FRANK T. MARTINEZ
City Clerk

KAREN E. KALFAYAN Executive Officer

When making inquiries relative to this matter refer to File No.

06-1987

# ITY OF LOS ANGELE



ANTONIO R. VILLARAIGOSA MAYOR Office of the
CITY CLERK
Council and Public Services
Room 395, City Hall
Los Angeles, CA 90012
Council File Information - (213) 978-1043
General Information - (213) 978-1133
Fax: (213) 978-1040

CLAUDIA M. DUNN

Chief, Council and Public Services Division

www.cityelerk.lacity.org

January 3, 2007

City Administrative Officer
Chief Legislative Analyst
Controller, Room 300
Accounting Division, F&A
Disbursement Division
Los Angeles Police Department
Board of Police Commissioners

RE: PROPOSED TRANSFER OF ALL GRANT MANAGEMENT AUTHORITIES OF THE U.S. DEPARTMENT OF JUSTICE COMMUNITY ORIENTED POLICING SERVICES PROGRAM TO THE LOS ANGELES POLICE DEPARTMENT

At the meeting of the Council held <u>DECEMBER 19, 2006</u>, the following action was taken:

| Motion adopted to approve committee report and communication |   |
|--|---|
| recommendation(s)_   | X |
| Attached motion (-) adopted                                  |   |
| Attached resolution adopted                                  |   |
| To the Mayor FORTHWITH                                       | X |
| Mayor concurred  |   |
| Ordinance adopted  |   |
| Ordinance number   |   |
| Publication date   |   |
| Effective date   |   |
| Mayor approved   |   |
| Findings adopted   |   |

frank & Marting

PLACE IN FILES JAN - 5 2007

City Clerk vdw

ee 1/4/07

DEPUTY

AN EQUAL EMPLOYMENT OPPORTUNITY - AFFIRMATIVE ACTION EMPLOYER



City Clerk's Time Stamp Mayor's Time Stamp 2006 DEC 19 PH 2:57 CITY OF LOS AIN ELES FORTHWITH SUBJECT TO MAYOR'S APPROVAL COUNCIL FILE NO. 06-1987 COUNCIL DISTRICT NO. \_\_\_\_ COUNCIL APPROVAL DATE December 19, 2006 RE: PROPOSED TRANSFER OF ALL GRANT MANAGEMENT AUTHORITIES OF THE U.S. DEPARTMENT OF JUSTICE COMMUNITY ORIENTED POLICING SERVICES PROGRAM TO THE LOS ANGELES POLICE DEPARTMENT DEC 29 2006 LAST DAY FOR MAYOR TO ACT (10 Day Charter requirement as per LAAC Section 14.7) DO NOT WRITE BELOW THIS LINE - FOR MAYOR OFFICE USE ONLY APPROVED \*DISAPPROVED \*Transmit objections in writing pursuant to LAAC Section 14.7 DEC 2 9 2006 DATE OF MAYOR APPROVAL OR DISAPPROVAL Ma

JAN 0 3 2007

# TO THE COUNCIL OF THE CITY OF LOS ANGELES

Your

## **PUBLIC SAFETY COMMITTEE**

report

## and

## COMMUNICATION FROM CHAIR, PERSONNEL COMMITTEE

Yes No

Public Comments: XXX

PUBLIC SAFETY COMMITTEE REPORT and COMMUNICATION FROM CHAIR, PERSONNEL COMMITTEE relative to the proposed transfer of all grant management authorities of the U.S. Department of Justice (DOJ) Community Oriented Policing Services (COPS) Program to the Los Angeles Police Department (LAPD).

