

## LEGAL REVIEW NOTE

**Bill No.:** SB 49

**LC#:** 1436

**Short Title:** Exempt lawyers serving in certain public offices from professional disciplinary measures and proceedings for actions taken while in office

**Attorney Reviewers:** Todd Everts  
Julie Johnson

**Date:** November 27, 2024

### CONFORMITY WITH STATE AND FEDERAL CONSTITUTIONS

*As required pursuant to section 5-11-112(1)(c), MCA, it is the Legislative Services Division's statutory responsibility to conduct "legal review of draft bills". The comments noted below regarding conformity with state and federal constitutions are provided to assist the Legislature in making its own determination as to the constitutionality of the bill. The comments are based on an analysis of jurisdictionally relevant state and federal constitutional law as applied to the bill. The comments are not written for the purpose of influencing whether the bill should become law but are written to provide information relevant to the Legislature's consideration of this bill. The comments are not a formal legal opinion and are not a substitute for the judgment of the judiciary, which has the authority to determine the constitutionality of a law in the context of a specific case.*

*This review is intended to inform the bill draft requestor of potential constitutional conformity issues that may be raised by the bill as drafted. This review **IS NOT** dispositive of the issue of constitutional conformity and the general rule as repeatedly stated by the Montana Supreme Court is that an enactment of the Legislature is presumed to be constitutional unless it is proven beyond a reasonable doubt that the enactment is unconstitutional. See Alexander v. Bozeman Motors, Inc., 356 Mont. 439, 234 P.3d 880 (2010); Eklund v. Wheatland County, 351 Mont. 370, 212 P.3d 297 (2009); St. v. Pyette, 337 Mont. 265, 159 P.3d 232 (2007); and Elliott v. Dept. of Revenue, 334 Mont. 195, 146 P.3d 741 (2006).*

### Legal Reviewer Comments:

SB 49, as drafted, provides that a “judicial officer may not initiate or conduct any professional disciplinary proceedings or take any disciplinary measures against an attorney who serves as a constitutional officer as defined in 2-6-1002, or as a member of the legislature, for actions taken by the attorney during the attorney's term of public office”.

SB 49 defines judicial officer as “a judge, a justice of the peace, a supreme court justice, any court of law, the office of disciplinary counsel, and the commission on practice.”

SB 49, as drafted, may raise a potential separation of powers issue to the extent it prohibits the Supreme Court from making and then enforcing rules regarding the conduct of members of the bar. Specifically, this raises a potential conflict with Article VII, section 2(3) of the Montana Constitution, which provides:

Section 2. Supreme court jurisdiction. (1) The supreme court has appellate jurisdiction and may issue, hear, and determine writs appropriate thereto. It has original jurisdiction to issue, hear, and determine writs of habeas corpus and such other writs as may be provided by law.

(2) It has general supervisory control over all other courts.

(3) It may make rules governing appellate procedure, practice and procedure for all other courts, admission to the bar and the conduct of its members. Rules of procedure shall be subject to disapproval by the legislature in either of the two sessions following promulgation.

(4) Supreme court process shall extend to all parts of the state.

(Emphasis added). The separation of powers clause of the Montana Constitution at Article III, section 1, provides:

Separation of powers. The power of the government of this state is divided into three distinct branches--legislative, executive, and judicial. No person or persons charged with the exercise of power properly belonging to one branch shall exercise any power properly belonging to either of the others, except as in this constitution expressly directed or permitted.

**Requester Comments:**