

From a strictly analytical point of view, America ought to have shared the British and French perception that Nasser's brand of militant nationalism represented an insuperable obstacle to a constructive Middle East policy. A demonstration that reliance on Soviet arms served no positive purpose might have obviated decades of upheaval in the developing world. From that point of view, it would have been desirable to face down Nasser. But, having accomplished his defeat, the United States could not participate in restoration of British and French colonial dominance. Where America should have separated from its allies—if it were absolutely necessary—was not at the beginning of the Suez Crisis, but upon its successful conclusion. A demonstration that reliance on Soviet support was disastrous for Egypt should have been followed by support for the reasonable nationalistic aims of a moderate successor to Nasser—much as America reacted to Sadat in the 1970s. The democracies, however, were not ready for so complicated a strategy. Great Britain and France did not accept that the precondition for overthrowing Nasser was their being prepared to grant many of his demands to a more moderate successor. America did not understand how important it was for its policy that two close NATO allies be permitted to adjust to the new circumstances without undermining their image of themselves as Great Powers. For once a nation's image of itself is destroyed, so is its willingness to play a major international role. This was why Harold Macmillan, then Chancellor of the Exchequer, told Ambassador Robert Murphy, a Dulles emissary, that, if Great Britain did not confront Nasser now, "Britain would become another Netherlands."¹ America's leaders, however, opted for a chance to win over the radical nationalists, first by dissociating themselves from Great Britain and France diplomatically, later by publicly opposing them and demonstrating the limits of their capacity to shape Middle East events—in other words, bringing home to them the end of their roles as Great Powers. Treating the Canal regime as a legal issue, Dulles focused on the potential disruption of the sea-lanes and was fertile in

coming up with legal formulae to get around possible obstacles to free transit through the Canal. Eden and Mollet, however, were determined not to accept nationalization of the Suez Canal, they tried to turn it into a pretext for bringing down Nasser or, at a minimum, for humiliating him. Nasser finally played for time, as revolutionaries often do after a fait accompli. The longer their action stands, the more difficult it becomes to reverse it—especially by using force. Eisenhower was passionate in his opposition to the use of force, even for the purpose of upholding the principle of free passage through the