

SENATE BILL NO. 560

INTRODUCED BY M. REGIER, D. LENZ, J. GILLETTE

A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING LAWS RELATED TO NONPROFIT HOSPITAL COMMUNITY BENEFITS; ESTABLISHING REPORTING REQUIREMENTS FOR COMMUNITY BENEFIT EXPENSES; ASSESSING A FEE IF A NONPROFIT HOSPITAL'S COMMUNITY BENEFIT DOES NOT EQUAL OR EXCEED ITS POTENTIAL PROPERTY TAX LIABILITY; CREATING A CRITICAL ACCESS HEALTH CARE SPECIAL REVENUE ACCOUNT AND FUNDING PROGRAM; PROVIDING ~~A DEFINITION~~ DEFINITIONS; PROVIDING RULEMAKING AUTHORITY; AMENDING SECTION SECTIONS 50-5-101, AND 50-5-121, MCA; AND PROVIDING A DELAYED EFFECTIVE DATE AND APPLICABILITY DATES."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Nonprofit hospital reporting requirements -- rulemaking authority.

Each nonprofit hospital shall report its charity care and community benefit spending to the department of public health and human services in ~~a the~~ manner provided for in 50-5-106 and by the department by rule. The report must include the following information related to the financial assistance and other community benefits spending the nonprofit hospital reported on schedule H of internal revenue service form 990 for the most recent tax year:

(1) the net community benefit expense the nonprofit hospital reported for community health improvement services and community benefit operations and for community building activities and how the expenses related to the needs identified in the most recent community health needs assessment the nonprofit hospital conducted as required under 26 U.S.C. 501(r)(3); and

(2) for expenses reported in the financial assistance at cost, other means-tested government programs, subsidized health services, and bad debt categories:

(a) the net community benefit expense amount reported on schedule H for financial assistance, other means-tested government programs, and subsidized health services;

(b) the total amount the nonprofit hospital reported for bad debt expenses; ~~and~~

(c) charitable contributions; and

(e)(d) the net costs the nonprofit hospital incurred in each of those categories.

NEW SECTION. Section 2. Community benefit to equal potential property tax liability -- fee. (1)

(a) Each nonprofit hospital shall provide a total annual community benefit that exceeds the prior year's potential property tax liability the nonprofit hospital would have incurred during the hospital's tax year prior to the year in which the community benefit is provided.

(b) The community benefit must be calculated using the net community benefit expenses, net community building expenses, and total bad debt and medicare shortfall amounts listed by the nonprofit hospital on schedule H of internal revenue service form 990.

(2) ~~No later than March 31~~Within 30 days of filing the required forms with the internal revenue service each year, each nonprofit hospital shall provide the department of public health and human services with a copy of schedule H for internal revenue service form 990 filed for the most recent tax year. The department of public health and human services shall determine whether the amount of community benefit reported on schedule H exceeds the statement of potential tax liability provided by the department of revenue pursuant to [section 4].

(3) If the amount of community benefit spending does not exceed the amount of the nonprofit hospital's potential tax liability for the prior year, the department of public health and human services shall assess the nonprofit hospital a fee equal to the difference between the potential tax liability for the prior year and the amount of reported community benefit spending.

(4) The department of public health and human services shall deposit money assessed pursuant to this section in the special revenue account provided for in [section 3].

NEW SECTION. Section 3. Critical access health care special revenue account -- rulemaking authority. (1) There is an account in the state special revenue fund established in 17-2-102 to the credit of the department of public health and human services to support critical access health care base funding.

(2) The account consists of money collected from fees assessed pursuant to [section 2].

(3) Money in the account must be used by the department to provide funding no later than June 30

of each year on the basis of each bed to each critical access hospital ~~not affiliated with another hospital.~~

NEW SECTION. Section 4. Statement of potential tax liability -- rulemaking authority. (1) The

department of revenue shall prepare and provide to the department of public health and human services a statement ~~of potential tax liability indicating the amount of property taxes a nonprofit hospital would have owed on its real property in the prior tax year if the nonprofit hospital had not been exempt from taxation under 15-6-201.~~

(2) ~~(a) For~~ Except as provided in subsection (2)(b), for the purposes of determining potential tax liability, the department of revenue shall treat nonprofit hospital property as class four commercial property pursuant to 15-6-134. The department of revenue shall calculate the property tax using the prior year estimated taxable value and the prior year mills levied by each taxing jurisdiction in which the nonprofit hospital is located.

