- How open are hybrid journals included in transformative agreements?
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8 Abstract

big deals, bibliometrics

The ongoing controversy surrounding transformative agreements, which aim to transition subscription-based journal publishing to full open access, highlights the need 10 for large-scale studies assessing the impact of these agreements on hybrid open access. By combining multiple open data sources, including cOAlition S Journal Checker, 12 Crossref, and OpenAlex, this study presents a novel approach that analyses over 700 13 agreements. Results suggest a strong growth in open access, from 4.3% in 2018 to 15% 14 in 2022. Over five years, 11,189 hybrid journals provided open access to 742,369 out of 15 8,146,958 articles (9.1%). Authors who could make use of transformative agreements 16 contributed 328,957 open access articles (44%) during this period, reaching a peak in 17 2022 with 143,615 out of 249,511 open access articles (58%). While this trend was 18 predominantly driven by the three commercial publishers Elsevier, Springer Nature, and Wiley, open access uptake varied substantially across journals, publishers, disciplines, 20 and countries. Particularly, the OECD and BRICS areas revealed different publication 21 trends. In conclusion, this study suggests that current levels of implementation of 22 transformative agreements is insufficient to bring about a large-scale transition to full 23 open access. Keywords: hybrid open access, transformative agreements, scholarly publishing, 25

## How open are hybrid journals included in transformative agreements?

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### 1 Introduction

For over two decades, hybrid open access journal publishing, which makes some 29 articles openly available while others remain behind a paywall, has been discussed as a means for transitioning the subscription system to full open access (Prosser, 2003). The 31 idea was that when journals increasingly publish open access articles, they could reduce revenues from subscriptions, while libraries and funders could change their funding 33 models and shift expenditures from subscription to open access. However, initial approaches, mainly based on publication fees, also called article processing charges 35 (APCs), did not contribute substantially to a large open access uptake. In 2009, the publisher Springer reported that 1% of its articles in hybrid journals were open access 37 (Dallmeier-Tiessen et al., 2010). Other studies have also recorded low uptake. In 2011, only 1-2% of articles were open access (Björk, 2012), increasing to around 4% between 39 2011 and 2013 (Laakso & Björk, 2016). 40 With the introduction of central funding mechanisms for publication fees in some 41 European countries since 2012, an substantial increase in hybrid open access has been 42 observed (Björk, 2017; Huang et al., 2020; Jubb et al., 2017; Piwowar et al., 2018). For 43 example, studying university output, Robinson-Garcia et al. (2020) estimated a median uptake of 7.1% in the period 2014-2017. In particular, British (17%), Austrian (15%) and Dutch (13%) universities stood out. However, this shift in funding policy towards 46 hybrid open access also added to the overall cost of publishing, which includes subscription spending and the administrative efforts required to handle payments 48 (Pinfield et al., 2016). Moreover, large commercial publishers, which already dominated the publishing market (Larivière et al., 2015), disproportionately benefited from hybrid 50 open access funding in comparison to full open access publishers (Butler et al., 2023; Jahn & Tullney, 2016; Shu & Larivière, 2023). 52 As a consequence, libraries and their consortia began to develop licensing strategies aimed at avoiding such 'double dipping' scenarios, in which well-established 54

commercial publishers gain twice from reading and open access publishing fees

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(Mittermaier, 2015), as well as to increase publisher-provided immediate open access
   (Björk & Solomon, 2014; Schimmer et al., 2015). These considerations resulted in
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   transformative agreements<sup>1</sup>, which cover a broad range of contracts between library
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   consortia and publishers from the mid-2010s onwards, where institutional spending for
   subscriptions and open access publishing are considered together (Borrego et al., 2021;
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   Hinchliffe, 2019). Transformative agreements seek to control costs while allowing a
   transitional phase for publishing more open access articles. Similar to big deals,
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   transformative agreements mainly bundle hybrid and subscription-only journals from
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   commercial publishers, but aim at a higher degree of transparency than previous big
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   deals, where contracts including payments were confidential (Bergstrom et al., 2014).
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         The introduction of transformative agreements aligns with funding policy changes,
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   such as the decision made by cOAlition S, a consortium of funders and research
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   organisations including the European Commission, to no longer provide financial
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   support for individual publication fees when publishing in hybrid journals. According to
   its Plan S launched in 2018, cOAlition S members only accept hybrid open access
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   through transformative agreements "during a transition period that should be as short
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   as possible" (Schiltz, 2018). Specifically, they agreed to support hybrid open access only
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   through transformative agreements from 2021, until the end of 2024. Notably, despite
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   not being part of cOAlition S, the German Research Foundation (DFG), has also
   extended its financial support for hybrid open access through transformative
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   agreements (Mittermaier, 2021). Previously, the DFG only provided funding for fully
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   open access journals (Jahn & Tullney, 2016).
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         By the end of 2023, many transformative agreements had been implemented, but
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   the interim outcomes were mixed. The ESAC Transformative Agreement Registry<sup>2</sup>, the
   <sup>1</sup> In this paper I use the term "transformative agreement", addressing also offsetting, read-and-publish
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<sup>&</sup>lt;sup>1</sup> In this paper I use the term "transformative agreement", addressing also offsetting, read-and-publish or publish-and-read deals, and other variants (Borrego et al., 2021; Hinchliffe, 2019). Although the term is critised as misleading and not useful to describe the different types of open access agreements between library consortia and commercial publishers (Babini et al., 2022), it is widely used in policy discussions and in the research literature.

<sup>&</sup>lt;sup>2</sup> https://esac-initiative.org/about/transformative-agreements/agreement-registry/

largest resource for library consortia to voluntarily and publicly share their agreements,

recorded more than 800 transformative agreements. These agreements resulted in the 81 publication of up to 900.000 open access articles published in both fully open access and 82 hybrid journals, according to the accompanying ESAC Market Watch<sup>3</sup>. Library consortia reported increased open access volume, streamlined payment and monitoring 84 procedures, as well as extensive utilisation of open access options by the researchers they serve (Marques & Stone, 2020; Parmhed & Säll, 2023; Pinhasi et al., 2020). The 86 ongoing standardisation of transformative agreements has contributed to improved 87 transparency in terms of contracts and publisher-provided article metadata (Marques et 88 al., 2019; Pinhasi et al., 2021). However, with the growing trend toward transformative 89 agreements, continued reliance on big deals is perceived as problematic, because it 90 perpetuates market concentration (Butler et al., 2023; Shu & Larivière, 2023). Whether 91 transformative agreements lead to reduced pricing remains uncertain (Borrego, 2023) 92 and a substantial transition of hybrid journals towards full open access could not be observed (Matthias et al., 2019; Momeni et al., 2021). The focus on large commercial 94 publishers might also increase inequality (Ross-Hellauer et al., 2022), because 95 transformative agreements' focus on pay to publish mainly targets institutions from high-income countries, furthering a questionable journal prestige culture (Babini et al., 2022). Besides, an editorial-board resignation raised concerns that transformative agreements might encourage publishers to maximize journal publication volume 99 "without regard to quality" (Rasmussen, 2023). 100 The controversies surrounding hybrid open access and transformative agreements 101 have led to varying policy conclusions. For instance, the British Joint Information 102 Systems Committee (JISC) evaluated its open access strategy, which included 103 transformative agreements (Brayman et al., 2024). The evaluation revealed that while 104 these agreements had a significant impact on the growth of open access in the country, 105 they had limited effects in facilitating a global shift towards full open access. As a result, the report advised that the British open access strategy should be reassessed.

