

# Commercial PACE Market Assessment Tool User Guide

April 2021



# COMMERCIAL PACE MARKET ASSESSMENT TOOL: USER GUIDE

## Table of Contents

Background.....	3
User Inputs.....	4
Interpreting the Results .....	7
Organization .....	7
Section 2.0: Building Characteristics Summary.....	8
Section 3.0: Energy Use Analysis .....	11
Section 4.0: Energy Savings Potential Analysis.....	14
Conclusion.....	19

## Background

The purpose of the Commercial PACE Market Assessment Tool is to provide state and local jurisdictions with relevant data, estimations, and analyses to inform commercial property assessed clean energy (C-PACE) program creation, planning, and implementation. The tool is a product of the U.S. Department of Energy's (DOE) Commercial PACE Working Group and reflects input from Working Group participants.<sup>1</sup>

The tool generates a user-defined market assessment report of a specific city, county, or state's commercial energy consumption and savings potential broken down by building use type and end use. The tool is based on a methodology developed by Pacific Northwest National Laboratory (PNNL) using data from DOE's Commercial Building Inventories (dated 2019),<sup>2</sup> which is estimated primarily from CoStar Realty Information, Inc. ([www.costar.com](http://www.costar.com)) building stock data, and the 2012 Commercial Building Energy Consumption Survey (CBECS).<sup>3</sup>

The tool can generate results for any state, any county with more than 20 buildings, and any city with more than 1,000 commercial buildings.

The information provided by this market assessment report does not predict the cost or energy savings of a specific C-PACE program, the level of C-PACE program uptake that might occur in the jurisdiction, or the suitability of C-PACE financing for a particular building. Rather, this report identifies jurisdiction-specific energy end uses, building use types, and building technologies that a

decision maker can consider to justify joining or creating a C-PACE program and to more effectively allocate limited resources (e.g., marketing and partnership resources) to maximize energy savings and investment. The information presented in this report should be interpreted in the context of important local considerations (e.g., C-PACE program boundaries, development trends, property value trends, commercial benchmarking ordinances).

This report may be used to inform C-PACE program decisions related to goal setting, allocation of resources (e.g., what building types hold the greatest energy savings potential), and partnership building with property owners or contractors (e.g., what types of contractors install the technologies with the highest energy savings potential).

The Commercial PACE Market Assessment Tool is an Excel-based tool available for download at the following Github page: <https://github.com/pnnl/cpace/>. The tool is divided into three files, each approximately 17 MB in size. One file contains jurisdictions (city, county, state) belonging to Alaska through Kansas, alphabetically. The second contains jurisdictions belonging to Kentucky through New York, and the third contains jurisdictions belonging to Ohio through Wyoming. The formatting of the PDF report is designed for PCs.

### HOW THE TOOL CAN INFORM DECISIONS

Use this Tool to:

1. Gain a more complete understanding of the market that could be served by a C-PACE program (e.g., number, types of buildings) and the opportunity available (e.g., energy and cost savings)
2. Accelerate uptake of C-PACE financing by targeting marketing, training, and resources towards high-potential market segments identified by the tool.

---

<sup>1</sup> All participants in the C-PACE Working Group can be found online here:

<https://www.energy.gov/eere/slsc/commercial-pace-working-group>.

<sup>2</sup> <https://openei.org/doe-opendata/dataset/city-and-county-commercial-building-inventories>

<sup>3</sup> <https://www.eia.gov/consumption/commercial/data/2012/index.php?view=microdata>

## User Inputs

This guide uses Washington, D.C. as an example jurisdiction.

1. Navigate to the “Inputs” tab in the spreadsheet.

U.S. DEPARTMENT OF  
**ENERGY**

Office of  
**ENERGY EFFICIENCY &  
RENEWABLE ENERGY**

Add header

**Commercial PACE  
Market Assessment  
Tool  
Beta Version**

*This tool was developed for the U.S. Department of Energy's Commercial Property Assessed Clean Energy (C-PACE) Working Group to support state and local governments creating, joining, and implementing C-PACE programs. The Office of Weatherization and Intergovernmental Programs (WIP) funded the development of this tool at the Pacific Northwest National Laboratory (PNNL).*

This tool allows users to input a jurisdiction (city, county, or state) and automate a report with building characteristics, energy use, and energy efficiency savings opportunities for commercial buildings in that jurisdiction.

**Instructions:**

1. In the table below, select "City," "County," or "State" using the dropdown menu in the "Analysis Level" input, depending on which type of jurisdiction you would like to analyze.
2. Select the state of your jurisdiction using the drop-down menu under "State Name" in the table below. If your "Analysis Level" is "State" you may stop here and proceed to the "Report PDF" tab.
3. If your jurisdiction is a city or county, select the appropriate one from the dropdown menu under "County" or "City" in the table below. Only the counties and cities in the selected state will appear. Only cities with more than 1,000 buildings and counties with more than 20 buildings are included. Proceed to the "Report PDF" tab when finished.

Inputs

Report PDF

+

- Read through the instructions and scroll down to the table on this tab. Determine if you are conducting a city-level, county-level, or state-level analysis. In the highlighted cell next to “Analysis Level,” enter the appropriate choice using the drop-down menu.

Inputs		Notes
1. Analysis Level	City	Required: Select State, County or City
2. State Name		Required
3a. County		Only required for county-level analysis
3b. City		Only required for city-level analysis

- Select the state that corresponds with your analysis using the drop-down menu in the highlighted cell next to “State Name.”

