- How open are hybrid journals included in transformative agreements?
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8 Abstract

big deals, bibliometrics

The ongoing controversy surrounding transformative agreements, which aim to transition subscription-based journal publishing to full open access, highlights the need 10 for large-scale studies assessing the impact of these agreements on hybrid open access. By combining multiple open data sources, including cOAlition S Journal Checker, 12 Crossref, and OpenAlex, this study presents a novel approach that analyses over 700 13 agreements. Results suggest a strong growth in open access, from 4.3% in 2018 to 15% 14 in 2022. Over five years, 11,189 hybrid journals provided open access to 742,369 out of 15 8,146,958 articles (9.1%). Authors who could make use of transformative agreements 16 contributed 328,957 open access articles (44%) during this period, reaching a peak in 17 2022 with 143,615 out of 249,511 open access articles (58%). While this trend was 18 predominantly driven by the three commercial publishers Elsevier, Springer Nature, and Wiley, open access uptake varied substantially across journals, publishers, disciplines, 20 and countries. Particularly, the OECD and BRICS areas revealed different publication 21 trends. In conclusion, this study suggests that current levels of implementation of 22 transformative agreements is insufficient to bring about a large-scale transition to full 23 open access. Keywords: hybrid open access, transformative agreements, scholarly publishing, 25

## How open are hybrid journals included in transformative agreements?

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#### 1 Introduction

For over two decades, hybrid open access journal publishing, which makes some 29 articles openly available while others remain behind a paywall, has been discussed as a means for transitioning the subscription system to full open access (Prosser, 2003). The 31 idea was that when journals increasingly publish open access articles, they could reduce revenues from subscriptions, while libraries and funders could change their funding 33 models and shift expenditures from subscription to open access. However, initial approaches, mainly based on publication fees, also called article processing charges 35 (APCs), did not contribute substantially to a large open access uptake. In 2009, the publisher Springer reported that 1% of its articles in hybrid journals were open access 37 (Dallmeier-Tiessen et al., 2010). Other studies have also recorded low uptake. In 2011, only 1-2% of articles were open access (Björk, 2012), increasing to around 4% between 39 2011 and 2013 (Laakso & Björk, 2016). 40 With the introduction of central funding mechanisms for publication fees in some 41 European countries since 2012, an substantial increase in hybrid open access has been 42 observed (Björk, 2017; Huang et al., 2020; Jubb et al., 2017; Piwowar et al., 2018). For 43 example, studying university output, Robinson-Garcia et al. (2020) estimated a median uptake of 7.1% in the period 2014-2017. In particular, British (17%), Austrian (15%) and Dutch (13%) universities stood out. However, this shift in funding policy towards 46 hybrid open access also added to the overall cost of publishing, which includes subscription spending and the administrative efforts required to handle payments 48 (Pinfield et al., 2016). Moreover, large commercial publishers, which already dominated the publishing market (Larivière et al., 2015), disproportionately benefited from hybrid 50 open access funding in comparison to full open access publishers (Butler et al., 2023; Jahn & Tullney, 2016; Shu & Larivière, 2023). 52 As a consequence, libraries and their consortia began to develop licensing strategies aimed at avoiding such 'double dipping' scenarios, in which well-established 54

commercial publishers gain twice from reading and open access publishing fees

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(Mittermaier, 2015), as well as to increase publisher-provided immediate open access
   (Björk & Solomon, 2014; Schimmer et al., 2015). These considerations resulted in
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   transformative agreements<sup>1</sup>, which cover a broad range of contracts between library
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   consortia and publishers from the mid-2010s onwards, where institutional spending for
   subscriptions and open access publishing are considered together (Borrego et al., 2021;
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   Hinchliffe, 2019). Transformative agreements seek to control costs while allowing a
   transitional phase for publishing more open access articles. Similar to big deals,
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   transformative agreements mainly bundle hybrid and subscription-only journals from
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   commercial publishers, but aim at a higher degree of transparency than previous big
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   deals, where contracts including payments were confidential (Bergstrom et al., 2014).
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         The introduction of transformative agreements aligns with funding policy changes,
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   such as the decision made by cOAlition S, a consortium of funders and research
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   organisations including the European Commission, to no longer provide financial
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   support for individual publication fees when publishing in hybrid journals. According to
   its Plan S launched in 2018, cOAlition S members only accept hybrid open access
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   through transformative agreements "during a transition period that should be as short
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   as possible" (Schiltz, 2018). Specifically, they agreed to support hybrid open access only
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   through transformative agreements from 2021, until the end of 2024. Notably, despite
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   not being part of cOAlition S, the German Research Foundation (DFG), has also
   extended its financial support for hybrid open access through transformative
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   agreements (Mittermaier, 2021). Previously, the DFG only provided funding for fully
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   open access journals (Jahn & Tullney, 2016).
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         By the end of 2023, many transformative agreements had been implemented, but
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   the interim outcomes were mixed. The ESAC Transformative Agreement Registry<sup>2</sup>, the
   <sup>1</sup> In this paper I use the term "transformative agreement", addressing also offsetting, read-and-publish
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<sup>&</sup>lt;sup>1</sup> In this paper I use the term "transformative agreement", addressing also offsetting, read-and-publish or publish-and-read deals, and other variants (Borrego et al., 2021; Hinchliffe, 2019). Although the term is critised as misleading and not useful to describe the different types of open access agreements between library consortia and commercial publishers (Babini et al., 2022), it is widely used in policy discussions and in the research literature.

<sup>&</sup>lt;sup>2</sup> https://esac-initiative.org/about/transformative-agreements/agreement-registry/

largest resource for library consortia to voluntarily and publicly share their agreements, recorded more than 800 transformative agreements. These agreements resulted in the 81 publication of up to 900.000 open access articles published in both fully open access and 82 hybrid journals, according to the accompanying ESAC Market Watch<sup>3</sup>. Library consortia reported increased open access volume, streamlined payment and monitoring 84 procedures, as well as extensive utilisation of open access options by the researchers they serve (Marques & Stone, 2020; Parmhed & Säll, 2023; Pinhasi et al., 2020). The 86 ongoing standardisation of transformative agreements has contributed to improved 87 transparency in terms of contracts and publisher-provided article metadata (Marques et 88 al., 2019; Pinhasi et al., 2021). However, with the growing trend toward transformative 89 agreements, continued reliance on big deals is perceived as problematic, because it 90 perpetuates market concentration (Butler et al., 2023; Shu & Larivière, 2023). Whether 91 transformative agreements lead to reduced pricing remains uncertain (Borrego, 2023) 92 and a substantial transition of hybrid journals towards full open access could not be observed (Matthias et al., 2019; Momeni et al., 2021). The focus on large commercial 94 publishers might also increase inequality (Ross-Hellauer et al., 2022), because 95 transformative agreements' focus on pay to publish mainly targets institutions from high-income countries, furthering a questionable journal prestige culture (Babini et al., 2022). Besides, an editorial-board resignation raised concerns that transformative agreements might encourage publishers to maximize journal publication volume 99 "without regard to quality" (Rasmussen, 2023). 100 The controversies surrounding hybrid open access and transformative agreements 101 have led to varying policy conclusions. For instance, the UK's Joint Information 102 Systems Committee (JISC) evaluated its open access strategy, which included 103 transformative agreements (Brayman et al., 2024). The evaluation revealed that while 104 these agreements had a significant impact on the growth of open access in the UK, they 105 had limited effects in facilitating a global shift towards full open access. As a result, the report advised that the UK's open access strategy should be reassessed. After making