(b) The department of revenue may not include a property owned by a nonprofit hospital in its calculation to determine potential tax liability if the hospital pays property taxes on that property.

(3) If a nonprofit hospital owns real property in multiple counties, the department of revenue shall prepare a single statement that reflects the total potential tax liability of all the nonprofit hospital's real property.

(4) The department of revenue shall adopt rules providing a process for a nonprofit hospital to dispute the determination of assessed or taxable value of nonprofit hospital property used to establish the potential tax liability.

(5) For the purposes of this section, "potential tax liability" means the amount of property taxes a nonprofit hospital would have owed on its real property in the prior tax year if the nonprofit hospital had not been exempt from taxation under 15-6-201.

Section 5. Section 50-5-101, MCA, is amended to read:

"50-5-101. Definitions. As used in parts 1 through 3 of this chapter, unless the context clearly indicates otherwise, the following definitions apply:

(1) "Accreditation" means a designation of approval.

(2) "Activities of daily living" means tasks usually performed in the course of a normal day in a resident's life that include eating, walking, mobility, dressing, grooming, bathing, toileting, and transferring.

(3) "Adult day-care center" means a facility, freestanding or connected to another health care facility, that provides adults, on a regularly scheduled basis, with the care necessary to meet the needs of daily living but that does not provide overnight care.

(4) (a) "Adult foster care home" means a private home or other facility that offers, except as provided in 50-5-216, only light personal care or custodial care to four or fewer disabled adults or aged persons who are not related to the owner or manager of the home by blood, marriage, or adoption or who are not under the full guardianship of the owner or manager.

(b) As used in this subsection (4), the following definitions apply:

(i) "Aged person" means a person as defined by department rule as aged.

(ii) "Custodial care" means providing a sheltered, family-type setting for an aged person or disabled adult so as to provide for the person's basic needs of food and shelter and to ensure that a specific person is available to meet those basic needs.

(iii) "Disabled adult" means a person who is 18 years of age or older and who is defined by department rule as disabled.

(iv) (A) "Light personal care" means assisting the aged person or disabled adult in accomplishing such personal hygiene tasks as bathing, dressing, and hair grooming and supervision of prescriptive medicine administration.

(B) The term does not include the administration of prescriptive medications.

(5) "Affected person" means an applicant for a certificate of need, a long-term care facility located in the geographic area affected by the application, an agency that establishes rates for long-term care facilities, or a third-party payer who reimburses long-term care facilities in the area affected by the proposal.

(6) "Assisted living facility" means a congregate residential setting that provides or coordinates personal care, 24-hour supervision and assistance, both scheduled and unscheduled, and activities and health-related services.

(7) "Capital expenditure" means:

(a) an expenditure made by or on behalf of a long-term care facility that, under generally accepted accounting principles, is not properly chargeable as an expense of operation and maintenance; or

(b) a lease, donation, or comparable arrangement that would be a capital expenditure if money or

1 any other property of value had changed hands.

2 (8) "Certificate of need" means a written authorization by the department for a person to proceed
3 with a proposal subject to 50-5-301.

4 (9) "Chemical dependency facility" means a facility whose function is the treatment, rehabilitation,
5 and prevention of the use of any chemical substance, including alcohol, that creates behavioral or health
6 problems and endangers the health, interpersonal relationships, or economic function of an individual or the
7 public health, welfare, or safety.

8 (10) "Clinical laboratory" means a facility for the microbiological, serological, chemical,
9 hematological, radiobioassay, cytological, immunohematological, pathological, or other examination of
10 materials derived from the human body for the purpose of providing information for the diagnosis, prevention, or
11 treatment of a disease or assessment of a medical condition.

