

# Knowledge Quality Assessment and NUSAP

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Senter for vitenskapsteori



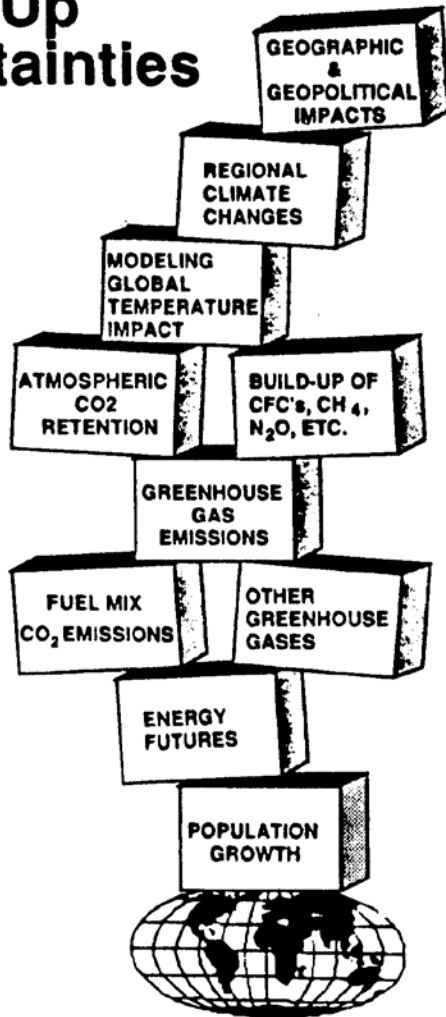
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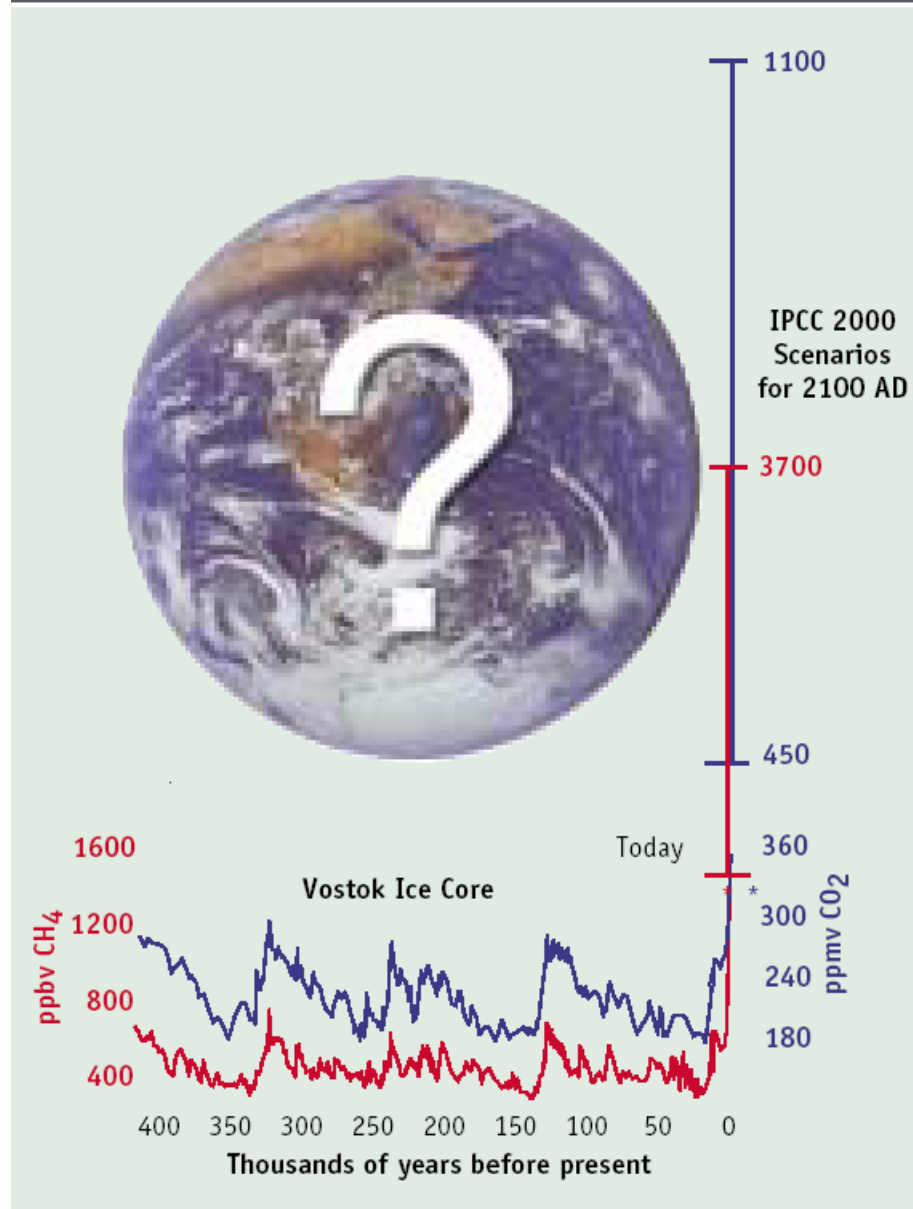
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**UNIVERSITEIT**  
AMERSFOORT

# GLOBAL CLIMATE CHANGE

## Piling Up Uncertainties



Sailing into terra incognita?



# How does science-policy interface cope with uncertainties



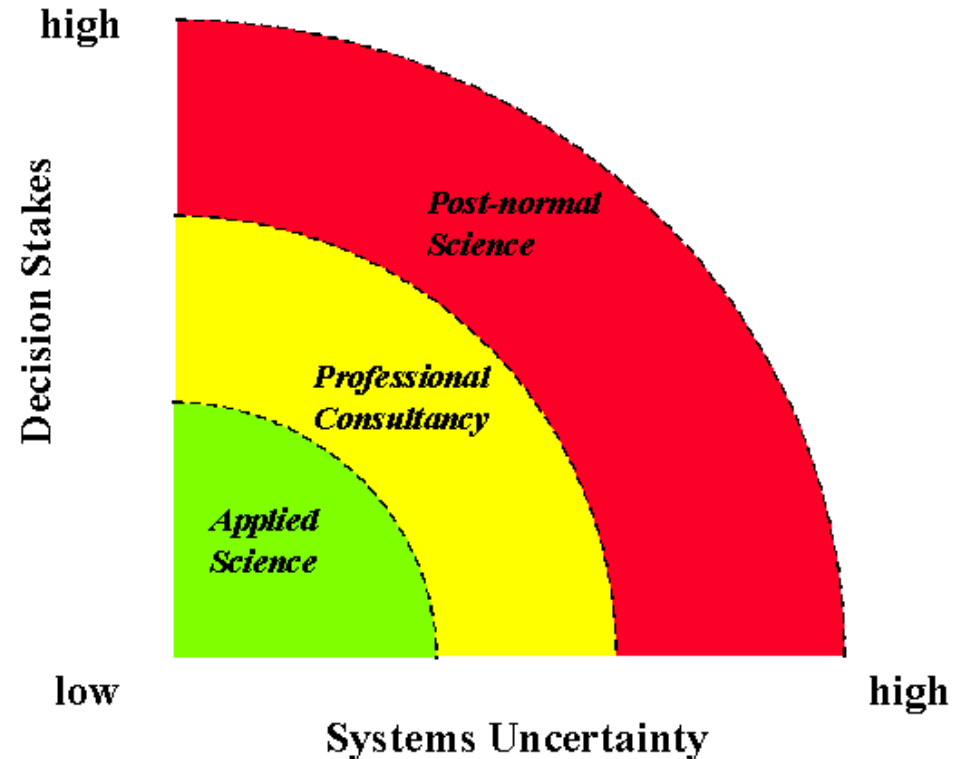
Two strategies dominate:

- **Overselling certainty**
  - to promote political decisions (enforced consensus), or
- **Overemphasising uncertainty**
  - to prevent political action
- Both promote decision strategies that are **not fit for meeting the challenges** posed by the uncertainties and complexities faced.
- Need for a third voice next to alarmists and skeptics: coping with uncertainty, scientific dissent & plurality in science for policy.

# Complex - *uncertain* - risks

Typical characteristics:

- Decisions urgent
- Stakes high
- Values in dispute
- Irreducible & unquantifiable uncertainty



- Assessment: models, scenarios, assumptions, extrapolations
- (hidden) value loadings in problem frames, indicators chosen, assumptions made
- **Knowledge Quality Assessment!**

(Funtowicz & Ravetz, 1993)

# Illustrative example

## *Protecting a strategic fresh-water resource under the Water Supply Act Denmark*

Case:

- Important aquifer west of Copenhagen
- groundwater abstraction 12 million m<sup>3</sup>/year
- Copenhagen County had to prepare an action plan for protection of groundwater against pollution
- Scientist were asked to assess aquifer's vulnerability to pollution in a 175 km<sup>2</sup> area

*A practical problem:*

## Protecting a strategic fresh-water resource

5 scientists addressed same question:

*“which parts of this area are most vulnerable to nitrate pollution and need to be protected?”*