Recommendations for Council action, SUBJECT TO THE APPROVAL OF THE MAYOR:

- 1. REQUEST the Controller to TRANSFER the administration of the DOJ COPS Program Grant Fund No. 650, 653, and 47J, including all assets and liabilities, as of November 1, 2006 from the Mayor's Office to the LAPD.
- TRANSFER contracting authorities for Contract C-107074 with Hanover Justice Group, LLC and Contract C-109783 with Police Assessment Resource Center from the Mayor's Office to the LAPD.
- AUTHORIZE the time extensions of grant agreements for COPS Universal Hiring 2003, COPS MORE II 1996, COPS MORE III 1998, COPS MORE 2002, COPS National Executive Session on Gangs, and COPS Interoperable Communications as authorized by the DOJ and listed in the City Administrative Officer (CAO) dated October 19, 2006 (Contained in Council File No. 06-1987).
- AUTHORIZE the Mayor's Office of Homeland Security and Public Safety to inform the DOJ COPS Office that, effective November 1, 2006, the LAPD shall be the City's authorized representative.
- 5. AUTHORIZE the Chief of Police to prepare Controller instructions for any necessary technical adjustments, subject to the approval of the CAO, and request the Controller to implement the instructions.
- 6. RESOLVE that Employment Authority for one Management Analyst, Code No. 9184, for the period November 13, 2006 through June 30, 2007, subject to allocation by the Personnel Department and pay grade determination by the CAO, is APPROVED.

<u>Fiscal Impact Statement</u>: The CAO reports that the transfer of these grant management duties will have no impact on the General Fund.

### **SUMMARY**

In reports dated October 19, 2006 and November 6, 2006 respectively, the CAO provides background information on the COPS Program, which was originally authorized in 1994, provides grants, training and technical assistance to local law enforcement agencies. The current COPS

grants are anticipated to provide the City approximately \$60 million in public safety funding. Any future grants from the COPS Program will be administered by the LAPD.

The CAO notes that transferring the grant management duties to the LAPD will eliminate administrative duplication and increase the efficiency of the grant administration process, expediting purchase requests, payments to vendors and receipt of reimbursement funds. The transfer will also allow the Mayor's Office to focus on overall programmatic issues instead of accounting duties which can be completed by the LAPD's Grant Administration Section.

The CAO also states that in order to completely transfer administration of the grants, contracting authority must also be transferred from the Mayor to the LAPD for both of the subcontractors working with the City on the Hanover Justice Group and Police Assessment Resource Center grants. While the CAO recommends a Management Analyst position for the LAPD to perform grant administration duties, the department also recommends that this position should be eliminated as the COPS grants wind down over the next two or three years.

At a regular meeting held on November 6, 2006, representatives from the Mayor's Office, the LAPD and the CAO gave the Public Safety Committee on the proposed transfer of all grant management authorities of the U.S. DOJ COPS Program to the LAPD. After a brief discussion, the Committee approved the recommendations contained in the CAO reports. On December 11, 2006, the Personnel Committee concurred with the Public Safety Committee. This matter is now submitted to Council for its consideration.

Respectfully submitted,

PUBLIC SAFETY COMMITTEE

MEMBER WEISS SMITH:

PARKS:

REYES:

ZINF:

YES YES YES YES ABSENT

> AND COMMUNICATION MOTION ADOPTED TO APPROVE COMMITTEE REPORT RECOMMENDATIONS

> > DEC 1 9 2006

COUNCILMEMBER DENNIS ZINE, CHAIR PERSONNEL COMMITTEE

LOS ANGELES CITY COUNCIL

MEMBER ZINE: YES CARDENAS: WESSON:

ABSENT ABSENT

TO THE MAYOR FORTHWITH

12/12/06 #061987.wpd

### COUNCIL VOTE

Dec 19, 2006 10:19:20 AM, #1

Items for Which Public Hearings Have Been Held - Items 18-65
Voting on Item(s): 21-57,59-65

Roll Call

CARDENAS Yes GREUEL Yes HAHN Yes HUIZAR Yes LABONGE Absent VACANT Absent PARKS Yes PERRY Absent REYES Absent ROSENDAHL Yes SMITH Yes WEISS Yes WESSON Yes ZINE Yes \*GARCETTI Yes Present: 11, Yes: 11 No: 0 06-1987

Mayor and City Administrative Officer (CAO) reports relative to the transfer of the Community Oriented Policing Services grant program from the Office of the Mayor to the Los Angeles Police Department. (On 11-6-06, the Public Safety Committee recommended approval of the recommendations contained in the CAO report, as amended in Committee.)