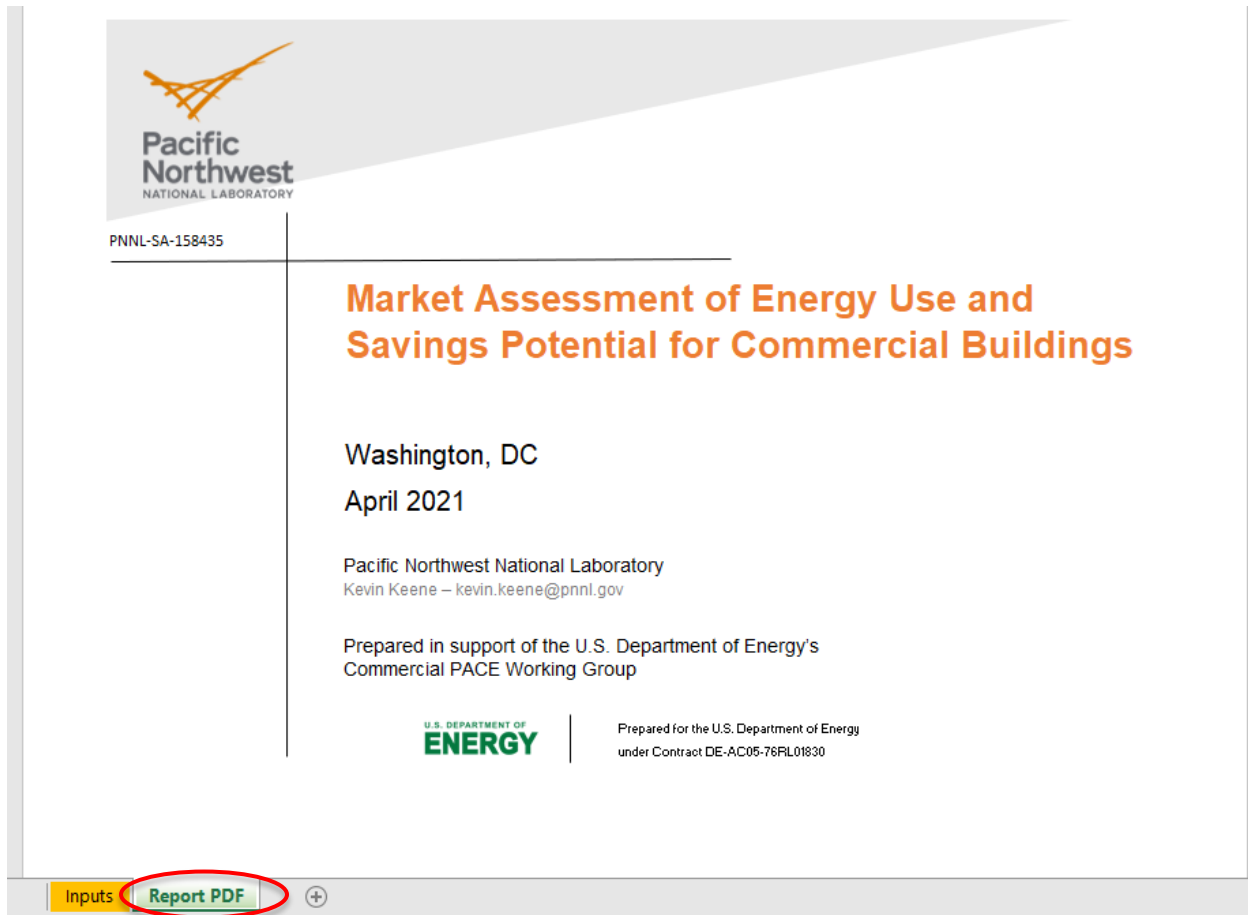
Inputs		Notes
1. Analysis Level	City	Required: Select State, County or City
2. State Name	District of Columbia	Required
3a. County		Only required for county-level analysis
3b. City		Only required for city-level analysis

- Complete any remaining highlighted cells. If conducting a state-level analysis, skip to step 5. If conducting a county-level analysis, select the name of the county using the drop-down menu in the highlighted cell next to “County.” If conducting a city-level analysis, select the name of the city using the drop-down menu in the highlighted cell next to “City.”

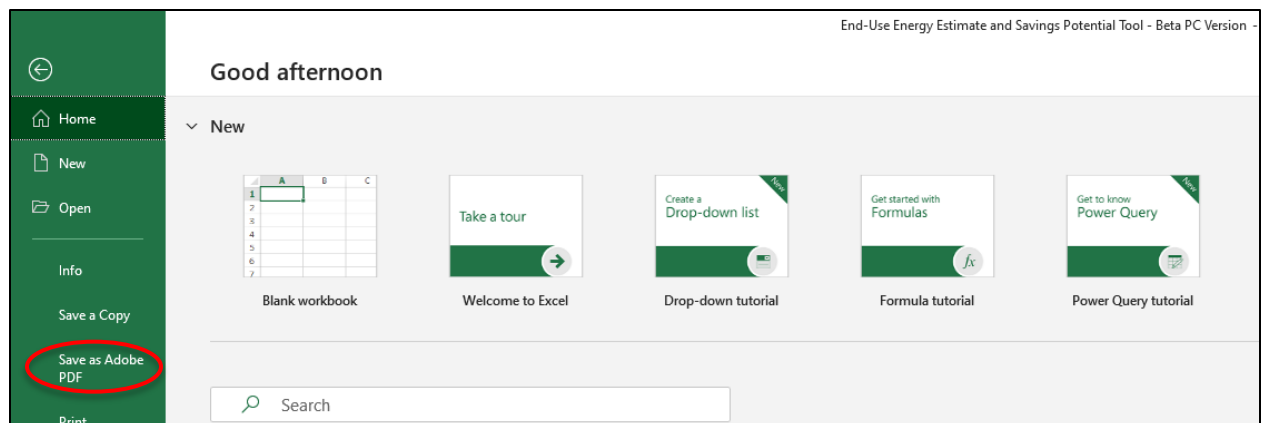
*Note that only counties with more than 20 buildings and cities with more than 1,000 buildings are included in the drop-down table for each state.*

