



Workshop For Voluntary Security Attestations for Free & Open Source Software

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Agenda

- **short overview**
- **workshop structure**
- **break for discussions (45 min)**
- **reconvene and wrap up (20 min)**



Voluntary Attestations: Overview

Opportunity

Recognising the unique characteristics of Free and Open Source Software (F/OSS), the CRA establishes a **differentiated, light-touch regulatory regime for F/OSS Stewards**.

Article 25 enables the European Commission to adopt a **delegated act specifying the nature and structure of voluntary security attestations**.

Objectives

- Identify and propose mechanisms to reduce manufacturer's compliance burden when using F/OSS that is supported by a Steward
- Prioritize improving the economic sustainability of F/OSS, e.g. by creating accountability for the shared costs associated with security, maintenance, and infrastructure
- Avoid approaches which would burden F/OSS or SMEs
- Account for all sizes of F/OSS projects

Article 3: Definitions

(13) ‘manufacturer’

means a natural or legal person who develops or manufactures products with digital elements or has products with digital elements designed, developed or manufactured, and markets them under its name or trademark, whether for payment, monetisation or free of charge;

(14) ‘open-source software steward’

means a legal person, other than a manufacturer, that has the purpose or objective of systematically providing support on a sustained basis for the development of specific products with digital elements, qualifying as free and open-source software and intended for commercial activities, and that ensures the viability of those products;

Remember – this is only about F/OSS “intended for commercial activities”

*It’s not about personal expression, hobby projects, etc,
and also not about other regulated industries (medical, aeronautics, etc)*

Manufacturer's Obligations

paraphrasing the legal text

Article 13(5)

Exercise diligence when integrating FOSS, even from non-commercial sources.

Article 13(6)

Report vulnerabilities discovered in, and remediations developed for, FOSS, even from non-commercial sources.

Article 13(7)

Include FOSS in the documented risk assessment.

Article 13(8)

Handle vulnerabilities in the product for its lifecycle, including those resulting from FOSS.

Steward's Obligations

paraphrasing the legal text

Publish documentation regarding:

- cybersecurity policy relevant to a project's use in a product.
- vulnerability handling policy, including how downstream developers can report.

Willingness and capacity to:

- cooperate with European market surveillance authorities.
- notify ENISA and Nat'l CSIRT of any severe incident affect project infrastructure.
- notify affected/known users of any severe incident or vulnerability with downstream effects.



CRA obligations apply to manuf.
regardless of whether F/OSS
is used in the product.

Art.25's attestations support the
efficiency which emerges from
transparent and open collaboration
while improving cybersecurity for all
digital products.

