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69th Legislature 2025 Drafter: Milly Allen, SB0468.002.002

1 SENATE BILL NO. 468 2 INTRODUCED BY D. LENZ 3 A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR A STATEWIDE CENTRAL REGISTRY FOR 4 5 SUBSTANTIATED REPORTS OF CHILD ABUSE OR NEGLECT; REQUIRING NOTICE AND A HEARING 6 BEFORE AN INDIVIDUAL IS INCLUDED IN THE CENTRAL REGISTRY: ESTABLISHING PROCEDURES 7 FOR EXPUNGEMENT FROM THE CENTRAL REGISTRY; PROVIDING DEFINITIONS; AMENDING SECTIONS 41-3-202 AND 41-3-205, MCA; ESTABLISHING REPORTING REQUIREMENTS; AND 8 9 PROVIDING AN EFFECTIVE DATE." 10 11 WHEREAS, the 5th and 14th Amendments to the United States Constitution prohibit governments from 12 depriving individuals of their liberty or property interests without due process of the law; and 13 WHEREAS, this state has established procedures for collecting and maintaining child abuse and neglect investigation records in a central registry that includes the identities of individuals alleged to have 14 15 abused or neglected a child; and 16 WHEREAS, the names maintained in Montana's central registry may be disclosed to certain third 17 parties in the course of background checks related to an individual's employment, licensure, and volunteer 18 activities; and WHEREAS, the disclosures may have a significant negative impact on an individual's liberty and 19 20 property interests, including the loss or denial of employment and the loss of reputation in the community; and 21 WHEREAS, the Legislature wishes to ensure that this state's procedures for listing individuals on the 22 central registry comport with constitutional due process requirements. 23 24 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 25 26 NEW SECTION. Section 1. Central registry -- purpose -- determinations. (1) There is established 27 a statewide central registry to maintain information on individuals who are the subject of substantiated



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1 determinations of child abuse or neglect. The information may be made available during a background check of 2 an individual as provided for in 41-3-205 and may affect the individual's ability to volunteer or obtain 3 employment or licensure in areas in which the individual may have unsupervised contact with children, such as 4 child care, foster care, or group home care. 5 For the purposes of [sections 1 through 4 AND 2], a determination of child abuse or neglect (2) 6 must be categorized according to the following definitions: 7 (i) "Substantiated" means that, following an investigation by the department and a hearing in (a) 8 district court, the court has determined by a preponderance of the evidence that the reported act of child abuse 9 or neglect occurred. 10 (ii) A substantiated determination includes: 11 (A) an individual who admits to an allegation of child abuse or neglect; or 12 an individual who is convicted of a criminal offense related to child abuse or neglect or (B) 13 exploitation of a child. 14 (iii) A substantiated determination may not be based solely on an individual's agreement to comply 15 with a treatment plan created by the department to receive services. 16 A substantiated determination must be reviewed and upheld by a district court as provided in 17 [section 3]. The subject of a substantiated determination may be added to the central registry and must be 18 <del>(V)</del>(IV) 19 notified of the consequences of being listed in the central registry, as well as the subject's rights and 20 procedures for requesting expungement from the central registry. 21 (b) "Unfounded" means that, following an investigation, the department determined that: 22 the report was false: (i) 23 (ii) the report was inherently improbable; 24 (iii) the report involved an accidental injury; 25 (iv) the reported act did not constitute child abuse or neglect; or



(v)

(c)

"Unsubstantiated" means that:

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evidence indicated that the reported act of child abuse or neglect could not have occurred.

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1 (i) following an investigation, the department could not determine that the reported act of child 2 abuse or neglect occurred; or 3 (ii) following a hearing, the court could not determine by a preponderance of the evidence that the 4 reported act of child abuse or neglect occurred. 5 6 NEW SECTION. Section 2. Central registry -- notice -- procedures. (1) An individual who is the 7 subject of a child abuse or neglect report that is determined by the department to be substantiated may not be 8 added to the central registry absent notice and a hearing during the adjudication process. 9 Within 14 days of determining that a reported act of child abuse or neglect is substantiated, the 10 department shall provide the individual with certified written notice of the department's intent to add the 11 individual to the central registry. The notice must include: 12 (a) a clear statement of the specific allegations that will be added to the central registry, including 13 the name of the alleged victim, the injuries or harm alleged to have resulted from the child abuse or neglect, 14 and the date on which the report was made; 15 (b) the consequences of being listed in the central registry, including possible negative impacts on 16 the individual's employment, licensure, and ability to have future contact with children, including volunteer and 17 school activities; 18 the maximum amount of time the individual's name may be included in the central registry; 19 a complete copy of the record that will be added to the central registry; and 20 confirmation that the department has requested a substantiation hearing before the district 21 court during the adjudication hearing. 22 The department may not add an individual to the central registry or release information to any 23 third parties until all appeals have been exhausted or waived. 24 If a petition for emergency protective services has been filed with the district court pursuant to 25 41-3-427 in which the allegations of child abuse or neglect are at issue, the hearing on the substantiation 26 determination provided under [section 3] must be held in conjunction with the adjudication hearing provided for 27 in 41-3-43 7. The individual has a right to counsel as provided in 41-3-425.