Inputs		Notes
1. Analysis Level	City	Required: Select State, County or City
2. State Name	District of Columbia	Required
3a. County		Only required for county-level analysis
3b. City	Washington	Only required for city-level analysis

5. Proceed to the “Report PDF” tab to see the results of your customized analysis.



6. To produce a PDF report of your jurisdiction, go to File > Save as Adobe PDF in Excel 2019. In other versions of Excel, go to File > Print and select “Microsoft Print to PDF” from the printer list.





# Interpreting the Results

The contents of the Market Assessment of Energy Use and Savings Potential for Commercial Buildings, or report, are automatically updated based on the user inputs. The user must first complete the “Inputs” tab before the report can be created.

## Organization

The report is organized into four main sections, in addition to an executive summary and appendix:

- **Executive Summary**
  - Highlights actionable takeaways, such as the number of buildings that are estimated to have at least one and at least four cost-effective energy efficiency upgrades and the building use type and retrofit technology with the greatest energy savings potential. Includes key metrics from the report including building count, building use types, energy consumption among use types, and the use types with the largest potential for energy savings. Supporting tables and graphs are provided as well.
- 1. **Introduction**
  - Elaborates on the background of the report, the report structure, and important methodological considerations and limitations.
- 2. **Building Characteristics Summary**
  - Summarizes the building stock data corresponding with the user’s selected jurisdiction. Included are summary statistics of building size, count, vintage (age), occupancy type, and ownership type for each building use type.
- 3. **Energy Use Analysis**
  - Details the energy estimate (e.g., energy use intensity, energy consumption) for each building use type and energy end use.
- 4. **Retrofit Cost and Savings**
  - Estimates the energy savings potential for various retrofit technologies (e.g., wall insulation, heat pump system) for each building use type within the user-defined jurisdiction. The analysis is based on a data-driven prediction model using energy simulation results. The section is divided into two parts: sub-section 4.1 includes the results for buildings with lifetime energy savings greater than the estimated retrofit cost, or a savings-to-investment ratio greater than one. Sub-section 4.2 includes all buildings regardless of the estimated retrofit cost
- **Appendix: Use Type Mapping**
  - Shows how the building use types are mapped between the datasets. The appendix gives users an understanding of what types of buildings are included in the different datasets used.

## Section 2.0: Building Characteristics Summary

This section summarizes the building stock data used in the analysis. The building stock data used in this analysis includes most commercial buildings in the U.S. but does not include every building. Therefore, the building count and size in this section may be smaller than expected, depending on the jurisdiction.

Table 1 displays the percentage of buildings in each use type less than 10,000 square feet and greater than 10,000 square feet. Ten thousand square feet is a threshold building size below which potential energy savings are often lower, resulting in a potentially weaker business case for C-PACE financing. In this example, approximately 95% of multifamily space and office space is over 10,000 square feet.

**Table 1. Building size and count information by building use type**

Use Type	Floor Area			Building Count
	< 10,000	> 10,000	Total (sq.ft.)	
Education	1.5%	98.5%	8,540,000	123
Enclosed Mall	0.0%	100.0%	146,700	1
Food Sales	14.5%	85.5%	861,200	76
Food Service	78.1%	21.9%	1,135,100	276
Inpatient Healthcare	0.1%	99.9%	11,005,400	28
Laboratory	1.7%	98.3%	444,000	3
Lodging	0.6%	99.4%	34,040,600	252
Multifamily	6.1%	93.9%	235,131,400	5,540
Nonrefrigerated Warehouse	9.1%	90.9%	9,943,400	381
Nursing	2.2%	97.8%	2,764,600	38
Office	4.5%	95.5%	182,142,600	3,540
Other	5.0%	95.0%	7,649,200	176
Outpatient Healthcare	5.1%	94.9%	3,353,200	75
Public Assembly	6.6%	93.4%	4,661,300	122
Public Order and Safety	10.7%	89.3%	596,500	18
Refrigerated Warehouse	20.7%	79.3%	40,600	2
Religious Worship	28.9%	71.1%	3,884,200	362
Retail	30.6%	69.4%	15,366,300	1,824
Service	49.5%	50.5%	1,175,500	229
<b>All Buildings</b>	<b>6.1%</b>	<b>93.9%</b>	<b>522,881,800</b>	<b>13,066</b>



Table 2 shows the distribution of building floor area within vintage, or age ranges. Some use types, such as inpatient healthcare and education, are more likely to have properties with no age reported. The data does not reflect buildings that have received upgrades since construction. However, the age of building use types can be an indicator as to which building use types have high retrofit potential due to aging equipment.

### IMPORTANT CONSIDERATION

This analysis relies on a large sample of buildings to provide accurate results. Look at the number of buildings included for each use type when interpreting the results. Use types with fewer than 30 buildings will have a higher degree of uncertainty.

