Competition and Investment in Telecommunications: Evidence from CRTC's Third-Party ISP Access

Matthew Ross

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Motivation

General Appeal:

- 1. Markets in which a network is necessary for provision of goods and services present particular challenges for regulators.
 - Dilemma: Increase market competition at the cost of future network investment.

IO/Telecom appeal:

2. How successfully does regulated access pricing fix market distortions?



Research Question

- Does regulated wholesale access pricing improve market outcomes for consumers in the Canadian Broadband market?
 - Do market prices respond to increased entry due to RWAP?
 - How is consumer welfare impacted?
 - To what degree is the incentive to invest in the network diminish?



Organization

- 1. Literature & Contribution
- 2. Industry Context
- 3. Structural Model
- 4. Data
- 5. Estimation
- 6. Results & Counterfactuals
- 7. Conclusion



Literature & Contribution

Literature:

- Besanko and Cui 2019 Analyzes the welfare performance of Regulated Access pricing against privately negotiated access pricing.
- ▶ Wilson, Xiao, and Orazem 2021 Estimates the effect of delayed entry due to threat of many entrants on local market outcomes.

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Contribution:

- Policy: Provide evidence of the competitive outcomes of the TPIA legislation in the Canadian Broadband market.
- Literature: Provide novel empirical evidence of market outcomes and equilibrium effects of regulated access pricing in a telecom market.



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- ► The TPIA ruling allows the CRTC to set wholesale access prices at which non-network-owning third parties rent bandwidth from network-owning ISPs and resell to consumers.
- Now, the Canadian market is characterized by:
 - A few large multi-provincial ISPs that own and operate their own physical broadband network.
 - Many local third-party resellers who rent network bandwidth from network-owning ISPs.



Industry Context

Company	2011-2016	2016-2019	2019-2021
Bell MTS	2213	94.92	57.81
Bell Canada	2213	149.08	102.48
Shaw	-	296.10	251.14
RCCI	1251	319.68	224.32
Cogeco	2695	323.73	233.49
Videotron	1890	395.36	227.05
Eastlink	-	353.35	212.10

Table: Wholesale rate per 100 Mbps service in Canadian Dollars

► Takeaway: Government has been steadily and greatly decreasing wholesale access prices.



Model - Timing

- ► Three stage static game where:
 - 1. The regulator commits to a wholesale access price, w.
 - 2. The ISP commits to a level of bandwidth investment, \bar{Q} .
 - 3. The ISP and resellers compete in prices in the consumer market.
 - Consumers choose an internet plan and usage.



Model - Supply

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There are n possible identical Reseller firms, k, who choose plan prices, p_k , to maximize their profits

$$\Pi_k(p,\bar{Q}) = (p_k - w)s_k(p,\bar{Q}) - \phi$$

where ϕ is the fixed cost of entry. Resellers enter until $\Pi_k(p, \bar{Q}) < 0$.



Model - Demand

I use a Nested Logit model of demand under the following specification:

- \triangleright $E[u_i(\lambda_i)]$ is expected utility of internet usage.
- \triangleright κ_i is the preference for speed.
- $\blacktriangleright \psi_i$ is the download speed for plan j.
- $ightharpoonup \psi_j c(rac{Q}{Q})$ is realized speed when congested (engineering relationship).
- $ightharpoonup \epsilon_{ij}$ is the condensed nested logit error term.



Data

- ▶ Plan choice and usage data from a Canadian ISP, Jan. 2020 May 2022, from a representative sample of consumers.
 - Plan Data: Download/Upload Allowance, monthly price of plan, plan switches. All observations are residential consumers.
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 - Usage Data: 5 minute averages of megabits downloaded over the entire sample period.
- Biweekly aggregate reseller data, Jan. 2020 Sep. 2021, from the entire network
 - Plan speeds and prices.
 - Number of reseller customers using network during peak usage.
 - ► Total network burden (in Mbps) of reseller customers.
 - Percent of traffic reseller customer's represent on the network during peak times.