<sup>3</sup> https://esac-initiative.org/market-watch/

similar observation, Norwegian and Swedish universities and their consortia also argued 108 for policy changes (Holden et al., 2023; Widding, 2024). Notably, the Association of 109 Swedish Higher Education Institutions (Sveriges universitets- och högskoleförbund, 110 SUHF) recommended only supporting agreements for publishing in fully open access journals by 2026 (Widding, 2024). Furthermore, co-Alition S will conclude its financial 112 support of transformative agreements at the end of 2024, but will continue to view open 113 access resulting from such agreements as compliant. <sup>4</sup>. cOAlition S also removed the 114 majority of hybrid journals from its Transformative Journal program in 2023 due to 115 publishers' failure to meet self-defined open access growth targets (Brainard, 2023). By 116 contrast, the German DEAL consortium announced a five-year transformative 117 agreement with Elsevier starting in 2024 and also renewed its contracts with Springer 118 Nature and Wiley until the end of 2028. Similarly, the Colombia Consortium signed the first transformative agreements in Latin America (Muñoz-Vélez et al., 2024). 120 Despite these controversies around transformative agreements as a means of 121 transitioning journal publishing to full open access, there is limited evidence available 122 on the uptake of open access in hybrid journals, and the extent to which this can be 123 attributed to transformative agreements. Previous studies have focused on specific 124 countries (Brayman et al., 2024; Haucap et al., 2021; Huang et al., 2020; Pölönen et al., 125 2020; Taubert et al., 2023; Waltman & Lamers, 2022; Wenaas, 2022) or publisher 126 portfolios (Bakker et al., 2024; Fraser et al., 2023; Jahn et al., 2022; Momeni et al., 127 2023; Pieper & Broschinski, 2018; Schmal, 2024), while large-scale studies relied on 128 self-reported agreement data (Moskovkin et al., 2022), or used APC pricing lists (Shu & 129 Larivière, 2023). In particular, data availability is a limiting factor when studying the 130 impact of transformative agreements (Bakker et al., 2024), because bibliometric 131 databases, even though many allow the retrieval of open access articles in hybrid 132 journals, do not directly attribute them to specific transformative agreements. Likewise, 133 article-level open access invoicing and cost data are only partly available, which would

<sup>4</sup> https://www.coalition-s.org/

make it possible to establish a direct link between transformative agreements and open access publications (Jahn et al., 2022; Kramer, 2024).

The present study aims to address these limitations by combining multiple openly available data sources to determine open access uptake in hybrid journals, while distinguishing between open access through transformative agreements and other means. With this novel and open approach, this first large-scale analysis will answer the following questions:

- What was the number and proportion of open access articles in hybrid journals in transformative agreements between 2018 and 2022?
- To what extent did institutions with a transformation agreement contribute to open access in hybrid journals?

For both research questions, this study will analyse the variability by publisher, journal subject, and country.

148 2 Methods

This study combines data from multiple publicly available sources, as shown in 149 Figure 1. Initially, transformative agreement data retrieved from cOAlition S Journal 150 Checker Tool<sup>5</sup> provided information about journal portfolios and participating institutions. After identifying hybrid journals by excluding fully open access journals, 152 Crossref (Hendricks et al., 2020) served as the primary data source for article-level 153 metadata including Creative Commons (CC) license information to indicate open access 154 availability on publisher websites. Because of a lack of comprehensive publicly available 155 invoicing data, open access articles published through transformative agreements were 156 determined by first author affiliations from OpenAlex (Priem et al., 2022), linked to eligible institutions according to the transformative agreement data. In the following, 158 the steps are described in detail.

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 $<sup>^{5}</sup>$  https:

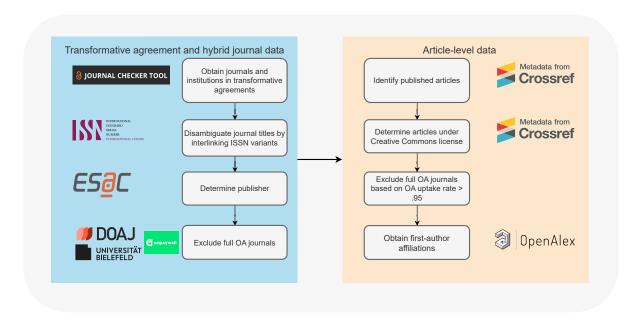


Figure 1. Data collection workflow

## 2.1 Transformative agreement and hybrid journal data

Data gathering started with obtaining journals included in transformative
agreements from the publicly available Transformative Agreement Data dump<sup>6</sup> used by
the cOAlition S Journal Checker Tool <sup>7</sup>, a voluntary effort based on publicly disclosed
contracts in the ESAC Transformative Agreement Registry.<sup>8</sup>. The dump consists of
multiple online Google spreadsheets where each data file represents one agreement listed
in the ESAC Transformative Agreement Registry. From the retrieved spreadsheet files,
journals and institutions involved per agreement were obtained.

