# Why are the Gulf of Guinea Waters so Dangerous?

Crime Displacement and the Unintended Consequences of IUU Fishing



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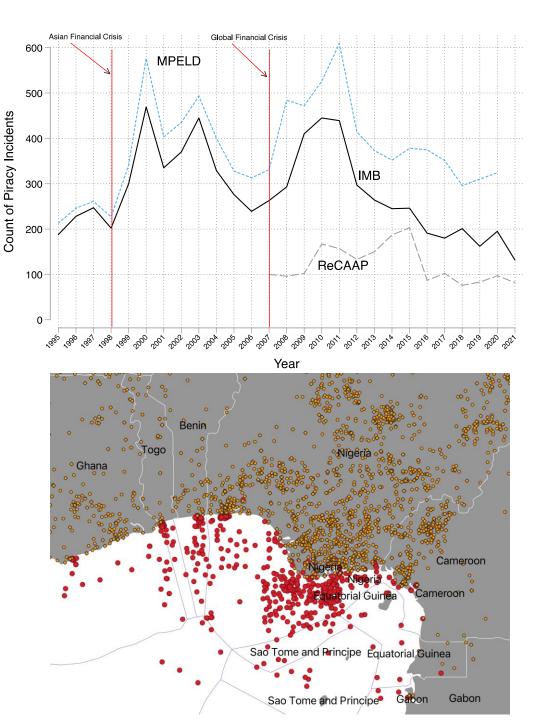
Anup Phayal, University of North Carolina-Wilmington

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#### **OVERVIEW**

- Visualizing Sea-Piracy
- IUU Fishing and Sea-Piracy
- Theory The Displacement of Local Fishers to Sea-Piracy
- Research Design
- Empirical Evidence
- Implications





#### MARITIME PIRACY GLOBALLY AND IN THE GULF OF GUINEA

IS ILLEGAL
FISHING RELATED
TO MARITIME
PIRACY? WHAT DO
WE KNOW?

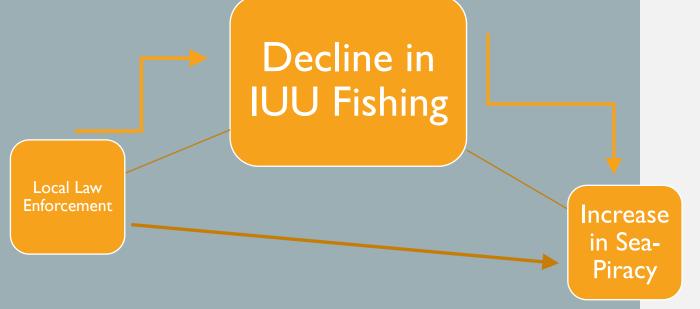
Seems to be a consensus that illegal fishing causes piracy

Narrative focuses on foreign industrial trawlers

The empirical evidence is inconclusive



#### THEORETICAL STORY



Local Fishers Engage in IUU Fishing

Local Enforcement Displaces Criminals

Illegal Fishers Transition to Sea-Piracy

#### Current narrative

- Foreigners are the cause of eco-system harm and the depletion of marine resources
- Locals are only harmed by IUU fishing. They are not the perpetrators of IUU fishing
- State security forces are mostly absent from story

#### **HYPOTHESES**

## Piracy incidents are more likely to occur in areas:

- Where IUU fishing has declined
- With high commercial vessel traffic
- Where both are present

#### RESEARCH DESIGN

Data: Gulf of Guinea (1990-2018)

Unit of Analysis: Grid-cell Year

DV: Piracy Incident in a Grid-cell Year

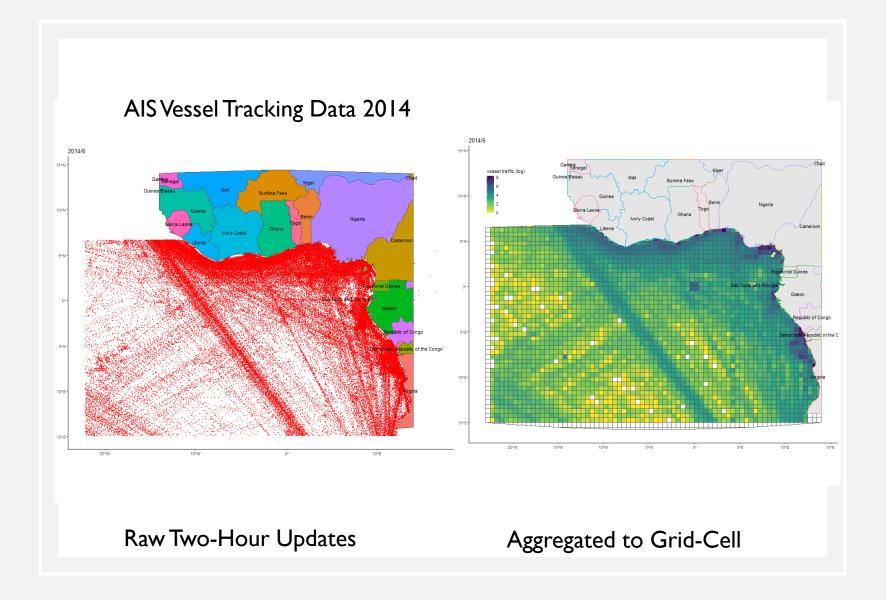
#### IVs:

- IUU Fishing Decline in Grid-cell Year (10% or more)
- Opportunity → Vessel Traffic in a Grid-cell Year (Aggregated and Averaged)

#### Control Variables

- Ports in each Grid Cell
- Economic Activity (Night-lights)

VISUALIZING OUR RESEARCH FINDINGS

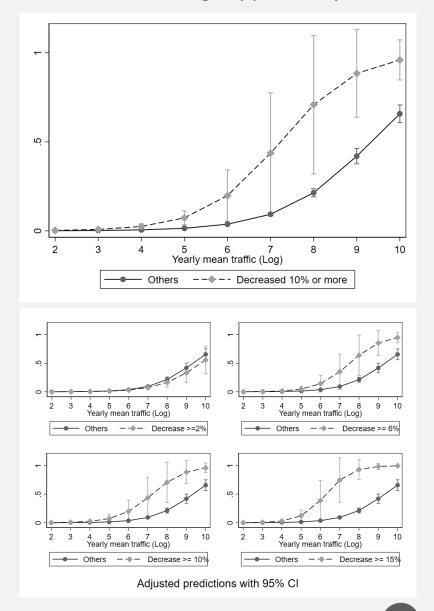


#### RESEARCH FINDINGS

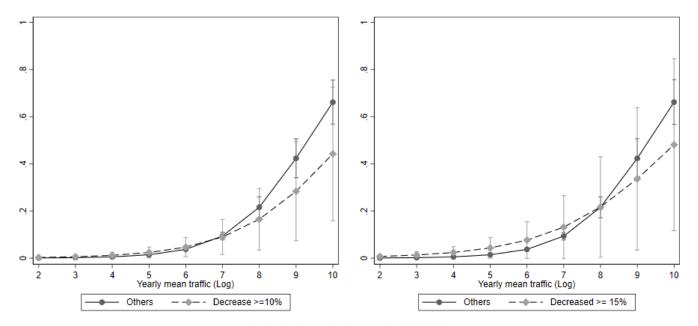


Hot Pursuit in Indonesia

#### Decrease in IUU Fishing, Opportunity, and Piracy



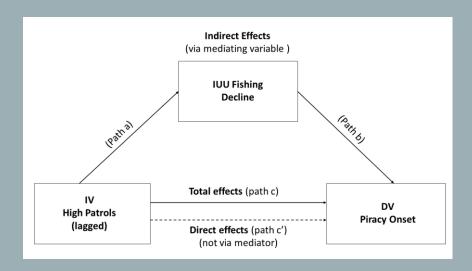
#### Decrease in Legal Fishing, Opportunity, and Piracy



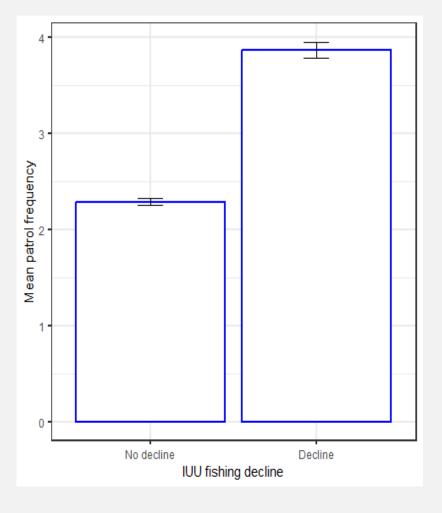
Adjusted predictions with 95% CI

#### RESEARCH FINDINGS

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Patrol frequency in grid-cells and its association with the decline in illegal fishing



#### RESEARCH FINDINGS

### Mediation Analysis: Law enforcement patrol, IUUF decline and Maritime Piracy

	(1)	(2)
High patrol (lagged)	0.463*	0.337
	(0.246)	(0.237)
IUUF decline		0.781***
		(0.226)
Hi Traffic	1.622***	1.732***
	(0.444)	(0.446)
Near nightlight dummy	3.036***	3.213***
	(0.778)	(0.803)
Port count	1.351***	1.377***
	(0.344)	(0.352)
Constant	-7.814***	-8.165***
	(0.712)	(0.757)
Observation	4685	4685

### Effect of law enforcement high frequency patrol on piracy onset

High patrol (lagged)	Coeff.	SE	p*	Bootstrap 95% CI
Total effect (pact c)	0.0073	0.005	.136	[0023, .0169]
Direct effect (path c')	0.0071	0.005	.147	[0025, .0166]
Indirect effect (via mediator)	0.00023	0.0001	.016	[0.000044; 0.000431]

### IMPLICATIONS OF RESEARCH



Illegal Fishing off West Africa

Maritime crimes appear to be linked

Maritime criminals can be displaced from one illicit activity to another

Illegal fishing is frequently a local crime issue and not only or mostly a transnational one

Contention among governments strengthens the maritime crime-border relationship

Maritime crime requires multi-national cooperation

Formal military agreements, training opportunities and joint action with other countries can help address maritime crime.