<sup>3</sup> https://esac-initiative.org/market-watch/

After making similar observation, Norwegian and Swedish universities and their consortia also argued for policy changes (Holden et al., 2023; Widding, 2024). 109 Furthermore, coolition S conclude its financial support of transformative agreements at 110 the end of 2024, but continue to view open access resulting from such agreements as compliant. <sup>4</sup>. cOAlition S also removed the majority of hybrid journals from its 112 Transformative Journal program in 2023 due to publishers' failure to meet self-defined 113 open access growth targets (Brainard, 2023). By contrast, the German DEAL 114 consortium announced a five-year transformative agreement with Elsevier starting in 115 2024 and also renewed its contracts with Springer Nature and Wiley until the end of 116 2028. Similarly, the Colombia Consortium signed the first transformative agreements in 117 Latin America (Muñoz-Vélez et al., 2024). 118 Despite these controversies around transformative agreements as a means of 119 transitioning journal publishing to full open access, there is limited evidence available 120 on the uptake of open access in hybrid journals, and the extent to which this can be 121 attributed to transformative agreements. Previous studies have focused on specific 122 countries (Brayman et al., 2024; Haucap et al., 2021; Huang et al., 2020; Pölönen et al., 123 2020; Taubert et al., 2023; Waltman & Lamers, 2022; Wenaas, 2022) or publisher 124 portfolios (Bakker et al., 2024; Fraser et al., 2023; Jahn et al., 2022; Momeni et al., 125 2023; Pieper & Broschinski, 2018; Schmal, 2024), while large-scale studies relied on 126 self-reported agreement data (Moskovkin et al., 2022), or used APC pricing lists (Shu & 127 Larivière, 2023). In particular, data availability is a limiting factor when studying the 128 impact of transformative agreements (Bakker et al., 2024), because bibliometric 129 databases, even though many allow the retrieval of open access articles in hybrid 130 journals, do not directly attribute them to specific transformative agreements. Likewise, 131 article-level open access invoicing and cost data, which would make it possible to 132 establish a direct link between transformative agreements and open access publications 133 (Jahn et al., 2022; Kramer, 2024).

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<sup>4</sup> https://www.coalition-s.org/

The present study aims to address these limitations by combining multiple openly available data sources to determine open access uptake in hybrid journals, while distinguishing between open access through transformative agreements and other means. With this novel and open approach, this first large-scale analysis will answer the following questions:

- What was the number and proportion of open access articles in hybrid journals in transformative agreements between 2018 and 2022?
  - To what extent did institutions with a transformation agreement contribute to open access in hybrid journals?

For both research questions, this study will analyse the variability by publisher, journal subject, and country.

146 2 Methods

This study combines data from multiple publicly available sources, as shown in 147 Figure 1. Initially, transformative agreement data retrieved from cOAlition S Journal 148 Checker Tool<sup>5</sup> provided information about journal portfolios and participating institutions. After identifying hybrid journals by excluding fully open access journals, 150 Crossref (Hendricks et al., 2020) served as the primary data source for article-level metadata including Creative Commons (CC) license information to indicate open access 152 availability on publisher websites. Because of a lack of comprehensive publicly available 153 invoicing data, open access articles published through transformative agreements were 154 determined by linking first author affiliations from OpenAlex (Priem et al., 2022) to 155 eligible institutions according to the transformative agreement data. In the following, 156 the steps are described in detail.

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//www.coalition-s.org/blog/enabling-accurate-results-within-the-journal-checker-tool/

<sup>&</sup>lt;sup>5</sup> https:

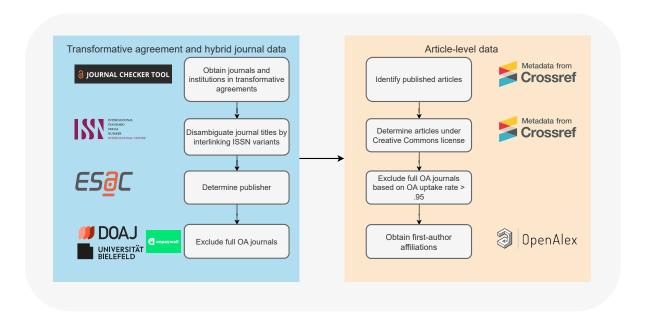


Figure 1. Data collection workflow

## 2.1 Transformative agreement and hybrid journal data

Data gathering started with obtaining journals included in transformative
agreements from the publicly available Transformative Agreement Data dump<sup>6</sup> used by
the cOAlition S Journal Checker Tool<sup>7</sup>, a voluntary effort based on publicly disclosed
contracts in the ESAC Transformative Agreement Registry<sup>8</sup>. The dump consists of
multiple online Google spreadsheets where each data file represents one agreement listed
in the ESAC Transformative Agreement Registry. From the retrieved spreadsheet files,
journals and institutions involved per agreement were obtained.

It should be noted that although many library consortia see the need to register their agreements through the ESAC registry, some fail to disclose all details, including the full-text of contracts (Bakker et al., 2024; Kramer, 2024). Furthermore, the extent to which ESAC is comprehensive remains uncertain, potentially limiting the coverage of transformative agreements in the Journal Checker Tool. Another limitation of using the

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<sup>6</sup> https://journalcheckertool.org/transformative-agreements/

<sup>&</sup>lt;sup>7</sup> https:

<sup>//</sup>www.coalition-s.org/blog/enabling-accurate-results-within-the-journal-checker-tool/

<sup>8</sup> https://esac-initiative.org/about/transformative-agreements/agreement-registry/

Journal Checker Tool and its underlying publicly available data dump to study the 171 development of transformative agreements over time is that expired transformative 172 agreements are constantly removed. To address this, four different snapshots were 173 safeguarded and combined for this study: self-archived versions from July 2021, July 2022, and May 2023, as well as the most current dump downloaded on 11 December 175 2023. This ensured that transformative agreements, which ended from 2021 onwards, 176 were included, representing the majority of transformative agreements. Overall, the four 177 combined Transformative Agreement Data dumps used in this study contained 729 of 178 869 agreements listed in the ESAC Transformative Agreement Registry by December 179 2023. 180

The Transformative Agreement Data dumps link agreements to journals
represented by journal names and the ISSN. After mapping ISSN variants to the
corresponding linking ISSN (ISSN-L), as provided by the ISSN International Centre,
journals were associated with publishers according to the ESAC Transformative
Agreement Registry. This reflects that some portfolios may include imprints.
Furthermore, journal subjects according to the All Science Journal Classification
(ASJC) were added from the Scopus journal source list as of August 2023.