It should be noted that although many library consortia see the need to register their agreements through the ESAC registry, many fail to disclose all details, including contracts (Bakker et al., 2024; Kramer, 2024). Furthermore, the extent to which ESAC is comprehensive remains uncertain, potentially limiting the coverage of transformative agreements in the Journal Checker Tool. Another limitation of using the Journal

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<sup>6</sup> https://journalcheckertool.org/transformative-agreements/

<sup>&</sup>lt;sup>7</sup> https:

<sup>//</sup>www.coalition-s.org/blog/enabling-accurate-results-within-the-journal-checker-tool/

<sup>8</sup> https://esac-initiative.org/about/transformative-agreements/agreement-registry/

Checker Tool and its underlying publicly available data dump to study the development of transformative agreements over time is that expired transformative agreements are 174 constantly removed. To address this, four different snapshots were safeguarded and 175 combined for this study: self-archived versions from July 2021, July 2022, and May 2023, as well as the most current dump downloaded on 11 December 2023. This ensured 177 that transformative agreements, which ended from 2021 onwards, were included, 178 representing the majority of transformative agreements. Overall, the four combined 179 Transformative Agreement Data dumps used in this study contained 729 of 869 180 agreements listed in the ESAC Transformative Agreement Registry by December 2023. 181 The Transformative Agreement Data dumps link agreements to journals 182 represented by journal names and the ISSN. After mapping ISSN variants to the 183 corresponding linking ISSN (ISSN-L), as provided by the ISSN International Centre, 184 journals were associated with publishers according to the ESAC Transformative 185 Agreement Registry. This reflects that some portfolios may include imprints. 186 Furthermore, journal subjects according to the All Science Journal Classification 187 (ASJC) were added from the Scopus journal source list as of August 2023. 188 Because transformative agreements can include both fully open access and hybrid 189 journals, the data were complemented with information about a journal's open access 190 status using multiple sources: the Directory of Open Access Journals (DOAJ) 191 downloaded on 12 December 2023, OpenAlex (November 2023) and the Bielefeld list of 192 GOLD OA journals (Bruns et al., 2022). As shown in Figure 2A, combining different 193 data sources considerably extended journal matching. In total, 3,439 full open access 194 journals were excluded based on ISSN matching. The overlap between the three data 195 sources was 72%. The Gold OA journals dataset alone added 176 journals, while the 196 DOAJ comprised 10 fully open access journals not listed in either of the other two 197 sources. These fully open access journals were launched in 2022. 198

<sup>9</sup> https://doaj.org/csv

#### 199 2.2 Article and author metadata

After identifying hybrid journals included in transformative agreements, article
metadata were retrieved from the Crossref November 2023 database snapshot for the
five-year period from 2018 to 2022, according to the issued date, representing the
earliest known publication date. Because Crossref metadata lacked information to
distinguish between original research articles, including reviews, and other types of
journal content, which are often not covered by transformative agreements (Borrego et
al., 2021), only articles published in regular issues indicated by numeric pagination were
included. Furthermore, paratext recognition was applied to exclude non-scholarly
journal content such as table of contents.

Open access articles in hybrid journals were identified using the Creative
Commons (CC) license information in Crossref metadata, with consideration of any CC
variant. License information relative to the "accepted manuscript (AM)" version was
not considered. Crossref was used for open access identification because transformative
agreement workflows generally require publishers to deliver CC license information to
this DOI registration agency (Geschuhn & Stone, 2017).

Comparing Crossref license coverage with OpenAlex, which re-uses open access 215 evidence from Unpaywall, a widely used open access discovery service that also parses 216 journal websites for open content licenses (Piwowar et al., 2018), highlighted ongoing 217 challenges in identifying hybrid open access (Butler et al., 2023; Jahn et al., 2022; 218 Martín-Martín et al., 2018; Zhang et al., 2022). For the purpose of this study, 742,369 219 articles under CC license were retrieved using Crossref, while 950,260 articles were 220 tagged as "hybrid" according to the OpenAlex November 2023 release, which was used 221 throughout this study. The largest differences concerned articles published between 222 2018 and 2020. With regard to the publication year 2022, however, Crossref and 223 OpenAlex open access numbers differ only slightly (249,511 records using Crossref 224 vs. 255,344 in OpenAlex). Notable differences could be observed among some publishers that presumably did not provide CC license information to Crossref, including AIP 226 Publishing, the American Physiological Society, Emerald, and the Royal Society.

Crossref license metadata was more complete with regard to the articles published by
Wiley and the American Chemical Society. Finally, inconsistent open access status
information in previous OpenAlex versions was observed (Jahn et al., 2023). After
reporting this to OpenAlex, fixing this issue was still ongoing according to the release
notes, which might also explain part of the discrepancy.

After retrieving the article metadata, the publication volume, including open access, was calculated for each journal. To improve the identification of hybrid journals, journals with an open access proportion above 95% were excluded. This step allowed removing additional 134 fully open access journals. Together, these journals published 8,565 articles between 2018 and 2022.

Affiliation metadata about corresponding authors are crucial for the planning and 238 evaluation of transformative agreements because they are considered responsible for arranging open access publication (Borrego et al., 2021; Geschuhn & Stone, 2017; 240 Schimmer et al., 2015). For this study, country and institutional affiliations were 241 retrieved from OpenAlex. Because the corresponding authorship field was not fully 242 supported by OpenAlex at the time of analysis, and respective affiliation data were only available for 54% of the investigated articles, this study focused on first authors and 244 their affiliations instead; approximately 90% of the articles examined had first author 245 affiliation metadata in OpenAlex, which is a much larger proportion than previously reported for the October 2022 snapshot (Zhang et al., 2024). First authors typically contribute the most to a paper and are often considered lead authors (Larivière et al., 248 2016), although notable differences in corresponding author metadata were observed 249 across subjects, publication years and bibliometric databases (Chinchilla-Rodríguez et 250 al., 2024). In case of lacking data about corresponding authors in bibliometric 251 databases, related studies also utilised first authors as a proxy to examine open access 252 payments and transformative agreements (Haucap et al., 2021; Shu & Larivière, 2023; 253 Zhang et al., 2022). 254

To estimate the impact of transformative agreements on hybrid open access, participating institutions from the Transformative Agreement Data dump, which the

coAlition S crowd-sourced from agreement documents and consortia, were matched with
the first author affiliations recorded by OpenAlex using the ROR-ID. Matching also
considered the duration of agreements according to the ESAC registry. 502 agreements
were active between 2018 and 2022. Upon inspection, Transformative Agreement Data
did not comprehensively cover associated institutions, such as university hospitals or
institutes of large research organisations such as the Max Planck Society. To improve
the matching, Transformative Agreement Data were automatically enriched with
ROR-IDs from associated organisations according to OpenAlex's institution entity data.

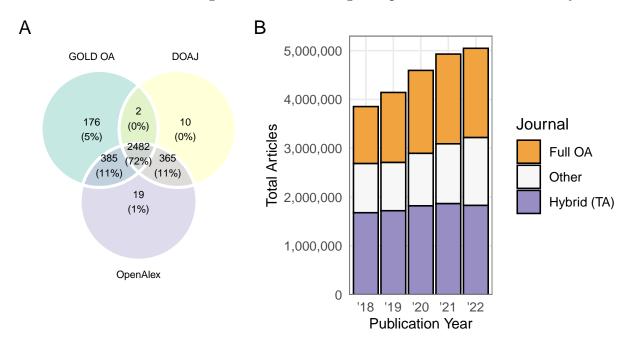


Figure 2. Initial data characteristics. (A) Full open access journals included in transformative agreements by evidence source Directory of Open Access Journals (DOAJ), OpenAlex and the Bielefeld GOLD OA list. (B) Number of articles in Crossref by journal types. The purple bars show the overall article volume of hybrid journals in transformative agreements, which were initially included in the study, in comparision with full open access journals according to OpenAlex. The remainder represents articles in subscription-based journals not covered by transformative agreements.

