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1	SENATE BILL NO. 468
2	INTRODUCED BY D. LENZ
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR A STATEWIDE CENTRAL REGISTRY FOR
5	SUBSTANTIATED REPORTS OF CHILD ABUSE OR NEGLECT; REQUIRING NOTICE AND A HEARING
6	BEFORE AN INDIVIDUAL IS INCLUDED IN THE CENTRAL REGISTRY; ESTABLISHING PROCEDURES
7	FOR EXPUNGEMENT FROM THE CENTRAL REGISTRY; PROVIDING DEFINITIONS; AMENDING
8	SECTIONS 41-3-202 AND 41-3-205, MCA; ESTABLISHING REPORTING REQUIREMENTS; AND
9	PROVIDING AN EFFECTIVE DATE."
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11	WHEREAS, the 5th and 14th Amendments to the United States Constitution prohibit governments from
12	depriving individuals of their liberty or property interests without due process of the law; and
13	WHEREAS, this state has established procedures for collecting and maintaining child abuse and
14	neglect investigation records in a central registry that includes the identities of individuals alleged to have
15	abused or neglected a child; and
16	WHEREAS, the names maintained in Montana's central registry may be disclosed to certain third
17	parties in the course of background checks related to an individual's employment, licensure, and volunteer
18	activities; and
19	WHEREAS, the disclosures may have a significant negative impact on an individual's liberty and
20	property interests, including the loss or denial of employment and the loss of reputation in the community; and
21	WHEREAS, the Legislature wishes to ensure that this state's procedures for listing individuals on the
22	central registry comport with constitutional due process requirements.
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24	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
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26	NEW SECTION. Section 1. Central registry purpose determinations. (1) There is established
27	a statewide central registry to maintain information on individuals who are the subject of substantiated



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1 determinations of child abuse or neglect. The information may be made available during a background check of 2 an individual as provided for in 41-3-205 and may affect the individual's ability to volunteer or obtain 3 employment or licensure in areas in which the individual may have unsupervised contact with children, such as 4 child care, foster care, or group home care. 5 For the purposes of [sections 1 through 4 AND 2], a determination of child abuse or neglect (2) 6 must be categorized according to the following definitions: 7 (i) "Substantiated" means that, following an investigation by the department and a hearing in (a) 8 district court, the court has determined by a preponderance of the evidence that the reported act of child abuse 9 or neglect occurred. 10 (ii) A substantiated determination includes: 11 (A) an individual who admits to an allegation of child abuse or neglect; or

- 12 (B) an individual who is convicted of a criminal offense related to child abuse or neglect or 13 exploitation of a child.
  - (iii) A substantiated determination may not be based solely on an individual's agreement to comply with a treatment plan created by the department to receive services.
  - (iv) A substantiated determination must be reviewed and upheld by a district court as provided in [section 3].
  - (v)(iv) The subject of a substantiated determination may be added to the central registry and must be notified of the consequences of being listed in the central registry, as well as the subject's rights and procedures for requesting expungement from the central registry.
- 21 (b) "Unfounded" means that, following an investigation, the department determined that:
- 22 (i) the report was false;
- (ii) the report was inherently improbable;
- 24 (iii) the report involved an accidental injury;
- 25 (iv) the reported act did not constitute child abuse or neglect; or
- 26 (v) evidence indicated that the reported act of child abuse or neglect could not have occurred.
- 27 (c) "Unsubstantiated" means that:



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1 (i) following an investigation, the department could not determine that the reported act of child 2 abuse or neglect occurred; or 3 (ii) following a hearing, the court could not determine by a preponderance of the evidence that the 4 reported act of child abuse or neglect occurred. 5 6 NEW SECTION. Section 2. Central registry -- notice -- procedures. (1) An individual who is the 7 subject of a child abuse or neglect report that is determined by the department to be substantiated may not be 8 added to the central registry absent notice and a hearing during the adjudication process. 9 Within 14 days of determining that a reported act of child abuse or neglect is substantiated, the 10 department shall provide the individual with certified written notice of the department's intent to add the 11 individual to the central registry. The notice must include: 12 (a) a clear statement of the specific allegations that will be added to the central registry, including 13 the name of the alleged victim, the injuries or harm alleged to have resulted from the child abuse or neglect, 14 and the date on which the report was made; 15 (b) the consequences of being listed in the central registry, including possible negative impacts on 16 the individual's employment, licensure, and ability to have future contact with children, including volunteer and 17 school activities; 18 the maximum amount of time the individual's name may be included in the central registry; 19 a complete copy of the record that will be added to the central registry; and 20 confirmation that the department has requested a substantiation hearing before the district 21 court during the adjudication hearing. 22 The department may not add an individual to the central registry or release information to any 23 third parties until all appeals have been exhausted or waived. 24 If a petition for emergency protective services has been filed with the district court pursuant to 25 41-3-427 in which the allegations of child abuse or neglect are at issue, the hearing on the substantiation 26 determination provided under [section 3] must be held in conjunction with the adjudication hearing provided for 27 in 41-3-43 7. The individual has a right to counsel as provided in 41-3-425.



