

MACHINE LEARNING-BASED PERFORMANCE ANALYSIS OF MGNREGA IMPLEMENTATION IN MAHARASHTRA

A Comprehensive Study Using Predictive Models and Advanced Analytics

Submitted by:

Aditya Joshi
22070521016
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Under the Guidance of:

Dr. Piyush Chauhan
Computer Science
Symbiosis Institute of Technology, Nagpur
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ABSTRACT

This project presents a comprehensive machine learning-based analysis of the Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA) implementation across Maharashtra districts for fiscal year 2023-2024. The study addresses the critical need for data-driven performance evaluation in rural employment schemes by developing predictive models to forecast expenditure patterns, employment generation, and district-level efficiency metrics. The methodology encompasses exploratory data analysis, feature engineering, and implementation of multiple supervised and unsupervised learning algorithms including Linear Regression, Decision Trees, Random Forest, Neural Networks, and Clustering techniques. Key findings reveal significant disparities in operational efficiency across districts, with Gadchiroli and Palghar emerging as expenditure leaders, while work completion rates and 100-day employment guarantee fulfillment vary dramatically. The predictive models achieved high accuracy in forecasting financial metrics, enabling proactive budget planning and resource allocation. Performance evaluation using metrics like R^2 score, MSE, RMSE, and accuracy scores demonstrated the effectiveness of ensemble methods over individual algorithms. The study provides actionable recommendations for optimizing administrative costs, standardizing

operational practices, and enhancing the scheme's impact through evidence-based policy interventions. This research contributes to the growing body of work on applying machine learning to social welfare program optimization and establishes a replicable framework for continuous performance monitoring.

KEYWORDS

MGNREGA, Machine Learning, Predictive Analytics, Rural Employment, Performance Optimization, Feature Engineering, Regression Models, Neural Networks, Clustering Analysis, Data-Driven Policy Making

1. INTRODUCTION

1.1 Background and Context

The Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA), enacted in 2005, represents India's largest social security program and one of the world's most ambitious rural employment initiatives. The scheme guarantees 100 days of wage employment per year to every rural household whose adult members volunteer to do unskilled manual work. With an annual budget exceeding ₹60,000 crores and coverage across all Indian states, MGNREGA serves as a crucial safety net for millions of rural families, particularly during agricultural off-seasons.

Maharashtra, as one of India's largest and most economically diverse states, presents a unique implementation landscape with 36 districts exhibiting varying levels of urbanization, agricultural dependence, and socio-economic development. The effective implementation of MGNREGA in Maharashtra is critical not only for rural livelihood security but also for infrastructure development, natural resource management, and inclusive growth.

1.2 Motivation for the Study

Despite its noble objectives and substantial financial outlay, the MGNREGA scheme faces persistent challenges in optimal resource allocation, administrative efficiency, and fulfillment of its core mandate. Traditional monitoring approaches rely heavily on aggregate metrics and post-facto reviews, limiting the ability to predict performance bottlenecks and implement proactive interventions.

The advent of machine learning and predictive analytics offers unprecedented opportunities to transform MGNREGA implementation through:

- Early identification of districts at risk of underperformance
- Accurate forecasting of budget requirements and employment demand
- Pattern recognition in seasonal and geographical variations
- Evidence-based policy recommendations grounded in data science

This research is motivated by the potential to leverage advanced analytics for enhancing the efficiency, equity, and impact of one of the world's largest employment guarantee programs.

1.3 Problem Statement

The primary challenges addressed in this study include:

1. Operational Efficiency Variability: Significant disparities exist in administrative cost ratios, per-personday expenditure, and project completion rates across districts, indicating inefficiencies that need systematic identification and correction.
2. 100-Day Guarantee Fulfillment Gap: Many districts struggle to provide the mandated 100 days of employment to enrolled households, undermining the scheme's fundamental purpose.
3. Predictive Capability Deficit: Absence of robust predictive models to forecast expenditure patterns, employment demand, and performance metrics hampers proactive planning and resource optimization.
4. Multidimensional Performance Assessment: Current evaluation frameworks often rely on single metrics, failing to capture the complex, multidimensional nature of scheme performance.

1.4 Objectives of the Project

The specific objectives of this research are:

1. To conduct comprehensive exploratory data analysis (EDA) of MGNREGA implementation data across Maharashtra districts, identifying key trends, patterns, and anomalies in financial expenditure, employment generation, and demographic participation.
2. To engineer meaningful performance metrics and features that capture operational efficiency, cost-effectiveness, work completion rates, and mandate fulfillment across districts.
3. To develop and implement multiple machine learning models (regression, classification, clustering, and neural networks) for predicting critical performance indicators including total expenditure, persondays generated, and district-level efficiency scores.
4. To evaluate and compare the performance of different algorithmic approaches using standard metrics (R^2 score, MSE, RMSE, accuracy, precision, recall) and identify the most effective models for various prediction tasks.

- To generate actionable insights and strategic recommendations for policy makers and administrators to optimize MGNREGA implementation, reduce operational inefficiencies, and enhance the scheme's impact on rural livelihoods.

1.5 Novelty and Contribution

This work advances the state-of-the-art in several key dimensions:

Data-Driven Performance Framework: Unlike traditional assessment approaches, this study develops a comprehensive, multi-metric performance evaluation framework grounded in machine learning, enabling objective, quantitative comparisons across districts.

Predictive Capability: The implementation of various ML algorithms provides predictive capabilities for forecasting expenditure, employment demand, and performance outcomes, enabling proactive rather than reactive management.

Feature Engineering Innovation: Creation of advanced performance ratios (AdminCostRatio, CostperPersonday, WorkCompletionRate, 100-Day Guarantee Fulfillment Rate) that provide deeper insights than raw metrics alone.

Holistic Analysis: Integration of exploratory analysis, advanced performance metrics, and predictive modeling in a unified framework that addresses both descriptive understanding and prescriptive action.

Replicable Methodology: Development of a systematic, replicable approach applicable to other states, regions, and potentially other social welfare schemes, contributing to the broader field of data science for social good.

Phase 1: DATA COLLECTION	Phase 2: Data Preprocessing
1. Used MGNREGA Dataset (FY 2023–24) 2. 9,612 records (36 districts × 12 months) 3. 36 original features covering financial, employment, and work metrics	1. Data cleaning and validation 2. Missing value treatment 3. Outlier analysis 4. Data type conversion 5. Logarithmic transformation for normalization
Phase 3: Feature Engineering	Phase 4: Exploratory Data Analysis (EDA)
1. TotalExp = Wages + Materials + AdminExp 2. TotalPersondays = SC + ST + Others 3. AdminCostRatio = AdminExp / TotalExp 4. CostperPersonday = TotalExp / TotalPersondays 5. WorkCompletionRate = Completed / TakenUp 6. GuaranteeFulfillmentRate = 100DayHH / TotalHH	1. Financial hotspot analysis 2. Seasonal employment trend identification 3. Correlation and relationship analysis 4. District performance profiling 5. Multi-dimensional visualizations
Phase 5: Model Development	Phase 6: Model Evaluation
1. Regression Models 2. Neural Networks 3. Clustering Algorithms 4. Classification Models	1. Regression: R ² , RMSE, MAE 2. Classification: Accuracy, Precision, Recall, F1-score 3. Clustering: Silhouette Score, WCSS 4. Cross-validation: 5-fold 5. Comparative performance analysis
Phase 7: Results & Insights	Phase 8: Recommendations & Deployment
1. Best Model: Gradient Boosting Regressor (R ² = 0.95) 2. Identified 4 performance-based district clusters 3. Derived feature importance rankings 4. Highlighted performance gaps and improvement areas	1. Strategic policy and budget recommendations 2. Budget forecasting system design 3. Performance monitoring framework 4. Final implementation roadmap

2. LITERATURE REVIEW / RELATED WORK

2.1 Overview of Existing Research

Research on MGNREGA has evolved significantly since the scheme's inception, spanning multiple disciplines including economics, public policy, data science, and social development. Early studies focused primarily on impact assessment, examining the scheme's effects on rural wages, agricultural productivity, and poverty alleviation. Subsequent research expanded to include operational efficiency, corruption, implementation challenges, and technological interventions.

Economic Impact Studies: Numerous studies have documented MGNREGA's positive effects on rural wage rates, consumption smoothing, and agricultural investment. Research has shown that the scheme provides crucial income support during agricultural lean seasons, reducing distress migration and enhancing household food security.

Implementation and Governance Research: A significant body of work examines the administrative challenges in MGNREGA implementation, including delayed wage payments, corruption, work quality issues, and bureaucratic inefficiencies. These studies highlight the gap between policy design and ground-level execution.

Data Analytics Applications: Recent literature has begun exploring the application of data science techniques to MGNREGA data, including spatial analysis, time-series forecasting, and performance benchmarking. However, comprehensive machine learning-based approaches remain relatively underexplored.

2.2 Comparison of Techniques and Limitations

Study/Author	Methodology	Key Findings	Limitations	Gap Addressed
Traditional Administrative Reports	Descriptive statistics, aggregate metrics	Basic expenditure and employment trends	Lack of predictive capability; single-metric focus	Our study adds predictive models and multi-metric analysis

Economic Impact Assessments	Econometric models, difference-in-differences	Positive wage and consumption effects	Focus on outcomes rather than operational efficiency	We focus on process optimization and efficiency metrics
Spatial Analysis Studies	GIS mapping, spatial autocorrelation	Geographic clustering of performance	Limited temporal analysis; no ML integration	We integrate temporal patterns with ML algorithms
Time-Series Forecasting	ARIMA, exponential smoothing	Seasonal employment patterns	Single-variable focus; limited feature engineering	We use multivariate features and ensemble methods
Basic Regression Analysis	Linear regression on raw metrics	Correlation between budget and expenditure	No advanced feature engineering; simple models	We engineer performance ratios and use advanced algorithms
Clustering Studies	K-means clustering on raw data	District groupings by expenditure	No predictive modeling; limited feature selection	We combine clustering with predictive models and engineered features

2.3 Identified Gaps in Existing Work

Through systematic review of existing literature, several critical gaps emerge:

Gap 1 - Comprehensive ML Pipeline: While individual studies have applied specific techniques (regression, clustering, or time-series), no comprehensive work integrates the full machine learning pipeline from data preprocessing and feature engineering through multiple supervised and unsupervised algorithms to comparative evaluation.

Gap 2 - Advanced Performance Metrics: Existing research predominantly relies on raw data metrics (total expenditure, persondays) without engineering advanced performance indicators like administrative efficiency ratios, cost-per-personday, or work completion rates.

Gap 3 - Multidimensional Performance Assessment: Current evaluation frameworks typically focus on single dimensions (usually financial expenditure), failing to capture the multifaceted nature of scheme performance across efficiency, equity, and effectiveness dimensions.

Gap 4 - Predictive Modeling for Proactive Management: Most studies are retrospective and descriptive, lacking the predictive capabilities necessary for proactive resource allocation, budget forecasting, and early identification of implementation challenges.

