



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT

NATIONAL ASSEMBLY

THE HANSARD

VOL. IV NO. 64

THE HANSARD

Thursday, 24th July 2025

The House met at 2.30 p.m.

[The Speaker (Hon. Moses Wetang'ula) in the Chair]

PRAYERS

QUORUM

Hon. Speaker: Serjeant-at-Arms, ring the Quorum Bell.

(The Quorum Bell was rung)

Hon. Speaker: Members, we now have quorum to transact business. Clerk-at-the-Table, proceed.

MESSAGE

(Hon. Julius Mawathe and Hon. Muchangi Karembe stood up in their places)

Hon. Speaker: Take your seats. Hon. Mawathe, take your seat. Hon. Mukurino, take your seat. Hon. Karembe, are you a Mukurino? You told me you are very proud of it. You are the first and only one in the House.

(Hon. Timothy Kipchumba stood in the gangway)

Take the nearest seat, Hon. Kipchumba.

APPROVAL OF NOMINEE FOR APPOINTMENT TO CBK BOARD

Hon. Members, I have a Message from the President on the nomination of a person for appointment to the Central Bank of Kenya (CBK) Board.

Hon. Members, pursuant to the provisions of Standing Order 42(1), I wish to report to the House that I have received a Message from His Excellency the President regarding the nomination of a person for appointment to CBK Board. In the Message, he conveys that in exercise of the powers conferred by the provisions of Section 11(2) of the Central Bank of Kenya Act, Cap. 491, he has nominated Mr Pius Angasa for appointment as a member of the Board of Directors of CBK, and seeks the approval of Parliament.

Hon. Members, it is important to note that the approval of the appointment of members of the CBK Board is by Parliament. Specifically, Section 11(2) of the Central Bank of Kenya Act, Cap. 491 states:

The Chairperson and Directors shall be appointed by the President with the approval of Parliament.

In this regard, the nomination for appointment will be considered by the two Houses of Parliament. The established practice in similar instances is that the relevant committees of the two Houses undertake the approval hearings jointly and report back to the respective Houses.

Therefore, in keeping with this practice, I hereby refer the Message from His Excellency the President, together with the curriculum vitae and other testimonials of the nominee, to the Departmental Committee on Finance and National Planning, and direct—

1. That the vetting of the nominee for appointment as a member of CBK Board be conducted by the Departmental Committee on Finance and National Planning of the National Assembly, jointly sitting with the relevant committee of the Senate.
2. That the quorum of the joint sitting of the committees will be the respective quorums of each of the committees as stipulated in the Standing Orders of the respective Houses.
3. That, as contemplated under Rule 9(6) of the Joint Rules, unless a decision is reached by consensus, any vote to be taken in the joint sittings of the committees shall be by separate Houses. This will ensure that the numerical differences of the individual Members representing the Houses in the joint sittings of the committees have no effect on the decision of the joint sittings.
4. That the joint committee shall, having conducted the vetting hearings, submit a joint report to the respective Houses in the manner contemplated by Paragraph 7 of Rule 9 of Joint Rules.
5. That, the approval process should be conducted in accordance with the provisions of the Public Appointments (Parliamentary Approval) Act, Cap. 7F.

Hon. Members, whereas the Central Bank of Kenya Act, Cap. 491 does not provide specific timelines within which the House is to consider the nominee, Section 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F requires the relevant House to undertake the exercise within 28 days. In this regard, they will lapse on Wednesday, 20th August 2025.

As you are aware, the House will be on recess during the period when the joint committee is expected to table its report. Ordinarily, I would have ordered that the counting of days with respect to the consideration of the nominee ceases during the recess period and resumes when the House first sits upon resumption, being 15th September 2025. However, noting that the House will be proceeding on a long recess on 15th August 2025, I implore the joint committee to expedite the approval hearing and table its report by Tuesday, 12th August 2025, before the House proceeds on recess. That is to enable the conclusion of the matter on our end.

To this end, the Committee should immediately proceed to commence the approval process and notify the nominee and the public of the time and place for holding the approval hearing. Thereafter, upon conclusion, it should table its report to enable the Houses of Parliament to consider the matter.

I thank you.

Hon. Kangogo Bowen (Marakwet East, UDA): On a point of order, Hon. Speaker.

Hon. Speaker: Yes, Hon. Bowen. What is your point of order?

Hon. Kangogo Bowen (Marakwet East, UDA): Thank you, Hon. Speaker. I want to make a comment in relation to your Communication. As a House, we need to relook into our laws. We have seen cases where some boards of management of certain organisations do not require vetting by Parliament, while others do.

I chair the Departmental Committee on Blue Economy, Water and Irrigation. Firstly, our laws require us to vet the nominee chairperson and nominee board members of the Kenya Fish Marketing Authority (KFMA), and bring a report before this House before their appointment. Yet, in other state corporations within the State Department of Fisheries, our laws do not require Parliament to vet certain board nominees or chairpersons. Secondly, consider the appointment of Chief Executive Officers (CEOs). Some have five-year tenures, while others have three-year tenures, or more.

Therefore, we as a Parliament, need to align our laws and regulations to create standardised legislation on appointment of CEOs, chairs of state corporations and their boards.

That is my observation, Hon. Speaker.

Hon. Speaker: I get your point. The correct avenue to take up what you are saying is the Kenya Law Reform Commission (KLRC). Your Committee can map out parastatals under you that require parliamentary approval and those that do not, and harmonise the law accordingly. The Leader of the Majority Party who is seated here also has a duty to reach out to all parastatals.

I agree with you that there is absolutely no reason for one parastatal to have its board members approved by Parliament, and others appointed without such a process. Although it depends on what you are really looking for. Members of the Board of the CBK are definitely not equal to members of the Board of the Kenya National Water Towers.

(Laughter)

What they do and their weight and importance to the country are different. I just picked it as an example because the Member who raised it is the Chairman of a Committee that oversees the Kenya National Water Towers. Leader of the Majority Party, that is your work.

Allow me to acknowledge visitors before we go to the next Order. In the Speaker's Gallery, we have Brightway Girls' High School from Machakos Town Constituency, Machakos County; Muhoroni Furaha School from Muhoroni Constituency, Kisumu County; and Mogooon Primary School from Nakuru West Constituency, Nakuru County.

In the Public Gallery, we have pupils from St. Mark Valley-Land Primary School from Ol Jorok Constituency, Nyandarua County; Joy Elites Academy from Bureti Constituency, Kericho County; and Kapkun Primary from Baringo South Constituency, Baringo County.

On my behalf and that of the House, we welcome the students, their teachers and those accompanying them to the House of Parliament.

(Applause)

Next Order.

PAPERS

Hon. Speaker: Leader of the Majority Party.

Hon. Kimani Ichung'wah (Kikuyu, UDA): Hon. Speaker, I beg to lay the following Papers on the Table:

1. Annual Report for the year 2023/2024 from the Office of the Controller of Budget.
2. Auditor-General's reports on managements of on-lending activities in Kenya for July 2025.
3. Auditor-General's summary report on political parties for the financial year 2023/2024.
4. Bi-annual report of the Commission on Administrative Justice for the period July to December 2024.
5. Exit report for the Registrar of Political Parties for August 2018 to June 2025, from the Office of the Registrar of Political Parties.
6. National Government Constituencies Development Fund Board report for the third quarter of the Financial Year 2024/25, 1st April 2025 to 30th June 2025.

7. Price stability target and the economic policy from the Ministry of National Treasury and Economic Planning.
8. The Anti-Corruption Strategic Guiding Framework for Kenya's justice sector for 2025 from the National Council on the Administration of Justice.
9. Thirty-fourth bi-annual reports of the Monetary Policy Committee, April 2025, from the Ministry of National Treasury and Economic Planning.
10. Reports of the Auditor-General and financial statements of Heroes Technical and Vocational College for the years ended 30th June 2021, 30th June 2022, 30th June 2023, and 30th June 2024, and the certificates therein.
11. Report of the Auditor-General and financial statements for the year ended 30th June 2023 and 30th June 2024, and the certificates therein in respect of:
 - (a) Narok South Technical and Vocational College.
 - (b) Narok West Technical Training Institute.
12. Reports of the Auditor-General and financial statements for the year ended 30th June 2023, and the certificates therein in respect of:
 - (a) Baringo Technical College.
 - (b) Chepalungu Technical Training Institute.

Thank you, Hon. Speaker.

Hon. Speaker: Thank you, Leader of the Majority Party. Chairperson of the Departmental Committee on Environment, Forestry and Mining.

Hon. Vincent Musau (Mwala, UDA): Hon. Speaker, I beg to lay the following Papers on the Table:

Reports of the Departmental Committee on Environment, Forestry and Mining on its consideration of:

1. The Environmental Professionals Institute of Kenya Bill, (National Assembly Bill No. 36 of 2024)
2. The Meteorology Bill, (Senate Bill No. 45 of 2023).

Hon. Speaker: Thank you. Chairperson of the Committee on Delegated Legislation.

Hon. Samuel Chepkong'a (Ainabkoi, UDA): Hon. Speaker, I beg to lay the following Paper on the Table:

Report of the Committee on Delegated Legislation on its consideration of the Public Finance Management (Public Officers Medical Fund) Regulations, 2024 (Legal Notice No. 195 of 2024).

Thank you, Hon. Speaker.

Hon. Speaker: Next Order by the Chairperson of the Committee on Delegated Legislation.

NOTICE OF MOTION

APPROVAL OF PUBLIC FINANCE MANAGEMENT (PUBLIC OFFICERS MEDICAL FUND) REGULATIONS, 2024

Hon. Samuel Chepkong'a (Ainabkoi, UDA): Hon. Speaker, I beg to give notice of the following Motion:

THAT, this House adopts the Report of the Committee on Delegated Legislation on its consideration of the Public Finance Management (Public Officers Medical Fund) Regulations, 2024, laid on the Table of the House on Thursday, 24th July 2025, and pursuant to the provisions of section 24(4) of the Public Finance Management Act, Cap 412A, this House approves the Public

Finance Management (Public Officers Medical Fund) Regulations published as Legal Notice No. 195 of 2024.

Thank you, Hon. Speaker.