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<u>NEW SECTION.</u> **Section 3. Central registry -- hearing -- appeal.** (1) Prior to the adjudication hearing, the department shall provide the individual with the full investigative file and any exculpatory evidence within the department's possession or control in accordance with 41-3-205.

- (2) Discovery prior to the hearing must be conducted in accordance with Title 25, chapter 20, and 41-3-431. Following the adjudication hearing, if the district court finds that there is a preponderance of the evidence supporting the department's substantiation determination, the substantiated allegations against the individual may be added to the central registry for a period of time determined by the court, not to exceed 25 years and proportionate to:
  - (a) the severity of the act of child abuse or neglect; and
- 11 (b) the risk of threat or harm to children that the individual poses.
  - (3) If the district court finds that there is insufficient evidence supporting the department's determination, the court shall order the department to amend its findings accordingly and the allegation may not be added to the central registry.
  - (4) The individual has a right to appeal the decision of the district court regarding placement on the central registry.

- NEW SECTION. Section 2. Expungement from central registry report to legislature. (1) An individual listed in the central registry may request to have the individual's name expunged from the central registry by submitting a written request to the department accompanied by an affidavit sworn to by a person with personal knowledge stating facts sufficient to show that there is good cause for expungement. Good cause includes but is not limited to:
  - (a) newly discovered evidence that a substantiated report of child abuse or neglect is inaccurate;
- (b) evidence that the requester no longer poses a risk and that no significant public purpose is served by continued listing of the requester in the state's central registry;
- (c) evidence that the underlying case on which the substantiated determination was based was closed or dismissed, resulting in reunification, and the requester no longer poses a risk to children;



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1 (d) evidence that circumstances that contributed to the finding of abuse or neglect no longer exist; 2 or 3 (e) evidence that actions taken by the requester since the incident of abuse or neglect prevent the 4 reoccurrence of abuse or neglect. 5 (a) An administrator of the department shall review the request within 30 days of receiving the (2) 6 request and determine whether to grant the request. 7 If the request is granted, the department shall expunge the requester's name from the central (b) 8 registry within 30 days and shall: 9 destroy any written electronic or hardcopy records of the department related to the requester's (i) 10 substantiation determination; and 11 (ii) notify the requester and other entities, if appropriate, that the expungement process has been 12 completed. If the request is denied, the department shall notify the requester in writing within 30 days and 13 (c) 14 shall notify the requester of the right to petition the district court for expungement under subsection (3). (3) 15 (a) An individual whose written request for expungement has been denied by the department 16 pursuant to subsection (2) may petition the district court in the county in which the individual resides, requesting 17 that the court expunge the individual's name from the central registry. The petition must name the department 18 as a respondent and must be accompanied by an affidavit sworn to by a person with personal knowledge 19 stating facts sufficient to show that there is good cause for expungement as provided in subsection (1). 20 (b) The court shall hold a hearing on the petition and any response provided by the department 21 unless a hearing is waived by agreement of the parties. At the hearing, the petitioner must be afforded an 22 opportunity to present evidence supporting the petitioner's request for expungement. 23 If the court finds that the petitioner has established good cause for expunging the petitioner's (c) 24 name from the central registry, the court shall grant the petition and shall order the department to: 25 (i) expunge the petitioner's name from the central registry within 30 days: 26 (ii) destroy any written, electronic, or hardcopy records of the department related to the petitioner's 27 substantiation determination; and



