

D:11///22:4

# Fiscal Note 2027 Biennium

(\$212,213)

(\$215,397)

| Bill#/Title:   | SB0253.01: Revise administrative and certification processes for student scholarship organizations |   |  |  |                       |  |  |  |
|--|--|---|--|--|-----------------------|--|--|--|
| Primary Sponsor: Sue Vinton  ☐ Included in the Executive Budget  ☐ Significant Long-Term Impacts |  |   | Status:                                | As Introduced  |                       |  |  |  |
|  |  | <ul><li>☑ Needs to be included in HB 2</li><li>☑ Technical Concerns</li></ul> |  | ☐ Significant Local Gov Impact ☐ Dedicated Revenue Form Attached |                       |  |  |  |
|  |  |   |  |  |                       |  |  |  |
|  |  | FY 2026<br>Difference   | FY 2027<br>Difference                  | FY 2028<br>Difference  | FY 2029<br>Difference |  |  |  |
| Expenditures   |  |   | ************************************** |  |                       |  |  |  |
| General Fund (0  | 1)   | \$218,129   | \$212,213                              | \$215,397  | \$218,628             |  |  |  |
| Revenues   |  |   |  |  |                       |  |  |  |
| General Fund (0  | 1)   | \$0   | \$0                                    | \$0  | \$0                   |  |  |  |
| Net Impact   |  | (\$218 120)   | (\$212.212)                            | (\$215.307)  | (\$219 629)           |  |  |  |

## Description of fiscal impact

**General Fund Balance** 

SB 253 changes the qualifications for SSOs operating in the state and sets new reporting requirements for the Department of Revenue. The proposed changes will increase general fund expenditures by \$218,129 in FY 2026, which increases to \$218,628 by FY 2029.

(\$218,129)

#### FISCAL ANALYSIS

#### Assumptions

## Department of Revenue

- 1. Under current law, Student Scholarship Organizations (SSO) are required to notify the Department of Revenue of its intent to operate in the state before it can receive donations that qualify for the state's Student Scholarship Organization tax credit. The organization must also provide the department with an annual fiscal review of its accounts provided by an independent certified public accountant. If an organization fails to submit the fiscal review, the department may require the origination to cease all operations as a SSO and transfer all funds to a qualified SSO.
- 2. SB 253 changes the qualification requirements to function as a SSO in the state. Under the proposed changes, each SSO will need to be certified by the department every two years.
- 3. The bill removes the limitation that each student access only one education provider. Further, SSOs are required to maintain a public website providing a detailed description of the organization's application and award process, a list of qualified providers awarded scholarships the previous year, and a statement stating that the scholarships may be used at a qualified education provider of the parent's or guardian's choice. The department will also be required to provide links to the SSO's website and information on the scholarships.
- 4. SB 253 changes the reporting requirements of the annual fiscal review.
- 5. Changes made by this bill are not expected to impact the number of taxpayers claiming the Student Scholarship Organization credit.

(\$218,628)

- 6. However, the bill is going to require significantly more work by the department to:
  - a. Set up and manage the biannual certification process
  - b. Manage a review, denial and appeal process for SSOs
  - c. Monitor and verify information reported by the SSO on their website
  - d. Review the additional SSO reporting requirements in the annual fiscal report
  - e. Provide information and links to each SSO on the department's website
- 7. These changes apply starting in tax year 2025.
- 8. Overall, the department will require an additional unit manager and tax examiner as a result of the additional requirements created by SB 253. These additional 2.00 FTE will increase department expenditures by \$218,129 in FY 2026, 214740 in FY 2027, \$217,962 in FY 2028 and \$221,231 in FY 2029.

### Fiscal Analysis Table

| FTE                              | 2.00                | 2.00                   | 2.00        | 2.00        |
|----------------------------------|---------------------|------------------------|-------------|-------------|
| TOTAL Fiscal Impact              | 2.00                | 2.00                   | 2.00        | 2.00        |
| Personal Services                | \$193,907           | \$193,907              | \$196,816   | \$199,768   |
| Operating Expenses               | \$18,306            | \$18,306               | \$18,581    | \$18,860    |
| Equipment                        | \$5,916             | \$0                    | \$0         | \$0         |
| TOTAL Expenditures               | \$218,129           | \$212,213              | \$215,397   | \$218,628   |
| General Fund (01)                | \$218,129           | \$212,213              | \$215,397   | \$218,628   |
| TOTAL Funding of                 | \$218,129           | \$212,213              | \$215,397   | \$218,628   |
| Expenditures                     |                     |                        |             |             |
| Net Impact to Fund Balance (Reve | nue minus Funding o | <u>f Expenditures)</u> |             |             |
| General Fund (01)                | (\$218,129)         | (\$212,213)            | (\$215,397) | (\$218,628) |

#### **Technical Concerns**

## Department of Revenue

- 1. There are no timelines provided on when each qualification or change should be made.
- 2. Clarification on when applications are due is necessary.
- 3. There is no information on what existing SSOs would need to do in order to complete the certification process.
- 4. Section 2 provides at 15-30-3103(1)(a)(iii), MCA, that appeals of a denial of a certification are not appealable. It should be made clear that those appeals are "not subject to the provisions contained in 15-1-211, MCA."

| NO SPONSOR SIGNA   | ATURE 2/21 | RO                         | 2/21/2025 |  |
|--------------------|------------|----------------------------|-----------|--|
| Sponsor's Initials | Date       | Budget Director's Initials | Date      |  |