sweden:** Once a patient reaches a yearly spending threshold, additional medications are free.
- ▶ **Denmark:** Progressive subsidy structure, with higher reimbursements as individual spending increases.

# Cost-Sharing Reductions (CSRs) and Eligibility Limits

## ACA Cost-Sharing Reductions (CSRs)

### ► What are CSRs?

- Subsidies that lower out-of-pocket costs (e.g., co-pays, deductibles).
- Available to individuals/families with incomes between 100% and 250% of the Federal Poverty Level (FPL).

### ► Eligibility Tied to Lower Insurance Plans

- To qualify for CSRs, you *must* purchase a **Silver-level** plan on the ACA marketplace.
- Other plan tiers (**Bronze, Gold, or Platinum**) **do not** offer CSRs, even if you're income-eligible.
- Silver plans have a standard **70% actuarial value**, but CSRs raise it to up to **94%** for lower-income enrollees.

### ► Impact of Limiting to Silver Plans

- Higher-income individuals may choose other plan levels, but lose CSR eligibility.
- Lower-income enrollees are incentivized to choose Silver plans to reduce out-of-pocket costs.

# German Health System: Prohibition of Topping Up

- ▶ **Public Health Insurance:** Citizens covered by statutory health insurance (SHI) cannot "top up" SHI with private insurance for services already covered.
- ▶ **Supplementary Insurance:** Private insurance can only be used for services not included in SHI (e.g., private rooms, certain dental services).
- ▶ **Comprehensive Coverage:** SHI already covers essential medical services, discouraging the need for topping up with private health plans.

# Public Education: Prohibition of Private Tutoring in China & South Korea

- ▶ **Public Education:** Both China and South Korea provide universal public education for students, with restrictions on private supplementary tutoring.
- ▶ **Prohibition:** Private tutoring and after-school programs are heavily regulated or banned to prevent parents from "topping up" public education with private instruction.
- ▶ **Equal Access:** The aim is to reduce inequality in educational opportunities and prevent wealthier families from gaining an advantage through private education.



# Public Housing

- ▶ **Public Housing Programs:** Residents in public housing receive heavily subsidized rent, often capped at a percentage of their income.
- ▶ **Prohibition:** Participants must choose between living in public housing or renting in the private market; they cannot "top up" their public housing subsidy to rent a private apartment.
- ▶ **Example Cities and Countries:**
  - **Singapore:** The Housing & Development Board (HDB) provides subsidized flats, and participants cannot receive additional subsidies to live in private housing.
  - **Vienna, Austria:** The city's extensive public housing program offers low-cost rental units, with no option to "top up" for private market rentals.
  - **Hong Kong:** The Public Rental Housing (PRH) program offers heavily subsidized apartments, and recipients must choose between public housing and private market rentals.

# Egypt's Tamween Food Subsidy Program

- ▶ **Overview:** The Tamween program is one of the largest food subsidy systems in the world, providing essential goods to over 60 million Egyptians, mostly from low-income households.
- ▶ **Targeted Subsidy:**
  - **Bread:** Heavily subsidized at a fraction of market price (often less than 10% of the actual cost), making it affordable for the poor, who rely on it as a staple.
  - **Other Essentials:** Subsidies also cover rice, sugar, and cooking oil, basic items central to the diets of low-income families.
- ▶ **Exclusion:**
  - **Meat and Dairy:** These more expensive food items, consumed more frequently by wealthier households, are not subsidized. Consumers must pay market prices for these products.

# Indonesian Fuel Subsidy Program: Pertamina

- ▶ **Overview:** Indonesia's fuel subsidy program supports transportation for low-income households.
- ▶ **Targeted Subsidy:** The program subsidizes low-octane fuel, which is primarily used by motorcycles, the preferred transport mode for poorer citizens.
- ▶ **Exclusion:** High-octane fuel, more commonly used by cars owned by wealthier households, is not subsidized.

# CalFresh Restaurant Meals Program

- ▶ **Overview:** California's CalFresh program allows certain populations to use benefits for prepared meals.
- ▶ **Targeted Subsidy:** The program subsidizes meals, predominantly from fast food restaurants, providing affordable food options for homeless, elderly, and disabled individuals.
- ▶ **Exclusion:** Dine-in restaurants, typically frequented by wealthier individuals, are not included in the subsidy.

# Public Dentistry Programs in Australia

- ▶ **Overview:** Australia's public dentistry programs provide dental care subsidies to low-income individuals.
- ▶ **Targeted Subsidy:** Prior to 2016, the program subsidized only amalgam fillings, a durable and cost-effective option used widely by lower-income patients.
- ▶ **Exclusion:** Composite (tooth-colored) fillings, which are more expensive and preferred by wealthier individuals, were not fully subsidized.
- ▶ **Post-2016:** amalgam fillings are being phased out due to mercury content.