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1 (iii) notify the petitioner, the court, and other entities, if appropriate, that the expungement process 2 has been completed. 3 (4) An individual who is listed in the central registry shall wait 2 years from the date of the original 4 substantiation determination before requesting expungement. 5 If an individual's request for expungement under this section is denied, the individual shall wait (5) 6 2 years before submitting another request for expungement. 7 (a) An individual listed in the state's central registry prior to [the effective date of this act] may (6) 8 request to have the individual's name expunged from the central registry by following the procedures described 9 in this section. The department shall notify all individuals listed in the central registry on [the effective date of 10 (b) 11 this act] of the right to request expungement under this section. 12 (7) Procedures for the expungement of central registry records, as well as updated phone numbers, addresses, and other contact information for the district court and other relevant parties, must be 13 14 accessible to the public online and posted in a place that is open for public viewing in child and family services 15 offices. Nothing in this section constitutes a waiver of any right or remedy otherwise available to an 16 (8) 17 individual seeking expungement under this section. By September 1 of each year, the department shall report to the children, families, health, and 18 (9)19 human services interim committee in accordance with 5-11-210 on the following: 20 the total number of individuals listed in the registry; (a) 21 the number of individuals added to the registry in the past calendar year; (b) 22 the number of individuals who requested expungement from the registry in the past calendar (c) year, including the number of: 23 first-time expungement requests submitted pursuant to subsection (4); and 24 25 (ii) second or subsequent requests submitted pursuant to subsection (5); 26 (d) the number of expungement requests granted in the past calendar year, including the number 27 of granted expungement requests that are:



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1	(i) first-time requests pursuant to subsection (4); and
2	(ii) second or subsequent requests submitted pursuant to subsection (5); and
3	(e) the number of expungement requests denied in the past calendar year, including:
4	(i) the number of denied expungement requests that are:
5	(A) first-time requests pursuant to subsection (4); and
6	(B) second or subsequent requests pursuant to subsection (5); and
7	(ii) the reason for each denied expungement request.
8	
9	Section 5. Section 41-3-202, MCA, is amended to read:
10	"41-3-202. Action on reporting. (1) (a) Upon receipt of a report that a child is or has been abused or
11	neglected, the department shall promptly assess the information contained in the report and make a
12	determination regarding the level of response required and the timeframe within which action must be initiated.
13	(b) (i) Except as provided in subsections (1)(b)(ii) and (1)(b)(iii), upon receipt of a report that
14	includes an allegation of sexual abuse or sexual exploitation when the alleged perpetrator of the sexual abuse
15	or sexual exploitation was 12 years of age or older or if the department determines during any investigation that
16	the circumstances surrounding an allegation of child abuse or neglect include an allegation of sexual abuse or
17	sexual exploitation when the alleged perpetrator of the sexual abuse or sexual exploitation was 12 years of age
18	or older, the department shall immediately report the allegation to the county attorney of the county in which the
19	acts that are the subject of the report occurred.
20	(ii) If a victim of sexual abuse or sexual exploitation has attained the age of 14 and has sought
21	services from a contractor as described in 41-3-201 (2)(j) that provides confidential services to victims of sexua
22	assault, conditioned upon an understanding that the criminal conduct will not be reported by the department to
23	the county attorney in the jurisdiction in which the alleged crime occurred, the department may not report
24	pursuant to 41-3-205 (5)(d) and subsection (1)(b)(i) of this section.
25	(iii) If the department or law enforcement determines that the allegation involves the county
26	attorney or an employee in the county attorney's office in the county in which the acts that are subject to
27	reporting occurred, the department or law enforcement shall report as required in subsection (1)(b)(i) to the



