Women's Labor Market Opportunities and Fertility Decisions:

Evidence from Sri Lanka

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Abstract

Concerns about left-behind children and dangerous working conditions abroad have encour-

aged some governments to restrict women's labor migration. I examine how women's fertility

responds to such restrictions in Sri Lanka. The Sri Lankan government introduced a policy

in 2013 prohibiting women from migrating for work based on their age and the age of their

youngest child. These restrictions could alter fertility decisions, with women simultane-

ously choosing between future employment and childbearing. Using a panel dataset created

from the Demographic and Health Survey in a regression discontinuity in time framework,

I find that women from poor households, who are most likely to migrate, change their fer-

tility behavior. Young women, who are already restricted from migrating based on their

own age increase their fertility. Older women, who are restricted from migrating only if

they have young children, reduce their fertility. As a result, new mothers are less-educated

and younger, which may have an impact on child outcomes. My findings contribute to

the literature on migration policies in developing countries and trade-offs between women's

employment and fertility decisions.

Keywords: Labor Migration, Fertility, Women's Employment, Sri Lanka

JEL classification: J13, J61, J78,

O15

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### 1 Introduction

The International Labor Organization estimated in 2017 that more than 124 million people live abroad as migrant workers, and 68 million of them are women (International Labour Organization, 2018). Several countries, including Indonesia, the Philippines, Cambodia, India, Myanmar, and Sri Lanka have imposed restrictions targeting women's labor migration based on women's age, occupation, and destination, despite international laws preventing such restrictions. Policy makers justify these restrictions by stating that they prevent exploitation of migrant women (Napier-Moore, 2017). The restrictions primarily affect women who migrate as domestic workers since they are more likely to face unsafe working conditions abroad (Napier-Moore, 2017; Thimothy and Sasikumar, 2012). While the restrictions are designed to protect women, and in some instances to improve the well-being of children, they also limit opportunities for women. We know very little about the impact of such restrictions on women and children. In this paper, I use a unique migration restriction in Sri Lanka to explore the impact of migration restrictions on fertility decisions.

In 2013, the government of Sri Lanka introduced a unique restriction on women's labor migration, targeting potential domestic workers based on the age of the youngest child in addition to more common age- and destination-based restrictions. These new restrictions increased the cost of having children for some women by explicitly tying employment opportunities to fertility. I utilize this policy change to explore women's fertility decisions via a regression discontinuity in time design. I find that young women who faced migration restrictions based on their age increase fertility at younger ages. On the other hand, older women who are old enough that having young children is the only binding constraint for migration, reduce their fertility. These changes in fertility patterns change the composition of new mothers: following the policy, new mothers are younger at first birth and less educated, while the birth spacing among siblings is lower after the introduction of restrictions. The findings shed light on how government-imposed restrictions, which are designed to protect women and children, could lead to unintended consequences for

<sup>&</sup>lt;sup>1</sup>Napier-Moore (2017) discuss international laws that explicitly discourage restrictions on women's migration such as Convention on the Elimination of All Forms of Discrimination against Women, 1979, and international laws that fundamentally guarantee all persons' right to leave any country, such as Universal Declaration on Human Rights, 1948.

<sup>&</sup>lt;sup>2</sup>The term domestic worker in this context refer to women who work as "housemaids". Their work usually includes taking care of day-to-day activities in the home, such as cleaning, cooking, childcare, etc.

women's fertility decisions and potentially for child development.

Sri Lanka has a high level of female labor migration. As of 2013, approximately 49% of total departures for foreign employment were women. In 2012, 86% of departures of women for foreign employment were domestic workers (Sri Lanka Bureau of Foreign Employment, 2016). Typically, women who migrate for employment are from poor households (International Labour Organization, 2013; United Nations Sri Lanka, 2015; Weeraratne, 2016; Wickramage et al., 2015). On average, more than 100,000 Sri Lankan women departed for foreign employment each year before 2013. Lack of job opportunities for Sri Lankan women compared to men likely contributed to higher labor migration rates. Labor force participation for women in Sri Lanka was 36% in 2016, and the gap between male and female labor force participation is 39%.

The restrictions in Sri Lanka have two components. The first component is based on a woman's age and destination country.<sup>3</sup> If a woman is younger than 21 years, she cannot migrate for work.<sup>4</sup> If her age is between 21-23, she can migrate to non-Middle Eastern countries, while if her age is between 23-25, she can migrate to any country except Saudi Arabia. If she is older than 25, there are no age-based restrictions.<sup>5</sup> The second component of the restrictions is based on the age of the youngest child. If a woman has a child under five years of age, she is not allowed to migrate for work as a domestic worker. If the youngest child is older than five, she can migrate for work after ensuring and proving her children have an alternative care arrangement. Sri Lanka's high and stable level of women's labor migration prior to the 2013 policy and subsequent rapid decrease following policy implementation, suggest there are first-order effects of restrictions on women's employment.<sup>6</sup>

The design and timing of the policy provide mechanisms for exogenous variation through unequal restrictions across age groups and a measurable change in women's fertility decisions before and after implementation. I use the regression discontinuity in time (RDiT) method to estimate how the 2013 restrictions on women's migration affect their fertility decisions. I assume fertility is consistent over time unless affected by an outside event. I utilize the introduction of

<sup>&</sup>lt;sup>3</sup>Minimum age requirement for labor migration for any employment, and for both genders is 18 years of age.

<sup>&</sup>lt;sup>4</sup>Minimum age requirement for women who migrate as domestic workers is 21 years which was introduced in 2011. All other components of the policy were introduced in 2013.

<sup>&</sup>lt;sup>5</sup>Sri Lankan women primarily migrate to Middle Eastern countries, accounting for 90% of all women's migration. About 45% of Sri Lankan women migrate to Saudi Arabia.

<sup>&</sup>lt;sup>6</sup>See Figure 1 for more details.

the restrictions in Sri Lanka in 2013 as an exogenous shock to this natural trend where women are forced to consider future potential income earning employment. Using the 2016 wave of nationally representative Demographic and Health Survey (DHS), I create a pseudo-panel of birth histories of 8015 ever-married women.<sup>7</sup> I restrict my study to poor households because women from poor households are more likely to be affected by the restrictions. Poor households are selected based on the lower two quintiles of the wealth index provided with the Demographic and Health Survey (Department of Census and Statistics, 2017).

Theory suggests that a higher value of time due to the potential labor market opportunities lead to lower fertility (Becker, 1992; Willis, 1973). Previous literature has used experimental and quasi- experimental methods to explore how changing labor market opportunities, which increase the value of time, affects women's fertility, education, and marriage (Heath and Mobarak, 2015; Jensen, 2012; Sviatschi, 2015). Those studies use variation in employment opportunities created through the introduction and growth of industries, increased availability of information, and access to the job market. The increase in employment opportunities may not necessarily reduce fertility if childcare costs are low.

The restrictions in Sri Lanka, however, raised the cost of having children by explicitly tying better employment opportunities to fertility decisions. In this case, a larger and more immediate impact on fertility is expected. Potential migrant women have fewer employment opportunities in Sri Lanka, and those jobs have low earnings (International Labour Organization, 2013). Since the restrictions vary by age groups, there is variation in the incentive structure. Younger women (age 15-21) do not expect to earn an income for the next few years from migration regardless of the status of their child (if any) as they are restricted from migrating due to age. Therefore, they have an incentive to complete their fertility goals sooner, since having a child at a young age does not affect their expected income. An older woman (age 25-40) will lose potential income from foreign jobs for at least 5 years as soon as they decide to have a child. Therefore, older women are incentivized to have fewer children if they want or need to work. Women who are between 21-23 and 23-25 years of age face partial restrictions on migration for work, and therefore, their incentives are ambiguous.

<sup>&</sup>lt;sup>7</sup>Ever-married women include married or living together, divorced or separated, and widowed women.

Consistent with existing theories on labor markets and fertility, I find that women from poor households change their childbearing patterns in response to the migration restrictions. Younger women (age 15-21) have more children after the restrictions were implemented, showing evidence for forward-looking decision making. The quarterly point estimate shows a 1.8 percentage point increase in births among young women, which represents a 52% increase in fertility rate. I also find that older women (age 25-40) decrease their childbearing rates. The quarterly point estimate shows a 0.37 percentage point decrease in births among older women after the introduction of the restrictions, which translates into a 12% decrease in fertility rate. Women who are between 21-23 and 23-25 years of age also decrease their childbearing, although the results are not statistically significant.

Additionally, I find that the average age a woman starts her childbearing is approximately eleven months earlier following policy implementation compared to childbearing age before the policy. New mothers after the policy introduction also have five months fewer of schooling. Further, I find that spacing among siblings of newborn children is lower following policy implementation. These results suggest that the environment in which children are born may be changing due to the 2013 restrictions. The new environment may lead to negative long-term effects on children, even if the intended goal of the restrictive policy is to improve child welfare.

I conduct robustness checks to establish the validity of my results. My estimates are robust to different specifications. I investigate the discontinuity at multiple placebo cut-off dates, and none of them are statistically significant. Results are also robust when I focus on first births to address any effects total fertility goals might have on childbearing. Limiting the sample to women who are married at the time of observation in the panel data set does not affect the results. Women from rich households, who are less likely to be impacted by the restrictions, are not affected by the policy. Results are similar when using a "donut-RD regression" specification, where I dropped the observations at the cut-off of 2nd quarter of 2004.<sup>8</sup>

I contribute to the literature in the following ways. First, to the best of my knowledge, my paper is the first study to examine the causal effect of this unique policy change in Sri Lanka on women's and children's outcomes. Previous literature on this policy is limited to

<sup>&</sup>lt;sup>8</sup>Cut-off is set to 9 months after the introduction of the policy. This allows me to avoid the effect of pregnancies that happens before the policy.

first-order effects on overall departures of women for labor migrations (Weeraratne, 2016, 2018) and qualitative studies on the impact of those restrictions (United Nations Sri Lanka, 2015). Although restricting women's labor migration is not limited to Sri Lanka, Sri Lankan policy is unique in its emphasis on the age of the youngest child. My work explores the effects of these restrictive policies and provides a foundation for future studies in Sri Lanka and other countries.

Second, I contribute to the literature by examining the unintended consequences of government migration restrictions for women. The rationale from the government of Sri Lanka for labor migration restrictions based on the child's age is to keep the mother with the young child to improve child welfare. Miller and Urdinola (2010) provide empirical evidence suggesting that time spent with children can be more important to their health than income lost from not working. However, in designing a restrictive migration employment policy, the government might not foresee that the appeal of high paying jobs could incentivize women to change their childbearing patterns. My findings suggest that women do change the timing of childbearing, and these changes could affect child welfare.

Third, I contribute to the existing literature on the trade-off between labor market opportunities and fertility. There is mixed evidence on whether better employment opportunities lower women's childbearing. For example, Anukriti and Kumler (2012) observed an increase in childbearing and female birth after tariff reform in India, which increased economic opportunities for women. On the other hand, Sviatschi (2015) and Heath and Mobarak (2015) show that women delay marriage and childbearing when presented with higher employment opportunities. Jensen (2012), which is closest to my study, also observed delayed childbearing among young women using a randomized experiment to evaluate the impact of potential employment on fertility decisions. The mixed findings may reflect that employment opportunities may not directly impact women's fertility decisions if childcare costs are low. In the current study, the policy restrictions explicitly tied employment opportunities to fertility, and therefore it is more likely to have incentivized women to change their fertility decisions.