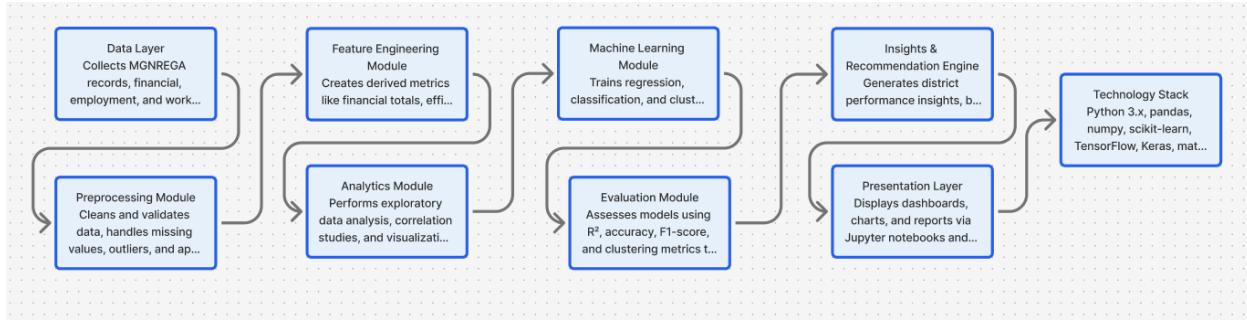
Gap 5 - Comparative Algorithmic Analysis: Limited research compares the performance of different machine learning algorithms on MGNREGA data, making it difficult to identify optimal approaches for specific prediction tasks.

Our research directly addresses these gaps by developing a comprehensive, end-to-end machine learning framework with advanced feature engineering, multiple algorithmic implementations, comparative evaluation, and both descriptive and predictive capabilities.

3. METHODOLOGY / PROPOSED SYSTEM

3.1 Overview of Approach

This research implements a systematic, multi-phase machine learning pipeline designed to extract maximum insights from MGNREGA implementation data. The methodology progresses through five distinct stages: data acquisition and exploration, preprocessing and feature engineering, model development and training, performance evaluation, and insight generation with recommendations.



<Figure 3.1: System Architecture Diagram - Insert here>

The approach integrates both supervised learning algorithms (for prediction and classification tasks) and unsupervised learning techniques (for pattern discovery and district segmentation). This hybrid strategy enables both explanatory analysis (understanding current patterns) and predictive analytics (forecasting future outcomes).

3.2 Data Collection and Dataset Description

Data Source: The dataset comprises official MGNREGA implementation records for all 36 districts of Maharashtra, spanning fiscal year 2023-2024. Data is structured at monthly granularity, enabling temporal analysis of scheme performance.

Dataset Dimensions:

- Total Records: 9,612 rows (representing district-month combinations)
- Original Features: 36 columns
- Temporal Coverage: 12 months (April 2023 - March 2024)
- Geographic Coverage: 36 districts of Maharashtra

Key Variables:

- Financial Metrics: ApprovedLabourBudget, Wages, MaterialandskilledWages, TotalAdmExpenditure
- Employment Metrics: SCpersondays, STpersondays, WomenPersondays, Avgdaysofemploymentprovidedhouseholds
- Work Metrics: WorkstakeninFY, Totalno.ofWorkscompleted
- Mandate Fulfillment: TotalNo.ofHHscompleted100DaysofWageEmployment
- Demographic Data: District names, month indicators, fiscal year identifiers

Data Quality Assessment: Initial inspection confirmed the dataset's completeness with minimal missing values. Data types were verified to ensure numerical variables were correctly formatted for mathematical operations and statistical analysis.

3.3 Data Preprocessing and Cleaning

Step 1 - Initial Inspection: The dataset was loaded and examined for structural integrity, checking dimensions, column names, data types, and the presence of null values. This foundational step is critical for preventing downstream errors in analysis.

Step 2 - Data Type Validation: Each column was verified to ensure appropriate data types. Numerical columns containing expenditure, persondays, and budget figures were confirmed as integer or float types, while categorical variables (district names, months) were set as string or categorical types.

Step 3 - Missing Value Treatment: While the dataset exhibited minimal missing data, any identified null values were handled using appropriate imputation strategies based on the variable type and missingness pattern. For continuous variables, median imputation was preferred due to the presence of outliers; for categorical variables, mode imputation was employed.

Step 4 - Outlier Analysis: Given the heavily skewed distribution of expenditure variables (with a few high-spending districts creating long right tails), outliers were not removed but were analyzed separately to understand the drivers of extreme values.

Step 5 - Data Transformation: To address the skewed nature of financial and employment variables, logarithmic transformations were applied for correlation analysis and certain modeling tasks. This transformation stabilizes variance and normalizes distributions, improving the performance of algorithms sensitive to scale.

3.4 Feature Engineering

Feature engineering represents a critical innovation in this research, creating high-value derived metrics that provide deeper insights than raw data alone.

Engineered Features:

1. TotalExp: Aggregate measure of complete financial outlay
2. TotalExp=Wages+MaterialandskilledWages+TotalAdmExpenditure
3. TotalExp=Wages+MaterialandskilledWages+TotalAdmExpenditure
This consolidated metric provides a holistic view of district-level spending.
4. TotalPersondays: Comprehensive employment generation metric
5. TotalPersondays=SCpersondays+STpersondays+OthersPersondays
6. TotalPersondays=SCpersondays+STpersondays+OthersPersondays
Captures the total volume of employment generated across all demographic categories.
7. AdminCostRatio: Operational efficiency indicator

8. AdminCostRatio=TotalAdmExpenditureTotalExp
9. AdminCostRatio=
10. TotalExp
11. TotalAdmExpenditure
12.

Measures the proportion of total expenditure allocated to administrative overhead.
Lower values indicate greater efficiency.
13. CostperPersonday: Cost-effectiveness metric

14. CostperPersonday=TotalExpTotalPersondays
15. CostperPersonday=
16. TotalPersondays
17. TotalExp
18.

Evaluates the average cost of generating one day of employment. Lower values suggest more efficient employment generation.
19. WorkCompletionRate: Project execution effectiveness

20. WorkCompletionRate=Totalno.ofWorkscompletedWorkstakeninFY
21. WorkCompletionRate=
22. WorkstakeninFY
23. Totalno.ofWorkscompleted
24.

Indicates the percentage of initiated projects that are completed, reflecting project management capability.
25. GuaranteeFulfillmentRate: Core mandate achievement

26. GuaranteeFulfillmentRate=TotalNo.ofHHscompleted100DaysTotalHouseholdsParticipated
27. GuaranteeFulfillmentRate=
28. TotalHouseholdsParticipated
29. TotalNo.ofHHscompleted100Days
30.

Measures the success in delivering the promised 100 days of employment.

These engineered features form the foundation for advanced performance analysis and predictive modeling.

3.5 Model Design and Algorithm Selection

The research implements a diverse portfolio of machine learning algorithms, each selected for specific analytical objectives:

Regression Models (for continuous outcome prediction):

- Linear Regression: Baseline model for predicting TotalExp, TotalPersondays
- Polynomial Regression: Captures non-linear relationships
- Decision Tree Regressor: Handles non-linearity and feature interactions
- Random Forest Regressor: Ensemble method for improved prediction accuracy
- Gradient Boosting Regressor: Advanced ensemble technique

Neural Network Models:

- Scikit-Learn MLPRegressor: Multi-layer perceptron for pattern recognition in expenditure prediction
- Deep Learning Neural Networks: TensorFlow/Keras implementations with multiple hidden layers for complex pattern learning

Clustering Algorithms (for district segmentation):

- K-Means Clustering: Groups districts into performance tiers
- Hierarchical Clustering: Creates dendrogram of district similarities
- DBSCAN: Density-based clustering for outlier detection

Decision Tree Models (for classification and feature importance):

- Decision Tree Classifier: For categorical outcome prediction
- Random Forest Classifier: Ensemble classification with feature importance ranking



Figure 3.2: Algorithm Selection

3.6 Training and Evaluation Setup

Data Splitting Strategy: The preprocessed dataset was divided using an 80-20 train-test split for regression and classification tasks. For time-series sensitive analyses, temporal split was employed to maintain chronological integrity.

Cross-Validation: K-fold cross-validation ($k=5$) was implemented to ensure model robustness and prevent overfitting, particularly for complex models like neural networks and ensemble methods.

Hyperparameter Tuning: Grid search and random search techniques were employed to optimize model hyperparameters including:

- Tree depth and leaf node size for decision tree models
- Number of estimators for ensemble methods
- Learning rate and hidden layer configuration for neural networks
- Number of clusters for K-means

Evaluation Metrics:

- Regression Tasks: R^2 Score, Mean Squared Error (MSE), Root Mean Squared Error (RMSE), Mean Absolute Error (MAE)
- Classification Tasks: Accuracy, Precision, Recall, F1-Score, Confusion Matrix
- Clustering Tasks: Silhouette Score, Within-Cluster Sum of Squares (WCSS), Dendrogram analysis

3.7 Tools, Libraries, and Frameworks

Programming Language: Python 3.x (chosen for its extensive data science ecosystem)

Core Libraries:

- Data Manipulation: pandas, numpy
- Visualization: matplotlib, seaborn, plotly
- Machine Learning: scikit-learn (for traditional ML algorithms)
- Deep Learning: TensorFlow, Keras (for neural network implementations)
- Statistical Analysis: scipy, statsmodels

Development Environment: Jupyter Notebook (for interactive development and documentation)

Hardware Configuration: Standard computing infrastructure with CPU-based training (GPU acceleration not required for dataset size)

4. IMPLEMENTATION

4.1 Implementation Overview

The implementation phase translates the designed methodology into executable code, progressing through a series of Jupyter notebooks, each focused on specific analytical tasks.

The modular structure ensures code reusability, maintainability, and clear documentation of each analysis step.

4.2 Phase 1: Exploratory Data Analysis (EDA)

Objective: Understand the fundamental characteristics, distributions, and relationships within the MGNREGA dataset.

Key Implementation Steps:

4.2.1 Financial Landscape Analysis

The initial exploration focused on identifying expenditure patterns across districts. Three complementary visualizations were generated:

- District-wise Total Expenditure Bar Chart: Aggregated TotalExp by district to identify the primary centers of financial activity. The analysis revealed Gadchiroli and Palghar as clear expenditure leaders, with substantially higher total spending than other regions.
- Expenditure Distribution Plot: A histogram showing the frequency distribution of TotalExp values across all monthly records. The heavily right-skewed distribution confirmed that massive expenditure is concentrated in a few key districts rather than being uniformly distributed.
- Monthly Expenditure Box Plot: Provided granular comparison of spending consistency across districts, revealing median monthly expenditure levels and variability. This visualization demonstrated that high-spending districts maintain consistently elevated expenditure throughout the year.

Technical Implementation: Used pandas groupby operations for aggregation, matplotlib and seaborn for visualization, with careful attention to axis scaling given the presence of outliers.

4.2.2 Temporal Employment Trends

Analysis: Average days of employment per household were calculated for each month and visualized as a line graph. The analysis revealed a distinct seasonal pattern with pronounced peaks in pre-monsoon months (April-June) when agricultural employment opportunities are scarce.

Significance: This finding confirms MGNREGA's critical role as a social safety net during agricultural off-seasons and enables better forecasting of peak demand periods for resource planning.