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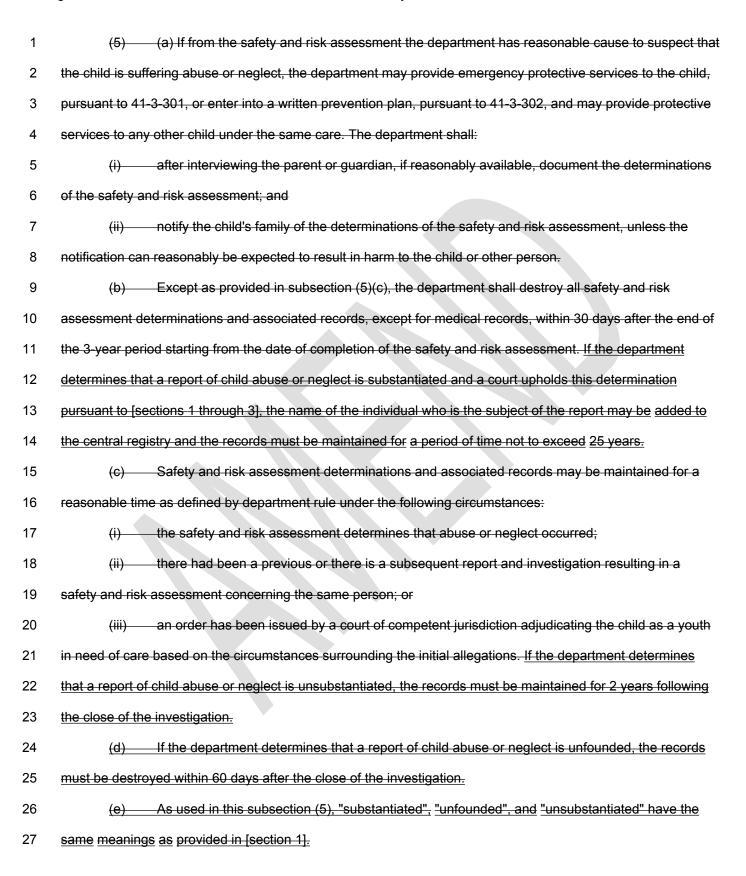
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- required, a child protection specialist shall promptly conduct a thorough investigation into the circumstances surrounding the allegations of abuse or neglect of the child and perform a safety and risk assessment to determine whether the living arrangement presents an unsafe environment for the child. The safety and risk assessment may include an investigation at the home of the child involved, the child's school or day-care facility, or any other place where the child is present and into all other nonfinancial matters that in the discretion of the investigator are relevant to the safety and risk assessment. In conducting a safety and risk assessment under this section, a child protection specialist may not inquire into the financial status of the child's family or of any other person responsible for the child's care, except as necessary to ascertain eligibility for state or federal assistance programs or to comply with the provisions of 41–3-446.
- (2) An initial investigation of alleged abuse or neglect may be conducted when an anonymous report is received. However, if the initial investigation does not within 48 hours result in the development of independent, corroborative, and attributable information indicating that there exists a current risk of physical or psychological harm to the child, a child may not be removed from the living arrangement. If independent, corroborative, and attributable information indicating an ongoing risk results from the initial investigation, the department shall then conduct a safety and risk assessment.
- (3) The child protection specialist is responsible for conducting the safety and risk assessment. If the child is treated at a medical facility, the child protection specialist, county attorney, or peace officer, consistent with reasonable medical practice, has the right of access to the child for interviews, photographs, and securing physical evidence and has the right of access to relevant hospital and medical records pertaining to the child. If an interview of the child is considered necessary, the child protection specialist, county attorney, or peace officer may conduct an interview of the child. The interview may be conducted in the presence of the parent or guardian or an employee of the school or day-care facility attended by the child.
- (4) Subject to 41-3-205 (3), if the child's interview is audiotaped or videotaped, an unedited audiotape or videotape with audio track must be made available, upon request, for unencumbered review by the family.