Finally, I contribute to the literature which examines forward-looking decision making by young women or their parent(s) to prepare them for future labor market opportunities. There is

<sup>&</sup>lt;sup>9</sup>Nepal is the only other country to have such restrictions introduced in 2016 after Sri Lanka(Napier-Moore, 2017).

evidence that when women see a greater chance of obtaining employment in the future, they are more likely to make forward-looking decisions. These decisions do not necessarily guarantee them a job, but they do increase women's ability to secure employment. Recent studies in South Asia provide evidence for women obtaining additional education to increase their chances of getting employment in the future (Heath and Mobarak, 2015; Oster and Steinberg, 2013). Heath and Mobarak (2015) find that additional potential employment opportunities had a greater effect on education attainment than direct cash assistance programs, indicating the importance of employment opportunities that incentivize the forward-looking behavior of women. I add to the existing literature by providing evidence for the forward-looking behavior of young women in Sri Lanka who alter the timing of their childbearing to make themselves available for future jobs.

The paper is arranged as follows. Section 2 provides information on Sri Lankan migration trends. Section 3 describes the restrictions on women's migration and the characteristics of women who migrate in detail. Section 4 describes the data and discusses the regression discontinuity in time methodology. Section 5 discusses the predictions based on the policy. Section 6 presents the findings of the study, and finally, Section 7 discusses the findings in the context of the previous literature and some possible long term implications. Section 8 concludes the paper.

# 2 Background

The Sri Lankan migrant workforce is relatively large and was estimated to be 1.7 million in 2012 (Jayasuriya and Opeskin, 2015). In 2016, nearly a quarter of a million (242,930) Sri Lankans migrated seeking better employment opportunities, signaling the importance of labor migration. Labor migration sharply rose in the early 1990s, mainly for women. However, due to government policies actively favoring male migration in the late 2000s, the female portion of total migrants decreased from 75% in 1996 to 49% in 2012 to 34% in 2016. Still, the annual labor migration of women has remained stable over time until 2013 (Sri Lanka Bureau of Foreign Employment, 2016). Most women who migrate for work are deemed poor and low-skilled, mostly seeking housemaid jobs (Jayasuriya and Opeskin, 2015; Weeraratne, 2014). According to the International Labour Organization (2013), nearly 59% of migrant women are under the

childbearing age of 35. The UN Committee on Rights of the Child reports that most women leave behind children at home, and half of such children are under six years of age (Jayasuriya and Opeskin, 2015).

Sri Lanka's government supports labor migration since it is the second biggest driver of foreign exchange. Foreign remittances contributed 7.2 billion USD to the Sri Lankan economy in 2016 (8.8% of GDP), which was slightly less than the total export earnings of USD 10.3 billion Central Bank of Sri Lanka (2016). Sri Lanka adopted a national policy for labor migration in 2009 (United Nations Sri Lanka, 2015), which has three components: (1) governing and regulating migration, (2) protecting and empowering migrant workers, and (3) linking migration with development. The national policy also emphasizes skill migration to counter the prevailing low-skill migration. The national policy explicitly recognizes the role of women in Sri Lanka labor migration and affirms the fundamental equality of women and men before the law. However, the government has shown a propensity toward reducing low-skill female migration while promoting high-skill migration of men since the 2000s. In doing so, the government has placed more weight on the safety of women and their traditional gender role of childbearing within the family.

## 3 Details of the Policy

The government of Sri Lanka implemented a new set of regulations on female labor migration effective since 2013 July (referred to as "the restrictions"). The policy restricts women's ability to freely migrate as domestic workers based on the woman's age and the age of her youngest child (if any).<sup>10</sup> Both restrictions apply only to women and are imposed simultaneously, meaning that a woman who migrates as a domestic worker should be exempt from both restrictions. Next, I discuss the respective restrictions, implementation, and direct effect of the policy.

<sup>&</sup>lt;sup>10</sup>Domestic Workers are housemaids who work with private families. Their employer is the family and the contract is between women and the family.

### 3.1 Restriction 1: Based on the Age of the Youngest Child

The first part of the policy is based on the age of the youngest child, and Sri Lanka is the first country to introduce such a policy. A woman is restricted from migrating if she has a child younger than five years old and intends to be a domestic worker. If the youngest child is older than five, then she is required to make satisfactory alternative care arrangements. Moreover, she must obtain the consent of the proposed caregiver and husband.<sup>11</sup> The government has justified the policy by stating that it provides protection and care for younger children who otherwise would have been left behind with their father or grandparents (United Nations Sri Lanka, 2015).<sup>12</sup> Sri Lankan women are expected to play a large role in childcare and child development. The argument is that when the mother is absent from the family, children are prone to quit school, face domestic abuse, and marry too soon. Moreover, the husbands of migrant women are said to more likely to suffer alcoholism and extramarital affairs to the detriment of families (United Nations Sri Lanka, 2015). Here, the government places the onus on the women to have a better family.

#### 3.2 Restriction 2: Based on the Age of the Migrant Woman

While the minimum age for general labor migration is 18, in 2011, the minimum age for domestic workers was set at 21. This age-based restriction applies only to women. Another policy enacted in 2013, which forms the basis for this paper, set further age restrictions on domestic-worker migration based on the destination country. Accordingly, women younger than 21 are not allowed to migrate as domestic workers to any country. Women between 21 and 23 are permitted to migrate only to non-Middle-Eastern countries (10% of total women's migration is to non-Middle-Eastern countries before the policy). Women between 23 and 25 may migrate as domestic workers to any country except Saudi Arabia (55% of total women's migration is to countries other than Saudi Arabia before the policy). Finally, women older than 25 are free of age-based restrictions.

<sup>&</sup>lt;sup>11</sup>Exceptions: if the age of the woman is greater than 50, or if a woman is a returning migrant worker with a re-entry visa, they not subject this restriction.

<sup>&</sup>lt;sup>12</sup>From the preamble of the direction issued by the Sri Lanka Bureau of Foreign Employment: "With the objective of preventing various difficulties and social problems resulting from the migration of women for employment, particularly in instances where the safety of children of women migrating is not ensured..." - Translated by the author based on the original direction and subsequent directions

This destination-based policy attempts to address domestic violence and abuse faced by women in certain foreign countries at the hand of employers (Napier-Moore, 2017). These types of abuse are common among domestic workers employed in the Middle East (Hennebry, 2017; International Trade Union Confederation, 2017). Therefore, the government requires a stricter age for young women seeking Saudi Arabian work. I discuss the policy in detail in the following paragraphs. Both restrictions are summarized below in Table 1.

Table 1: Migration Restrictions for women

	Age of the youngest child	
Woman's age	≤ 5	>5 / No Children
< 21	Not allowed	Not allowed
21 - 23	Not allowed	Non-Middle Eastern (10%*)
23 - 25	Not allowed	All except Saudi Arabia (55%*)
$\geq 25$	Not allowed	Any country

<sup>\*</sup> Fraction of women migrant departures in 2012, before the introduction of restrictions.

#### 3.3 Implementation

The policy has been implemented in two stages. First, the July 2013 regulations target only the women who are migrating through employment agencies for domestic worker jobs. Approximately 76% of women used employment agencies before this policy (2013). The policy was extended in January 2014 to include all-female domestic workers irrespective of the migration method.

Sri Lanka's Bureau of Foreign Employment (SLBFE) is the government institution tasked with enforcing new restrictions. All migrant workers leaving Sri Lanka are legally required to register with the SLBFE. SLBFE partners with the Divisional Secretariat Office (DSO) to collect village-level information of migrant women.<sup>13</sup> Each DSO has two dedicated government-appointed Development Officers (DO). DOs visit women's homes to collect and verify information

<sup>&</sup>lt;sup>13</sup>DSO is a mid-level administrative unit. There are 331 DSOs in Sri Lanka and a typical DSO enlists about 30 "Grama Niladhari" units.

through village-level government civil servants called "Grama Niladhari". <sup>14</sup> When women opt to migrate for work, they are required to register with the SLBFE, who then informs the DSO. DSO officers, with help from Grama Niladhari, next collect information for the Family Background Report (FBR) and may recommend for migration a woman free of both age restrictions. The FBR gathers data on any children, child-care arrangements and demographic information of migrant women. <sup>15</sup>

Possible enforcement concerns include corruption in the verification process and women avoiding the SLBFE registry. As to the latter, registration with the SLBFE is mandated by law. As a plus, SLBFE incentivizes potential migrants by providing pre-departure training, low-cost loans, welfare assistance to left-behind children and insurance for death or disability.<sup>16</sup>

There are possible concerns on government ability to enforce the restrictions. Corruption in the verification process or woman deciding not to register with SLBFE. On the latter, registration with SLBFE is mandatory by law. Moreover, SLBFE incentivizes potential migrants by providing pre-departure training, low-interest loans, welfare assistance to left-behind children, insurance for death and disability.<sup>17</sup>

#### 3.4 Who is Affected by the Policy?

The migration restriction targets only women, and more specifically, women who migrate intending to be domestic workers. Identifying potential migrant women is an important first step in evaluating the effects of the restriction. International Labour Organization (2013) surveyed a selected sample of 2000 returnee Sri Lankan migrants. Table 2 summarizes the findings that help understand the group of women more likely impacted by the policy. Key features of the demographic and economic conditions of the migrant women are presented next.

<sup>&</sup>lt;sup>14</sup>There are 14022 Grama Niladharis in Sri Lanka. Each Grama Niladhari is responsible for a few villages. Since most government tasks proceed through these Grama Niladharis, they have a good relationship with people and are thus in the best position to enforce policy and gather information.

<sup>&</sup>lt;sup>15</sup>I visited a few DSOs and discussed the implementation of the restrictions. They noted that there is greater than 95% conformity under the restrictive policy.

<sup>&</sup>lt;sup>16</sup>There is a registration fee of 15,000 Sri Lankan Rupees for the first two years. After that, 3200 per each additional two years. When women migrate through Employment Agencies, agencies usually pay these fees to attract more migrant workers to them.

<sup>&</sup>lt;sup>17</sup>There is a registration fee of 15,000 SLR for the first two years. Then, 3200 is paid for two-year extensions. When women migrate through Employment Agencies, agencies usually pay these fees to attract more workers.

Women who migrate have fewer economic opportunities at home. Despite higher educational attainment, Sri Lankan women suffer the 14<sup>th</sup> largest labor force participation gap in the world, and the difference is worse for low-educated categories. Less than one-quarter of women had paid pre-migration employment, and only 20% of this work was professional or vocational in nature Table 2. Jayasuriya and Opeskin (2015), United Nations Sri Lanka (2015), and Human Rights Watch (2007) have documented the scarcity of income-earning opportunities as a key driver behind female migration. The majority of migrant women are less-educated (Human Rights Watch, 2007), and Table 2 lists that 85% of women have dropped out of school before finishing 11<sup>th</sup> grade. Administrative data from the Sri Lanka Bureau of Foreign Employment shows that migrant women are mainly in the 25-40 age group at the time of migration (Sri Lanka Bureau of Foreign Employment, 2016). Table 2 also shows 89% of women as married before migration. Typical migrant women work two or three years before returning to Sri Lanka since employment contracts typically valid for two years (International Labour Organization, 2013). International Labour Organization (2013) confirms that 66% of women return after two years and that 88% of women return after three years of continuous work.

