

## JUSTIFICATION AND APPROVAL FOR OTHER THAN FULL AND OPEN COMPETITION

*Completion Instructions: The Department of Health and Human Services (HHS) has established a standard template for the preparation of a J&A for Other Than Full and Open Competition. If this is an 8(a) set-aside, please note this form is not required unless the acquisition is valued (including all options) at greater than \$22 million. This template is NOT applicable for actions using simplified acquisition procedures ([FAR Part 13](#)), Federal Supply Schedule orders ([FAR 8.4](#)) or task or delivery orders subject to fair opportunity ([FAR 16.505](#)).*

*Tailor all aspects of this template to the individual acquisition. Consult [FAR Subpart 6.3](#) for guidance. An addendum may be added in case additional space is needed.*

*When this document is printed, the blue italic instructions are automatically deleted on the printed version.*

Acquisition Title:	BPHC Specialized Program Management Technical Assistance (Extend POP) (BPHC3 C 7062)
Agency:	HRSA
Acquisition Year (FY):	2025
Author and Title:	

### 2. Description of Action:

Nature:	<input type="checkbox"/> New Requirement	<input type="checkbox"/> Follow-on Requirement	
	<input checked="" type="checkbox"/> Modification to Existing Purchase Order/Contract	Number:	HSHS250201400077I 75R60219F34009
Pricing:	<input type="checkbox"/> Firm-Fixed Price	<input type="checkbox"/> Time & Materials	Cost \$
	<input checked="" type="checkbox"/> Other:	Cost Plus Fixed Fee	
Funds:	<input type="checkbox"/> OMA	<input type="checkbox"/> Other Funds:	

Name of Proposed Contractor(s): MANAGEMENT STRATEGISTS CONSULTING GROUP, LLC 1445809

Street Address: 4500 Pond Way Ste 240

City, State, Zip: Woodbridge VA 22192 5596

### 3. Description of Services or Supplies:

Basis for Approval ( <a href="#">FAR 6.303-1(d)</a> ):	<input checked="" type="checkbox"/> Individual Basis	<input type="checkbox"/> Class Basis
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The total estimated value of the proposed action, including all options is \$ 175,000.00

*As applicable, briefly describe the services or supplies required to meet the agency's needs, including make & model number where appropriate. Include quantities of supplies or period of performance for services. Provide information for any options included. If the action is a modification to an existing contract, distinguish clearly between the work covered by the original contract and the work to be obtained by the proposed modification.*

The purpose of this action is to provide specialized training and technical assistance (T/TA) to improve health care for medically underserved and vulnerable populations. T/TA is provided to the Health Center Program, State/Regional Primary Care Associations (PCAs), Health Center Controlled Networks (HCCNs), National Training and Technical Assistance Partners (NTTAPs), Health Centers, and Health Center Look-Alike grant recipients to support health care delivery. The period of performance for this action will be two (2) months. This action will continue services provided by the contract # HSHS250201400077I/75R60219F34009 (vendor: Management

**4. Authority and Rationale:** Identify the statutory authority, FAR title and FAR citation permitting other than full and open competition. It may be one of the following most commonly used citations by the operating divisions of the Department of Health and Human Services (HHS), but other exceptions may apply per [FAR Subpart 6.3](#).

**Actions other than simplified acquisition procedures (select only one and provide an explanation):**

☐ **FAR 6.302-1:** Only one responsible source and no other supplies or services will satisfy agency requirements, 41 U.S.C. 3304(a)(1)

*Explain why the intended contractor is the only responsible source who can provide the required supplies or services. Discuss the unique capabilities, expertise, etc. that support the lack of competition/why no other type of supplies or services will satisfy agency requirements. Explain factors/unique qualifications such as proprietary data or exclusive licensing rights, if applicable. When competition is limited to items particular to one manufacturer, this justification must explain why the particular brand name, product, or feature is essential to the Government's requirements, and that market research indicates other companies' similar products, or products lacking the particular feature, do not meet, or cannot be modified to meet the agency's needs in accordance with [FAR 11.105](#). If in connection with a follow-on contract for continued development or production of highly specialized equipment, detail the substantial duplication of cost or unacceptable delays.*