12 (11) "Community benefit" is the federally reported community benefit calculated using the net
13 community benefit expenses, net community building expenses, and total bad debt and medicare shortfall
14 amounts listed by the nonprofit hospital on internal revenue service form 990 schedule H.

15 ~~(11)~~(12) "Comparative review" means a joint review of two or more certificate of need applications that
16 are determined by the department to be competitive in that the granting of a certificate of need to one of the
17 applicants would substantially prejudice the department's review of the other applications.

18 ~~(12)~~(13) "Congregate" means the provision of group services designed especially for elderly or disabled
19 persons who require supportive services and housing.

20 ~~(13)~~(14) "Construction" means the physical erection of a new health care facility and any stage of the
21 physical erection, including groundbreaking, or remodeling, replacement, or renovation of:

22 (a) an existing health care facility; or

23 (b) a long-term care facility as defined in 50-5-301.

24 ~~(14)~~(15) "Critical access hospital" means a facility that is located in a rural area, as defined in 42 U.S.C.
25 1395ww(d)(2)(D), and that has been designated by the department as a critical access hospital pursuant to 50-
26 5-233.

27 ~~(15)~~(16) "Department" means the department of public health and human services provided for in 2-15-
28 2201.

1 ~~(16)~~(17) "Eating disorder center" means a facility that specializes in the treatment of eating disorders.

2 ~~(17)~~(18) "End-stage renal dialysis facility" means a facility that specializes in the treatment of kidney
3 diseases and includes freestanding hemodialysis units.

4 ~~(18)~~(19) "Federal acts" means federal statutes for the construction of health care facilities.

5 ~~(19)~~(20) "Governmental unit" means the state, a state agency, a county, municipality, or political
6 subdivision of the state, or an agency of a political subdivision.

7 ~~(20)~~(21) (a) "Health care facility" or "facility" means all or a portion of an institution, building, or agency,
8 private or public, excluding federal facilities, whether organized for profit or not, that is used, operated, or
9 designed to provide health services, medical treatment, or nursing, rehabilitative, or preventive care to any
10 individual. The term includes abortion clinics as defined in 50-20-901, chemical dependency facilities, critical
11 access hospitals, eating disorder centers, end-stage renal dialysis facilities, home health agencies, home
12 infusion therapy agencies, hospices, hospitals, infirmaries, long-term care facilities, intermediate care facilities
13 for the developmentally disabled, medical assistance facilities, mental health centers, outpatient centers for
14 primary care, outpatient centers for surgical services, rehabilitation facilities, residential care facilities,
15 residential treatment facilities, and rural emergency hospitals.

16 (b) The term does not include offices of private physicians, dentists, or other physical or mental
17 health care workers regulated under Title 37, including licensed addiction counselors.

18 ~~(21)~~(22) "Home health agency" means a public agency or private organization or subdivision of the
19 agency or organization that is engaged in providing home health services to individuals in the places where
20 they live. Home health services must include the services of a licensed registered nurse and at least one other
21 therapeutic service and may include additional support services.

22 ~~(22)~~(23) "Home infusion therapy agency" means a health care facility that provides home infusion
23 therapy services.

24 ~~(23)~~(24) "Home infusion therapy services" means the preparation, administration, or furnishing of
25 parenteral medications or parenteral or enteral nutritional services to an individual in that individual's residence.
26 The services include an educational component for the patient, the patient's caregiver, or the patient's family
27 member.

28 ~~(24)~~(25) "Hospice" means a coordinated program of home and inpatient health care that provides or

1 coordinates palliative and supportive care to meet the needs of a terminally ill patient and the patient's family
2 arising out of physical, psychological, spiritual, social, and economic stresses experienced during the final
3 stages of illness and dying and that includes formal bereavement programs as an essential component. The
4 term includes:

5 (a) an inpatient hospice facility, which is a facility managed directly by a medicare-certified hospice
6 that meets all medicare certification regulations for freestanding inpatient hospice facilities; and

7 (b) a residential hospice facility, which is a facility managed directly by a licensed hospice program
8 that can house three or more hospice patients.