Fiscal Impact Statement submitted: Yes

DISPOSITION

(4)

05-0491

Mayor and City Administrative Officer (CAO) reports relative to proposed budget revisions for the 2005 Justice Assistance Grant. (On 11-13-06, the Public Safety Committee recommended approval of the recommendations contained in the CAO report.)

Fiscal Impact Statement submitted: Yes

(concurred w) PSC)

(5)

06-2835

City Administrative Officer and City Attorney reports, and Ordinance, relative to the addition of two Executive Director positions; Commission for Children, Youth and Their Families and Department on Disability, to the General Managers' Compensation and Merit Pay Plan.

Fiscal Impact Statement submitted: Yes

DISPOSITION

06-1235

City Administrative Officer (CAO) report relative to Proposition O, Clean Water General Obligation Bonds, fourth funding request and related staffing. (On 11-15-06, the Energy and Environment Committee recommended approval of the recommendations contained in the CAO report. Also referred to **Budget and Finance Committee)** 

Fiscal Impact Statement submitted: Yes

DISPOSITION

Personnel Committee, Special Meeting Monday - December 11, 2006

# PUBLIC SAFETY COMMITTEE

SUGGESTED NOTIFICATION OF COUNCIL ACTION

| Council File No. $00-98/$  |
|--|
| Council Member(s)  |
| Mayor (with / without file)  |
| City Attorney (with blue sheet / without blue sheet)                                   |
| City Administrative Officer  |
| Chief Legislative Analyst  |
| Controller   |
| Police Department  |
| Board of Police Commissioners  |
| Trire Department   |
| Board of Fire Commissioners  |
| Personnel Department   |
| Public Works, Office of Community Beautification                                       |
| $\square$ City Clerk, Administrative Services Division with "confidential" application |
| Department of Building and Safety  |
|  |
|  |
|  |
|  |
|  |

| PUBLIC SAFETY COMMITTEE  Report/Communication for Signature |             |         |             |
|---|-------------|---------|-------------|
| Council File Number: 06-1                                   | 987         |         |             |
| Committee Meeting Date:                                     | 106         |         |             |
| Council Date:   |             |         |             |
|   |             |         |             |
| COMMITTEE MEMBER  | YES         | NO      | ABSENT      |
| Councilmember Weiss, Chair                                  | - /         |         |             |
| Councilmember Smith   |             |         |             |
| Councilmember Parks   |             |         |             |
| Councilmember Zine  |             |         |             |
| Councilmember Reyes   |             |         |             |
| Remarks Approved as au                                      | nended      |         |             |
| CAO submitted addition                                      | ial recomme | ndation |             |
| Sharon Gin, Legislative Assistant                           |             | Telepho | ne 978-1072 |

FORM GEN. 160

CITY OF LOS ANGELES

INTER-DEPARTMENTAL CORRESPONDENCE

Submitted in Committee

0130-01910-0000

CF06-1987

Date:

November 6, 2006

To:

**Public Safety Committee** 

From:

William T Fujioka, City Administrative Officer

Subject:

TRANSFER OF THE COPS GRANT ADMINISTRATIVE FUNCTIONS TO THE

POLICE DEPARTMENT - CF 06-1987

In our October 19, 2006 report, this Office recommended that administration of the COPS (Community Oriented Policing Services) grant program be transferred from the Office of the Mayor to the Police Department. At that time, we did not recommend any additional resources for the Police Department to absorb this work. Based on subsequent discussions with the Police Department Fiscal Operations Division and the Mayor's Office, we now revise our recommendation to provide position authority, but no additional funding, for the Police Department. In our first Financial Status Report we recommend transferring \$3,000,000 from Sworn Salaries to Salaries General to cover the projected deficit in the Salaries General account. The Department will be able to fund this new position out of these additional funds. The new position should remain as a resolution authority and should be eliminated as the COPS grants wind down over the next two or three years.