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Estimation

- ► Following Ackerberg (2009), Fox et al. (2011), and Malone et al. (2021), I estimate the demand model in the following steps:
 - 1. Discretize the parameter space and start with a uniform prior belief across candidate types (i.e., a $(\lambda_i, \alpha_i, \beta_i, \kappa_i)$ four tuple).
 - For each household in the data, compute likelihood that plan and usage choices are generated by each candidate type.
 - Calculate posterior distribution over candidate types for each household.



Estimation Details

The likelihood that type i is generated by plan and usage choices is:

$$\mathcal{L}_h(heta_i) = \prod_{t=1}^T P(J_{ht} = j | heta_i) imes P(q_{ht} = q | heta_i)$$

$$P(J_{ht} = j | \theta_i) = \frac{exp\left(\frac{V_{ij}}{1 - \sigma}\right) \left[\sum_{k \in B_g} exp\left(\frac{V_{ik}}{1 - \sigma}\right)\right]^{-\sigma}}{1 + \sum_{k \in B_g} exp\left(\frac{V_{ik}}{1 - \sigma}\right)^{1 - \sigma}}$$

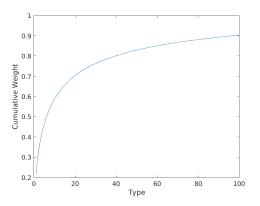
$$P(q_{ht} = q | \theta_i) = f(q_{ht} | \lambda_i)$$

The posterior probability that household h is type i:

$$\omega_{hi} = \frac{\mathcal{L}_h(\theta_i)}{\sum_{m=1}^{I} \mathcal{L}_h(\theta_m)}$$



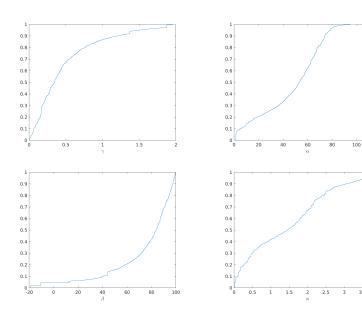
Results - Posterior Distribution



► The top 100 out of 10000 most likely types account for about 90% of likelihood mass.



Results - Marginal Distributions of Parameters



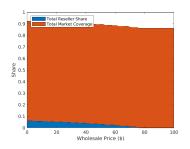


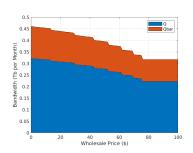
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- Now with estimated parameters in hand:
 - 1. Feed the parameters back into the structural model.
 - Simulate equilibria for varying levels of wholesale price only allowing the firms to offer one 300 Mbps plan each.
 - 3. Report equilibrium outcomes under different wholesale prices.

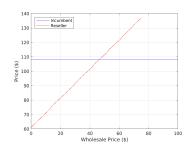


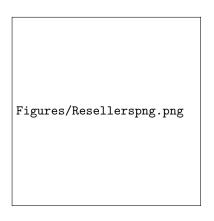




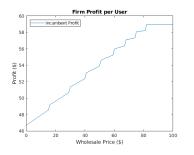
- At the lowest wholesale price (\$0), resellers do not garner more than 8% market share.
- ► The loss in resellers at higher wholesale prices leads to a marginal loss of lower value/high volume users.

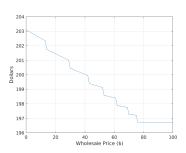






- ► As wholesale price increases, the # of resellers in equilibrium decreases.
- Competitiveness of reseller prices are highly dependent on w.
- ► The incumbent's price is affected minimally by reseller competition





- Low wholesale prices have a significant impact on profit per user.
- ▶ Due to the consumers pushed out of the market being those with low surplus, consumer surplus only marginally decreases.



Conclusions

- Overall, the TPIA has seems to have little positive impact for the majority of consumers in this market.
- Regulated access pricing does succeed in providing a lower cost alternative.
- However, due to low market uptake of reseller plans and the low marginal surplus of those that switch to the outside option, consumer surplus was not significantly impacted.
- Nor does the incumbent significantly compete in prices with the resellers.
- Next Steps:



Next Steps

- Additional Counterfactuals:
 - What happens to equilibrium outcomes if the incumbent does not have a large preference advantage over resellers?
 - Simulate equilibrium behavior for a scenario in which the regulator introduces RWAP after the investment decision.