Information sharing through ASEAN, along with confidence-building measures to shared patrols, have also proved effective at preventing maritime crime.



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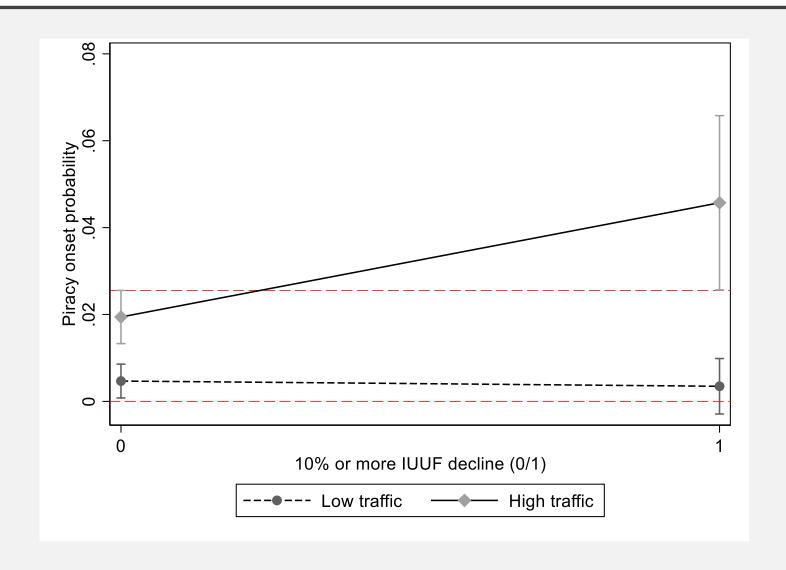
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#### **EXTRA SLIDES**

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#### Main results on the onset of piracy events at the local level

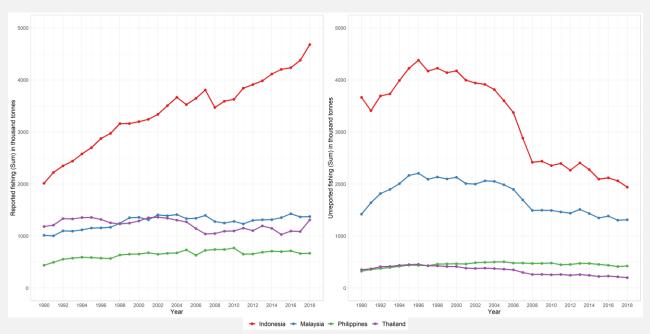
	(1)	(2)	(3)
IUUF decline	0.492**	0.865***	-0.312
	(0.192)	(0.243)	(1.039)
Near nightlight dummy	4.888***	3.310***	3.191***
	(0.474)	(0.794)	(0.786)
Port count	1.842***	1.406***	1.417***
	(0.266)	(0.351)	(0.354)
High Traffic		1.860***	1.527***
		(0.454)	(0.477)
IUUF decline X Traffic			1.276
			(1.079)
Constant	-8.429***	-8.182***	-7.760***
	(0.455)	(0.762)	(0.817)
Observation	26377	4685	4685

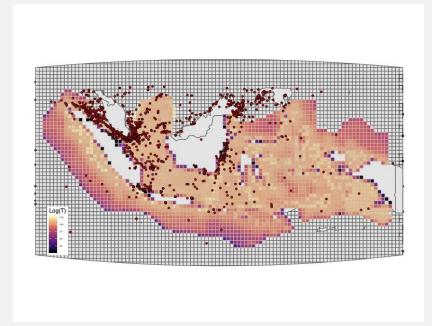
Standard errors in parentheses

Note: Model (1) includes data from 1990-2018, whereas models (2) & (3) include AIS data from 2014-2018

<sup>\*</sup> p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01

# THE SECURITY IMPLICATIONS OF IUU FISHING





- Sea Around Us Data
  - FAO
  - Country data
- Evidence currently suggests the two processes occur in similar spaces
- Causal direction remains unclear

- IUU Fishing represents threat to stability and security (Amanda Shaver & Sally Vozell Stimson Center Report 2018)
- I. Ecological Security
- 2. Economic Security
- 3. Food Security
- 4. Geopolitical Security
- 5. Maritime Piracy
- 6. Transnational Organized Crime

# WHAT CAN BE DONE TO REDUCE MARITIME CRIME?

- Capacity Building
  - Can be expensive when focused on counter-piracy
  - Improvements in local governance probably more efficient
  - Collusion between substate actors-crime deserves more attention
- Partnerships
  - Information-sharing (ReCAAP, ISCs, Djibouti and Yaounde Codes)
  - Naval Exercises
  - Hot pursuit needs to be negotiated by countries in the region
- Ship Hardening
  - Effective
  - Some are costly
- Naval Missions
  - Expensive
  - Without other grievance-reducing policies, might just lead to substitution
- Address IUU Fishing
- Improve working conditions in fishing industry
- Mitigate effects of financial crises and public health emergencies
- Port security must be a focus
- Countries must better prepare for economic recessions and public health emergencies