*(Refsgaard, Van der Sluijs et al, 2006)*

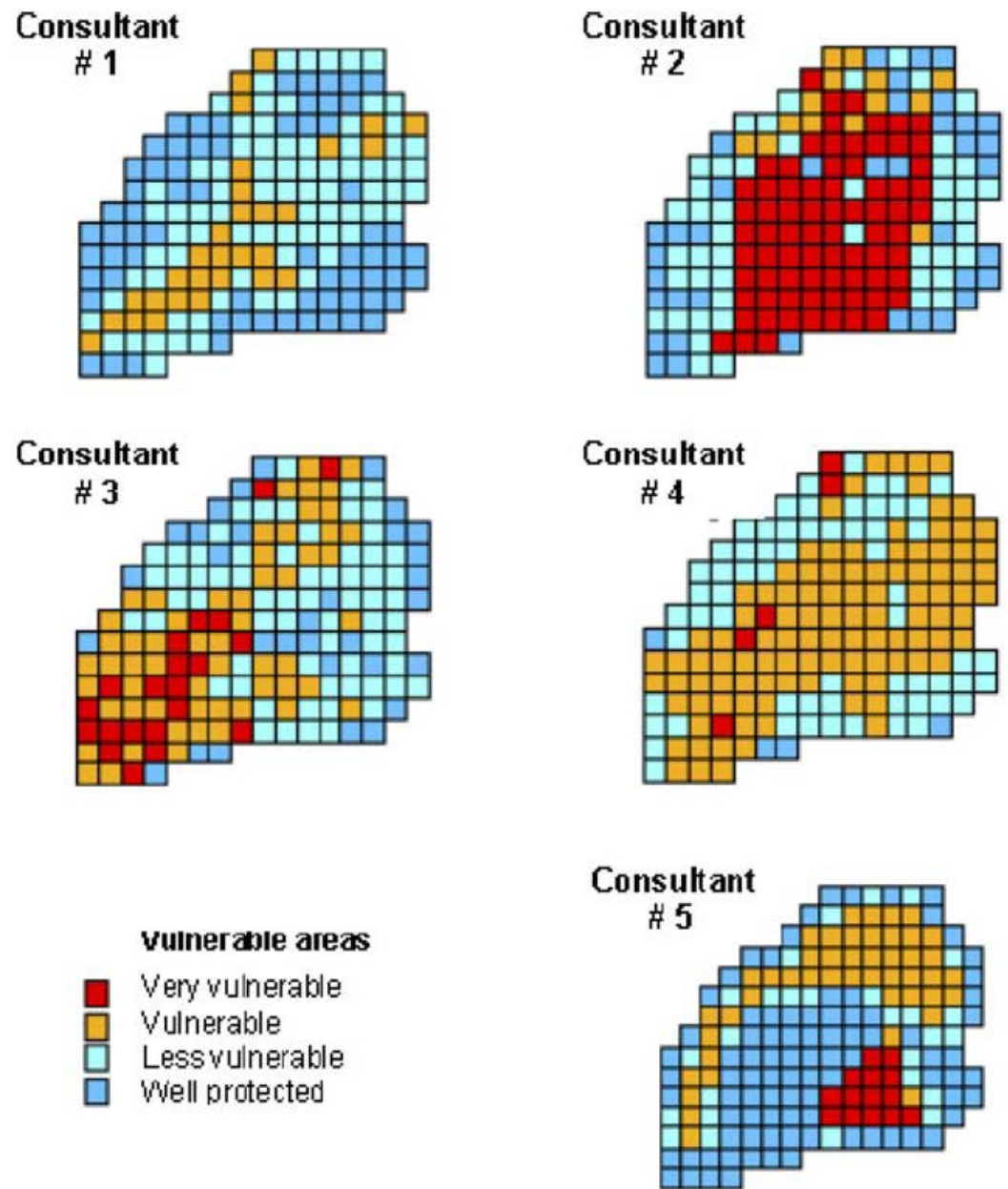


Fig. 1. Model predictions on aquifer vulnerability towards nitrate pollution for a 175 km<sup>2</sup> area west of Copenhagen [11].

# 3 framings of uncertainty

## 'deficit view'

- Uncertainty is provisional
  - Reduce uncertainty, make ever more complex models
  - *Tools*: quantification, Monte Carlo, Bayesian belief networks
- *Speaking truth to power*

## 'evidence evaluation view'

- Comparative evaluations of research results
  - *Tools*: Scientific consensus building; multi disciplinary expert panels
  - focus on robust findings
- *Speaking [consensus] to power*

## 'complex systems view / *post-normal* view'

- Uncertainty is intrinsic to complex systems
  - Openly deal with deeper dimensions of uncertainty
  - *Tools*: Knowledge Quality Assessment
- *Working deliberately within imperfections*

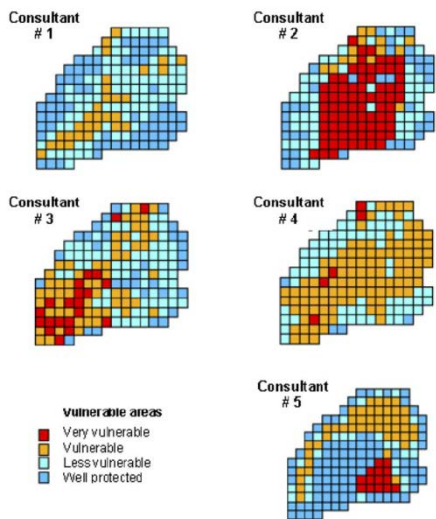


Fig. 1. Model predictions on aquifer vulnerability towards nitrate pollution for a 175 km<sup>2</sup> area west of Copenhagen [11].

## How to act upon such uncertainty?

- **Bayesian** approach: 5 priors. Average and update likelihood of each grid-cell being red with data (but oooops, there is no data and we need decisions now)
- IPCC approach: Lock the 5 consultants up in a room and don't release them before they have **consensus**
- **Nihilist** approach: Dump the science and decide on an other basis
- **Precautionary** robustness approach: protect all grid-cells
- **Academic bureaucrat** approach: Weigh by citation index (or H-index) of consultant.
- Select the consultant that you **trust** most
- Real life approach: Select the consultant that best fits your **policy agenda**
- Post normal: explore the relevance of our ignorance: **working deliberately within imperfections**





**There are many uncertainties in our predictions particularly with regard to the timing, magnitude and regional patterns of climate change, due to our incomplete understanding of:**

- sources and sinks of greenhouse gases, which affect predictions of future concentrations
- clouds, which strongly influence the magnitude of climate change
- oceans, which influence the timing and patterns of climate change
- polar ice sheets which affect predictions of sea level rise

These processes are already partially understood, and **we are confident that the uncertainties can be reduced by further research** However, the complexity of the system means that we cannot rule out surprises

(IPCC AR1 Policy Makers Summary, 1990)

[http://www.ipcc.ch/ipccreports/far/wg\\_1/ipcc\\_far\\_wg\\_1\\_spm.pdf](http://www.ipcc.ch/ipccreports/far/wg_1/ipcc_far_wg_1_spm.pdf)

# Former chairman IPCC on objective to reduce climate uncertainties:

- *"We cannot be certain that this can be achieved easily and we do know it will take time. Since a fundamentally chaotic climate system is predictable only to a certain degree, our research achievements will always remain uncertain. Exploring the significance and characteristics of this uncertainty is a fundamental challenge to the scientific community."* (Bolin, 1994)

[Prof. Bert Bolin,  
15 March 1925 – 30 December 2007]  
Bolin B (1994) *Ambio* 23 (1) 25-29



*26 years after "we are confident that the uncertainties can be reduced..."*

## **Evolution of knowledge on Climate Sensitivity over past 35 years**

<b>Assessment report</b>	<b>Range of GCM results (°C)</b>	<b>Concluded Range (°C)</b>	<b>Concluded best guess (°C)</b>
NAS 1979	2-3.5	1.5-4.5	3
NAS 1983	2-3.5	1.5-4.5	3
Villach 1985	1.5-5.5	1.5-4.5	3
IPCC AR1 1990	1.9-5.2	1.5-4.5	2.5
IPCC AR2 1995	MME	1.5-4.5	2.5
IPCC AR3 2001	MME	1.5-4.5	Not given
IPCC AR4 2007	MME	2.5-4.5	3
IPCC AR5 2013	MME (0.5-9)	1.5-4.5*	Not given

\*"Likely" (17-83%) range. Prior to AR4 ranges were not clearly defined.  
MME = Multi Model Ensemble

(Van der Sluijs e.a. 1998, updated 2014)

