# POLI 307: Environmental Policy

College of Charleston

Spring 2017

Time: TR 12:15 p.m. – 1:30 p.m. Place: Education Center, 116

Instructor: Professor Matthew Nowlin

Email: nowlinmc@cofc.edu

Office Location: Political Science building, 114 Wentworth #107

Office Hours: Wednesdays 1–3 p.m. and by appointment

# Course Description

Catalog course description

This course is an advanced undergraduate course. We will examine the central dimensions of environmental politics and policy in the United States.

The course will provide an overview of the development of environmental policy issues, including a brief history on the develop of environmental politics in the U.S. In addition, the course will also provide a theoretical base for understanding policy changes in the U.S. Major portions of the course will be devoted to examining the fundamental beliefs and attitudes that have shaped environmental policies; the major political institutions in the U.S. that conceive, design, implement, and revise environmental policies; the role of science in environmental policy; and the application of economic principles to environmental issues.

This course will be *lecture* and *discussion* based. Being able to adequately participate requires you to come to class prepared by having done the assigned readings prior to class. In addition, you should be prepared to participate in class by asking questions and making informed comments that add to the class discussion.

All phones, tablets, and laptops must remain put away unless you are asked to use them for class purposes. Notes should be taken by hand, with pen and paper. You learn better that way. I recommend taking notes using the Cornell Method. If you want to use a laptop for class, you need to write a one-page justification explaining why and email it to me.

# Course Goals and Learning Objectives

The goals for this course are to:

 Develop an understanding of the evolution of environmental policy and politics in the U.S.

- Develop an understanding of the major policymaking institutions including the Congress, the President, Executive Agencies, the Courts, and their role in environmental policymaking.
- Develop an understanding of the process of policymaking in the U.S. with regard to environmental issues.
- Develop an understanding of how science is used (or not) in the environmental policy making process.
- Develop an understanding of how basic principles of economics can be used in the design of policies to address environmental issues.
- Develop in-depth knowledge about a particular topic within the broad field of environmental policy.

# Course Requirements and Grading

Performance in this course will be evaluated on the basis of guizzes, writing assignments, a mid-term exam, a final exam, and your participation in the course. Points will be distributed as follows:

Assignment	Possible Points
Quizzes	(5 at 20 pts each) 100 points total
${\bf MidTerm\ Exam}$	100 points
Final Exam	100 points
Participation	100 points
Case Memos	(4 at 100 pts each) 400 points total
Total	800 points

There will be no opportunities for extra credit

#### Assignments

Quizzes: There will be five "pop" quizzes throughout the semester. These quizzes will be given in class at random with no prior announcement. They will be based on some combination of the assigned readings, class lectures, class discussions, and any of the material made available on OAKS. Quizzes can only be taken in class. No make-up quizzes will be possible. However, if you miss a quiz you can write a one-page short answer essay. You need to email me within a week of the missed quiz and I will distribute the question to you. You can only use this option once.

Mid-term: The mid-term exam will be given on March 15th. All material from the readings, lectures, and in-class discussions are fair game for the mid-term exam. The exam will be multiple choice, short answer, and short essay.

All due dates for assignments are on the following schedule.

Final Exam: The final exam period is Thursday April 26th from 12:00 to 3:00pm. The final will NOT be comprehensive and all material from the readings, lectures, and in-class discussions since spring break are fair game. The exam will be multiple choice, short answer, and short essay. You must arrive on time to be able to take the final exam.

Participation: The participation portion of your grade is based on in-class participation and class attendance.

- In-class participation (40%): This is a discussion based course and to make it work you need to have read assigned material and be prepared to ask questions and otherwise participate in course discussions.
- Attendance (40%): Attendance will be taken for each class. You are allowed two absences without any penalty. For your third absence you will lose 50 points, for your fourth you will lose 100 points (150 pts.), and for your fifth you will lose 200 points (350 pts.). If you miss more than five classes you will automatically receive a grade of WA.
- Above and Beyond (20%): This includes but is not limited to consistent thoughtful questions and comments; mentioning facts or current events relative to class discussion; and overall making the class discussions more thought-provoking and informative.

### Case Memos

There will be four case studies that you will be required to summarize. Each summary will be 4 double-spaced pages. Some reading material will be provided for the first three cases and the topic and material for the fourth case study will be up to you. However, approval from the instructor for your topic is required prior to submitting case memo 4. Each case memo will be turned in the dropbox on OAKS.

- Case Study 1: Drinking Water Safety. Due Feb 1st
- Case Study 2: Species Extinction. Due Feb 27th
- Case Study 3: Managing Western Lands. Due March 29th
- Case Study 4: Your Choice. Due April 19th

# LATE WORK POLICY

Late work will be penalized 10% each day (24 hr period) it is late, up to 2 days. After 2 days the assignment will not be accepted. For Specific instructions for the case memos are on OAKS

No late work will accepted 48 hrs after the assignment due date and time

example, if an assignment is due Tuesday at 12:15pm, it is late as of 12:16pm and you lose 10% After Wednesday at 12:16pm you lose another 10% and no work will be accepted after Thursday at 12:15pm. No make-up work is possible.