Because transformative agreements can include both fully open access and hybrid 188 journals, the data were complemented with information about a journal's open access 189 status using multiple sources: the Directory of Open Access Journals (DOAJ) 190 downloaded on 12 December 2023, OpenAlex (November 2023) and the Bielefeld list of 191 GOLD OA journals (Bruns et al., 2022). As shown in Figure 2A, combining different 192 data sources considerably extended journal matching. In total, 3,439 full open access 193 journals were excluded based on ISSN matching. The overlap between the three data 194 sources was 72%. The Gold OA journals dataset alone added 176 journals, while the 195 DOAJ comprised 10 fully open access journals not listed in either of the other two 196 sources. These fully open access journals were launched in 2022.

<sup>9</sup> https://doaj.org/csv

### 2.2 Article and author metadata

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After identifying hybrid journals included in transformative agreements, article
metadata were retrieved from the Crossref November 2023 database snapshot for the
five-year period from 2018 to 2022, according to the issued date, representing the
earliest known publication date. Because Crossref metadata lacked information to
distinguish between original research articles, including reviews, and other types of
journal content, which are often not covered by transformative agreements (Borrego et
al., 2021), only articles published in regular issues indicated by numeric pagination were
included. Furthermore, paratext recognition was applied to exclude non-scholarly
journal content such as table of contents.

Open access articles in hybrid journals were identified using the Creative
Commons (CC) license information in Crossref metadata, with consideration of any CC
variant. License information relative to the "accepted manuscript (AM)" version was
not considered. Crossref was used for open access identification because transformative
agreement workflows generally require publishers to deliver CC license information to
this DOI registration agency (Geschuhn & Stone, 2017).

Comparing Crossref license coverage with OpenAlex, which re-uses open access 214 evidence from Unpaywall, a widely used open access discovery service that also parses 215 journal websites for open content licenses (Piwowar et al., 2018), highlighted ongoing 216 challenges in identifying hybrid open access (Butler et al., 2023; Jahn et al., 2022; 217 Martín-Martín et al., 2018; Zhang et al., 2022). For the purpose of this study, 742,369 218 articles under CC license were retrieved using Crossref, while 950,260 articles were 219 tagged as "hybrid" according to the OpenAlex November 2023 release, which was used 220 throughout this study. The largest differences concerned articles published between 221 2018 and 2020. With regard to the publication year 2022, however, Crossref and 222 OpenAlex open access numbers differ only slightly (249,511 records using Crossref 223 vs. 255,344 in OpenAlex). Notable differences could be observed among some publishers that presumably did not provide CC license information to Crossref, including AIP 225 Publishing, the American Physiological Society, Emerald, and the Royal Society.

Crossref license metadata was more complete with regard to the articles published by
Wiley and the American Chemical Society. Finally, inconsistent open access status
information in previous OpenAlex versions was observed (Jahn et al., 2023). After
reporting this to OpenAlex, fixing this issue was still ongoing according to the release
notes, which might also explain part of the discrepancy.

After retrieving the article metadata, the publication volume, including open access, was calculated for each journal. To improve the identification of hybrid journals, journals with an open access proportion above 95% were excluded. This step allowed removing additional 134 fully open access journals. Together, these journals published 8,565 articles between 2018 and 2022.

Affiliation metadata about corresponding authors are crucial for the planning and 237 evaluation of transformative agreements because they are considered responsible for arranging open access publication (Borrego et al., 2021; Geschuhn & Stone, 2017; 239 Schimmer et al., 2015). For this study, country and institutional affiliations were 240 retrieved from OpenAlex. Because the corresponding authorship field was not fully 241 supported by OpenAlex at the time of analysis, and respective affiliation data were only available for 54% of the investigated articles, this study focused on first authors and 243 their affiliations instead; approximately 90% of the articles examined had first author 244 affiliation metadata in OpenAlex, which is a much larger proportion than previously reported for the October 2022 snapshot (Zhang et al., 2024). First authors typically 246 contribute the most to a paper and are often considered as lead authors 247 (Chinchilla-Rodríguez et al., 2024; Larivière et al., 2016). In case of lacking data about 248 corresponding authors in bibliometric databases, related studies also utilised first authors as a proxy to examine open access payments and transformative agreements 250 (Haucap et al., 2021; Shu & Larivière, 2023; Zhang et al., 2022). 251

To estimate the impact of transformative agreements on hybrid open access,
participating institutions from the Transformative Agreement Data dump, which the
cOAlition S crowd-sourced from agreement documents and consortia, were matched
with the first author affiliations recorded by OpenAlex using the ROR-ID. Matching

also considered the duration of agreements according to the ESAC registry. In total,
502 agreements were active between 2018 and 2022. Upon inspection, Transformative
Agreement Data did not comprehensively cover associated institutions, such as
university hospitals or institutes of large research organisations such as the Max Planck
Society. To improve the matching, Transformative Agreement Data were automatically
enriched with ROR-IDs from associated organisations according to OpenAlex's
institution entity data.

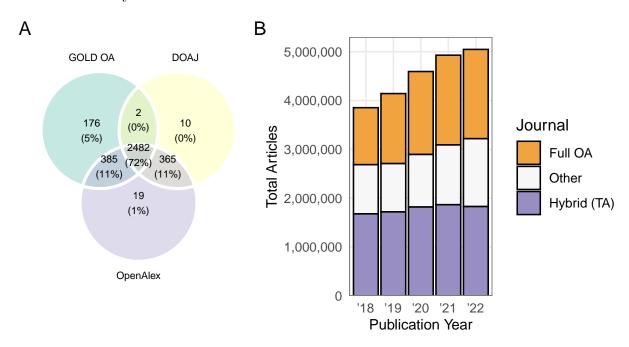


Figure 2. Initial data characteristics. (A) Full open access journals included in transformative agreements by evidence source Directory of Open Access Journals (DOAJ), OpenAlex and the Bielefeld GOLD OA list. (B) Number of articles in Crossref by journal types. The purple bars show the overall article volume of hybrid journals in transformative agreements, which were initially included in the study, in comparision with full open access journals according to OpenAlex. The remainder represents articles in subscription-based journals not covered by transformative agreements.

