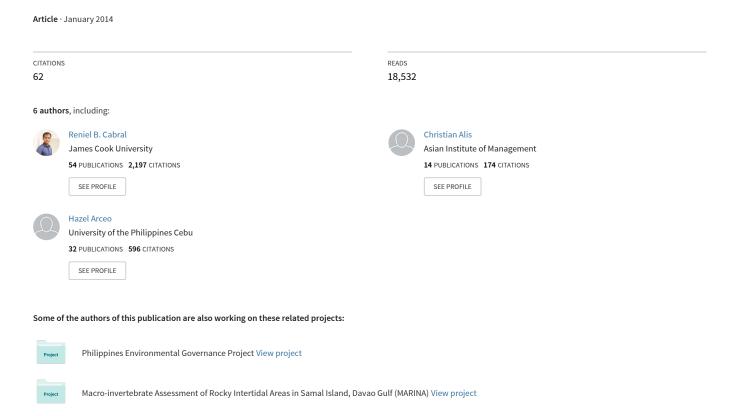
### The Philippine marine protected area (MPA) database



# The Philippine Marine Protected Area (MPA) Database

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e present the Philippine Marine Protected Area (MPA) database. The database contains 1,800 MPAs with vital information for coastal resource management, particularly MPA size, location, management effectiveness, and contact information. The database will be the source of up-to-date information on MPAs in the Philippines. The MPA database is seen to be the start of developing nationwide systems of biological databases where academic, government, and nongovernment institutions work together as integral parts of communities of practice.

#### INTRODUCTION

The Philippines is one of the world's centers of marine biodiversity and multitaxa marine endemism (Roberts et al. 2002). However, the marine resources of the Philippines are also experiencing the highest level of anthropogenic and climatic threats (Roberts et al. 2002, Burke et al. 2012). The anthropogenic threats include fishing overcapacity; overfishing and destructive fishing practices; increased domestic, agricultural, and

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industrial runoff from a burgeoning population; poor land use; and increased sedimentation from forest deforestation and unregulated mining activities (Gomez et al. 1994, Coral Reef Information Network in the Philippines (PhilReefs) 2003, 2005, 2008, 2010, Nañola Jr et al. 2011, Burke et al. 2012, Cabral et al. 2012, 2013, 2014, National CTI Coordinating Committee 2013, Cruz-Trinidad et al. 2014, Geronimo and Cabral 2014).

One of the solutions being used to address the threats plaguing marine resources is the establishment of marine protected areas (MPAs). MPAs refer to "clearly defined geographical spaces, recognised, dedicated and managed, through legal or other effective means, to achieve the long-term conservation of nature with associated ecosystem services and cultural values" (IUCN definition by Dudley 2008). This is one of the most achievable modes of protection particularly in the Philippines in relation to coastal resource management (CRM) (White et al. 2002, Aliño 2008). In the Philippines, MPAs can be categorized into two governance levels: nationally established MPAs and locally established MPAs. MPAs in general take four forms: 1) Marine sanctuary or no-take marine reserve, where all forms of extractive activities are prohibited; 2) Marine reserve, where extractive and non-extractive activities are regulated; 3) Marine parks, where uses are designated into zones; and 4) Protected landscape and seascape, where protection may include non-

#### **KEYWORDS**

marine protected area, database, decision support system, coastal resource management, community of practice, monitoring and evaluation, communication tool

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marine resources (Miclat and Ingles 2004, White et al. 2014). The most common objectives for MPA establishment are biodiversity conservation, fisheries sustainability, and tourism and recreation, among others.

MPAs reduce human interaction with resources, thereby allowing the resources to replenish. Although MPAs cannot address all problems in the marine resources, especially continued perturbation beyond their boundaries (*e.g.*, overexploitation, destructive fishing activities, point and non-point pollution sources from industrial, agricultural and domestic runoffs, etc.), they help reduce some anthropogenic-related problems and may enhance the resiliency of marine resources to various stressors including climate impacts (Lubchenco et al. 2003). As such, MPAs have increasingly become a popular tool for CRM in the Philippines and around the globe.

Globally, there are 10,280 MPAs covering 2.3% of the world's ocean area; most of these MPAs are located in coastal and near-shore areas (2012 World Database on Protected Areas, Spalding et al. 2013). In the Philippines, 1,620 locally managed MPAs have been established as of 2011 (National CTI Coordinating Committee 2013). However, many MPAs in the Philippines are small and not effectively managed (Arceo et al. 2008).