<http://sss.sagepub.com/content/28/2/291.short>

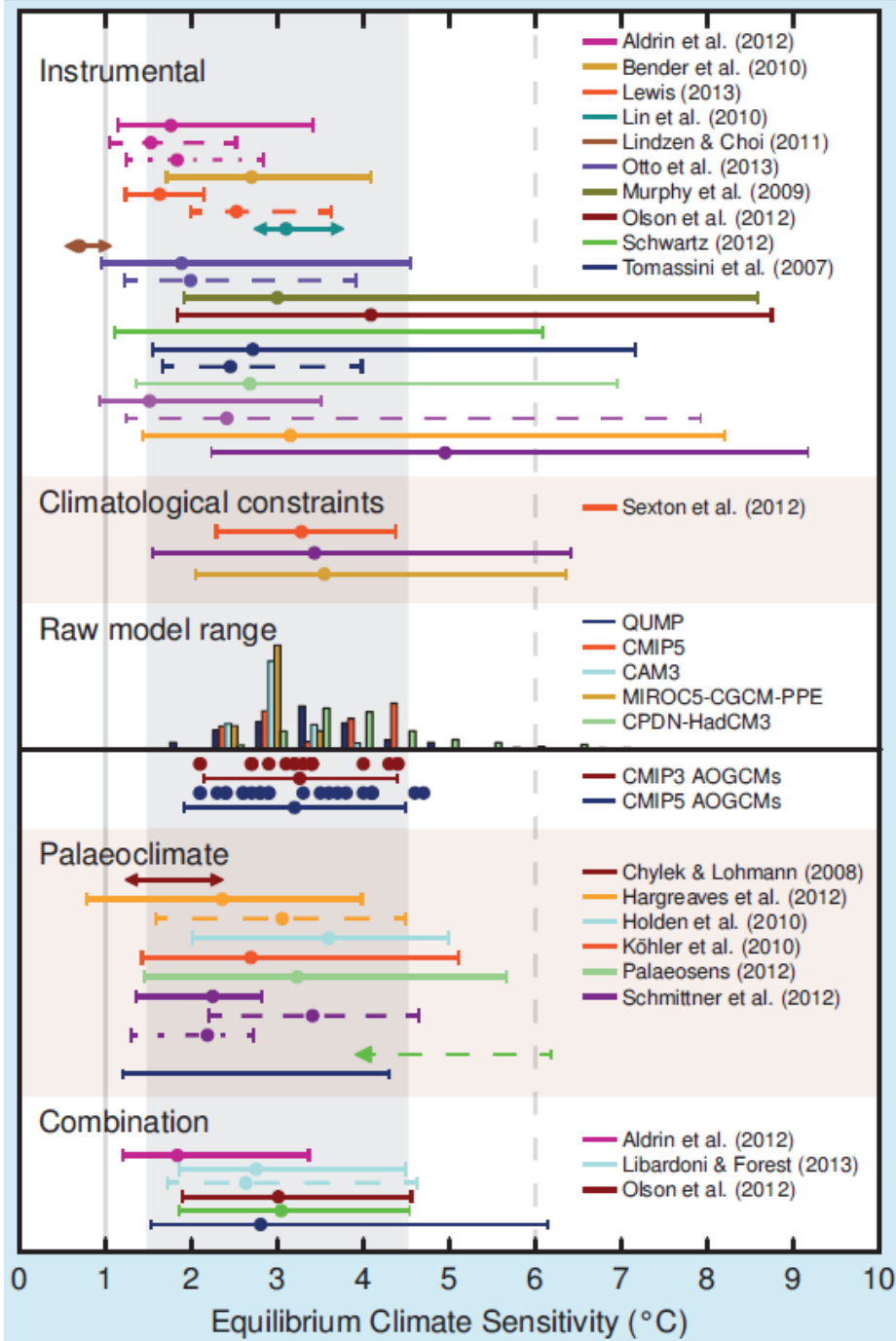
## IPCC AR5 Chapter 12

Probability density functions, distributions and ranges for equilibrium climate sensitivity

Grey shaded range:  
likely 1.5°C to 4.5°C range

Grey solid line:  
extremely unlikely less than 1°C

Grey dashed line:  
very unlikely greater than 6°C.



Scandal at the Netherlands Environmental Assessment Agency

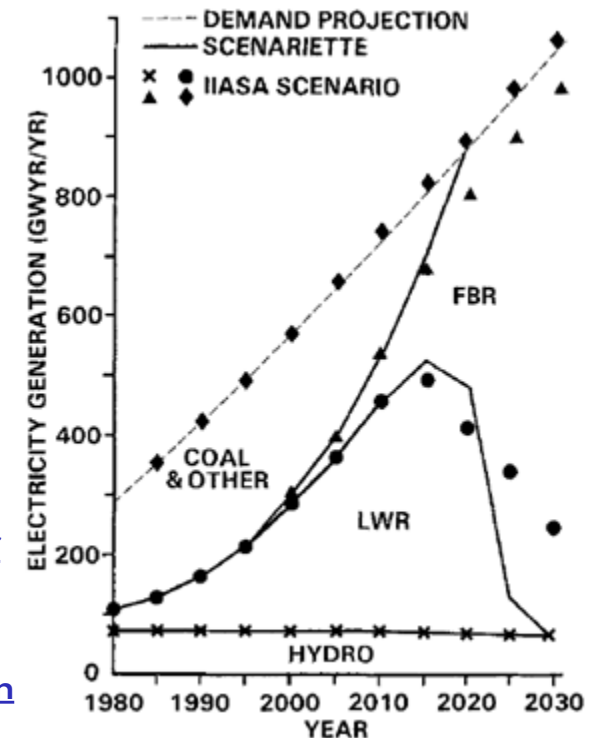
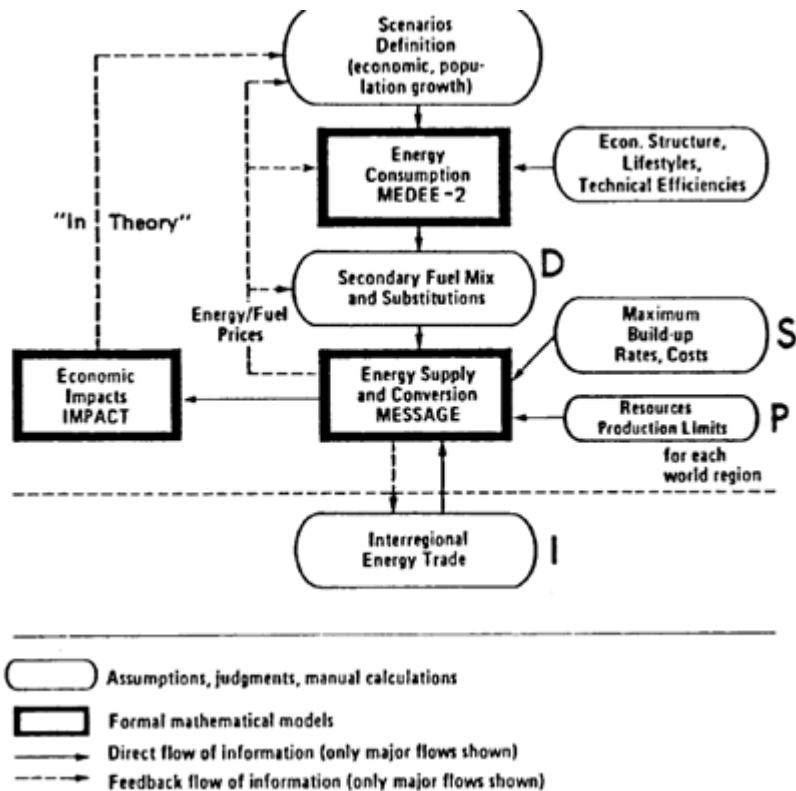
# RIVM / De Kwaadsteniet (1999)

*“RIVM **over-exact** prognoses based on **virtual reality** of computer models”*

## Newspaper headlines:

- Environmental institute lies and deceits
- Fuss in parliament after criticism on environmental numbers
- The bankruptcy of the environmental numbers
- Society has a right on fair information, RIVM does not provide it

# Energy modelling 1980s



<http://www.nature.com/nature/journal/v312/n5996/pdf/312691a0.pdf>

<http://www.springerlink.com/content/hn83041x78514379/>

<https://proxy.eplanete.net/galleries/broceliande7/node/986/1584/grain>

<https://en.wikipedia.org/wiki/SNR-300>

# Uncertainty in knowledge based society: the problems

1984 Keepin & Wynne:

*"Despite the appearance of analytical rigour, IIASA's widely acclaimed global energy projections are highly unstable and based on informal guesswork. This results from inadequate peer review and quality control, raising questions about political bias in scientific analysis."*

Keepin and Wynne, 1984, *Nature*, **312**, p. 691-695.

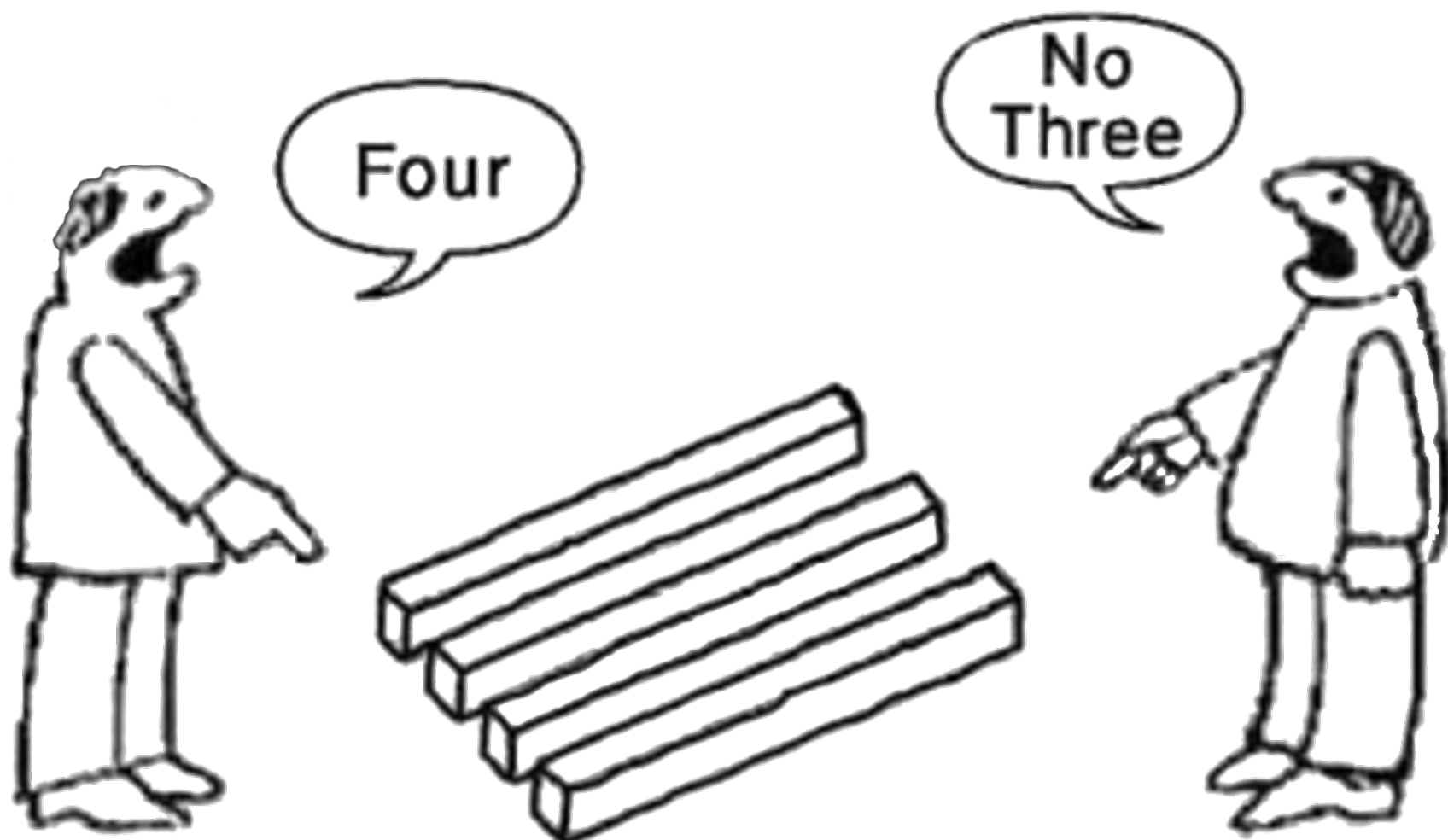
<http://www.nature.com/nature/journal/v312/n5996/pdf/312691a0.pdf>