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<u>NEW SECTION.</u> **Section 3. Central registry -- hearing -- appeal.** (1) Prior to the adjudication hearing, the department shall provide the individual with the full investigative file and any exculpatory evidence within the department's possession or control in accordance with 41-3-205.

- (2) Discovery prior to the hearing must be conducted in accordance with Title 25, chapter 20, and 41-3-431. Following the adjudication hearing, if the district court finds that there is a preponderance of the evidence supporting the department's substantiation determination, the substantiated allegations against the individual may be added to the central registry for a period of time determined by the court, not to exceed 25 years and proportionate to:
  - (a) the severity of the act of child abuse or neglect; and
- 11 (b) the risk of threat or harm to children that the individual poses.
  - (3) If the district court finds that there is insufficient evidence supporting the department's determination, the court shall order the department to amend its findings accordingly and the allegation may not be added to the central registry.
  - (4) The individual has a right to appeal the decision of the district court regarding placement on the central registry.

- NEW SECTION. Section 2. Expungement from central registry report to legislature. (1) An individual listed in the central registry may request to have the individual's name expunged from the central registry by submitting a written request to the department accompanied by an affidavit sworn to by a person with personal knowledge stating facts sufficient to show that there is good cause for expungement. Good cause includes but is not limited to:
  - (a) newly discovered evidence that a substantiated report of child abuse or neglect is inaccurate;
- (b) evidence that the requester no longer poses a risk and that no significant public purpose is served by continued listing of the requester in the state's central registry;
- (c) evidence that the underlying case on which the substantiated determination was based was closed or dismissed, resulting in reunification, and the requester no longer poses a risk to children;



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1 (d) evidence that circumstances that contributed to the finding of abuse or neglect no longer exist; 2 or 3 (e) evidence that actions taken by the requester since the incident of abuse or neglect prevent the 4 reoccurrence of abuse or neglect. 5 (a) An administrator of the department shall review the request within 30 days of receiving the (2) 6 request and determine whether to grant the request. 7 If the request is granted, the department shall expunge the requester's name from the central (b) 8 registry within 30 days and shall: 9 destroy any written electronic or hardcopy records of the department related to the requester's (i) 10 substantiation determination; and 11 (ii) notify the requester and other entities, if appropriate, that the expungement process has been 12 completed. If the request is denied, the department shall notify the requester in writing within 30 days and 13 (c) 14 shall notify the requester of the right to petition the district court for expungement under subsection (3). (3) 15 (a) An individual whose written request for expungement has been denied by the department 16 pursuant to subsection (2) may petition the district court in the county in which the individual resides, requesting 17 that the court expunge the individual's name from the central registry. The petition must name the department 18 as a respondent and must be accompanied by an affidavit sworn to by a person with personal knowledge 19 stating facts sufficient to show that there is good cause for expungement as provided in subsection (1). 20 (b) The court shall hold a hearing on the petition and any response provided by the department 21 unless a hearing is waived by agreement of the parties. At the hearing, the petitioner must be afforded an 22 opportunity to present evidence supporting the petitioner's request for expungement. 23 If the court finds that the petitioner has established good cause for expunging the petitioner's (c) 24 name from the central registry, the court shall grant the petition and shall order the department to: 25 (i) expunge the petitioner's name from the central registry within 30 days: 26 (ii) destroy any written, electronic, or hardcopy records of the department related to the petitioner's 27 substantiation determination; and