The so compiled data set consists of 8,922,146 articles published in 12,857 hybrid journals included in at least one transformative agreement between 2018 and 2022 (see purple bars in Figure 2B). These hybrid journals in transformative agreements represented 40% of the total global output over the same time period, according to

<sup>267</sup> Crossref, while fully open access journals recorded 35%.

## 2.3 Data analysis

Throughout this mostly automated data gathering and analysis process, Tidyverse 269 tools (Wickham et al., 2019) for the R programming language (R Core Team, 2020) were used. The resulting data are openly available through an R data package, 271 hoaddata (Jahn, 2023). Following Marwick et al. (2018), hoaddata contains not only 272 the datasets used in the data analysis. It also includes code used to compile the data by 273 connecting it to a cloud-based Google BigQuery data warehouse, where scholarly big data from Crossref, OpenAlex and Unpaywall were made available, using bigrquery 275 (Wickham & Bryan, 2023). To increase computational reproducibility, data aggregation through hoaddata was automatically carried out using GitHub Actions, a continuous 277 integration service. 278

### 3 Results

### 280 3.1 Overview

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Between 2018 and 2022, 11,189 out of 12,857 hybrid journals in transformative 281 agreements published at least one open access article under a Creative Commons 282 license. These eligible 11,189 hybrid journals constituted the foundation for the subsequent analyses. Collectively, they provided open access to 742,369 out of 8,146,958 284 articles during the investigated period, representing a five-year open access proportion 285 of 9.1%. Authors who could make use of transformative agreements at the time of 286 publication contributed 328,957 (44%) open access articles. Overall, this investigation was able to establish a link between open access articles and eligible institutions for 394 288 out of 502 (78%) active transformative agreements between 2018 and 2022 through the linking of first author affiliations with agreement data. 290 Figure 3A shows a moderate growth in the proportion of open access articles in hybrid journals, comparing the overall open access uptake and the impact of 292 transformative agreements on this trend. Over the five-years period from 2018 to 2022, open access in hybrid journals increased from 4.3% (n = 65,486) to 15% (n = 249,511). 294

Simultaneously, the total article volume of the investigated journals rose from 1,528,051

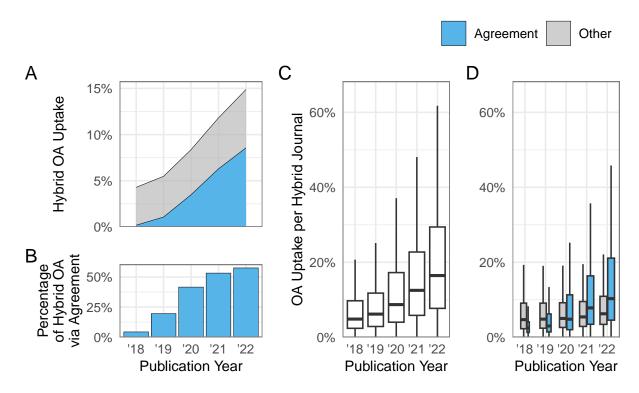


Figure 3. Relative growth of open access in hybrid journals in transformative agreements between 2018 and 2022 per publication year. The blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. (A) Proportion of open access articles in hybrid journals per year. (B) Percentage of hybrid open access via agreements per year. Boxplots show the proportion of open access articles by individual hybrid journals (C) and individual open access uptake rates by individual hybrid journals and open access funding (D) per publication year. The individual outliers are not shown. Note that data on transformative agreements ending before June 2021 were not available for this study.

296 in 2018 to 1,676,928 in 2022.

Figure 3B highlights that the majority of hybrid open access was made available through transformative agreements in 2021 and 2022. In 2022, 143,615 out of 249,511 open access articles were from eligible authors, representing 58%. However, there was also a notable increase in open access provision through other means, presumably publication fees being not invoiced through transformative agreements as indicated by the grey area in 3A, from 4.1% (n = 62,625) in 2018 to 6.3% (n = 105,896) in 2022.

Figure 3C depicts the substantial variations among the hybrid journals included in 303 transformative agreements in terms of open access uptake. Although the median 304 generally follows the trend shown in Figure 3A, the farther stretch of upper quartiles 305 and whiskers over the years illustrates that an increasing number of journals published an above-average proportion of open access articles. In 2022, 25% of hybrid journals (n 307 = 2,576) had an open access uptake of 29%, and 6.6% of journals (n = 744) provided 308 the majority of their articles under a CC license in the same year. On average, these 309 journals were smaller (M = 75, SD = 186) than those with an open access share below 310 50% (M = 164, SD = 347). 311 When comparing the impact of open access through transformative agreements 312 across journals, it shows that for many journals, these agreements substantially 313 contributed to the growth of open access over the years (Figure 3D). Despite the rise in 314 transformative agreements, it is worth noting that other means of publishing open 315 access remained common across the investigated hybrid journals. In total, 9,153 316 journals published open access articles from authors affiliated with institutions without 317 transformative agreements in place, while 8,780 journals published at least one open 318 access article through a transformative agreement in the same year.

#### Publishing market 3.2 320

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Analysing hybrid open access across publishers between 2018 and 2022 reveals a 321 large market concentration. Although 48 publishers offered transformative agreements, 322 the three commercial publishers Elsevier, Springer Nature, and Wiley accounted for 323 49% of hybrid journals, representing 5,144,308 or 63% of the total article volume (see 324 Table 1). Together, they published 500,878 or 66% of the open access articles in hybrid 325 journals. Elsevier, Springer Nature, and Wiley made 243,891 articles open access in 326 hybrid journals through transformative agreements, resulting in an even larger market 327 share of 74%. 328

Table 1

Hybrid open access through transformative agreements market shares 2018-2022

	Hybrid journals		Articles		OA Articles		TA OA Articles	
Publisher	Total	%	Total	%	Total	%	Total	%
Elsevier	1,936	17	2,770,826	33.8	172,723	22.9	60,440	18.3
Springer Nature	2,274	20	1,330,430	16.2	175,432	23.3	100,008	30.3
Wiley	1,410	12.4	1,043,052	12.7	152,723	20.3	83,443	25.3
Other	5,767	50.6	3,061,337	37.3	252,523	33.5	86,294	26.1

However, there are notable differences between the three large publishers.