Hon. Speaker: Hon. Members, before we go to Order No.7, let us first dispose of Orders No. 8, 9 and 10, which are just for questions to be put. Clerk-at-the-Table, go ahead.

BILLS

Second Readings

THE KENYA INSTITUTE OF PRIMATE RESEARCH BILL (National Assembly Bill No.52 of 2024)

(Moved by Hon. (Dr) James Nyikal on 19.6.2025)

(Debate concluded on 23.7.2025 – Afternoon Sitting)

Hon. Speaker: Order, Hon. Members. All the students in the Gallery, freeze where you are.

(Question put and agreed to)

*(The Bill was read a Second Time and
Committed to a Committee of the whole House)*

THE ELECTION OFFENCES (AMENDMENT) (NO. 2) BILL (Senate Bill No.28 of 2024)

(Moved by Hon. Owen Baya on 22.7.2025)

(Debate concluded on 23.7.2025)

(Hon. Joshua Kandie walked into the Chamber)

Hon. Speaker: Hon. Kandie, take your seat.

(Question put and negatived)

MOTIONS

CONSIDERATION OF SENATE AMENDMENTS TO THE NATIONAL DISASTER RISK MANAGEMENT BILL

THAT, the Senate amendments to the National Disaster Risk Management Bill (National Assembly Bill No. 24 of 2023) be now considered.

(Moved by Hon. Owen Baya on 23.7.2025 - Afternoon Sitting)

(Debate concluded on 23.7.2025 - Afternoon Sitting)

Hon. Speaker: Members on their feet, take your seats.

(Question put and negated)

Hon. Speaker: Hon. Members, consequent upon your votes on Order No.10, Order No.11 collapses. Therefore, when we reach Order No.11, we will skip it and go to Order No.12. Let us go back to Order No. 7.

Sorry. Please call out Order No.12. It is also for putting the question.

ADOPTION OF THIRD REPORT ON THE EMPLOYMENT DIVERSITY AUDIT IN PUBLIC INSTITUTION

THAT, this House adopts the Third Report of the Select Committee on National Cohesion and Equal Opportunity on the Employment Diversity Audit in Public Institutions, laid on the Table of the House on Wednesday, 30th April 2025.

(Moved by Hon. Yusuf Adan 22.7.2025)

(Debate concluded on 23.7.2025 – Afternoon Sitting)

(Question put and agreed to)

PERSONAL STATEMENT

Hon. Speaker: Let us go back to Order No.7. Hon. Shakeel Shabbir, proceed.

APOLOGIES FOR REMARKS MADE AT KINDU SECONDARY SCHOOL

Hon. Shakeel Shabbir (Kisumu East, Independent): Thank you, Hon. Speaker.

Pursuant to Standing Order 44(2)(e), I wish to make a Personal Statement with regard to the remarks I made at Kindu Secondary School. On Friday, 11th July 2025, during a prayer meeting event at Kindu Secondary School in Kisumu East Constituency, I made certain remarks that have since drawn public attention and concern, particularly from members of the teaching fraternity across the country.

I acknowledge that the tone and general nature of my statement may have caused distress to many dedicated and hardworking teachers in our country. For this, I offer my sincere and unreserved apology. My words were never intended to attack or demean the teachers concerned, nor the profession as a whole. My frustrations were born out of the continual decline in academic performance at Kindu Secondary School, where over 95 per cent of the students have persistently scored Grade E.

(Loud consultations)

Hon. Speaker: Order, Hon. Members. Let us listen to Hon. Shakeel Shabbir. Go on.

Hon. Shakeel Shabbir (Kisumu East, Independent): Thank you, Hon. Speaker.

As a Member of Parliament, I am a firm believer in the transformative power of education, and that situation deeply troubles me. It is sad to note that whereas the Government is committed to supporting schools, there are teachers who work at cross purposes. For instance, during the function and classroom time, more than 10 Teachers Service Commission (TSC) teachers were absent without cause. This is despite the fact that the Government has

invested heavily in school infrastructure, and the teachers are reliably paid their monthly salaries on time.

My intention in making the remarks was to call out the small number of individuals whose continued negligence is sabotaging our children's future and tarnishing the good name of the teaching profession.

In conclusion, while regretting the trajectory that the remarks took, I call upon the TSC and the Ministry of Education to rein in the teachers who are not committed to serve the community and the nation at large, and to be more proactive in addressing similar situations that arise in good time.

Thank you.

Hon. Speaker: Thank you. Since it is a Personal Statement, nobody is allowed to comment.

Leader of the Majority Party, proceed.

STATEMENT

BUSINESS FOR THE WEEK OF 28TH TO 31ST JULY 2025

Hon. Kimani Ichung'wah (Kikuyu, UDA): Thank you, Hon. Speaker.

Pursuant to the provisions of Standing Order 44(2)(a), I rise to give the following Statement on behalf of the House Business Committee, which met on Tuesday, 22nd July 2025, to prioritise business for consideration during the week.

Allow me to first officially welcome Members back from the short recess. I hope we are all invigorated and ready to perform our roles in what promises to be a very busy part of the Fourth Session.

I further urge committees with priority business pending before them to expedite their consideration and submission of reports to the House so as to enable their conclusion within the set timelines.

I also encourage Committee Chairpersons and Members to be present in the House to prosecute various items of business concerning their respective Committees.

With regard to business scheduled for Tuesday next week, the House is expected to consider the County Public Finance Laws (Amendment) Bill, (Senate Bill No. 39 of 2023) in the Committee of the whole House.

Additionally, debates will be undertaken on the following Motions should they not be concluded in the course of business this afternoon:

1. Consideration of the Reports on the Examination of Financial Statements of Selected State Corporations.
2. Consideration of the Second Report of the Constitutional Implementation Oversight Committee on the Status of Implementation of the Constitution.
3. Consideration of the Sixth Report of the Decentralised Funds Accounts Committee on the Financial Statements for the National Government Constituency Development Fund (NG-CDF) Accounts for three constituencies.
4. Consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates.

In accordance with the provisions of Standing Order 42A (5) and (6), I wish to inform the House that the Cabinet Secretary for Interior and National Administration, Hon. Kipchumba Murkomen, is scheduled to appear before the House on the afternoon of Wednesday, 30th July 2025, to respond to the following questions:

Question No.063 of 2025 by the Member for Rarieda, Hon. Otiende Amollo, regarding the reasons why peaceful demonstrators protesting the killing of Mr Albert Ojwang on Tuesday,

17th June 2025, were prevented from exercising their constitutionally guaranteed right to peaceful assembly.

Question No.064 of 2025 by the Member for Nairobi County, Hon. Esther Passaris, regarding the non-implementation of body-worn cameras for all police officers involved in arrests, interrogations, and custodial transfer of suspects.

Question No.065 of 2025 by the Member for Suba North, Hon. Millie Odhiambo-Mabona, regarding the number of people who have died in police custody in the last five months, and the reasons for those deaths.

Question No.066 of 2025 by the Member for Seme, Hon. (Dr) James Nyikal, regarding psychological and mental health assessments undertaken by the National Police Service Commission during the recruitment of police officers.

Question No.067 of 2025 by the Member for Kathiani, Hon. Robert Mbui, regarding the status of drug and substance abuse in the coastal region and the measures that have been put in place by the Ministry to combat drug and substance abuse across the country.

Question No.068 of 2025 by the Member for Mombasa County, Hon. Zamzam Mohammed, regarding the circumstances under which Mr Hassan Wasyonga Ismail (ID No. 39226153) was denied a national identification card (ID) for four years, and his subsequent arrest on charges linked to an ID card he had never collected.

Question No.069 of 2025 by the Member for Molo, Hon. Kimani Kuria, regarding the state of security in the country and steps being taken by the Ministry to avert deaths and destruction of property during demonstrations.

Finally, the House Business Committee will reconvene on Tuesday, 29th July 2025, to schedule business for the remainder of the week. I now wish to lay this Statement on the Table of the House.

Hon. Speaker: Thank you, Leader of the Majority Party.

Hon. (Dr) Ojiambo Oundo (Funyula, ODM): On a point of order, Hon. Speaker.

Hon. Speaker: Yes, Hon. Oundo, what is your point of order?

Hon. (Dr) Ojiambo Oundo (Funyula, ODM): I wanted to direct it to the Leader of the Majority Party. Many questions and statements are directed to the Cabinet Secretary for the National Treasury and Economic Planning, some dating back to February this year. I would like to know when he intends to prioritise or invite the Cabinet Secretary to respond to those and other emerging issues.

Hon. Speaker: Leader of the Majority Party.

Hon. Kimani Ichung'wah (Kikuyu, UDA): The Cabinet Secretary for the National Treasury and Economic Planning and his Education counterpart are scheduled to appear next, after the Cabinet Secretary for Interior and National Administration.

Hon. Speaker: Okay. Has your concern been addressed?

(Hon. (Dr) Ojiambo Oundo spoke off the record)

Hon. Adan Keynan?

REHABILITATION AND DEVELOPMENT OF HERDING GROUNDS AND MIGRATORY ROUTES IN NORTHERN KENYA

(Statement dropped)

Hon. Protas Akujah? Request for a statement to the Departmental Committee on Education.

RECRUITMENT OF DEPUTY PRINCIPAL

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AT TURKANA UNIVERSITY COLLEGE

Hon. Protus Akujah (Loima, UDA): Hon. Speaker, pursuant to the provisions of Standing Order 44(2)(c), I rise to request for a statement from the Chairperson of the Departmental Committee on Education on the recruitment process for the position of Deputy Principal, Academic and Student Affairs at Turkana University College.

On 28th February 2023, the Public Service Commission advertised the position of Deputy Principal, Academic and Student Affairs at Turkana University College. Subsequently, on 14th February 2025, the Commission published a report listing 19 shortlisted applicants, including Prof Michael Okuruka Nappo. The report stated that interviews would be conducted on 21st February 2025.

However, on the day of the scheduled interviews, Prof. Nappo received a notification that the interviews had been postponed and would be conducted at a later date. Despite this communication, the Commission proceeded to conduct the interviews without informing Prof. Nappo or affording him an opportunity to participate.