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1 (iii) notify the petitioner, the court, and other entities, if appropriate, that the expungement process 2 has been completed. 3 (4) An individual who is listed in the central registry shall wait 2 years from the date of the original 4 substantiation determination before requesting expungement. 5 If an individual's request for expungement under this section is denied, the individual shall wait (5) 6 2 years before submitting another request for expungement. 7 (a) An individual listed in the state's central registry prior to [the effective date of this act] may (6) 8 request to have the individual's name expunged from the central registry by following the procedures described 9 in this section. The department shall notify all individuals listed in the central registry on [the effective date of 10 (b) 11 this act] of the right to request expungement under this section. 12 (7) Procedures for the expungement of central registry records, as well as updated phone numbers, addresses, and other contact information for the district court and other relevant parties, must be 13 14 accessible to the public online and posted in a place that is open for public viewing in child and family services 15 offices. Nothing in this section constitutes a waiver of any right or remedy otherwise available to an 16 (8) 17 individual seeking expungement under this section. By September 1 of each year, the department shall report to the children, families, health, and 18 (9)19 human services interim committee in accordance with 5-11-210 on the following: 20 the total number of individuals listed in the registry; (a) 21 the number of individuals added to the registry in the past calendar year; (b) 22 the number of individuals who requested expungement from the registry in the past calendar (c) year, including the number of: 23 first-time expungement requests submitted pursuant to subsection (4); and 24 25 (ii) second or subsequent requests submitted pursuant to subsection (5); 26 (d) the number of expungement requests granted in the past calendar year, including the number



of granted expungement requests that are:

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1 first-time requests pursuant to subsection (4); and (i) 2 (ii) second or subsequent requests submitted pursuant to subsection (5); and 3 (e) the number of expungement requests denied in the past calendar year, including: 4 the number of denied expungement requests that are: (i) first-time requests pursuant to subsection (4); and 5 (A) 6 second or subsequent requests pursuant to subsection (5); and (B) 7 the reason for each denied expungement request. (ii) 8 9 Section 5. Section 41-3-202, MCA, is amended to read: 10 "41-3-202. Action on reporting. (1) (a) Upon receipt of a report that a child is or has been abused or 11 neglected, the department shall promptly assess the information contained in the report and make a 12 determination regarding the level of response required and the timeframe within which action must be initiated. 13 (i) Except as provided in subsections (1)(b)(ii) and (1)(b)(iii), upon receipt of a report that 14 includes an allegation of sexual abuse or sexual exploitation when the alleged perpetrator of the sexual abuse 15 or sexual exploitation was 12 years of age or older or if the department determines during any investigation that 16 the circumstances surrounding an allegation of child abuse or neglect include an allegation of sexual abuse or 17 sexual exploitation when the alleged perpetrator of the sexual abuse or sexual exploitation was 12 years of age 18 or older, the department shall immediately report the allegation to the county attorney of the county in which the 19 acts that are the subject of the report occurred. 20 If a victim of sexual abuse or sexual exploitation has attained the age of 14 and has sought 21 services from a contractor as described in 41-3-201 (2)(j) that provides confidential services to victims of sexual 22 assault, conditioned upon an understanding that the criminal conduct will not be reported by the department to 23 the county attorney in the jurisdiction in which the alleged crime occurred, the department may not report 24 pursuant to 41-3-205 (5)(d) and subsection (1)(b)(i) of this section. 25 (iii) If the department or law enforcement determines that the allegation involves the county 26 attorney or an employee in the county attorney's office in the county in which the acts that are subject to 27 reporting occurred, the department or law enforcement shall report as required in subsection (1)(b)(i) to the



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#### attorney general.