Migrant women are more likely to come from poor households. As Table 2 shows, more than 80% of women who migrate are from poor households with incomes beneath the median household level in the country. Human Rights Watch (2007) details evidence of the lower-income status for families of migrant women. Table 2 also presents the primary motivation driving female migration being linked to economic hardship (Human Rights Watch, 2007). Foreign employment, although economically attractive, does not necessarily enhance social status. There is a particular stigma attached to women migrating to Middle Eastern countries as housemaids (Bhattacharjee et al., 2016), which could suggest migration decisions are based on hard economic necessities. Given the existing literature and survey data, it is reasonable to see women from poor households as most likely to migrate as housemaids, making them most affected by the restrictions. I thus focus my study on women in poor households.

## 3.5 The Effect of the Restrictions on Departures for Labor Migration

When the policy is strictly enforced, we expect to see changes in migration patterns for women. Panel (a) of Figure 1 shows a definite shift in the foreign employment departures of women after the implementation of the policy, and men, in contrast, do not show a clear response linked to policy timing. Panels (a) and (b) in Figure 2 presents the departures of men and women in age groups versus time. Women show a drop in departure after the policy for all age groups, except for women over 50. The sharpest female decline comprised the age group of 25-29. Men, in contrast, had not shown drastic changes in their overall departure trend. The drop in departures for males in the 25-29 age group did not match the timing of the policy. Figure 3 shows the departures of women over time-based on their intended occupation, and all most all of the departure drop comprised of housemaids. This aligns with a policy where restrictions apply only to women who migrate as housemaids. Weeraratne (2016, 2018) also provides empirical evidence on changes to departures after restriction enforcement. Reduction in departures has been quite significant for the 25-34 age group. It is evident from the above data that there has been a notable first-order effect of the policy curtailing female migratory trends.

# 4 Data and Methodology

#### 4.1 Data

The Demographic and Health Survey (DHS) of Sri Lanka provides a rich data set to understand the effect of the migrant policy on women's decision-making. I use the 2016 DHS data in my analysis. Department of Census and Statistics Sri Lanka conducts DHS, and they use a two-stage stratified sampling design, The questionnaires in the DHS is adapted from the standard DHS core questionnaires along with country-specific questions. DHS has a nationally representative sample of 27,210 households in 2016, and feature a separate questionnaire regarding ever-married women aged 10-49(Department of Census and Statistics, 2017).<sup>18</sup>

The survey collects, among other details, demographic characteristics, reproductive health,

<sup>&</sup>lt;sup>18</sup>Data: Department of Census and Statistics of Sri Lanka

and birth histories. Histories comprised all births of ever-married women (includes living together arrangements), including deceased children at the time of the survey. The survey recorded the year and month of each child's birth date. I use birth histories to create a panel dataset of all births. McIntosh et al. (2011) use retrospective panel dataset created via a history of fundamental, discrete, and memorable events of respondents in a cross-sectional survey. Anukriti and Chakravarty (2019), Lucas (2013), and Anukriti and Kumler (2012) use the same methodology of creating retrospective panel dataset to study fertility outcomes using birth histories of women.

When creating my retrospective panel dataset, I use all births of a woman, including deceased children, if any. I create the panel for each woman from the 1<sup>st</sup> quarter of 2006 to the 1<sup>st</sup> quarter of 2016. Each woman appears in the panel dataset for each year-quarter with her age incremented to reflect that year-quarter. I create a binary variable to indicate a woman giving birth in a particular year-quarter, equaling "1" if she gave birth, zero otherwise. I use the birth year-quarter of woman and survey visit year-quarter to calculate the respective age of women in the panel. I adjust the age of women to match the specific year-quarter.

I use years of schooling (as a measure of education level), ethnicity, religion, district, and region (urban-rural-state) as control variables in the analysis. I make two adjustments to women's histories on her years of schooling and place of living. First, I adjust the education of women over time, after observing her education level at the time of the survey to reflect the level of education she had in a particular year-quarter. In doing so, I consider ages 15 to 18 as correspond to 10<sup>th</sup> to 13<sup>th</sup> grades, reflecting standard ages of years of schooling in Sri Lanka. I take ages 19 to 23 to represent college education if a woman had a college degree at the time of the survey. Second, I adjust the district in which a woman lived if she changed her living district in the past to reflect her place of residence in a particular year-quarter. <sup>19</sup>

Three limitations impact my analysis when using a retrospective panel dataset created from the Demographic and Health Survey. First, there is potential recall bias when recording birth histories of a mother who could not remember her earlier births or birth month-years. Recall bias is especially relevant in the case of deceased children. However, the government introduced the migrant restrictions in 2013, which is not so long ago as to challenge the memory of at least

<sup>&</sup>lt;sup>19</sup>A question in DHS asked women if and when they last changed districts.

the recent births. Moreover, there is usually a record book for each Sri Lankan child, which is supervised by government-appointed midwives. The record book allows interviewers to verify the accuracy of answers for childbirth.<sup>20</sup> Second, survey only included ever-married women.<sup>21</sup> However, premarital births are low in Sri Lanka, suggesting that any effect from such exclusions is lower.<sup>22</sup> Further, estimates show that 89% of all migrant women are married before migration (International Labour Organization, 2013). This shows that the vast majority of affected women are married.

The third issue is that the survey does not collect information on women who have already migrated. This could be mitigated if I selected the household roster of the survey to construct the birth history panel. Household roster accounts for all the children, including the children from mothers who have already migrated. However, this would still make it impossible to find the age of the mother of children as the survey does not record any info on them. Since this study uses the differences of policy impact on women based on her age in the primary identification strategy, using the household roster will not be a fruitful exercise. Another option is to use vital statistics to study the changes in fertility rates after the policy. However, that approach is also not possible since the available data does not conform to the age categories of the policy. Nevertheless, I address this concern of women missing in the survey in Section 7, where I argue the construction of the identification strategy mitigates the effect of those women who not represented in the survey.

I restrict my sample to women from poor households. As discussed in Section 3.4, the restrictions principally affect poor women who are more likely to seek foreign work as housemaids. I use the wealth index, which publishes with the survey to identify poorer households. The wealth index was created using household assets, and calculations were based on standard formulas employed by the DHS program.<sup>23</sup> I also limited the analysis to women who are between age 15 to 40.24

 $<sup>^{20}98\%</sup>$  of children claim to have the record book, and 90% of them were verified by interviewers.

<sup>&</sup>lt;sup>21</sup>DHS for some countries collect information about all women. However, Sri Lanka and a few others like India and Bangladesh only collect information on ever-married women.

<sup>&</sup>lt;sup>22</sup>According to the vital statistics of Sri Lanka unmarried women accounts for about 3% births in year 2014. For women who are younger than 21, such births are about 4%

<sup>&</sup>lt;sup>23</sup>Link: The DHS Program: Wealth Index Construction.

<sup>&</sup>lt;sup>24</sup>Only about 2% of all births in my survey are from women who are older than 40 years.

Table 3 summarizes data for both the full sample and sample of poor households, which is the focus group of my study. Accordingly, there are 18300 women in the full sample. My analysis uses histories of 8015 women who are from poor households. 49% of poor women are Buddhist, and 52% are Sinhalese, the leading religious and ethnic groups in Sri Lanka. Approximately 80% of women are from rural areas, and only 22% of women have post-secondary (completing the 11<sup>th</sup> grade) or upper education. Compared to the full sample, women from poor households come from rural areas, more likely to be in a minority group, and are less educated.

#### 4.2 Empirical Strategy

The goal of my study is to examine the causal effect of restrictions on female fertility choices in response to foreign employment restrictions. The restrictions are based on women's own age and that of her youngest child. The former restricts labor migration making your selection of destination conditioned on the age. This gives a different exposure to the restriction for a woman, depending on her age. My identification strategy is based on this variation and the timing of the restrictions. To estimate the effects of the restrictions, I use regression discontinuity-in-time (RDiT). Regression Discontinuity (RD) is widely used in economics (Lee and Lemieux, 2010). RD estimates the effects by comparing outcomes just above and below a threshold of an observed running variable. RDiT likewise uses time as the running variable using a particular date as a threshold, and the threshold date is when the event (or change) happens. In my analysis, I assume fertility follows a naturally smooth trend over time, absent an outside shock. I take the introduction of the restrictions as an exogenous shock to this natural trend where women are forced to consider future employment and fertility in view of the new restrictions. To allow for a natural trend, I use a linear trend in my specification. I make an adjustment to the threshold by adding nine months to the introduction of restrictions to adjust for pregnancies that occurred before the announcement of the policy.

I use the following RDiT specification for my baseline regression:

$$y_{it} = \alpha + \beta_1 Post_t + \beta_2 (YearQuarter_t - 2014Q2)$$

$$+ \beta_3 Post_t * (YearQuarter_t - 2014Q2) + \gamma X_{it} + \epsilon_{it}$$

$$(1)$$

I estimate births for individual woman i, during year-quarter t, and  $y_{it}$  stands for the outcome variable.  $y_{it}$  is an indicator variable which takes a values of 1 when women i gave birth in the year-quarter t, and 0 otherwise.  $Post_t$  is an indicator variable which takes the value of 1 when the year-quarter is after the threshold, and 0 otherwise. I select the  $2^{\rm nd}$  quarter of 2014 as the cutoff for RDiT specification in Equation 1. The restrictions were first introduced and implemented in July 2013. Having the  $2^{\rm nd}$  quarter of 2014 as the cutoff put any pregnancies occurred before the policy to the left of the threshold, assuming there was no prior knowledge of the policy.  $2^{\rm nd}$  quarter of 2014 is approximately nine months after the restriction, which is a typical pregnancy period for a woman. Although policy makers had considered these restrictions as early as 2008, there was no specific discussion that attracted the attention of the public. Moreover, the policy was announced and enforced at the administrative level, not through a legislative process. Therefore, I believe it is reasonable to assume that anticipation from the general public is insignificant.

I use  $Post_t$  to capture the discontinuity in the outcome variable due to the restrictions. Accordingly, coefficient  $\beta_1$  of Equation 1 gives the size of discontinuity in the outcome post-policy versus pre-policy. In order to allow for smooth linear trend, I added  $(YearQuarter_t - 2014Q2)$ . Further, the effect of the policy might not directly correspond to a jump or drop in fertility, instead it could lead to a change its long-term trend. For example, a change in fertility pattern may take more than one quarter to emerge as more women get to know the restrictions that could impact their decisions. I use  $Post_t$  \*  $(YearQuarter_t - 2014Q2)$  to allow for such changes in the trend.

Migration patterns and fertility rates may vary among ethnic or religious groups. I thus use ethnic and religion fixed effects in my specification as controls. Inclusion of district-fixed effects control for any district time-invariant characteristics. My underlying assumption is that introduction of the policy is uncorrelated with other time-varying determinants. I also show few robustness checks in Section 6.3 to validate my findings. Finally, to the best of my knowledge, there was no other policy that coincided with the restrictions that could generate age-varying changes in labor market opportunities and fertility.

<sup>&</sup>lt;sup>25</sup>Sri Lanka Bureau Foreign Employment enforced restrictions via administrative circulars.