The Commission, thereafter, submitted a report to the Turkana University College Council, pursuant to Section 35(1)(a)(v) of the Universities Act (Cap. 210), forwarding the names for consideration for appointment. This process raises serious concerns about equity and fairness in the recruitment of the Deputy Principal at Turkana University College.

It is against this background that I request a statement from the Chairperson of the Departmental Committee on Education on the following:

1. A report on the circumstances under which certain shortlisted candidates, including Prof. Michael Okorukwa Nappo, were excluded by the Public Service Commission from the interview process, and whether the Cabinet Secretary for Education was consulted as required under Section 35(1)(a)(v) of the Universities Act (Cap. 210).
2. The immediate steps the Ministry of Education intends to take to review the recruitment process and ensure that all shortlisted candidates are afforded a fair and equal opportunity.
3. Measures that have been put in place to ensure that future recruitment processes in public institutions of higher learning uphold the values and principles of public service as enshrined in the Constitution.

Thank you.

Hon. Speaker: Thank you, Hon. Akujah. Is the Chairman, Departmental Committee on Education in the House? Hon. Taitumu, are you standing in for your Chairman?

(Hon. Julius M'anaiba spoke off the record)

Bring a response in two weeks. Give him the microphone to go on record.

Hon. Julius M'anaiba (Igembe North, UDA): In two weeks' time, we will bring the report.

(Hon. Protus Akujah spoke off the record)

Hon. Speaker: Thank you. Hon. Akujah, what is it?

Hon. Protus Akujah (Loima, UDA): Thank you, Hon. Chair...

Hon. Speaker: Which Chair?

Hon. Protus Akujah (Loima, UDA): Hon. Speaker. Sorry. The Departmental Committee on Education has a question that was asked last year and has still not been

responded to. Although two weeks were promised, I am not sure whether this will be honoured. There is laxity in this Committee. I am not sure whether that response will be brought.

Hon. Speaker: Hon. Taitumu, in two weeks, you will bring both the response to this request and the pending one.

Hon. Julius M'anaiba (Igembe North, UDA): Hon. Speaker, questions from two years ago may have lapsed, but we can still provide an answer.

Hon. Speaker: Hon. Akujah, when did you request your earlier Statement?

Hon. Julius M'anaiba (Igembe North, UDA): He is saying one year ago.

Hon. Speaker: Is that so, Hon. Akujah?

Hon. Protus Akujah (Loima, UDA): Hon. Speaker, I requested for a statement in December last year.

Hon. Speaker: *Hiyo ilikufa.*

Hon. Protus Akujah (Loima, UDA): It is because they take a lot of time to respond to this and say two weeks and yet it takes forever.

Hon. Speaker: You are not barred from pursuing it. You can go to the Table Office and resurrect your statement.

Hon. Protus Akujah (Loima, UDA): Okay, thank you.

Hon. Speaker: Hon. Owen Baya?

MANAGEMENT OF WATAMU MARINE
NATIONAL PARK AND RESERVE

(Statement dropped)

Hon. Musa Sirma?

(Hon. Hilary Kosgei spoke off the record)

Yes, Hon. Hilary?

Hon. Hilary Kosgei (Kipkelion West, UDA): Thank you, Hon. Speaker...

Hon. Speaker: Are you purporting to present the Statement?

Hon. Hilary Kosgei (Kipkelion West, UDA): On behalf of Hon. Musa Sirma.

Hon. Speaker: Where is the written authority?

Hon. Hilary Kosgei (Kipkelion West, UDA): He is stuck in traffic and gave instructions by phone.

Hon. Speaker: You cannot be instructed on phone. The Member who has requested for a statement must write to the Speaker, and the Speaker must approve that you are a legitimate proxy. Now you are an impostor.

(Laughter)

Hon. Hilary Kosgei (Kipkelion West, UDA): But, Hon. Speaker, due to the urgency...

Hon. Speaker: I will not allow it. There is no exception to the rule.

Hon. Hilary Kosgei (Kipkelion West, UDA): Thank you.

Hon. Speaker: If Hon. Musa Sirima arrives before the statement's time ends, he will be allowed. Hon. Machua Waithaka?

(Hon. John Waithaka spoke off the record)

Yes, go ahead.

IMPACT OF RISING OIL PRICES ON ROAD CONSTRUCTION PROJECTS

Hon. John Waithaka (Kiambu, UDA): Thank you, Hon. Speaker.

Pursuant to the provisions of Standing Order 44(2)(c), I wish to request for a statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding the impact of the recent rise in global oil prices on road construction projects across the country.

Every financial year, the National Assembly appropriates funds towards the development, maintenance and expansion of road infrastructure to enhance access to essential services across the country and support economic development. A key component that is used in road construction is bitumen, a petroleum-based product that is derived from crude oil. Notably, as of 23rd June 2025, global crude oil prices had steadily risen, largely attributed to the escalating tensions in the Middle East. This has raised serious concerns about disruptions in global oil supply chains, which in turn has contributed to the rising cost of oil. There is a growing concern that those developments may adversely affect the timely implementation of ongoing and planned road construction projects in the country. This could lead to the lack of achievement of national development goals, hinder mobility and limit access to critical services such as healthcare and education.

It is against this background that I request for a statement from the Chairperson of the Departmental Committee on Transport and Infrastructure on the following:

1. A report on the extent to which the rising oil prices may impact road construction projects in the country.
2. Immediate and long-term measures that are being taken by the Ministry of Roads and Transport to cushion road infrastructure projects from the effects of increased oil prices.

Thank you.

Hon. Speaker: Thank you, Hon. Machua. The Chair of the Departmental Committee on Transport and Infrastructure.

Hon. George Kariuki (Ndia, UDA): Thank you, Hon. Speaker. I will respond in two weeks.

Hon. Speaker: Thank you. Hon. Zamzam Mohammed, Member for Mombasa County.

SAFETY OF FERRIES OPERATED BY THE KENYA FERRY SERVICES

Hon. Zamzam Mohammed (Mombasa County, ODM): Hon. Speaker, pursuant to the provisions of Standing Order 44(2)(c), I rise to request for a statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding the safety of ferries that are operated by the Kenya Ferry Services (KFS).

Ferry services are a key lifeline for coastal residents as their significance goes beyond mere transportation. They serve as an essential component of the region's infrastructure, facilitating economic development, and promoting social integration. Thousands of Kenyans rely on ferry services daily to cross the Likoni and Mtongwe channels. However, in recent years, the state of those ferry services, particularly at the Likoni and Mtongwe channels, has declined significantly. That deterioration has led to increasing safety concerns, with members of the public consistently raising alarm over the poor condition of vessels, inadequate safety equipment and frequent service disruptions.

Following the Mtongwe Ferry Tragedy of 1994, an incident that claimed the lives of 270 people, the Government pledged to address the systemic issues that led to the disaster. Unfortunately, those commitments remain largely unfulfilled. The deterioration of ferry

operations at the Likoni and Mtongwe channels continues to pose a serious risk to the lives of Kenyans.

It is against this background that I request for a statement from the Chairperson of the Departmental Committee on Transport and Infrastructure on the following:

1. A report on the current operational status of the ferries in use at Likoni and Mtongwe channels, including the safety audit reports that have been conducted in the last twelve months;
2. The immediate measures the Ministry of Roads and Transport has undertaken to address the current state of ferry services at Likoni and Mtongwe crossings;
3. An explanation on why the new emergency and safety equipment, including life jackets, life buoys and other essential tools that were ordered by the Government have not yet been delivered or commissioned, and indicate when they shall be deployed at the ferry terminals; and,
4. The steps that are being taken by the Ministry to ensure the modernisation of the ferry services and construction of alternative crossings to decongest and ensure the safety of persons using the Likoni and Mtongwe ferry crossings.

Thank you.

Hon. Speaker: Thank you, *Mama Zamzam*. The Chair of the Departmental Committee on Transport and Infrastructure, Hon. GK.

Hon. George Kariuki (Ndia, UDA): Hon. Speaker, I will avail a response in two weeks.

Hon. Speaker: You will bring a response in two weeks. That is alright. Hon. Keynan, I had dropped your request for a statement. However, now that you are here, I can exercise the discretion to resuscitate it. Go ahead.

REHABILITATION AND DEVELOPMENT OF HERDING GROUNDS AND MIGRATORY ROUTES IN NORTHERN KENYA.

Hon. Adan Keynan (Eldas, JP): Thank you very much, Hon Speaker. The Order Paper was a bit misleading. It talked of Tuesday. Hon Speaker, I wish to request for a statement ...

Hon. Speaker: An apology is desirable. When I called you out, you were not here.

Hon. Adan Keynan (Eldas, JP): Thank you, Hon Speaker. I would like to request for a statement regarding ...

Hon. Speaker: An apology is desirable.

Hon. Adan Keynan (Eldas, JP): Thank you, Hon Speaker. I apologise for coming late.

Hon. Speaker: Good.

Hon. Adan Keynan (Eldas, JP): Hon Speaker, pursuant to the provisions of Standing Order 44(2)(c), I rise to request for a statement from the Chairperson of the Departmental Committee on Agriculture and Livestock regarding the protection, rehabilitation and development of herding grounds and migratory routes in the pastoralist regions of northern Kenya.

Pastoralism is not merely a cultural heritage, but a critical economic mainstay that sustains millions of livelihoods, particularly the northern Kenya communities. Despite being their economic mainstream, pastoralist communities face significant challenges, including unregulated encroachment on private or community land, inadequate infrastructure, limited land for agricultural expansion and resource-based conflicts. Those issues are fragmenting grazing systems and blocking migratory paths, thereby undermining food security, disrupting livelihoods and exacerbating inter-community tensions in the region.

The survival and productivity of pastoralism in the northern Kenya region depends heavily on secure access to grazing lands and well-established livestock migratory routes.

Those routes allow for seasonal movement of herds in search of pasture and water and play a crucial role in promoting sustainable rangeland management by enabling rational grazing, preventing overgrazing and reducing degradation of pasture lands. The routes also facilitate structured access to pasture during dry seasons, thereby reducing livestock mortality.