9 ~~(25)(26)~~(a) "Hospital" means a facility providing, by or under the supervision of licensed physicians,
10 services for medical diagnosis, treatment, rehabilitation, and care of injured, disabled, or sick individuals.
11 Except as otherwise provided by law, services provided must include medical personnel available to provide
12 emergency care onsite 24 hours a day and may include any other service allowed by state licensing authority.
13 A hospital has an organized medical staff that is on call and available within 20 minutes, 24 hours a day, 7 days
14 a week, and provides 24-hour nursing care by licensed registered nurses. The term includes:

15 (i) hospitals specializing in providing health services for psychiatric, developmentally disabled, and
16 tubercular patients; and

17 (ii) specialty hospitals.

18 (b) The term does not include critical access hospitals.

19 (c) The emergency care requirement for a hospital that specializes in providing health services for
20 psychiatric, developmentally disabled, or tubercular patients is satisfied if the emergency care is provided within
21 the scope of the specialized services provided by the hospital and by providing 24-hour nursing care by
22 licensed registered nurses.

23 ~~(26)(27)~~"Infirmiry" means a facility located in a university, college, government institution, or industry
24 for the treatment of the sick or injured, with the following subdefinitions:

25 (a) an "infirmiry--A" provides outpatient and inpatient care;

26 (b) an "infirmiry--B" provides outpatient care only.

27 ~~(27)(28)~~(a) "Intermediate care facility for the developmentally disabled" means a facility or part of a
28 facility that provides intermediate developmental disability care for two or more persons.

(b) The term does not include community homes for persons with developmental disabilities that are licensed under 53-20-305 or community homes for persons with severe disabilities that are licensed under 52-4-203.

~~(28)~~(29)"Intermediate developmental disability care" means the provision of intermediate nursing care services, health-related services, and social services for persons with a developmental disability, as defined in 53-20-102, or for persons with related problems.

~~(29)~~(30)"Intermediate nursing care" means the provision of nursing care services, health-related services, and social services under the supervision of a licensed nurse to patients not requiring 24-hour nursing care.

~~(30)~~(31)"Licensed health care professional" means a licensed physician, physician assistant, advanced practice registered nurse, or registered nurse who is practicing within the scope of the license issued by the department of labor and industry.

~~(34)~~(32)(a) "Long-term care facility" means a facility or part of a facility that provides skilled nursing care, residential care, intermediate nursing care, or intermediate developmental disability care to a total of two or more individuals or that provides personal care.

(b) The term does not include community homes for persons with developmental disabilities licensed under 53-20-305; community homes for persons with severe disabilities, licensed under 52-4-203; youth care facilities, licensed under 52-2-622; hotels, motels, boardinghouses, roominghouses, or similar accommodations providing for transients, students, or individuals who do not require institutional health care; or correctional facilities operating under the authority of the department of corrections.

~~(32)~~(33)"Medical assistance facility" means a facility that meets both of the following:

(a) provides inpatient care to ill or injured individuals before their transportation to a hospital or that provides inpatient medical care to individuals needing that care for a period of no longer than 96 hours unless a longer period is required because transfer to a hospital is precluded because of inclement weather or emergency conditions. The department or its designee may, upon request, waive the 96-hour restriction retroactively and on a case-by-case basis if the individual's attending physician, physician assistant, or nurse practitioner determines that the transfer is medically inappropriate and would jeopardize the health and safety of the individual.

(b) either is located in a county with fewer than six residents a square mile or is located more than 35 road miles from the nearest hospital.

~~(33)~~(34) "Mental health center" means a facility providing services for the prevention or diagnosis of mental illness, the care and treatment of mentally ill patients, the rehabilitation of mentally ill individuals, or any combination of these services.

~~(34)~~(35) "Nonprofit health care facility" means a health care facility owned or operated by one or more nonprofit corporations or associations.