<http://www.springerlink.com/content/hn83041x78514379/>

# Insights on uncertainty

- More research tends to increase uncertainty
  - reveals unforeseen complexities
  - Complex systems exhibit irreducible uncertainty (intrinsic or practically)
- Omitting uncertainty management can lead to scandals, crisis and loss of trust in science and institutions
- In many complex problems unquantifiable uncertainties dominate the quantifiable uncertainty
- High quality  $\neq$  low uncertainty
- Quality relates to **fitness for function** (robustness, PP)
- Shift in focus needed from reducing uncertainty towards reflective methods to explicitly cope with uncertainty and quality







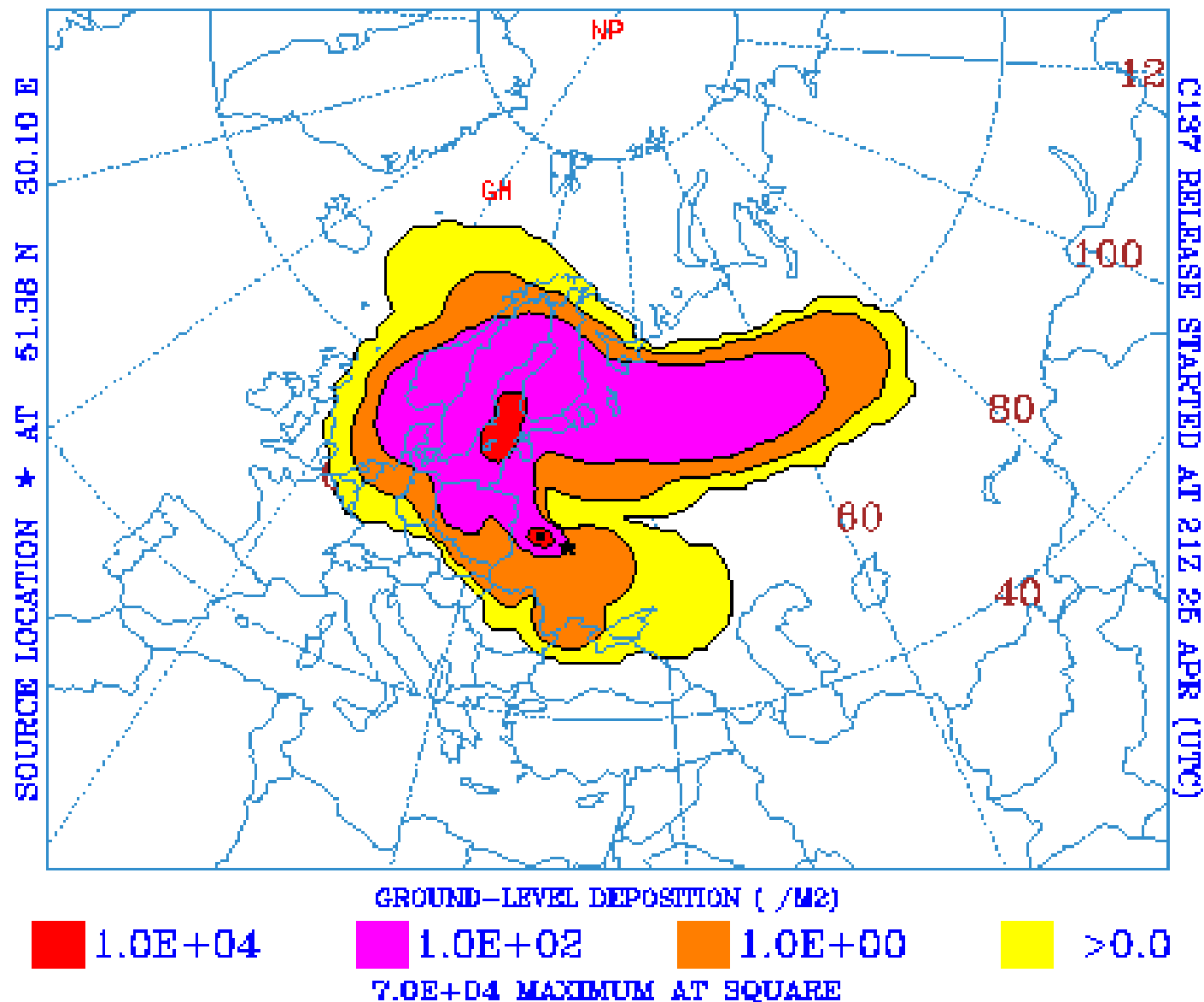
## **Tsjernobyl disaster 26 april 1986**

**ca. 100 x more radio  
active material into the  
environment than atomic  
bombs on Hiroshima &  
Nagasaki**

**Uncertainty about indirect  
deaths:**

**WHO Report: 9000  
Other studies: 30000-  
60000  
Greenpeace: 93000**

BMRC REGIONAL METEOROLOGY GROUP  
 DEPOSITION FROM 00Z 27 APR TO 12Z 30 APR (UTC)  
 12Z 26 APR CHNB FORECAST INITIALIZATION



# Trans science (Alvin Weinberg)

- Research Questions that can be phrased scientifically but that in practice cannot be answered by science.

## Refs:

- Alvin Weinberg (1972) Science and trans-science, *Minerva*, 10, 1972, 209-222.
- Alvin Weinberg (1991) Origins of Science and Trans-Science, *Citation Classics* 34 S18,
- Harvey Brooks (1972) Science and Trans-Science - Letter to the Editor, *Minerva* 10, 484-486.

# Trans Science – Alvin Weinberg

- "Let us consider the **biological effects of low-level radiation insults to the environment, in particular the genetic effects of low levels of radiation on mice**. Experiments performed at high radiation levels show that the dose required to double the spontaneous mutation rate in mice is 30 roentgens of X-rays. Thus, if the genetic response ,to X-radiation is linear, then a dose of 150 millirems would increase the spontaneous mutation rate in mice by 0.5%. This is a matter of importance to public policy since the various standard-setting bodies had decided that a yearly dose of about 150 millirems (actually 170 millirems) to a suitably chosen segment of the population was acceptable. Now, **to determine at the 95 per cent. confidence level** by a direct experiment whether 150 millirems will **increase .the mutation rate by 0.5% requires about 8,000,000,000 mice!** Of course this number falls if one reduces the confidence level; at 60 per cent. confidence level, the number is 195,000,000. Nevertheless, **the number is so staggeringly large that, as a practical matter, the question is unanswerable by direct scientific investigation.**"

Jeroen P. van der Sluijs



# THE RIGHTFUL PLACE OF SCIENCE: SCIENCE ON THE VERGE

**CONTRIBUTORS**

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**Introduction**

This chapter<sup>1</sup> is about craft skills with numbers and, in particular, about problems with the use of numbers of unknown pedigree. As an example, I will discuss a very striking number that appeared in the mainstream press in early May 2015: a new scientific study was reported to have found that 7.9% of species would become extinct as a result of climate change.<sup>2</sup> What was quite remarkable about this number is that it had two digits: not 10%, not 8%, but precisely 7.9% of species were to suffer for humanity's carbon sins. A question we will address later is

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<sup>1</sup> This chapter is adapted from a talk given at "Significant Digits: Responsible Use of Quantitative Information", a workshop organized by the Joint Research Centre of the European Commission at the *Fondation Universitaire* in Brussels on 9-10 June 2015. See <https://ec.europa.eu/jrc/en/event/conference/use-quantitative-information>

<sup>2</sup> For instance, in the *New York Times*: "Overall, he found that 7.9 percent of species were predicted to become extinct from climate change" (Zimmer, 2015).



## Climate Change Speeds Extinctions

**Species die-offs are expected to accelerate as greenhouse gases accumulate, according to a meta-analysis.**

By Kerry Grens | May 3, 2015

Models have produced widely varying estimates of extinctions to come, so Urban pulled together 131 studies to generate a “global mean extinction rate.” His meta-analysis found that, overall, the studies predicted 7.9 percent of species will go extinct due to climate change. That number varied depending on the severity of the warming; limiting the rise in temperatures to 2°C (35°F) wipes out 5.2 percent of species, while carrying on with current trajectories and rising 4.3°C (40°F) would kill off 16 percent of species.

## ECOLOGY

# Extinction risks from climate change

How will climate change affect global biodiversity?

By Janneke Hille Ris Lambers

**B** iologists worry that the rapid rates of warming projected for the planet (1) will doom many species to extinction. Species could face extinction with climate change if climatically suitable habitat disappears or is made inaccessible by geographic barriers or species' inability to disperse (see the figure, panels A to E). Previous studies have provided region- or taxon-specific estimates of biodiversity loss with climate change that range from 0% to 54%, making it difficult to assess the seriousness of this problem. On page 571 of this issue, Urban (2) provides a synthetic and sobering estimate of climate change-induced biodiversity loss by applying a model-averaging approach to 131 of these studies. The result is a projection that up to one-sixth of all species may go extinct if we follow "business as usual" trajectories of carbon emissions.

By quantitatively assessing how extinction risk depends on model assumptions, Urban's study provides insight into factors that increase biodiversity loss with climate change. Surprisingly, the modeling approaches used in the studies that Urban surveyed did not have the largest effect on estimates of extinction risk, despite substantial methodological differences. Instead, the magnitude of future climate change was the most important predictor of extinction risk, with increased warming resulting in greater biodiversity loss.

