

¹ PyCFRL: A Python library for counterfactually fair
² offline reinforcement learning via sequential data
³ preprocessing

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¹⁰ **Summary**

¹¹ Reinforcement learning (RL) aims to learn and evaluate a sequential decision rule, often referred
¹² to as a “policy”, that maximizes expected discounted cumulative rewards to optimize the
¹³ population-level benefit in an environment across possibly infinitely many time steps. RL
¹⁴ has gained popularity in fields such as healthcare, banking, autonomous driving, and, more
¹⁵ recently, large language model fine-tuning. However, the sequential decisions made by an RL
¹⁶ algorithm, while optimized to maximize overall population benefits, may disadvantage certain
¹⁷ individuals who are in minority or socioeconomically disadvantaged groups. A fairness-unaware
¹⁸ RL algorithm learns an optimal policy that makes decisions based on the *observed* state
¹⁹ variables. However, if certain values of the sensitive attribute influence the state variables
²⁰ and lead the policy to systematically withhold certain actions from an individual, unfairness
²¹ will result. For example, Hispanics may under-report their pain levels due to cultural factors,
²² misleading a fairness-unaware RL agent to assign less therapist time to these individuals ([Piete
et al., 2023](#)). Deployment of RL algorithms without careful fairness considerations can raise
²³ concerns and erode public trust in high-stakes settings.

²⁴ To formally define and address the fairness problem in the novel sequential decision-making
²⁵ settings, Wang et al. (2025) extended the concept of single-stage counterfactual fairness (CF)
²⁶ in a structural causal framework (Kusner et al., 2018) to the multi-stage setting and proposed
²⁷ a data preprocessing algorithm that ensures CF. A policy is counterfactually fair if, at every
²⁸ time step, the probability of assigning any action does not change had the individual's sensitive
²⁹ attribute taken a different value, while holding constant other historical exogenous variables
³⁰ and actions. In this light, the data preprocessing algorithm ensures CF by constructing new
³¹ state variables that are not impacted by the sensitive attribute(s). Reward preprocessing is
³² also conducted, but with a different purpose to improve the value of the learned optimal policy
³³ rather than to ensure CF. We refer interested readers to Wang et al. (2025) for more technical
³⁴ details.

³⁵ The PyCFRL library implements the data preprocessing algorithm proposed by Wang et al.
³⁶ (2025) and provides functionalities to evaluate the value (expected discounted cumulative
³⁷ reward) and counterfactual unfairness level achieved by any given policy. Here, “CFRL” stands
³⁸ for “Counterfactual Fairness in Reinforcement Learning”. The library produces preprocessed
³⁹ trajectories that can be used by an off-the-shelf offline RL algorithm, such as fitted Q-iteration
⁴⁰ (FQI) (Riedmiller, 2005), to learn an optimal CF policy. The library can also simply read in
⁴¹ any policy following a required format and return its value and counterfactual unfairness level
⁴² in the environment of interest, where the environment can be either pre-specified or learned
⁴³

⁴⁴ from the data.

⁴⁵ Statement of Need

⁴⁶ Many existing Python libraries implement algorithms designed to ensure fairness in machine
⁴⁷ learning. For example, Fairlearn ([Weerts et al., 2023](#)) and aif360 ([Bellamy et al., 2018](#))
⁴⁸ provide tools for mitigating bias in single-stage machine learning predictions under statistical
⁴⁹ association-based fairness criteria such as demographic parity and equal opportunity. However,
⁵⁰ existing libraries do not focus on counterfactual fairness, which defines an individual-level
⁵¹ fairness concept from a causal perspective, and they cannot be easily extended to the general
⁵² RL setting. Scripts available from ml-fairness-gym ([D'Amour et al., 2020](#)) allow users to
⁵³ simulate unfairness in sequential decision-making, but they neither implement algorithms that
⁵⁴ reduce unfairness nor address CF. To our knowledge, Wang et al. ([2025](#)) is the first work to
⁵⁵ study CF in RL. Correspondingly, PyCFRL is also the first code library to address CF in the RL
⁵⁶ setting.

⁵⁷ The contribution of PyCFRL is two-fold. First, PyCFRL implements a data preprocessing algorithm
⁵⁸ that ensures CF in offline RL. For each individual in the data, the preprocessing algorithm
⁵⁹ sequentially estimates and concatenates the counterfactual states under different sensitive
⁶⁰ attribute values with the observed state at each time point into a new state vector. The
⁶¹ preprocessed data can then be directly used by existing RL algorithms for policy learning, and
⁶² the learned policy will be counterfactually fair up to finite-sample estimation accuracy. Second,
⁶³ PyCFRL provides a platform for assessing RL policies based on CF. After passing in any policy
⁶⁴ and a data trajectory from the environment of interest, users can estimate the value and
⁶⁵ counterfactual unfairness level achieved by the policy in the environment of interest.

⁶⁶ High-level Design

⁶⁷ The PyCFRL library is composed of 5 major modules as summarized below.

Module	Functionalities
reader	Implements functions that read tabular trajectory data into an array format required by PyCFRL. Also implements functions that export trajectory data to the tabular format.
preprocessor	Implements the data preprocessing algorithm introduced in Wang et al. (2025).
agents	Implements an FQI algorithm (Riedmiller, 2005), which learns RL policies and makes decisions based on the learned policy.
environment	Implements a synthetic environment that produces synthetic data as well as a simulated environment that estimates and simulates the transition dynamics of the unknown environment underlying some real-world RL trajectory data. Also implements functions for sampling trajectories from the synthetic and simulated environments.
evaluation	Implements functions that evaluate the value and counterfactual unfairness level of a policy.

⁶⁸ A general PyCFRL workflow is as follows: First, simulate trajectories using environment or read
⁶⁹ in trajectories using reader. Then, train a preprocessor using preprocessor and preprocess the
⁷⁰ training trajectory data. After that, pass the preprocessed trajectories into the FQI algorithm in
⁷¹ agents to learn a counterfactually fair policy. Finally, use functions in evaluation to evaluate
⁷² the value and counterfactual unfairness level of the trained policy.

73 In addition, PyCFRL also provides tools to check for potential non-convergence that may arise
74 during the training of neural networks, FQI, or fitted-Q evaluation (FQE). More discussions
75 about non-convergence in PyCFRL can be found in the “[Common Issues](#)” section of the
76 documentation.

77 Data Examples

78 In the “[Example Workflows](#)” section of the documentation, we provide data examples with
79 code to demonstrate some major workflows of PyCFRL. We also record the computing times
80 of different workflows under different combinations of the number of individuals (N) and the
81 length of horizons (T) in the “[Computing Times](#)” section of the documentation.

82 Conclusions

83 PyCFRL is a Python library that enables counterfactually fair reinforcement learning through
84 data preprocessing. It also provides tools to calculate the value and unfairness level of a given
85 policy. To our knowledge, it is the first library to address CF problems in the context of RL. The
86 practical utility of PyCFRL can be further improved via extensions. First, the current PyCFRL
87 implementation requires every individual in the offline dataset to have the same number of
88 time steps. Extending the library to accommodate variable-length episodes can improve its
89 flexibility and usefulness. Second, PyCFRL can further combine the preprocessor with popular
90 offline RL algorithm libraries such as d3rlpy ([Seno & Imai, 2022](#)), or connect the evaluation
91 functions with established RL environment libraries such as gym ([Towers et al., 2024](#)). Third,
92 generalization to non-additive counterfactual states reconstruction can make PyCFRL more
93 versatile. We leave these extensions to future updates.

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