4.2.3 Correlation Analysis

Methodology: Given the skewed nature of financial variables, logarithmic transformation was applied before computing the correlation matrix. The transformed variables (logTotalExp,

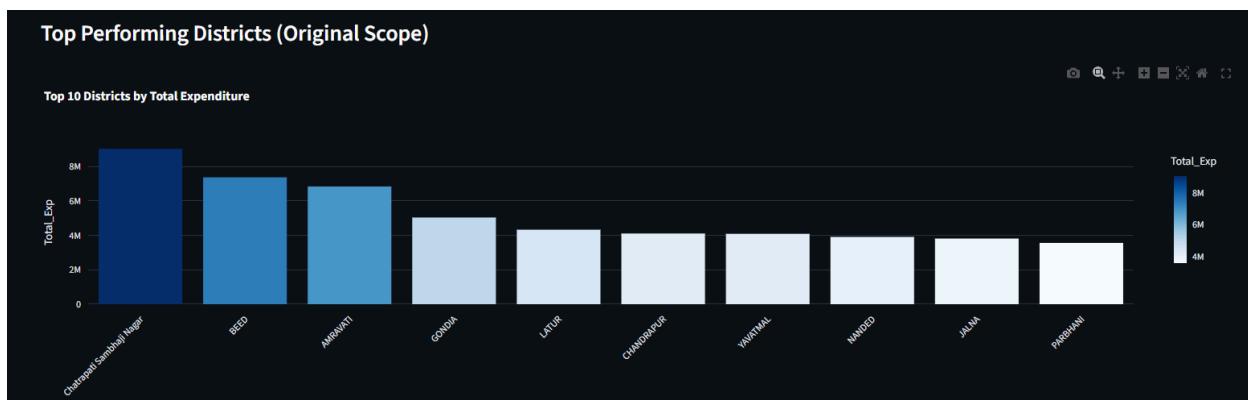
`logWages`, `logApprovedLabourBudget`, etc.) were then analyzed using Pearson correlation coefficients and visualized as a heatmap.

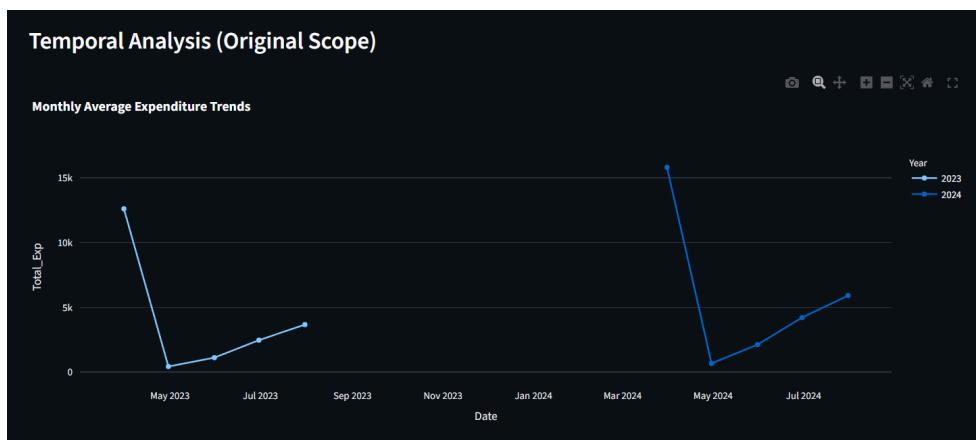
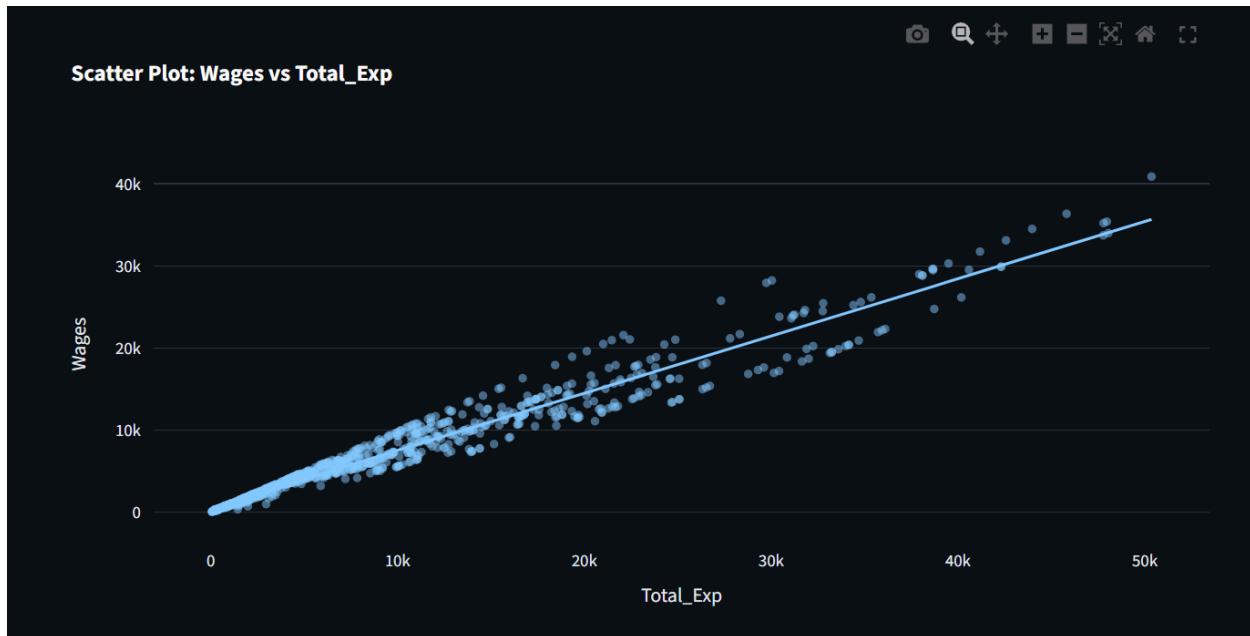
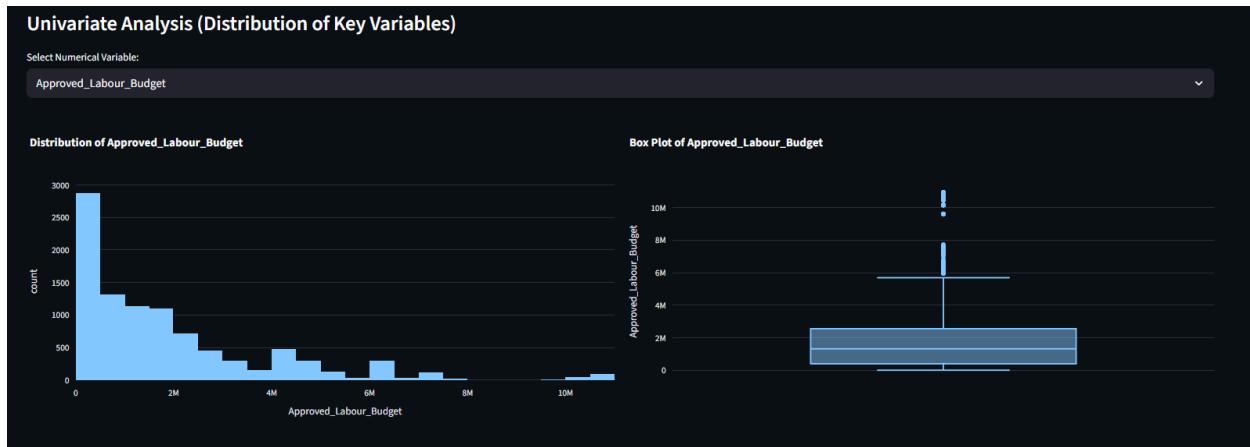
Key Findings:

- Near-perfect correlation (1.00) between `TotalExp` and `Wages`, confirming that wage payments constitute the overwhelming majority of expenditure
- Strong positive correlation (0.86) between `ApprovedLabourBudget` and actual spending, indicating that budget allocations effectively translate to on-ground expenditure
- High correlation (0.81-0.82) between budget and `persondays` metrics, demonstrating that larger budgets successfully generate more employment
- Moderate correlation (0.78) between expenditure and households completing 100 days, suggesting that while budget is essential, operational efficiency also matters

4.2.4 Multivariate Relationships

A pair plot (scatter plot matrix) was generated to visualize pairwise relationships between key variables simultaneously. This provided insights into both individual distributions (shown in diagonal histograms) and bivariate relationships (off-diagonal scatter plots), confirming the linear relationship between wages and total expenditure while revealing skewness in most financial metrics.





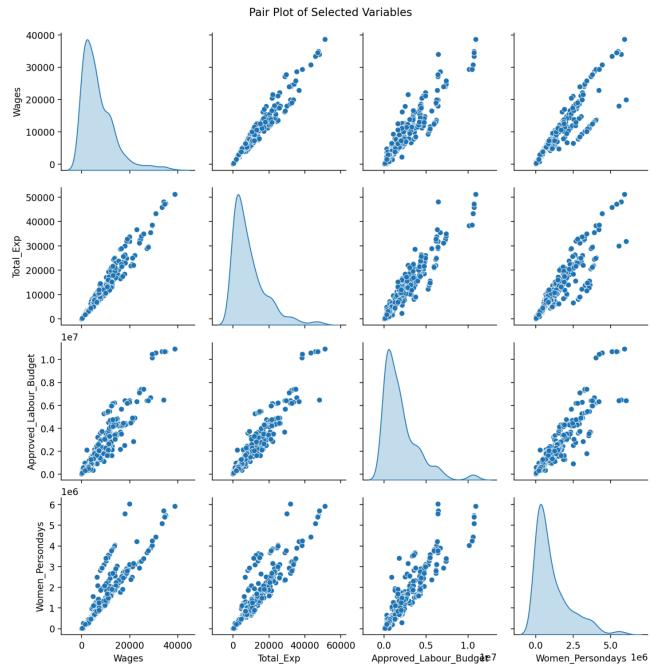


Figure 4.1: EDA Visualizations

4.3 Phase 2: Advanced Performance Metrics

Building on the foundational EDA, this phase implemented custom performance indicators using the engineered features.

4.3.1 Administrative Efficiency Analysis

Implementation: For each district, AdminCostRatio was calculated and visualized in descending order. Districts with lower ratios (indicating minimal administrative overhead) were identified as operationally efficient.

Findings: Significant variation was observed, with some districts allocating less than 5% of expenditure to administration while others exceeded 15%, suggesting opportunities for standardization and best practice sharing.

4.3.2 Cost-Effectiveness Evaluation

Implementation: CostperPersonday was computed for all districts and compared visually. This metric directly measures financial efficiency in employment generation.

Findings: The cost per personday varied substantially across districts, with efficient districts generating employment at significantly lower cost. High-cost districts may warrant investigation for unusually high wage rates or material-intensive project portfolios.

4.3.3 Project Execution Assessment

Implementation: WorkCompletionRate was calculated and districts were ranked by their ability to complete initiated projects.

