

# Healthcare Economics

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May 1, 2024

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## Lecture 1: Resource allocation I : allocative efficiency

Mon 05 Feb 12:31

### 1 Health care markets and access to health care

#### 1.1 Overview

##### Health Care markets

- Health as an economic good

- There are efficiency and equity concerns on both sides of the arguments for and against public and private provision of health care
- But why inequalities in health exist is important

### Access to health care

- Looking at the importance of access to health care
- Measuring inequalities in access to health care
- Policy on how we can reduce inequalities in this aspect

Access to health care is particularly important to resource allocation

## 1.2 Health care as an economic good

### Healthcare : perfect competition

- Healthcare is an economic good, it is scarce relative to wants
- In competitive markets, market forces match supply with demand
  - Shortages drive prices up
  - Shortages drive prices down
- Providers produce health care in an efficient way, maximising profit
- Purchasers are willing and able to pay equilibrium
- Access in a free market is based on *the ability to pay rather than need*

### Market Failure

- The first fundamental theorem of welfare economics
  - Perfect competition generates a socially efficient (pareto optimal) allocation of resources
  - That is, social marginal benefit = social marginal cost
- In a perfectly competitive market the allocation of resources may be privately efficient but not necessarily socially efficient
- When the private marginal benefit  $\neq$  social marginal benefit OR private marginal cost  $\neq$  social marginal cost then we cannot be **pareto optimal** and market failure exists

### Externalities

- Individuals consume unto the point where the individual's marginal utility of consumption (PMB) equals the individuals marginal cost of consumption
- Any external effect of consumption or production (MEB, MEC) is typically not accounted for when individuals or firms maximise their utility/profit
- EG, smoking vaccinations altruism
- From a welfare perspective, the competitive market is not pareto optimal since with

- Positive externalities : goods are underconsumed
  - \*  $SMB = PMB + MEB > PMB$  ( $MEB > 0$ )
  - \*  $SMC = PMC + MEC < PMC$  ( $MEC < 0$ )
- Negative externalities : goods are overconsumed
  - \*  $SMB = PMB + MEB < PMB$  ( $MEB < 0$ )
  - \*  $SMC = PMC + MEC > PMC$  ( $MEC > 0$ )

### Public goods

- Public goods are good jointly consumed by everyone
  - Non rival : consumption by one does not prevent consumption of same good by another individual
  - Non-excludable : cannot exclude other from consuming same good (free rider problem)
- Healthcare can be rival (hospital beds) and excludable (ability to pay)
- Some types of health care are public goods (vaccinations, altruism)

### Consumer Sovereignty

- Individuals may not demand health care rationally (over or under - valuing healthcare)
- This could be due to :
  - Imperfect information - not knowing what treatment is needed/necessary
  - The ability to communicate needs - how can we signal our preferences (if unconscious)
  - Exploitation when health shocks arise (irrationally choosing healthcare with highest cost and lowest risk - does having say headache make a painkiller worth more?)
  - Excessive discounting (age dependent) : long term effects of activities?

### Imperfect information

Three main causes of imperfect information

- Lack of opportunity for sampling : no prior experience to value quality since most health care is "one off event"
- Unclear cause-effect relationship :
  - Quality is rarely learnt
  - It is difficult to distinguish the cause and effect of treatment impacts, is it the effect of drugs or the natural healing process
- Asymmetric information : education is costly, giving suppliers a degree of power, this may incentivise supplier induced demand

## 2 For and against public and private provision of healthcare

### Public or private provision?

- The existence of market failure in health care does not necessarily mean public provision is warranted :
  - Insurance markets can work to account for unpredictable nature of health
  - Nominated guardians and insurers can offset such concerns about under or over - estimating value of health and health care
  - Limited public intervention could work alongside health insurance :
    - \* Information campaigns, quality guidelines, regulation
    - \* Taxes and subsidies

### Public provision problems :

- Removes competitive market forces which can potentially open up inefficiencies in the provision of healthcare, possibly government failure
- Moral hazards - can be insured regardless of health investment
- Free riding - no 'price' to health care, over utilisation may occur
- Financing - equitable - use it or lose it?

### Private provision problems

- Free rider problem - compulsory insurance can resolve this
- Adverse selection and asymmetric information - the wrong people buy insurance
- Moral hazard - individuals may alter their probability of ill-health
- Uninsured populations are certainly those most in need of health care, no provision

There is currently an A&E crisis in England, is this indicative of government failure, would this be resolved in the private sector?

### Health policy trilemma

We can think of health policy as being three pronged

1. Health - health of the population
2. Wealth 0 spending on other goods
3. Equity - fairness

Moving towards either poses an opportunity cost, reducing the ability to meet the other. Though it must be noted that different countries may have different preferences.

### 2.1 Access to healthcare

Access to health care depends on:

- A availability (geographic, queuing, opening times)

- Acceptability (patient's willingness to accept treatment and provider's willingness to provide treatment)
- Awareness (knowledge of service availability and effects of treatment)
- Affordability (cost of using services : time off work transport etc)

Access is much more than that, (Mcintyre paper), some is availability (number of appointments), opening times, appointment times - what you can access, But it also *depends on awareness*, for instance weekend appointments, would that constitute good access to GP appointments, 7 days a week.

Gender, sex, age, ethnicity, sexual orientation can all influence threshold to access GPs. This is also the case for the flip side. GPs may not offer services based upon these.

Affordability - prescription costs, NHS dental costs, **opportunity cost** - what could you have been doing instead of visiting dentist/hospital. Possibly not prepared to since value extra hour in bed etc, affordability in that sense.

*Equitable access to healthcare* is not just about access :

Good access : empowerment of the patient to seek and obtain care when needed

Extended access policy - **access 7 days a week**

Prolific work in this area, motivation being :

Take pressure off of A&E services

Issues

- Moral hazard - people already accessing them may overuse them upon further opportunity to use services
- 7 day access doesn't necessarily improve access for the population, no improvement in access in terms of opportunity cost
- Cultural changes take time (such as sunday shop opening hours), maybe culturally it is strange to access GP on Sundays
- *Awareness* - reflecting poor access

**Finding that it does take pressure** off of A&E services, specifically for younger people it has improved access. However, uptake of this was very low, 40% of appointments weren't taken up. Due to practices not advertising this.

Issues around service itself such as not being the 'local' centre etc.

*Given the NHS* and public sector interventions are mainly around improving access

**How can we define access inequality?**

- Horizontal Equity - Equal treatment of equals - individuals with equal need for health care have equal access. Essentially, that access depends on need. The GP has final say in this.
- Vertical Equity - Unequal treatment of unequal needs - different access for individuals with different needs

Vertical different health different access. People who are different have different access

Horizontal - same need same health. Everyone cancer free has same access. Everyone in cancer group has same access. People who are identical in that sense

**Example.** Horizontal equity - people with MA in economic get the same wage

- vertical equity - people with different degrees get different wages

### Access inequities - empirics

#### How to define unequal in health?

- One way to measure inequalities in access is to assess use: Here we can regress use on **health**, age, gender, income, social class, supply
- Need to record protected characteristics and need (health)
- This allows us to make positive statements about equity
- Supply can also bias the protected characteristics

**Example (OVB).** Population of 1000 where split population under and above 50

50+ have 3 emergency department visits, those under have 1

Regression

$$Use_{it} = \beta_0 + \beta_1(age_{50} + u) + e_{it} \quad (1)$$

To get estimated use of people under 50

$$\hat{\beta}_0 + \hat{\beta}_1(age_{50} + u) = 1.0 + 2.0(age_{50} + u) = 1.0 + 2.0 \cdot 0 = 1 \quad (2)$$

Predicted use of those aged 50+

$$\hat{\beta}_0 + \hat{\beta}_1(age_{50} + u) = 1.0 + 2.0(age_{50} + u) = 1.0 + 2.0 \cdot 1 = 3 \quad (3)$$

This regression basically gives us the averages

$\hat{\beta}_1$  tells us by how much more (or less) the population aged 50+ use

But need for healthcare likely depends on more than age, and specifically characteristics correlated with age, the variable before is likely biased, hence OVB, not picking up the true effect, picking up other things.

$\beta_2 < 0$  then ...

If  $\hat{\beta}_1$  is significant, looking at equation 2 there will be horizontal inequity in need, their use and treatment is different subject to which sides of 50 they are on. Thus horizontal inequity in need. In 3 ...

Protected characteristics allow us to identify horizontal inequality, health measure vertical inequity

**Example.** Under the NHS constitute, there should be equal use of services for those with equal need

(capacity to benefit)

**Erwin and Whittaker (2016)** aimed to analyse whether access to primary care (GP services) was equitable across sexual orientation (regressing GP visits on : sexual orientation, job status, religious belief, ethnicity (protected, age, health ()) and GP characteristics ())

Findings suggest in NW, there may be inequality in access for lesbian women, bisexual using more (OR > 1)

Adjusted model does not include age - since this can be a big issue here (we don't want to pick up other things when advising policy - we can have unintended effects)

Adjusted regression takes into account supply measures, need, so on.

For the adjusted, we still find less use for lesbian women, but maybe we are concerned there is access issues for bisexual women

Gay men use GP services 20% more. From which side is this?

Looking at inequalities, it is so important to make sure regression is specified correctly

Under the NHS constitution, where we want equal want for equal need, not depending on sexual orientation, it should be equitable.

Barriers to access - differences due to acceptability? Concerns on sex of GP? Availability is still there but there is something in the patients mind creating a barrier, but this is the

**Health System's problem** to make right

If we believe heterosexual women should use GPs more (say pregnancy), this may be a reason why heterosexual women are using more than bisexual

**Vertical Equity :**

- Recall normative judgements are needed on whether unequal use is justified for unequal need for health care
- A standard test is that those in rose health have higher use

## Summary

Market for health care

- Health care is an economic good - scarce relative to our wants
- Left to a competitive market, the market for health care would not be **pareto optimal** - market failure likely
- The existence of market failure does not necessarily prove the need for public provision
- Public provision or intervention usually driven by equity concerns

## Lecture 2: Allocation of healthcare resources (budgets)

Wed 07 Feb 14:53

### 2.2 Health Care Budgets

- Publicly funded health care systems require some form of resource allocation funding principles to enable the payer to distribute budgets across a population

- Health care provision is usually by geographically specified boundaries (primary care trusts, local authorities (public health), clinical commissioning groups (NHS Budget))
- These geographically specified population groups are likely to differ in terms of the need for health-care (recall NHS aims of equal access for equal need)

### Capitation

- Capitation - population size
- Populations can be identical, though they can vary Population of 4 will always get the same share, though a much older population is likely to need a greater need for healthcare, furthermore looking at gender, ethnicity etc. This may influence the make-up of our budget required
- Rarely done, when we don't have good data to find above characteristics

Differences in health care likely due to

- Population size, age and gender distribution, health and socio economic deprivation

### Weighted Capitation

Say elderly have twice the need as young, we can take this into account by multiplying need factor by population size

$$Weight = 2 : 1 \quad (A \text{ young, } B \text{ elderly})$$

$$\text{Weighted population} = 1000 * 1$$

$$\text{weighted population} = 500 * 2$$

## 2.3 Utilisation Measures

**Use as a proxy for need** - how much use a population has of healthcare, last year say, compared to another population

Though there are issues with use, we may underestimate need due to under access

- Access is a product of demand and supply (nearby to a hospital - induced demand?)
- Access depends on list of access - why is the use a problem (**fundamental problem in this course**)
- Say if dentists earn more money, the more they treat, is use reflecting need? Or rather over treatment?

We have measures of use, this may reflect differences in supply (more hospitals / appointments due to differences in supply), we don't want to allocate resources based upon this (we want to adjust/predict supply), we want to predict use.

Use might be related to protected characteristics

We predict **use**, however use is made up of supply, inequality and need. We want to isolate several valid estimations of need into our predicted value of use.

$$Utilisation_{it} = \beta_x Need_{it} + \delta_x Supply_{it} + e_{it} \quad (4)$$



$\hat{\beta}_x$  enables us to determine the predicted need in a population (population weights)  $\hat{\delta}_X$  is not used to estimate need

We need to come up with some kind of measure that aggregates all factors of use (appointments etc.), we put this into cost. We need to measure supply and run OLS based on these measures. 1 injection + 1 A&E visit, translating this to cost is logical.

### Recap

Deciding how to distribute budget accordingly : capitation - most obvious way of doing it, looking at geography.

However, this is quite inequitable. 2 populations of same n, if differ in age there will likely be different healthcare needs than a younger population (sex, ethnicity differ also). Say Manchester to Salford, an are more deceived may require more resources, even if population sizes are same.

*Weighted Capitation* - say weighted population has twice the needs of unweighted (could be younger). Just take into account population B is elderly and has greater need, we redistribute the need.

**Problem lies in** how we calculate utilisation. There is no measure for how healthier Salford or Liverpool or London is to Manchester

In these cases we make use of previous healthcare use, we hope those that have a greater use of healthcare are likely to have a larger need for healthcare. However there are different domains of access, measures of use may capture issues of supply variation, inequalities in access.

If more dentists in an area, there will naturally be more use here as opposed to dentist desserts, thus basing utilisation off of this is not warranted. We need to 'strip' supply from this measure. *Use as the sum of a range of different things* - create a 'needs-based' use to predicted need. That isn't reflecting supply.

$$Utilisation_{it} = \beta_x Need_{it} + \delta_x Supply_{it} + e_{it}$$

Need to be proxied using deprivation, diagnosis data, proportion of population own benefits - using variables correlated with the need for healthcare.

Question : Cancer - if more checkups say in Japan than America, how can we obtain need for cancer checkups? Since cancer rates higher in japan - presumably due to more check-ups and mortality from cancer higher in the US, how would we whittle down to the 'utilisation' of cancer check-ups?

Needs Index - 2 populations, 500 and 750 = 1250. Under capitation pop 1 = 40 percent, 2 = 60 percent of budget, if we think unemployment is a needs variable

Under weighted capitation, estimate  $y =: b_0 + \beta_1 UB + e$  Predict need  $\hat{y} = \hat{\beta}_0 + \hat{\beta}_1 UB = \hat{y} = 216 + 20(UB)$

Using some measures of need to predict needs-based use and make it into our budget-share they are almost equal (in our example) **Limitations**

- If used alone, utilisation may sustain inequalities in access to healthcare and health
- Unmet need becomes a key concern
  1. Utilisation is only observed for services being used
  2. Under-utilisation from populations with need is not controlled for
    - (a) Specific unmet need - for particular groups (minority ethnic groups, liability status)

(b) General unmet need - for the whole population

- Inappropriately met need (over-utilisation) may also occur

From a technical side, the lower the unit of analysis, the better. Historically in England, they are stuck in regions but now we have progressed to the individual level (as opposed to governmental region - hence ecological fallacy).

