## Labor Markets and Unemployment<sup>1</sup>

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<sup>&</sup>lt;sup>1</sup>Material from this lecture is drawn from Emily Breza and Supreet Kaur's AEA Continuing Education Development Economics course, and from the Urban Labor Markets VoxDevLit.

### Outline

### Rural labor markets and unemployment

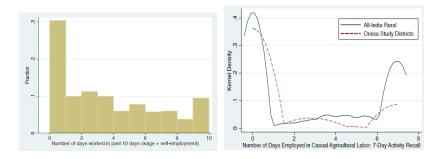
Breza, Kaur, & Shamdasani (AER 2021)

Urban labor markets and unemployment

Urban labor market interventions

Social and psychological constraints to labor supply

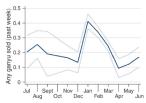
## Is there a rural unemployment problem?



Source: Breza, Kaur, & Shamdasani (2021); Odisha, India

- ▶ Wage employment rates for Indian landless prime-age males, who rely on wage labor: 45.7% (National Sample Survey 2009)
- ▶ In Bangladesh: 55% in lean months (Akram, Chowdhury, & Mobarak 2017)
- In SSA: even lower (Beegle & Christiaensen 2019)

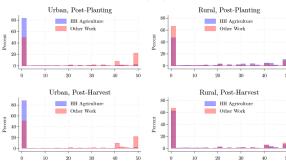
### Important seasonality



Source: Fink, Jack, & Masiye (2020), Zambia (top)

Source: own analysis, Nigeria (bottom)

Hours of work in last 7 days by location and season



## Migration

- Large sectoral productivity gaps between ag vs non-ag, rural vs urban
- ► Employment rate differences especially during ag off season
- Role of migration: smoothing income, potentially reducing misallocation across sectors/places
- ▶ Do people migrate too little? (Bryan et al 2014)
  - ► Small cash incentive to migrate from rural to urban during lean season in Bangladesh
  - ▶ 22% of HHs send a seasonal migrant
  - Large consumption increases for sending family in village
  - 8-10pp increase in probability of re-migration 3 years after incentive removed
- Why don't people out-migrate more?
  - Utility costs, risk, credit constraints
  - Many studies on this

### Spatial frictions and infrastructure

- ► Local labor market: village
- Why not more geographic integration?
  - ► Transport costs extremely high
  - Means of transportation: walking, bicycle
  - ▶ 1 billion people live in rural areas without good road access
- ► Effects of rural road construction (Asher & Novosad 2020)
  - ▶ \$40 billion rural road construction project in India
  - Workers move out of agriculture
  - Small expansion in village wage employment
  - No major impacts on ag outcomes, income, assets
  - Better connectivity not sufficient to expand economic activity?

### Policy consensus

- There is a rural unemployment problem
- Especially in lean/off seasons for agriculture
- Justifies variety of government policies and programs
  - Workfare
  - Food redistribution
  - Cash transfers
  - Asset transfers
  - Support for irrigation, crop diversification, livelihood diversification
  - And more
- Question: Failure to label certain activities as 'work'?
  - Even so, certainly underemployment
- ▶ Motivation for Breza, Kaur, & Shamdasani (2021): does rural labor supply exceed labor demand in equilibrium?

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### Labor rationing

- Define a worker as 'rationed' if:
  - She would prefer wage employment at current market wage rate over current activity (i.e., worker is not on her labor supply curve)
  - 2. She is employable at that wage (i.e., marginal product  $\geq$  current wage)
- Rationed workers may be involuntarily unemployed or engaged in another activity
  - Results: labor supply exceeds labor demand
- Study design: experimental hiring shock
  - ► Random subset of local workers hired outside the village
  - Test effects on local wages and employment

### Visualizing labor rationing

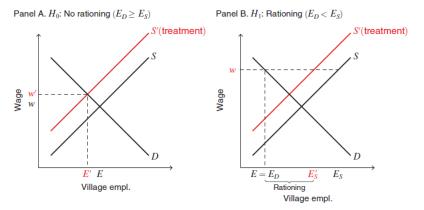
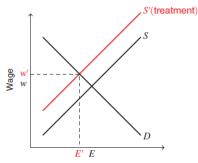


FIGURE 1. EFFECTS OF A NEGATIVE LABOR SUPPLY SHOCK

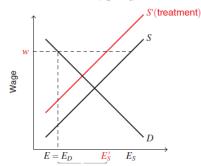
Note: Figure shows the effects of a negative supply shock on employment and wages under no rationing  $(E_D \ge E_S)$  in panel A, and under rationing  $(E_D < E_S)$  in panel B.