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Although Elsevier published the largest volume of articles (n = 2,770,826; 34%), it 330 recorded a comparably low number of open access articles, including those that are 331 associated with transformative agreements. In contrast, Springer Nature and Wiley 332 provided open access to a larger proportion of their articles (13% of Springer Nature 333 articles and 15% of Wiley articles were open access), leading to higher open access 334 market shares (23% Springer Nature resp. 23% Wiley). This difference between Elsevier 335 on the one hand and Springer Nature and Wiley on the other can be attributed to 336 transformative agreements, as the latter made the majority of their open access articles 337 available through such deals (57% Springer Nature resp. 55% Wiley). 338 Figure 4 takes a closer look into the growth of hybrid open access across 339 publishers by year, with a focus on open access enabled by transformative agreements. 340 Although all publishers show a general long-term trend towards transformative 341 agreements, Figure 4A and B indicate that Wiley experienced a substantial increase in its open access share from 5.9% (n = 11,628) in 2018 to 26% (n = 53,503) in 2022. In 343 contrast, Elsevier's hybrid journals demonstrated a more modest increase, from 3.3% (n = 16,872) in 2018 to 10% (n = 60,821) in 2022, which is a relatively low open access 345 share compared to the general trend. In 2018, Springer Nature had the largest open access proportion among the three publishers of 8.4% (n = 19,701), but experienced a

relatively slower growth, resulting in 18% (n = 52,616) of articles being open access in Springer Nature hybrid journals in 2022.

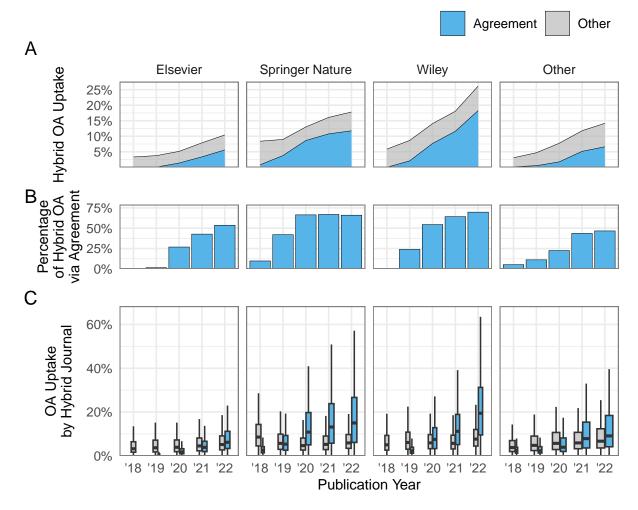


Figure 4. Development of open access in hybrid journals included in transformative agreements between 2018 and 2022 by publishers. The blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. (A) Proportion of open access articles in hybrid journals per year and publisher. (B) Percentage of hybrid open access via agreements per year and publisher. Boxplots (C) show individual open access uptake rates by individual hybrid journals and open access funding per publication year and publisher. The individual outliers are not shown. Note that data on transformative agreements ending before June 2021 were not available for this study.

The varying degrees of adoption of open access across the three major publishers can be attributed to distinct approaches to transformative agreements. Springer

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Nature, for example, started offering open access agreements for its hybrid journal
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   portfolio to selected consortia such as the Max Planck Society, the Swedish Bibsam
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    consortium and the Finnish FineLib consortium in 2015 under the name Springer
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    Compact<sup>10</sup>. Prior to this, Springer had some pilot agreements with a small number of
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   institutions, including the University of Göttingen (Schmidt & Shearer, 2012). However,
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   the Springer Compact agreements were not included in the data as they concluded
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   before the start of the transformative agreement data collection in June 2021.
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   Nonetheless, the results demonstrate the importance of agreements for Springer
    Nature's hybrid open access business over the five-years period (Figure 4B). In 2022,
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   66% (n = 34,725) of open access in Springer Nature hybrid journals was enabled
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   through transformative agreements. In the same year, 70\% (n = 37,316) of Wiley's
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   open access articles could be linked to transformative agreements. By contrast, Elsevier
   published a comparatively lower proportion of its open access articles through
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   transformative agreements in 2022 (n = 32,627; 54\%).
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         The increasing trend towards transformative agreements can also be observed at
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   the journal-level (Figure 4C). While no substantial differences between open access
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   enabled through transformative agreements and other revenue sources could be seen
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   across Elsevier's portfolio, the distribution of open access across Springer Nature and
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    Wiley hybrid journals indicates that the growth is not limited to a few journals but
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   extends across the portfolio. In particular, Wiley's upper quantile, which represents the
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   top 25% of journals in terms of the proportion of open access articles from
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   transformative agreements, increased markedly from 13% in 2020 to 31% in 2022.
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   Simultaneously, the median proportion increased from 7.5% to 19%. It is interesting to
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   note that a small but increasing number of journals from these two publishers provide
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   open access to the majority of articles through transformative agreements. Wiley
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   recorded 68 and Springer Nature 102 hybrid journals with an open access share above
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   50%, which could be attributed solely to transformative agreements. Upon inspection,
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<sup>10</sup> https://web.archive.org/web/20180414062853id\_/http:

<sup>//</sup>www.liber2015.org.uk/wp-content/uploads/2015/03/Springer-Compact.pdf

these journals were mainly society or local language journals with small annual article volumes.

## 3.3 Journal subjects

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Table 2 presents a high-level overview of hybrid open access by ASJC subject area 382 using fractional counting to account for journals belonging to more than one category. 383 Between 2018 and 2022, most hybrid journals with at least one open access article could 384 be attributed to the Social Sciences category, which also includes Arts and Humanities. 385 However, these journals published the fewest number of articles, whereas Physical Sciences journals recorded the most articles, followed by Health Sciences and Life 387 Sciences. In terms of open access, Physical Sciences journals accounted for more than 388 one-third of the articles published in the five-year period, followed by Health Sciences, 389 Social Sciences and Life Sciences.

Table 2

Hybrid open access through transformative agreements by journal subject 2018-2022

	Hybrid journals		Articles		OA Articles		TA OA Articles	
Journal subject	Total	%	Total	%	Total	%	Total	%
Health Sciences	2,342	22.5	1,998,045	28	199,265	27.7	81,913	25.7
Life Sciences	1,399	13.4	1,080,346	15.1	133,526	18.6	48,570	15.2
Physical Sciences	2,693	25.9	3,111,711	43.6	247,515	34.4	110,933	34.8
Social Sciences	3,967	38.1	953,084	13.3	138,388	19.3	77,496	24.3

Figure 5 presents the relative growth of hybrid open access by subject area between 2018 and 2022. In particular, Social Sciences including Arts and Humanities journals accounted for the strongest growth in the five-years period from 6.4% (n = 8,361) to 23% (n = 51,938), followed by the Life Sciences from 7.6% (n = 15,003) to 18% (n = 39,494), Health Sciences from 5.3% (n = 18,279) to 16% (n = 63,089) and Physical Sciences from 4.5% (n = 22,364) to 12% (n = 85,428). Growth in Social Sciences category can be largely attributed to transformative agreements. In 2022,

two-thirds of open access articles (67%, n = 34,759) were published by the first authors affiliated with participating institutions (see 5B).