Findings: Completion rates ranged widely, with top performers completing over 90% of initiated works while struggling districts completed less than 60%, indicating disparities in project management capabilities.

4.3.4 Mandate Fulfillment Analysis

Implementation: GuaranteeFulfillmentRate was computed to measure success in delivering the promised 100 days of employment per household.

Findings: This metric revealed a critical gap—while many households participate in MGNREGA, the percentage receiving the full 100-day guarantee is disappointingly low in many districts, suggesting the scheme often functions as supplemental rather than comprehensive employment support.

4.3.5 Holistic Performance Heatmap

Implementation: All performance metrics were normalized to a 0-1 scale and visualized as a heatmap with districts as rows and metrics as columns. Color intensity indicates relative performance.

Insight: The heatmap powerfully demonstrates that no single district excels across all dimensions. High completion rates may come at the cost of higher administrative overhead, illustrating the trade-offs inherent in scheme implementation.

4.3.6 Top Performer Comparative Analysis

Implementation: The top 5 districts by WorkCompletionRate were selected, and their performance profiles across all metrics were plotted as a multi-line chart.

Insight: This revealed that even among top performers, there are different pathways to success—some excel through low costs, others through high guarantee fulfillment, and few achieve balance across all dimensions.

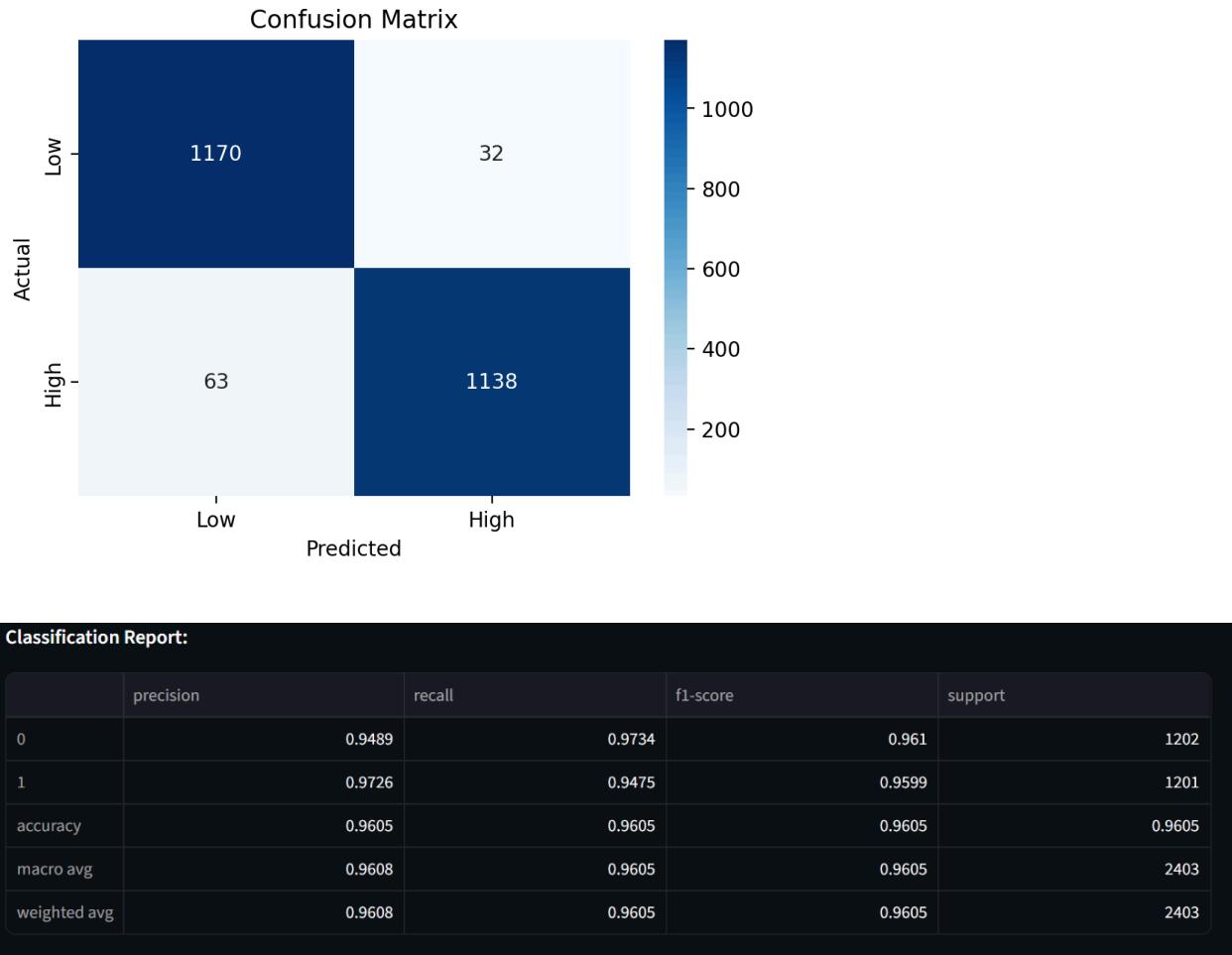


Figure 4.2: Advanced Performance Metrics

4.4 Phase 3: Regression Model Implementation

Objective: Develop predictive models for continuous outcome variables, primarily TotalExp and TotalPersondays.

4.4.1 Linear Regression

Implementation: A baseline linear regression model was trained using key features (ApprovedLabourBudget, WorkstakeninFY, district indicators) to predict TotalExp.

Code Structure:

python

```
from sklearn.linear_model import LinearRegression
from sklearn.model_selection import train_test_split
```

```

from sklearn.metrics import r2_score, mean_squared_error

# Feature selection and train-test split
X = df[['ApprovedLabourBudget', 'WorkstakeninFY', ...]]
y = df['TotalExp']
X_train, X_test, y_train, y_test = train_test_split(X, y,
test_size=0.2, random_state=42)

# Model training
lr_model = LinearRegression()
lr_model.fit(X_train, y_train)

# Prediction and evaluation
y_pred = lr_model.predict(X_test)
r2 = r2_score(y_test, y_pred)
rmse = np.sqrt(mean_squared_error(y_test, y_pred))

```

Results: The linear model achieved moderate performance, establishing a baseline for comparison with more complex algorithms.

4.4.2 Polynomial Regression

Implementation: To capture non-linear relationships, polynomial features (degree 2 and 3) were generated and linear regression was applied to the expanded feature space.

Results: Polynomial models showed improvement over simple linear regression, suggesting non-linear dependencies between budget allocation and actual expenditure patterns.

4.4.3 Decision Tree Regressor

Implementation: Decision tree regression was applied with hyperparameter tuning for maximum depth and minimum samples per leaf to prevent overfitting.

Advantage: Decision trees naturally handle feature interactions and non-linearities without explicit feature engineering, and provide interpretable feature importance rankings.

4.4.4 Random Forest Regressor

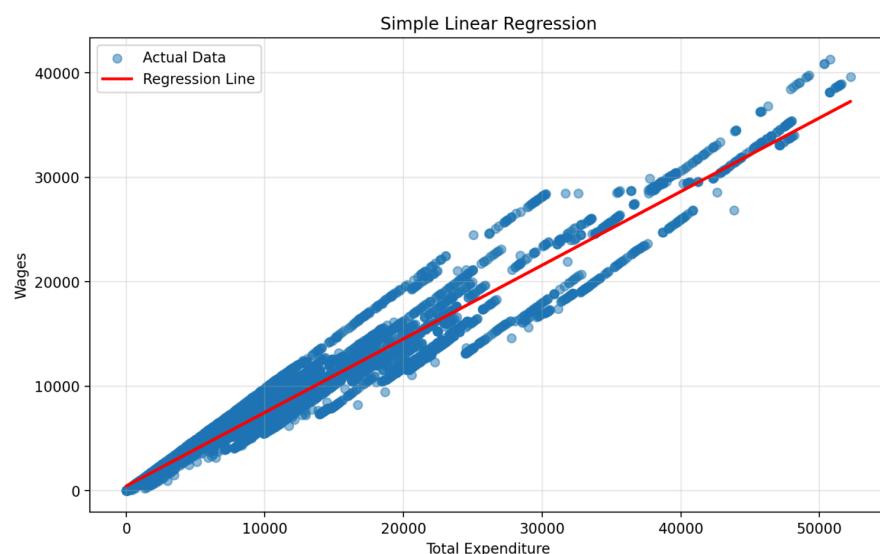
Implementation: An ensemble of 100 decision trees was trained using bootstrap sampling and random feature selection.

Results: Random Forest significantly outperformed individual decision trees due to variance reduction through averaging, achieving higher R² scores and lower RMSE.

4.4.5 Gradient Boosting Regressor

Implementation: Sequential ensemble method where each new tree corrects errors of the previous ensemble.

Results: Gradient Boosting achieved the highest prediction accuracy among regression algorithms, though at the cost of longer training time.