The so compiled data set consists of 8,922,146 articles published in 12,857 hybrid journals included in at least one transformative agreement between 2018 and 2022 (see purple bars in Figure 2B). These hybrid journals in transformative agreements

represented 40% of the total global output over the same time period, according to
Crossref, while fully open access journals recorded 35%.

### 270 2.3 Data analysis

Throughout this mostly automated data gathering and analysis process, Tidyverse 271 tools (Wickham et al., 2019) for the R programming language (R Core Team, 2020) 272 were used. The resulting data are openly available through an R data package, 273 hoaddata (Jahn, 2023). Following Marwick et al. (2018), hoaddata contains not only 274 the datasets used in the data analysis. It also includes code used to compile the data by connecting it to a cloud-based Google BigQuery data warehouse, where scholarly big 276 data from Crossref, OpenAlex and Unpaywall were made available, using bigrquery (Wickham & Bryan, 2023). To increase computational reproducibility, data aggregation 278 through hoaddata was automatically carried out using GitHub Actions, a continuous 279 integration service. 280

## 3 Results

## 282 3.1 Overview

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Between 2018 and 2022, 11,189 out of 12,857 eligible hybrid journals in 283 transformative agreements published at least one open access article under a Creative Commons license. These 11,189 hybrid journals constituted the foundation for the 285 subsequent analyses. Collectively, they provided open access to 742,369 out of 8,146,958 286 articles during the investigated period, representing a five-year open access proportion 287 of 9.1%. Authors who could make use of transformative agreements at the time of publication contributed 328,957 (44%) open access articles. Overall, this investigation 289 was able to establish a link between open access articles and eligible institutions for 394 out of 502 (78%) active transformative agreements between 2018 and 2022 through the 291 analysis of publication metadata, including affiliations and agreement data. Figure 3A shows a moderate growth in the proportion of open access articles in 293 hybrid journals, comparing the overall open access uptake and the impact of transformative agreements on this trend. Over the five-years period from 2018 to 2022, 295 open access in hybrid journals increased from 4.3% (n = 65,486) to 15% (n = 249,511).

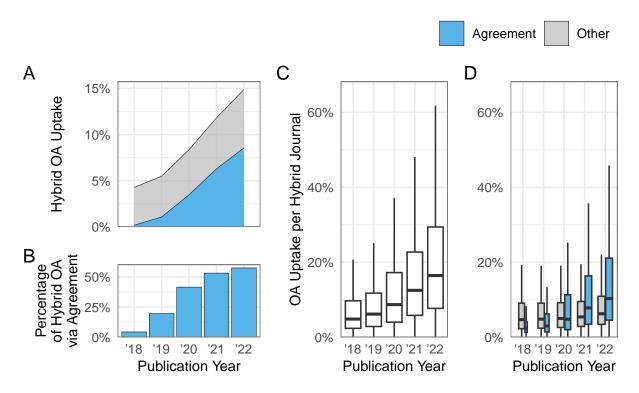


Figure 3. Relative growth of open access in hybrid journals in transformative agreements between 2018 and 2022 per publication year. The blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. (A) Proportion of open access articles in hybrid journals per year. (B) Percentage of hybrid open access via agreements per year. Boxplots show the proportion of open access articles by individual hybrid journals (C) and individual open access uptake rates by individual hybrid journals and open access funding (D) per publication year. The individual outliers are not shown. Note that data on transformative agreements ending before June 2021 were not available for this study.

Simultaneously, the total article volume of the investigated journals rose from 1,528,051 in 2018 to 1,676,928 in 2022.

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Figure 3B highlights that the majority of hybrid open access was made available through transformative agreements in 2021 and 2022. In 2022, 143,615 out of 249,511 open access articles were from eligible authors, representing 58%. However, there was also a notable increase in open access provision through other means, presumably publication fees being not invoiced through transformative agreements as indicated by

the grey area in 3A, from 4.1% (n = 62,625) in 2018 to 6.3% (n = 105,896) in 2022.

Figure 3C depicts the substantial variations among the hybrid journals included in 305 transformative agreements in terms of open access uptake. Although the median 306 generally follows the trend shown in Figure 3A, the farther stretch of upper quartiles and whiskers over the years illustrates that an increasing number of journals published 308 an above-average proportion of open access articles. In 2022, 25% of hybrid journals (n = 2,576) had an open access uptake of 29%, and 6.6% of journals (n = 744) provided 310 the majority of their articles under a Creative Commons license in the same year. On 311 average, these journals were smaller (M = 75, SD = 186) than those with an open 312 access share below 50% (M = 164, SD = 347). 313

When comparing the impact of open access through transformative agreements 314 across journals, it shows that for many journals, these agreements substantially 315 contributed to the growth of open access over the years (Figure 3D). Despite the rise in 316 transformative agreements, it is worth noting that other means of publishing open 317 access remained common across the investigated hybrid journals. In total, 9,153 318 journals published open access articles from authors affiliated with institutions without 319 transformative agreements in place, while 8,780 journals published at least one open 320 access article through a transformative agreement in the same year. 321

#### 3.2 Publishing market

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Analysing hybrid open access across publishers between 2018 and 2022 reveals a large market concentration. Although 48 publishers offered transformative agreements, the three commercial publishers Elsevier, Springer Nature, and Wiley accounted for 49% of hybrid journals, representing 5,144,308 or 63% of the total article volume (see Table 1). Together, they published 500,878 or 66% of the open access articles in hybrid journals. Elsevier, Springer Nature, and Wiley made 243,891 articles open access in hybrid journals through transformative agreements, resulting in an even larger market share of 74%.

Table 1

Hybrid open access through transformative agreements market shares 2018-2022

	Hybrid journals		Articles		OA Articles		TA OA Articles	
Publisher	Total	%	Total	%	Total	%	Total	%
Elsevier	1,936	17	2,770,826	33.8	172,723	22.9	60,440	18.3
Springer Nature	2,274	20	1,330,430	16.2	175,432	23.3	100,008	30.3
Wiley	1,410	12.4	1,043,052	12.7	152,723	20.3	83,443	25.3
Other	5,767	50.6	3,061,337	37.3	252,523	33.5	86,294	26.1

However, there are notable differences between the three large publishers.