### Alternative Measures of need

- Alternative measure of need may be
  - Demographic characteristics of the population
    - \* Age and gender explain need
  - Epidemiological characteristics of the population
    - \* Higher mortality rates explain higher need
    - \* Requires data on everybody in the population
- Both are imperfect measures, need is a function of more than age, gender and a specific health measure

### NHS - Weighted Capitation

- England
  - Total health care budget £180.2 In
    - \* Budget is split between sectors (mental health services, GP, hospital etc. - each have their own formulas - mental health to dental services - may have different use and thus stratified need
    - \* That is, within each sector different indices and models are estimated to better identify need and split budgets be area
  - NHS England responsible for determining resource allocation formulae, *equity is the ultimate goal*

**Example.** Ramp Project Research aimed at updating the resource allocation formula for mental health budgets in England (since new data avail, was previously only using amount of time spent in hospital - there could be areas with good mental health services and thus fewer inpatient services receiving less than those with the opposite) 2008/09 - 2% of adult population using mental health services Ran regression of costing, the  $\beta$  from regression are used to inform costing while  $\delta$  's are not used in order to not sustain access in inequalities to services

**Table 2.12: Models for the working-age population**

Model	WA1	WA2
Proportion providing informal care	-11.86309 (-7.71)	-11.78299 (-7.68)
Contains MH provider	2.74108 (4.38)	2.73913 (4.37)
Distance to CMHT base	-0.07264 (-3.32)	-0.07384 (-3.38)
IB/SDA with mental health diagnosis	36.18262 (18.71)	36.02567 (18.67)
SMR (where a mental illness excluding dementia is indicated)	0.07360 (6.48)	0.07355 (6.47)
Proportion Black Caribbean	3.59290 (3.69)	
Proportion Black		2.15511 (3.87)
Constant term	0.89021 (6.40)	0.83010 (5.64)
N	32482	32482
Adjusted R2	16.83%	16.86%
RESET	0.096	0.184

figures in parentheses are t-ratios. Models also contain PCT mean values of each of the included variables to control for correlation between PCT effects and the included variables.

Figure 1: Ramp Results

Clinical reason for inclusion of ethnicity, analysis largely focuses on adjusted r-squared. Dine for both younger and older populations. Estimates from regression then feed into exposition book, rather than interpreting results. They would each have their own needs index

Talking about need, how we can identify, and how we can redistribute based upon this,

Impact : (araguably more inline with need for healthcare) :

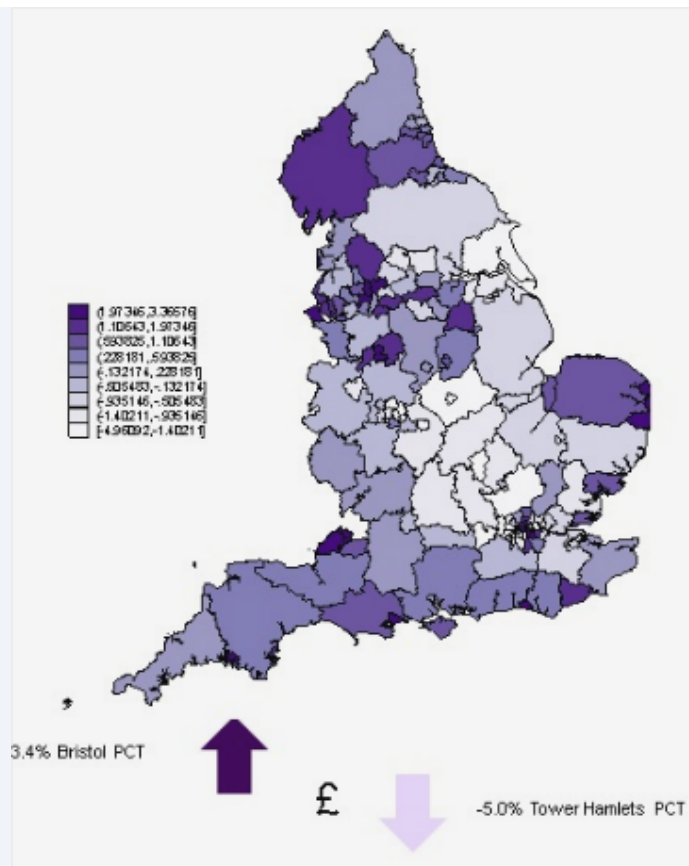


Figure 2: Spatial Effects of RAMP

Clearly, some PCTs have received larger increases in their budget due to others

### Weighted Capitation : Equity

- Weighted capitation may be seen as horizontally equitable - attempting to ensure equal need has equal weight
- Weighted capitation may also be seen as vertically equitable - different needs have different weights, relative differences driven by the Odell rather than policymaker, still normative - what activity should be modelled
- Is weighted capitation efficient?
- What if the aim of the payer is equal health outcomes?

### PPF approach to resource allocation

*WE are largely conceived with allocative efficiency, looking at this over a year*

- When discussing efficiency and equity it is helpful to apply a PPF approach. We can recall a PPF plots the output (gain in health) from differing inputs (budget allocations)

- **Allocative efficiency** - producing maximum

### PPF of a population group

#### Assumption 1 PPF

1. No historic spend feedback (in play when we commence)
2. Zero expenditure can have positive outcomes
3. Decreasing returns to expenditure (marginal gain decreasing after point)
4. One input, one output
5. Individual behaviours, environment, other external factors are exogenous to the PPF
6. Time period is 1 year

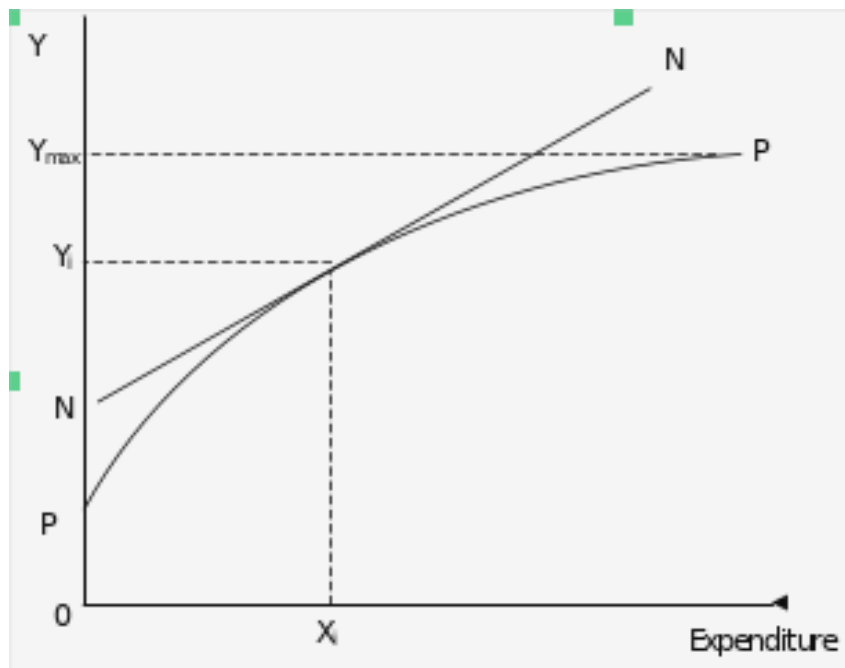


Figure 3: PPF

- Need varies at different levels of budget allocation
- Ideally give budget such that everyone is at maximum
- However healthcare is scarce resource, we are not likely to be at this point for every population
- As a decision maker - what is the most efficient point at which we can provide?
- One way is to look at marginal benefit of additional expenditure, might be prepared to say : extra days health for £1 : looking at the PPF we can figure out at which point this cutoff point meets

In reality we will likely have many different PPFs for each population. We as health economists can try to estimate the PPFs for 2 different populations. 2 populations with different needs will likely have 2 different PPFs.

### Efficient Solution

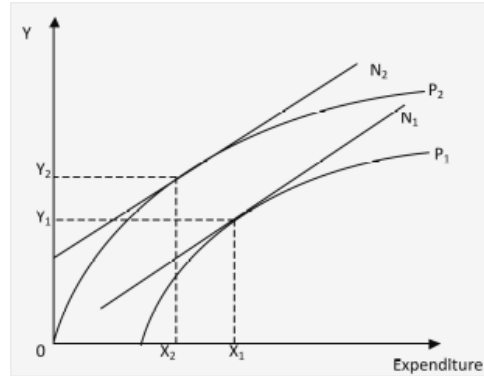


Figure 4

This is where we want to be - the efficient solution, but may we have issues :

- Depends how accurate we can identify differences in need. Say we used regression, if there is problems with this we have under or overestimated need in  $p_1$ ,  $p_2$ . Further, what says this is equitable, that pop 1 has more healthcare allocation than pop 2?

The efficient solution is horizontally equitable in budget allocations (health gains) if populations with the *same* PPF have the same budget allocation (health gain). Say if Liverpool has same budget as Manchester, then same healthcare is horizontally equitable (same PPF).

Whereas vertical equity different PPF

Two reasons why the efficient solution may not be met :

- Technical efficiency across population providers may vary
- Allocations may not be at the point where the *marginal benefit from expenditure equals the marginal social value*
  1. Alternate equity objective of the payer
  2. Inaccurate needs measurement
  3. Differences in the costs of delivering healthcare - hospital in London, same hospital cheaper to run elsewhere in the country. If we don't take this into account we are deflating London's budget

### Alternative equity aims

- Since populations differ in demography and epidemiology affecting how productive they are in health and hence have different PPFs
  - Differences in height do not alter efficient allocations - this doesn't alter the capacity to benefit

- Differences in slope however could be consistent with differing health outcomes
- Even where the efficient solution is met, that is, needs are fully reflected in allocations, this may not be desirable

*When bring equity in, this comes at the cost of efficiency*

### Equal Gain

How identical are different PPFs

**Equal Allocations** PPF - middle of  $x_1, x_2$ , tracing straight up - is this vertical equitable in budget allocations? Likely not since pops with different needs are receiving same budget allocation

### Equity-efficiency trade-off

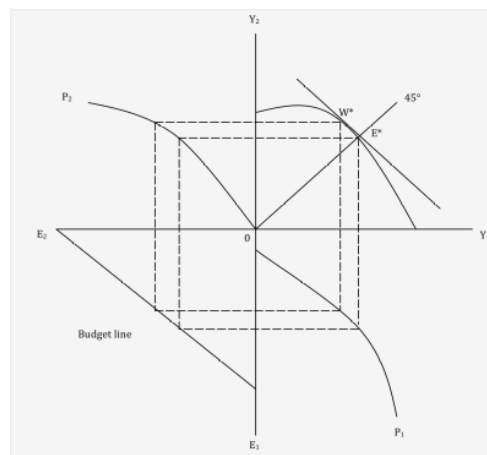


Figure 5

NW/SE represent same PPF as before, in SW budget line with  $e_1, e_2$ .

45 degree line - outside of social welfare line and PPF. On N line that is the same as amount of health produced. Equal health outcomes leads to inefficient health allocations.

### Inaccurate Needs Measurement

If regression is wrong, say 2 populations with same PPF, but regression is wrong say included supply variables so included supply side variables in predicted use. The gain is less than the loss generated thus inefficient allocations.

### Differing costs in delivering health care

- Costs of providers of delivering

**Example.** Measuring allocative efficiency If for example, pop 2 is cheaper to provide healthcare for than pop 1, then it is like its allocation being less than previously thought,  $x_1, x_2$  so allocate based on that however we have not taken into account ...

### Technical Efficiency

- So far assumed budgets are spent efficiently by providers - utilising budgets to maximise outputs
- But technical inefficiency may arise due to
  1. Budget risk
    - Health and health care is often uncertain, variations in spend is likely
    - Rationing may be performed
    - No redistributing encourages inefficiency for under-spenders
    - Greater the smaller population groups and the shorter the time horizon - population of 1000 people, catastrophe has less impact on total budget. Smaller population budgets are for, the higher the risk there can be catastrophic events where we might spend more than allocated
  2. Within the health care system
    - NHS monopolistic employer and provider of health care services
  3. External factors
    - Economy pressures (COVID, Recession and its impact on NHS budgets)

#### Alternative Equity Aims

- Additional health inequalities
- May detract allocations from being 'needs-based' Diverting allocation away from horizontal equity

#### NHS - Health Inequalities Factor

- **Unmet need and health inequities adjustment**
- Standardised mortality ratio -

#### NHS Final Allocations

- Allocations are not efficient
  1. Additional needs index includes an unmet need and health inequalities factor

**Tutorial 1.2 :** Equity and Efficiency in Resource Allocation Formulae **Q1** a) Show the efficient solution to resource allocation of health care budgets where 2 populations have the same PPF, stating any assumptions made

*Solution* - same PPF, overlap. Horizontal equity - would we identify pop with same need have same . . . [insert dig here]

$$PPF_1 = PPF_2$$

Assuming diminishing returns - building hospital upon hospital, marginal returns decreasing. All points on frontier technically efficient, marginal value of expenditure - decreasing returns to expenditure

SWF - efficient solution is where the 2 curves line up

Assumptions



- Assuming only 1 input, expenditure / budget allocations

*explain the efficient solution -*

B) population groups now differ in ppf, how does this change?

*solution* Different expenditure for different populations, gradient population l greater than gradient population h,

Need is the difference between

$P_l$  has greater need, although population h has greater efficiency? *Differences in need key to understanding*

Different allocations, marginal benefit to additional expenditure is greater

Different inputs, different health gains. Vesical equity? Different needs treated different treatment? Is this equitable? Based on need for health care

If get resource allocation wrong,

*compared to first*, once population starts to differ,

C) what tools might payer use to identify 2 different populations in need?

*solution* - 2nd lecture. Resource allocation formula, use these to try and predict / estimate the PPFs, we want to be able to estimate high need and low need populations appropriate, using **utilisation** data, however there are problems with using use, it is based on access and supply. We want to remove these parts in our prediction of use,

Cost services to be able to compare using one metric

Use some measures of need, proxy, can use a lot of measures of need in regression, removing supply bias, we need measures of supply for this, but these are often *quite poor* - hospital in area and such

Perverse signs - related to unmet needs argument - that if you include measure of sexual orientation or ethnicity, and find negative coefficients, this may be problematic since you can reduce allocations to places that are more diverse - these could be warning that there are access issues, including these perverse (negative) can lead to sustaining these access issues

D) assume the payer has accurately identified need and the providers of healthcare use their budgets efficiently, why might allocation be inefficient?

End up inflating and deflating budgets,

[insert quad diagram]

$W^*$  if model perfect, but high needs costs more to deliver health care to this area.

Modelling need and the importance of it - pace of change factor - if come up with new formula, can't have budgets jumping wildly. Be at  $A^*$ , want to be at  $W^*$ , will slowly increase areas budget to move there (simultaneously decreasing other areas budget)

Hence, in reality never at  $w^*$ , by that point, needs will have likely changed and we should update model by then

→ on the single diagram, it is hard to see total budget, to split between 2, either spend all money on pop 1 or all on pop 2, and moving this will have adverse effect on the other

## Question 2

How do 2 population groups with 2 different PPF differ in their budget allocations according to equity aims, and whether they comply with horizontal and or vertical equity

A) equal health gain

*solution* Assumptions . . .