What is worrying, given the current anthropogenic carbon emissions trajectory, is that biodiversity loss is predicted to accelerate with greater climate change. Geography also plays a role, with higher extinction risks projected for Australia, New Zealand, and South America—regions with high numbers of endemic species (that is, species with

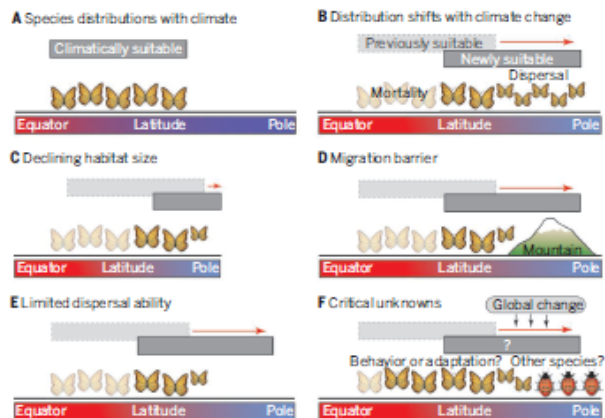


**Complex threats.** In addition to climate change, habitat transformation, invasive species, and pathogens also threaten amphibians like the Cascades frog *Rana cascadae* (8, 11).

narrow distribution ranges) that face disappearing habitats or geographic barriers to migration (see the figure, panels C and D). Urban also found higher biodiversity loss for studies focusing on endemic species, but few differences among taxonomic groups (such as birds and amphibians). Projections of geographic and trait-based variation in extinction risk such as these are essential for targeted conservation efforts (3).

The study also highlights critical uncertainties in our understanding of how climate change drives extinction. For example,

if suitable habitat disappears entirely with climate change, extinction seems inevitable. However, what if climatically suitable habitats still exist but shrink in size or quality (see the figure, panel C) (4)? Biologists believe extinction will occur before suitable habitats disappear, but they lack information on species-specific threshold habitat sizes for extinction. Similarly, what happens if species cannot reach a newly suitable habitat (see the figure, panels D and E) (5)? Biologists assume that slow-moving organisms will have trouble "keeping up"



**Move, adapt, or perish.** Species distributions are generally determined by climate (A). They track climate change (red arrow) if populations can disperse and establish in newly suitable habitats, and disappear where climate has become unsuitable (B). Species may face extinction if habitats shrink (for example, at the poles or at mountaintops) (C), or if migration barriers (D) or limited dispersal ability (E) prevent them from reaching newly suitable habitat. The ability of species to adapt (or modify their behavior), species interactions, and other global change stressors represent key uncertainties (F) that affect our ability to predict biodiversity loss with climate change.

## CLIMATE CHANGE

## Accelerating extinction risk from climate change

Mark C. Urban\*

Current predictions of extinction risks from climate change vary widely depending on the specific assumptions and geographic and taxonomic focus of each study. I synthesized published studies in order to estimate a global mean extinction rate and determine which factors contribute the greatest uncertainty to climate change-induced extinction risks. Results suggest that extinction risks will accelerate with future global temperatures, threatening up to one in six species under current policies. Extinction risks were highest in South America, Australia, and New Zealand, and risks did not vary by taxonomic group. Realistic assumptions about extinction debt and dispersal capacity substantially increased extinction risks. We urgently need to adopt strategies that limit further climate change if we are to avoid an acceleration of global extinctions.

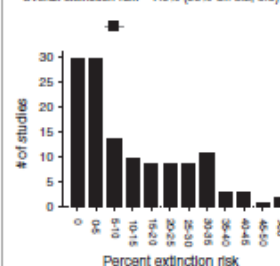
**W** e critically need to know how climate change will influence species extinction rates in order to inform international policy decisions about the biological costs of failing to curb climate change and to implement specific conservation strategies to protect the most threatened species. Current predictions about extinction risks vary widely, suggesting that anywhere from 0 to 54% of species could become extinct from climate change (1–4). Studies differ in particular assumptions, methods, species, and regions and thus do not encompass the full range of our current understanding. As a result, we currently lack consistent, global estimates of species extinctions attributable to future climate change.

To provide a more comprehensive and consistent analysis of predicted extinction risks from climate change, I performed a meta-analysis of 131 published predictions (table S1). I focused on multispecies studies so as to exclude potential biases in single-species studies. I estimated the global proportion of species threatened in a Bayesian Markov chain Monte Carlo (MCMC) random-effects meta-analysis that incorporated variation among and within studies (5) and with each study weighted by sample size (6). I evaluated how extinction risk varied depending on future global temperature increases, taxonomic groups, geographic regions, endemism, modeling techniques, dispersal assumptions, and extinction thresholds. I used credible intervals (CIs) that do not overlap with zero and a deviance information criterion (DIC) greater than four to assess statistical support for factors. The majority of studies estimated correlations between current distributions and climate so as to predict suitable habitat under future climates. A smaller number of studies determined extinction risks by using process-based models of physiology or demography (35%), species-area relationships (5%), or expert opinion (4%).

Species were predicted to become extinct if their range fell below a minimum threshold. An important caveat is that most of these models ignore many factors thought to be important in determining future extinction risks such as species interactions, dispersal differences, and evolution. Overall, 7.9% of species are predicted to become extinct from climate change; (95% CIs, 6.2 and 9.8) (Fig. 1). Results were robust to model type, weighting scheme, statistical method, potential publication bias, and missing studies (fig. S1 and table S2) (6). This proportion supports an estimate from a 5-year synthesis of studies (7). Its divergence from individual studies (1–4) can be explained by their specific assumptions and taxonomic and geographic foci. These differences provide the opportunity to understand how divergent factors and assumptions influence extinction risk from climate change.

The factor that best explained variation in extinction risk was the level of future climate change. The future global extinction risk from climate change is predicted not only to increase but to accelerate as global temperatures rise (regression coefficient = 0.53; CIs, 0.46 and 0.61) (Fig. 2). Global extinction risks increase from

Overall extinction risk = 7.9% (95% CI: 6.2, 9.8)



2.8% at present to 5.2% at the international policy target of a 2°C post-industrial rise, which most experts believe is no longer achievable (8). If the Earth warms to 3°C, the extinction risk rises to 8.5%. If we follow our current, business-as-usual trajectory [representative concentration pathway (RCP) 8.5, 4.3°C rise], climate change threatens one in six species (16%). Results were robust to alternative data transformations and were bracketed by models with liberal and conservative extinction thresholds (figs. S2 and S3 and table S3).

Regions also differed significantly in extinction risk (ADIC = 12.6) (Fig. 3 and table S4). North America and Europe were characterized by the lowest risks (5 and 6%, respectively), and South America (23%) and Australia and New Zealand (44%) were characterized by the highest risks. These latter regions face no-analog climates (9) and harbor dense assemblages of endemic species with small ranges. Extinction risks in Australia and New Zealand are further exacerbated by small land masses that limit shifts to new habitat (10). Poorly studied regions might face higher risks, but insights are limited without more research (for example, only four studies in Asia). Currently, most predictions (60%) center on North America and Europe, suggesting a need to refocus efforts toward less studied and more threatened regions.

Endemic species with smaller ranges and certain taxonomic groups such as amphibians and reptiles are predicted to face greater extinction risks (11, 12). I estimated that endemic species face a 6% greater extinction risk relative to models that include both species endemic and non-endemic to the study region (ADIC = 8.3). Extinction risks also rose faster with preindustrial temperature rise for models with endemic species (ADIC = 8.2) (fig. S4). In contrast to predictions, extinction risks did not vary significantly by taxonomic group (ADIC = 0.7) (Fig. 4). One explanation is that trait variation at finer taxonomic scales might play a more important role in modulating extinction risks (13). Also, typical approaches for quantifying extinction risks likely do not capture the full range of differences among taxonomic groups.

**Fig. 1. Histogram of percent extinction risks from climate change for 131 studies.** Percent extinction risk refers to the predicted percent of species extinctions in each study, averaged across all model assumptions. The meta-analysis estimated mean with 95% CIs is also shown.

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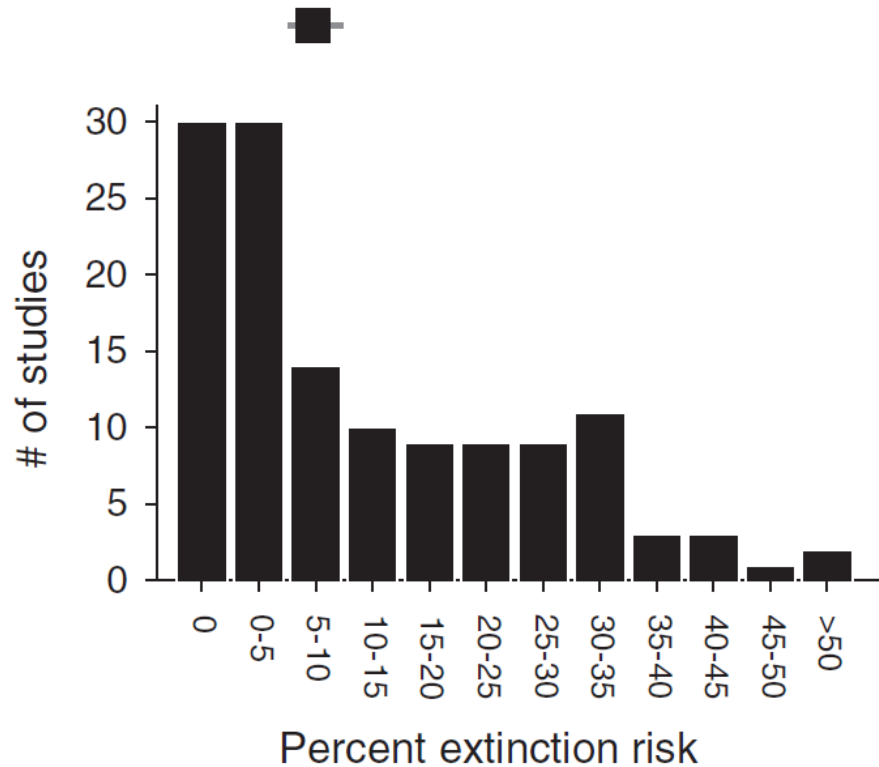
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Overall extinction risk = 7.9% (95% CI: 6.2, 9.8)



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# Extinction risk from climate change

(Thomas *et al.*, *Nature*, 8 January 2004)

Main message of this paper:

- In 2050, 15-37% of species 'committed to extinction' due to climate change for a mid-range climate scenario