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Although Elsevier published the largest volume of articles (n = 2,770,826,34%), it 332 recorded a comparably low number of open access articles, including those that are 333 associated with transformative agreements. In contrast, Springer Nature and Wiley 334 provided open access to a larger proportion of their articles (13% of Springer Nature 335 articles and 15% of Wiley articles were open access), leading to higher open access 336 market share (23% Springer Nature resp. 23% Wiley). This difference between Elsevier 337 on the one hand and Springer Nature and Wiley on the other can be attributed to 338 transformative agreements, as the latter made the majority of their open access articles 339 available through such deals (57% Springer Nature resp. 55% Wiley). Figure 4 takes a closer look into the growth of hybrid open access across 341 publishers by year, with a focus on open access enabled by transformative agreements. 342 Although all publishers show a general long-term trend towards transformative 343 agreements, Figure 4A and B indicate that Wiley experienced a substantial increase in its open access share from 5.9% (n = 11,628) in 2018 to 26% (n = 53,503) in 2022. In 345 contrast, Elsevier's hybrid journals demonstrated a more modest increase, from 3.3% (n = 16,872) in 2018 to 10% (n = 60,821) in 2022, which is a relatively low open access 347 share compared to the general trend. In 2018, Springer Nature had the largest open access proportion among the three publishers of 8.4% (n = 19,701), but experienced a

relatively slower growth, resulting in 18% (n = 52,616) of articles being open access in Springer Nature hybrid journals in 2022.

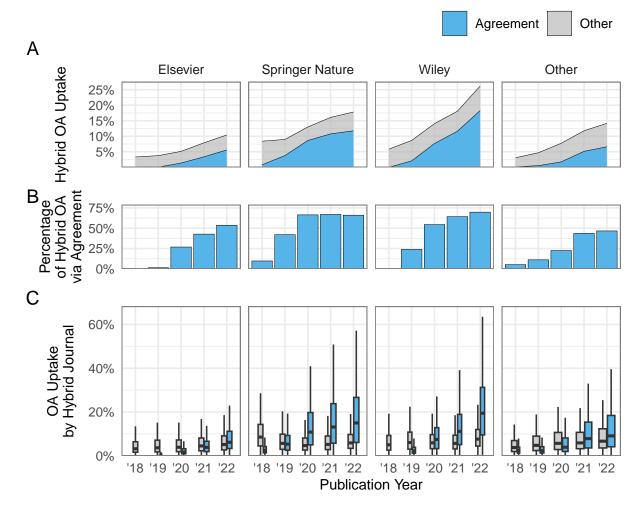


Figure 4. Development of open access in hybrid journals included in transformative agreements between 2018 and 2022 by publishers. The blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. (A) Proportion of open access articles in hybrid journals per year and publisher. (B) Percentage of hybrid open access via agreements per year and publisher. Boxplots (C) show individual open access uptake rates by individual hybrid journals and open access funding per publication year and publisher. The individual outliers are not shown. Note that data on transformative agreements ending before June 2021 were not available for this study.

The varying degrees of adoption of open access across the three major publishers
can be attributed to distinct approaches to transformative agreements. Springer

Nature, for example, started offering open access agreements for its hybrid journal 354 portfolio to selected consortia such as the Max Planck Society, the Swedish Bibsam 355 Consortium and the Finnish FinELib consortium in 2015 under the name Springer 356 Compact<sup>10</sup>. Prior to this, Springer had some pilot agreements with a small number of institutions, including the University of Göttingen (Schmidt & Shearer, 2012). However, 358 the Springer Compact agreements were not included in the data as they concluded before the start of the transformative agreement data collection in June 2021. 360 Nonetheless, the results demonstrate the importance of agreements for Springer Nature's hybrid open access business over the past five years (Figure 4). In 2022, 66% 362 (n = 34,725) of open access in Springer Nature hybrid journals was enabled through 363 transformative agreements. In the same year, 70% (n = 37,316) of Wiley's open access 364 articles could be linked to transformative agreements. By contrast, Elsevier published a comparatively lower proportion of its open access articles through transformative 366 agreements in 2022 (n = 32,627;54%). 367 The increasing trend towards transformative agreements can also be observed at 368 the journal-level (Figure 4C). While no substantial differences between open access 369 enabled through transformative agreements and other revenue sources could be seen 370 across Elsevier's portfolio, the distribution of open access across Springer Nature and 371 Wiley hybrid journals indicates that the growth is not limited to a few journals but 372 extends across the portfolio. In particular, Wiley's upper quantile, which represents the 373 top 25% of journals in terms of the proportion of open access articles from 374 transformative agreements, increased markedly from 13% in 2020 to 31% in 2022. 375 Simultaneously, the median proportion increased from 7.5% to 19%. It is interesting to 376 note that a small but increasing number of journals from these two publishers provide 377 open access to the majority of articles through transformative agreements. Wiley 378 recorded 68 and Springer Nature 102 hybrid journals with an open access share above 379 50%, which could be attributed solely to transformative agreements. Upon inspection,

<sup>10</sup> https://web.archive.org/web/20180414062853id\_/http:

<sup>//</sup>www.liber2015.org.uk/wp-content/uploads/2015/03/Springer-Compact.pdf

these journals were mainly society or local language journals with small annual article volumes.

### 383 3.3 Journal subjects

Table 2 presents a high-level overview of hybrid open access by ASJC subject area 384 using fractional counting to account for journals belonging to more than one category. 385 Between 2018 and 2022, most hybrid journals with at least one open access article could 386 be attributed to the Social Sciences category, which also includes Arts and Humanities. 387 However, these journals published the fewest number of articles, whereas Physical Sciences journals recorded the most articles, followed by Health Sciences and Life 389 Sciences. In terms of open access, Physical Sciences journals accounted for more than 390 one-third of the articles published in the five-year period, followed by Health Sciences, 391 Social Sciences and Life Sciences.

Table 2

Hybrid open access through transformative agreements by journal subject 2018-2022

	Hybrid journals		Articles		OA Articles		TA OA Articles	
Journal subject	Total	%	Total	%	Total	%	Total	%
Health Sciences	2,342	22.5	1,998,045	28	199,265	27.7	81,913	25.7
Life Sciences	1,399	13.4	1,080,346	15.1	133,526	18.6	48,570	15.2
Physical Sciences	2,693	25.9	3,111,711	43.6	247,515	34.4	110,933	34.8
Social Sciences	3,967	38.1	953,084	13.3	138,388	19.3	77,496	24.3

Figure 5 presents the relative growth of hybrid open access by subject area between 2018 and 2022. In particular, Social Sciences including Arts and Humanties journals accounted for the strongest growth in the five-years period from 6.4% (n = 8,361) to 23% (n = 51,938), followed by the Life Sciences from 7.6% (n = 15,003) to 18% (n = 39,494), Health Sciences from 5.3% (n = 18,279) to 16% (n = 63,089) and Physical Sciences from 4.5% (n = 22,364) to 12% (n = 85,428). Growth in Social Sciences category can be largely attributed to transformative agreements. In 2022,

two-thirds of open access articles (67%, n = 34,759) were published by the first authors affiliated with participating institutions (see 5B).