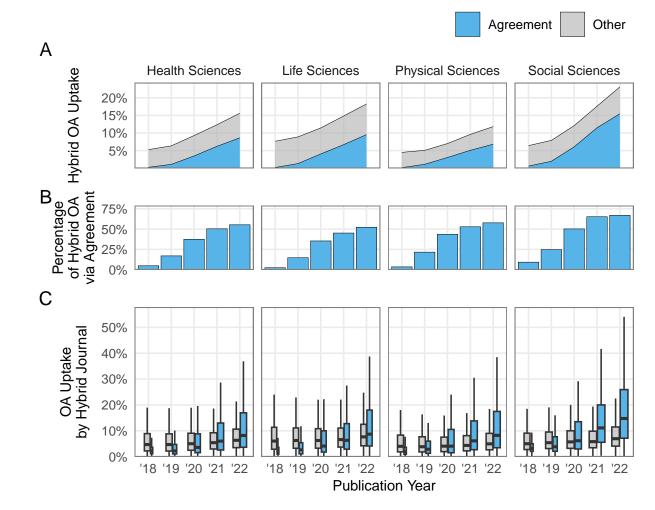


Figure 5. Development of open access in hybrid journals in transformative agreements between 2018 and 2022 by ASJC subject area. The blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. (A) Proportion of open access articles in hybrid journals per year and subject area. (B) Percentage of hybrid open access via agreements per year and subject area. (C) Boxplots show individual open access uptake rates by individual hybrid journals and open access funding per publication year and subject area. The individual outliers are not shown. Note that data on transformative agreements ending before June 2021 were not available for this study.

Figure 5C shows that this trend was consistent across hybrid journals belonging to the ASJC Social Sciences category. In 2022, 25% of Social Sciences journals provided

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open access to at least every fourth article exclusively through transformative 402 agreements. However, hybrid open access through transformative agreements played a 403 comparably lesser role in Life Sciences and Health Sciences. In these two subject areas, 404 only about half of the open access articles can be linked to these agreements, both overall and on a median average across journals. In contrast, the majority of Physical 406 Science journals show an increase of open access through transformative agreements compared to other options to publish open access in hybrid journals. 408

#### 3.4 Comparing countries 409

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Between 2018 and 2022, high-income countries almost exclusively dominated 410 hybrid open access publishing through transformative agreements. To discern socio-economic differences, these countries were grouped according to their membership 412 in the Organisation for Economic Co-operation and Development (OECD). Overall, first 413 authors affiliated with institutions from OECD member countries published 602,050 414 open access articles in hybrid journals, representing 81% of the investigated open access 415 articles. This disparity between OECD nations and other countries becomes even more evident when considering open access through transformative agreements, as 310,712 of 417 328,957, or 94% of open access articles were associated with such agreements. 418 Figure 6A shows the development of hybrid open access publishing by country, 419 comparing the OECD area with the BRICS, an intergovernmental organisation, which 420 comprised Brazil, Russia, India, China, and South Africa as of 2022. The residual 421 category "Other" includes the remaining countries. Full counting was applied to 422 account for multiple country affiliations (Hottenrott et al., 2021). Open access in hybrid 423 journals increased in particular because of publications from first authors affiliated with institutions from the OECD area, from 52,154 in 2018 to 202,787 in 2022. This growth 425 was largely driven by transformative agreements. Their share rose from 5.5% in 2018 (n = 2,859) to 68% (n = 137,815) in 2022. In contrast, BRICS recorded a low uptake,

Despite the rise of open access across OECD countries, the overall publication 429 output decreased sharply, dropping to 786,903 in 2022 after peaking 892,197 articles in

moderately growing from 1.6% in 2018 to 3.7% in 2022.

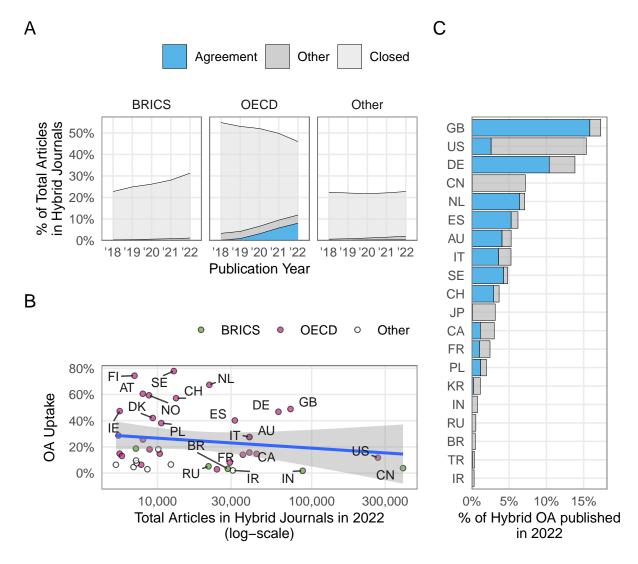


Figure 6. Development of hybrid open access publishing by country. (A) presents the relative number of articles published in hybrid journals included in transformative agreement by year, distinguishing between BRICS as of 2022, OECD and other countries. (B) Scatterplot contrasts total articles with open access article volume in 2022, by country and its OECD (purple-colored points) or BRICS (green) membership. Trend line obtained from linear regression, grey area show pointwise symmetric 95% confidence bands. (C) Hybrid open access market share in 2022 by country. In (A) and (C), the blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. The remainder shows closed access articles. Country names are represented as ISO two-letter country codes.