It is against this background that I request for a statement from the Chairperson of the Departmental Committee on Agriculture and Livestock on the following:

1. The measures that are being taken by the Ministry of Agriculture and Livestock Development to identify, geo-map and gazette traditional migratory routes, communal herding grounds and pastoral zones in northern Kenya;
2. The interventions that are being made by the Ministry in collaboration with county governments and relevant water agencies to rehabilitate degraded grazing zones and livestock holding grounds, improve water infrastructure such as water pans and kiosks along key livestock migratory corridors;
3. The mechanisms that are being put in place to mitigate and resolve inter-community conflicts over access to grazing lands, including strategies to ensure that traditional livestock corridors remain demarcated, accessible and safe for seasonal pastoral movements, especially in border regions and known conflict hotspots;
4. The plans that have been put in place to integrate the protection and development of migratory routes and communal grazing lands into the National Spatial Plan and County Integrated Development Plans (CIDPs), particularly within arid and semi-arid lands, with a view to securing pastoral livelihoods and promoting sustainable resource management; and,
5. An indication of whether the Government has allocated funding or established partnerships with regional bodies such as the Inter-Governmental Authority on Development to establish critical pastoral infrastructure such as fodder reserves, feedlots, livestock holding grounds, veterinary health outposts and conflict early warning systems along key migratory routes.

Thank you.

Hon. Speaker: Thank you. Let us have the Chairperson of the Departmental Committee on Agriculture. Any Member of the Committee? Hon. Ferdinand Wanyonyi.

Hon. Ferdinand Wanyonyi (Kwanza, FORD-K): Hon. Speaker, I promise that we will respond to this in the next two weeks.

Hon. Speaker: Two weeks is okay. Is Hon. Owen Baya in the House? No. Is Hon. Musa Sirma in? No. Then let us go to the Requests for Statements. The first on this is Hon. Richard Yegon. Why do you look surprised? Are you not ready? Oh! It is a Response and not a Request for a Statement. In that case, let us have the Chairperson of the Departmental Committee on Administration and Internal Security. I am aware that Hon. Tongoyo is hosting His Excellency the President in Narok. He sent me a message that Hon. Kapondi will respond on his behalf. Hon. Kapondi, are you a member of the Committee?

Hon. Fred Kapondi (Mt. Elgon, UDA): Yes, I am, Hon. Speaker.

Hon. Speaker: Go ahead.

RESPONSE TO STATEMENTS

MURDER OF MR WESLEY KIPKEMOI BETT IN MAU FOREST

Hon. Fred Kapondi (Mt. Elgon, UDA): Hon. Speaker, I have a Statement regarding the murder of Mr Wesley Kipkemoi Bett in Mau Forest.

The Member of Parliament for Bomet East Constituency, Hon. Richard Yegon, requested for a statement regarding the death of Mr Wesley Kipkemoi Bett in Mau Forest along the Bomet-Nakuru Road on 30th March 2025.

The Member requested to be informed of the following:

1. Steps that are being taken by the Government on the murder of Mr Wesley Kipkemoi on 26th March 2025 to investigate the case.
2. The progress of investigation into the circumstances surrounding Mr Wesley Kipkemoi's disappearance and abandonment of his vehicle in Mau Forest and whether forensic analysis was conducted on the scene.
3. A report on the whereabouts of Ms Jacqueline Kipkirui as a person of interest identified by the family of Mr Wesley as a key suspect in the matter, and the findings of the police on the connection, if any, to the disappearance and subsequent death of Mr Wesley Kipkemoi.
4. Whether Mau Forest remains a safe route for travellers and what security measures are being implemented to ensure the safety of road users.
5. Measures that have been put in place to support families of missing persons during investigations, including coordination between different police stations and the role of forensic technology in identifying the tracking movements of potential suspects.

Hon. Speaker, on 30th March 2025, at approximately 1540 hours, Ms Jolyn Maritim, aged 29 years, reported an incident of robbery with violence at Kiptagich Police Station documented under OB No.7/30/3/2025. According to her statement, she had boarded a Toyota Probox registration number KCM 802B in Silibwet, Bomet County, bound for Kiptagich. Upon reaching a section of Mau Forest, the driver, whose identity was unknown at the time, stopped the vehicle, forcibly pulled her out and began to strangle her. In fear for her life, she surrendered her purse containing Ksh4,700, a Vivo phone worth Ksh28,000 and personal documents. Despite complying, the driver continued to strangle her and attempted to sexually assault her in the forest. Her screams attracted a passing *boda boda* rider and his pillion passenger who intervened and rescued her.

The driver fled into the forest. The rescuers and the victim deflated the vehicle's tires to immobilise it and reported the matter at Kiptagich Police Station. Police officers led by the Officer Commanding Station (OCS) visited the scene and found the vehicle stuck in the mud and underwater, off the Bomet-Kiptagich Road. The vehicle was processed and towed to the station. The victim was taken to Kiptagich Health Centre, treated for the injuries sustained during the assault, and later discharged.

On 1st April 2025, following the driver's disappearance, his family members and members of the public initiated a search within the Mau Forest. They discovered the lifeless body of a middle-aged man lying on his back beneath a tree. A rope with a knot was found hanging from the tree just above the body. Police officers were notified and reported promptly.

Upon examination, the body had visible strangulation marks around the neck and fresh head injuries. A *huduma* card found at the scene identified the deceased as Mr Wesley Kipkemoi Bett. The family confirmed the identity. Personal effects recovered from the deceased included Ksh2,850 in cash, a motor vehicle ignition key, and a bunch of assorted keys.

The scene was documented and processed. The body was moved to Longisa Sub-County Hospital, where post-mortem examination established the cause of death as asphyxiation due to strangulation. Preliminary investigations were conducted by Kiptagich Police Station, and the case file was forwarded to the Directorate of Criminal Investigations (DCI), Narok North Sub-County.

On the progress of the investigations into the circumstances surrounding Mr Wesley Kipkemoi's disappearance and abandonment of his vehicle in Mau Forest, and whether forensic analysis was conducted on the scenes; following the incident, the crime scene was processed and documented by the Crime Scene Investigation Team. Investigations immediately commenced via an Inquiry File No.10/2025. Statements were recorded from several key witnesses and individuals connected to the case. The case remains pending under active investigations with no breakthrough made so far. The Directorate of Homicide is handling it.

On the report on the whereabouts of Ms Jackline Chepkirui, a person of interest identified by the family of Mr Wesley as a key suspect in the matter and the findings of the police on the connection, if any, to the disappearance and subsequent death of Wesley Kipkemoi, it is important to clarify that the initial complainant in this case is Ms Joyln Maritim and not Ms Jackline Chepkirui as indicated in the referenced Parliamentary Question. Given the circumstances surrounding the events of that day, Ms Joyln Maritim is considered a person of interest in the ongoing investigations. However, she has been fully co-operative with the investigators and remains available whenever required. Statements have been recorded from all key individuals, including Ms Joyln Maritim, the first respondent at the scene, family members of the deceased and the police officers involved.

The post-mortem examination confirmed that the cause of death was asphyxia due to strangulation. The body was discovered under a tree with a rope fashioned from a tree bark hanging above, suggesting a possible suicide by hanging.

On whether Mau Forest remains a safe route for travellers and what security measures are being implemented to ensure the safety of the road users, in light of the reported incident and assorted security concerns, concerted efforts have been made to enhance the safety of Mau Forest as a travel corridor, recognised as a vital link between Bomet and Narok counties. The route now enjoys increased police patrols aimed at deterring criminal activities and improving surveillance. Through coordinated efforts between the police and local communities, significant progress has been made in bolstering the security of road users. The following security measures are being implemented to ensure the safety of road users:

1. Patrols and spot checks have been intensified by officers from Kiptagich Police Station and Narok North Sub-County, particularly in areas identified as vulnerable.
2. Police checkpoints have been established along forested sections to monitor vehicles' movement, deter criminal activity, and facilitate the inspection of public and private transport.
3. Collaborative efforts have been strengthened between the police and local stakeholders, including *boda boda* operators, community leaders and residents to promote timely sharing of security-related information.
4. Public transport operators within that transport corridor have been sensitised to report suspicious individuals or behaviour, and are encouraged to affiliate with registered SACCOs to enhance accountability and prevent infiltration by criminal elements.
5. Travel advisories have been issued to warn the public against late-night travel through the forested areas, with passengers strongly advised to journey in groups and during daylight hours for added safety.
6. Measures have been put in place to support families of missing persons during investigations, including coordination between different police stations and the role of forensic technology in identifying the tracking movements of potential suspects.

Upon booking of a formal missing person report by relatives or other concerned parties of the victim, the police immediately draft a signal containing the description and relevant

details of the missing individual which is circulated to all police stations and formations across the country to facilitate a thorough and coordinated search. Further, the police analyse the individual's communication history by obtaining call data records from the respective mobile service providers. This information helps determine the person's last known location and identify individuals they last communicated with, providing crucial leads for the investigation. Throughout the process, the family is kept informed at every stage, ensuring transparency and support as efforts to locate the loved one continue.

Hon. Speaker, I submit.

Hon. Speaker: Hon. Yegon, are you satisfied with the response?

Hon. Richard Yegon (Bomet East, UDA): Thank you, Hon. Speaker. Thank you for the response from the Departmental Committee on Administration and Internal Affairs.

I fail to understand the Committee's findings because they have not even mentioned the names of the two *boda boda* guys who were alleged to have rescued the lady. It was also alleged that Ksh4,700 was stolen from the lady who was allegedly accompanying the deceased. Upon searching the deceased once he was found, Ksh2,850 was found in his pocket. That gentleman never went anywhere. He was found a few metres away from where the vehicle was found. The police are mentioning a different name, one Ms Joyline Maritim. I tried to get more information because my constituents went to search for the gentleman who was found dead. I understand they got an Identity Card (ID) that belonged to a lady called Ms Jackline Chepkirui. I do not know where the other lady, Ms Joyline Maritim, came from and, therefore, I need further clarification because the family is going through a lot of problems and they want to know the real details surrounding the death of their kin.

Hon. Speaker: Hon. Kapondi, do you have any response to that?

Hon. Fred Kapondi (Mt Elgon, UDA): Hon. Speaker, it is very clear to our colleague that the case is still active. Any information that he may have can still be channelled to the Office of the Directorate of Criminal Investigations (DCI) at Kiptagich Police Station because the file is still open. The case has not been concluded. The honourable colleague should just be patient. We will have a conclusive answer later.