- required, a child protection specialist shall promptly conduct a thorough investigation into the circumstances surrounding the allegations of abuse or neglect of the child and perform a safety and risk assessment to determine whether the living arrangement presents an unsafe environment for the child. The safety and risk assessment may include an investigation at the home of the child involved, the child's school or day-care facility, or any other place where the child is present and into all other nonfinancial matters that in the discretion of the investigator are relevant to the safety and risk assessment. In conducting a safety and risk assessment under this section, a child protection specialist may not inquire into the financial status of the child's family or of any other person responsible for the child's care, except as necessary to ascertain eligibility for state or federal assistance programs or to comply with the provisions of 41-3-446.
- (2) An initial investigation of alleged abuse or neglect may be conducted when an anonymous report is received. However, if the initial investigation does not within 48 hours result in the development of independent, corroborative, and attributable information indicating that there exists a current risk of physical or psychological harm to the child, a child may not be removed from the living arrangement. If independent, corroborative, and attributable information indicating an ongoing risk results from the initial investigation, the department shall then conduct a safety and risk assessment.
- (3) The child protection specialist is responsible for conducting the safety and risk assessment. If the child is treated at a medical facility, the child protection specialist, county attorney, or peace officer, consistent with reasonable medical practice, has the right of access to the child for interviews, photographs, and securing physical evidence and has the right of access to relevant hospital and medical records pertaining to the child. If an interview of the child is considered necessary, the child protection specialist, county attorney, or peace officer may conduct an interview of the child. The interview may be conducted in the presence of the parent or guardian or an employee of the school or day-care facility attended by the child.
- (4) Subject to 41-3-205 (3), if the child's interview is audiotaped or videotaped, an unedited audiotape or videotape with audio track must be made available, upon request, for unencumbered review by the family.



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1	(5) (a) If from the safety and risk assessment the department has reasonable cause to suspect that
2	the child is suffering abuse or neglect, the department may provide emergency protective services to the child,
3	pursuant to 41-3-301, or enter into a written prevention plan, pursuant to 41-3-302, and may provide protective
4	services to any other child under the same care. The department shall:
5	(i) after interviewing the parent or guardian, if reasonably available, document the determinations
6	of the safety and risk assessment; and
7	(ii) notify the child's family of the determinations of the safety and risk assessment, unless the
8	notification can reasonably be expected to result in harm to the child or other person.
9	(b) Except as provided in subsection (5)(c), the department shall destroy all safety and risk
10	assessment determinations and associated records, except for medical records, within 30 days after the end of
11	the 3-year period starting from the date of completion of the safety and risk assessment. If the department
12	determines that a report of child abuse or neglect is substantiated and a court upholds this determination
13	pursuant to [sections 1 through 3], the name of the individual who is the subject of the report may be added to
14	the central registry and the records must be maintained for a period of time not to exceed 25 years.
15	(c) Safety and risk assessment determinations and associated records may be maintained for a
16	reasonable time as defined by department rule under the following circumstances:
17	(i) the safety and risk assessment determines that abuse or neglect occurred;
18	(ii) there had been a previous or there is a subsequent report and investigation resulting in a
19	safety and risk assessment concerning the same person; or
20	(iii) an order has been issued by a court of competent jurisdiction adjudicating the child as a youth
21	in need of care based on the circumstances surrounding the initial allegations. If the department determines
22	that a report of child abuse or neglect is unsubstantiated, the records must be maintained for 2 years following
23	the close of the investigation.
24	(d) If the department determines that a report of child abuse or neglect is unfounded, the records
25	must be destroyed within 60 days after the close of the investigation.
26	(e) As used in this subsection (5), "substantiated", "unfounded", and "unsubstantiated" have the
27	same meanings as provided in [section 1].