Estimates for the RDiT are sensitive to the order of specification. In my approach, a major assumption is that fertility should show a smooth trend over time. Equation 1 assumes a linear trend and estimates  $\beta_1$  to assess whether there is a discontinuity in the long-term trend after policy implementation. However, I use two alternate higher-order polynomial specifications to control for non-linear trends. Gelman and Imbens (2019) suggest that the quadratic specification is superior to higher-order polynomials. Moreover, due to data limitations, I have only a few periods after the policy. Therefore, I decide against using a 3rd or higher-order polynomial as it might not be the best for sparse data points after the policy. Therefore, I first modify Equation 1 to include a quadratic trend as expressed in the following Equation 2:

$$y_{it} = \alpha + \beta_1 Post_t + \beta_2 (YearQuarter_t - 2014Q2)$$

$$+ \beta_3 Post_t * (YearQuarter_t - 2014Q2) + \beta_4 (YearQuarter_t - 2014Q2)^2$$

$$+ \beta_5 Post_t * (YearQuarter_t - 2014Q2)^2$$

$$+ \gamma X_{it} + \epsilon_{it}$$

$$(2)$$

Second, I estimate Equation 3, where I use higher-order polynomials, but restricting slope as unchanged (continuous) before and after periods. Equation 3 forces fertility (or other outcomes) to have the same trend over time, thus estimating the effect of the policy versus the counter-trend that would have existed without the policy restrictions.

$$y_{it} = \alpha + \beta_1 Post_t + \beta_2 (YearQuarter_t - 2014Q2)$$

$$+ \beta_4 (YearQuarter_t - 2014Q2)^2 + \beta_6 (YearQuarter_t - 2014Q2)^3$$

$$+ \gamma X_{it} + \epsilon_{it}$$
(3)

I report the results from Equation 2 and Equation 3, along with baseline specification of Equation 1.

### 5 Predictions

Migration restrictions in Sri Lanka affect women differently based on age, which has varying effects on the fertility decisions of women who want to migrate for work. The restrictions ban women younger than 21 from labor migration as domestic workers. They must wait until 23 years of age to migrate to a subset of Middle Eastern countries (55% of total women's migration in 201 Sri Lanka Bureau of Foreign Employment (2016)) and wait until 25 to realize full employment potential. Therefore, having a child early (i.e., before age 21) does not necessarily change a woman's expected income from foreign employment. In this context, the opportunity cost of early motherhood is less compared to having children later (i.e., after 25), which incurs greater opportunity cost due to lost income from working abroad. In other words, a forward-looking young woman could opt to have children early; restrictions based on the age of the woman and her child would then elapse at the same time and permit full potential employment opportunities. Such a response could lead to higher childbirth rates among women under 21.

Women older than 25 years of age face a different trade-off. In the absence of a child younger than five years old, older women can migrate for domestic work to any country. Following policy implementation, having a child after 25 incurs a higher opportunity cost since childbirth restricts a new mother from migrating over the next five years, leading to loss of expected income from foreign employment. Thus, older women seeking to migrate as domestic workers will be less likely to bear a child if they intend to find foreign employment soon. Accordingly, I expect to see a decrease in childbirth among women older than 25 years of age following the implementation of the restrictions.

It is unclear how women from the 21-23 or 23-25 age groups would respond to the migration restrictions. Women in the 21-23 age group are allowed to migrate to non-Middle Eastern countries, which practically limit domestic worker migration as most of such jobs are available in Middle Eastern countries. However, by the time women reach age 23, they are granted access to half the potential housemaid job market for Sri Lankans. Thus, women could either postpone fertility if they are expecting to migrate soon or decide to have a child before turning 23 and wait a few years before being able to migrate. Women between the age of 23 and 25 may see a reasonable chance of securing foreign employment as domestic workers since they may migrate

anywhere but Saudi Arabia. Therefore, I expect them to respond more like women older than 25 and decrease childbearing to pursue employment.

#### 6 Results

#### 6.1 Changes in Fertility

I estimate Equation 1 to examine changes in fertility after the introduction of restrictions for women from poor households and take the  $2^{nd}$  quarter of 2014 as the cutoff for my RDiT specification. Figure 4 and Table 4 show the effects on fertility due to the restrictions. Following the discussion in Section 5, I divide the full sample into four subsamples based on age group under 21, between 21 and 23 (excluding 23), between 23 and 25 (excluding 25), and greater than or equal to 25. The outcome is an indicator variable that takes the value of 100 if a woman gave birth in a particular year-quarter. Otherwise, the indicator variable takes the value of zero. I interpret coefficient  $\beta_1$  of Equation 1 as the effect of the policy where a significant positive (or negative) value of  $\beta_1$  indicates an increase (or decrease) in the percentage of women giving birth due to the restrictions. Panels A to D of Figure 4 depicts the results for each age group. Table 4 shows point estimates of fertility rate using Equation 1. Results show clear changes to the fertility rate for each age group.

I find younger women (ages 15-21) show a 1.8 percentage point increase in births in the quarter after the introduction of the restrictions (Column 1 of Table 4). Before the restriction, on average, 3.54% of all younger women gave birth in a quarter. Therefore, the point estimate represents a 52% increase in fraction younger women giving birth, which is a relatively large response. This suggests, as discussed in Section 5, that younger women make forward-looking decisions where they attempt to have children early to avoid both migration restrictions when they become old enough to migrate as domestic workers. Column 4 of Table 4 shows that older women (age 25-40) decrease their childbearing after the restrictions. The quarterly point estimate shows a 0.37 percentage point decrease in births among older women. This represents a 12% decrease in fertility rate among older women. The mean fertility rate for older women is 3% before the restrictions. As discussed earlier, these older women do not face any restriction for

migration as domestic workers if they do not have any children younger than five. If they decide to have a child now, they will be restricted from migrating for another five years leading to loss of expected income. Therefore, the opportunity cost of having a child, in terms of expected future income, is significant for older women, thus leading to lower fertility rates. Column 2 and 3 of Table 4 shows the percentage point decreases in childbearing among women 21-23, and 23-25 are 0.29 and 0.35, representing a 7.8% and 6.9% decrease in fertility rate. However, the point estimates are not statistically significant.

Regression Discontinuity-in-Time results are sensitive to the polynomial order specification. As discussed in Section 4.2, I re-estimate fertility outcomes, for all age groups, using Equation 2 and Equation 3 to allow fertility rates to trend with a higher polynomial order. Panel B and Panel C of Table 4 present the results. My estimates are robust to the alternative specifications.

#### 6.2 Additional Outcomes

In addition to changing fertility decisions in women, the migration restrictions may also affect outcomes for children. The stated goal of the restrictions has been to keep mothers at home to improve child development. However, my prior findings indicate that women respond to restrictions by changing childbearing decisions. After the policy, younger women give birth earlier and more often, while older women reduce childbearing. This has repercussions for the environment into which a child is born and could lead to short- and long-term effects on child development. The survey I use for this study collected data only three years after the introduction of the restrictions, preventing me from investigating any long-term outcomes for children. However, I will discuss changes in the child's environment regarding women and children in the following paragraphs.

First, I investigate changes in children's outcomes due to the altered fertility timing of women. To this end, I re-create the pseudo panel, casting a child as a unit of measure. Each child enters the pseudo panel in the year-quarter in which he or she is born. Since there are more young mothers after the policy, the birth weight could have changed after the policy implementation. Birth weight data is available only for infants born after January 2011, limiting the sample to children younger than five years old. I regress birth weight against time, using 1 to estimate

the discontinuity. Table 5 shows no significant change in post-policy birth weight. Results are similar for alternative specifications (Panel B and C of Table 5).

Altered fertility signals a change in birth timing among women from low-income households. One potential effect of new fertility patterns is that children born after the policy are born into different environments than children born prior to the policy. To study the characteristics of new mothers after the restrictions, I recreate the pseudo panel using children as a unit of measure. Each child enters the panel in the year-quarter they are born and exit in the next quarter. The cutoff is set at nine months after the policy, 2<sup>nd</sup> quarter of 2014. Column 1 of Table 6 shows that the average age of mothers at birth is decreased by 0.27 years. The mean age at birth before the restrictions was 27.4 years. However, the results are not statistically significant. Next, I consider the average age of mothers at their first birth. Column 2 of Table 6 shows that the average woman begins childbearing 0.89 years earlier after policy implementation. The mean age of mother at first birth was 24.4 years. Column 3 of Table 6 shows that, in addition to being younger at first birth, new mothers after policy implementation have 0.402 fewer years of schooling compared before period. The average years of schooling were at 9.93 years. Overall, these findings indicate changes in the childhood environment after the onset of the policy. Mothers are younger at first birth and less educated. Even if the restrictions do not directly affect children, these changes in characteristics of mothers could impact child development in both the short- and long-term.

Forward-looking behavior observed in changes in fertility timings suggests that younger women might rush to marry and bear children early to secure employment later. I use survey data to recreate the pseudo panel categorizing women according to their married year-quarter, where they enter the panel in the year-quarter of their marriage. First, the outcome variable is the age of a particular year-quarter. I use the 4<sup>th</sup> quarter of 2013 as the cut-off quarter because changes to the age at marriage could occur immediately following the announcement of the policy. Column 1 of Table 7 shows that women's age at marriage was slightly lower following policy implementation, which is not significantly different from 22.9 years of the average age at marriage prior to the policy. Second, I investigate the effect of the policy on time between marriage and first birth. To estimate the effect, I re-create the pseudo panel to include age at which a woman had her first child, and women exit the panel the following quarter. The

dependent variable is measured as the time difference in quarters between getting married (or cohabiting) and first birth. Column 2 of Table 7 shows that there is no significant evidence for changes in marriage-birth gaps. If young women rush to marry and become mothers, I would expect a decrease in the age at marriage and in the marriage-birth gap, but the results do not show evidence for this trend.

Changes in birth spacing among siblings may also affect child development. I construct the panel based on childbirth year-quarters. Each child enters the panel in the year-quarter (s)he was born. The dependent variable is the age difference between the current child and the immediate-older sibling. I omit the oldest child. Column 3 of Table 7 shows that there is a 0.32 year reduction in spacing between subsequent births following policy implementation. The mean birth spacing is 4.52 years before the policy. One possible reason is that mothers who had a younger child at the time of policy onset might plan the next child sooner to be able to be employed sooner. In that way, if she intends to have more children, she can shorten the combined length of the restrictive period for migration. However, the results are not robust to non-linear specifications.

#### 6.3 Robustness Checks

I perform several robustness checks to ensure that the estimates discussed in Section 6.1 are indeed causal. I use suggestions provided by Hausman and Rapson (2018) on regression discontinuity in time (RDiT) methodology to validate my estimates.

First, I conduct placebo tests to show that the discontinuity in the outcome is unique to the cut-off set following the policy implementation.<sup>26</sup> If my estimates uniquely capture the causal effect of the restriction, then I should not see any significant discontinuities at any other placebo cutoffs. Hausman and Rapson (2018) recommends using placebo tests as a robustness check and states that 29% of studies that use RDiT report placebo test results. I use each year-quarter from the 1<sup>st</sup> quarter of 2007 to the 2<sup>nd</sup> quarter of 2013 as placebo cut-offs and estimate the discontinuity ( $\beta_1$ ) using Equation 1. Figure 5 plots the distribution of discontinuities at all

<sup>&</sup>lt;sup>26</sup>Cut-off is set nine months after the introduction of the restriction to avoid the effect of pregnancies that started before.

possible cutoffs versus the effect size of the cut-off at my threshold. Panels A and D of Figure 5, which correspond to the youngest and oldest age groups in my analysis, show that the estimate at the cutoff specific to my analysis is significantly different from the distribution of placebo estimates at different cutoffs. This suggests there is a unique discontinuity at the threshold defined in this study. One concern with the presentation of the placebo test in Figure 5 is the inability to observe whether placebo discontinuities are significant. To address this issue, I plot the discontinuities at each placebo cut-off against those cut-off year-quarters. Figure 6 shows the size of discontinuity with 95% confidence intervals. Results show that none of the discontinuities at the placebo cutoffs are significant, supporting the causal relationship between policy implementation and fertility decisions.