### Visualizing labor rationing

Panel A.  $H_0$ : No rationing  $(E_D \ge E_S)$ 



Panel B.  $H_1$ : Rationing ( $E_D < E_S$ )



- ► What should be effects of experimental 'removal' of some workers (supply shock)?
- No rationing: 1) wage goes up, 2) aggregate employment goes down
- ▶ Rationing: 1) no change in wage, 2) no change in aggregate employment, 3) potential employment spillovers

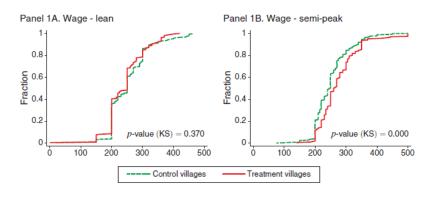
### Study design

- Randomize transitory hiring shocks in study villages
  - Recruit casual male workers to full-time manufacturing jobs for 2-4 weeks at jobsites outside study villages
  - Wage  $\geq w$  in local labor market, work is less demanding
  - ► Hire up to 60% of sign-ups in treatment villages, 1-5 workers in control villages
- Revealed preference test for excess labor supply
- ▶ If predictions under rationing hold, workers reveal they meet criteria for being rationed
  - 1. Prefer work at wage w to current activity
  - 2. Employers willing to hire workers at  $\boldsymbol{w}$
- Conduct experiment in different months of the year
  - Predict that peak season effects of hiring shock will be closer to no rationing scenario, lean season effects closer to rationing scenario
  - ► Why?

## Wage effects

#### Prediction

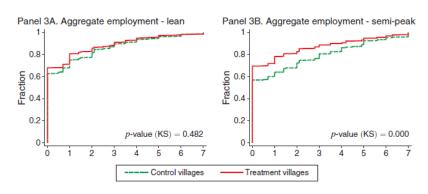
- ► No rationing: wages go up
- Rationing: no change in wages



### Aggregate employment effects

#### Prediction

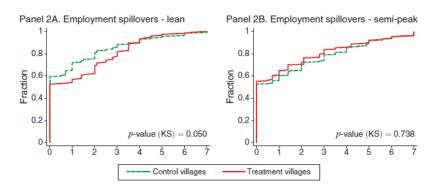
- ▶ No rationing: aggregate employment goes down
- Rationing: no change in aggregate employment



# Employment spillover (taking over vacated job) effects

### Prediction

- ► No rationing: ambiguous
- Rationing: employment spillovers



# Labor supply shock was transitory, but peak season effects persist

TABLE 7—IMPACTS TWO WEEKS AFTER END OF HIRING SHOCK

	log total	log total	Hired wage	Self-
	wage	wage	employment	employment
	(1)	(2)	(3)	(4)
Hiring shock	-0.0241	0.00410	-0.00846	-0.0177
	(0.038)	(0.035)	(0.027)	(0.015)
Hiring shock $\times$ semi-peak	0.0673 (0.044)	0.0362 (0.042)	-0.0378 $(0.034)$	-0.0193 $(0.024)$
Sample Baseline controls p-value: shock + shock × semi-peak SE: shock + shock × semi-peak Control mean: lean Control mean: semi-peak Observations (worker-days)	Spillover	Spillover	Spillover	Spillover
	No	Yes	Yes	Yes
	0.0537	0.109	0.0255	0.0531
	0.0219	0.0247	0.0201	0.0187
	5.529	5.529	0.177	0.162
	5.532	5.532	0.211	0.134
	1,328	1,328	7,623	7,623

- ► Consistent with 'ratcheting' effect from downward wage rigidity
- Suggests dynamic inefficiency in labor market adjustment

# Switching activities?

- Worker rationed out of wage work may be involuntarily unemployed or have some self-employment activity (89% of workers at baseline)
  - ➤ Side business: 72% of workers with a HH business report casual labor as their primary occupation
- ▶ Hiring shock in treatment villages should open some local jobs
- If workers switch from self-employment to wage employment at w, a strong indication of rationing
- ► Find that in lean season, hiring shock decreases self-employment days among remaining local workers by 24%
  - ► Accounts for 62% of employment spillovers from treatment
  - Not offset by other members increasing HH business engagement
  - Some evidence this is concentrated among less profitable/capitalized businesses (e.g., small farms)
  - Consistent with separation failures