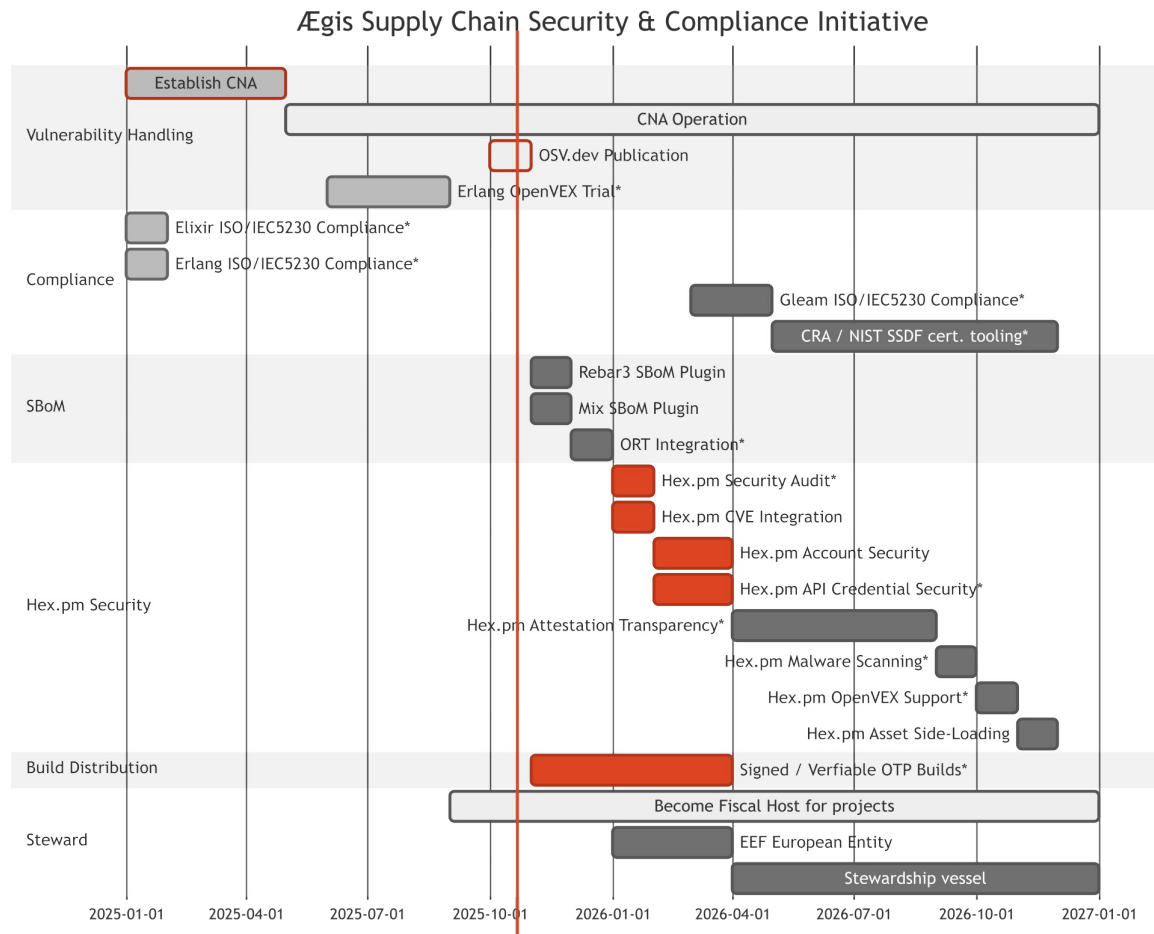
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Erlang's Journey

EEF Status

Attestations –

- SLSA
 - Source / Build Provenance
- Hex.pm
 - Release Attestation
 - Malware / Malicious Package Scanning Result
 - OpenVEX Statements
- SBoM
 - SPDX / CycloneDX
- Process Evidence
 - OpenChain (ISO/IEC 5230)
 - NIST SSDF
 - OpenSSF Baseline
 - CRA