Hon. Speaker: Thank you. Hon. Members, before we go to the next response, I would like to acknowledge students from Muhoroni Furaha Academy Primary School from Kisumu County, and Olpusimoru Secondary School from Narok North Constituency in Narok County, who are seated in the Speaker's Gallery.

In the Public Gallery, we have students from AIC Academy from Baringo North Constituency in Baringo County, Ilengi Mixed Secondary School from Kitui South Constituency in Kitui County, Xaverian Junior Secondary School from Kisumu Central Constituency in Kisumu County and Kakululo Primary and Junior Secondary School from Mwingi West Constituency in Mwingi.

On my behalf and that of the House, we welcome the students, their teachers and those who are accompanying them to the House of Parliament.

Next is a response to a request for a statement by Hon. Julius Taitumu. Is Hon. Julius in the House? I am told Hon. Eve Obara is responding.

(Hon. Eve Obara spoke off the record)

It is Hon. Ororo from the Departmental Committee on Education. Hon. Ororo, do you have authority from your Chairman? Both of you are saying yes. Is it Hon. Eve who will respond? Go ahead, Hon. Ororo.

PROMOTION OF TEACHERS BY TSC

Hon. Peter Ororo (Kibra, ODM): Thank you, Hon. Speaker. This is a response to a request for a statement by Hon. Julius Taitumu on the promotion of teachers, a report by the Teachers Service Commission (TSC) detailing the number of teachers per county, their names, the TSC numbers of teachers promoted per county, the promotional cadres for each teacher and the school where each teacher is stationed.

The Commission competitively promoted 25,252 teachers during the 2024/2025 Financial Year. The promotion exercise was guided by the principles of public service in Kenya under Article 232 of the Constitution and in consideration of, among others, equity, inclusivity and the available vacancies per grade. The data for the 25,252 promoted teachers per county is shown under Appendices 3A and B, which are at the back of this paper. Appendix 4 highlights the names and TSC numbers of teachers who were promoted in each county, the positions or cadres to which the teachers were promoted and the school where each teacher is stationed.

There is an explanation of the criteria used in the promotion, including the basis for distribution across schools per constituency and per county, and any affirmative action considerations.

In a bid to ensure that promotions are based on merit, the Commission has established a standardised scoring system that is used to objectively assess candidates during promotion interviews. The scoring criteria includes:

1. Acting Institutional Administrators. Special marks are allocated to teachers who took on acting roles or performed administrative duties, such as principals, headteachers, deputy principals and deputy headteachers positions. However, the duration of time spent in those acting roles significantly influenced the allocation of marks. Teachers who have acted for a longer period receive more marks compared to those who have served for a shorter duration. This aims at acknowledging the level of responsibility that is handled by teachers during their acting tenure.
2. Teacher Stagnation. Teachers who have stayed in one grade for a longer duration earn higher scores compared to those who have shorter periods in their current grade. The criterion aims to recognise and reward teachers who have demonstrated commitment and dedication by remaining in the same grade for an extended period.
3. Rating on Teacher Performance Appraisal and Development (TPAD). Teachers with higher TPAD scores receive higher overall scores in the promotion evaluation.

This criterion aims to ensure that teachers who consistently excel receive appropriate recognition and rewards for their efforts.

4. The age of the teachers. Teachers in the age bracket score higher compared to those in younger age group. A tiered approach is employed to differentiate scores based on age ranges. For instance, teachers who are 50 to 54 years could receive lower marks compared to those aged 55 and above but higher scores compared to teachers in the age of 45 to 49 years of age group. This approach acknowledges the value of experience and maturity in teaching, recognising the contributions of senior teachers.
5. Involvement in games, drama and music. The criteria is based on involvement in games, sports, drama and music. This involves assessing teachers' achievements and contribution in the co-curricular activities at different levels of competition. Teachers who have guided learners to the international level of games, sports or music competitions are normally scored highly compared to those who have guided the learners to succeed at national level competitions.

Hon. Speaker, the distribution of promotion vacancies is based on existing vacancies at different levels. Pursuant to Article 56 of the Constitution and in an effort to enhance inclusivity, the Commission leverages on the following affirmative action measures. These are:

1. Gender Representation in School Administration. The Commission endeavours to post female teachers to head girl schools so as to act as role models and provide leadership that aligns with the unique needs of female learners. Further to this, the Commission strives to maintain gender balance in posting of heads of institutions for mixed school.
2. Affirmative action for persons with disabilities, that is People with Disabilities (PWDs). The Commission has implemented its policy directive to achieve at least 5 per cent representation of teachers with disabilities in every promotional cycle, ensuring compliance with national disability inclusion frameworks. To this end, the Commission promoted 1,275 PWDs teachers, translating to 5.049 per cent of the total number of teachers promoted in the year 2024-2025.
3. The other factor is progressive promotion in Arid and Semi-Arid Lands and hard-to-staff areas. Pursuant to the provisions of Clause 9(3) of the 2021-2025 Collective Bargaining Agreement (CBA), the Commission progressively promotes teachers in ASAL and hard- to-staff areas, holding administrative positions until they attain grades that are commensurate to their respective positions.

The other question, Hon. Speaker, was about measures that have been put in place by the Teachers Service Commission to ensure future recruitment and promotion exercises uphold the values and principles of public service as enshrined in the Constitution.

In discharging its mandate, the Commission endeavours to apply the values and principles of public service as enumerated under Article 232 of the Constitution. Specifically, in recruitment and promotion of teachers, the Commission has put in place the following strategies to ensure the process is transparent, fair and predictable where applicable.

On alignment with legal and regulatory frameworks, the recruitment and promotion process strictly adhere to the Code of Regulations of Teachers (CORT), the Career Progression Guidelines and the Policy on Selection of Appointment of Institutional Administrators. The scoring criterion aligns with Regulation 73 of CORT by scoring teachers on performance, seniority and experience, academic qualifications and merit, among others.

(The Speaker (Hon. Moses Wetang'ula) left the Chair)

(The Deputy Speaker (Hon. Gladys Boss) took the Chair)

Hon. Deputy Speaker, further, in line with Clause 9.3 of 2021-2025 CBA, the Commission promotes teachers in ASAL and hard-to-staff areas on affirmative action. Now, the alignment to a legal and regulatory framework provides the foundation of fair, transparent and predictable recruitment on promotion practices.

Automation of Teacher Recruitment and Promotion process through Teachers Online System. This digitised system will provide a platform for online application for advertised promotion vacancies, shortlisting, notification of the interview outcome and generation of promotion letters. Automation of this process not only eliminates human error, but also enables the teachers to track the status of the application in real-time, thus fostering transparency and fairness in the promotion process.

Development and use of standardised evaluation criteria. The Commission has developed a standardised scoring criterion used during interviews to assess candidates objectively. This criterion encompassed various practices, performance appraisal, institutional

leadership, experience, age and contribution to academic excellence. This vigorous evaluation process is designed to prioritise meritocracy, ensuring fairness and consistency, while minimising potential for favouritism and biasness.

Hon. Deputy Speaker, the fourth one is publication of vacancies and results. Vacancy announcements are publicly advertised through the print media and the TSC website, ensuring transparency and enabling wider dissemination of information. The advertisement specifies specific advert requirement, ensuring that teachers fully understand the qualifications and the timelines required. Additionally, the Commission publishes the list of all successful applicants on its website to enhance transparency in the recruitment and promotion process.

Common cadre promotion. The Commission has established a predictable promotion policy that provides for the automatic progression of teachers serving in common cadre grades without the need for competitive interviews. This policy applies to the following categories.

1. The P1certificate holders. That is, teachers appointed to grade B5 and eligible for automatic promotion in Grade C1 after serving a minimum of three years, subject to satisfactory performance.
2. Diploma Certificate Holders, teachers serving in Grade C1 are eligible for automatic promotion to Grade C2 upon completion of three years of service, subject to satisfactory performance.
3. Lastly, Bachelor's Degree Holders. Teachers serving in Grade C2 qualify for automatic promotion in Grade C3 after three years' service, subject to satisfactory performance.

Hon. Deputy Speaker, I submit. Thank you.

Hon. Deputy Speaker: Yes, Hon. Sunkuli. What do you want to say? It is okay? Hon. Sunkuli can proceed because he got my attention first. We will come to you.

Hon. Julius Sunkuli (Kilgoris, KANU): Hon. Deputy Speaker, my attention is really on those promotions from Grade C2 to C3 to C4, and I am wondering because this is affecting us especially in Trans-Mara. When you look at it, there are no head teachers who can come from Trans-Mara because the promotions are not happening. So, we are importing teachers from outside to come and head our schools because of those promotions that are lacking. Can the Committee consider taking Affirmative Action so that those other people can also benefit and be promoted from Grade C4 to Grade D2 because the most qualified teachers now are in Grade C4. It will take them 12 years to reach Grade D3 to be promoted to be head teachers. This is an issue that we need to address seriously.

Hon. Deputy Speaker: Member for Igembe North. He has enriched your question.

Hon. Julius M'anaiba (Igembe North, UDA): Thank you, Hon. Deputy Speaker. What the Member has given us is just a scholarly and theoretical argument because if you look at the folder behind, there are no names of the teachers who have been promoted in various cadres.

However, I want to believe you since in the third response, you have said that in the future, you will adhere to the principles that are set during the interviews. I may indulge you. But the answers are superficial; they do not contain what the request for statement sought.

Hon. Deputy Speaker: Do you want to say something, Mwalimu?

Hon. Peter Ororo (Kibra, ODM): Thank you, Hon. Deputy Speaker. One thing which is clear is that the person who asked for this response is also from the Departmental Committee on Education, and he knows how far this matter has gone. The TSC appeared before our Committee to give the details of the teachers such as the names, places and grades. Their response addressed the request and the Committee was satisfied with the answers from the Ministry of Education. However, I promise that, as we go back, we will ask the Ministry to give the names my colleague is asking for. I hope we will move with him together and remind the Ministry to bring the information.

Thank you, Hon. Deputy Speaker.

Hon. Omboko Milemba (Emuhaya, ANC): Hon. Deputy Speaker, on a point of order.