Fertility changes in this study could be affected by women who already had children or had partially completed their fertility goals at the time restrictions were implemented. To address this, I investigate the first birth of women over time, which also addresses concerns with respect to lifetime fertility decisions. I re-create the pseudo panel and limit the panel dataset to women who do not have a child at any time during the study period. All women exit the panel dataset when she has had her first child. Figure 7 and Table 8 show results for the first births of women, which is similar and stronger effects from the restriction for both younger and older women. I report estimates for baseline Equation 1 and other alternate specifications. I find younger women (age 15- 21) show a significant 2.08 percentage point increase in first time childbearing, while older women (age 25-40) show a 1.78 percentage point decrease. These results suggest that, on average, younger women start childbearing early following migration restrictions. Older women who have not yet started childbearing appear to be postponing their first birth further into the future.

For this study, I use birth histories for women who have ever- married at the time of Demographic and Health Survey in 2016. A concern with this approach is that women who are married at the time of the survey may be unmarried when observed in the panel dataset in earlier years. One mitigating factor for this concern is that I estimate a discontinuity in the long-term trend, and adjustment to ongoing marital status is unlikely to incur a discontinuity at a specific cutoff time. However, to further address this concern, I adjust the panel to include only the women

who are married at the time of each observation year-quarter. Following methods outlined by Anukriti and Chakravarty (2019), I re-create the pseudo panel where each woman enters the panel when she is married and remains in the panel until the survey year-quarter. Figure 8 and Table 9 show the estimation results taking the having child in a particular year-quarter as the dependent variable. I find evidence of a discontinuity at the cut-off in the 2<sup>nd</sup> quarter of 2014 cutoff. Therefore, my main findings are robust to this adjustment. However, the overall long-term trend of the fraction of women giving birth shows a slightly different direction from the original results for younger (age 15-21) and older (age 25-40) women categories.

As argued earlier, I do not expect women to anticipate the policy and adjust their behavior prior to its implementation. However, as Hausman and Rapson (2018) suggest, a "donut regression" discontinuity design can address this concern. I re-estimate Equation 1 after removing the 2<sup>nd</sup> quarter of 2014 to create a "donut hole" in the panel dataset. Figure 9 and Table 10 shows the results are similar to my main findings in Section 6.1, and point estimates are stronger. Thus, my main findings are robust to the "donut regression-discontinuity" design.

I focus on poor households since women from these households are more likely to migrate as domestic workers and thus more likely to be affected by the policy.<sup>27</sup> I also investigate the fertility decisions of women from wealthy households, who are less likely to be impacted by the policy change. Wealthy women are selected from the top two wealth quintiles following the same construction as the main sample. Figure 10 and Table 11 show the estimated coefficients, which are not statistically significantly different from zero, except older women (age 25-40), where I observe a significant increase in fertility rate. However, estimates are not robust to the other polynomial specifications. As discussed in Section 5, I expect older women to have lower fertility if they are responding to the restrictions. However, wealthy women show the opposite reaction. When discussing women from wealthy households, it is important to understand that the policy does not explicitly target poor households. Therefore, women from wealthy households may still be affected by migration restrictions. Moreover, there can be indirect effects on women of wealthy households from changes in labor market conditions for poor-household women. One possible example would be a post-policy labor supply of poor and low-skilled women rising domestically to assist mothers from wealthy households seeking housemaids within the country. This lowers

<sup>&</sup>lt;sup>27</sup>See Section 3.4

the cost of childcare for wealthy women and could incentivize them to increase childbearing.

## 7 Discussion

I find forward-looking behavior in young women who increase childbearing in response to migration restrictions to preserve potential foreign employment opportunities. My findings are consistent with the results of Jensen (2012), who uses a randomized experiment to evaluate the impact of increased employment opportunities on fertility decisions. He finds that young women delay childbirth when provided more information and access to employment opportunities. Sviatschi (2015) and Heath and Mobarak (2015) also show evidence for delayed childbearing when potential employment opportunities arise. However, they argue that increased education achievements may explain changes in childbearing. My findings are also consistent with broader implications of Anukriti and Chakravarty (2019), who conclude that people may change fertility decisions to retain opportunities when those opportunities are conditional on fertility. In Sri Lanka, restrictions on women's migration reduce the availability of foreign work opportunities, thus leading women to change the timing of childbearing.

I find that children are born into different environments following the 2013 restrictions, which potentially represents unforeseen negative impacts on child well-being despite the intended objectives of government restrictions. I also find that following the restrictions, mothers are younger on average, especially for first births, and that young women increase their childbearing. Some studies suggest a negative impact of young motherhood on child outcomes (Aizer et al., 2018) and show benefits of delayed childbearing Branson and Byker (2018). Thus, increased motherhood at a young age in post-restriction Sri Lanka could generate negative outcomes for children. Further, Keats (2018) discusses the positive effects of mother's education level on child health. I find that new mothers have fewer years of schooling following the 2013 restrictions. This could lead to long-term negative effects for children. Moreover, I find suggestive evidence for lower birth spacing among siblings, for which prior literature provides mixed evidence (Bhalotra and Van Soest, 2008; Golsteyn and Magnée, 2017; Whitworth and Stephenson, 2002). Future research should evaluate whether the restriction affects children, which has implications for the effectiveness of the government's attempt to improve children's outcomes.

Long-term effects on child development might not be limited only to changes in the environment but also linked to time parents spend with their children. In fact, Miller and Urdinola (2010)) argue that time spent with children is more important for children's health, providing evidence for lower infant and child mortality rates where the opportunity cost of time is low. Restrictions in Sri Lanka force mothers to remain at home but may also reduce income for families, which could benefit children via greater investment in their education and physical health. This is particularly important as most families affected by the restrictions are poor. There is mixed evidence on how the migration of women affects children and what balance of time and income best improve child outcomes. Edwards and Ureta (2003) find a positive impact on child education from remittances, while Acosta (2011)) shows significant positive effects only for girls. However, Adunts and Afunts (2019) find that seasonal parental migration negatively affects children's education in Armenia, and Cortes (2015) shows greater detriments from maternal migration compared to paternal migration in the Philippines. Lin and van der Meulen Rodgers (2019) find significant rates of malnutrition in left-behind children. In Sri Lanka, migrant motherhood is linked to poor educational outcomes for children (Sarma and Parinduri, 2016). Assessing childre's outcomes, including education attainment, is beyond the scope of this study. However, future research could investigate both short- and long-term effects of migration restrictions on children.

Women's well-being may also be affected by the restrictions. These restrictions are, in part, intended to protect women from potentially dangerous working conditions abroad ((Napier-Moore, 2017). Although there is evidence for poor working conditions for domestic workers (International Trade Union Confederation, 2017), the restrictions also eliminate income potential for women. Loss of outside employment options could lead to lower bargaining power for women within their households (Aizer, 2010; Majlesi, 2016). My findings also suggest, on average, that women begin childbearing eleven months earlier following the restrictions. When women initiate fertility at younger ages, this could diminish women's lifetime development and achievements (Miller, 2011; Wilde et al., 2010). Overall, these effects imply that well-meaning policies for women and children may instead yield unintended and potentially negative outcomes for them.

One of the limitations of my study is that the 2016 Demographic and Health Survey excludes

women who have migrated from Sri Lanka at the time of the survey. These already-migrated women could affect my estimates because, in the regression discontinuity in time design, I compare births just before and after the policy. This is especially important because the restriction dictates who could leave as a labor migrant, which could lead to a selection bias on two groups of women remains in the two sides of the threshold. However, I argue that these already-migrated women do not affect my estimates for two reasons.

First, I set the threshold in my regression discontinuity in time (RDiT) design to nine months after the introduction of the policy, which is the 2nd quarter of 2014.<sup>28</sup> Thus, I compare the average of my outcome variable, the percentage of women who gave birth, just before and after the threshold while controlling for a smooth long-term trend. If I have all these women who had migrated at the time of the survey, therefore, missing in the survey data, adding them back will not change the births just before or after the threshold. A woman who gave birth around the  $2^{\rm nd}$  quarter of 2014 (either side of the threshold) is prohibited from migrating and is therefore included in the study. This is because the threshold is defined nine months after the introduction of restrictions, and by the time of the threshold, no women with children younger than five can leave for labor migration. This implies that the probability of women who should have been in my data but were missing at the time of the survey is the same immediately preceding and succeeding the threshold. Therefore, I reasonably assume that there is no differential effect for women and their corresponding births if I add already-migrated women to my sample. Second, if there is any effect of not including already migrated women, it should bias the result of both younger (age 15-21) and older (age 25-40) women similarly. The fact that my findings show fertility responses in opposite directions for those two groups of women, following the predictions, strongly suggests the absence of these women from the sample does not drive the results.

<sup>&</sup>lt;sup>28</sup>As discussed in Section 4.2, I set the threshold nine months after the introduction of the policy to avoid the effect of pregnancies that started before the announcement of the policy. I assume those pregnancies are not affected by the policy announcement as women do not have advanced knowledge about the policy.

### 8 Conclusion

In this paper, I study the effects of a unique Sri Lankan policy designed to restrict the labor market opportunities of Sri Lankan women. In particular, I study the effects of the policy on fertility outcomes. Younger women and women with young children face the most severe restrictions. These restrictions jointly affect the childbearing incentives faced by women of various ages. The policy increases the opportunity cost of childbearing for older women (age 25-40) and lowers the opportunity cost of childbearing for women under 21, for whom labor migration is forbidden based on her age. Sri Lanka is the first country to use child's age as a condition for migration; I use the exogenous variation in exposure to the policy to estimate its causal effects.<sup>29</sup> Although the Sri Lankan government's motivation for imposing the restrictions is to protect women and children, women are likely to respond to the changing labor market.<sup>30</sup> Research on the effects of migration restrictions on fertility is limited because, in most contexts, many other facets of the economy change with policy, making identification of the policy's effect(s) difficult. My research is the first to identify the effect of a migration restriction on birth timing.

My study finds that after the introduction of the policy, fertility rates of younger women (age 15-21) increases while the fertility rates of older women (age 25-40) decreases. My results also show that the environment into which children are born changes; first-time mothers are younger and less educated after the introduction of the policy. I also find a decrease in the time between births after the introduction of the restrictions. The results suggest that forward-looking young women begin to have children sooner than they would have in the absence of the policy to maximize their employment window. Further, my findings corroborate and extend the literature by providing evidence that changes in labor market opportunities affect the fertility decisions of women. However, the changes in employment opportunities could affect household bargaining power (Aizer, 2010; Majlesi, 2016), and my results could be an outcome of intra-household

<sup>&</sup>lt;sup>29</sup>Philippines, Indonesia, Myanmar, and Cambodia have also implemented similar migration restrictions based on women's age, intended destination, and occupation. Nepal introduced a restriction based on child's age in 2016 after Sri Lanka's restriction (Napier-Moore, 2017).