Although there is substantial information on MPAs in the Philippines (e.g., Haribon Foundation 2005, Alcala et al. 2008, Arceo et al. 2008), a centralized database that is accessible to government and non-government institutions remains a challenge. Here, we present the Philippine MPA database which aims to serve as a system where information can be accessible to local governments and policy makers to enhance planning and decision. Currently, there is no consistent MPA database in the Philippines, or in any country within the Coral Triangle (White et al. 2014). There have been previous attempts to consolidate MPA information, but many of these have become archiving systems with limited user interaction (Table 1). Over time, these databases were no longer updated and became static. The devel-

opment of an online Philippine MPA database can support initiatives at the local, national, and regional (e.g., Coral Triangle Initiative) levels. The database can also be a tool for monitoring the progress of various MPA initiatives in the Philippines.

## THE NEED FOR DEVELOPING A PHILIPPINE MPA DATABASE

The Philippines is a signatory to the United Nations Convention on Biological Diversity (CBD), of which one of the targets is to protect 10% of all marine and coastal habitats by 2020 (Table 2). This is in addition to various national, regional, and global initiatives of the Philippine government to protect marine resources, e.g., the United Nations Development Programme Millennium Development Goals (UNDP 2013), the Coral Triangle Initiative, and Philippine Development Plans (Table 2). Aliño and colleagues showed that at the rate of increase in MPA establishment and given that many of the MPAs are small (half of the MPAs in the Philippines have sizes of less than 20 hectares, Cabral et al. submitted), it would take the Philippines a hundred years to fully protect 10% of its coral reef areas (Aliño et al. 2004). With the added threat of climate-related disturbances, such as massive coral bleaching due to increased ocean temperatures (Arceo et al. 2001, Peñaflor et al. 2009), or extreme weather events, it became clear that the protection of marine resources in the country would have to increase its pace significantly.

The total protected area effectively managed is a common metric used for international and even national biodiversity and conservation goals (Table 2). Estimating the status of the Philippines towards achieving these international conservation targets has so far been only partially achieved. Many of the 1,620 MPAs in the Philippines reported in 2011 are locally managed. There is no national agency assigned to track or monitor the progress of all these MPAs. Different organizations have attempted to establish the status of Philippine MPAs and MPA effectiveness, but so far have covered only specific areas of the country (Alcala et

**Table 1.** Comparison of the online database features of different organizations with Philippine MPA entries. Entries counted from their respective websites, as of 12 July 2014.

	Number of MPA Entries	Location	Coordinates	MPA Area	Establishing Ordinance	MPA Evaluation
WorldFish ReefBase <sup>1,*</sup>	294	-	Yes	Yes	Yes	-
MPAtlas <sup>2</sup>	234	-	Yes	Yes	-	-
DENR ICRMP <sup>3</sup>	149	Yes	-	Yes	Yes	-
BMB ACCCoast <sup>4</sup>	139	Yes	-	Yes	Yes	Rating Only
CCEF Coast.ph 5	93	Yes	-	Yes	Yes	Rating Only**
Our Database	1800	Yes	Yes	Yes	Yes	Rating + Evaluation details

<sup>&</sup>lt;sup>1</sup> WorldFish ReefBase – Global Database – Management: Protected Areas (Philippines) (<a href="http://www.reefbase.org/global\_database/default.aspx?">http://www.reefbase.org/global\_database/default.aspx?</a> section=m2&region=32&country=PHL)

<sup>&</sup>lt;sup>2</sup> MPAtlas – Marine Protected Areas in Philippines (http://www.mpatlas.org/region/nation/PHL/)

<sup>&</sup>lt;sup>3</sup> DENR Integrated Coastal Resources Management Project (ICRMP) – ICRMP Marine Protected Areas (http://icrmp.denr.gov.ph/index.php/mpa-status-database)

<sup>&</sup>lt;sup>4</sup> DENR-Biodiversity Management Bureau (BMB) Adaptation to Climate Change in Coastal Areas (ACCCoast) – MPA Database (<a href="http://acccoast.bmb.gov.ph/database/mpa-database">http://acccoast.bmb.gov.ph/database/mpa-database</a>)

<sup>&</sup>lt;sup>5</sup> Coastal Conservation and Education Foundation (CCEF) Inc. Coast.ph – MPA Database (http://coast.ph/our-work/mpadatabase)