**Table 2. Building vintage distribution by building use type**

Use Type	Before 1940	1940 - 1960	1960 - 1980	1980 - 2000	2000 - 2017	After 2017	No Age Reported	Average Vintage
Education	4%	5%	23%	21%	17%	8%	23%	1979.0
Enclosed Mall	0%	0%	14%	38%	39%	6%	3%	1996.2
Food Sales	0%	3%	10%	40%	45%	1%	1%	1984.9
Food Service	5%	12%	22%	31%	24%	4%	4%	1982.0
Inpatient Healthcare	0%	6%	13%	38%	25%	5%	13%	1997.8
Laboratory	1%	1%	10%	69%	15%	4%	0%	1988.8
Lodging	7%	2%	13%	36%	28%	8%	6%	1987.5
Multifamily	3%	1%	19%	30%	30%	14%	3%	1979.8
Nonrefrigerated Warehouse	2%	7%	26%	34%	21%	8%	4%	1982.9
Nursing	0%	0%	11%	34%	42%	10%	3%	1995.2
Office	7%	3%	19%	39%	18%	7%	6%	1977.7
Other	2%	5%	21%	32%	16%	9%	15%	1979.8
Outpatient Healthcare	3%	2%	19%	31%	32%	11%	2%	1990.6
Public Assembly	3%	3%	9%	28%	17%	3%	38%	1980.1
Public Order and Safety	4%	12%	76%	0%	0%	0%	8%	1950.0
Refrigerated Warehouse	0%	0%	14%	66%	0%	21%	0%	1990.0
Religious Worship	1%	5%	25%	21%	3%	2%	43%	1976.0
Retail	2%	6%	22%	34%	25%	5%	5%	1978.8
Service	3%	10%	38%	32%	9%	2%	6%	1977.9
<b>All Buildings</b>	<b>4%</b>	<b>5%</b>	<b>21%</b>	<b>35%</b>	<b>23%</b>	<b>7%</b>	<b>5%</b>	<b>1980.6</b>

Table 3 and Table 4 show the distribution of buildings between occupancy types (e.g., leased, owner occupied) and ownership type (e.g., government, private), respectively. Note that the information presented in these tables, unlike the previous tables, is averaged at the census division level,<sup>4</sup> which is the most granular geographic information provided by the data source (i.e., CBECS). There may be variation between the census division level and jurisdiction level. This information can be used to inform C-PACE program structure and allocation of marketing and engagement resources to different ownership types. For example, in the table below, 67% of retail properties are leased to a tenant, which means depending on the lease structure, both the tenant and the owner may need to be engaged as part of C-PACE marketing efforts.

**Table 3. Occupancy type distribution by building use type**

Use Type	Combination Occupied and Leased	Leased to Tenant	Owner Occupied	Not Applicable
Education	3%	4%	93%	0%
Enclosed Mall	85%	15%	0%	0%
Food Sales	10%	52%	38%	0%
Food Service	2%	36%	62%	0%
Inpatient Healthcare	18%	2%	80%	0%
Laboratory	4%	15%	81%	0%
Lodging	5%	31%	65%	0%
Multifamily	0%	75%	21%	3%
Nonrefrigerated Warehouse	11%	57%	32%	0%
Nursing	3%	18%	79%	0%
Office	23%	40%	37%	0%
Other	12%	5%	83%	0%
Outpatient Healthcare	33%	40%	27%	0%
Public Assembly	20%	15%	65%	0%
Public Order and Safety	10%	18%	72%	0%
Refrigerated Warehouse	34%	16%	49%	0%
Religious Worship	11%	4%	85%	0%
Retail	10%	67%	23%	0%
Service	10%	51%	39%	0%
<b>All Buildings</b>	<b>13%</b>	<b>34%</b>	<b>51%</b>	<b>2%</b>

<sup>4</sup> [https://www2.census.gov/geo/pdfs/maps-data/maps/reference/us\\_regdiv.pdf](https://www2.census.gov/geo/pdfs/maps-data/maps/reference/us_regdiv.pdf)

## Section 3.0: Energy Use Analysis

This section excludes the following building use types that are included in Section 2.0:

- Multi-family
- Laboratory
- Enclosed mall
- Public assembly and safety
- Other<sup>5</sup>

These use types are excluded because they are not applicable for C-PACE programs (e.g., public facilities), have limited sample size in most jurisdictions, or lack suitable data to estimate the energy use (e.g., multi-family buildings).

There are two important considerations for this section before interpreting the results:

1. **Sample Size:** The analysis used in this report relies on aggregated results (i.e., does not accurately predict the energy use of individual or small numbers of buildings, but gives more accurate results for large sample sizes). Consider the total number of buildings and number of buildings in each use type when using the results (see Table 1 or Table 5). Use types with fewer buildings within a jurisdiction (e.g., use types with fewer than 30 buildings) will yield less accurate results. Use types with few buildings may not be desired as the focus of C-PACE program marketing efforts.
2. **Local variations:** This analysis estimates local energy use with regional energy data applied to local building stock data. The accuracy of the results of this analysis depends on how closely the local portfolio aligns with regional energy use. For example, if local buildings are very efficient compared to the region due to investment in local energy efficiency programs, incentives, and education, this will likely result in an overestimate of actual energy use and energy savings potential.