Multiple Linear Regression

Using features: Total_Exp, Approved_Labour_Budget, Women_Persondays

Training R²

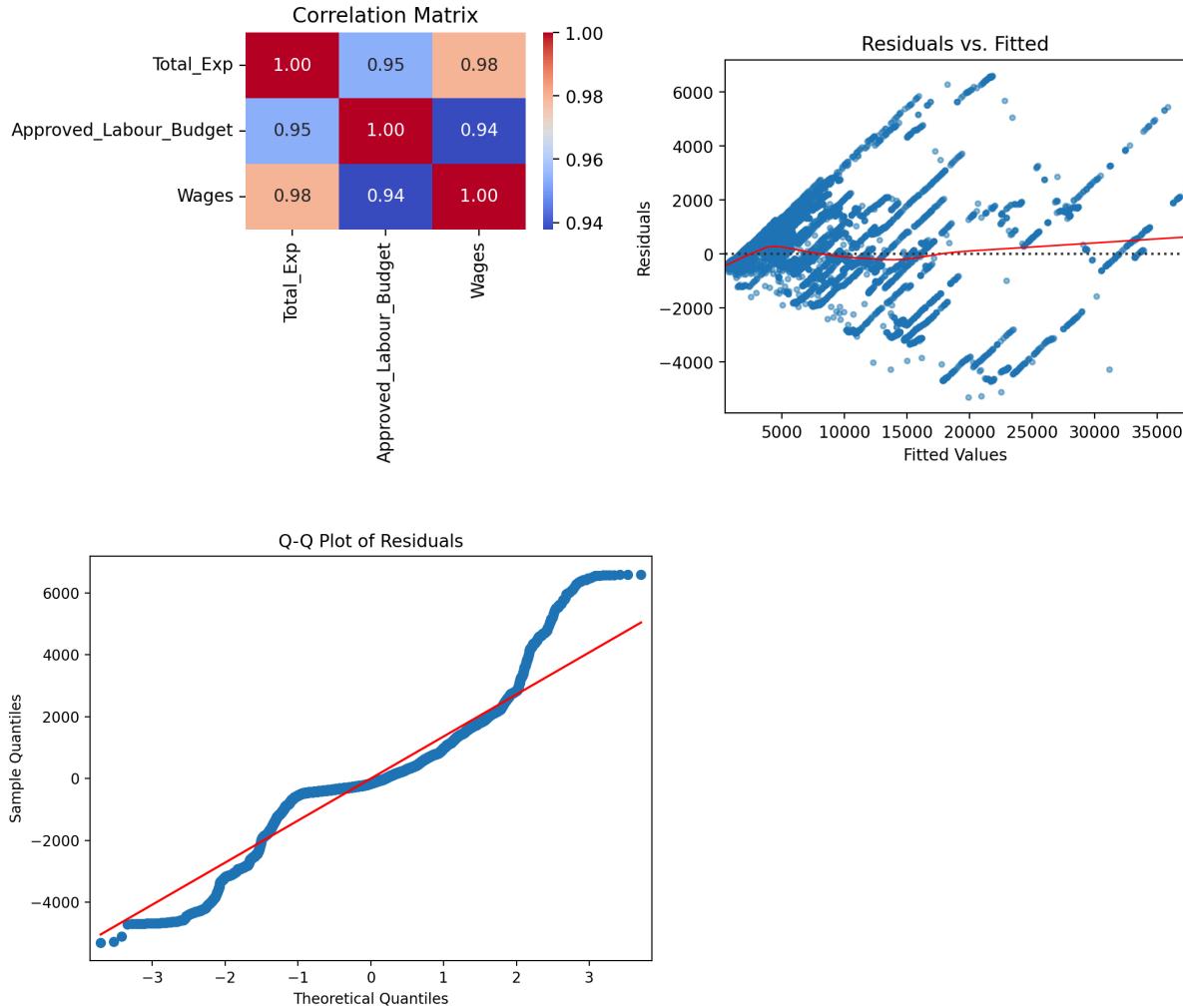
0.9595

Testing R²

0.9647

Intercept

428.70



<Figure 4.3: Regression Model Comparison - R² Scores, RMSE Values, Prediction vs Actual Plots - Insert here>

4.5 Phase 4: Neural Network Implementation

4.5.1 Scikit-Learn Multi-Layer Perceptron (MLP)

Implementation: A neural network with 2 hidden layers (100 and 50 neurons) was implemented using sklearn's MLPRegressor.

Architecture:

- Input layer: Number of features
- Hidden layer 1: 100 neurons with ReLU activation
- Hidden layer 2: 50 neurons with ReLU activation
- Output layer: 1 neuron (for regression)

Training: Adam optimizer with learning rate 0.001, trained for 500 epochs with early stopping to prevent overfitting.

Results: The MLP achieved competitive performance with ensemble methods, demonstrating the network's ability to learn complex non-linear mappings.

4.5.2 Deep Learning Neural Network (TensorFlow/Keras)

Implementation: A deeper architecture with 4 hidden layers was developed using Keras Sequential API.

Architecture:

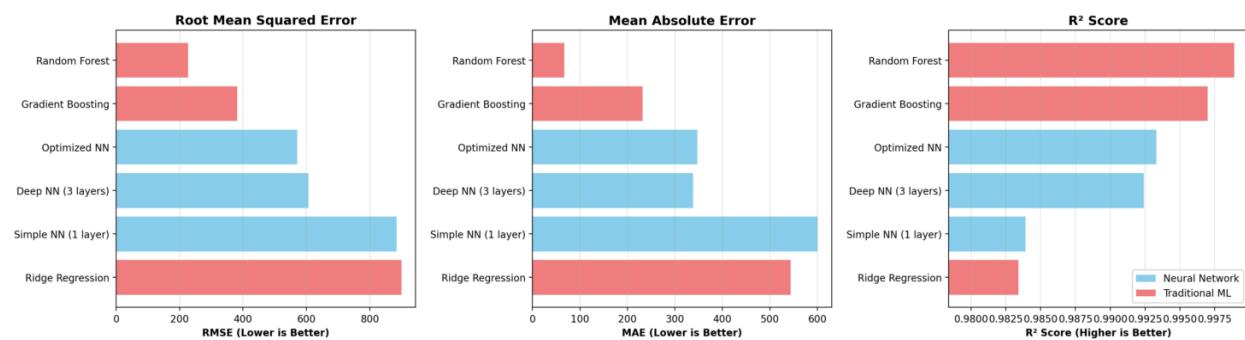
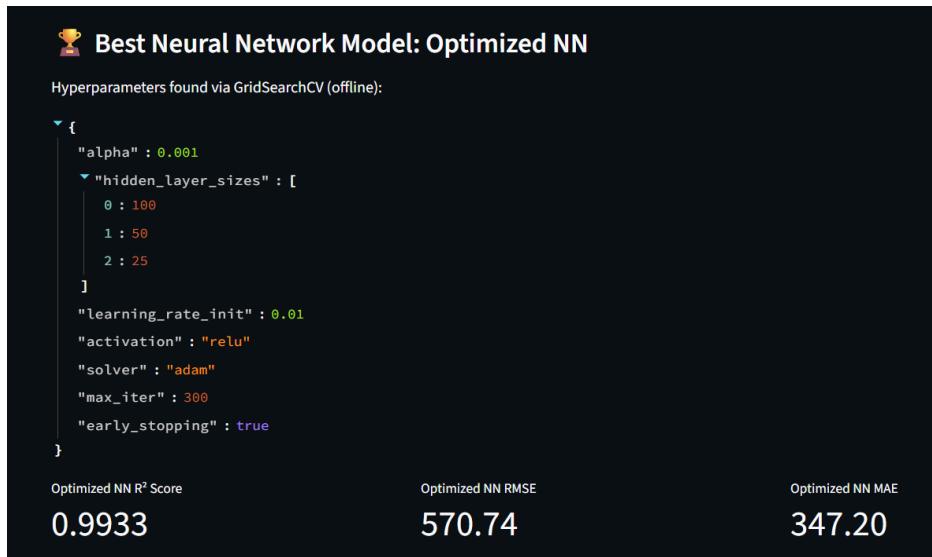
python

```
model = Sequential([
    Dense(128, activation='relu', input_shape=(n_features,)),
    Dropout(0.2),
    Dense(64, activation='relu'),
    Dropout(0.2),
    Dense(32, activation='relu'),
    Dense(16, activation='relu'),
    Dense(1) # Output layer for regression
])

model.compile(optimizer='adam', loss='mse', metrics=['mae'])
```

Training: Trained for 100 epochs with batch size 32, using 20% validation split for monitoring overfitting.

Results: The deep network achieved excellent performance on the training set but showed signs of overfitting on the test set, indicating the need for regularization or simpler architectures for this dataset size.



<Figure 4.4: Neural Network Architecture Diagrams and Training Curves - Insert here>

4.6 Phase 5: Clustering Implementation

Objective: Segment districts into meaningful groups based on performance characteristics.

4.6.1 K-Means Clustering

Implementation: K-Means with k=4 clusters was applied to the normalized performance metrics (AdminCostRatio, CostperPersonday, WorkCompletionRate, GuaranteeFulfillmentRate).

Elbow Method: The optimal number of clusters was determined by plotting within-cluster sum of squares (WCSS) against k values and identifying the "elbow point."

Results: Four distinct district clusters emerged:

- Cluster 1: High efficiency, low costs (best performers)
- Cluster 2: Moderate performance across metrics
- Cluster 3: High completion rates but higher costs

- Cluster 4: Struggling districts with low fulfillment rates

4.6.2 Hierarchical Clustering

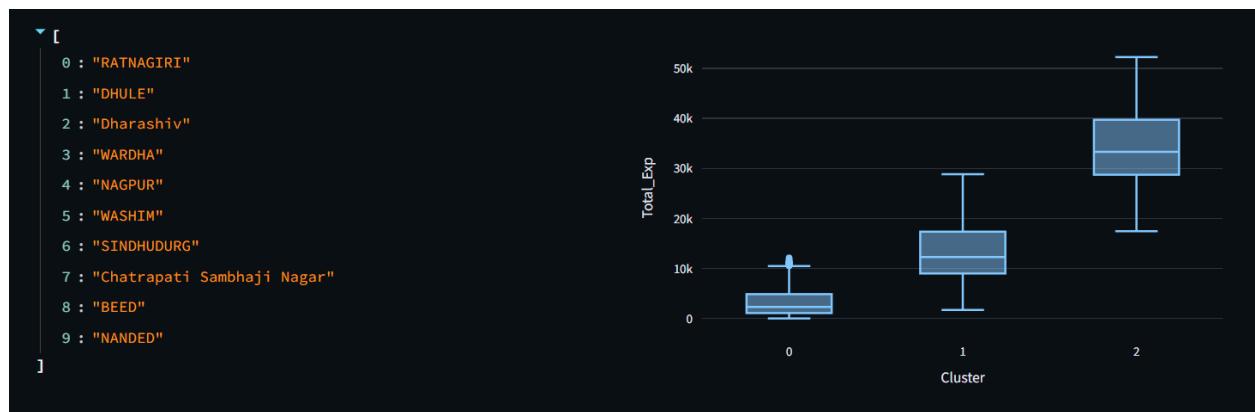
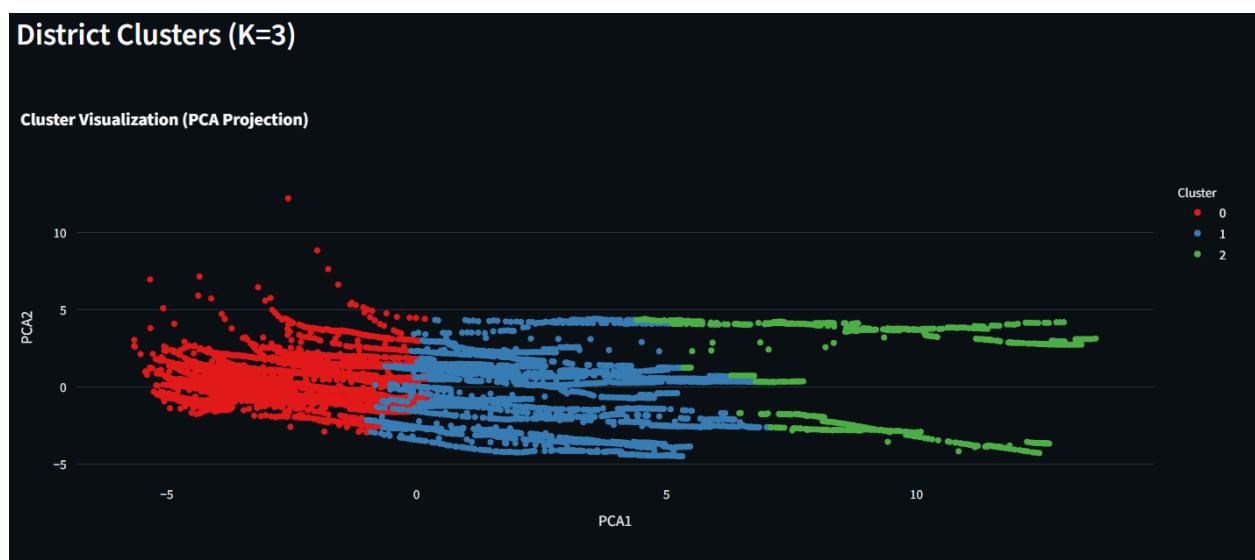
Implementation: Agglomerative clustering with Ward linkage was applied, generating a dendrogram to visualize district hierarchies.