# Grading Scale

There are 800 possible points for this course. Grades will be allocated based on your earned points and calculated as a percentage of 800. A: 94 to 100%; A-: 90 to 93%; B+: 87 to 89%; B: 83 to 86%; B-: 80 to 82%; C+: 77 to 79%; C: 73 to 76%; C-: 70 to 72%; D+: 67 to 69%; D: 63 to 67%; D-: 60 to 62%; F: 59% and below

Course Schedule

#### SUBJECT TO CHANGE

Changes will be announced in class

### Important Dates

Date	Assignment or Exam
Feb 1st	Case Memo 1 due
Feb 27th	Case Memo 2 due
March 16th	Mid-Term Exam
Mar 29th	Case Memo 3 due
April 19th	Case Memo 4 due
April 26th	Final Exam

Readings, Assignment Due Dates, and Exam Dates

All of the readings listed below will be on the OAKS course page under Content -> Readings.

Part I. Foundations

Jan 9th-11th: Introduction and Course Overview

Jan 16th-18th: Environmental Policymaking

• Readings:

- Layzer, Judith A. 2012. "A Policymaking Framework: Defining Problems and Portraying Solutions in U.S. Environmental Politics" from The Environmental Case: Translating Values into Policy
- Dye, Thomas. 2013. "Energy and the Environment: Externalities and Interests" from Understanding Public Policy

All readings should be completed prior to Tuesday class

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#### Jan 23rd-25th: Values and Value Conflict

- Readings:
  - Henry, Adam Douglas, and Thomas Dietz. 2012. "Understanding Environmental Cognition." Organization & Environment 25(3):238-58.
- Case: Climate Change
  - Kahan, Dan M., Ellen Peters, Maggie Wittlin, Paul Slovic, Lisa Larrimore Ouellette, Donald Braman, and Gregory Mandel. 2012. "The Polarizing Impact of Science Literacy and Numeracy on Perceived Climate Change Risks." Nature Climate Change 2(10): 732-35

Jan 30th-Feb 1st: Evolution of Environmental Policy in the UNITED STATES

- Readings:
  - Kline, Benjamin. 2011. "Emerging Voices in the 1960's" and "The 1970s: The Conservation Movement Matures", from First Along the River: A Brief History of the U.S. Environmental Movement
- Case: Environmental Organizations
  - Johnson, Erik W., and Scott Frickel. 2011. "Ecological Threat and the Founding of U.S. National Environmental Movement Organizations, 1962–1998." Social Problems 58(3): 305–29.
- Links:
  - Major Environmental Laws: EPA website
  - National Environmental Policy Act (NEPA)
- CASE MEMO 1 DUE: Feb 1st

FEB 6TH-8TH: AGENDA SETTING

- Readings:
  - Guber, Deborah Lynn and Christopher Bosso. 2013. "Issue Framing, Agenda Setting, and Environmental Discourse" from The Oxford Handbook of U.S. Environmental Policy
- Case: Climate Change
  - Liu, Xinsheng, Eric Lindquist, and Arnold Vedlitz. 2011. "Explaining Media and Congressional Attention to Global Climate Change, 1969-2005: An Empirical Test of Agenda-Setting Theory." Political Research Quarterly 64(2): 405–19.

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#### PART II. POLICYMAKING INSTITUTIONS AND MACROPOLITICS

# FEB 13TH-15TH: CONGRESS

- Readings:
  - Kraft, E. Michael. 2013. "Environmental Policy in Congress" from Environmental Policy: New Directions for the 21st Century
- Case: Environmental Votes in Congress
  - Kim, Sung Eun, and Johannes Urpelainen. 2017. "The Polarization of American Environmental Policy: A Regression Discontinuity Analysis of Senate and House Votes, 1971–2013." Review of Policy Research. Forthcoming

#### FEB 20TH-22ND: THE EXECUTIVE BRANCH

- Readings:
  - $-\,$  Vig, Norman J. 2013. "Presidential Power and Environmental Policy" from Environmental Policy: New Directions for the 21st
  - Rinfret Sara R., and Scott R. Furlong. 2013. "Defining Envrionmental Rule Making" from The Oxford Handbook of U.S. Environmental Policy
- Case: Environmental Rulemaking
  - Rinfret, Sara R. 2011. "Frames of Influence: U.S. Environmental Rulemaking Case Studies." Review of Policy Research 28(3):231-46.