---

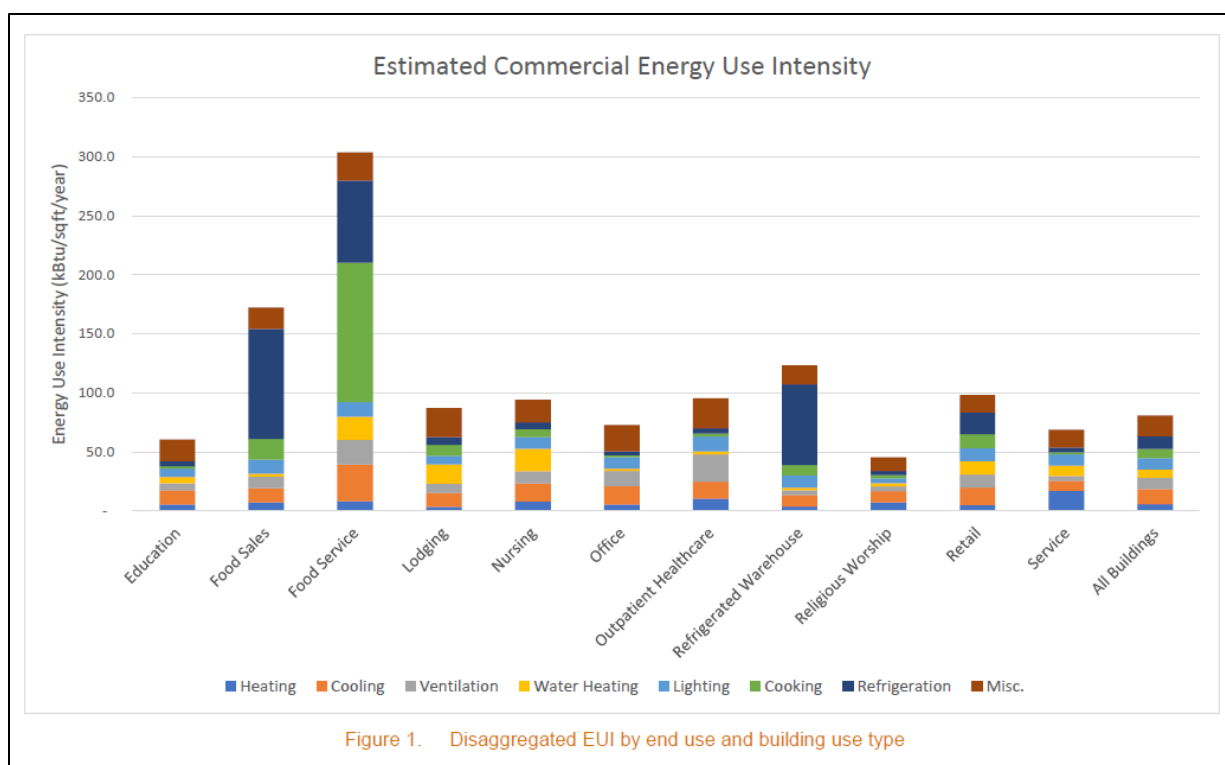
<sup>5</sup> Other includes: Airplane Hangar, Airport, Auto Salvage Facility, Cement/Gravel Plant, Cemetery/Mausoleum, Chemical/Oil Refinery, Contractor Storage Yard, Flex, Food Processing, General Services, Industrial, Industrial Live/Work Unit, Landfill, Light Manufacturing, Lumberyard, Manufactured Housing/Mobile Home Park, Manufacturing, Marina, Movie/Radio/TV Studio, Parking Garage, Parking Lot, Radio/TV Transmission Facilities, Railroad Yard, Recycling Center, Residential Income, Shipyard, Specialty, Telecom Hotel/Data Hosting, Trailer / Camper Park, Truck Terminal, Unknown, Utility Sub-Station, Water Retention Facility, Water Treatment Facility, Wholesale Trade, and Winery/Vineyard.

Table 5 shows the estimated energy consumption by use type. The results are presented in building size ranges (i.e., under 10,000 square feet, or sq.ft.; 10,000-50,000 sq.ft.; and over 50,000 sq.ft.) as one way to segment the market by small, medium, and large buildings. Note the units of energy consumption in the table heading (e.g., GBtu/year, or giga British thermal units in the example below). The units will change depending on the size of the values in the table to accommodate different sized jurisdictions. In the figure below, office buildings consume the most energy overall (11,312 GBtu/year), which is concentrated in buildings greater than 50,000 square feet. This estimate is based on 3,430 buildings (much greater than 30), meaning the calculation is based on a reliable sample size.

**Table 5. Energy consumption in GBtu/year and building count by floor area range**

Use Type	< 10,000 sq.ft		10,000 – 50,000 sq.ft.		> 50,000 sq.ft.		All Buildings	
	Energy Use	No. of Bldg.	Energy Use	No. of Bldg.	Energy Use	No. of Bldg.	Energy Use	No. of Bldg.
Education	10	27	88	46	485	50	583	123
Food Sales	26	59	30	9	80	8	135	76
Food Service	225	258	49	18	-	-	274	276
Lodging	15	37	143	62	2,875	153	3,033	252
Nonrefrigerated Warehouse	42	165	175	169	213	47	429	381
Nursing	6	13	5	4	273	21	284	38
Office	597	2,326	822	542	12,240	672	13,659	3,540
Outpatient Healthcare	15	39	50	18	286	18	351	75
Refrigerated Warehouse	1	1	3	1	-	-	4	2
Religious Worship	55	246	108	112	27	4	190	362
Retail	408	1,646	232	139	787	39	1,427	1,824
Service	48	203	24	23	14	3	86	229
<b>All Buildings</b>	<b>1,447</b>	<b>5,020</b>	<b>1,724</b>	<b>1,143</b>	<b>17,280</b>	<b>1,015</b>	<b>20,450</b>	<b>7,178</b>