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2020, which saw a massive growth in literature related to COVID-19, driven largely by
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   researchers in the United States surpassing China and other countries (Ioannidis et al.,
    2021). In stark contrast, the number of articles published in hybrid journals by first
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   authors affiliated with institutions from BRICS countries increased steadily over the
   years, from 356,632 in 2018 to 535,828 in 2022. This resulted in an increase in market
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   share of the BRICS area from 23% to 31% between 2018 and 2022, whereas that of the
    OECD area decreased from 55% to 46% during the same period. Upon closer
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   examination, this trend can be observed across all of the three largest publishers,
   although the shift towards BRICS is particularly evident in Elsevier's hybrid journal
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   portfolio, particularly with regard to articles published in Physical Sciences journals.
    While OECD publication output in Elsevier's Physical Sciences journals declined from
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   112,822 articles in 2018 to 103,766 in 2022, BRICS output increased from 104,654 to
    171,713 in the same five-year period. Furthermore, OECD publication output in Health
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   Sciences and Life Sciences journals stagnated after peaking in 2020, which saw an
   increase in publications due to the impact of the global COVID-19 pandemic, in
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   particular from the United States (Ioannidis et al., 2021).
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         To illustrate the situation in 2022, Figure 6B compares the total publication
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   output with the number of open access articles. With 391,530 articles, China was the
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   most productive country, followed by the United States (n = 268,965) and India (n = 268,965)
   87,428). In contrast, Western and Northern European countries published a
450
   considerably high number of open access articles. Particularly, Nordic countries, the
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   Netherlands and Austria recorded above-average open access shares, as indicated by the
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   linear trend line. As shown in Figure 6C, transformative agreements contributed to
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   these market positions. Interestingly, the United States had a notable open access
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   market share of 15%, although transformative agreements contributed to a lesser extent.
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   Similarly, China's open access market share of 7.2% in 2022 was comparable to that of
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   the Netherlands, which was 7.1%.
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         Figure 7 illustrates the development of hybrid open access from 2018 to 2022,
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   highlighting the top 20 most productive countries in terms of articles published in
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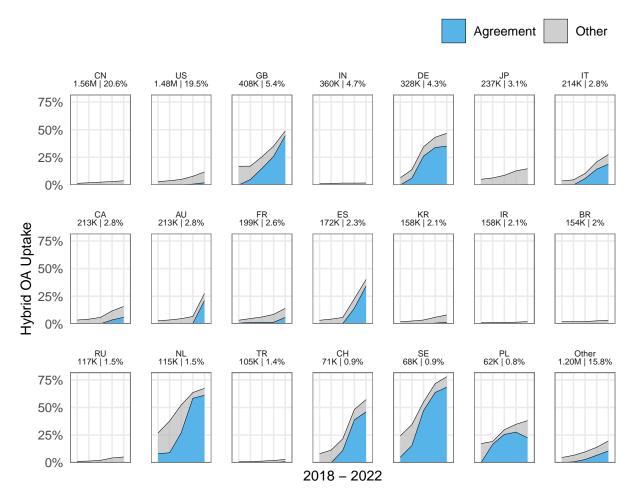


Figure 7. Development of open access in hybrid journals in transformative agreements between 2018 and 2022, by the Top 20 most productive countries in terms of total articles published in the five-years period. Blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. Country names are represented as ISO two-letter country codes. Facet subheadings show the total number of articles and corresponding market share.

hybrid journals that were included in transformative agreements over the five-year period. Notably, the Netherlands (27%), Sweden (24%), Poland (17%) and Great Britain (17%) exhibited a relatively high level of uptake in 2018 which continued to increase in the following years. In 2022, Sweden had the highest proportion of open access relative to its publication output (78%), followed by the Netherlands (67%) and Switzerland (57%), with these countries benefiting from transformative agreements. In

Germany, however, hybrid open access only began to increase from 2019 onwards after

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the successful negotiation of nationwide agreements with Wiley (July 2019) and 467 Springer Nature (January 2020). Prior to this, only a few organisations had agreements 468 in place, for example, the Max Planck Society with Springer Compact. Since 2021, there has been a general trend towards hybrid open access among 470 many high-income countries, driven primarily by transformative agreements. However, the proliferation of transformative agreements differed across these countries. 472 Additionally, publication limits or eligibility criteria for institutions and article types may explain why even countries with widespread agreement implementation such as 474 Sweden or the Netherlands did not achieve 100% hybrid open access. Interestingly, in Japan and the United States, options other than transformative agreements were the 476 main drivers for the increase in hybrid open access. Once again, the graph highlights countries with low hybrid open access, particularly non-OECD countries, where only a 478 few or no agreements were in place. 479

### 4 Discussion

The primary aim of this study was to assess the uptake of open access in hybrid 481 journals included in transformative agreements, which were introduced as a temporal 482 means to support the transition of subscription-based academic publishing to full open 483 access. This study presents a novel approach based on open data, which leverages 484 metadata on over 700 agreements and nine million journal articles to estimate the 485 extent to which transformation agreements contribute to the transition of this journal 486 business model. The results highlight a strong growth in open access between 2018 and 487 2022, driven by an increasing number transformative agreements. However, the 488 majority of research literature published in hybrid journals in this five-year period 489 remained behind publisher paywalls. Growth in the adoption of open access in hybrid journals, in particular through transformative agreements, can be largely attributed to 491 three large commercial publishers – Elsevier, Springer Nature, and Wiley – but varies substantially across journals, publishers, disciplines, and country affiliations. Despite 493 the limitations of the data, the findings indicate that the current level of

implementation of transformative agreements is insufficient to bring about a large-scale transition to full open access.

A key finding of this analysis is that transformative agreements maintain market 497 concentration. Specifically, the three largest commercial publishers Elsevier, Springer Nature, and Wiley dominate, particularly with regard to open access provided through 499 transformative agreements. Together, the three publishers accounted for three-fourths of open access articles through transformative agreements, while recording about half of 501 active hybrid journals included in transformative agreements between 2018 and 2022. This observation aligns with previous research on shifts in the publishing market 503 following the introduction of funding opportunities for hybrid open access (Butler et al., 504 2023; Jahn & Tullney, 2016; Shu & Larivière, 2023). Additionally, the results confirm 505 previously observed variations by publisher, with Elsevier exhibiting a different development than Springer Nature and Wiley (Butler et al., 2023; Jahn et al., 2022). 507 However, it must be noted that the focus of transformative agreements on publishers 508 with large hybrid journal portfolios is intentional (Campbell et al., 2022). Because of 509 transformative agreements with a few large publishers, national consortia were able to 510 substantially increase their country's annual open access article volume (Bosman, 511 Jonge, et al., 2021; Brayman et al., 2024; Huang et al., 2020; Pinhasi et al., 2021; 512 Taubert et al., 2023; Wenaas, 2022; Widding, 2024). 513 Moreover, this study presents varying levels of open access uptake through 514 transformative agreements across journals, which can be attributed to the alignment of 515 authors' affiliations and the availability of such agreements at their institutions. In line 516 with previous research findings (Butler et al., 2023; Jahn et al., 2022; Wenaas, 2022), 517 high uptake rates were observed across Social Sciences and Humanities hybrid journals. 518 However, it is important to emphasise that these hybrid journals do not encompass the 519 entire field. For example, Khanna et al. (2022) found that approximately 60% of 520 journals utilising the open-source publishing platform Open Journal Systems (OJS) fall 521 within the Social Sciences and Humanities. In these fields, the majority of full open 522 access journals are so-called "Diamond OA journals", which do not charge publication

fees (Bosman, Frantsvåg, et al., 2021). Rather, this result can be more accurately attributed to the substantial proportion of authors from high-income countries who publish in these hybrid journals included in transformative agreements, particularly when journals are of local relevance, such as by belonging to national societies or regional research scope.