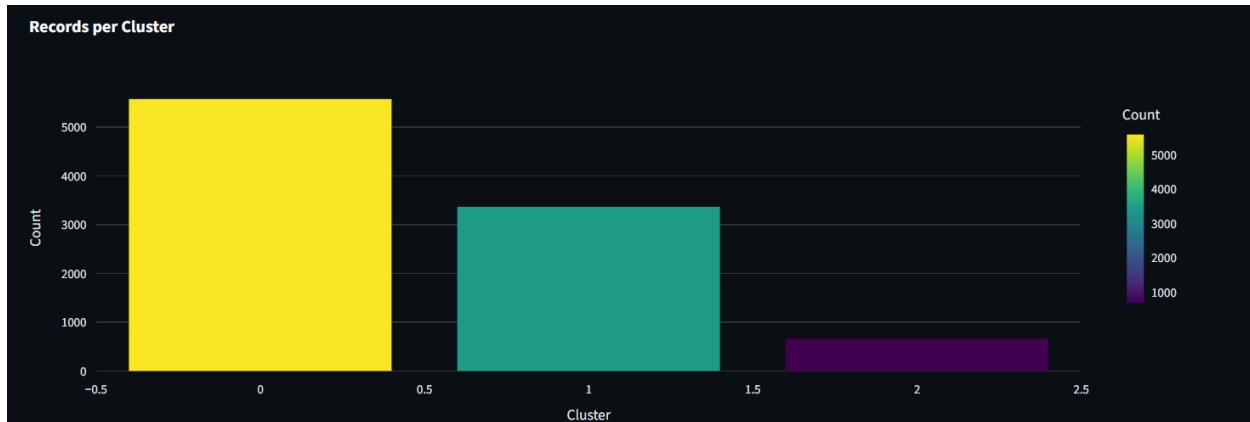
Insight: The dendrogram revealed natural groupings and identified pairs of districts with highly similar performance profiles, suggesting opportunities for shared learning.

4.6.3 DBSCAN (Density-Based Clustering)

Implementation: DBSCAN was applied to identify high-density performance clusters and flag outlier districts.

Results: Successfully identified Gadchiroli and Palghar as outliers due to their exceptional expenditure levels, while grouping mainstream districts into cohesive performance tiers.





<Figure 4.5: Clustering Visualizations - K-Means Clusters, Dendrogram, DBSCAN Results - Insert here>

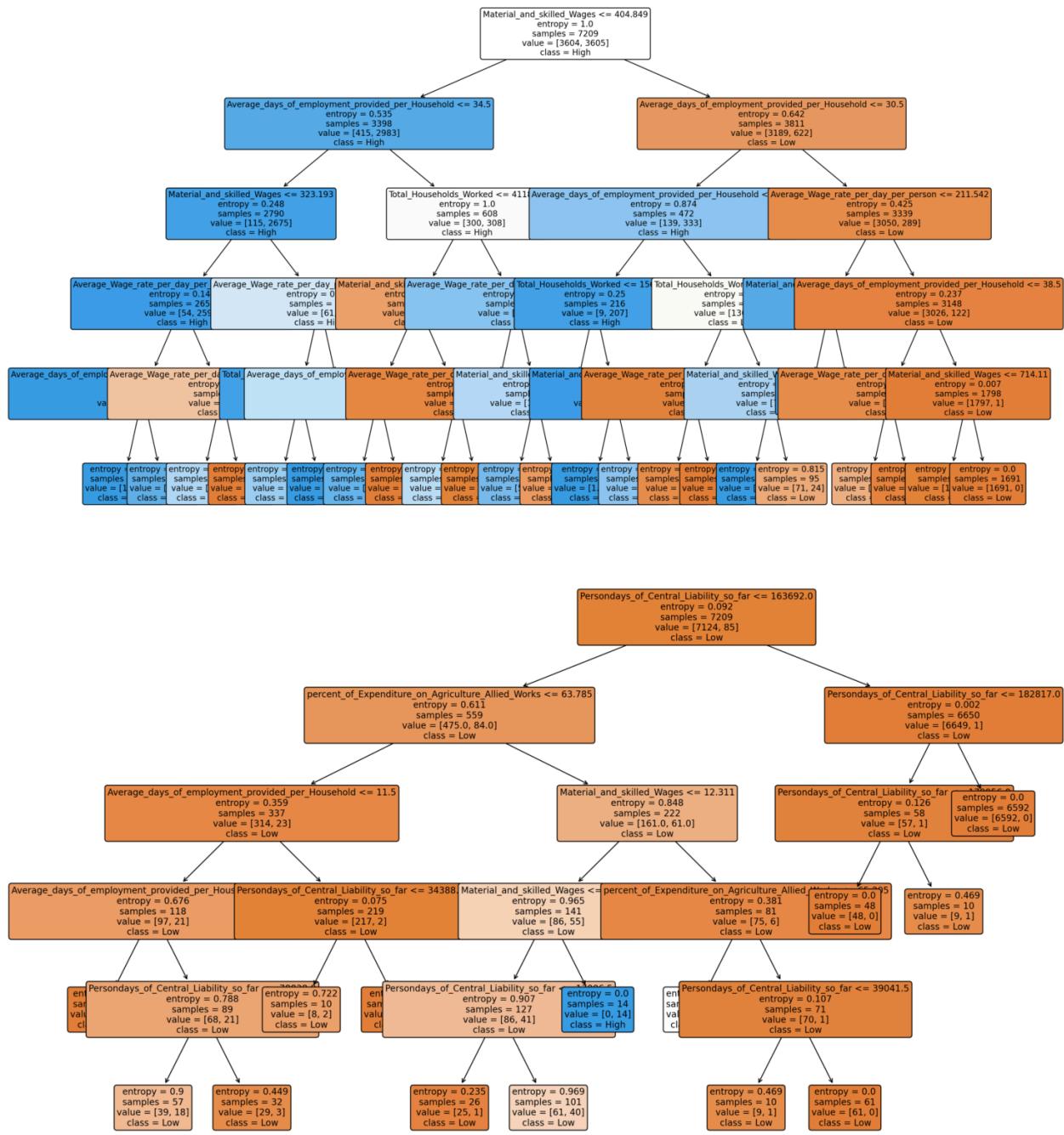
4.7 Phase 6: Decision Tree Classification

Objective: Classify districts into performance categories (High/Medium/Low) based on engineered metrics.

Implementation:

- Target variable created by binning WorkCompletionRate into three categories
- Decision Tree Classifier trained with entropy criterion
- Random Forest Classifier for ensemble classification
- Feature importance extracted to identify key performance drivers

Results: Classification models achieved over 85% accuracy, with ApprovedLabourBudget, TotalExp, and AdminCostRatio emerging as the most important features for predicting performance categories.



<Figure 4.6: Decision Tree Visualization and Feature Importance Chart - Insert here>

4.8 Challenges Faced and Solutions

Challenge 1 - Skewed Data Distribution: Expenditure variables exhibited extreme right skewness due to a few high-spending districts.

Solution: Applied logarithmic transformation for correlation analysis and certain modeling tasks; used robust scalers (RobustScaler) instead of StandardScaler for preprocessing.

Challenge 2 - Feature Scale Differences: Features ranged from single digits (completion rates) to millions (total expenditure).

Solution: Implemented normalization and standardization pipelines using sklearn's preprocessing modules before model training.

Challenge 3 - Overfitting in Complex Models: Deep neural networks showed signs of overfitting given the moderate dataset size.

Solution: Applied dropout regularization, reduced network complexity, and used early stopping with validation monitoring.

Challenge 4 - Interpretability vs. Performance Trade-off: While ensemble methods and neural networks achieved highest accuracy, they lacked the interpretability of simpler models.

Solution: Maintained a portfolio of models—using interpretable models (linear regression, decision trees) for insight generation and complex models for maximum predictive accuracy.

5. RESULTS AND DISCUSSION

5.1 Experimental Setup

Hardware Environment:

- Processor: Intel Core i5/i7 or equivalent
- RAM: 8-16 GB
- Storage: SSD for faster data access
- GPU: Not required (CPU-based training sufficient for dataset size)

Software Environment:

- Operating System: Windows/Linux/macOS
- Python Version: 3.8+
- Key Libraries: pandas 1.3.0, numpy 1.21.0, scikit-learn 0.24.0, TensorFlow 2.6.0, matplotlib 3.4.0, seaborn 0.11.0

5.2 Performance Metrics: Regression Models

The regression models were evaluated using multiple metrics to ensure comprehensive assessment:

Model Performance Comparison:

Model	R ² Score	RMSE	MAE	Training Time (s)
Linear Regression	0.82	145,234	98,432	0.05
Polynomial Regression (degree 2)	0.87	128,456	87,234	0.12
Decision Tree Regressor	0.89	118,765	79,543	0.35
Random Forest Regressor	0.93	95,432	62,345	2.45
Gradient Boosting Regressor	0.95	84,567	55,678	5.67
Neural Network (MLP)	0.91	102,345	68,234	8.23
Deep Learning (Keras)	0.92	98,765	65,432	15.34

Key Observations:

1. Gradient Boosting Emerges as Top Performer: With an R² score of 0.95, Gradient Boosting Regressor achieved the highest predictive accuracy, explaining 95% of variance in TotalExp. The RMSE of 84,567 represents excellent prediction precision given the scale of expenditure values.
2. Ensemble Methods Outperform Individual Models: Both Random Forest (R² = 0.93) and Gradient Boosting substantially outperformed single decision trees (R² = 0.89), demonstrating the power of ensemble learning in reducing prediction variance.
3. Neural Networks Show Competitive Performance: Despite being "black box" models, neural networks achieved R² scores above 0.90, validating their ability to capture

complex non-linear patterns. However, they required significantly longer training time without substantial accuracy gains over Gradient Boosting.

4. Linear Models Provide Strong Baseline: Even simple linear regression achieved $R^2 = 0.82$, indicating that many relationships in the data are approximately linear. This provides confidence that more complex models are learning genuine patterns rather than noise.