~~(35)~~(36) (a) "Nonprofit hospital" means a hospital owned or operated by one or more nonprofit corporations or associations.

(b) The term does not include specialty hospitals or hospitals specializing in providing health services for psychiatric, developmentally disabled, and tubercular patients.

~~(35)~~(36)(37) "Offer" means the representation by a health care facility that it can provide specific health services.

~~(36)~~(37)(38) (a) "Outdoor behavioral program" means a program that provides treatment, rehabilitation, and prevention for behavioral problems that endanger the health, interpersonal relationships, or educational functions of a youth and that:

- (i) serves either adjudicated or nonadjudicated youth;
- (ii) charges a fee for its services; and
- (iii) provides all or part of its services in the outdoors.

(b) "Outdoor behavioral program" does not include recreational programs such as boy scouts, girl scouts, 4-H clubs, or other similar organizations.

~~(37)~~(38)(39) "Outpatient center for primary care" means a facility that provides, under the direction of a licensed physician, either diagnosis or treatment, or both, to ambulatory patients and that is not an outpatient center for surgical services.

~~(38)~~(39)(40) "Outpatient center for surgical services" means a clinic, infirmary, or other institution or organization that is specifically designed and operated to provide surgical services to patients not requiring hospitalization and that may include recovery care beds.

~~(39)~~(40)(41) "Patient" means an individual obtaining services, including skilled nursing care, from a

1 health care facility.

2 ~~(40)(41)(42)~~ "Person" means an individual, firm, partnership, association, organization, agency,
3 institution, corporation, trust, estate, or governmental unit, whether organized for profit or not.

4 ~~(41)(42)(43)~~ "Personal care" means the provision of services and care for residents who need some
5 assistance in performing the activities of daily living.

6 ~~(44)~~ "Potential tax liability" means a statement indicating the amount of property taxes a nonprofit
7 hospital would have owed on its real property in the prior tax year if the nonprofit hospital had not been exempt
8 from taxation under 15-6-201.

9 ~~(42)(43)(45)~~ "Practitioner" means an individual licensed by the department of labor and industry who
10 has assessment, admission, and prescription authority.

11 ~~(43)(44)(46)~~ "Recovery care bed" means, except as provided in 50-5-235, a bed occupied for less
12 than 24 hours by a patient recovering from surgery or other treatment.

13 ~~(44)(45)(47)~~ "Rehabilitation facility" means a facility that is operated for the primary purpose of
14 assisting in the rehabilitation of disabled individuals by providing comprehensive medical evaluations and
15 services, psychological and social services, or vocational evaluation and training or any combination of these
16 services and in which the major portion of the services is furnished within the facility.

17 ~~(45)(46)(48)~~ "Resident" means an individual who is in a long-term care facility or in a residential
18 care facility.

19 ~~(46)(47)(49)~~ "Residential care facility" means an adult day-care center, an adult foster care home,
20 an assisted living facility, or a retirement home.

21 ~~(47)(48)(50)~~ "Residential psychiatric care" means active psychiatric treatment provided in a
22 residential treatment facility to psychiatrically impaired individuals with persistent patterns of emotional,
23 psychological, or behavioral dysfunction of such severity as to require 24-hour supervised care to adequately
24 treat or remedy the individual's condition. Residential psychiatric care must be individualized and designed to
25 achieve the patient's discharge to less restrictive levels of care at the earliest possible time.

26 ~~(48)(49)(51)~~ "Residential treatment facility" means a facility operated for the primary purpose of
27 providing residential psychiatric care to individuals under 21 years of age.

28 ~~(49)(50)(52)~~ "Retirement home" means a building or buildings in which separate living

1 accommodations are rented or leased to individuals who use those accommodations as their primary
2 residence.

3 ~~(50)(51)(53)~~ "Rural emergency hospital" means a facility defined in 42 U.S.C. 1395x(kkk)(2) that is
4 designated by the department as a rural emergency hospital in accordance with 50-5-234.

5 ~~(51)(52)(54)~~ "Skilled nursing care" means the provision of nursing care services, health-related
6 services, and social services under the supervision of a licensed registered nurse on a 24-hour basis.