### 'Disguised' unemployment?

- Standard survey questions about work activities may understate unemployment status
  - ▶ Rationed workers can engaged in other work activities
  - ► Self-employment can 'mask' rationing
  - Find no effects of treatment on standard measures of unemployment
- Ask respondents if they would have accepted work at wage w rather than whatever other activity they were doing
  - ► Find large decreases in this measure in treatment villages driven by lean season, consistent with spillover employment effects
  - ▶ But this question may overstate involuntary employment (e.g., if can substitute self-employment across days)
  - ► Could explain low growth and productivity in self-employment activities if quickly abandon for wage work opportunities

## Why does rationing exist?

- Ratcheting effect persistent semi-peak wage increase after transitory hiring shock ends – not consistent with some plausible mechanisms:
  - Nutrition efficiency wages (Dasgupta & Ray 1986)
  - Dynamic contracting/implicit insurance (e.g., Azariadis 1975, Rosen 1985)
- Worker preferences and resistance to wage cuts (e.g., Keynes 1937; Akerloff & Yellen 1990; Fehr, Goette, & Zehnder 2009)
- ▶ Worker monopoly power (Breza, Kaura, & Krishnaswamy 2019)
- This paper cannot formally test mechanisms, but they are important for understanding welfare effects of rationing and potential responses

### Implications for labor market analysis

- 'Under-utilized' labor
  - Disguised unemployment (low-productivity self-employment) an important coping mechanism ⇒ often measured poorly in surveys
  - Misallocation of labor
- ▶ Different functioning of labor market across seasons
  - More employment volatility
  - Annual measures of labor supply will be misleading
- ► Rationing: wage does not play an allocative role
  - Wage does not reflect marginal product of labor
  - Further distorts employment

## Policy implications

- Broad range of policy interventions
  - Lean season transfers (workfare, food, cash)
  - Complements to self-employed labor (assets, training, irrigation, etc.)
  - Incentives for temporary migration
- Various goals, e.g.
  - Fill gap when there is structural unemployment
  - Raise incomes
  - Reduce income volatility

### Outline

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Breza, Kaur, & Shamdasani (AER 2021)

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Social and psychological constraints to labor supply

# Five stylized facts about urban job search in developing contexts

- 1. High levels of search, high rates of exit from employment, long job search spells
- 2. Cost of job search is substantial for typical job seeker
- 3. Employers often report lack of skilled workers or difficulty identifying good hires as key constraints to firm growth
- 4. Employers regularly hire through social networks
- Online platforms to facilitate search are becoming increasingly popular but use is far from universal

### What justifies policy intervention?

- Constraint/market failure that lowers total employment in economy
  - Interventions that redistribute jobs without increasing employment hard to justify
- Several broad classes of possibilities
  - 1. Low human capital (workers are unqualified)
  - 2. Regulatory obstacles (e.g., firing costs)
  - 3. Social and psychological constraints
  - 4. Financial market failures (cannot finance job search)
  - 5. Labor market frictions: 3 canonical sources
    - 5.1 Moral hazard
    - 5.2 Adverse selection
    - 5.3 Match quality
- Focus today on 3-5

### Moral hazard

- ▶ Output depends on efficiency units of effort: f(eL)
- ▶ Moral hazard: worker can choose  $e \le 1$
- ▶ Reduces hiring: expected MPL low ⇒ less profitable to hire
- ▶ What is the relevant form of moral hazard?
  - ► Shirking on effort, risk of theft
- Classic solutions (contract theory)
  - Worker posts a bond
  - Improved monitoring technologies

### Adverse selection

- ▶ Suppose 2 types:  $\theta_H$  (probability  $\lambda$ ) and  $\theta_L$  (probability  $1 \lambda$ )
- ▶ If hire from population, expected MPL =  $\lambda \theta_H + (1 \lambda)\theta_L$
- ▶ Reduces hiring: expected MPL low ⇒ less profitable to hire
- ▶ What is the relevant form of adverse selection?
  - Worker 'ability' (skills); reliability (will worker show up/not quit?)
- Solutions: grounded in what firms want
  - ▶ What skills and attributes are important?
  - Create screening and signaling tools for those traits

### Match quality

- Aspects of firm-worker specific match quality:
  - Skills: can I do the specific thing important to the firm?
  - Preferences: do I like the amenities and tasks of the firm?
- What aspects of match quality are relevant?
  - ► Firm-specific skills/ability, will worker like job enough to stay
- ► Solutions: matching information
  - Workers learning about particular job characteristics and their own preferences
  - ► Firms learning about worker productivity-related traits

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### Policy focus: active labor market programs