<sup>&</sup>lt;sup>30</sup>From the preamble of the direction issued by the Sri Lanka Bureau of Foreign Employment: "with the objective of preventing various difficulties and social problems resulting from the migration of women for employment, particularly in instances where the safety of children of women migrating is not ensured...". - Translated by the author.

decision making. Understanding how the changes in bargaining power affect fertility decisions should be considered in future research.

The change in the timing of childbearing caused by this labor migration policy may have various effects on child development. In particular, less educated, younger mothers and lower birth spacing could lead to negative impacts on children, which invite further research into the policy in Sri Lanka and other migration policies worldwide.

Many migration policies are designed specifically to suppress the engagement of women with the labor markets. My study is the first to document causal effect of labor migrations restrictions on fertility outcomes. It is also critical to understand the full range of these policies' effects, including those outside the labor market.

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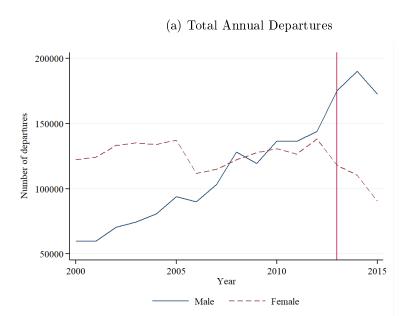
# 9 Tables and Figures

Table 2: Average Characteristics of Migrant Women

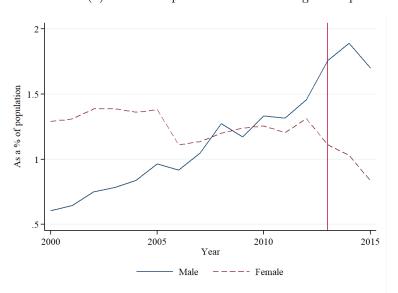
Characteristics	Migrant Women	
Demographic		
Age	More likely to be in 25-46 age group before migration. $59\%$ of women migrate before 35 years of age.	
Education	$85\%$ of women are less educated and dropped out of school before completion of $11^{\rm th}$ grade.	
Marital Status	89% of women are ever-married before migration.	
Economic		
Employment	24% of women were formally employed before migration, and less than $20%$ of them worked in a professional or vocational capacity.	
Income	Most of these women earned 2,500 - 10,000 Sri Lankan Rupees monthly, which is approximately equivalent to USD 38-77 per month in 2013 dollars. The average income of a typical Sri Lankan income earner in 2012 is 25,778 (Department of Census and Statistics, 2012). As a migrant, the majority of women expect to earn 10,000 - 25,000 Sri Lankan Rupees.	
Family Income	$80\%$ of women lived in households with less than $25,000~\rm Sri$ Lankan Rupees (Post Migration). The median income of a household in Sri Lanka in 2012 was $30,\!100~\rm Sri$ Lankan Rupees (Department of Census and Statistics, $2012$ ).	
Migration		
Reason for Migration	65% of women have stated economic hardship as the main reason. $15%$ of respondents have stated wanting to build a house as the reason. Other reasons were to pay off debts, to increase income, lack of local jobs, and children's education.	
Duration	Typical migrant term lasts 2-3 years. Employment contract usually has two-year length. $66\%$ of women return after two years, and $88\%$ return after three years. Repeated migration is not uncommon.	
Destination	Main destination for women was the Middle East region (90% of all women), which offered the most opportunities for domestic workers. 45% of all women domestic workers selected Saudi Arabia. (Sri Lanka Bureau of Foreign Employment, 2016).	
Occupation	86% of women migrated as domestic Workers in 2013 (Sri Lanka Bureau of Foreign Employment, 2016).	

Data sources: (1) Survey conducted by the International Labour Organization (ILO) based on women migrant returnees of Sri Lanka in 2013 (International Labour Organization, 2013). When specified, (2) Sri Lanka Bureau of Foreign Employment (Sri Lanka Bureau of Foreign Employment, 2016) and Household Income and Expenditure Survey (Department of Census and Statistics, 2012)

Figure 1: Annual Departure for Foreign Employment

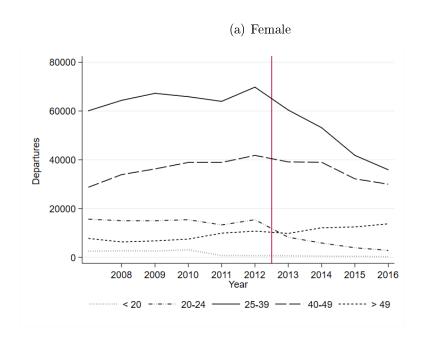


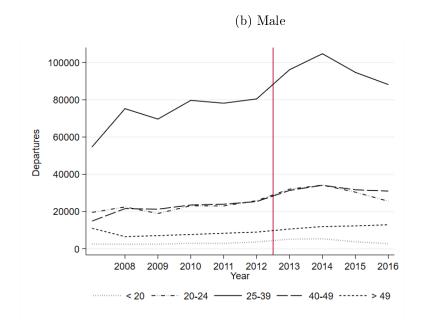
## (b) Annual Departures as a Percentage of Population



Notes: Figures are based on annual foreign employment departure data from Sri Lanka Foreign Employment Bureau (Sri Lanka Bureau of Foreign Employment, 2016), which shows the flow of migrant workers. The vertical line represents the year 2013. Because the policy was introduced in July 2013, I take 2012 as the pre-policy year. (a) Number of annual departures for foreign employment. (b) Annual departure as a fraction of the total population. Calculated as (Number of (fe)male departure/Total (fe)male population in that year).

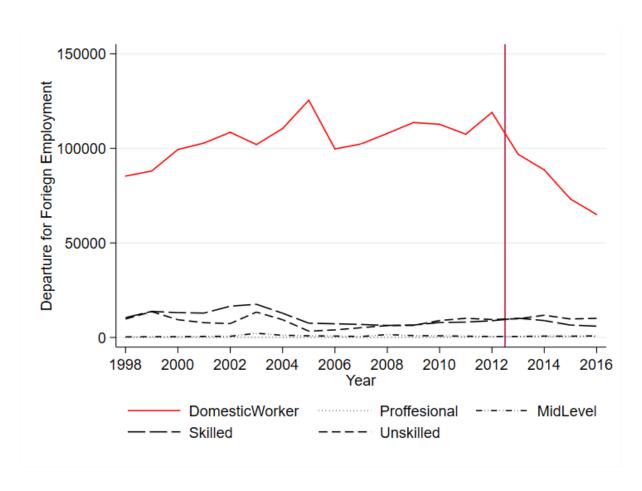
Figure 2: Departures by age group





Notes: Figures are based on annual foreign employment departure data from Sri Lanka Foreign Employment Bureau (Sri Lanka Bureau of Foreign Employment, 2016), which shows the flow of migrant workers categorized into different age groups. The vertical line represent the year 2013. Because the policy was introduced in July 2013, I take 2012 as the pre-policy year.

Figure 3: Women's Annual Departure for Foreign Employment by Occupation



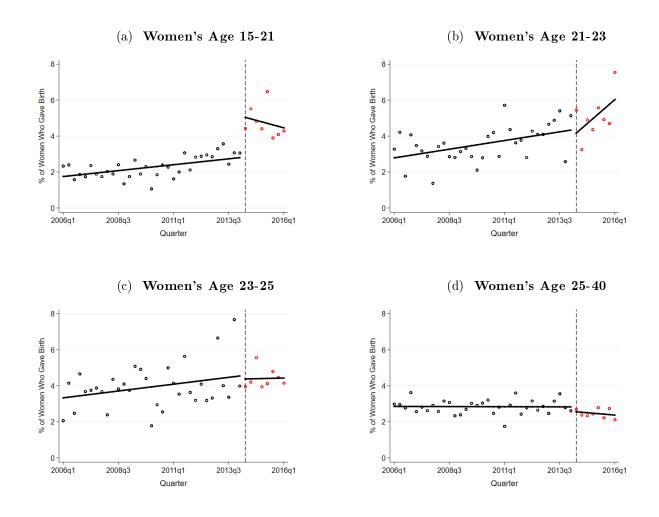
Notes: Figures are based on annual foreign employment departure data from Sri Lanka Foreign Employment Bureau (Sri Lanka Bureau of Foreign Employment, 2016), which shows the flow of female migrant workers categorized based on occupations. The vertical line represent year 2013. Because the policy was introduced in July 2013, I take 2012 as the pre-policy year. See Figure 11 in the appendix for the breakdown of departure for lesser significant job categories.

Table 3: Summary Statistics

	Full	Poor
	Sample	Households
Sample Size	18300	8015
Average age	35.8	35.35
Age when get married	22.9	22.0
Religion (%)		
Buddhist	63.3	49.4
Hindu	17.7	32.0
Islam	9.9	8.7
Catholic	7.4	7.9
Christian	1.6	2.0
Ethnicity (%)		
Sinhalese	67.6	51.8
SL Tamil	20.0	34.4
Indian Tamil	2.8	5.7
$\operatorname{Muslim}$	9.3	7.8
Other	0.3	0.2
Region (%)		
Rural	78.4	80.5
Urban	15.9	7.4
Estate*	5.7	12.0
Years of Schooling	10.07	8.81

Notes: All variable is measured based on observation at the time of the survey. Indian and SL Tamil people belongs to the Tamil ethnicity, however, categorized based on origin historical origin for administrative purpose. \*Estate sector consists of plantation sector and mainly includes Tea and Rubber plantations. Poor households selected based on the lower two quintiles of the wealth index, which is provided with the Demographic and Health Survey in 2016 (Department of Census and Statistics, 2017).

Figure 4: Percentage of Women Giving Birth



Notes: Regression is estimated using Equation 1 with the linear spline, and observations are at the individual women's level. The outcome variable is an indicator variable that takes the value of 100 if a woman gave birth in a particular year-quarter, otherwise zero. The vertical axis represents the percentage of women who gave birth in a specific year-quarter. The sample of women for each panel is from the respective age group at the time of each year-quarter. Each point in the figure represents the weighted average of the outcome variable at each year-quarter. The vertical line represents the cut-off. The cut-off which is set to the 2<sup>nd</sup> quarter of 2014, which is the third quarter after the introduction of the restriction. This is to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level.

