

## Fiscal Note 2027 Biennium

| Bill#/Title:                       | HB0140: Provide property tax assistance for law enforcement and firefighters injured in the line of duty |                                |         |                                   |  |
|------------------------------------|--|--------------------------------|---------|-----------------------------------|--|
| Primary Sponsor:                   | Curtis Schomer   |                                | Status: | As Amended in House Committee     |  |
| ☐ Included in the Executive Budget |  | ☑ Needs to be included in HB 2 |         | ☑ Significant Local Gov Impact    |  |
| ☐ Significant Long-Term Impacts    |  | ☐ Technical Concerns           |         | ☐ Dedicated Revenue Form Attached |  |

#### FISCAL SUMMARY

|                            | FY 2026<br><u>Difference</u> | FY 2027<br><u>Difference</u> | FY 2028<br><u>Difference</u> | FY 2029<br><u>Difference</u> |
|----------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
| Expenditures               |                              |                              |                              |                              |
| General Fund (01)          | \$0                          | \$106,890                    | \$125,000                    | \$127,220                    |
| State Special Revenue (02) | \$0                          | \$0                          | \$0                          | \$0                          |
| Revenues                   |                              |                              |                              |                              |
| General Fund (01)          | \$0                          | (\$590)                      | (\$600)                      | (\$620)                      |
| State Special Revenue (02) | \$0                          | \$0                          | \$0                          | \$0                          |
| SEPTR                      | \$0                          | (\$100,000)                  | (\$117,000)                  | (\$119,000)                  |
| University 6- Mill         | \$0                          | (\$6,300)                    | (\$7,400)                    | (\$7,600)                    |
| Net Impact                 | \$0                          | (\$107,480)                  | (\$125,600)                  | (\$127,840)                  |
| General Fund Balance       |                              |                              |                              |                              |

#### **Description of fiscal impact**

HB 140 as amended in the House Taxation Committee, creates an Injured First Responder (IFR) property tax assistance program, similar to the Montana Disabled Veterans (MDV) property tax assistance program, which exempts up to 100% of an eligible taxpayer's home value based on income. The program is estimated to affect properties in Tax Year 2026, with an estimated average tax benefit of about \$2,600 per recipient. State levied property taxes will see lower collections, and some local tax shifts will occur because of this program.

### FISCAL ANALYSIS

#### **Assumptions**

- 1. HB 140 as amended in the House Taxation Committee, proposes a Injured First Responder (IFR) property tax assistance program that would have a structure similar to the current Montana Disabled Veterans (MDV) property tax assistance program.
- 2. The IFR has the same income brackets as the MDV program. It is assumed that the average benefit of the IFR will be equivalent to the average benefit of the MDV program.
- 3. In TY 2024 (FY 2025), the average benefit for someone enrolled in MDV was a taxable value reduction of \$4.382. This translates to an average tax benefit of \$2,335.
- 4. Approximately 19% of this average benefit is due to state equalization mills deposited to the School Equalization and Property Tax Reduction (SEPTR) fund, and the university 6 mill state special revenue fund. The vocational technical education (1.5) mills are deposited to the general fund.

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- 5. The average taxable reduction of \$4,382 is grown by the expected class 4 residential property growth contained in HJ 2 of 21.6% in FY 2026, 0% in FY 2027, 14.5% in FY 2028, and 0% in FY 2029.
- 6. The 95 equalization mills and 6 university mills are multiplied against this average taxable value reduction to find the reduction in equalization revenue and university revenue respectively.
- 7. Since the vocational technical education mills are only levied in five counties, the weighted average value of the 1.5 vocational technical education mills is 0.5 mills. This is multiplied by the average taxable value reduction to find the reduction in general fund revenue.
- 8. Since local mills generally float, the remaining 81% of tax benefit to properties enrolled in the IFR represents tax shifts onto all other properties.
- 9. The first year affected by HB 140 is Tax Year (TY) 2026, which corresponds to FY 2027 property receipts.
- 10. The table below summarizes the average loss or tax shift associated with each property by fiscal year.

| Average IFR Property Benefit |              |          |         |           |             |               |
|------------------------------|--------------|----------|---------|-----------|-------------|---------------|
| Fiscal Year                  | TV Reduction | 95 Mills | 6 Mills | 1.5 Mills | Local Shift | Total Benefit |
| FY 27                        | \$5,330      | \$506    | \$32    | \$3       | \$2,047     | \$2,588       |
| FY 28                        | \$6,105      | \$580    | \$37    | \$3       | \$2,156     | \$2,776       |
| FY 29                        | \$6,105      | \$580    | \$37    | \$3       | \$2,156     | \$2,776       |

11. The number of taxpayers eligible for the program is from the Montana Public Employee Retirement Administration. The table below summarizes benefits designated in Section 2 (9)(b).