We request that the following recommendation be added to our report for your consideration:

"Authorize the Police Department to add one resolution authority position of Management Analyst, Code 9184, for the period November 13, 2006 through June 30, 2007, subject to allocation by the Personnel Department and pay grade determination by the Office of the City Administrative Officer."

WTF:MC:18070044

PUBLIC SAFETY
PERSONNEL

| Council File Number:       | 13/010 |    |        |
|----------------------------|--------|----|--------|
| Council Date:              |        |    |        |
| COMMITTEE MEMBER           | YES    | NO | ABSENT |
| Councilmember Weiss, Chair | /      |    |        |
| Councilmember Smith        |        |    |        |
| Councilmember Parks        |        |    | -      |
| Councilmember Zine         |        |    |        |
| Councilmember Reyes        |        |    |        |
| Remarks Continued Zwe      | eks    |    |        |

## OFFICE OF THE CITY ADMINISTRATIVE OFFICER

Date:

October 19, 2006

CAO File No.

0130-01910-0000

Council File No. 06-1987 Council District:

To:

The Mayor The Council

From:

William T Fujioka, City Administrative Officer

Reference:

Transmittal from the Mayor dated August 15, 2006

Subject:

TRANSFER OF ADMINISTRATIVE DUTIES FOR COPS GRANTS

### SUMMARY

The Mayor has requested to transfer all grant management duties for each of the seven U.S. Department of Justice (DOJ) Community Oriented Policing Services (COPS) Program Grants from the Mayor's Office to the Los Angeles Police Department (LAPD). The COPS Program, which was originally authorized in 1994, provides grants, training and technical assistance to local law enforcement agencies. The current COPS grants are anticipated to provide the City approximately \$60 million in public safety funding. Any future grants from the COPS Program will be administered by the Police Department.

Currently, the Police Department forwards purchasing and billing requests to the Mayor's Office of Homeland Security and Public Safety. The Mayor's Office then processes the requests, submits the claims to DOJ for reimbursement and accounts for the funds when they are received. Transferring the grant management duties to the Police Department will eliminate administrative duplication and increase the efficiency of the grant administration process, expediting purchase requests, payments to vendors and receipt of reimbursement funds. The transfer will also allow the Mayor's Office to focus on overall programmatic issues instead of accounting duties which can be completed by the Police Department's Grant Administration Section.

The seven grants to be transferred are:

|   |   | <u> </u>     |
|---|---|--------------|
| • | COPS Universal Hiring Program 2003                        | \$20,850,000 |
| • | COPS Making Officer Redeployment Effective (MORE) II 1996 | 25,563,210   |
| 9 | COPS MORE III 1998  | 6,781,599    |
| 9 | COPS MORE 2002  | 749,624      |
| 9 | COPS National Executive Session on Gangs                  | 250,000      |
| • | COPS Internal Affairs Networks                            | 414,000      |
| • | COPS Interoperable Communications                         | 6,000,000    |
|   | Total   | \$60,608,433 |

T-4-1

In order to completely transfer administration of the grants, contracting authority must also be transferred from the Mayor to the Police Department for both of the following subcontractors working with the City on these grants:

- C-107074 Hanover Justice Group (COPS National Executive Session on Gangs)
- C-109783 Police Assessment Resource Center (COPS Internal Affairs Networks)

Under the current arrangement, the Mayor's Office employs one full-time position tasked with administering these grants. This position will be reassigned within the Mayor's Office to administration of other public safety grants. In order to take on the additional workload, the Police Department will need to reassign existing staff for administration of the COPS grants. This Office will monitor this situation and report back to the Council on any additional resources requested by the Police Department.