<sup>\*</sup> Contents based on NEP-WCMC World Database on Protected Areas, linked with MPAGlobal: http://www.mpaglobal.org/home.html

<sup>\*\*</sup> Using CCEF's own MPA rating tool

**Table 2.** Conservation targets related to marine protected areas based on international agreement and plans of the Philippine government

Agreements / Plans	Conservation Targets				
Convention on Biological Diversity (Aichi Biodiversity Targets) (CBD 2011)	Strategic Goal C, Target 11: By 2020, at least 17 percent of terrestrial and inland water, and 10 percent of coastal and marine areas, especially areas of particular importance for biodiversity and ecosystem services, are conserved through effectively and equitably managed, ecologically representative and well-connected systems of protected areas and other effective area-based conservation measures, and integrated into the wider landscapes and seascapes				
United Nations Development Programme Millennium Development Goals (UNDP 2013)	Goal 7: Ensuring environmental sustainability (one indicator on area of marine environment under protection)				
Coral Triangle Initiative (Republic of the Philippines 2009)	Goal 3:  MPAs established and effectively managed (percent or area of marine habitats in some form of protection; and, marine protected areas under "effective" management)				
Philippine Development Plan (2011-2016) (NEDA 2011)	Sector Outcome 10: Natural resources conserved, protected, and rehabilitated  Increased percentage of terrestrial, inland water, and coastal and marine areas important for biodiversity and ecosystem services effectively and equitably managed through NIPAS and other effective area-based conservation measures.				
	Target: 0.62% marine areas are effectively and equitably managed through NIPAS.				

al. 2008, Arceo et al. 2008, Maypa et al. 2012). A complete and regularly updated MPA database can help the national government to regularly track progress towards conservation targets.

The Philippines has a long history in MPA establishment and management. No-take MPAs were introduced in the country in the 1970s through the establishment of the first municipal marine reserve in Sumilon Island, Cebu in 1974, and an increasing number of MPAs have been established since then (Arceo et al. 2013). Several reviews have been done to compile information on MPAs in the country and evaluate their management status (e.g., Pajaro et al. 1999. Aliño et al. 2002, Alcala et al. 2008, Arceo et al. 2008). However, data gained from these reviews are not really readily available to the local government unit (LGU), other concerned government agencies and institutions, and other interested development organizations; many more MPA data remain not well documented and archived, especially at the site level. Most MPA evaluations have been produced in print and only as unpublished reports with limited distribution and quantity. Oftentimes, these reports are misplaced or lost and the local government and stakeholders have to start anew with 'baseline' data collection. This slows down, or may even reverse, MPA effectiveness.

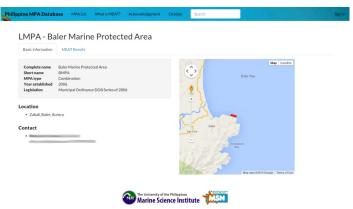
The challenges in documenting and archiving information are numerous and sometimes complex. These activities require

certain skills and appreciation that may not be well developed among existing personnel within the relevant management units. Frequent changes in the focal person responsible for these activities, as is the case for MPA management bodies and/or LGUs, can also hamper the continuity of use of information. This is particularly evident in local governments that spend substantial resources to collect basic information for their CRM programs or projects that have already been collected. An online MPA database can give local governments and managers the status of their MPAs in real time and allow them to timely respond to the threats or trends.

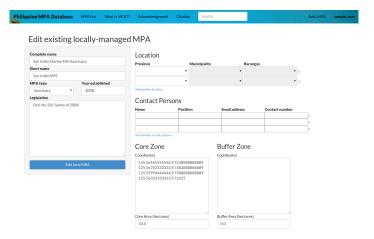
Given the substantial amount of information available and the challenges in initiating and sustaining proper documentation and archiving, the need to establish a system for consolidating these data that can be accessed by relevant users of such information became evident. A national online database of Philippine MPAs was developed to serve this purpose. The MPA database aims to provide the platform for easy exchange and validation of information, thus enhancing coastal resource monitoring in the country and proper archiving and analysis of information. Furthermore, the MPA database can promote continuity and connectivity of efforts (*e.g.*, sharing good practices among neighboring towns and municipalities) as good governance requires a system of interacting people.