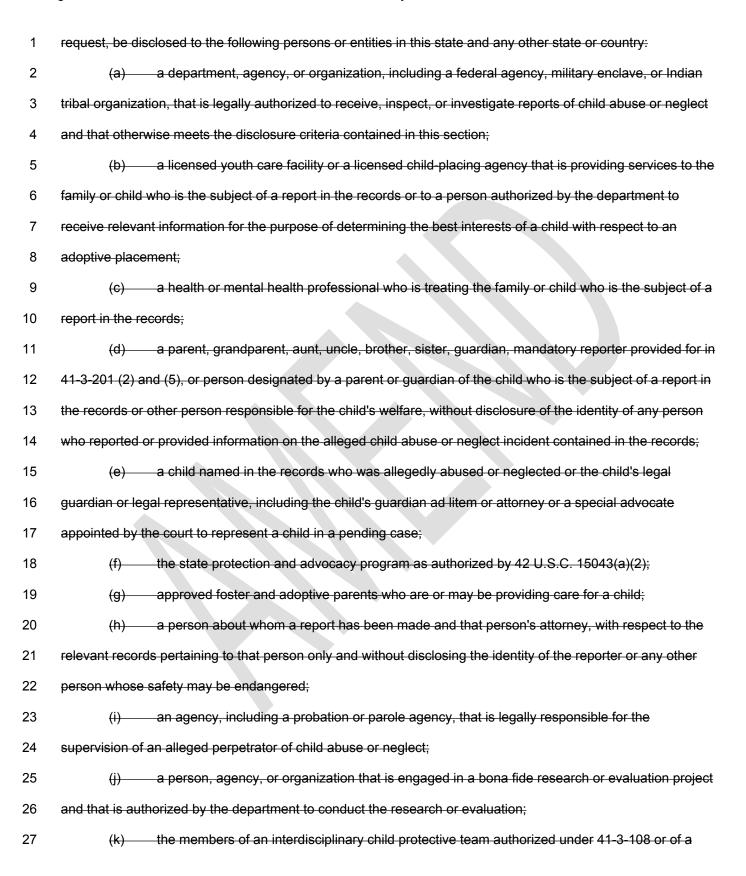
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1 The investigating child protection specialist, within 60 days of commencing an investigation, 2 shall also furnish a written safety and risk assessment to the department and, upon request, to the family. 3 Subject to time periods set forth in subsections (5)(b) and (5)(c) subsection (5), the department shall maintain a 4 record system documenting investigations and safety and risk assessment determinations. Unless records are 5 required to be destroyed under subsections (5)(b) and (5)(c), the department shall retain records relating to the 6 safety and risk assessment, including case notes, correspondence, evaluations, videotapes, and interviews, for 7 25 years. 8 Any person reporting abuse or neglect that involves acts or omissions on the part of a public or 9 private residential institution, home, facility, or agency is responsible for ensuring that the report is made to the 10 department. The department shall, upon request from any reporter of alleged child abuse or neglect, verify 11 12 whether the report has been received, describe the level of response and timeframe for action that the 13 department has assigned to the report, and confirm that it is being acted upon." 14 15 Section 6. Section 41-3-205, MCA, is amended to read: 16 "41-3-205. Confidentiality -- disclosure exceptions. (1) The case records of the department and its 17 local affiliate, the local office of public assistance, the county attorney, and the court concerning actions taken 18 under this chapter and all records concerning reports of child abuse and neglect must be kept confidential 19 except as provided by this section. Except as provided in subsections (9) and (10), a person who purposely or 20 knowingly permits or encourages the unauthorized dissemination of the contents of case records is guilty of a 21 misdemeanor. 22 Records may be disclosed to a court for in camera inspection if relevant to an issue before it. 23 The court may permit public disclosure if it finds disclosure to be necessary for the fair resolution of an issue 24 before it. 25 Records, including case notes, correspondence, evaluations, videotapes, and interviews, 26 unless otherwise protected by this section or unless disclosure of the records is determined to be detrimental to 27 the child or harmful to another person who is a subject of information contained in the records, must, upon



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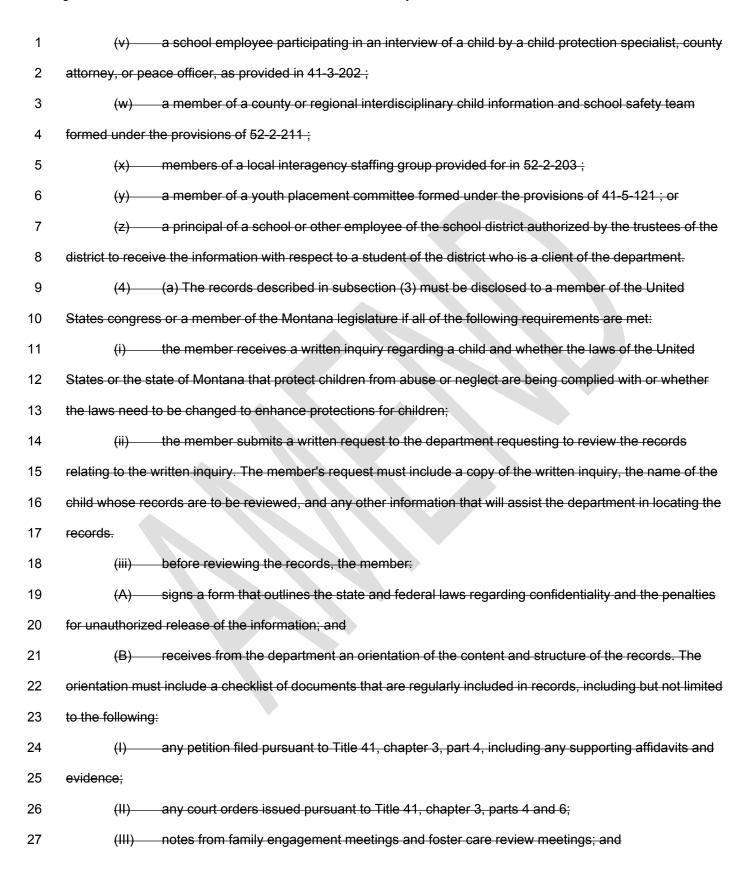