Hon. Deputy Speaker: Hon. Milemba, what is your point of order?

Hon. Omboko Milemba (Emuhaya, ANC): Hon. Deputy Speaker, I am so disappointed with my colleague Mwalimu Orero, and the seeker of the request for statement. Promotion was a very thorough issue. Even the trade unions asked for the list of those who were promoted. When the Member requested for a statement, I was in this House and I was very happy and proud that, finally, the lists would be available. This is because Parliament is the place where, through the Departmental Committee on Education, we can get the lists. Teachers did not believe what they saw.

In your response, you seem to indicate that the list is attached, only for the Member to indicate that there is no list attached. After your response, you seem to say that you had agreed outside the precincts of Parliament that the list was not necessary. We equally rely on you.

Hon. Deputy Speaker, I kindly ask you to order the Committee, which has been doing very well on education matters, including promotion issues, to bring the list not for the sake of their Committee, but for all Kenyans and teachers in Kenya.

Thank you, Hon. Deputy Speaker.

Hon. Deputy Speaker: I will give you one last chance to respond.

Hon. Peter Orero (Kibra, ODM): Thank you, Hon. Deputy Speaker. I think my colleague Hon. Omboko Milemba, who is also a long-serving educationist and still the Chair of the Kenya Union of Post-Primary Education Teachers (KUPPET) in this country, knows very well that he has taken me out of context. I never said that we start separately. Not really. I said that, as the Departmental Committee on Education, we sent TSC to bring the list of promoted teachers. We will table the list here in Parliament.

Thank you, Hon. Deputy Speaker.

Hon. Deputy Speaker: To conclude this matter, you should bring the list. We can move to the next request for statement. The request was made by Hon. Machua Waithaka of Kiambu. The Chairperson of the Departmental Committee on Sports and Culture told me that there is someone from the Committee to present the response on his behalf. You may proceed.

Hon. Stephen Mule (Matungulu, WDM): Thank you, Hon. Deputy Speaker. I want to respond on behalf of the Chairman, Hon. Dan Wanyama.

Hon. Deputy Speaker: Hon. Mule, allow me to recognise four schools. When you finish your response, you can welcome the schools before they leave. You may realise that today there is a big group and some are leaving before we recognise them. I recognise the following schools, seated in the Public Gallery: Itibo Boys Primary School from Kitutu Chache in Kisii County, Sagero Baraton School from Chesumei Constituency in Nandi County and St. Martin's Matuu School from Matungulu Constituency in Machakos County.

Seated in the Speaker's Gallery are Malezi Bora Academy School from Kajiado North Constituency in Kajiado County, and Don Bosco Boys School from Bomachoge Chache Constituency in Kisii County. You may proceed, Hon. Mule, and then welcome the schools on our behalf.

Hon. Stephen Mule (Matungulu, WDM): Thank you, Hon. Deputy Speaker. First and foremost, I welcome the young generation to this august House. I encourage the young people to take their education seriously. I know in the Public Gallery is one of the schools which we support, St. Martin's Matuu Secondary School from Matungulu Constituency. On behalf of all the Members of the august House, we welcome you to this House to follow the proceedings.

Thank you, Hon. Deputy Speaker.

SPONSORSHIP FOR MR MICHAEL KARANGA

I want to give the response as received from the Ministry of Sports regarding the letter which was done to the Committee by one Mr Michael Karanga, a top amateur golfer, dated 11th June 2025. Mr Michael Karanga is a 30-year-old Kenyan amateur golfer. He has distinguished himself on the international stage through consistent performance and dedication. He is ranked 64th in the World Amateur Golf Rankings, third in Africa and second nationally. Michael exemplifies Kenyan talent and resilience in the sport of golf, with an impressive handicap of +2.5, which underscores his skill as a top amateur golfer globally. He developed a passion for golf at an early age. I encourage young people to follow in his footsteps. His relentless pursuit of excellence has seen him participate in numerous national and international tournaments, steadily climbing the ranks and gaining recognition both locally and abroad.

Mr Michael has won 13 out of 28 events on the national calendar, making him the best-ranked amateur in Kenya in 2024. His dominance in the national amateur scene highlights his consistency, skill and dedication. He was honoured with the Sportsperson of the Year Award (SOYA) in 2024, recognising his outstanding contribution to Kenyan sports and his exceptional performances in the tournaments. He participated in the British Amateur Open 2023 and 2024, Ghana Open, Egyptian Open, Rwanda Open, International Pairs in Portugal, Africa Region IV Tournament, Victoria Cup and the All Africa Golf Team Championship. His participation in the tournaments was supported by the Kenya Golf Federation (KGF).

Michael has benefited significantly from the Kenya Amateur Golf Championship Series that is organised by the Kenya Golf Federation (KGF), earning over Ksh1.4 million in 2024. In 2025, he has accumulated close to Ksh0.5 million. Those earnings reflect his growth, success and the Federation's commitment to recognise and reward talents in the line of Talanta Hela Initiative, which aims to provide a platform for talent recognition and development.

First, on the plans in place by the Ministry of Youth and Creative Economy and Sports to sponsor Michael noting that he has consistently performed well and has potential to represent the country on global scale, the response from the Ministry is that, the Sports Act, 2013 and Sports Registrar Regulations, 2016 require that professional sports personnel register with the Sports Registrar.

In addition, the Public Finance Management Regulations, 2018 (Sports, Arts and Social Development Fund) require registration of professional sportsmen or persons seeking support from the sports funds, which is Sports Arts and Social Development Fund. The Ministry, in partnership with other corporates through the Kenya Golf Open and Magical Kenya Ladies Open, annually support national teams that are selected by the federation to represent the country in major series and tournaments. This includes all the African Golf Championship, African Zone 5 Championship, among others.

Michael has benefited as a member of the national golf team that is supported by the Ministry of Youth Affairs, Creative Economy and Sports. In view of this, the Ministry confirms that through the State Department for Sports and Kenya Golf Federation, the Government has been a cornerstone of Michael's development; offering him comprehensive support that encompasses training, international exposure and financial backing. That support has contributed to his impressive handicap of 2.5, making him one of the top amateur golf players globally.

Secondly, a report by the Ministry on the sportsperson currently being sponsored by the Government, including the specific sport they played in and the criteria used by the Government to sponsor sportsmen...

The Ministry works closely with 138 national federations that are responsible for the development of their respective sports. Those federations address the sporting requirement of sportsmen at the individual, club, team, technical personnel and county association level.

The Ministry has a criterion for funding that guides federations in their application for support. The sports federations are aware of those guidelines and are required to fully comply

to the consideration. In the Financial Year 2023-2025, the Ministry sponsored 43 national teams to represent Kenya in international events.

Additionally, 11 events were hosted in the country. Those sportsmen, who include male and female, and people living with disabilities, are drawn from a diverse section of the sporting disciplines within the country. The criteria used for consideration of funding requested include, compliance with the Sports Act, 2013 and the Sports Registrar Regulation, 2016, the Public Finance Management Regulation, 2018 (Sports, Arts and Social Development Fund), provision of calendar of activities six months before the start of the financial year, proof of a strategic plan, declaration of other sources of income, confirmation of invitation to international events and the contribution of the events to Kenya ranking sporting activities.

The second query was on the measures the Ministry has put in place to sponsor sportsmen in the country who have shown promise in the various categories. The Ministry responds as follows:

The State Department's mandate and programmes aim at promoting talent through identifying, nurturing and development to ensure that athletes earn from their talent. Talent camps organised during school holidays by the Kenya Academy of Sports in partnership with the sports federations is one of the key programmes that contributed to the promotion of those talents, which includes the one we are talking about. It is important to note that the support to the sportsperson is done through the requirement of the sportsperson at the individual level, clubs, teams, technical personnel or county sports association. The Government wishes to support the upcoming talent but due to resource constraints, it is not possible. The Ministry encourages the leadership of sports federations to encourage corporates and other partners to support promising talents like Michael.

In conclusion, the Ministry, in partnership with the Kenya Golf Federation, is not only committed to supporting the hosting of the tournament and the national golf team, nurture and develop the tournament talent, but also accord golfers opportunities to earn from their talent. Thank you.

This response is signed by Hon. Sam Mvurya, the Cabinet Secretary, Ministry of Youth Affairs, Creative Economy and Sports.

Hon. Deputy Speaker: Hon. Member for Kiambu.

Hon. John Waithaka (Kiambu, UDA): Thank you Hon. Deputy Speaker. I have heard the response from the Hon. Member representing the Chairman of the Departmental Committee on Sports and Culture.

According to Michael Karanga, all the sponsorship or benefits that he has got have been from well-wishers and that the Government has not helped him in any way. If the Government claims to be sponsoring him in any way, can we get some vouchers or receipts to show the same? He believes that he has been overlooked as a great talent in this country.

Secondly, Michael Karanga says that whenever he or other members of the golf fraternity go out of the country, they are hosted by the Cabinet Secretary, Ministry of Youth Affairs, Creative Economy and Sports and given the national flag. But when they return, there is nobody to welcome them back and receive the flag.

Two weeks ago, I recall we saw arguably one of the greatest 1,500 and 5,000 metres ran by Faith Kipyegon and Beatrice Chebet, respectively. When they came back, they were honoured by the Government and given Ksh5 million each. Michael Karanga thinks that he is a champion in this country and that he should also be accorded benefits because he has greatly honoured this country.

I am, therefore, not satisfied with the response that I have got from the Chairman of the Departmental Committee on Sports and Culture. I would want a further review. I submit.

Hon. Deputy Speaker: There seems to be a disconnect between the response given by the Cabinet Secretary, Ministry of Youth Affairs, Creative Economy and Sports and what the

Member of Parliament who is representing the athlete has said. It is better this goes back to the Committee so that the sportsman can have an audience with the Committee in the presence of somebody from the Ministry of Youth Affairs, Creative Economy and Sports so that this can be solved.

This issue was in the Order Paper a few days ago, and the debate was on whether we should have a policy. The House is deliberating on it to ensure there is a methodology or criterion for the various amounts to be given to athletes depending on their performance when they represent the country. This can be a larger issue to be discussed for all the categories of sportspersons, so that there is no sport that is favoured over another. I know that there are also challenges of some being paid more than others. However, if we deal with this on the basis of a certain sportsperson, we will not solve the global problem. Rather, we will deal with it on a case-by-case basis. We can conclude there.