Table 4: Percentage of Women Giving Birth

		Dep. Var: Du	mmy (Have a child) *	ave a child) * 100		
Women's Age:	15-21	21-23	23-25	25-40		
Panel A: Linear Smooth	er					
Post	1.838***	-0.348	-0.375	-0.370*		
	(0.454)	(0.618)	(0.520)	(0.152)		
(Quarter- 2014Q2)	0.029***	0.055**	0.040*	0.000		
(**)	(0.008)	(0.016)	(0.019)	(0.006)		
(Quarter- 2014Q2)*Post	-0.122	0.232	0.006	0.016		
(% (% (% (% (% (% (% (% (% (% (% (% (% (	(0.105)	(0.138)	(0.069)	(0.027)		
Panel B: Quadratic Splin	ıe					
Post	0.839+	-0.259	-0.771	-0.622**		
	(0.449)	(0.602)	(0.789)	(0.187)		
Panel C: Cubic Spline (	Constraining th	e slope to be sa	$\mathbf{m}\mathbf{e})$			
Post	1.549**	-0.821	-0.959	-0.563**		
	(0.453)	(0.821)	(0.866)	(0.198)		
Mean	3.54	5.00	4.77	2.99		
Observations	40358	19773	21871	184869		
Controls	X	X	X	x		

Notes: Panel A shows the results of regression specified in Equation 1. Panel B and Panel C show estimates using Equations 2 and 3. Observations are at the individual women's level. The outcome variable is an indicator variable that takes the value of 100 if a woman gave birth in a particular year-quarter, otherwise zero. Post shows the discontinuity at the cut-off in terms of percentage point increase or decrease in the percentage of women who gave birth. The sample of women for each column is from the respective age group at the time of each year-quarter. The cutoff is set to the  $2^{\rm nd}$  quarter of 2014, which is the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include women's education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level. Significant levels: + p<0.1, \*p<0.05, \*\*p<0.01, \*\*\*\* p<0.001

Table 5: Children's Outcome

Dependent Variable:	Birth Weight of a Newborn Child
Panel A: Linear Spline	
Post	34.54 (37.21)
Panel B: Quadratic Spline	
Post	13.97 (27.35)
Panel C: Cubic Spline (Constraining the s	lope to be same)
Post	13.97 (27.35)
Mean Observations	2886 3430
Ethnicity FE Religion FE District FE	x x x

Notes: Outcome variable, birth weight is recorded in grams. Sample is limited to children born from 2011 to 2016 due to the limited data availability. Panel A shows the results of regression specified in Equation 1. Panel B and Panel C show estimates using Equations 2 and 3. Observations are at the level of children, and each child is in the sample once at his birth year-quarter. Post shows the discontinuity at the cut-off in terms of birth weight. The cutoff is set to the  $2^{nd}$  quarter of 2014, which is the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include mother's education, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level. Significant levels: + p < 0.1, \* + p < 0.05, \*\* + p < 0.01, \*\*\* + p < 0.001

Table 6: Mother's Characteristics at Birth

Dependent Variable:	Age of Mother	Age of Mother (First Birth)	Mother's Years of Schooling
	(1)	(2)	(3)
Panel A: Linear Spline	e		
Post	-0.273 (0.281)	-0.887* (0.314)	-0.402** (0.097)
Panel B: Quadratic S <sub>I</sub>	oline		
Post	-0.100 (0.408)	-0.560 (0.436)	-0.484* (0.138)
Panel C: Cubic Spline	(Constraining the slo	pe to be same)	
Post	-0.388 (0.390)	$^{-0.976+}  ext{(0.490)}$	-0.370* (0.163)
Mean Observations	27.37 7794	24.42 3071	9.93 7794
Ethnicity FE	x	x	x
Religion FE	X	X	X

Notes: (1) Age is measured in years. Age of mother is calculated as the average age of all women who gave birth in a particular quarter. (2) Age of mother at first birth indicates the average age of women who gave birth for the first time at a particular quarter. (3) Education is measured as years of schooling. Panel A shows the results of regression specified in Equation 1. Panel B and Panel C show estimates using Equations 2 and 3. Observations is at the level of children, and each child is in the sample once at his birth year-quarter. Post shows the discontinuity at the cut-off. The cutoff is set to the  $2^{nd}$  quarter of 2014, which is the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include mother's education for (1) and (2), age and age<sup>2</sup> for (3). Quarterly (Q1, Q2, Q3, and Q4) dummies are included. Standard Errors are clustered at the year-quarter level. Significant levels: + p<0.05, \*\* p<0.01, \*\*\* p<0.01

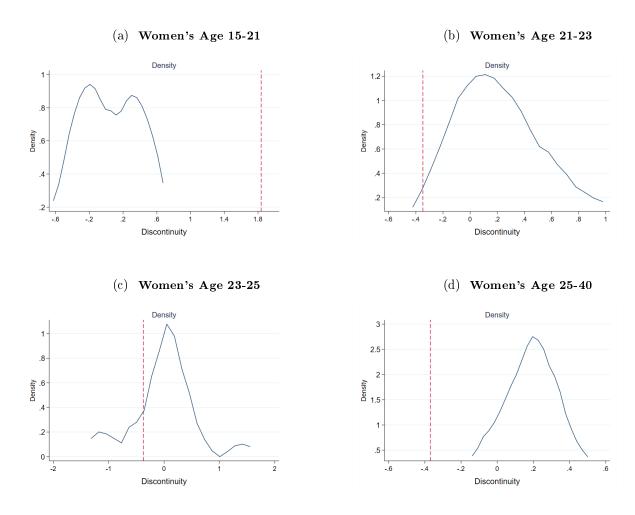
Table 7: Women's Marriage and Birth Spacing

Dependent Variable:	Age at Marriage	Marriage to First Birth Gap	Birth Spacing
	(1)	(2)	(3)
Panel A: Linear Spline			, ,
Post	-0.172 (0.379)	0.077 (0.109)	$-0.324+\ (0.162)$
Panel B: Quadratic Sp	oline		
Post	$0.829+\ (0.435)$	$0.058 \\ (0.163)$	-0.004 (0.145)
C: Cubic Spline (Cons	training the slope to be sa	.me)	
Post	-0.391 (0.413)	$0.057 \\ (0.155)$	-0.133 (0.203)
Mean Observations	22.96 $2934$	1.46 2911	$4.52 \\ 4075$
Ethnicity FE	x	x	x
Religion FE	X	x	X
District FE			

Notes: All measures are in years. For (1) Cut-off quarter is the  $4^{th}$  quarter of 2013 because the marriages could be immediately affected by the policy. Observation is women at their marriage year-quarter. For (2) and (3) The cutoff is set to the  $2^{nd}$  quarter of 2014, which is the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Observation is a child's age. (1) The outcome variable is the age at marriage. (2) The outcome variable is marriage to the first birth gap is measured in years. (3) Birth Spacing is measured as the age of the immediate-before child when the child is born. I left out the oldest child. Panel A shows the result of regression specified in Equation 1. Panel B and Panel C show estimates using Equations 2 and 3. Post shows the discontinuity at the cut-off. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include women's (or mother's) education for all, and mother's age and age<sup>2</sup> for (2) and (3). Quarterly (Q1, Q2, Q3, and Q4) dummies are included. Standard Errors are clustered at the year-quarter level. Significant levels: + p<0.1, \* p<0.05, \*\* p<0.01, \*\*\* p<0.001

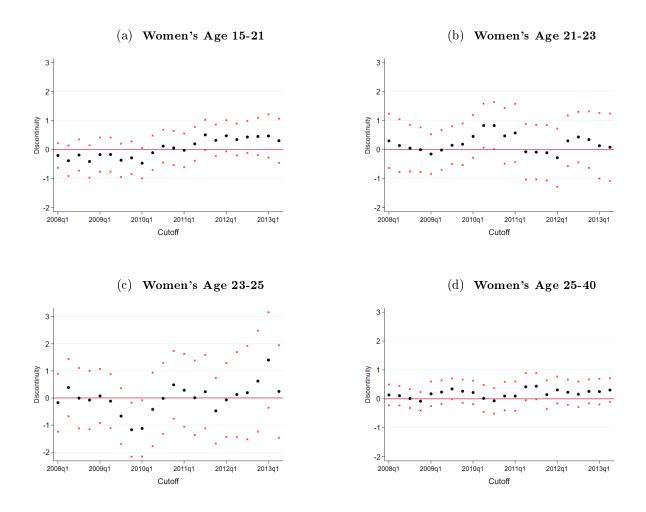
## 9.1 Robustness Checks

Figure 5: Placebo Test: Distribution of Discontinuities ( $\beta_1$ ) at Different Cutoffs



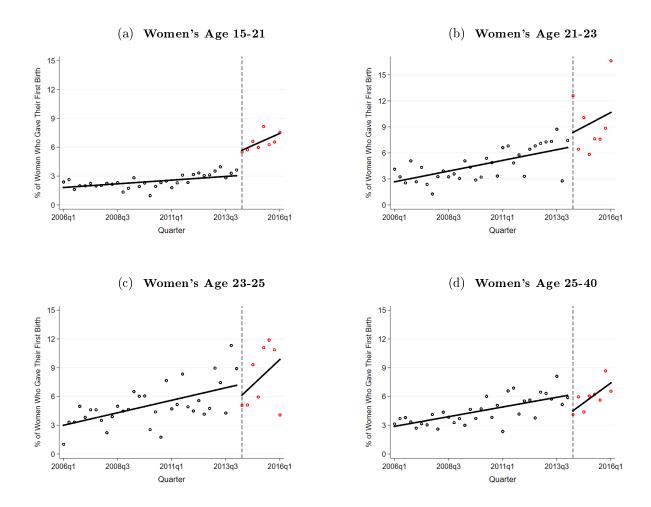
Notes: I use the linear specification in Equation 1 to estimate the discontinuity. Each graph shows the distribution of discontinuities ( $\beta_1$ ) estimated at different cut-offs from the 1<sup>st</sup> quarter of 2008 to the 2<sup>nd</sup> quarter of 2013, relevant to the respective age groups. The vertical line represents the discontinuity ( $\beta_1$ ) estimated at the cut-off of 2<sup>nd</sup> quarter of 2014, which is the effect of the policy. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level.

Figure 6: Placebo Test: Discontinuities  $(\beta_1)$  at Different Cutoffs



Notes: I use the linear specification in Equation 1 to estimate the discontinuity. Each "dot" represents the discontinuity ( $\beta_1$ ) estimated by taking the particular year-quarter as the cut-offs. Each "cross" shows the 95% confidence interval for respective estimates. Estimates for cut-offs from the 1<sup>st</sup> quarter of 2008 to the 2<sup>nd</sup> quarter of 2013. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level.

Figure 7: Percentage of Women Giving Their First Birth



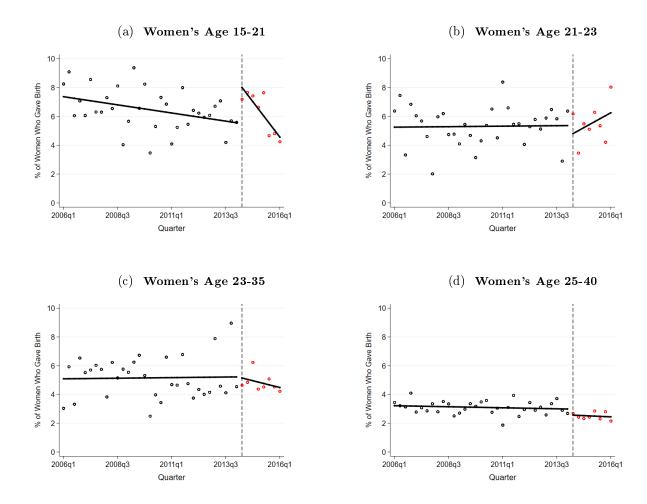
Notes: The vertical line represents the cut-off, which is set to the 2<sup>nd</sup> quarter of 2014. Regression is estimated using Equation 1, and observations are at the individual women's level. A woman enters the panel dataset only if she does not have a child exit from the panel dataset once she had her first birth. The outcome variable is an indicator variable that takes the value of 100 if a woman gave her first birth in a particular year-quarter, otherwise zero. The vertical axis represents the percentage of women who gave first birth in a specific year-quarter. The sample of women for each panel is from the respective age group at the time of each year-quarter. Each point in the figure represents the weighted average of the outcome variable at each year-quarter. The cut-off is set to the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level.