Understanding energy consumption for each use type is an important consideration for the scale of savings potential in each use type and end use but does not necessarily guarantee a large savings potential. Table 6 and Figure 1 show the energy use intensity in kBtu/square foot/year for each use type and for each energy end use (e.g., heating, cooling). Office equipment, computing, and other end uses are combined into the "Misc." end use category. In this example, food service has the highest energy intensity and religious worship has the lowest. Note that food sales and food service frequently have high EUIs. However, C-PACE financing may not be the most suitable tool for addressing these use types because C-PACE financing cannot be used to replace non-affixed building equipment (e.g., stoves, ovens, refrigerators). C-PACE programs finance equipment affixed to a property.



## Section 4.0: Energy Savings Potential Analysis

This section details the energy savings potential for various retrofit technologies (e.g., wall insulation, heat pump system) for each building use type. The analysis is based on a data-driven prediction model using energy simulation results. This section excludes the following use types:

- Multi-family
- Laboratory
- Enclosed mall
- Public assembly and safety
- Other

The following retrofit options are included:

- Wall insulation
- Roof insulation
- Window upgrade
- Rooftop heat pump
- High-efficiency chiller
- Electric boiler
- Packaged rooftop unit
- Hot water heat pump
- LED integrated luminaires
- Combined retrofit (Rooftop heat pump + hot water heat pump + LED luminaires)

### IMPORTANT CONSIDERATION

This report does not predict the actual cost or energy savings of a specific C-PACE program, the level of C-PACE program uptake that might occur in the jurisdiction, or the suitability of C-PACE financing for a particular building. Use this tool to assess the overall market opportunity available for C-PACE financing in a specific jurisdiction.

The energy efficiency information, capital cost, and useful life span for each of these retrofits is sourced from DOE's Scout Tool.<sup>6</sup> The business-as-usual typical replacement cost at the end of the remaining life of the existing equipment is sourced from the National Building Construction Manual.<sup>7</sup>

This section is divided into two sub-sections: sub-section 4.1 includes the results for buildings with lifetime energy savings greater than the estimated retrofit cost, or a savings-to-investment ratio greater than one (SIR>1). This sub-section is useful for identifying which technologies and use types stand to see the greatest return on investment, which generally excludes high efficiency buildings with less potential to cost-effectively retrofit. Sub-section 4.2 includes all buildings regardless of the estimated retrofit cost and cost effectiveness. This sub-section is useful for comparing technologies and use types independent of the investment cost. Construction costs are difficult to predict and less accurate, so sub-section 4.2 may be preferred for users that can provide their own retrofit cost estimates or do not need to consider retrofit costs.

There are a few important considerations for interpreting the results in this section:

1. **Sample Size:** The analysis used in this report relies on aggregated results (i.e., does not accurately predict the results of individual or small numbers of buildings but gives more accurate results for large sample sizes). In sub-section 4.1, if a building cannot be cost-effectively retrofitted with a technology (i.e., the capital costs exceed the lifetime energy savings), then the building is not included in the analysis. The results in sub-section 4.1 are based on fewer buildings compared to other sections and sub-section 4.2. Use types with fewer buildings within a jurisdiction (e.g., fewer than 30 buildings) are less accurate than use types with more buildings.

<sup>6</sup> [https://github.com/trynthink/scout/tree/master/ecm\\_definitions](https://github.com/trynthink/scout/tree/master/ecm_definitions)

<sup>7</sup> <https://www.craftsman-book.com/2020-national-building-cost-manual>

2. **Retrofit cost information:** This data plays a central role for the financial cost-benefit analysis but is notably difficult to predict and subject to regional variations in labor and equipment, and volatility in material prices, which adds uncertainty to the results.
3. **Local variations:** This analysis estimates energy savings with regional energy data applied to local building stock data. The accuracy of the results of this analysis depends on how closely the local energy use compares to regional energy use. For example, if the local buildings are very efficient compared to the region due to past investment in local energy efficiency programs, incentives, and education, this will likely cause this analysis to overestimate the energy savings potential.
4. **Real-life applicability:** Most importantly, this report does not predict the actual cost or energy savings of a specific C-PACE program, the level of C-PACE program uptake that might occur in the jurisdiction, or the suitability of C-PACE financing for a particular building. Rather, the estimates provided in the report represent an energy and cost savings opportunity a C-PACE program can address.

Table 7 and Table 8 (not included in example below), respectively, show the number of buildings and total building floor area that are cost-effective for a given the retrofit with a threshold requirement that lifetime energy savings must be equal to or greater than capital costs (i.e.,  $SIR > 1$ ).