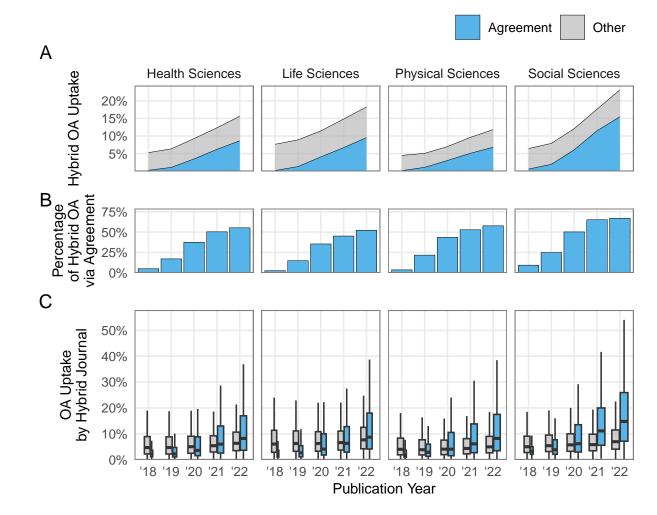


Figure 5. Development of open access in hybrid journals in transformative agreements between 2018 and 2022 by ASJC subject area. The blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. (A) Proportion of open access articles in hybrid journals per year and subject area (B) Percentage of hybrid open access via agreements per year and subject area Boxplots (C) show individual open access uptake rates by individual hybrid journals and open access funding per publication year and subject area The individual outliers are not shown. Note that data on transformative agreements ending before June 2021 were not available for this study.

Figure 5C shows that this trend was consistent across hybrid journals belonging to the ASJC Social Sciences category. In 2022, 25% of Social Sciences journals provided

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open access to at least every fourth article exclusively through transformative
agreements. However, hybrid open access through transformative agreements played a
comparably lesser role in Life Sciences and Health Sciences. In these two subject areas,
only about half of the open access articles can be linked to these agreements, both
overall and on a median average across journals. In contrast, the majority of Physical
Science journals show an increase of open access through transformative agreements
compared to other options to publish open access in hybrid journals.

## 411 3.4 Comparing countries

Between 2018 and 2022, high-income countries almost exclusively dominated 412 hybrid open access publishing through transformative agreements. To discern socio-economic differences, these countries were grouped according to their membership 414 in the Organisation for Economic Co-operation and Development (OECD). During 2018 415 and 2022, first authors affiliated with institutions from OECD member countries 416 published 602,050 open access articles in hybrid journals, representing 81% of the 417 investigated open access articles. This disparity between OECD nations and other 418 countries becomes even more evident when considering open access through 419 transformative agreements, as 310,712 of 328,957, or 94\% of open access articles were 420 associated with such agreements. 421

Figure 6A shows the development of hybrid open access publishing by country, 422 comparing the OECD area with the BRICS, an intergovernmental organisation, which 423 comprised Brazil, Russia, India, China, and South Africa as of 2022. The residual 424 category "Other" includes the remaining countries. Full counting was applied to account 425 for multiple country affiliations (Hottenrott et al., 2021). Open access in hybrid journals 426 increased in particular because of publications from authors affiliated with institutions 427 from the OECD area, from 52,154 in 2018 to 202,787 in 2022. This growth was largely driven by transformative agreements. The share of open access by agreement rose from 429 5.5% in 2018 (n = 2,859) to 68% (n = 137,815) in 2022. In contrast, BRICS recorded a low uptake, moderately growing from 1.6% in 2018 to 3.7% in 2022. 431

Despite the rise of open access across OECD countries, the overall publication

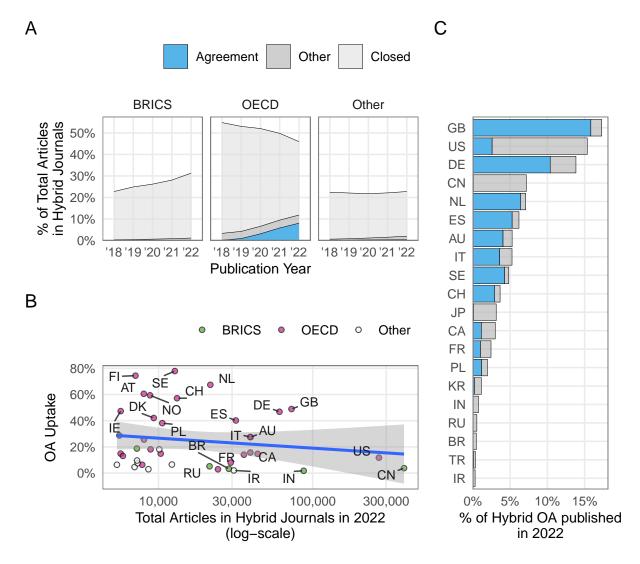


Figure 6. Development of hybrid open access publishing by country. (A) presents the relative number of articles published in hybrid journals included in transformative agreement by year, distinguishing between BRICS as of 2022, OECD and other countries. (B) Scatterplot contrasts total articles with open access article volume in 2022, by country and its OECD (purple-colored points) or BRICS (green) membership. Trend line obtained from linear regression, grey areas show pointwise symmetric 95% confidence bands. (C) Hybrid open access market share in 2022 by country. In (A) and (C), the blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. The remainder shows closed access articles. Country names are represented as ISO two-letter country codes.

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output decreased sharply, dropping to 786,903 in 2022 after peaking 892,197 articles in
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   2020, which saw a massive growth in literature related to COVID-19, driven largely by
   researchers in the United States surpassing China and other countries (Ioannidis et al.,
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   2021). In stark contrast, the number of articles published in hybrid journals by first
   authors affiliated with institutions from BRICS countries increased steadily over the
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   years, from 356,632 in 2018 to 535,828 in 2022. This resulted in an increase in market
   share of the BRICS area from 23% to 31% between 2018 and 2022, whereas that of the
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   OECD area decreased from 55% to 46% during the same period. Upon closer
   examination, this trend can be observed across all of the three largest publishers,
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   although the shift towards BRICS is particularly evident in Elsevier's hybrid journal
   portfolio, particularly with regard to articles published in Physical Sciences journals.
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   While OECD publication output in Elsevier's Physical Sciences journals declined from
   112,822 articles in 2018 to 103,766 in 2022, BRICS output increased from 104,654 to
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   171,713 in the same five-year period. Furthermore, OECD publication output in Health
   Sciences and Life Sciences journals stagnated after peaking in 2020, which saw an
   increase in publications due to the impact of the global COVID-19 pandemic, in
   particular from the United States (Ioannidis et al., 2021).
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         To illustrate the situation in 2022, Figure 6B compares the total publication
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   output with the number of open access articles. With 391,530 articles, China was the
   most productive country, followed by the United States (n = 268,965) and India (n =
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   87,428). In contrast, Western and Northern European countries published a
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   considerably high number of open access articles. Particularly, Scandinavian countries,
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   the Netherlands and Austria recorded above-average open access shares, as indicated by
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   the linear trend line. As shown in Figure 6C, transformative agreements contributed to
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   these market positions. Interestingly, the United States had a notable open access
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   market share of 15%, although transformative agreements contributed to a lesser extent.
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   Similarly, China's open access market share of 7.2% in 2022 was comparable to that of
   the Netherlands, which was 7.1%.
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Figure 7 illustrates the development of hybrid open access from 2018 to 2022,