| Code      | Abbreviation | Name                  | Participants |
|-----------|--------------|-----------------------|--------------|
| 19-6-601  | HPORS        | Highway Patrol        | 4            |
| 19-7-601  | SRS          | Sheriff               | 29           |
| 19-8-701  | GWPORS       | Game Warden and Peace | 2            |
|           |              | Officer               |              |
| 19-9-902  | MPORS        | Police Officer        | 26           |
| 19-18-604 | VFCA         | Vol. Firefighters     | 1            |
| 19-17-601 | FURS         | Firefighters          | 12           |

- 12. There are 74 members receiving disability benefits as identified in the table above. It is assumed all these members are homeowners that would qualify for the property tax exemption based on their income, and that their income distribution would be similar to the income distributions for the MDV program.
- 13. HB 140 as amended, adds volunteer emergency medical service receiving compensation for permanent total or partial disability under Worker's Compensation.
- 14. This brings the estimate qualifying properties to 115 under the IFR program criteria.
- 15. Additionally, it is assumed that each year, four (4) additional properties would be approved for the program based on surviving spouse applications or newly disabled first responders.
- 16. This puts the number of annual properties receiving the benefits from the IFR program in FY 2027 at 197, 201 in FY 2028, and 205 in FY 2029.
- 17. The average table is multiplied by the expected number of annual beneficiaries to arrive at the total revenue effects by fund displayed in the revenue section of the fiscal impact table below.
- 18. Given the relatively small number of expected applicants, DOR will absorb implementation costs associated with this new program.

#### Office of Public Instruction

19. IFR program property tax shifts are small and the dispersion of the of the beneficiaries is assumed to be broad such that the program would not create material shifts in school district Guaranteed Tax BASE-aid (GTB) and county retirement GTB expense to the state. There would be SEPTR to general fund offsets due to the provisions of the the school funding requirements of Title 20, MCA.

# Fiscal Analysis Table

|  | XX 2026                      | EV 2027                      | EV 2020                      | FY 2029     |  |  |
|--|------------------------------|------------------------------|------------------------------|-------------|--|--|
|  | FY 2026<br><u>Difference</u> | FY 2027<br><u>Difference</u> | FY 2028<br><u>Difference</u> | Difference  |  |  |
| Fiscal Impact  |                              |                              |                              |             |  |  |
| <b>Expenditures</b>  |                              |                              | 1                            |             |  |  |
| Transfers  | \$0                          | \$0                          | \$0                          | \$0         |  |  |
| University (6-mill)  | \$0                          | \$6,300                      | \$7,400                      | \$7,600     |  |  |
| Vo-Tech 1.5 mill   | \$0                          | \$590                        | \$600                        | \$620       |  |  |
| OPI BASE-Aid   | \$0                          | \$100,000                    | \$117,000                    | \$119,000   |  |  |
| TOTAL Expenditures   | \$0                          | \$106,890                    | \$125,000                    | \$127,220   |  |  |
| Local Assistance   | \$0                          | \$0                          | \$0                          | \$0         |  |  |
| Funding of Expenditures  |                              |                              |                              |             |  |  |
| General Fund (01)  | \$0                          | \$106,890                    | \$125,000                    | \$127,220   |  |  |
| TOTAL Funding of   | \$0                          | \$106,890                    | \$125,000                    | \$127,220   |  |  |
| Expenditures   |                              | ,                            |                              |             |  |  |
| Revenues   |                              |                              |                              |             |  |  |
| General Fund (01)  | \$0                          | (\$590)                      | (\$600)                      | (\$620)     |  |  |
| State Special Revenue (02)   | \$0                          | \$0                          | \$0                          | \$0         |  |  |
| SEPTR  | \$0                          | (\$100,000)                  | (\$117,000)                  | (\$119,000) |  |  |
| University 6- Mill   | \$0                          | (\$6,300)                    | (\$7,400)                    | (\$7,600)   |  |  |
| <b>TOTAL Revenues</b>  | \$0                          | (\$106,890)                  | (\$125,000)                  | (\$127,220) |  |  |
| Net Impact to Fund Balance (Revenue minus Funding of Expenditures) |                              |                              |                              |             |  |  |
| General Fund (01)  | \$0                          | (\$107,480)                  | (\$125,600)                  | (\$127,840) |  |  |
| State Special Revenue (02)   | \$0                          | \$0                          | \$0                          | \$0         |  |  |
| SEPTR  | \$0                          | (\$100,000)                  | (\$117,000)                  | (\$119,000) |  |  |
| University 6- Mill   | <u>\$0</u>                   | (\$6,300)                    | (\$7,400)                    | (\$7,600)   |  |  |

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|--------------------|------|----------------------------|-------------|--|
|                    | 1    |                            | 1/31/2025   |  |
| Sponsor's Initials | Date | Budget Director's Initials | Date        |  |