**Table 7. Number of buildings by retrofit technology and use type, only retrofits with  $SIR > 1$**

Use Type	Wall Insulation	Roof Insulation	Window Upgrade	Rooftop Heat Pump	Chiller	Boiler	Packaged Rooftop Unit	Hot Water Heat Pump	LED Lighting	Combined Retrofit
Education	0	27	2	10	181	0	1	189	186	90
Food Sales	0	367	2	423	516	0	441	232	516	516
Food Service	0	1,109	3	966	1,677	0	1,269	1,677	1,677	1,674
Lodging	0	0	21	130	401	0	48	401	398	401
Nonrefrigerated Warehouse	0	415	12	2,169	2,169	0	2,169	1,764	2,140	2,169
Nursing	2	0	13	99	99	0	99	99	99	99
Office	2	509	39	2,171	2,874	1,405	1,816	1,193	2,874	2,874
Outpatient Healthcare	0	32	7	1	791	110	1	458	791	728
Refrigerated Warehouse	0	0	6	6	6	0	6	5	6	6
Religious Worship	0	0	0	1	95	0	0	22	7	5
Retail	0	2,656	13	839	5,364	10	3,288	5,364	5,364	5,364
Service	0	872	1	917	1,565	7	160	1,567	1,567	1,567
<b>All Buildings</b>	<b>7</b>	<b>5,987</b>	<b>119</b>	<b>7,732</b>	<b>15,738</b>	<b>1,532</b>	<b>9,298</b>	<b>12,971</b>	<b>15,625</b>	<b>15,493</b>



Table 9 shows the gross dollar savings, Table 10 net savings (i.e., gross savings minus capital cost; not included in the example below), and Table 11 (not included in the example below) energy savings for each use type and retrofit option. The energy savings are converted to monetary values based on the local (county-level) cost of energy estimated in DOE's City and County Energy Profiles.<sup>8</sup> Note the units in the table heading change based on the scale of the results. The table below shows that offices are a use type with a high magnitude of potential savings on the order of hundreds of millions of dollars in energy savings across the lifespan of the equipment. Chillers and LED lighting are the two highest retrofit technologies across all use types, saving a potential \$585M and \$769M, respectively.

**Table 9. Gross savings (thousand \$USD) potential by retrofit technology and use type, only retrofits with SIR>1**

Use Type	Wall Insulation	Roof Insulation	Window Upgrade	Rooftop Heat Pump	Chiller	Boiler	Packaged Rooftop Unit	Hot Water Heat Pump	LED Lighting	Combined Retrofit
Education	\$0	\$0	\$0	\$0	\$5	\$0	\$0	\$1	\$6	\$5
Food Sales	\$0	\$0	\$0	\$3	\$10	\$0	\$11	\$0	\$19	\$33
Food Service	\$0	\$2	\$0	\$18	\$41	\$0	\$28	\$10	\$30	\$80
Lodging	\$0	\$0	\$7	\$11	\$63	\$0	\$2	\$34	\$87	\$195
Nonrefrigerated Warehouse	\$0	\$1	\$2	\$61	\$55	\$0	\$56	\$11	\$225	\$307
Nursing	\$1	\$0	\$2	\$18	\$19	\$0	\$16	\$8	\$23	\$57
Office	\$4	\$0	\$16	\$61	\$174	\$3	\$41	\$3	\$239	\$435
Outpatient Healthcare	\$0	\$0	\$1	\$0	\$32	\$1	\$0	\$2	\$66	\$101
Refrigerated Warehouse	\$0	\$0	\$0	\$1	\$1	\$0	\$1	\$0	\$5	\$7
Religious Worship	\$0	\$0	\$0	\$0	\$2	\$0	\$0	\$0	\$0	\$0
Retail	\$0	\$4	\$5	\$11	\$209	\$0	\$124	\$68	\$311	\$604
Service	\$0	\$1	\$0	\$11	\$16	\$0	\$2	\$5	\$30	\$66
<b>All Buildings</b>	<b>\$5</b>	<b>\$8</b>	<b>\$33</b>	<b>\$194</b>	<b>\$627</b>	<b>\$4</b>	<b>\$281</b>	<b>\$143</b>	<b>\$1,042</b>	<b>\$1,889</b>

<sup>8</sup> <https://openei.org/doe-opendata/dataset/city-county-energy-profiles>

Table 12 shows the gross savings and Table 13 shows the energy savings for each use type and retrofit if all buildings are considered no matter the retrofit cost. Note the units in the table heading change based on the scale of the results. A table presenting the net savings for retrofits regardless of cost is deliberately excluded from the report because this analysis includes many newer, high-performing buildings with lower energy saving potential, which results in negative net cost savings, or costs exceeding lifetime energy savings. In this example, office buildings show the greatest energy savings potential, followed by lodging and retail. LED lighting, rooftop heat pumps, wall insulation, and chillers show the greatest energy savings potential.