☒ **FAR 6.302-2:** Unusual and compelling urgency, 41 U.S.C. 3304(a)(2)

*If unusual and compelling urgency is the basis for the justification, explain the chronological events leading up to the requirement and explain why time constraints cannot permit even a limited competition. Describe the detrimental effects/serious injury to the mission of the requiring activity or to the government, financial or otherwise, that will result if this justification is not approved. Describe impact of required delivery/performance date. Describe the detrimental effects/serious injury to the mission of the requiring activity or to the government, financial or otherwise, that will result if this justification is not approved and the product or service cannot be provided by the intended sole source contractor. Failure to plan for expiring funds is not a valid reason for citing this exception. May not exceed one year, including all options, unless the head of the agency determines that exceptional circumstances apply.*

Training and technical assistance services to improve access to health care for medically underserved and vulnerable populations was provided via contract # HHSH2502014000771/75R60219F34009 from to 8/1/19 to 1/31/25. During the contract re-competition, there was a Government freeze on contract actions which delayed the competition. This contract support the provision of urgent specialized site visits +

☐ **FAR 6.302-5:** Authorized or Required by Statute, 41 U.S.C. 3304(a)(5)

*Provide a citation to the statutory authorization and a brief description of its content, or identify the specified source or other agency.*

☐ **Other** (See [FAR Subpart 6.3](#) for additional authority)

*Provide the authority and citation to the applicable section of [FAR 6.3](#).*

*Provide a full explanation to justify use of the exception.*

**5. Agency Actions to Take or Remove Barriers That Led to Other Than Full and Open Competition (If applicable):**

*Describe the actions, if any, the agency may take to remove or overcome any barriers that led to the restricted consideration prior to any subsequent acquisition for the supplies of services is made. If no such actions have been taken, explain why.*

To remove barriers, the ongoing contract competition was posted on the GSA schedule which has thousands of qualified vendors and ample competition. This effort was competed as a small business set aside.

6. Bridge Contracts:

For contract extensions or bridge contracts when a competitive follow-on is in the process of being developed, summarize history of current contract and explain the reasons for any delays in the acquisition. Include discussion of the milestones for the follow-on action; the milestones should be as efficient as possible. Discuss why it would be neither cost effective nor realistic to expect another contractor to perform during the brief interim period; include issues such as start-up costs, phase-in, transfer of GFP, recruitment and staffing, etc. If the action is because of a protest, provide a brief discussion of the protest including the date the protest was filed and the basis of the protest. Explain that the action will provide the minimum quantity or performance period.

The current contract, HSHS250201400077I/75R60219F34009 (vendor: Management Strategists Consulting Group, LLC; period of performance is 8/1/19 to 1/31/25; contract vehicle: HRSA IDIQ small business set aside), is in the process of being re-competed. However, the Government issued a hold on contract actions including communications/negotiations with vendors which stalled the progress of the contract competition. An extension of the current task order will enable services to continue until a new contract can be awarded. It would not be cost effective nor realistic to award another contract for the brief interim of two (2) months for the following reasons: (a) a new

7. Actions to Increase Competition:

Describe efforts made to compete the action, including whether a notice was or will be publicized as required by FAR Subpart 5.2 or which exception under FAR 5.202 applies. If a notice was publicized, discuss the number of written responses to the synopsis and the results of the assessment of the written responses. List sources, if any, that expressed, in writing, an interest in the acquisition. Provide rationale if interested sources were rejected. If applicable, state that no other sources have expressed interest, but all offers received shall be considered. Describe what actions will be taken to increase competition before subsequent acquisition of the supplies or services is required. You may state that an action is a one-time requirement, but if a similar requirement arises, every effort will be made to compete it to the maximum extent possible. If action is sole source because of proprietary data or licensing rights and there will be a continuing need for the requirement, there must be evidence that advanced planning has been initiated to overcome the barriers to competition, or there should be documentation to support an analysis that replacement costs/licensing purchase costs outweigh the benefits of competition. If the action is a contract extension or bridge, explain actions to compete the follow-on. If action is an urgent new requirement and a competitive follow-on is anticipated, explain that efforts are underway to facilitate a full and open competition.