Increases beyond efficient solution, gradient means low need population H, the distance between  $y_e$  and  $y_l$  is less,  $\rightarrow$  less output. In terms of horizontal equity  $\rightarrow y_e$  if 2 pops identical, can argue for this. Treat populations with same PPFs the same

Not vertically equitable in terms of health gain, vertical - different treated differently

B) equal budget allocations 2 pops different needs - vertically equitable in health gain - yes but not efficient

C) equal marginal benefit to additional expenditure

The efficient solution - why the DHSC likes this approach - can argue both horizontally and vertically (completely? Can argue) equitable

**Question 3** 2 populations have different PPFs, the payer aims to attain an equal health gain outcome, show graphically possible, state assumptions made

*solution*

[PPF fig here]

If this happens, we are stuck. Payer can move to point where tail starts to tail off since most equal health outcome that can be generated. That inefficiency Linking to health policy trilemma, equity, efficiency

2 populations are the same, just critiqued resource allocation. Where is allocation going to be?

## Lecture 3: Topics in the supply, regulation and financing of health care

Wed 21 Feb 14:58

### Resource Allocation

#### Supply, regulation and financing of health care

We need systems to pay healthcare providers, but there are multiple ways of doing this, for healthcare to try to improve the healthcare provided to patients.

How do we pay hospitals? Lecture 1

Can we use incentives for the care a doctor may provide - lecture 2

#### How is healthcare different?

- Most health care is not paid for directly by the consumer
- Instead, providers are reimbursed by a third party payer (or purchaser), which is government, private insurance companies or social insurance funds depending on country
- The supply of and market for healthcare is therefore highly regulated

As such, price competition is typically absent, and instead providers compete for patients in non-price dimensions - quality, waiting times, complementary services (visiting times)

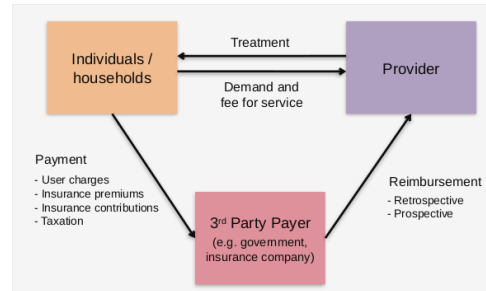


Figure 6: Simplified healthcare financing relationships

Healthcare is fundamentally different from other types of good

- Demand for healthcare is uncertain - the onset of ill health is difficult to predict, whilst healthcare is often a need and not a want
- Healthcare is an experience good, the quality of the good cannot be known until after consumption. Thus questioning the link between quality of care and demand
- There is a moral understanding that access to health care should be universal

Furthermore, there is *information asymmetry* (Arrow, 1963)

- Between patient and provider - the patient is uncertain about the outcome of 'consuming health care'
- Between payer and provider - the quality of care is often not verifiable to the payer (without expensive monitoring)

## 2.4 The role of reimbursement in health care

Financial incentives are common in most industries, payers can use reimbursement system to incentive provider behaviour, providing that health care providers are concerned with profits.

There are still financial incentives we need to think about

### Challenges in health care reimbursement

There is a tradeoff between cost, access and quality

Where other challenges are specific to health care

1. Upcoming - relating to information asymmetry - want to measure activities hospital are doing as accurately as possible, but the doctors are the ones recording this. So the payer is relying on honesty here, but there are cases where hospital have overstated this to get more funding
2. Supply induced demand - idea being that with information asymmetry, but between patient and provider, provider can over treat patient. Dentists get payer a lot based upon how many treatments they can provide, say a filling when not necessary → unintended incentives we may face.

3. Cream-skimming and dumping patients - more profitable patients you keep, least profitable you get rid of

### Role of health economics

One side of health economics is modelling to try to explain what will happen under certain assumptions, on the flip side there is the applied side, was switching from one thing to another the best thing in reality. Theoretical models have their limitations, assumptions may be too strict, and for applied it needs repercussions. Strike a fine line

**Context in the UK** How to pay hospitals whilst maintaining efficient and quality of care, think of picture.

## 2.5 Types of reimbursement systems

**Characteristics of reimbursement systems** Fixed vs Variable

- Fixed - reimbursement does not change as activity increases or decreases
- Variable - reimbursement increases as activity increases (dentist). Where some systems can be more variable than others, but it depends on the level at which activity is reimbursed (per item or period)

Retrospective vs Prospective

- Retrospective - payer reimburses all costs for treating patient
- Prospective - agree price before hand, any extras hospital provides is not included in the reimbursement
- Close ended - set budget, that is max revenue
- Open ended - no limit on how much hospital can spend

Prospective systems can have variable and fixed aspects, but if retrospective then .

### Cost based reimbursement

$$R^c = \sum_{i=1}^N [Q_i \cdot c_i] + Z^c$$

This is a relatively easy system to implement, Z is non-activity related revenue say maintenance costs. Unit cost c either set by payer or determined by natural price in market

**Features** Retrospective, variable, open ended. Varies depending on activity provided

Pros

- Clear incentives to provider to increase activity - good for access
- If  $c_i$  includes some profit, for every case treated get some profit on top of that, this creates further incentives
- Incentives to improve quality
- Common in US 60s/70s → but led to medical 'arms race' - competing to provide the best health care

Better quality, but costs could spiral

Cons

- Little incentives to reduce costs
- No control over global expenditure
- Adverse incentives = supplier induced demand

### Global budgets

Lump sum amount of money, upto hospital if overspend

$$R^g = \sum_{s=1}^S B_S + Z^G = \sum_{s=1}^S [\bar{Q}_s \cdot p_s] + Z^G$$

**Features** Prospective, fixed, close-ended

Pros

- Incentives for provider to reduce costs and improve allocative efficiency
- Payer has control over global expenditure (closed ended )

Cons

- Potential adverse impact on quality
- Weak incentives to increase activity
- Providers may exceed target volume of activity
- Adverse incentives - 'cream skimming' - selecting which patients to treat and services to offer

This was the main way of reimbursing for a while, then moved to cost based reimbursement systems after the medical arms race

### Prospective Payment Systems

Costs spiralling in US in 80s, but also wanted to increase activity, reduce waiting times. IN England, 'activity based financing'- per unit of care (item to period), tends to be per case now.

For every case treated, get this price. Grouping similar patients together based on diagnosis related groups (DRGs), and then set price pay hospital in say DRG1 equal to the historic how much it costs to treat that group of patients across the country

So take average costs and reimburse all hospitals this. DRG called HRH in England since the population and conditions faced very between England and America.

Normal delivery without CC - complications or co morbidities = £1496, but this may be unfair if paid all delivers one price, patient with CC would have less funding.

$$\text{Linear: } R^A = \sum_{j=1}^J [Q_j \cdot \hat{p}_j] \quad \text{Mixed: } R^A = \sum_{j=1}^J [Q_j \cdot \hat{p}_j] + \dots \quad (5)$$

Marginal, mixed - weighting

Can set  $\alpha = 0$  so that it becomes closed system

## 2.6 Theory of yardstick competition

Model setup Payer (principal)

- An all knowing payer could directly contract incentives for cost reduction
- However, payers are often unable to monitor and contract cost reductions
- The payer has 2 instruments : price and a lump sum transfer

Provider (agent)

- Providers are profit maximising
- Providers have degree of monopoly power = downward-sloping demand curve
- Each provider faces a constant marginal cost
- Possible to reduce marginal cost through a costly fixed cost reduction effort

But how to incentivise cost reduction and increase activity?

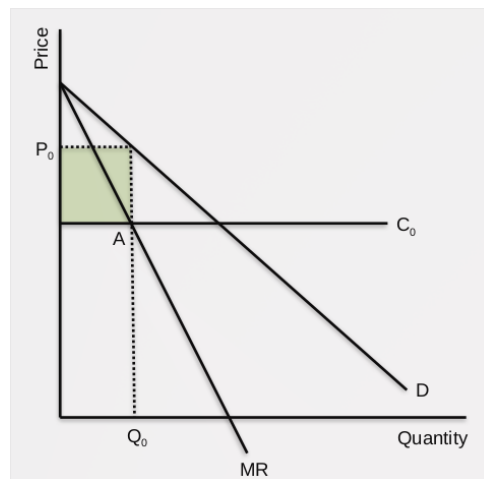


Figure 7: Retrospective Payment

Under PPS

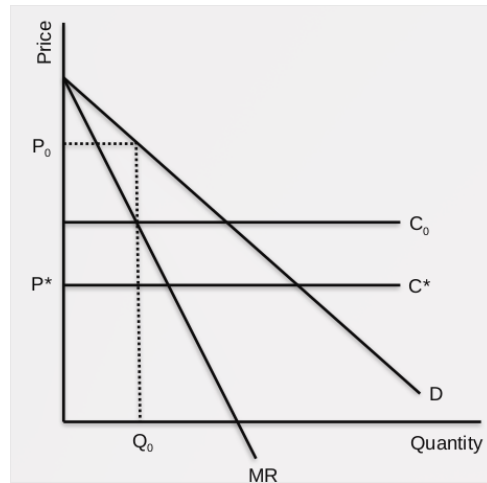


Figure 8

Scenario 1

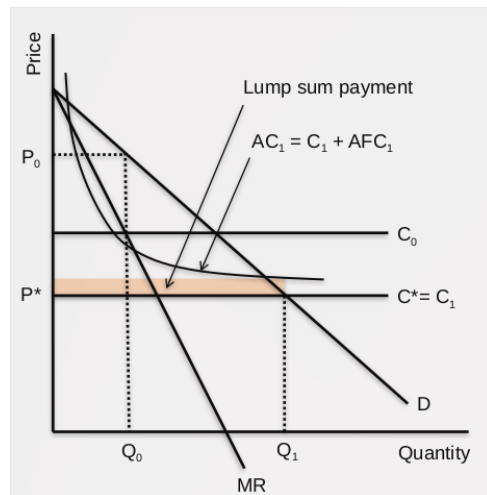


Figure 9

Produce at  $q_1$  but make loss of orange area since  $AC$  is higher than  $AR$ , but Schliefer : to incentivise reduction of  $MC$ , we can pay lump sum 'break even' payment. Make 0 profit but produce at  $Q_1$

Reduced marginal cost to that of everybody else, if we keep investing in technology

Scenario 2

We can move marginal cost to  $C_2$ , they invest more to move marginal cost down.

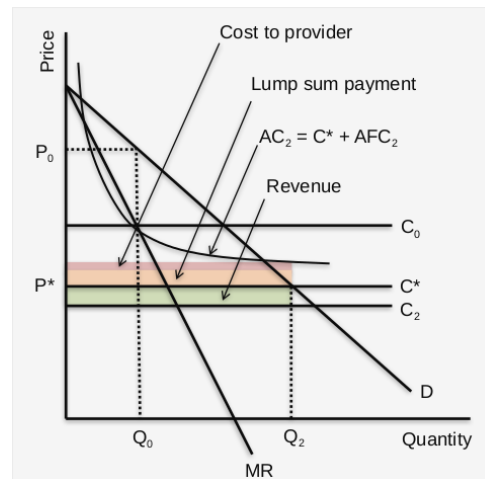


Figure 10

Trading off the size of the rectangles

Would the payer stop making profit, if didn't pay orange then hospital making loss of red plus orange, then overall loss since red and orange greater than green. But key is that since setting price equal to marginal cost of all firms in market, the BE payment 'differs' based upon hospitals starting point, if producing at  $c^*$  already, get no BE sum, intuitively.

Even with break even payment, still incentivised to reduce costs.

Optimal solution involves lump sum transfer, but if this becomes tricky to do (in paper), we can set price based upon some sort of average cost pricing - making  $p^*$  higher because we also compensate for lump sum transfer in price that set

That is average cost of treating DRG group in the past,

**Extensions** If lump sum transfer not possible Or, heterogeneous firms Or, in London or not (in the model)

Pros

- Stronger incentives to reduce costs and improve efficiency
- Incentives to increase activity (depending on how we define this)

Cons

- Potential adverse impact on quality (or activity) say intensity (quality) of services - may negatively impact, if not paid to keep patient. May release prenatally if not keeping in after couple days
- Open-ended - limited control over global spending
- Unintended consequences - information asymmetry - hospital is one to decide whether CC

Payer is reliant on physician's judgement, this could have a knock-on effect for those not upcoding (since others have cheated the system). Patient reported CC vs hospital reported CC, comparing over time since noisy - patient reported remained flat whilst hospital reported increased over time, is there some reason for this? But really can argue due to upcoding, or that in the past patients with CC were undercoded



One hospital may be more efficient, prioritising different CC. But remember triangle between cost, access and quality

**Trade-offs between reimbursement systems** All have advs and disadvs, there is so much variations since different systems require different things at different points in time

Differences between countries

There has been movement away from historical budget (global). Looking at DRG (prospective) based system, the amount of money reimbursed varies massively, comparing Austria ~ 90% with Estonia 39%.

Additional payments provide incentives

At the top we have DRG system developed in America, in England we have healthcare resource groups, highlighting PPS are different across systems.

It is common and often case that PPS aren't fully prospective, we see variations in what we see in hospitals depending on primary diagnosis, secondary diagnosis, CC, treatment intensity and lengths of stay and decisions hospitals make, that can influence revenue.

Essentially, there is a prospective component and a cost reimbursement component, finding they are much less prospective than is assumed.

### Reimbursement systems in England

2003 - Payment by results tariff system first introduced

- Prospective payment system to reimburse hospital care
- System in which autonomous provides competed to deliver care

2020 - COVID-19 led to the suspension of PbR system entirely

- The NHS reconfigured services to deal with the pandemic
- Faced significant new costs that were hard to precisely anticipate

Now, there is a movement towards blended system (fixed, variable and quality payments)

- NHS is increasingly emphasises collaboration over competition
- There is a mismatch between policy intentions and payment incentives

## 2.7 Evidence on reimbursement systems

**Limitations of previous theoretical model** Theory of yardstick competition is useful to illustrate rational behind PPS, but it doesn't consider quality of care, just quantity and costs. Assumed profit maximising

### Ellis & McGuire (1986)

- Developed a theoretical model to derive optimal reimbursement system
- When physicians also care about the benefit to the patient (benevolent)
- Using a cost-sharing perspective

Model setup

- Single Patient (principal) - Assume patient is fully insured (no out of pocket costs), they will accept the level of treatment prescribed.
- Essentially that there is optimal level of benefit for the patient  $q^*$  Hospital (principal) - Hospital profit maximise (think of manager, profitable, don't shut down (profit function of revenue and cost))
- Physician (agent) - decision maker - decided quantity of services, derive utility from hospital profit. Compensation is independent from treatment costs

Physician indifference curves - an inverse flip of patient benefit curve, as provide more quantity, provide more treatments but profits drop. There exists best possible care at  $q^*$

The shape of ID curve is  $MRS$  = rate at which physician willing to trade 1\$ of hospital profit for 1\$ of patient benefit. We assume  $MRS$  is constant, that ID curves are parallel.