- ► McKenzie (2021) review, Caria & Orkin (2024) VoxDevLit
- ► Three major types of programs
  - Wage subsidies (for job seekers or firms)
    - Possibly address financial market failures, adverse selection, match quality
  - Vocational training
    - Address human capital constraints
  - Search or matching assistance (information about vacancies, job fairs, skill certification, search subsidies, etc.)
    - Address adverse selection, match quality, financial market failures
- ► Fairly large literature on all of these
- Summary:
  - Most programs largely ineffective at increasing employment
  - ▶ Some notable exceptions, e.g., for training and certification
  - Big concern: just displacing some workers with others?
  - Particular challenges for women

# Wage subsidies: de Mel et al (2019)

- Subsidize firms in Sri Lanka to hire a paid employee for 12 months ('labor drops')
- ► Test benefits to firms and persistent impacts on firm employment
- ► Track outcomes over four years
- Treated firms increased employment during subsidy period and were more likely to survive
- No persistent effect on employment, no effect on profits or sales in any period on average

## Vocational training: Alfonsi et al (2020)

- Compare demand- and supply-side policies to tackle youth unemployment
- ► Tracks 1700 workers and 1500 firms over 4 years in Uganda
- ▶ Randomize offers of (paid) vocational training or firm-provided training (subsidized by study) for 6 months in setting with youth unemployment >60%
- ▶ Both treatments increase sector-specific skills, employment rates, and index of labor market outcomes
- Differences: FT gains materialize quickly but fade, VT gains emerge slowly but persist
- Why? VT workers receive higher rates of job offers when unemployed ⇒ role of skill certification as signal to potential employers

## Matching assistance: information about jobseeker skills

- ▶ Job-seekers: Being able to convey credible information about skills is essential
- Firms: limited information can lead to costly hiring mistakes
- ► Challenges:
  - Credential and certification systems often underdeveloped in developing countries
  - ▶ Limited labor market experience ⇒ references unavailable as signaling tool
  - Many productivity-relevant traits are hard for firms to observe
- Several studies looking at impacts of certification, job application workshops, references, apprenticeships
- ▶ Takeaways:
  - Strong evidence that limited information can limit hiring
  - ▶ Interventions likely a cheap and valuable policy intervention
  - Effects may be limited if interventions not combined with complementary treatments that address other constraints
  - More evidence needed on how to collect and share skills information, and long-run impacts on labor market trajectories

## Matching assistance: Ndayikeza (2025)

- Context: low employment of university graduates in Burundi
- Question: is low-skill work experience (relative to unemployment) valued by high-skill employers?
  - Could signal traits such as perseverance, discipline, but could also signal lower ability or ambition
  - Could help workers update work preferences, but reduce time for high-skill job search
- ► RCT: incentivized resume rating
  - Randomize whether resumes for 1 year post-graduation include either no employment or low-skill employment
  - Resumes rated by potential employers
- ► Find low-skill employment significantly increases resume rating
- Interviews with employers: interpret low-skill experience as signal of hard-working, disciplined, persevering workers

### Search assistance: search costs

- Finding a job is a long process that entails financial, time, and psychological costs
  - Search costs can represent a large share of overall expenditure
  - Concern in contexts with financial market failures
- High search costs can reduce search effort
- Interventions: conditional and unconditional search cost subsidies, and psychological interventions
- ► Takeaways:
  - Well-targeted subsidies can improve short-run labor market outcomes, but not always effective and limited evidence of persistence
  - Positive effects of unconditional cash on search suggests financial constraints to search
  - Limited evidence on interventions to reduce psychological costs of job search
  - ► Interventions to boost aspirations, self-efficacy, future orientation have large and persistent effects on labor supply

# Search/matching assistance: Abebe et al (2021)

- Context: job seekers in Ethiopia
- RCT: evaluate different kinds of hiring frictions
- ► Treatment 1: transport subsidy for job search (job boards in city center)
  - Should increase search intensity
- ► Treatment 2: workshop to learn how to signal skills
  - Should increase search efficacy
- Short-run: both treatments have large positive effects on probability of formal employment
- After 4 years: no effect of transport subsidy, lasting effects of workshop on earnings, job satisfaction, and employment duration
- ► Takeaway: young people have valuable skills that are unobservable to employers
  - Signaling/certification problem
  - Complication: spread of low-quality training/higher education centers

### Search/matching assistance: job/candidate search

- Jobseekers may lack information and skills for job search
- Firms may lack information about pool of potential candidates
- Studies on job search and matching platforms
  - Interventions: Encouraging registration, use, better use
  - Mixed evidence, registration alone likely insufficient
- Studies on role of networks: peers, mentors, potential competition effects
  - Takeaways: networks play an important role, policy interventions unclear
- Studies on labor market intermediaries: migration agencies, online gig work
  - ► Takeaways: promising evidence for enabling jobseekers to navigate job market, more research needed

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### Is labor supply "too low"?