#### FEB 27TH-MARCH 1ST: THE EXECUTIVE BRANCH AND THE COURTS

- Feb 27th: Film: Frontline: War on the EPA
- Readings:
  - O'Leary, Rosemary. 2013. "Environmental Policy in the Courts" from Environmental Policy: New Directions for the 21st Century
  - How Trump's reckless climate policy invites a judicial backlash

#### • CASE MEMO 2 DUE: Feb 27th

#### March 6th-8th: Federalism

- Readings:
  - Scheberle, Denise. 2013. "Environmental Federalism and the Role of State and Local Governments" from The Oxford Handbook of U.S. Environmental Policy

- Case: Renewable Energy
  - Vasseur, Michael. 2016. "Incentives or Mandates? Determinants of the Renewable Energy Policies of U.S. States, 1970-2012." Social Problems 63(2):284-301.

Mar 14th: Polycentricity

- Readings:
  - Ostrom, Elinor. 2010. "Polycentric Systems for Coping with Collective Action and Global Environmental Change." Global Environmental Change 20(4):550-57.
- March 16th: Mid-Term Exam

MAR 20TH-22ND: SPRING BREAK

PART III. POLICY ACTORS AND SUBSYSTEM POLITICS

MAR 27TH-MAR 29TH: POLICY SUBSYSTEMS, NETWORKS, AND INTER-EST GROUPS

- Readings:
  - Networks, Sub-government, and Communities
  - Duffy, Robert J. 2013. "Organized Interests and Environmental Policy" from The Oxford Handbook of U.S. Environmental Policy on OAKS
- Case: Nuclear Waste
  - Nowlin, Matthew C. 2016. "Policy Change, Policy Feedback, and Interest Mobilization: The Politics of Nuclear Waste Management." Review of Policy Research 33(1): 51-70.
- CASE MEMO 3 DUE: March 29th

APRIL 3RD-5TH: SCIENCE AND SCIENTISTS

- Readings:
  - Pielke, Roger A. 2007. "The Big Picture, Science, and Democracy" from The Honest Broker: Making Sense of Science in Policy and Politics
- Case: Air Pollution
  - Spruijt, Pita, Anne B. Knol, Arthur C. Petersen, and Erik Lebret. 2016. "Differences in Views of Experts About Their Role in Particulate Matter Policy Advice: Empirical Evidence from an International Expert Consultation." Environmental Science  $\mathcal E$ Policy 59 (May): 44-52.

### • NO CLASS ON APRIL 5th

PART IV: POLICY DESIGN

APRIL 10TH-12TH: REGULATION

- Readings:
  - Eisner, Marc Allen. 2007. "A Primer on Environmental Protec-
- Case: Benefit-Cost Analysis
  - Keohane, Nathaniel O. and Shelia M. Olmstead. 2007. "The Benefits and Costs of Environmental Protection" from Markets and the Environment

APRIL 17TH-19TH: MARKET-BASED POLICY INSTRUMENTS

- Readings:
  - Keohane, Nathaniel O. and Shelia M. Olmstead. 2007. "Principles of Market-Based Environmental Policy" from Markets and the Environment
- Case: Acid Rain
  - Layzer, Judith. 2012. "Market-Based Solutions: Acid Rain and the Clean Air Amendments Act of 1990" from The Environmental Case
- CASE MEMO 4 DUE: April 19th

FINAL EXAM IS THURSDAY APRIL 26th FROM 12:00-3:00. YOU MUST ARRIVE PROMPTLY AT 12:00pm TO BE ABLE TO TAKE THE EXAM

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# Important Information

# Center for Student Learning

I encourage you to utilize the Center for Student Learning's (CSL) academic support services for assistance in study strategies and course content. They offer tutoring, Supplemental Instruction, study skills appointments, and workshops. Students of all abilities have become more successful using these programs throughout their academic career and the services are available to you at no additional cost. For more information regarding these services please visit the CSL website or call (843) 953-5635.

# Students with Disabilities

The College will make reasonable accommodations for persons with documented disabilities. Stu- dents should apply at the Center for Disability Services located on the first floor of the Lightsey Center, Suite 104. Students approved for accommodations are responsible for notifying me as soon as possible and for contacting me at least one week before any accommodation is needed.

### Cheating or Plagiarism

A grade of zero will be given to anyone cheating on any exam, homework assignment or committing plagiarism in a paper. As commonly defined, plagiarism consists of passing off as ones own ideas, the words, writings, music, graphs/charts, etc that were created by another. In accordance with this definition, you are committing plagiarism if you copy the work of another person and turn it in as your own, even if you have the permission of that person. It does not matter from where the material is borrowed—a book, article, material off the web, another student's paper—all constitute plagiarism unless the source of the work is fully identified and credited. Plagiarism is cheating and a violation of academic and personal integrity and will not be tolerated. It carries extremely serious consequences. To avoid plagiarism it is necessary when using a phrase, a distinctive idea, concept or sentence from another source to reference that source in your text, a footnote, or end-note. Please contact me if you need assistance in citing a source.

#### Religious Holiday Policy

It is the policy of the College to excuse absences of students that result from religious observances and to provide without penalty for the rescheduling of examinations and additional required class work

that may fall on religious holidays. Please see me immediately if you will need to miss class any time during this semester.