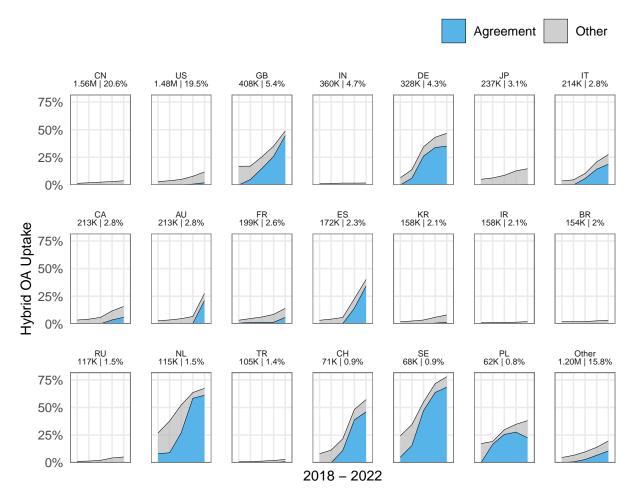


Figure 7. Development of open access in hybrid journals in transformative agreements between 2018 and 2022, by the Top 20 most productive countries in terms of total articles published in the five-years period. Blue areas represent open access through transformative agreements, the grey areas depict open access articles where no link to an agreement could be established. Country names are represented as ISO two-letter country codes. Facet subheadings show the total number of articles and corresponding market share.

highlighting the top 20 most productive countries in terms of articles published in hybrid journals that were included in transformative agreements over the five-year period. Notably, the Netherlands (27%), Sweden (24%), Poland (17%) and Great Britain (17%) exhibited a relatively high level of uptake in 2018 which continued to increase in the following years. In 2022, Sweden had the highest proportion of open access relative to its publication output (78%), followed by the Netherlands (67%) and

Switzerland (57%), with these countries benefiting from transformative agreements. In

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Germany, however, hybrid open access only began to increase from 2019 onwards after 469 the successful negotiation of nationwide agreements with Wiley (July 2019) and 470 Springer Nature (January 2020). Prior to this, only a few organisations had agreements in place, for example, the Max Planck Society with Springer Compact. 472 Since 2021, there has been a general trend towards hybrid open access among 473 many high-income countries, driven primarily by transformative agreements. However, 474 the proliferation of transformative agreements differed across these countries. Additionally, publication limits or eligibility criteria for institutions and article types 476 may explain why even countries with widespread agreement implementation such as 477 Sweden or the Netherlands did not achieve 100% hybrid open access. Interestingly, in 478 Japan and the United States, options other than transformative agreements were the main drivers for the increase in hybrid open access. Once again, the graph highlights 480 countries with low hybrid open access, particularly non-OECD countries, where only a 481 few or no agreements were in place. 482

#### 4 Discussion

The primary aim of this study was to assess the uptake of open access in hybrid 484 journals included in transformative agreements, which were introduced as a temporal 485 means to support the transition of subscription-based academic publishing to full open 486 access. This study presents a novel approach based on open data, which leverages 487 metadata on over 700 agreements and nine million journal articles to estimate the 488 extent to which transformation agreements contribute to the transition of this journal 489 business model. The results highlight a strong growth in open access between 2018 and 2022, driven by an increasing number transformative agreements. However, the 491 majority of research literature published in hybrid journals in this five-year period remained behind publisher paywalls. Growth in the adoption of open access in hybrid 493 journals, in particular through transformative agreements, can be largely attributed to three large commercial publishers – Elsevier, Springer Nature, and Wiley – but varies 495 substantially across journals, publishers, disciplines, and country affiliations. Despite

the limitations of the data, the findings indicate that the current level of implementation of transformative agreements is insufficient to bring about a large-scale transition to full open access.

A key finding of this analysis is that transformative agreements maintain market 500 concentration. Specifically, the three largest commercial publishers Elsevier, Springer 501 Nature, and Wiley dominate, particularly with regard to open access provided through transformative agreements. Together, the three publishers accounted for three-fourths 503 of open access articles through transformative agreements, while recording less than half of the total publication volume published between 2018 and 2022. This observation 505 aligns with previous research on shifts in the publishing market following the 506 introduction of funding opportunities for hybrid open access (Butler et al., 2023; Jahn 507 & Tullney, 2016; Shu & Larivière, 2023). Additionally, the results confirm previously observed variations by publisher, with Elsevier exhibiting a different development than 509 Springer Nature and Wiley (Butler et al., 2023; Jahn et al., 2022). However, it must be 510 noted that the focus of transformative agreements on publishers with large hybrid 511 journal portfolios is intentional (Campbell et al., 2022). Because of transformative 512 agreements with a few large publishers, national consortia were able to substantially 513 increase their country's annual open access article volume (Bosman, Jonge, et al., 2021; 514 Huang et al., 2020; Pinhasi et al., 2021; Taubert et al., 2023; Wenaas, 2022). 515 Moreover, this study presents varying levels of open access uptake through 516

transformative agreements across journals, which can be attributed to the alignment of 517 authors' affiliations and the availability of such agreements at their institutions. In line 518 with previous research findings (Butler et al., 2023; Jahn et al., 2022; Wenaas, 2022), 519 high uptake rates were observed across Social Sciences and Humanities hybrid journals. 520 However, it is important to emphasise that these hybrid journals do not encompass the 521 entire field. For example, Khanna et al. (2022) found that approximately 60% of 522 journals utilising the open-source publishing platform Open Journal Systems (OJS) fall 523 within the Social Sciences and Humanities. In these fields, the majority of full open 524 access journals are so-called "Diamond OA journals", which do not charge publication

fees (Bosman, Frantsvåg, et al., 2021). Rather, this result can be more accurately attributed to the substantial proportion of authors from high-income countries who publish in these hybrid journals included in transformative agreements, particularly when journals are of local relevance, such as by belonging to national societies or regional research scope.