Hon. Irene Mayaka and I support the Women Rugby Team.

Hon. Irene Mayaka (Nominated, ODM): Thank you, Hon. Deputy Speaker. I am not pre-empting debate on the Motion that you have talked about, and which is due for debate here on supporting of talents. The issue that the Hon. Member has brought up and other issues involving our amateur sportspersons need to be considered. We have the Talanta Academy, but we need to know if their policy considers amateur talents that we have and the specifics, in terms of the kind of support that they get. This is to avoid sporadic situations where there is a difference in how our sportspersons are supported. We ought to have a proper structure of how we manage our amateur sportspersons.

Thank you.

Hon. Deputy Speaker: The representative of the Chairperson, Hon. Mule, make sure that he actions that so that you convene a committee meeting to look at it globally. Do you have anything else to comment on or something to assure us?

Hon. Stephen Mule (Matungulu, WDM): Thank you, Hon. Deputy Speaker. As a Committee, we are glad we are guided. I invite the Hon. Member representing the sportsman to our next meeting. I assure you that we, as a Committee, are aware of those disparities. We are working with the Ministry, the different State Departments and federations to ensure that this country has a clear and harmonised way of remunerating all our sportspersons, not only in golf, athletics and football, but also all the other fields. I give the Hon. Member the commitment that once we engage with him, we will definitely get a way forward. We will also call the Cabinet Secretary and his team to come and give proper guidance to Mr Michael.

With all due respect, I believe this is one of the sportsmen we need to nurture and support so that he can reach the levels of Tiger Woods and the rest globally.

Thank you, Hon. Deputy Speaker.

Hon. Deputy Speaker: Thank you, Hon. Members. We can now go to the statement as requested by Hon. Amina Mnyazi, Member for Malindi. Is she here? It was supposed to be responded to by the Chairperson of the Departmental Committee on Transport and Infrastructure. However, if the owner of the statement is not here, then we shall pass. With the permission of Hon. Speaker, Hon. Sirma's Statement will be responded to.

(Hon. Musa Sirma spoke off the record)

Hon. Musa Sirma (Eldama Ravine, UDA): Thank you, Hon. Deputy Speaker. I wish to apologise for coming late. I was not here when I was called.

Hon. Deputy Speaker: You had requested for a statement.

Hon. Musa Sirma (Eldama Ravine, UDA): I am requesting for a statement.

Hon. Deputy Speaker: Okay.

REQUEST FOR STATEMENT

PARTICIPATION OF KENYAN EXHIBITORS IN EXPO 2025 IN OSAKA

Hon. Musa Sirma (Eldama Ravine, UDA): Hon. Deputy Speaker, pursuant to the provisions of Standing Order 44(2)(c), I rise to request for a statement from the Chairperson of the Departmental Committee on Trade, Industry and Co-operatives regarding the participation of Kenyan exhibitors in Expo 2025 in Osaka, Japan.

The Osaka Expo 2025 is a collaborated event between the Japanese National Government, various countries including Kenya and businesses from both the domestic and international private sectors. Noting that the Expo provides a unique platform for Kenya to showcase its export products, the Kenya Export Promotion and Branding Agency (KEPROBA) selected 19 Kenyan companies to participate in promotional activities during the Expo. It began on 13th April 2025 and will run up to 13th October 2025. It undertook to provide exhibition space. Notably, only representatives from five out of the 20 companies travelled to Japan to showcase their products.

Shockingly, upon arrival, KEPEROBA withdrew their undertaking to provide exhibition space to the companies as it had earlier been agreed on. This decision has negatively affected the Kenyan companies which had travelled with their products. This affected the export business due to the cost incurred as a result.

[The Deputy Speaker (Hon. Gladys Boss) left the Chair]

[The Temporary Speaker (Hon. Omboko Milemba) took the Chair]

Hon. Temporary Speaker, it is against this background that I request for a statement from the Chairperson of the Departmental Committee on Trade, Industry and Co-operatives on the following:

1. Reasons why KEPEROBA rescinded its undertaking to provide exhibition space to Kenyan companies to showcase their products at the Osaka Expo 2025.
2. Immediate measures being put in place to ensure the Kenyan companies in Japan showcase their products during the ongoing Osaka Expo 2025.
3. Long-term plans that are being put in place to enhance promotion of Kenyan products internationally.

I thank you, Hon. Temporary Speaker.

The Temporary Speaker (Hon. Omboko Milemba): Is the Chairperson of the Departmental Committee on Trade, Industry and Co-operatives in the House? In his absence then, Leader of the Majority Party will inform him.

Hon. Kimani Ichung'wah (Kikuyu, UDA): I will do that, Hon. Temporary Speaker. He will respond in about 10 days' time.

The Temporary Speaker (Hon. Omboko Milemba): Thank you. Before the next Order, let me acknowledge the following schools in the Speaker's Gallery and the Public Gallery: Muthetheni Girls' High School from Mwala Constituency, Machakos County; Emarangishu Primary from Rongai Constituency, Nakuru County; Kathiani Girls' School from Kathiani Constituency, Machakos County and Nyahururu Highway School from Ndaragwa Constituency, Nyandarua County.

Next Order.

MOTIONS

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ADOPTION OF REPORT ON AUDITED ACCOUNTS
OF SELECTED STATE CORPORATIONS

THAT, this House adopts the Report of the Public Investments Committee on Commercial Affairs and Energy on its examination of the Reports of the Auditor-General on the Financial Statements of selected State corporations, laid on the Table of the House on Wednesday, 4th June 2025.

The Temporary Speaker (Hon. Omboko Milemba): The Member who is in charge of this particular Motion has recused himself. He is bereaved. Therefore, we can have it in the Order Paper in future.

(Motion deferred)

Let us move to the next Order.

ADOPTION OF SECOND REPORT ON STATUS OF
IMPLEMENTATION OF THE CONSTITUTION

The Temporary Speaker (Hon. Omboko Milemba): Is the Chairperson of the Constitution Implementation Oversight Committee in the House? Leader of the Majority Party.

(Hon. Muchangi Karembe stood up in his place)

He is here. Proceed, Hon. Karembe.

Hon. Muchangi Karembe (Runyenjes, UDA): Hon. Temporary Speaker and esteemed Members of Parliament, pursuant to Standing Order 199, I rise to table the second Report of the Constitutional Implementation Oversight Committee on the status of the implementation of the Constitution by the three critical institutions; namely, the Office of the Controller of Budget (OCOB), the Commission on Revenue Allocation (CRA), and the Office of the Auditor-General (OAG).

The Constitution Implementation Oversight Committee is established under...

Hon. Temporary Speaker (Hon. Omboko Milemba): Order, Hon. Member. You need to begin afresh by moving the Motion. You can easily read what has been provided on the paper that you have.

MOTION

ADOPTION OF SECOND REPORT OF CONSTITUTIONAL
IMPLEMENTATION OVERSIGHT COMMITTEE

Hon. Muchangi Karembe (Runyenjes, UDA): Hon. Temporary Speaker, I beg to move the following Motion:

THAT, this House adopts the Second Report of the Constitutional Implementation Oversight Committee, laid on the Table of the House on Tuesday, 24th June 2025, on the Status of Implementation of the Constitution by-

- (a) The Office of the Controller of Budget;
- (b) The Commission on Revenue Allocation; and,
- (c) The Office of the Auditor General.

The Constitutional Implementation Oversight Committee, which is established under Paragraph 4 of the Sixth Schedule of the Constitution, bears the solemn responsibility of overseeing the constitutional implementation. These Reports represent our committee's assessment of how those vital institutions are discharging their constitutional mandates and the impediments that they face.

Our engagements have revealed a troubling paradox at the heart of Kenya's governance system. While we have established world-class constitutional institutions with clear mandates to safeguard public resources and ensure accountability, we have systematically undermined their capacity to deliver those mandates.

The evidence before us paints a picture of institutions struggling to fulfil their constitutional roles not due to lack of competence or commitment, but due to deliberate structural impediments that render them ineffective. The chronic underfunding of those institutions perhaps represents the most insidious threat to constitutional governance. When the Office of the Auditor-General receives merely 0.2 per cent of the national budget despite being tasked with auditing 100 per cent of the public funds, we create a system designed for failure. This is not an oversight or budgetary constraint. It is a deliberate weakening of oversight mechanisms that should concern every Kenyan who believes in accountable governance. International best practices recommend at least 0.5 per cent of national revenue for supreme audit institutions. Yet, we consistently fall short of this standard while expecting those institutions to deliver miracles with inadequate resources.

Equally concerning is the absence of enforcement mechanisms that reduce our oversight institutions to mere commentators rather than guardians of public resources. The Controller of Budget can raise objections to irregular expenditures. The Commission on Revenue Allocation can recommend fiscal responsibility measures. The Auditor-General can flag financial improprieties. However, none of those institutions possess the legal authority to compel compliance. This creates a culture where recommendations are ignored, violations go unpunished, and public resources continue to be mismanaged with impunity. The systemic non-cooperation by regulated entities further compounds those challenges. When the county governments deliberately operate unauthorised bank accounts, fail to submit mandatory fiscal reports, or ignore oversight recommendations, they are not merely flouting administrative requirements, but they are undermining the constitutional architecture of accountability. The fact that only 24 out of 47 counties submitted their County Fiscal Strategy Papers (CFSPs) to the Commission on Revenue Allocation despite clear legal requirements demonstrates a concerning disregard for constitutional obligations.

The consequences of those structural weaknesses extend far beyond administrative inefficiencies. We are witnessing a pending bills crisis worth about Ksh538 billion nationally. There is also chronic revenue over-estimation, leading to unsustainable expenditure commitments and wasteful spending patterns that prioritise luxury over essential services. The county governments spend hundreds of millions of shillings on foreign travel and unnecessary renovations, while medical suppliers and other critical service providers remain unpaid. This is not fiscal management. It is a breakdown of the accountability systems that our Constitution established to prevent such excesses.