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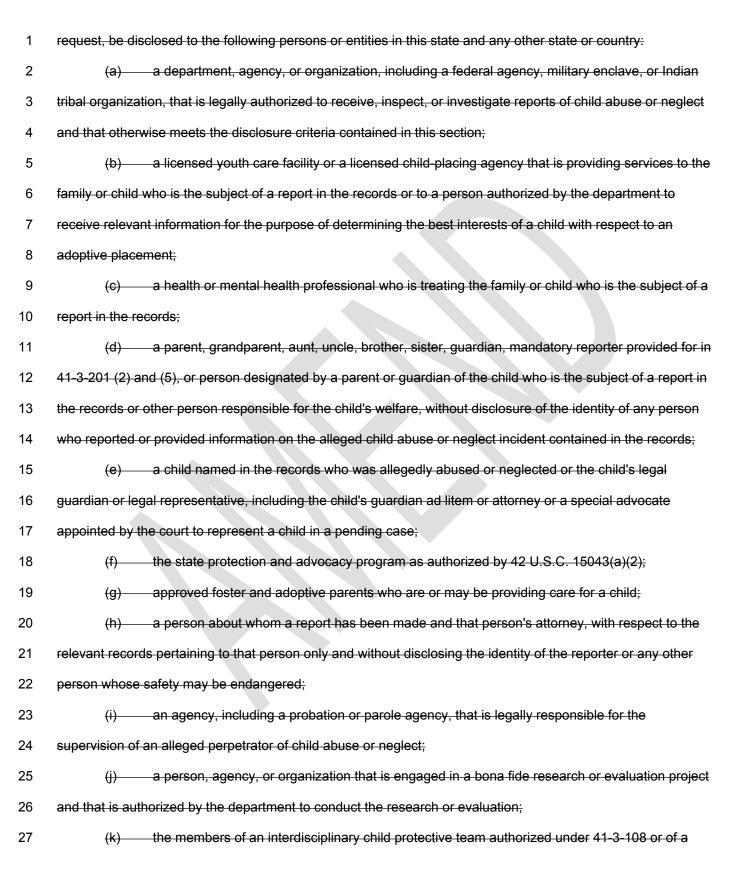
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1 The investigating child protection specialist, within 60 days of commencing an investigation, 2 shall also furnish a written safety and risk assessment to the department and, upon request, to the family. 3 Subject to time periods set forth in subsections (5)(b) and (5)(c) subsection (5), the department shall maintain a 4 record system documenting investigations and safety and risk assessment determinations. Unless records are 5 required to be destroyed under subsections (5)(b) and (5)(c), the department shall retain records relating to the 6 safety and risk assessment, including case notes, correspondence, evaluations, videotapes, and interviews, for 7 25 years. 8 Any person reporting abuse or neglect that involves acts or omissions on the part of a public or 9 private residential institution, home, facility, or agency is responsible for ensuring that the report is made to the 10 department. The department shall, upon request from any reporter of alleged child abuse or neglect, verify 11 12 whether the report has been received, describe the level of response and timeframe for action that the 13 department has assigned to the report, and confirm that it is being acted upon." 14 15 Section 6. Section 41-3-205, MCA, is amended to read: 16 "41-3-205. Confidentiality -- disclosure exceptions. (1) The case records of the department and its 17 local affiliate, the local office of public assistance, the county attorney, and the court concerning actions taken 18 under this chapter and all records concerning reports of child abuse and neglect must be kept confidential 19 except as provided by this section. Except as provided in subsections (9) and (10), a person who purposely or 20 knowingly permits or encourages the unauthorized dissemination of the contents of case records is guilty of a 21 misdemeanor. 22 Records may be disclosed to a court for in camera inspection if relevant to an issue before it. 23 The court may permit public disclosure if it finds disclosure to be necessary for the fair resolution of an issue 24 before it. 25 Records, including case notes, correspondence, evaluations, videotapes, and interviews, 26 unless otherwise protected by this section or unless disclosure of the records is determined to be detrimental to 27 the child or harmful to another person who is a subject of information contained in the records, must, upon