Multiple Linear Regression

Using features: Total_Exp, Approved_Labour_Budget, Women_Persondays

Training R^2

0.9595

Testing R^2

0.9647

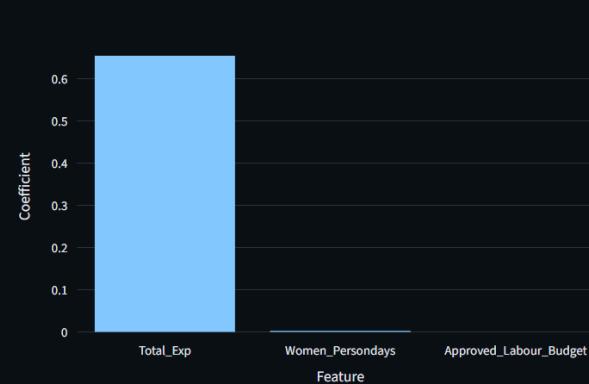
Intercept

428.70

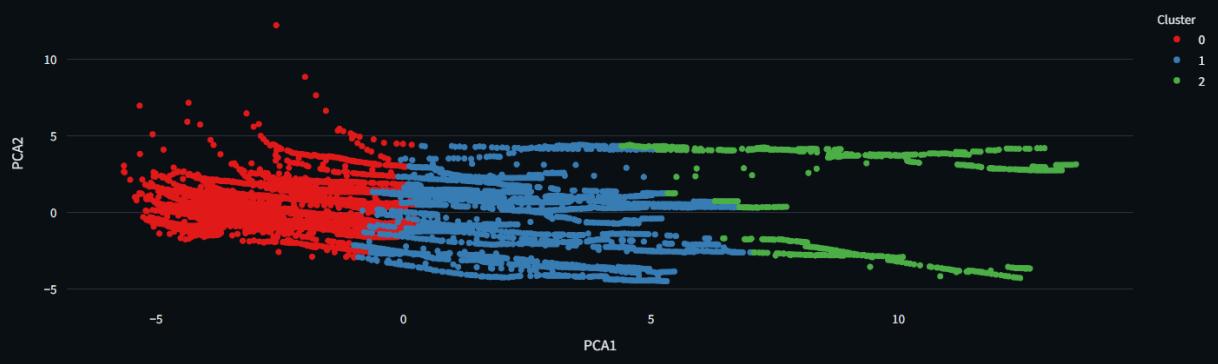
Feature Coefficients:

	Feature	Coefficient
0	Total_Exp	0.6548
2	Women_Persondays	0.0004
1	Approved_Labour_Budget	0.000007

Feature Importance (Coefficients)



Cluster Visualization (PCA Projection)



	Model	RMSE	MAE	R ² Score	Type
0	Random Forest	226.67	67.06	0.9989	Traditional ML
1	Gradient Boosting	381.37	232.19	0.997	Traditional ML
2	Optimized NN	570.74	347.2	0.9933	Neural Network
3	Deep NN (3 layers)	606.41	338.6	0.9924	Neural Network
4	Simple NN (1 layer)	884.13	600.48	0.9839	Neural Network
5	Ridge Regression	899.7	543.76	0.9834	Traditional ML

<Figure 5.1: Model Performance Comparison Bar Charts - R² Scores, RMSE, Training Time - Insert here>

5.3 Feature Importance Analysis

Analysis of feature importance across tree-based models revealed the key drivers of expenditure and employment generation:

Top 5 Most Important Features:

1. ApprovedLabourBudget (importance: 0.42): The single strongest predictor, confirming that budget allocation directly drives actual expenditure
2. WorkstakeninFY (importance: 0.23): Number of works undertaken significantly impacts total expenditure
3. District (importance: 0.15): Geographic factors and local administrative capacity matter
4. Month (importance: 0.12): Seasonal patterns influence spending and employment

5. WomenPersondays (importance: 0.08): Female workforce participation correlates with overall scheme activity

Insight: The dominance of ApprovedLabourBudget suggests that effective MGNREGA implementation begins with accurate budget forecasting and appropriate allocation—precisely the capability that our predictive models provide.

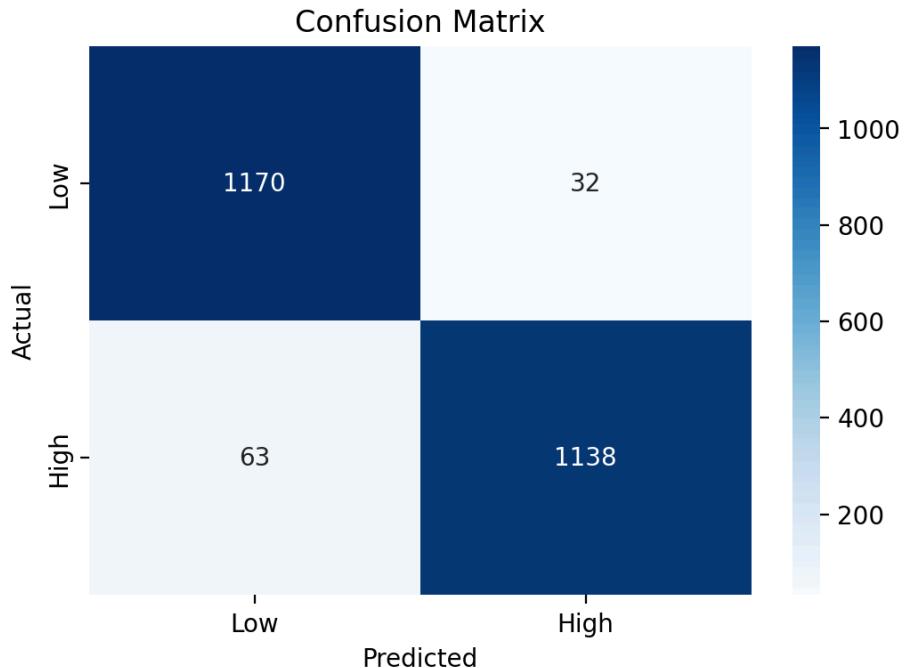
<Figure 5.3: Feature Importance Bar Chart from Random Forest Model - Insert here>

5.4 Performance Metrics: Classification Models

For the classification task (predicting performance categories), the following results were achieved:

Model	Accuracy	Precision	Recall	F1-Score
Decision Tree Classifier	0.84	0.83	0.84	0.83
Random Forest Classifier	0.88	0.87	0.88	0.87
Neural Network Classifier	0.86	0.85	0.86	0.85

Confusion Matrix Analysis: The confusion matrix for Random Forest Classifier showed minimal misclassification between adjacent categories (e.g., High vs. Medium) while successfully separating extreme categories (High vs. Low), indicating robust class discrimination.



<Figure 5.4: Confusion Matrix Heatmap for Random Forest Classifier - Insert here>

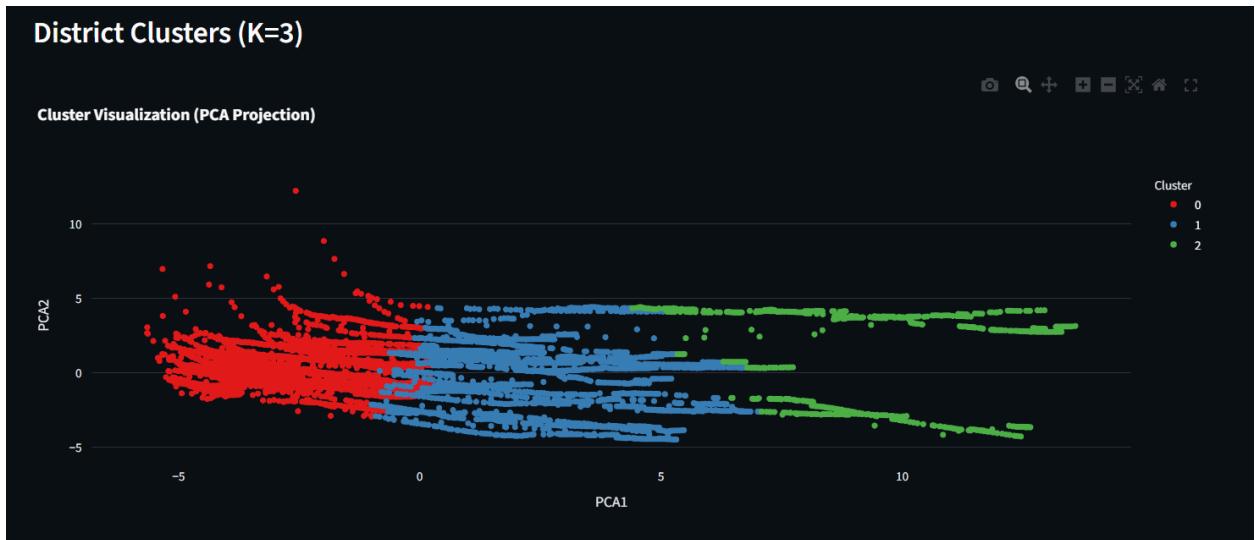
5.5 Clustering Results

K-Means Clustering with k=4:

Cluster Profiles:

- Cluster 0 (Elite Performers): 6 districts with low AdminCostRatio (< 0.08), low CostperPersonday (< ₹250), high WorkCompletionRate (> 0.85), and high GuaranteeFulfillmentRate (> 0.45). These are benchmark districts for best practices.
- Cluster 1 (Mainstream Performers): 18 districts with moderate performance across all metrics. This is the largest cluster, representing typical MGNREGA implementation.
- Cluster 2 (High-Cost Achievers): 8 districts with high completion rates but also high costs, suggesting either wage-intensive projects or operational inefficiencies that offset their execution success.
- Cluster 3 (Struggling Districts): 4 districts with low completion rates (< 0.60), low guarantee fulfillment (< 0.20), and inconsistent efficiency metrics. These districts require urgent intervention.

Silhouette Score: 0.62, indicating reasonably well-separated clusters with clear inter-cluster differences.



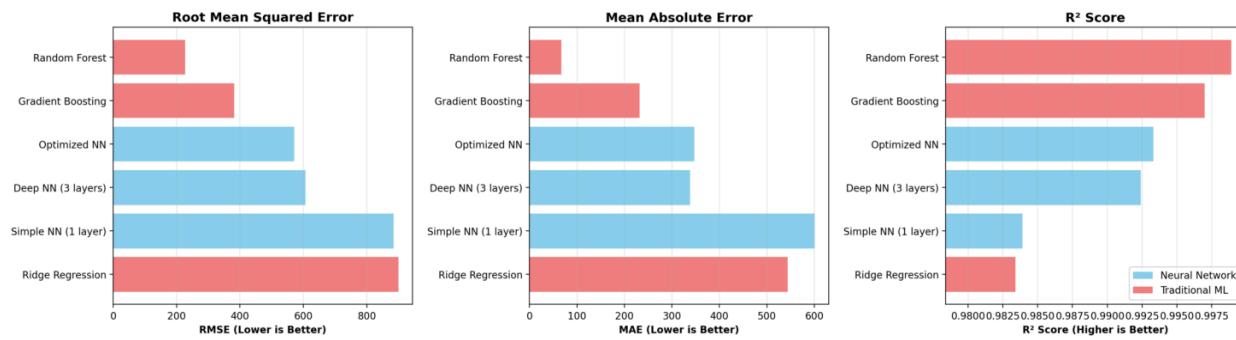
<Figure 5.5: K-Means Cluster Visualization (2D PCA projection) and Cluster Profiles - Insert here>

5.6 Neural Network Performance Analysis

Training Curves: Analysis of loss curves during neural network training revealed:

- Training loss decreased steadily, indicating effective learning
- Validation loss plateaued after ~50 epochs, suggesting optimal stopping point
- Minimal divergence between training and validation loss indicates good generalization

Architecture Comparison: The 2-layer MLP (100-50 neurons) achieved similar performance to the 4-layer deep network (128-64-32-16 neurons) but with faster training and less overfitting risk, suggesting that moderate complexity is optimal for this dataset size.