7 ~~(52)(53)(55)~~ (a) "Specialty hospital" means a subclass of hospital that is exclusively engaged in the
8 diagnosis, care, or treatment of one or more of the following categories:

9 (i) patients with a cardiac condition;

10 (ii) patients with an orthopedic condition;

11 (iii) patients undergoing a surgical procedure; or

12 (iv) patients treated for cancer-related diseases and receiving oncology services.

13 (b) For purposes of this subsection ~~(52)~~ ~~(53)~~ ~~(55)~~, a specialty hospital may provide other services
14 for medical diagnosis, treatment, rehabilitation, and care of injured, disabled, or sick individuals as otherwise
15 provided by law if the care encompasses 35% or less of the hospital services.

16 (c) The term "specialty hospital" does not include:

17 (i) psychiatric hospitals;

18 (ii) rehabilitation hospitals;

19 (iii) children's hospitals;

20 (iv) long-term care hospitals; or

21 (v) critical access hospitals.

22 ~~(53)(54)(56)~~ "State long-term care facilities plan" means the plan prepared by the department to
23 project the need for long-term care facilities within Montana and approved by the governor and a statewide
24 health coordinating council appointed by the director of the department.

25 ~~(54)(55)(57)~~ "Swing bed" means a bed approved pursuant to 42 U.S.C. 1395tt to be used to provide
26 either acute care or extended skilled nursing care to a patient."

27

28 **Section 6.** Section 50-5-121, MCA, is amended to read:

1 **"50-5-121. Hospital discrimination based on ability to pay prohibited -- community benefit and**
2 **financial assistance requirements.** (1) A hospital, critical access hospital, or rural emergency hospital must
3 have in writing a policy applying to all patients, including medicaid and medicare patients, that prohibits
4 discrimination based on a patient's ability to pay.

5 (2) A hospital, critical access hospital, or rural emergency hospital may not transfer a patient to
6 another hospital or health care facility based on the patient's ability to pay for health care services.

7 (3) (a) A hospital operating as a nonprofit health care facility must have in writing:
8 (i) a financial assistance policy consistent with federal standards and standards established by the
9 department, applicable to the area the hospital serves; and
10 (ii) a community benefit policy consistent with federal standards ~~and standards established by the~~
11 ~~department.~~

12 (b) A hospital, critical access hospital, or rural emergency hospital operating as a nonprofit health
13 care facility shall:
14 (i) adhere to the written financial assistance and community benefit policies; and
15 (ii) make the policies available to the public.

16 ~~(4) — No later than July 1, 2024, the department shall adopt rules to implement the financial~~
17 ~~assistance and community benefit requirements of this part, which must be specific to the hospital and the area~~
18 ~~or areas it serves. Rules must include but are not limited to rules that:~~

19 ~~(a) — define financial assistance and community benefit consistent with federal standards, wherever~~
20 ~~possible;~~

21 ~~(b) — establish the standards for community benefit and financial assistance applicable to hospitals~~
22 ~~operating as nonprofit health care facilities consistent with federal standards, wherever possible; and~~

23 ~~(c) — establish penalties for failing to comply with 50-5-106 and this section."~~

24

25 NEW SECTION. **Section 7. Codification instruction.** (1) [Sections 1 through 3] are intended to be
26 codified as an integral part of Title 50, chapter 5, part 1, and the provisions of Title 50, chapter 5, part 1, apply
27 to [sections 1 through 3].

28 (2) [Section 4] is intended to be codified as an integral part of Title 15, chapter 6, part 2, and the

1 provisions of Title 15, chapter 6, part 2, apply to [section 4].

2

3 NEW SECTION. Section 8. Effective date. [This act] is effective January 1, ~~2026~~ 2027.

4

5 NEW SECTION. Section 9. Applicability. (1) [Section 1] applies to critical access hospitals
6 beginning on January 1, 2027.

7 (2) [Sections 2 through 6] apply to critical access hospitals beginning on January 1, 2031.

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