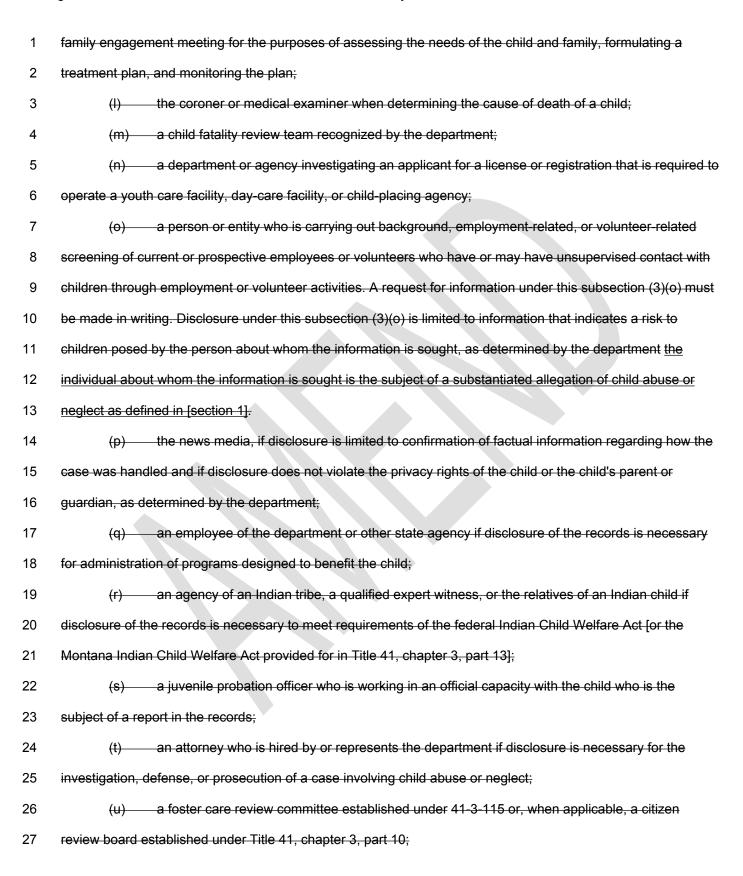


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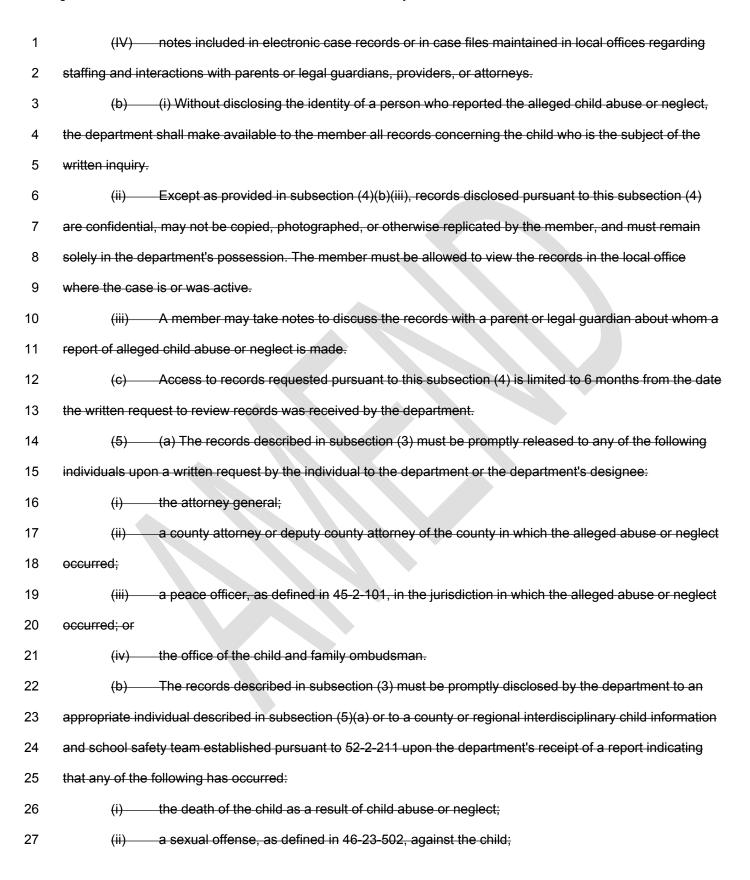


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1	(v) a school employee participating in an interview of a child by a child protection specialist, county
2	attorney, or peace officer, as provided in 41-3-202;
3	(w) a member of a county or regional interdisciplinary child information and school safety team
4	formed under the provisions of 52-2-211;
5	(x) members of a local interagency staffing group provided for in 52-2-203;
6	(y) a member of a youth placement committee formed under the provisions of 41-5-121; or
7	(z) a principal of a school or other employee of the school district authorized by the trustees of the
8	district to receive the information with respect to a student of the district who is a client of the department.
9	(4) (a) The records described in subsection (3) must be disclosed to a member of the United
10	States congress or a member of the Montana legislature if all of the following requirements are met:
11	(i) the member receives a written inquiry regarding a child and whether the laws of the United
12	States or the state of Montana that protect children from abuse or neglect are being complied with or whether
13	the laws need to be changed to enhance protections for children;
14	(ii) the member submits a written request to the department requesting to review the records
15	relating to the written inquiry. The member's request must include a copy of the written inquiry, the name of the
16	child whose records are to be reviewed, and any other information that will assist the department in locating the
17	records.
18	(iii) before reviewing the records, the member:
19	(A) signs a form that outlines the state and federal laws regarding confidentiality and the penalties
20	for unauthorized release of the information; and
21	(B) receives from the department an orientation of the content and structure of the records. The
22	orientation must include a checklist of documents that are regularly included in records, including but not limited
23	to the following:
24	(I) any petition filed pursuant to Title 41, chapter 3, part 4, including any supporting affidavits and
25	evidence;
26	(II) any court orders issued pursuant to Title 41, chapter 3, parts 4 and 6;
27	(III) notes from family engagement meetings and foster care review meetings; and