## **2 types of Physicians**   Perfect agency

Imperfect agency

**Findings**   Investigates optimal solution under reimbursement systems

### **Scenario 1 : under pure cost based reimbursement**

- Hospital revenue = cost, profits always 0
- Quantity of services therefore does not affect hospital profits
- Implications for physicians behaviour

### **Scenario 2 : under imperfect cost-based reimbursement**

- Not always the case that revenue = cost
  - Providers have some degree of monopoly power to influence price
  - Payer has imperfect information about true cost of services
  - Payer builds in profit margins into payments

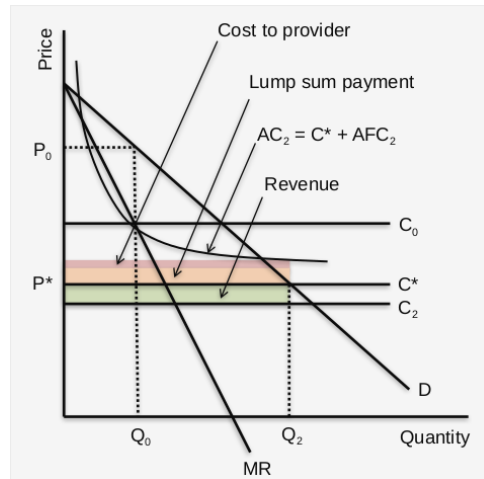


Figure 11

- Profits greater than 0
- Slope of profit line is equal to difference between marginal revenue and marginal cost
- Physician chooses quantity of services  $q_2$  to maximise utility

**Scenario 3 : Under PPS (perfect agency)**

- Set  $q = 0$ , profit = expected payment (single patient)

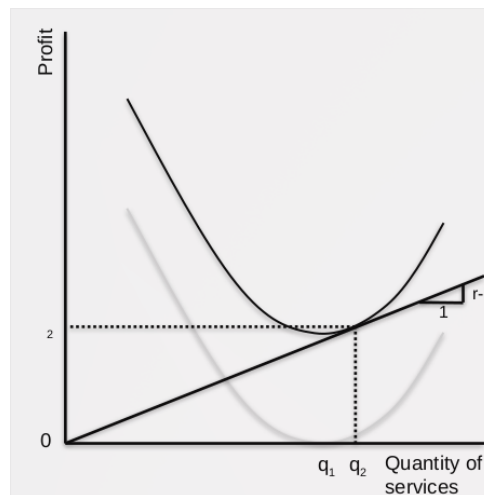


Figure 12

Quantity of services  $q_1$  pure cost based system, we see a drop in quantity of services from here and an increase in profit, optimal solution is worse

Prospective payment price  $P$  is based on historical, across everyone in market. Over time price is calibrated and lowered to reflect lower costs hospitals now providing. Profit line intersects IC. But notably because indifference curves are vertically parallel  $q_3$  stays the same

**Scenario 4 : (imperfect agent)** Indifference curve is a lot shallower, relative to perfect agent curve  $p_3$ , provide lower quantity, intensity of services  $q_4$ . But in doing so, benefit of  $q_4$  is worse than benefit  $q_3$ . Essentially,

**Mixed payment system** Still fixed prospective payment for treating payment but also cost-based payment that is fraction of cost, reimburse some of cost. Fixed prospective

Set prospective payment

Physician has lower utility, but at  $q_5$

Even if doctors do care bit more about profit, can still devise system where they produce as if they equally valued patient benefit and profits.

This has some real world values, looking at Spain only 20% of hospital fee reimbursed but also have FFS. May be more private hospitals for example, reducing the amount of prospective payments

In summary, **Ellis & McGuire (1986)** formalise how different payment systems can yield different results.

Models give idea of what may to expect in real life - but are these assumptions realistic?

Ellis and McGuire better in this respect, incorporating patient benefit, but still need to look at empirical evidence - evaluating adoption of other health care systems.

4 hour A&E target - target setting, can we translate this into salary?

## Recap

- Ellis and McGuire - best scenario with imperfect agent is mixed situation
- Theoretical models are good but not the be all and end all since we make a lot of assumptions → empirics are needed

## Empirical Evidence on Reimbursement systems

Numerous empirical papers assessing the impact of reimbursement on

- Activity measures
- Health care costs and expenditure
- Quality measures (proxies)
- Adverse impacts (upcoding, shifting of patients)

Different approaches to do so

- Most studies exploit introduction of new reimbursement system. Say a before and after comparison, and comparing changes with a control group
- Others exploit changes within payment systems - say the extent to which payments become more or less prospective

**Exercise 1.** Moreno-Serra & Wagstaff (2010) Relating back to the grey figure Using country level data from 1990 to 2004, comparing budgets for healthcare systems → Say Estonia from global budget to cost based reimbursement system from 2002, compare this to Turkey for example Look at the switch from global budget to prospective payment system too Setting is that these countries were moving away from communism, looking at multiple outcome measures (hospital activity - admissions, length of stay, bed, bed occupancy. Public private hospital spending)

Fundamentally, we cannot observe say Estonia in 1992 that can say what would have happened has the system not been introduced As a second best we use the countries that didn't change as a control group, for those that switched systems. **Simple DiD**

$$Y_{it} = \alpha + \sigma \text{ treat}_i + \delta \text{ post}_t + c\beta D_{it} + X_{it}\gamma + e_{it}$$

Where  $y_{it}$  is any measure of hospital performance (say admissions),  $i$  is country,  $t$  is time

$$D_{it} = \text{treat}_i \cdot \text{post}_t$$

$$X_{it} = \text{observable time varying factors}$$

Where we condition on time varying factors  $y|X_{it}$  Pre :  $\text{post} = 0$ ,  $D_{it} = 0$  here we have just  $\alpha$  Counterfactual If no change in  $\text{post}$   $\delta \text{post}_i = 0$  - in this case didn't need counterfactual In  $\text{post} = 0$  so  $\beta$  still switched off, but  $\text{treat}$  is  $\alpha + \sigma$ , then in  $\text{post}$  the difference difference is  $\beta$

Their Model :

$$Y_{it} = \beta_1 FFS_{it} + \beta_2 PPS_{it} + X_{it}\gamma + \alpha_i + \theta_t + e_{it}$$

This model allows for s different starting point along y axis for every different country 3 country Example, 1 global budget, 1 switches to FFS, 1 prospective

$\alpha_{gb} < \alpha_{FFS} < \alpha_{PPS}$  - on X axis. Global budgets to begin with Country fixed effects  $\alpha_i$  control for 'base level differences' Year level FF control for time level differences (say shocks) across time. Together = TWFE

## Model Assumptions

Parallel trends

'in the absence of treatment, the trends in the outcome for treated units (conditional on observable time varying factors) would have followed the same trends as observed for the control units'

Potential violations (may fail if non-parallel trends)

- Non-parallel trends, when
  1. Unobservable time varying factors differ between treatment and control group
  2. Treatment and control group affected by different exogenous shocks over time
  3. Natural ceiling / floor effects affect treatment and control group differently
- Selecting into treatment (reverse causality) - countries switching systems may be switching into a system based on outcome (global budgets not working in first place)
  - Units may self select into treatment based on outcome

- Spillover effects between treatment and control group - if looking at treated and not within hospitals, there may be some effect here we need to think about
  - Learning or substitution effects, or joint production or migration

Comparing Estonia with turkey, something could change in turkey that doesn't in Estonia after 1992 that could have an effect on mortality and hence invalidate the control group for the analysis.

This paper runs a DiD model, requiring the parallel trends assumption, if we try to relax this potential violation by allowing trends to differ.

2nd model : random trend model or trend adjusted DID now allows for different underlying trends between countries to begin with and factor in these trends when devising the counterfactual, running time variable allows for linear trends in one country.

Extends base model to control for assumption that all countries face same trend over time, but relying on extrapolation of linear trend - assuming linearity

Differential trends model - for all countries that switched to PPS and all they switched to FFS - allow for unique - control for non linear time trends across countries that switched. Random trends relaxes parallel trends assumption.

**Importantly**, they test parallel trends in pre-policy periods and check whether statistically parallel to each other

Concerns about reverse causality - countries that switch into might be fundamentally different from those that don't. Test this with model

Including lead dummies is almost like a placebo test - for whether they observe a difference in the data before the change happened - thus suggesting reverse causality may be an issue.

Hypothesis - positive effect on admissions activity, but even larger effect for PPS - under cost based - billed for item of service so treat more intensively but PPS may be encouraged to (DRG at admission level) treat less intensively to decrease cost

Results - find significant increase Note since country level analysis, we require country-level data

Testing assumptions

- Chi squared - if significant use model
- Tests are looking to see whether trends in pre policy period are different from each other
- At least in pre period, can argue trends are parallel
- Find increase in STR in diabetes - may have been some selection for treatment - but only one specific outcome (diabetes) so could be that controls included in the model are controlling for decision to switch systems

Countries implement changes at different times - differential time as a treatment - simple model may be biased under differential treatment timings

External Validity - only looks at global budget to FFS or PPS, so doesn't consider blended systems, thus questioning the nuance.

## Lecture 4: Topics in the supply, regulation and financing of healthcare

Wed 28 Feb 14:58

### 2.8 Rationale for incentivising quality of healthcare

Patient demand does not always reflect quality

- Information asymmetry between patient and provider - patient is uncertain about the outcome of 'consuming healthcare' or may not be aware of all relevant aspects of quality
- Health care is an experience good - the quality of the good cannot be known until after consumption, thus questioning the link between quality of care and demand

Though, there may be limited incentives to compete for patients, this may be due to

- Few hospitals/practices in an area (a degree of monopoly power)
- Not all payers allow free choice of provider

**Barriers to quality** Practitioners may base decisions on outdated information and practice norms

Healthcare providers may lack the incentives to respond to new advancements

Healthcare providers may perceive other goals as more important to pursue

#### Quality Improvement Initiatives

- Various different initiatives, *integrating* health care systems and initiatives. Hospitals were previously separate from primary care, social care etc.
- Payer is often

Quality incentive schemes

A quality incentive scheme is an intervention that uses incentives to reward or penalise the performance of healthcare providers based on a set of measurable quality indicators

#### Defining Quality

6 domains of healthcare quality

1. Safe - avoiding harm to patients from the care that is intended to help them
2. Timely - reducing waits and sometimes harmful delays
3. Effective - providing services based on scientific knowledge to all who could benefit and refraining from providing services to those not likely to benefit
4. Efficient - avoiding waste, including waste of equipment, supplies and effort
5. Equitable - is care provided same across different groups of people (protected characteristics) (or even coastal towns receiving lessor healthcare)
6. Patient-centred - providing care that is respectful and responsive to individual patient preferences, needs, and values

Ultimately need to consider all dimensions of quality and to categorise, if we are going to incentivise effectively

But we can categorise them into

1. At the individual level (1, 2, 3, 6) -
2. At the population level (4, 5)

Donabedian - Conceptualisation of quality

- In measuring or incentivising structure of care, how does a facility ultimately care? It is the activities carried out rather than the facility itself? Say certain treatment, for recommended best practices
- But how can we measure everything a doctor does?
- To get around this we can incentivise patient outcomes instead, say 30 day stroke mortality - incentivising CD scans after stroke (is a best practice)

### Public Reporting

To decrease information asymmetry, so we know where to go for best quality care such that places have to start competing on care to get people to start registering there.

Like exam scores, perceived being monitored or assessed by colleagues, to incentivise.

CQC Ratings etc

**Target settings** How well a provider is performing, 4 hour A&E waiting target. This will create incentives to hit this since they will be granted with greater autonomy and financial incentives as a incentive.

Say promotion or job loss incentives for staff within hospital.

Can provide common mission - to aim towards. *Targets and Terror* is an example where the consequences could be large for a poorly performing management → managers losing jobs etc

**Pay for performance** Provided the hospital/doctor is not fully benevolent, a financial reward or penalty for performance of providers

### Quality of Outcomes Framework

Different dimensions of quality - % of asthma patients who have had review recently - a process measure

Most are process measures, some outcome measures → more indicators / measures = more money (~ 20% of income). Linked with public reporting

But the scheme, since doctors have relative autonomy they have some discretion over the criteria they can set it to some degree. But creates income incentive, especially due to owning mechanisms of practices.

**Processes, structures, outcomes** Boils down to **what** to incentive - no scheme can target everything, and also applicable for *who* to incentive, individuals, teams, wards, organisation

How to measure performance? Absolute say rank of mortality rate in country (30 day). Or say relative performance or performance improvements, it maybe unfair to say 5% mortality rate level for the whole country.

Who is monitoring data? If it is self reported - is there potential for gaming or unintended consequences?

**How** to incentivise?

- Supporting levers - practices may not know if not collected data before



- Advance in quality scheme - incentivising 23 hospitals in Manchester to participate in financial quality dimensions (voluntary - all participated)
- Say if was reverse to penalise, like opt out - thus linking to how we frame incentives
- Types of payments - payment structure - linear, target payment, tournament
- Bonuses

P4P has variation in how incentive schemes are designed, comparing effects across schemes can result in differences and whether we can really compare them

### Spillover effects

- Health care providers are often responsible for
  - Multiple patients with different conditions
  - Multiple take on day to day basis

Holmström & Milgrom's (1991)

- Treating a patient or 'tasks' may be substitutes or complements - this could be driven by various things - joint factors in production - incentivising improvements in treatments of stroke may lead to investment that also benefits other conditions
- On the flip side, there may be effort / resource substitution

**Gaming** Schemes could also create adverse incentives to 'game' the system

- Exploiting loopholes in design or incentive schemes
- Providing that reward from gaming outweighs the risk of detection and penalty
- Eg selection of payments - cream skinning of patients where it is easier to meet incentive targets , dumping of patients where it is more difficult to meet incentive target
- Changes in coding practices - it is sometimes possible to increase reward by implying changing coding practices. It is often nominal change that does not affect patient care It is only when incentive rewards depend on provider information

### Evidence on Quality incentive schemes

**Exercise 2.** Gaughan et al. 2019 [Moreno-Serra & Wagstaff (DiD model)] Incentivising same-day dischargesL2 Quality incentive schemes (28-02-2024) In England there is payment by results, for certain HRGs (knee replacement etc), the payment a hospital received weren't based on average payment but built in the PPS to incentive performance of hospitals To define a day case as a period of care in which they essentially didn't stay overnight → evidence to say this is safer 60% should be sent home in practice it is 19%

PPS - before this scheme was introduced, hospital was reimbursed average case of that treatment regardless of day case or not, thus there is a financial incentive to treat as day case - but maybe this is to do with logistics of this - day case hospital rooms etc. But this scheme increased price difference between day case and night, in some cases 66% If patient stayed overnight, gets paid less than before the scheme, but if same day stayed more Study looks at hospital level data, 157

planned and 34 recommended conditions in which 32 conditions are targeted y variable is day case rate, a proportion is low, then after incentive happens shoots up, then looking at non-incentivised conditions, we can identify the change

This study to deal with ceiling and floor effects, estimates synthetic control method Using data on all conditions, an algorithm weights the conditions to come up with a synthetic control group to follow same trend in pre, and then extrapolates this to post thus, by matching on outcomes through pre-intervention, assuming the synthetic control group affected by the same time varying unobservable and same ceiling / floor effects (ie relax the parallel trends assumption)

### Robustness Checks

1. non parallel trends - test - compare trends in pre policy period (did). SC - examine performance of SC model in pre policy period
2. spillover effects from treatment to control - potential bias - positive spillovers if improvements in day case facilities. Negative spillovers if physicians prioritise incentivised procedures. With test would be to restrict the control group to conditions from different specialty / department

### [Recap]

**Conclusion** mixed results, there is positive policy response for 14 of 32 incentivised conditions maybe the benevolence factors etc do we believe results? Would we expect to find same in other countries should we expand the scheme if there was ceiling effect there might not be this effect for other conditions

### Tutorial

#### [Tutorial]

1)

i) Health care policymakers have widely introduced mechanisms to incentivise providers of health care to improve care quality.