- Recent research studying possible roles of social and psychological constraints in job search
- Examples:
  - Social tax: redistribution norms
  - ▶ Self-control: distance between effort and benefit
  - Cognitive load and mental health: psychological constraints to exerting effort
  - Habit formation: preparation for formal work
  - Beliefs and preferences about labor market: gaps between perceptions and reality

### Social taxation

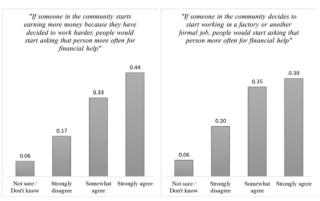


Figure 3: Motivational Evidence: Redistributive Pressure

Source: Carranza et al (2022), Cote d'Ivoire

- Sharing norms imply tax on earnings/effort
- Implication: potentially large efficiency cost of informal insurance

### Self-control

- Potential relevance of self-control for any intertemporal decision problem
- Particularly relevant in agriculture: costs borne today, benefits at harvest
- Example: weeding
  - High-return activity but highly labor-intensive
  - Some farmers (particularly poor) do not weed
  - ightharpoonup Losses due to uncontrolled weed growth >25%
- Pay cycle effects: Kaur, Kremer, & Mullainathan (2015)
  - ► Lower production at greater temporal distance from payday: larger distance between effort and benefit
  - Workers with high payday effects more likely to agree to suboptimal (dominated) contracts
- Challenge in self-employment context: no 'boss' to solve effort allocation problem

### Cognitive load

- Growing literature on labor market effects of cognitive load and mental health
- ► Kaur et al (2019): show a large share of Indian workers are very worried about their finances ⇒ creates cognitive burden
- Experiment: vary whether a share of payday is disbursed early
- ► Find early payday increases output and decreases errors, but only among less wealthy: evidence of financial cognitive burden
- Implications
  - Productivity lower when money most needed
  - Self-reinforcing cycle
  - Decreasing volatility and promoting cognitive ease of money management could deliver benefits beyond consumption smoothing

### Habit formation

- Is regular labor supply a general skill that can be acquired?
  - ► High school absenteeism ⇒ little chance to develop skill
  - ► Frequent shocks to ability to work and work hours ⇒ skill disruption
- Cefala et al (2024): RCT with 225 casual laborers at labor stands in Chennai, India
- ► Treatment: incentives to arrive by 8am every day over 7 weeks
- Results:
  - ▶  $23\% \uparrow$  in labor supply during treatment,  $16\% \uparrow 2$  months after
  - Shift in preferences for regular work
- Mechanisms: evidence for increased automaticity and stronger worker identity

### Voluntary unemployment?

- Evidence of high job refusal and quit rates
  - ▶ Blattman & Dercon (2018) turnover in Ethiopia factories: large sign-up, but 1/3 quit in month 1 and 77% in year 1
  - ▶ Groh et al (2015): 83% refuse job offer or quit shortly
- Takeaway: workers want jobs, but not the jobs they can be hired for
- Role of outside options
  - ► In India, typical starting salary range Rs. 4,000-7,000/month; can earn same amount working 10-15 days of casual daily labor
  - ▶ In Ethiopia, a primary reason for quitting factory job is money
- ▶ Another possibility: lack of labor market information ⇒ reservation wage above MPL
  - ► Alfonsi et al (2024): mentoring intervention reduced youth reservation wage, so they turned down fewer job offers

### Perceptions about labor market

- ▶ Jobseekers' beliefs about probability of being employed and wages they would earn are often biased upward
- Ambiguous predictions of effect of this mismatch on search effort (Kiss et al 2023)
  - ► Search more as expect higher returns to search effort
  - Search less as expect it's easier to find employment
- Studies on information interventions
  - Direct information: wages and wage distributions, gender composition of workplace and supervisors, promotion and wage growth prospects
  - ▶ Indirect information: job fairs, transport subsidies for job search
- Policy takeaways
  - ► Information interventions change jobseekers beliefs, but little evidence on jobseekers' learning
  - Limited information on persistence of effects on labor market outcomes
  - Limited evidence testing whether incorrect beliefs 'cause' suboptimal search