#### THE PHILIPPINE MPA DATABASE

The MPA database currently holds information for a total of 1,800 MPAs (as of 12 July 2014). Each MPA entry contains information about its complete name, short name, the year established, its size, and relevant legislation. The database classifies the MPAs into two major types: locally managed MPAs (LMPA), and nationally managed MPAs (i.e., MPAs that are included in the National Integrated Protected Areas System (NIPAS) as stipulated in Republic Act 7586 and which are managed by the national government through the Department of Environment and Natural Resources in partnership with local stakeholders). LMPAs are further classified as a sanctuary (no-take marine reserve), a reserve, or a combination of both.



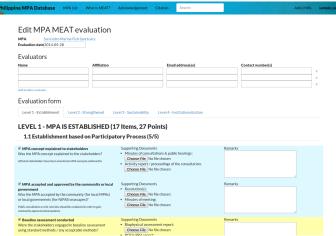
**Figure 1**. Information page for an MPA (Baler Marine Protected Area), displaying basic information, location, and contact details.



**Figure 2**. Form for adding/modifying MPA information, including the location and contact persons for the MPA.

Geographic information about the MPAs includes location data and MPA zone areas (Figures 1 and 2). MPA location is identified to a particular province, municipality, and barangay. Partial or multiple locations may be provided for MPAs that span multiple barangays or an entire municipality. The total area of an MPA can be broken down to regions specific to the type of MPA. For LMPAs, the MPA total area is identified by the core zone and buffer zone. A core zone is a strict no-take area where all types of activities, except for monitoring and research, are prohibited; a buffer zone is an area often adjacent to, or sur-

rounding, the core zone where fishing activities and sea use are regulated. MPAs under the NIPAS are identified by the multipleuse and restricted areas. In certain cases, the coordinates that define the location and boundaries of the MPA are shown; those may also be provided for inclusion in the database. Contact persons for the MPA are also available.



**Figure 3.** Marine Protected Area Effectiveness Assessment Tool (MEAT) evaluation form for a particular MPA. The form provides a checklist of evaluation measures, upload button for supporting documents, and text box for remarks, as to be supplied by the evaluator

For MPAs whose management effectiveness have been assessed using the MPA Effectiveness Assessment Tool (MEAT) (MPA Support Network 2010), the database enables the users to submit the results of the MPA MEAT evaluation online (Figure 3). Currently, MEAT forms are completed manually either on a printed form combined with supporting documents, or by encoding directly into the dynamic PDF form. The database includes the checklist and comment boxes from the MEAT form, and provides upload for submitting digital copies of the supporting



Figure 4. PDF file of MPA Information and MEAT evaluation scores generated by the database. The file is designed to be printable for use in offline documentation.

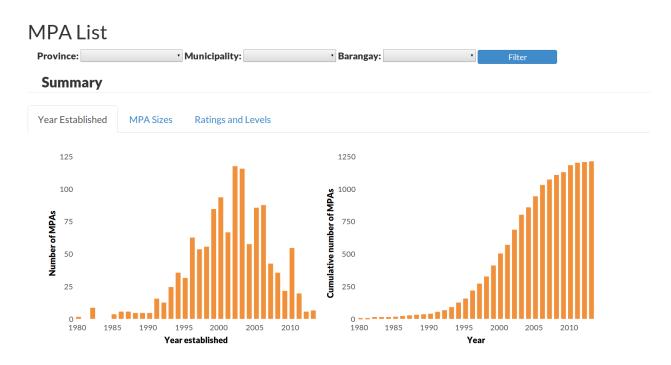


Figure 5. MPA listing, displaying a summary of the number of MPAs established per year.

Name	<b>+</b> Location	MEAT Level/Score	Latest MEAT\$	<b>\$</b>
Abung Marine Protected Area	Abung, San Juan, Batangas	2 (80/84)	2012	EDIT DELETE
Abung Marine Sanctuary	San Juan, Batangas			EDIT DELETE
Arthur's Rock Marine Sanctuary	Bagalangit, Mabini, Batangas	3 (74/84)	2012	EDIT DELETE
Balahibong Manok TZMR	Mabini, Batangas			EDIT DELETE
Balayan Bay Coastal Wetland	Balayan, Batangas			EDIT DELETE
Baruarte-Bataan-Nagsaulay-Subukin Man	<ul><li>Bataan, San Juan, Batangas</li><li>Barualte, San Juan, Batangas</li><li>Nagsaulay, San Juan, Batangas</li><li>Subukin, San Juan, Batangas</li></ul>	0 (65/84)	2012	EDIT DELETE
Batalang Bato Marine Sanctuary	<ul><li>Talahib, Tingloy, Batangas</li><li>Santo Tomas, Tingloy, Batangas</li></ul>	0 (54/84)	2012	EDIT DELETE
Batong Buhay Marine Sanctuary	Ligaya, Mabini, Batangas	0 (41/84)	2012	EDIT DELETE
Bauan Divers Sanctuary	Bauan, Batangas			EDIT DELETE
Biga Fish Sanctuary and Refuge	Biga, Lobo, Batangas	0 (68/84)	2012	EDIT DELETE