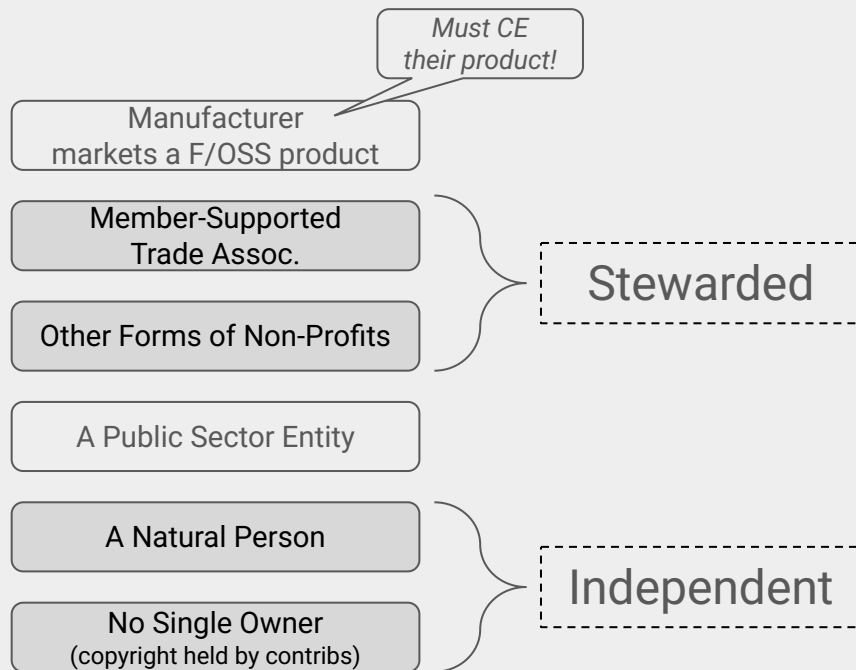


Workshop Structure

Scoping The 7 Breakouts

Each group should consider both
Stewarded and Independent
Projects

Qualitative Differences
based on legal owner of a Project



Challenge #1A

Process-based Attestations

Exactly *what* should be attested to?

How is it *useful*
to a manufacturer?

This should be a “light weight” requirement, based on F/OSS Projects self-attesting to their secure development processes and practices.

It should be accessible to projects that lack organizational supports, including non-stewarded projects.

This could be similar to OpenSSF SLSA + Scorecard... or ...?

Challenge #1B

Outcome-based Attestations

Exactly *what* should be attested to?

How is it *useful*
to a manufacturer?

This should be a “heavy-weight” requirement. In terms of compliance effort, think of it as closer to a CE mark.

It could be self-attested or verified by third-party audit.

It should be based on measurable conformity to CRA Annex II.

It may build on conformity to product-specific CRA vertical standards.

Challenge #2

Economic Mechanisms

What are practicable means to
receive and measure
sustainable economic support
via an Attestation Programme?

Some potential solutions could be...

- Download tracking
- Token embedding, modelled after the media industry

Consider:

- *how will MSAs perform post-market verification?*
- *how will aggregators re-distribute support to upstreams?*

Challenge #3

Transmission Verification

How should an attestation be
transmitted to & used by
a manufacturer?

How can they be *verified*
by market surveillance authorities?

Is it sufficient to email PDF files with a digital signatures? Do we need a more modern/scalable approach, e.g. Sigstore or SCITT?

Does this need to be decentralized – like a public ledger?

Does this need to be centralized – e.g., run by national bodies?

Consider:

- *operational costs*
- *handling trusted third parties*
- *handling bad actors*
- *revocations*

Challenge #4

Identifying Minimums

What's the small-project min-bar for an attestation to be useful?

For larger or stand-alone projects, what's the minimum that a manufacturer would benefit from?

Do SLSA, Scorecard, or other open source security frameworks come “close enough” to a common set of elements of Annex I(2) that common guidance could be given?

How would this apply to libraries that are never used in a stand-alone fashion?

How would this apply to stand-alone projects – those like a consumer product? Should these apply (portions of) the vertical standards?

Challenge #5

Complications of Third-Parties

The CRA provides for
third party attestations of F/OSS

Consider the secondary effects –

- Are first-party attestations (ie. by the steward) more trustworthy than third-party?
- If attestations are public, will this require moderation and/or a dispute resolution process?
- Should there be limitations on who can issue attestations?
- What if different attesters use very different metrics?

Challenge #6

Transitive Dependencies

Can an Attestation programme account for transitive dependencies?

Should it try?

Most projects depend on other projects.
Who attests to what?

Projects that are more like a Product could, theoretically, self-attest to vertical standards. Such projects generally have a very large number of dependencies.

Should projects aggregate attestations from their dependencies?

... If so, how does this work?

.. If not, how does that work?

Are we ready for full-depth SBOMs in OSS?

Can tools like Nix and OmniBOR help?

Other Topics

Not for deep discussion today...
but we should come back to them

- Publishing guidance for independent projects transition to becoming stewarded
- Impacts/implications for Fiscal Hosts
- Interaction between non-EU-based Stewards and ENISA, MSA's, etc
- Tiered approach to compliance (Low/Med/High) such that new market entrants are not significantly burdened when using FOSS
- Projects that decide not to participate in issuing Attestations

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**Reconvene in 45 minutes
for group read-outs
and planning next steps**



Read-outs & Discussion

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