# Extinction risks from climate change

Species-Area relationship:

- numbers of species that become extinct or threatened by habitat loss from climate change

$$S = c A^z$$

$S$  = number of species

$A$  = area,

$c$  = constant

$z \approx 0.25$

Ratio of number of species that can live in a habitat of area  $A$  before (0) and after (t) climate change 'predicts' extinction rate:

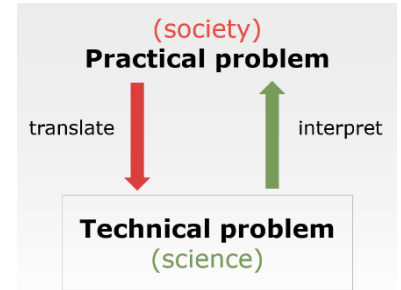
$$\frac{S_t}{S_0} = \frac{c A_t^z}{c A_0^z} = (A_t / A_0)^z$$

Taxon	Region	With dispersal			No dispersal		
		Minimum expected climate change	Mid-range climate change	Maximum expected climate change	Minimum expected climate change	Mid-range climate change	Maximum expected climate change
Mammals	Mexico <i>n</i> = 96	2, 4, 5 <b>5</b>	2, 5, 7 <b>8</b>	–	9, 14, 18 <b>24</b>	10, 15, 20 <b>26</b>	–
	Queensland <i>n</i> = 11	10, 13, 15 <b>16</b>	–	48, 54, 80 <b>77</b>	–	–	–
	South Africa <i>n</i> = 5	–	24, 32, 46 <b>0</b>	–	–	28, 36, 59 <b>69</b>	–
Birds	Mexico <i>n</i> = 186	2, 2, 3 <b>4</b>	3, 3, 4 <b>5</b>	–	5, 7, 8 <b>9</b>	5, 7, 8 <b>8</b>	–
	Europe <i>n</i> = 34	–	–	4, 6, 6 <b>7</b>	–	–	13, 25, 38 <b>48</b>
	Queensland <i>n</i> = 13	7, 9, 10 <b>12</b>	–	49, 54, 72 <b>85</b>	–	–	–
	South Africa <i>n</i> = 5	–	28, 29, 32 <b>0</b>	–	–	33, 35, 40 <b>51</b>	–
Frogs	Queensland <i>n</i> = 23	8, 12, 18 <b>13</b>	–	38, 47, 67 <b>68</b>	–	–	–
Reptiles	Queensland <i>n</i> = 18	7, 11, 14 <b>9</b>	–	43, 49, 64 <b>76</b>	–	–	–
	South Africa <i>n</i> = 26	–	21, 22, 27 <b>0</b>	–	–	33, 36, 45 <b>59</b>	–
Butterflies	Mexico <i>n</i> = 41	1, 3, 4 <b>7</b>	3, 4, 5 <b>7</b>	–	6, 9, 11 <b>13</b>	9, 12, 15 <b>19</b>	–
	South Africa <i>n</i> = 4	–	13, 7, 8 <b>0</b>	–	–	35, 45, 70 <b>78</b>	–
	Australia <i>n</i> = 24	5, 7, 7 <b>7</b>	13, 15, 16 <b>23</b>	21, 22, 26 <b>33</b>	9, 11, 12 <b>16</b>	18, 21, 23 <b>35</b>	29, 32, 36 <b>54</b>
Other invertebrates	South Africa <i>n</i> = 10	–	18, 15, 24 <b>0</b>	–	–	28, 46, 80 <b>85</b>	–
Plants	Amazonia <i>n</i> = 9	–	–	44, 36, 79 <b>69</b>	–	–	100, 100, 99 <b>87</b>
	Europe <i>n</i> = 192	3, 4, 5 <b>6</b>	3, 5, 6 <b>7</b>	4, 5, 6 <b>8</b>	9, 11, 14 <b>18</b>	10, 13, 16 <b>22</b>	13, 17, 21 <b>29</b>
	Cerrado <i>n</i> = 163	–	–	–	38, 39, 45 <b>66</b>	48, 48, 57 <b>75</b>	–
	South Africa Proteaceae <i>n</i> = 243	–	24, 21, 27 <b>38</b>	–	–	32, 30, 40 <b>52</b>	–
All species		9, 10, 13 <b>11</b> <i>n</i> = 604	15, 15, 20 <b>19</b> <i>n</i> = 832	21, 23, 32 <b>33</b> <i>n</i> = 324	22, 25, 31 <b>34</b> <i>n</i> = 702	26, 29, 37 <b>45</b> <i>n</i> = 995	38, 42, 52 <b>58</b> <i>n</i> = 259

Projected percentage extinction values are given, based on species–area (for  $z = 0.25$ ) and Red Data Book (bold) approaches. The three species–area estimates are ordered in each cell with method 1 given first, followed by method 2, then method 3. Values for 'All species' are based on both these raw values and estimates interpolated for the empty (–) cells (see Methods). In each instance, *n* is the number of species assessed directly.

# Interpretive space in scientific assessment results from 3 key sources:

- **Translational diversity:**  
The multitude of ways in which risk issues can be translated into technical problems that science can address
- **Argumentative flexibility:** The multitude of tenable styles of scientific reasoning in expert interpretations of evidence
- The existence of **deep uncertainty** (manufactured and actual) in the science.



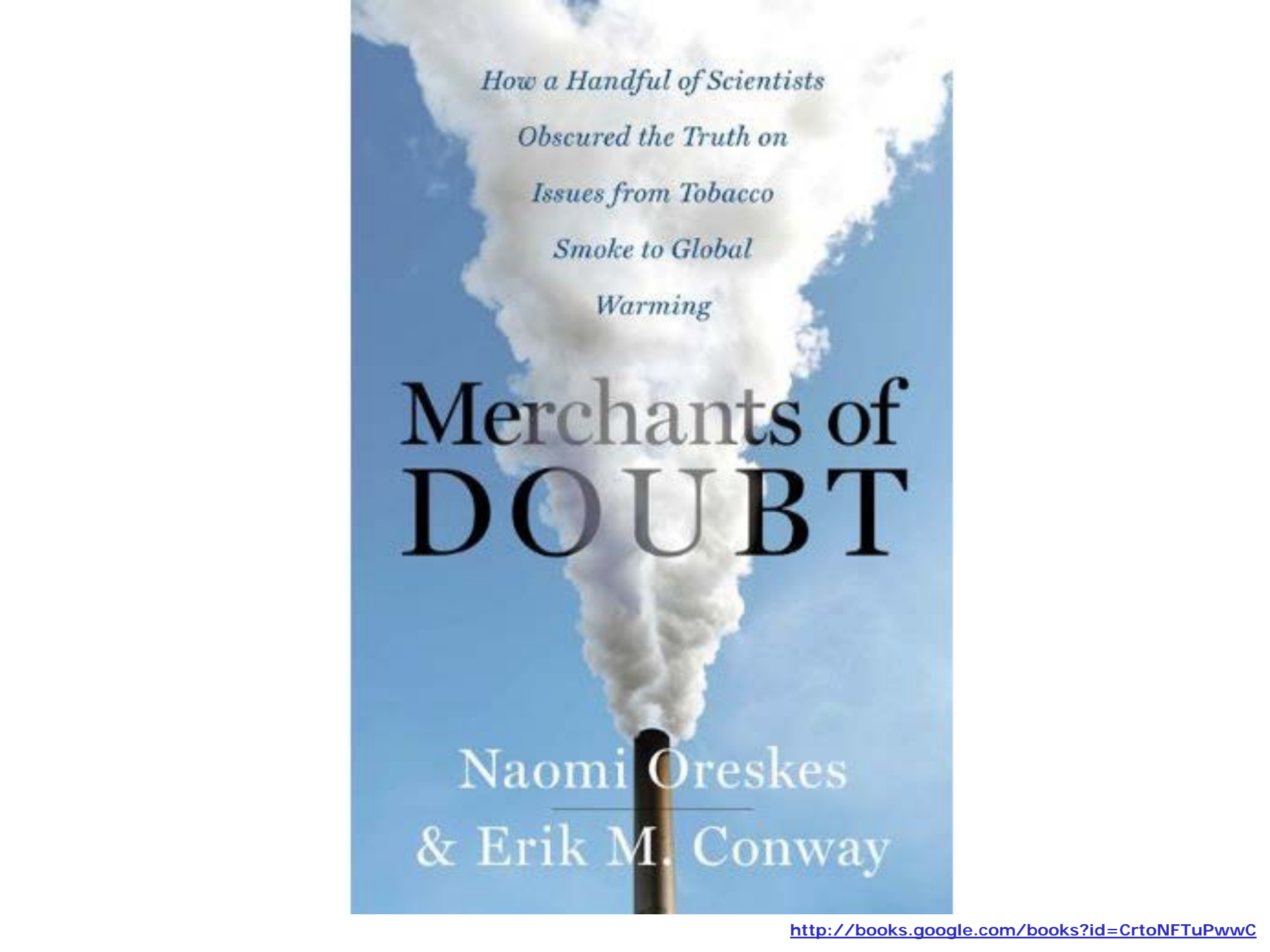
# “Manufacturing Scientific Doubt”

*“Doubt is our product since it is the best means of competing with the ‘body of fact’ that exists in the mind of the general public.”*

From an executive at Brown & Williamson, Tobacco Company, 1969.

See EEA chapters on Beryllium, **tobacco**, leaded petrol, climate change etc. And **Michaels 2009: Oreskes, 2010** on manufacturing doubt.