**Figure 6**. MPA listing, filtered based on province (Batangas). Listing may be filtered down to a particular locality, *i.e.* provincial, municipality, and barangay level. User privilege is required to be able to add, modify, and delete MPA information and MEAT evaluation data.

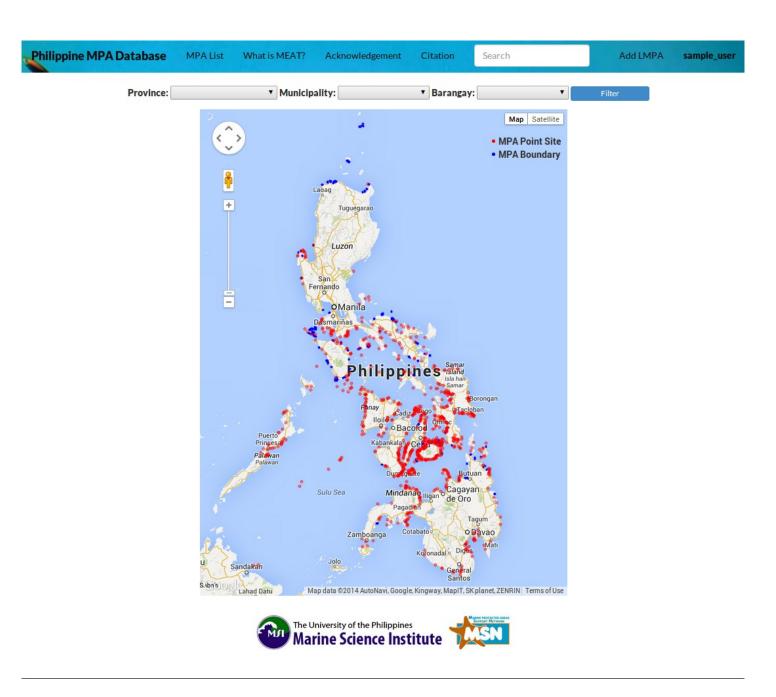


Figure 7. Homepage of the database, displaying the polygons and point locations of MPAs available in the database.

documents. The system currently outputs an "MPA Report Card" or a summary of MPA MEAT evaluation information about each MPA (Figure 4).

The MPA list page (Figures 5 and 6) displays a paginated list of all the MPAs available in the database, with location and MEAT level and score summarized for each MPA. The page also displays summary graphs that describe the year of establishment of the MPAs, the size, and MPA ratings and levels (Figure 5). The MPAs, with the displayed summary, can be filtered down to a particular locality, *i.e.* at the provincial, municipal, and even the barangay level.

Maps are very effective communication tools. As shown in Figure 1, the exact polygon of an MPA is mapped provided that the MPA boundary coordinates are available. This spatial information is critical for initiating other uses of the website and database as decision support tools. Polygon and point representation of the MPAs in the entire Philippines is shown on the main page of the site (Figure 7). The MPA polygons/points can be filtered down to a particular locality.

For database security, a user system is implemented for the site. Although most of the data in the database are publicly accessible, user login is required to be able to add, modify, or delete MPA information in the database. User privileges for adding and modifying are therefore limited to officials who manage the sites at a geographic (barangay, municipality, or provincial) level. Only the site administrator who confirms the identity of the user provides these privileges.

Instead of being the usual standalone application, the data-base is hosted as a web application. Besides the immediate advantage of the data being publicly accessible, hosting the application online enables the management of data over the Internet using a web browser. For example, MEAT forms may be completed by the evaluator directly on the database site, without the need for passing documents across institutions. Part of the process of determining the functionalities, features, and access protocols of the database has been done through several consultations with the target audience of the database in various MPA Support Network (MSN) meetings that have been attended by representatives from non-government organizations (NGOs), local government units, national government agencies, and the academe, and by MSN members who are also part of various organizations.