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1	(iii) exposure of the child to an actual and not a simulated violent offense as defined in 46-23-502;
2	<del>Of</del>
3	(iv) child abuse or neglect, as defined in 41-3-102, due to exposure of the child to circumstances
4	constituting the criminal manufacture or distribution of dangerous drugs.
5	(c) (i) The department shall promptly disclose the results of an investigation to an individual
6	described in subsection (5)(a) or to a county or regional interdisciplinary child information and school safety
7	team established pursuant to 52-2-211 upon the determination that:
8	(A) there is reasonable cause to suspect that a child has been exposed to a Schedule I or
9	Schedule II drug whose manufacture, sale, or possession is prohibited under state law; or
10	(B) a child has been exposed to drug paraphernalia used for the manufacture, sale, or possession
11	of a Schedule I or Schedule II drug that is prohibited by state law.
12	(ii) For the purposes of this subsection (5)(c), exposure occurs when a child is caused or permitted
13	to inhale, have contact with, or ingest a Schedule I or Schedule II drug that is prohibited by state law or have
14	contact with drug paraphernalia as defined in 45-10-101.
15	(d) (i) Except as provided in subsection (5)(d)(ii), the records described in subsection (3) must be
16	released within 5 business days to the county attorney of the county in which the acts that are the subject of a
17	report occurred upon the department's receipt of a report that includes an allegation of sexual abuse or sexual
18	exploitation. The department shall also report to any other appropriate individual described in subsection (5)(a)
19	and to a county or regional interdisciplinary child information and school safety team established pursuant to
20	<del>52-2-211.</del>
21	(ii) If the exception in 41-3-202 (1)(b) applies, a contractor described in 41-3-201 (2)(j) that
22	provides confidential services to victims of sexual assault shall report to the department as provided in this part
23	without disclosing the names of the victim and the alleged perpetrator of sexual abuse or sexual exploitation.
24	(iii) When a contractor described in 41-3-201 (2)(j) that provides confidential services to victims of
25	sexual assault provides services to youth over the age of 13 who are victims of sexual abuse and sexual
26	exploitation, the contractor may not dissuade or obstruct a victim from reporting the criminal activity and, upon a
27	request by the victim, shall facilitate disclosure to the county attorney and a law enforcement officer as



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1	described in Title 7, chapter 32, in the jurisdiction where the alleged abuse occurred.
2	(6) A school or school district may disclose, without consent, personally identifiable information
3	from the education records of a pupil to the department, the court, a review board, and the child's assigned
4	attorney, guardian ad litem, or special advocate.
5	(7) Information that identifies a person as a participant in or recipient of substance abuse treatment
6	services may be disclosed only as allowed by federal substance abuse confidentiality laws, including the
7	consent provisions of the law.
8	(8) The confidentiality provisions of this section must be construed to allow a court of this state to
9	share information with other courts of this state or of another state when necessary to expedite the interstate
10	placement of children.
11	(9) A person who is authorized to receive records under this section shall maintain the
12	confidentiality of the records and may not disclose information in the records to anyone other than the persons
13	described in subsections (3)(a), (4)(b)(iii), and (5). However, this subsection may not be construed to compel a
14	family member to keep the proceedings confidential.
15	(10) A news organization or its employee, including a freelance writer or reporter, is not liable for
16	reporting facts or statements made by an immediate family member under subsection (9) if the news
17	organization, employee, writer, or reporter maintains the confidentiality of the child who is the subject of the
18	proceeding.
19	(11) This section is not intended to affect the confidentiality of criminal court records, records of law
20	enforcement agencies, or medical records covered by state or federal disclosure limitations.
21	(12) Copies of records, evaluations, reports, or other evidence obtained or generated pursuant to
22	this section that are provided to the parent, grandparent, aunt, uncle, brother, sister, guardian, or parent's or
23	guardian's attorney must be provided without cost. (Bracketed language in subsection (3)(r) terminates June
24	30, 2025sec. 55, Ch. 716, L. 2023.)"
25	
26	NEW SECTION. Section 3. Codification instruction. [Sections 1 through 4 AND 2] are intended to
27	be codified as a new part in Title 41, chapter 3, and the provisions of Title 41, chapter 3, apply to [sections 1

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1 through 4 AND 2].

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3 <u>NEW SECTION.</u> **Section 4. Effective date.** [This act] is effective July 1, 2025.

4 - END -