Surprisingly, the total publication output of high-income countries belonging to 529 the OECD in hybrid journals declined substantially after peaking in 2020, whereas that 530 of BRICS countries continuously grew from 2018 to 2022. Because the BRICS 531 expansion can be exclusively attributed to closed access articles, this development has 532 the potential to hinder the transition of academic journal publishing to full open access 533 through transformative agreements and demands discussion. In China, the country with 534 the highest volume of articles in hybrid journals, only limited research funding to pay for open access is available, with expenditures for open access publishing surpassing 536 subscription costs at some universities (Shu & Larivière, 2023). Furthermore, the focus 537 of Chinese authors on established journals may contribute to this trend (Zhang et al., 538 2022). Although China supports Plan S (Schiermeier, 2018), this is not reflected in the 539 data in terms of open access uptake in hybrid journals. Market observers also do not 540 expect a broad implementation of transformative agreements in China in near future 541 (Owens, 2024). As highlighted by Koley & Lala (2023), India faces similar challenges in terms of the availability of resources to pay for open access. At the same time, access to research literature is a pressing issue, which is addressed by the "Indian one nation, one 544 subscription" policy proposal. However, this policy focuses on centrally negotiated 545 subscriptions and does not entail open access.

But open access uptake also differs among OECD countries. In the United States,
for example, hybrid open access, including transformative agreements, plays a lesser role
than in some European countries. Between 2017 and 2021, hybrid open access
contributed the least to openly available federally funded research articles (Schares,
While some university consortia, such as the California Digital Library, have
signed transformative agreements, others have attempted to depart from big deals and

unbundle large journal portfolios to address cost increases (Brainard, 2021; Schares, 2022). Despite the relatively low penetration of transformative agreements in China and the United States compared to Europe, 22% of open access in hybrid journals in 2022 originates from these two countries, indicating the availability of funding sources for publication fees.

This large-scale study provides the first empirical evidence of the influence of 558 transformative agreements on the transition of hybrid journals to full open access. 559 However, several limitations need to be acknowledged. From a data perspective, estimations of open access through transformative agreements were established by 561 linking author affiliations with publicly available agreement data from cOAlition S, and 562 not through invoicing data, which is usually not shared. Because data on corresponding 563 authors, who are typically responsible for facilitating open access publication, were not fully supported by OpenAlex at the time of this study, first author affiliations were used 565 instead. This study is also unable to account for the various types of transformative 566 agreements due to a lack of data, especially regarding article types and caps that limit 567 the number of open access articles covered. Furthermore, assessing the quality of the 568 OpenAlex and Crossref data used, particularly in terms of affiliations, corresponding 569 authorship, and article types, by combining them with established bibliometric 570 databases such as Scopus and Web of Science was beyond the scope of this analysis (Chinchilla-Rodríguez et al., 2024; Visser et al., 2021). It must therefore be emphasised 572 that, unlike evaluations from national consortia that could make use of invoices 573 (Brayman et al., 2024), this global overview can only provide an estimate of the support 574 for open access through transformative agreements. Despite these limitations, the 575 methodology was designed to underestimate, rather than overestimate, the adoption of 576 open access through transformative agreements. To promote transparency, the data 577 used in this study, along with the code used for this analysis, are openly available. 578 Additionally, it must be noted that the study period was significantly impacted by

the COVID-19 pandemic, which led to an unprecedented number of publications and a

reduction in international collaboration (Aviv-Reuven & Rosenfeld, 2021), which could

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explain the observed contrasting developments in OECD and BRICS countries. 582 However, even before the pandemic, growth in publications in Europe was only due to 583 internationally co-authored journal articles (Kwiek, 2021). Likewise, inflows from China 584 to the United States and European countries already declined by 2020 (Zhao et al., 2023). Furthermore, the study design did not consider emerging publication practices 586 such as preprints (Fraser et al., 2021) and special issues (Hanson et al., 2023), which have grown rapidly since 2020. Lastly, it should be emphasised that the study did not 588 address financial shifts between subscriptions spending and open access payments while analysing hybrid open access through transformative agreements due to a lack of data 590 on expenditures. 591 This study allows for multiple strands of further research. One is to complement 592 this large-scale study with more specific evidence from individual countries or subjects, particularly those with low hybrid open access rates. Incorporating full open access and 594 subscription-based journals, as well as considering global trends in scholarly migration 595 and collaboration could also be promising. Financial studies could build on the study 596 design and include subscription and open access expenditure to assess the 597 cost-effectiveness of transformative agreements, in particular whether transformative 598 agreements can integrate the substantial amounts of individual payments for 599 publication fees (Butler et al., 2023; Wenaas, 2022), as well as potential changes in authors' behaviour following the introduction of these agreements (Schmal, 2024). 601 This study has practical implications for research funding and libraries. One 602 concern should be the observed differences across countries, particularly the relationship 603 between socio-economic development and open access adoption. Between 2018 and 2022, there was a notable increase in the number of closed access articles published in 605 hybrid journals by authors from countries such as China and India, where 606 transformative agreements and open access funding options were not widely available. 607 In contrast, the introduction of country-wide transformative agreements in numerous OECD countries led to a substantial increase in open access, while their share of total 609 articles in hybrid journals decreased. This imbalance, whereby open access uptake

depends largely on a few countries, makes it less likely that collective action towards a large-scale transition of hybrid journals to full open access through transformation agreements will succeed within the next years. Rather, and in accordance with recent British and Scandinavian policy recommendations (Brayman et al., 2024; Widding, 2024), it emphasises the importance of ongoing evaluation and adaptation of open access strategies in view of global publishing trends and related challenges to equity and journal quality (Rasmussen, 2023; Ross-Hellauer et al., 2022).

From a data perspective, research institutions and funders need to push towards 618 price transparency in scholarly publishing to enable these evaluations. The reporting of 619 open access funding, including transformative agreements, is also not harmonised, but 620 often crowd-sourced from various sources. To improve the assessment of transformative 621 agreements, libraries and publishers should collaborate on standards and services to 622 publicly share information about respective journal portfolios, participating institutions 623 and open access invoicing, for example in the international context of ESAC and the 624 Barcelona Declaration on Open Research Information. Such collaboration would help 625 overcome the limitations of current approaches that derive funding for open access from 626 authorship data. 627

In summary, this study provides empirical insights into the development of hybrid open access following the introduction of transformative agreements. These results are important for both researchers and stakeholders engaged in negotiating and evaluating these agreements. The presented approach relies on open data, which enables follow-up studies and open access monitoring activities to further explore the role of transformative agreements in transitioning academic publishing to full open access.

### 5 Competing interests

The author declares no competing interests.

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# 7 Data and code availability

Source code analysis including data used is available on GitHub:

641 https://github.com/njahn82/hoa\_ta\_effects.

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