The MPA database is now online. It is being hosted by the Marine Science Institute of the University of the Philippines, Diliman (<a href="http://www.mpa.msi.upd.edu.ph">http://www.mpa.msi.upd.edu.ph</a>). Publicly hosting the database follows and supports the open data initiative of the Philippine government. Clearly, our MPA database has more entries and features compared to other existing online databases where Philippine MPAs are included (Table 1). Summary data of all the MPAs and data per MPA are available online. However, part of the protocol that has been agreed upon by the members of the MSN is to require written requests, if the complete tabled dataset is needed by partner institutions, or by national or international agencies. The request should specifically state their

purpose, for proper guidelines on the use of the data and proper attribution.

#### RECOMMENDATIONS AND FUTURE DIRECTIONS

With access protocols currently being set up, the national government agencies can co-manage the database in the future and provide access to their different regional centers to improve database content and user-friendly utility. Future plans include the training of the target users, which should result in a systematic evaluation of the database application's usability. The database, as a decision support system (DSS), can be seen as a hub to support the fisheries monitoring program of the Bureau of Fisheries and Aquatic Resources, including the CRM activities supported by the Biodiversity Management Bureau of the Department of Environment and Natural Resources (BMB-DENR).

Based on the experience of previous organizations that attempted to put together an MPA database for the country, a major challenge for these types of information systems is keeping them alive and up-to-date. As mentioned earlier, previous MPA databases remained static and were no longer updated. They did not have features to allow for user inputs or uploading of information. User interaction and transforming the MPA database to address the needs of the country and communities are key to ensuring the sustainability of the database. Together with MSN and its partners, the current initiative hopes to build a community of practice using many of the communication tools and knowledge products available, and the lessons learned through the years.

The MPA database will be linked to various incentive systems for effectively managed MPAs, such as the biennial Para El MAR (MPA Awards and Recognition) event that seeks to recognize the best-performing MPAs in the country. This would encourage local governments to conduct management-performance evaluations at least every other year. Since these performance evaluations are self-assessments, the database can enhance transparency and the data verification process, since supporting documents can be submitted and stored in the database.

The information available in the MPA database can already be used as decision-support information such as monitoring MPA sizes and locations at the municipal, provincial, and national levels. In fact, the information from the MPA database has been used already to guide the Philippine National Police's 'Adopt-an-MPA' program and for the selection of project sites by one of MSN's partner non-governmental organizations (NGOs). The database will eventually feature a list of various agencies, organizations, and institutions that can provide assistance to local MPAs on various aspects of MPA management (e.g., MPA design and planning, monitoring, enforcement, financing, communications, etc.). This 'Find support' feature will give MPA managers direct access to various organizations and to information that could enhance the effectiveness of their MPAs.

Through partnerships and dialogue with the national and local governments, the MPA database will eventually feature other query systems relevant to their use (e.g., area of habitats

protected, analysis of trends for MPAs with multi-year management evaluations, etc.). For it to be a tool to actively increase MPA effectiveness, the MPA database will also be linked to MPA support information through the MSN.

The MPA database will also eventually be integrated with biophysical and socioeconomic information. This will transform the database from measuring only management performance to also include the other critical parameters that complete a holistic assessment of MPA effectiveness. The system will track not only outputs but also outcomes, such as improvements in benthic and fish communities (e.g., fish biomass, fish abundance, species richness, and quality of coral cover), as well as human wellbeing indicators. A platform for analyzing raw monitoring data of reef fish and reef benthos is actively being developed by the MSN. The platform will be integrated with the MPA database in the coming months. Consistencies in reef-fish and reef-benthos monitoring data will be enhanced, as a standard and consistent analysis and collection-method protocol will be promoted in the database. Moreover, stakeholders can also archive basic fisheries -monitoring information and coastal profiles through the MPA database. The availability of information will allow LGUs to access long-term information on their management progress. Since the MPA information and the corresponding biophysical and social information can be represented spatially, future DSS applications will involve marine spatial planning and modeling.

The database is seen to be the basis for monitoring the progress of local, national, regional, and global targets with regards to marine protected areas. Eventually, data interoperability at the regional and global scales should be set up, provided that proper attribution is exercised. Finally, information from the database could be used to prioritize sites for management intervention. For example, government and non-government institutions could determine strengths and gaps in MPA management through the MEAT results. The information on MPAs can be useful also in developing networks of MPAs in the Philippines as part of the scaling-up process (Ecogov Project 2011, Horigue et al. 2012).

#### **ACKNOWLEDGEMENTS**

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#### CONFLICTS OF INTEREST

There are no conflicts of interest.

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