Give three reasons why policymakers might introduce incentive schemes to improve quality of health care.

Reimbursement systems could incentive cost reduction over quality

EG, a prospective payment system could incentivise providers to reduce quantity of services provided to a patient if only reimbursed per admission

Under a global budget, providers may reduce quality to save on costs (fixed budget, keep costs down as much as pass)

Prospective payment - once in hospital there is not many incentives to treat properly

Iv) Model 4 preferred since it is most flexible, under assumptions they are equal, but fixed effects is preferred.

V) Do we think the underlying assumptions of DiD are going to hold

Since we cannot directly test that treated units would follow this trend had they not been treated.

Looking at potential violations [Assumptions Slide], out of 23 hospitals in Manchester. There is the same trusts and organisation thus there might be some learning effects, incentivising improvements in say stroke care, this may get passed along. Substitution effects may be harder, but doctors may send

Non incentivised as control but incentivised may be sending more complicated or expensive patients here  
Thus would we have expected this drop had the policy not been introduced. If dropping because of spillover effect, then we may be under estimating the effect of the policy.

Selection into treatment - say hospitals are allowed to volunteer, they may be set to benefit more from the scheme, say the reduction in the blue line, we may not see quite the same jump.

Non-parallel trends due to all potential violations, by assuming constant effects we assume parallel trends.

Which may be affected by the characteristics that vary over time that may affect our outcome that we don't control for. Or say exogenous shock, that is some shock affecting say mortality rate other than say incentive scheme (Covid?). Exogenous shocks at country level are more prevalent, but comparing different hospitals, especially at geographical distance as opposed to patients within the same hospital, it is harder to argue this.

Looking at mortality rates proportion of patients attending the hospital that die within 30 days, is bounded by 0 so may be more cautious of floor effects

Testing Take data just from pre policy period, we have variable whether hospital was incentivised or not, equal to 1 in first year, 2 2nd so on. Measuring  $\beta$  coefficient, allows the slope to be sloped, then we can interact  $I_j$  variable with time trend will give us indication of whether we have parallel trends throughout the pre policy period

Rather than just testing per period we can directly model time trend and changing time trend with DiD, then we might want to select which model to estimate both and compare.

Including lagged variables of treatment effects to see whether there was any effect before the incentive was introduced (placebo test), this would give a warning signaling that hospitals are selecting into treatment.

Lead dummies - is there an effect when we don't expect to see one

Spillover effects - we could exclude hospitals located near the treated hospitals if we were worried about learning or substitution effects.

**When** running a DiD, different violations may lead to different concerns.

## Lecture 5: Economic Evaluation

Wed 06 Mar 15:05

### Overview

- Why is an economic evaluation needed in healthcare?
- What is an economic evaluation
- How do we measure costs and benefits
- Where does our data come from?

Health care is expensive, it varies widely across countries. This leads to the problem of healthcare provision.

The amount of spending per capita not only varies but is still a significant amount of GDP spent on health care.

The key message is that this is a large sum of money, expenditure is a key part of a political manifesto.

But at the same time we have substantial innovations happening, with new drugs and treatments.

The question to what health care services should be made available in terms of opportunity costs is also a key element.

Ultimately, this is about efficiency and trying to maximise health from a budget. Hence economic evaluation techniques seek to inform efficient allocations, "making sure we are on productivity frontier".

**At its core** Economic evaluation is the comparison of costs and benefits of two or more interventions

As an example, the Covid pandemic and vaccines. Did it reduce the spread or mortality? But also the societal benefits such as people not away from work, I there are health and *wider societal* impacts.

Comparing the benefits of an intervention to its costs, for any new drug to go on the market, they require evidence that they exhibit value for money. For vaccines we didn't follow this process due to timing. But for a new cancer drug, health economists provide information rather than decisions.

### Costs and Benefits

Examples of costs

- Typically monetary, essentially opportunity costs benefits that could have been obtained alternatively
- Such as healthcare costs, individual (out of pocket) costs, carer costs, non-healthcare costs (indirect costs - productivity - can work or work at full capacity)

Benefits

- Natural clinical units
- Utility
- Monetary units

**Perspective** Broadly, societal costs and benefits, as opposed to a health care sector or individual or patient level - there must be clarity regarding this

But can we really compare these? At different perspectives, it would take a broader societal view, and then it is questions such as diverting this money away from healthcare, taking this perspective away leads to ill-comparisons.

Do we trust individual perceptions of health, or do we decide to have an individual clinician to decide on the benefits of a new drug → should they be objective (blood sugar counts) or subjective (ability to get dressed). These broadly inform the measurement of benefit

- Whose perspective of health
- Subjective or objective
- Specific or general

Making these decisions, mean that all economic evaluations are normative.

We want this so that our evaluations are consistent, rather than one looking at Covid cases vs mortality, we need guidance to ensure comparability between economic evaluations.

Since we are trying to decide what to provide, but these may have different impacts within health so ideally a common measure enables us to compare and contrast.

**Welfare Economics** Looking at the social desirability of any set of arrangements, for example the state of the world or allocation of resources, solely in terms of the utility obtained by individuals.

Social welfare function is the sum of *individual utility*, individuals maximise their own utility so their valuation of a service is what matters. Such that valuations by healthcare professionals are irrelevant. There are arguments against this and whether because of information symmetry and information caps we have can ever truly lead to the welfarist argument.

### Pareto Principle

We can talk about weak pareto improvement where one improves and the other is the same, strong pareto

Not really concerned with equity, depending on the stance you take, but point is do we believe that peoples evaluations of health will differ depending on how poor they are. If they are, inequality issues may favour those who value the service more.

Placing a monetary value on a drug that favours the rich, they will be prepared to pay much more for it, basing on this will suit the rich rather than the poor since they place less value on this.

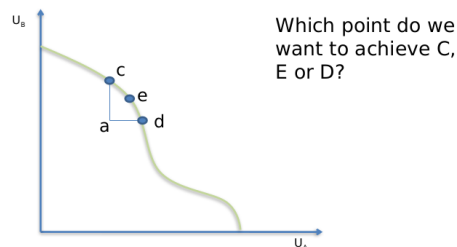


Figure 13: Utility Possibility Frontier

### Social Welfare Functions

Where we value each individual utility equally,

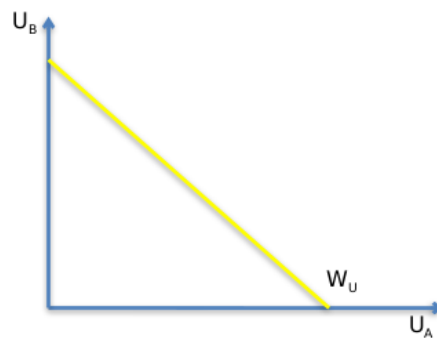


Figure 14

Bernoulli-Nash convex curve

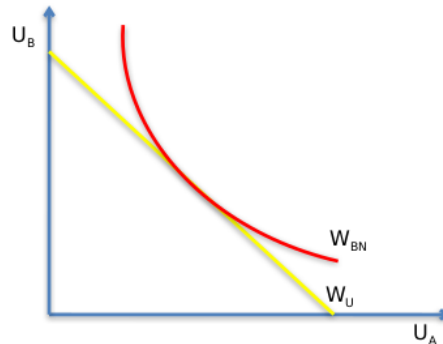


Figure 15

In a welfarist world, we get a point where we are interested in total utility, if this is the same at all point of the curve there is an additional

**Issues** Need to be able to measure and compare utility, individuals may measure differently, and we assume individual make utility maximising choices

There are also issues around ordinal measurements, these may not be compatible between people.

The biggest 2 issues are that we can argue this is appropriate in health care, but for these issues we should question should we ask individuals there valuing. Secondly there is a strand of economists that believe health is an important part of utility, so why don't we maximise health as opposed to utility. This would potentially fix the differing valuations of utility at different ability to any points.

Therefore, there has been a push to non welfarism - rejecting individual valuations of utility and instead extra welfarism with a focus on health.

**Extra Welfarism** One of the issues with looking at health is that we might be missing some form of opportunity cost, missing some impacts of new drug / treatment on society. Imagining we are head of an economy

### Types of Economic Evaluation

1. Cost minimisation analysis
2. Cost consequence analysis
3. Cost benefit analysis
4. Cost effectiveness analysis
5. Cost utility analysis

**Cost-Minimisation Analysis** Comparing the costs of 2 approaches, and whichever costs the least. With the assumption there is no impact on benefits, which is of course risky.

Say different versions of COVID vaccines, is there any chance the effects of the vaccines are different. Then this doesn't lend itself to a cost minimisation approach. But is more likely to be done by health care system.

**Cost-Consequence Analysis** Listing the costs and benefits, largely because of data issues. It would be very expensive to ask individual perceptions, it is much quicker to look at things this way and present them (as *health economists*), but the issue is there is no clear-cut decision to be made.

**Cost-Benefit Analysis** Costs and benefits valued in monetary units, this is welfarist, asking individuals their valuations.

**Cost-effective analysis** How effective it is, from a particular measure of health. But comparing health outcomes is an issue. Leading to

Looking at single health effect, assuming no other effects are present. Say blood sugar levels lead to increase in mortality, without picking up other effects on mortality.

Range of different treatments or services, it is difficult to make decisions, a common measure of unit helps evaluation. Cost effectiveness is quite limiting in this perspective.

**Cost-Utility Analysis** The benefit measure is *quality of adjusted life years*, sort of like ranking health from 0-100, aligning with quality of life outcome.

Allows the comparison of different measures of health, say eyesight to teeth. Helping the decision maker working out the best value for money.

We can see costs as inputs and benefits of outputs, depending on study perspectives and whether we want to compare across health outcomes. An issue with the Covid vaccine was that whether it had a long enough study time.

### Combining Costs and Benefits

Average cost effectiveness ratio  $ACER = \text{costs of intervention} / \text{benefit of intervention}$

Gives cost per unit, lower the better

Incremental cost effectiveness ratio Compare two mutually exclusive interventions, additional costs (benefits) than the next most effective.  $ICER = \text{additional cost of alternative} / \text{additional benefit of alternative}$ . This is related to ACER, when the next most effective intervention is doing nothing, but can more benefit be produced at a lower cost?

The cost effectiveness plane summarises these

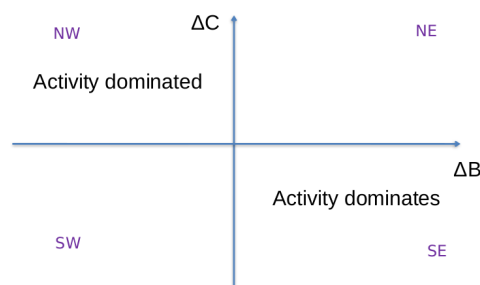


Figure 16

We can draw a  $y = x$  line where to the right is producing a year of perfect health at a lower cost than the max we are prepared to pay whereas the left is the cost is higher than what we are prepared to pay.

**Example.** Three different interventions, looking at life years gained

Intervention	Cost (£)	Life years gained	ICER (£)
A	300	30	10
B	500	40	20
C	600	50	10

Figure 17

Which is inherently a health effect, thus cost effectiveness territory here (as opposed to utility) Ranking by cost - 300 / 30 gives incremental cost ratio as 10 It is cheaper to provide c than it is b, we would remove b here, since this is clearly cheaper (extended dominance) ICER is smaller then there is extended dominance

**Cost Effectiveness Threshold** The cost effectiveness plane summarises since we can never be clearly sure following a range of ICER, but here we can calculate the probability, those under the threshold are cost effective, so the probability it is cost effective is the proportion under the threshold.

Thresholds do not guarantee budgets maximise benefits, the marginal opportunity cost of the resources should be assessed, this requires all current and potential interventions to be taken into account and all reassessed when budgets and interventions change.

However, the scope is important, are we maximising utility from the health sector or entire state budget, say the utility gained from more regular refuse collections.

The key things within health care budgets is *opportunity costs*, a rare disease affecting 1 person doesn't have the same benefits as something affecting 1000 patients.

[Economic Evaluation in Health Care]

[Economic Evaluation in Health Care 2 ]

## 2.9 How do we Measure Costs And Benefits

### Measuring Benefits

**What is Value** Monetary valuations of benefits

We can infer from behaviour the revealed preferences, where Hedonic pricing is the price determined by internal and external factors of the good. We can look at over the counter medicines and their price premiums to determine

One argument is that we can just use the market. There is roughly a common range of prices, then if we take the market as a reflection of value, we value say yoghurt at just over £1. We can also infer value looking at different goods but with different traits say fast action or liquid form.

We can also look at extensions to insurance and trade off with cost and cover.



Or, we can look at *avoiding behaviours* in which we observe premiums for safety features, say airbags, seatbelts and crash helmets

Or we can look at the value of statistical life, measuring value of health through wage premiums. Can we say in jobs with exposure to hazards, there is a premium for working with more dangerous chemicals

Or the time travel method, looking at how far people will travel to see a specialist

**Stated Preferences** where instead of actual behavioural responses to price changes, we could ask individuals how much they would be willing to pay in surveys

**Contingent Valuation Method** - in which we ask individuals for valuations contingent upon a hypothetical scenario. These may be closed ended (discrete / binary choice), open ended (no value or preference), payment scale

### Benefits : Natural units

Cost effectiveness world, clinical measure such as blood count or length of life from new treatment.

Assumed that comparators differ in only the one measure you capture (say length of life). But what if quality of life is impacted here and the decision is the other way around?

Cost effectiveness approach is thus limited, since we assume no side-effects.

### Quality of Life

But how would we compare two different outcomes?

Entering cost utility analysis, we look at some measure of quality of life that is health related.

If we can get a good instrument, measure, tool for this, we can compare different things. Say eye treatments, teeth treatments and mobility treatments.

QUALY is a well known measure in health used in health interventions.

ICER and QUALY is fine to use interchangeably, if we use QUALY - we are in cost utility analysis world.

If there are impacts on several aspects of health, QUALY is used to pick up several different impacts

Some of issues with CUA, CBA and CEA - they don't say how they are distributed. Instead the focus is on maximising a measure of health/ monetary measure/

But this fails to take into account the impact of one population more than another etc. And fails to take into account subjective quality of life.