8. Market Research:

Describe the extent of the market research conducted to identify all qualified sources and the results thereof. "Market Research" is defined as those attempts you made to ascertain whether other qualified sources exist, and can include contact with knowledgeable experts regarding similar or duplicate requirements, contact with industry, results of a sources sought synopsis, or draft solicitations. Research of the marketplace may consist of written, electronic (i.e. email) telephonic, or world wide web inquiries. Lack of advanced planning is not an acceptable reason for the lack of market research, but true urgency may necessitate abbreviated market research that is limited to readily available historical and commercial information. If action is a contract extension or bridge contract, describe the market research efforts underway or completed for the follow-on. See FAR 10.002(b)(2).

Due to urgent need, qualified sources were limited to the incumbent contractor who could perform services for another 2 months while the new contract competition is completed.

9. Procurement History:

Purchase order or contract number: HSHS250201400077I/75R60219F34009

Was action competed?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
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If action was not competed, state the cited authority, summarize rationale, and describe the actions that were supposed to be taken to increase competition and the results thereof.

10.Additional Information to support the justification:

If applicable, explain why technical packages or specifications to facilitate competition were not developed or available; describe actions taken to remedy the situation.

11. Technical / Requirements Certification: By my signature below, I certify that the supporting data included in this J&A is accurate and complete.

Program Manager	
Name:	
Position Title:	
Email address:	
Phone:	
Program Manager Supervisor (or one level above Program Manager)	
Name:	
Position Title:	
Email address:	
Signature:	
Date:	

12. Fair and Reasonable Price/Cost Determination: As Contracting Officer, by my signature below, I hereby determine that the anticipated price/cost to the Government for this contract action will be fair and reasonable.

Provide the basis for this determination, e.g., describe techniques to be used to determine fair and reasonable price (FAR Subpart 15.402), such as price analysis, cost analysis, cost realism. Per FAR Subpart 15.403-4(a)(1), the threshold for obtaining cost or pricing data is \$750,000.

Name:		Phone:	
Signature:		Date:	02-12-2025

13. Contracting Officer's Approval (Required for proposed contract not to exceed \$700,000 (value calculated including all options)): I hereby certify that this justification is accurate and complete to the best of my knowledge. I approve this justification subject to availability of funds, and provided that the services and supplies herein described have otherwise been authorized for acquisition.

Name:		Phone:	
Signature:		Date:	02-12-2025



**14. Legal Review:**

*All J&As greater than \$68 million must have a legal review from the General Law Division of the Office of the General Counsel prior to sending it to the Department.*

**15. OPDIV Competition Advocate Approval (Required for proposed contract over \$700,000 but not exceeding \$13.5 million (value calculated including all options)):**

I have reviewed this justification and find that it adequately supports other than full and open competition.

Name:		Phone:	
Signature:		Date:	

*All J&As greater than \$68 million must have a review from the Office of Small & Disadvantaged Business Utilization (OSDBU) prior to sending it to the Department. The OSDBU at their discretion may review any J&A.*

**16. Office of Small and Disadvantaged Business Utilization Review: (Required for contracts exceeding \$68 million (value calculated including all options)):**

Concur:	<input type="checkbox"/>	Non-Concur:	<input type="checkbox"/>
Name:		Phone:	
Signature:		Date:	

**17. OPDIV HCA Approval (Required for proposed contract over \$13.5 million but not exceeding \$68 million (value calculated including all options)):**

Name:		Phone:	
Signature:		Date:	

**18. Department Competition Advocate (Required for contracts exceeding \$68 million (value calculated including all options)):**

Concur:	<input type="checkbox"/>	Non-Concur:	<input type="checkbox"/>
Name:		Phone:	
Signature:		Date:	

*(The below approval paragraph is required if the cumulative contract value, including all options, exceeds \$68 million.)*

**19. HHS Senior Procurement Executive (SPE) Approval:**

Based on the foregoing justification, I hereby approve other than full and open competition for the above stated procurement, subject to the availability of funds, and provided that the services herein described have otherwise been authorized for acquisition.

**State supplies/services being procured:**

**State the full statutory authority and FAR cite and title, consistent with paragraph 4, e.g. 41 U.S.C. 3304:**

Name:		Phone:	
Signature:		Date:	