*How a Handful of Scientists  
Obscured the Truth on  
Issues from Tobacco  
Smoke to Global  
Warming*

# Merchants of DOUBT

Naomi Oreskes  
& Erik M. Conway

# **Uncertainty is more than a number**

Dimensions of uncertainty:

- Technical (inexactness)
- Methodological (unreliability)
- Epistemological (ignorance)
- Societal (limited social robustness)

# Reliability intervals normal distributions

$$\begin{aligned}\pm \sigma &= 68 \% \\ \pm 2\sigma &= 95 \% \\ \pm 3\sigma &= 99.7 \%\end{aligned}$$

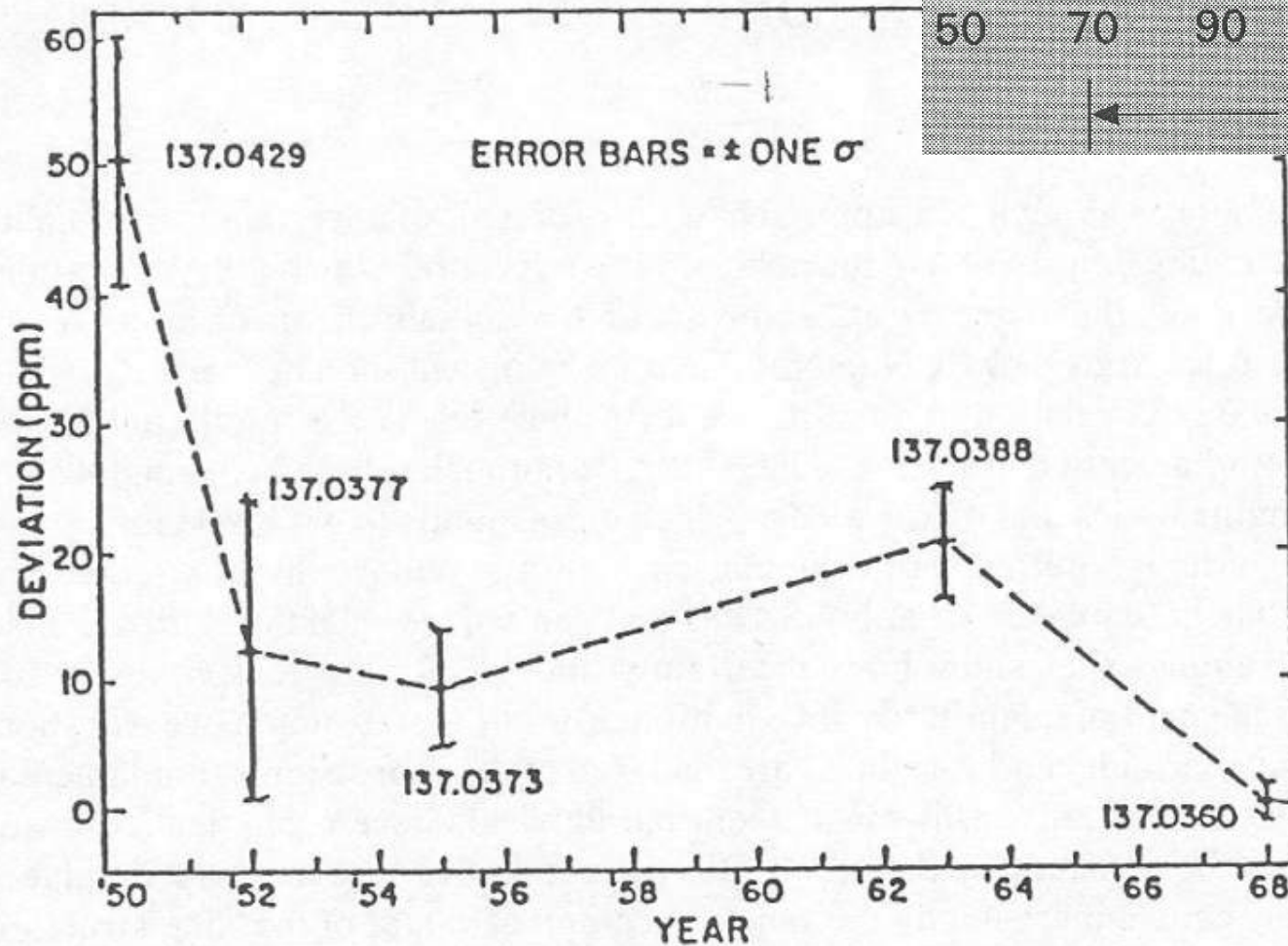
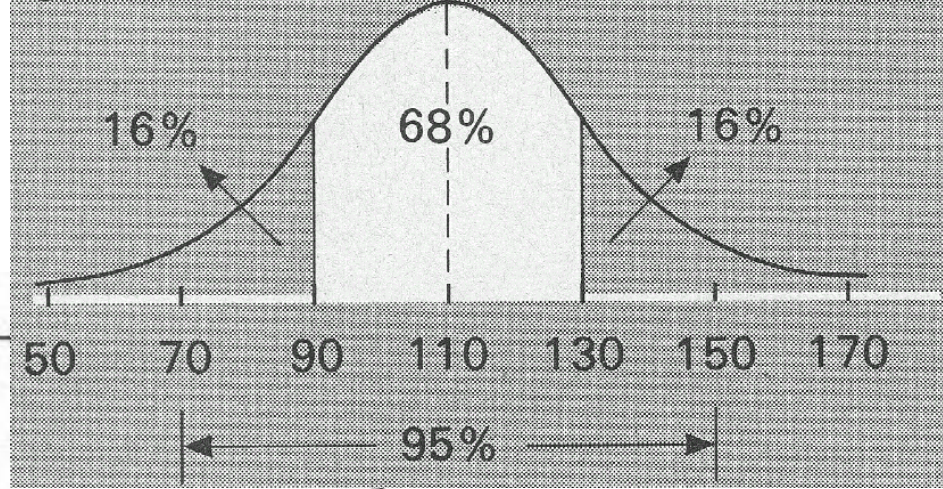
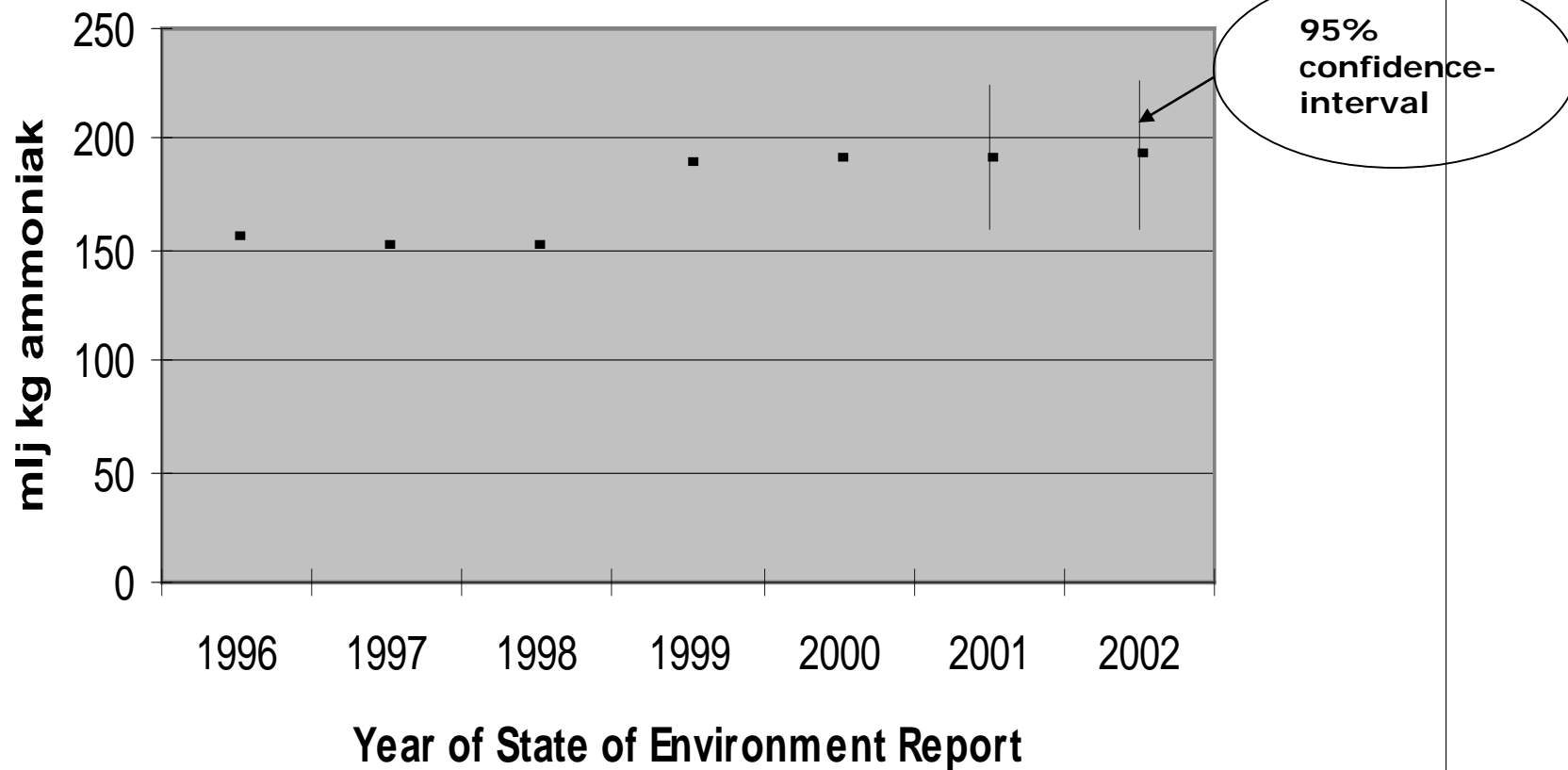


Fig. 1. Successive recommended values of the fine-structure constant  $\alpha^{-1}$  (B. N. Taylor *et al.*, 1969, 7)

## Total NH<sub>3</sub> emission in 1995 as reported in successive SotE reports



# NUSAP: Qualified Quantities

Classic scientific notational system:

- **N**umeral **U**nit **S**pread

For problems in the post-normal domain, add two qualifiers:

- **A**ssessment & **P**edigree

“Assessment” expresses expert judgement on reliability of numeral + spread

“Pedigree” expresses multi-criteria evaluation of the strength of a number by looking at:

- Background history by which the number was produced
- Underpinning and scientific status of the number