### Indicators

- We want an unambiguous measure of benefit (to identify a causal relationship) that is comparable and can be valued
- Reliability - does the instrument generate consistent results
- Validity - does the instrument
  1. Correlate with known valid measures?
  2. React in ways suggested by theory
  3. Appear to measure what it is supposed to

- Responsiveness - does the instrument respond to changes in health
- Feasibility - is the instrument able to use

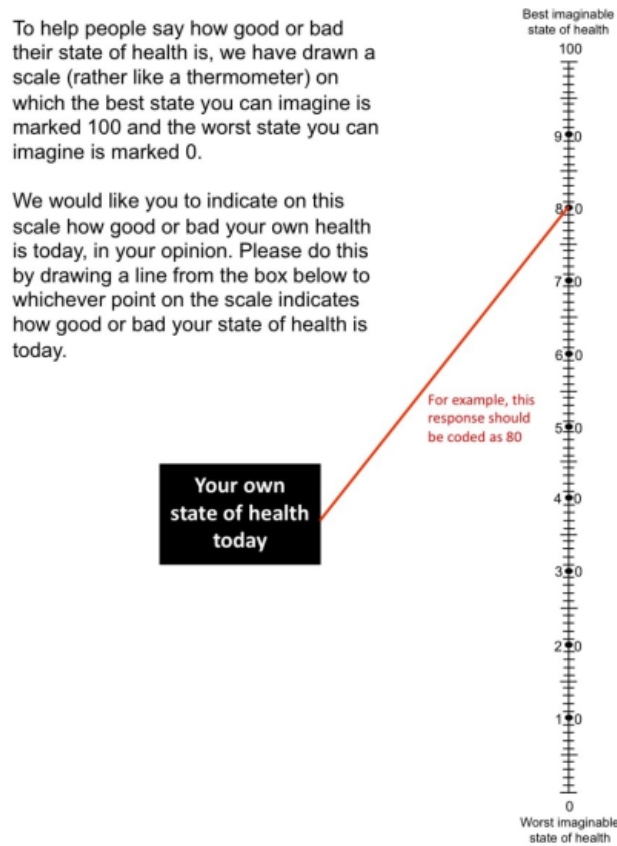


Figure 18: EQ5D VAS

### EQ-5D

5 dimension measure. Questionnaire that covers 5 dimensions related to health, each with 3 levels. Thought here is some subjectivity in what the levels should be, somebody has decided on mobility, self care, ability to perform activities, anxiety & depression, pain and discomfort.

Extra welfarist - someone else has decided what matters for utility But at the same time, we are rating this as individuals, saying how we are. Although, 243 outcomes from the questionnaire. But we can say for example 3211 is better than 32123 but not that 3211 is better than 23211.

Therefore this motivates the use of an index of weights to identify whether mobility is more important than self care (used for example here). 1 better than 2, better than 3. Although it is likely, it all depends on the relative weight given to the measures, say really bad mobility but individual might be more concerned about mental health.

**Ranking the EQ-5D** What does society feel are appropriate to weight different values. Asking how much years of full health is equivalent to

## Health Gains And The EQ-5D

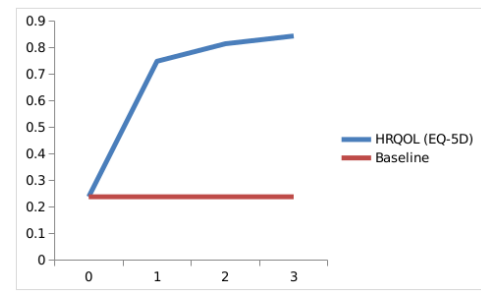


Figure 19

The area under the curve (assuming linear progression)

If number of blue lines, then subtract one from another to calculate baseline QALYs

### Which benefit measure to use?

All have problems around equity, there is not much distributional cost effective analysis under this. Thus we require a threshold

Welfarist argument, CE only captures health utility. CBA is welfarist, relying on assigning a monetary value to utility. QUA is a mixture, someone is making decisions on what should matter for health related quality of life, could argue this is reflecting individuals utility and their views on how important those health views are.

### Measuring Costs

Should we be looking into wider impacts beyond health, costs have similar issues. Drummond et al (2005) advocate a societal perspective, however this has in the past caused concerns since if you think of budgeted health care sector, it makes sense to maximise based on own budgets, rather than other sectors. And thus it is appropriate for health care sector to overlook health care costs.

In reality, focus is often on health care budgets, this perspective includes impact on productivity.

Situation where we look at reference case, where we are told how NHS England should take and benefit measurement should be used. It is the NICE guidance that was questioned, that was rejected with potential impacts on equity. Want to identify changes in health care costs, given cost of medication, cost of administrator (nurse etc., location costs, and anything that is impacted that the health sector has to pay for, essentially everything that needs to be paid for. Then to quantify and cost these. But cost for drugs often dominate these.

Even if these have all been identified, this involves some form of data collection. Though there are tariffs for certain costs such as bed day etc. But it is important to note some providers may be inefficient and this may be higher. There are also shadow pricing where other measures are used to work out price. Then as with all economic evaluations, it is important to note the perspectives captured and the number of ways it can be done. Which will then provide a strong case for why these should be provided.

**Discounting** - accounting for time preferencing, discounting future health for health today. But we also discount costs and benefits in the future accordingly.

3.5% is the current rate to discount benefits.

## 2.10 Where Does Our Data Come From?

**Trial Based Economic Evaluation** Within study economic evaluations occur using data from within a trial

- Patients are randomised to treatment
- Benefits and costs are captured
  1. NICE guidance on aspects to cover include
    - Benefit measure to assess
    - Perspective to take
    - Uncertainty and missing data
- ICER estimated
- The follow up may not capture all impacts on benefits and costs - thus requiring the need to adopt modelling approaches

There is an important place for trials, capturing information on costs and QALYs but *only for 5 years*. But these effects are likely over a lifetime, but trials mean we can only speak for these 5 years

Thus we need to understand the longer term impacts, or where we don't have money to run expensive trials.

## Modelling-Based Economic Evaluation

There is often lots of data to collate, say trial data, cost of care data and estimation of QALYs with and without treatment. There is much uncertainty in data, thus uncertainty in results and us having to deal with probabilities.

## Decision Analytic Models

How uncertainty can be reduced so decision-makers can interpret evidence. Models connect different healthcare options and the outcomes associated. To quantify uncertainty by assigning probabilities to choice events

Decision trees

Used for one off decisions, particularly suited to

- Acute care problems
- Only only diseases
- Short term diagnostic / screening decisions

The key steps are to structure the tree, to estimate probabilities, estimate outcomes and analyse the tree.

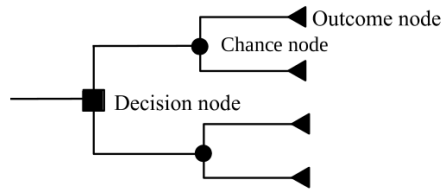


Figure 20: Decision Tree Structure

**Example.** Medicine administered in a heart attack

People who are having a heart attack can be given some medicine which has been shown to increase the probability of them recovering, however there is a risk they will suffer an adverse event (bleed). The research question is is the heart attack medicine cost effective

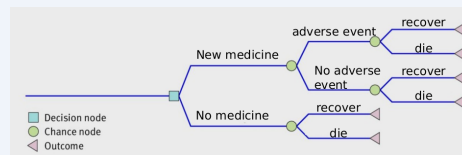


Figure 21: Decision Tree For Medicine

We estimate probabilities from published studies, using trial data or observation (existing) data Or a meta analysis aggregating from multiple sources

For each branch following a chance node, the conditional probability P is needed

$$P = \frac{\text{Number Following That Branch}}{\text{Number Leaving Chance Node}}$$

Probabilities are numbers between 0 and 1, and the probability for all branches out of a given chance node add to 1.

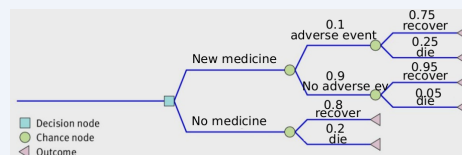


Figure 22: Entering Probabilities

Entering outcomes

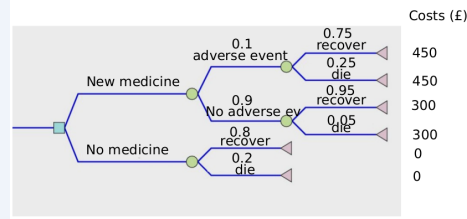


Figure 23

Analysing the decision tree, start from the right and work backwards through the decision tree. At each chance node from the RHS, calculate the expected costs and QALYs at each expected chance node.

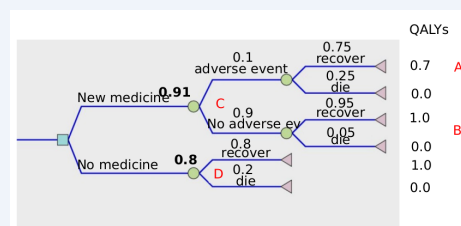


Figure 24

Calculated expected costs on each arm and multiply together, same for B. Then obtained expected QALY for A and B, then compare to C.

Rollback calculations. 0.8 to 0.9075, QALY for no treatment and for medicine.

Then we can similarly do the same for costs

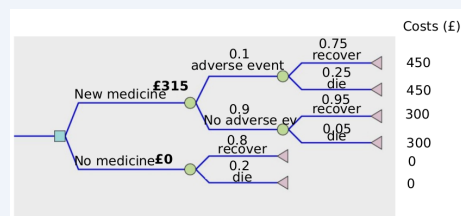


Figure 25

### Limitations of decision trees

We need to be able to assess full implications of each possibility (patient pathway). They are less suitable for longer-term outcomes and struggle to handle recurrence.

### Markov Models

- Markov models represent disease processes that evolve over time
- They are suited to modelling the progression of chronic disease

- Can handle recurrence
- Estimate long term costs and life years gained / QALYs

#### *Elements*

- Markov states should be mutually exclusive and exhaustive
- Markov cycle length is a fixed period of time
- The choice of cycle length should
  - Depend on the timing of events in disease process
  - Depend on the study question and available data
- Transition probabilities
  - Transition from one state to another at end of single cycle
  - Fixed transition probabilities out of each state, adding up to 1
- Markov Rewards
- There are values assigned to each health state that represent the cost and utility of spending one cycle in that state

#### *Discrete Event Simulation*

Some of the issues with decision trees can be addressed in other ways, such as the prior 2 models

#### **Note. Equity**

Throughout the lecture equity has not been a factor of approaches taken (beyond limitations of WTP) The ICER concerns efficiency - which intervention generates health at a lower cost The impacts on inequalities are not considered, what if the two interventions affect different sub-groups differentially

Economic evaluation is solely grounded in efficiency.

## **2.11 Tutorial**

1a) Summarise the key similarities and differences between the three frameworks for economic evaluation: cost-effectiveness analysis, cost-utility analysis, and cost-benefit analysis

If outcome was BMI, this is cost effectiveness, looking at a health measure such as this would negate other health measure, but this is expected since it cost utility analysis – hopefully capturing other aspects, so that we can compare and contrast other disease areas big difference, although both trying to measure health, cost utility is utility derived from QoL Talk about cost effectiveness plane, whether it affects decision, why

Cost-benefit - positive worth doing, negative not.

b) 3 approaches differ wrt to assumptions made regarding SWF

We are not specifying the SWF, these are concerned with maximising efficiency, not concerned with equity in any sense Not the distribution of benefit, just maximising the benefit in society CE analysis is extra welfarist, with argument that health is key part of utility function Not welfarist - not asking individual what that health decision should be, somebody has decided CB is welfarist CUA - unclear - mixture of

the 2 - extra-welfarist - people are asked different health measures, but someone else has decided that matters for your QoL thus welfarist however utility values are obtained (messy) because utility values have come from representative sample of population (what they value this health statement as), so that is quite welfarist

2a) First calculate ICURs, rank by cost, comparator for a is do nothing,  $ICUR = \text{thousand pounds per QALY}$

3a) cost ratios independent

4) economic evaluation - new thing to do

In this case, new drug to improve peoples health, more effective but comes with increased risk of adverse event

## Lecture 6: Demand for Health

Wed 10 Apr 15:00

### 2.12 Outline

1. The demand for health vs health care - wants demands and needs
2. Are the markets for health and health care special? Demand functions
3. Supplier induced demand - the theory, whether this is a real issue
4. Aggregate demand for health care
5. Measuring health

### 2.13 Health And Health Care

#### Derived Demand For Healthcare

- Demand for healthcare is a derived demand
- People do not want healthcare for the sake of it, it is demanded to improve one's health
- If we can alter the demand for health (exercise), then we can also alter the demand for healthcare
- Increasingly, more focus (from policymakers) on the social determinants of health. Thinking about what factors that aren't formal healthcare services can affect health (Pollution, environment, etc.

#### Wants, Demands And Needs

In order to understand the economics of health and health care it is important to understand the wants, needs and demand for health and health care by consumers

- Wants : the desire to consume something
- Demands : wants + the ability and willingness to pay for something
- Needs : the capacity to benefit from the consumption of something

Not all wants are needs (cosmetic surgery, wont demand since too expensive vs needing it, Or, whether would choose to go Dentist if free)



### What Makes Health Different

The demand for health and health care can be analysed in very similar ways to the demand for other goods and services

### Health Production

- Lack of control - the process of producing health lacks the control that other activities have
- Lack of tradability - the output of production of health cannot be sold to a third party

### Markets For Health Care

Most healthcare systems are a complex mix of private and public sector activities. Government involvement in the finance and provision of health care is common

An important reason for this is the *inherent uncertainty* surrounding health and health care

Patients don't behave the same as consumers, nor do doctors behave the same ways as firms. Doctors aren't there to profit maximise, they are an altruistic individual there to serve the needs of patients.

### Arrow (1963)

- Patients behave differently to consumers
  - Judging the product is difficult, there is no ability to test or shop around
  - There is an asymmetry of information - we know considerably less than 'sellers', medical professionals know more than patients
  - Externalities and interdependencies are important - Vaccines can also affect your health
- Doctors behave differently to firms
  - Restricted entry to the industry - Medicine school
  - Advertising and over competition is virtually absent
  - The motivation is clinical need, rather than profit,
  - Doctors price discriminate ethically
- Insurance can help, but is far from perfect

### Why Patients Are Different to Consumers

- In the UK, most people tend to go to their nearest GP / Hospital
- In the US there is more shopping around
- Judging the product in healthcare is not necessarily the same
- Key question is where to go for treatment and why
- Asymmetry of information, its possible that medical professionals are trying to 'induce' demand. Principal agent problem, can the patient be fully sure the medical professional acting fully in the best interest of the patient

## Externalities

### Restricted entry

- Reducing the element of choice for a patient
- High sunk cost, both financially and opportunity
- Very highly regulated
- The supply of doctors in the UK is falling, due to lower wages, more are moving to Australia

### Advertising

- In the UK, there is virtually no advertising
- The medical centres / hospitals / GPs do not need to look for patients, as patients typically find them
- The NHS is a monopoly over health care
- Private insurance is low in the UK

## Doctors vs Firms

### Motivation

- Doctors take the Hippocratic oath to uphold ethical and medical standards, with the idea being a firm's aim is to maximise profit, but doctors have a different underlying motive to maximise health
- This means that they inherently behave differently to workers in other sectors, it is hard to measure health, and more so to maximise

### Ethical price discrimination

- Pharmacist prescription costs, this can add up. But for lower incomes this is reduced, so health care is made more affordable
- Everyone has the right to healthcare, most things are free from the NHS
- NHS dentists are cheaper than private dentists
- Not everybody can undergo breast reduction surgery, but this is offered on the NHS (after series of checks)

Not everyone can get Medicaid, but these also may not be able to afford private health care, this is market failure.