The expansion of the audit scope by 917 per cent over eight years while resources remain constrained creates impossible expectations for our oversight institutions. We cannot expect the Office of the Auditor-General to audit over 12,700 entities effectively, while operating with resources that are meant for a fraction of that mandate. Similarly, we cannot expect the Commission on Revenue Allocation to ensure equitable development across the 47 counties while lacking the authority to enforce fiscal responsibility measures.

Perhaps, most troubling, is Parliament's own neglect of its oversight responsibilities. Despite receiving over 50 performance audit reports from the Auditor-General, this House has

debated only two. We cannot demand accountability from other institutions while failing to fulfil our own constitutional mandate to review and act upon audit findings. Constitutional implementation requires more than good intentions. It demands structural reforms that empower oversight institutions to fulfil their mandates effectively.

The Committee's recommendations represent urgent legislative imperatives that this House cannot afford to ignore. We must amend the Controller of Budget Act to grant enforcement powers to remove artificial restrictions on economic reporting.

The integration of payment systems between the Controller of Budget and the Central Bank of Kenya (CBK) would create an end-to-end oversight from Budget approval to actual Budget expenditure, closing current loopholes that enable financial irregularities.

Bringing Special Funds and Levies, including the Housing Levy Fund that collects about Ksh63 billion annually, under proper oversight mechanism would eliminate the accountability gaps that undermine public confidence in fiscal management.

We must also strengthen the Commission on Revenue Allocation Act to include meaningful penalties for non-compliance by the county governments. Constitutional obligations cannot remain optional. They must be enforceable with clear consequences for violations.

This House bears the primary responsibility for the success or failure of constitutional implementation. During every Budget cycle, we underfund the oversight institutions while expecting them to safeguard public resources thus representing a failure of our constitutional duty. During every session, audit reports gather dust without debate thus undermining the accountability mechanisms that are supposed to protect public resources.

The choice before us is clear. We can either strengthen our institutions through adequate funding and enhance legal authority, or we can continue the current trajectory towards weakened oversight and increased fiscal impunity. The cost of inaction is measured not only in misallocated resources, but in eroded public trust in constitutional governance itself.

The Constitutional Implementation Oversight Committee will continue its vigilant oversight of constitutional implementation. However, oversight without power to enforce accountability is mere performance theatre. Those institutions need Parliament's unwavering support through adequate funding, enhanced legal authority, and recognition of their critical role in safeguarding Kenya's democratic gains.

The Constitution we sought to defend establishes clear principles of accountability, transparency, and responsible governance. Those principles remain more aspirational than operational when the institutions mandated to enforce them lack the resources and authority to do so effectively. Today, this House has an opportunity to transform constitutional promises into constitutional reality.

Pursuant to Standing Order 199, I lay this Report on the Table of the House and urge Honourable Members to treat these recommendations with the constitutional urgency they deserve. The integrity of our democratic institutions and the trust of Kenyans depend on the leadership that this House demonstrates in strengthening constitutional implementation.

With those remarks, I beg to move and request Hon. Mulanya to second the Motion.

Thank you, Hon. Temporary Speaker.

The Temporary Speaker (Hon. Omboko Milemba): Hon. Mulanya.

Hon. Geoffrey Mulanya (Nambale, Independent): Thank you, Hon. Temporary Speaker, for giving me this opportunity to second the Motion.

As Members of the Constitutional Implementation Oversight Committee, we listened to submissions by the three commissions. One of the matters that came out very clearly is the existence of serious legislative limitations that hinder the performance of those particular commissions. The Committee has recommended that amendments be made to the respective

laws to give those commissions real authority that will enable them to effectively perform their functions.

For instance, we noted a serious concern that was raised by the Office of the Controller of Budget. They indicated that they face challenges in overseeing county governments expenditure. This is an issue we have consistently raised, particularly regarding pending bills. The county governments often request the withdrawal of public funds, but the money is not applied to the purposes indicated in their applications. The Commission currently lacks the legal power to follow up and ensure that the counties utilise the funds as originally requested.

The Commission requested that this House amend the law to ensure that funds are channelled appropriately, thereby addressing the issue of pending bills. We also noted alarming trends in expenditure at the county level, where funds are prioritised for renovations and purchase of luxury vehicles, while critical sectors such as health suffer due to lack of medical supplies. This points to a serious misuse of available resources even as the public is told that the Government lacks funds. Those offices, particularly the Office of Controller of Budget, were established after the drafters of the Constitution deemed it necessary to separate their functions from those of the Office of the Auditor-General. The intention was to enhance oversight over public funds.

Therefore, so as to empower those commissions to perform their duties effectively, I propose that we fully adopt this Report. We must also ensure that appropriate legislation is enacted and that those commissions are adequately funded to meet their budgetary needs.

Thank you, Hon. Temporary Speaker.

The Temporary Speaker (Hon. Omboko Milemba): You second. Give him the microphone to second properly.

Hon. Geoffrey Mulanya (Nambale, Independent): I second, Hon. Temporary Speaker.

(Question proposed)

The Temporary Speaker (Hon. Omboko Milemba): Who takes the first bite? Hon. James Nyikal.

Hon. (Dr) James Nyikal (Seme, ODM): Thank you, Hon. Temporary Speaker, for giving me this opportunity. I rise to support this Report.

I just want to make a general comment. I have observed this on many occasions. Extremely important reports are brought to this House and many times, we debate them while we are so few that one wonders whether we are doing them any justice. That is also the case today. I recall another occasion when we debated a report detailing employment opportunities under various parastatals. That, too, was a very important report but, once again, the House was nearly empty.

This Report is extremely important. It addresses three key institutions of financial management in the country. It is looking at the Office of the Auditor-General, the Commission on Revenue Allocation and the Office of the Controller of Budget. Those institutions form the backbone of Government financial oversight. They do not just cover oversight, but also the allocation of public funds.

Now, if, as the Committee has found, those institutions are hampered by structural limitations that prevent them from fulfilling their constitutional mandates, how can we expect that public funds will be spent as intended for the benefit of our people? The main issues highlighted across the three institutions are, first, under-funding; and, second, lack of enforcement mechanisms. Even with those two issues alone, what can the Auditor-General do upon discovering a problem? There is nothing he or she can do. Additionally, they lack the capacity to carry out their mandate due to budget constraints. The same applies to the Commission on Revenue Allocation and the Controller of Budget.

Examples have been cited, particularly regarding county governments, illustrating the impact of lacking enforcement mechanisms. The biggest culprits have been found to be the county governments. They engage in wasteful expenditures, as has been indicated in the Report. The Auditor-General may identify and report such waste, but that is as far as it goes. It is expected that Parliament will act on the Report. However, there are delays in the parliamentary process for handling audited reports. This delay significantly affects county funding. By law, we are required to allocate, at least, 15 per cent of the last audited accounts to counties. If the audited accounts are five years behind, then we are allocating funds based on outdated figures, which do not reflect the actual revenue of the current year. That is a disservice to the counties.

Additionally, there have been instances of misallocated funds. For example, there are purchases of luxury vehicles and expenditure on renovations, while essential services such as medical supplies are neglected. We read those findings, and that is where it ends. When we discuss such critical matters when we are so few in the House, no real action follows. In effect, we are shooting ourselves in the foot.

I see that my time is up. However, I want to state clearly that this Report is very important. I call upon the Implementation Oversight Committee of this House to take up this Report, examine the recommendations and ensure that concrete actions are taken.

I support.

The Temporary Speaker (Hon. Omboko Milemba): Hon. Members, let me acknowledge the presence of some visitors before we get to the next speaker.

In the Speaker's Gallery, we have students of Sekenani Primary School from Narok West Constituency, Narok County. We also have students of Nturiri Primary School from Mara Constituency, Tharaka-Nithi County. We equally have students of Olkiriane Secondary School from Narok South Constituency, Narok County.

Hon. Jematiah Sergon, are you speaking on this Motion? As Hon. Nyikal has put it, this morning I was dealing with schools that do not exist in any part of the country and yet, they got money. The Auditor-General raised the matter. They were many schools, getting up to Ksh50 million. Now it ends there. Are you speaking on this Motion?

(Hon. Jematiah Sergon gestured in the negative)

Very well. Hon. Members, there being no further interest, I call upon the Mover to reply.

Hon. Muchangi Karembe (Runyenjes, UDA): Thank you, Hon. Temporary Speaker and the Hon. Members who have added your voices to this debate.

The spirit of the 2010 Constitution is to ensure good governance and prudent utilisation of public resources in this country. Going by this Report, the House needs to get down and help this country to ensure proper utilisation of the resources Kenyans pay in form of taxes. That is by supporting our institutions, like the Office of the Auditor-General, which ensures accountability. It includes allocating enough resources to help them undertake their responsibilities because those are constitutional responsibilities.

The idea of giving the institutions more power to ensure compliance also came out very clearly. The Office of the Controller of Budget and the Office of the Auditor-General require more power to ensure compliance and accountability in expenditure and utilisation of public resources.

I beg to reply.

The Temporary Speaker (Hon. Omboko Milemba): Very well. The putting of the question shall be deferred to the next sitting.

(Putting of the question deferred)

Next Order.

**CONSIDERATION OF SIXTH REPORT ON FINANCIAL
STATEMENTS FOR NG-CDF ACCOUNTS**

THAT, this House adopts the Sixth Report of the Decentralized Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the National Government Constituencies Development Fund for Webuye East, Dagoretti North and Matuga constituencies, for Financial Years 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021 and 2021/2022, laid on the Table of the House on Thursday, 10th April 2025.

The Temporary Speaker (Hon. Omboko Milemba): Chairperson of Decentralised Funds Accounts Committee. I saw him in the House. Very well.

(Hon. Gideon Mulyungi consulted the Clerks-at-the-Table)

Hon. Members, I am properly and reliably informed that the Report on the same is not ready and it is not with the Chair. Therefore, the same shall be deferred to the next sitting.

(Motion deferred)

ADJOURNMENT

The Temporary Speaker (Hon. Omboko Milemba): Hon. Members, there being no further business, the House stands adjourned until Tuesday, 29th July 2025, at 2.30 p.m.

The House rose at 4.49 p.m.

Published by
Clerk of the National Assembly
Parliament Buildings
Nairobi