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1	family engagement meeting for the purposes of assessing the needs of the child and family, formulating a
2	treatment plan, and monitoring the plan;
3	(I) the coroner or medical examiner when determining the cause of death of a child;
4	(m) a child fatality review team recognized by the department;
5	(n) a department or agency investigating an applicant for a license or registration that is required to
6	operate a youth care facility, day-care facility, or child-placing agency;
7	(o) a person or entity who is carrying out background, employment-related, or volunteer-related
8	screening of current or prospective employees or volunteers who have or may have unsupervised contact with
9	children through employment or volunteer activities. A request for information under this subsection (3)(o) must
10	be made in writing. Disclosure under this subsection (3)(o) is limited to information that indicates a risk to
11	children posed by the person about whom the information is sought, as determined by the department the
12	individual about whom the information is sought is the subject of a substantiated allegation of child abuse or
13	neglect as defined in [section 1].
14	(p) the news media, if disclosure is limited to confirmation of factual information regarding how the
15	case was handled and if disclosure does not violate the privacy rights of the child or the child's parent or
16	guardian, as determined by the department;
17	(q) an employee of the department or other state agency if disclosure of the records is necessary
18	for administration of programs designed to benefit the child;
19	(r) an agency of an Indian tribe, a qualified expert witness, or the relatives of an Indian child if
20	disclosure of the records is necessary to meet requirements of the federal Indian Child Welfare Act [or the
21	Montana Indian Child Welfare Act provided for in Title 41, chapter 3, part 13];
22	(s) a juvenile probation officer who is working in an official capacity with the child who is the
23	subject of a report in the records;
24	(t) an attorney who is hired by or represents the department if disclosure is necessary for the
25	investigation, defense, or prosecution of a case involving child abuse or neglect;
26	(u) a foster care review committee established under 41-3-115 or, when applicable, a citizen
27	review board established under Title 41, chapter 3, part 10;