## Determinants of Demand

### Price

- Demand curves show the relationship between prices and the quantity demanded
- If price increases, then quantity decreases (LEWD)
  - Prices for health and health care (especially in the UK)
  - The shape of the demand curve is not always downward sloping, once laser eye surgery is bought, should never be demanded again

- Prices of medical treatments are different to other goods

Income

- Shifts the BC
- But is income a proxy for the opportunity cost of time?
- Normal vs inferior goods

Is healthcare a necessity or luxury?

There are complements and substitutes, say two fillings and two tooth extractions.

Price of filling increases, demand for extraction will decrease (substitutes)

If the demand for GP Visits increases, the price for prescriptions will increase

Tastes and lifestyles

A lot of times there are different consumers caused by different tastes, local vs general, tablets or powder. These can be driven by social norms, and can change by time, smoking was fashionable in the 1950s, but now we know this is not desirable.

Therefore lifestyles also change over time

Whereas expectations can also change, in Scotland almost all adults in the 1940s had teeth extracted, but now it is expected to keep them as long as possible.

Recently large increase in demands for cosmetic procedures

This can be seen in the overturning of HRT drugs that were carcinogenic in the 00s, but now these results have been overturned and there has been an increase in demand for these drugs

## Rise in Obesity

Rising rates of obesity are major causes of concerns in many countries. Obesity is an important risk factor for many health conditions

Population size and composition

Growing populations, a larger demand for healthcare. But this might not be the case for a influx of younger people, looking at Italy there, age can affect the supply of health and NHS resources.

An increasingly aging population (Japan, Italy), as this becomes a larger proportion of working population, there are issues with financing, therefore rising health expenditures are linked to ageing populations

Estimating demand functions

- We usually can observe the demand for health care services, say how many visits to dentist were made
- $Q = Q^D = D(P, I, P_C), P_S, T, \text{Oral health, Non-price costs}$
- Price elasticity of demand = percentage change in quantity divided by the percentage change in price

$$\varepsilon_P^D = \frac{dQ}{dP} \times \frac{P}{Q}$$

- Income elasticity of demand : percentage change in quantity divided by percentage change in income

$$\varepsilon_I^D = \frac{dQ}{dI} \times \frac{I}{Q}$$

But, there are problems with using demand in health and health care

- Health is not tradeable
- Health care has a derived demand
- Wants and effective demand
- Needs
  - Capacity to benefits
  - Implications of basing resource allocation on need instead of demand

### Supplier Induced Demand

One of the key characteristics of health care is *uncertainty*, in terms of diagnoses, available treatments, effectiveness of treatments

Some uncertainty is irreducible, where neither a doctor or patient can be certain

However much uncertainty is one-sided

- Individuals (usually) lack the medical training and knowledge to make truly informed choices
- Principal-agent problem : doctor is an 'agent' acting on behalf of the 'principal'
- It is often assumed / found that doctors do not behave as 'perfect agents', known as *supplier induced demand* (physician induced)
- Doctors engage in some 'persuasive activity to shift the patients demand curve in or out according to the physicians self-interest' (McGuire, 2001)

Potential supplier induce demand jj

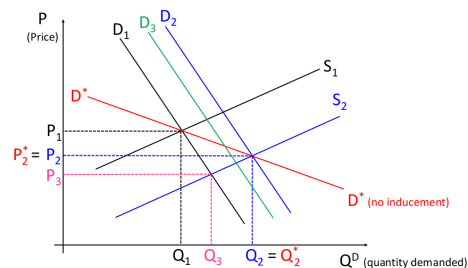


Figure 26

there is an increase in supply from doctors, upselling, accessing different healthcare.

shifting demand from  $p_1$  to  $p_3$ ,  $q_1$  to  $q_3$

if then after this, this causes an increase in demand, this causes a shift from  $d_1$  to  $d_2$

But to really measure demand, this is assuming a certain level of price elasticity (gradient), but if prices are more elastic, there is a shift in supply

if the demand curve was  $D^*$ , a shift in supply would lead us to the same point

if demand is misspecified, if demand curve is not downward sloping (luxury or normal good), price increases, quantity increases. Still assume downward sloping demand curves

criticisms

we would hope that the oath means that doctors behave in this manner

Due to the funding of hospitals, (special tariffs for NHS on patient groups in UK) There are sometimes incentives to cost surgeries more and thus leading to different incentives and fee for services, that may be a reason for why supplier induced demand happens

### Dentistry in Switzerland

- Field experiment conducted where a 'test patient' who did not require any dental treatment was sent to 180 different dentists for recommendation on treatment plans
- In 28% of visits, over treatment was recommended
- There was considerably less over-treatment when patients had higher SSES (socio economic status)
- Also looked at different characteristics of the dentist, dentists with lower utilisation (smaller waiting times for appointments) were more likely to recommend unnecessary treatments
- However, dentists in areas with more competition do not behave differently to those in less competition, in contradiction to the purse SID hypothesis

### GPs in Norway

- Looking at evidence of SID amongst Norwegian primary care physicians
- 2 types of GPs, contract and salaried
- 1 are paid by patient and for what treatments they performs, so have incentives to induce demand
- 2 are paid a flat rate salary, so have no incentive to induce demand
- Neither group increase their output as a response to an increase in physician density
- Authors argue this refutes the notion of SID as group could induce demand if they wish

## 2.14 Measuring Health

- Health is a highly valued asset. Other assets are often ranked lower in the preference scale of most people

Mortality

- Government recorded figure, at various levels, age standardised measures too

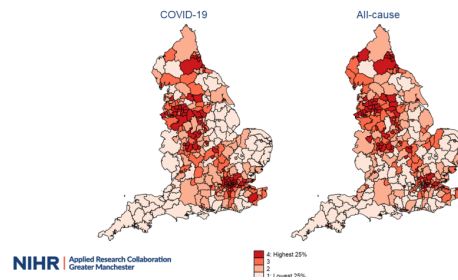


Figure 27: National Variation in Mortality Rates (March to July 2020)

### Life expectancy

- National, regional, LA level
- Average age people in an area are expected to live for
- Age 50, age expect that person to live to

Life expectancy and mortality are both at an area level, rather than individual.

Also a measure of HealthY, the years of healthy life expectancies, but these again are measure of regional health.

### Self-Assessed Health

A more individual measure, quite basic but papers have found it to be an accurate predictor of health, especially among the elderly

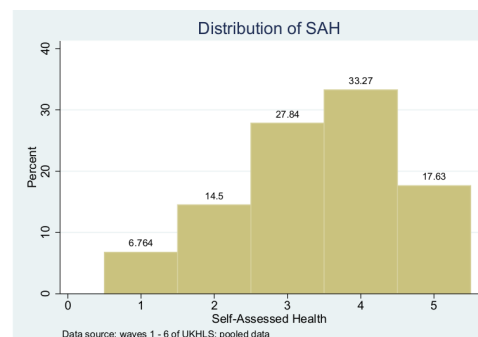


Figure 28

Quite generic, and subjective. People may not want to say they have excellent health

### Satisfaction with Health

### EQ5D

A measure of quality of life, based on a questionnaire (mobility, self care, pain and discomfort, anxiety and depression)

A 'scoring' algorithm is then applied to responses to give a number that is designed to represent health status

From -0.5 to 1, where 1 = full health and 0 = death

Can calculate QALY and calculate cost effectiveness,

Absolute or relative position

These are based on subjective valuations of health,

Summary

Measuring health is inherently quite difficult, but still a measure of health is better than none. Self-assessed health is used a lot,

Health economics considers the supply of health care as well as demand

Assumption of no indifferent markets

## Lecture 7: Modelling choices about health : The Grossman Model

Wed 17 Apr 15:02

Recap

Grossman model addresses how health care is different and is production and consumption good, but major criticism is that it doesn't incorporate inherent uncertainty.

### Consumer Theory

- Utility is the level of satisfaction that consumers obtain from the consumption of goods

$$U = U(x_1, \dots, x_n)$$

- Marginal utility is the additional utility gained from one more unit of good  $x_i$

$$MU_{x_i} = \frac{\Delta U}{\Delta X_i} = \frac{\partial U}{\partial x_i}$$

- Consumers are assumed to be rational, their behaviour is consistent with their aims, they act in their own interest to maximise well being
- Properties of rationality, given more than one 'bundle' of goods:
  - Complete (can express preferences for all bundles)
  - Transitive
  - Non satiable

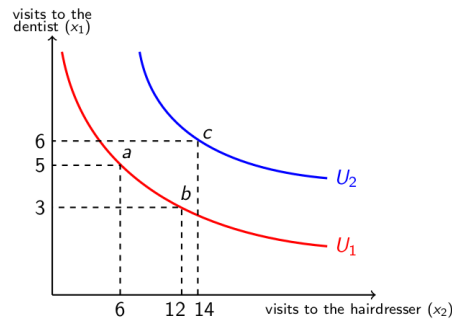


Figure 29: Indifference Curves

Rational - more is always better

With these indifference curves we can also compute the MRS, but they generally allow us to compare different bundles.

Diminishing MU due to the convexity of the curve.

### Budget constraints and maximisation

We can only maximise utility subject to budget constraints (a function of income and current prices)

Downward sloping, indicating that it has to be less than the income level, if maximising, we can obtain the MRS after we diff y wrt x.

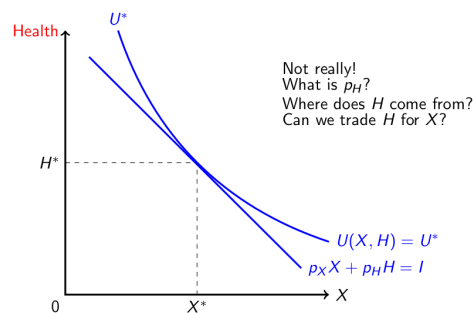


Figure 30

We don't really have a price on our health, and it is hard to derive this health

The indifference curve has an x and a h, this is where the Grossman model comes in

### Criticisms of applying consumer theory

- Self interest, rationality and utility maximisation can be overly simplistic
- For example, cancer-sufferers may prefer more risky treatment due to their health status



- When health is included, say caring and addiction in economic models, it comes down to the uncertainty and asymmetric information which are why consumer choice theory becomes slightly harder to justify in health settings
- People have different preferences, the stakes may be higher etc

### Exercise 3. Patient's choice of hospital in NHS

a way to work out peoples preferences, say what it would take to favour an injection over a tablet  
DfH looked at waiting times and travel to a clinic information that hospitals are similar to home  
hospital 4.5 months reduction in waiting times vs 3-5 hours travel travel time of 3 hours vs travel  
time of 2 hours, along an indifference curve, peoples preferences were indifferent

## The Grossman Model

Health care is not desired for its own sake, but to improve health (derived demand)

Primitives

- Founded on the view that health is a basic commodity
- Individuals produce health using both their own time and market good inputs, combined in package such as diet, lifestyle choices and healthcare
- Health also affects a persons ability to work (need to be suitably healthy to work) and hence provides an income. But income is assumed to come only from work
- Poor health reduces both an individual's utility and their ability to earn an income
- Health is a key component of human capital, in order to work you need to be health, in order to be healthy you need to work
- In the Grossman model, health is treated as capital, rather than a consumer good (as in consumer theory). Thus doesn't have issue of trading, or a 'good'
- At any point in time, an individual has a 'stock' of health. This can depreciate over time (ageing), and decreases with production and consumption of other commodities. But this can also be increased with investments (time, effort, knowledge, health, promotion, etc). Skills and knowledge further increases the efficiency of how an individual procures health (education improves skills and knowledge, therefore investments in education improve health)

Notation  $H$  : health,  $C$  consumption,  $u$  : utility,  $Y$  disposable income,  $M$  medical care,  $X$  consumer goods,  $q$  price of medical care,  $p$  price of consumer goods

Assuming all we want to spend budget on consumer goods.

Wagstaff representation

- Two commodities, health ( $H$ ) and other consumption ( $C$ )
- Utility is gained from their consumption :  $U = u(H, C)$
- Health is produced using medical care ( $M$ , with a price  $q$ ) and consumption is produced using one input ( $X$ , with a price  $p$ )
- The individual has some income  $I > 0$  (no time constraint here)

- We can then derive four diagrams linking all of these pieces of information

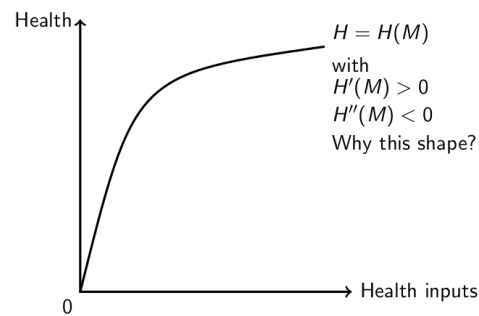


Figure 31: Relationship between expenditure on Medicare and health

Since this model doesn't include health in the income function, this means that there is some sort of welfare state.

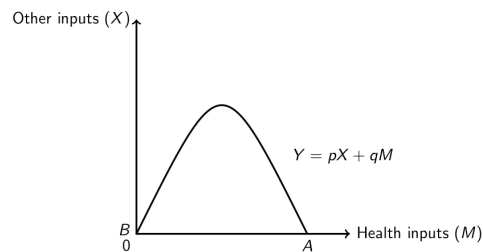


Figure 32: Budget constraint : alternative view

Previous BC assumes some sort of welfare state

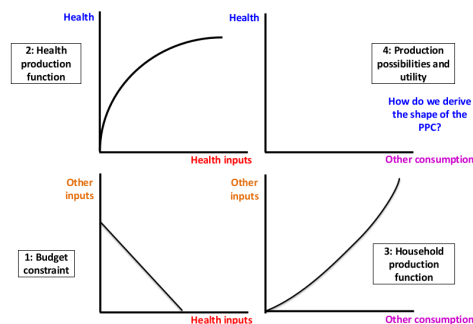


Figure 33: PPC

Shows the possible production of health and other consumption

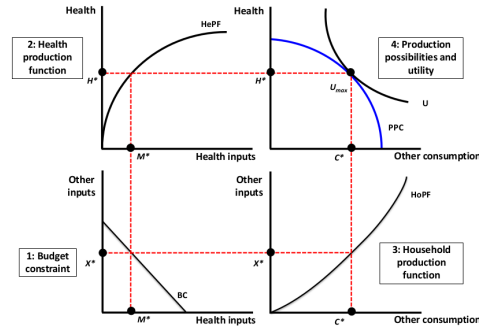


Figure 34

Individual bundles of health and consumption goods are dictated by where the ID curve meets the PPF,  $H^*$  and  $C^*$ . Working backwards from this, at the 3rd quad, we have  $C^*$ . Given our BC, we have  $X^*$  which means we can consume  $M^*$  medical inputs, so our optimal level of health is  $H^*$ .