Additionally, Council approval is requested to authorize time extensions for six of the seven COPS grants. With one exception, these extensions have all been pre-authorized by the DOJ.

| Grant Name                               | Original Date     | Extension Date            |
|--|-------------------|---------------------------|
| COPS Universal Hiring Program 2003       | August 31, 2006   | February 29, 2008         |
| COPS MORE II 1996                        | December 31, 1997 | December 31, 2006         |
| COPS MORE III 1998                       | August 31, 1999   | July 31, 2007             |
| COPS MORE 2002                           | July 31, 2003     | December 31, 2006         |
| COPS National Executive Session on Gangs | August 30, 2005   | August 30, 2007 (pending) |
| COPS Interoperable Communications        | August 31, 2004   | February 28, 2007         |

Extending these grants will ensure that the City is able to fully utilize the federal grant funds which have been awarded.

#### RECOMMENDATIONS

That the City Council:

- Authorize the Controller to transfer the administration of the Department of Justice (DOJ) Community Oriented Policing Services (COPS) Program Grant Fund 650, 653, and 47J, including all assets and liabilities, as of November 1, 2006 from the Mayor's Office to the Los Angeles Police Department;
- 2. Transfer contracting authorities for Contract C-107074 with Hanover Justice Group, LLC and Contract C-109783 with Police Assessment Resource Center from the Mayor's Office to the Los Angeles Police Department;

- \_ 3
- 3. Authorize the time extensions of grant agreements for COPS Universal Hiring 2003, COPS MORE II 1996, COPS MORE III 1998, COPS MORE 2002, COPS National Executive Session on Gangs, and COPS Interoperable Communications as authorized by the DOJ and listed in this report;
- 4. Authorize the Mayor's Office of Homeland Security and Public Safety to inform the DOJ COPS Office that, effective November 1, 2006, the Los Angeles Police Department shall be the City's authorized representative; and
- 5. Authorize the Chief of Police to prepare Controller instructions for any necessary technical adjustments, subject to the approval of the City Administrative Officer, and authorize the Controller to implement the instructions.

### **FISCAL IMPACT STATEMENT**

Transfer of these grant management duties will have no impact on the General Fund.

WTF:MC:18070037



# ANTONIO R. VILLARAIGOSA MAYOR

August 15, 2006

Honorable Members of the City Council c/o City Clerk Room 395, City Hall

Re: <u>Transfer of U.S. Department of Justice COPS Grants</u>

### Honorable Members:

Transmitted herewith for consideration by the City Council is a request to transfer all grant management authorities of the U.S. Department of Justice Office of Community Oriented Policing Services (COPS) Program funding from the Mayor's Office to the Los Angeles Police Department (LAPD). The COPS Program, which was authorized by the 1994 Crime Act, provides grants, training and technical assistance to local law enforcement agencies. The Mayor's Office of Homeland Security and Public Safety currently manages a total of seven active grant awards from the COPS Program, totaling \$60,608,433. Grant names and agreement numbers are as follows:

| GRANT NAME   | AGREEMENT #  |
|--|--------------|
| COPS Universal Hiring Program 2003                         | 2003ULWX0018 |
| COPS Making Officer Redeployment Effective II (MORE) 1996  | 1997CLWX0037 |
| COPS Making Officer Redeployment Effective III (MORE) 1998 | 1998CLWX0211 |
| COPS Making Officer Redeployment Effective (MORE) 2002     | 2002CLWX0014 |
| COPS National Executive Session on Gangs                   | 2003CKWXK068 |
| COPS Internal Affairs Networks                             | 2003HSWXK040 |
| COPS Interoperable Communications                          | 2003INWX0004 |

The COPS grants are awarded to the City of Los Angeles, with both the Chief of Police and Mayor serving as executors of the grants, and exclusively support law enforcement projects. COPS grants provide several types of funding programs for law enforcement related purposes in the City, such as COPS Universal Hiring Program, COPS Making Officer Redeployment Effective (MORE) Grant Program, and other special initiatives related to national gang and internal affairs policies and interoperable communications. The COPS Program has assisted the City in continually improving public safety via the hiring of entry-level police officers and

Honorable Members of the City Council August 15, 2006 Page 2

civilian personnel and the purchasing of equipment to increase time-savings for law enforcement officers and expand community policing.