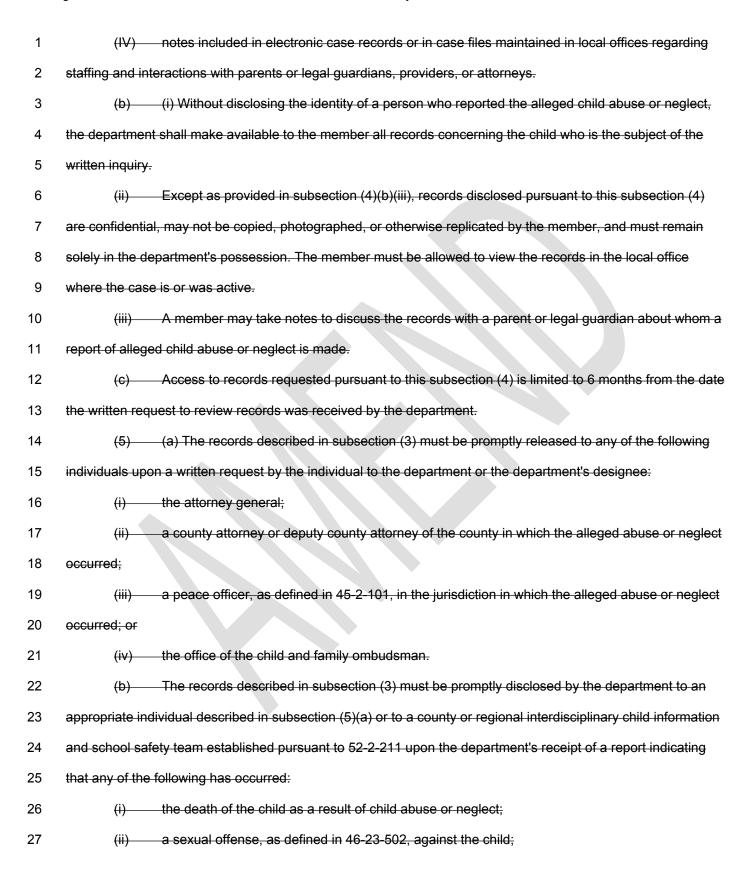


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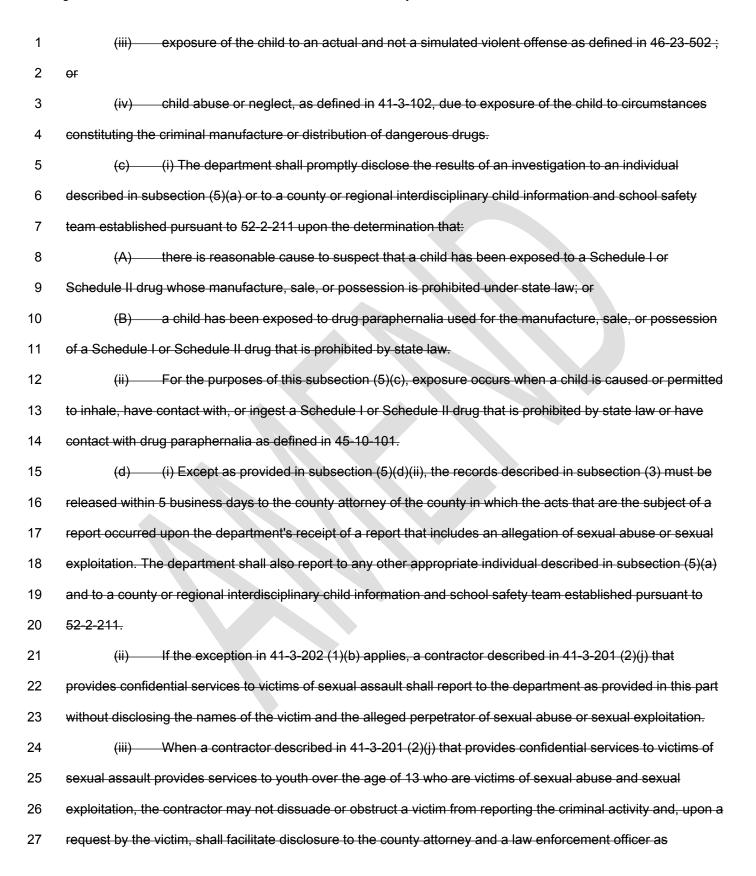


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1	described in Title 7, chapter 32, in the jurisdiction where the alleged abuse occurred.
2	(6) A school or school district may disclose, without consent, personally identifiable information
3	from the education records of a pupil to the department, the court, a review board, and the child's assigned
4	attorney, guardian ad litem, or special advocate.
5	(7) Information that identifies a person as a participant in or recipient of substance abuse treatment
6	services may be disclosed only as allowed by federal substance abuse confidentiality laws, including the
7	consent provisions of the law.
8	(8) The confidentiality provisions of this section must be construed to allow a court of this state to
9	share information with other courts of this state or of another state when necessary to expedite the interstate
10	placement of children.
11	(9) A person who is authorized to receive records under this section shall maintain the
12	confidentiality of the records and may not disclose information in the records to anyone other than the persons
13	described in subsections (3)(a), (4)(b)(iii), and (5). However, this subsection may not be construed to compel a
14	family member to keep the proceedings confidential.
15	(10) A news organization or its employee, including a freelance writer or reporter, is not liable for
16	reporting facts or statements made by an immediate family member under subsection (9) if the news
17	organization, employee, writer, or reporter maintains the confidentiality of the child who is the subject of the
18	proceeding.
19	(11) This section is not intended to affect the confidentiality of criminal court records, records of law
20	enforcement agencies, or medical records covered by state or federal disclosure limitations.
21	(12) Copies of records, evaluations, reports, or other evidence obtained or generated pursuant to
22	this section that are provided to the parent, grandparent, aunt, uncle, brother, sister, guardian, or parent's or
23	guardian's attorney must be provided without cost. (Bracketed language in subsection (3)(r) terminates June
24	30, 2025sec. 55, Ch. 716, L. 2023.)"
25	
26	NEW SECTION. Section 3. Codification instruction. [Sections 1 through 4 AND 2] are intended to
27	be codified as a new part in Title 41, chapter 3, and the provisions of Title 41, chapter 3, apply to [sections 1

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1 through 4 AND 2].

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3 <u>NEW SECTION.</u> **Section 4. Effective date.** [This act] is effective July 1, 2025.

4 - END -