Surprisingly, the total publication output of high-income countries belonging to 531 the OECD in hybrid journals declined substantially after peaking in 2020, whereas that 532 of BRICS countries doubled from 2018 to 2022. Because the BRICS expansion can be exclusively attributed to closed access articles, this development has the potential to 534 hinder the transition of academic journal publishing to full open access through 535 transformative agreements and demands discussion. In China, the country with the 536 highest volume of articles in hybrid journals, only limited research funding to pay for open access is available, with expenditures for open access publishing surpassing 538 subscription costs (Shu & Larivière, 2023). Furthermore, the focus of Chinese authors 539 on established journals may contribute to this trend (Zhang et al., 2022). Although 540 China supports Plan S (Schiermeier, 2018), this is not reflected in the data in terms of open access uptake in hybrid journals. Market observers also do not expect a broad 542 implementation of transformative agreements in China in near future (Owens, 2024). 543 As highlighted by Koley & Lala (2023), India faces similar challenges in terms of the availablility of resources to pay for open access. At the same time, access to research literature is a pressing issue, which is addressed by the "Indian one nation, one 546 subscription" policy proposal. However, this policy focuses on centrally negotiated 547 subscriptions and does not entail open access. 548

But open access uptake also differs among OECD countries. In the United States,
for example, hybrid open access, including transformative agreements, plays a lesser role
than in some European countries. Between 2017 and 2021, hybrid open access
contributed the least to openly available federally funded research articles (Schares,
2023). While some university consortia, such as the California Digital Library, have
signed transformative agreements, others have attempted to depart from big deals and

unbundle large journal portfolios to address cost increases (Brainard, 2021; Schares, 2022). Despite the relatively low penetration of transformative agreements in China and the United States compared to Europe, 22% of open access in hybrid journals in 2022 originates from these two countries, indicating the availability of funding sources for publication fees.

This large-scale study provides the first empirical evidence of the influence of transformative agreements on the transition of hybrid journals to full open access. 561 However, several limitations need to be acknowledged. From a data perspective, estimations of open access through transformative agreements were established by 563 linking author affiliations with publicly available agreement data from cOAlition S, and 564 not through invoicing data, which is usually not shared. Because data on corresponding 565 authors, who are typically responsible for facilitating open access publication, were not fully supported by OpenAlex at the time of this study, first author affiliations were used 567 instead. This study is also unable to account for the various types of transformative 568 agreements due to a lack of data, especially regarding article types and caps limiting 569 the number of open access articles covered. Furthermore, assessing the quality of the 570 OpenAlex and Crossref data used, particularly in terms of affiliations, corresponding 571 authorship, and article types, by combining them with established bibliometric 572 databases such as Scopus and Web of Science was beyond the scope of this analysis (Chinchilla-Rodríguez et al., 2024; Visser et al., 2021). It must therefore be emphasised 574 that, unlike related evaluations of national consortia based on invoice data (Brayman et 575 al., 2024), this global overview can only provide an estimate of the support for open 576 access through transformative agreements. Despite these limitations, the methodology 577 was designed to underestimate, rather than overestimate, the adoption of open access 578 through transformative agreements. To promote transparency, the data used in this 579 study, along with the code used for this analysis, are openly available. 580

Additionally, it must be noted that the study period was significantly impacted by the COVID-19 pandemic, which led to an unprecedented number of publications and a reduction in international collaboration (Aviv-Reuven & Rosenfeld, 2021), which could

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explain the observed contrasting developments in OECD and BRICS countries. 584 However, even before the pandemic, growth in publications in Europe was only due to 585 internationally co-authored journal articles (Kwiek, 2021). Likewise, inflows from China 586 to the United States and European countries already declined by 2020 (Zhao et al., 2023). Furthermore, the study design did not consider emerging publication practices 588 such as preprints (Fraser et al., 2021) and special issues (Hanson et al., 2023), which have grown rapidly since 2020. Lastly, it should be emphasised that the study did not 590 address financial shifts between subscriptions spending and open access payments while analysing hybrid open access through transformative agreements due to a lack of data 592 on expenditures. 593 This study allows for multiple strands of further research. One is to complement 594 this large-scale study with more specific evidence from individual countries or subjects,

this large-scale study with more specific evidence from individual countries or subjects,
particularly those with low hybrid open access rates. Incorporating full open access and
subscription-based journals, as well as considering global trends in scholarly migration
and collaboration could also be promising. Financial studies could build on the study
design and include subscription and open access expenditure to assess the
cost-effectiveness of transformative agreements, in particular whether transformative
agreements can integrate the substantial amounts of individual payments for
publication fees (Butler et al., 2023; Wenaas, 2022), as well as potential changes in
authors' behaviour following the introduction of these agreements (Schmal, 2024).

This study has practical implications for research funding and libraries. Of
primary concern should be the observed differences across countries, particularly the
relationship between socio-economic development and open access adoption. Between
2018 and 2022, there was a notable increase in the number of closed access articles
published in hybrid journals by authors from countries such as China and India, where
transformative agreements and open access funding options were not widely available.
In contrast, the introduction of country-wide transformative agreements in numerous
OECD countries led to a substantial increase in open access, while their share of total
articles in hybrid journals decreased. This imbalance, whereby open access uptake

depends largely on a few countries, makes it less likely that collective action towards a large-scale transition of hybrid journals to full open access through transformation agreements will succeed within the next years. Rather, and in accordance with recent policy recommendations from the UK and Nordic countries (Brayman et al., 2024; Widding, 2024), it emphasises the importance of ongoing evaluation and adaptation of open access strategies in view of global publishing trends.

From a data perspective, research institutions and funders need to push towards 619 price transparency in scholarly publishing to enable these evaluations. The reporting of 620 open access funding, including transformative agreements, is also not harmonised, but 621 often crowd-sourced from various sources. To improve the assessment of transformative 622 agreements, libraries and publishers should collaborate on standards and services to 623 publicly share information about respective journal portfolios, participating institutions and open access invoicing, for example in the international context of ESAC and the 625 Barcelona Declaration on Open Research Information. Such collaboration would help 626 overcome the limitations of current approaches that derive funding for open access from 627 authorship data. 628

In summary, this study provides empirical insights into the development of hybrid open access following the introduction of transformative agreements. These results are important for both researchers and stakeholders engaged in negotiating and evaluating these agreements. The presented approach relies on open data, which enables follow-up studies and open access monitoring activities to further explore the role of transformative agreements in transitioning academic publishing to full open access.

#### 5 Competing interests

The author declares no competing interests.

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## 7 Data and code availability

Source code analysis including data used is available on GitHub:

642 https://github.com/njahn82/hoa\_ta\_effects.

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