LAPD currently processes purchase and billing requests related to the COPS grants through the Mayor's Office of Homeland Security and Public Safety. However, since the inception of these grants, the LAPD has developed a more robust grant management unit that is appropriately staffed to handle the daily management of the COPS grants. The transfer of these responsibilities to the LAPD will allow for more efficient administration of COPS grant-related transactions and allow the Mayor's Office to provide more focused programmatic and fiscal oversight of the overall program. With this transfer, the LAPD will also undertake responsibilities that may include, but will not be limited to:

- Requesting modifications and extensions from the grantor;
- Ensuring appropriate procurement procedures and monitoring of contractors;
- Tracking grant expenditures and match documentation;
- Purchasing and making payments to vendors;
- Providing progress reports to the grantor; and
- Providing complete quarterly financial reports to the Mayor's Office for the submission of Financial Status Reports to the U.S. Department of Justice (DOJ), as with all other DOJ grants managed by LAPD.

The management of these funds will further enhance LAPD's ability to expedite purchase requests and payments, while coordinating with other law enforcement activities.

In addition to the transfer of the COPS grant management duties, all contracting authorities approved under each grant will be transferred from the Mayor's Office to the LAPD. Attachment 1 provides details for each grant, including the dollar amounts, account numbers and subcontracts for each award. Moreover, both organizations currently under contract in relation to these grants (Hanover Justice Group, LLC. (Contract Number C-107074) and Police Assessment Resource Center (Contract Number C-109783)) will be notified of the change in City representatives.

Authorization is also requested to approve time extensions for certain COPS grant agreements, as authorized by the DOJ. The grant agreements that have received pre-authorized extensions from the DOJ include:

| GRANT NAME                               | ORIGINAL DATE | EXTENSION DATE      |
|--|---------------|---------------------|
| COPS Universal Hiring 2003               | 8/31/2006     | 2/29/2008           |
| COPS MORE II 1996                        | 12/31/1997    | 12/31/2006          |
| COPS MORE III 1998                       | 8/31/1999     | 7/31/2007           |
| COPS MORE 2002                           | 7/31/2003     | 12/31/2006          |
| COPS National Executive Session of Gangs | 8/30/2005     | 8/30/2007 (pending) |
| COPS Interoperable Communications        | 8/31/2004     | 2/28/2007           |

## It is THEREFORE recommended that the City Council:

- 1. **AUTHORIZE** the grant management functions for the seven active COPS Program grants of \$60,608,433 to be transferred from the Mayor's Office to the Los Angeles Police Department.
- 2. **REQUEST** the Controller, beginning on October 2, 2006, to transfer all existing COPS Program funds, Funds 650, 653, and 47J and accounts from Department 46 Mayor's Office to Department 70 Los Angeles Police Department.
- 3. **AUTHORIZE** the Chief of Police to prepare Controller instructions for any necessary technical adjustments, subject to the approval of the City Administrative Officer (CAO), and authorize the Controller to implement the instructions.
- 4. **AUTHORIZE** the transfer of all previous contract authorities from the Mayor's Criminal Justice Planning Office to the Los Angeles Police Department for Contract No. C-107074 with Hanover Justice Group, LLC and Contract C-109783 with Police Assessment Resource Center.
- 5. **AUTHORIZE** the time extensions of grant agreements approved by the U.S. Department of Justice for COPS Universal Hiring 2003, COPS MORE II 1996, COPS MORE III 1998, COPS MORE 2002, COPS National Executive Session of Gangs, and COPS Interoperable Communications.

Very truly yours,

ANTONIO R. VILLARAIGOSA

Mayor

ARV:jc