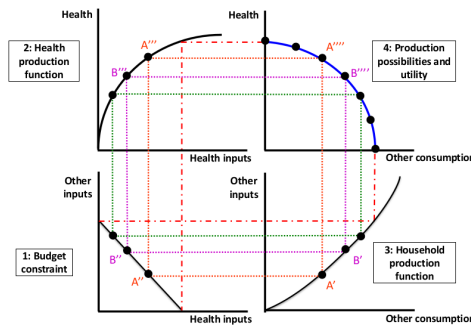


Figure 35

Maximising health good, but not getting utility from consumption goods,

Usefulness of the graphical representation of the Grossman model

Allows us to model the effects on health and the demand for health care in a number of scenarios (changes in income, prices, healthcare technology and health production).

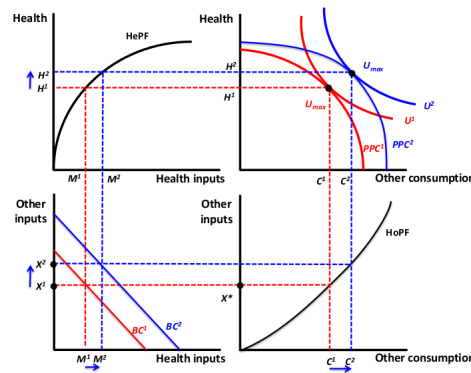


Figure 36

Outward shift in PPF, equilibrium decided on individuals Increase in income has allowed outward shift in PPC,

Outward shift in other consumption, shown in this quadrant, but as we go to left, smaller increase in health, as due to

All dictated by an individuals preference, and IDC meeting PPF

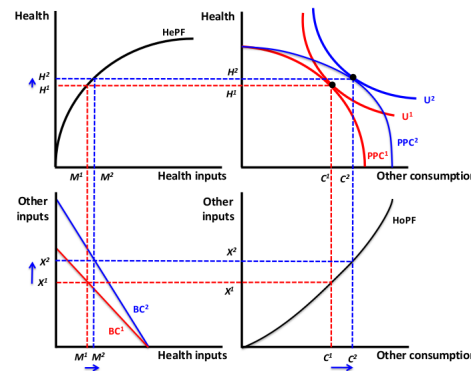


Figure 37

Since relative prices have gone down, they can now increase their consumption of medical goods, the change in price can be seen in the household consumption function, then arising from  $c_1$  to  $c_2$ . Does assume disposable income, say if prices of eating out decreased (rather than gas+electric since disposable)

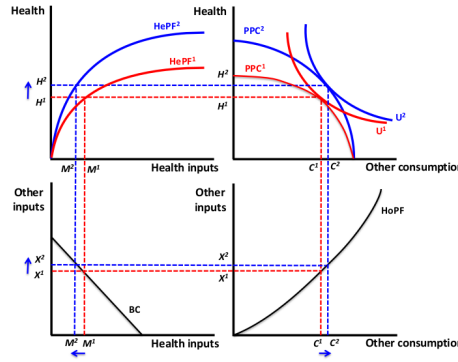


Figure 38: Increased health production

Shift outwards and also a change in PPF, increasing the availability health you can produce, given the change in the IDC, the goods you will forego for each other will change. Outward shift increases consumption, but also increase in overall health production to  $H_2$

### Investments in Health

Grossman model

Utility, maximised by health and consumption goods, but now we sum the health consumption and other consumption over time, as well as discount factor

This leads to different rates of preferences,

Health stock in period  $t$  is given by:

$$HS_t = HS_{t-1} - \delta_t + I_t$$

Ie, health stock today is health stock yesterday minus depreciation ( $\delta$ ) plus any investments made in health ( $I$ )

Both  $C$  and  $I$  are produced within the household, and hence we can define each a production function

$$I_t = I(M_t, T_t^H, E_t)$$

$$C_t = C(X_t, T_t^C, E_t)$$

Where  $T^H$  and  $T^C$  are the time spent in production of health or production of other goods, respectively, and  $E$  is a measure of education (proxy for human capital) Utility maximisation is subject to two constraints :

$$\text{time constraint: } T_t = T_t^H + T_t^C + T_t^W + T_t^S$$

$$\text{monetary budget constraint: } Y = T^W W = qM + pX$$

Maximise utility given maximisation of health production and other goods, subject to the time you have and income you produce given current health state

Solution is an equilibrium condition that states that an individual will continue making investments up until the marginal benefits of health capital equal its marginal cost

### Criticisms

- Assumes individuals are consistent utility maximisers
- Assumes that individuals have perfect information
  - Perfect foresight about health
  - Know the rate of depreciation of their health
  - Understand the effects of health care and other consumption on their health
  - In the extreme, it assumes we all make rational well informed decisions about the date of our own death!
- Does not take into account uncertainty (asymmetric information)
  - Adverse health events (accidents, flu etc.
  - Do individuals really know the true effects of health care on health, or do they rely on experts

### Recap on health and Grossman model

- Health is a capital stock that depreciates over time, it is both a production and consumption good
- Individuals choose health investments upto  $MU = MC$
- Some predictions of the Grossman model have not been confirmed by empirical literature

### Stylised Facts

1. Health is strongly associated with socio-economic status (SES) , irrespective of SES measure
2. SE inequalities in self-reported health increase until age 60 and narrow thereafter
3. Health insurance and access to medical care explain only a small fraction - occupation, health behaviours, and cognitive ability appear more important
4. Important reverse causality effect of ill health on labour force participation, income and wealth
5. Among the dimensions of SES, education seems to be the most important determinant
6. A large part of the health gradient may be due to early childhood endowments and investments

Can Grossman-type models explain stylised facts?

- 1, yes predicts positive association between health with wealth and education
- 2, no, constant returns to scale in health investment in its input lead to indeterminacy
- Problematic 3, 4, 6
- Grossman identifies some mechanisms through which health may differ by SES, but cannot explain SES differences in rate of change of health

## Lecture 8: Empirical Studies on the demand for health

Wed 24 Apr 15:00

### 2.15 Overview

### 2.16 Education and Health

The model predict higher education leads to higher health production

### Motivation

- Why is the relationship between education and health so important, what are the policy motivations? (start well, live well, age well) / school readiness
- Medical care is only one input - own time use also important
- Health is a form of human capital, therefore it is natural to explore the relationship between health capital and other forms of human capital (schooling / education)
- “The one social factor that researchers agree is consistently linked to longer lives in every country where it has been studied is education. It is more important than race; it obliterates any effects of income.” Gina Kolata, “A Surprising Secret to Long Life: Stay in School”, New York Times
- Skill production with cognitive and non-cognitive skills key determinants of completed schooling and health as an adult
- Introduce concepts of self-productivity (skills produced early in life increase skills at later stages) and dynamic complementarity (early investments raise marginal productivity of later investments), which interact to generate multiplier effects
- Investments in adolescents have much larger payoffs when earlier investments have been made
- Stress importance of non cognitive skills : big five personality traits ( openness etc.

### Econometrics Model

- We want to estimate the effect of extra education on health
- So run a simple econometric model of form

$$\text{Health}_i = \alpha + \beta \text{Education}_i + \gamma X_i + \varepsilon_i$$

- Where
  - Health is some measure of health
  - Education is some measure of education (highest level, years of schooling etc)
  - X is a vector of other control variables
  - $\varepsilon$  is a standard IID error term
  - i indexes individuals

### Why $\beta$ may not be causal

- Reverse causality - does E really cause H? or is E also affected by H?
- Omitted variable bias - are we really capturing/ measuring / accounting for **everything** that could influence H and also E?
- Misreporting (either of health outcome and or education) - there has been shown to be problems with health state classifications / misreporting, and has been shown to be affected by education

**Possible Solutions?** To try and overcome these *endogeneity* issues on the past slide, there are three popular study designs, they are direct inclusion of third (omitted) variables, twin studies and instrumental variables.

### Direct inclusion of omitted variables

- All studies find positive and significant effects of completed schooling on at least some key measures of adult health and beneficial health behaviours
- Van der pol (2011) - controls for time preference in dutch household survey, main outcome is self rated health, with other outcomes such as cigarette smoking, long term illness, BMI and obesity
- Another paper by conti and heckman (2010) - controlling for cognitive and non cognitive ability at age 10 and health at that age in examining outcomes at age 30 in 1970 British cohort study: outcomes included self-rated health, daily smoking, and obesity, *education effects bigger for those with more cognitive ability and for those with less non cognitive ability*

### Van der Pol (2011)

- Education as "most important correlate of health" (fuchs, 1982)
- But mechanisms are unknown
- Gross man : education improves health production and allocative efficiency
- Fuchs : no causal relation but due to third factors such as time preferences
- Time preferences : individuals preferences for current outcomes over future outcomes (two methods - revealed (observing behaviour) or stated preference (stated in experiment))

To

- Investigate the role of time preferences in education/health nexus using stated preference data
- One year of dutch household survey
- Focus on financial behaviour, missing other SES characteristics

Good to understand sample have in context of who we have in the sample Increase in 1 more continuous education level (1-5) increases health by 0.089 (no controls)

Once include time preferences in model (unobserved factor), coefficient on  $\beta$  decreases

Once include more that might factor into education and health, this also decreases the impact of education on health

Including individuals level of income, coefficient did increase further

So originally, coefficient is over estimating, taking account of time preferences and household characteristics linked to education !

Using binary categorical levels of education, the base category was uni degrees, so as expected those with lower levels, had lower health

Same effect again, once start to control for omitted variable biases in the model, the coefficient decreases and r-sq increases

Risk attitude - interestingly time preferences inclusion with risk attitude, sign changes, so maybe the time preferences are picking up the risk attitude initially but once you include time preferences and risk attitude, this decreases the unobserved effect in the models.



**Conclusion**

- Education has a statistically significant and positive effect on health
- Only slightly reduced by the inclusion of time preferences
- Effect holds for other health outcomes, but not smoking
- Cross-sectional data precludes causal interpretation
- Omitted variable bias - not capturing lots of information
- Measurement error in self-assessed health
- Single (financial) measure of time preferences

**Twin studies**

- Mixed evidence
- Behrman et al (2011) : no effect on adult mortality or hospitalisation in Danish twin registry, 2500 identical twin pairs
- Aim of paper : follow individuals for large part of life course and study effect of schooling on mortality and longevity (across different ages and time periods)
- Include twin fixed effects - to then control for genetic similarities but to study differences in schooling related to their mortality
- Sharing DNA negates the nature vs nurture argument - same genetic make-up so only thing that varies is their environment
- But environmental differences may be related to
  1. Birthweight : linking data on birth records
  2. Cognitive ability : height as correlate between IQ and early-life health
- 18k identical twins, linked to birth, schooling and death

**2.17 Economics resources and health**

We want to estimate the effect of economic conditions on health. We could run a simple econometric model of the form

$$\text{Health}_i = \alpha + \beta \text{Economic\_conditions}_i + \gamma X_i + \varepsilon_i$$

where

- Health is some measure of health
- Economic conditions is some measure of the state of the macro economy
- X is a vector of other control variables
- $\varepsilon$  is a standard IID error term
- i indexes individuals
- There are less issues around estimation of this model, than in the education case, although reverse causality and endogeneity could still be issues

The relationship between economic instability and health has long held interest

Dating back to Brenner 1979, who found a statistical association between mortality rate and unemployment rate in England and Wales

In theory, economic instability changes productivity of several factors

Ruhm (2000)

Results

Higher unemployment rates were linked to mortality Finally, looking at different time periods, this stayed consistent

Looking at deaths, higher unemployment rate was linked to lower mortality rates

Macro to look at overall effect Micro model to see mechanisms of why this is happening Finding higher unemployment rates linked to BMI

Overall, unemployment linked to more health indicators that are typically better

Higher rates of unemployment were linked to higher rates of physical activity (any and regular), fruit and veg consump, less fat consume

Finding was less clear, lower probability of attending those

Find strong inverse relationship between macroeconomic conditions on health and mortality, unemployment seems to increase exercise, increase fruit and veg consumption

## 2.18 Previous exam questions

Main thing : state why and how it will effect demand and the justification for this

After summarising and critiquing, state if believe

Demonstrate understand the papers, reading around the topic = extra marks

Economic intuition around the Grossman

Looking at recent research on scholar for what has cited this recently

## 2.19 Tutorial

Q: In what ways are patients (consumers of medical care) different to consumers of more traditional economic goods?

A: 1. Cant judge differences in service 2. Principle agent relationship - hoping advice received is in best inters, but this is unknown due to principle agent problem 3. Externalities (neg and pos) - vaccines, positive externality is that you are protected and that helps everyone else around you, but on flip side the negative is if you don't get, you are more likely to get the virus and be a spreader of which

Q: Discuss the issues around estimating demand curves for medical care. A: As price increases, quantity demanded decreases + vice versa. But this isnt so simple for healthcare

1. Determining the price can be quite difficult, particularly in UK NHS setting since they are free at point of service,so a better way to look at this is using income. Looking at opportunity cost of time, attending an appointment means you give up your time for this

2. Insurance markets, price is co payment which varies by person

3. Price to decrease massively, in market have to pay for everything, if tooth extractions Derived demand - tooth extraction only if you demand it, regardless of price of item, you won't demand this again

Is healthcare a luxury or necessity? Another example or common issue is expectations over the future, you can't predict your own health or population health on an individual level. This is sometimes easier to do on an area level rather than individual

As someone's income increases, cosmetics (normal) may be more preferred to inferior goods

4. Q: What is Supplier Induced Demand (SID)? Is it likely that SID (or physician induced demand, as it is alternatively known) is likely to exist in reality? Why are there issues about testing for its existence?

A: amount of demand that exists beyond what would have occurred in a market in which all agents are fully informed

Figure SID - graphical

OG equilibrium is  $p_1, q_1$ , if there is an initial shift outwards, an increase in SID, shift in demand outwards to  $d_2$ , subsequently shift to  $s_2$ , creating new equilibrium point But argument, it doesn't exist, there is idea it might not have happened, that elasticities are misspecified

When financial gains involved, sometimes motivations may change

No evidence of SID empirically - potentially for misspecified demand curve - which feeds into difficulties in measuring demand curve like this + also that properties of  $p_2, p_3$  are quite similar, whether there was or wasn't is hard to distinguish

Morris et al -

Q: Briefly summarise the Grossman model by considering the following points: (i) What does the model do? (ii) How it is different to more traditional microeconomic utility maximisation models? (iii) What assumptions does the model make? (iv) How realistic are the assumptions? (v) Can you think of any ways to improve the model

A: Health is basic commodity, produced from own investment in diet, exercise etc But there is also market structures impacting this Utility is function of health, but there may be some reverse causality here Health stock is function of health stock yesterday and investments in health

Rational individual's always want to maximise utility, main key components are that we max util subject to time constraints (health, consumption, working, sick) But this feeds back into 2nd BC that feeds back into  $T^W$