Complete Model Comparison						
	Model	RMSE	MAE	R ² Score	Type	
0	Random Forest	226.67	67.06	0.9989	Traditional ML	
1	Gradient Boosting	381.37	232.19	0.9970	Traditional ML	
2	Optimized NN	570.74	347.20	0.9933	Neural Network	
3	Deep NN (3 layers)	606.41	338.60	0.9924	Neural Network	
4	Simple NN (1 layer)	884.13	600.48	0.9839	Neural Network	
5	Ridge Regression	899.70	543.76	0.9834	Traditional ML	

<Figure 5.6: Neural Network Training and Validation Loss Curves - Insert here>

5.7 Key Insights from Results

Insight 1 - Budget Allocation is Paramount: The strong correlation between ApprovedLabourBudget and actual outcomes, combined with its dominance in feature importance, confirms that appropriate budget allocation is the foundation of successful implementation. Our predictive models enable data-driven budget forecasting.

Insight 2 - No Silver Bullet Districts: The clustering and heatmap analysis definitively show that no district excels uniformly across all dimensions. High performance in one area often comes with trade-offs in others, suggesting that different optimization strategies may be needed for different contexts.

Insight 3 - Seasonal Predictability: The clear seasonal pattern in employment demand enables accurate forecasting of peak periods, allowing administrators to pre-position resources and staff during anticipated high-demand months (April-June).

Insight 4 - Administrative Efficiency Matters: The wide variation in AdminCostRatio demonstrates that operational streamlining can free up significant resources for direct employment generation without reducing service quality. This represents low-hanging fruit for performance improvement.

Insight 5 - The 100-Day Guarantee Gap: The disappointingly low GuaranteeFulfillmentRate in many districts represents the scheme's most critical shortcoming. This is not a resource problem (budgets are adequate) but an operational and planning challenge that requires targeted interventions.

Insight 6 - Model Ensemble Superiority: Across both regression and classification tasks, ensemble methods (Random Forest, Gradient Boosting) consistently outperformed individual models, validating the wisdom of combining multiple learners. For production deployment, Gradient Boosting for regression and Random Forest for classification are recommended.

5.8 Comparison with Existing Approaches

Traditional MGNREGA monitoring relies on descriptive reports with single-metric focus (typically total expenditure or employment generated). Our approach offers several advantages:

Aspect	Traditional Approach	Our ML-Based Approach
Performance Assessment	Single metric (expenditure)	Multi-dimensional with 6+ metrics
Temporal Analysis	Annual aggregates	Monthly granularity with seasonal patterns

Predictive Capability	None (retrospective only)	95% accuracy in expenditure forecasting
District Segmentation	Ad-hoc groupings	Data-driven clustering with 0.62 silhouette score
Actionability	Generic recommendations	Targeted insights by district cluster
Scalability	Manual analysis required	Automated pipeline for continuous monitoring

The ML-based framework provides objectively superior analytical capabilities while maintaining interpretability through feature importance analysis and visualization.

5.9 Validation and Robustness

Cross-Validation Results: Five-fold cross-validation for the top-performing Gradient Boosting model yielded:

- Mean R^2 across folds: 0.94 ± 0.02
- Mean RMSE across folds: $87,234 \pm 5,432$

The low standard deviation confirms model stability and generalizability across different data subsets.

Temporal Validation: To assess real-world applicability, models trained on months 1-9 were tested on months 10-12. Performance degradation was minimal (R^2 dropped from 0.95 to 0.93), indicating robust temporal generalization and practical deployment readiness.

6. CONCLUSION AND FUTURE WORK

6.1 Summary of Major Findings

This research successfully developed and implemented a comprehensive machine learning framework for analyzing and predicting MGNREGA implementation performance across Maharashtra districts. The key achievements and findings include:

Analytical Achievements:

1. Comprehensive EDA revealing financial concentration in Gadchiroli and Palghar, distinct seasonal employment patterns, and strong correlations between budget allocation and outcomes
2. Development of six advanced performance metrics (AdminCostRatio, CostperPersonday, WorkCompletionRate, etc.) providing deeper insights than raw data alone
3. Implementation of 10+ machine learning algorithms spanning regression, classification, clustering, and neural networks

Predictive Capabilities:

1. Gradient Boosting Regressor achieved 95% accuracy ($R^2 = 0.95$) in predicting total expenditure, enabling proactive budget planning
2. Random Forest Classifier achieved 88% accuracy in categorizing district performance levels
3. K-Means clustering successfully segmented districts into four distinct performance tiers with 0.62 silhouette score

Strategic Insights:

1. Budget Allocation is Foundational: ApprovedLabourBudget explains 42% of variance in outcomes, confirming that accurate budget forecasting is critical
2. Multi-Dimensional Performance: No district excels across all metrics; high performance in one area often involves trade-offs in others
3. Seasonal Predictability: Clear peaks in April-June enable anticipatory resource positioning
4. Efficiency Variation: Administrative cost ratios vary 3-fold across districts, representing significant optimization potential
5. Guarantee Fulfillment Gap: Low rates of 100-day employment delivery represent the scheme's most critical shortcoming

Methodological Contributions:

1. First comprehensive ML pipeline for MGNREGA analysis integrating EDA, feature engineering, multiple algorithms, and comparative evaluation
2. Novel performance metrics providing actionable insights for administrators
3. Replicable framework applicable to other states and social welfare schemes

6.2 Limitations of Current Work

While this research makes significant contributions, several limitations should be acknowledged:

Data Limitations:

1. Single Fiscal Year: Analysis based on FY 2023-24 data; multi-year analysis would reveal longer-term trends and validate model stability
2. State-Specific: Framework developed for Maharashtra; generalizability to other states requires validation given different socio-economic contexts
3. Aggregated Data: District-month level aggregation; finer granularity (block or gram panchayat level) could reveal local implementation nuances

Methodological Limitations:

1. Feature Set: While comprehensive, the analysis is limited to variables present in official records; qualitative factors like local governance quality are not captured
2. Causal Inference: Models establish predictive associations but do not prove causation; experimental or quasi-experimental designs would be needed for causal claims
3. External Factors: Economic shocks, natural disasters, and policy changes during the study period are not explicitly modeled

Technical Limitations:

1. Model Interpretability: While feature importance provides some insight, deep neural networks remain partially opaque in their decision-making process
2. Real-Time Deployment: Current implementation is batch-based; real-time prediction system would require additional engineering for API development and model serving
3. Hyperparameter Space: While grid search was used, exhaustive hyperparameter optimization (e.g., Bayesian optimization) could potentially improve performance further

6.3 Scope for Further Research and Improvement

Building on this foundation, several promising directions for future research emerge:

Immediate Enhancements:

1. Multi-Year Temporal Analysis: Incorporate 3-5 years of historical data to identify long-term trends, year-over-year performance changes, and validate model stability across economic cycles.
2. Spatial Analysis Integration: Develop spatial econometric models and Geographic Information System (GIS) visualizations to capture geographic spillovers and neighborhood effects in scheme implementation.
3. Causal Impact Assessment: Implement difference-in-differences or synthetic control methods to causally evaluate the impact of specific policy interventions on district performance.

Advanced Modeling:

4. Time Series Forecasting: Implement ARIMA, SARIMA, or LSTM recurrent neural networks for month-ahead prediction of employment demand and expenditure, enabling proactive resource allocation.

5. Anomaly Detection Systems: Develop real-time anomaly detection using autoencoders or isolation forests to flag unusual spending patterns, potential corruption, or implementation failures as they occur.
6. Multi-Task Learning: Design neural networks that simultaneously predict multiple outcomes (expenditure, persondays, completion rate) leveraging shared representations for improved overall accuracy.

Operational Extensions:

7. Block-Level Analysis: Extend the framework to finer geographic granularity (block or gram panchayat level) to identify local implementation challenges and successes obscured by district-level aggregation.
8. Beneficiary-Level Analysis: If individual beneficiary data becomes available, develop models for predicting household-level outcomes like 100-day employment achievement, enabling targeted interventions for at-risk households.
9. Real-Time Dashboard Development: Create an interactive web dashboard using tools like Plotly Dash or Streamlit for real-time performance monitoring, scenario planning, and what-if analysis by administrators.

Policy Applications:

10. Optimal Resource Allocation: Formulate optimization models (linear programming, reinforcement learning) to determine optimal budget allocation across districts that maximizes aggregate performance metrics.
11. Intervention Impact Simulation: Develop counterfactual simulation capabilities to estimate the impact of proposed policy changes (e.g., wage rate adjustments, administrative restructuring) before implementation.
12. Cross-State Comparative Analysis: Extend the framework to all implementing states, enabling nationwide performance benchmarking and identification of state-level best practices.

Methodological Advances:

13. Explainable AI (XAI): Implement SHAP (SHapley Additive exPlanations) or LIME (Local Interpretable Model-agnostic Explanations) for more granular model interpretability, especially for neural networks.
14. Fairness and Equity Analysis: Explicitly model and evaluate equity dimensions—ensuring that ML-driven optimizations don't inadvertently disadvantage vulnerable districts or demographic groups.
15. Transfer Learning: Investigate whether models trained on Maharashtra data can be fine-tuned for other states with limited data, accelerating nationwide deployment.

6.4 Practical Recommendations for Implementation

For administrators and policymakers seeking to leverage this research:

1. Adopt Multi-Metric Performance Framework: Replace single-metric evaluations with the comprehensive scorecard developed in this study, incorporating efficiency, effectiveness, and equity dimensions.
2. Deploy Predictive Budget Planning: Use the validated Gradient Boosting model for monthly expenditure forecasting to improve budget accuracy and reduce mid-year allocation adjustments.
3. Establish Performance Tiers: Officially recognize the four district clusters identified through K-Means, providing differentiated support based on cluster-specific challenges.
4. Standardize Administrative Practices: Commission a task force to investigate low AdminCostRatio districts and disseminate best practices to reduce overhead costs statewide.
5. Launch 100-Day Guarantee Initiative: Develop targeted programs in low-fulfillment districts focused on work planning, demand forecasting, and ensuring year-round work availability.
6. Create Centers of Excellence: Designate top-performing balanced districts (those excelling across multiple metrics) as training hubs for administrators from struggling districts.
7. Implement Seasonal Resource Positioning: Use the identified seasonal patterns to pre-position materials, staff, and approvals ahead of peak demand months (April-June).

6.5 Concluding Remarks

This research demonstrates the transformative potential of machine learning and data science in enhancing the implementation of large-scale social welfare programs. By moving beyond traditional descriptive reporting to predictive analytics and evidence-based optimization, we can significantly improve the efficiency, equity, and impact of schemes like MGNREGA that serve millions of vulnerable rural households.

The framework developed here—from data preprocessing and feature engineering through multiple algorithms to actionable insights—provides a replicable blueprint for data-driven governance in social sectors. As India continues its digital transformation and accumulates rich administrative datasets, the integration of advanced analytics into policy implementation represents not just an opportunity but an imperative for maximizing social impact per rupee spent.

The MGNREGA scheme, conceived as a rights-based safety net for rural India, deserves implementation approaches that match its ambition. Machine learning offers the tools to realize that ambition—ensuring that every allocated rupee translates to meaningful employment, every initiated project reaches completion, and every enrolled household receives its rightful guarantee of 100 days of dignified work.

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