**Table 12. Lifetime gross savings (million \$USD) potential by retrofit technology and use type, regardless of SIR**

Use Type	Wall Insulation	Roof Insulation	Window Upgrade	Rooftop Heat Pump	Chiller	Boiler	Packaged Rooftop Unit	Hot Water Heat Pump	LED Lighting	Combined Retrofit
Education	\$1	\$1	\$1	\$5	\$5	\$0	\$4	\$1	\$6	\$13
Food Sales	\$3	\$1	\$2	\$11	\$10	\$1	\$13	\$1	\$19	\$33
Food Service	\$6	\$3	\$9	\$33	\$41	\$2	\$35	\$10	\$30	\$80
Lodging	\$10	\$6	\$14	\$55	\$63	\$2	\$41	\$34	\$87	\$195
Nonrefrigerated Warehouse	\$12	\$7	\$15	\$61	\$55	\$7	\$56	\$14	\$225	\$307
Nursing	\$5	\$2	\$4	\$18	\$19	\$1	\$16	\$8	\$23	\$57
Office	\$43	\$16	\$49	\$159	\$174	\$7	\$138	\$12	\$239	\$435
Outpatient Healthcare	\$6	\$3	\$6	\$33	\$32	\$3	\$23	\$3	\$66	\$102
Refrigerated Warehouse	\$0	\$0	\$0	\$1	\$1	\$0	\$1	\$0	\$5	\$7
Religious Worship	\$0	\$0	\$0	\$2	\$2	\$0	\$2	\$0	\$2	\$5
Retail	\$40	\$17	\$47	\$176	\$209	\$12	\$193	\$68	\$311	\$604
Service	\$3	\$3	\$4	\$24	\$16	\$2	\$18	\$5	\$30	\$66
<b>All Buildings</b>	<b>\$130</b>	<b>\$58</b>	<b>\$154</b>	<b>\$577</b>	<b>\$628</b>	<b>\$37</b>	<b>\$540</b>	<b>\$156</b>	<b>\$1,045</b>	<b>\$1,903</b>

**Table 13. Lifetime energy savings (GBtu) potential by retrofit technology and use type, regardless of SIR**

Use Type	Wall Insulation	Roof Insulation	Window Upgrade	Rooftop Heat Pump	Chiller	Boiler	Packaged Rooftop Unit	Hot Water Heat Pump	LED Lighting	Combined Retrofit
Education	638	577	746	2,660	209	623	520	442	840	4,494
Food Sales	37	38	51	381	23	132	175	23	154	621
Food Service	80	55	114	557	100	140	224	345	175	1,340
Lodging	1,076	900	888	4,260	812	1,067	1,587	5,344	3,351	14,100
Nonrefrigerated Warehouse	313	392	372	2,583	0	843	930	176	874	4,249
Nursing	297	164	180	778	110	156	268	726	396	2,291
Office	12,437	6,151	8,903	39,908	5,538	9,964	16,636	3,398	26,975	77,981
Outpatient Healthcare	394	150	224	1,102	126	415	319	87	619	1,949
Refrigerated Warehouse	1	2	1	8	0	3	3	1	4	16
Religious Worship	239	169	270	1,374	64	347	378	87	195	1,938
Retail	719	615	721	4,990	481	1,617	2,168	717	2,584	9,411
Service	78	64	99	625	30	136	187	208	140	1,243
<b>All Buildings</b>	<b>16,308</b>	<b>9,276</b>	<b>12,571</b>	<b>59,227</b>	<b>7,494</b>	<b>15,442</b>	<b>23,394</b>	<b>11,552</b>	<b>36,307</b>	<b>119,634</b>

## Conclusion

The Commercial PACE Market Assessment Tool produces actionable information for states and local governments evaluating, creating, joining, or implementing a C-PACE program. The automated report includes a specific city, county, or state's commercial energy consumption and savings potential broken down by building use type and energy end use. The Executive Summary is available as a high-level summary of commercial building stock attributes, energy consumption, and energy savings potential, and it includes actionable takeaways. More sophisticated users including program administrators or state and local energy professionals can go deeper with the tables presented in the full report, including descriptive statistics on the jurisdiction's building count, floor area, age, ownership, and occupancy type by building type; an explanation of the analytical methods to provide estimates of energy usage by building type, by end use, and by building floor area ranges; and estimates of the energy and financial savings potential, by building use type, of various retrofit options. Users of the tool are encouraged to enhance the results of the tool with their own locally sourced information (e.g., benchmarking data) to make more informed decisions.

## Additional Data Tools

There are numerous additional data tools developed by DOE and its national laboratories available to inform states and local governments with their commercial building energy goals, including:

- **State and Local Planning for Energy (SLOPE) Platform** – SLOPE enables more data-driven state and local energy planning by integrating dozens of distinct sources of energy efficiency, renewable energy, and sustainable transportation data and analyses into an easy-to-access online platform.
- **ComStock Analysis Tool** – ComStock allows stakeholders to better understand how the commercial building stock in the U.S. uses energy and how different technologies and demand-side management strategies could change that energy use pattern.
- **DOE's Commercial Building Inventories** – The Commercial Building Inventories provide modeled data on commercial building type, vintage, and area for each U.S. city and county.
- **Building Energy Asset Score** – Asset Score is a national standardized tool for assessing the physical and structural energy efficiency of commercial and multifamily residential buildings. The Asset Score generates a simple energy efficiency rating that enables comparison among buildings and identifies opportunities to invest in energy efficiency upgrades.
- **Scout** – Scout is a tool for estimating the energy and carbon impacts of various energy conservation measures (ECMs) on the U.S. residential and commercial building sectors.
- **Home Energy Score** – Home Energy Score provides homeowners, buyers, and renters directly comparable and credible information about a home's energy use. Like a miles-per-gallon rating for a car, the Home Energy Score is based on a standard assessment of energy-related assets to easily compare energy use across the housing market.

## Acknowledgements

This guide was prepared by Kevin Keene of Pacific Northwest National Laboratory (PNNL) under contract to the U.S. Department of Energy (DOE). The work was supported by DOE's Office of Weatherization and Intergovernmental Programs. The authors would like to thank Sean Williamson (DOE), Jenah Zweig (DOE), and Juan Gonzalez (PNNL) for their review and feedback in support of this document.



U.S. DEPARTMENT OF  
**ENERGY**

Office of  
**ENERGY EFFICIENCY &  
RENEWABLE ENERGY**

PNNL-31201

April 2021