Table 8: Percentage of Women Giving Their First Birth

		Dep. Var: Dı	ımmy (Have a child) *	child) * 100		
Women's Age:	15-21	21-23	23-25	25-40		
Panel A: Linear Spline						
Post	2.081*** (0.316)	$1.251 \ (2.164)$	-1.609 (1.278)	-1.782* (0.659)		
Panel B: Quadratic Spli	ne					
Post	1.089*** (0.302)	4.188* (1.890)	-4.912** (1.482)	$-2.306* \\ (0.930)$		
Panel C: Cubic Spline (	Constraining th	ie slope to be sa	$\mathbf{me})$			
Post	1.514** (0.436)	0.586 $(2.620)$	$-3.194+\ (1.864)$	-2.379* (0.934)		
Observations Controls	32217 x	9869 x	8213 x	28001 x		

Notes: Panel A shows the results of regression specified in Equation 1. Panel B and Panel C show estimates using Equations 2 and 3. Observations are at the individual women's level. A woman enters the panel dataset only if she does not have a child exit from the panel dataset once she had her first birth. The outcome variable is an indicator variable that takes the value of 100 if a woman gave her first birth in a particular year-quarter, otherwise zero. Post shows the discontinuity at the cut-off in terms of percentage point increase or decrease in the percentage of women who gave birth for the first time. The sample of women for each column is from the respective age group at the time of each year-quarter. The cutoff is set to the  $2^{nd}$  quarter of 2014, which is the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include women's education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level. Significant levels: + p<0.1, \* p<0.05, \*\*\* p<0.01, \*\*\*\* p<0.001

Figure 8: Percentage of Women Giving Birth: Using Married Sample



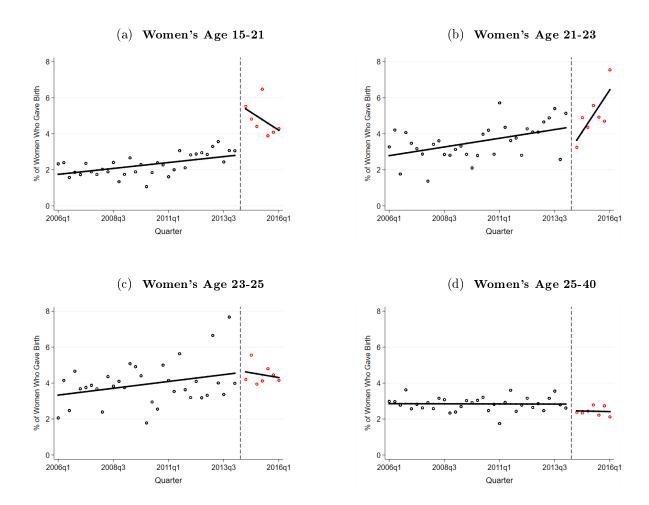
Notes: Sample is limited to the women who were married and from the respective age group at the time of each year-quarter. The vertical line represents the cut-off, which is set to the 2<sup>nd</sup> quarter of 2014. Regression is estimated using Equation 1 and observations are at the individual women's level. The outcome variable is an indicator variable that takes the value of 100 if a woman gave her first birth in a particular year-quarter, otherwise zero. The vertical axis represents the percentage of women who gave birth in a specific year-quarter. Each point in the figure represents the weighted average of the outcome variable at each year-quarter. The cut-off is set to the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level.

Table 9: Percentage of Women Giving Birth: Using Married Sample

		Dep. Var: Du	$_{ m immy}$ (Have a child) *	ild) * 100		
Women's Age:	15-21	21-23	23-25	25-40		
Panel A: Linear Spl	ine					
Post	2.188***	-0.712	-0.289	-0.529**		
	(0.666)	(0.741)	(0.590)	(0.159)		
Panel B: Quadratic	Spline					
Post	1.073	-0.734	-0.590	-0.752***		
	(0.746)	(0.762)	(0.893)	(0.199)		
Panel C: Cubic Spli	ne (Constraining th	ie slope to be sa	me)			
Post	2.301**	-0.889	-0.905	-0.684**		
	(0.752)	(0.979)	(0.968)	(0.209)		
Observations	13937	12869	15930	160403		
Controls	x	X	x	x		

Notes: Sample is limited to the women who were married and from the respective age group at the time of each year-quarter. Panel A shows the results of regression specified in Equation 1. Panel B and Panel C show estimates using Equations 2 and 3. Observations are at the individual women's level. The outcome variable is an indicator variable that takes the value of 100 if a woman gave her first birth in a particular year-quarter, otherwise zero. Post shows the discontinuity at the cut-off in terms of percentage point increase or decrease in the percentage of women who gave birth. The cutoff is set to the  $2^{nd}$  quarter of 2014, which is the third quarters after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include women's education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level. Significant levels: + p < 0.1, \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

Figure 9: Percentage of Women Giving Birth: "Donut-Regression"

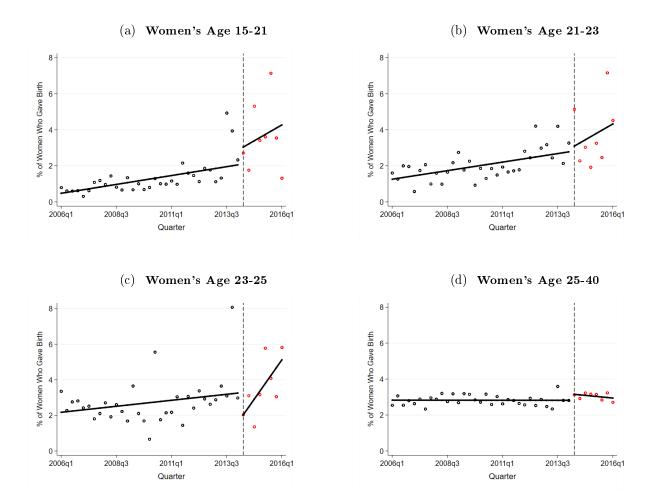


Notes: The vertical line represents the cut-off which is set to the 2<sup>nd</sup> quarter of 2014. Observations at 2<sup>nd</sup> quarter of 2014 removed to create the "donut-hole" in the sample. Regression is estimated using Equation 1, and observations are at the individual women's level. The outcome variable is an indicator variable that takes the value of 100 if a woman gave her first birth in a particular year-quarter, otherwise zero. The vertical axis represents the percentage of women who gave birth in a specific year-quarter. Each point in the figure represents the weighted average of the outcome variable at each year-quarter. The cut-off is set to the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level.

Table 10: Percentage of Women Giving Birth: "Donut-Regression"

		Dep. Var: Du	ummy(Have a child) *	* 100		
Women's Age:	15-21	21-23	23-25	25-40		
Panel A: Linear Spline						
Post	2.519***	-0.988	-0.105	-0.416**		
	(0.277)	(0.717)	(0.567)	(0.189)		
Panel B: Quadratic Spl	line					
Post	1.815*	-1.192	-0.218	-0.861**		
	(0.743)	(0.993)	(0.991)	(0.293)		
Panel C: Cubic Spline	(Constraining th	ne slope to be sa	me)			
Post	1.962***	-0.786	-0.906	-0.618**		
	(0.429)	(1.180)	(1.035)	(0.241)		
Observations	39812	19389	21428	180332		
Controls	x	x	X	x		

Figure 10: Percentage of Women Giving Birth: Women from Wealthy Households



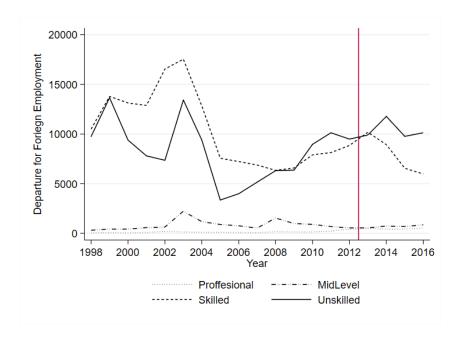
Notes: Sample is from the wealthy households who are from the upper two quintiles of the wealth index. The vertical line represents the cut-off, which is set to the 2<sup>nd</sup> quarter of 2014. Regression is estimated using Equation 1, and observations are at the individual women's level. The outcome variable is an indicator variable that takes the value of 100 if a woman gave her first birth in a particular year-quarter, otherwise zero. The vertical axis represents the percentage of women who gave birth in a specific year-quarter. Each point in the figure represents the weighted average of the outcome variable at each year-quarter. The cut-off is set to the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level.

Table 11: Percentage of Women Giving Birth: Women from Wealthy Households

		Dep. Var: Du	Dummy (Have a child) * 100		
Women's Age:	15-21	21-23	23-25	25-40	
Panel A: Linear Spline					
Post	$0.706 \\ (0.850)$	0.016 (1.148)	-1.745* (0.755)	0.324* (0.160)	
Panel B: Quadratic Spline					
Post	908 (1.058)	$0.890 \ (0.874)$	-2.951** (1.024)	$0.268 \ (0.250)$	
Panel C: Cubic Spline (Co	nstraining tl	he slope to be sa	$\mathbf{m}\mathbf{e})$		
Post	-0.443 (1.143)	-0.710 (1.247)	-3.274* (1.323)	$0.251 \\ (0.275)$	
Observations Controls	23241 x	14538 x	17814 x	169867 x	

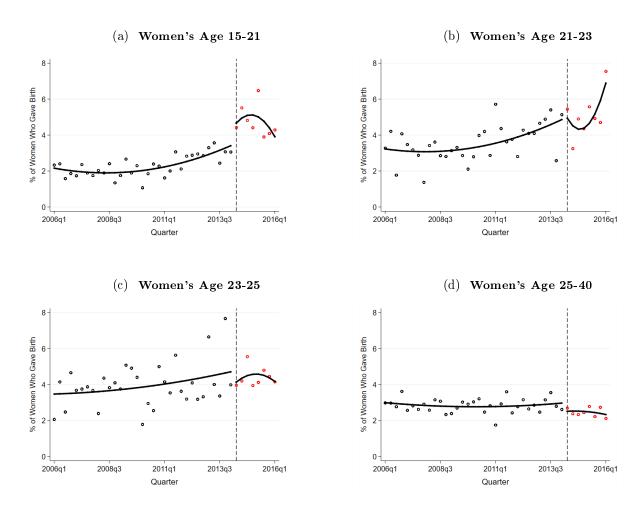
## Appendix 1.1

Figure 11: Women's Annual Departure for Foreign Employment by Occupation (without Domestic Workers)



Notes: Figures are based on annual foreign employment departure data from the Sri Lanka Foreign Employment Bureau (Sri Lanka Bureau of Foreign Employment, 2016), which shows the flow of female migrant workers categorized based on occupations, without domestic workers. The vertical line represent year 2013. Because the policy was introduced in July the 2013, I take 2012 as the pre-policy year.

Figure 12: Percentage of Women Giving Birth - Quadratic Spline



Notes: The vertical line represents the cut-off which is set to the 2<sup>nd</sup> quarter of 2014. Regression is estimated using Equation 2 with the quadratic spline, and observations are at the individual women's level. The outcome variable is an indicator variable that takes the value of 100 if a woman gave birth in a particular year-quarter, otherwise zero. The vertical axis represents the percentage of women who gave birth in a specific year-quarter. The sample of women for each panel is from the respective age group at the time of each year-quarter. Each point in the figure represents the weighted average of the outcome variable at each year-quarter. The cut-off is set to the third quarter after the introduction of the restriction to avoid the effect of pregnancies started before the restrictions. Religion, ethnicity, and district fixed effects are included in the regressions. Control variables include education, age, age<sup>2</sup>, and quarterly (Q1, Q2, Q3, and Q4) dummies. Standard Errors are clustered at the year-quarter level.