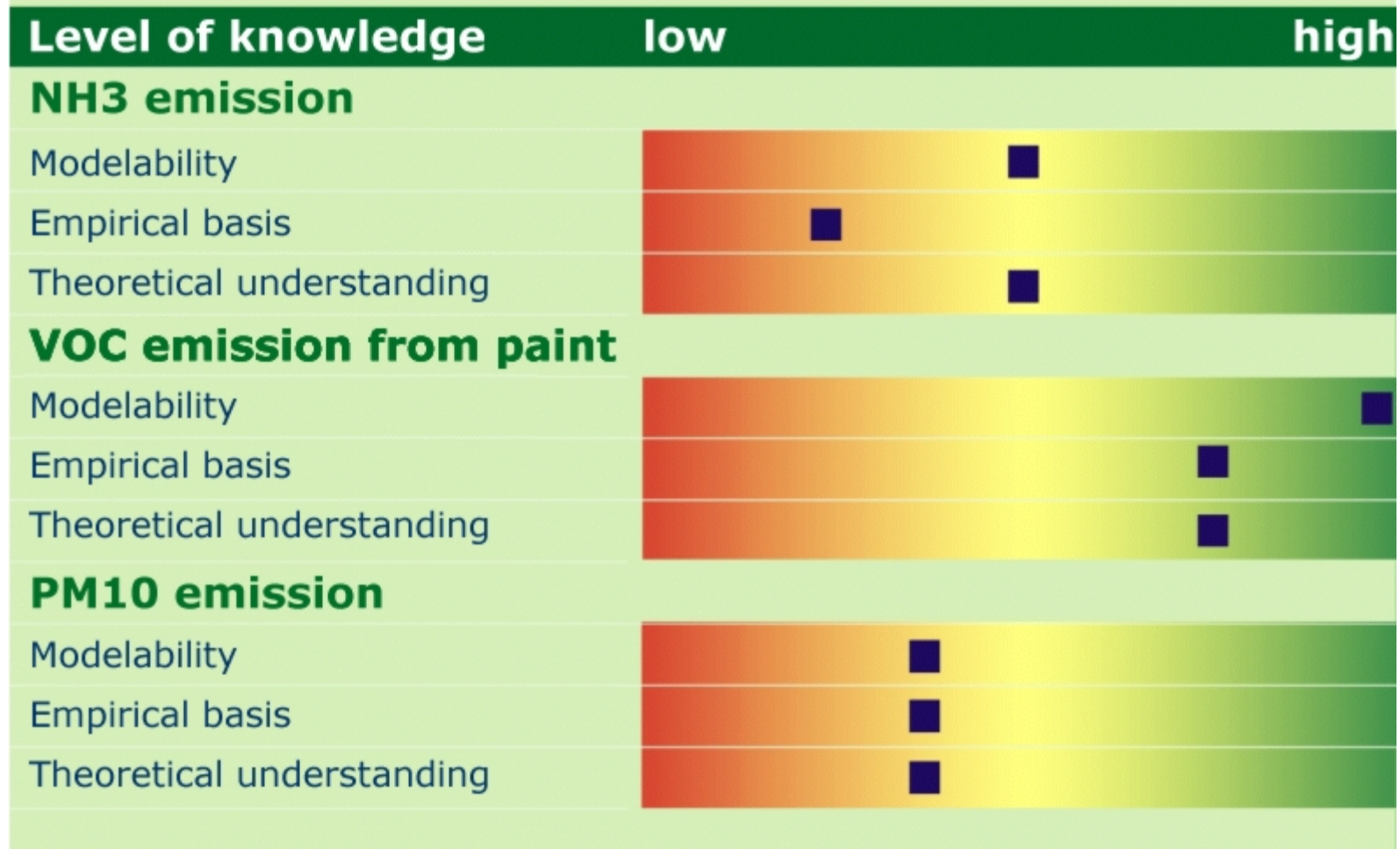
# Example Pedigree matrix parameter strength

Code	Proxy	Empirical	Theoretical basis	Method	Validation
4	Exact measure	Large sample direct mmts	Well established theory	Best available practice	Compared with indep. mmts of same variable
3	Good fit or measure	Small sample direct mmts	Accepted theory partial in nature	Reliable method commonly accepted	Compared with indep. mmts of closely related variable
2	Well correlated	Modeled/derived data	Partial theory limited consensus on reliability	Acceptable method limited consensus on reliability	Compared with mmts not independent
1	Weak correlation	Educated guesses / rule of thumb est	Preliminary theory	Preliminary methods unknown reliability	Weak / indirect validation
0	Not clearly related	Crude speculation	Crude speculation	No discernible rigour	No validation



# Example: Air Quality

■ The position reflects the level of knowledge



# Example Pedigree results

	Proxy	Empirical	Method	Validation	Strength
NS-SHI	3	3.5	4	0	0.66
NS-B&S	3	3.5	4	0	0.66
NS-DIY	2.5	3.5	4	3	0.81
NS-CAR	3	3.5	4	3	0.84
NS-IND	3	3.5	4	0.5	0.69
Th%-SHI	2	1	2	0	0.31
Th%-B&S	2	1	2	0	0.31
Th%-DIY	1	1	2	0	0.25
Th%-CAR	2	1	2	0	0.31
Th%-IND	2	1	2	0	0.31
VOS % import	1	2	1.5	0	0.28
Attribution import	1	1	2	0	0.25

**Traffic-light analogy <1.4 red; 1.4-2.6 amber; >2.6 green**

This example is the case of VOC emissions from paint in the Netherlands, calculated from national sales statistics (NS) in 5 sectors (Ship, Building & Steel, Do It Yourself, Car refinishing and Industry) and assumptions on additional thinner use (Th%) and a lump sum for imported paint and an assumption for its VOC percentage.



# Pedigree matrix for evaluating models

Score	Supporting empirical evidence		Theoretical understanding	Representa-tion of understood underlying mechanisms	Plausibility	Colleague consensus
	Proxy	Quality and quantity				
4	Exact measures of the modelled quantities	Controlled experiments and large sample direct measurements	Well established theory	Model equations reflect high mechanistic process detail	Highly plausible	All but cranks
3	Good fits or measures of the modelled quantities	Historical/field data uncontrolled experiments small sample direct measurements	Accepted theory with partial nature (in view of the phenomenon it describes)	Model equations reflect acceptable mechanistic process detail	Reasonably plausible	All but rebels
2	Well correlated but not measuring the same thing	Modelled/derived data Indirect measurements	Accepted theory with partial nature and limited consensus on reliability	Aggregated parameterized meta model	Somewhat plausible	Competing schools
1	Weak correlation but commonalities in measure	Educated guesses indirect approx. rule of thumb estimate	Preliminary theory	Grey box model	Not very plausible	Embrionic field
0	Not correlated and not clearly related	Crude speculation	Crude speculation	Black box model	Not at all plausible	No opinion

# In summary, NUSAP

- Has a strong theoretical foundation in the theory of knowledge and the philosophy of science
- Addresses all three dimensions of uncertainty: technical (inexactness), methodological (unreliability) and epistemological (border with ignorance) in an coherent way
- Provides a systematic framework for synthesising qualitative and quantitative assessments of uncertainty
- Can act as a bridge between the quantitative mathematical disciplines and traditions and the qualitative discursive and participatory disciplines and traditions in the field of uncertainty management.
- Helps to focus research efforts on the potentially most problematic model components
- Pinpoints specific weaknesses in these components
- Provides those who produce, use and are affected by policy-relevant knowledge a tool for a critical self-awareness of their engagement with that knowledge. It thereby fosters extended peer review processes.



PBL Netherlands Environmental  
Assessment Agency

# Guidance for uncertainty assessment and communication

Second edition



**NL Environmental Assessment Agency (RIVM/MNP) Guidance:  
Systematic reflection on uncertainty & quality in:**

<b>Foci</b>	<b>Key issues</b>
<b>Problem framing</b>	Other problem views; interwovenness with other problems; system boundaries; role of results in policy process; relation to previous assessments
<b>Involvement of stakeholders</b>	Identifying stakeholders; their views and roles; controversies; mode of involvement
<b>Selection of indicators</b>	Adequate backing for selection; alternative indicators; support for selection in science, society, and politics
<b>Appraisal of knowledge base</b>	Quality required; bottlenecks in available knowledge and methods; impact of bottlenecks on quality of results
<b>Mapping and assessing relevant uncertainties</b>	Identification and prioritisation of key uncertainties; choice of methods to assess these; assessing robustness of conclusions
<b>Reporting uncertainty information</b>	Context of reporting; robustness and clarity of main messages; policy implications of uncertainty; balanced and consistent representation in progressive disclosure of uncertainty information; traceability and adequate backing



# Reporting

- Make uncertainties explicit
- Assess robustness of results
- Discuss implications of uncertainty findings for different settings of burden of proof
- Relevance of results to the problem
- Progressive disclosure of information -> traceability and backing

# **Triggers that increase policy relevance of uncertainty**

- High influence on policy advice given
- Indicator outcomes close to a policy goal, threshold or norm
- Indicator outcomes point at serious effects or catastrophic events
- Being wrong in one direction is very different than being wrong in the other when it comes to policy advice
- Controversies among stakeholders are involved
- Value-laden choices and assumptions are in conflict with stakeholder views and interests
- Fright factors/media triggers are involved
- Persistent misunderstandings among audiences
- If audiences are expected to distrust outcomes that point at low risks

## **Further reading:**

### **Science on the Verge**

<http://www.andreasaltelli.eu/science-on-the-verge>

### **Exploring the quality of evidence for complex and contested policy decisions**

<http://iopscience.iop.org/article/10.1088/1748-9326/3/2/024008/meta>

### **Uncertainty Communication: Issues and good practice**

[http://www.nusap.net/downloads/reports/uncertainty\\_communication.pdf](http://www.nusap.net/downloads/reports/uncertainty_communication.pdf)

### **Quality in environmental science for policy: Assessing uncertainty as a component of policy analysis**

<http://www.sciencedirect.com/science/article/pii/S1462901111000128>

### **Open access online course in Knowledge Quality Assessment (with more refs):**

<https://proxy.eplanete.net/galleries/broceliande7/node/1584/1584/pathway>



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